# PETITION FOR ZONING RE-CLASSIFICATION AND/OR SPECIAL EXCEPTION # 66-114 RX

AND WEEK A SPECIAL CYCEPION, WOOLR THE SAID ZONINGLAW
AND REGULATION OF BALTINGE COUNTY, TO USE THE MERCIN

DESCRIBEO PROPERTY FOR ELEVATOR APARTMENT BULDINGS
Property is to be posted and advertised as prescribed by Zoning Regulations.

Lo we, agree to my expense and nevermon as presenced by coming Acquisions.

Lo we, agree to my expense of above re-classification and/or Special Exception advertising, posting, etc., upon filing of this petition, and further agree to and are to be bound by the noning regulations and restrictions of Baltimore County adopted pursuant to the Zoning Law for Baltimore County.

Ca B Benlty, Inc.

The City of Baltimore in Th

County.
C & B Realty, Inc.
Date Land James Seelty, Jr. Freeldent
Contract purchaser

ddress C/o M. William Adeleon 1035 Md. Hat'l. Mr. Bldg. Baltimore, Md. 21202

Address .1035. Md. Nat'l. St. Bldg.
Baltimore, Md. 21202
ORDERED P: The Zoning Commissioner of Baltin

estition be advertised, as eneral circulation throughthe had before the Zoning g in Townon, Battimore . 196. 5. as. 10208 clock

Leoch 11/8/45

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E SISTERS OF HERCY IN A E CITY OF MALTO. E/S of C 950' N of Gittings

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IN THE

FOR

BALTIMORE COUNTY

Misc. Docket No. 8 Folio 231 Case No. 3808

Mother Mary Carlotta Duffy, R.S.M. President Legal Owner

Address C/Q N. William Adelson 1035 Md. Mat'l, Bk. Bldg.

Baltimore, Md. 21202

JUNE FINNEY
. RIDGEWAY TRIMBLE
. CARL LORMETER,
CENNETH F. MOLZ and
FILLIAM C. SCHEIMER, JR.
Appellants

Appellants

WILLIAM S. BALDWIN, W. GILES PARKER and JOHN A. SLOWIK, Constituting the County Board of Appeals for Baltimore County

and
THE SISTERS OF MERCY IN THE
CITY OF BALTIMORE

C. & B. REALTY, INC.

Intervenia Appellees

ORDER FOR APPEAL BY INTERVENING APPELLEES

Mr. Clerk:

Please enter an appeal to the Court of Appeals on behalf of The Sisters of Morey in the City of Baltivore and C. & B. Realty, Inc., Intervening Appellese, from the decision and order entered in this action on November 17, 1967, by the Circuit Court for Baltimore County.

W. Lee Harrison
Attorneys for Intervening
Appelless

DESCRIPTION OF 23,48 ACRES OF LAND ON CHARLES STREET AVENUE

Beginning for the same at a point on the east mide of Charles Street Avenue 66 feet wide as shown on State Roads Commission of Mary and PR Right of Way Plat No. 11548, said print of beginning being 950 feet core paper or less north of Gittings Avenue, said point of beginning being ald N. Charles Burke, Trustee, to The Sisters of Mercy in the City of Balti-County in Liber W.P.C. 529, Folio 336 running thence binding on part said second line of the fifth parcel of land in the above mentioned as now surveyed North 84 degrees 22 minutes 20 seconds East 1048.1 to the beginning of the fifth line of the fourth parcel of land as scribed in the above mentioned deed, running thence binding on part said fifth line as now surveyed North 59 degrees 23 minutes 20 seconds East 1039.90 to the west side of Bellona Avenue as it now exists running thence binding on the west side of said Bellona Avenue the four following courses and distances as now surveyed viz: first, North 12 degrees 00 minutes 50 seconds West 304.50 feet; second, by a line curving to the right with a radius of 1825.00 feet for a distance of 105.11 feet, said curve being subtended by a chord bearing North 10 degrees 21 minutes 30 seconds West 105.10 feet; third, North 8 degrees 42 minutes 50 seconds West 56.25 feet; and fourth by a line curving to the left with a radius of 700.00 feet for a distance of 44.17 feet, said curve being subtended by a chord bearing North 10 degrees 31 minutes 18 seconds West 44.16 feet running thence for a line of division as now surveyed South 87 degrees Journal themse for a line of division as now surveyed South 87 degrees 32 minutes 00 seconds west 1035.68 feet to the beginning of the second line of the sixth parcel of land as described in the above mentioned deed running themse binding on the said second line of the last mentioned sixth parcel and also binding on part of the fourth line of the above mentioned fifth parcel of land as now surveyed South 85 degrees 36 minutes 00 seconds West 848.64 feet to the southeast corner of Lot No. 40 as shown on a Plat entitled "Amended P at of Woodbrook Village" dated November 17, 1953 and file" among the Plat Records of Baltimore County ir Liber G.L.B. 19, Folio 123 running thence binding on the east side of said Lot No. 40 and Lot No. 39 as shown on the above mentioned plat as now surveyed North 5 degrees 29 minutes 10 seconds West 160.00 feet to the northeast corner of said Lot No. 39 running thence binding on the north side of said Lot No. 39 as now surveyed South 85 degrees 36 minutes 00 seconds West 150.00 feet to the east side of said Charles Street Avenue running thence binding on the east side of said Charles Street Avenue the two following courses and distances as now surveyed viz: first, South 5 degrees 29 minutes 10 seconds East 505.16 feet and second, South 5 degrees 33 minutes 15 seconds East 150.00 feet to the place of beginning.

Containing 23.48 Acres of land more or less.

Being parts of the first, second, third, fourth and fifth parcels
of land as described in a deed from N. Charles Burke, Trustee, to The Sisters
of Mercy in the City of Baitimore dated July 21, 1020 and filed among the

CERTIFICATION OF SERVICE

I HERBHY CERTIFY that on this /5 day of December, 1967, copy of the foregoing Order for Appeal was mailed to Ernest C. Trimble, Esq., 604 Jefferson Building, Court House Square, Towan, Karyland 21204, Aifred J. Brennan, Esq., 825 Eastern Boulevard, Baltimore, Maryland 21221, and Andrew J. Burns, Jr., Esq., 6033 Bullona Avenue, Baltimore, Maryland 21212, Attorneys for Appellants.

Of Counsel for Intervening Appellees

Land Records of Baitimore County in Libe. W.F.C. 529, Folio 336.

Also being Lots Nus. 39 and "0 as shown on a plat entitled "Anunded Flat of Woodbrook Village" dated November 17, 1953 and filed among the Flat Records of Baitimore County in Liber G.L.S. 19, Folio 120.

Nordal K. Zun Donald L. Brown Reg. No. 3423 MAP

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IN THE

CIRCUIT COURT FOR

BALTIMORE COUNTY

Folio 231

Case No. 3808

Misc. Docket No. 8

Nov 12 Reclassification and SE DENIED by D.Z.C. 15 Order for Appeal to County Board of Appeals Hearing on appeal held before County Board of Appeals Apr. 27 June Application was made by letter from coursel for petitioners ants for an additional supplemental hearing to tuke r testimony. Request was denied by the Board, (letter July 13 Coursel for petitioners filed notice to dismiss the appeal. (Harrison) Letter from coursel for petitioners correcting letter of July 13th 25 Letter from counsel for protestants objection to dismissal (Trimble) Additional hearing held before the Board at which arguments were presented pro and con on the right under the applicable rules to dismiss the appeal under the circumstances - case held sub curia Order of County Board of Appeals dismissing appeal Aug. Order for Appeal filed in the Circuit Court for Baltimore County by E. Trimble, coursel for professions, for June Finney, et al (File #3808) 5 Sept. Nov. 17 ORDER of Judge Proutor reversing Board and remanding case to the Opinion of Judge Proctor filed 21 Order for Appeal filed in the Court of Appeals by the attorney for the petitioners, W. Lee Harrison, Esq. El Dec. Order to Dismiss Appeal filed in the Court of Appeals by Appeal dismissed by the Court of Appeals Mandate from Court of Appeals filed (Reverts to Order of Remand by the Circuit Court) Order of the Board DENYING reclassification and special exception

9th District

23.48 acres

THE SISTERS OF MERCY OF BALTIMORE CITY

C. & B. Realty, Inc., Contract Purchas

E/S Charles St. 950' N. of Gittings Avenue

JUNE FINNEY,
I. RIDGEWAY TRIMBLE,
W. CARL LOHMEYER,
KENNETH F. MOLZ and
WILLIAM C. SCHEINER, JR.

Appellants
VS.
MILLIAM S. BALDMIN,
W. GILES PARKER and
JOHN A. SLOWIK,
Constituting the County Board
of Appeals for Baltimore Coun

and
THE SISTERS OF MERCY IN THE
CITY OF BALTIMORE

and
C. & B. REALTY, INC.
Intervening Appellees\*

ORDER

The aforegoing matter, having come on for hearing on the Intervening Appellee's Demurrer to the Petition of Appeal, a request for hearing having been made and memorands submitted by the Appellant and Intervening Appellee and oral arguments having been heard and con ...ered.

IT IS THIS TO day of November, 1967, by the Circuit Court of Baltimore County ORDERED that the intervening Appellee's Demurrer be, and it is hereby over ruled and the Order of Dismissal of the County Board of Appeals of Baltimore County be, and it is hereby reversed and the case remanded to said Board of Appeals fo. a decision on the merits, with costs of the Appeal to be paid by the Intervening Appellees.

AND, IT IS FURTHER ORDERED, that an oral request by the Intervening Appellee, made at the time of the hearing horeof.

= 37 REDICOV 17 1907

to file an Answer to the Petition of Appeal, be, and it is hereby denied.

Lemik Corotor

I HEREBY CERTIFY, that a copy of the foregoing ORDER was mailed to M. Wi'liam Adelson, Esq. and W. Lee Harrison, Esq. . Attorneys for Intervening Appellees.

ORVILLE T SOSNELL CHERK
Per 10 H10 Willer
Dep ty/Cherk

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### BALTIMORE COUNTY, MARYLAND

INTER-OFFICE CORRESPONDENCE

TO Mr. James A. Dyer, Chairman

\*60.119 KX Date September 29, 1955

FROM Inspector Alvin B. Mehay

SUBJECT The Sisters of Nercy in the City of Balto. E/S Charles Street 950' N of Gittings Ave. Dist. 9 9/28/65

5E1.3-C 7-A RA-X The submitted site plan did not indicate on site fire hydrant locations. Be advised, this protection shall be provided in accordance with the Baltimore

For additional information or assistance please contact Inspector Alvin B. Nehus at VAlley 5-7310.

County Standard Design Manual 1965 edition

PHR: js

· MICROFILMEL

M. WILLIAM ADELSON

Movember 16, 1967

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Messrs. William S. Baldwin, W. Giles Parker and John A. Slowik, constituting the Board of Appeals Towson, Maryland 21204

Re: Sisters of Mercy, et al. Case No. 66-114-RX

Gentlemen

EDS/A

Replying to the November 10, 1967 letter of Ernest C. Trimble, Emq., addressed to Non. William S. Baldvin, Chairman of the Board of Appeals, and concerning the ruling of Judge Proctor at the November 9, 1967 hearing on the appeal in the above matter, I write to advise that the Sisters of Morcy in the City of Baltimore and C. 8 B. Bastly, Inc. propose to Baltimore Science of the Circuit Court for Baltimore County, when unitered, to the Court of Appeals of Maryland.

In view of the foregoing we respectfully request that the Board maintain the status use in this case until expiration of the period [707 appeal from the deck.ion of the Circuit Court, with me appeal having been entered, or, if an appeal he entered, until the matter is finally determined by the Court of Appeals of Maryland, at this point, further delay will harm no one and can only serve to further the interests of juntice.

Respectfully yours,

M. Julhin Jalla

MWA/kay Encl.

September 29, 1965

BALTIMORS COUNTY CFFICE OF FLANKING AND ZONING COUNTY OFFICE SULLDING TOUSON, MARYLAND 21204

M. Willis, Adelson, Ksq. 1035 Maryland Mational Hank Hldg. Baltimore, Haryland 21202

SHEMIST: Reclassification from N-10 to (\*)

H-t. and Speakal Emercian For Elevator Apracum Buildings for New Sisters of Heavy In the City of Bultwore, located on the East aide of Charles Street Horth of Citings Awares; the Listrict, (Item ) - September 27, 1905)

#66-119 EX

The Zoning Advisory Consistee has reviewed the subject petition and

STATE ROADS CHOMISSION: The proposed entrance located on Charles Street will be subject to the approval of the State Roads Conmission.

BUREAU OF TRAFFIC ENGINEERING: This Bureau will review and comment if n I CHE BUREAU, PLANS REVIEW: Comments attached.

MULTI OF SIGNABRING:

Utilities: "After - Existing 10" water in Sallons avenue Acieting 10" water in Charles Street avenue Acieting 10" water in Sadden avenue

Lit way be necessary to pump to adequately supply the upper floors of the high rise buildings.

Sever - Sailing 9" evene in Sandonn avenue; notes a story described to serve the subject site. If it is determined that the sever is not adequate, an extension to the existing there capture in Charles Street Avenue at Helia Avenue may be necessary. necessary.

Adequacy of existing utilities to be determined by developer or his ungineer.

The above comments are not intended to indicave the appropriateness of the soning action req soled, but to assure that all parties are made source of values or problems that may have a bearing on this case. The Director and/or the isputy intenter of the Office of Planning and Endist will subsit recommendations on the appropriateness of the requested goning 10 days before the Joning Commissioner's bearing.

The following numbers had no comment to nifer

Buildings Department Office of Planning and Zoning, Project Planning Division office of Planning and Zoning. Zoning Administration Division

Very truly yours,

oc: Mr. J.Myers, St. Rds. Comm. Mr. R. Hoore, Bur.of Traf. Eng. Lisut.Norris, Fire Bureau Mr. C. Brown, Bur. of Eng.

MON1 5 755 W -

MICROFILMED

M WILLIAM ADELSON DRNEY AND COUNSELLOR AT LAW

November 15, 1965 --

69

Mr. John G. Rose, Zoning Commissioner Baltimore County Office of Planning & Zoning County Office Building Towson, Maryland 21204

Re: Petition for Reclassification from a
R-10 to a R-A Zone and Special Exception
for Elevator Apartismic Buildings - K/S
of Charles Street 950' North of Gittings
Avenue, 9th Election District of Baltisore
County, Maryland, The Sisters of Morcy in
the City of Baltisore, Legal Owners, and
C. a B. Realty, Inc., Contract Furchaser,
Petitioners - Case No. 56-114-RK

On behalf of the Petitioners, The Sisters of Mercy in the City of Baltimore and C. & B. Realty, Inc., please enter an appeal to the County Board of Appeals from the decision of the Deputy Zoning Commissioner, dated November 12, 1965, denying the reclassification and special exception requested in the about a size of the County Code, as enacted by Sili No. 86, approved June 10, 1960.

A check for \$70.00 is enclosed herewith to cover ae cost of the instant appeal.

Respectfully yours,

M. Milles Adelson, Attorney for The Sisters of Mercy In the City of Baltimore and C.2B. Resity, Inc., Petitioners

MICROFILMED

DUE WHITEFORD TAYLOR & PRESION

SUN LIFE BUILDING CHARLES CENTER BALTIMORE, MARYLAND DE

November 10, 1967

William S. Baldwin, Chairman Board of Appeals for Baltimore County County Office Building Towson, Maryland 21204

Perition for reclassification from R-10 zone to R-A zone, and from R-10 zone to R-A zone, and periting the second periting to the second periting to the city of Baltimore, No. 66-114-RX, also known as: June Pinney, et al., constituting the County Board of Appeals for Baltimore County and the Sisters of Mercy in the City of Baltimore and C & E Realty, Inc., interventione and C & E Realty, Inc., intervential times and county for Baltimore and C & E Realty, Inc., intervential times county, Misc. Docket No. 8, Polio 231, Case No. 3630

Dear Mr. Baldwin

At a hearing before Judge Proctor on November 9, 1967, on appeal from the Board's Order of Diemissal in the above entitled case, the Judge ordered that the Soard's Order of Diemissal be reversed and the case remanded to the Board. He requested that the attorneys for the parties agree on the form of the Order and submit it to the Court for signature.

At the time of the aformsaid hearing, the Inter-tening Appellees made an oral request (following the over-ruling of their Demurrer) that they be permitted to file an Answer, but this request was denied.

William S. Baldwin, Chairman Board of Appea's for Paltimore County Agy Two November 10, 1967

Inasmuch as the formal Order should be forth-coming shortly and the file returned to the Board, we are hereby making a timely request for an immediate decision.

Very truly yours.

2-11211 Ernest C. Trimble Attorney for Protestants-Appellants

ECT - dbm

cc: M. William Adelson, Esquire W. Lee harrison, Esquire

Rec d 11/10/67

# BALTIMORE COUNTY, MARYLAND

INTER-OFFICE CORRESPONDENCE

10. Mr. John G. Roos, Zoning Commission October 29, 1965

FROM George E. Gavrelis, Director

SUBJECT. #86:114-BX...Reclassification and Special Exception from R-10 to R.A. Zoning, for Elevator Apartment Buildings. East side of Charles Street 950 feet North of Gittings Avenue. Being the property of the Sisters of Morey in The City of Baltimore.

9th District

HEARING: Monday, November 8, 1965 (10:00 A.M.)

The staff of the office of Planning and Zoning has reviewed the subject petition for reclassification from R-10 to R.A. zening together with a Special Exception for elevator apartment buildings. It has the following advisory comments to make with respect to pertinent planning factors:

- The subject property now is devoted to an institutional use of extremely low intensity. Single-family residential development abuts the property on the north and on the south as well as partly to the east. Group house development also exists immediate-ly to the east of Selloma Avenue. Charles Street has provision for four lames of traffic. Belloma Avenue has varying widths in the City and County.
- 2. In connection with its studies for new elevator apartment zones, the Planning staff notes that the subject property could comply with prospective locational criteria for suburban elevator apartments. Obviously, these criteria are not yet a matter of requiation and can not be exercised until such time as the Ioning Fegulations are changed. The Planning staff attempted in its drafts for new apartment zones to limit new elevator, apartment sites to areas with good relationships to major shopping facilities of the property is a service by public transit. It is the latter criterion with which the subject property is in compliance.

GEG: bm



RS: PATITION FOR MECHASISTICATION R-10 to R-4 Line E/S of Charles Street 950\* North of Sittings - 5th The Sisters of Mercy in the City of Saltimore

DEFINIT ECONO COMICASCINI

BALTIMO 1 37 377 No. 66-111-37

The Patitioner sacks a reclassification of his apoperty from an R-10 lone to an R-4 lone and a Special Expension to permit the construction of Town Houses, Burden and Medium Rise

Mr. Joseph Shelty, Vice-President of the Corporate constructor Purchaser, was the sole witness testifying or behalf of the Petitioner. His tertinory was concerned primarily with the proposed plans for the sportner's complex.

changes in the claracter of the neighborhood that would justify granting the re-coming. Since the Ostition for reclassification falls, so must the request for a inecial incention if wise fail.

oming Cormissioner of Faltimore Journey this 12 day of the same is hereby continued as and to remain as 8-20 Come; and the Stocial precision for elevator apartment buildings be and the same is homely TENT .

Thurd O Hart

Rick Moler 9.3001 JUNE FINNEY
I. RIDGEWAY TRIMBLE
W. CARL LOHMEYER
KENNETH F. MOLZ and
WILLIAM C. SCHEINER, JR.

nd
EER, JR.
IN THE CIRCUIT COURT
FOR BALTIMORE COUNTY

Misc. Dycket No. 8

WILLIAM S. BALDWIN
W. GILES PARKER and
JOYN A. SLOWIK
Constituting the County Board
of Appeals for Baltimore County

Folio 231 Case # 3808

THE SISTERS OF MERCY IN THE CITY OF BALTIMORE

C. & B. REALTY, INC.

OPINION

In this case the decision of the Deputy Zoning Commissi er, adverse to the petitioners, was rendered some time prior to November 15 1965. On that date the petitioners filed an appeal to the County Board of Appeals of Baltimore County. Thereafter, hear ings were held on four different days - apparently full days - the last of which was April 27, 1967. On that date upon the conclusiof testimony, the parties, petitioners and protestants, announced that the case was submitted to the Board for decision, on July 13 1967. W. Lee Harrison, of counsel for the petitioners, wrote a letter to the County Board of Appeals, as follows: "Please dismi the appeal filed in the above captioned matter to the Board of Appeals of Baltimore County on behalf of Applicant, the Sisters Mercy." On July 18th, Mr. Harrison wrote an amended letter reading as follows: "My letter of dismissal dated July 13, 1967, should have been on behalf of The Sisters of Mercy in the City of Balti more and C & B Realty, Inc., Petitioners. Please accept this lett

the part of the proceeding at which testimony is taken and argumen

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So that, if my construction of the meaning of the word in Rule 4 is correct (and I believe that the context in which the word is used in that Rule directs such meaning), then either one the word as used in the Rules of the County Board of Appeals, or the right to withdraw or dismiss an appeal is limited to the period of time up to, but not extending beyond, the conclusion of the public proceedings before the board at which testimony is taken and argument of counsel is heard. Unless there is something which would require the same word to have two different meanings in the same set of rules, the Court obviously should see that it has a uniform meaning. In my judgment, not only is there nothing to require that the word be given two meanings, but exa 3b by itself indicates to me that when the Rule says, " he conclu sion of the hearing on said appeal," they are talking about the phase of the case up to, but not including, the decision by the board. It is my judgment that the petitioners had no right to dismiss the appeal at the time when they did, and the board had power to dismiss the appeal when it did.

The next question presented to me is whether or not I should, hawing made this decision, summarily remaid the case to the board with instructions that they should strike out the order consider of dismissal and proceed to decide the case, or should/the oral request of the petitioners that the case be reopened for the takin of additional testimony. It seems to me that the short answer to that question is that the board refused to open the case for the taking of additional testimony, and the petitioners did not take

as a correction of my letter of July 13, 1967."

The Protestants objected to the dismissal of the appeal However, after argument before the Board, its Rule 3b was interpreted as permitting dismissal of the appeal at any time prior to decision. On August 8, 1967, the Board signed an order "that said appeal be and the same is hereby dismissed."

Protestants filed an appeal from that order to this

court. The petitioners have demurred and have asserted several grounds for their demurrer. Two of these give the court no concer-September 1, 1967, to broaden the Rule so as to avoid the quandar which was presented by the decision of the Court of Appeals in Adler v. Baltimore, 242 Md. 329. For years in Baltimore County appeals have been captioned exactly as was this one, and in my judgment the caption is proper in spite of the provisions of the Maryland Rule referred to above. Second, that the Appellants are not "aggrieved parties." It is argued that not only are the Protestants-Appellants not aggrieved by the order from which they have appealed, but the effect of that order is to make them the successful litigants. This argument has only surface app il so fa as this Court is concerned. The Court cannot forget the expense incurred by all parties in zoning matters, with which the Court was quite familiar before ascending the Bench. The Court is also well aware of the provisions of the Zoning Regulations which requires a lapse of eighteen months between the date of an adverdecision and the refiling of another petition for the same some change in conditions. Second, so as to provide protestants

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with a period during which they might recoup their financial strenth. If the petitioners are right, and they have a right to dismiss the appeal to the County Board of Appeals, then the eighteen months in this case would run from the date of the Deputy Zoning Commissioner's decision. The eighteen months period would have already elapsed. Clearly in my judgment, this constitues prejudice and makes the Appellants aggrieved parties.

The third and final ground of the Demurrer is not quite as simple, and the answer to it is not as clear cut as the first two grounds. The County Board of Appeals interpreted its Rule 3.b. "An appeal may be withdrawn or dismissed at any time prior to the conclusion of the hearing on said appeal", to mean that the withdrawal or the dismissal could be entered at any time before the Board handed down its decision.

The petitioners have referred the Court to several decisions which deal with the meaning of the word hearing. One of them is International Manding Machine Co. v. Commissioner. 37 Fed 2d 660 at 662. (Second Circuit) In that case the Second Circuit was dealing with a rule of the Commissioner of Internal Revenue reading as follows: "Upon motion made, the board may, in its discretion, at any time before the conclusion of the hearing, permit a party to a proceeding to amend the pleadings to conform to the proofs." It is interesting to note that the rule there involved merely the amendment of the pleadings, not diaminated or withdrawal of an appeal such as is presented here. In construing the expression, "before the conclusion of the hearing," the Court said: "As ordinarily used, "hearing" means the whole proceeding, down to and including the decision although sometimes from its context, it may be confined to the introduction of evidence and the submission of oral or written argument thereon."

Does the context in this case indicate that the word hearing should be given a meaning other than the primary meaning given to the word by the Second Circuit Court of Appeals? The word "hearing", or the plural "hearings", is used in several other place: in Rule 4 which is captioned, "Conduct of Hearings. In three of the four sections of that Rule, the word is used at least once. In the judgment of the Court, as used in Rule 4, the word must be construed to mean the taking of testimony and hearin of arguments before the Board. For example, Section a, - "All hearings held by the county board of appeals shall be open to th public." This patently is directed to the proceedings before the Board where testimony is taken and argument is heard. "No hearing shall be private even though all parties agree," is again direct to the proceedings during which testimony is taken and argumen is heard. No one would contend that anyone, other than board members, can attend the discussions of the board concerning their decision Section b.. "The chairman shall regulate the course of

Section b., "The charman shall regulate the course of hearing and shall rule upon procedural matters, applications, modifications and objections made during the course of the hearin subject to the concurrence of the majority of the Loard conducting the hearing." Again, it seems clear to me that where the word "hearing" is used in that section, it is directed to the part of the proceedings up to, but not including, the decision of the case.

Section c.. "A he ring may be adjourned from time to time for good cause shown and if the time and place of reconvening the hearing is announced at adjournment, no further notice of reconvening shall be required." Obviously, this is directed to

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an appeal from that ruling. Under the decisions, not only in this court but also in the Court of Appeals, if the petitioners had wished to do so they could have appealed from that ruling. Even though it was not in the form of a formal order, it was final as far as the petitionars were concerned, and therefore, in my judgment, amoughable.

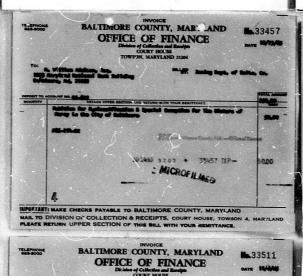
In addition, I don't know, nor have I been advised, exactly what the proposed additional teatinony is or would be. It has been hinted that a very recent decision concerning property if the Towson area is what brought about the request for additional testimony, and that the additional testimony would bring formally to the attention of the Board that decision. If that is the case, in my judgment, the request came too late because there would never be an end to these proceedings if the property where were permitted to bring before the board matters which were not even in existence as of the date of filing of the petitions.

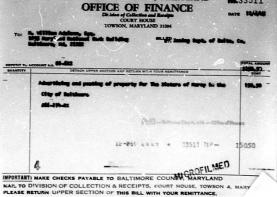
So that, I will sign an Order sending the case back to the board, directing the board to strike out the order of dismissal and directing the board to go ahead and decide the case forthwith.

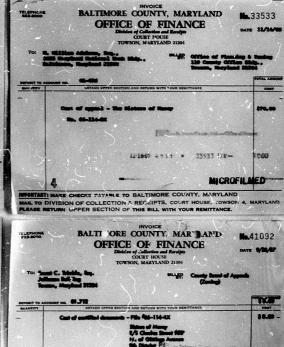
Mr. Smith: May I ask that the record show that the peritioners requested authority of the court to answer the petitio

The Court. Yes, I can refer to that. The petitioners during the course of argument asked leave of court. If I overrule, the denurrer, to file an answer to the Petition for Appeal in which would be asserted a request that the matter be returned to the board for the taking of additional testimony. As I indicated in the decision, I have refused this request. However, I don't want the fact that I have refused permission to file an answer to be construed by anyone as a ruling on the merits on the question of the taking of additional testimony.

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1-73-0 :

MAIL TO DIVISION OF COLLECTION & RECEIPTS, COURT HOUSE, TOWSON & MARYLAND PLEASE RETURN UPPER SECTION OF THIS BILL WITH YOUR REMITTANCE.

IMPORTANT: MAKE CHECKS PAYABLE TO BALTIMORE COUNTY, MARYLAND

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RE: PETITION FOR RECLASSIFICATION : PETITION FOR RECLASSIFICATION from R-10 zone to R-A zone, and Special Exception for Elevator Apartment Buildings (X) Charles Street 950' North of Gittings Avenue 9th District The Sisters of Mercy in The City of Bultinose OF BALTIMORE COUNTY The City of Balti Petitioners

BEFORE COUNTY BOARD OF APPEALS

No. 66-114-RX

#### OPI NION

This case comes before the Board of Appeals from the Deputy Zoning er on an application for rezoning from R-10 to R-A, and for a Special having been adverse, the appeal was taken by the petitioners.

The Board is making no decision as to the merits of the case but will only point out that four days were spent in the taking of testimony and approximately half of another day was occupied by a hearing and arguments of counsel on the subject matter of this Opinion. Following the conclusion of the taking of testimony on April 27, 1967 the Board announced that it would take the case under advisement. No final Order has

On June 23, 1967 application was made by letter from counsel for the petitioner-appellant for an additional supplemental hearing to take further testimony. This request was denied by the Board, whereupon on July 13, 1967 counsel for the petitioners filed a notice to dismiss the appeal. This was objected to by counsel for the protestants, and a hearing was held on July 28, 1967 at which arguments were presented pro and con on the right under the applicable rules to dismits the appeal under the

The Boltimore County Zoning Regulations provide in Section 501.3:

66-114-RX - The Sisters of Mercy

"Subject to the approval of the County Council, the County Board of Appeals shall have authority to adopt and amend from time to time rules of preatrics and procedure to cover the conauct of its proceedings. Such rules may include matters relating to filling fees, meetings and hearings conducted by the Board, the manner in which the Chairmon of the Board shall be selected and the term for which he shall of the Board shall be selected and the term for which he shall consider the selection of the Board shall be selected to conduct its proceedings. Said rules and regulations who approved by the County Council shall have the force and effect of low."

Juder this Section the County Board of Appeals has adopted Rules of and Procedure which were approved by the County Council by Bill No. 108 on January 6, 1966, and hence " \* \* \* have the force and effect of law." Rule 3 b. states - "An appeal may be withdrawn or dismissed at any time prior to the conclusion of the hearing on said appeal." The sale issue before the Board or this time relates exclusively to the meaning of this Rule in the light of the appellants! letter of dismissal filed in July of 1967, and its determination must hinge on the narrow interpretation of the meaning of the word "hearing" as used in said Rules. It has been said that "the lang\_age of a statute is its own best expositor", and even if at the time of the adoption of the Rule the adopting authority had something else in mind, the word must be construed in its ordinary meaning in general parlance, and specifically its meaning to practitioners before the Board under the Rules as published.

The meaning of this word has been considered by many courts, r.w apparently it was originally used in chancery proceedings, being analogous to the word "trial" as used in the law courts and, subject to the broad powers of chancery, has always been construed to embrace every step in a chancery proceeding down to and including the final decision ruling for or against any party to the cause. The "hearing" therefore is not concluded until some action is taken which may materially affect the rights of the parties. This is clear on the authority of many cases, most of which are cited in "Words and Fhrases", Vol. 19, p. 162, et seq.; 39 C.J.S., p. 875, et seq.; Black's Law Dictionary, among the more interesting of which are:

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- 3 -Equitable Life Insurance Co. of Iowa vs. McNamara, 278 N.W. 910

In re Enger's Will, 30 N.W. 2d, 694 at 700

International Banding Machine Co. v. Internal Revenue, 37 Fed. 2d 660

State v. State Roads Commission, 131 S.E. 7

State v. Chavez, 113 P. 2d

Chicago Rallway Co. v. Blair, 20 F. 2d 10

Grant v. Michaels, 23 P. 2d 266

People v. Blair, 33 N.Y.S. 2d 183

Bowles v. Baer, 142 F. 2d 787

Keown v. Keown, 121 N.E. 153

State v. Ireland, 138 P. 2d 569

Without poing into exhaustive quotations from all of the above cross, it suffices to say that a large number of them deal with the rule; of administrative bodies and are all pretty much in agruenient with the language as uses in Equitable Life Insurance Company v. McNamara (supra):

"We are inclined to accept the definition of 'hearing' as meaning the trial of an issue, including the introduction of the evidence, the arguments, the consideration by the Court, and the final decree and order."

We have been able to find only one decision which would seem to rule to the contrary, a case perhaps not quite as dry as some others cited above, i.e. Commonwealth of Pennsylvania v. Seventeen Half Barrels of Reer, 94 Pa. Super 430, which involved a rule giving a claimant the right to demand a jury trial in court within five days after the conclusion of the hearing. It was held in this case that the claimant had five days after the conclusion of the taking of testimony and not after the Board handed down its final decision, for the obvious reason that otherwise the claimant could perish from thirst during the indefinite period the Board held the case under advisement.

While it is rue that in common law any plaintiff was entitled to dismiss his suit at any time prior to the actual entry of the verdict, this has been changed by

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Rule 541(b) of the Maryland Rules of Practice and Procedure, neither of which have say applicability to the present case, and the Board is impelled to rule that in the within case the petitioner has the absolute permissive right to dismiss his appeal under the Board's Rule 3 b.

Purely as a matter of information, the Board would like to say that it is at present considering an amendment to its Rules, subject, of course, to approval of the Count Council, to limit the dismissal of cases to a time prior to the conclusion of the taking of

The appeal must, therefore, be entered as dismissed, and the prior Order of the Deputy Zoning Commissioner remains in affect.

#### ORDER OF DISMISSAL

For the reasons stated in the above Opinion, it is this Std day of August, 1967, by the County Board of Appeals ORDERS D that said appeal be and the same is hereby DISMISSED.

Any appeal from this decision must be in accordance with Chapter 1100, subtitle B of the Maryland Rules of Procedure, 1961 edition.

> COUNTY BOARD OF APPEALS OF BALTIMORE COUNTY

William S. Baldwin, Chairma

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The Sisters of Mercy in the

City of Baltimore, Petitic C. C. B. Realty, Inc.,

REFORE

COUNTY BOARD OF APPEALS

OF

BALTIMORE COUNTY No. 66-114-RX

#### OPINION

The petitioners in this case seek a reclassification of a twenty-four acre tract of land situated on the east side of Charles Street approximately 950 feet north of Gittings Avenue in the Ninth Election District of Baltimore County, from an R-10 zone to an R-A zone and a special exception for Elevator Apartment Buildings.

In order for the reader to completely understand the litigation with regard to this property, we will briefly outline chronologically the history of this case before the Board, and its subsequent course through the Circuit Court for Baltimore County and the

The herring of the case before the Board required four full days of testimo the date of the last hearing being April 27, 1967 at which time the Board concluded the taking of testimony and held the matter sub curia. On June 23, 1967 coursel for the petitioners, by a letter to the Board, requested a supplemental hearing to take further testimony. This request was denied by the Board. On July 13, 1967 counsel for the petitioners filed a Motion to Dismiss Appeal before the Board. On July 25, 1967 counsel for the protestants filed a Motion in opposition. On July 28, 1967 the Board held a special hearing to allow counsel for both sides to argue their Motions. On August 8, 1967 the Board passed on Order allowing the petitioners to dismiss the angeal This Order was subsequently appealed to the Circuit Court for Baltimore County by the ottorney for the protestants. On November 17, 1967 the Circuit Court for Baltimore County by Judge Proctor reversed the Board's Order, and remanded the case to the Board with instructions that the Board reach a decision on the merit; of the case. December 13, 1967 the petitioners, by their attorney, filed an Order of Appeal from Judge Proctor's Order to the Court of Appeals of Maryland. On April 28, 1968 the petitioners' attorney filed on Order to Dismiss their appeal in the Court of Appeals of Maryland, and the case was subsequently remanded to the Board for its decision

C. and B. Realty, Inc., the contract purchaser, proposes a mixture of orden apartments, town houses, and mid-rise apartment buildings, totaling 454 apartmen

#### Sisters of Mercy - 66-114-RX

units on the subject property. The mid-rise buildings are six and eight stories respectively, and from the testimony will be 54 feet and 72 feet in the air respectively. The property is rectangular in shape having 655 feet of frontage on the east side of Charles Street extending for a depth of 2100 feet easterly to Bellong Avenue. The subject tract has 510 feet of frontage on the west side of Bellana Avenue. It is part of a larger (48 acre) tract of ground owned by the Sisters of Mercy, a Catholic Order which has accupied the property since 1920 and has used the property as a nursing home.

The subject tract is completely surrounded by residentially zoned land. The zoning to the north of the subject property is R-10, and the portion of that land that is not owned by the Sisters of Mercy is developed with substantial cottage houses ranging in value from \$30,000 to \$40,000. West of the subject property, across Charles Street, is the Elkridge Club which is zoned R-20 and is presently being used for a golf course. South of the subject property the zaning is R-20 and R-10. This land is also develope with substantial cottage houses ranging in value, from the testimony, from \$50,000 to in excess of \$125,000. Easterly, across Bellona Avenue, the zoning it R-G, and the land is developed in a substantial group house development known as Radgers Forge.

Francis X. Gallagher, Esq. testified on behalf of the Sisters of Mercy or ey, that the Sisters have entered into a contract of sale with C. and B. Realty, Inc. to sell C. and B. the twenty-four acre parcel for \$30,000 an acre contingent upon the contract purchaser's being able to obtain R-A zoning. He further testified that the Sisters presently intend to retain the remaining twenty-four acres of their property, and that the Sisters wish to sell the subject tract for the highest price obtainable in order to build a new nursing home.

All of the witnesses for both the petitioners and the protestants agreed that raphy of the land is suitable for any sort of residential development including R-10. One of the principals of C. and B. Realty, Inc. testified that he felt that the land was too valuable for single family cottage residences, however, he did agree .hat he did not think that it would be any problem obtaining \$8,000 per lot if the property vere developed in its R-10 classification.

Expert witnesses appearing on behalf of the petitioners testified to various changes in the neighborhood since the adoption of the comprehensive zoning map for the Ninth District in November of 1955. A realtor testifying for the petitioners stated that in his pointion there were many road changes in the area: such as, the opening of the Bultimon County Beltway in 1962: the dualization of Charles Street and its extension northerly to the Baltimore County Beltway in 1958: Case #5213, the reclassification of the Charles Fountain Apartments from R-10 to R-A, approximately 1600 feet north of the

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#### Sisters of Mercy - #66-114-RX

subject property; and various other reclassifications east of the property along the York Road, particularly Case \$66-105, the property of the St. Vincent's Orphanage, which was a reclassification from R-6 to Business Local. He did agree, however, that none of the changes he referred to can be seen from the subject property, and that all of the changes, except the Charles Fountain Apartments, were from three-quarters of a mile to two miles away. An examination of the zoning map shows the Baltimore County Beltway to be nearly three miles north of the subject tract, while the Greater Baltimore Medical Center and the St. Joseph's Hospital are in excess of a mile away from the subject property.

- 3 -

There was conflicting testimony by traffic experts who testified on behalf petitioners and the protestants. However, in view of the Board's decision with regard to the reclassification we do not feel it necessary to go into this ony, nor to make a determination as to whether or not the proposed apartment project uld, in fact, create congertion on the surrounding streets.

George E. Gavrelis, Director of Planning for Baltimore County, restified that in 1955 at the time of the adoption of the Minth District comprehensive zoning map there was not in existence any criteria for apartment location, nor was there any demand for apartment zoning in 1955. He testified that the subject tract, from the standpoint of accessibility and location on a major arterial highway, does comply with one of the present criterions for apartment zoning. He did state that usually apartments are not proposed in the middle of a cattage house complex without relationship to major streets, and that a reclassification here "could" constitute a change in the neighborhood.

The petitioners produced testimony by an engineer as to the availability of utilities, and without going into detail as to his testimony he testified to general improve-

Bernard Willemain, a recognized expert in the field of city planning, estified that the character of Charles Street, from University Parkway in Baltimore City northerly to the Baltimore County Beltway, is a mixture of large homes, apartments, and institutional uses. He further testified that the Ninth District map made little, if any, provision for apartments in 1955, and it would have been logical in his aginion to place R-A zoning on this land. In his opinion the utility changes, road changes, and changes in land use justify the reclassification requested.

Buford M. Hayden, an expert in the field of city planning testifying on behalf of the protestants, disagreed with Mr. Willemain, and stated that in his opinion the map was correct and that there have been no changes in the immediate area to justify the requested reclassification. He felt that the Charles Fountain Apartments have no effect on the subject property, and that the other changes testified to by the petition. It

#### Sisters of Mercy - 166-114-RX

rere too remote to have any effect on the neighborhood. He stated that he could not in his opinion see how any of the reclasifications along the York Road that were entioned by Mr. Klaus, who testified on behalf of the petitioners, have any influence on the subject property. He felt very strongly that the proposed apartment zoning was not compatible with the surrounding land uses, and that the erection of an eight-story apartment building on a piece of property only 180 feet in width would definitely be detrimental to the community. Also, he felt strongly that the character of the community is definitely single family residential homes, and that there was no error in zoning this property R-10 in 1955 in view of the surrounding R-10 and R-20 developments.

C. Gordon Gilbert, an expert realtur testifying on behalf of the protestants, isogreed with the petitioners' witnesses, and stated that he did not feel that the R-10 zoning here is in error, and that in his opinion a general need for apartments does not justify artment use here between the existing R-10 and R-20 zones He falt that the roa provements are too remote ... have any effect on the subject property. He also felt hat the reclassifications and other changes cited by the potitioners' witnesses were too emote to affect the subject property. He stated that in his opinion the development of this property as proposed would definitely be detrimental to the surrounding property because it would constitute a change in the character of the neighborhood, and would lower values of the homes in the area. He further testified that he feared a reclassification here might lead to a request for a reclassification on the balance of the Sisters' property. He testified that in his opinion the type of "road change" that would affect a property would be one where a new major road went through the property, or completely alongside the property. He did not feel that the road changes relied on by the etitioners affected the property because the character of development ulong Charles Street is generally the same now as it was in 1955.

Numerous residents of the area testified in apposition to the prop clarsification and special exception, and in general most of the witnesses felt that the roposal would create traffic congestion; would depreciate the value of their homes, would be detrimental to the general health, safety, and welfure of the community; and that the reclassification here would constitute a change in the character of the neighbori that would be completely incompatible with the existing homes in the area.

In order to be consistent the Board feels constrained to follow its decision is Case \$65-145-R, the petition of William T. Childs, et al, on the east side of Charles Street approximately 1600 feet north of the subject property, wherein the same general changes in mark institutional uses, etc. were found not to justify a reclassification from an R=10 zone to an R+A zone. For the reasons given above, the Board feels that the petitioners have failed to overcome the presumption of correctness of the comprehensive zoning map. no

Sisters of Mercy - 66-114-RX

we they shown sufficient changes in the character of the neighborhood to justify the

## ORDER

For the reasons set forth in the aforegoing Opinion, it is this // day November, 1968 by the County Board of Appeals, OR DERED that the reclassi and special exception petitioned for, be and the same are hereby DENIED.

Any appeal from this decision must be in accordance with Chanter 1100. subtitle B of Maryland Rules of Procedure, 1961 edition.

COUNTY BOARD OF AFPEALS OF BALTIMORE COUNTY

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PETITION FOR RECLASSIFICATION AI SPECIAL EXCEPTION

ZONING: From R-10 to R.A. Zone. Petition for Special Loception for Elevator Apartment Build-

for Elevator Apartment Buildings.
LOCATION Eastaide of Charless Street 950 feet North - 5 Gittings vertex EUNDAY, NO-VELER S, 1965 at 10:00 A.M. LUPLIC HEARING Exces 10: County Office Building, 111

VEX. ACRES 1965 at 10:00 A.M. E-CPLIC HEARING: Room 10s, County Office Building, 111 W. Chruspeata Avenue, Tomore, Maryland
The Zoning Commissioner of

Raltimore County, by authority of the Zoning Act and Regalations of Baltimor. County, will hold a public hearing: Proceed Zon. ag: R-10 Proposed Zoning: R.A. with Special Exception for Ele-

Constaining 33.48 Acres of Law meets of the first, according to the first, according the first, according the first, fortile and fifth purcels of fast and an described in a deed from N. Charless Indexe, Transler, to The Sixtees of Mercy in the City of Railiance Mad July 31, 1200 Antiliance Mad July 31, 1200 Antiliance Mad July 31, 1200 Antiliance County in Liber W.P.C. 229, Polio 336. Also being Lots Nos. 38 and 40 as about on a plat activities "Assessment First of Woodston of Pat of Woodston 17, 1743 and filed among the Plat Records of Baltimore County in Liber C.I.H. 193

Folio 120.

Being the property of The Staters of Mercy in The City of Baltimore, as shown on play plan filed with the Zoning De-

1965 at 10:00 A.M.
Public Hearing: Room 108
County Office Building, 11
W. Chesapeake Avenue, Tom

By Order Of John G. Rose Zoning Commission Baltimore County

# CERTIFICATE OF PUBLICATION

BALTIMORE COUNTY, MD. October 22 . 19 65.

rints is 10 Century, that use annexed advertisement was published in 1HE TIMES, a weekly sewspaper printed and pullished in Baltimore County, Md. once in each of the

day of Hovember ,19.65 , the first publication

appearing on the 21st day of October

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THE TIMES,

Manager.
John M. Martis

Purchase Order B5238 Requisition No. 97408

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