Petition for a Special Hearing for the purpose of determining the existance of a non-conformi use- S/S of Cersics Kend to the Waters of Norman Creek-15th D Albert J. Fertitta-Petitioner

BERROR THE DEPUTY ZONDIG COTTISSIONE

No. 64-211-SPH

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This epinion could probably be characterized as the grand finalto a series of various zoning and criminal hearings to determine if in fact the petitioner, Albert J. Fertitta, is confucting a tona fide operation on the premises known as 207 and 208 Cornica Road.

On June 2h, 1966, the petitioner filed mis Patition for Special Searing under Section SOO. 7 of the Saltimore County Zoning Regulations for the purpose of determining the existence of a non-conforming use upon and about the premises known as Lots 207 and 208 Corsica Road, said lots being situate in the 15th Election District of Haltimore County.

Recourse of the voluntious testimony and exhibits filed, it was necessary to conduct two necessary hourings; the first being held on July 20, 1966, and the second, being a continued bearing, conducted on November 9, 1966. Both hearings were properly atvertised in accordance with the law. Both the petitioner and protestant were represented by legal counsel at both hearings.

At the initial hearing held on July 20, 196h, various mations were note by counsel for the protestants in an effort to have the Petition dismissed. These nations, of course, were filed before any evidence or exhibits were filed. These motions to dismiss are set forth as follows:

(a) That the Deputy Zoning Commissioner lacked the authority to grant a re-hearing on issues already decided in previous zoning Orders.

This motion is hereby overruled. An administrative agency may rehear and reconsider a use pursuant to statutory authority, and it has frequently been held that administrative prencies have inherent or implied power to reopen and reconsider their action or determination. See Maryland Law Encyclopedia, Administr tive Law and Procedures, Chapter 2, Section 29; Dal Mase versus County Cormissioners, 191 Mt. 229, 3h A2nd 46h.

(b) The issues and bearing of July 20, 1964 are res utjudicate.

It is therefore ORDERED by the Deputy Zoning Commissioner of S day of January, 1965, that the County, this tor's property known as Lot 208 Corsica Road may be used for the rental of align and the cale of marine supplies and sundry items. Storing, repairing, constructing, and sales of marine craft is hereby prohibited. Lot 207 Cornica Road is to be used for residential purposes only.

This motion is hereby overruled. The doctrine of res adjudicata is applicable only as to decisions of courts of competent jurisdiction. See Knox versus City of Baltimore, 180 Md. 88, 23 A2nd Section 15.

(c) That if in fact there were legitimate non-conforming uses mentioned lots, the zoning reclassification from Residential "A" to Commerical "E" and Special Exception for a Marine Gasoline Station granted on June 18, 1967 had the effect of terminating and abolishing any existing legitimate non-conforming use.

This motion is hereby overruled for reasons hereinafter stated. Recause this motion presents a question of law and fact, it will be necessary to review the evidence and exhibits as presented at the hearings.

It would be proper at this point to convent on Lot 207. The potitioner, Albert J. Fortitta, by his own testimony at the hearing conjucted on July 20, 1964, admitted that Lot 207 is rented as a private residence and is not being used for business surposes. Therefore, the Deputy Zoning Commissioner holds that Lot 907 may be used only for residential purposes.

On May 15, 1929, Lot 208 was conveyed to Joseph Reitersyer and wife. On October 1, 1965, Lot 208 was conveyed by the Reitemayers to Louis A. Mayor and wife. However, there is an affidavit dated July 18, 1966; (in evidence) from Mrs. Herbort Tutte (Meyer's doughter) to the effect that her parents rented let 208 for two years prior to purchasing it from the

On January 6, 19h7, the Meyers conveyed Lot 208 to George Strauser and wife and on January 6, 1958 the Strausers conveyed Let 208 to the petitioner, Albert J. Fertitta.

Lot 208 was the subject of Zoning Petition No. 565, and as a result of the hearing on that Petition, on March 20, 1946, a Temporary Permit for two years for re ting and selling of row boats was granted. The petitioners in that case were Louis A. Meyer and his wife.

Lot 208 was, also, a subject of Petition No. 959-R-S, which requested a reclassification of Let 208 from "A" Residential Zone to as WET Conternial Zone and a Special Persit to use the property for a Marine Caseline Lump. The aforementioned request was granted on July 10, 1957. At that time Lot 208 was owned by George Strauser and wife.

Introduced as evidence was an affidavit from George Strauser dated July 21, 196h, to the effect that from the period 19h7 to 1958, when he owned the property, boats were stored, painted and repaired. Gesoline and oil were sold and slips were rented; fishing parties were also chartered. He says he bought a "going business" from the Meyers and that there was very definitely a boat yard business being conducted by the Meyors in 1947.

Introduced as evidence was another affidavit dated August 11, 1966, from Merritt Breffle to the effect that he had business dealings with the "Norman Creek Boat Yard" from which he bought his boat in 1984.

An affidavit dated August 12, 196h, from a Mr. John Fischer was also introduced. In addition, Mr. Fischer testified at the hearing held on November 9, 196h, to the effect that he bought a boat from the Norman Creek Boat Yard in 1944. He says boats were moored at the piers in 1944 and that boats were stored and repaired as far back as 19hh. He claimed that after 1944 he was not charged for rent because he did odd jobs around the premises both for the Meyers and the Straumers.

The putitioner, also, introduced three advertisements in substantiation of his claim that his property was used for a boat yard prior to 1945. Newspaper clippings advertising "boats bought and sold" from the Sunday Sun (May 14, 1944) and the Baltimore Sun (May 12, 1944 and May 13, 19hh) were also introduced as evidence. Mr. John Fischer testified that it was pursuant to the advertisement in the newspapers that he bought his heat in 191d.

A Mr. William Huppert, in his affidavit dated August 20, 1966 and in his testimony at the hearing held on November 9, 1964, says he did business with a boat yard on the subject tract in 1933 and 193h and that for the last thirty years, he has seen boats tied at the piers. He further testified, as did Mr. John Fischer, that signs were erected on Middleberough Road advertising "Norman Creek Boat Yard."

There was testimony from several protesting neighbors, who admitted to seeing boats moored at the piers in front of Lot 20: prior to 1955 but could not definately state whether the boats were exact by Messra. Meyers and Strausser or whether they were rentals.

Counsel for the protestants argues that if in fact there was a non-conforming use on the premises prior to January 2, 1955, the subsequent reclassifications in 1965 and 1967 terminated the existing non-conforming use. He argues that a non-conforming use would terminate upon any change from a s-conforming use to a conforming use. However, there never was a chance from a boat yars existing before 1955 to a new conforming use. The effect of the 1947 Reclassification and Special Exception was to expand the facilities of an existing yard; that is to say, to sell marine supplies, bait, seda, etc., and gasoline. In other words, the original operation never actually changedit was merely enlarged in order to offer other services to the public.

The guide lines for determining whether or not there has been an abandonment of a non-conforming use are set forth in Landay versus Board of Appeals, 173 "d. 560, 196 A 293, in which the Court said "Abandonment of a nen-conforming use in law depends usen the concurence of two, and only two factors; one, an intention to abandon or relinquish; and two, some overt act, or some failure to act, which carries the implication that the owner meither claims nor retains any interest in the and ject matter of the Abandonment.

There has been no evidence introduced showing an actual abandonment or any overt action carrying an implication that the owners (from Mr. Meyers to Mr. Fertitta) failed to retain any interest in the subject matter of abandonment. On the contrary, much interest in improving the property was shown. The Special Permit for a gas pump and numerous building permits were obtained from Baltimore County,

In conclusion, the Deputy Coming Commissioner finds that a boat yard as such was operated on the premises known as lot 208 Corsica Road for remetime prior to 1945 and through 1958, when the political bought the property. But the Petitioner admits that heats are no longer sold, constructed, or repaired. He stated the extent of his operation centers around the rental of slips and the sale of morine supplies and various survey items. The petitioner's property known as Lot 208 Corsica Food is therefore restricted to the rental of slips and the sale of marine supplies and various sundry

· PETITION FOR A SPECIAL HEARING

IN THE MATTER OF THE PETITION OF

ALBERT L FERTITTA

Late 207 - 208 Cornica Boad

BEFORE THE ZONING COMMISSIONER OF BALTIMORE COUNTY

Use of property for a Boat Yard and Marina

For a Special Hearing

To the Zonine Commissioner of Baltimore County

Albert J. Fertitta, Petitioner, hereby petitions for a Special Hearing, upon proper advertisement and notice, under the Zoning law and regulations, especially Section 500.7 of said regulations, of Baltimore County, for the purpose of determining the existence of a non-conforming use upon and about the premises known as Lots 207 and 208 Corsica Road Baltimore County, Maryland,

William E. Chamberl MUrdock 6-9493

Attorneys for Petitiones



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DESCRIPTION ZOWING RECLASSIFICATION APPLICATION #2225 to 2227 GORSICA ROAD

beginning for the same at the point on the south side of Corsica Road as laid out on the Plat of Middleborough recorded iong the L.nd Secords of Baltimore County in Plat Book W.P.C. #4 folio 191 at the northwest corner of Lot #207 as laid out on said Plat, said point of beginning being 209.8 feet north 89 degrees 18 minutes west of middle River as shown on said Plat; and running thence binding on the side of said Corisica Road the three following courses and distances, namely: south 89 degrees 18 minutes east 30 feet, south 0 degrees 43 minutes west 100 feet and south 89 de-18 minutes east 70 feet to the northeast corner of Lot #208 as laid out on said Flat; thence binding on said Lot #208 south 0 degrees 42 minutes west 237 feet to the north side of Horman Creek as nown on said Plat; thence binding on the north side of said horin Creek the three following courses and distances, namely: north 59 degrees 51 minutes west 55.89 feet, north 5 degrees 23 minutes sest 78 feet and north 72 degrees 01 minutes west 75 feet to the to the west side of said Lot #207 and thence binding on the west side of said bot #207 north 0 degrees 42 minutes east 212 feet to he place of beginning. The improvements thereon being known as 2225 to 2227 Corsica Road.

Being Lots #207 and 208 as laid out on the Plat of Middlebornugh recorded smong the Land Records of Baltimore County in Plat Book W.P.C. #4 folio 191.

Save and excepting that portion which is already zoned BI

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Bea Anderson

#65-26.5PH

TERMILE & ALDERSAN

Exclosed is a copy of the Motion to Diamess Appeal bick I intend to mail to the Court of Sppeals of the His

Petition for a Special Hearing for the purpose of determining the existence of a non-conformit use-S/3 of Corsica Rout to the Nature of Narras Comptallia Distriction

REFORE THE DEPUTY ZON DIG COPPLISSIONES

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This opinion could probably be characterized as the grand finale to a series of virious zening and criminal hearings to determine if in fact the petitioner, Albert J. Fortitta, is conducting a bona fide operation on the premises known as 207 and 208 Corsica Road.

On June 25, 1966, the petitioner filed his Petition for Special Hearing under Section 500.7 of the Baltimore County Zoning Regulations for the purpose of determining the existence of a non-conforming use upon and about the premises known as Lots 207 and 208 Corsion Road, said lots being situate in the 15th Election District of Haltimore County.

Secrete of the voluntaous testimony and exhibits filed, it was necessary to conduct two separate hearings; the first being held on July 20, 1964, and the second, being a continued bearing, conducted on Newember 9, 1964. Both bearings were properly advertised in accordance with the law. Both the petitioner and protostant were represented by legal counsel at both hearings.

At the initial hearing held on July 20, 196h, various mations were made by counsel for the pretentants in an effort to have the Petition dismissed. Those motions, of course, were filed before any evidence or exhibits were filed. These motions to dismiss are set forth as follows:

(a) That the Deputy Zoning Commissioner lacked the authority to grant a re-hearing on issues already decided in previous zoning Orders,

This motion is hereby overruled. An administrative agency may rehear and reconsider a use pursuant to statutory authority, and it has frequently been held that administrative agencies have inherent or implied power to reopen and reconsider their action or determination. See Maryland Law Encyclopedia, Administrative Law and Procedures, Chapter 2, Section 29; Dal Mase versus County Cornissioners, 191 Mt. 229, 3h A2nd 464.

(b) The issues and bearing of July 20, 1966, are res adjusticate.

It is therefore ORDERED by the Deputy Zoning Commissioner of .5 Baltimore County, this day of January, 1965, that the petitioner's property knewn as Lot 208 Corsica Road may be used for the rental of slips and the sule of marine supplies and sundry items. Storing. repairing, constructing, and sales of marine craft is hereby prohibited. Lot 207 Cornica Road is to be used for residential purposes only.

This motion is hereby overruled. The doctrine of res adjuticata is applicable only as to decisions of courts of competent jurisdiction. See Knox versus City of Baltimore, 180 Md. 88, 23 A2nd Section 15.

(c) That if in fact there were legitimate non-conforming uses mentioned lots, the soming reclassification from Regidential "A" werical "B" and Special Exception for a Marine Gasoline Station granted on June 18, 1947 had the effect of terminating and abolishing any existing legitimate non-conforming use.

This motion is hereby overruled for reasons hereinafter stated. Recause this motion presents a question of law and fact, it will be necessary to review the evidence and exhibits as presented at the hearings.

It would be proper at this point to comment on Lot 207. The petitioner, Albert J. Fertitta, by his own testimony at the hearing conjucted on July 20, 196h, admitted that Lot 207 is rented as a private residence and is not being used for business purposes. Therefore, the Deputy Zening Commissioner holds that Lot 207 may be used only for residential purposes.

On May 15, 1929, Lot 208 was conveyed to Joseph Reiterayer and wife. On October 1, 1985, Lot 208 was conveyed by the Reitemayors to Louis A. Meyer and wife. However, there is an affidavit dated July 18, 196h (in evidence) from Mrs. Herbert Tutte (Mayor's daughter) to the effect that her parents rented Let 208 for two years prior to purchasing it from the

On January 6, 19h7, the Meyers conveyed Lot 208 to George Strauser and wife and on January 6, 1958 the Strausers conveyed Lot 208 to the petitioner, Albert J. Pertitta.

Lot 208 was the subject of Zoning Potition No. 585, and as a result of the hearing on that Petition, on March 20, 1916, a Temperary Permit for two years for retting and selling of row boats was granted. The petitioners in that case were Louis A. Meyer and his wife.

Lot 208 was, also, a subject of Petition No. 955-R-S, which requested a reclassification of Lot 208 from "A" Residential Zone to as MER Commercial Zone and a Special Permit to use the property for a Marine Gazoline Lump. The aforementioned request wes granted on July 10, 1957. At that time Lot 208 was owned by George Strauser and wife.

Introduced as evidence was an affidavit from George Strauser dated July 21, 196h, to the effect that from the period 19h? to 1958, when he owned the property, boats were stored, painted and repaired. Gasoline and oil were sold and slips were rented; fishing parties were also chartered. He says he bought a "going business" from the Meyers and that there was very definitely a boat yard business being conducted by the Meyors in 1947.

Introduced as evidence was another affidavit dated August 11, 1964, from Merritt Breffle to the effect that he had business dealings with the "Norman Creek Boat Yard" from which he bought his boat in 19hi-

An affidavit dated August 12, 1966, from a Mr. John Fischer was also introduced. In addition, Mr. Fischer testified at the hearing held on November 9, 196h, to the effect that he bought a boat from the Norman Creek Boat Yard in 1966. He says boats were moored at the piers in 1966 and that boats were stored and repaired as far back as 19kh. He claimed that after 1944 he was not charged for rent because he did odd jobs around the premises both for the Meyers and the Strausers.

The petitioner, also, introduced three advertisements in substantiation of his claim that his property was used for a boat yard prior to 19h5. Mewspaper clippings advertising "boats bought and sold" from the Sunday Sun (May 1h, 19kk) and the Baltimore Sun (May 12, 19kk and May 13, 19kh) were also introduced as evidence. Mr. John Fischer testified that it was pursuant to the advertisement in the newspapers that he bought

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There was testimony from several protesting neighbors, who admitted to seeing boats moored at the piers in front of Lot 20: prior to 1965 but could not definately state whether the boats were owned by Messra. Meyers and Strausser or whether they were rentals.

Counsel for the protestants argues that if in fact there was ming use on the premises prior to January 2, 1955, the subsequent reclassifications in 1945 and 1947 terminated the existing non-conforming use. He argues that a non-conforming use would torminate upon any change from a non-conforming use to a conforming use. However, there never was a change from a boat yars existing before 1945 to a new conforming use. The effect of the 1947 Reclassification and Special Exception was to expand the facilities of an existing yard; that is to say, to sell marine supplies, bait, seds, etc., and gasoline. In other words, the original operation never actually changedit was merely enlarged in order to offer other services to the public.

The guide lines for determining whether or not there has been an abandonment of a non-conforming use are set forth in Landay versus Board of Appeals, 173 Md. 160, 196 A 293, in which the Court said "Abundament of a non-conforming use in law depends upon the concurence of two, and only two, factors; one, an intention to abandon or relinquish; and two, some overt act, or some failure to act, which carries the implication that the owner neither claims nor retains any interest in the subject matter of the Abandonment.

There has been no evidence introduced showing an actual abandonment or any overt action carrying an implication that the comerc (from Mr. Meyers to Mr. Pertitta) failed to retain any interest in the subject matter of abandonment. On the contrary, much interest in improving the property was shown. The Special Permit for a gas numb and numerous building permits were obtained from Baltimore County.

In conclusion, the Deputy Zoning Commissioner finds that boat yard as such was operated on the premises known as Lot 208 Corsica Road for constine prior to 1945 and through 1958, when the potitioner bought the erty. But the Petitioner admits Just bonts are no longer sold, constructed, or repaired. He stated the extent of his operation centers around the rental of slips and the sale of marine supplies and various sundry items. The petitioner's property known as Lot 208 Corsica Road is therefore restricted to the rental of slips and the sale of marine supplies and various sundry items such as soda, etc..

64-211 . PETITION FOR A SPECIAL HEARING

IN THE MATTER OF THE PETITION OF

ALBERT I FERTITTA

Lots 207 - 208 Corsica Road

BEFORE THE

ZONING COMMISSIONER OF BALTIMORE COUNTY

Use of property for a Boat Yard and Marina

For a Special Hearing

To the Zoning Commissioner of Baltimere County

Albert J. Fertitta, Petitioner, hereby petitions for a Special Hearing, upon proper advertisement and notice, under the Zoning law and regulations, especially Section 500.7 of said regulations, of Baltimore County, for the purpose of determining the existence of a non-conforming use upon and about the premises known as Lots 207 and 208 Corsica Road, Baltimore County, Maryland,

Albert J. Fertitia, Petitioner Route 10. Bar 26

William E. Chamber Baltimore 21, Maryland Miledock 6-9493

Attorneys for Petitioner

JUN 24 '64

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DESCRIPTION ZOWING RECLASSIFICATION APPLICATION

beginning for the same at the point on the south side of Corsica Road as laid out on the Plat of Middleborougn recorded among the Lind Secords of Maltimore County in Plat Book W.P.C. #4 folio 191 at the northwest corner of Lot #207 as laid out on said Plat, said point of beginning being 209.3 feet north 89 degrees 18 sinutes west of /Middle River as shown on said Plat; and running thence binding on the side of said Cortsica Road the three following courses and distances, namely: south 89 degrees 18 minutes east 30 feet, south 0 degrees 42 minutes west 100 feet and south 89 de-18 minutes east 70 feet to the northeast corner of Lot :208 as laid out on said Flat; thence binding on said Lot \$238 south 3 degrees 4k minutes west 237 feet to the north side of Horman Creek a. shown on said Plat; thence binding on the north side of said Noran Creek the three following courses and distances, namely: north 39 degrees 51 minutes west 35.89 feet, north 5 degrees 23 minutes est 78 feet and north 72 degrees 01 minutes west 75 feet to the to the west side of said Lot #207 and thence binding on the west side of said bot #207 north 0 degrees 4% minutes east 212 feet to he place of beginning. The improvements thereon being known as 2225 to 2227 Corsica Road.

Being Lots #207 and 208 as laid out on the Plat of Middleborough recorded smong the Land Records of Baltimore County in Plat Book W.P.C. #4 folio 191.

Save and excepting that portion which is already zoned BI

#65.26. SPH

TEIMBLE & ALDERMAN JEFFERSON BUILDING

September 28, 196

OFFICE OF LAW

County Solicitor Baltimore County Office Building Towson, Maryland 21204

Re: Fertitta v. Brown, et al. Court of Appeals of Maryland September Term 1966 Gase No. 400

Dear Mr. Moore

E. Scott Moore, Esquire

Enclosed is a copy of the Motion to Dismiss Appeal which I intend to mail to the Court of Appeals on the 19th

With kindest regards, I am

Very truly yours

Ernest C. Trimble

ALBERT J. FERTITTA

· IN THE COURT OF APPEALS

vs.

OF MARYLAND

LAMBERT A. BROWN, et al. September Term-Case No. 400

### MOTION TO DISMISS APPEAL

TO THE HONORABLE, THE JUDGES OF SAID COURT:

Lambert A. Brown, et al. Appellees, by Ernest C. Trimble, their attorney, move that the Appeal of Albert J. Fertitta be dismissed and say:

- 1. That the Appeal of Albert J. Fertitta heretofore filed on June 29. 1966, was not filed within thirty (30) days from the date of the judgment appealed from as required by Rule 812 a of the Maryland Rules.
- 2. That the Appellers here (the Protestants below) appealed an adverse decision of the Board of Appeals of Baltimore County to the Circuit Court for Baltimore County, the said Albert J. Fertitta, on September 17, 1965, filed a Petition to Intervene in said proceedings in the Circuit Court for Baltimore County and the same day filed a Demurrer.
- 1. That on October 7, 1965, following a hearing, the Honorable Kenneth C. Proctor ordered that the Demurrer filed by Albert J. Fertilla be diaminard and o Board of Appeals be reversed. (A docket entry was duly made by the Clerk but the formal written order was not signed and given to the Clerk until
- 4. That on October 11, 1965, Albert J. Pertitta filed a "Morion our New Trial" and asked the Circuit Court for Baltimore County to set used ats Order of October 8, (sic) 1965; that no order to stay operation of the Order of October 7, 1965 or request therefor was made, and, consequently the Order of October 7, 1965 dismussing the Demurrer of Albert J. Fertitta and reversing the Board of Appeals became enrolled on November 8, 1965, that thereafter no charge of fraud, mistake or irregularity was made by Albert J. Fertitia in an effort to have the Court exercise its revisory power pursuant to Rule

NO. 65-26-SPH

S/S Corsica Road to the Waters of Norman Creek Lots 207 - 208 Corsica Road 15th District SPECIAL HEARING to determine the existence of a nonconforming use

| June  | 24, 1964 | Petition filed<br>D.Z.C. CRDSEED: "that the petitioner's property known as Lot 208<br>Carica Road may be used for the rento! of all pic and the sale of morine<br>supplies and sandy items. "Soring, repoliting, constructing, and<br>sales of morine craft is hereby prohibited. Lot 207 Conica Road is<br>to be used for residential purposes only,"   |  |  |  |
|-------|----------|--|--|--|--|
| Jan.  | 15, 1965 |  |  |  |  |
| •     | 19       | Order of Appeal to C. B. of A. filed by E.C.Trimble, Esq.<br>Attorney for the Protestants  |  |  |  |
| July  | 27       | ORDEX OF THE BOARD. "In the prior possesting the Zoning Commissione hald file the Morino use may come under sord will a special exception is obtained. In this proceeding, the right to Marino use is requested on the basis of nonconferring use in lites of special exception. We find that the sub-ject property was to used in 1953 and 1952, and that the use was outhorized under the 1954 regulations without special exception. Thus, the petitioner may resume Marino use."   |  |  |  |
| Aug.  | 16       | Order for Appeal filed in the Circuit Court by Mr. Trimble for the<br>Protestants  |  |  |  |
| Oct.  | 14       | CRDES OF CCURT that his Descrive herefolder filled by the property owner, Albert J. Farthira, Appeller, be and it is learney distinsted when the property of t |  |  |  |
| June  | 16, 1966 | Mation for new trial overruled - Practor   |  |  |  |
| •     | 29       | Order for Appeal filed in Court of Appeals by Mr. Chamberloin for the Patitioners  |  |  |  |
| Sept. | 30       | Mation to Dismiss Appeal filed by Mr. Trimble for Protestants  |  |  |  |
| Oct.  | 4        | Answer to Motion to Dismiss filled by Mr. Chamberlain  |  |  |  |
|       |          |  |  |  |  |

625 of the Maryland Rules.

- 5. That on June 16, 1966, following a hearing (counsel only present no testimony taken), the Honorable Kenneth C. Proctor overruled the Motion for New Trial which had been previously filed by Albert J. Fertitta on October
- 6. That on June 29, 1966 Aibert J. Fertitta entered an appeal to the Court of Appeals and on July 8, 1966 obtained an Order granting him an extension of time for transmitting the record.
- 7. That the record was finally received by this Honorable Court on September 22, 1966.
- 8. That this Motion is based upon subsection (3) of section h of Rule 835 (Dismissal of Appeal) of the Maryland Rules.
- 7. That this Motion is filed within ten (10) days from the date the record was filed, and is therefore, filed in compliance with section cof Rule 816 of the Maryland Rules.

WHEREFOFE the Appellees pray

- a. That the Appeal of Albert J. Fertitta be dismissed.
- b. That the Court adopt the form and enter the Order which
- c. That should this Honorable Court require real argument that argument on this Motion be had as early as possible, and in any ex-
- d. That the Court grant your Movents such other relief as may be proper although not specifically requested.

AND, AS IN DUTY BOUND, etc.

Ernest C. Trimide eney for Lambert A. Brown, et al. Appellees - Movents

RES. NO. 5-5005

William & Chamberlain

RECEIVED

OFFICE OF LAW

E. Scott Moore, Esq. Board of Appeals for Baltimore County County Office Building Towson, Maryland 21204

Re: Case No. 400 September Term, 1966

Dear Mr. Moore:

Enclosed herewith please find Motion For Rehearing Of The

ALBERT J. FERTITTA

IN THE COURT OF APPEALS

vs.

OF MARYLAND

LAMBERT A. BROWN, et al.

Case No. 400 September Term 1766

#### ORDER

Upon the aforegoing Motion to Dismiss Appeal it is the day of \_, 1966, by the Court of Appeals of Maryland

ORDERED that the Order of the Circuit Court for Bult more County heretofore passed on October 7, 1965 being a final judgment and no order to tay its operation having been requested or entered, and no allegation of traud been typicly filed, the appeal of Albert J. Fertitta be and the same dismissed with costs, pursuant to Rule 835 b (3) of the Marco and Rule -.

ALBERT J. PERTI.

OFFICE OF LAW MOTION FOR RESEARCING OF THE MOTION TO DESIGNS AFFEAL TO THE ECHORABLE. THE JUDGES OF SAID COURT!

Abert J. Partitte, Ameliant, by William E. Chamberlein, his ottorney, never this Honorable Court to grant a rehearing of the Motion

That on Honday, October 11, 1965, and sittin the time required by the Rales of Court, Abort J. Rertitte, Appellant, filed his Notice

William V. Chamberlain

STATE OF HATLAND, BALTINGE COURT, & MA.

#### CERTIFICATE OF MAILING

I HEREBY CERTIFY. That on this 251 day of September, 1966, a copy of the aforegoing Motion to Dismiss Appeal and Order was mailed to E. Scott Moore, Attorney for Board of Appeals for Baltimore County, County Office Building, Towson, Maryland 21204, and to William E. Chamberlain, Attorney for Appellant, 1760 Eastern Boulevard, Baltimore, Maryland 21212,

Franci C Trimble

|       | 2 . |       | 0.00    |
|-------|-----|-------|---------|
| 12.00 |     | <br>~ | MATTERN |

Motion to Dismiss GRANTED and appeal dismissed Motion for Rehearing of the Motion to Dismiss Appeal filed by Motion for Rehearing DENIED by Court of Appeals

ALBERT J. FERTITTA IN THE COURT OF APPEALS OF MARYLAND EXHIBIT

625 of the Maryland Rules.

5. That on June 16, 1966, following a hearing (counsel only present no testimony taken), the Honorable Kenneth C. Proctor overruled the Motion for New Trial which had been previously filed by Albert J. Fertitta on October

6. That on June 29, 1966 Albert J. Fertitta entered an appeal to the Court of Appeals and on July 8, 1966 obtained an Order granting him an extension of time for transmitting the record.

7. That the record was finally received by this Honorable Court on September 22, 1966.

8. That this Motion is based upon subsection (3) of section b of Rule 835 (Dismissal of Appeal) of the Maryland Rules.

7. That this Motion is filed within ten (10) days from the date the record was filed, and is therefore, filed in compliance with section c of Rule 836 of the Maryland Rules.

W' HEFORE the Appellees pray:

a. That the Appeal of Albert J. Fertitta be dismissed.

b. That the Court adopt the form and enter the Order which

c. That should this Honorable Court require oral argument, that argument on this Motion be had as early as possible, and in any event, in advance of argument on the merits.

d. That the Court grant your Movents such other relief as may be proper although not specifically requested.

AND, AS IN DUTY BOUND, etc.

Ernest C. Trimble Attorney for Lambert A. Brown, et al.

Very truly yours.

IN THE COURT OF APPEALS ALBERT I PERTITTA OF MARYLAND

LAMBERT A. BROWN, et al.

September Term 1966

ORDER

Upon the aforegoing Motion to Dismiss Appeal it is this day of , 1966, by the Court of Appeals of Maryland

ORDERED that the Order of the Circuit Court for Baltimore County heretofore passed on October 7, 1965 being a final judgment and no order to stay its operation having been requested or entered, and no allegation of fraud, mistake or irregularity having been made, and no appeal to this Court having been timely filed, the appeal of Albert J. Fertitta be and the same is hereby dismissed with costs, pursuant to Rule 835 b (3) of the Maryland Rules.

TRIMBLE & ALDERMAN

TELEPHONE 025.5512

September 28, 1966

OFFICE OF LAW

E. Scott Moore, Esquire County Solicitor

Baltimore County Office Building
Towson, Maryland 21204

Re: Fertitta v. Brown, et al. Court of Appeals of Maryland September Term 1966 Case No. 400

Dane Mr. Moure:

Eaclosed is a copy of the Motion to Dismiss Appeal which I intend to mail to the Court of Appeals on the 29th of September, 1966.

With kindest regards, I am

Very truly yours.

Ernest C. Trimble

ECT/dcg Enclosur

Reid 9. 29.66

CERTIFICATE OF MAILING

I HEREBY CERTIFY, That on this 24 day of September, 1966, a copy of the aforegoing Motion to Dismiss Appeal and Order was mailed to E. Scott Moore, Attorney for Board of Appeals for Baltimore County, County Office Building, Towson, Maryland 21204, and to William E. Chamberlain, Attorney for Appellant, 1760 Eastern Boulevard, Baltimore, Maryland 21212.

Ernest C. Trimble

. IN THE COURT OF APPEALS ALBERT J. FERTITTA OF MARYLAND

MOTION TO DISMISS APPEAL

. September Term-Case No. 400

TO THE HONORABLE, THE JUDGES OF SAID COURT

LAMBERT A. BROWN, et al.

Lambert A. Brown, et al. Appellees, by Ernest C. Trimble, the r attorney, move that the Appeal of Albert J. Fertitta be dismissed and say

1. That the Appeal of Albert J. Fertitta heretofore filed on June 29, 1966, was not filed within thirty (30) days from the date of the judgment appealed from as required by Rule 812 a of the Maryland Rules.

2. That the Appellees here (the Protestants below) appealed an adverse decision of the Board of Appeals of Baltimore County to the Circuit Court for Baltimore County; the said Albert J. Fertitta, ca September 17, 1965, filed a Patition to Intervene in said proceedings in the Circuit Court for Baltimore County and the same day filed a Demurrer.

3. That on October 7, 1965, following a hearing, the Honorable Kenneth C. Proctor ordered that the Demurrer filed by Albert J. Fertitta be dismissed and the Board of Appeals be reversed. (A docket entry was duly made by the Clerk but the formal written order was not signed and given to the Clerk until October 14, 1965.1

4. That on October 11, 1965, Albert J. Fertitta filed a "Motion for New Trial" and asked the Circuit Court for Baltimore County to set aside its Order of October 8, (sic) 1965; that no order to stay operation of the Order of October 7, 1965 or request therefor was made, and, consequently the Order of October 7, 1965 dismissing the Demurrer of Albert J. Fertitta and reversing the Board of Appeals became enrolled on November 8, 1965, that thereafter no charge of fraud, mistake or irregularity was made by Albert J. Fertitia in an effort to have the Court exercise its revisory power pursuant to Rule

-2-

#### ORDER OF COURT

The Appeal from the County Board of Appeals of Baltimore County having come on for hearing, counsel having been heard, and for the reasons assigned and in conformity with the Memorandum Opinion attached hereto, it is this 14 th day of October, 1965, by the Circuit Court for Baltimore County

ORDERED that the Demurrer heretofore filed by the property owner. Albert J. Fertitta, Appellee, be and it is hereby dismissed, and

IT IS FURTHER ORDERED that the decision of the Bultimore County Board of Appeals dated July 27, 1965 and the decision of Edward D. Hardesty Denuty Zoning Commissioner dated January 15, 1965 be and thek are hereby

IT IS FURTHER ORDERED that the decision of the Baltimore County Board of Appeals dated January 9, 1964, dismissing the Appeal and affirming the Order of the Zoning Commissioner dated July 31, 1963, be and it is

Kenneth C. Proctor, Judge

The Zoning Regulations in effect at that time provided among other things that upon any change from such nonconforming use to a conforming use, the non-conforming use would be lost. The Court does not construe the word "change" to encoupess a use added to a non-conforming usa. So that if, in fact, there was a valid non-conforming use and such use was continued past July 10th, 1947, it would not, in my opinion, have been lost with the reclassification. Mowever, in the light of the Court's conclusion, set forth below, this disagreement is not of real significance. The order of the Zoning Commissioner based upon this decision was dated July 31st, 1963.

An appeal was taken by the property owner from this decision to the County Soure of Appeals. After a hearing before the Board, it held that the original decision and the order of Commissioner Rose, dated August 28th, 1962, use fine; and was binding upon the Board, and for that reason affirmed the order of the Zoning Commissioner.

The property owner appealed that decision and order to the Circuit Court for Maltimore County. For

LA IBERT A. BROWN BEATRICE BROWN WILLIAM F. CRAMPTON J. E. GEBRARDT

IN THE CIRCUIT COURT FOR

VS. WILLIAM S. MALDUTE

BALTIMORE COUNTY AT LAW And PAUL T. HC HENRY, JR., MISC. DOCKET #7

Folio 540 Case No. 3326

COUNTY BOARD OF SALTIMORE COUNTY ALBERT J. FESTITTA

CONSTITUTING THE

APPEALS OF

A PPEA VANCES

Thursday, October 7th, 1965

MEFORE: HONORAGLE KENNETH C. PROCTOR, JUDGE

Smest C. Trimble, Require

William E. Chemberlain, Esquire, representing Intervernor Fartitte

Oral Opinion of the Court

Paul A. McNickle. Official Court Reporter For the Circuit Court

technical reasons (Failure of the property owner-appellant to file a patition satting forth the grounds for appeal as required by Maryland Rules B, 2, e) the Court dismissed the appeal.

- 5 -

At the argument on the present appeal, the attorney for the property owner was frank to eduit that there had been no change in circumstances between August 28th, 1962, the date of Commissioner Rose's original decision and order, and the present time; counsel for the property owner, although he admitted to the Court that the evidence produced at the 1964 hearings before Deputy Zoning Commissioner Hardesty and the County Board of Appeals was available to the property owner at he carlier hearings, contended that the production of such testimony at those times was virtually impossible. The reason given why the evidence when't ascertained and produced at the earlier bearings was that the property owner was involved in the defense of eleven charges of alleged zoning violations before Trial Magistrates.

Although, generally speaking, res judicata

CRAL OPINION OF THE COURT

THE COURT: The background of this soning appeal filed by the protestants and opposed by the property owner is as follows

- 1. On March 20th, 1946, the then owner of the property (Zoned "A" Residential) sought and obtained a temporary permit (two years) for renting and selling row boats, (Zoning Patition No. 585).
- 2. On July 10th, 1947, the property, by petition, was reclassified from "A" Residential to "E" Commercial. with a special permit to use the property for a sarine gasoline station, (Zoning Petition No. 959-R-S).
- 3. In 1962, the Zoning Commissioner instituted violation proceedings against Albert Fertitts, the present owner of the property, (Zoning File No. 635-ZV). After a hearing, the Zoning Commissioner determined that Fertitta needed a special exception in order to operate a marina boatyard, and that, as he had no such special exception, he was in violation of the Zoning Regulations. Although the opinion of the Zoning Commiss: ner is silent as to the question of non-conforming use, vel non, it is

the Court's opinion that, in order to reach his conclusion, he necessarily had to determine that as of the date of the hearing, there was no non-conforming use for the operation of a marina-boutyard on the property in question. The order in that case is dated August 28th, 1962. There was no appeal, so that the order became final thirty days after its date. So far as the matters determined at that hearing are concerned, Fertitte failed to exhaust his administrative remedies.

4. In 1963, the Zoning Commissioner apparently reopened the zoning violation case (Zoning File No. 635-2V) and held an additional hearing thereon. The question of whether Fertitta had a lawful non-conforming use which would have permitted the operation of a marins-boatyard was unquestionably vaised, because it is referred to in the opinion of the Zowing Commissioner. The Commissioner decided that even if Fertitta's predecessor had a nonconforming use up to July 10th, 1947, such use was lost as of that date by virtue of the reclassification and special permit sought and obtained by the then property owner. The Court does not agree with that conclusion.

it is the Court's opinion that when the case presented at a later data could in fact have been presented at the earlier hearing, and when there has been no change in circumstances between the date of the earlier hearing and the date of the later hearing, the final decision in the sariier case is binding upon the parties. In the Court's opinion; this conclusion is in second with the bases for the decisions in Whittle v. Board of Zoning Appeals, 211 Md. 36, Sensel v. Mayor and City Council,

does not apply to decisions of administrative authorities

- 6 -

The Court finds from the record in this case that there was no change in circumstances, and it is obvious to the Court from the examination of the record that all the evidence produced at the 1964 hearings could have been produced at the carlier hearings.

203 Md. 506, and Mayor and City Council v. Linthicum,

170 MA 245

Accordingly, the Court concludes that even if the failure to prosecute an appeal from the decision of Commissioner Rose, dated August 28th, 1962, did not bring an end to the matter, (and the Court believes it did), the failure to go forward with the appeal to the Circuit Court for Baltimore County from the order of Commissioner Rose, dated July 31st, 1963, was the end of the road.

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Although the grounds of this decision are those which have been set forth above, the Court is of the further entains that the evidence address before the County Board of Appeals at the last hearing was not legally sufficient to support the Board's finding, and that the Board's decision was, therefore, arbitrary and capricious. The Demurrer is overruled, and the orders of the Deouty Zoning Commissioner dated January 15th, 1965. and of the County Board of Appeals dated July 27th, 1965, be and they hereby are reversed.

(CONCLUSION OF OPINION)

RE: PETITION FOR SPECIAL HEARING for the purpose of determining the existence of a nonconforming use, S/S of Corsica Road to the Waters of Norman Creek (Lots 207 and 208 Corsica Road) 15th District Albert J. Fertitta Petitioner

BEFORE COUNTY BOARD OF APPEALS

> OF BALTIMORE COUNTY

No. 65-26-504

tot all son

BEFORE THE

ZONING COMMISSIONER

OF BALTIMORE COUNTY

Albert J. Fertitta, Petitioner, hereby petitions for a Special

Albert J. Fertika, Per Route 10, Box 20,

Herm Bell

Town my

21214

Hearing, upon proper advertisement and notice, under the Zoning law

and regulations, especially Section 500.7 of said regulations, of Baltimore

County, for the purpose of determining the existence of a non-conforming

use upon and about the premises known as late 207 and 203 Corsica Road,

JUN 24 '84

Petitioner, Albert J. Fertitta T/A Norman Creek Marina, seeks a declaratory order under Section500.7 of the Baltimore County Zoning Regulations to establish his right to a nonconforming Marina use on property known as 2227 Corsica Road in the Fifteenth Election District. The subject property is on the south side of Corsica Road and is Lot 208 on the Plat of Middleborough. The said lot is zoned B-L (formerly E Commercial) but no special exception for a Marina or boatyard has been obtained. (See Section 502 and Schedule, Section 270)

The main issue is whether or not the petitioner is required to have such a special exception. He relies upon the right to continue a nonconforming use.

The petitioner is engaged in a going Marina business with some twenty slips and facilities for the sale of gasoline and sundries. He purchased the Marina as a going business in 1958, and in 1960 he obtained written permission from the Zoning Commissione for a parking let on Let 205. Apparently some business use has been made of Let 207 in the past but any contention in that regard has been withdrawn from the case. The netitioner introduced testimony and exhibits to the effect that at least some of what is now called Marina business has been done on the subject property since before the original 1945 zening regulations went into effect. The increase in business in recent years has apparently led to a series of zoning violation complaints

If the past proceedings may be disregarded the Board would merely conclude that the petitioner is entitled to his nonconforming use and call the whole matter closed. However, the gist of the protestants contentions is that the facts have already been determined and the matter is res judicate

In 1947 the subject property, Lot 208, was reclassified from A Residential to E Commercial with a special permit for a marine gasoline pump. (George F. Strauser, et el, (959). Under Section VII of the 1945 regulations, then in effect, the use of the property for rental, sale, repair, or service of boots, and the sale of supplies or sundries seems permissable within the E Zone without any special exception. However, a special permit for a marine gasoline pump seems required by Section VIII, E. In 1955 a revised comprehensive zoning ordinance was enacted and the subject property became B-L under the new ordinance. No formal granting of a special exception for Marina use has been made. (Sections 502 and Schedule, Section 270). As pointed out above, the Board

PETITION FOR A SPECIAL HEARING

IN THE MATTER OF

Use of property for a

For a Special Hearing

Baltimore County, Maryland

1760 Eastern Boulevard Baltimore 21. Maryland

Attorneys for Petitioner

MUrdock 6-9493

ALBERT J. FERTITTA

Lots 207 - 208 Corsics Road 15th District

To the Zonias Commissioner of Baltimore County

is satisfied that petitioner and his predecessors in title have so used the property, and have in addition to the parking lot, made various other improvements

The difficulty seems to turn around proceedings in core \$635-7V. The petitioner lost that case. A cease and desist order based upon a finding of violation became final against him.

On August 28, 1962 the Zoning Commissioner held that a violation exists:

"No special exception for marina boatyard, etc. exists so that lots 207 and 208 may not be used for that purpose. Also so commercial activity must coase permanently within 30 days from the date of this Order."

No appeal to the Board was filed from that adverse finding

On July 31, 1963, after further hearing, the Commissioner issued another Order holding that under XI of the former regulations the nonconforming use (presumably prior to 1945) had been lost by the 1947 change to E Commercial. An appeal was then taken to this Board, but the Board held that the same issues and parties were involved in both the 1962 and 1963 hearings and that the petitioner could not proceed:

> "It appears from the file that on July 31, 1963 another hearing was held before the Zoning Commissioner on the exact same issues involving the same parties and the Zoning Commissioner reaffirmed his earlier decision. The Board is at a loss to dereaffirmed his earlier decision. The Board is of a loss to de-termine why this moster should appear opgin on the zoning docket, but it of the unanimous opinion that since there was no reported in which or more placed in the Board. To decide otherwise would leave the door agen for any zoning violate to continuously operate acree found in violation by merely alleging newly found evidence or other factors persions to the lost its unit only core. If this let the cose then there ever could be a prosecution of any zoning violation case in Baltimore
> County."

The case was then appealed to the Circuit Court and dismissed on April 23. 1964 "for failure to file Petition under the rules. . . . . "

On June 24, 1964 the netitioner renewed his efforts and filed the instant On January 15, 1965 the Deputy Zoning Commissioner held that the "property known as Lot 208 Corsica Road may be used for the rental of slips and the sale of marine supplies and sundry items." The neighbors appealed to this Board and testimony was heard on May 13 1965

There is no question about the general rule that a decision of proper zoning authority is final as to issues decided. If this were not the rule the pending case would be a useless exercise, advisory perhaps, but without the force of any final disposition of the question presented. It is equally apparent that the decision of the Zoning Commissioner does not become final or binding upon matters outside of the scope of the case before him.

HE: Petition for a Special Hearing for the purpose of determining the existence of a non-conforming uses 3/3 of Commics Soad to the -15th District Haters of Norman C. oek-15th D Albert J. Fertitta-Petitioner

REPORE THE DEPUTY ZON ING COMMISSIONER OF

No. 64-211-SPR

...............

This opinion could probably be characterized as the grand finals to a series of various zoning and criminal hearings to determine if in fact the petitioner, Albert J. Fertitta, is conducting a bona fide operation on the presises known as 207 and 208 Corsics Road.

On June 2h, 1964, the petitioner filed his Petition for Special Hearing under Section 500.7 of the Baltimore County Zoning Regulations for the purpose of determining the existence of a non-conforming use upon and about the presides known as Lote 207 and 208 Corsica Road, said lote being situate in the 15th Election District of Paltimore County.

Secause of the voluminous testimony and exhibits filed, it was to conduct two separate hearings; the first being held on July 20, 196h, and the second, being a continued hearing, conducted on November 9, 196h. Both hearings were properly aivertised in accordance with the law. Both the petitioner and protestant we a represented by legal counsel at both hearings.

at the initial hearing held on July 20, 1964, various motions ade by counsel for the protestants in an effort to have the Petition dismissed. These motions, of course, were filed before any evidence or exhibits were filed. These motions to dismiss are set forth as follows:

(a) That the Deputy Zoning Commissioner lacked the authority to grant a re-hearing on issues already decided in previous soning Oriers.

Tota motion is hereby overruled. An administrative agency may and reconsider a use pursuant to statutory authority, and it has frequently been held that administrative agencies have inherent or implied power to reopen and reconsider their action or determination. See Maryland Law Encyclopedia, Administrative Law and Procedures, Chapter 2, Section 29; Dal Meso versus County Commissioners, 191 Mt. 229, 34 A2nd 464.

(b) The issues and hearing of July 20, 1964 are res adjudicate.

Thus, the point in question seems to be a consideration of what was presented and decided i the 1962-1963-1964 violation - late appeal - procedural dismissal case.

In 1962 the Commissioner found against the petitioner upon a violation chara In 1963 he reconsidered and reaffirmed. In 1964 this Board then proceeded to dismiss the appeal by holding that the 1962 and 1963 proceedings were one and the same case. In other words, the finding of violation was final.

It does not seem to the Board that a violation proceeding has the same effect as a declaratory proceeding. The violation proceeding may be on the complaint of one parson and it may be prosecuted without notice to neighbors or to others in interest, such as a landlord. It is an in personam charge of wrongful conduct of the defendant. On the other hand, the declaratory procedure, like reclassification, requires notice. (See Section 500.7) Not only are the notices and requirements different, but it is more in rem in nature The applicant seeks to establish eligibility of certain uses for a certain property. We are, as a practical matter, reluctant to say that a person must defend a violation charge with every defense available to him at the risk of loss of rights of future use.

In the prior proceeding the Zoning Commissioner held that Marina use mus cease unless and until a special exception is obtained. In this proceeding, the right to Maring use is requested on the basis of nonconforming use in lieu of special exception

We find that the subject property was so used in 1955 and 1962, and that the use was authorized under the 1945 regulations without special exception. Thus, the petitioner may resume Marina use.

> COUNTY BOARD OF APPEALS BALTIMORE COUNTY

July 27, 1965

This motion is hereby overruled, The dectrine of res adjudicate is applicable only as to decisions of courts of competent jurisdiction. See Enex versus City of Baltimore, 180 Md. 88, 23 A2nd Section 15.

(c) That if in fact there were legitimate non-conforming uses the aforementioned lote, the soning reclassification from Residential "A" to Commercial TR' and Special Exception for a Marine Gasoline Station granted on June 18, 19h7 had the effect of terminating and aboliahing any existing legitimate non-conforming use.

This motion is hereby overruled for reasons hereinafter stated. Because this motion presents a question of law and fact, it will be necessary to review the evidence and exhibits as presented at the hearings.

It would be proper at this point to comment on Lot 207. The petitioner, Albert J. Fertitta, by his own testimony at the hearing conducted on July 20, 1964, somitted that Lot 207 is rented as a private residence and is not being used for business purposes. Therefore, the Denuty Zenins Commissioner holds that Lot 207 may be used only for residential purposes.

On May 15, 1929, Lot 208 was convered to Joseph Reitemeyer and wife. On October 1, 1945, Let 200 was conveyed by the Reitemeyers to Louis A. Mayor and wife. However, there is an affiliavit dated July 18, 1964 (in evidence) from Mrs. Herbert Tutte (Neyer's daughter) to the effect that her parents rented Lot 208 for two years prior to purchasing it from the

On January 6, 1947, the Meyers conveyed Lot 208 to George Strauser and wife and on January 6, 1958 the Strausers conveyed Lot 208 to the petitioner, Albert J. Fertitta.

Lot 208 was the subject of Ioning Petition No. 585, and as a result of the hearing on that Petition, on March 20, 1916, a Temporary Permit for two years for renting and selling of row beats was granted. The petitioners in that case were Louis A. Never and his wife.

Let 208 was, also, a subject of Petition No. 959-R-8, which connected a reclassification of Let 208 from "A" Regidential Zone to an ercial Zone and a Special Persit to use the property for a Marin Caseline Pusp. The aforementioned request was granted on July 10, 1917. At that time Lot 208 was sened by George Strauser and wife,



Edward D. Hardesty Deputy Zoning Commissioner County Office Building Towson, Maryland 21204

Dear Mr. Hardesty:

Day Patition for Special Hearing for the purpose of determining the existence of a non-conforming use - S/S Corsica Road to the Waters of Norman Creek Albert J. Fertitta - Petitioner (re-ZH-SPH

On behalf of Mr. and Mrs. Lambert A. Brown, et al., please enter an appeal from your decision in the above entitled matter to the Board of Appeals of Baltimere County and forward all papers in

Very truly yours.

. 4.1 (d. 1. Ernest C. Trimble

Attorney for Protestants/Appellants

ECT/dm



Introduced as evidence was an affidavit from George Strauger dated July 21, 1964, to the effect that from the period 1947 to 1958, when he owned the property, boats were stored, painted and repaired. Gasoline and oil were sold and slips were rented; fishing parties were also chartered. He says he bought a "going business" from the Meyers and that there was very defirstely a boat yard business being conducted by the Meyers in 1967.

Introduced as evidence was another affidavit dated August 11, 1964, from Merritt Breffle to the effect that he had business dealings with the "Norman Creek Boat Yard" from which he bought his boat in 1944.

An affidavit dated August 12, 1966, from a Mr. John Fischer was also introduced. In addition, Mr. Fischer testified at the hearing held on November 9, 196h, to the effect that he bought a boat from the Norman Creek Boat Tard in 1944. He says toats were moored at the piers in 1944 and that boate were stored and repaired as far back as 19hh. He claimed that after 19hh he was not charged for rent because he did odd jobs around the premises boto for the Mayers and the Strausers.

The petitioner, also, introduced three advertisements in substantiation of his claim that his property was used for a boat yard prior to 1965. Newspaper clippings advertising "boats bought and sold" from the Sunday Sun (May 1h, 19hh) and the Baltimore Sun (May 12, 19hh and May 13, 19kh) were also introduced as evidence. Mr. John Fischer testified that it was pursuant to the advertisement in the newspapers that he bought his boat in 10M.

A Mr. William Huppert, in his affidavit dated August 20, 1966 and in his testimony at the hearing held on November 9, 1964, says he did business with a boat yard on the subject tract in 1933 and 193h and that for the last thirty years, be has seen boats tied at the piers. He further testified, as did Mr. John Fischer, that signs were erected on Middleborough Read advertising Worman Creek Boat Yard."

There was testimony from several protesting neighbors, who admitted to seeing boats mosred at the piers in front of Lot 208 prior to 1985 but could not definately state whether the beats were exceed by Messrs. Repers and Stranger or whether they were rentals,

FR081

Command for the protestants aroung that if in fact there was forming use on the presdates prior to January 2, 1945, the subsequent reclassifications in 1955 and 1967 terminated the existing non-conforming use. He argues that a non-conforming use would terminate upon any change from a non-conforming use to a conforming use. Sowever, there never was a change from a boat werd existing before 1965 to a new conforming use. The effect of the 1947 Reclassification and Special Exception was to expand the facilities of an existing yard; that is to say, to sell marine supplies, bait, sods, etc., and gasoline. In other words, the original speration never actually changedit was merely enlarged in order to offer other services to the public.

The guide lines for determining whether or not there has been an nt of a non-conforming use are set forth in Landay versus Board of Appeals, 173 Mt. 160, 196 A 293, in which the Court said "Abandorment of a non-conforming was in law depends upon the concurrence of two, and only two factors: one, an intention to abandon or relinquish: and two, some overt ant; or some failure to act, which carries the implication that the owner maither claims nor retains any interest in the subject matter of the

There has been no evidence introduced showing an actual nt or any overt action carrying an implication that the owners (from Mr. Meyers to Mr. Fertitta) failed to retain any interest in the subject matter of abandonment. On the contrary, such interest in improving the property was shown. The Special Permit for a gas pump and numerou building permits were obtained from Baltimore County.

In conclusion, the Deputy Zoning Commissioner finds that a best yard as such was operated on the provises known as Lot 206 Corsica Hoad for sometime prior to 1945 and through 1958, when the petitioner bought the property. But the Petitioner admits that boats are no longer sold, constructed or repaired. He stated the extent of his operation centers around the rental of slipe and the sale of morine supplies and various sundry items. The petitioner's property known as Lot 208 Corsics Road is therefore restricted to the rental of slips and the sale of marine supplies and various sundry

William & Chamberlain

RES NO 3-6605 OFFICE MU. 6-9493

December 1 1964

Balti sore County Office of Planning and Zoning County Office Building 111 West Chesapeake Avenue wson 4. Maryland

Attention: Mr. Edward D. Hardesty

Re: Special Hearing Albert J. Fertitta SPH 64-211

Dear Mr. Hardesty:

Enclosed, herewith, please find written Memo of Law, Statement of the Case, Brief Statement of Facts and Argument covering the laws and facts adduced at the hearing of November 9, 1964.

Very truly yours.

cc: Ernest C. Trimble, Esq.



It is therefore ORDERED by the Deputy Zoning Commissioner of Baltimore County, this 15 tay of January, 1965, that the petitioner's property known as Lot 208 Corsica Road may be used for the rental of slips and the sale of marine supplies and mundry items. Storing, repairing, constructing, and sales of marine craft is hereby prohibited. Lot 207 Coreica Road is to be used for residential purposes only.

PETITION FOR A SPECIAL HEARING

BERT J. FERTITTA

207 - 208 Goreica Road District

OF BALTIMORE COUNTY

he Zoning Commissioner of Baltimore Count

Albert J. Fertitta, Petitioner, hereby petitions for a Special ing, upon proper advertisement and notice, under the Zoning law egulations, especially Section 500.7 of said regulations, of Balti-County, for the purpose of determining the existence of a noning use upon and about the premises known as Lots 207 -and ornica Road, Baltimore County, Mary

Eastern Boulevard imore 21, Maryland

nevs for Petitions

that he found the Norman Creek Boat Yard by means of directions in the advertisement coupled with signes located on the road. Mr. Fischer stated that he saw boats being repaired at the place designated as Norman Creek Boat Yard, He stated that in his conversation with Mr. Strauser, he understood that Mr. Strauser had purchased the Norman Creek Boat Yard as a "going business".

In corroboration of the aforegoing testimony, Albert J. Fertitta submitted to the Commissioner, a photostat taken from the newspaper "Baltimore Sun", which ad appeared in said paper May 12, 13, and 14, 1944. This ad clearly shows the existence of a business located on the premises under consideration. The ad clearly contains an offer by the owner or tenant, of the premises under consideration at this time, to sell boats. In addition, the ad clearly contains an offer to purchase boats. The directions contained in this ad are most explicit and clearly designate subject premises as being the situs of the business.

Albert J. Fertitta also produced an Affidavit from Mrs. Grace Tutte which stated that to the best of her recollection, Mr. Louis Meyer and his wife, Effie Meyer, rented the subject premises prior to their purchase of it on October 1, 1945 and further stated that said rental was in process for approximately two years prior to 1945 which, of course, would make Louis and Effie Meyer the tenants of the subject premises from 1943 to October 1, 1945, at which time they purchased the premises.

In addition to the foregoing, Albert J. Fertitta did produce another witness by the name of William E. Huppert, 7706 Wynbrook Road, Baltimore, Maryland. Mr. Huppert stated that he was familiar with the neighborhood in which the subject premises is located and had been for some years, he having a summer home in the vicinity during the years 1933 - 1934. Mr. Huppert

stated that several times during those years, he went to the place designated by Mr. Fischer as Norman Greek Boat Yard, and that he then purchased bait and further, that he purchased this bait during the years 1933 and 1934. He further stated that he had seen five or six poats tied to the pier at this time. In addition, Mr. Huppert stated that he had seen a sign designated Norman Creek Boat Yard continuously visable from the public roads of Baltimore County in 1933 and 1934 and in 1943 and 1944, and subsequent thereto.

19th DISTRICT PROPERTY OF ALBERT J. FERTITTA

In addition to the foregoing, there is in the file, an Affidavit from one George Strauser, which Affidavit listed the names of various persons who had rented slips from him subsequent to his purchase of the place from Louis and Effie Meyer. One of the names given was that of deponent, John Fischer. Mr. Strauser's deposition makes clear that at the time he purchased the subject premises, he purchased them as a "going business". He also states that during the term of his ownership, he operated the business continuously as a business. He also states that he did have difficulty with some neighbors, though he didn't understand why,

#### QUESTIONS PRESENTED

- 1. Has the Petitioner, Albert J. Fertitta, produced evidence of the existence of a business in the nature of a boat yard conducted from the subject premises prior to the year 1945?
  - 2. Does the evidence produced constitute a valid non-conforming use?

#### ARGUMENT

The year 1945 is most important in this matter because this was the year of the enactment of the first zoning regulations in Baltimore County. In 1956 the present comprehensive zoning regulations became effective in Balti-

SPECIAL HEARING - Nov. 9, 1964

ALBERT FERTITTA

(Subsequent to hearing of July 20, 1964)

COUNTY OFFICE BUILDING

111 West Chesapeake Tewson 4, Maryland

#### MEMORANDUM OF LAW

## STATEMENT OF CASE

This is a hearing on the Motion of Albert J. Fertitta, for the determination of the existence of a non-conforming use on the premises Lots 207 and 208, known as 2227 Corsica Road, under section 500.7 of the 1955 Edition of Baltimore County Zoning Regulations.

#### BRIEF STATEMENT OF FACTS

Albert J. Fertitta did produce the following witnesses in an attempt to

WITNESS: John L. Fischer of 7945 Palrose Avenue, Baltimore 6, Marylands

Mr. Fischer testified that he did business wit., a place called Norman Creek Boat Yard. He further stated that in 1944 he purchased a 10t skiff or closed bow runabout. He also stated that the boat which he purchased was kent moored at the place designated as Norman Creek Boat Yard. He also stated that he noted a number of boats continuously moored at the dock at the place designated as Norman Creek Boat Yard at this time. He stated that he paid the sum of \$10,00 for mooring privileges during the balance of the year in which he bought the boat. He stated that he no longer paid the annual ren after the first year, but indicated that this was a special favor to him as far as he knew. Mr. Fischer stated that in 1944 he answered an ad in a local newspaper in purchasing the aforementioned boat. Mr. Fischer also stated

-1-

more County. The applicable laws governing the factual situation produced herein are as follows:

#### ZONING ORDINANCE

#### Section 101

"Non-Conforming Use - A legal use of a building or of land that antedates the adoption of these regulations and does not conform to the use regulations for the zone in which it is located."

#### Section 102.1

'No land shall be used or occupied and no building or structure shall be erected, altered, located or used except in conformity—ith these regulations and this shall include any extension of a lawful noa-conforming use,"

#### Section 104 - "Non-Conforming Uses"

#### Section 104.1

"A local non-conforming use existing on the effective date of the adoption of these regulations may continue; provided that any change from such non-conforming use to any other use whatsever, or any abandament or discontinuance of such non-conforming use for a period of one year or more, or in case any non-conforming use for a period of one year or more, or in case any non-conforming use for a period of one year or more, or in case any conforming the period of the period of

American Jurisprudence, Volume 58, Title: Zoning, Section 146, page 1021:

"The general rule against the interpretation of a statute or ordinance, giving it a retrospective operation, especially where vested rights are affected, has been applied in construction of a zoning law. Indeed, zoning statutes or ordinances generally expressly exempt from their operation structures, or uses thereo," in existence at the time of their enactment or effective date.

It is clear from the fact of Section 194,1 that a lawful non-conforming use it existence in early 1945, the effective date of the early Baltimore County Zoning Regulations, is permitted to continue in order to protect the property courses from a destriction of their presents without the process of law. The

- (j) April 23, 1964 Judge Menchine granted Motion to Dismiss
- (k) June 24, 1964 Fertitta filed Petition for Special Hearing under Section 500. 7 of the Zonine Regulations
- January 15, 1965 Deputy Zoning Commissioner ordered that Lot 208 may be used for rental of boat slips

#### ARGUMENT

I - The Depaty Zoning Commissioner had no authority to conduct another hearing in regard to the use of Lot 203, allegediy pursuant to Section 500.7 of the Zonine Regulations.

A careful reading of Section 500, 7 discloses that "the Zoning Commission 'r shall have the power to conduct such other hearings . . . necessary for the proper enforcement of all zoning regulations, subject to the right of appeal . . . . The power given hereunder SHALL INCLUDE the right . . . to determine the existence of any purported nonconforming use on any premises or to determine any rights whatsoever . . . " (emphasis supplied) Once the Zoning Commissioner conducts a hearing necessary for enforcement of the Zoning Regulations, the only further remedy is APPEAL, NOT ALDITIONAL HEARINGS. The right to a hearing concerning a nonconforming use is INCLUDED in the inherent power of the Zoning Commissioner just mentioned not in addition thereto. Therefore, once the question of a nonconforming use has been presented to and decided by the Zoning Commissioner, no matter what the nature of the hearing or how the question is presented, the only further recourse is appeal. Nothing in the language of Section 500.7 indicates that the second sentence, and particularly the specific reference to a nonconforming use, is in addition to any other enumerated powers of the Zoning Commissioner. However, it matters not which avenue is used to present the question at a hearing, once the question is determined, appeal is the next step. Last but not least, it should be noted that in Sections 500.5, 500.6 and at the end of the first sentence in 500.7, the right of appeal is specifically

-2-

facts proven by Mr. Fertitta clearly indicate that, under the Zoning Regulations in effect in 1945, he has a valid non-conforming use.

173 Md. 460; 196 A. 293. Landay v. MacWilliams, laid down the rule that a non-conforming use once found to be in existence, can only be terminated in accordance with the provisions of the Zoning Ordinance. This case has been cited with approval in 223 Md. 487, 260 Md. 96, and 34 A. 24 765, and other cases. The provisions for terminating a non-conforming use are set forth in Section 104.1 of our Zoning Ordinance and it is clear that none of the conditions therein listed have occurred with regard to the subject premises, visc. Loss. 202. and 208. Mc. 2227 Coreston Road.

We must consider that we are considering events that transpired more than twenty years ago. We must also realize that during the years 1943 and 1944, this motion was fully mobilized for a great war effort and leisare time activity was primarily engaged in by those persons who were unable to work a completely full schedule. This means that those persons most likely to have the facts sought by this proceeding were, at the time of the events, either older persons or incapacitated in some way; as a result of this situation there is a transmotion.

In spite of the foregoing, however, Mr. Fertitta has produced people who actually saw boats morord at the subject premiser in the year 1944. He has produced assessment records indicating the existence of a business at the subject premises in 1945. He has produced advertisements which clearly show the purchase and sale of boats in the year 1944. Surely it can be inferred that boats were being moored during the process of buying and selling,

Although Mr. Strauser was not available to give testimony at the hearing, nevertheless, our eyes cannot remain closed to the fact of his deposition.

provided. There is no mention of appeal at the end of Section 500, 7, which is further proof that the second sentence is merely an example of the kinds of hearings the Zoning Commissioner may conduct and not a separate and exclusive remedy from which appeal lies.

In consideration of the fact that a hearing was held by the Zoning Commissioner (at which time the defense of a nonconforming use could have been asserted) and an Order passed in 1962 that the property could not be used for the renting of slips (and no appeal was taken); that another hearing was erron eously conducted by the Zoning Commissioner, for the specific purpose of raising the defense of a nonconforming use, and another Order was passed in 1963 ruling that the owner did not have the right to let customers or friends rent or use slips; and that the right of appeal from the Zoning Commissioner's Order was exercised by the owner through the Circuit Court, the property owner is not entitled to still another hearing under the Zoning Regulations, and this Board should reverse the Order of the Deputy Zoning Commissioner leav ing the previous Order, of the Zoning Commissioner to stand. For this Board to hold otherwise, would be to ignore the specific provisions of the Zoning Regulations, providing for the remedy of appeal. The owner having resorted to appeal is not entitled to repeated hearings before the Zoning Com missioner as the previous Board stated in the earlier appeal: "To decide otherwise would leave the door open for any zoning violator to continuously operate once found in violation by merely alleging newly found evidence or other factors pertinent to the main issues in any case.

II - Any nonconforming use existing on January 2, 1945, was terminated upon the request for and granting of a reclassification (conforming use) on Loi 208, in accordance with the Zoning Regulations.

The original Zoning Regulations for Baltimore County came into existence on January 2, 1945. The Zoning Regulations upon the enactment of the original zoning laws, provided for "E" Commercial zoning. The regulation further provided "except as expressly provided in subsequent sections, any

-3-

a sworn statement that when he purchased the subject premises as a "going basiness", that from the time he spent his funds for the premises until he sold idem to Mr. Fertitta, he operated a "going business" and represented to Mr. Fertitta that there was in existence, a "going business" with no legal impediments existing. The "going business", of course, included the renting of boat slies and mooring of boats.

In addition to the testimony of Fischer, the testimony of Huppert clearly
'ndicates that he had seen signs advertising the subject premises continuously
in the neighborhood from 1943 to date.

#### CONCLUSION

Mr. Albert J. Fertitta believes that he has proved beyond a reasonable doubt that there was in existence in the years 1941 and 1944, a boat yard engaged in the business of buying boats, selling boats, and mooring boats, in addition, of course, to the sale of all those items necessary and incident to the conduct of a boat yard. Mr. Fertitta believes that the business which he has proved to exist in the years 1943 and 1944 does constitute a valid non-conforming use. The Commissioner is hereby urged to find that there was such a non-conforming use and that the use has not been abandoned in any way toy any overt action of any of the owners of the caid business from the time of Mr. Louis A. Meyer through Mr. Strauser, to date.

William E. Chamberlain 1760 Eastern Boulevard Baltimore 21, Maryland 686-9493

Attorneys for Albert J. Fertitta

building or structure or land may be used and any building or structure may be hereafter erected, altered, repaired or used for any use or uses except the following, "No, 18 following the aforegoing language stated "all other use for which a special permit is required as hereinafter provided." Section XIII A, entitled "Powers Relative to Special Exceptions and Special Permits" provided at No. 18 "Boatyard and/or marine railway for rale, repair and storage of water craft, not exceeding 60 feet in length on tidal waters."

Also, the aforesaid Zoning Regulations adopted on Jenuary 2, 1945, in Section XI provided that a lawfui nonconforming use existing on the effective date of their adoption, "may continue", provided, however, "upon any change from such nonconforming use to a conforming use, or any attempt to change from such nonconforming use to a different noncoforming use . . . , the right to continue to resume such nonconforming use shall terminate . . . ,"

On July 10, 1947, the Zoning Commissioner in an application filed by the then owner of Let 208, George F. Strausser, et al., No. 9395, granted a reclassification from "A" to "E", with a special exception for use of the property for a marine gasoline station. The Protestants contend that since the regulations specifically stated that a nenconforming use would terminate upon "any change from a nonconforming use to a conforming use," that if, in fact, a nonconforming use did exist on Lot 208 at the time of the adoption of the Zoning Regulations in 1945, then under said regulations the nonconforming use was terminated when the owner sought and received a reclassification, and therefore, a conforming use

Your Profestants maintain that when the owner of Lot 208 chose to seek a reclassification and special exception for a "marine gasoline station", he was limited to either the specific use provided under his special exception or any other "permitted use" allowed in "E" commercial toned area. Inasmuch as the Zoning Regulations, in fection XIII, recited above, permitted a special exception for a boatyard and the sale, repair and storage of boats, had this been the special exception intended it would have been requested; that the

#### LEGAL MEMORANDUM FOR PROTESTA IN THE MATTER OF ALBERT J. FERTI

FACTS:

The facts presented at the hearing and pertinent to this memorandum are as follows:

(a) January 2, 1945 - Original Zoning Regulations and classification of Lot 208 as "A" -esidential

(b) 1944-1947 - No evidence of commercial uses i.e., sale of soft drinks, bait, marine supplies, gas and oil, ice, etc. and no storage facilities for those items.

(c) March 20, 1946 - Petition No. 585 - Temporary permit for two (2) years for renting and selling of row boats granted

(d) July 10, 1947 - Petition No. 959-R-S, reclassification from "A" residential to "E" Commercial and a special permit to use property for a marine gasoline station

(e) August 28, 1962 - Case No. 635-ZV - Zoning Commissioner ordered no special exception for marina boatyard, etc. exis\*s; no appeal to Board of Appeals filed.

(f) July 21, 1963 - as a result of another hearing in Case No. 635-ZV based on the allegation by property owner that a nonconforming use existed, the Zoning Commissioner passed an Order denying the existence of a nonconforming use and again holding that the property could not be used for a boxtyard or marina.

(g) Jamary 9, 1964 - Board of Appeals held that it could not overturn a decision of the Zoning Commissioner on the same issues once the time of appeal has lapsed from the Zoning Commissioner's Order. Order of Zoning Commissioner dated July 21, 1963 differend.

(b) February 10, 1964 - Appeal to Circuit Court filed by Fertitta
 (i) April 3, 1964 - Motion to Dismiss appeal filed by Protestants

-1-

present use of Lot 208 is limited to commercial uses and to the special exception granted, i. e., a marine gasoline station.

III - Upon the change from one nonconforming use to a different nonconforming use, any nonconforming use is terminated.

In the present case, through the years there have been changes from one nonconforming use to other nonconforming uses, i. e., from rental of rec. beats, to sale of row boats, to rental of slips for row beats, to taking out fish ing parties, to the uses made of the property by the present property owner of rental of slips, storage and repair of boats, constructing a ramp to put boats in and take them out of water, sale of marine supplies and other sundry items. All of these uses, which have been added since 1945, could not have been done under the guise of a nonconforming use. One cannot expand a nonconforming use by including other uses. These things have been done in the present case and any nonconforming use by including other uses. These things have been done in the present case and any nonconforming use has terminated.

1V - In addition to the Zoning Regulations themselves, any nonconforming use on the subject property has terminated both logically and legally.

As stated in Beyer vs. Mayor and City Council of Baltimore City, 34 A 2nd, 765 at Page 766, "the view that has been followed is that a few nonconforming buildings and uses as allowed to continue will not be a substantial injury to a community if only such nonconforming buildings are not allowed to multiply where they are harmful or improper. Zoning has sought to asfigured the future, in the expectation that time will repair the mistakes of the past." It is apparent that a nonconforming use is not as valuable to a property owner as the same use under proper zoning classification. This is true because there are definite limitations on expansion of the use; the use can be wiped out completely by an act of God or a fire.

In fact, in the present case the owner filed eleven (11) Building Permit
Applications, dating back to 1947, as exhibits, and stated that there were
many more. These permits requested, among other things, a permit to build

-5-

-4

a marine supply store, snack bar, a ramp for hauling boats in and out of the water, a 20 by 20 platform at the end of the pier, a bulkhead, extensions to the pier, etc. None of these improvements could have been accomplished under a nonconforming use, but the majority of them could be constructed once the property was reclassified and a special exception obtained for a marine gasoline station.

In order to make zoning regulations constitutionally valid, uses in exisence at the time of the adoption of Zoning Regulations are permitted to continue in order that there will not be a taking of a man's right to the reasonable use of his property without due process of Lav. But once the need to protect that property owner no longer exists, as here for example, where he obtains exactly what he wants by obtaining a reclassification, and even a special exception, from the proper zoning authorities, rather than relying on his constitutional right to continue his former "limited" use, then the very theory underlining the principle of a nonconforming use has disappeared. As stated in Yokley's Zoning Law and Practice at Page 380, "any change in the premise which tends to give permanency to or expands the nonconforming use would not be consistent with the purposes behind permitting a nonconforming use. In the case of Board of Zoning Appeals of Baltimore County vs. Gue, 141 A 2nd 510 at Page 513, the Court of Appeals acknowledged that even an attempt to change from one nonconforming use to a different nonconforming caused the termination o, the former nonconforming use. Certainly, if a non conforming use is lost by an attempt to change to a different nonconforming use, then such nonconforming use would obviously be lost by a change from nonconforming use to a conforming use. For example, in the present case, there was no testimony whatever that there was any sale of soft drinks, ice fishing tackle and supplies on Lot 208 prior to January 2, 1945. Therefore, had the owner attempted to change his alleged nonconforming use to permit the sale of fishing tackle and/or supplies, this could not have been done,

In the matter of a richation for 635-fit concerning the District of Estimate Twitting, less 207-fit organizations; in the F1 family District of Estimate County, and District of Estimate County, and

...........

Comment for the various protestants argued that Section II - NOKONFOREND DESCRIPTION OF THE SALIDARY ZORING Regulations adopted Jensey 7, 1955 apply in the instant case and most particularly total protein Anick Peach St. relicost

"A lawful nonconforming use anisting on the effective date of the amplies of my change from you contraprovided, however, so conforming use see the right conforming use a conforming use see the right to continue of returns such nonconforming use health terminate are:

terminate \*\*\*\*

In control relationship to the subject property pelitions of or a change in control relation from institution for a first period of the commercial arguments also printeness for a first penelistation for a series qualitative scale of the control of the control

forming use.

The use of the subject property for a bootyard and marine, either for commercial purposes or for use as a storage place for the boats of friends and neighbors shall cosse | resuttately.

Dates 76, 31,1963

Zoning Cosmissioner of

because one cannot change from one nonconforming use to another. However, the property owner can now employ such use and make such sales because of the reclassification. Any doubts which the Board might entertain as to the validity of the aforegoing arguments should be resolved in favor of the Protestants because a z stated in M. L. E., Volume 23, Section 18, Page 457, "the spirit underlining zoning regulations is to restrict rather than to increase nonconforming uses."

In conclusion it should be pointed out that, although the Protestants maintain there should have been no hearing at all before the Deputy Zoning Commissioner, in any event, the matter before the Board is restricted to a determination of the specific question of whether or not the property owner has a nonconforming use.

Ernest C. Trimble 404 Jefferson Building Towson, Maryland 21204 825-5512

Attorney for Protestants

HE ALL HOME STRANTON OF MOTHER PRODUCTIONS OF MODIFICATION OF

A complete having been filled with the Zoning logarisant economing violation of the Zoning Negulations at the slowe Location, a hearing was held on Pridge , July 6, 1962 to determine whether a violation exists.

manual restriction of

Testimeny at the public bearing indicated that W. Albert A. Partitle and related to 707 and 205. Lot he 207 is about presidential one of the 205 is some commercial. However, a ramp craite or recibed stall 10 to 0.07 it. Fertities also he a residence partially constructed and 207 and at one time or another atomed order drinks, amend or motor oil, etc.

Mr. Henry Eurice, Chief Building Improctor, testified that there we no record of a seruth having been issued for the ramp on lot 107. Mr. Eurice was unable also to find any porati for the mult concrete black building used for the sele of marine supplies, sundries, fishing takks, who

Testimony also indicated that approximately 20 slips were remited. Some of the row books kept by Nr. Fortitts for rest were stored on residential let 207 as will as on let 208. Therefore, all concernial uses on let 207 mest cease immediately and application such be made for the convertal uses on No. 208.

No special exception for marine bostyard, etc. exists so that lote 207 and 200 may not be used for that purpose. Also such conversial activity must essee paramently within 30 days from the date of this Orice.

m. Chaya ( 25, 4.2

Zoning Commission of Bultimore County SUPPLEMENTAL LEGAL MEMORANDUM FOR PROTESTANTS IN THE MATTER OF ALBERT J. FERTITTA LOT 208, CORSICA ROAD

6/14/65

The doctrine of RES JUDICATA is applicable in this case. Mistakenly or not the Zoning Commissioner permitted a second hearing to determine whether or not Albert J. Fertitta's operation was in violation of the Zoning Regulations. The specific question involved was if a nonconforming use existed. The Zoning Commissioner concluded, following a hearing on the merits, that there was no nonconforming use. An appeal was filed by Fertitta to the Board of Appeals as provided by statute. The Board of Appeals affirmed the order of the Zoning Commissioner. Fertitta then appealed to the Circuit Court for Baltimore County -- a court of record -- and that court dismissed the appeal. The issuance of an order by the Circuit Court, concluding the case in that court results in a decision which is hinding on the particular It is a final order from which an appeal may be taken to the Court of Appeals No such appeal was filed by Fertitta. At that time (on the date of the order passed by the Circuit Court) the question of the existence or non-existence of a nonconforming use was res judicata. An excellent case on this point is Whittle v. Beard of Zoning Appeals, 125 A2 41; 211 Md. 36. The court relied heavily on two previous cases, Mayor and City Council of Baltimore v. Linthicum (170 Md. 245; 183 A 531) and Bensel v. Mayor and City Council of Baltimore (203 Md. 506; 101 A2 826), and at page 45 stated, "The Linthicum and Bensel cases do not hold that the denial of a special permit which has once been sustained (or ordered) by a court of competent jurisdiction can never be reopened or reconsidered, and we do not understand the appellants contention as going so far as to assert such a doctrine. They seem to concede that a change in circumstances might warrant reconsideration and a different result in an application for a special permit in such a case as the present, but they deny that a showing of any substantial change in facts or

959-R-S

OFFIRED by the Zoning Commissioner of Heltimore
County, this 18th day of June 1947, that the subject matter
of this petition be advertised in a newspaper of general
circulation throughout Baltimore County and that the property
be posted, as required by the Zoning Regulstions and Act of
Assembly sforcesid, and that a public hearing thereon be had
in the office of the Zoning Commissioner of Baltimore County,
Maryland, on the 6th day of July, 1947, at 10:30 o'clock

-1-

Zoning Comissioner and

Uponhearing on patition (1) for reclassification of that percel of land described threath row an 'A' Residence Zone to an open percental zone and (2) for Special Persit to see the roperty for Marine desoline Station and 18 Described by reason of location the said two petitions should be granted, therefore:

hould be granted, therefore:

it is this 'Ald. day of 'uly, 1947, ONDERED by
the Zoning Commissioner of Baltimore County, that the sforesaid two petitions be and the same are kereby granted, report
for reclassification as afore and a step of the reclassification as afore and a United is head upon the
condition and strict commissione that the nothack of any
heidings.or. stratures to be created shall not only the strain of Coraton Road.
house 25 for the nearest reproperation of Coraton Road.

Zoning Commissioner of Baltimore County.

Approved: County Coult steeres of Beltimore County

Date: august de 1947

circumstances has been made." However, a distinction was made earlier or the same page when the court said "The fact that there was not a nonconforming ing use on a certain date was a fixed and stable fa.: and could not be changed by anything that happened thereafter." In other words, when the question of a nonconforming use has been determined by a court of record, no change in facts or circumstances can possibly arise and res judicata unequivocally

At the hearing of the subject case, the Board expressed some interest in the possibility that Mr. Fertitta had a permissive use under the 1945 Zoning Regulations. Although the protestants maintain that a careful reading of the Regulations discloses that there was no permissive use follow ing the reclassification from "A" residential to "E" commercial, and/or that this question was resolved when no appeal was taken from the Zoning Commissioner's order of August 28, 1962, nevertheless for sake of argument let it be assumed that a permissive use to operate a boat yard and/or marina was obtained upon the aforesaid reclassification in 1947. Any permissive use was nevertheless lost by the order of the Circuit Court for Baltimore County dated April 23, 1964, making final the declaration of the Zoning Commissioner in his order dated July 21, 1963, that no nonconforming use existed on the su ect property. In other words, in 1955 under the newly adopted Zoning Regulations, one could no longer operate a boat yard and/or marina on commercial property without a special exception. Any use of the subject property as a boat yard and/or marina, therefore, became a nonconforming use only in 1955. The question of the existence of a nonconforming use having already been adjudicated, it is not again open to review in this hearing.

> Ernest C. Trimble 404 Jefferson Building Towson, Maryland 21204 Telephone: 825-5512

> > FILED JUN 18 1947

Attorney for Protestants

adulto Rithart

PETITION FOR (1) IONING REGLASSIFICATION

MAP #15-C

0959

to the Soning Commissioner of Baltimore County:-

I, or we, Geo. F. Strauger and Martha E. Strauger, wife Legal Comper

on the south die of Corsios Road at Middleborough in the 16th District of Palithnere County beginning 554 east of Miles Road themee exterly as mid side of Corsions Road 50° with an average rechanging feely sauthorly of 182° and blading on the north shore line of Norman Oresk being lot 6000, Plate of Middleborough, 12th book 4 - 182 h

hereby position (1) that the soning status of the above described property be real-satified, pursuant to the Joning Lew of Salismore County, from an "A" Residence Jones to an "A" Commercial sons; and (2) for a Jpecial Permit, under said Jening Lew and Goning Regulations of Salismore County, to use that portion of the shows described property, as horeinnited described, (and improvements new or to be erested thereco), for Waring Sassilian.

Property to be posted as prescribed by Zoning Regulations.

I, or we, agree to pay expenses of the above reclassification and Special Paralt, advertising, posting, etc., upon filing of this potition, and further agree to and are to be bound by the Joning Regulations and Restrictions of Raltimore Gesmity, adopted pursuant to the Joning has for

Contract Perchaser\_\_\_

Address

208 Caraca, Pd. Ballo. 21 Rr. 16

14. If you have any record or know of your own personal knowledge turnish the names, addresses and last known place of employment of the names of slip renters during your operation of this business. Lee Feldman, Venetian 1sless [For ida 1sless] 15. Did you conduct these operations continuously during the term of your ownership of this property and business?

15a. Did the prior owner donduct these operations continuously during the term of his ownership of this property and business?

16. When did you sell this property and business and to whom? January 6, 1958

16a. Was this sold as a going business?

Y--

PASSEUDER WENCHER PROKING

Seaster Del

9/6/60

PARKINE SOACES: 9'x18'

MODERYW OF

Alicest J. Fentithe

Part of Lot 205

17. Were your neighbors friendly?

17a. If the answer to this question is in the negative, state why.
If you know. It was justicusy on the part of one neighbor. I don't
knew the reason for the other.

18. Name your chief advisary among your neighbors. Mr. & Mrs. Brown

19. Did you personally apply for zoning for the subject premises?

.... State your purpose in making the application for the zoning.

what a going business and I found out it was zoned commerically lempormy basis. We applied for a permanent permit and got one at

AMOUSED SORGEN 1800 ( ) D

Scale 1:50

BALTIMORE COUNTY OFFICE OF PLANNING AND ZONING

Course Girler Building

September 6, 1960

Mr. Wilsie H. Adams, Zoning Commissioner Office of Plarming & Zoning Baltimore County Office Ballding Towson-h, Paryland

Dear Mr. Adams:

The planning staff has been working with Mr. C. V. McRarhad, attornay for Mr. Albert J. Fertita, relative to a use promit for off-states printing on let Alcheorough. I am enclosing Jeoples of the layout as Arginomic Mr. Wish office, I am y understanding that your appearant of this penuit as subject to an approved layout.

Tony truly yours,

cc: Mr. C. V. McFarland 1760 Eastern Boulevard Bultimore-21, Maryland

April 19, 19.5

Leggard A. Vadala, Esq. Vadala & ScFarland 1960 Espicon Reulevard Saltimore 21, Maryland

Seas Mr. Variables

Your request for the ferrit for 015 Store 6 Partius on Lot \$205, Middlebarough for Mr. There's J. Storeta is hereby

This permit is subject to all receives a subjection to the two two many depths on or integer many the

Wilple H. A. ans was no commissioner of manifo e County

MIA:bc

LEOWADD & VARALA

April 11,1960

Wilsie H. Adams. Zoning Commissioner of Baltimore County Baltimore County Zoning Board Towson 4, Maryland

Re: Application of Albert J. Fertitta for off-street parking for Lot #205 Middleborough, 15th Election District, Baltimore County, Md. - File No. 309-B

I am herewith requesting on behalf of my client, Albert J. Pertitta that you grant Mr. Pertitta an off-street parking permit for all that lot known and designated as Lot 4205 and shown on the enclosed plat.

It is the intention of my client to slag the surface of the road so the same may be used in connection with his marine operation which is conducted by considering the rest of the rest of

I hope this information will be sufficient for the purpose of your consideration and that you will see fit to grant the Application for off-street parking in this case.

Lord A Madala LECTIARD A. VADALA

O. TICTOR M. PANLAND

LAV: lm

ALBERT FERTITTA

SPECIAL HEARING - July 20, 1964

COUNTY OFFICE BUILDING 111 West Chesapeake Avenue Towson 4, Maryland

PETITIONER'S EXHIBIT

Copy OF

LETTER FROM ZONING COMMISSIONER GRANTING OFF STREET
PARKING ON

LOT 205 FOR USE IN CONNECTION WITH LOT208

> Leonard A. Vadala 1760 Eastern Boulevard Baltimore 21, Maryland MU.dock 6-8585

> > William E. Chamberlain 1760 Eastern Boulevard Baltimore 21, Maryland MUrdock 6-9493

Attorneys for Petitioner

BALTIMORE COUNTY OFFICE OF PLANNING AND ZONING

0

April 19, 1960

Leonard A. Vadala, Esq. Vadala & McFarland 1760 Eastern Boulevard Ballimore 21, Maryland

Your request for Use Fernit for Off Street Parking on Lot #205, Middleborough for Mr. Albert J. Fertitta is hereby

This permit is subject to all requirements under Section 409.4 of the Zoning Regulations of Baltimore County.

Yours very truly, Milie H adams

Wilsie H. Alams Zoning Commissioner of Balti-ore County

WA ibe

THE THE STATE OF 0

Questions - Answers - Affidavit of Mrs. Herbert Tutte of

3104 Evergreen Avenue, Baltimore, Maryland.

1. What, if any gas your relationship to Joseph and Cora Rettemeyer?

Jame the nactional of Chaughter,
of Jungh and Cora Rectanger

2. Did the said Joseph and Cora Reitemeyer own the property known as Lot 208, Middlebarough, Middle River, Maryland?

White Many Many Security Many Security Securit

From your own personal knowledge, did Louis and Effie Meyer rent the property referred to from Joseph and Cora Reitemeyer prior to their purchase of the property on October 1, 1945?

 If the answer to the above question is in the affirmative, to the best of your knowledge, how long did the said Louis and Effie Meyer rent Lot 2082

approximately two years. to the best of my medlection

ALBERT FERTITTA SPECIAL HEARING - July 20, 1964 COUNTY OFFICE BUILDING 111 West Chesapeake Avenue Towson 4, Maryland

ALBERT FERTITTA

SPECIAL HEARING - July 20, 1964

PETITIONER'S EXHIBIT NO. //

UNITED STATE ARMY ENGR.

VERIFYING PERMISSION FOR

MARINA MAY, 1, 1959

CONSTRUCTION OF BUIKhEND

and RAMP. NORMAN CREEK

1760 Eastern Boulevard Baltimore 21, Maryland MUrdock 6-8585

William E. Chamberlain

1760 Eastern Bouleva.d Baltimore 21, Maryland MUrdock 6-9493

Attorneys for Petitioner

PETITIONER'S EXHIBIT

FRONT & BACK OF Public NoTice FOR PERMIT TO CONSTRUCT WARF FOR NORMAN CREEK BOAT YARD DATED MAY. 1, 1947

Baltimore 21, Maryland MUrdeck 6-8585

William E. Chamberlain 1760 Eastern Boulevard Baltimore 21, Maryland MUrdock 6-9493

Attorneys for Petitione

STATE OF MARYLAND, COUNTY OF BALTIMORE, to wit:

I HEREBY CERTIFY that on this 18 th day of Kelly , 1964. before me, the subscriber, a Notary Public of the State of Maryland, in and for the County aforesaid, personally appeared Mrs. Herbert Tutte, and she made oath in due form of law that the foregoing Answers are true and correct to the best of her knowledge, information, and belief.

AS WITNESS, my hand and Notarial Seal.

COUNTY OFFICE BUILDING

CORY OF

1760 Eastern Boulevard Baltimore 21, Maryland MUrdock 6-8585

William E. Chamberlain 1760 Eastern Boulevard Baltimore 21, Maryland Murdock 6-9493

Attorneys for Petitioners

ALBERT FERTITTA

SPECIAL HEARING - July 20, 1964

COUNTY OFFICE BUILDING 111 West Chesapeake Avenue Towson 4, Maryland

PETITIONER'S EXHIBIT

TRADERS LICENSE Public Display

ALBERT PERTITTA

SPECIAL HEARING - July 20, 1964

COUNTY OFFICE BUILDING 111 West Chesapeake Avenue Towson 4, Maryland

PETITIONER'S EXHIBIT

DIST 15th

1764 - 8

Copy OF ASSESSMENT RECORD

Showing BusiNESS SchEDULE

FilED 8-19-46

ASSESSED 3-80.00

1760 Eastern Boulevard Baltimore 21, Maryland MUrdock 6-8585

William E. Chamberlain 1760 Eastern Boulevard Baltimore 21, Maryland MUrdock 6-9493

ALBERT FERTITTA

SPECIAL HEARING - July 20, 1964

County Office Building 111 West Chesapeake Avenue Towson 4, Maryland

PETITIONER'S EXHIBIT NO. I

1957 Deposit Slips on Lats 207 x 208

10-9-1957 10-14-1957

12-17-1957

Leonard A. Vadala 1760 Eastern Boulevard Baltimore 21, Maryland MUrdock 6-8585

William E. Chamberlain 1760 Eastern Boulevard Baltimore 21, Maryland MUrdock 6-9493

Attorneys for Petitioner

ALBERT FERTITTA

SPECIAL HEARING - July 20, 1964

COUNTY OFFICE BUILDING 111 West Chesapeake Avenue Towson 4, Maryland

PETITIONER'S EXHIBIT

NO. X

Copy OF DEED DATED 12-2-58 FROM - ROGT. W. Shipley YNF To - AlGERT J. FERTITTA LOT No 205 K/A 2205 CONSIGN R

> Leonard A. Vadala 1760 Eastern Boulevard Baltimore 21, Maryland MUrdock 6-8585

William E. Chamberlain 1760 Eastern Boulevard Baltimore 21, Maryland MUrdock 5-9493

Attonrey for Petitione

ALBERT FERTITTA SPECIAL HEARING - July 20, 1964 COUNTY OFFICE BUILDING 111 West Chesapeake Avenue Baltimore 4, Maryland

Petitioner's Exhibit No. \_\_\_\_\_\_-

Deed dated January 6, 1958 from George F. Strauser and wife to Albert J. Fertitta

3299 7.507

Leonard A. Vadala 1760 Eastern Boulevard Baltimore 21, Maryland MUrdock 6-8585

William E. Chamberlain 1760 Eastern Boulevard Baltimore 21, Maryland MUrdock 6-9493

Attorneys for Petitioner

ALBERT FERTITTA

SPECIAL HEARING - July 20, 1964

COUNTY OFFICE BUILDING 111 West Chesapeake Avenue Baltimore 4, Maryland

PETITIONER'S EXHIBIT

Deed dated January 15, 1951 from Walter R. Childs, et al to George F. Strauser, et al

1925 # 394

Leonard A. Vadala 1760 Eastern Boulevard Baltimore 21, Maryland MUrdock 6-8585

William E. Chamberlain 1760 Eastern Boulevard Baltimore 21, Maryland MUrdock 6-9493

Attorneys for Petitioner

ALBERT FERTITTA

SPECIAL HEARING - July 20, 1964

COUNTY OFFICE BUILDING 111 West Chesapeake Avenue Towson 4, Maryland

PETITIONER'S EXHIBIT

NO.\_5

Deed dated January 6, 1947 from Louis A. Meyer & wf. to George F. Strauser & wf.

Leonard A. Vadala

1760 Eastern Boulevard Baltimore 21, Maryland Murdock 5-8585

William E. Chamberlain 1760 Eastern Boulevard

Baltimore 21, Maryland Murdock 6-9493

Attorneys for Petitioner

1533F289

William E. Chamberlain 1760 Eastern Boulevard Baltimore 21, Maryland MUrdock 6-9493

ALBERT FERTITTA

SPECIAL HEARING - July 20, 1964

COUNTY OFFICE BUILDING 111 West Chesapeake Avenue Baltimore 4, Maryland

PETITIONER'S EXHIBIT

Deed dated May 15th, 1929 from Middleborough Land Corp. to Joseph Reitemeyer & Wife

2825年 423

Leonard A. Vadala 1760 Eastern Boulevard Baltimore 21, Maryland MUrdock 6-8585

William E. Chamberlain 1760 Eastern Boulevard Baltimore 21, Maryland MUrdock 6-9493

Attorneys for Petitioner

ALBERT FERTITTA

SPECIAL HEARING - July 20, 1964

COUNTY OFFICE BUILDING 111 W. Chesapeake Avenue Towson 4, Maryland

PETITIONER'S EXHIBIT

NO.

Deed dated December 7th, 1928, from Middleborough Land Gorp. to Waiter R. Childs, et al

16625161

Leonard A. Vadala 1760 Eastern Boulevard Baltimore 21, Maryland MUrdock 6-8585

William E. Chamberlain 1760 Eastern Boulevard Baltimore 21, Maryland MUrdock 6-9493

Attorneys for Petitioner

COUNTY OFFICE BUILDING 111 West Chesapeake Avenue Baltimore 4, Maryland SPECIAL HEARING - July 20, 1964

PETITIONER'S EXHIBIT NO.

above Microfilm.

Ad appearing in Baltimore Sun Paper on Friday, May 12, 1944,

on Page 21, Column 5, under Classified Section Heading

"Boats and Yachts (72) ". Ist ad shown under heading.

Photostat taken from Microfilm of newspaper ar-ticle in the Maryland Room of the Enoch P-att Free Li-brary. Made under the auspices of the librarian at the Reference Room of the Enoch Pratt Free Library from

ALBERT FERTITTA

SPECIAL HEARING - July 20, 1964

COUNTY OFFICE BUILDING 111 West Chesapeake Avenue Towson 4, Maryland

PETITIONER'S EXHIBIT 4 NO.

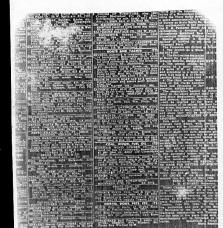
Deed dated October 1, 1945 from Joseph Reitemeyer and wife to Louis A. Meyer and wife

1407 7 41

Leonard A. Vadala 1760 Eastern Boulevard Baltimore 21, Maryland MUrdock 6-8585

Attorneys for Petitioner

Bistrain Lin Fooling Way 12/A44 5. 21 acs



Leonard A. Vadala 1760 Eastern Boulevard Baltimore 21, Maryland MUrdock 6-9493

William E. Chamberlain 1760 Eastern Boulevard Baltimore 21, Maryland MUrdock 6-9493

Attorneys for Petitioner

ALBERT FERTITTA

QUESTIONS, ANSWERS, AND AFFIDAVIT RE: SPH 64-217 44-14

The following questions are propounded to Mr. John A. Fischer of 7945 Delrose Avenue, Baltimore, Maryland,

1. State your full name and present address.

John. Lowance Fischer 7945 DALROSE AVE BOLTO 6 MO.

2. State your present age.

\_53 yrs 3. What is your present occupation?

A CIERK FOR PASTERN Spinlers Start Co.

4. Where were you residing during years 1943 to 1945? AT BULLTIMOKE MD. SAIGE ADDRESS AS A GOVE

5. Did you do business with 'Norman Greek Boat Yard" ?

5a. If so, when, and state the nature of your dealings.

TN 1944 D purchased a 10 Ht Shift or a Closed Bow Runalout which I kept moved the

6. Did you know who was the owner and operator of 'Norman Creek Boat Vard" at that time ?

My Jamis Myor and his wife 7. Was this business property known as Lot No. 208 Corsica Road

VES also known as hormon Creek Brot Gard

7. Did you operate commercially (charter parties for hire)?

8. Did you have slips available for rent or lease?

8 a. Did the prior owner have slips available for rent or lease? Yes

9. Did you store boats for winter?

9 a. Did the prior owner store boats for winter?

10. Did you repair boats? Yes

10 a. Did the prior owner repair boats?

11. Die you permit boats to be repaired either at the pier or dock or on the premises.

Yes

12. Did you operate a railway for the hauling of boats?

13. Did you sell gas, oil, bait, ice, soda, etc,?

We bought a going business and I found out it was zoned commerically on a temporarybasis. We applied for a permanent permit and got one at

Did was Rent boats for hire? I Trick so. People concernment out and back!

8a. Were Boat slips available for rent to the public? YES, I paid next for mooning or dochage.

9. Was this property held out to the public as a marina-boat yard?

Hit IT was generally thousan as such There was a sign 10. Did you buy any boats from this business? Us, it for sundant from an add in the 11. Were any boats moved on his fental basis? by my my my my !

Then was five or sip (Several mon on land) 12. Did this Business known as "Norman Creek Marina/Boat Yard"

13. Did this business known as Norman Creek Boat Yard/Marina Repair Boats?

Store boats for the winter?

I saw boats being upained an not some by we Did "Norman Creek Boat Yard/Marina" permit boats to be repaired

wither at the pier, dock, or on the premises? in both places but dam not one by whom !

15. Did "Norman Creek Boat Yard/Marina" operate a railway for the hauling Yes they had a land stip for hauling!

16. Did "Norman Creek Boat Yard/Marina" sell gas, oil, ice, soda, bait, etc? Mr Dryers sold very little of any thing and

14. If you have any record or know of your own personal knowledge

15. Did you conduct these operations continuously during the term of

15a. Did the prior owner donduct these operations continuously during

16. When did you sell this property and business and to whom?

17a. If the answer to this question is in the negative, state why, if you know. It was jealousy on the part of one neighbor. I don't know the reason for the other.

18. Name your chief advisary among your neighbors.

Mr. & Mrs. Brown

14. If you have any record or know of your own personal knowledge furnish the names, addresses and last known place of employment of the names for the control of the names. It is not that the control of the name of the control of t

your ownership of this property and busi-ess?

the term of his ownership of this property and business?

January 6, 1958

16a. Was this sold as a going business?

17. Were your neighbors friendly?

Das was not sald until 1546 -or 1947

17. If you have any record, or know of your own personal knowledge, furnish the names, addresses, and last known places of employment of the names of slip renters during 1943 to 1945 while or at the time you were doing business with Norman Creek Boat Yard.

I knot know amore by name

18. Did the owner, Mr. and Mrs. Louis Myers, conduct these operations known as "Norman Creek Boat Yard" continuously during the term of their ownership of this property and business?

les as for as I know 19. When did Mr. and Mrs. Louis Myers buy this property? I don N know.

Hor as for and know In the year 7943 20. When did Mr. and Mrs. Louis Myess sell this property and to whom? I don't know. They sold it about 1945

to m. S. Strauser 20a. Was this gold as a going business?

(Ko my . Stegane said the penchased it to the there from my 7 mil . my as a garmy buseries.

(April Description from My my mil . my as

STATE OF Batterine

THEREBY CERTIFY that on this 2 Teday of A gust, 19-4, before me, a Notary Public of the State of Transform and for the County aforesaid, personally appeared John A. Pischer, and he made oath in due form of law that the above answerse are true and correct to the best of his knowledged, information and belief.

AS WITNESS my hand and Notary Seal. Notary Public

STATE OF Mangle 9 COUNTY OF Worester TO WIT:

I HEREBY CERTIFY that on this 31 day of July, 1964, before me, a Notary Public of the State of npylin and for the County atoresaid, personally appeared George Strauser, and he made oath in due

form of law that the above answers are true and correct to the best of his knowledge, information and belief.

AS WITNESS, my hand and Notarial Seal.

QUESTIONS, ANSWERS AND AFFIDAVIT RE: SPH 64-211

The following questions are propounded to George Strauser, 1341

Southeast 4th Street, Deerfield Beach, Florida,

1. Did you ever own a water-front premises located on Corsica Road, known as Lots 207 - 208? If so, when?

Yes

2. From whom did y purchase these premises? Louis & Effie Myers

3. Did you reside at these premises?

Yes, I onerated a boat marina which includes painting and repair of boats, renting of wlips, restoring boats for winter, sold gas and oil and took out fishing parties.

4. Did you operate a business at this location?

4a. Did the prior owner operate a business at this location?

5. Was this business a boat yard and marina?

5a. Did the prior owner operate a boat yard and marina?

6. Did you rent boats for hire?

6a. Did the prior owner rent boats for hire?

QUESTIONS, ANSWERS, AND AFFIDAVIT

RE: SPH 64-211 65-24

Q:1. STATE YOUR FULL NAME AND PRESENT ADDRESS. MERRITT LEWIS BREFFLE

Q:2. STATE YOUR PRESENT AGE.

Q:3. WHAT IS YOUR PRESENT SOCUPATION?

BAR MANAGER

Q: 4 WHERE WERE YOU RESIDING DURING YEARS 1943 to 1945?

MIDDLEROROVEH

Q:5. DID YOU DO BUSINESS WITH "NORMAN CREEK BOAT YARD"?

YES

Q:5(a): IF SO, WHEN, AND STATE THE NATURE OF YOUR DEALINGS:

PURCHASED A 12' RUNABOUT IN

Q:6. DO YOU KNOW WHO WAS THE OWNER AND OPERATOR OF "HORMAN CREEK BOAT YARD" AT THAT TIME?

MYERS

Q: E 7. WAS THIS BUSINESS PROPERTY KNOWN AS LOT NO. 208 CORSICA

YES

Q18. DID YOU RENT BOATS FOR HIRE? No

WERE BOAT SLIPS AVAILABLE FOR RENT TO THE PUBLIC?

I DON'T KNOW BUT BOATS WERE THERE Morriel & Brufile

Deorge F. Strauser

20. State your purpose in making the application for the zoning.

19. Did you personally apply for zoning for the subject premises?

QUESTIONS, ANSWERS AND AFFIDAVIT, RE: SPH 64-211 continued, page 2: 019. WAS THIS PROPERTY HELD OUT TO THE PUBLIC AS A MARINA-I DON'T KNOW DID YOU BUY ANY BOATS FROM THIS BUSINESS? 0: 10. 0.11. WERE ANY BOATS MOORED ON A SLIP-RENTAL BASIS? YES BLATS WERE THERE BUT I DON'T KNOW
IF THEY WERE ON A RENTAL BASIS.
DID THIS BUSINESS KNOWN AS THOUSAND CREEK MARINA/BOAT
YARD'S FORME BOATS FOR THE MINTER? I DON'T KNOW DID THIS BUSINESS KNOWN AS NORMAN CREEK BOAT YARD/ MARINA REPAIR BOATS? 1 DON'T KNOW A: DID "NORMAN CREEK BOAT YARD/MARINA" permit boats to be repaired either at the pier, dock, or on the premises? DID "NORMAN CREEK BOAT YARD/MARINA" OPERATE A RAILWAY FOR THE HAULING OF BOATS? 1 DON'T KNOW DID "NORMAN CREEK BOAT YARD/NARINA" sell GAS, OIL, ICE, SODA. BAIT. etc.? YES - GAS-Q: 17. IF YOU HAVE ANY RECORD, OR KNOW OF YOUR OWN PERSONAL. KNOWLEDGE, FURNISH THE NAMES, ADDRESSES, AND LAST KNOWN PLACES OF EMPLOYMENT OF THE NAMES OF SUIP-RENTERS DURING 1943 to 1945 WHILE OR AT THE TIME YOU WERE DOING BUSINESS WITH NORMAN CREEK BOAT YARD? Menett Pourts.

COUNTY OFFICE BUILDING ALBERT FERTITTA 111 West Chesapeake Avenue Towson 4, Maryland SPECIAL HEARING - July 20, 1964

PETITIONER'S EXHIBIT NO.

Ad appearing in Baltimore Sun Paper on Sunday, May 14, 1944

on Page 22 Section A , Column 5, under Classified Section Heading "Boats and Yachts" (72)" 4th ad shown in column.

Photostat taken from Microfilm of newpaper article hotostat taxen from Microfilm in heappare arrives in the Maryland Room of the Enoch Pratt Free Library. Made under the auspices of the librarian at the Reference Room of the Enoch Pratt Free Library from above Micro-

> Leonard A. Vadala 1760 Eastern Boulevard Baltimore 21, Maryland MUrdock 6-8585

Baltimore 21, Maryland

Attorneys for Petitioner

Q, A, & Affidavit, re: SPH 64-211, CONTINUED, PAGE 3:

Q: 18. DID THE OWNER, MR. & MRS. LOUIS MYERS, CONDUCT THESE OPERATIONS KNOWN AS "NORMAN CREEK BOAT YARD" CONTINU-CUSLY DURING THE TERM OF THEIR OWNERSHIP OF THIS PROPERTY

1 DON'T KNOW

WHEN DID MR. & MRS. LOUIS MYERS BUY THIS PROPERTY?

WHEN DID MR. & MRS. LOUIS MYERS SELL THIS PROPERTY, AND

1945 TO STRAUSER

Q: 20 (a) WAS THIS SOLD AS A GOING BUSINESS?

LOON'T KNOW Morel & Briffly

STATE OF MARYLAND

to wit.

I HEREBY CERTIFY, that on this \_\_// day of AUGUST, 1964, before me, a NOTARY PUBLIC OF THE STATE OF MARYLAND . IN AND FOR THE COUNTY AFORESAID, PERSONALLY APPEARED MERRITT LEWIS BREFFLE , aND HE MADE CATH

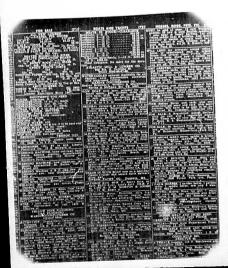
IN DUE FORM OF LAW THAT THE ABOVE ANSWERS ARE TRUE AND CORRECT TO THE BEST OF HIS KNOWLEDGE, INFORMATION AND BELIEF.

AS WITNESS MY HAND AND NOTARIAL SEAL.

William Garlick Public

AT COMMISSION COPIES

Similary Hug 14 144 211 he A cels



ALBERT FERTITTA SPECIAL HEARING - July 20, 1964

COUNTY OFFICE BUILDING

PETITIONER'S EXHIBIT NO

Ad appearing in Baltimore Sun Paper on Saturday, May 13, 1944,

on Page 17. Column 5. under Classified Section Heading

'Boats and Yachts (72)", 2nd ad shown under heading.

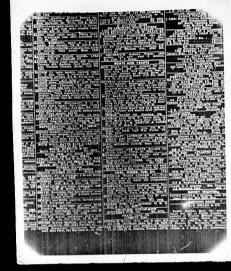
Photostat taken from Microfilm of newspaper article in the Maryland Room of the Enoch Pratt Free Library. Made under the auspices of the librarian at the Reference Room of the Enoch Pratt Free Library

> Leonard A. Vadala 1760 Eastern Boulevard Baltimore 21. Maryland Milrdock 6-8585

William E. Chamberlain 1760 Eastern Boulevard Baltimore 21k, Maryland MUrdock 6-9493

Attorneys for Petitioner

Sehiday May 13/1474 p.17 al 5



William & Chamberlain

August 21, 1964

Baltimore County Office of Planning and Zoning Baltimore County Office Building Towson 4, Maryland

Attention: Mr. Hardesty

Re In the matter of the Petition of Albert J. Fertitta Special Hearing - July 20, 1964

Dear Mr. Hardesty:

WEC: is

Pursuant to the request contained in our earlier communication, our investigation has been continuing and a witness has been found who distinctly recalls the conduct of a business on the premises known as Lot 208 Gorsica Road, during the years 1933 and 1934 at which time he was on the premises and doing business with the then owners of the Pursuant to the request contained in our earlier communication,

Accordingly therefore, I enclose, herewith, Questions, Answers and Affidavit of Mr. William E. Huppert of Baltimore County, Maryland which is self-explanatory.

Willand E. Chamberlain Attorney at Law

Very truly yours,

QUESTIONS, ANSWERS AND AFFIDAVIT

RE: SPH 64 - 211

The following questions are propounded to Mr. William E. Huppert, of Baltimore County, Maryland.

1. State your full name and present address.

William E. Happert 7706 Wyubrook Rel

2. State your present age. 63 yrs.

3. What is your present occupation?

Self-employed - pointer

4. Where were you residing during years 1943 to 1945? behill Street - Attione Also 235 Antre Tom Pel - 21 -

5. Did you do business with Norman Creek Boatyard/Marina?

Ves- rechosed biy be fishing in 1973 41934

5a. If so, when, and state the nature of your dealings. wood Alt Brit for

fishing - I went to The gremies several Times in 1977 and 1874

Did you know who was the owner and operator of Norman Creek Boat Yard/Marina at that time?

10. Was this business property known as Lot 208 Corsica Rd. ?

| 11/ Did the owners of this property rent boats for hire?   |
|--|
| 11/ Did the owners of this property rent boats for hire?  Men were 2 Step Albertsine Bertis for hire in 178  At 50 derived 2 Step 2 Step 12 St |
| 12. Were boat slips available for rent to the public?  |
|  |
| I know there were it to The Times I was  |
| 14. Did you buy any boats from this business?  |
| 15. Were any boats moored on a slip-rental basis?  |
| I don't Kinger   |
| 16. Did this business known as Norman Greek Marina/Boat Yard<br>store boats for the winter?  |
| 17. Did this business known as Norman Greek Boat Yard/Marina   |
| repair boats?  |
| 18. Did Norman Creek Boat Yard/Marina operate a railway for the  |
| hauling of boats?  |
| 19. Did Norman Greek Boat Yard/Marina permit boats to be re-<br>paired sither at the pier, dock or on the premises?  |
| I don't Know   |
| 20. Did Norman Creek Boat Yard/Marina sell gas, oil, ice, soda,  |
| Flow beit les him Sold - Two Not watered in a other produces - I don't   |
| Not interested in - chiny  |



Dear Mr. Rose:

Kure.

On Hovember 9, 1864, a hearing is acheduled to come before ir. Lardest, regarding a marine operating illegally at Lot 200, comics host, siddleburougs. Bailtance co. ( Lot 200 come residential, is also being used in conjunction with man.

The owner contends that this property had previously been used as a suring, but the water was not deep enough to support such an operation until be had it dredgedoust prior to the direct boaring an 1962. At this same time pillings for mooring slips were driven without permits.

if you will cheek the attached sheet, you will see that title is the 7th time this matter has been orough to the attention of the authorities. four will also see that we will also see that we have a subject to the see that the marks. Let it smillimes to oversite?

What good is a ruling if it is NOT ENFORCED ???

Flenge let me know by return mail, who in the county is responsible for the enforcement of rulings such as this. I await your raply.

Very sincerely, Williant Crampter William F. Cramton

Copies to: Spiro T. Agnew; William E. Fornoff; E. Scott Moore; Edw. D. hardesty; Samuel A. Green, Jr.; Walter J. Kassussen; Jos. L. wohield; Frank E. Newell III and William Solton. W/C: ab

21. If you have any record, or know of your own personal knowledge, furnish the names, addresses, and last known places of employment, of slip-renters during 1943 to 1945, while or at the time you were doing business with Norman Creek Boat Yard/Marina?

No

22. Did the owner, Mr. Louis A. Meyer, conduct these operations known as Norman Creek Boat Yard/Marina, continuously during the term of his ownership of this property and business, to be hest of your knowledge?

I don't Know

23. When did Mr. and Mrs. Louis Meyer buy this property?

Nou'T Know

24. When did Mr. and Mrs. Louis Meyer sell this property, and to

I don't Knew

24a. Was this sold as a going business?

huew VE Suppert William E. Huppert

STATE OF MARYLAND, COUNTY OF BALTIMORE, to wit:

I Hereby Certify that on this 20 days of flower 1, 1964, before me, a Notary Public of the State of Maryland, in and for the County aforesail, personally appeared William E. Huppert, and he made oath in due form of law that the above answers are true and correct to the best of his knowledge information and belief.

As Witness, my hand and Notarial Seal.

# Notary Publica

BALTIMORE COUNTY OFFICE OF PLANNING AND ZONING

111 W. CHERAPEANE AV TOMBON, NO. 21204 VA. 2-2000

November 5, 1964

GEORGE E. GAVRELII

utilian F. Cramoton. 350 Miles Road Baltimore 21, Md.

I received your letter of November 2, 1964 conterning 208 Corsica Road.

Since this matter is now pending before Mr. Edward D. Hardesty, Dejuty Zoning Commissioner, we cannot consider it as settled. I suggest that you attend the hearing scheduled lowesher 9, 1504.

It is true that we do not care for prolonged litigation in these matters but such litigation is often

cc: Mr. Edward D. Hardesty, Deputy Zoning Commissioner 119 County Office Building Towson 4, Haryland

BALTIMORE COUNTY, MARYLAND

INTER-OFFICE CORRESPONDENCE

Date

August 31, 1964

TO Mr. Edward Deal Hardesty FROM Office of Law SUBJECT Albert Fertitta - Corsica Road

You have asked for our opinion as to the merit of each of three objectives raised at a hearing held under Section 500. 7, Baltimore County Zoning Regulations, to determine the existence of a purported non-conforming use.

The questions presented are as follows:

(a) That the Zoning Commissioner and/or Deputy Zoning Commissioner lacked the authority to grant a re-hearing on issues already decided as evidenced in the attached Orders.

(b) The issues and the hearing of July 20, 1964 are res adjudicata.

(c) That if in fact there were legitimate non-conforming (c) That it in fact there were regularized as the uses on the aforementioned lots, the zoning reclassification from Residential "A" to Commercial "E" and the Special Exception for a Marine Gasoline Station granted on June 18, 1947 had the effect of terminating and abolishing any existing legitimate non-conforming uses.

(a) In answer to your first question, we quote from Maryland Law Encyclopedia, Administration Law and Procedure, Chapter 2, Section 29, "An administrative agency may rehear and reconsider a use pursuant to statutory authority, and it has frequently been held that administrative agencies have inherent or implied power to reopen and rehear a cause and to reconsider their action or determination."

Also, Dal Mase v. County Commissioners, 191 Md, 229, 14 A2nd 464, in which the Gourt said: "The legislature can amend, qualify, or repeal any of instead of the anticipation of the property which have not exquired vested right; as for an affecting all persons and property which have not exquired vested right; as the property of the p

BALTIMORE COUNTY, MARYLAND

INTER-OFFICE CORRESPONDENCE

Reference is made to the last paragraph of my memo dated July 2h, 196h to you in connection with the above captioned subject.

I am enclosing Ht. Camberlain's latter of July 29, 1964, the contents of which are self-explanatory. You may disregard my request for an opinion contenting the qualification of the Pretentants' attorney in precision between the Zening Conductions.

FROM Office of Law

TO

Edward D. Hardesty Deputy Zoning Commissioner

Albert Fertitta-Corsica Road

August 3, 196h

Scherd D. Hardesty Deputy Zoning Commission

Accordingly, the Zoning Commissioner and/or Deputy Zoning Commissioner having been delegated their powers by the Baltimore County Council have the inherent authority to grant a rehearing.

(o) Recognizing that the Zoning Commissioner and/or Deputy Zoning Commissioner are administrative agents, it is our opinion that the doctrine of res adjudicata is not applicable to their decisions. The doctrine of res adjudicata is applicable only as to decisions of courts of competent jurisdiction. For authority see Knox v. City of Baltimore, 180 Md. 88, 23 AZnd, 15, in which the Court said: "The Board of Appeals is not a court of competent jurisdiction hence its decisions are not res adjudicata,

-2-

(c) Your third question presents a problem of mixed law and (c) Your third question presents a problem of mixed law and fact which we shall attempt to answer as to the law, but must allow the factual determination to rest with you. The guide lines for determining whether or not there has been an abandomoment are most succincity stated in Landay. Y, Doard of Zoning Appeals, 173 Md. 460, 196 A 299, 114 A LR, 984, in which the Court said; "Abandomment (of a non-conforming use) in law depends upon the concurrence of two, and only two, factors; one, an intention to abandon or "volinquish; and two, some overt sate, or some failure to act. which exertise the implication that the some overt act, or some failure to act, which carries the implication that the some overt act, or some talture out, which is the subject matter of the owner neither claims nor retains any interest in the subject matter of the abandonment." Clearly, both factors must be present and although the information abandonment." Cieariy, nota factors must be present and annouga me informat you have supplied us would indicate an intention to abandon or relinquish, there still remains for factual determination by you, whether by overt act, or some failure to act, express or implied the owner neither claimed nor retained any interest in the subject matter of the abandonment.

Assistant County Solicitor

August 31, 1964

Approved

F. Scott Moore County Solicitor

ESM:WJBJr:lpm

cc Philip F. Bennett Harris James George

Mr. Edward Deal Hardesty

BALTIMORE COUNTY, MARYLAND

INTER-OFFICE CORRESPONDENCE

TO...E. Scott Hoore, Sequire Office of Law

FROM Edward D. Hardesty Deputy Zoning Corriesioner Albert Fertitte & Corsics Road

Lots 207 and 208 Corsics Road, 15th Election District, being the property of Albert Fartitts, have been the subject of warries noming hearings to determine whether a noming violation in the nature contained to repairing of beats exists. I contain copies of the most of Corlers dated August 26, 1962 and July 22, 3963 sherein he has decided that subject violations do exist.

Date .... July 24, 1964 --

Me. Fartitis recently filed a patition for a Special Hearing under Section 500.7 of the Baltimore County Zondin Regulations for the purpose of determining the existence of a non-conforming use upon and about the premises knw ms & Los 207 and 200 dursion Rend.

At the hearing held on July 20, 196h in connection wit petition for a Special Hearing, counsel for the protestants moved Dismissel of the petition on three grounds.

(a) That the Zoning Commissioner and/or Deputy Zoning Commissioner Lacked the authority to grant a re-hearing on issues already decided as evidenced in the attached Orders.

(b) The issues and the hearing of July 20, 196h are res adjudicts.

(c) That if in fact there were legitimate non-conforming uses on the aforementioned late, the uning reclassification consists of Residential Conference of the Conference of t

I would appreciate a legal opinion from your office as to the marit of each objection as set forth above.

Condistions dispalling by the relations attempt to Pattitions moved that the Deputy Zoning Consistence dispalling to Protestands attempt from praticipating in soning cases on the Constant attempt is in a general partnership and partnership and partnership and partnership and Constant Constant (a) of the Relitance Constant Constant (a) of the Const

EDWARD D. HARDESTI Deputy Zoning Comissioner Sentember 22, 1961

Millian B. Chamberlain, Esquire 1760 Fastorn Elvd. Essex 21. Maryland

July 20, 196h, I am in receipt of in connection with the above once.

Pr.Trisile of the proposed hearing. Will you and No. Trisile agree on a date for the bearing, keeping in stand test I six Rondays and Thursdays. Untury late whose from you.

(j) April 23, 1964 - Judge Menchine granted Motion to Dismiss

(a) June 24, 1964 - Fartitta filed Petition for Special Hearing

(1) January 15, 1965 - Deputy Zoning Commissioner ordered that

I - The Deputy Zoning Commissioner had no authority to conduct anoth

A careful reading of Section 500. 7 discloses that "the Zoning Commis-

sioner shall have the power to conduct such other hearings . . . necessary for

the proper enforcement of all soning regulations, subject to the right of appeal

. . . The power given hereunder SHALL INCLUDE the right . . . to deter

mine the existence of any ourported nonconforming use on any premises or to

determine any rights whatsoever . . . . " (emphasis supplied) Once the

HEARINGS. The right to a bearing concerning a nonconforming use is

Zoning Commissioner conducts a hearing necessary for enforcement of the

Zoning Regulations, the only further remedy is APPEAL, NOT APS' IONAL

INCLUDED to the inherent power of the Zoning Commi-Joner just mentioned,

not in addition thereto. Therefore, once the question of a nonconforming use

has been presented to and decided by the Zonius Commissioner, no matter

further recourse is appeal. Nothing in the language of Section 500.7 indicate

what the nature of the hearing or how the question is presented, the only

that the second sentence, and particularly the specific reference to a non

conforming use, is in addition to any other enumerated powers of the Zoning

Commissioner. However, it matters not which avenue is used to present the

question at a hearing. Suce the question is determined, appeal is the next

at the end of the first sentence in 503. 7, the right of appeal is specifically

step. Last but not least, it should be noted that in Sections 500.5, 500.6 and

hearing in regard to the use of Lot 208, allegedly pursuant to Section 5001 7 of

EDWARD D. HARDESTY

ARGUMENT

the Zoning Regulations.

under Section 500. 7 of the Zonion Ramilations

Lot 206 may be used for rental of boat slips

R. BRUCE ALDERMAN



TONING DE

Edward D. Hardesty, Deputy Zoning Commissioner County Office Building Towson, Maryland 21204

Dear Mr. Hardesty

Re: Petition for Special Hearing for the purpose of determining the existence of a non-conforming use - S/S Corsica Road to the Waters of Norman Greek Albert J. Fertitta - Petitioner No. 64-211-SPH

On behalf of Mr. and Mrs. Lambert A. Brown, et al., please On behalf of Mr. and Mrs. Lambert A. Brown, et al., pleas enter an appeal from your decision in the above cutilled matter to the Board of Appeals of Baltimore County and forward all papers in

Very truly yours,

m.1 () . 1

Ernest C. Trimble

ECT/dmc

provided. There is no mention of appeal at the end of Section 500. 7, which is further proof that the second sentence is merely an example of the kinds of hearings the Zoning Commissioner may conduct and not a separate and exclusive remedy from which appeal lies.

In consideration of the fact that a hearing was held by the Zoning Commissioner (at which time the defense of a nonconforming use could have been asserted) and an Order passed in 1962 that the property could not be used for the renting of slips (and no appeal was taken); that another hearing was erroneously conducted by the Zoning Commissioner, for the specific purpose of raising the defense of a nonconforming use, and another Order was passed in 1963 ruling that the owner did not have the right to let customers or friends rent or use slips; and that the right of appeal from the Zoning Commissioner's Order was exercised by the owner through the Circuit Court, the property owner is not entitled to still another hearing under the Zoning Regulations, an this Board should reverse the Order of the Deputy Zoning Commissioner leave ing the previous Orders of the Zoning Commissioner to stand. For this Board to hold otherwise, would be to ignore the specific provisions of the Zoning Regulations, providing for the renedy of appeal. The owner having resorted to appeal is not entitled to repeated hearings before the Zoning Commissioner as the provious Board states, in the earlier appeal: "To decide otherwise would leave the door open for any zoning violator to continuously operate once found in violation by merely alleging newly found evidence or other factors pertinent to the main issues in any case.

II - Any nonconforming use existing on January 2, 1945, was terminat upon the request for and granting of a reclassification (conforming use) on Lot 208, in accordance with the Zoning Regulations.

The original Zoning Regulations for Baltimore County came into existonce on January 2, 1945. The Zoning Regulations upon the enactment of the original zoning laws, provided for "E" Commercial soning. The regulations further provided "except as expressly provided in subsequent sections, any

-3-

Jett. STATRICE BROWN, FOR HOUR COUNTY COUNTY BOARD OF APPEALS 540 1224 

CERTIFICATE OF NOTICE

at to the provisions of Rule 1101-8 (4) of the Maryland Rules of Beldwin, John A. Slowik and Paul T. Mellanry, Jr., constituting the County Board of Appeals of Beltimore County, has given notice by wall of the filling of the Appeal live of every party to the proceeding before it; namely, Leonard A. 1760 Eastern Boulevard, Baltimore, Maryland 21221 and William E. riein, Esq., 1760 Eastern Bouleverd, Beltimere, Maryland 21221, Attorneye Politioner, and Ernest C. Triciale, Esq., Jefferson Building, Towson, Maryland 21204, mey for the Protestants, a copy of which notice is attached hereto and prayed that it may be made a part thereof.

(a) Edith T. Fhanker

I haraby cartify that a cupy of the aforegoing Cartificate of Notice has been seard A. Valleia, Esq., 1760 Eastern Baulevard, Belt vore, Maryland 21221 and William E. Chamberlain, Esq., 1760 Eastern Boulevard, Baltimore, Maryland 21221, Attorneys for the Patizioner, and Ernest C. Trimble, Esq., Jefferson Building, Towson, Maryland, 21204, Attorney for the Protestants, on this 23rd day of August, 1965.

(1) East 7 Sheebow

facilities for those items (c) March 20, 1946 - Petition No. 585 - Temporary permit for two (2) years for renting and selling of row boats granted

soft drinks, bait, marine supplies, gas and oil, ice, etc. and no storage

The facts presented at the hearing and pertinent to this memorandum

tion of Lot 20% as "A" residential

(a) January 2, 1945 - Original Zoning Regulations and classifica-

(b) 1944-1967 - No evidence of commercial uses i.e., sale of

(d) July 10, 1947 - Petition No. 959-R-S, reclassification from

"A" residential to "E" Commercial and a special permit to use property for a marine gasoline station

(e) August 28, 1962 - Case No. 535-ZV - Zoning Commissioner ordered no special exception for marine boatyard, etc. exists; no appeal to Board of Appeals filed .

(f) July 21, 1963 - as a result of another hearing in Case No. 635-2V based on the allegation by property owner that a nonconforming use existed, the Zoning Commissioner passed an Order denying the existence of a nonconforming use and again holding that the property could not be used

(g) January 9, 1964 - Board of Appeals held that it could not overturn a decision of the Zoning Commissioner on the same issues once the time of appeal has lapsed from the Zoning Commissioner's Order. Order of Zoning Commissioner dated July 21, 1963 offirmed.

(h) February 10, 1964 - Appeal to Circuit Court filed by Fertitta

(i) April 3, 1964 - Motion to Dismiss appeal filed by Protestants

building or structure or land may be used and any building or structure may be hereafter erected, altered, repaired or used for any use or uses except the following." No. 18 following the aforegoing language stated "all other use fo which a special permit is required as hereinafter provided." Section XIII A. entitled "Powers Relative to Special Exceptions and Special Permits" provide at No. 16 "Ecatyard and/or marine railway for sale, repair and storage of water craft, not exceeding 50 feet in length on tidal waters.

Also, the aforesaid Zoning Regulations adopted on January 2, 1945, in Section XI provided that a lawful nonconforming use existing on the effective date of 'heir adoption, "may continue", provided, however, "upon any change from such noncombrining use to a conforming use, or any attempt to change from such nonconforming use to a different nonconforming use . . . , the right to continue to resume such nonconforming use shall terminate . . . . "

On July 10, 1947, the Zoning Commissioner in an application filed by then owner of Lot 208, George F. Strausser, et al., No. 9595, granted a re classification from "A" to "E", with a special exception for use of the property for a marine gasoline station. The Protestants contend that since the regulations specifically stated that a nonconforming use would terminate upo "any change from a nonconforming use to a conforming use, " that if, in fact a nonconforming use did exist on Lot 206 at the time of the adoption of the Zoning Regulations in 1945, then under said regulations the nonconforming use was terminated when the owner sought and received a reclassification, and therefore, a conforming use.

Your Protestants maintain that when the owner of Lot 208 chose to see s reclassification and special exception for a "marine gasoline station", he was limited to either the specific use provided under his special exception of any other "permitted use" allowed in "E" commercial soned area. Inasmuci as the Zoning Regulations, in Section XIII, recited above, permitted a special exception for a boatyard and the sale, repair and storage of boats, had this been the special exception intended it would have been requested; that the

precent use of Lot 208 is limited to commercial uses and to the special exception granted, i. c., a marine easoling station

III - Upon the change from one nonconforming use to a different nonconforming use, any nonconforming use is terminated.

In the present case, through the years there have been changes from on aforming use to other nonconforming uses, i. e., from rental of row boats, to sale of row boats, to rental of slips for row boats, to taking out fish ing parties, to the uses made of the property by the present property owner of rental of slips, storage and repair of boats, constructing a ramp to put boats in and take them out of water, sale of marine supplies and other sundry item. All of these uses, which have been added since 1945, could not have been don under the guise of a nonconforming use. One cannot expand a nonco use by including other uses. These things have been done in the present case and any nonconforming use has terminated

IV - In addition to the Zoning Regulations themselves, any nonconform ing use on the subject property has terminated both logically and legally.

As stated in Beyer vs. Mayor and City Council of Baltimore City, 34 A 2nd, 765 at Page 766, "the view that has been followed is that a few nonconfor ming buildings and uses as allowed to continue will not be a substantial injury to a community if only such nonconforming buildings are not allowed to multiply where they are harmful or improper. Zoning has sought to safeguard the future. in the expectation that time will repair the mistakes of the past." It is apparent that a nonconforming use is not as valuable to a property owner as the same use under proper soning classification. This is true because there are definite limitations on expansion of the use; the use can be wiped out com pletely by an act of God or a fire

In fact, in the present case the owner filed eleven (11) Building Permit Applications, dating back to 1947, as exhibits, and stated that there were many more. These permits requested, among other things, a permit to build

a marine supply store, snack bar, a ramp for hauling boats in and out of the water, a 20 by 20 platform at the end of the pier, a bulkhead, extensions to ti pier, etc. None of these improvements could have been accomplished under a nonconforming use, but the majority of them could be constructed once the property was reclassified and a special exception obtained for a marine gase line station

In order to make roning regulations constitutionally valid, uses in existence at the time of the adoption of Zoning Regulations are permitted to contin ue in order that there will not be a taking of a man's right to the reasonable use of his property without due process of Law. But once the need to protect that property owner no longer exists, as here for example, where he obtains exactly what he wants by obtaining a reclassification, and even a special exception, from the proper soning authorities, rather than relying on his constitutional right to continue his former "limited" use, then the very theory underlining the principle of a nonconforming use has disappeared. As stated in Yokley's Zoning Law and Practice at Page 330, "any change in the premise which tends to give permanency to or expands the nonconforming use would not be consistent with the purposes behind permitting a nonconforming use. In the case of Board of Zoning Appeals of Baltimore County vs. Gue, 141 A 2nd 510 at Page 513, the Court of Appeals acknowledged that even an attempt to change om one monconforming use to a different nonconforming use caused the termination of the former nonconforming use. Certainly, if a nonconforming use is lost by an attempt to change to a different nonconforming use, then such nonconforming use would obviously be lost by a change from a nonconforming use to a conforming use. For example, in the present case, there was no testimony whatever that there was any sale of soft drinks, ice, fishing tackle and supplies on Lot 208 prior to January 2, 1945. Therefore, had the owner attempted to change his alleged nonconforming use to permit the sale of fishing tackle and/or supplies, this could not have been done.

circumstances has been made." However, a distinction was made earlier on the same page when the court said "The fact that there was not a nonconforming use on a certain date was a fixed and stable fact and could not be changed by anything that happened thereafter." In other words, when the question of a nonconforming use has been determined by a court of record, no change in facts or circumstances can possibly arise and res judicata unequivocally

At he hearing of the subject case, the Board expressed some interest in the possibility that Mr. Fertitta had a permissive use under the 1945 Zoning Regulations. Although the protestants maintain that a careful reading of the Regulations discloses that there was no permissive use follow ing the reclassification from "A" residential to "E" commercial, and/or that this question was resolved when no appeal was taken from the Zoning Commissioner's order of August 25, 1962, nevertheless for sake of argument let it be assumed that a permissive use to operate a boat yard and/or marina wa obtained upon the aforesaid reclassification in 1947. Any permissive use was nevertheless lost by the order of the Circuit Court for Baltimore County dated April 23, 1964, making final the declaration of the Zoning Commission in his order dated July 21, 1963, that no nonconforming use existed on the subject property. In other words, in 1955 under the newly adopted Zoning Regulations, one could so longer operate a boat yard and/or marina on commercial property without a special exception. Any use of the subject property as a boat yard and/or marina, therefore, became a nonconforming use only i 1955. The question of the existence of a nonconforming use having already teen adjudicated, it is not again open to review in this hearing.

> Ernest C. Trimble 404 Jefferson Building Towson, Maryland 21204 Telephone: 825-5512

because one cannot change from one nonconforming use to another. However, the property owner can now employ such use and make such sales because of the reclassification. Any doubts which the Board might entertain as to the validityoof the aforegoing arguments should be resolved in favor of the Protesiants because as stated in M. L. E., Volume 23, Section 18, Page 457, "the spirit underlining soning regulations is to restrict rather than to increase onconforming uses.

In conclusion it should be pointed out that, although the Protestants maintain there should have been no hearing at all before the Deputy Zoning Commissioner, in any event, the matter before the Board is restricted to a determination of the specific question of whether or not the property owner has a neasonforming use.

> Ernest C. Trimble 404 Jefferson Building Towson, Maryland 21204 825-5512

Attorney for Protestants

# BALTIMORE COUNTY, MARYLAND

INTER-OFFICE CORRESPONDENCE

TO Mr. John G. Bose, Zoning Commissioner Date July 30, 1964

FROM Mr. George E. Gavrelis, Director

SUBJECT. #50-211-588. Special Hearing for the purpose of determining the existence of a non-conforming use upon and about the presises known as lots 207 and 208 Corsica Boad. South side of Corsica Boad to the Waters of Norman Creek. Being property of Albert J. Fertitta.

15th District

Monday, July 20, 1964 (1:00 P.M.)

The Planning staff does not have sufficient information in order to make definitive comment on the subject petition.

GEO: brus

LAMBERT A. BROWN, BEATRICE BROWN, WILLIAM F. CRAMPTON and

WILLIAM S BALDWIN JOHN A. SLOWIK and PAUL T. McHENRY, JR. OF BALTIMORE COUNTY CIRCUIT COURT

enth 1521-1PH

FOR

BALTIMORE COUNTY ATLAW

540 3326

ANEWER TO ORDER OF ARREAL TO CIRCUIT FOR BALTIMORE COUNTY AND CERTIFIED COPIES OF PROCEEDINGS BEFORE THE ZONING COMMISSIONER AND BOARD

APPEALS OF BALTIMORE COUNTY

..................

MR. CLERKI

Please file, & c.

(s) Edith T. Eisenhart

6/14/65

Fe Ulistas

65-26

The doctrine of RES JUDICATA is applicable in this case . Man takenly or not the Zoning Commissioner permitted a second hearing to deter mine whether or not Albert J. Fertitta's operation was in violation of the Zoning Regulations. The specific question involved was if a nonconforming use existed. The Zoning Commissioner concluded, following a hearing on the merits, that there was so nonconforming use. An appeal was filed by Fertitt to the Board of Appeals as provided by statute. The Board of Appeals affirmed the order of the Zoning Commissioner. Fertitta then appealed to the Circuit Court for Baltimore County -- a court of record -- and that court dimissed the appeal. The issuance of an order by the Circuit Court concluding the case in that court, results in a decision which is binding on the parties. It is a final order from which an appeal may be taken to the Court of Appeals No such appeal was filed by Fertitta. At that time (on the date of the order passed by the Circuit Court) the question of the existence or non-existence. a nonconforming use was rec judicata. An excellent case on this point is Whittle v. Board of Zoning Appeals, 125 A2 41; 211 Md. 36. The court reli heavily on two previous cases, Mayor and City Council of Baltimore v. Linthicum (170 Md. 245; 163 A 531) and Bensel v. Mayor and City Council o Baltimore (203 Md. 506; 101 AZ 826), and at page 45 stated, "The Linthicur and Bensel cases do not hold that the denial of a special permit which has once beer sustained (or ordered) by a court of competent jurisdiction can never be reopened or reconsidered, and we do not understand the annellants contention as going so far as to assert such a doctrine. They seem to concede that a change in circumstances might warrant reconsideration and a different result in an application for a special permit in such a case as the present, but they deny that a showing of any substantial change in facts or

-1-

MALTHORE COUNTY OFFICE OF PLANNING AND ZONING

COUNTY OFFICE PUILDING TOMSON L. MARYLAND

Leonard A. Vadala, Esq. and
William E. Chamberland, Esq.
1760 Egatern Blvd.
saltimore, Maryland

Albert J. Fertitta Rt. 10, Bex 20 SUBJECT: Sp. Hearfl.g to determine if a non conforming use exists on lots 207 & 208 Corsica Rd.

The Zoning Advisory Cosmittee has reviewed the subject petition and nakes the following community

The Committee has reviewed the petition and has no comment to make.

Yours very truly,

of of Pormit and

64-21151

CERTIFICATE OF POSTING ZOHING DEPARTMENT OF BALTIMORE COUNTY Teuran, Maryland

District 15 st4 Posted for House Man July 20-64 of 1892.

Doction of July 20-64 of 1892. Location of property. \$15 of Consecut Red to the Western of Therefore to pack Lot 207-108 location of age I lone bet in 7 gaps & How mail food and make location of specific and and of the specific and on the specific and and on the specific and and apply the form Carrier and and Posted by Calcut Las Bull In Date of return 7-9-64 work 6 th from house and agreef. 10 th from mend bot

277225

TOCATION: Lots 201 and Corsica Read.

DATE 4 TIME: MONDAY, NOVEMBER 9, 1941 at 1:00 P.M. DE'RLIC HEARING: Room ZONING DEPARTMENT OF BALTIMORE COUNTY Tower, Maryland

NING: Pennon Hearing. OCATION: Lots 207 and 208

east 212 feet to the place of be on being known as No. 2225 and 2227 Cersica Road.

2227 Cersica Road.

Being Lots No. 207 and 208
as laid out on the Plat of Middisherough recorded among the

50 191. Save and excepting that por-tion which is already zoned B.L. Bring the property of Albert Pertita. Date of Hearing: Monday, Ne-vember 9, 1964 at 1:00 P.M. Public Hearing: Room 108, County Office Building, 111 W.

Chesapeake Avenue, Towson, BY ORDER OF JOHN G. ROSE ZONING COMMISSIONER OF BALTIMORE COUNTY

ink Courty Office Building, 1118

Aurysteal, Marysteal, Grand Grand Grand Bredling of the Zenige Act and Bredling of the Zenige Lew and State Date of Posting Posted for hite 1019 11/00 1/05 964 1.1 1:00 1:111 Zelo + J. Festin Location of Signature Comments of the Control of th

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BALTI ORE COUNTY, MARY AND No. 23051 OFFICE OF FINANCE DATE 6/2h/64 Division of Collection and Receip COURT HOUSE TOWSON 4, MARYLAND

Petition for Special Hearing for Albert J. Fertitta 6-2464 5726 0 23051 NP-6-2464 : 726 . 23051 TEP-

IMPORTANT: MAKE CHECKS PAYABLE TO BALTIMORE COUNTY, MARYLAND MAIL TO DIVISION OF COLLECTION & RECEIPTS, COURT HOUSE, TOWSON 4, MARYLAND LEASE RETURN UPPER SECTION OF THIS BILL WITH YOUR REMITTANCE.

BALTIMORE COUNTY, MARYLAND OFFICE OF FINANCE DATE 1/25/65 Division of Collection and Receipts
COURT HOUSE
TOWSON 4, MARYLAND 1-2565 9 8 4 7 . 28502 TIP-0000 IMPORTANT: MAKE CHECKS PAYABLE TO BALTIMORE COUNTY, MARYLAND MAIL TO DIVISION OF COLLECTION & RECEIPTS, COURT HOUSE, TOWSON 4, MARYLAND PLEASE RETURN UPPER SECTION OF THIS BILL WITH YOUR REMITTANCE. CERTIFICATE OF PUBLICATION

OFFICE OF The Community Press

DUNDALK, MD., October 23

THIS IS TO CERTIFY, that the annexed advertisement of

"Albert J. Fertitta" was inserted in THE COMMUNITY PRESS, a weekly newspaper published in Baltimore County, Maryland, once a week successive weeks before the

30th day of October 19 64 ; that is to say, the same was inserted in the issues of  $$_{10\text{--}21\text{--}34}$$ 

Stromberg Publications, Inc.

By Mrs. Palmer Price Puce

BALTIME COUNTY, MARCOND No. 25219 OFFICE OF FINANCE DATE 7/27/64 Division of Collection and Receipts
COURT HOUSE
TOWSON 4, MARYLAND wertising and posting of property for Albert J. Fartitte NR.00 461-211-5PH PAD-some Conflict - Office of Free 7-2764 6180 . 25217 HP-8.00 IMPORTANT: MAKE CHECKS PAYABLE TO BALTIMORE COUNTY, MARYLAND MAIL TO DIVISION OF COLLECTION & RECEIPTS, COURT HOUSE TOWSON A MARY AND PLEASE RETURN UPPER SECTION OF THIS BILL WITH YOUR DEMITTANCE

Leonard A. Vadala, Esq. 1760 Eastern Blvd.

1700 DESTREE STATES BALTIMORE COUNTY OFFICE OF PLANNING AND ZONING

County Office Building 111 W. Chesapeoke Avenue Towson 4, Nasyland

Your petition has been received and accepted for filling this

2lith doy of June

OHN G. ROSE Zoning Commissioner

Owners Name: Albert J. Fertitta Reviewed by ange My

The Community Press

William Control List

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CERTIFICATE OF PUBLICATION

64-211 Sph

# 64.211.SPH

CERTIFICATE OF POSTING ZONING DEPARTMENT OF BALTIMORE COUNTY Towson, Maryland Posted for total account Morare forty 20.0.64 St Magn. or Prince State of Magn. or

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ZONING DEPARTMENT OF BALTIMORE COUNTY

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ZONING DEPARTMENT OF BALTIMORE COUNTY

Towson, Maryland

Hedress one on small to de 1227 and amount

Posted by Cobert Ace Bull An Date of return 7-9-64

Posted for Harring Man. Most 9.64 AT

Petitioner Collant Jo. Fastition

Location of property: 2225 2227 Consider

District 15 #

Posted for: Z

an Creek,
DATE & TIME: MONDAY,
LY 20, 1964 at 1:00 P.M.
PUBLIC FLARING: Room 108,
sunsy office Building, 111 W,
sees poule Avenue, Towson,
stryland,

public hearing:
Concerning all that purcel of land in the Fifteenth District of

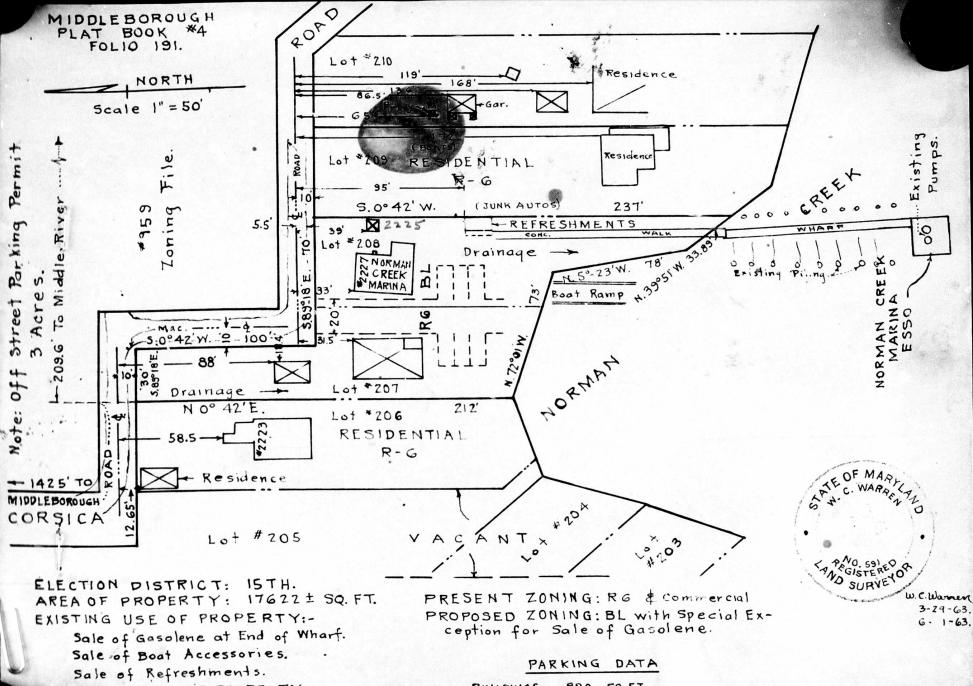
Middleberough recorded among the Land Records of Baltimore County in Plat Pock W.P.C. 44 folio 191 at the northwest corner of Lot 4207 as Isid out on said

and susty 7 degrees of manners of the sustained of the su

Stromberg Publications, Inc.

By Betty Puice

Good, 6 H from house and approp. 10 ft from need bol BALTINDRE COUNTY, MARY AND TELEPHONE No. 29920 OFFICE OF FILANCE DATE 8/26/65 1314.86° \$ 14/00 PED-1000 Coop St. - Office of 6-2765 994 . 29920 TIPT IMPORTANTI MAKZ CHECKS PAYABLE TO BALTIMORE COUNTY, MARYLAND MAIL TO DIVISION OF COLLECTION & RECRIPTS, COURT HOUSE, TOWSON 4, MARYLAND PLEASE RETURN UPPER SECTION OF THIS BILL WITH YOUR REMITTANCE.



BUILDINGS 890 SQ FT.

ONE PARKING SPACE FOR EACH 200 SQ FT.

5 PARKING SPACES REQUIRED

G PARKING SPACES SHOWN

PARKING SPACES 9'X 18'

PROPOSED USE OF PROPERTY:
Same as Existing Plus Store. (BL).