64-8912 IN THE COURT OF APPEALS OF MARYLAND No. Shi me) September Term, 1966 #12 SE(14. MRS. FRANKLIN RAGAN, et al. 5E-3" #64-89-R HERBERT HILDESHEIM, et al. Hammond, C.J. Horney Oppenheimer McWilliams

Piled: October 12, 1967

Opinion by Horney, J.

Ge: 6 14(13/67

0 0 L4.89P FRANKLIN RACAN (MRS.) 1°00 Tyler Road Baltimore, Maryland 21222 land 21222 ANN QUICK 1853 Portship Road Ealtimore, Maryland 21222 CIRCUIT COURT ELIZABETH GULLEDGE 7019 Sollers Point Baltimore, Naryland BALTIMORE COUNTY RICHARD DEIXMANN BERNARD BAK 1957 Portship Road Misc Docket . . . . ORDER FOR APPEAL

Please enter an appeal to the Circuit Court for Baltimore County on behalf of FRANKLIN RAGAN (MRS.), EARL QUICK, ANN QUICK, ELIZABETH CULLEDGE. RICHARD BEIMANN, BERNARD BAK, from the order of the County Board of Appeals dated June 8, 1966, said plaintiffs having been parties to the proceedings

y for Plaintiffs

and are aggrieved thereby.

The only question posed by the appeal in this Baltimore County zoning case is whether or not the reclassification of land from one zone to another constituted such change as was fairly dehatable

The rezoned property is an undeveloped tract of approximately fourteen acres located on and bounded by Sollers Point Road, Johnson Avenue and Delvale Boulevard in the twelfth district of the county. Topographically the tract is low-lying and swampy and subject to flooding during periods of heavy rainfall. At the time of the adoption of the comprehensive zoning map on May 1, 1956, the land in question was zoned R-6 (residence, one and two family) but it had not been developed for such use.

The zoning commissioner declined to reclassify the property. The board of appeals, in reversing the commissioner, granted reclassification to R-A (residence, apartments). In so doing the board found that there had been substantial change in the neighborhood since the adoption of the 1956 map, that there was error in the original zoning and that the cost of developing the property as theretofore classified would be prohibitive. The circuit court affirmed the board and this appeal followed.

The proponents-appellees are Herbert Hildesheim and his wife, former owners of the property, and the Dun Lea Apartments, the corporate contract purchaser, which plans to build garden type apartments on the premises. The protestants-appellants are Mrs. Franklin Ragan and several other residents of the neighborhood.

When the 1956 zoning map was adopted, Delvale Boulevard was not in existence. At the hearing before the board of appeals, a surveyor and engineer (Augustine F. Miller) testified that he was then a member of the board of county commissioners and that if a plan to construct the boulevard was in existence, he had no knowledge of it. He further testified that there was error in the original zoning because it would have been impossible to build R-6 homes on the tract even at that time. He also specified at least twelve zoning changes in the surrounding neighborhood which, along with the construction of Delvale Boulevard, he thought were substantial enough to warrant reclassification.

A real estate broker (Frederic P. Klaus), not only confirmed the testimony of the former county commissioner as to change. but testified that in his opinion the highest and best use of the land was for residential apartments.

A consulting engineer and traffic expert (Joseph D. Thompson), whose firm had designed Delvale Avenue to service the school property, was of the opinion that its construction had completely changed the picture from that which had previously existed. He further testified that without the boulevard it would not have been feasible to build apartments on the property in question because the use of Sollers Point Road and the parrower atreats in the vicinity would have presented quite a problem and created traffic congestion. Subsequently, the proponents and protestant: stimulated that traffic was not a problem to be considered.

The president of Dun Lea Apartments (A. Michael Hooke), citing estimated costs to substantiate his opinion, testified that the overall cost made R-6 development of the property economically prohititive. He stated that he was willing to do whatever was necessary to clear up the drainage situation, including the installation,

suggested by another witness, of a box culvert running through the entire tract to carry off storm water

The principal objection of the protestants (as expressed by Geraldine Marrah, a long time resident of the neighborhood), seems to have been based on the fear that the flooding conditions would be worsened. An expert in the sewer and drainage field (Jerome B. Wolff), testifying on behalf of the protestants, was of the opinion that construction of apartments might increase the runoff of surface water but that it would not increase it more than development of the property for R-6 homes.

Since the record clearly indicates substantial change in the neighborhood, it is unnecessary for us to consider whether there was original error in the zoning or confiscation by reason of prohibitive developments costs.

The courts, of course, do not undertake to substitute their judgment for that of the zoning agency and as long as the decision of the zoning authority is not arbitrary or capricious, it will be allowed to stand. See Agneslane, Inc. v. Lucas [No. 545, September Term, 1966), \_\_\_ Md. \_\_\_, \_\_ A.2d \_\_\_ (1967).

We think the change in the character of the neighborhood brought about by the construction of Delvale Boulevard together with the zoning changes that had been granted, all of which changes occurred subsequent to the comprehensive zoning plan, were sufficiently substantial to make the decision of the board of appeals fairly debatable. Bosley v. Hospital for Consumptives, 246 Md. 197, 227 A.2d 746 (1967); Board of County Commissioners of Howard County v. Turf Valley Associates [No. 91, September Term, 1967], \_\_\_ Md. \_\_, \_\_ A.2d \_\_\_ (1967).

ORDER AFFIRMED; APPELLANTS TO PAY

THE COSTS

MRS. FRANKLIN RAGAN IN THE CIRCUIT COURT ET AL. FOR BALTIMORE COUNTY Vs. Miscellaneous Docket 8, Folio 111, Case No. 3568 COUNTY BOARD OF APPEALS OF BALTIMORE COUNTY

> .......... PETITION

The Petition of Mrs. Franklin Ragan, Earl Quick, Ann Quick, Elizabeth Gulledge, Richard Deikmann, and Bernard Pak, Plaintiffs, by David N. Bates and Johnson Bowle, their attorneys, respectfully represents:

1. That this is an appeal from the County Board of Appeals granting the reclassification of approximately fourteen (14) acres on the northwest side of Sollers Point Road and Towson Avenue, in the Twelfth Election District of Baltimore County, Maryland, from R-6 to R. A., by order of the Board

2. That the error committed by the County Board of Appeals in granting this reclassification is as follows:

a. That the Board in its opinion found as a matter of fact "The cost of development under present zoning would be so high as to be probibitive economically if not high enough to amount to confiscation".

It is submitted that under the Laws of Maryland that this is not a proper basis for granting a reclassification.

b. The Board in its opinion found as a fact "There was error in the original zoning of this property on the basis of the testimony as outlined above".

The only testimony as to error in the original soning was that of Augustine J. Mueller who, based there was error in the original soning was that of Augustin cost of building R-5 houses would be prohibitive, which is not a proper basis

for a reclassification or for original zoning.

c. The Board in its opinion found as a fact "That there have been substantial changes in the neighborhood since 1956 sufficient by themselves to warrant the requested rezoning".

It is submitted that there was no testimony to support this finding of fact that there had been any substantial changes which were in view of the subject

WHEREFORE, your Plaintiffs move that the Court reverse the Order of the County Board of Appeals granting the reclassification, and deny the reclassification of the property.

David N. Bates

Johnson Bowie Attorneys for Plaintiffs 22 West Penna, Avenue Towson, Maryland 21204 Phone: 825-6014

I HEREBY CERTIFY that copy of the aforegoing was mailed July #1, 1968, to County Board of Appeals, County Office Building, Towson, Maryland 21204, and L. Robert Evans, Esq., Jefferson Bidg., Towson, Maryland 21204, Atty, for Petitis

Johnson Bowie

Ben anderson

MRS. FRANKLIN RAGAN, ET AL.

COUNTY BOARD OF APPEALS OF BALTIMORE COUNTY

Misc. Docket S. folio 111 Cane No. 3563

#64-89-R

IN THE CIRCUIT COURT

FOR BALTMORE COUNTY

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11:

Please enter an appeal to the Court of Appeals of Maryland from the order entered in the above entitled cause on September 23, 1966

David N. Bates

Attorneys for Plaintiffs

I HEREBY CERTIFY that copy of the aforegoing was mailed October 75, 1966, to L. Robert Evans, Esq., Jefferson Building, Towson, Maryland 21204, Atty. for Herbert H. Hildesheim, et al.

Johnson Bowie Of counsel for Plaintiffs

64-89 - 12th Del

PRANKLIN RAGAN (NRS.) et al. . IN THE CIRCUIT COURT PAR BALTIMORE COUNTY AT LAN THE COUNTY BOARD OF APPEALS OF BALTIMORE COUNTY HERBERT HILDESHEIM, et ux OUT THE ARRESTMENT CORPORATION

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## MEMORANIMI OPINIOS

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This case involves an appeal from the County Board of Appeals of Beltimore County, which by its Order dated June 8, 1966, granted a reclassification of the property described in this proceeding, from an R-6 Zone (Residence, 1 and 2 Family) to an R-A Zone (Residence-Apartments). The Koning Commissioner of Baltimore County, by his order dated March 31, 1964, had denied the reclassification requested, because there was no error in the Map proven to him, and that the several reclassifications from 1959 to 1963 did not countitute a change insofar as the subject property is concerned The County Board of Appeals found that the evidence produced before it showed substantial changes in the neighborhood since the adoption of the Dundalk-Patapsco Neck Land Use Map 4-A, which was adopted May 1, 1956. The Board further found that there was error in the original zoning of this property, and finally that the cost of development under the present R-6 Zoning would be prohibitive, economically.

The Petitioners in the Application for Reclassification are Marbert H. Hildesheim and Hilda Hildosheim, his wife, legal owners,

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This Court is of the opinion that the evidence presented requires an affirmative answer to this question. There was certainly substantial evidence of extensive reclassification and/or the granting of special exceptions in the general area of the subject property. As a matter of fact, some thirteen changes, either by way of reclassification or special exceptions have taken place since the adoption of the man

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The development of Delvale Boulevard was a substantial change in the neighborhood, and many cases have said that construction of highways and widening of highways amount to sufficient change for reclassification. This was clearly developed in the case of Johar Coxp. v. Rodgers Forge, 236 Md. 106. This case further set forth the rule by which this Court is to be governed in a decision in the instant case, and it was clearly stated on Pages 120-121:

"It is obvious that the Board could have been more The is downess that the Source could have been more specific and definite in the findings of fact however, it is certain that the Board found that there had been change in the melphothrode and error in the original coing sufficient to justify the reclassification (its other findings clearly meet the test of being fairly debatble, so it will be meet the test of being fairly debatable, so it will be unnocessary to discuss them further). We have stated time after time that it is not the function of the courts to non or resons, and the courts will not substitute their judgment only where there is no room for reasonable debate or where the record is devoid of substantial, supporting facts that the courts are justified in reversing a decision of the Board, or declaring its socions arbitrary or capricious. See Montocomer County Council v. Seriamonu. 211 MM, 307, 1988 [18] and [18] A. and [18] A. (18) [18]. A. McTimen Council v. McTimen Counc Themink v. Board, 212 Md. 6, and Ment Riche, lnc, v. rousemann 222 Md. 44R, for three of the many Maryland cases so holding. Therefore, we must apply these tests to the evidence produced before the Board in order to determine the case at bar.

It is not the province of this Court, moreover, to resolve the various conflicts in the evidence before the Board if there was, and A. Michael Hooke, President, Dun Les Anartments, Inc. contract purchasers of the parcel of land in question. The property contains 14.74 acres of land, more or less, and is located in the Twelfth District of Baltimore County, on the northwest side of Sollers Pt. Road and Towson Avenue, subject to the use in common with others of Towson Avenue, Sollers Pt. Road, and Delvale Boulevard. The property is bounded by Sollers Pt. Road, Towson Avenue, and Delvale Boulevard.

The Court is cognizant of the general proposition that there is a strong presumption of correctness of original goning. or comprehensive resoning, and that to sustain a piecemeal change therefrom, there must be proof of mistake or a substantial change in the character of the neighborhood. (See Termink v. Bd. of Zoning Appeals, 205 Ed. 489; Kroen v. Board of Foning Appeals, 209 Md. 420; Reese v. Mandel, 224 Md. 121; Johan Corp. v. Rodgers Forge, 236 Md. 106; MacDonald v. County Board, 238 Md. 549; and Miller v. Abrahams, 239 Md. 263. This general rule does not mean, however, that zoning, once established, is static and eternal. This was observed in the case of Hissouri Lealty, Inc. v. Ramer, 216 Md. 442, wherein Judge Prescott, speaking for the Court, at page 44. said:

"It is a principle of universal recognition that soning, once last 18 principle of universal recognition that soning, once last 18 principle of universal recognition to be altered with the changing conditions. If it could not be altered to do today, progress would be retained, and many of the advantages, legically expected from soning, would be lost. Restriction, on the use of property that are reasonable today may be so unreasonable under different conditions in the future as to amount to confiscation. Zoning officials, when properly authorized, have the authority to alter some lines from time to time when there are substantial changes in conditions and such alteration has a reasonable relation to the public welfare. Offutt v. Board of Zoning Appeals, supra, 204 MA. 557.

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in fact, any evidence of a substantial nature supporting and justifying the Board's action. In Nothershead v. Bd. of Comm're. 240 Md. 365 (decided November 18, 1965), The Court in quoting from Judge Hammond's opinion in Board v. Oak Hill Farms, 232 Md. 274 p. 283 stated at pages 371-372 as follows:

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""\*\*the courts have exercised restraint so as not to substitute their judgments for that of the apency and not to choose between equally permissible inferences or make independent determinations of fact, because to do so would be exercising a non-judicial role. Bather, they have attempted be exercising a non-judicial role. Bather, they have attempted he exercised to the result the summing said could reasonably have reasonable the result the small paid of the fact picture painted by the entire record.

"In the cases dealing with consideration of the valence, the matter seems to have come down to whether, all that was before the apency considered, into whether, all that was before the apency considered, in the whether all that was before the apency considered, in the whether all that was before the apency considered, in the whether all that was before the apency considered, in the parameter of the property of the parameter of the "'sethe courts have exercised restraint so as not to

See also the following cases: Finney v. Halle, 241 Md. 224 (decided Feb. 2, 1966); Dill v. The Johar Corp., 242 Md. 16 (decided March 15, 1966); Sonnie View Club v. Glass, 242 Md. 46 (decided March 22, 1966); Beth Tfiloh v. Blum, 242 Md. 84 (decided March 29, 1966); Board v. Farr, 242 Md. 351 (decided April 26, 1966); and Vogel v. NcCosh, 242 Md. 371 (decided April 28,1366).

This Court is constrained to hold that a reasoning mind could reasonably have reached, upon a fair consideration of the entire record, the same conclusion as that of the Board, and hence its action was not arbitrary or capricious or illegal, but, on the other hand, was fairly debatable. Having determined this, the Court has fulfilled and exhausted its limited judicial function in reviewing a soning appeal.

Testimony indicates, in detail, that the cost of land preparation for development of this property as it is now somed, i.e., R-6, would be prohibitive and approaches on being confiscatory. This was thoroughly developed by the proposed developer of the property. Further, the former Zoning Commissioner of Baltimore County testified that he was a member of the Board of County Commissioners of Baltimore County at the time of the adoption of the Zoning Map, and there were no plans for the construction of Delvale Boulevard. He stated there was an error in the zoning, because the property had been goned, when the Map was adopted, in ner in which it cannot be used; i.e., to build R-6 houses on it. Upon further meetioning, he said this situation was true then, and is true now, because of a matter of economics.

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A real estate broker testified that at the adoption of the Man in 1956, there was no provision made in the general area for the development of apartments. He further stated there was no open land for R-A development provided for in the Man, and in his opinion, this was a serious error.

A traffic expert testified the's the construction of Delvale Boulevard completely changed the picture as to possible traffic conquestion and access to the proposed apartments. This expert planned Delvale Boulevard, and was fully familiar with the development of the boulevard. As a matter of fact, counsel for the Petitioners and the Protestants stipulated that traffic was not a problem to be considered in the application.

The testimony of these three experts clearly indicates to the Court that when the Map was adopted in 1956, and this land

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was zoned R-6, that the legislative body was in error. There was no provision for R-A development in the entire area. Secondly, it was not feasible, economically, to use the property for development of R-6 residences, either in 1956, or at the present time. Thirdly, the development or the boulevard took care of any traffic problem that may or may not have existed at the time of the adoption of the map

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A great deal of testimony was taken pertaining to the existing flooding conditions in the area. The principal complaint of the protestants is that this condition will be accelerated if the property were developed for apartments. The testimony of one expert for the Petitioners indicates that this flooding condition can be corrected by the installation of the proper facility. The testimony of the Protestant's expert agreed with the Petitioner's expert that this installation could correct the immediate problem, and he further stated that ultimately the entire problem can be corrected. In addition, he said that the construction of apartments, without any correction, would add little to the flooding problem. Further, a statement was made for the record by the counsel for the Petitioner, that he, the Petitioner, would enter into an agreement with the County to install any system that the County required to correct the entire drainage problem that has existed for years in the erea.

The next question for the Court to determine is: gid the swidence before the Board make the question of whether there has been a sufficient change in the neighborhood since the original goning to warrant the reclassification, fairly debatable.

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For the reasons stated and in conformity with the foregoing Doinion, it is this 28th day of September, 1966, by the Circuit Court for Baltimore County ORDERED that the Order of the County Board of Appeals of Baltimore County dated June 8, 1966, be and the same is hereby affirmed.

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MRS. PRANKLIN RAGAN, et al IN THE CIRCUIT COURT POR BALT IMORE COUNTY R. BRUCE ALDERMAN, W. GILES PARKER and JOHN A. SLOWIK, constituting the COUNTY BOARD OF APPEALS OF BALTIMORE COUNTY Misc. Docket No. Folis No. 111 File No. 

#### TO THE HONORABLE, THE JUDGE OF SAID COURT:

And now come R. Bruce Alderman, W. Giles Parker and John A. Slowik, constituting the County Board of Appeals of Beltimore County, and in answer to the Order for Appeal directed against them in this case, herewith return the record of proceedings had in the above entitled matter, consisting of the following certified copies or original papers on file in the office of the Zoning Department of Baltimore County:

## ZONING ENTRIES FROM DOCKET OF ZONING COMMISSIONER OF BALTIMORE COUNTY No. 64-85-R

Peb. 5. 1964

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Mar. 7

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Patition of Herbert H. Hildesheim, et al for reclassification from an R-6 zone to an R-4 zone on property located on MM/S of Sollers Point Road and Towson Avenue, 12 District - filed

Order of Zoning Commissioner directing advertisement and posting of property - date of hearing set for March 26, 1964 at 11:00 a.m. Certificate of posting of property - filed Certificate of Publication in newspaper - filed

At 11:00 a.m. hearing held on petition by Zoning Commissioner - case held sub curia Order of Zoning Commissioner DENYING re-classification

Apr . 22

Order of Appeal to County Board of Appeals from Order of Zoning Commissioner

26 \* 31 No. 64-89-R (Hildesheim) - 2 -

Hearing on appeal before County Hoard of Appeals Mar. 31. 1966 247 27 200 May 3 case held sub ouris Order of County Board of Appeals granting re-classification June 8 Order of Appeal filed in the Circuit Court for July 7 . 7 Certificate of Notice sent to all interested

" 14 Petition to accompany Order for Appeal filed in Circuit Court for Haltimore County Transcript of Testimony filed - I volume Aug. 3

Petitioners' Exhibit No. 1 - Large (approx. 2'x3')
B & W aerial photo
(In closet, Board of Appeals office) " 2 - Plat of subject site

by Muller Raphel & Associates, 3/23/64 (Revised) " 3 - Approx. 18"x30" colored picture, artist conception of apts. (attorney for petitioner has exhibit)

" 4 - Topographical map

- (a,b and c) B & W photos, approx.8"x10" 6 - (a,b and c) B & W photos.approx.8"x10"

7 - Topographical photo-grammetric map showing drainage area, 1954

" 8 - (a-r inclusive)photos 9 - List of zoning changes on map since adoption

Protestants' Exhibit A - (1 thru 12) - Photos (Quick) showing flooding

Recording proceedings filed in the Circuit Court for Beltimore County

Record of proceedings pursuant to which said Order was entered and said Board acted are permanent records of the Zoning

- 3 -

## Herbert H. Hildesheim - 64-89-R

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The only expert witness for the protestants was Jerome B. Wolff, an eminently qualified expert in the sonitary sewer and drainage field who had studied the storm drainage problem in this area. He falt that the apartments might increase the runoff on this particular property but under any circumstance would be not more than a three to five percent increase over present conditions. He further stated that the site plan proposed the use of a box culvert which would be adequate to cure any difficulty caused by run-off above grade or on the subject property but stated that, in his opinion, the flooding was caused by a backup where the storm water ran close to the B. and O. Railroad which is a considerable distance downgrade from the subject property. He felt the 42 inch pipes presently used for drainage were inadequate. He also stated that the development of the property for R-G or R-6 homes would aggravate the problem as much as the proposed apartments, and he agreed with Mr. Mueller that "a box culvert would be more than sufficient" to solve the problem while retaining his opinion that larger facilities would still be needed downstream. He, at least partly, agreed with the development figures stated by Mr. Mueller and Mr. Hooke.

It is the Board's opinion that the County requirements for the allowance of communities in this area would require a satisfactory arrangement to adequately cape with the storm water problem. At the end of this case a statement was made for the record by councel for the petitioner that Mr. Hooke was willing to do anything necessary to clear up the drainage situation and specifically by entering into an agreement with the County, if possible, to extend the box culvert or other satisfactory drainage from the subject properly

Under the above circumstances and in consideration of all the facts the floord finds, as a fact, that there should be a reclassification of this property because

- 1. The cost of development under present zoning would be so high as to be prohibitive economically if not high mough to amount to confiscation
- There was error in the original zoning of this property on the basis of the testimony as outlined above, and
- 3. That there have been substantial changes in the neighharhand since 1956 sufficient by themselves to warrant

The requested rezoning from R-6 to R-A will, therefore, be granted

#### No. 64-89-R (Hildesheim)

Department of Baltimore County, as are also the use district maps, and your Respondents respectively suggest that it would be inconvenient and inappropriate to file the same in this proceeding, but your Respondents will produce any and all such rules and regulations, together with the zoning use district maps at the hearing on this petition or whenever directed to do so by this Court.

Respectfully submitted,

Muriel E. Buddemeier County Board of Appeals of Baltimore County

Herbert H. Hildesheim - #64-89-R

ORDER

For the remons set forth in the aforegoing Opinion, it is this 8 day of June, 1966 by the County Board of Appeals, ORDERED that the reclassification petitioned for, be and the same is hereby GRANTED.

Any appeal from this decision must be in accordance with Chapter 1100, subtitle 5 of Maryland Rules of Procedure, 1961 edition.

COUNTY BOARD OF APPEALS

RE: PETITION FOR RECLASSIFICATION from an R-6 zone to an R-A zone NW/S Sollers Point Road and

COUNTY BOARD OF APPEALS

OF

BALTIMORE COUNTY

OPINION

This is an application for the resoning from R-6 to R-A of a tract of appr motely fourteen (14) acres on the northwest side of Sollers Point Road and Tossen Avenue to the Twelith District of Baltimore County. This property was somed R-4 on the map subspi May let, 1955 and is part of a larger tract armed by Mr. and Mrs. Herber? H. Hilldedvolm who have disposed of a longs part of their property for individual home development used who still live on the premises where they expect to remain. The Dunlon Apartments, in: is the contract purchaser who plans to build garden type apartments with approximately 2:0 units.

Mr. A. Michael Hooke, President of Dunley Apartments, testified that he had been building apartments in this area for over fourteen years, a number of which way be seen on pertitioner's exhibit "I an aerial photo of the Dundalk area which, incidentally, also shows the present citration with respect to the development of the lead in this area. the testified from his experience that the cost of land preparation for development of this land for normal 2-6 purposes would be \$6,641 per lot which is so inordinately high as to be prohibition because from his experience the maximum feasible assount to his specific tend asyalopment in an R-6 area would be from \$2,500 to \$3,000. He heritar recilified, from his experience, that there was a large demand for operiments in this area and that the Dunies Appriments and others in the area are completely filled up even with a more than average himover. The difficulty with the land development situation is to a large degree coward by the topography of the area which is swampy and has been, in the year, subject in flooding during periods of heavy rainfall.

Mr. Joseph Thompson, on engineer and a well qualified expert, had made a study of the property and the proposed plan for development, and had made traffic counts in the vicinity. Delvole Avenue, a new and modern thoroughfore, was not in existence or the time of the map, and has presently been extended south to Sollier Point Read along the west side of the property which, in his opinion, has completely changed the picture as to possible waffic congretion and occurs to the proposad sportrumic.

No. A. J. Mouling, a qualified land surveyor and regions and who, incidminally, is a former County Commissioner, Zoning Commissioner, and County Council -

90 PETITION FOR ZONING RE-CLASSIFICATION 44-49R AND/OR SPECIAL EXCEPTION

TO THE ZONING COMMISSIONER OF BALTIMORE COUNTY:

MAP unty and which is described in the description and plat attached hereto and made a part hereof. hereby petition (1) that the soning status of the herein described property be re-class persuant 58 (.4A to the Zoning Law of Baltimore County, from an ..... Ref. RA 3/18/64

Property is moned in a manner in which it cannot be used therefore, an error in the original soning.

See Attached Description

and (3) for a Special Exception, under the said Zoning Law and Zoning Regulations of Bultimore County, to use the herein described presenty, for

Property is to be posted and advertised as prescribed by Zoning Regulation coting, etc., upon filing of this petition, and further agree to and are to be bound by the zoning

EL MOCKE, PRESERV a miles that DON LEA APARTMENTS, INC.

9233 BELLONA AVENUE

d pursuant to the Zoning Law for Balt Herbert H. Hildesheis Helest H. Heldsheim Hilda Hildaghain Halda Haldsheim Lagal Owner

Address 7030 SOLLERS POINT BOAD BALTIMORE, MARYLAND 21222 Johnson Bowie \*

22 W. Penna Jue. Tows on Mo

., 186. it, that the subject matter of this petition be advertised, as ired by the Zoning Law of Balt r the Zoning Law of Bultimore County, in two newspapers of general circulation through-tre County, that property be posted, and that the public hearing he had before the Zoning her of Bultimore County in Room 106, County Office Building in Towns, Bultimore 26th day of March

- FEB 5- 84 SEND ALL NOTRE: TO;

A.J Mullar

Herbert H. Hildesheim - #64-89-4

core County, testified that he had prepared the site plan precented as petiti open ditch which is now used to carry off storm water coming into it through one 42 culvert at the north and and drained by two 42 inch pipes going out at the southwest r of the property. His proposed replacement was a  $4 \times 8$  foot box culvert to go rough the entire tract to carry off the storm water which, under present conditions, is ntly the cause of ?cocling at times in the immediate neighborhood. In his opinion, this box culvert would be more than sufficient for the purpose of relieving the present drainage situation. He confirmed Mr. Hooke's testimony as to the prohibitive cost of developing this land for normal R-6 purposes. He further testified that he was on the Board of County nors at the time of the adaption of the zoning map and that they know nothing of the plans for the construction of Delvale Avenue if there were, in fact, any in existence of that time, and he further stated that there was an error in the original zoning because ever at that time it would have been impossible to build R-6 houses on this tract. He further listed at least twelve changes in zoning in the neighborhood since 1956 which will be found in the record in his testimony which he felt, with the construction of Delvale Avenue,

Mr. Frederick P. Klaus, an expert real exists developer and appraiser, submitted numerous photos of the property (petitioner's exhibit #8) which group of photos show the present drainage condition, and he confirmed Mr. Mueller's testimony as to changes in the area since 1956 and submitted a list (petitioner's exhibit \$9). In his opinion the highest and best use of this land was for residential apartments, the cost of 8-6 development would be prohibitive, that apartments would enhance the value of other property in the area, and that the construction as planned would eliminate the storm water drainage difficulties which already avies

amounted to a sufficient change in the neighborhood to warrant the rezoning of this property

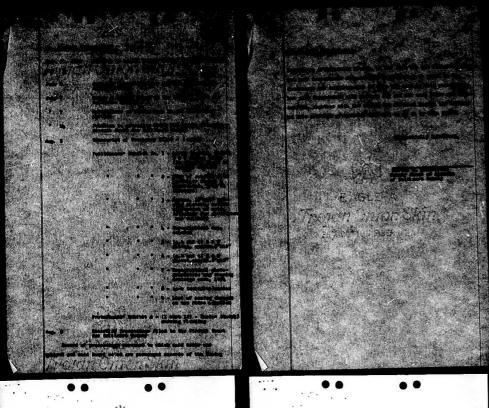
even if there had not been an error in the original zoning.

The protestants case included testimony by five residents of the neighborhood whose principal objection seemed to be against the presently existing situation which causes their lots to be flooded in times of extraordinary run-off of storm water, and some of them testified that they did not like the widening of Sollers Point Road or Towon Avenue because of an increased hazard to their particular properties because of the road improvements. This last objection is not well taken because the road improvements would occur regardless of what use was made of the subject tract. The objection with respect to the flooring the board finds is untenable because from the testimony and other evidence the proposed use would probably tend to cure this situation and certainly could not possibly make it any vocas

RESCRIPTION FOR HELDERHEIM PROPERTY ZONING

lines of Sollers Point Road (45° uide) and Towson Avenue (40° uiles) as EA on the Plat of Millow Terraces and recorded among the Land of Beltimore County in Flat Book GLB-23, Felio 144, March 27, 1951, said point of beginning being also at the end of the lat or \$40°E 15-6/10 perch line of the 2nd percel of land described in a deed from Claude Hanley to Han and Florino Mildeshein and recorded among the Land Br of Beltimore County in Liber 976, Pelis S2, on May 20, 1936, running to and hinding on the conterline of You said plat and also binding on part of the 3nd or H36°E 676 perch line of ald deed #2°30'00'E 740,13' to the end of the let or Ally's 165'-The line of the led percel of land described in aforesaid deed Healey hein, theses leaving the centerline of Tousen Avenue and the 2nd or HB4"E 676 perch line of aforesaid deed, and running and binding on the and, led and 4th lines of aforestid deed the three following ocur: Men; (1) #88\*15'E 682,33' to intersect the H25'W 202 perch line of the 2nd parcel of land from W. J. Sryson to J. L. Sutton and to intersect the led or High 20 purch line of land from Halaki et al to Poromaki et al and recorded many the Land Records of Baltimore County in Liber Nam 227, Polic 256, theses binding on part of the aforesaid MEN'W 202 purch line of kryson to Jutten and on part of the aferentid led or Hilp's 20 porch line Haleki to Personalis (2) H3'S 365.60" to the end of the aferentid Red of miles to Porumbi, these leving the aforesaid HM-V 202 parch line of Maleit to Porumbi, these leving and Mading on the 6th or HOSFE 61.7 parth line of land of aforesaid doed Maleit to Personit, and running or binding reversaly on the lad or 2006'S 41-7/10 peech line of land from nott ot al to Reigion ot al and recorded among the Land Records are County in Liber 180 221, Felio 132; (3) 380'15'9' 602-67' to terline of Towns A line of 3nd purest of afterestic deed Runley to Milder and Mindley on the contorline of Stones Avenue and or aforecald and or Half's (3% parch line of after

CANADA CONTRACTOR CONT



Herbert H. Hildesheim - #64-89-R

The only expert witness for the protestants was Jerome B. Wolff, an ently qualified expert in the sanitary sower and drainage field who had studied the storm drainage problem in this area. He felt that the apartments might increase the runoff on this particular property but under any circumstance would be not more than a three to five percent increase over present conditions. He further stated that the site plan proposed the use of a box culvert which would be adequate to cure any difficulty caused by run-off above grade or on the subject property but stated that, in his opinion, the flooding was caused by a backup where the storm water ran close to the B. and O. Railroad which is a considerable distance downgrade from the subject property. He felt the 42 Inch pipes presently used for drainage were inadequate. He also stated that the development of the property for R-G or R-6 homes would aggravate the problem as much as the proposed apart ments, and he agreed with Mr. Mueller that "a box culvert would be more than sufficient" to solve the problem while retaining his opinion that larger facilities would still be needed downstream. He, at least partly, agreed with the development figures stated by Mr. Mueller and Mr. Hooke

It is the Board's opinion that the County requirements for the allowance of construction in this area would require a satisfactory arrangement to adequately cope with the storm water problem. At the end of this case a statement was made for the record by counted for the petitioner that Mr. Hooke was willing to do anything necessary to clear up the drainage situation and specifically by entering into an agreement with the County, if possible, to extend the box culvert or other satisfactory drainage from the subject property to the milmed.

Under the above circumstances and in consideration of all the facts the ord finds, as a fact, that there should be a reclassification of this property because

- 1. The cost of development under present zoning would be so high as to be prohibitive economically if not high enough to amount to confiscation
- 2. There was error in the original zoning of this property on the basis of the testimony as outlined above, and
- 3. That there have been substantial changes in the neighborhood since 1956 sufficient by themselves to warrant the requested rezoning

The requested rezoning from R-6 to R-A will, therefore, be granted

Herbert H. Hildesheim - #64-89-R

ORDER

-4-

For the reasons set forth in the aforegoing Opinion, it is this good day of June, 1966 by the County Board of Appeals, ORDERED that the reclassification petitioned for, be and the same is hereby GRANTED.

Any appeal from this decision must be in accordance with Chapter 1100, subtitle 5 of Maryland Rules of Procedure, 1961 edition.

> COUNTY BOARD OF APPEALS BALTIMORE COUNT

RE- PETITION FOR RECLASSIFICATION : from an R-4 zone to an R-A zon NW/S Sollers Paint Road and

REFORE COUNTY BOARD OF APPEALS

> OF BALTIMORE COUNTY

No. 66-89-8

OPINION

This is an application for the resoning from R-6 to R-A of a tract of approxi town (14) occus on the northwest side of Sollers Point Road and Tousen Aversus to the Twelith District of Saltimore County. This property was soned R-3 on the map suspice May let, 1956 and is part of a larger tract award by Mr. and Mrs. Herbse? H. Hildsalasin. who have disposed of a large part of their property for individual home development and who still live on the premises where they expect to remain. The Dunlon Apartments, in: is the contract purchaser who plans to build garden type epartments with approximately 2:0

Mr. A. Michael Hooke, Provident of Dunles Apartments, testified that ha had been building apartments in this area for over fourteen years, a number of which way h seen on petitioner's exhibit #1 an aerial photo of the Dundalk area which, incidentally, also shows the present citration with respect to the development of the load in this area. He testified from his experience that the cost of land preparation for development of this land for normal R-6 purposes would be \$6,641 per lot which is so inordinately high us to be prohibitive because from his experience the maximum feasible assount to be exact for tend development in an K-6 area would be from \$2,500 to \$3,000. He faribus heelified, from his experience, that there was a large demand for opertments in this area and that the Dunley Appriments and others in the area are completely filled up even with a more than average himover. The difficulty with the land development situation is to a large degree counsed by the topography of the area which is evenpy and has been, in the past, subject to flooding during periods of heavy rainfall.

Mr. Joseph Thompson, an engineer and a well qualified expert, had made a study of the property and the proposed plan for development, and had made truffic counts in the vicinity. Delvate Avenue, a new and modern thoroughfore, was not in existence or the time of the map, and has presently been extended south to Solian Point Reed along the sent side of the property which, in his opinion, has completely changed the picture as to populate wraffle compaction and accure to the proposed opertraining

No. A. J. Marelling, a qualified land surveyor and regions and who, hecidentially, is a former County Commissioner, Zoning Commissioner, and County Council.

90 -PETITION FOR ZONING RE-CLASSIFICATION 44-89R AND/OR SPECIAL EXCEPTION

TO THE ZONING COMMISSIONER OF BALTIMORE COUNTY

Herbert No Hildesheim and mers. of the property situate in County and which is described in the description reby potition (1) that the zoning status of the herein described property be re to the Zoning Law of Baltimore County, from an ..... R-6 PA 3/18/64

Property is soned in a manner in which it cannot be therefore, an error in the original soning.

See Attached Description

and (2) for a Special Exception, under the said Zoning Law and Zoning Regulations of Bultimore County, to use the herein described property, for.

Property is to be posted and advertised as prescribed by Zoning Regul I, or we, agree to pay expenses of above re-classification amajor operate manager of the coming stag, etc., upon filing of this petition, and further agree to and are to be bound by the coming

EA APARTHENTS, INC.

9231 BELLONA AVENUE TOWSON, NARYLAND 21204

Helet H. Hedeshe Helda Heldwheine

Address 7030 SOLLERS POINT BOAD BALTIMORE, MARYLAND 21222

Johnson Bowie x 22 W. Penna Inc. Towson Mo

..., 106. h, that the subject matter of this politics be advertised, as oming Law of Bultimore County, in two newspapers of general circulation through-mty, that property he posted, and that the public hearing be and before the Zoning nired by the Zonine Law of Battle

SEND ALL NOTRES TO A.J. Mullar

- FER 5- TA 1

19th all 100 o'clock

Herbert H. Hildesheim - \$64-89-R

non of Beltimore County, testified that he had prepared the site plan pro such libit  $ilde{\sigma}_{2}$ , that water and sever were evallable in adequate supply, and this indeed was a ated by coursel for the protestants. His site plans include the replacement of the a ditch which is now used to carry off storm water coming into it through one 42 culvert at the north and and drained by two 42 inch pipes going out at the southwest orner of the property. His proposed replacement was a  $4 \times 8$  foot box culvert to go through the entire tract to carry off the storm water which, under present conditions, is rently the cause of Tooking at times in the immediate neighborhood. In his opinion, this box culvert would be more than sufficient for the purpose of relieving the present drainage situation. He confirmed Mr. Hooke's testimony as to the prohibitive cost of developing this land for normal R-6 purposes. He further testified that he was on the Board of County Commissioners at the time of the adoption of the scening map and that they knew nothing of the plans for the construction of Delvale Avenue If there were, in fact, any in existence at that time, and he further stated that there was an error in the original zoning because ever at that time it would have been impossible to build R-6 houses on this tract. He further listed at least twelve changes in zoning in the neighborhood since 1956 which will be found in the record in his testimony which he felt, with the construction of Delvale Avenue, amounted to a sufficient change in the neighborhood to warrant the rezoning of this property even if there had not been on error in the original zoning.

Mr. Frederick P. Klaus, an expert real estate developer and appraiser, subnerous photos of the property (petitioner's exhibit #8) which group of photos show the present drainage condition, and he confirmed Mr. Mueller's testimony as to changes in the area since 1956 and submitted a list (petitioner's exhibit #9). In his opinion, the highest and best use of this land was for residential apartments, the cost of R-6 curelapment would be prohibitive, that apartments would enhance the value of other property in the area, and that the construction as planned would eliminate the storm water drainage difficulties

The protestants case included testimony by five residents of the neighborhood whose principal objection seemed to be against the presently existing situation which causes their lots to be flooded in times of extraordinary run-off of storm water, and some of them testified that they did not like the widening of Sollers Point Road or Towson Avenue because of an increased hazard to their particular properties because of the road improvements. This last objection is not well taken because the road improvements would occur regardless of what use was made of the subject tract. The objection with respect to the flooding the Board finds is unterable because from the testimony and other evidence the proposed use would probably tend to cure this situation and certainly could not possibly make it any vacue

MULLER, RAPHEL & ASSOCIATES, INC.

DESCRIPTION FOR HILDESHEIM PROPERTY ZONING

PRINCET LABOR January 27, 1964

#64-89R

BEGINNING for the same at the point of intersection of the center lines of Sollers Point Road (45' wide) and Towson Avenue (40' wide) as RA shown on the Plat of Millow Terraces and recorded among the Land Records to Baltimore County in Plat Book GLB-23, Folio 144, March 27, 1957, said point of beginning being also at the end of the 1st or S40°E 15-6/10 perch line of the 2nd percel of land described in a deed from Claude A. Hanley to Max and Florine Hildesheim and recorded among the Land Records of Baltimore County in Liber 976, Folio 82, on May 20, 1936, running thence and binding on the centerline of Towson Avenue, as shown on aforesaid plat and also binding on part of the 2nd or N24°E 674 perch line of the aforesaid deed N2°30'00"E 740.13' to the end of the 1st or 52½'W 165'-7½" line of the 3rd parcel of land described in aforesaid deed Hanley Hildesheim, thence leaving the centerline of Towson Avenue and the 2nd or N24°E 674 perch line of aforesaid deed, and running and binding on the 2nd, 3rd and 4th lines of aforesaid deed the three following courses and distances; (1) S88°15'E 682.33' to intersect the N24'W 202 perch line of the 2nd parcel of land from W. J. Bryson to J. L. Sutton and to intersect the 3rd or N35, E 20 perch line of land from Maleki et al to Poremski et al and recorded among the Land Records of Baltimore County in Liber NBM 237, Folio 256, thence binding on part of the aforesaid N24°W 202 perch line of Bryson to Sutton and on part of the aforesaid 3rd or N3h°E 20 perch line of Maleki to Poremski; (2) N3°E 165.00° to the end of the aforesaid 3rd line of Maleki to Poremski, thence leaving the aforesaid N21°W 202 perch line of Bryson to Sutton and running and binding on the 4th or N884°W 41.7 perch line of land of aforesaid deed Maleki to Poremski, and running and binding reversely on the 3rd or S884°E 41-7/10 perch line of land from Lippincott et al to Kaiphas et al and recorded among the Land Records of Baltimore County in Liber LMB 211, Polio 132; (3) N88°15'W 682.67' to intersect the centerline of Towson Avenue and the 2nd or N21°E 67% perch line of 2nd parcel of aforesaid deed Hanley to Hildesheim running thence and binding on the centerline of Towson Avenue and on the remainder of the

aforesaid 2nd or M25°E 67% parch line of aforesaid deed Hanley to Hildesheim LAND SURVEYS - LOTS - PARMS - BOUNDARY - TOPOGRAPHICAL - LOCATION - SUBDIVISIONS - ROADS - UTILITIES DRAIMAGE - SCHER - WATER - MAPPING - ZOHING CONSULTATION - CONTRACTORS SERVICE - TESTIMONY

MEL & ABSOCIATES INC.

and hinding also reversely on part of the let or SNew 30 perch line of aforesaid deed Haleki to Foreseki and Minding also reversely on the 2nd or SP/W 12 perch line of aforesaid deed Lippineett to Halphon H2\*20'S 190.00' to intersect the 5th or HOSQ'S 82.2 perch line of land from J. L. Sutton et al to P. Martell et al and recorded among the Land Records of Saltimore County in Liber 1807 15, Folio 540, running thence and binding reversely on part of aforesaid 5th line Setten to Martell and on all 3rd or M80'W 10.4 perch line of aforesaid 2nd parcel of aforesaid deed Manley to Hildesheim HBS°W 171.60° to intersect the beginning of the 4th of Massive 10 perch line of the 1st parcel of aferesaid deed Manley to Mildesheim, running thence and binding on all the aforesaid 4th line of let parcel Hanley to Hildesheim and still binding reversely on part of th 5th line aforesaid Sutton to Martell Mee'30'W 165.00' to intersect the beginning of the 5th or H&Sh'W 20 perch line of land which by deed dated July 21, 1897 and recorded among the Land Records of Baltimore County in Liber LNB 227, Folio 149, was conveyed by Edward Hossfelt to Hax and Plorine Hildesheim, running thence and binding on all the aforesaid 5th line Massfelt to Hildesheim and still binding reversely on the aforesaid 5th line of Sutton to Martell, M88°30'W 330.00' to the end of the aforesaid 5th line Hossfelt to Hildesheim and to the beginning of the aferesaid 5th line Sutton to Martell, thence leaving Martell's land and binding on the 6th and last or \$2% W 33.3 perch line of aforesaid deed Mossfelt to Mildesheim \$2°30'W 549.45' to intersect the centerline of Sellers Point Boad, running thence and hinding on the lat, 2nd and 3rd lines of aforesaid deed Hossfelt to Hildesheim and on the centerline of Sollers Point Road the three following courses and distances; (1) 857°E 33.00°; (2) \$54°E 165.00° and (3) \$56°E 193.05° to intersect the beginning of the 1st parcel of aforesaid deed Hanley to Hildesheim, running thence and binding on the lat and 2nd lines of aforesaid lat parcel and on the centerline of Sollers Point Road the two following courses and distances: (1) S50°E 54.45' and (2) S41°45'E 165.00' to intersect the beginning of the 2nd parcel of aforesaid deed Mamley to Hildesheim, running thence and binding on the 1st line of aforesaid 2nd parcel and on the centerline of

LAND SURVEYS - LOTS - FARMS - BOUNDARY - TOPOGRAPHICAL - LOCATION - SUBDIVISIONS - ROADS - UTILITIES DRAINAGE - SEWER - WATER - MAPPING - ZONING CONSULTATION - CONTRACTORS SERVICE - TESTIMONY

and A. Michael Booke, President, Dun Les Apartments, Inc., contract purchasers of the parcel of land in question. The property contains 14.74 acres of land, more or less, and is located in the Twelfth Dietrict of Saltimore County, on the morthwest side of Sollers Pt. Road and Towson Avenue, subject to the use in common with others of Towson Avenue, Sollers Pt. Road, and Delvale Boulevard. The property is bounded by Sollers Pt. Road, Towson Avenue, and Delvale Boulevard.

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The Court is cognizant of the general proposition that
there in a strong presumption of correctness of original roding,
or comprehensive remoing, and that to sustain a piecessal change
therefrom, there must be proof of mistake or a substantial change
in the character of the neighborhood. (See Yemmink v. Ed. of
Ponting Appeals, 205 Md. 489) Ergen v. Roard of Ponting Appeals,
209 Md. 420) Regr v. Handal, 224 Md. 121; John Corp. v.
Podraca Porus, 236 Md. 106; MacDonald v. County Board, 230 Md. 549;
and Millor v. Abrohma, 239 Md. 263. This general rule does not
mann, however, that toning, once satabilished, is static and eternal.
This was observed in the case of <u>Hiscouri Ponity</u>, inc. v. Ramar,
216 Md. 422, wherein Judge Prescott, speaking for the Court.

"It is a principle of universal recognition that soning, concentiposed, is not static. If it could not be altered with the changing conditions that surround us in the world today, progress would be retarded, and many of the schustages, logically expected from soning, world be heat, sewtherms on the use of property that was continued to the schustages, logically expected from soning officials, when properly muthorized, have the exhibiting officials, when properly muthorized, have the exhibiting officials, when properly such continued to the continue to the whon there are substantial changes in conditions and such alteration has a reasonable relation to the public velface. Officity to Board off found monals, super, 204 Md. 557.\*

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MULLER. RAPHEL & ASSOCIATES.

Sollers Point Road \$40°E 257.40° to the Degisming.

CONTAINING 14.76 acres of land more or less.

SUBJECT to use in common with others of Toucon Avenue (46' wide Sollers Point Road, and Delvale Avenue (80' wide).

SEINS all that land which by deed deted May 20, 1926 and recorded manner the Land Recorded of Baltianes County in Liber CREATS. 978, Pails 82, was conveyed by Claude A. Rabley to Miss are Fixeine Mildeshala. Also bains all that land which by deed deted July 21, 1997 and recorded manner than Land Records of Baltianes County in Liber LBB 227, Pails 189, was conveyed by Böurel Bassfelt to Miss and Parisine Mildeshala.

LAND SURVEYS - LOTS - FARMS - SOUNDARY - TOPOGRAPHICAL - LOCATION - SUBDIVISIONS - ROADS - UTILITIES DRAINAGE - SEWER - WATER - MAPPING - ZONING CONSULTATION - CONTRACTORS SERVICE - TESTINGNY

Tearimony indicates, in detail, that the cost of land preparation for fevelopment of this property as it is now nor wd, i.e., R-6, would be prohibitive and approaches on being confiscatory. This was thoroughly developed by the proposed developer of the property. Further, the former Coning Commission of Baltimore County teartified that he was a nember of the Board of County Commissioners of Emittioner County at the time of the adoption of the Emaing Map, and there were no plans for the construction of Delvale Boulevard. He stated there was an error in the soning, because the property had been moned, when the Map was adopted, in a manner in which it cannot be used; i.e., to build R-5 houses on it. Upon further questioning, he said this situation was true than, and is true now, because of a matter of commiss.

A real estate broker testified that at the adoption of the slap in 1956, there was no provision made in the general area for the development of spartments. He further stated there was no open land for N-A development provided for in the Map, and in his opinion, this was a serious error.

A traific expert testified that the construction of Delvale Dulevard completely changed the picture as to possible traffic congestion and access to the proposed spirtuents. This expert planned Delvale Boulevard, and was fully familiar with the development of the boulevard. As a matter of fact, counsel for the Petitioners and the Protestants stipulated that traffic was not a problem to be considered in this application.

The testimony of these three experts clearly indicates to the Court that when the Map was adopted in 1956, and this land - Herin

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The publishers in the above enter requested a reclassification of property on the meth was also of delivery from an Towns aroung, in the Toliffic District of Bultimes Group, from an "Add from to an Worf Res."

Positionly the given conversing convent realmost factories greated by the Smiley Semicolours in a partial from 200 to 2013. These do not effect or constitute a change bander on the object property in

Testinop by the Areas 3. thill, highest and dome. Hereter of the Reputants of Police Units antiseted vary elements that there is a cortical often design, problem thick will not be corrected by the control of operations to be could control on increase in the remotel different parties.

There we merror in the one proper then admind by

June.

Battimes dearly

was somed R-6, that the legislative body was in error. There was no provision for R-A development in the entire area. Secondly, it was not feasible, economically, to use the property for development of R-6 residences, either in 1956, or at the present time. Thirdly, the development of the boulevard took care of any traffic problem that may or may not have existed at the time of the adoption of the map.

A great deal of testimony was taken pertaining to the existing flooding conditions in the area. The principal complaint of the protestants is that this condition will be accelerated if the property were developed for apartments. The testimony of one expert for the Petitioners indicates that this flooding condition can be corrected by the installation of the proper facility. The testimony of the Protestant's expert agreed with the Petitioner's expert that this installation could correct the immediate problem, and he further stated that ultimately the entire problem can be corrected. In addition, he said that the construction of apartments, without any correction, would add little to the flooding problem. Further, a statement was made for the record by the counsel for the Petitioner, that he, the Potitioner, would enter into an agreement with the County to install any system that the county required to correct the entire drainage problem that has existed for years in the area.

The next question for the Court to determine is: Did the evidence before the Board make the question of whether there has been a sufficient change in the neighborhood since the original moning to warrant the realessification, fairly debatable.

+ 64-19-1

**ATA** 

FRANKLER RAGAM (MRS.) et al. • IN\_NHE CHRUIT COURT

VS • FOR RAMTHORIS COURTY

THE COURTY ROAND OF APPRILS

OF RAMTHORIS COURTY

PRINTED HILDSHIPTIN, et us

BUR LEAR APPRILS CORPORATION

\* Case Bo. 1366

MEMORANDUM OPINION AND ORDER OF COURT

This case involves an appeal from the County Board of Appeals of Baltimore County, which by its Order dated June 8, 1966, granted a reclassification of the property described in this proceeding. from an R-6 Zone (Residence, 1 and 2 Family) to an R-A Zone (Residence-Apartments). The Zoning Commissioner of Baltimore County, by his order dated March 31, 1964, had denied the reclassification requested, because there was no error in the Map proven to him. and that the several reclassifications from 1959 to 1963 did not constitute a change insofar as the subject property is concerned. The County Board of Appeals found that the swidence produced before it showed substantial changes in the neighborhood since the adoption of the Dundalk-Patapaco Neck Land Use Map 4-A, which was adopted May 1, 1956. The Board further found that there was error in the original zoning of this property, and finally that the cost of development under the present R-6 Zoning would be prohibitive, economically.

The Petitioners in the Application for Reclassification are Borbert H. Hildesheim and Hilds Hildesheim, his wife, legal owners.

Rec 4-29-66

This Court is of the opinica that the evidence presented requires an affirmative answer to this question. There was certainly substantial evidence of extensive reclassification and/or the granting of special exceptions in the general eras of the subject property. As a matter of fact, some thirteen changes, either by way of reclassification or special exceptions have taken place since the advances of the men.

The development of Delvale Boulevard was a substantial change in the neighborhhod, and many cases have said that construction of highways and videning of highways amount to sufficient change for reclassification. This was clearly developed in the case of <u>Johns Corp. v. Bodoners Force</u>, 236 Md. 106. This case further set forth the rule by which this Court is to be governed in a decision in the instant case, and it was clearly stated on Pages 120-121.

"It is obvious that the Board could have been zero sportful and darkints in its failings of fact; however, it is certain that the Board found that there had been change in the neighborhood and error in the original rosing sufficient to justify the scalesification (its other findings clearly meet the test of heigh faily debatable, no it will be unnecessary to discuss them further! We have stated the management of the scales of the same stated that the second state of the scales of the same stated that the scales of the same stated to be removed and the courte will not make that their judgments for that of the expertise of the soning officials. It is only where there is no room for reasonable doubte or where the record is devoid of substantial, supporting facts that band, or deadring its suffices abstract, or captions. Bee Monteconcy County Council v. Soriemsons, 311 Mt. 307, Thenix V. Bond, 312 Mt. 6, and Ment Holes, Inc. v. Melboard, 222 Md. 460, for three of the many Maryland clease so holding.

It is not the province of this Court, moreover, to resolve the various conflicts in the evidence before the Board if there was,

in fact, any evidence of a substantial nature supporting and justifying the Board's action. In Mothersheed v. Rd. of Comm'rs. 240 MA. 365 (decided Movember 18, 1965). The Court in quoting from Judge Hammond's opinion in Board v. Oak Hill Parms, 232 Hd. 274 p. 283 stated at pages 371-372 as follows:

203 stated at pages 374-372 as Tollows:

"""" """ """ the courts have exercised restraint so as not to
substitute their judgments for that of the aponcy and not
to choose between equations of that, because to do so would
independent an anon-judicial role. Bather, they have attempted
to dealed whether a reasoning mind could reasonably have
reached the result the aponcy reached upon a fair consideration
of the fact picture painted by the entire see of the consideration
of the fact picture painted by the entire see of the
"In the cases dealing the entire seems to have come down
that the consideration are the seems to have come down
that the consideration are the seems to have come down
that the seed calculy crossous, or to use the phrase which has
become standard in Haryland contany cases, not fairly debatable."

See also the following cases: Finney v. Halle, 241 Hd. 224 (decided Feb. 2, 1966); Dill v. The Johar Corp., 242 Md. 16 (decided March 15, 1966); Bonnie View Club v. Glass, 242 Md. 46 (decided March 22, 1966); Both Tfiloh v. Blum, 242 Md. 84 (decided March 29, 1966): Board v. Farr, 242 Md. 351 (decided April 26, 1966); and Vogal v. McCosh, 242 Md. 371 (decided April 28,1966). This Court is constrained to hold that a reasoning mind could

reasonably have reached, upon a fair consideration of the entire record, the same conclusion as that of the Board, and hence its action was not arbitrary or capricious or illegal, but, on the other hand, was fairly debatable. Enving determined this, the Court has fulfilled and exhausted its limited judicial function in reviewing a moning appeal.

IN THE MRS. PRANKLIN RAGAN, CIRCUIT COURT POR BATT THOUT COURTY R. BRUCE ALDERMAN, W. GILES PARKER and JOHN A. SLOWIK, constituting the COUNTY BOARD OF APPEALS OF BALTIMORE GOUNTY AT LAW Miss. Dookst No. Polie No. 3568 11111111111

#### TO THE ROMORABLE, THE JUDGE OF SAID COURT

And now come R. Bruce Alderson, W. Giles Parker and John A. Slowik, constituting the County Board of Appeals of Beltimore County, and in ensuer to the Order for Appeal directed against then in this case, herewith return the record of proceedings had in the above entitled matter, commisting of the following cortified copies or original papers on file in the office of the Soning Department of Bultimore Countys

## ZONING ENTRIES PRON DOCKET OF ZONING COMMISSIONER OF BALTIMORE COUNTY

## No. 64-89-R Peb. 5, 1964 Mar. 7 Cortificate of posting of property - filed . 10 Certificate of Publication in newspaper - filed . At 11:00 a.m. hearing held on potition by Soning Commissioner - case held out curia

• 32

Order of Soning Considerate DESTING re-Order of Appeal to County Beard of Appeal

For the reasons stated and in conformity with the foregoing Opinion, it is this 28th day of September, 1966, by the Circuit Court for Baltimore County ORDERED that the Order of the County Board of Appeals of Baltimore County dated June 8, 1966, be and the same is hereby affirmed.

-7-

No. 64-89-R (Hildesheim) . . . .

Mar. 31. 1966 Hearing on appeal bef re County Board of Appeals May 3 case held sub curia June 8 Order of County Board of Appeals granting re-July 7 Order of Appeal filed in the Circuit Court for Certificate of Notice sent to all interested \* 1h Petition to accompany Order for Appeal filed in Circuit Court for Beltimore County Transcript of Testimony filed - I volume Petitioners' Exhibit No. 1 - Large (approx. 2'23') B & W serial photo (In closet, Board of Appeals office)

2 - Plat of subject site by Muller Rephol & Associates, 3/2/64 (Revised) 3 - Approx. 18"x30" col-ored picture, artist comception of ages. (attorney for potition has exhibit) 4 - Topographical map, (a,b and a) B & W photos, approx.8"x10" 6 - (a,b and e) Bay photos, approx.8"x10" \* 8 - (e-r inclusive)photo 9 - List of soning change on man since adentics

ents' Emilit A - (1 thru 12) - Photos (Quick) Recording preceedings filed in the Circuit Court for Baltimore County

ed and said Beard set if are parments resorts of the

#64-89-R MBS. PRANKLIN RAGAN, IN THE CIRCUIT COURT FOR BALTIMORE COUNTY Misc. Docket 8, folio 111

COUNTY BOARD OF APPEALS OF BALTIMORE COUNTY . . . . . . . . . . . . . . .

Please enter an appeal to the Court of Appeals of Maryland from the order entered in the above entitled cause on September 28, 1986.

David N. Water

I HEREBY CERTIFY that copy of the I HEREBY CERTIFY that copy of the aforegoing was mailed October 7, 1965 to L. Robert Evans, Esq., Jefferson Building, Towson, Maryland 21204, Atty. for Herbert H. Hildesheim, et al.

No. 64-89-R (Hildesheim)

Department of Baltimore County, as are also the use district maps, and your Respondents respectively suggest that it would be inenvenient and inappropriate to file the same in this proceeding. but your Respondents will produce any and all such rules and regulations, together with the moning use district maps at the hearing on this peticion or whenever directed to do so by this Court.

Respectfully submitted,

Ruriel E. Suddemoler County Board of Appeals of Beltimore County

CIRCUIT COUR . . . . . . . . .

ANSON TO ORDER OF APPEAL TO CIRCUIT COURT FOR BALTIMORE COUNTY AND CERTIFIED COPIES OF PROCEEDINGS BEFORE THE ZONING CONSISSIONER AND BOARD OF APPEALS OF BALTIMORE COUNTY

10. G.H.

Please file, be.

Burlel E. Buddeneler County Board of Appeals of Reltimone County

The Circuit Court for Baltimore County

CHAMBERS OF JOHN N. MAGUIRE

TOWARD MARY AND SIZE

September 28, 1966

Johnson Bowie, Esq. 22 W. Pennsylvania Avent Towson, Maryland 21204

He: Franklin Ragan (Mrs.) et al. vs. The County Board of Appeals of Baltimore County Herbert Rildscheim, et ux

Dun Lee Apertment Corr t 8, Polio 111

Enclosed herewith is my Opinion and Order of Court in the above entitled matter.

Very truly yours, Hais way

John H. Hamire

CC: Devid H. Betce, Heq. 2 Market Pl., Belto. 21222, Md. L. Bebert Evens, Heq. Jefferson Bidg., Balto. 21204, Md. County Bd. of Appenls-213 John G. Rose, Soning Comm of Bultimary County-21204

# PETITION FOR ZONING RE-CLASSIFICATION #64-89R AND/OR SPECIAL EXCEPTION TO THE ZONING COMMISSIONER OF BALTIMORE COUNTY: The control of the control of the property attuate in Baltimore and the control of the property attuate in Baltimore and the control of the property attuate in Baltimore and the control of the property and which is described in the description and plat attached hereto and made a part before, county and which is described property be reclassified, populating and property and property be reclassified, populating and property and property be reclassified, populating and property and p hereby petition (1) that the roning status of the herein described property be re-classified, 2/18/64 Property is sened in a menner in which it cannot be used; therefore, an error in the original seming. See Attached Description and (2) for a Special Exception, under the said Zoning Law and Zoning Regulations of Baltimore

County, to use the herein described property, for..... Property is to be posted and advertised as prescribed by Zoning Regulations. I, or we, agree to pay expenses of above re-classification and/or Special Exception advertising.

posting, etc., upon filing of this petition, and further agree to and are to be bound by the zoning regulations and restrictions of Baltimore County adopted pursuant to the Zoning Law for Baltimore Markert N. Hildesheim A. MICHAEL MOOKE, PRESTORNE Andrea H. Widesheim Filan Fildesheim Legal Owner

DUN LEA APARTMENTS, INC. Address 7030 SOLLERS POINT ROAD Address 8233 BELLONA AVENUE

BALTIHORE, MARYLAND 21222 TOWSON, MARYLAND 21204 Petitioner's Attorney

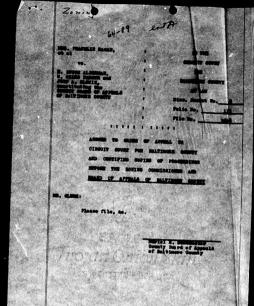
ORDERED By The Zoning Commissioner of Baltimore County, this. required by the Zoning Law of Baltimore County, in two newspapers of general circulation through-

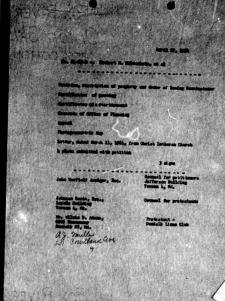
required by the Zoning Law of Baltimore County, in two newspapers of general circulation through-out Baltimore County, that property be posted, and that the public hearing be had before the Zoning Commissioner of Baltimore County in Room 106, County Office Building in Towson, Baltimore -- Ar -M.

DANCE OF PLYSHING & 2

1,

PETITION FOR BEFORE THE RECLASSIFICATION RECLASSIFICATION
from an R-6 Zone to an
R-A Zone N. W. Side
Sollers Point Road and
Towson Avenue., 12th
District - Herbert H.
Hildesheim and Hilds, ZONING COMMISSIONER Dun Lea Apartments, Inc. BALTIMORE COUNTY Cont. Pur. 64-89-R ORDER FOR APPEAL MR. CLERK-Please enter an Appeal in the above captioned case to the Board of Appeals for Baltimore County John Warfield Armiger Towson 4, Maryland VAlley 5-7666 Attorney for Petitioners \_\_\_ APR 22 '64 T. ..





April 27, 1964

You will be duly netified of the date and time of appeal hearing them scheduled by the Board of Appeals.

Zoning Comissioner

201 Gentland Ave., Towsen h. Md. Hr. Wilsis H. Mam 6905 Demands Dumialk 22, HL.

April 27, 1961

Please to adviced that the petitioner has filed an appeal from the decision of the Zoning Commissioner rendered in the score mater.

You will be duly notified of the date and time of speed hearing them scheduled by the Board of Appeals.

Very truly yours

Zoning Commissioner

March 31, 1966

Nr. Augustine J. Haller, 201 Courtland Avenue, Township, Naryland

he Putition for Spelannification from Nucle Tens to Nucle Tens -Rev. Nucle Tens to Nucle Tens Rev. Debt Debt Parties -Barbars H. Ellisshein and Miles Ellisshein, Petitionson -Dunies Aparbonnie, Par. Cont. Par. No. 61-50-21

I have today passed by Order designs the reclassification in the above matter for reasons stated in the attented comy of order types.

Tory welly yours

Sorting Countaintener

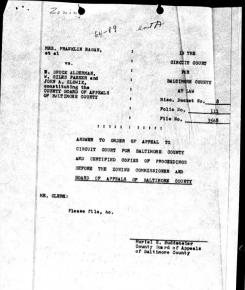
BALTIMORE COUNTY OFFICE OF PLANNING AND ZONING MALCOLM H. DILL JOHN C ROSE March 31, 1964 Johnson Borie, Rege, Loyels Federal Building Townen h, Maryland He: Heclassification of property of Harbert H. Ellosshein and Hilds Hildssheim, N.V. Size Sollers Foint Road and Towen Ave., 12 th Distr., from \*1.6s Zons to an \*10.4s Zons -No. 50.50.2 Dear Mr. Bowles I have today passed my Order denying the reclassification, in the above matter, for reasons stated in the attached copy of said Order. Pery truly yours Zening Comissioner

## PETITION FOR ZONING RE-CLASSIFICATION AND/OR SPECIAL EXCEPTION TO THE ZONING COMMISSIONER OF BALTIMORE COUNTY: TO THE DATE OF THE BEAUTY OF THE PROPERTY OF T county and waken is described in one description and plas attached hereto and stace a par-hereby petition (1) that the zoning status of the herein described property be re-classified, 3/18/64 Property is sound in a menner in which it cannot be used; therefore, an error in the original seming. See Attached Description and (2) for a Special Exception, under the said Zoning Law and Zoning Regulations of Baltimore County, to use the herein described property, for.... Property is to be posted and advertised as prescribed by Zoning Regulations. I, or we, agree to pay expenses of above re-classification and/or Special Exception advertising. posting, etc., upon filing of this petition, and further agree to and are to be bound by the zoning regulations and restrictions of Baltimore County adopted pursuant to the Zoning Law for Baltimore Marbert N. Hildesheim A. MICHAEL MOOKE, PRESTORIT Ahrlyof H. ikidesheim Lite al Garage Lidan Fildesheim Legal Owner DUN LEA APARTMENTS, INC. Address 7030 SOLLERS POINT ROAD Address 8231 BELLONA AVENUE BALTIHORE, MARYLAND 21222 TOWSON, MARYLAND 21204 Petitioner's Attorney ORDERED By The Zoning Commissioner of Baltimore County, this. ...... 196. L. that the subject matter of this petition be advertised, as required by the Zoning Law of Baltimore County, in two newspapers of general circulation through-

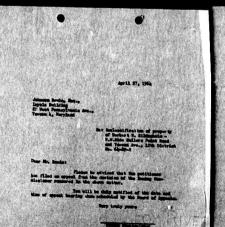
RECLASSIFICATION
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PETITION FOR RECLASSIFICATION

BEFORE THE



April 27, 1964 No. 6h-89-R - Herbert H. Hildesheim, et al \*\*\*\*\*\*\*\*\* Petition, description of property and Order of Zoning Com Certificates of posting Certificates of a dvertisment Photogramme tric Hap Letter, dated March 11, 1964, from Christ Lutheran Church h plate submitted with potition Ocumsel for petitioners Jefferson Building Towson h. Md. John Warfield Armiger, Req. Counsel for protestante Mr. Wilsie H. Adams, 6905 Durmanway Durdalk 22, Md. Protestant -Dundalk Lions Glub ag. mulli are



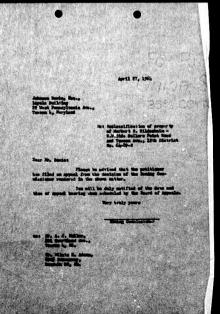
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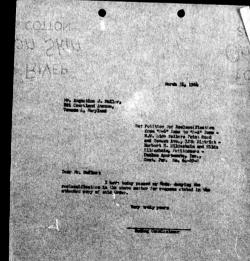
. 26th day of ... March .

-- Av -M.

196k at 11000 o'clock FER 5 - '64

14. DANCE OF PURSUIT & 7





BALTIMORE COUNTY OFFICE OF PLANNING AND ZONING MALCOLN H. DILL John C Rose March 31, 1964 Johnson Bowie, Req., Layels Federal Building Towsen & Maryland Pery truly yours Zoning Comissions

March 31, 1965

Johnson Devie, Seq., Leyola Jederal Building Towners by Maryland

Set Sechantification of grounty of Serbart S. Mildoubela and Mildouffications S.A. Side Follows Point Reed an Townen Ave., 12th Matt., from Widd' Jone to on "Ball Zone". No. 61-65-8

Dear Mr. Bender

I have today passed my Order denying the reclassification, in the above matter, for reasons attack the attached copy of said Order.

Bery truly yours

Zoning Commissioner

6805 Dunmanway Dunmalk 22, 75. Pavid V. Bates, Esq., 2 Norhat Places Baltimore 22, Hd. BALTIMORE COUNTY, MARYLAND

INTER-OFFICE CORRESPONDENCE

TO ... Hr. James A. Dyer, Chairman ... Zoning Advisory Committee
FROM ... Capt. Paul. H. Raincke ... ... Fire Bureau Date \_\_\_\_February 28, 1964.

SUBJECTH: Harbert H. Hildschaim . NW/S Sollars Point Road and Townon Avenue District 12 - 2-28-64

- rangement of the entire development in poor because of the traffic tterm and dead end situations. Lack of parking for the swissing of area could result in a serious traffic problem.
- Naior mains, meters, and fire hydrants shall be of an approved type and installed in accordance with the Baltimore County Standard Issign Namalial Spacing of Tire hydrants is 200 feet spart as neasured alone in dupowed road, and within 30 feet from any dealling. Hydranth, shall be located in a pattern approved by the Baltimore County Tire Strans.

Contact Capt, Paul H. Reincke at Valley 5-7310 for information concerning



#64-FAR

64-89R 3/18/64

BALTIMORE COUNTY OFFICE OF PLANNING AND ZOHID

COUNTY OFFICE BUILDING TOMSON & MARYT.ON

SUBJECT: Potition for Reclassification from

The Zening Advisory Committee has reviewed the subject petition and makes the following comments:

this to following committies of public route can be retained, extended to the committee of the committee of the committee of the committee of the OFFICE OF FAMILIES & ZONIGNOW reads that dead out at this property, should be superconducted to the committee prior to be compared deads. Do interest postering and opportunities of the committee of th See Above comments

Ave. and all other streets will be 60 feet RAM.

HEALTH DEPARTMENT: No comment

STATE ROADS COPPESSION: No comment

REDEVELOPMENT COMMISSION:

FIRE DEPARTMENT.

INDUSTRIAL DEVELOPMENT. No comment

BUILDINGS DEPARTMENT. No commer

BOARD OF EDUCATION:

lbert Quinty-Office of Planning & Zening of Bagineerin

JED/be

Yours very truly,

BEFORE from an R-6 zone to an R-A zone NW/S Sollers Point Road and COUNTY BOARD OF APPEALS OF Herbert H. Hildesheim, et al BALTIMORE COUNTY No. 64-89-R OPINION

RE: PETITION FOR RECLASSIFICATION

This is an application for the rezoning from R-6 to R-A of a tract of approximately fourteen (14) acres on the northwest side of Sollers Point Road and Towson Avenue in the Twelfth District of Baltimore County. This property was zoned R-6 on the map adopted May 1st, 1956 and is part of a larger tract owned by Mr. and Mrs. Herbert H. Hildesheim who have disposed of a large part of their property for individual home development and who still live on the premises where they expect to remain. The Dunlea Apartments, Inc. is the contract purchaser who plans to build garden type apartments with approximately 230

Mr. A. Michael Hooke, President of Dunlea Apartments, testified that he had been building apartments in this area for over fourteen years, a number of which may be seen on petitioner's exhibit \*1 on cerial photo of the Dundalk area which, incidentally, also shows the present situation with respect to the development of the land in this area. He testified from his experience that the cost of land preparation for development of this land for normal R-6 purposes would be \$6,641 per lot which is so inordinately high as to be prohibitive because from his experience the maximum feasible amount to be spent for land development in an R-6 area would be from \$2,500 to \$3,000. He further testified, from his experience, that there was a large demand for apartments in this area and that the Dunlea Apartments and others in the area are completely filled up even with a more than average turnover. The difficulty with the land development situation is to a large degree caused by the topography of the area which is swampy and has been, in the past, subject to flooding during periods of heavy reinfall.

Mr. Joseph Thompson, an engineer and a well qualified expert, had made o study of the property and the proposed plan for development, and had made traffic counts in the vicinity. Delvale Avenue, a new and modern thoroughfare, was not in existence at the time of the map, and has presently been extended south to Sollers Point Road along the east side of the property which, in his apinion, has completely changed the picture or to possible traffic congestion and access to the proposed apartments.

Mr. A. J. Mueller, a qualified land surveyor and engineer and who, incidentally, is a former County Commissioner, Zoning Commissioner, and County CouncilHerbert H. Hildesheim - #64-89-R

man of Baltimore County, testified that he had prepared the site plan presented as petitioner exhibit \$2, that water and sewer were available in adequate supply, and this indeed was so stipulated by counsel for the protestants. His site plans include the replacement of the present open ditch which is now used to carry off storm water coming into it through one 42 inch culvert at the north end and drained by two 42 inch pipes going out at the southwest corner of the property. His proposed replacement was a 4 x 8 foot box culvert to go through the entire tract to carry off the storm water which, under present conditions, is this box culvert would be more than sufficient for the purpose of relieving the present drainage situation. He confirmed Mr. Hooke's testimony as to the prohibitive cost of developing this land for normal R-6 purposes. He further testified that he was on the Board of County Commissioners at the time of the adoption of the zoning map and that they knew nothing of the plans for the construction of Delvale Avenue if there were, in fact, any in existence at that time, and he further stated that there was an error in the original zoning because even at that time it would have been impossible to build R-6 houses on this tract. He further listed at least twelve changes in zoning in the neighborhood since 1956 which will be found in the record in his testimony which he felt, with the construction of Delvale Avenue, amounted to a sufficient change in the neighborhood to warrant the rezoning of this property even if there had not been an error in the original zoning.

-2-

Mr. Frederick P. Klaus, an expert real estate developer and appraiser, submitted numerous photos of the property (petitioner's exhibit \*8) which group of photos show the present drainage condition, and he confirmed Mr. Mueller's testimony as to changes in the area since 1956 and submitted a list (petitioner's exhibit #9). In his opinion the highest and best use of this land was for residential apartments, the cost of R-6 development would be prohibitive, that apartments would enhance the value of other property in the area and that the construction as planned would eliminate the storm water drainage difficulties which already exist.

The protestants case included testimony by five residents of the neighborhood whose principal objection seemed to be against the presently existing situation which causes their lots to be flooded in times of extraordinary run-off of storm water, and some of them testified that they did not like the widening of Sollers Point Road or Tayron Avenue becau of an increased hazard to their particular properties because of the road improvements. This last objection is not well taken because the road improvements would occur regardless of what use was made of the subject tract. The objection with respect to the flooding the Board finds is untenable because from the testimony and other evidence the proposed use would probably tend to cure this situation and certainly could not possibly make it any wa than it is at present.

Herbert H. Hildesheim - #64-89-R

The only expert witness for the protestants was Jerome B. Wolff, on eminently qualified expert in the sanitary sewer and drainage field who had studied the storm drainage problem in this area. He felt that the apartments might increase the runoff on this particular property but under any circumstance would be not more than a three to five percent increase over present conditions. He further stated that the site plan proposed the use of a box culvert which would be adequate to cure any difficulty caused by run-off above grade or on the subject property but stated that, in his opinion, the flooding was caused by a backup where the storm water ran close to the B. and O. Railroad which i a considerable distance downgrade from the subject property. He felt the 42 inch pipes presently used for drainage were inadequate. He also stated that the development of the property for R-G or R-6 homes would aggravate the problem as much as the proposed apart ments, and he agreed with Mr. Mueller that "a box culvert would be more than sufficient" to solve the problem while retaining his opinion that larger facilities would still be neede downstream. He, at least partly, agreed with the development figures stated by Mr. Mueller and Mr. Hooke.

It is the Board's opinion that the County requirements for the allowance of construction in this area would require a satisfactory arrangement to adequately cope with the storm water problem. At the end of this case a statement was made for the record by counsel for the petitioner that Mr. Hooke was willing to do anything necessary to clear up the drainage situation and specifically by entering into an agreement with the County, if possible, to extend the box culvert or other satisfactory drainage from the subject property to the milmod

Under the above circumstances and in consideration of all the forts the Board finds, as a fact, that there should be a reclassification of this property because

- 1. The cost of development under present zoning would be so high as to be prohibitive economically if not high enough to amount to confiscation
- 2. There was error in the original zoning of this property on the basis of the testimony as outlined above, and
- 3. That there have been substantial changes in the neighborhood since 1956 sufficient by themselves to warrant the requested rezoning

The requested rezoning from R-6 to R-A will, therefore, be granted

Herbert H. Hildesheim - #64-89-R

ORDER

-4-

For the reasons set forth in the aforegoing Opinion, it is this of June, 1966 by the County Board of Appeals, OR DERED that the reclassification titioned for, be and the same is hereby GRANTED.

Any appeal from this decision must be in accordance with Chapter 1100 subtitle B of Maryland Rules of Procedure, 1961 edition.

COUNTY BOARD OF APPEALS OF BALTIMORE COUNTY

BALTIMORE COUNTY, MARYLAND

INTER-OFFICE CORRESPONDENCE

Date.....February .28, 1964...

Nr. James A. Dyer, Chairman ... Zoning Advisory Committee

Apole Foderal Bullet

RE: PETITION FOR RECLASSIFICATION

Herbert H. Hildesheim, et a

flooding during periods of heavy rainfall.

Towson Avenue, 12th District

COUNTY BOARD OF APPEALS

BALTIMORE COUNTY

No. 64-89-R

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OPINION

OF

FROM Capt. Paul H. Reincke. SUBJECTUR. Harbert H. Hildeshain . Ne/S Sollars Point Road and Towson Avenue District 12 - 2-23-54

Arrangement of the entire development in poor because of the traffic pattern and dead end situations. Lack of parking for the mulming pool area could result in a serious traffic problem.

THE OF PLANNING & PENNS

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Contact Capt. Paul H. Reincke at Valley 5-7310 for information concerning above comments.

Herbert H. Hildesheim - #64-89-R

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Herbert H. Hildesheim - #64-89-R

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We are enclosing a copy of comment from the Pire Bureau, in

Yours very truly,

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Under the above circumstances and in consideration of all the facts the Board finds, as a fact, that there should be a reclassification of this property because

- 1. The cost of development under present zoning would be so high as to be prohibitive economically if not high enough to amount to confiscation
- 2. There was error in the original zoning of this property on the basis of the testimony as outlined above, and
- 3. That there have been substantial changes in the neighborhood since 1956 sufficient by themselves to warrant the remested revening

The requested rezoning from R-6 to R-A will, therefore, be granted.

#64-89R

64-89R

BALTIMORE COUNTY OFFICE OF PLANNING AND ZONING

COUNTY OFFICE BUILDING

TOMSON & MARYLAND

Yours very truly.

The Zening Advisory Committee has reviewed the subject petition and makes the following comments: The particle property commenced for the profession of making accounts to Albahama (commenting feature of public products on an extension, accounts of PTICS OF FARMING A COUNTY was that dead and at this present public and account of the account of the actions price to benefit gainst. The interior purities and protession accounts of the action price to be extension of the action procession and the solidate to action procession and the action of the

Ave. and all other streets will be 60 feet R/M.

HEALTH DEPARTMENT: So comment

STATE ROADS COMUSSION: No comment

REDEVELOPMENT COMPTENTON

INDUSTRIAL DEVELOPMENT: No comment

BUILDINGS DEPARTMENT: No comment

No comes BOARD OF EDUCATION.

oes Albert Quinky-Office of Planning & Zening Gilbert Holsen-Graftie

Herbert H. Hildesheim - 64-89-R

ORDER

For the reasons set forth in the aforegoing Opinion, it is this & da of June, 1966 by the County Board of Appeals, ORDERED that the reclassification itioned for, be and the same is hereby GRANTED.

Any appeal from this decision must be in accordance with Chapter 1100. subtitle B of Maryland Rules of Procedure, 1961 edition.

COUNTY BOARD OF APPEALS OF BALTIMORE COUNTY

GRANTED

L. ROBERT EVANS

TOWSON, MARYLAND 2120

June 11, 1965

John Armiger has stricken his appearance as commed in the above matter and I have been retained by the Petitioners, just last week. I have hired appears to begin work on our comments on the able to be made for a harmonic on himse made and the above the abo

I am requesting a postponement of the hearing date for about 45 days until around the middle of August which will give me time to prepare.

Re: Petition for Re-classification R-6 - R-A, Sollers Point Road & Towson Avenue, 12th District 64-89-R, Hildehein, et al, Petitioners

1 gabert fours L. Robert Evans

William S. Baldwin, Esquire Chairman, County Board of Appeals County Office Building Towson, Maryland 21204

Dear Mr. Baldwin:

September 20, 1965

VALUET D-0100

Re: Hildesheim Property 64-89-R

Dear Mr. Baldwin:

The above matter was postpomed recently at the request of Jack Bowle, at which time I wrote your office and asked that it be re-scheduled around November 1st.

This morning I got a letter scheduling it for October 5th.

I have cases set in Baltimore and Queen Amne's County for that week and
expect to be in Court without a break from October 4 through October
7th or 8th.

Would you be kind enough to re-schedule this matter about November 1st if possible? Thanks.

phi

LRE/j

cc: Johnson Bowie, Esquire

. . CHRIST LUTHERAN CHURCH

CHURCH TELEPHONE

JOSEPH T. PARCHES, PARTOR 7041 SOLLERS POINT ROAD DUNDALK (BALTIMORE-22) MD.

March 11, 1964

12 54 Aces TEN 304 754 ZONING PEPARTMENT

Baltimore County Office Department of Zoning 111 W. Chesapeake Ave., Towson, Md. 21204

The property, part of which is across the street from our church, was briefly bosted for access and an interest of the control of the control

Please enlighten us as soon as possible with regard to the type of apartment that is specified by R-A Apt. Zone. Also, please inform us specifically as to how many parking spaces must be provided by the builder per unit.

L. ROBERT EVANS

September 8, 1965

VALUET 8-8466

William S. Baldrin, Esquire Chairman, Baltimore County Board of Appeals County Office Building Towson, Maryland 21204

Ro: Hildesheim Property Reclassification 964-39R

Dear Mr. Baldwin:

I received a copy of a letter from Mr. Bowle requesting a postponement in the above matter. I am agreeable to this, but I would like the case to be set up about Movember 1st or a little later, so that I cam get my witnesses lined up again and be sure they will be at the hearing.

Thanking you for your kind attention to this matter. I

Sincerely yours.

L. Robert Evans

cc: Johnson Bowie, Esquire

LRE/1

September 2, 1965

County Board of Appeals County Office Building Towson, Maryland 21204

Re: Petition of Herbert H. Hildesheim, et al. #64-89-R

The above entitled appeal has been set for Thursday, September 23, 1965

As I am a member of the Property Review Board and already have two cases set in for that date, it would be appreciated if you would postpone this until the next available date.

This appeal was originally set for hearing on June 29, 1965, and was postponed at the request of the attorney for the appellants.

Thanking you for your consideration. I am

Very truly yours, John Born

IR#mh CC- L. Robert Evans, Esq.

Reid 9-3.65 10.45 am

Re: 8/111/3568 Ragan vs. Hildesheim, et al

and to this office a copy of the opinion in the above entitled case when it is filed by the Court of Appeals. We would appreciate it if you would note our request in your file on this

May 16, 1967

Very truly yours,

LRE/j

Reid 6-11-65

TAMET 2-8165

3%

Very sincerely yours, Jugl T. Raulky

Edith T. Elsenhart, Secretary

July 7, 1966

In occordance with Rule 1101 (b) of the Rules of Procedure of the Court of Appeals of Maryland, the Courty Board of Appeals is required to submit the record of proceedings of the zoning appeal which typu have taken to the Circuit Court for Boltimore County, in the above matter, within 30 days.

Certified dopies of any other documents necessary for the completion of the record must also be at your expense.

The cost of the transcript, plus any other documents, must be poid in time to treasurit the same to the Circuit Court not letter than 30 days from the date of any petition you might file in Court, in accordance with ful

Enclosed is a copy of the Certificate of Notice. Also bill in the amount of \$3.00 covering cost of certified copies of necessary documents.

The cost of the transcript of the record must be paid by you.

Johnson Bowle, Esq. Loyola Federal Building Towson, Maryland 21204

Dear Mr. Bowle:

Very truly yours,

Re: Zolling File No. 64-89-R Herbert H. Hildesheim, et al, Petitioners

Edith T. Fleenbart Secretor

October 28, 1966

BILLED TO: John Mahle, Esq. 1101 Fidelity Building Baltimore, Maryland 21201

Cost of copy of Judge Maguire's Opinion Zoning File No. 64-89-R Franklin Rogan (Mrs.) et al vs. Herbert Hildesheim, et ux 8/11/3568

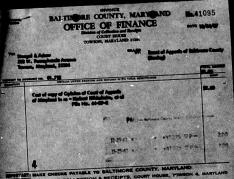
MAKE CHECKS PAYABLE TO:

Baltimore County, Maryland

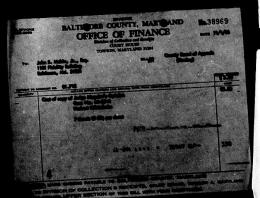
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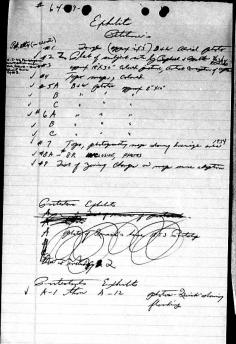
County Board of Appeals Room 300 County Office Building Towson, Maryland 21204

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EDUTATION ARE CHECKS PAYABLE TO BALTIMORE COUNTY, MARYLAND,
SAM TO DIVISION OF COLLECTION & RECEIPTS, COURT HOUSE, TOWNON & MARYLAND
PLEASE RETURN UPPER SECTION OF THIS SILL, WITH YOUR RESISTANCE.







IMPRIATE MAKE CHECKS PAYABLE TO BALTIMORE COUNTY, MARYLAND WARL TO DIVISION OF COLLECTION & RECEIPTS, COURT HOUSE, TOWSON 4, MARYLAND REASE RETURN UPPER SECTION OF THIS BILL WITH YOUR REMITTANCE.

District 12 B

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AT The dead and OR JACKSON MANE.

L. Johns Seen, Srg.
Johnson Belding
Teams, Ad. 2124

Bet. Zoning File No. 64-89-8

Enclosed Nov. State

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Enclosed Novembr. In a carry of the Children and Crister
pensed by the County based of Appeals today in the close millited cone.

Very truly years,

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IMPORTANT MAKE CHECKS PAYABLE TO BALTIMORE COUNTY, MARYLAND
MAIL TO DIVISION OF COLLECTION & RECEIPTS, COURT HOUSE, TOWSON 4, MARYLAND
PLEASE RETURN UPPER SECTION OF THIS BILL WITH YOUR REMITTANCE.



BEFORE THE

BEFORE THE

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R - A Zene, N, W, side

Bollars Piotes Reside

Tourict Herbert H.

Hildenbrim and Hilde

Hildenbrim, Dan-Les
Aperlinati

CRDER TO STRIKE APPEARANCE

MR. CLERK:

Please striks my appearance in the above-captioned

Case.

ORDER TO STRIKE APPEARANCE

MR. CLERK:

Please striks my appearance in the above-captioned

Case.

John Warfield Armight
200 Padonia Read East

Cockeyville, Maryland 21030
666-0440

Red & 45 al

Labor Forms Co.

Labor

BILLED TO: John Mahle, Esq. 1101 Fidelity Building Baltimore, Maryland 21201

Cost of copy of Judge Maguire's Opinion Zoning File No. 64-89-R Franklin Ragan (Mrs.) et al vs. Herbert Hildesheim, et ux 8/11/3568

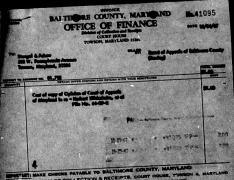
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Baltimore County, Maryland

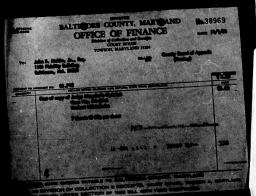
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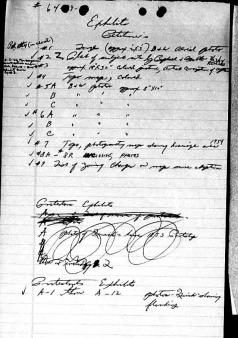
County Board of Appeals Room 300 County Office Building Towson, Maryland 21204

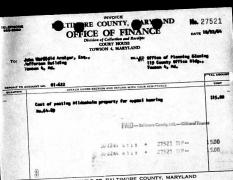
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EMPTRET MAKE CHECKS PAYABLE TO BALTIMORE COUNTY, MARYLAND MAKE TO DIVISION OF COLLECTION & RECEIPTS, COUNT HOUSE, TURBON PLACES SETURE UPPER SECTION OF THIS BILL WITH YOUR SECTIONS.

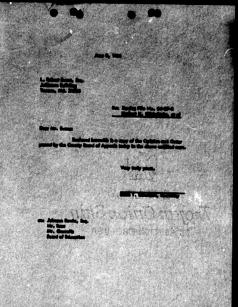


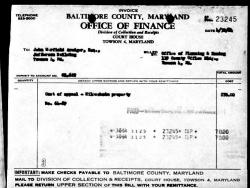


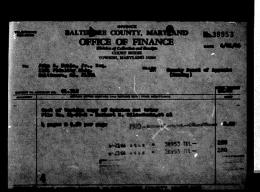


IMPORTANT: MAKE CHECKS PAYABLE TO BALTIMORE COUNTY, MARYLAND MARITY DIVISION OF COLLECTION & RECEIPTS, COURT HOUSE, TOWSON 4, MARYLAND PLEASE RETURN UPPER SECTION OF THIS BILL WITH YOUR REMITTANCE.

CENTERICATE OF POSTURE CONTY  TORRIS DEPOSITIONET OF SALVAGORE COUNTY  Terrors, Salvagored	
Posted for:	Hidesheim et 91
Location of property: N/w/side	Sollor PE Rd Towson Rd
***************************************	
The se Made Gree	P. Rd. HCROSS FROM JACKSON AS
RIGHT WAY MAN APP	2 5' 50 m 1 1 1 1 20 30' 1 com Allay
Proceed by Robert Tex But	WHATE HE HAD TO THE







RE: PETITION FOR RECLASSUPICATION from an R-6 Zone to an Scharp Deploit Road and Scharp Deploit Road and Outsich-Herbert H. Bildenbeim and Hilde Hildenbeim, Dun-Lea Apaciliants BEFORE THE BOARD OF APPEALS FOR BALTIMORE COUNTY ORDER TO STRIKE APPEARANCE Please strike my appearance in the above-captioned John Warfield Armiger 200 Padonia Road East Cockeysville, Maryland 21030 666-0440

July 7, 1966

Re: Zoning File No. 64-89-R Herbert H. Hildesheim, et al, Petitioners

Notice is hereby given in accordance with the Rules of Procedure of the Court of Appeals of Maryland that an appeal has been taken to the Circuit Court for Baltimore Courty from the decision of the County board of Appeals rendered in the above matter.

Enclosed is a copy of the Certificate of Notice.

Division of Collection and Receipt COURT HOUSE TOWSON, MARYLAND 21204 TOTAL TON AND BUTURN WITH YOUR REMI \$8.00 No. 66-87-8 Horbert H. Hildeshole NW/S Salless Point Ro 8.00 6-968 1040 \* 38960 31P-14265 IMPORTANTI MAKE CHECKS PAYABLE TO BALTIMORE COUNTY, MARYLAND MAIL TO DIVISION OF COLLECTION & RECEIPTS, COURT HOUSE, TOWSON 4, MARYLAND PLEASE RETURN UPPER SECTION OF THIS BILL WITH YOUR REMITTANCE. # 64-89F PETITION FOR RECLASSIFICATION

12th DISTRICT

Northwest side of Sollers Point Road & To

THURSDAY, MARCH 26, 196% at 11:00 A.M. Room 108, County Office Suilding, 111 W. C Avenue, Towson, Maryland

Proc R-6 to R-4 Zone

The Zoning Commissioner of Saltimore County, by authority of the Zoning Act and Regulations of Saltimore County, will hold a public hearing:

Concerning all that purcel of land in the Twelfth District of Seltimore County

Being the property of Merbert H. Hildeshein and Hilds Hideshein as shown on plat plan

ZONING.

LOCATTOR:

DATE & TIME

BALTIMORE COUNTY, MARY AND

OFFICE OF FINANCE

MAP V

#12 SEC. 4A

RA 3/18/14

No.38960

ST CEDER OF JOHN O. ROSE ZOBING COUNTSIONS OF RALITHORS COUNTY

# BALTIMORE COUNTY, MARYLAND

INTER-OFFICE CORRESPONDENCE

TO Mr. John G. Rose, Zoning Commissioner Date. March 13, 1964

PROM Mr. George E. Gavrelis, Acting Director

SUBJECT #64-89-Ra R-6 to Reda Morthwest side of Sollers Point Rose and Towson Avenue. Being property of Herbert H. Hildesheim,

12th District

HEARING: Thursday, March 26, 1964 (11:00 A.M.)

The staff of the Office of Planning and Zoning has reviewed the subject petition for reclassification from 8-6 to Re soning and has the following advisory comments to make with respect to pertinent planning factors

1. The Flaming staff voices no adverse community threspect to the concept of quartensi soning here. Although unsual, the request does seen include. In Planting staff does question of the property of the property of the property of the control of the castion with respect to the status and disposition of roads leading into the adject of the value's reportry, these doubtleading can be chartized if and when the final site [here are processed.]

#64-89

October 6, 1966

The Honorable John N. Maguire, Circuit Court for Baltimore County Court House, Towson, Maryland

Res Franklin Ragan (Mrs.) et el,

Dear Judge Maguires

County Board of Appeals of Baltimore County Herbert Hildesheim, et ux Oun Lea Apartment Corp., Misc. Docket 8, Folio III Case No. 3568

I am in receipt of copy of Memorandum Opinion and Order of Court which you so kindly forwarded to me concerning the above entitled matter.

I appreciate receiving this as it is a great help to us in completing our docket.

Sincerely

Zoning Commissioner

The Circuit Court for Baltimore County

JOHN N. MARUM

#64-89 P

THIRD JUDICIAL CIRCUIT OF MARYLAND MARYLAND 21804



resklin Rogen (Mrs.) et al. Traffile To.
The County Board of Appeals of Baltimore County
Barteser Hidesbein, et un
Dun Les Apartment Corporation
Hier, Docket C, Polis 111

Inclosed herewith is my Opinion and Order of Court in the above entitled matter.

Very truly yours. Mars. Wag

Bevid H. Bates, Heq. 2 Marchet Pl., Balto. 21222, Md. L. Shbert Svans, Heq. Jefferson Hidg., Balto. 21204, Md. R. Bruce Aldemman, Chairman, County Hd. of Aspanis-21204 John S. Nose, Soning Cum. of Baltimore County-21204



District. 12 14. Date of Posting 3/7/64 Posted for Hearing Thurs MARCH 26 64 97 11:00 A.M. Petitioner Herbeat HildeSheim Location of property NWIS OF SOLLERS FOINT Rd. AND TOWNSON AVE 47 The Power of Towson ave and Sollen PT Rd And inside wife frame app 55 #2 At the Entrance of PROPERTY ON Soller PT. R. And APP 27. From Driveway I mide with From of Property Application to the Decision Posted by Robert Les Bull de Date of return 1/3/64 of Jackson Rd

BALTIMORE COUNTY OFFICE OF PLANNING AND ZONING #64-89 R

MALCOLM H. DIL JOHN G. ROSE

The enclosed memorandum is sent to you in Compliance with Section 23-22 of the 1961 Supplement of the Baltimore County Code

Any questions of correspondence in regard to the enclosed subject matter must be directed to the Director of Planning and Zoning (or his Deputy) and NOT to the Zoning Commissioner.

If you desire to have a member of the Planning Staff testify, it a necessary for you to summons him through the Sheriff's Office.

OHN G. ROSE ZONING COMMISSIONER

March 13, 1964

IGP-

64-89-R Protestate The Served Especial Golf Horrway Rad Strate 38R wints
Mot will have 2 cover on family
and Very PTA's Blo Mr. Jegalden Marral 1999 Madron Road Flyding - Jurnay greek James Road tond how a Mal in by Paul Sal track, Olford College - 1821 West Care semi 1929 Jahres Olemany clitch food enough now - food agreen strong of the lateral & gradual much.
Boson Carine Sendends of my property. Fast are I Wand are if working from the all our lawn, no Marguet Pagan 1800 24h Pet- 5 citare Alafantary but the hour Back yardler on Heron are - 4 Cheller - 1775 25 Chillen play is am \$ 372.65 796

> New LOCATION 5.516 64-89- R CERTIFICATE OF POSTING MRTHERT OF BALTIMORE COUNTY Tousan, Maryland

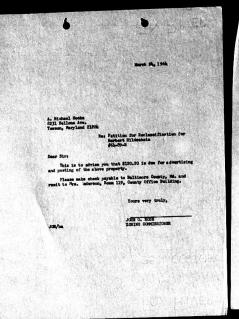
District.../2 \* District 12 Date of Posting 3/15/60 Date of Posting 3/15/60 Protect for Hanking Thurs MARCH 26.00 AT 1/100 A.M Politioner Herbert Hildesheim Location of property NW/s Sullers Point Rd . Towson AUE DI ON SILLING PT. Rd APPRIL. 10" INSIDE BARBUIRE

Ferrie And App Ros. 20" FROM Hedge MENT TO GREEN HOUSE. @ APP 30" FROM ALLEY RIGHT WAY AND APPRIL SET FROM WARRING OF Dumping SIAN. (3) AT The dead and OF WEST AND ON TOP OF HIPP dist mound NEST TO drain culver MY inside wine peace IT the had a suffer to drain culver MY inside wine peace.

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#S ON DOLUNIE AUC MCROSS FROM SCHOOL AND MAPPROLAST ON PROPERTY They focation where signs are marked on of the Muy.

MICROFILMED



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NOTICE OF HEARING

FLACE: ROOM 106 COUNTY OFFICE BUILDING, 111 W. Chesapeake Avenue

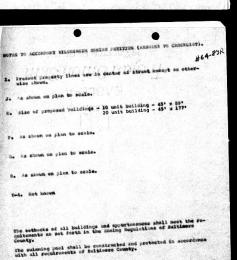
11:00 A.M. Thursday, March 26, 1964

Towson, Maryland

r. A. J. Muller 201 Courtland Ave. # 64-89R

\*12 SE (.4A

EA



OFFICE OF
THE BALTIMONE COUNTIAN

#64-19R MAP

March 12. 1966

The type of spartment specified by R-A, is garden thin means a building not over three (3) stories or 35 feet proposed spartments in this case are to be 2 1/2 stories

This office will have the property posted again as If you have any further questions, please do not hesitat Jame & Dyer

SEC.4A

No. I Newburg Avenue

MANY and (7) 5 46 degrees 67 to the control of the

GRIGINAL 89

March 10, 17 54.

CATONSVILLE, MD.

THIS IS TO CERTIFY that the annexed advertisement of John G.Rose, Zoning Commissioner of Baltimore County

was inserted in THE BALTIMORE COUNTIAN, a group of three weekly newspapers published in Baltimore County, Maryland, once a week for One Neck successive weeker before 10th day of March, the same was inserted in the issues of March 6, 1964.

THE BALTIMORE COUNTIAN

By Paul J. Morgen Belitor and Manager M

affrond. Attaplat HERE HERE'S NELL BALTIMORE COUNTY OFFICE OF PLANNING AND ZONING County Office Building 111 W. Chesapeake Avenue Towson 4, Maryland

Your petition has been received and accepted for filing this day of 6, 196h.

NOTES TO ACCOMPANY MILDESNEIN SCHING PETITION (AMERICA TO CHECKLIST).

Protect property lines are in conter of street except as other-wise shown.

J. As shown on plan to scale.

0. Also of proposed buildings - 10 unit building - 45° x 39° 20 unit building - 45° x 177°

P. As shown on plan to scale.

Q. As shown on plan to scale.

R. As shown on plan to scale.

The setbacks of all buildings and appartenances shall neet the re-quitesants as set forth in the Scaing Regulations of Maltimore County.

The swinning pool shall be constructed and protected in accordance with all requirements of Bultimore County.





SON PARTY

OFFICE Division E COUNTY, MANCAND
CE OF FINANCE
CHARGE Collection and Records

BALTIMORE COFFICE

E COUNTY, MARYLAND
CE OF FINANCE
Collection and Receipts

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21592

