64-162

IN THE CIRCUIT COUR F. R. DICKERSON, et al. OF BALTIMORE COUNTY AT LAW COUNTY BOARD OF APPEALS

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Misc. Docke Case No. HELEN DORP

#### MEMORANDUM OPINION AND ORDER OF COURT

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The Petitioners and Intervening Appellees in this zoning case are Arlo Dorff and Helen B. Dorff, his wife, who are the legal owners of the property which is the subject of this proceeding. The property contains approximately six quarter acres of land and is situate on a peninsula formed by Norman Creek on the north and Hoppen Creek on the South where these two bodies of water enter Middle River. Access to the property is provided by Cape May Road which also bisects the percel of ground. It borders in part along a semi-private own as Wilcox Road. It is situate approximately one mile er Neck Road, and there is no other means of ingress and egre and from the property other than Cape May Road. The last named road is of bituminous construction and varies from sixteen to eighteen feet in width at oints. It has ditches on either side without any curbing or sidewalks. This roadway has two or three had curves and is intersected by several hidder which serve residential homes situate on each side thereof. Water is now provided on the property by a private well and sewerage is taken care of by septic tanks. Public water facilities are at least one-helf mile distant from the property and public sewer is about a mile away.

The property was purchased by the present owners in the year 1961. It has been operated as a public bathing beach and pionic area since the year 1911, and the present owners purchased it with the intention of continuing the same operation. They also had plans for making certain innovations which they thought

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°C (by Mr. Parker) Mr. Graef, from a planning standpoint, is there anything fundamentally in the nature of a marina which would be detriments to the health, safety, and general veilars of the iconity, - I mean as a basic attribute of marines? I am not salking about any specific one, any marina, in general, which would make them detriments?

"A I think the primery concern would be for the health problem, and secondly to assure reasonable capacity in the roads to be able to handle the traffic, and thirdly, to be able to adopt the proposed use to the specific site, in such a way that it didn't have an impact on the adjoining properties, particularly if they are of a different kind, more specifically residential, than

"Q Your answer would indicate, then, that basically it depends on the particular marins in this particular location, as to whether or not it could be such a hazard or detriment, is that

### "A Yes, sir."

The Applicant owners produced no experts expressing an opinion as to the entisfaction of the requirements of Subsections a and b of Section 502.1 In other words, through Mr. Graef, they presented the problem before the Board for decision but did not adduce any testimony other than their own statements to aid the Board in reaching a decision. At the conclusion of the evidence presented by the Applicants, the following colloquys took place between counsel for the Protestants and Mr. Baldwin, Chairman of the Board (Tr. p. 65):

"MR. BOTTOM: I move, Mr. Commissioner, that the petition be dismissed on the grounds there is not legally sufficient evidence introduced to meet the burden he is required to meet evidence introduced to meet the for the granting of a special en

\*MR. BALDWIN: Of course, as you know, Mr. Bottom, the Circuit Court has ruled we have to listen whether we want to or not. There is no such thing as a directed ventilet. If you want to rest your case without putting any testingory on, we could possibly rule in your favor, but not by way of motion.

This statement on the part of the Chairman of the Board at the of the Applicants' aree would certainly indicate that, at least as far as he personally was concerned, it was his opinion that the owners had not me resting upon them. It is difficult for the Court to see how the case wa made any stronger on behalf of the owners after the evidence of the Protestants

would attract children and their parents. They evidently have not been successful in obtaining an income compatible with the money which they expended on improvements. The number of patrons for the bathing beach has gradually decreased, and they are not now receiving the return on their investment which they originally

-2-

The property is situate in the Fifteenth Election District of Baltimore County and is classified in a R-6 Zone (residence, one and two family) and is shown on the Use District Map adopted by the County Commissioners of Baltimore County ary of 1945. The owners filed a petition with the Zoning Commissioner of Baltimore County requesting a special exception for the use of the property as a marins, which special exception is provided for under the Baltimore County Zoning Regulations in a R-6 Zone. The Deputy Zoning Commissioner of Baltimore County by an Order passed under date of August 4, 1964, denied the petition for special exception, concluding that it would not be in the public interest or welfare to permit the construction of a marina at this location. The decision was based primarily on a consideration of traffic hazard along Cape May Road and the danger of poliution of bathing facilities in the vicinity. An appeal was taken from the decision of the Deputy Zoning Commissioner, and under date of October 7, 1965, the County Board of Appeals of Saltimore County passed an Order granting the special exception requested. From this Order of the Board, the Protestants, who comprise numerous property owners in the immediate vicinity of the subject property appealed to this Court

The Baltimore County Zoning Enabling Act, known as Bill No. 30 and which became effective July 25, 1960, is now codified as Title 23 of the 1965 Cumulative Supplement to the Baltimore County Code. Section 23-23 of this Act deals with the authority of the Zoning Commissioner to provide for special exceptions and variances and reads as follows:

"Subject to the appropriate principles, standards, rules, ditions and safeguards as set forth in the zoning regulations, the zoning commissioner may grant variances from area and height regulations and may make special exceptions to the zoning

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and their expert was heard.

. . . . . .

The Appellants produced several property owners in the immediate vicinity, all of whom expressed their opinion of the traffic hazard involved in the eased use of Cape May Road and the danger of pollution and detrimental health conditions. The Protestants also produced the only expert who testified in the case, namely Mr. Jerome 3. Wolff. Mr. Wolff's qualifications are set forth in the transcript on pages 83-90. At the time of his testimony, he was a consulting engineer in general civil engineering practice and had been so engaged since June of 1963. He had been associated with Baltimore County in various positions, including that of Chief Engineer of the Metropolitan District. Mr. Wolff expressed his opinion as to the traffic hazards in the use of Cape May Road as follows (Tr. pp. 94-95):

"The difficulty, as I see it, is a serious question of safety involved in the road. If an ordinary marina activity is pursued, and it is obvious that they are tending toward small boots rather than large ones, and that seems to me to indicate that there would be a good bit of it carried on a trailer.

Then, of course, the question would be as to what pro-portion of it would produce bost traffic. Well, I am of the inclination of the would produce by probably only a laster part of the traffic. I usual pute it is probably only a laster part of the traffic. I usual pute it is probably only a laster part of 10% carried in. Most of it would be dockage. I think you would still have docking with most of it. People as a rule don't care to take boats in and out of the water, when you have a marina facility. That it say you care allyse, to keep your bost in there.

"So I think the minor part of the traffic will be comprised of comparatively small houts. Of course, there are no addewalks here, and I think that the introduction of this kind of traffic on a continuity heigh would be harardous, and I don't believe that appear could rapse that it would be condective to the safety of appear could repeat that it would be condective to the safety of

"I think the very point that he been relead, people are propers for the inditus of sharp loadings for picnic grounds, put it into an entirely different condition here, where you have continuous use of the road, with poor geometries, it is for this reason that I feal my option is based, that I believe that it would be destributed in the safety to utilise the road even though it won't conquest it par so."

He also expressed his views on the sewerage and pollution problem at Tr. pp. 97-98:

"Of course, it is that aspect of it that gives me the

regulations in harmony with their senses purpose and intenti provided that the insurance of all such special acceptions and variances shall be subject to appropriate principles, standards, constitutions and estiquards set forth in the soning regulations and estiquards set forth in the soning regulations can be such activations of the acong commissioner with respect to such activations and the soning commissioner with respect to such activations and the soning commissioner board of appeals as provided in this satistics. (811 Mr. 20, 1150).

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Section 502 of the Baltimore County Zoning Regulations is a statement of legislative policy with respect to special exceptions and provides

"NOTE: Certain types of uses are required to secure a permit to allow then to be placed in our or more some in which their uncontrolled occurrence when the mantifactory results of one kind or another. A few uses, such as the state of controls advisable even in the M. B. Zone, to which they are considered to the state of the stat

In passing upon any special exception, the Zoning Commissions and the County Board of Appeals, upon appeal, are governed by certain principles and conditions which comprise the standards contained in Section 502.1 of the Ragulations as follows:

"502.1--Before any Special Exception shall be granted, it must appear that the use for which the Special Exception is

- a. Be detrimental to the health, safety, or general
- Be detrimental to the health, safety, or general welfare of the locality involved:
   Tend to create congestion in roads, streets or alleys therein;
   Create a potential hazard from fire, panic or other
- dangers;
  d. Tend to overcrowd land and cause undue concentration
- or population;
  e. Interfore with adequate provisions for schools, parks, water, sewerage, transportation or other public

requirements, conveniences, or improvements; Interfere with adequate light and air."

It is conceded by both the Appellants and the Appellees that only Subsections a and b of 3ection 502.1 are to be considered by the Court in this

appeal. The Appellants contend that the Appellees did not produce substantial evidence before the Board making it appear that the requested use of the property as a merins would satisfy the requirements of Subsection a and b referred to. On the contrary, the Appellees contend that they met this burden, and there was evidence of a substantial nature to justify the Board's finding in granting the pecial exception requested

The Appellees produced before the Board their own testimony as owners of the property and the testimony of Leslie H. Greef, Deputy Director of Planning for Baltimore County. The owners, in their testimony, stated that they felt there was a need for a marina in this vicinity and that, in their opinion, the use of the property for such purpose would not be detrimental to the health, safety and general welfare of the locality involved and would not tend to create jestion in the only roadway servicing the property. They further stated ther they proposed to personally operate the marina if such use were permitted although the record does not disclose that they are knowledgeable of the problems of such an operation. Mr. Graef was produced by the Applicants primarily to show a need for the use of the subject property as a marina facility. Through him, there was produced in evidence the comments of the Office of Planning and Zoning of Baltimore County as follows (Tr. pp. 11-12):

" The staff of the Office of Planning and Zoning has reviewed the subject petition for a Special Exception for a marina, and has the following advisory comments to make with Postput to pertinent advances:

"1. Land use data indicate that there are no other commend: Lead use cast indicate that there are no other vicinity. The Panning staff is not well versed in the impediate vicinity. The Panning staff is not well versed in the impact of water-free dearms activities on adjacent residential land usages. Will water the consideration of the control water free or the control water free beath, safety, or general welfare of the locality? Will the marine create traffic congestion or heard? Will the marine cause overcrowding of land or undue concentration of population? Can adequate provision be made for sanisticut facilities? The provision design of Section 50:1.1 to the Regulations. "Comply with the provisions of Section 50:1.0 to Regulations."

Further on in Mr. Graef's testimony at page 19 of the transcript, he concisely stated the problem posed in reaching a decision on this application

-7greatest concern. It seems incredible in today's day and age someone is actually seriously contemplating putting a daily loading possibly from 200 to 400 people on a septic tank facility. It will go up almost immediately.

"Of course I recognize it is up to the Health Department to make this determination, but I can say that in my opinion these plans are ineffective because they don't have facilities for that number of people, who will continuously use the facilities over 100 days of the year.

Of course, that moves me to the question of what effect the marina will have on the surrounding waterabed. The question of instances are of an area of this nort that has only modest titals influences, would definitely be detrinound. If there is swimming in the immediate area, such versiming will have to easier that the Mochesical oxygan desands of the water, it will contaminate the water and will pollule it.

"Again, it is not a single boat that will pollute it; it is a combination of all the boats. You are continuously adding pollution to the water, and in time it will create a condition, which we list deep or shallow, which the tides themselves cannot disperse, and, of course, it is a serious matter, and has been, in all marins construction today.

"No provisions are shown on here for removal of the waste, by means of a vacuum process, or possibly to remove them in some way, and then dispose of them, wouldn't answer the problem, because the on-shore facility is utterly inadequal

The Board, in its opinion, concluded that the use of the property rina would not create congestion in Cape May Road based on the testimony of Mr. Wolff. The Board did not, however, concern itself with the possibility of traffic hazard on this roadway as presented by the evidence. The pollution and health problems were disposed of by the Board in stating that, in their opinion. the Baltimore County Department of Health would not grant a permit for a marino facility if there was any possibility of pollution or detriment to the health of the residents of the neighborhood. The Board relied upon Section 417.6 of the Zoning

"417.6--No new waterfront facilities, such as boat "417.6—No new waterfront facilities; such as bost yards or marinas, or any service building or structure used in connection therewith, shall be established without the approval of and subject to the regulations and requirements of the Baltimore County department of health. Written approval shall be a required condition prior to issuance of a permit."

In other words, the Board, in essence, stated it was not its function to determine whether or not the requirements of Subsection a of Section

502.1 had been satisfied prior to granting the special exception but would leave ermination to the County health authorities. The Court does not believe that this is a proper legal application of the Zoning Regulations. Section 502,1 states: "Bafore any special exception shall be granted, it must appear that the use for which the special exception is requested will not: a) Be detrimental to the heeith, safety or general welfare of the locality involved;" (Underscoring supplied.) The Board took the position that it is proper for them to grant a special exception and to leave to some other department the decision as to whether or nor the proposed use would be detrimental to the health, safety and general welfare of the locality involved. Such a position is not provided for and is not sustainable under the express wording of the Zoning Regulations.

The case of Amberley Asa'n v. Board. 229 Md. 261 is pertinent to the Poard's position above stated. At page 257, the Court said:

A major ground of attack is the alleyed inselectuary of sevenge disposal facilities and the disper of pollution of the nearby oreast. As to this, the source of Appeals did not set until after it had sensitived the preliminary approval of the state of the set of the set of the second of the set of colling attacks of the second control of the set of the second of the second control of the likelih Department when the second control of the likelih Department was not collinged to accept the contrary of the second of the second control of the second control of the second of t

In the instant case, there was no preliminary approval of the plans by the Baltimore County Health Department nor did any ive of that Department or any other expert testify that the proposed use of the subject properly would not be detrimental to the health, safety or general welfare of the locality involved. Had such preliminary approval or mony been produced, the case would possibly be before this Court in a different light and posture

The Court is aware that in a soning appeal case such as the case at ber, in its limited function of judicial review, it may not substitute its mt for that of the Board; and if the evidence supporting the decision of the Board is substantial and renders the question of its action fairly debatable, the Board must be affirmed. This rule is equally applicable to the decision of the poard in granting a special exception as well as a zoning reclassification. In the recent case of Finney v. Halle, 241 Md. 224, at page 241, the Court said:

"The trial count, however, was in error in reversing the Board's order stantage that special susception to sreet the alevator to rest the alevator to the considered by the Board are set forth in Section 1921. I of the Baltimore County Zoning Ordinanes. These factors are substantially the same as those set of Davidley V. Board of Zonina Appeals, 204 Md, 277, 40, 104 A, 25 SS, 186 (1954).

"In considering the special exception, the Board acts as a body of soning experts and the area of Judicial review is quite limited. As Judge Delaplaino, for the Court, aptly stated in Oureler, suprat

'The function of a soning board is to ex "The function of a sodiag board is to exactive discretion of experts, and the court on appeal will not disturb the board's finding where it has complied with the legal requirements of notice and hearing, and the troughd shorts substantial evidence to sustain the finding. "Dage 405 of 204 Act, page 373 of 104 A.7.20." (Underscoting supplied.)

See also Robde v. County Board, supra, at page 267 of 234 Md., page 220 of 199 A.2d."

The above language does not eliminate, but rather emphasizes that there must be evidence of a substantial nature from which the Board could reach its decision. From the entire record in this case, the Court is unable to find any substantial evidence to support the Board's finding, but the evidence is contrary to the Board's determination. The Court is, therefore, of the opinion that the action of the Board in this case was clearly erroneous and was arbitrary, capricious and illegal and must be reversed.

For the reasons stated and in conformity with the foregoing opinion, it is this  $_{\mathrm{Sth}}$  day of December, 1966, by the Circuit Court for Baltimore County ORDERED that the Order of the County Board of Appeals of Baltimore County dated October 7, 1965, be and the same is hereby reversed, and the Order of the Deputy Zoning Commissioner of Baltimore County dated August 4, 1984, denying the special exception as to the use of the subject property be and the same is hereby

/s/ Welter M. Jenifer, Jungi

Dorff - No. 64-162-X

ORDER

- 3 -

For the reasons set forth in the aforegoing Opinion, it is this 7 th of October, 1965 by the County Board of Appeals, OR DERED that the special exception petitioned for, be and the same is hereby GRANTED, subject to the aforementioned restrictions.

Any appeal from this decision must be in accordance with Chapter 1100, subtitle B of Maryland Rules of Procedure, 1961 edition.

> COUNTY BOARD OF APPEALS OF BALTIMORE COUNTY

Zoning File no. 64-162-X INTA

COUNTY BOARD OF APPEALS F BALTIMORE COUNTY

(Intervonere)

ORDER OF APPEAL

Please enter an Appeal to the Court of Appeals on School by

I MERCRY CERTIFY That a case of the above was mailed this 5th day of January, 1-47 to Douglas C. Buttum, 194 Laffornia Balleline Possinia Maraline 517th, Attorney De September.

Time ran out at court appeals - case dismissed

LAW OFFICES Lecnard A. Vadala \*\*\*\*\*



Baltimore County Office of Planning and Zoning County Office Building 111 West Chesapeake Avenue Towson 4, Maryland

> Re: Petition for Special Exception for a Marina NW corner Cape May & Wilcox Roads

Please take notice that the Petitioner in the above matter Arlo Dorff, desires to enter an Appeal to the Order of Edward D. Hardesty, Deputy Zoning Commissioner of Baltimore County, dated August 4, 1964.

Enclosed, herewith, please find check in the amount of \$70.00 covering the fee for the above Appeal.

Arlo Dorff, Petitioner

Tronord a Vadala Leonard A. Vadala

LAVis

RE- PETITION FOR SPECIAL EXCEPTION for a Marina NW corner Cape May Road and Wilcox Road Arlo and Helen Dorff, Petitioners

REFORE COUNTY BOARD OF APPEALS BALTIMORE COUNTY

No 64-167-Y 

OPINION

The petitioner in this case seeks a special exception in an R-6 zone to permi the use of the property as a Marina which is a permitted use as a special exception in a residential zone. The property consists of six and three-quarters acres situated at the northwest corner of Cape May and Wilcox Roads in the Fifteenth Election District of Baltimore County. It is roughly rectangular in shape and spans the point of land between Norman Creek and Hogpen Creek having frontage on both of the aforementioned creeks. The property is bisected by Cope May Beach Road which runs through the subject property and then turns into Wilcox Road which turns northerly along the edge of the property.

The petitioner produced testimony that the property has been used continuously as a commercial bathing beach since 1911 but that in recent years business has declined and now the beach is open only on weekends. There was testimony that the average crowd using the beach on a good day was approximately two hundred people, and that they had had as many as eight hundred people using the beach on club outing days. The petitioners also testified that, in their opinion, there was a great need for a Marina in this area and that they had been approached on several occasions by yacht clubs interested in purchasing their property for use as a Marina.

The Deputy Director of Planning, Mr. Leslie Graef, testified that the June 1965 Master Plan Appendix indicated a need for two to five additional Marinas, and ten to twenty launching ramps along the waterfront property. Based on a study made in 1958 the existing commercial waterfront facilities are not adequate to provide for the present boat owners in the Baltimore County - City area. There was testimony from several witnesses that the existing Marinas in the Middle River area were all operating at capacity or near capacity, and that very few slips for private boats are available.

The protestants contend that the granting of this special exception would create traffic congestion on Cape May Road and that the construction of a Marina would pollute the water in the area. There was also testimony by one of the protestants, a Mr. Philip Tinley, that he would object to seeing boats in dry storage but would not object appearing on behalf of the protestants, testified that he did not feel the construction of a

PETITION FOR ZONING RE-CLASSIFICATION 164-162X AND/OR SPECIAL EXCEPTION

TO THE ZONING COMMISSIONER OF BALTIMORE COUNTY

MAP I, or we Arlo & Heken B. Dorff legal owner s of the property situate in Ball County and which is described in the description and plat attached hereto and made a part/hereof. hereby petition (1) that the zoning status of the herein described property be re-classified, gu 

- 2 -

would create congestion in the streets. He stated that the capacity of Cape May

Road is 350 vehicles per hour which would not be exceeded if the subject property were

poliution caused by the boots tied up at the Marina, but admitted that he had made as

developed as proposed. He felt the real traffic impact would be the transportation of boat

ver Cape May Road. Mr. Walff testified at length as to possible problems arising from

actual study of the subject property as to the feasibility of public sewerage or use of sentic

equires that no new Marinas or buildings used in connection therewith shall be established

rithout the approval of, and subject to the regulations of the Baltimore County Departmen

of Health, and that written approval from the department shall be a required condition prior

to the former of a name). Therefore it come close to the Board that an asset to would be

facilities for the amperty. It was also admitted that a nearby Marina did operate with septic tanks and to the witness' knowledge they had had no difficulties with sewage disposa

There was testimony that sewage from boots stored at Marinas always present a problem.

slips has not polluted the water and, in fact, there is a small bathing beach used by the

the proposed Marina use would violate any of the sections of 502.1 of the regulations.

Therefore, the special exception sought for a Marina will be granted, subject to the

That there shall be off-street parking facilities provided in the amount of at least one parking space for each boat slip

That such parking facilities shall be paved with a durable dustless surface. And shall be screened with compact evergreen screening in accordance with Section 409.2 c (1) of the Zoning Regulation.

That any area used for out-of-water storage

facilities for boats shall be screened by compact evergreen screening at least four feet in height on all sides except the side which is adjacent to

Club's members within several hundred feet of the docks.

used by the County health authorities unless they were satisfied with the proposed sanitary

wever, the Baltimore Yacht Club nearby which apparently has approximately four hundre

From all of the evidence presented the Board finds it very difficult to see ha

Section 417.6 of the Zoning Regulations (which pertains to waterfront construction

Dorff - No. 64-162-X

following restrictions.

A special Exception R=6 zone: for the following rea

See Attached Description

and (2) for a Special Exception, under the said Zoning Law and Zoning Regulations of Baltimore County, to use the herein described property, for .... a Marina

Property is to be posted and advertised as prescribed by Zoning Regulations.

I or we, agree to pay expenses of above re-classification and/or Special Exception advertising posting, etc., upon filing of this petition, and further agree to and are to be bound by the zoning regulations and restrictions of Baltimore County adopted pursuant to the Zoning Law for Baltimore

Arls Borff Allen B. Borff, Della Owner s Address Cape May Road
TiA Gay 90's Park Baltimore 21, Maryland

10 MM 5/27/64

Demodellalate Lonard A. Vadala 1760 Eastern Blvd. Baltimore 21, Maryland

County, this .... 27th April ..., 1964 ..., that the subject matter of this petition be advertised, as required by the Zoning Law of Baltimore County, in two newspapers of general circulation through-out Baltimore County, that property be posted, and that the public hearing be had before the Zoning Commissioner of Baltimore County in Room 106, County Office Bullding in Towson, Baltimore

7. 199 1 2100 o'clock \_ APR 27'64

PETITION FOR SPECIAL EXCEPTION for a Merina NW corner Cape May & Wilcox Hoads 15th District Arlo Dorff- Petitioner BEFORE THE DERLITY ZOUTHO COMMISSIONED OF

...............

The potitioners seek a Special Exception to operate a corner of Gape May and Milecon Areas. The corner of Gape May and Milecon Areas. The property is precently used as a section of the contraction of the property seed to be a contracted to accommodate 13 milecon and the contracted to accommodate 13 milecone profile. pleasure crafts.

at the hearing. Their was a large number of protestants in attandance fact that Cape by Road is narrow, contains may current, and brother on the fact that Cape by Road is narrow, contains may curren, and brother on the residential shores. Testingsy indicated the only change in the area has been contained in the contained that the contained in the contained of the contained that the contained is not contained to the contained of the contained.

There was evidence that this section of the County is the situs of one of the very few remaining evinning or bithing areas that can be utilized without fear of pollation. The construction of a mariza in an area Morre numerous people both would undoubtedly lead to pollution of the water and could be a possible threat to the safety of the batters

It would hardly be in the general public interest or welfere to permit the construction of a marina at this location.

For the foregoing reasons, it is GEDERED by the Depaty Zoning Countsisioner of Waltimore County this day of August, 1964, the Special Exception for a Britan te and the safes is hereby IEMIED.

Eduard Harding Commissioner of Baltimore County

ing a special exception us well as a sening reclassifi o of Pieser v. Halle, 241 ldd. 224, at page 241, the Court salds

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"The trial court, however, was in core in reversing the Board's order greating the spendal emoration to exceed the observed apartments. The factors to be considered by the Board are out forth in Section 1892.1 of the Balajanewe County names Crimmon These factors are subclustically the same as these out forth in County and the County of the County of

the discounts of a souting based in to ment the discounts of expects, and the court on appeal built not disturb the heavier's finding values it has compiled with the loops' finding values it has compiled with the loops' requirements of notions and hearing, and the remort absent; mechanistic uses to be authority to the property of the court of the 17 of 116 A. 130. Understooding numbered 14.7 pages 17 of 116 A. 130. Understooding numbered

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For the reasons stated and in conformity with the foregoing opinion comber, 1988, by the Circuit Court for Baltimore County that the Order of the County Board of Appeals of Baltimore County deted oner of Baltimore County deted August 4, 1964, denying the

Wales W. Yallie, JUDGE

Dorff - No. 64-162-X

ORDER

- 3 -

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Any appeal from this decision must be in accordance with Chapter 1100, subtitle B of Maryland Rules of Procedure, 1961 edition.

COUNTY BOARD OF APPEALS OF BALTIMORE COUNTY

Soming File to. 64-10-4 gill F. R. DICKERSON, . A OF . IN THE CIRCUIT COURT OF BALTIN, R.S. COUNTY COUNTY BOARD OF APPEALS AT IN Misc. Ducker 8 Case No. (Intervenors) ORDER OF APPEAL Please enter an Appeal to the Court of Appeals on behalf of Populd I. Kanena 1760 Castern Blvd. Beltimore, Maryland 21221 alth-8535 Attabus for Interpenden I HEREBY CERTIFY That a copy of the above order of Appeal was mailed this 5th day of January, 1767 to Douglas C. Bottom, 194 Jefferson Building, Towson, Maryland 21204, Attorney for Prosestanta and Ballingre County Selicitors office, County office Paidong, 100 san, Md. Ronald J. Scarns

Time ran out at court appeals - core dumined

Leonard A. Vadala

\*\*\*\*\*\*

SEP-2 CAY -August 31, 1964

1760 EASTERN BOULEVARD

Baltimore County Office of Planning and Zoning County Office Building 111 West Chesapeake Avenue Towson 4, Maryland

> Re: Petition for Special Exception for a Marina NW corner Cape May & Wilcox Roads 15th District Arlo Dorff - Petitioner No. 64-162-X

Please take notice that the Petitioner in the above matter Arlo Dorff, desires to enter an Appeal to the Order of Edward D. Hardesty, Deputy Zoning Commissioner of Baltimore County, dated August 4, 1964.

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LAV-is

PE- PETITION FOR SPECIAL EXCEPTION REFORE for a Marina NW corner Cape May Road and COUNTY BOARD OF APPEALS Arlo and Helen Dorff, Petitioners BALTIMORE COUNTY No 64-167-Y 

#### OPINION

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The Deputy Director of Planning, Mr. Leslie Graef, testified that the June 1965 Master Plan Appendix indicated a need for two to five additional Marinas, and ten to twenty launching ramps along the waterfront property. Based on a study made in 1958 the existing commercial waterfront facilities are not adequate to provide for the present boat owners in the Baltimore County - City area. There was testimony from several witnesses that the existing Marinas in the Middle River area were all operating at capacity or near capacity, and that very few slips for private boats are available.

The protestants contend that the granting of this special exception would create traffic congestion on Cape May Road and that the construction of a Marina would pollute the water in the area. There was also testimony by one of the protestants, a Mr. Philip Tinley, that he would object to seeing boots in dry storage but would not object appearing on behalf of the protestants, testified that he did not feel the construction of a

PETITION FOR SPECIAL EXCEPTION for a Merina NM corner Cape May & Wilcox Roads 15th District Arlo Dorff- Petitioner DERLITY SOUTHS CONSTRUCTIONED

BEFORE THE OF

BALTIMRE COUNTY No. 64-162-X

...............

marina on their property, which consists of 65 acres located on the Northwest corner of Gape May and Mileow reads. The property is precently used as a second control of the May and the Control of the Control of the Control of the would be a second on the recently preceded the catching buildings on the property would be a second on the recent prices constructed to accommodate 123 Measurements. pleasure crafts.

at the hearing. Their principal point of opposition was contared on the fact that Cape by Read is zeroe, contains say curves, and toreion the fact that Cape by Read is zeroe, contains say curves, and toreion contains are correct, and toreion contains are the contained to the co

There was evidence that this section of the County is the situs of one of the very few remaining swimning or bothing areas that can be utilized without far of pullation. The construction of a marize fin an area where numerous people both would undoubtedly lead to pollution of the battern and could be a possible threat to the safety of the battern

It would hardly be in the general public interest or welfare to permit the construction of a marina at this location.

For the foregoing reasons, it is GEDEZED by the Deputy Zoning Commissioner of Galtimore County this day of August, 196k, the Special Exception for a Burins be and the salve is hereby IEMIED.

Eduar N. Harde Spenty Sorting County

#### Dorff - No. 64-162-X

faring would create congestion in the streets. He stated that the capacity of Cape May Road is 350 vehicles per hour which would not be exceeded if the subject property were developed as proposed. He felt the real traffic impact would be the transp ver Cape May Road. Mr. Wolff testified at length as to possible problems arising from poliution caused by the boots tied up at the Marina, but admitted that he had made as actual study of the subject property as to the feasibility of public sewerage or use of sentic Section 417.6 of the Zonina Regulations (which pertains to waterfront construction equires that no new Marinas or buildings used in connection therewith shall be established without the approval of, and subject to the regulations of the Baltimore County Departmen of Health, and that written approval from the department shall be a required condition prior to the ferror of a county. Therefore it reams about to the Board that an exempt would be ued by the County health authorities unless they were satisfied with the proposed sanitary acilities for the property. It was also admitted that a nearby Marina did operate with septic tanks and to the witness' knowledge they had had no difficulties with sewage dispose There was testimony that sewage from boots stored at Marinas always present a problem. wever, the Baltimore Yacht Club nearby which apparently has approximately four hundre slips has not polluted the water and, in fact, there is a small bathing beach used by the Club's members within several hundred feet of the docks.

- 2 -

From all of the evidence presented the Board finds it very difficult to see how the proposed Marina use would violate any of the sections of 502.1 of the regulations. Therefore, the special exception sought for a Marina will be granted, subject to the following restrictions.

- That there shall be off-street parking facilities provided in the amount of at least one parking space for each boat slip
- That such parking facilities shall be paved with a durable dustless surface. And shall be screened with compact evergreen screening in accordance with Section 409.2 c (1) of the Zoning Regulation\*
- 3 That now area used for out-of-water storage facilities for boats shall be screened by compact evergreen screening at least four feet in height on all sides except the side which is adjacent to

PETITION FOR ZONING RE-CLASSIFICATION 464-162X AND/OR SPECIAL EXCEPTION

TO THE ZONING COMMISSIONED OF BALTIMORE COUNTY

MAP I, or we Arlo & Heken B. Dorff legal owner 5 of the property situate in Ball nore 15-C County and which is described in the description and plat attached basels and made a part bernef hereby petition (1) that the zoning status of the herein described property be re-classified, gu 

A special Exception R=6 rone; for the following reas

See Attached Description

and (2) for a Special Exception, under the said Zoning Law and Zoning Regulations of Baltimore County, to use the herein described property, for ... a Marina

Property is to be posted and advertised as prescribed by Zoning Regulations.

I or we agree to nav expenses of above re-classification and/or Special Exception advertising posting, etc., upon filing of this petition, and further agree to and are to be bound by the zoning regulations and restrictions of Baltimore County adopted pursuant to the Zoning Law for Baltimore

Ario Dorff South Owner's Helen B. Dorff, Owner's Cape May Road
TiA Gay 90's Park Baltimore 21, Maryland

5/27/64

Demodellalate Lanard A. Vadala 1760 Eastern Blvd. Baltimore 21, Maryland

County, this .... 27th April ..., 1961 ..., that the subject matter of this petition be advertised, as required by the Zoning Law of Baltimore County, in two newspapers of general circulation through-out Baltimore County, that property be posted, and that the public hearing be had before the Zoning Commissioner of Baltimore County in Room 106, County Office Bullding in Towson, Baltimore

7. 199 . at 2100 o'clock APR 27'64

Doily #64-162 X WILLARD M. LEE (MAP) REGISTERED CIVIL ENGINEER 4604 MAINFIELD AVENUE BALTIMORE 14, MARYLAND 15-6 January 17,1964 "X"

Arlo Dorff property N.W.C. Cape May Road and Wilcox Road 15th District Baltimore County, Maryland

Cape May Point South 30 degrees 11 minutes East and continuing the same direction in all 396 feet to the south side of Cape May Road and thence running and binding on the south side of Cape May Road South 67 degrees 39 running and binding on the south side of Cape Ray Nead South of degrees 39 minutes West 90 feet themer running for a line of division South 16 degrees 1; minutes East 228 feet to the waters of Hog Pen Creek thence binding on the waters of Hog Pen Creek the seven following courses and distancessis; South 88 degrees OD minutes East 70 feet, North 20 degrees 13 minutes East 70 feet, South 20 degrees OD minutes East 75 feet, South 22 degrees OD minutes East 55 feet, South 65 degrees OD minutes East 150 feet, North 82 degrees OD minutes East 150 feet, North 82 degrees OD minutes East 150 feet, North 82 degrees OD minutes East 50 feet, North 82 degrees OD minutes East 50 feet, North 82 degrees OD minutes East 50 feet North 82 degr for a line of division North 21 degrees 30 minutes West 377.20 feet to the centreof Cape Hay Road and thence crossing Cape May Road North 16 degrees 21 minutes West 15 feet to the place of beginning.

Containing 6 acres of land more or less.

2 segus

District....



d 64-162.4

5/27/64

APPEAL CERTIFICATE OF POSTING TOWING DEPARTMENT OF BALTIMORE COUNTY Towson, Maryland Date of Posting 9-10-64

Posted for Dula - Helen Doroff.
Location of property Was Car. CAPE MAY. WILLEUT RdS.

receives at signed 1 services would fine a ground & the good opposed from the general by growth from Joyal & market by the good opposed to the good from Joyal & market by the good opposed to the good oppose

464.162.4 CERTIFICATE OF POSTING

THENT OF BALTIMORE COUNTY Townen, Maryland

Date of Posting 5/21/cy Posted for Meaning Mean June 8, 64 st S. O. M. 118.

Posted for Meaning Mean June 8, 64 st S. O. M. 118.

Location of property Mu Con. Copps. May - Wilcon Feels

Location of Signal One Graphy of " Lower Cope May lagary Good Splice I have been been force and grant 20 from months to make to fook to a grant of her because Posted by Tolket State and Ballotte Date of return 1 126 by and aggrad 15 to pour entruce to Buck.

### BALTIMORE COUNTY, MARYLAND

#64-162X INTER-OFFICE CORRESPONDENCE

Date May 12, 1964

TO Er. James A. Dyer, Chairman Zoning Advisory Countitee FROM Capt. Paul H. Reincke Fire Bureau

SUBJECT Arlo Dorff
MM/corner Cape Ray & Mileax Roads
District 15 - 5/8/64

The granting of a special exception for a marina will be subject to requirements of the Pire Prevention Code under Section 16.65 A, B, C, and E, Karine Service Stations.

Contact Capt. Paul H. Reincke at Valley 5-7310 for information.

PETITION FOR A
SPECIAL EXCEPTION
SPECIAL EXCEPTION
DESTRICT
EXCEPTION OF SPECIAL
Exception for a Narias.
Exception for a Narias.
Exception for a Narias.
DATE AND TIME MONDAY
JUNE S. 1964 at 2:00 P.M.
PUBLIC HARINGY ROOM 106.
COUNTY Office Building, 111 W.
ANTAINAL ARCENT, TOWNOR,
MARTHANIA.

County Office to Chesapeake Avenue, Lin-Maryland.
The Zeeling Commissioner of Baltimore County, by authority of the Zeeling Act and Regulations of Baltimore County, will hold study.

Concerning all that purcel of ind in the Fifteenth District of

land in the Fifteensh District of Baltimore Courty.
Beginning for the same at the nonrivess corner of Cape May Road and Witcox Road plotts of beginning being the southeast plat of Cape May Piola said plats of Cape May Piola said plat recorded among the land records of Balto. Co. in Plat Book 4 folia 125 and thence manning and Mading on the west saide of Wilcox Road and on the autern outline of lots I it and 6 at a contract of the castern outline of lots I it and 6 at a contract of the castern outline of lots I it and 6 at a contract of the castern outline of lots I it and 6 at a contract of the castern outline of lots I it and 6 at a contract of the castern outline of lots I it and 6 at a contract of the castern outline of lots I it and 6 at a contract of lots I it and 6 at a contr

## CERTIFICATE OF PUBLICATION

OFFICE OF The Community Press

1964 DUNDALK, MD., May 22

THIS IS TO CERTIFY, that the annexed advertisement of arlo Doff

was inserted in THE COMMUNITY PRESS, a weekly newspaper published in Baltimore County, Maryland, once a week

successive weeks before the 19 6 % that is to say, 19 day of may the same was inserted in the issues of

5-20-64

Stromberg Publications, Inc.

Butty Price

±64-162X MAP X 'X" 1760 Eastern Blvd.

PAILTIMORE COUNTY OFFICE OF PLANNING AND ZONING

COUNTY OFFICE BUILDING

5/27/64 Dear Sire

The Zoning Advisory Committee has reviewed the subject petition and makes the following commands:

OFFICE OF PLANTING & ZOTING: Norman are permitted the following uses, berthing, launching, securing and permitting fundamental minima vertications for reforeing and companier, pervious, each of a terrer strange is pervised for searchest of careers. If storage is proposed on this site, it must be initiated on the pétitione more. If storage is proposed on this site, it must be initiated on the pétitione

written approval from the Health Department is a required condition prior to establishing or insuing a permit for water front facilities.

TRAFFIC: Details of the paved area of parking lot adjacent to Cape May Road must be indicated on the plan-

HEALTH DEPARTMENT: All proposed and existing toilet facilities must be indicated on

ents from the following Departments: R & R Commission, Bureau of Engineering, cads Commission, Buildings Department, Board of Education, Industrial Commission.

cc: Albert Quinby-Office of Planning & Zoni: Gilbert Nelson-Traffic

James E. Dyer Chief of Permit and Petition

64-162

CONNOC PULION for Special Discriming for Marina LOCATION, Northwest corner of Cope May and Wilcox Reads DATE & THEE Monday, Jame 1944 at 2:40 P. M. PULLIC: REARING, Recen 1st County Office Building, 111 W. Chesspeake Avenue, Newsee, Me Companies Armen, Treven, Mr.
Trained Countries are distincted Country, by authority of the Ecolist Art and Repulsions of Barbard Art and Repulsions of Barbard Art and Repulsions of Barbard Convertigat all the Special Art and Art a and if in short, the that the certain certain

CERTIFICATE OF PUBLICATION

THIS IS TO CERTIFY, that the annexed advertisement was published in THE JEFFERSONIAN, a weekly newspaper printed and published in Towson, Baltimore County, Md., 200400000000 mk 1 time appropriations before the 8th ......, 19.64., the first publication appearing on the 22nd day of May

THE JEFFERSONIAN,

Cost of Advertisement, \$ .....

BALTIMORE COUNTY, MARYLAND

TO Mr. John C. Rose, Zoning Commissioner Date May 26, 1964

PROMETER George E. Gavrelis, Acting Director

Cape May and which Roads. Peng property of Arlo Dorff.

15th District

MEARING: Konday, June 6, 1964 (2:00 P.H.)

The staff of the Office of Planning and Zening has reviewed the subject point for a Special Exception for a varies, and has the following advisory communic facilities with respect to particular planning facilities:

1. Land we data indicate that there are no other covereial type narian or bentyred netwites in the tracellate vicinity. The planning staff is not well versed in the ispact of waterfrest and cartina activities on stincent residential activities on stillness of the staff of the effect on beatth, safety or general welfare of the locality? Will the marian create traffic congestion or hazard? Will the marian cause overcrossing of inset or under concentration of population? Our adequate provision also concentration of population? Our adequate provision also concentration of population? Our adequate provision also concentration of population? show conclusively that the proposed varina will comply with the provisions of Section 502.1 of the Regulations.

OFFICE OF FINANCE Office of Planning & Zoning 119 County Office Bldg., Tenson by Mt. PAID - Patterer Courts MA - Office of Be 9--264 62 65 0 25299 TIP-IMPORTANT: MAKE CHECKS PAYABLE TO BALTIMORE COUNTY, MARYLAND

BAL MORE COUNTY, MANYLAND

No. 25299

MAIL TO DIVISION OF COLLECTION & RECEIPTS, COURT HOUSE, TOWSON 4, MARYLAND PLEASE RETURN UPPER SECTION OF THIS BILL WITH YOUR REMITTANCE.

BALTIN RE COUNTY, MARY ND OFFICE OF FINANCE DATE 11/15/05 11-15-67 4 6 9 4 . 34531 TIP-

REPORTABLY MAKE CHECKE PAYABLE TO BALTIMORE COUNTY, MARYLAND MAIL TO DIVISION OF COLLECTION & RECEIPTS, COURT HOUSE, TOWSON PLEASE RETURN UPPER SECTION OF THIS BALL WITH YOUR RESISTANCE.

### INVOICE BALTHORE COUNTY, MAINLAND

No. 23015 DATE 6/8/64

No. 23354

DATE 4/27/64

OFFICE OF FINANCE
Division of Collection and Receipts
COURT HOUSE
TOWSON 4, MARYLAND

Leonard A. Vadala, Req. 1760 Eastern Blvd. Baltimore 21, Md. To:

BY: Zoning Department Co

DEPOSIT TO	CCCOUNT NO.	150-10
QUANTITY	DETACH UPPER SECTION AND RETURN WITH YOUR REMITTANCE	COST
	Advertising and posting of property for Arlo Dorff	50,10
	<b>#1-16-1</b>	
	PAID-manufacture, in govern	
	6864 5164 • 23015• IXP-	\$010
	3	

MAIL TO DIVISION OF COLLECTION & RECEIPTS, COURT HOUSE, TOWSON 4, MARYLAND

PLEASE RETURN UPPER SECTION OF THIS BILL WITH YOUR REMITTANCE.

TELEPHONE

To: Leonard A. Vadala, Esq. 1760 Eastern Boulevard Baltimore 21, Md.

### BALLMORE COUNTY, MAINLAND INVOICE OFFICE OF FINANCE

Division of Collection and Receipts COURT HOUSE TOWSON 4, MARYLAND

BY: BY: Daltimore County

DEPOSIT TO	CCOUNT NO. 01/92	\$50.00
QUANTITY	DETACH UPPEN SECTION AND RETURN WITH YOUR REMITTANCE	COST
-	Petition for Special Exception for Arlo Dorff	50.00 -
	PAID—Brissey Court, the Color of France	
100	4-2764 2925 * 23354* 119-	0.00
	3	

IMPORTANT: MAKE CHECKS PAYABLE TO BALTIMORE COUNTY, MARYLAND

MAIL TO DIVISION OF COLLECTION & RECEIPTS, COURT HOUSE, TOWSON 4, MARYLAND PLEASE RETURN UPPER SECTION OF THIS BILL WITH YOUR REMITTANCE.

TELEPHONE 823-3000

INVOICE

# BALTIMORE COUNTY, MARYLAND

OFFICE OF FINANCE

Division of Collection and Receipts
COURT HOUSE
TOWSON 4, MARYLAND

To:

Leonard A. Vadala, Esq., 1760 Eastern Boulevard, Baltimore 21, Mi.

BILLED

Office of Planning & Zoning 119 County Office Eldge, Towson b, Mi.

No. 25304

DATE 9/4/64

QUANTITY	DETACH UPPER SECTION AND RETURN WITH YOUR REMITTANCE	COST
	Cost of posting property of Arlo Dorff for appeal hearing No.64-162-X	5.00
	PAID — Batherine County, Mrs. — Other of Floater	
	9464 6288 • 25300 TXP	5.00



