# PETITION FOR ZONING RE-CLASSIFICATION AND/OR SPECIAL EXCEPTION

TO THE ZONING COMMISSIONER OF BALTIMORE COUNTY

MCHKMENTTNEY LAND COMPANY legal owner of the property situate in Baltin County and which is described in the description and plat attached hereto and made a part hereof, SEC 3-D eby petition (1) that the zoning status of the herein described property be re-classified, pursu to the Zoning Law of Baltimore County, from an R-6, R-10, R-20, and R-40 zone to an ME-154 zone: for the collowing reasons

Error in the original Zoning Map, and a general change conditions.

and (2) for a Special Exception, under the said Zoning Law and Zoning Regulations of Baltimore County, to use the herein described property, for. Blevator Apartment Building

Property is to be posted and advertised as prescribed by Zoning Regulations.

I, or we, agree to pay expenses of above re-classification and/or Special Exception posting, etc., upon filing of this petition, and further agree to and are to be bound by the zoning nore County adopted pursuant to the Zoning Law for Ba

Samuel M. Trivas 6301 Reisterstwon Road Baltimore, Maryland 21215 W. Lee Harrison Loyola BldgPetitioner

Address Towson, Maryland 21204

more or less.

6301 Reisterstown Road Baltimore, Maryland 21215

WITNEY LAND COMPANY

ORDERED By The Zoning Commissioner of Baltimore County, th

., 196 ... 3 that the subject matter of this petition be advertised, as required by the Zoning Law of Baltimore County, in two newspapers of general circulation throughout "altimore County, that property be posted, and that the public hearing be had before the Zonizg er of Baltimore County in Room 106, County Office Building in Towson, Baltimore

10th day of Nay 400) 1 11

#67-21612 South
East 515.00 feet, (7)/75°06'11" East 450.00 feet, (C) North 14°53'49" East 1147.07 feet, (9) North 75°06'11" West 829.65 feet, (10) 433.12 feet in a northwesterly direction along an arc of a curve to the right having a radius of 250,00 feet, said are being subtended by a chord bearing North 25°28'15.5" West 380.95 feet, (11) North 65°50'20" West 265.00 feet, (12) North 71°55'26" West 634. 11 feet, (12) North 09°19!44" East 320.00 feet, (14) North 65°20'08" West 86.82 feet, (15) 545.76 feet in a northwesterly direction along an arc of a curve to the right having a radius of 1762.95 feet, said arc being subsended by a chord bearing North 56°28'01" West 543.58 feet, (16) 167.98 feet in a northwesterly direction along an arc of a curve to the left having a radius of 335.00 feet, said arc being subtended by a chord bearing North 61°57'49.5" West 166.23 feet, (17) 239.39 feet in a southwesterly direction along an arc of a curve to the left having a radius of 225.00 feet, said are being subtended by a chord bearing South 37°00'42.5" West 228.26 Seet and (18) North 63°28'05" West 395.58 feet to a corner of the whole pract, thouse with the outline of said tract South 11°49'57" West 912.13 feet and South 02°41'54" West 18.72 feet to the place of beginning, containing 169.7915 acres of land,

REG. SURVEYOR #2493

PARCEL (A")

PARCEL TO BE REZONED FROM R-6 TO R-A

EIGHTH ELECTION DISTRICT

BALTIMORE COUNTY, MARYLAND REGINNING for the same at the point of intersection of the center

#67-216RX

line of Cranbrook Road, 70 feet wide, and the centerline of Ridgland Road, 100 feet wide, and rurning thence binding on said centerline of Ridgland Road the following three (3) courses and distances, viz.; (1) North 21000'08" East 77.50 feet, (2) 324.30 feet in a northerly direction along an arc of a curve to the left having a radius of 550.00 feet, said arc being subtended by a chord bearing North 04°06'38" East 319.6 feet and (3) North 12046'52" West 337.07 feet to a point in the bed of Warren Road on the northern boundary of the whole tract of land which by deed dated December 15, 1960 and recorded among the Land Records of Baltimore County, Maryland, in Liber W.J.R. 3792 Folio 583 was conveyed by Chelton Land Company to Oxford Land Company. thence running reversely with the outline of said tract of land the following four (4) courses and distances, viz.; (1) South 84°30'50" East 45.36 feet (2) South 83°28'05" East 1454.89 feet, (3) South 11°49'57" West 912.13 feet and (4) South 02041'54" West 18.72 feet to a point on the centerline of Crambrook Road, thence binding on said centerline of Crambrook Road the following four (4) courses and distances, viz.; (1) North 30054'14" West 522.63 feet, (2) 431.31 feet in a northwesterly direction along an are of a curve to the right having a radius of 1635.00 feet, said arc being subtended by a chord bearing North 73°20'48" West 430.06 feet, (3) North 65047'22" West 307.28 feet and (4) 77.00 feet in a northwesterly direction along an arc of a curve to the left having a radius of 1375.09 feet, said are being subtended by a chord bearing North 67023'37" West 77.00 feet, to the place of beginning, containing 26.9503 acres of land,

Wilson F. Outen

67-216RX

PEG SUBVEYOR #2493

PARCET. "B"

PARCEL TO BE REZONED FROM R-10 TO R-A EIGHTH ELECTION DISTRICT

BALTIMORE COUNTY, MARYLAND

BEGINNING for the same at a point in the center of Crambrook Road, 70 feet wide, said point being located 1338.22 reet in a southeasterly direction, measured along the centerline of Cranbrook Road, from the centerline of Ridgland Road, 100 feet wide, said point being also in the western boundary of that tract of land which by dued dated January 27, 1959, and recorded among the Land Records of Baltimore County, Maryland in Liber W.J.R. 3479, Folio 456, was conveyed by Margaret B. Ridgely et al to Oxford Land Company; and running thence binding on the centerline of Cranbrook Road South 80054'14" East 42:46 feet to a point thereon, thence leaving Cranbrook Road and running with the westernmost side of a right of way of Baltimore Gas and Electric Company South 08012'05" West 440.00 feet to intersect the western boundary of the aforesaid tract of land, thence binding on said western boundary, and still with the westernmost side of said right of way of Baltimore Gas and Electric Company, South 02°41'54" West 563.27 feet and South 02°36'35" West 1072.46 feet the outlines of said tract the following four (4) courses and distance viz. (1) South 52012'09" East 1118.55 feet, (2) North 18010'12" East 1009.00 feet, (3) South 31°59'20" East 595.00 feet to the center of Padonia Road, 80 feet wide, and (4) South 31°59'20" East 1095.00 V feet, thence leaving the outline of said tract, South 83041'26 East

#67-216RX

#:7-216RX 357.76 feet and Morth 14053'49" East 1467.31 feet to a point in th centerline of Padonia Road, as proposed to be laid out 80 feet wide thence Linding on the centerline of Padonia Road, as proposed to be laid out, the following four (4) courses and distances, viz.: (1) 172 51 feet in a westerly direction along an arc of a curve to the right having a radius of 3300.00 feet, said are being subtended by a chord bearing South 86°17'51.5" Wept 172.48 feet, (2) South 87°47 43" West 214.73 feet, (3) 493.8% feet in a southwesterly direction along an arc of a curve to the left having a radius of 350.00 feet said are being subtended by a chord bearing South 72°54'11.5" West 488.30 feet and (4) South 58°00'40" West 106.72 feet to the centerline of Cranbrook Road as laid out and now existing 70 feet wide, thence binding on the centerline of Crambrock Road the following five (5) courses and distances, viz.; (1) North 31059'20" West 293.49 feet, (2) 256.35 feet in a northwesterly direction along an arc of a curve to the left having a radius of 675.00 feet, said arc being subtended by a chord bearing North 42°52'97.5" West 254.81 feet, (3) North 53044'55" West 192.93 feet, (4) 291.12 feet in a northwesterly direction along an arc of a curve to the right having a radius of 675.00 feet, said arc being subtended by a chord bearing North 41°22'03" West 289.46 feet and (5) North 28°59'11 West 195.00 feet, thence leaving Crambrook Road and running the following eighteen (18) courses and distances, viz.; (1) North 61°00'49" East 531.54 feet, (2) 536.53 feet in a northeasterly direction along an arc of a curve to the left having a radius of 5739.58 feet, said arc being subtended by a chord bearing North 58019'51.5" East 536.33 feet, (3) North 55°38'54" East 110.00 feet, (4) South 34°21'06" East 250.00 feet, (5) South 14°28'20" West 279.32 feet, (6) South 31°59'30'

PARCEL (C"

PARCEL TO BE REZONED FROM R-10 TO B.L.

EIGHTH ELECTION DISTRICT BALTIMORE COUNTY, MARYLAND

BEGINNING for the same at a point in the center of Cranbrook Road, 70 feet wide, said point being located 495.92 feet in a northwesterly direction, measured along the centerline of Cranbrook Road, from the centerline of Padonia Road, 80 feet wide, and running thence binding on said centerline of Crambrook Road the following four (4) courses and distances, viz.: (1) 53.92 feet in a northwesterly direction along an arc of a curve to the left having a radius of 675.00 feet, said arc being subtended by a chord bearing North 51°27'36.5" West 53.91 feet, (2) North 53°44'55" West 192.83 feet, (3) 291.72 feet in a northwesterly direction along an arc of a curve to the right having a radius of 675.00 feet, said arc being subtended by a chord be ring North 41°22'03" West 289.46 feet and (4) North 28 059'11" Mest 195.00 feet, thence leaving Crambrook Road and running the following eight (8) courses and distances, viz/: (1) North 61 000'49" East 531.54 feet, (2) 536.53 feet in a northeasterly direction along an arc of a curve to the left having a radius of 5729.58 feet, said arc being subtended by a chord bearing N 58 19'51.5" East 536.33 feey, (3) North 55 38'54" East 110.00 feet, (4) South 34 21'06" East 250.00 feet, (5) South 14 28'20" West 279.32 feet, (6) South 31 59'20" East 196.86 feet, (7) South 58 00'40" West 553.18 feet and (8) South 45 40'40" West 210.12 feet to the place of beginning, containing 15.8883 acres of land, more or less.

Wilson F. Outen

EIGHTH ELECTIC | DISTRICT

REGINNING for the same at the point of intersection of the centerline of Cranbrook Road, 70 feet wide, and the centerline of Padonia Road, 80 feet wide, and running thence binding on said centerline of Crambrook Road the following two (2) courses and distances, viz.; (1) North 31 59'20" West 293.49 feet and (2) 202.43 feet in a northwesterly direction along an arc of a curve to the left having a radius of 675.00 feet, said arc being subtended by a chord bearing North 40°34'49" West 201.67 feet, thence leaving Crambrook Road and running the following five (5) courses and distances, viz.; (1) North 45°40'40" East 210.12 feet, (2) North 58 00'40" East 653.18 feet, (3) South 31 59'20" East 318.14 feet, (4) South 75006'11" East 450.00 feet and (5) South 14053'49" West 300.00 feet to a point in the centerling of Padonia Road, as proposed to be laid out 80 feet wide, thence binding on "'e centerline of Padonia Road, as proposed to be laid out, the following four (4) courses and distances, viz. (1) 172.51 feet in a westerly direction along an arc of a curve to the right having a radius of 3300.00 feet, said arc being subtended by a chord bearing south 86°17'51.5" West 172.48 feet, (2) South 97°47'43" West 214.73 feet, (3) 493.84 feet in a southwesterly direction along an arc of a curve to the left having a radius of 950.00 feet, said arc being subtended by a chord bearing South 72°54'11.5" West 488.30 feet and (4) South 58°00'40" West 106.72 feet to the place of beginning, containing 13.8113 acres of land, more or less. Wilson F. Outer

EIGHTH ELECTION DISTRICT BALTIMORE COUNTY, MARYLAND

BEGINNING for the same at a point in the center of Padonia Road, as proposed to be laid out 80 feet wide, said point being located 987.80 feet in a northeasterly direction, measured along the centerline of Padenia Road, from the centerline of Crapbrook Road, 70 feet wide, and running thence South 14 53'49" West 1467.31 feet and South 83 41 26" East 187.11 feet to a point in the eastern boundary of the whole tract of land which by deed dated January 27, 1959 and recorded among the Land Records or Baltimore County, Maryland, in Liber W.J.R. 3479, Polic 456 was conveyed by Margaret B. Ridgely et al to Oxford Land Company, thence binding on part of said eastern boundary, as now surveyed, North 13°27'57" East 2575.15 feet and North 18°03'20" East 498.99 feet, thence leaving said eastern boundary of the whole tract and running the following five (5) :ourses and distances, viz.; (1) North 72°51'08" West 773.14 feet, (2) North 65°50'20" West 458.00 feet, (3) 433.12 feet in a southeasterly direction along as arc of a curve to the left having a radius of 250.00 feet, said arc being subtended by a chord bearing South 25°28'15 East 380.95 feet, (4) South 75°06'11" East 829.65 feet and (5) South 14053'49" West 144/.07 feet to the place of beginning, containing 15 9095 acres of land, more or less.

BEGINNING for the same at a point in the center of Lakespring Way, as proposed to be laid out 70 feet wide, said point having coorvalues of North 63,924.92 and East 1,626.15, as referred to the coordinate system of the Baltimore County Metropolitan District, said point being located 188.39 feet in a southwesterly direction, measured along the centerline of Lakespring Way, from the centerline of Bosley Road, proposed to be laid 50 feet wide westerly of Lakespring Way and 70 feet wide easterly of Lakespring Way, the point of intersection of said centerliner of said Bosley Road and Lakespring Way having coordinate values of North 64,096.12 and East 1,704.77, and running thence binding on said centerline of Lakespring Way, as proposed to be laid out, South 24°39'52" West 372.38 feet, thence leaving said centerline and running the following six (6) courses and distances, viz.; (1) North 65°20'08" West 163.18 feet, (2) South 09 19 44" West 320.00 feet (3) South 71 55' 26" East 634.11 feet, (4) North 24 09'40" East 498.51 feet, (5) North 07 22'19" West 134.61 feet, and (6) North 65"50'20" West 475.10 feet to the place of beginning, containing 8.8524 acres of land, more or less.

REG. SURVEYOR # 2493

PARCEL G"

RIGHTH ELECTION DISTRICT BALTIMORE COUNTY, MARYLAND

BEGINNING for the same at a point in the center of Warren Road, a corner of the whole tract of land which by deed dated January 27, 1959, and recorded among the Land Records of Baltimore County, Maryland, in Liber W.J.R. 3479, Folio 456 was conveyed by Margaret B. Ridgely et al to Oxford Land Company, said point being located 180 feet, more or less in a southwesterly direction, measured along said center of Warren Road from the center of Sherwoo! Road, and running thence along the center of Warren Road South 51° 32'27" West 297.00 feet, thence leaving Warren Road and running with the outline of the whole tract the following three (3) courses and distances, viz.; (1) South 38°27'33" East 297.00 feet, (2) South 03°17'18" West 275.80 feet and (3) South 83°28'05" East 741.83 feet, thence leaving the outline of the whole tract and running the following five (5) courses and distances, viz.: (1) South 63°28'05" East 395.58 feet, (2) 239.39 feet in a northeasterly direction along an arc of a curve to the right having a radius of 225.00 feet, said arc being subtended by a chord bearing North 37000'42.5" East 228.26 feet, (3) 207.24 feet in a westerly direction along an arc of a curve to the left having a radius of 335.00 feet, said arc being subtended by a chord bearing south 83°56'53.5" West 203.95 feet, (4) North 21°46'28" West 527.75 feet and (5) North  $4\epsilon^{\circ}$  01'28" West 371.42 feet to intersect the outline of the whole tract of land, thence running with the outline of said whole tract the following three (3) courses and distances, viz.; (1) South 72°55'21" West 140.00 feet (2) South 38°04'09" West 347.82 feet and (3)

> Wilson F. Outer WILSON F. OUTE

67-216RK

PARCEL H-

PARCEL TO BE REZONED FROM R-40 TO R-A EIGHTH ELECTION DISSERVE

BALTIMORE, MARYLAND

BEGINNING for the same at a point of intersection of the centerline of Lakespring Way, as proposed to be laid out 70 feet wide and the centerline of Bosley Road, as proposed to be laid out 50 feet wide westerly of Lakespring Way and 70 feet wide éasterly of Lakespring Way, said point of intersection of said centerlines having coordinate values of North 64,096.12 and East 1,704.77, as referred to the system of coordinates of the Baltimore County Metropolitan District, and running thence binding along said centerline of Bosley koad, as proposed to be laid out 70 feet wide, the following two (2) courses and distances, viz.; (1) South  $65^{\circ}58'46''$ East 87.20 feet and (2) 139.71 feet in a southeasterly direction along an arc of a curve to the left having a radius of 700.00 feet said arc being subtended by a chord bearing South 71°41'50" East 139.48 feet to intersect the northern outline of the whole tract of land which by deed dated January 27,1959, and recorded among the Land Records of Baltimore County, Maryland, in Liber W.J.R. 3479, Polio 456 was conveyed by Margaret B. Ridgely et al to Oxford Land Company, thence binding reversely on the outline of the whole tract the following six (6) courses and distances, viz.; (1) South 65°50'20" East 403.95 feet, (2) South 01°37'37" East 225.22 feet, (3) North 88°22'23" East 23'.00 feet, (4) North 01°37'37" West 156.79 feet, (5) South 75°07'37" East 1081.19 feet and (6) South 180 03 ' 20" West 940.39 feet, thence leaving the outline of the whole

tract and running the following five (5) courses and distances, viz.: (1) North 72°51'05" West 773.14 feet, j2) North 65°50'20" West 723.00 reet, (3) North 24°09'40" East 498.51 feet, (4) North 07°22'13" West

2606 acres of land, more or less.

134.61 feet and (5) North 65°50'20" West 475.60 feet to a point on the aforesaid centerline of Lakespring Way, thence binding on said centerline of Lakespring Way, as proposed to be laid out 70 feet wide, North 24°39'52" East 188.39 feet to the place of beginning, containing 31.

WILSON F. OUTEN

67-216 RX

REG. SURVEYOR #2493

-216 R1 (X) SPECIAL EXCEPTION FOR ELEVATOR APARTMENT BUILDING UT

EIGHTH ELECTION DISTRICT BALTIMORE COUNTY. MARYLAND

BEGINN 3G for the same at a point in the center of Cranbrook Road. 70 East wide, said point being located 965.39 feet in a northwesterly direction, measured along the centerline of Crambrook Ros T, from the centerline of Padonia Road, 80 feet wide, and running thence binding on said centerline of Cranbpook Road the following two (2) courses and distances, viz.: (1) 69.00 feet in a northwesterly direction along an aic of a curve to the right having a radius of 675.00 feet, said arc being subtended by a chord bearing North 31°54'53.5" West 68.97 feet and (2) North 28°59'11" West 531.00 feet, thence leaving Cranbrook Road and running the following seven (7) courses and distances, viz. (1) South 61000'49" West 119.00 feet, (2) 281.00 feet in a westerly direction along an arc of a curve to the right having a radius of 280.00 feet, said are being subtended by a chord byering South 89°45'49" West 269.35 feet, (3) South 28°30'49" West 223.00 feet, (4) South 02°36'35" West 375.00 feet, (5) South 57°59'17" East 471.97 Feet, (6) 266.70 feet, in a northeasterly direction along an arc of a curve to the right having a radius of 500.00 feet said arc being subtended by a chold beging North 39°52'34" East 263.55 feet and (7) North 55009'24" last 270.00 feet to the place of beginning, containing 10.0163

FRED W. TU.MMLER AND .. SSOCIATES

FRED W. TUEMMLER, head of the firm of Fred W. Tuemmler and Associates FRED W. TJEMMLES, head of the firm of read W. Luemnler and Associates, Urban and Regional Plenning and Zoning Convoluents, 4509 Reschwood Road, College Park, Moryland, is o registered Professional Engineer (Waryland No. 2182), a care but of the American Society of Civil Engineer (Bottlinon Sectific) and a member of the Potomac Chapter of the Maryland Society of Professional Engineers. From 1925 to 1928 Mr. Journaler vow american the Executive Committee of the Potomac Chapter of the Maryland Society of the Secutive Committee (1937–1938, From 1939 to 1934 he served as chairman of the ASYET Factorical Committee on land like Askeets of Illiabove's socialion. as chairman in the year 1937–1938. From 1939 to 1934 he served as chairman of the ASCE Exchaical Committee on Land Use Aspects of Highway Location and prepared a paper entitled "Suggestions for Passible Policy, Statement on Highway Plan Indig", adopted by the committee, which appeared in the Saptamber 1934 issue of the Urban Planning and Development Division Journal, the clap prepared two papers, one "Urban Expersive-ysi: Work of Highway and Planning Agencies" (1939) and "Lond Use and Expersive-ysi: Work of Highway and Planning Agencies" (1939) and "Lond Use and Expersive-ysi: Work of Highway and Planning, John Pl in San Juan Puerto Rico (October 28-29, 1965) he presented a paper entitles

mier also is a member of the American Institute of Picnners Mr. Tuemmier also is a member of the American Institute of Picnness, a post president of its Notional Capital Jave Chapter and a former member of the Institute's Board of Governon (1954-1959). He is a member of the Institute's Board of Governon (1954-1959). He is a member of the International Frienterity of Lambda Alpho (land economics) and served (1953-64) as president of the George Washington Chapter. He is a member of the American Society of Planning Officials, and an amember of the American Planning, and Civic Association, he served on the Board of Tractise until 1964 when it was recognized as Uthan American. Since 1954 Mr. Tuemmier has been a member of the Subvishon Maryland Advisory Board of the American Automobile Association. He served as its Laisman in 1955-1957 and again accupate that past is not fer the year 1964. In 1956 he was a part-time faculty member in the School: of Business Administration of Maryland Inlanding Inlanding. ican University, teaching a graduule course in Land Planning and

In addition to the papers mentioned above, he is the author of several articles on planning and zoning, including "Parks for the National Capital Region", Plannin and Civic Comment, 1949; "Borm Town Bonanza", American City Magazina, 193

Special Report 17, "Roadsides; Their Uses and Protection—a Symposium", pre-sented in 1933 at the 32nd Annual Meeting of the Highway Research Board; and "Zoning for the Planned Community", April 1924 Urban Lard, published by the Urban Lord Institute of Washington, D. C. Mr. Tuemmler's name has appeared in "Who's Who in the Earl' for the past several years.

For eleven years prior to his entrance into private practics in January 1953, Mr. Tuemmler was Director of Planning for The Marylauri-Notional Capit to Park and Planning Commission in Silver's Spring and Kiwedela, Marylauri, where he directed and supervised the technical staff in the undertaking of studies and in the preparation of plan relating to all aspects of when and regional planning for the Maryland-Walkington Regional District in Montpowery and Prince Coerge's Counties, Maryland, adjacent to the District of Colembia, so wall for a footpower and the counties of the control of the Colembia, and the counties of the cou aration of plans for the establishment, acquisition and develop of the park and parkway system authorized by the Capper-Cra

Before coming to Maryland, Mr. Tuemmler was on the staff of the Division of Master Plan, Department of City Planning, New York, New York for time years (1939–1941).

STATE OF MARTLAND

STATE ROADS COMMISSION BALTIMORE, Mo. 21201

----UBLE E MOCARL CONTRACTOR

May 5, 1967

Mr. James E. Dyer Office Zoning County Office Building Towson, Maryland, 21204

SE: \_oning Advisory Committee Meeting April 4, 1967 Ite: No. 4 - Twyckenham Apartment Community Property Owners whitney Lane Company Location: Crambrook Road © Padonia Road Cistrict: 8th Present Zonings & 2-0, R-20 and Road Proposed Lonings R-4, 8-1, SR York Road (Abute 45)

Dear Mr. Dyer:

ZO CENTER OF

DING CHPATIME

This office has reviewed the subject plot plan and the following

The section of York Road which must carry the greater part of the traffic that would be generated by the proposed development consists of two 12' lanes and has a capacity of 1730 vehicles per hour at level of Service "0".

The definition of Level of Service "O" is as follows:

Mapproaches unstable flow with tolerable operating speed being maintained though considerably affected by changes in operating consistency consistency and the consistency con

The 1966 peak hour traffic on this section of York Road is 1754; per hour. This is in excess of the capacity of Level of Service "D".

It is estimated that the subject development will generate an additional 27U vahicles to this section of York Road during the peak hour, thus making the level of services less than category "0". \*\*

Charles Lea, Chief Development Engineering Section

cc. Mr. C. Richard Moore

CL/JEM/oth

BY: John I. Meyers

North 40 30'42" West 290.87 feet to the place of beginning, containing 16.7281

REG. SURVEYOR #2493

ANT. CONSULTANTS I

acres of land, more or less.

## BALTIMORE COUNTY, MARYLAND

#### INTER-OFFICE CORRESPONDENCE

Date. April 4, 1967

FROM Fire Autoru

SUBJECT Property owner: Whitney Land Company
Location: Cranbrock Road and Padenda Road Crahereck hose and resource none
District: Sth
Projected Zoning: n-6 - 3-20 - 3-40
Projected Zoning: RA, SL, SR, opecial exception for alevator apartment

Shall be required to meet all fire department regulations concerning garden type and might rise type of apartment constructions.

- Shall be required to meet all fire department regulations in construction of any other buildings which are to be constructed on this lite.
- It will be necessary to provide water mains and fire apprents in accordance with the Balturore County Standard Legish Farmal, 1984, edition, pages a2 43.



WITNESS LAND COMPANY

WILLIAM S. BALDWIN.

IN THE CIRCUIT COURT

FOR BALTIMORE COUNTY

AT LAW

W. (HES PARKER and JOHN A. SLOWICK, Leing and constituting the County Roard of Appenls Mist, Docket 8 Folio 340 Case No. 4026

# ORDER FOR APPEAL

Mr. Clerk

Please enter an appeal to the Court of Appeals of Maryland from that of the Decision and Order of Hon. Walter M. Jenifer, dated June 10. 1969, conving the reclassification of Phase 3 and Phase 4 from R-46, R-20 and R-10 zones to R-A, R-L and B-R zones, in the 5th Election District of Saltamore County, Maryland,

> Wee hande 306 V. Joppa Road Towson, Maryland 21204 B23-1200 ney for Wi' by Land Compar

#### BALTIMORE COUNTY, MARYLAND

INTER-OFFICE CORRESPONDENCE

TO Mr. John G. Rose, Zoning Commissioner Date April 28, 1967

FROM. George E. Gavrelis, Director

SUBJECT Petition 167-216-4X. Reclassification from R-6, R-10, R-20 and R-40 to R.A., B.L. and B.R. Zones. Special Exception for Elevator Apartment Building. South side of Bolley Road 200 feet, more or less, East of Warren Road. Being the property of Witney Land Co.

8th District

Wednesday, May 10, 1967 (10:00 A.M.)

The staff of the Office of Planning and Zoning has reviewed the subject petition for zoning reclassifications together with Special Exception for elevator opartment it has the following advisory comments to make with respect to pertinent planning

- The subject tract has a prior zoning reclassification history wherein re-clussification was granted from larger to smaller lot zoning. In connection with that previous case, the Planning staff endorsed the con-eyof ex-tending northerly the R-10 zoning that occurred in what is now the Suringlake Subdivision. Since that time additional reclassifications were granted to apartment zoning based on a developmental concept that would have set atalled large acrosge in open space.
- The Planning stoff expresses concern that the pendulum for increased densities now may be winging too far. What had been conceived of as community or development with a choice of housing types is threatened with becoming simply a community with an overwhelming supply of cr "all housing. The Planning staff expresses to concern with respect to the continued requirement of the Country for single family sales housing. The subject property is among the last of its kind operapriselys because with vitilities. To create apartment zoning here would create an imbolance in the community land use.

GEG:bms

JOHN B. WEIR, JR. and TWILAH E. WEIR, his wife, et al. IN THE CIRCUIT COURT FOR BALTIMORE COUNTY AT LAW WILLIAM S. BALDWIN, W. GILES PARKER and JOHN A. SLOWIK, Constituting Misc. Docket the County Board of Appeals for Baltimore County WITNEY LAND COMPANY . . . . . . . . IN THE CIRCUIT COURT WITNEY LAND COMPANY FOR BALTIMORE COUNTY WILLIAM S. BALDWIN, W. GILES PARKER and JOHN A SLOWICK, being AT LAW County Board of Appeals

#### MEMORANDUM OPINION AND ORDER OF COURT

This is another in the endless chain of noning cases that reach this Court on appeal from the County Board of Appeals of Beltimore County. One unique characteristic is revealed by the fact that both the Petitioner and the Protestants were evidently disenchanted with the Board's decision and bott arate appeals. The appeal of the Protestants is contained in Miscellaneous Case No. 4021 and that of the Petitioner in Miscellaneous Case No. 4026. The two cases were consolidated for the purpose of hearing and can conveniently be disposed of in a single Memorandum Opinion.

The Petitioner in this case is Witney Land Company, the legal owner of a 'ract of land containing 325 acres situate in the Eighth Election District

IN THE ICHN A. WEIR. JR., and TWILAM E. WEIR, his wife, et al CIRCUIT COURT FOR LEWIN. B LIM CC JOHN A. SLOWIF, ATU Constituting the County woord of Appeal or Buildware County Nic. Lickers WITNEY LAND CONFANT Co . No. 43

ORDER FOR APPEAL BY JOHN G. WEIR, JR., ET AL, PLAINTIFFS

0

Planta actor in Appeal to the Court of Appeals on behalf of the following named Plaintitis from the judgment entered in this action on June 10, 1967, said Plaintiff, being:

John B. Vielt, Jr. and

Iwigh s. wer Stanley C. Mageriupp and Audrey C. Mageriupp Clayton C. Brown and Virginia Brown John L. Critcher and Carl B. Truxel and Edward M. Hagy and Notice A. Hagy William J. Adelman, Jr. and Jean M. Adelman Brooke Peirce and Carol Peirce

Walter R. Steidl and Ann B. Steidl

0

Cavid D. Thomas, III and Madine D. Thomas

0

Eugene V. Allen and Paulene E. Allen

Dr. A. Andrew W. Alecce and Gloria 8. Alecce

Kenneth Ebmeier and een Ebmeier

Raymond 1. McGee and Marria A. McGee

Albert C. Reed and Audrey W. Reed

Joseph E. Montalogno and Agnes M. Montalogno

Forald 5. Arning and Margaret L. Arning

Frank E. Lijewski and

Anna May L. Lilewik

BOUNDS, SCHOELER & SHORT

Wetner C. Schooler
Medical Center West
6430 Baltimore National Pike
Baltimore, Maryland 21221
Telephone -- 744-0100
Attories for Appellants

dene of chale

I HEREBY CERTIFY, that a copy of the foregoing Order for Appeal has this 10 day of July , 1969, been mailed to W. Lee Horrison, Equire, 22 West

Pennsylvania Avenue, Towson, Maryland, 21204.

0

of Baltimore County, a portion of which was acquired in November of 1957 and ining portion of which was acquired in January of 1959. The corporation is owned by Robert E. Meyerhoff and his brother, Harry Meyerhoff, both of whom have been successful land developers of both dwellings and spartments since 1946. The soning petition filed in the office of the Zoning Commissioner of are County on April 4, 1967, seeks a reclassification of 299.192 acres of the entire tract from R-6, R-10, R-20 and R-40 zones to R-A (Apertments), B-L (Business, Local) and B-R (Business, Roadside) somes. The petition also requests a special exception for two elevator apartment buildings on 10,0163 scree of the apartment use land. The existing zoning classifications are shown on the Eighth District Land Use Map adopted December 20, 1955. The specific reclassifications sought are as follows:

-2-

R-6 to R-A	Parcel A	26.9503 acres
R-10 to R-A	Percel B	169.7915 acres
R-10 to B-L	Parcel C	15.8883 acres
R-10 to B-R	Parcel D	13.8113 acres
R-20 to R-A	Parcels E, F, G	41.4900 acros
R-40 to R-A	Parcel H	31.2606 acres
2		200 1020

The Zoning Commissioner of Baltimore County, by an Order dated May 16, 1967, denied the petition in its entirety. Although recognizing many changes in zoning, road patterns and available public utilities in the immediate area since the adoption of the Eighth District Map on December 20, 1955, it was his opinion that: "Without an up-to-date comprehensive map and apartment zoning criteria, the petitioner's request is premature and could be detriments to

The subject tract is generally located south of Bosley Road, east

of Warren Road and west of Pot Spring Road. There is a mixture of zoning and land uses surrounding the property. On the north side, there is R-20 and R-40 zoning facing the south side of Bosley Road; and on the north side of paid road, there is R-40, R-20 and R-16 soning on a sizeable tract of land now under nt by other interests. The majority of the western and southwestern boundary is somed R-A and is presently being developed for apartment use known lectric transmission line of the Baltimore Gas and Electric Company and land altimore County, Maryland, developed as the Longview Golf Course. This public use along with a small undeveloped tract of R-A land and the Dulaney Senior High School abut the subject tract on the south. The entire eastern boundary is land owned by Villa Maria Inc., a Catholic corporation, and although soned R-40, is devoted to institutional use by the Stella Maria Hospice and the

A large portion of the land sought to be rezoned was developed by the petitioner as an eighteen hole golf course in 1963 known as Dulaney Springs Golf Club and is presently being utilized for this purpose. This was and to hold the land until it was ready for development. The tract used as a golf course is situate north and northeast of Cranbrook Road and west and porthwest of Padonia Road. That portion of the Patitioner's property locates south of Cronbrook Road and east of Padonia Road is vacant, unimproved land.

The petitioner proposus to develop the 299 scres in four stages in the event the reclassification of the property as an entirety were granted. Phase I (1) would comprise 90 acres (82.7 acres net) and would be developed into 1532 apartment units. 1340 of which on 72.7 net acres would be of the garden type and the remaining 192 of which on approximately 10 acres would be

-5-

contained in two, eight story elevator type apartment buildings of 96 units auch. It is estimated that Phase I would require approximately seven years for completion depending upon the market demand for apartment accomodations. The portion of the land embraced in Phase 1 is bounded by Cranbrook Road, R-A zonling (Briarcliff Apartments) and the County owned Longview Gulf Course on two sides, a small undeveloped R-A tract owned by Stefanowicz and the Dulaney Senior High School on the south side and the Villa Maria property on the east side

Phase II (2) consists of 47 acres (43.4 acres net) on which there is proposed to be constructed 524 garden apartment units and an estimated additional period of mree years would be consumed in this phase. This area is bounded by Ridgland Road, the northerly side of Cranbrook Road, the wester'y side of the Baltimore Gas and Electric Company transmission line and a line of division through the remaining land of the Petitioner. This port of the project would necessitate the relocation of two holes of Dulancy Springs Golf Course on other land of the Petitioner

Phase III (3) of the project would comprise 80 acres (78.9 acres net) of land on which it is proposed to build 1,300 additional apertment units, some being garden type and some being in elevator apartment buildings. The estimated period of construction would consume an additional five to six year

Phase IV (4) includes the remaining 32 acres (77.3 acres net) of the 299 acre parcel on which there is planned for construction 902 additional spartment units on approximately 52.4 acres, a neighborhood shopping center of 70,000 square feet on 15.8 acres of 3-L land and a one hundred room inn and restaurant on 13.8 acres of B-R land. It is contemplated by the petitioner that this last phase would require an additional five years for completion.

The entire project as proposed by the applicant would contemplate the construction of a total of 4258 apartment units, shopping center and motor inn. According to the Vice-President of the petitioning corporation, completion of the plan would require an estimated fifteen to twenty year period of time.

The hearing of this case before the Board consumed seven full days of testimony on December 19, 1267, January 9, 24, 25, 1968, and February 27, 28 and 29, 1968. The transcript contains over 1050 pages and 46 exhibits were died, 25 by the petitioner and 20 by the protestants. The petitions the following witnesses: (1) Robert E. Meyerhoff, Vice-President of Witney Land Company, the legal owner of the subject property; (2) Robert A. Whiteford, a consulting civil and senitary engineer; (3) Bernard Willemain, a planning and zoning consultant: (4) Albert B. Kaltenbach. Director of Public Works for baidmore County; (5) Walter Worthington Ewell, a registered professional civil engineer specializing in the traffic study field; (6) Prederick P. Klaus, a realtor and appraiser. The protestants presented the following witnesses: (1) Mrs. Twilah E. Weir, a property owner residing at 702 Bosley Road, Cockeysville, Maryland, located 150 feet northwest and within sight distance of the subject property, and who also had made a survey of school pupil yield from individual homes and apartment units; (2) Reverend Charles Robert Neilsen, Rector of Sherwood Episcopal Church, Sherwood and York Roads, Cockeysville, Maryland: (3) John Critcher, a property owner who resides at 114 Bosley Road, Cockey, ville, Maryland, one-half to three-quarters of is mile from property involved, but within sight distance thereof, who testified individually and on behalf of the Glena-ore /rea Improvement Association; (4) Stanley C. Magersupp, a property owner who resides at 23:5 Reven View Road in the Pot Spring community about one mile discant from the southern part of the

Timonium Community Council; (5) William B. Guy, Ir., a real estate broken and appraiser: (6) Eugene I. Clifford, Traffic Engineer for Baltimore County: (7) Mrs. Virginia Brown, a property owner residing at 621 Shorwood Road, near Warren Road, Cockeysville, Maryland; (8) Eduardo Acevedo, a District Engineer for the State Department of Water Resources: (9) Fred W. Trummler, a Zoning and Planning Consultant and professions; civil engineer; and (10) George E. Gavrelis. Director of Planning for Baldmore County

The Board held the case under advisement for a considerable period and filed its opinion and order under date of July 2, 1988. By its decision the Board granted the reclassification to R-A zoning for Phases I (90 acres) and II (47 acres) as expuested by the patitioner and the special exception for the two eight story apartment buildings containing 96 units each but denied the reclassification requested for Phases III (80 acres) and IV (82 acres). On July 24, 1968. an order for appeal was filed on behalf of thirty-six individual protestants and on August 1, 1968, a second order for appeal war filed on behalf of the protestants. Vestry of Sherwood Episcopal Church and Jerome J. Gebhart, who resides at 599 Cranbrook Koad Cockeysville, Maryland, On November 15, 1968, the petitioner Witney Land Company, filed a motion to dismiss the appeals of the protestants alleging that they are not "parties aggrieved" and therefore do not possess the status to maintain their appeals. The appeals of the protestants give rise to Miscellaneous Case No. 4021. On July 31, 1968, the Applicant filed an order for appeal from the decision of the Board in denying the reclassification sought under Phases III and IV which gives rise to Miscellaneous Case No. 4925.

We shall first discuss the Motion to Dismiss the appeals of the protestants filed by the petitioner, Witney Land Company. The Petitioner cites in support of its Motion the following cases: Marcus v. Montgomery County, 235 Md. 535; Dubay v. Crane, 240 Md. 180; Wilkinson v. Atkinson, 242 Md. 231;

White v. Major Realty, Inc., 251 Md. 63; Shore Acres v. Anne Arundel Co., 251 Md. 310. The protestants cite the cases of Bryniarski v. Montgomery County, 247 Md. 137 and Aubinos v. Lewis, 256 Md. 645.

The petitioner did not contend that the protestants, who appealed, were not parties to the proceedings before the Board but to the contrary concedes this fact. It asserts, however, that the protestants have not demonstrated that they are "aggrieved", having failed to show that their property rights are specially affected in a manner different from that of the public generally. Section 604 of the Baltimore County Charter provides that an appellant must be an aggree party as required by the Maryland Zoning Enabling Act, Code (1967 Repl. Vd.), Article 65B, Section 7 (j). See also Beltimore County Code (1968), Section 22-28. The principles governing the determination of whether or not an appellant is an "aggrieved party" were exhaustively reviewed in an opinion by Judge Barnes of the Court of Appeals of Maryland in Bryniarski v. Montgomery County. supra. At page 144, the Court stated:

"Generally speaking, the decisions indicate that a person aggrieved by the decision of a board of zoning appeals is one whose personal or property rights are adversely affected by the decision of the board. The decision must not only affect a matter in which the protestant has a specific interest or property right but his interest therein must be such that he is personally and specially affected in a way different from that suffered \*\* ev (1985). The circumstances under which this occurs have been determined by the course on a case by case basis, and the decision in each case rests upon the facts and circumstances of the particular case under review.\* public generally. DuBay v. Crane, 240 Md. 180, 185, 213 A. 2d 487 (1965). The circumstances under which this occurs have

After discussing the principles applicable to the degree of certaintity of allegations and proof of aggrievement in cases in equity and in cases involving a petition for a writ of mandamus, the Court continued in a discussion of the principles involving appeals in soning cares at pages 144-146:

\*2. In cases involving appeals under the provisions of a

"(a) It is sufficient if the facts constituting aggrievement

appear in the petition for appeal either by express allegation or by necessary implication. Town of Somerset v. Montgomery County Board of Appeals, 245 Md. 52, 225 A.2d 294 (1966).

(b) An adjoining, confronting or nearby property owner is deemed, prima facte, to be specially damaged and, therefore, a a person aggrieved. The person challenging the fact of aggreew ment has the burden of denying such damage in his answer to the petition for appeal and of coming forward with evidence to stablish that the petitioner is not, in fact, aggrieved establish that the petitioner is not, in lact, significant charactery, Seltram, 243 Md, 1381, 147, 220 A.3d 585 (1985), the party seeking rezoning offered expert testimony this timere would be no distinution in value of adjoining houses—one of which was owned by the protestant — If the rezoning come about. The trial court found, on conflicting evidence. ony that that the protestant was a person aggrieved, and we held there was no error in that ruling .

"(c) A person whose property is far removed from the "(c) A person whose property is far removed from the subject projecty ordinarily will not be considered a person apprieved. Wilkinson v. Atkinson, 242 Md. 231, 218 A.26 SOS (1986). Daby v. Crane, super: City of Greenbelt v. Jasger, 237 idd. 456, 206 A.2d 584 (1985). Marcur v. Montgometry County Council, 235 Md. 535, 201 A.2d 777 (1984). Pattiend v. Cothr. 226 Md. 57, 172 A.2d 490 (1951). But he will be considered a person aggrieved if he meets the burden of alleging and proving by competent evidence -- nitter before the board or in the court on appeal if his standing is challenged -- the fact that his

"3. A person whose sole reason for objecting to the board's action is to prevent competition with his established business in aggrieved. Krastchman v. Ramsburg, 224 Md. 209, not a person aggrieve 167 A.2d 345 (1961).

"4. If any appellant is a person aggrived, the court will entertain the appeal even if other appellants are not persons aggrieved. See e.g., Marcus v. Montgomery County Council, supra.

"5. The status of a person to appeal as a 'person aggrieved 15. The status of a person to appeal as a "person aggravation to be distinguished from the result on the ments of the case itself. In determining status to appeal, the question is whether property owner may reasonally be thought to be specially damaged if the application is approved. Testimony may be taken on the point by the trial court. Town of Somerast v. Montgomery County Board of Appeals, supra. If, on the merits: "he board seemed because the application, the properties of the property of the prop County Board of Appeals, supra. ing the application, the procesting property owner is not damaged in law, however much he may be damaged in His damage is then damnum absque injuria. Because the might be adverse, however, does not men that the protestant would not have status to challenge the board's

-9-

Petitioner's property, who testified on his own behalf and on behalf of the Greater

The Court then discussed the allegations of the appellants in their petition for appeal; and after deciding that such allegations were legally sufficient, proceeded to discuss the evidence before the Board at pages 147-148:

"Moreover, in evidence before the Board, there was \*Moreover, in evidence before the board, there was testimony sufficient to establish that the putitioners, is, niarkei, Stewart and Seigal would, in fact, probably be aggrieved by the granting of the proposed special exceptions. Mr. Bryniarski, and the proposed special exceptions. ed out the location of his property on the aerial map who pointed out the location of his property on the aerial ma-and stated that he received the necessary notice, testified in regard to the alleged adverse effect of additional traffic which would be generated by the proposed apartment hotel as conwould be generated by the proposed apartment hotel as con-rated with the expected traffic to be generated from the operation of a medical office building; and, the elleged adverse effect of the proposal upon the general plan for the physical development of the District. Col. Stewart wave ysical development of the District, Col. Stewart gave neral testimony to the same affect and pointed out that his property would probably be more adversely affected than any property would probably be more adversely streeted than any other property, particularly because of the height of the proposed building. Mr. Seigel's letter of May 11, 1985, expressed his belief that his property would be injured by the increar's in traffic and the change in the neture of the use of land in the area. In our opinion, apart from the presumption, there was sufficient evidency in the record before the Board to establish was sufficient evidency in the record before the Board to establish facie, that the petitioners menuoned were persons aggrieved.

The petitioner's Motion to dismiss was not filed until November 15. 1968, the very date of the hearing before this Court. Counsel for the protestants did not seek leave to take additional testimony to amplify the status of the protestants as aggrieved parties as was their right (See Town of Somerset v. Montgomery County Board of Apreals, 245 Md. 52.) and as was done in Aubinoe v. Lawis, supra. The protestants relied upon the ellegations in their petition for appeal and the evidence produced before the County Board. At least three of the protestants, namely, Mrs. Weir and Mesors. Critcher and Magersupp, are in sight distance of the property forming the subject of the petition. The Weir property is located on the northerly side of Bosley Road at the north end of the petitioner's tract of land sithough it is located approximately 1,100 from one of the parcels reclassified by the Board. There was cons..erable testimony  $\delta s$ to increase in traffic and change in the nature of the use of land in the area whichagording to the individual testimony of theze protestants coupled with

-10-

that of their real estate expert, Mr. William B. Guy, Jr. would be sufficient under the law that their personal or property rights would be rectally and adversely affected by the action of the Board. These protestants were either ting or nearby property owners and are deemed, prime facte, to be specially damaged and, consequently, persons aggrieved. The burden of challenging the fact of aggrievement was then on the petitioner to produce evidence to controvert this fact. The petitioner did produce some evidence to this effect, but such evidence, when considered with that produced by the protestants and their witnesses, presented a conflict. Under such circumstances, this Court feels justified in concluding that, apart from the prima facie presumption in their favor, there was sufficient evidence before the Board to establish that the three named protestants were aggrieved persons. If anyone of them fits that category, the Court should entertain the appeal even though the others are not persons aggrieved. Accordingly, the Court is of the optaion that the Motion to Dismiss should be denied.

The protestants in their appeal contend that the Board was in error in granting the reclassification and special exception with respect to Phases I and II asserting that the evidence before the Soard was insufficient to justify such a ruling. They gits the general purpose of the zoning powers of the County and the presumption of the correctness of original zoning and comprehensive rezoning. There can be no quarrel with these general principles in zoning cases. The Board found that the 1955 zoning map was in error in not providing for rental houring in the Eighth Election District of Baltimore County being the district in which the subject property is situate. This, however, was not the main reliance for the Board's decision. Main reliance by the Board was placed in " finding of change in the character of the neighborhood since the adoption of the 1955 map. In the course of its opinion, the Board stated: "In the Board's opinion it is indeed difficult, if not impossible to find any section

of Baltimore County that has changed more rapidly in the last five to ten years than the vicinity of the subject property." It was also observed that some of the witnesses for the protestants conceded substantial changes is the neighbor hood in the past five to ten reers.

The Board summarized the main objections of the protestants on page 5 of its opinion in the following language:

"The 'rotestants' opposition is based primarily on three "me "Totastants" opposition is easily printing on trace contentions. (I) that the granting of a project of this size would over burden the area with apartments and create an imbalance of Lind uses; (2) that the increased traffic from this apartment project would create congestion in the roads in the immediate vicinity; (3) that the construction of the apartment project as proposed would further over crowd the schools in the area

After reviewing the evidence, the Board concluded that as far as the traffic issue was concerned that the present road system would adequately nodate Phases I and II of the project without undue congestion: that the increase in school population that would be generated by Phases I and II of the project over an R-10 cottage house development would not over burden the public school system; and finally that in view of "the explosive growth of the area with all types of housing and the lack of any up-to-date comprehensive master plan for the area" the reclassification for the first two phases would not creute an imbalance in the community or over burden the community with apartment zoning. In summerizing its conclusion in granting the reclassification as to Phases I and II. the Board stated on pages 647 of its opinion:

"The Board finds that the County authorities did make an "The Board flads that the County cuthorities all make an error in the shoption of the Mester Plan in 1955 in that it provided no which lowering for the entire 8th Election District. Secondary from all of the evidence before it, the Sorad flads that there have been numerous and substantial changes in the character of the evidence before it, the Sorad flads that there have been numerous and substantial changes in the character of the evidence that the substantial of the evidence of the character of the substantial of the evidence of the character of the character of the period of the character of portion of this tract will not place an undue burden on public facilities in the immediate area, nor would it be adverse to the general weltare.

This Court is of the opinion that there was sufficient evidence of a

-13-

substantial nature before the Board to justify its conclusion that there had been a substantial change in conditions so as to render the Board's decision Tairly debatable" and hence not arbitrary, increasonable or experious. It is not the function of the Courts to sone or resone, but such function should be left to the Board to which it has been committed by appropriate legislation and whose decision is that of experts in this field. (See <u>Tinnay v. Halle</u>, 241 Md. 224; <u>Togel v. McCosh</u>, 242 Md. 371; <u>Bosley v. Hospital</u>, 246 Md. 187; <u>Ark Redi-Mix v. Smith</u>

With regard to the granting of the special exception requested under Phases I and II, the Board found that the granting of such special exception "would not in any way violate Section 502.1 of the Beltimore County Zoning Regulations". The Board was vested with a wide Intitude of discretion in passing upon the Issuance of the special exception. There was no abuse of that discretion and the Board's finding was justified by substantial evidence, and it is not the preropative of this Court to substitute its judgment for that of the zoning authority. (See Brouillatt v. Eudowood Plaze, 249 Md. 606.)

The politioner, Witney Land Company, is not content with its piecemeal success before the Appeal Board. It contends that the evidence before the Board justified the granting of the polition for reclassification as to Phases III and IV. This Court is unable to agree with the politioner as to this aspect of the case and is imprarsed with the summary of this issue as presented to the Board at the conclusion of the hearing when its Chairman asked counsel if either of them desired to submit a written memorandum. At that juncture, Mr. Harrison, petitioner's counsel, stated (T. 1053-1054):

"MR, HARRISON: I don't want to submit one, for this reason. I think that this case shows change, that would justify resoning if the Board, within its percognive, felt that the rezoning was within the overall general welfare.

"If the Board feels it is not in the overfill general welfare, it should deny it. This is the precise question. Just because we show change, the Board isn't compelled to rezone; nor, on the other hand, is it compelled to deny.

"It boils down to, once a change has been clearly demonstrated, and admitted by the protestants' own witness, then the only question is what is best for the overall general welfare of the county. I don't think you med any legal submitting on that."

The Board, in denying the reclassification as to Phasos III and IV, stated at pages 7-8 of its opinion as follows:

"These subtrantial changes certainly justify the requested ning of the entire property but do not necessarily compel it. The Petitioner has presented a logical wall planned scheme of development for its property covering some twenty years in time for construction and an investment of seventy-five to million dollars. It appears to the Board that while all of the changes in util.ties, roads, reclassifications, etc. in the reclassifications. immediate vicinity affect the entire property, that the granting of Phases 3 and 4 of the subject petition at this time might be premature. By the Petitioner's own testimony construction of Phase 3 will not begin until at least ten years from now, while the construction of Phase 4 would be another five years in the future, and the need for at least the commercial portion of the ruture, and the need for at least the commercial portion of the property would be based upon the success of the apartment project surrounding it. Also, while as of the present time the Board is satisfied that public facilities, perticularly roads and ols in the immediate area, can adequately service Phases ! and 2, there is some doubt in the Board's mind whether or not the existing facilities without improvements would be presently dequate to Landle the entire project as proposed by the Petitioner descutes to Limite one entire project as proposed by the Festions of constructed in its entirety immediately. Therefore, while the record may contain evidence to justify the reclassification of the ertite tract, as requested, it appears to be in the best interests of Boltimore County and the general welfare of its residents at this time to limit the reclassification to the parcels of land that are proposed to be developed under Phases 1 and 2, in accordance with Petitioner's Exhibit No. 9. It should be noted that there are no individual homes adjoining the Phase 1 parcel. It is surrounded on three sides by institutional use, R-A zoning and publicly owned on three store by institutional use, R-A zoning and publicly while land, and on the fourth side by the Petitioner's property, while Phase 2 abuts an existing apartment development on two sides and the remainder of the Petitioner's property on a third side. If these two parcels are successfully developed, as contemplated, the Petitioner has a right to file another application on the remaining sections if he so desires, and can justify the need for them. If hat the requested reclassification for all four perceis were granted at this time, the applicant would not be limited to construction on the undeveloped or unused portions of his bad, nor would be be obligated to begin with the construction of the operiment project By granting only Phases 1 and 2 of the petition at this time, the existing golf course on the Petitioner's land would remain intact to be used either as a golf course, which seems to the Board an excellent use for the land, or for future development, in accord-14-

The Board was of the opinion that although the record may contain evidence to justify the reclassification of the entire truot that it would be "in the best interests of Baltimore County and the general welfare of its residents" to limit the reclassification to Thases I and II and that the granting of Phases III and IV would be premature. The Board was justified in this conclusion and war not compelled to grant the entire reclassification if it found that such action would be against the general public interest and the general welfare. In <u>Turnace Branch</u>
<u>Co. v. Board.</u> 232 Md. 535, the Court of Appeals said:

"Change ic conditions may justify the amendment of the existing soulon ordinance to recleasify a particular property bit idoes not necessarity compel it. Even as in original recognition of the health, sofety and welfare of the community, as well as in the individual interest of the health, sofety and welfare of the community, as well as in the individual interest of the land owner. Code (1937), 157.
1598, Sec. 21: Wakefield v. Kraft, 202 Md. 136; Huff v. 5d. of Centra Appeals, 214 Md. 46.

In Agnesiane, Inc. v. Lucas, 247 Md. 612, at pages 619-620,

it is stated

"It is irrelevant in this case that the appellant produced ovidence which may have moved reasonable men to decide contrary to the decision reached by the majority of the Board. This Court in the pest has said:

"NWe have consistently held that the fact the zoning body, on the record before it, had the legal authority to grant the petition for reclassification if it had deemed such action proper, does not treat extend eleving the application is to be reversed, when the declasion is supported by substanticl evidence and is not arbitrary or caparicleus."

Board of County Commissioners for Prince George's County v. Farr, et al., 242 Md. 315, 322, 218 A.2d 923, 927 (1966).

"Also in County Council for Managemery County v. Gendleman, 227 Md. 491, 498, 177 A. 2d 687, 699 (1962), the legal effect produced by the 'fairly debatable' quality of the issues was assessed by this Court as follows:

"Tyen if there were facts which would have justified the Council in rezoning the property, this would not of itself grove the denial of rezoning illegal. There is still the area of debatability, and one who attacks the refuse\ of rezoning must meet the heavy burden of proving that the action of the legislative

-15-

body in refusing it was arbitrary, capticious or illegal."

The Board vers justifiably concerned over the impact of granting a reclassification for a 300-acre trect on the existing facilities for roads and schools. It had the right to take into consideration the affect of granting the reclassification as an entirety upon the school population and particularly treffic conditions. (See Bigenho v. Montgomery County, 24° Md. 386 p. 394.) The petitioner cites the last mentioned case as authority for error of the Board in denying a portion of the reclassification requested. The Petitioner contends that this case is authority for the proposition that changes that are consistent with a long range plan are preferable to piecemeal adjudications. This may be a sound zoning principle, but it does not require a zoning authority such as the Board in the instant case to grant a reclussification for an entire project if it finds in its expertise that such a redessification would be detrimental to the general public interest and overall welfare of the community. In Bigenho v. Montgomery (bunty, supra, at page 397, the Court of Appeals reiterated the limited and restricted friendlon of a Court in reviewing the action taken by a zoning authority

For the reasons stated, and in conformity with the foregoing Opinion, it is this 10th day of June, 1989, by the Circuit Court for Relitimore County ORDERED as follows: (1) that the Motion of Witney Land Company filed November 18, 1968, to dismiss the appeal of the protestants in miscellaneous case No. 4321 be and the same is hereby denied; and (2) that the Order of the County Board of Appeals of Saltimore County dated July 2, 1968, be and the same is hereby effirmed.

/s/ Walter M. Jenifer
Welter M. Jonifer
JUDGE

ROBERT A. WHITEFORD, P.E

WHITEFORD, FALK, AND MARK
Consulting Engineers - Land Surveyors
Land Phanners
JEFFERD BUILDING

Description of Phase I Twychenham Containing 90+ Acres of Land

Beginning for the same at a point, said point being at the intersection of the Center line of Cranbrook Road, 70 foot wide, and the center line of Padonia Road, 80 foot wide; and running thence North 58° 00° 40° East, 100.72 feet to a point; thence 493.84 feet by an arc curving to the right with a radius of 950.0 feet, which are is subtended by a chord bearing North 72° 54' 11.5" East, 488.30 feet to a point; thence North 87° 47° 43" East, 214.73 feet to a point; thence 330 feet, more or less, by an arc curving to the left with a radius of 3,300 feet to a point on the outline of the whole tract; thence with the outline of said whole tract the eight following courses: (1) South 13° 27' 57" Fest, 1,500 feet, more or less; (2) North 33° 41' 26" West, 544.37 feet; (3) North 31° 59' 20" West, 1,790 feet; (4) South 18° 10' 12" West, 1,009 feet; (5) North 52° 12' 09" West, 1,113.55 feet; (6) North 02° 36' 35" East, 1,072,46 feet; (7) North 02° 41' 54" East, 563.27 feet; and (8) North 08\* 12' 05" East, 440 feet to a point on the center line of the aforementioned Cranbrook Road; thence with the center line of said Crambrook Road the

VALLEY 1-7912

seven following courses: (1) South 80° 54' 14" East, 63.33
foot; (2) 611.64 feet by an arc curving to the right with a
radius of 575.0 feet, which arc is subtended by a chord
bearing South 54° 56' 42.5" East, 596.93 feet; (3) South
20° 59' 11" East, 1,187.72 feet; (4) 291.72 feet by an arc
curving to the left with a radius of 675.0 feet, which arc
is subtended by a chord bearing North 41° 32' 03" East,
29.46 feet; (5) South 53° 44' 55" East, 192.83 feet; (6)
256.35 feet by an arc curving to the right with a radius of
675.0 feet, which arc is subtended by a chord bearing South
42° 52' 7.5" East, 254.81 feet; and (7) South 31° 59' 20°
East, 293.49 feet to the point of beginning.

(3)

Containing 90 acres of land, more or less.

AMES IL HASK, L. B.

VALLEY 1-7912

WHITEFORD, FALK, AND MAIK
Consulting Engineers - Land Surveyor
Land Planners
JEFFERSON BUILDING

Description of Phase II Twychenham Containing 47± Acres of Land

690

Beginning for the same at a point, said point being at the intersection of the center line of Ridgland Road, 100 foot wide, and the center line of Cranbrook Road, 70 foot wide; and running thence with the center line of said Ridgland Road North 21° 00' 08" East, 77.50 feet to a point; thence 324.30 feet by an arc curving to the left with a radius of 550 feet, said are being subtended by a chord bearing North 04° 06' 38" East, 319.62 feet to a point; thence North 12° 46' 52" West, 337.07 feet to a point in the bed of Warren Road; thence leaving said Warren Road South 84° 30' 50" East, 45.96 feet to a point; thence South 83° 28' 05" East, 713.06 feet to a point; thence North 03° 17' 18" East, 275,80 feet to a point; thence North 38° 27' 33" West, 297.0 feet to a point in the bed of Warren Road; thence with said Warren Road North 51° 32' 27" East, 297.0 feet to a point; thence leaving said Warren Road South 40° 30' 42" East, 290.87 feet to a point; thence North 38° 04° 09" East, 347.82 feet to a point; thence North 72° 55' 21" East, 140.3 feet to a point; thence South 46° 01' 28" East, 371.42 feet to a point; thence South 21° 46' 28° East, 527.75 fact to a point: thence 150 feet, more or less, by an arc

- 2 -

curving to the left with a radius of 335 feet, said are being subtended by a chord bearing South 38\* 14\* Mest, 335 feet, more or less, to a point; thence South 08\* 14\* Mest, 500 feet, more or less, to a point; thence South 14\* 14\* Mest, 300 feet, more or less, to a point on the center line of the aforementioned Cranbrook Road; thence with said center line the five following courses: (1) 55 feet by an arc curving to the left with a radius of 675 feet; (2) North 80\* 54\* 14\* Mest, 628.42 feet; (3) 431.31 feet by an arc curving to the right with a radius of 1,635 feet, which are it subtended by a chord bearing North 73\* 20\* 48\* Mest, 433.86 feet; (4) North 65\* 47\* 22\* Mest, 307.28 feet; and (5) 77.0 feet by an arc curving to the left with a radius of 1,375.09 leet, which are its subtended by a chord bearing North 67\* 23\* 37\* Mest, 77.0 feet to the point of beginning.

Containing 47 acres of land, more or less.



10-7-70

- 2 -

Description of Phase III Twychenham Containing 80 + Acres of Land

€

0

Beginning for the same at a point, said point being at the intersection of the center line of Lakespring Way, 30 foot wide, and the center line of Bosley Road, 70 foot wide, and running thence with the center line of said Bosley Road South 65° 58' 46" East, 87.20 feet to a point; thence 139.71 feet by an arc curving to the left with a radius of 700 feet, which are is subtended by a shord bearing South 71° 41' 50" East, 139.48 feet to intersect the outline of the whole tract; thence with said outline South 65° 50' 20" East, 378 feet, more or less; thence leaving said outline South 01° East, 585 feet, more or less, to a point; thence 410 feet, more or less, by an arc curving to the left with a radius of 680 feet to a point: thence South 34° 21' East, 200 feet, more or less, to a point: thence South 55° 33' 54" West, 700 feet, more or less, to a point; thence 536.53 feet by an arc curving to the right with a radius of 5,729.58 feet, which are is subtended by a chord bearing South 58° 19' 51.5" West, 536.33 feet to a point; thence South 61° 00' 49" West, 531.54 feet to a point on the center line of Crambrook Road, 70 foot wide; thence with said

WHITE\*ORD, FALK, AND MASK Conciling Engineer - Land Surveyore Land Planners center line the three following courses: (1) North 28° 39' 11° Mast, 992.79 feet to a point; (2) 556 feet, more or less, by an arc curving to the left with a radius of 675 feet to a point; and (3) North 14° 14' East, 320 feet, more or less, to a point; thence North 08° 14' East, 500 feet, more or less, to a point; thence 200 feet, more or less, by an arc curving to the right with a radius of 335 feet to a point; thence 565.76 feet by an arc curving to the left with a radius of 1,762.95 feet, which are is subtended by a chord bearing South 56° 28' 01° East, 543.58 feet to a point; thence South 65° 20' 03° East, 250 feet to a point; thence North 24° 39' 52' East, 560.97 feet to the moint of berinming.

Containing 80 acres of land, more or less.



Appeals of Salrimore County dated July 2, 1968, being Case No. 67-216-BX and miled is the "PETITION FOR AICLASSIFICATION FROM R-6, R-10, R-20 and R-40 zones to R-1, B-L and B-R zones, and SPECIAL EXCEPTIONS FOR ELEVATOR APARTMENT BUILDINGS, 5/5 Basiey, Read 290" East of Warren Read, Bith District", "WITNEY LA 49 COMPANY, Partitioner."

BOUNDS, SCHOELER & SHORT

Werner G. Schooler Medical Center West 6430 Baltimere Notional Pike Baltimere, Maryland 21228 Telephone - 744-8200

I HEREBY CERTFY that a copy of the foregoing Order for Appeals at Itals 24 the day of July, 1966, been mailed to the County Board of Appeals of Bultimore County, County Office Building, Townen, Maryland, 21204.

Worser of Schooler, Attender for Plantille

JOHN B. WEIR. JR. and STANLEY C. MAGERSUPP and AUDREY D. MAGERSUPF, His WISE 2315 Ravenview Road Timonium, Maryland 21093 CAYTON C. MOWN and CIRCUIT COURT VIRGINIA BROWN, His Wife 621 Sherwood Hill Road Cockeysville, Maryland 2:030 JOHN L. CRITCHER and CARL 8. TRUKEL, and JOYCE C. TRUKEL, it's Wife 406 Wake Robin Drive Cockeysville, Maryland 21030 FOR EDWARD M. HAGY and MARIE A. HAGY, His Wife 307 Warren Road Cockeysville, Maryland 21030 WILLIAM J. ADELMAN, JR. and JEAN M. ADELMAN, His Wife 636 Warren Road Cackeysville, Maryland 21030 BALTIMORE COUNTY BROOKE PEIRCE and CAROL PEIRCE, His Wife MALTER R. STEIDL and (AT LAW) ANN B. STEIDL, His Wife 234 East Padonia Road Timonium, Maryland 21093 DAVID D. THOMAS, III, and NADINE D. THOMAS, His Wife 228 East Padonic Read Timonium, Maryland 21093 Misc. Decket No. Folio EUGENE V. ALLEN and PAULENE E. ALLEN, His Wife 250 East Padoniu Road Timonium, Maryland 21093

JAMES R. MASK. L. S.

VALLEY 1-7912

WHITEFORD, FALK, AND MASK
Consulting Engineers - Land Energyte
Land Planners
JEFFERD BUILDING
TONSON, MANYLAND LIEDS

Description of Phase IV Twychenham Containing 82+ Acres of Land

Beginning for the same at a point, said point being at the intersection of the center line of Cranbrook Road, 70 foot wide, and the center line of Padonia Road, 86 foot wide; and running thence with the center line of said Cranbrook Road the five following courses: (1) North 31° 59' 20" West, 293.49 feet: (2) 256.35 feet by an arc curving to the left with a radius of 675.0 feet, which are is subtended by a chord bearing North 42° 52' 7.5" West, 254.81 feet; (3) North 53° 44' 55" West, 192.83 feet; (4) 291.72 feet by an arc curving to the right with a radius of 675.0 feut, which are is subtended by a chord bearing North 41° 22' 03" West, 289.46 feet; and (5) North 28° 59' 11" West, 195.0 feet; thence leaving said center line North 61° 00' 49" East, 531.54 feet to a point; thence 536.53 feet by an arc curving to the left with a radius of 5,729.58 feet, which are is subtended by a chord bearing North 58\* 19' 51.5" East, \$36.33 feet to a point; thence North 55° 38' 54" East, 700 feet, more or less, to a point; thence North 34° 21' West, 200 feet, more or less, to a point; thence 410 feet by an arc curving to the right with a

radius of 680 feet to a point; thence North 01° West, 585 feet, more or less, to intersect the outline of the whole tract; thence with said outline the seven following courses: (1) South 65° 30° 20° East, 25 feet, more or less; (2) South 61° 37' 37" Last, 225.22 feet; (3) North 88° 22' 23" East, 231.0 feet; (4) North 01° 37° 37" West, 156.79 feet; (5) South 75° 07' 37" East, 1,081.19 feet; (6) South 18° 03' 20" West, 1,439.38 feet; and (7) North 13° 27' 57° East, 1,750 feet, more or less, to a point: thence leaving said outline 172.51 feet by an arc curving to the right with a radius of 3,300 feet to a point; thence South 87\* 47' 43" West, 214.73 feet to a point; thence 493.5, feet by an arc curving to the left with a radius of 950 feet, which are is subtended by a chord bearing South 72° 54' 11.5" West, 488.30 feet to a point; thence South 58° 00' 40" West, 106.72 feet to the point of paginning.

- 2 -

Containing 82 acres of land, more or less.



KENNS (M EBMEJER and EILE: N EBMEJER 24/ Padania Road Timenium, Maryland 210/3

RAYMOND J. McGEE and MARNA A. McGEE 254 Fadonia Road Timeniim, Meryland 21093

ALBERT C. REED and AUDREY Yr. REED 224 Pedania Read Timonium, Maryland 21093

JOSEPH E. MCNTALBANO and AGNES M. MONTALBANO 231 Padenia Road Timenium, Maryland 21093

DONALD S. ARNING and MARGARET L. ARNING 248 Padenia Road Timenium, Maryland 21093

FRANK E. LIJEWSKI and ANNA MAY L. LIJEWSKI 233 Padenia Read Timenium, Martiand 2109

ricintiffs

WILLIAM S. BALDWIN, W. GILES PAPKER and JOHN A. SLOWIK, constituting the County Dard of Appeals of Rationary Company

Defendants

MR. CLERK:

ORDER FUR APPEAL

Please enter an Appeal to the Circuir Court for Baltimore County on behalf of each of the above listed thirty-six (34) property :-wner: from the Order of the County Board of

W. LEE HARRISON
607 LOYOLA FEBRAL BUILDING
22 WEST PENNSTIVANIA AVENUT
TOWSON, MARYLAND 2004

May 17, 1927



Zoning Commissioner County Office Building Towson, Maryland 21204

Re: Petition for Reclassification and Special Exception - S/S Bosley Road 290 feet East of Warren Road, 8th District, Witney Land Company, Petitioner - N., 67-216-R)

Dear Mr. Ros

John G. Rose, Esq.

Please note an appeal to the County B and of Appeals for Baltimore County from your decision and order dated May 16, 1997, denying the above reclassification and special exception requested, on behalf of the Petitioner.

I enclose herewith check in the amount of \$75,00 to cover the costs of the same.

Very iruly yours,

W. Lee Harrison

Enc.

Bed 7.24.68

VESTRY OF SHERWOOD EPISCOPAL CHURCH IN THIS Sherwood Road Cockcysville, Maryland FOR BALTIMORE COUNTY JEROME J. GEBHART 599 Cranbrood Road Cockeysville, Maryland 21030 (AT LAW) Case No. . Misc. Docker No. • Polio

#### PETITION FOR APPEAL

TO THE HONORABLE, THE JUDGE OF SAID COURT:

The Petition of the herein listed property owners by Bounds, Schoeler & Short and Werner G. Schoeler, their attorneys, filed pursuant to the provisions of Rules 32 and 34 of the Maryland Rules of Procedure, respectfully represents unto Your Honor:

- 1. That this Appeal is from the decision of the County Board of Appeals of Baltimore County, dated July 2, 1968 on Petition No. 67-216-RX which overrules the Order of the Zoning Commissioner of Baltimore County dated the 16th day of May, 1967, denying a reclassification of the subject property from R-6, R-10, R-20 and R-40 zones and, also denying a Special Exception for Elevator Apartment Huildings.
- 2. That the Order of the County Board of Appeals of Baltimore County, in granting the requested reclassification, is arbitrary, carricious and illegal, for the following reasons:
- (a) That the testimony offered on behalf of the Petitioners demonstrated that there presently exists a dangerous and over-crowded situation with respect to traffic in the area of the
- (b) That the testimony offered on behalf of the Petitioners demonstrated that the lanned development under the zoning

reclassification allowed would generate concestion in the streets of the area around the subject property:

- (c) That there has not been sufficient change in the character or the neighborhood to justify the requested reclassification in soning;
- (d) That the granted reclassification would be adverse to the best interests of the general welfare of the Baltimore County and the community in which the subject property is located;
- (e) That the granting of the requested reclassification would over-burden the area of the community in which the property lies and create a marked imbalance of land uses in the area where the subject land lies:
- (f) That the granting would create an imbalance of population types in said area;
- (q) That the granting of the reclassification is not in accordance with a comprehensive plan and design involving the area and disregards the health, safety and welfare of the commu nity and individual interests of nearby land or property owners.
- (h) That to grant the requested resoning without a comprehensive plan and study is premature and would be detrimental to the general interest and wolfare of the public.
- (i) For other reasons which will be set forth at the time of argument on this Appeal.
- 3. That your Petitioners were parties to the proceeding before the County Board of Appeals of Baltimore County, are property owners in the immediate neighborhood of the subject property, taxpayers and constitute parties aggrieved by the said Order of the County Board of Appeals of Baltimors County.

WHEREFORE, your Petitioner pray that this Honorable Court pass on Order reversing the Order of the County Board of Appanla dated the 2nd day of July, 1968, which granted, in part, the

AND, AS IN DUTY DOUND, ETC.

BOUNDS, SCHOELER & SHORT

Werner G. Schoeler Medical Center West 6630 Baltimore National Pike Baltimore, Marylvai 2122 Telophone: 744-8200 Attorneys for Petitioners

I HEREBY CERTIFY that a copy of the aforegoing Petition for Appeal was mailed by me, this \_/ST day of July, 1968 to the County Board of Appeals of Baltimore County, County Office Building, Towson, Maryland, 21204.

VESTRY OF SHERWOOD EPISCOPAL CHURCH IN 5 Sherwood Road Cockeysville, Maryland CIRCUIT COURT FOR BALTIMORE COUNTY JEROME J. GEBHART 599 Cranbrook Road Cockeysville, Maryland 21030 Case Ilo. Misc. Docket No. Polio. . . . . . . . . .

#### ORDER FOR APPEAL

Please enter an Appeal to the Circuit Court for Baltimore County on behalf of the Vestry of Sherwood Episcopal Church and Jerome J. Gebhart from the Order of the County Board of Appeals of Baltimore County dated July 2, 1968, being Case No. 67-216-RX and titled in the "PETITION FOR RECLASSIFICATION FROM R-6, R-10, R-20 and R-40 zones to A-A, B-L, and B-R zones, and SPECIAL EXCEPTIONS FOR ELEVATOR APARTMENT BUILDINGS, 5/S Bosley Road 290' East of Warren Road, 8th District, "WITNEY LAND COMPANY, Petitioner".

BOUNDS, SCHOELER & SHORT

Werner G. Schoeler Medical Center West 6630 Baltimore National Pike Baltimore, Maryland 21228 Telephone: 744-8200 Attorney for Plaintiffs

I HERERY CERTIFY that a copy of the foregoing Order for Appeal has this / 57 day of July, 1968, been mailed to the County Board of Appeals of Baltimore County, County Office Building, Towson, Maryland 21204.

property, with Parionia Road serving as a major arterial route from the property to the

Werner G. Schoeler Attorney for Plaintiffs

Witney Land Co. - #67-216-RX

tional use, being occupied by Villa Maria, a Catholic Institution.

with the exception of an 16 hole galf course, which the Petitioners have constructed on

Phase 1 consists of approximately 82.7 acres (net), and the Petitioner proposes to construct in this phase 1532 apartment units, which include two 8 story elevator apartment buildings, for which he requests a special exception. These two buildings are proposed to have 96 apartment units each and will be situated on approximately ten acre of land. The area covered by Phase 1 is that portion of the entire tract which is situated roughly south of Cranbrook and Padonia Roads. The Petitioner estimates that it will take approximately seven years to complete Phase 1 of the project

Phase 4 is the final phase, and consists of approximately 77 acres (net) and it is on this tract that the Petitioner proposes to construct a small neighborhood shopping and a proposed inn and restaurant on the 13.8 acre B-R portion of the parcel, together

(3) Witney Land Co. - #67-216-RX - 3 -

with 902 apartment units on the remaining acreage. It is estimated that this phase will require approximately five years to complete

For a clearer picture of the various phases of construction, as set forth above it is necessary to examine Petitioner's Exhibit No. 9, which is a colored exhibit prepared by one of the Petitioner's witnesses showing the boundaries of each phase of construction. One must also look at Petitioner's Exhibit No. 4 to ascertain the exact location of the B-L and B-R requests, and the elevator buildings for which a special exception is requested in connection with the portion of the project in Phase 1.

The hearing of this case before the Board required seven full days of testimon and both sides introduced numerous exhibits into evidence. Therefore it will be impossible for the Board in this Opinion to go into detail as to the testimony of each and every witness, but we will instead try to summarize the main points of the testimony given on behalf of both sides.

The Petitioner alleges that its property was erroneously zoned in 1955, when the County adopted the Land Use Map in question. It also alleges that the a have been more than sufficient changes in the character of the neighborhood to justify the requested reclassification. The Board will deal first with the question of error in original zoning. It is victually conceded by expert witnesses for both sides that there was a basic error committed by Baltimore County in the adoption of the Master Plan in 1955 in that the County made practically no provision for rental housing in the 8th Election District of Balt imore County, and to that extent the Board finds that the map is in error. The main question for the Board to decide in the instant case is whether or not there have been sufficien changes in the character of the neighborhood to justify the requested reclassification, and in addition, whether the requested reclassification would be adverse to the best interests of the general welfare of Baltimore County and the community in which the subject propert is located. There is no question that there have been numerous and substantial changes that immediately affect this property since the adoption of the Master Plan in 1955. Two major changes affecting the subject property are the construction of Cranbrook and Padonia Roads, both with 48 feet of paving on 70 foot rights of ways running directly through the

Witney Land Co. - #67-216-RX

Harrisbury Expressway and the York Road. There has also been, according to Robert A Whiteford, an engineer testifying on "half of the Petitioner, a substantial "drastic" change in the sewer and water facilities in the area since 1961, and without going into detail as to his testimony, it is apparent that a project of this scope could not have been constructed prior to the installation of these utility improvements. Indeed, almost none of the present road or utility system was in existence in 1955. Substantial other changes have occurred in the neighborhood through the form of zoning reclassifications by netition. An expert realtor testifying on behalf of the Petitioner, testified that there have been more than a dozen reclassifications that have occurred in the immediate vicinity of the subject property mostly shances to apartment zoning, some of which are directly adjacent to the subject property and several others less than one quarter of a mile away. In all, ne testified to approximately twenty-four reciasifications in the general area which he felt had an effect on the subject property. More than a dozen of these reclassifications were in the is mediate visinity of the property and nine of these were changes to apartment zoning. He also cited hundreds of cares of industrial zoning that have been granted between the York Roau and the Harrisburg Expressway within a mile and a half of the subject property, which is his opinion creates an extensive and persistent demand for rental housing in this area. There was also testimony that the Greater Baltimore Industrial Park, approximately two miles away, presently has in excess of five thousand employees, and it is estimated that the number of persons employed there will increase to twenty-five thousand within the next ten years. In the Board's opinion it is indeed difficult, if not impossible, to find any section of Baltimore County that has changed more rapidly in the last five to ten years than the vicinity of the subject property. Indeed, even some of the witnesses for the Protestar conceded that there have been substantial changes in the neighborhood in the last five to ten years. Fred V. Tuemmler, an expert land and city planner, testifying on behalf of Protestants, conceded that there have been substantial changes in the area, although he did not, in his opinion, think they were sufficient to justify the entire petition. However he did agree that he could "conceive" of part of the land being rezoned to a more intensive

RE: PETITION FOR RECLASSIFICATION : BEFORE FROM R-6, R-10, R-20 and 4-40 COUNTY BOARD OF AFPEALS zones to R-A. B-L and B-R zones, and SPECIAL EXCEPTION FOR ELEVATOR APARTMENT SUILDINGS OF S/S Bosley Paga 290' East of BALTIMORE COUNTY Warren Road, 8th District No. 67-216-RX Witney Land Company,

### . . . . . . OPINION

The Petitioner in this case seeks a reclassification of a large tract of ground from R-6, R-10, R-20 and R-40 zones to an R-A zone, and additionally request a special exception for two elevator apartment building: in conjunction with the R-A request. In addition, the Petitioner requests a reclassification of a portion of the property to 8-L and

The tract of ground which is the subject of this petition comprises approximately 299 acres out of a larger 325 acre timet owned by the Partitioner, and is situated in the 8th Election District of Baltimore County, generally located south of Bosley Road, east of Warren Road and west of Pot Spring Road. The net acreage involved in the requested reclassification is approximately 282 acres. The Petitioner, if its request is granted in its entirety, propose, to construct on the subject property 4,258 apartment units, a 15.8 acts shapping center, and a 13.8 acre motor inn

The zoning and land uses surrounding the property are generally as follows: Along the north side of the property there is a mixture of R-20 and R-40 zoning facing the touth side of Bosley Road, across Bosley Road the zoning is R-40, then R-10 and R-6 on a sizable tract of land now under development by other interests. The majority of the western and southwestern boundry of the subject property abuts land which is zoned R-A and is developed with an existing apartment development known as the Briarcliff Apartments. The balance of this boundary abuts property owned by Baltimore County and is developed as a public galf course known as long View. The balance of the southern boundary of the subject property adjoins a tract of R-A land, which is presently not yet developed and publicly owned land, the site of the Dulaney Senior High School. Almost the entire

boundary of the subject property, the land while zones R-40 is devoted to institu-

The Petitioner, a highly successful developer, ucquired the subject property in two purchases in 1957 and 1959. The property is for the most part presently undevelope the property and operate as the Dulaney Springs Golf Course, a semi-private club.

Robert E. Meyerhoff, Vice President of the Witney Land Company, testified that he has been in the land development business since 1946, and during this period of time has constructed more than 6,000 homes and 3,000 apartments. Mr. Meyerhoff testified that the entire project would take fifteen to twenty years to complete and that they have divided the project into four phoses of construction

Phase 2 of the project consists of approximately 43 acres, on which 524 garden apartment units are proposed, and will take approximately three years to complete

Phase 3 consists of approximately 80 acres (net), and the Petitioner proposes to construct an additional 1300 apartment units on this portion of the site, which will take

center of approximately 70,000 square feet on the 15.8 acre B-L portion of the parcel,

Mr. Garne Gavrelis, the Director of Planning for Baltimore County, while opposed tition did state that there have been "very substantial changes" in the area since He also stated that although the Master Plan for this vicinity is thirteen years old, the County is not presently working on any new comprehensive plan for the area

The Protestants' opposition is based primarily on three contentions: (1) tha the granting of a project of this size would over burden the area with apartments and create an imbalance of land uses: (2) that the increased traffic from the apartment project would create congestion in the roads in the immediate vicinity; (3) that the construction of the project as proposed would further over crowd the schools in the area

The Board heard testimony from Mr. W. W. Ewell, a recognized traffic expert testifying on behalf of the Petitioner, Mr. Eugene Clifford, Director of Traffic Engineering for Baltimore County, and various residents of the immediate neighborhood as to traffic conditions as they presently exist and fiture projections of additional traffic ated by both the normal development of the land around the subject propert in its existing zoning and with the construction of the proposed apartments on the subject tract. Both Mr. Ewell and Mr. Clifford gareed that the existing roads through the subject property can handle the increased traific in the proposed apartment project. They did, however, discoree as to the number of additional vehicles that the apartment project and commercial complex would place on the roads leading to and from the site. Mr. Ewell contended that the roads as they exist and with the improvements that will be made within the next two to three years are completely adequate to handle the project, while Mr. Clifford projected that by 1985 all of the roads in the immediate area will be congested by normal growth without any further zoning changes, including the subject petition. If we are to agree with Mr. Clifford's contention that the roads will be congested without any further rezoning in the area, and without the subject tract or any others being rezoned. then it is obvious that it is the duty of Baltimore County to provide its citizens adequate roads to meet their future needs. It would not serve any purpose in this Opinion to cite in detail the vast statistical data furnished the Board by the traffic experts. Therefore, without going into further detail, but after weighing all the evidence with regard to

Witney Land Co. - #67-216-RX

raffic put in by the witnesses, the Board finds as a fact that the present roads systems will odate at present Phases I and 2 of the project without undue congestion We are further satisfied that the additional improvements that will be completed within the next seven to ten years could adequately service the entire project without creating any undue congestion in the roads and streets of the immediate area.

The Petitioner contends that the school child population of the entire project would be less than that of an R-10 development, while the Protestants contend that exactly the opposite is true. Both sides furnished the Board with statistical data to support their ons and again these statistics are different in their estimation of school population in the apartment project. The schools in the area are all at or near capacity or in some cases have enrollment that exceed their capacity. However, it is apparent from the testi money that Baltimore County is moving as rapidly as possible to alleviate this situation. Using statistics furnished by one of the witnesses for the Protestants who had gone to a great deal of trouble and spent considerable time to determine on her own the amount of school children in apartments versus individual housing, the Board finds that the increase In school population that would be generated by Phases 1 and 2 of the project over an R-10 nottane house development would be a small that it cannot possibly over burden the public school system to grant these two portions of the petition.

With regard to the third contention of the protestants mentioned above, the Board does not find, considering the explosive growth of the area with all types of housing and the lack of any up to date comprehensive master plan for the area, that the granting of this petition would create any imbalance in the community or over burden the community

The Board finds that the County authorities did make an error in the adoption of the Master Plan in 1955 in that it provided no rental housing for the entire 8th Election District. Secondly, from all of the evidence before it, the Board finds that there have been numerous and substantial changes in the character of the neighborhood that directly affect the property that justify the requested reclassification, and that the reclassification tion of this tract will not place an undue burden on public facilities in the immediate

6 6

Witney Land Co - \$67-216-PX

area, nor would it Le adverse to the general walfare.

These substantial changes certainly justify the equested rezoning of the entire property but do not necessarily compel it. The Petitioner has presented a logical well planned scheme of development for its property covering some twenty years in time ruction and an investment of seventy-five to eighty million dollars. It appears to the Board that while all of the changes in utilities, roads, reclassifications, etc. in the immediate vicinity affect the entire property, that the granting or Phases 3 and 4 of the subject petition at this time might be premature. By the Petitioner's own testimony construction of Phase 3 will not begin until at least ten years from now, while the construction of Phase 4 would be another five years in the future, and the need for at least the commercial portion of the property would be based upon the success of the apartment project surrounding it. Also, while as of the present time the Board is satisfied that public facilities, particularly roads and schools in the immediate area, can adequately service Phases 1 and 2, there is some doubt in the Board's mind whether or not the existing facilities without improvements would be presently adequate to handle the entire project as proposed by the Petitioner, if constructed in its entirety immediately. Therefore, while the record may contain evidence to justify the reclassification of the entire tract, as requested, it appears to be in the best interests of Baltimore County and the general welfare of its residents at this time to limit the reclassification to the parcels of land that are proposed to be develope under Phases 1 and 2, in accordance with Prtitioner's Exhibit No. 94 It should be noted that there are no individual homes adjoining the Phase 1 parcel. It is surrounded on three sides by institutional use, R-A zoning and publicly owned land, and on the fourth side by the Petitioner's property, while Phase 2 abuts an existing apartment development on two sides and the remainder of the Patitioner's property on a third side. If these two parcels are successfully developed, as contemplated, the Petitioner has a right to file another application on the remaining sections if he so desires, and can justify the need for them. If ted raclassification for all four parcels were granted at this time, the applicant would not be limited to construction on the undeveloped or unused portions of his land, nor would be be obligated to begin with the construction of the apartment project. By

Witney Land Co. - \$67-216-RX

granting only Phases 1 and 2 of the petition at this time, the existing golf course on the Petitioner's land would remain intact to be used either as a golf course, which seems to the Board an excellent use for the land, or for future development, in accordance with its

The Board also finds that the granting of the special exception for two elevator apartment buildings, as requested by the Petitioner, would not in any way violate Section 502.1 of the Baltimore County Zoning Regulations

#### OPDER

For the reasons set forth in the aforegoing Opinion, it is this 2nd day of July, 1968, by the County Board of Appeals ORDERED, that the parcels of land designated as Phase 1 and Fhase 2 on Petitic er's Exhibit No. 9, legal descriptions of which are attached hereto and made a part hereof, be and the same are hereby reclassified from R-20, R-10 and R-6 zones to R-A residential apartment zone: and it is

FURTHER ORDERED, that the reclassification requested on the parcels known as Phase 3 and Phase 4, legal descriptions of which are attached hereto and made a part hereof, is DENIED, and the afore:aid latter two parcels shall remain in the existing R-40, R-20 and R-10 zones. It is

FURTHER ORDERED, that the special exception for two 8 story elevator apartment buildings of 96 units each is hereby GRANTED, in accordance with the Petitioner's request for that portion of the property as described in the legal description filed by the Petitioner with the filling of this case.

Any appeal from this decision must be in accordance with Chapter 1100, subtitle B of the Maryland Rules of Procedure. 1961 edition.

COUNTY BOARD OF APPEALS

William S. Baldwin, Chaire W. Gilles Parker

RE: PETITION FOR RECLASSIFICATION From R-6, R 12, R-20 and R-40 Zones to RA, BL and BR Zones Special Exception for Elevator Apartment Building . S/S Bosley Road 290 feet East of Warren Road - 5th District Witney Land Company, Petitioner

BEFORE THE ZONING COMMISSIONEI OF BALTIMORE COUNTY

NO. 67-216-RX

#### . . . . . . . . . . .

The Witney Land Company, the major portion of which is owned 'v Robert E. Meyerhoff and Harry Meyerhoff, petitioned for a rezoning of their property consisting of eight parcels and two hundred and ninty-nine acres, more or less. To the west is Warren Road, to the north is Bosley Road, to the east is Villa Maria and to the south is Baltimore County's Longview Golf Course.

The reclassification request is from Residential-6, Residential-10, Residential-20 and Residential-40 to Residential apartments, Business Local and Business Roadside

In addition there is a petition for a Special Exception for an eight story elevator apartment building housing two hundred units.

The maximum number of garden apartments will be two thousand nine hundred and eighty-three

In the future three other elevator apartments are proposed plus a church, a club house, a medical office building, a three-story one hundred room inn, a restaurant and a neighborhood shopping center. These would be built over a twelve to fifteen year period.

Robert E. Meyerhoff testified that his company acquired a portion of the land in November, 1957, and the balance in January, 1959. He and his brother have been successful builders over a period of twenty years. They have .

investigated all facets and firmly believe that their proposed use is the best for the land and that it will meet all the requirements set forth in Baitimore County's Ordinances and Regulations. In particular the petition meets the requirements of Planning and "oning. Believing this, there is no other avenue available except to petition as they have done.

The only other witness for the petitioners was Robert A. Whiteford, an engineer, who testified at some length. He indicated that there was no question but that water and sewer are available for the subject property. This has come about since 1955. Although admittedly not a traffic expert, he did give some opinion as to traffic, but the bulk of his testimony was as to the adequacy of the internal roads and to the new and widened roads existing or proposed since 1955. Mr. Meyerhoff also testified concerning roads and particularly as to Cranbrook Road which he said will soon be completed.

The protestant's ole witness was Mrs. Twilah E. Wier, who testified as to overcrowded schools.

The following reports were received:

State Roads Commission. May 5, 1967. "The section of York Road which must carry the greater part of the traffic that would be generated by the proposed development consists of two 12' lanes and has a capacity of 1700 vehicles per hour at level of Service "D".

The definition of Level of Service "D" is as follows: 'Approaches unstable flow with tolerable operating speed being maintained unique now win to octave operating speed being haintained though constillerably. Affected by changes in operating conditions. Fluxestations in volume and temporary cestrictions to flow may cause unstability and temporary operating speeds. Drivers have the first constitution of the management of the foreign of the foreign constitution of the foreign constitution of the foreign constitution of the foreign of the foreign constitution of the foreign

The 1965 peak hour traffic on this section of York Road is 1754 vehicles per hour. This is in excess of the capacity of Level of Service "D .

It is estimated that the subject development will generate an additional 270 vehicles to this section of York Road during the peak hour, thus making the level of services less than category "ID","

. .

Bureau of Traffic Engineering - May 8, 1967 - The Bureau of Traffic Engineering, for the past several weeks, has conducted an analysis of the subject site and its effect on the surrounding area. As a result of this study, we submit the following

The proposed 2983 apartment units can be expected to 130: proposed 2933 apartment units can be expected to generate 19, 400 trips/day, sud the 29, 7 acres of proposed commercial zoning could generate 22, 300 trips/day. A commercial zoning content is a Regional Shopping Center such as Tevanon Plaze 19, 8 acres, 12, 12, Korvette-Joppa Rod 30, 7 acres, and Eastpain Shopping Center 56, 9 acres, while a neighborhood shopping center is 8-10 acres generating 6000-7500 trips/day.

A trip distribution for the subject site and surrounding area was analyzed to determine 1985 traffic volumes for roads in the area, with the following volumes noted.

	With Existing Zoning	Existing Zoning & Proposed Zoning
Cranbrook Road - East of York	12,600	14, 450
Road West of Padonia	15,350	23, 450
Padonia Road - East of York Road	21,500	24, 500
South of Dulaney Sr. High	19, 100	23,500
North of Cranbrook West of	12,700	28,000
Dulanev Valley Road	7,800	13, 500
Greenside Dr North of Padonia R	d 12,700	13,600
Warren Road - East of York Road	9,600	12,600
Pot Springs Rd South of Stella Maris	13,500	16, 900
Yerk Road - South of Warren Road	30.400	32, 400
North of Padonia Road	40,000	43,100

A capacity analysis was conducted by the Bureau of Traffic, Maryland State Roads Commission, for the intersection of Warren and land state Roads. Commission, for the intersection of Warren and York Roads. This study indicates that this intersection is 78% above level of service. 'C' or the design capacity. Expanding this study, the Bureau of Traffic Engineering has determined that this

9 9 9 3 intersection is operating at 98% of level of service "F". That is 15 say, an increase of n ore than 50 vehicles, during peak hour, within this intersection would cause the intersection to reach the point of failure.

York Road is not scheduled for improvement at this time however, some improvements will be needed in the near future. These improvements could only be the widening of York Rose of Variety and the widening of York Rose to I have the widening of York Rosd to 4 lanes, ref. Rosa will will be able to handle the residential density as presently

In summary, the Bureau of Traffic Engineering considers it undesirable to increase any density in the York Road corridor which will lefect rease any density in the York Road. A change from R-10 & R-20 to R.A. zoning will affect York Road. A commercial area of 29, 7 acres will also influence York Road traffic, however, a neighborhood shopping center of 8-010 acres on the site, but closer to York Road, will not affect York Road.

Fire Bureau - April 13, 1967 - Shall be required to meet all five department regulations concerning garden type and high rise type of apartment constructions. Shall be recuired to meet all fire department regulations in construction of any other buildings which are a shall be required. ther buildings which are to be constructed on this It will be necessary to provide water mains and fire hydrants in accordance with the Baltimore County Standard Design Manual, 1964, edition, pages W2-W3.

Health Department - April 13, 1917 - See Engineering Comment.

Bureau of Englieering - April 13, 1907 - "Water - Existing 20" water in Crambrook Road, Sewe: - Pump facilities are necessary water in Granbrook Road. Sewe: - Pump facilities are necessary to sewer this site. However the easiting facilities to which the sewage from this project well on pumped are presently operating above capacity and are instead early additional flows. Some considerable of the sewage site that the developer's engineer submit studies to the semperate that the developer's engineer submit studies to the semperate that the developer's engineer submit studies to the semperate that the projective is to be sewered. Road - All road alignments and experience that the projective is to be sewered. Road - All road alignments and experience that the projective is to be sewered.

Bureause regimeering - May 8, 1967 - We have reviewed and approved the report entitled 'Sanitary Sewerage Study, Development of the Workenham, Eighth Election District, Baltimore County, Maryland' dated May 8, 1967, nitary Sewerage Study, Develop

However, our approval is limited to the concept of serving the development with the Texas sewerage system, but are with-

holding comment on the magnitude of improvements required, cost responsibilities, and the ultimate sewering of the Merry-man Branch area until more detailed studies are made. We are certain that you will agree with these comments considering the limited time available for our review, although we have made an adequate review of the capacity of the existing system and the anticipated flows from the proposed subdivision."

-5-

Director of Planning - April 28, 1967 - "The staff of the Office of Planning and Zoning has reviewed the subject petition for coning reclassifications together with Special Exception for elevator apartments. It has the following acvisory comments nake with respect to pertinent planning factors

- The subject tract has a prior zoning reclassification bi-1. The subject tract has a prior zoning reclassification history wherein reclassification was granted from larger to smaller lot zoning. In connection with that previous case, the Planning staff endorsed the concept of extending norticety line R-10 zoning that occurred in what is now the Springlake Suddivision. Since that time additional reclassifications were granted apartment zoning based on a devolupmental concept that would have set aside large acrosps in 5pm space.
- 2. The Planning staff expresses concern that the pendulum 2. The Planning staff expresses concern that the pendulum for increased densities now may be swinging too far. What had been conceived of as a community or development with a choice of housing types is threatened with becoming simply a community with an overwhelming supply of rental housing. The Planning staff expresses also concern with rs spect to the continued requirement of the County for single family sales housing. The mbyest property is among the last of its kind-appropriately zened with utilities. To e-ceate apartment on the continued result in the continued result in the continued of the continued results. ing here would create an imbalance in the community land use.

The Zoning Powers of Baltimore County are set forth as follows:

The Zoning Power's of halfituder County and Section 23-18, Zening-Powers of the county. For the purpose of promoting health, safety, morals and general welfare of the Cornell of the purposed in the mannet acremative provided the safety of the proposed of the mannet acremative provided with the county, the height, of the safety of some and size of buildings and other structures, the percentage of a for that may be occupied, the size of yards or courts, the setback or distance of any buildings or structures, and the safety of the

CERTIFICATE OF POSTING Townen, Maryland

Posted for Hearing West May 10-67 AT 10:00 9. - m.

Location of property 45 Boshy Red 290' none or loss, 5/of

Location of Signs I legers the Societion of these legers Cu

To be keer of the planning maps with an X

THENT OF RALTIMORE CO

Location of property 13 Bookly Ad. 290 6/4 Warren Fel. Location of Signer (5) Signer are proster 64 m

marked on the more Sense location co Signa wow posted befor (grain and kiching) Posted by Signature Signature Date al. return. 6/11/6/

oner Witney Jand Co.

Posted by Robert in Bull &

Petitioner Witney fand Co.

Warm Td

5 signs

#67-216 RX

67-216-RX

6/8/67

Date of Posting 4/20/47

Date of return 4/17/47

to promote safety from fire, panic and other dangers; to promote health and the general weltare; to provide adequate light and air; to present the overcrowding of land to avoid ncentration of population; to facilitate adequate pro vision for schools, parks, water, sewerage, transportation and other public requirements, conveniences and improve ments, including gas and electric structures and facilities (Bill No. 80, 1960)

It is to be noted that the Zoning Power indicates that zoning maps SHALL be made in accordance with a complete naive plan. The subject property is located on a map adopted December 20, 1955. The maps to the north are twenty-two years old. There is no question but that there have been many, many changes to the existing maps so that they do not now meet the test of a comprehensive map.

The Zoning Commissioner has given his opinion concerning the maps that are no longer comprehensive in Case No. 63-146-RX, Circuit Court for Baltimore County Misc, Docket 7, folio 487 Case No. 3222; Case No. 65-206-RX, Circuit Court for Baltimore County Misc. Docket No. 8, folio 174, file no. 3694; and Case No. 66-59-R Circuit Court for Baltimore County Misc. Docket 8, folio 167, Case

Judge Henderson's comment in Zinn vs Board of Zoning Appeals, 207 Md. at page 359 is worth repeating:

> Zoning, of course, looks to the future and is predicated upon an assumed ability to predict future needs with a narrow range of fallibility. When it is argued that an unanticipated need has developed, this presupposes a fault in the original plan, that should be ideally corrected by a resurvey of the land use map, rather than by piecemeal alteration."

Judge Hammond in Furnace Branch Land Company vs Board of County Commissioners 232 Md. at page 539.

> "Change in conditions may justify the amendment of the existing zoning ordinance to reclassify a particular pro-perty, but it does not necessarily compelit. Even as in the original zoning, rezoning must be in the general public

interest for the promotion of the health, safety and welfare of the community, as well as in the individual interest of the land owner."

This petition, if granted, will be a major change not only in the immediate vicinity, but also the environs in all directions. Once granted it will set the course of a tuture master plan. The Dir ctor of Planning did not testify so that he could not be examined concerning any updating of existing plans.

It would seem that apartment living is going to be a large factor in Baltimore County housing for sometime to come,

A great many Baltimore County citizens have written to the Zoning Commissioner requesting information as to the County policy on apartment zoning. The feel their way of life is tied to the apartment zoning decisions

Without an up-to-date comprehensive map and apartment zoning criteria, the petitioner's request is premature and could be detrimental to the public interest.

Admitting many changes in coning, roads, sewer and water, does this require a mandatory rozoning to RA, BL and BR, if it over balances existing single family and apartment uses? It does not.

For the above reasons, the above reclassification should NOT BE HAD and the special exception should NOT BE GRANTED.

It is this 16 day of May, 1967, by the Zoning Commissioner of Baltimore County, ORDERED that the above reclassification should be and the same is hereby DENIED and that the above described property or area be and the same is hereby continued as R-6, R-10, R-20 and R-40 zones, and the special exception for ment building be and the same is hereby DENE

BALLI ORE COUNTY, MA . AND

OFFICE OF FINANCE

CEIVED FOR FIL 19/1/5 8 ORDER DATE BY

Na. 49265

No. 45556 BA IMORE COUNTY, MA /LAND OFFICE OF FINANCE IMPORTANT, MAKE CHECKS PAYABLE TO BALLIMORE COUNTY, MARYLAND TO DIVISION OF COLLEC .. ON & RECEIPTS, COURT HOUSE, TOWSON, MARYLAND 21

LEPHONE 123-3000 EXT. 367	BAL'A. ORE COUNTY, MAI AND OFFICE OF FINANCE Division of Collection and Receipts	9266
To: w	COURT HOUSE  COUNT HOUSE  TOWSON, MARYLAND 21204  (Zuning)  Lee Www. Eng.	e Append
Tie out to	Account no. 01,712 SETTING AND SETTING WITH YOUR SYMITTAGE.  OCTACH ALONG PERFORMING AND SECTION FOR TOUR FOR STORES.	S39.00
1 10 52	Cost of documents filed in case No. 67-216-BX Witney Land Congress	\$39.00
	S/S Booley Rand 290° E. of Warren Rand 89; Clatrict	

MAIL TO DIVISION OF COLLECTION & RECEIPTS, COURT HOUSE, TOWSON, MARYLAND 21204

ion of Collection and Receipts COURT HOUSE IMPORTANT: MAKE CHECKS PAYABLE TO BALTIMORE COUNTY, MARYLAND TO DIVISION OF COLLECTION & RECEIPTS, COURT HOUSE, TOWSON, MARYLAND 2120/ No. 49262 BALLI DRE COUNTY, MAI AND OFFICE OF FINANCE \$11.00

IMPORTANT: MAKE CHECKS PAYABLE TO BALTIMORE COUNTY, MARYLAND MAIL TO DIVISION OF COLLECTION & RECEIPTS, COURT HOUSE, TOWSON, MARYLAND 21204

# BALTIMORE COUNTY OFFICE OF FLANNING AND ZONING COUNTY OFFICE BUILDING

W. Lee Harrisco, Esquire Loyola Federal Building Towson, Maryland 21204

April 13, 1967

Dear Lir:

Reclassification from R.-6, R.-10, R.-20, and R.-40 to RA, BL and BR and Special Exception for Elevator Building for Whitney Land Company located Cranbrook Road and Padonia Road - 8th District (Rem 4, April 4, 1967)

The Zoning Advisory Committee has reviewed the subject petition and makes the following comments:

AUREAUOF ENGINEERING

Water - Existing 20" water in Cranbrook Road

Saver - Dump facilities are accessary to sewer this site. However, the existing facilities

Saver - Dump facilities are accessary to sewer this site. However, the existing facilities

to which sewerge from this product would be pumped are presently operating above

capacity and are anadequate to headle any additional flows. It is requested that the

developer's engineer submit studies to the sawer design group of the Bureau of

Engineering, indicating the means by which this property is to be deward.

Road - All road silignments and cross-sections appear adequate as shown.

FIRE BUREAU - Shall be required to meet all fire department regulations conserning garden type and high rise type of apartment constructions. Shall be required to meet all fire department regulations construction of any other buildings which are to be constructed on this site. It will be necessary to provide water mains and fire hydrane in accordance with the Baltimore County Standard Design Manual, 1964, edition, pages W2 - W3.

HEALTH DEPARTMENT - See Engineering Comment

PROJECT PLANNING AND TRAFFIC ENGINEERING - These Offices will review and make any necessary comments at a later date jointly.

ZONING ADMINISTRATION DIVISION - if the Petition is granted, no occupancy may be made until such time as plans have been submit ed and approved and the property inspected for

The above commints are not intended to indicate the appropriateness of the roning action requested, but to assure that all parties are made aware of plans or problems that may have a being on this case. The Director and/or the Deput Director of the Office of Planning and Zoning will submit recommendations on the appropriateness of the requested zoning 10 days before the Zoning Commissioner's hearing.

The following members had no comment to offer: State Roads Commission Building Engineer, Board of Education, Industrial Development.

- MAY 1 J 167 1 IN Very truly yours D Asset O T 3 James & Wor ! JAMES E. DYEN DROWN Principal Zoning Technicity

JED/idr

cc: Carly.e Brown. Engineering; Lt. Morris, Fire; Mr. Greenwalt, Health, Albert Guimby, Project Planning; C. Richard Moore, Traffic

BALT MORE COUNTY MAR. LAND No. 45540 OFFICE OF FINANCE of Collection and Re 5-987 61 61 6 695500 000-11075 IMPORTANT: MAKE CHECKS PAYABLE TO BALTIMORE COUNTY, MARYLAND MAIL TO DIVISION OF COLLECTION & RECEIPTS, COURT HOUSE, TOWSON, MARYLAND 21/04

TELEPHONE 823-3000 EXT. 387	BAL <sup>*</sup>	BALTMORE COUNTY, MACKLAND		44388 April 14, 1	
1	they Land Company DI heleterstein M. Stherry, Md. 21215 ACCOUNT NO. 01-622	OUTACH ALONG PERFORATION AND REST TH	ORTION WITH YOUR JEMITTANES S PORTION FOR YOUR RECORDS	TOTAL AMC	
	Potition for Botis	solfication & Special Deception		***	
		Pálij – ame	an Camer of Francisco	•	
		\$-17-67 · · · ·	101703 TP-	son	
		Frite .	7.0/20.202	Sno	
		10 TV 11 100 11 11 11 11 11 11 11 11 11 11 11		138	
	4	ECKS PAYABLE TO BALTIMORE (			

MA'L TC DIVISION OF COLLECTION & RECFIPTS, COURT HOUSE, TOWSON, MARYLAND 10-7-70 IN THE COURT OF APPEALS OF MARYLAND No 266

September Terms, 1,69

JOHN B. WIER, JR., et al.

WITNEY LAND COMPANY

File No. 67-216-8%

Hammond, C.J. NoW1111ans Finan Smith

JJ.

Opinion by Barnes, J.

Filed: April 9, 1970

June 30, 1969, and a timely appeal and cross-appeal were perfected from that order of the lower court.

0

Three questions are presented to us for our decision, i.e., whether or not the lower court erred (1) in refusing to dismiss the appeal of the protestants to it on the ground that they were not "persons aggrieved" with sufficient status to maintain the appeal; (2) in declining to hold that the Board acted arbitrarily and capriciously in approving the reclassification for Phases I and II; and (by the cross-appellants) (3) in declining to hold that the Board acted arbitrarily and capriciously in not granting the reclassification for Posses III and IV.

This case was thoroughly and carefully tried before the Board. There were seven full days of testimony with a transcript of over 1.050 pages with some 46 documentary exhibits - 26 filed by the petitioners and 20 by the protestants. The expert testimony produced by both sides was given by well qualified and well known experts. The opinion of the Board, filed on July 2, 1968, consists of some nine printed pages in the Record Extract and is a carefully considered opinion. The opinion of the lower court is also carefully considered, well written and has been most helpful to this Court. It consists of 16 printed pages in the Record Extract. Indeed, the analysis of the substantial record in the case by the lower court in its opinion is so accurately and completely done, that we shall adopt the statement of the facts as given in the lower court's opinion as our statement of the facts in this opinion for the Court. Judge Jenifer stated the facts

"The Petitioner in this case is Miney law Canonsy, the legal owner of a tract of land containing 305 acres situate in the Mighth Election District of Maltimers County, a permanent per sea acquired in November of 1907 and the resulting permanent of the Mighth Election of the Mighther County of 1909. The ecoporation is one acquired in Jonacy of 1909. The ecoporation is one acquired in Jonacy of been successful land developers of both deallings and spatients since 1906. The confine petition filled in the Citics of the Zening Comissioner of Maltimers County on Arrill's, 1907, seeds a reclassification of 299.158 acres of Mines (Spatients of Tracks, 1908, 1908, 1908, 1908, 1908, 1908, 1909, 19

0

"R-6 to R-A Parcel A Parcel B Parcel C Parcel D 26.9503 acres 169.7915 acres 15.8503 acres 13.8113 acres 41.8900 acres 31.2806 acres R-10 to R-A R-10 to B-I R-10 to B-R R-20 to R-A R-40 to R-A Forcels E,F,G Parcel H

> Total acrease 299.1920 acres

"The Zoning Comminators of Dallinore Country, by an Order dated May 16, 1907, doned the partition in its entirety. Although recognizing many Compact in routing, read parterns and available public utilities in the immediate area since the adoption of the Zighth Daurict May on December 20, 1955, it was his cyinion that: "Mithout on up-to-date comprehensive map and apartment coming criteria, the partitioner's request is premature and could be detrimental to the public interest."

"The subject tract is generally located south of Bodley Road, cast of Marren Road and west of Pet Spring Read. There is a sixture of soning and land uses surrounding the property. On the morth side, there is a below and 14-10 centing of said road, there is a below the said 14-10 centing of said road, there is a below the of the said that is soning on a size-suble tract of land now under development by other interacts. The majority of the testion and continue term boundary is zoned Ard and is proceedly both developed for oppression the Zhoung as Pairarchiff Agricustic. Another

portion of the conthecatom boundary abuts on electric transmission line of the Baltimore Cas and Electric Cospeny and Land comes by Baltimore Causay, Morgland, developed as the Lengview Colf Courso. This public uncalleng with a smell undervoloped tract of R-A land and the Dulancy Senior High School abut the subject tract on the south. The entire eastern boundary is land owned by Yilla Marin Inc., a Catholic corporation, and although Koned R-No, is devoted to institutional use by the Stella Maris Hospics and the St. Vincent Kone.

"A large perion of the land sought to be resoned was developed by the petitioner as an eighteen hale golf course in 1963 known as bilancy Springs Golf libs and is presently being utilized for this purpose. This was done so as censile the petitioner to sequire some revonue from the property and to hold the land until it was ready for development. The tract used as a golf course is situate north and northeast of Crembrook Bend and woot and northeast erections to the return of property and to have been perfectly on the Petitions Bead. That perion or the Petitions and the second is vacant, unimproved land.

"The patitioner proposes to develop the 209 acros in four stages in the event the reclaratification of the property as an extrety were greated. Property (1) would comprise 50 acros (82.7 acros not) and would be developed into 153% apartment units, 1900 of which on 7.27 not acros would be of the garden type and the remaining 192 of which on approximately 10 acros would be centured in type, dans the proximately 10 acros would be contained in type, dans the remaining 192 of which on approximately 10 acros would be contained in type, dans 1.1 is estimated that Proper I would require approximately seven years for completion depending upon the narrow demand for spartness accommodations. The parties of the 1sd cabbreed in Proper 1 is bounded by Chembrook Read, 3-3, would girlarelift Apertments) and the County developed ReA tract croad by Stefanorics and the Dillarely School High School on the South side and the Villa Karla property on the cost side. Maria property on the east side.

"Phase II (2) consists of A7 acres (43.A acres not) on which there is proposed to be constructed 55% garden of a particular that a set in the construction of the cons tioner.

"Phase III (3) of the project would comprise 80 seres [73,0 seres not) of land on which it is proposed to build 1,00 additional sportment units, some being garden type and some being in elevator apartment buildings. The sutmented period of construction would consume an additional five to six year span.

0

In this zoning appeal, the appellants, John B. Mier. Jr.

et al., who were protestants below, challenge the propriety of the

Board) of the reclassification of Phases I and II consisting of approx-

inately 37.7 acres of land (net) and 43 acres of land, respectively,

owned by the Witney Land Company, a Maryland Corporation, owned by

Robert E. Meyerhoff and his brother, Harry Meyerhoff (petitioners,

Mitney or owner) from the existing R-20 (Residence, one-family, lot

10,000 square feet) and R-6 (Residence, one and two family, lot area

6,000 square feet) zones to the R-A (Residence, Apartments) zone and

the granting of a Special Exception for two 8 story elevator apartment

buildings for 96 units each. The appellee and cross-appellant, Mitney,

who was the petitioner for reclassification of 299,1920 acres of its

Election
325 acre tract in the Eighth/District of Baltimore County consisting

of Phases I, II, III and IV (Phase III consisting of 86 acres, 78.9

challenges the correctness of the action of the Board in denving the

requested reclassification of Phases III and IV. from the existing

R-40, R-20 and R-10 zones to the R-A, B-L (Business, Local) and H-R

(Business, Roadside) zones as set forth in the application. The setion of the Board by its order of July 2, 1,68, was affirmed by the

Circuit Court for Bultimore County (Jenifer, J.) by its order of

scres net, and Phase IV consisting of 82 acres, 77.3 acres net),

20,000 square feet), R-10 (Residence, one-family, lot average of

granting by the County Board of Appeals of Baltimore County (the

0

"These IV (%) includes the remaining 82 acres (77.3 acres not) of the 250 acre percel on which there is planned for eccatruition 502 additional apartment units on approximately 22.4 acres, a notification of shopping continuously of the perticutor that this last peace would require an additional five years for completion.

"The entire project as proposed by the applicant would contemplate the construction of a total of \$255 sparramentar, shopping centr and motor farm. According to the Yice-President of the partitioning corporation, completion of the plan would require an estimated fifteen to twenty year period of time.

of the plan would require an estimated fifteen to twenty year period of time.

"The hearing of this case before the Beard consumed seven full days of test neary on December 19, 1967, January 9, 28, 25, 1968, and Fituary 27, 28 and 25, 1968. The transcript contains even 1960 pages and 46 owhibits were filed, 21 by the petitioner and 20 by the protestants. The petitioner produced the following witnesses (1) Robert 2. Negerhad; Yea-Frasient of thiney (1) Robert 2. Negerhad; Yea-Frasient of thiney (1) Robert 3. Natte 1961, and 1961, a

View Road in the Pot Spring community about one mile View Road in the Pot Spring community about one mile distant from the southern part of the Potticion's property, who testified on his own behalf end on behalf of the Greater Theonium Community Council; (5) William B. Guy, Jr., 2 Greater Triesman Community Council; (6) William B. Guy, Jr., 2 Greater Tracfile Shinner for Maltimore County; (7) Mrs. Virginia Brown, a property owner residing at 521 Sherwood Road, near Warren Road, Cockeyaville, Maryland; (5) Eduardo Acevedo, a Diarrict Raghaer for the State Department of Mater Mosoures; (9) Fred M. Tuemmler, a Zoning and Planning Consultant and professional civil engineer; and (20) George S. Cavrelle, Director of Planning for Baltimere County.

6.

"The Board held the case under advisement for a considerable paried and filed its epinion and order under take orderable paried and filed its epinion and order under take orderable and filed its epinion and order under take orderable and the second and the second as requested by the petitioner and the special exception for the two eight story spartment buildings containing 50 units each but denied the reclassification requested for Phases III (50 acres) and IV (52 acres). On July 24, 1965, an order for appeal was filed on behalf of the protestants, between the second exister the second exister the second state of the protestants, between the second exister the second color of the protestants, where the second exister the second color of the protestants, where the second color of the protestants alleging that they are sufficiently believed to the protestants alleging that they are sufficient that their appeals. The appeals of the protestants give rise to Miscellanous Case No. 4021. On July 31, 1965, the byplicant filed an order for appeal from the decision of the Board in denying the reclassification sought under Phases III and IV which gives rise to Miscellaneous Case No. 4020."

In the opinion of the lower court, the protestants had sufficient status to maintain their appeal to that court as "parties aggrieved." We agree with the lower court's conclusion in this regard.

By Section 604 of the Baltimore County Charter, an appellant from a decision of the Board to the Circuit Court for Baltimore County must be an aggrieved party as required by the State Zr ing Enabling Act,

Code (1967 Repl. Vol.), Art. 66B, § 7 (j). See also the builtimore county Code (1958), Sections 22-28. We reviewed the prior decisions of this Court and enumerated the applicable principles to determine whether or not an appellant from a Board was an "eggrieved party" in Bryniarski v. Montgomery County Board of Appeals, 247 Md. 137, 230 A.26 285 (1967). We stated the general rule as follows:

0

7.

"Generally speaking, the decision indicate that a person aggrieved by the decision of a board of soming appeals is one whose persons or property rights are adversely effected by the decision of the board. The decision must not only affect a nature in which has protestant has a specific interest or proper, right but his interest therein must be such that he is personally and specially riccord in any board from the tarfered by the priority of the control of the property of the courts of the courts of a case by case being and the decision in section case rests upon the facts and circumstances of the particular case under valid. ticular case under review."
(247 Md. at 144, 230 A.2d at 294).

After we reviewed the principles applicable to the degree of certainty and the proof of aggrievement in equity and mandamus cases, we discussed the principles applicable to appeals in zoning cases, in relevant part, as follows:

ment appear in the petition for appeal either by express allegation or peasal either by express allegation or by necessary implication. John of Serverict v. Montgomery County Scart of Aspeals, 257 Land 597 (1980).

"(a) An add "ming, confronting or nearly property cancer is decreal, prima facie, to be specially damaged and, two-rices a person aggrieved. The person challenging the fact of aggrievement has the burden of contract of the contract of the person of the p

Reid 4/1170

14

"(c) A person whose property is for removed from the authors property onlinerily will not be considered a person aggressed. Milrimaco v. Athinson, 282 M. c31, 215 A. 24 SO (1980); Discoy V. Grans, somer, city of Greeniett v. deserg, 277 M. -79, 280 A. 20 (1980); Through V. Admiry, 200 M. -79, 280 A. 20 (1980); Through V. Admiry, 277 M. -79, 280 A. 20 (1980); Through V. Admiry Council, 255 and 400 (1981). But no will recommissioned a person aggrised if he meets the burden of alleging and proving by competent evidence — "either before the board or in the court on oppeal if his standing is challenged — the fact that his personal or provincy rights are specially and adversely affected by the beard's action.

"4. If any appollant is a person aggrieved, the court will entertain the appeal even if other appellants are not persons aggrieves. See e.g., Marcus v. Mentromery County Council, supra.

"5, The status of a person to appeal as a 'person agricular in the be distinguished from the result on the morits of the case itself. In determining status to appeal, the question is whether the property owner may reasonably be thought to be appealably designed if the application is approved. Tostimony may be taken on the property be the personably be thought to be appealably designed if the personably have of Ameeda appealable. The taken the personable has a first property owner in not designed in the property and he may be designed in date. He downed to the first angle of the designed in the trust to the open appealable, and the first property of the property of the personable of the case of the first property of the first property of the property of the personable of the case of the first property of the first property of the case of the first property of the case of the first property of the first property of the case of the first property of

In the <u>ligarization</u> case we held that three protestants had catablished their status, <u>in fact</u>, as "persons aggrieved" by the proposed development in that case. Their status had been established by testimony in regard to the adverse effect of additional traffic on their proporties as contrasted with expected traffic to be generated from the constition of a medical office building; the adverse effect

or the proposal upon the general plan for the payalest development of the Bistrict; and, injury to one property resulting from the height of the proposed building. In their potition for appeal from the action of the Beard, the protostants alloged that they were parties to the proceeding before the Beard (and this is not disputed) and "are property owners in the immediate neighborhood of the subject property, the said order" of the Earnet.

0

The petitioner Witney filed a motion to dismiss the appeal on Nevember 15, 1968, the day of the hearing before the lower court.

There was no effect by the protestants to produce additional tentimony before the lower court to amplify their status as aggrieved parties as we indicated in Town of Semeraet v. Nontenmery County Scard of Appeals, 205 Md. 52, 205 A.2d 284 (1966) could be done and as was done by the protestants in Ambineo v. Lewis, 250 Md. 605, 204 A.2d 379 (1963). The protestants in the instant case relied upon their allegations in their petition for appeal and upon the evidence produced before the Seard. In helding that the motion to dismiss the appeal should be denied and that the protestants had status as "parties aggrieved," Judge Senifer axily stated:

"At least three of the protestents, namely, Nrs. Weir and Nerses. Critcher and Nagersupp, are in sight distance of the property forming the subject of the period of the property forming the subject of the period of the name of the property is located on the northerly side of and although it is located approximately 1,100 feet from one of the parcels reclassified by the Board. There was considerable testiming as to increase in traffic and thange in the nature of the use of land in the area, which according to the institutional testiming of these protestants coupled

with that of their real estate expert, Mr. William in One, Jr. would be unificient under the low that their personal or property rights would be meetful personal or property rights would be meetful personal entry by the action of the Born. Those protestants were oftler confronting or nearby property owners and are deemed, prima facts, to be specially desaged and, consequently, personal apprieved. The burden of challenging the fact of approximation with the control of the control of

We adopt this statement of the lower court as correctly stating the relevant facts and applicable law. The potitioner Witney makes the organization that if the Board had <u>franted</u> that portion of the application for reclassification for Phinos III and IV, the protestants might well be "persons aggrieved," but that, by the denial by the Board of that portion of the application for the requested reclassification, the protestants were by that action not owners of land sufficiently near to Phinos I and II to be, prima facie, persons aggrieved, nor would the testinony support their "aggrievement" from the granting of the portion of the application for the reclassification of Phinos I and II.

The subject property in the application filed by the petitioner consisted of all 299.19 acres considered in Phases I, II, III and IV for convenience in indicating the anticipated time of construction of the respective portions of the project. There were not four cases, but one case. When the protestants established their "aggriovement" resulting from that project they were parties aggrieved regardless of the outcome of the case before the Board on its morito, Bryminraki, supra. They

then had the right to appeal to the Circuit Court from the greating by the facts of any portion of the requested reclamatication and, meat executive to defend the metion of the Board in so far as it ruled in three of their position both before the Circuit Court and in this Court on a creat-appeal by the Potitioner Miney. We hold that the protestants have established their status as "parties aggrieved" to appeal to the lower court and to this Court.

0

0

The protestants and appellants in this Court cornectly centend that the lower court errod in declining to hold that the Board sected croitvarily and capriclosusly in affirming the reclassification for Phases I and II. We do not agree with this contention.

2

The Board found that there had been an error in the original comprehensive zoning map premulgated December 20, 1985, in failing to provide for any rental housing for the entire St. Election District. It placed its principal reliance, however, upon the changes in the character of the neighborhood to support its recleasification for Phases I and II. The lower court also relied upon the evidence supporting a change in the character of the neighborhood in sustaining the Board's action in reclassifying the portion of the subject property included in thases I and II.

12.

that there had been a change in the character of the neighborhood office the comprehensive reconing in 1955, most of the changes occurring since 1961 when the Boser rejected an application for reclassification for 28.3 acres of land Jocated in Phase IV as the size of the proposed Inn. The Board stated:

"In the Board's opinion it is indeed difficult, if not impossible to find any section of Baltimore County that has changed more rapidly in the last five to ten years than the vicinity of the subject property."

Not only did the expert and other witnesses for the petitioner Witney teatify to the many changes since 1955 which had changed the character of the neighborhood of the subject property, but neveral of the Witnesses for the protestants testified to the same effect.

Since the comprehensive moning map was promulgated on December 20, 1855, there has been an important change in the available utilities in the area. The interceptor capacity was increased inside the Delivinore City line and arrangements were made between Baltimore County and Lattimore City to extend the water and sever mains up to the neighborhood, of the subject property. There were also many changes in the road patterns in the neighborhood of and within the subject property. The real entate expert for the petitioner Witney gave a list of some 20 moning changes in the immediate vicinity of the subject property which, in his opinion, changed the character of the neighborhood. Many of these reclassifications changed the existing moning to apartment moning, some immediately adjacent to the subject property and case less than one quarter of a mile from it.

The protestants and appellants correctly point out that under

13.

our decisions change, which result in a change in the character of the neighborhood may justify and support a reclassification of the subject property by the Board but they ue not require the Board to great the requested reclassification. Skinjack Cove Marina, Inc. v. County Commissioners for Cocil County, 252 Md. 440, 250 A.2d 260 (1969) and prior Maryland cases therein cited. They further correctly point out that remoning, like original zoning, must be in the general public interest for the promotion of the health, safety and general welfare of the community as well as in the interest of the individual landowner. Huff v. Board of Zoning Appeals of Baltimore County, 214 Md. 48, 133 A.2d 83 (1957). The principal thrust of their argument is that the evidence before the Board established that the granting of the portion of the application to reclassify the land in Phases I and II would (1) overburden the area with apartments, (2) the increased traffic from the apartments would create traffic congestion in the roads in the immediate vicinity and (3) the erection of the proposed apartments would overerowd the schools in the area. Without reviewing the volvainous testimony in detail, it may be summarized by stating that although there was evidence from which the Board might have found that the conclusions urged by the protestants would result from the reclassification of Phases I and II, there was other evidence from which the Board could find - as it did find - that such a reclassification would not result in an imbalance of apartment zoning, in congestion in the roads in the immediate vicinity and in overcrowding of the schools in the area. As we have observed many times if the issues before the Board are

fairly debatable, the Courts may not substitute their judgment for that of the Board. Richmond Corp. v. Board of County Commissioners for Prince George's County, 294 Md. 2844, 255 A.2d 398 (1969). See Ark Resdi-Mix Concrete Corp. v. Smith, 251 Md. 1, 4, 286 A.2d 220, 221-222 (1968) and prior Maryland cases cited in the opinion in that case.

nacre was also sufficient evidence to support the Board's finding that the criteria set forth in Section 502.1 of the Baltimore County Zoning Ordinance for the granting of the requested Special Exception for the apartment project in Phases I and II had been established. See Broutllett v. Eudowood Shopping Plaza. Inc., 249 Md. 606, 241 A.24 404 (1968).

We conclude that the lower court properly ruled that there was sufficient evidence before the Board to make the issues in regard to the reclassification of Phases I and II fairly debatable and properly affirmed the Board's action in this regard.

We now turn to the interesting argument of the petitioner Witney as cross-appellant, that the lower court erred in declining to hold that the Board acted arbitrarily and capriciously in not granting the reclassification for Phases III and IV.

3.

Witney concedes that the existence of evidence of change in the character of the neighborhood sufficient to justify a reclassification does not commel the Board to grant the requested reclassification.

Skitolock Cove Marina, Inc. v. County Commissioners for Goeil County, supra. The Board may reject the application for reasons based upon sub-

stantial evidence in the record before it. Witney, however, argues that although the Board might have predicated its rejection of the requested reclassification for the land included in Phases III and IV upon substantial evidence in the record, it did not do thit, but, on the centrary, based its rejection upon reasons not supported by any substantial evidence and, hence, it acted in an arbitrary and capricious manner in a loral sense, relying upon our decision in Feard of County

manner in a legal sense, relying upon our decision in <u>Beard of County</u> <u>Commissioners for Prince George's County v. Ziepler</u>, 24th Md. 28th, 223 A.2d 255 (1966). Witney points to the following findings of fact made by the Board:

 "In the Beard's opinion it is indeed difficult, if not impossible, to find any section of baltimore County that has changed more rapidly in the last five to ten years than the vicinity of the subject property"

2. "\* \* \* the Board Ciudo as a fact that the present road systems will adequately accommanded at present Phases I and II of the project without the additional intercementation. He are further additional intercementations with the additional intercementation with the Board of the Technology of the second to the years could be a supplied to the second to the years could be a supplied to the second to the project without creating any manus conjection. In the reads and streets of the immediate area."

3, "\* \* \* the Board does not find, considering the explosive grouts of the area With all types of housing and the lack of any un-to-ache compenhence maximum pless for the area, that the frontier of this matter would create and frinkence in the septimity in over-

4. "The P-titioner has presented a logical, well planned schape of development for its property covering scan 70 years in them for construction and an investment of 75 to 80 million dellars."

5. "\* \* \* all of the changes in utilities, reads, reclessifications, etc., in the immediate vicinity affect the entire property, \* \* \*"

14.

6. "Nice, while as of the present time, the Board is started that public facilities, particularly roads and schools in the immediate area, can adequately service Phases I and II, there is some doubt in the Board's mind thether or not the existing facilities mithous improvements would be presently adequate to manufe the entire project as proposed by the Petitioner, if constructed in its entirety immediately (III) enpasts supplied.

The weight of the evidence does indicate that if the entire project were financed and constructed by Nithway, itself, or indeed by any one development commany, it would be impracticable to attempt to develop the Phases I, II, III and IV otherwise than substantially on the timetable indicated in regard to the construction of Phases I, III and IV, respectively. There is, however, no way that the Board can legally require an adherence to that timetable by Witney. If the requested reclassification of Phases III and IV had been granted by the Board, Witney could sell those percels of reconcel land to another developer - as was done in regard to the Briarchiff Apartment land - and, in that event, Phases III and IV might well be constructed simultaneously with the construction of Parcels I and II

and might well result in the injuries to the public interest set forth in the testinony introduced by the protestants and their experts. Indeed. the testimony of Albert B. Kaltenbach, Director of Public Works for Baltimore County - produced us a witness for the petitioner Witney was understandably far from definite in regard to when, in the future, much of the needed construction to justify the regoning of the land in Phases III and IV would actually be accomplished. He explained that in regard to a certain project, he was not sure whether or not the funds were available. He testified that the plans to improve the Warren Road, a State road, which badly needed improvement, were "not in the state's program." So far as the plans to improve the Sherwood Road were concerned, he stated: "\* \* \* I think there have been some small sections that have been widened, with development, but we don't anticipate any major improvements to that road, at least in the foreseeable future." Nor was he sure that there were any "definite plans existing for improving that intersection where Bosley meets Warren." In view of our holding in Franklin Construction Co. v. Welch, 251 Md. 715, 248 A.2d 639 (1968) that the power to reclassify may not properly be used to "force" the State or county officials to make a road improvement, it was reasonable for the Board to consider the existing road situation and the improvements already under contract or certain of accomplishment in a reasonable time in the future, rather than to reclassify on the basis of uncertain proposed road changes in the too distant future.

Then, too, the evidence before the Board indicated that

construction of the commercial portion of Phase IV would be dependent upon the success of the surrounding spartment project. It is, therefore, not unreasonable to wait for the construction of the spartment project, and the evaluation of operation, before authorizing the requested reclassification for the commercial portion of Phase IV. It will be helpful to consider the Board's entire opinion as it relates to the denial of reclassification for Phases III and IV. The Board states:

Preclassification for Phases III and IV. The Board states:

"These substantial changes certainly justify the requested recoming of the entire property but do not necessarily compol it. The Potitioner has presented a logical well compol it. The Potitioner has presented a logical well planned scheme of development for its property covering some twenty years in time for construction and an invegence ment of seventy-fived let it of the changes in utilities, reads, reclassifications, etc., in the immediate vicinity affect the entire property, that the granting of Phases 3 and 4 of the subject potition at this time night be pressure. By the Potitioner's out testinery comform now, while the construction of Thane 4 would be another five years in the future, and the need for at least the commercial portion of the property would be based upon the success of the spartners of the property would be based upon the success of the spartners the best of the property would be read to the first property would be read to the immediate area, can adequately service Phases I and 2, there is some doubt in the Board's mind whether or not the existing facilities uthout improvements would be presently adequate to handle the improvements would be presently adequate to handle the improvements would be presently adequate to handle the control of the entire project as proposed by the Petro, while the record intervention of Baltimore County and the reclassification of the entire treat, as requested, it appears to be in the best interests of land that are property the Petrology of the province of the property of land that are appeared by the Petrology of the province of the house of coining the Phase 1 province land, and on the fourth aft be reclassification of the preclassification of the province land, and on the fourth aft to exist this partners of the property, while the reclassification of the preclassification, and the fourth after a few province land, and on the fourth after and the provinced and house affording the Phase 1 preclassific

cuchesfully developed, as contemplated, the Petitiener has alright to rile another emplication on the remaining sections if he so do not not con justify the need for them. If the requested reclassificate can justify the need for them. If the requested reclassificate would not pursual were construction, the undeveloped or unused justifies of his contained to the solicated to begin with the construction, could be be beligated to begin with the construction, could be be beligated to begin with the construction of the solicated to be the solicated to the solicated to be solicated to the solicated to be used either as a golf course, which seems to the to be used either as a golf course, which seems to the solicate of the land, or for future development, in accordance with its existing reading.

As we have indicated, considering the Board's opinion and findings as a whole and the relevant evidence already mentioned, we do not find that its action in denying the requested reclassification for Phasas III and IV was arbitrary and capticious.

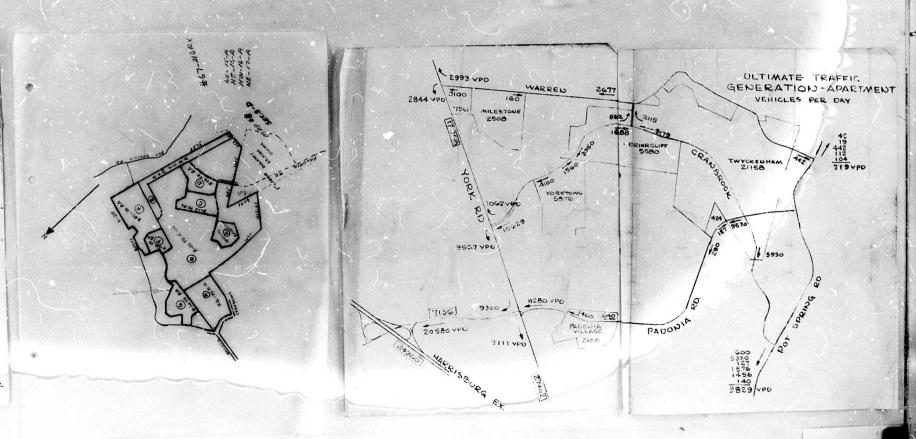
As the Board observes, Witney may file another application for Phases III and IV as and when in the future Phases I and II are completed and a sufficient number of the contemplated imprevements in the road system and in the ecbool system have been accomplished to justify the Board in granting the then requested reclassification. The Board could reasonably conclude that, under all of the facts and circumstances already sentioned, the granting of the requested Phasesification for Phases III and IV would be pressure, but that the deniel of the reclassification at this time would not prejudice Witney in making a latter application for reclassification as and when the future changes in the neighborhood would lead the Board to grant the then requested reclassification.

It may be added that some political subdivisions in this State have met many of the problems inherent in the type of development or

20

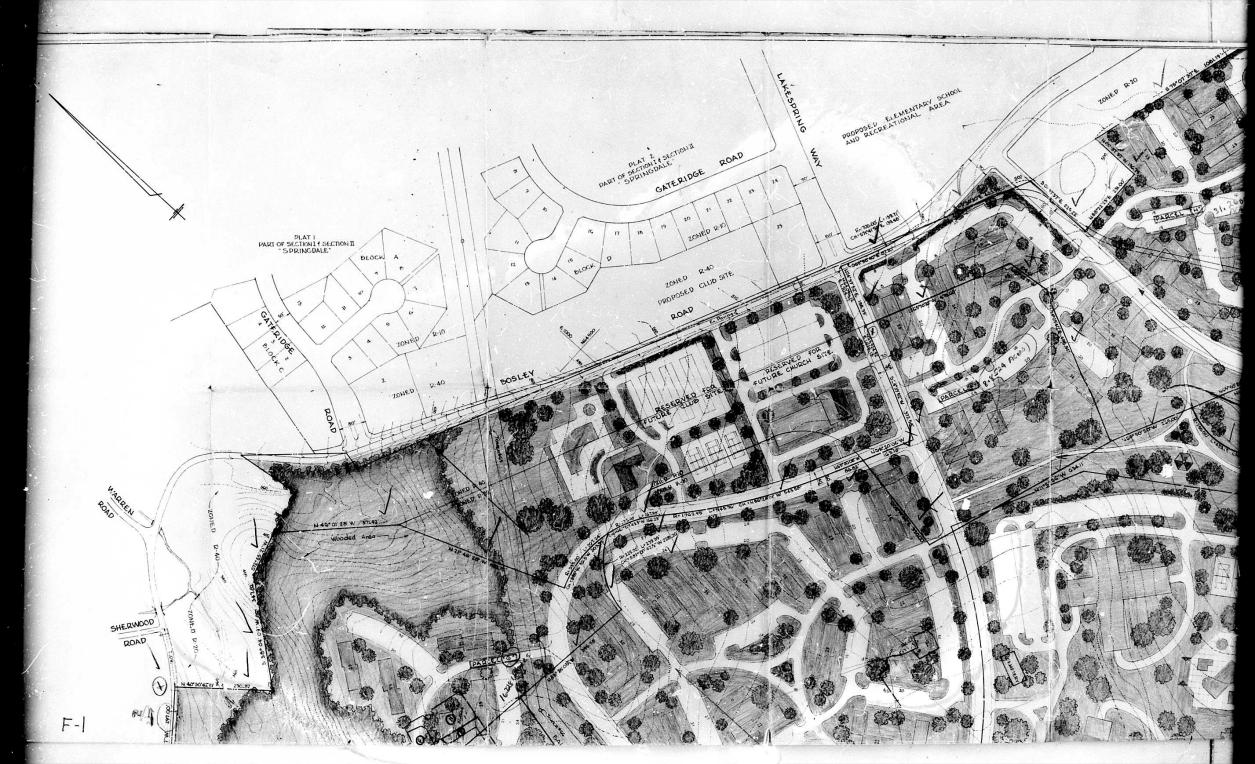
substantial acreage presented in the present case by providing for a "closting role" with established criteria and with a provision that there may not be a substantial departure from the criteria as applied in a specific development, except by a modification of the approved plan with the approval of the Board after notice, hearing, etc. This zoning and planning "tool" would appear to be ideally adapted for use in connection with the type of development involved in the present case, but Baltimore County has not yet adopted this type of "floating zone." It must come as no surprise to the zoning and planning officials of Baltimore County, as well as to the property owners and citizens of that county, that in the absence of the promulgation of a new comprehensive zoning map since December 20, 1955 - a period of some fourteen years during a volatile construction period with increasing pressures from a rapidly growing population - that landowners and developers in attempting to supply the nousing needs of the population are forced to petition for reclassification in order to develop their land and supply the basic housing needs. As we have pointed out in our prior decisions, "Loning is not static," Jacobs v. County Board of Appeals for Baltimore County, 234 Md. 242, 247-8, 198 A.2d 900, 902 (1964), so that the Board is often placed in the difficult position of having little guidance from an outdated comprehensive zoning map already greatly modified and yet is required to evaluate the property rights of the landcuners and the pressins need for additional housing. In our opinion, the Board reasonably carried out its obligations in the present case and the lower court's order affirming the action of the Board will be affirmed.

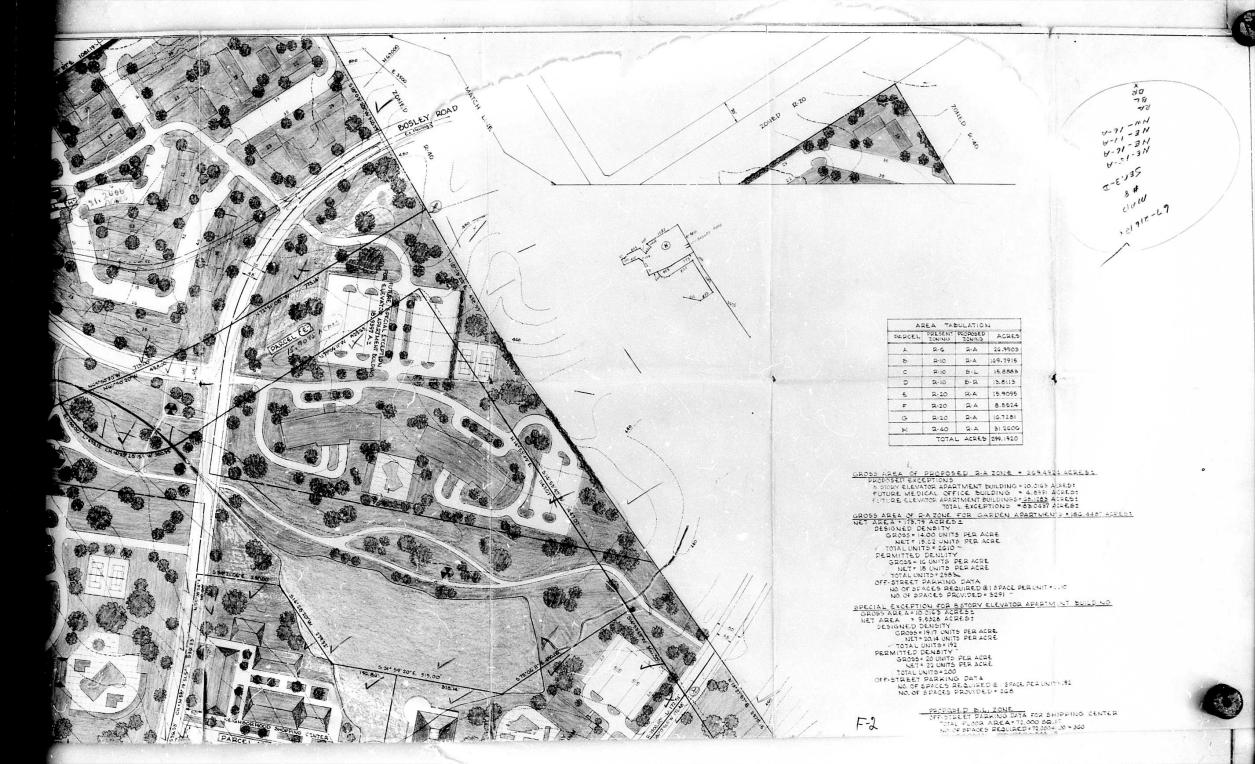
ORDER OF JUNE 10, 1960, AFFIRMED, THE COSMS TO BE PAID BY THE AFFILLES AND CROSS APPELIANT WITNEY LAND COMPANY.

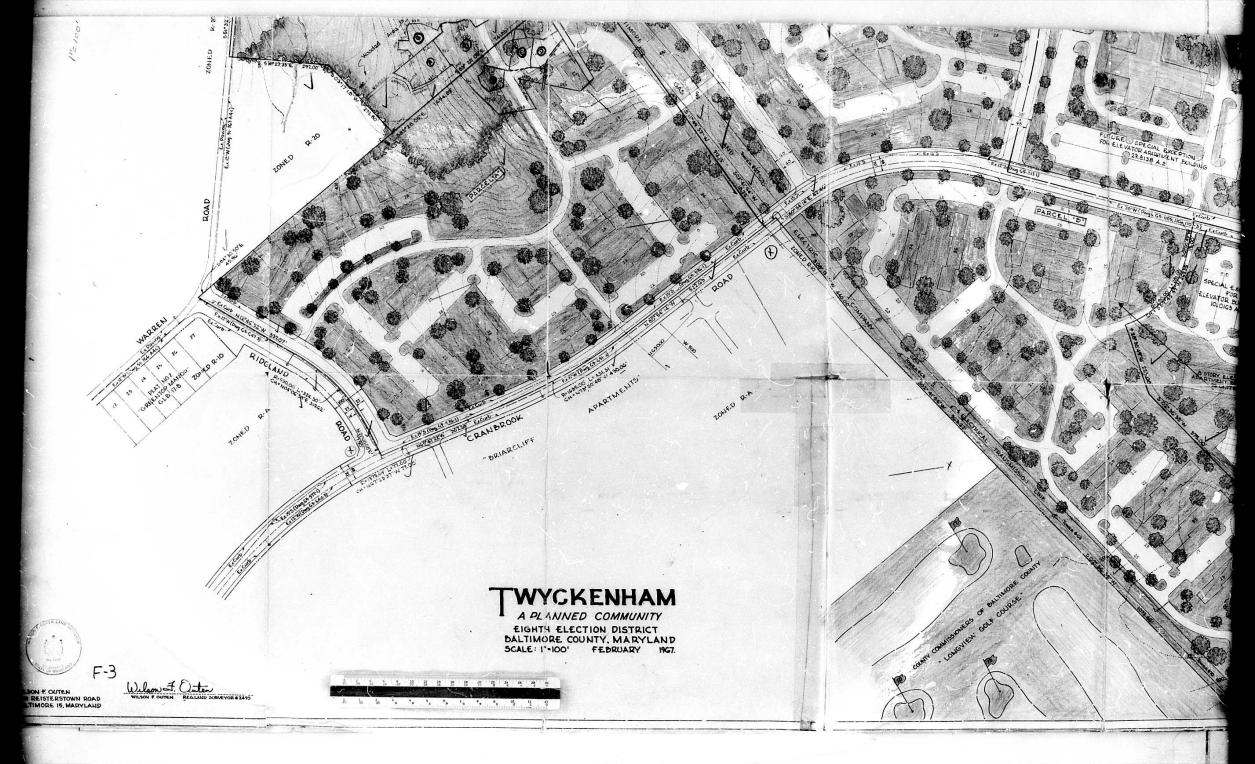


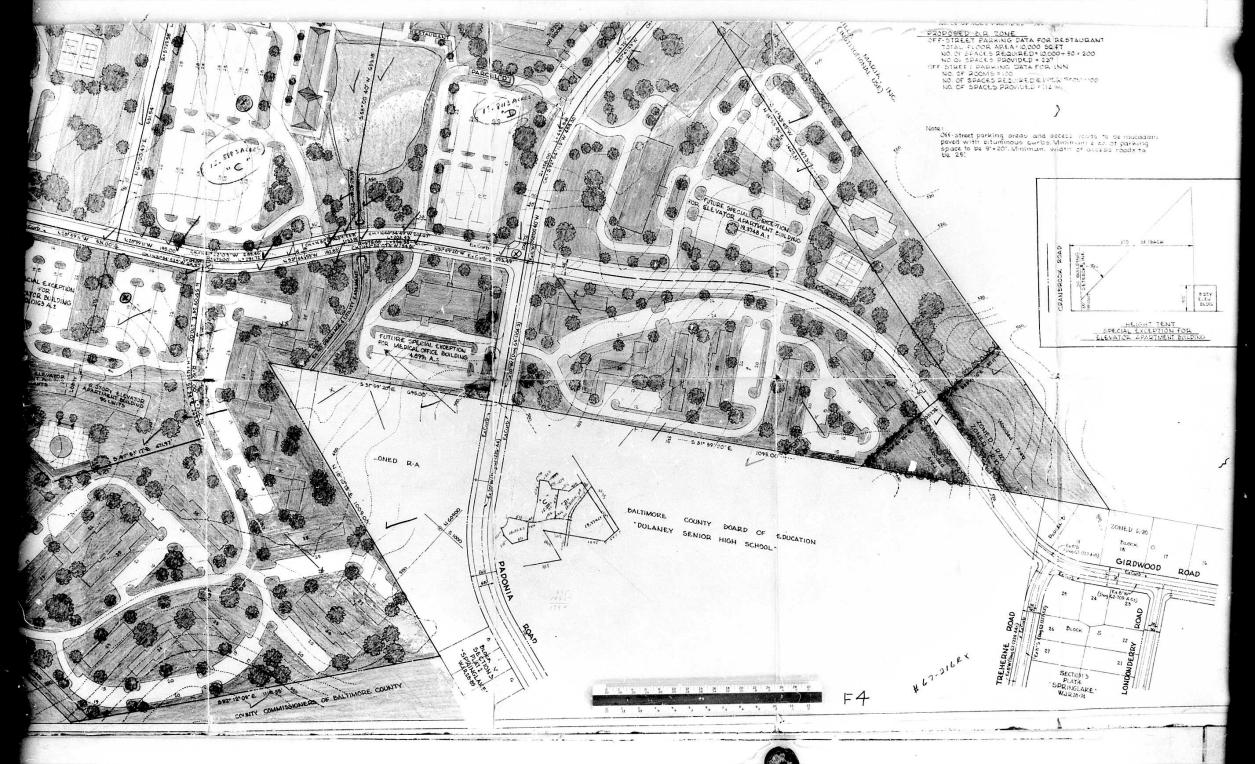
.. . .

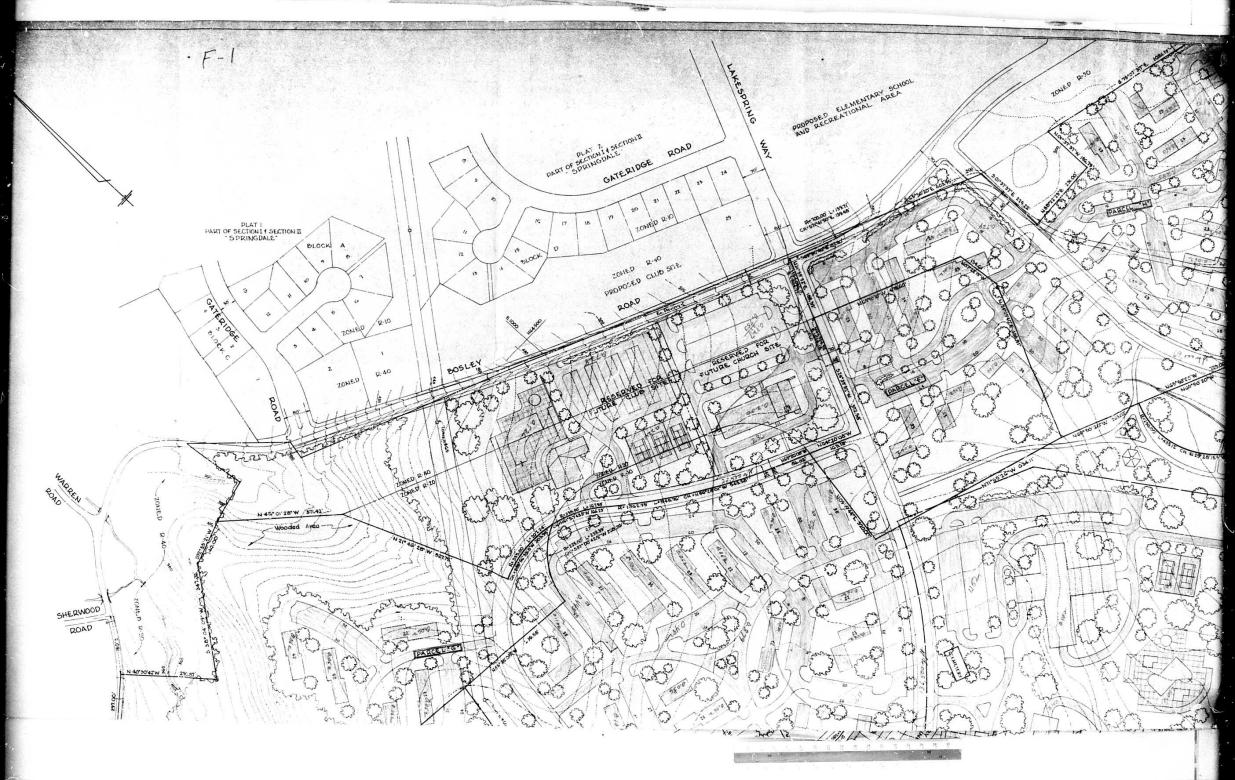
CERTIFICATE OF PUBLICATION TOWSON, MD. April 20, 19.67 THIS IS TO CERTIFY, that the annexed advertisement was and published in Towson, Ball's are a series of the series Your petition has been received and accepted for filing this Petitimer Whitsey Land Company Patitioner's Attorney W. Lee Harrison 10-7-70

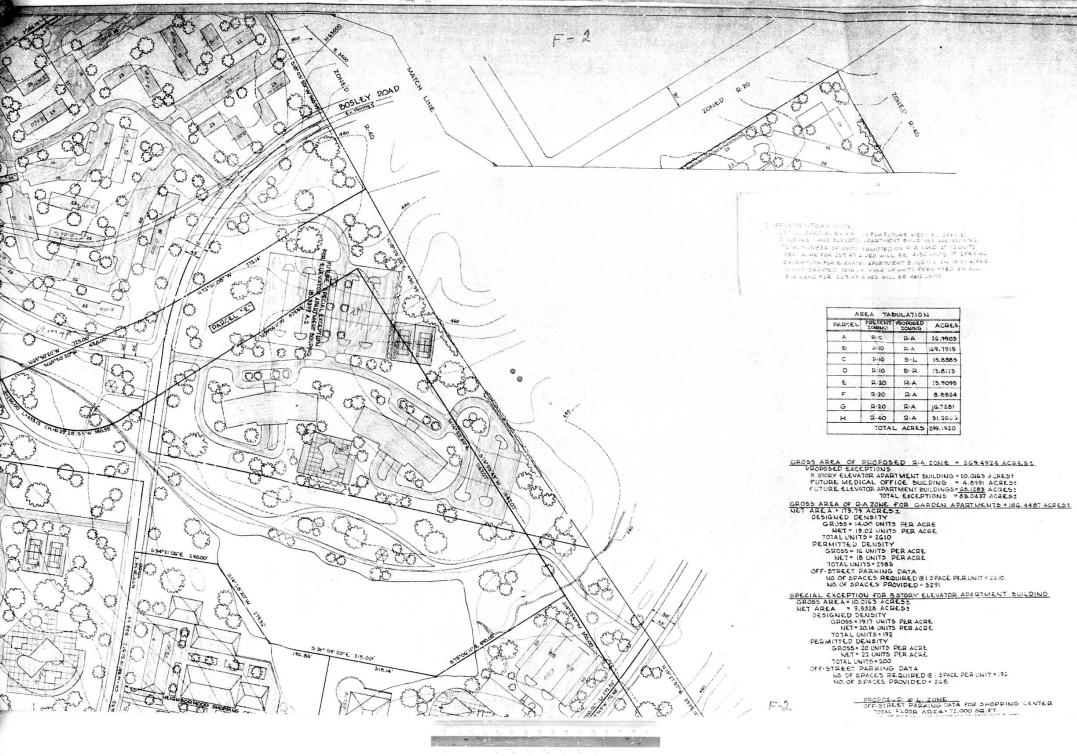












FELLMENTARY NOTE.

LIT L. SPECIAL EXISP JULDOR FOTURE METITAL OFFICE.

PILLING AND ELEVATIO IDARTMENT BOILD NES ARE SON NOT.

TOTAL NUMBER OF INNTS - GAMITED ON POL LAND AT 13 UNITS

DEV ALPE FOR 25547 A PER WILL BE. 4152 UNITS. IF SPECIAL

EXCEPTION FOR ELEVATO: APAITMENT BUILD NO 3N 10 DI ASPES

TO NOT SANTED FOR JULY NEED ON HAITS PROVITED ON ALL

PLAILAND FOR 109.45 A RES WILL BE 4812 UNITS.

PARCEL	ZONING	PROPUSED	ACRES
A	R-C	R-A	26.9503
8	P-10	R-A	169.7915
С	P-10	B-L	15,8885
D	2.10	8- R	13.8:13
£	R-20	R-A	15.9095
F	2-20	R-A	8.8524
G	R-20	R-A	JG.7281
н	Q-40	R-A	31.260
	TOTA	L ACRES	299.1920

GROSS AREA OF PROPOSED 2-4 ZONE = 269.4924 ACREST PROPOSED EXCEPTIONS
8 STORY ELEVATOR APART MENT BUILDING = 10.045 ACREST FUTURE MEDICAL OFFICE BUILDING = 4.6591 ACREST FUTURE ELEVATOR APARTMENT BUILDINGS = 66.1233 ACREST TOTAL EXCEPTIONS = 85.0457 ACREST

NO. OF SPACES REQUIRED @ 1 SPACE PER UNIT = 2610 NO. OF SPACES PROVIDED = 3291

GROSS = 20 UNITS PER ACRE NET = 22 UNITS PER ACRE

TOTAL UNITS = 200

OFF-STREET PARKING DATA
NO. OF SPACES REQUIRED @ | SPACE PER UNIT = 192
NO. OF SPACES PROVIDED = 268

PROPOSED D. ZONE

OFF-STREET PARKING DATA FOR SHOPPING CENTER

TOTAL FLOOR ADEA - 72,000 SQ. FT.

