TO THE ZONING COMMISSIONER OF BALTIMORE COUNTY:

REALTY, INC., by Stanley project of the projecty situate in Baltimore MAY County and which is described in the description and plat attached herete and made a part hereof. 2-2 County and water is described in the coning status of the herein described property be re-classified, pursuant we stored to the Zoning Law of Baltimore County, from an ... an pren R-3 .zone, for the following reasons NW-3F

Error in the Soning Map.
 Change in the character of the area.
 And for such other and further reason demonstrated at the hearing heroef.

RA 4/26/65 1

BRIGHT REALTY, INC. #65-311-R SW/cor. & HW/cor. of Kinchioe Ave. and Theyer Terrace 2nd

See attached description

DOME CONTO Property is to be posted and advertised as prescribed by Zoning Regulations

tagree to pay expenses of above re-classification posting, etc., upon filing of this petition, and further agree to and are to be bound by the zor. up regulations and restrictions of Baltimore County adopted pursuant to the Zoning Law for Baltimor County.

Contract purchaser

Harry S. Syartavelder 1706 Muneey Building

harch, 196. 5, that the subject matter of this petition be advertised, as required by the Zoning Law of Bettimore County, in two newspapers of general circulation through out Baltimore County, that property be posted, and that the public hearing be had before the Zoning Commissioner of Baltimore County in Room 106, County Office Building in Towson, Baltimore 1965 at 10:30 o'clock

County on the 5th t of May

Zoniag Commissioner of Baltimore County

They Docton

Bright Realty, Inc. by Stanley Hackerman, President Legal Owner

Address 924 W. north ave

Balt. 17, and

Protestant's Attorney

MAY 28 '65 " PETITION FOR RECLASSIFICATION CLASS (P. 1) BEFORE THE Thayer Terrace, ZONING DEPARTMENT Second District VALTIMORE COUNTY Case No. 65-311 P

BRIGHT REALTY CO., INC, Petitioner

APPEAL

Mr. Clerk:

2. 1.11

Please enter an Appeal from the Decision of the Zoning Commissioner entered in this case on May 12,1965, on behalf of the Petitioner herein.

1708 Munsey Building, Baltimore, Maryland 21202

Attorney for the Petitione

nt, posting of property, and public hearing on the above petition and the above Reclassification should be had; and it further appearing that by reason of. a Special Exception for a IT IS ORDERED by the Zoning Commissioner of Baltimore County this., 196..., that the herein described property or area should be and the same is hereby reclassified; from a.... zone, and/or a Special Exception for a ... should be and the same is granted, from and after the date of this order Zoning Commissioner of Baltimore County Pursuant to the advertisement, posting of property and public hearing on the above petition and it appearing that APPROXIMENT the petitioner having feiled to prove error on the Land Use Hap adapted by the County Council ... the above re-classification should NOT BE HAD. Englishment GRANTED IT IS ORDERED by the Zoning Commissioner of Badinore County, this 1246 day 196_..., that the above re-classification be and the same is hereby DENIED and that the above described property or area be and the same is hereby continued as and to remain a RAC 6 I Typo-error corrected per phone conversation with mrs. Harris - 6.16-65

MICROFILMED

#65-211R pril 1. 1965

BALTIMORE COUNTY OFFICE OF PLANNING AND ZONTHO

COUNTY OFFICE BUILDING

TOWSON L. MARYLAND

Horry 5. Swartswelder, Jr., Eaq. ultimore, Maryland

Peclassification Fro SUBJECT: | colty, The. 1 seated

The Zoning Advisory Committee has reviewed the subject petition makes the following comments:

COTES OF MANIMATING AND THE STATES THE subject site is irrelated in that the originations is by way of residential structs which are not improved to the extent that they could hardle the additional traffic which would be greated by the under a parting units proposed. If the subject potition were greated, it we appear that the additional traffic would use a private read which is intended to serve the woodland beautiful further than the best beautiful traffic and use a private read which is intended to serve the woodland beautiful further than the only direct access to a major collector roat,

TRACTIC MODERNITHIN: This bureau will review the subject site and subsit

FIRE BELLAUIT Doe attached short.

BURGAL OF COLUMN TRAIN CO. IN TRAYER TERROR.

STATISTICS WATER - Editing Of in Theoretic Are and near the CM/Corner of the site. Rinchelse Are to be a 30 curb and gutter paved street on CO 1 P/s.

by of water and sever to be determined by the developer or his Food - Theyer Forrace to be developed as per Feltisers County Standards in effect

at the time of construction.

There are existing drains at Ecyal Court and Kinchelow Food. The site is partly in the Flood Plain of the stream along the scuthwest property like.

The following members had no comment to offers

Board of Education Industrial Consission Fulldings (sportment State Foads Cornission

co: Albert quirby-Office of Planning and Coning Bichard Hoove-Traffic Engineering Lt. North-Fire Busses Carlyle Brosn-Guresu of Engineering yours very truly,

JAMES E. DYER

RE: PETITION FOR RECLASSIFICATION : Avenue and Thayer Terrace, 2nd District Bright Realty, Inc.,

BEFORE COUNTY BOARD OF APPEALS OF

BALTIMORE COUNTY

No. 65-311-R

OPINION

This motter comes before the Board of Appeals by petition of Bright Realty, Inc. for reclassification from an R-6 zone to an R-A zone of two small parcels of land located on the northwest and southwest corners of Kinchloe Avenue and Thayer Terrace in the Second Election District of Baltimore County.

The subject property is divided into two separate parcels, Parcel "A" and Parcel "B", on the zoning plc: which was marked Petitioners' Exhibit 1; Parcel "A", containing slightly less than an acre, on which fifteen (15) apartment units are proposed to be erected, and Parcel "B", containing slightly more than an acre, on which seventeen (17) units are proposed to be built.

The subject property is bounded on the east by the Clarke Manor Apartments, presently being completed, which front on both sides of Vioodlawn Drive (formerly known as Clarke Avenue). To the south of the subject property is public land on which is located the Woodlown Memorial Park and the Featherbed Lane Elementary School which is to the west of that park. On the north and west sides of the property the land is zonec and developed R-6. In fact, the petitioner in this case developed that R-6 property which is known as Royal C art Acres, the subject property being part of the tract from which the Royal Court Acres development originated, the original tract consisting of approximately ten acres. It was the testimony of this developer that after he received his engineering data pertaining to these two acres of ground, he found that it would be impossible to

Expert testimony, offered by Lester Matz of the engineering firm of Matz, Cailds and Associates, indicated that 384.5 feet would be the lowest invert level for sewer at the point of the subject property which is 375 feet above sea level at its nighest point. He testified that in order to allow gravity flow to the 384.5 feet invertievel, it would require filling and raising the subject property to a level of 389 feet above sea level, some 14 feet above its present level at its highest point. This would cause the engineering cost per lot (if the property were developed as R-6) to reach a per lot cost of approximately \$6,000, which would make its development in its present R-6 category economically imBright Realty, Inc. - #65-311-R

Although Mr. George E. Gavrelis, Director of Planning for Baltimore County, stated in his comments that the subject parcel, if zoned R-A, would have an entirely different classification than that of the surrounding area, it is the finding of the Board that the location of this small tract of land, contiguous on one side to the Clarke Manor Apartments and on the other side to public land, affords a good location for a mall apartment development such as that outlined on the subject petition.

-2-

From the testimony offered, the Board finds that there was error committed in zoning the subject property R-6. Not only is there a severe sewering problem with the subject property making it economically unfecsible for anyone to develop in R-6, the property is also bisected by drainage and utility reservations. It is our feeling that the land should have been zoned $\tilde{\kappa}\text{-A}$ because of its proximity to the Clarke Manor Apartments in light of the above stated conditions which made impossible development of this land under its existing classification.

There was some testimony that the proposed development of the subject property would create a traffic hazard along Kinchloe Avenue and Thayer Terrace. The Board finds, from testimony affered, that no traffic congestion or hazard would be created by such development. The small number of units located here would only add approximately thirteen additional cars to the peak hour traffic, and the Board believes, from the testimony, that these streets could easily handle this additional traffic.

1: is, therefore, the feeling of the Board that the subject property should be reclassified from R-6 to R-A.

ORDER

For the reasons set forth in the aforegoing Opinion, it is this 30 day of August, 1966 by the County Board of Appeals, C&DERED that the reclassification petitioned for, be and the same is hereby GRANTED.

Any appeal from this decision must be in accordance with Chapter 1100, subtitle B of Maryland Rules of Procedure, 1961 edition.

> COUNTY BOARD OF APPEALS OF BALTIMORE COUNTY

William S. Baldwin, Chairman W. Giles Parker

#65-31112

ZONING FILE "65-311-R - BRIGHT REALTY CO.

DONALD M. THOMEY IN THE CIRCUIT COURT vs. WILLIAM S. BALDWIN. W. CILES PARKER, and R. BRUCE ALDERMAN. Misc. Docker and constituting the Board of Appends of Baltimera County ERIGHT REALTY CO., INC. (Intervenor)

. MEMORANDUM OPINION AND ORDER OF COURT

This case involves an appeal from the County Board of Appeals of Baltimore County (hereinalter referred to as the "Board"), which by its Order dated August 30, 1966, granted a reclassification of the property described in this proceeding from an R-6 Zone (Residence, 1 and 2 family) to an R-A Zone (Residence, apartments). The Zoning Commussioner of Caltimore County, by his Order dated May 12, 1865, had dealed the reclassification for the reason that, in his opinion, the Petitioner "failed to prove error on the Land Use M^{\star}_{ν} adopted by the County Council." The Board found that the evidence before it was sufficient to substantiate a finding of error in toning the subject property in an R-6 classification and, consequently, granted the reclassification for apartment use as requested.

The Petitioner in the application for reclassification is Bright Realty, Inc. (the correct co porate name thereof being Bright Realty Co., Inc.), the legal owner of the property in question. The land sought to be reclassified comprises two small parcels of land designated as Parcel "A" and Parcel "B" as shown on the plat filed with the Petition for reclassification (Petitioner's Exhibit 1). Parcel "A" contains .576 acres of land and is situate at the southwest corner of Kinchloe Avenue and Thayer Terrace, having a frontage on the

southwest side of Kinchlos Avenue of 211.29 toot and a frantage on the northwest side of Thayer ferrace of 187.5 feet. Parcel "B" contains acres of land and is situate at the southeast corner of Minchlos Avenue and Thoyer Terrace, having a frontage on the southwest side of Einching Avenue of 265.77 icet and a frontage on the southeast side of Thayer Terrain Kinchlos Avenue is a 40-foot roadway with 15 feet of gravel paving. Thayer Terrace is a 40-foot roadway with macadam paving varying in width from 12 to 14 feet to "proximately 13 to 20 feet. Kinchloe ave us to a desdend road on both the east and west and exists to the west of Parcel "A" for a distance of approximately 700 feet and intersects Royal Court Drive approximately 150 feet from Parcel "A". Royal Court Drive terminates at Kinchije Avenue on the south and extends to Windsor Mill Road on the north. They'er Terrace proper terminates at Kinchloe Avenue, at which point it narrows and an extension of raid road separates Parcels "A" and "B" and leads to property owned by the Re-areation Department of Baltimore County and now known as Woodlawn Mamorial Park.

The two percels of ground in question are situate approximately 930 feet south of Windser Mill Road, access to which is provided by Thayer Terrace. (For the purpose of this case, the Board considered Windsor Mill Road as running east and west and Thayer Terrace as running north and south.) The property is located in the Second Election District of Baltimore County and is shown on the Official Baltimore County Zoning Map known as the "Western Area Map" adopted by the County Council of Saltimore County on November 15, 1962. The land to the north of the parcels in question is zoned in an R-5 $\,$ classification, and between Kinchloe Avenue and Windsor Mill Road there are approximately 23 individual homes on both sides of Thayer Terrace; the zoning contiguous to Parcel "A" on the west is R-6; the land bounding on the south of both parcels is in public ownership, a portion of which constitutes Woodlawn Memorial Park as above mentioned and a portion of which comprises the

Featherbed Lane Elementary School; the land adjusting Parcel "B" on the east was classified for R-A use on the above mentioned zoning map, and at the time earing before the Board, the apartments were near completion and were Clarke Manor Apartments. The southerly portion of both Parcels "A" are traversed by a stream which is a tributary of Gwynns Falls. By of the existence of this stream, a drainage and utility reservation is required by Baltimore County, Maryland to be set aside. This reservation will comprise a portion of Parcel "A" approximately 80 feet in width extending for an average of 200 feet across said entire parcel and a strip 60 feet in width extending across Parcel "B". This reservation materially diminishes the useable land for development purposes for both parcels under consideration.

The subject property was zoned R-6 on the Western Area Zoning Map above referred to and adopted as aforesaid on November 15, 1962. The Petitioner in this case contends that there was "error" " this classification of its property as shown on said map asserting that it is impossible to econ lop the property for one and two family residences permitted under the existing classification. To substantize this contention, the Petitioner produced the following witnesses at the hearing before the Board on June 16, 1968: Lester Matz, a civil engineer whose qualifications were admitted; Stanley Hackerman, President of the Petitioner corporation and owner of the parcels of land in question; and Frederick P. Flaus, whose qualifications were admitted as realtor and real estate appraiser

Mr. Matz described the proposed development of the subject parcels as shown on the plan accompanying the Petition for reclassification and under which 15 apartment units are proposed on Parcel "A" and 17 apartment units on Parcel "B", making a total of 32 apartment units for both tracts. During his testimony, it was admitted that there was a sower installation in Kinchloe Avenue and Thayer Terrace, which would adequately serve the proposed 32 units (T. 14). Mr. Matz further testified that his firm handled the engineering for the Petitioner for the sub-division of the original tract comprising approximately 10

.

"4. The signt distances from Thayer Torrace in either direction on Windsor Mill Road are poor. Additional traffic created by an apartment development would less to hazardous conditions at this point.

"5. At present, there is a drive through Woodlawn Memorial Park beginning at Kinchloe and Thayer, winding through the park, and tornisming at Woodlawn Erive.

Unfortunately there has been a tendency to use this drive—part of the park property—is a through street, in our opinion, apartment development as its proposed here would increase traffic on this road to the point of treating a hazard.

"'6. In view of the above consideration, we recommend that the petition be denied. We see no reason that the property cannot be developed within the context of its present zoning!"

In his testimony, Mr. Gavrelis admitted that as far as comment No. 1 is concerned, which relates to "spot zoning" aspect relative to the subject property, that this comment was based on the assumption that there was an intervening strip of land classified R-5 between the Clarke Manor Apartments and Parcel "B" (T. 100-10', 115.) The weight of this domment is, therefore, substantially dissipated since it has been astablished that Parcel "B" is actually contiguous with the apartment zone along its easternmost boundary line. The remaining comments of the Office of Planning relate to access to the property and the question of increased traffic and the alleged resulting hazard.

The principal element in the testimony of Mr. Gavrelis, upon which the Protestants rely, is the existence of a sanitary sewer line in the Clarke Manor Apartment development located within a publicly owned utility essement ion situate approximately 250 feet easterly of Parcel "B". It was also established that the elevation of the sewer line referred to is 356.72 feet, which elevation is substantially lower than the k west point of the subject property (F. 105). This would indicate that the two percels in question could be served by gravity flow into this sewer line. Mr. Gavrells admitted, however, that he had made no study of the onsite costs of development of the parcels in question assuming that sewer service would be provided by the line referred to. He was further questioned as follows: (T. 105-105)

acres of land and of which Parcels "A" and "B" comprise a part. Mr. Matz further testified that there is an existing sanitary sewer in Kinchloe Avenue and Thayer Terrace, the invert elevation of which is 385,34 feet and that the elevation of the subject parcels is 375 feet above sea level at their highest point (T. 19). He stated that the development costs to maintain a gravity flow into the sewer line referred to would necessitate drop footings and fill, which along with the normal development costs would amount to \$6,000.00 per lot if the property was developed in an R-S classification (F. 15-20). It was his opinion from an engineering standpoint that it would not be feasible to spend such an amount of money for lot development since the normal cost of the development of R-6 lots is approximately \$2,400.00 to \$2,600.00 per lot. On cross-examination, he was asked if there would be any material change in his testimony if the proporty were sewerable either through the sewer line in the Memorial Park or the existing sower in the Clarke Manor Apartments development. His conclusion was that it would not be possible to sewer the subject property from the ling in the Memorial Park and even if the property could be sewered from the existing line in the Clarke Manor Apartments, this ential in cost would still not render it possible to develop the land under its existing classification (T. 56). Mr. Matz also testified as to the traffic congestion or hazard as a recult of the apartment development and, in his opinion, the difference of arding 7 housing units in the proposed A-4 development as compared to the permitted development under an R-S classification. resulting in 13 additional trips, which would be generated by the apartment use. would be negligible as far as traffic conditions were concerned.

Mr. Dagwerman testinger that he . - Projected of the Positioner corporation a d has been engaged in the building business for approximately 20 years, having built approximately 400 houses but no spartments withough his company owner over 500 apartment units and inservince and manages the same.

"Q You wouldn't know whether or not any fill is required, or how much, or what you would have to do?

The only conclusion I can come to, is α "A The only conclusion I can come to, is a general one, that it is possible, by witten of the swer line we have just been taking about, coming three this apartment development, to provide saver services to Percel u, and even Parcel A, in such a saist that the smithle is on the low site of the lot, the stream side of the other han on the high side or Theyer ferrace side of the Lot.

"What this means in terms of final cost, I am not sure. It does mean, from a general planning point of view, the whole business of gradiest those parcels for development of single house, or semidetached houses, has

On the question of need for apartment use land in this area, Mr. Gavrelis testified on cross-examination as follows (T. 1!2-113):

And I think you have told us before that at "Q. And I think you have told us before that at the time of projection of these rand use sheets, and the zoning maps, which followed then, that in these general greats there was an insufficient amount of apartment land coned, and that these petulinend cases are the response to the needs which have developed since that time?

"A I have made such a statement, yes.

And all this just served to keep the map comprehensive:

"A That is true, particularly when the changes happened to coincide with the objectives of the compre-hensive plan."

The Board, in granting the reclassification requested from $R\!-\!6$ to R-A zoning, stated, in its opinion, the following reasons:

"Although Mr. George E. G. mains, Linceter of Pleaning of Baltimore Country, stated in his comments that the subject parcel, if roand 8-A, would have an emiliciply different classiffication than that of the surrounding area it is the funding of the Board that the location of this small invariant to configurous on one side to the Clarke Manor Apartments and on the Sand Country of the Manor Apartments and the Sand Country of the Manor M

"From the tertimosy offered, the Board finds that there was error committed in zoning the subject property R-5. Not only is where a severe sewering problem with the subject property as king it economically unfeasible for anyone to develop in 'i-2, the property is also bisected by drainings and utility reservations. It is not feeling that the land should have been sound R-A because of its problemity to the 'Clarke

consideration and was purchased in 1954 or 1955; that immediately thereafter, he caused engineering studies to be made and developed all of the tract with the exception of Parcels "A" and "B" as individual homes, said development wn as Royal Court Acres. This development occuprises 42 individual homes, which were completed within the period of 12 to 18 months after the ement of the development in 1955 or 1956. These houses were readily and and a reasonable return on the cost of the and and construction of the homes was realized. He installed the roadways known as Eoyal Garden Drive, Royal Court Drive and improved a portion of Kinchloe Avenue. Before starting his development, the plan provided for the building of 7 individual homes on Parcels "A" and "B". When it was determined that the development cost for these 7 homes were prohibitive, he built the 42 houses and "just forgot about Parcols "A" and "D" (T. 71, 78, 80). He further testified that in 1959 a Petition was filed for apartment zoning on Parcele "A" and "D" but that this Petition was withdrawn on April 5, 1955, without any hearing (f. 59-69). He also stated that, in his opinion, there was "a definite need for apartments in the area based on his study and survey (T. 67); that he had made no attempt to have the property zoned for appartment use on the Zoning Map since he was not aware the new Map was being prepared (C. 32).

Mr. Maus, the remaining witness for the Petitioner, tostified that, in his opinion, as resitor, the highest and best use on the land in question was for apartment development. We further stated that the property was erroneously zoned R-5 and should , operly to reclassified R-A and assigned the following reagons (T. 125):

What are your reasons for this pointed?

A. My reasons are twofold. A, that the property is

He further stated that the 10-acre tract included Parcels "A" and "B" under

Manor apartments in light or the above stated condition which made impossible development of this land under its existing classification.

"There was some testimony that the proposes "There was some testiment that the proposed development of the subject property would create a traffic lazard slong Kinchles Avenue and Thayer Ferrica. The Board finds, from testimony offered, that no insifts congestion or bazard would be created by such development. The small number of units located where would only add approximately that they additional cars to the peak hour traffic, and the Board believes, from the testimony, that these stores could easily handle this additional traffic.

The Appellant contends that the sole basis of the Board's decision was that the property in question could not be economically developed under the existing R-6 classification and to retain this classification would, in fact, amount to confiscation. The Appellant further asserts that the Petitioner did not meet the burden of establishing confiscation under the existing zoning and thus require rezoning but, to the contrary, the Pelitioner's evidence merely indicates that it would be more profitable to develop the land for apartment use rather than one or two family homes. The Appellant cites the following cases: Shadynook Imp. Assn. v. Molloy, 232 Md. 235; Greenblatt v. Prov Schloss, 235 Md. 9; Pahl v. County Ed. of Appeals, 237 Md. 294; and Miller v. Abrahams, 239 Md. 263. The first three cases support the general rule that a land owner is not entitled to a reclassification merely because it would be more profitable to develop the land under some other zoning classification. The Fahl case holds "that unsupported general claims of aconomic unfeasibility of skisting zoning will ire a change in zoning status" (page 297 of 237 Md.). The Miller case supports the position that "the reasons presented by an expert to support his opinion cannot be immaterial or frivolous in character, but mus; be sound and substantial ones."

There can be no quarrel as to the existence of the general rules as contended by the Appellant. It is in the application of these rules to the facts and evidence in each particular case wherein "lies the sub". The problem is to determine whether or not an expert's reasons in support of his conclusion are of

Later in his testimony, he gave as an additional reason that, in his opinion, there was insufficient rental housing provided for in this area on the Zoning Map as adopted by the County Council. He also stated that the development of the subject parcels for apartment use would have no effect upon the value of surrounding properties.

/ Protestants submitted the testimony of 3 individual property

where in the vicinity of the land sought to be rezoned, namely, John L. Duerr, 2012 Poplar Drive (9 blocks distant); John H. Uhler, 2010 Royal Court Drive (1 block distant); and Donald M. Thomey, 1902 Thayer Terrace, the within Appellant who has resided for 17 years about 100 feet from the property sought to be sclassified. These individual property owners have no objection to apartments per se but are primarily concerned with the increased traffic that will be placed on Theyer Terrace and particularly at its intersection of Windsor Mill Read

The remaining witness offered by the Protostants was Goorge E. Gavrells, Director of Planning for Baltimore County. He submitted the comments of the Planning Stair, which were dated April 20, 1865. These comments were as follows: (T. 90-92)

"April 20, 1868. The planting staff of the Office of Planting and Zoning has reviewed the subject section and offers the following comments:

"1. A reclassification as proposed by the petitioner "1). A reclassification as proposed by the petitioner would result in an almost classic case of apor soning; not only would the subject parcels have an entrely different classification than that of the surrounding area, but the property has no special locational factors which would justify the reclassification. Apartment senior would not serve a transitional function, and, it would not be in occordance with a comprehensive plan.

"12. At present, Kinchloe Avenue is not improved.
Further, improvement as proposed by the putilisher would not better access from the subject site to a major road.

**3. The present condition of Thirar Terrice is that of a narrowly -- and poorly -- payed road. It is not adequate to serve an epartment development on the subject percel.

such a substantial nature as to logically appeal to a reasoning mind. In the instant case, Mr. Matz testified that even if the property could be sewered from the existing line in the Clarke Manor Apartment development. It would still not be economically possible to develop the land under it; existing classification. This conclusion was supported by logical and substantial reasons. Mr. Gavrells was of the opinion that serving the subject property from the sewer line in the Clarke Manor Apartment development "has got to be easier", but he was unable to state "what this means in terms of final cost." The Protestants at the hearing before . * Board, moreover, furnished no expert testimony of the cost of sewering the property from the Clarke Manor Apartment sewer line and, consequently, there was no basis before the Board to make a cost comparison to controvert the testimony of Mr. Matz.

In Miller v. Abrahams, supra, the Court of Appeals of Maryland discussed the matter of expert testimony and concluded that the reasons given by Messrs. Gavrolis and Willemain (the experts who testified is that case) were not of a substantial acture on the question of error in the original zoning.

In the earlier case of Johar Corp. v. Rodgers Force, 236 Md. 106 (decided July 24, 1964), the Court of Appeals concluded otherwise. At pages 121-122, the Court said

We turn to the question of error in the original soning. Again, we start off with the same presumption of wildity. The Deputy Director of Planning did not consider the Re-S conding of the subject property in 1955 to be an error in original soning, although it was suspect on drapble errorsous then, Mr. Willemain stated that it was the 'considered opinion' that the Re-S sonious was error in the original confine and sonious them. Mr. R-6 zoning was error in the original zoning, and gave his reasons for reaching that conclusion (again we do not repeat them here). Although the above may constitute some conflict in the testimony relative to original zoning, we are unable to conclude that this left the record barren of substantial supporting facts relative thereto. The Board stated that it was impressed with the testimony of Mr. Willemain reg impressed with the testingony of Mr. Wittensin rega-error in original soning, and if it decided to accept opinion for the reasons given by him, we cannot, un previous holdings, reverse the Boord's action, in the of a showing that the acceptance of the coinion was and capricious in a legal sense. Cf. Robie v. County Board, supra. Consequently, we hold that the question of error in the original zoning was fairly debatable."

""*** the courts have exercised restraint so as not to choose between equally permissible inferences or make independent determinations of fact, because to do so would be exercising a non-judicial role. Rather, they have attempted to decide whateur a reasoning mind could reasonably have reached the result the squery reached upon a fair consideration of the fact picture pointed by the entire record.

"In the cases dealing with consideration of the weight of the ordence, the matter seems to have come down to whether, all that was before the spency considered, its crucin was clearly erroneous o., to use the phrase which has become standard in Maryland coning cases, not fairly destable."

See also the following recent cases: Finney v. Halle, 241 Md.

224 (decided Pebruary 2, 1968): Dill v. The John Corp., 242 Md. 16 (decided March 15, 1968): Bond v. College V. Glass, 242 Md. 46 (decided March 22, 1968): Both Tilloh v. Elum. 242 Md. 84 (decided March 28, 1968): Board v. Farr.

242 Md. 351 (decided April 26, 1968): and Yorel v. McClock. 242 Md. 371 (decided April 28, 1968): Clark v. Volnath, 243 Md. 597 (decided July 25, 1968): Park Construction v. Bord. 245 Md. 357 (decided March 8, 1967): Boslov v. Hoemtal 245 Md. 197 (decided April 245 Md. 197 (decided March 8, 1967): Boslov v. Hoemtal 245 Md. 197 (decided April 6, 1967).

This Court is of the opinion, moreover, that the Board did not base its decision solely upon the element of confiscation, and this element need not be present to support a finding of crisinal error. There was other evidence of a a *stantial nature before the Board justifying its finding of error in the classification of the property as shown on the Western Area Zening Map adopted November 15, 1962, and which formed in part a basis for its decision.

As was stated by the Court of Appeals in $\underline{\rm Dill}\ v$, The John Corporation, supra, at page 23:

-12-

"Even though the existing soning does not result in certification and thus require resoning, original error may permit the opency to which the controlling legislative body have entrusted individual resoning properly to change a classification, "Overton v. Co. Commissiogners, 25 Mc. 212, if it does no an orience before it which is substantial enough to permit reasoning minds reasonably to conclude that the strong presumption of the correctness of the original soning or comprehensive resoning has been overcome."

The Court continued in the concluding paragraph of the opinion in this case as follows: $(p,\ 24)$:

"In the case before us there is no need to consider whether as a matter of law the residential resonant was confiscatory and compelled resonant and we do not do so. We think the testimary of the president of the jobar Corporation and the testimary of the president of the jobar Corporation and the Control of the law hereto force dotalled, as to the resonant council had erred in putting the Erichian and persuadive enough to justify the Board in the exercise of it is presented in finding that there had been original error. Some Jr. Mandel, 274 464, 121, Control of Control of the exercise of the present so in finding that there had been original error. However, Mandel, 274 464, 121, Control of Control of the exercise of the present so in fluid put the same and the present so in the same than a same through the present so in the same then faithful and exhausted our judicial function in reviewing zoning appeals of this nature."

In a soning appeal case such as the one at bar, this Court, in its limited function of judicial review, may not substitute its judgment for that of the Board; and if the evidence supporting the decision of the Board must be affirmed. The Court is of the opinion that, considering the entire record before the Board, the Board's action was not clearly erroneous and was not arbitrary or capricious or illegal, but on the other hand was fairly debatable. Daving determined this, the Court has fulfilled and exhausted its limited judicial function in reviewing a zoning appeal.

For the reasons stated and in conformity with the foregoing opinion, it is this 31st day of July, 1907, by the Circuit Court for Baltimore County ORDERED that the Order of the County Brare of Appeals of Baltimore County dated August 30, 1966, be and the same is hereby affirmed.

/s/ Walter M. Jenifer Walter M. Jenifer, JUDGE

BALTIMORE COUNTY, MARYLAND

INTER-OFFICE CORRESPONDENCE

Nr. Josep A. Oyer - Chairman Date: March

FROM Lt. Charles F. Morris, Sr. Fire Bureau - Plans Review

URIECT. Property Concer: - Eright, Realty, Inc.
M/corner Kinchole Avenue and Thayer Terrace
District 2nd - 2 - B - Nd - 3 - F
Present Zoning R - 6
Proposed Zoning R - A.
No. Acres 0.976

 Location of proposed hydrants and size of water mains shall be indicated on plot plan. Water mains, meters, and fire hydrants shall be of an approved type and installed in accordance with the Salkinore County Standard Design Hammal, 1952 Estition. Spacing of hydrants shall be 500 feet distance spart as measured along an improved road, and within 300 feet free any deciling, hydrants shall be 10-steed in a pattern approved by the Salkiner County Fire

Parking shall be designed so as to give emergency vehicles an improved radius for turning at end of parking areas.

CPV/mji

PETITION FOR

2nd DISTRICT
ZONING: From R-6 to R.A.
Zone
LOCATION: Souther corner of Knobbone As as and
Thayer Knobbone As as and
Thayer Terrace. Northwest
Thayer Terrace.
DATE & TIME: WEDNESD AY,
MAY 5, 1965 at 10:30 A.M.
PUBLIC WEARING: Room

The Coning Commissioner of Baitimore County, by authority of the Zoning Act and Regulations of Baltimore County will hold a public hearing:

Present Zening: R-6 Proposed Zening: R.A.

All that parcel of land in the Second District of Baltimore County

Beginning for the same at the control of the south-west alder of Kinchion Avenue, 10 feet used, with the north-control of the state of

to the place of beginn 1,576 Acres of land. Parcel B

Beginning for the name it.

Beginning for the name in the continuous and the first blue with the continuous and the same in the continuous and the

ealty, lac., as shown on at plan filed with the Zonig Department. caring Datet Wednesday, ay 5, 1985 at 10:30 A.M., vallo Hearing: Room 301, founty Office Building, 111; Cheanpeake Avenue, Tow-

CERTIFICATE OF PUBLICATION

BALTIMORE COUNTY, MD. April 15 .1965

THIS IS TO CERTIFY. That the annexed advertisement was published in THE TIMES, a weekly newspaper printed and published in Boltimore County, Md. cace in each of one successive weeks before the Sth.

40 you May 19 65, the first publication

appearing on the 15th day of April

Manager. John M. Mertin

THE TIMES.

Cost of Advertisement, \$23.50

Purchase Order A8763 Requisition No. P413 BALTIMORE COUNTY, MARYLAND

INTER-OFFICE CORRESPONDENCE

TO Mr. John G. Rose, Zoning Commissioner Date April 20 1965

/----

4311R

MAP

9-B

WESTERN

PREA

PROM. George E. Gavrelis, Director

SUBJECT. Patition 45-311-R. "R-6 to R.A. Southwest comer of Kinghios Avenue and New -3 f
Theyer Terrace. Northwest comer of Kinchios Avenue and Theyer Terrace. Being PA
the property of stight Really, Inc.

2nd District HEARING:

Wednesday, May 5th, 1965 (10;30 A.M.)

The planning staff of the Office of Planning and Zoning has reviewed the subject petition and offers the following comments:

- A reclassification as proposed by the petitioner would result in an almost classic
 case of spot zoning: not only would the subject parcels have an entirely different classification than that of the surrounding area, but the property has no
 special locational factors which would justify the reclassification. Apartment
 zoning would not serve a transitional function. And, it would not be in accordance with a comprehensive plan.
- At present, Kinchloe Avenue is not improved. Further, improvement as proposed by the petitioner would not better access from the subject site to a major road.
- The present condition of Theyer Terrace is that of a narrowly and poorly —
 paved road. It is not adequate to serve on apartment development on the subject
 parcel.
- The sight distances from Thayer Terrace in either direction on Windsor Mill Road are poor. Additional traffic created by an apartment development would lead to hazardous conditions at this point.
- 5. At present, there is a drive through Woodlawn Momorial Park beginning or Kinchhead Theyer, virinling through the park, and terminating at Woodlawn Drive. Unfortunately there has been tendency to use this drive part of the park property as a through street. In our opinion, oportment development as is proposed here would increase traffice on this road to the paint of creating a hazard.
- In view of the above considerations, we recommend that the petition be denied.
 We see no reason that the property cannot be developed within the context of its its greent zoning.



District 2 ND Date of Posting Sprif 17 1965
Posted for: Reclass - R-6 to RA Date of Posting 57111/103
Petitioner: Bught Realty Inc.
Location of property: 5/W One and NW Con of Kinchole are
E Shayer Terrace
Location of Stens Present deed End Knight - an 5. E.
5/E ar of Theyer terrace and Kenchlys ave
Remarks:
Posted by Same " (1mil 22 1965

CERTIFICATE OF POSTING
ZONING DEPARTMENT OF BALTIMORE COUNTY

ate of Posting 6/; 9/65
Theyer Torrace
00
u Junau return: 6/24/55

DIVISION OF TRAFFIC ENGINEERING Belitmere County, Maryland

Date April 21, 5065 2.13
Western

\$65-311R

NECT: Zoning Petition 65-311-R
Northwest and southwest corners of Kinchlos Avenue

NW-3-F
and Thayer Terrace

Review of the subject plat dated February 5, 1065 4/26/cs
results in the following comment.

poor sight distance at its intersection with Windoor will Road. The increased density can be expected to Ancrease the accident potential at this intersection because of this poor sight distance. Also the site can be expected to increase the accident through Woodlawn Momerial Park to Clarke Deulevard. This is undesirable because of the safety of park patrons.

The apartments can be expected to generate 230 trins per day.

Jugers Office Bugod J. Afford County Traffic Bagin

R IC - CRM : nr

Mr. James E. Dyer

Eugene J. Clifford

TO:

BASEL PRE COUNTY, MARYLAND
OFFICE OF FINANCE
Distance of California and Recipies
County Tour Maryland 21804

TO: Marked C. Marry, Maryland 21804

TO: Maryland C. Maryland 21804

TO: Maryland 21804

DATE OF FINANCE
OFFICE OF FINANCE
DATE OF FINANCE

TOUR ON A MARYLAND				
	DETACH LIFER RECION AND RETURN WITH YOLK SIGNIFANCE.	TOTAL AMOUNT		
	100 -100 -100 -100 -100 -100 -100 -100	-		
	PAID—Ditterm Care, Mr.—COlean Rev.			

IMPORTANTI MANTE CHARGES PAYABLE TO BALTHMORE COUNTY, MARYLAND
MAIL TO DIVISION OF COLLECTION & RECEIPTS, COURT HOUSE, TOWSON 4, MARYLAND

Lester Matz, P. E. John C. Childs, L. S. George W. Bushby, L. S. Robert W. Czakan, P. E. Leonard M. Glass, P. E. Norman F. Herrmann, L. S. Paul Lee, P. E.

Paul S. Smeton

ATZ, CHILDS & ASSOCIATES, INC.

Engineers - Surveye s - Site Planners

1020 Cromwell Bridge Rd. - Towson, Md. 21204

DESCRIPTION

PARCEL A, NORTHWEST CORNER OF KINCHLOE

AVENUE AND THAYER TERRACE, SECOND ELEC-

TION DISTRICT, BALTIMORE COUNTY, MARYLAND

Present Zoning -R-6

Proposed Zoning - RA

Beginning for the same at the intersection of the southwest side of Kinchloe Avenue, 40 feet wide, with the northwest side of Thayer Terrace, 40 feet wide, thence binding on the northwest side of Thayer Terrace S 44° 22' 20" W - 187. 5 feet, thence leaving said Thayer Terrace N 52° 43' 01" W - 213.09 feet, thence N 44° 24'59" E-213.8 feet to said southwest side of Kinchloe Avenue, thence binding thereon S 45° 37' 40" E - 211. 29 feet to the place of beginning. 0.976 Acres of land.

J. O. 56176

2-5-65

ES:img



Water Supply Sewerage Drainage Highways Structures Developments Investigations #65-311R

Lester Matz, P. E.

John C. Childs; L. S.

Associates

George W. Bushby, L. S.

Robert W. Czaban, P. E.

Leonard M. Glass, P. E.

Paul Lee, P. E. Paul S. Smeton

Norman F. Herrmann, J. S.

MAP 2-B WESTERN AREA NW-3F RA 4/26/65

the place of beginning.

J.O. 56176

ES:img

2/5/65

NATZ, CHILDS & ASSOCIATES, INC. Engineers - Surveyors - Site Planners 1020 Cromwell Bridge Rd. - Towson, Md. 21204 823 - 0900

DESCRIPTION

DISTRICT, BALTIMORE COUNTY, MARYLAND

Terrace, thence binding thereon N 44° 22' 20" E - 187.5 feet to

Present Zoning R-6

Reports PARCEL B, SOUTHWEST CORNER OF KINCHLOE AVENUE AND THAYOR TERRACE, SECOND ELECTION

2-13 WESTERM

Drainage

Highways

Structures

Developments

Investigations

ARCA

Beginning for the same at the intersection of the southwest side Nw-3F RA of Kinchloe Avenue, 40 feet wide, with the southeast side of Thayer 4/26/65 Terrace, 40 feet wide, thence binding on the southwest side of Kinchloe Avenue S 51° 21' 40" E - 265.77 feet, thence leaving said Kinchloe Avenue S 44° 12' 59" W - 181. 1 feet, thence N 52° 43' 01" W - 266. 97 feet to said southeast side of Thayer

Proposed Zoning R-A

1.118 Acres of land.



INVOICE BALTIMORE COUNTY, MARYLAND

OFFICE OF FINANCE COURT HOUSE TOWSON 4, MARYLAND

30567

Marie Sales Sa	CCOUNT NO.	184.9°
WITHTY	DETACH UPPER SECTION AND RETURN WITH YOUR HEMITTANCE	COST
	Advertising and produce of property for Bright Stadings, Date, 5, 196-381-4	2.5
	PAD-bittoon Cook, Int Of Land	
,	>-565 4723 * 30567 TIN-	5150
	4	

IMPORTANT: MAKE CHECKS PAYABLE TO BALTIMORE COUNTY, MARYLAND MAIL TO DIVISION OF COLLECTION & RECEIPTS, COURT HOUSE, TOWSON 4, MARYLA ID PLEASE RETURN UPPER SECTION OF THIS BILL WITH YOUR REMIT ANCE.

TELEPHONE 823-3000

INVOICE BAL MORE COUNTY, MARYLAND OFFICE OF FINANCE

No. 28690

Division of Collection and Receipts
COURT HOUSE TOWSON 4, MARYLAND

BILLEY Beales Smart

DEPOSIT TO	ACCOUNT NO.	SOLAS INT
QUANTITY	DETACH UPPER SECTION AND RETURN WITH YOUR REMITTANCE	COST
	Publish for Busines/Frenties for Bright Smith, Smith	200 -
	PED-to-x Constrate-	Office of Flower
	4-965 3254 • 28690 TXF	5000
	4	

IMPORTANT: MAKE CHECKS PAYABLE TO BALTIMORE COUNTY, MARYLAND MAIL TO DIVISION OF COLLECTION & RECEIPTS, COURT HOUSE, TOWSON 4, MARYLAND PLEASE RETURN UPPER SECTION OF THIS BILL WITH YOUR REMITTANCE.

Herry S. Sweetzwelder, Jr., Esq. 1708 Hundey Building Beltimore 2, Maryland

BALTIMORE COUNTY O' JICE OF PLANNING AND ZONING

County Office Building 111 W. Chesapeake Avenue Towson 4, Maryland

d for	filing	this
	ed for	ed for filing

OHN G. ROSE Zoning Commissioner

1964

Owners Name: Reviewed by: Augus & News

day of

PETITION FOR RECLASSIFICATION

2nd DISTRICT ZONING: From R-6 to R.A.

ZONING: From R-6 to R.A. Zone
LOCATION: Southwest corner of Kinchloe Avenue and
corner of Kinchloe Avenue and
the Avenue and
the Avenue and
Theyer Trace.
DATE & TIME: WEDNESDAY,
MAY 5, 1965 at 10:30 A.M.
PUBLIC HEARIC G: Room
301, County Office Building,
111 'A. Chesspeake Avenue,
Towaco, Maryland

The Coning Commissioner of Baltimore County, by author-ity of the Zoning Act and Ro-gulations of Baltimore County, will hold a public hearing:

Present Zoning: R-6 Proposed Zoning: R.A.

Percel Acres

Beginning for the 'sume at the intersection of the worth-west side of Kinchloe Avenus 40 feet wide, with the north west side of Thayer Terrace, 40 feet wide, tience binding on the northwest side of Theyer Terrace South 44 conds West-187.5 feet, thence leaving said Thayer Terrace North 52 degrees 43 minutes 01 seconds West-187.5 feet, thence North 44 degrees 24 minutes 59 seconds West-187.5 feet, thence North 44 degrees 24 minutes 59 seconds West-187.5 feet, thence North 44 degrees 24 minutes 59 seconds South 45 degrees 37 minutes 40 seconds East-211.29 feet to the place of beginning. feet to the place of beginning. 0.976 Acres of land.

Parcel B

Being the property of Bright Realty, Inc., as shown on plat plan filed with the Zon-ing Department.

Hearing Date: Wednesday, May 5, 1985 at 10:30 A.M. Publia Hearing: Room 301, County Office Building, 111 W. Chesapenke Avenue, Tow-son, Maryland. By Order Of John G. Rose Zoning Commissioner Of Baltimore County

CERTIFICATE OF PUBLICATION

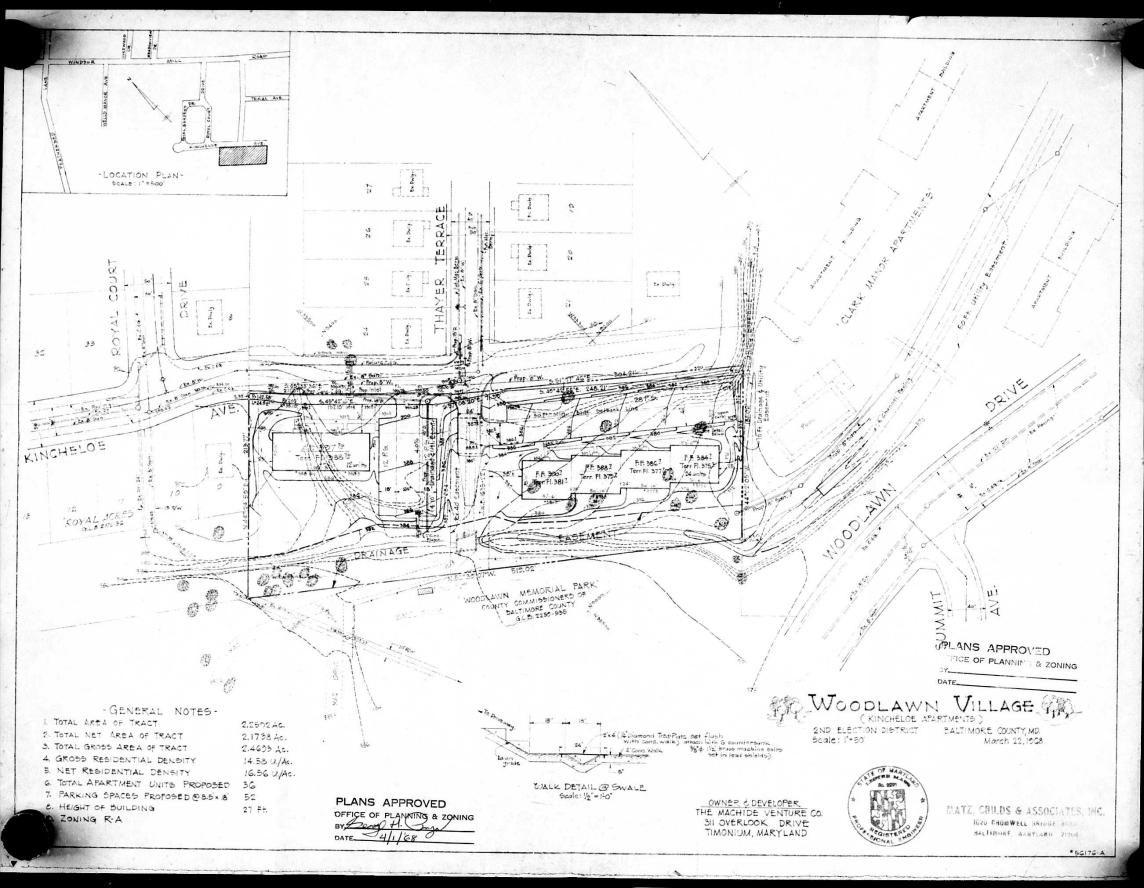
BALTIMORE COUNTY, MD., April 15 , 1965 .

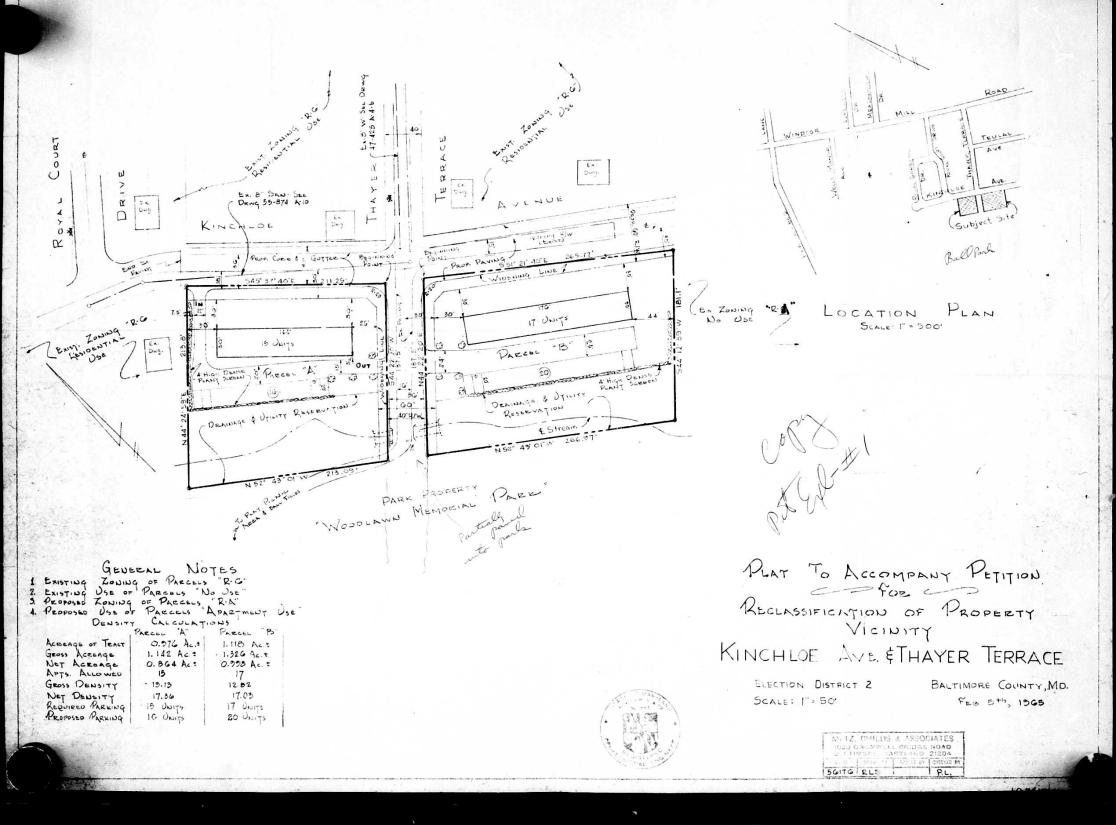
THIS IS TO CERTIFY, That the annexed advertisement was published in THE TIMES, a weekly newspaper printed and published in Baltimore County, Md., once in each of one successive weeks before the 5th May ,19 65 , the first publication appearing on the 15th day of April 19 65 THE TIMES

> Werk Manager. John M. Martin

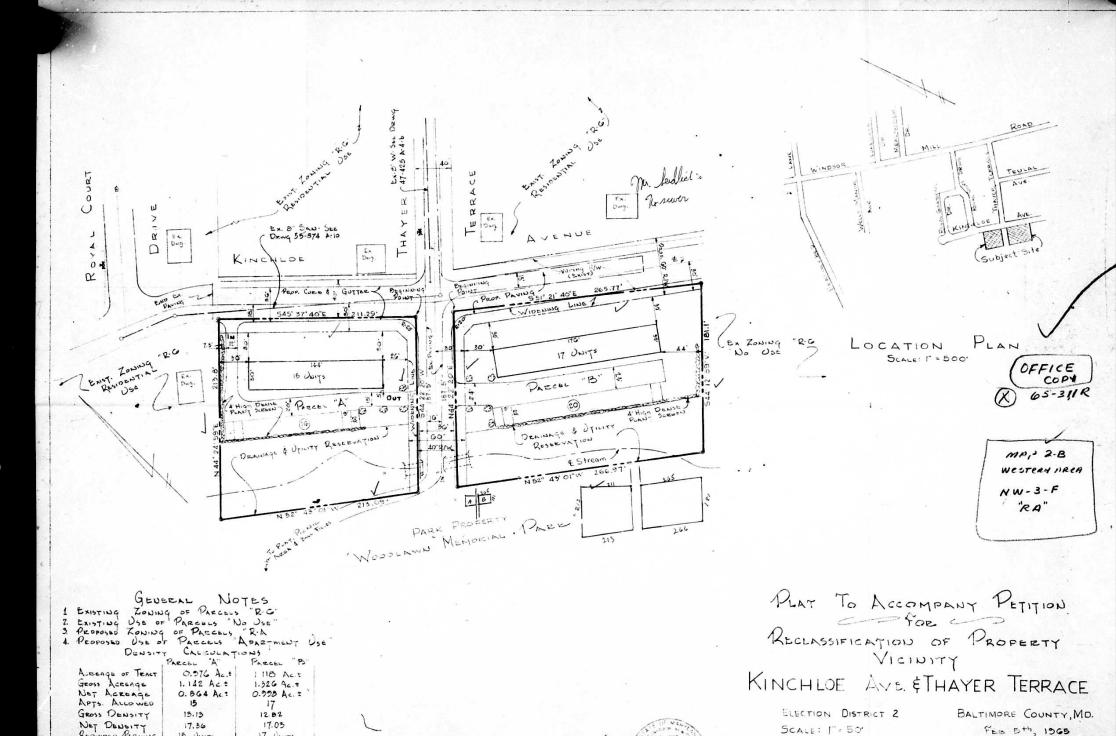
Cost of Advertisement \$ 23

Purchase Order A8763 Requisition No. F413





21 12 07 6 9 6 2 9 6 01 11



4 6 8 10 12 14 16 18 20 22 24 26 28 30 26 24 22 20 18 16 14 12 10 8 6 4 2 0

REQUIRED PARKING PROPOSED PARKING

15 UNITS

17 UNITS 20 UNITS

MATZ, CHIEDS & ASSOCIATES,
1016 CAGEWELL BRIDGE ROAD
BITTIONE MAPYLAND 21204
11 THOORE MAPYLAND 21204
156176 RLS PL.

COUNTY SO AL