COUNTY BOARD OF APPEALS

BALTIMORE COUNTY

OPINION

This is an appeal from an Order of the Zoning Commissioner granting a reglassification on the subject property from R-6 to R-A, the appeal being taken to the Board by two nearby residents. The property in quastion is an 8.5 acre tract of land, and is situated on the southeast side of Rolling Road approximately 560 feet south of Old reclassification is granted, proposes to construct 134 garden type apartment units on the property in accordance with the plat introduced in evidence as Petitioner's Exhibit #1-A.

The zoning and land uses around the property are as follows: immediately to the north, hetween the subject property and Old Court Road, the zoning is R-6 but it is improved with a new synagogue, being the property of the Adath Yeshurun Congregation A photograph of this property was introduced in evidence as Petitioner's Exhibit $^{\sharp}2$. To the northeast of the subject apperty, while the zoning is R-6, this property is the site of the Old Court Junior High School, a recently constructed high school on a 25 acre parcel Approximately 200 feet to the east of the subject property is a 30 acre parcel of R-A zoned land, which according to the testimony is presently being processed by the owner for building permits. To the southeast is a small R-6 zone.i tract, incompaign in shape, having approximately 200 feet of frontage on Rolling Road and is Immediately southwest of this tract is another large R-A zoned tract The property across Rolling Road is zoned R-6 and is presently vacant, while approximately 1000 feet west of Rolling Road is a residential development known as

Seymour W. Ruff, et al - #69-198-R

The petitioner proposes to construct on the property, as stated above, 134 garden type apartment units, consisting of fifty percent one bedroom units and fifty percent two bedroom units. The proposed rental scale is from \$180 to \$250 per nonth. petitioner testified that in his opinion the subject property is prime apartment land, and that apartments here would ten! to increase residential property values in the neighborhood He testified that in his opinion, as a beilder with eighteen years experience, there is a pressing need for apartments in this area.

#C1-1981-1

An engineer, testifying on behalf of the petitioner, stated that due to the topography of the property (nam.ly; a ridge of high land running through the center of the property), the south side of the 8.5 acre parcel cannot be gravity sewered, this loaves approximately 6-1/4 acres of the 6-1/2 acres that cannot be sewered by gravity for an R-6 ment, and that in order to develop the property R-6, the developer would either need to build a pumping station or secure sewer right-of-ways south of the property, over property in other awnerships, in order to get to the Scotts Level Interceptor by gravity. This in his opinion makes it unfecsible to develop the property in its present R-6 category. and he so advised the petitioner not to try to develop the property as R-6. He further testified that Rolling Road will be a collector street, and in his opinion a major artery linking Old Court Road on the north to Liberty Road on the south, and that such connection should be completed within the next two to three years

An expert realtor, testifying an behalf of the petitioner, stated that there were many changes that had occurred in the immediate neighborhrow since the adoption of the map in 1962, citing cases \$5859, \$5834, \$5747, \$65-289, and \$66-A-180-R, all petitions reclassifying various properties in the immediate vicinity to apartment zoning He further stated that in his opinion the present R-6 zoning is erroneous giving as reason that the property is not sewerable by gravity, therefore, making the cost of development in an R-6 classification prohibitive; that it is now nearly surrounded by residential apartment zoning and institutional uses; to wit, the synagogue and the junior high school; the realignment and relocation of Old Court Road that has been constructed in the pas

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five years; and the beginning of the construction of Rolling Road linking I berty Road and Old Court Road. He further stated that in his opinion the subject property is on excellent location for apartments in that it has good accessibility, excellent road patterns

George E. Gavrelis, Director of Planning for Baltimore County, testified that he did not feel that previous reclassifications in the area constituted "change" which would justify the reclassification of the subject property, and that additional apartment unith here would be wrong from a planning standpoint. He also stated that the schools in the area are presently over capacity, and that recent studies have shown that apartments are producing higher school yields than was anticipated two to these years ago. However, he did arswer, in reply to questions, that his staff estimates the school child yield for R-6 development at .45 children per housing unit, while the yield for garden apartment d-velopments is .2 children per housing unit. Multiplying this yield by the permitte density under the Zoning Regulations reveals that an R-A development of the subject tract would possibly yield 4-1/4 more school children than an R-6 development

The doard agrees with Mr. Gavrelis that one zoning reclassification should not necessarily result in reclassifying all properties in the immediate vicinity to the againment zoning. However, it seems to the Board that in view of the fact that the subject property is virtually surrounded by apartment zoning and institutional uses, that the logical line of demarcation between apartment zoning and other residential types of zoning should be Rolling Road, and it seems improper to the Board to leave this relatively small parcel of land "sandwiched" in between the institutional and apartment uses in an R-6 category. Regardless of Planning's position with regard to other prior petitions in the immediate area, the fact is that these properties have been reclassified to apartment zones and are being so developed, and to refuse to give the subject property consideration for apartment zoning based upon Planning's opposition to other zoning in the immediate area occurring some years ago, is not facing the realities of the situation

Saymour W. Ruff, et al - #69-198-R

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I wa protestants appeared in apposition to the granting of the requeste reclassification; a Mr. Samuel Gradnitzky and his sister, Mrs. Edward Feldman, both of whom live on the north side of Old Court Road across from the Adath Yeshurun Synagogue, testifying generally that they feared an overcrowding of the schools in the immediate area; additional traffic on the roads in the neighborhood; and the general feeling that the area

The Board finds as a fact that the reclassification of this 8.5 acre parcel of land will not congest the traific on the roads in the area, nor will it overcrowd the schools, nor does the possible addition of 134 apartment units to the area overburden the neighbor-

ORDER

For the reasons set forth in the aforegoing Opinion, it is this of December, 1969, by the County Board of Appeals, OR DERED that the reclassification petitioned for, be and the same is hereby GRANTED.

Any appeal from this decision must be in accordance with Chapter 1100, subtitle B of Maryland Rules of Procedure, 1961 edition.

COUNTY BOARD OF APPEALS OF BALTIMORE COUNTY

William S. Baldwin, Chairman

#34-

Re: Petition for Reclassification E Side Rolling Road 560 S. Old Court Road, 2nd Dist. ur W. Ruff and Mary W.

Refore Conine Commissioner

No. 69-198-E

This is a petition to reclassify property located on the south-east side of Rolling Road 560 feet south of Old Court Road, in the and District of Baltimore County.

The area under consideration is not a new one to the zoning The area under consideration is not 2 new one to the zonin authorities and 'o the Courts. All requirements, sewer, water, health, fire, etc. can be met. The subject site is on what will be a major road connecting Litherty Road and Old Court Road. The rear of the property burders that of the the Old Court Junior High School. It is approximately 000 feet northeast of an existing R-A rrect of 32 acres. Immed: ly advoining the tract is the Adath Wisschurum Congregation. It may be recalled there was a great deal of testimony in the Beth Tfilbh case that apartments were very beneficial to nearby synagogues

The Director of Planning had the following comments to

"The plannir staff of the Office of Planning and Zoning has reviewed the subject petition. We see no reason to reverse our previous stand with respect to residential zoning in this vicinity.

Surely, rezoning for apartment development in the general area of the subject property has compensated for a possible insufficier high-density potentials afforded under the Comprehensive Zoning Map high-density potentials afforded under the Comprenensive zoning map for the Western Planning Area; therefore, in our opinion, such previo-rezoning does not constitute "change" justifying the rezoning now sought. From a planning viewpoint, it just does not make sense to allow a zoning thange to compound itself, over not make sense to the point that the original investment of made effort in planning for a given area is totally wasted. We call to see how zoning can remain substantially "in accordance with a comprehensive plan" if a change in zoning is to be decided only on the basis of whether

are set forth in the Planning Board's report on the Masier Plan and Comprehensive Rezoning Map for the Western Planning Area and in comments on several petitions pertaining to lands in the vicinity of the subject property, particularly the comments made with respect to petition #66A-180-R". Our basic reasons for preferring lower density in this location are set forth in the Planning Board's report on the Master Plan and

The following are comments of the Director of the Office of Planning as set forth in petition #66A-180-R, referred to in the

"The subject property does not meet the criteria employed by the Planning Board for locating apartment zoning. At present, there is no reasonable access to the property. 4 the Current Capital Program schedules no funds for the construction of any major road to serve the schedules no funds of the contribution of any major road to express propert. A so stody by the contribution of any propert as proposed could be expected to generate 3,250 trips per day, a number that would severely overload the local street system. Even if other locational criteria were met (and they are not), the problem of access renders this petition, at best, premature.

the edge, of a neighborhood. It is not centiquous with any R-A zoning, nor can any existing R-A zoning justify the reclassification as a logical increment in apartment development potentials.

2. The above factors alone indicate that the proposed reclassi fication is not in accordance with the Comprehensive Plan. But other factors lead to the same conclusion.

Apartment zoning here would result in an imbalance of land use in the area. It must be kept in mind that, while R-A zoning would permit cottage development, it would be far more likely -to understate the matter - to stultify such development. Yet, the master plan for the Western Planning Area provided for public facilities appropriate to the kind of development that would be expected as a appropriate to the kind of development that would be expected as a result of the zoning established or affirmed by the adopted Comprehensive Re-zoning Map. If apartment zoning is continually established where single-family housing was planned for, where is the single-family housing to go? The answer is that new single-family areas will have to be planned, and new commitments for public facilities will have to be made. The time effort, and money spent on earlier planning and capital projects in large reseases will have been wasted.

We are all too aware of the fact that planning must adjust to changing needs. But the need for single family housing is still very much with us. And we do not believe the piecemeal reclassification gradually changing the entire concept and emphasis of a master plan stment to changing needs; they are, rather,

For the reasons stated above, we must oppose the

#69-198 K

On March 14, 1969 in another case the Director of Planning

"The Report on the Master Plan and Comprehensive Rezoning Map for the Patapsec Neck Planning Area contains the following statement (page 26): "Suitable locations for apartment buildings are those close to community facilities, shopping districts, buildings are those close to community facilities, shopping districts, major roads, and open spaces. . . . Land joining Sparrows Point Junior-Senior High School in Edgemere meets these criteria and is proposed for reclassification for parden apartments, . . . Apartments in this location would be afforded an excellent view across the mile-wide Back River. Construction of new apartments, in compaction with development of the proposed Edgemere Center Warerfrom Park, would further strendthen the Edgemere Engineer Managan district. Park, would further strenthen the Edgemere business district

The apartment zoning case referred to by the Office of Planning No. 66A-180-R was denied by the Deputy Zoning Commissioner and granted by the County Board of Appeals. However, this matter then went to the Circuit Coart for Baltimorz County, Miscl. 8, folio 269, case #3184. Judge John N. Maguire wrote the Memorandum Opinion for the Coart and covered the situation connected.

The subject property is on the same road as the case before the Court. It meets the 's being near the Junior High School and synagegue with resultant open spaces and it will accept the synagegue with resultant open spaces and it will eventually be on a major highway that will give adequate access to both Liberty and Old Ceart Roads.

For the above reasons the reclassific ation should

Sh

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DATE

fa Sol Par Zoning Commissioner of Baltimore County

PETITION OR ZONING RE-CLASSIFICATION AND/OR SPECIAL EXCEPTION

TO THE ZONING COMMISSIONER OF BALTIMORE COUNTY

Cormo C W and MW D II	6
i, or we, S., W., 2001, MW., Roff legal owners. of the property sin County and which is described in the description and plat attached hereto and ma hereby petition (1) that the zoning status of the herein described property be re-cl.	ide a part hereof.
o the Zoning Law of Baltimore County, from an R-6	assined, prirsuant
R-A zone; for the following reasons	wone to an
zone; for the following reasons	

- Changes in the character of the neighborhood since the adoption of the Land Use Map.
- 2. Error in the Original Land Use Map.

See attached description

NW 66 and (2) for a Special Exception, under the said Zoning Law and Zoning Regulations of Baltimore County, to use the herein described property, for,

Property is to be posted and advertised as prescribed by Zoning Regulations. I, or we, agree to pay expenses of above re-classification and or Special Exception adv posting, etc., upon filing of this petition, and turther zetee to and are to be bound by the zoning ons and restrictions of Baltimore County adopted pursuant to the Zoning Law for Baltimo

Herbert Sternstein Address . 30 East 42nd Street

Nev York, New York 10017

Petitioner's Afformer

Protestant's Attorney

commone 10 Secto

Address 170 Absel, B. Benes Vitare

mary 1.

Western

2.0

Address Masonic Building, Towson, Maryland

ORDERED By The Zoning Comm ioner of Baltimore County this 19th

..., 196. _9, that the subject matter of this petition be advertised, as required by the Zoning Law of Baltimore County, in two newspapers of general circulation throu ore County, that property be posted, and that the public hearing be had before the Zoning ioner of Baltimore County in Room 106, County Office Building in Towson, Baltim County, on tame 1 2 169 AM 26th day of March ... 1969 at 10:00 clock

103/06/69

ORDER F

DATE

2nd District HEARING:

Wednesday, March 26, 1969

The planning staff of the Office of Planning and Zoning has reviewed the subject patition. We see no reason to reveise our previous stand with respect to residential zoning in this vicinity.

Surely, rezoning for opartment development in the general area of the subject property has compensated for a passible insufficiency high-density potentials afforded under the Corperbersiave Soning Map for the Western Flanning Area; therefore, in our opinion, such previous rezoning does not constitute "change "justifying the rezoning one supplit. From a planning viewpoint, it just does not make sense to allow a zoning change to compound itself, over and over again, not the point that the original investment of time and effort in planning for a given once is totally varied. We fall to see how if a change in a suring is to be decided only on the basis of whether it was preceived by another change.

Our ussic reasons for preferring lower density in this location are set forth in the Planning Board's report on the Master Plan and Comprehensive Revoning Map for the Western Planning Area and in comment on several petitions pertaining to issess in the vicinity of the subject property, particularly the comments made with: respect to petition 656-4180-7.



BALTIMORE COUNTY ZONING ADVISORY COMMITTEE

Fred E. Waldrop, Esq., Masonic Building Towson, Maryland 21204

RE: Type of Hearing: Reclassification from an R-6 to an R-A zone Location: SE/S Relling Rd., S/M of Old Court Rd.

The Zoning Advisory Committee has reviewed the oltas submitted with the above referenced potition and has made an on-site field inspection of the property. The following comments are a result of this review and inspection.

The property is presently unlegrowed with bounding properties to the northwest, an existing Junior High School and synthogo. The remainder of the property surrounding the subject site is weent hills - topography rolling teneric the Okyman Fails or the southwest. The only occess to the subject site at the present time is the dirt read known is Marriolts Lanc.

BUREAU OF ENGINEERING:

Highways: Rolling Road is a proposed 42 1/60 * road.

The Daveloper pays for 19's' of paving and curb and gutter for the full road frontage, plus the draign of construction plans.

Mater: Water may be extended from the existing 16" water main in 31d Court Road, (Area Connection Charge \$170.00 per equivalent dwelling unit - Area 4-M)

Sower: A sower study is necessary. There is an existing sower in Rolling Road which will not serve the entire site. (Area Connection Charge \$135.00 per equivalent challing unit - Area 7-2)

69.198-F

Date of return: 5-21-69

Date of Porting 5-15-69 Posted for Agree 1.
Puttineer Sall Buff ...
Location of property 5615 of Salley Rd. 40° Sof Old Lowert Rd. Location at some 580 " Sof Old Court Rd on Stary Relling No Melot

Fred E. Waldrop, Esq., Masonic Building Tonson, Maryland 21204 RE: S. W. Ruff, et ux Item 151

January 14, 1969

BUREAU OF ENGINEERING: (Continued)

Storm Drains: Any storm drains that are necessary must be extended to a suitable outfall it - e Daveloper's full cost.

PROJECT PLANNING DIVISION: The plan should be revised to show the existing buildings and their

BUSEAU OF TRAFFIC EXTINCERING: Freenily, the only acces^{*} to the subject site is via Harriotts Lene, marriotts Lene is a 12 feat dist road and cannot handle the anticipated traffic. As RA, the subject site vill generate 900 trips per day. As R-6 it will generate approximately 400 trips per day.

FIRE DEPARTMENT: #1.5Hall require a second way into site so that energency vehicles may be able to reach tenants in time of emergency.

#2. Owner will be required to comply with all Fire Department requirements when construction plans are submitted for approval.

HEALTH DEPARTMENT: Public water and sewers are available to the site.

Submine Pool Comments: Prior to approval of a public swimming pool on this site, two complete sets of plans and specifications of the mool and batcheouse must be submitted to the Baltimore County Department of Health for review and approval.

A revised plan should be requested to show all existing buildings on the property and to indicate if they will be rared or if any will remain.

ZOWING ADMINISTRATION DIVISION:

In view of the comments by the Bureau of Engineering, this office is withholding a "caring date of the autject site until a complete sawer study is submitted and approved by the Bureau of Engineering.

OLIVER L. MYERS, Chairman



Re: Petition for Reclassification Petition for Reclassification from R-T Zone to R-A Zone S/E Side Rolling Road 566' S, Old Court Road, 2nd Dist., Seymour W, Ruff and Mary W. Ruff, Petitioners No. 69-198-R

April 23, 1969

Mr. John G. Roser

Sumuel H. Grodusty

4714 Old Court Road Baltimore, Md. 21208

69-195 R

District 2 rd	Data of Posting 3-6-69
District A Reclassification	
Petitioner: 5. W. Roff	
Location of property: 5 Elast Malling R	1-260 Sof OM Court Rd.
Location of Signs: 0 575 - 5 of Old Cou Beth Signs on 54/5 of Married	of Red . 2) 700' 5 of Old Court Red
Remarks:	
Posted by	Date of return: 3-13-69



#69-198R Western Area 20

HW 6G

76

DESCRIPTION

8. 5 ACRE PARCEL, SOUTHEAST SIDE OF

ROLLING ROAD AND SOUTHWEST OF OLD COURT ROAD, SECOND ELECTION DISTRICT, BALTIMORE COUNTY, MARYLAND

This Description is for "R-A" zoning.

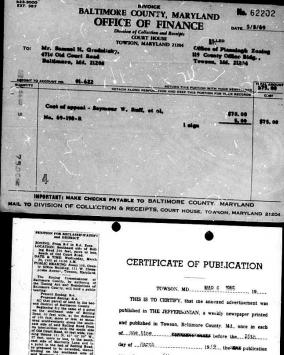
Beginning for the same at a point on the southeast side of Rolling Road, 60 feet wide, at the distance of 500 feet, more or less, as measured southwesterly along the southeast side of said Rolling Road from its intersection with the south side of Old Court Road, 60 feet wide, running thence (1) N. 45° 12' 30" W., 27 feet, more or less, to the southeast side of Marriotts Lane and to a point in the bed of Rolling Road, as proposed to be extended, thence binding on the southeast side of said Marriotts Lane and in the bed of said Rolling Road (2) S. 44° 05' 35" W., 432 feet, more or less thence five courses, (3) S. 49° 54' 25" E., 825 feet, more or less, (4) norsheasterly, 233 feet, more or less, (5) northerly, by a curve to the left with the radius of 550 feet, the distance of 593 feet, more or less, (6) 7. 44' 47' 30" W., 187 feet, more or less, and (7) N. 45" 12' 30" W., 325 feet, more or less, to the place of beginning.

Containing 8.5 acres of land, mor ppk:deg J.O. 58040

BALLIMORE COUNTY, MARYLAND OFFICE OF FINANCE Division of Collection and Receipt COURT HOUSE TOWSON, MARYLAND 21204

ANTI MAKE CHECKS PAYABLE TO BALTIMORE COUNTY, MARYLAND IAM. TO DIVISION OF COLLECTION & RECEIPTS, COURT HOUSE, TOWSON, MARYLAND 21204

CERTIFICATE OF PUBLICATION Pikesville, Md.___ Mar. 6 THIS IS TO CERTIFY, that the annexed advertisewas published in THE NORTHWEST STAR, a weekly newspaper printed and published in Pikesville, Baltimore County, Maryland, once in each of --- one time before the _____ 26th . 19 69 the first publication appearing on the 6th



appearing on the 6th day of Mersh THE JEFFE SONIAN, If Leanh Streets

County Office Building 111 W. Chesapeake Avenu Towson, Maryland 21204

Your Petition has been received and excepted for filing this

Petitioner to C. Belle et en

CERTIFICATE OF PUBLICATION

Pikesville, Md. ____ Mar. 6

THIS IS TO CERTIFY, that the annexed advertisement was published in THE NORTHWEST STAR, a newspaper printed and published in Pikes the first publication appearing on the 6th March

