Error in original oning and a genuine change in condition

and (2) for a Special Exception, under the said Zoning Law and Zoning Regulations of Baltimore County, to use the becein described property, for.....

Property is to be nosted and advertised as prescribed by Zoning Regulations. I, or we, agree to pay expenses of a ove re-classification and/or Special Exception advertising. osting, etc., upon filing of this petition, and further agree to and are to be bound by the zoning ictions of Baltimore County adopted pursuant to the Zoning Law for Baltim

306 W. Joppa Road n, Maryland (823-1200) ORDERED By The Zoning Commissioner of Baltimore

...., 196 ... 2, that the subject matter of this petition be advertised, as required by the Zoning Law of Baltimore County, in two newspapers of general circulation throughout Baltimore County, that property be posted, and that the public hearing be had before the Zoning Commissioner of Baltimore County in Room 166, County Office Building in Towson, Baltimore County, on the 14th ...day of Nay 190 9 at 2:00o'clock

.P.__M. MOD 8 - '69 PM *** BIFICE BF PIL 02111 67-48-E

Mary Strickland Legal Owne

County, this 8th

Be it known that at the annual meeting of the Riderwood Mills Community Association, Inc. in December 1969, a resolution was passed permitting the Executive Council of the Association to oppose all commercial moning bordering on Charles Street south of the Baltimore Beltway to the intersection of Towsontown Blvd. & Charles Street. This resolution empowers the Executive Council to hire attornays and/or professional witnesses, and to represent the community in all zoning action.

Mr. Keith Poole, who is currently an elected member of the Executive Council, is duly authorized to represent the Association in all zoning matters for the term commencing January 1, 1970 to January 1, 1971. Mr. Poole is familiar with the gasgraphic limits of the Association, the number of members, and the Constitution within which the Association operates.

In the oven's Mr. Poole is unable to appear at any hearing on soning issues in which the Riderwood Hills Community Association is interested, the President of the Association is empowered to appoint an alternate, who is also a resident of the community and is familiar with the geographic limits of the Association, the number of members, and the Constitution within which the Association operates, to act for Mr. Poole in representing the Association.

MANDATE

Court of Appeals of Maryland

No. 6 , September Term, 19 71

Peter D. Stewart et al.

Appeal from the circuit Court for Britimore County.
Britimore County.
Filed: March 8, 1971.
June 22, 1971: Motion for extension of time to file briefs filed.
June 22, 1971: Motion granted.
September 29, 1971: Notion granted.
September 29, 1971: Notion granted until Technology of the County.
September 29, 1971: Notion granted until Technology of the County of the C John L. Strickland et al.

STATEMENT OF COSTS:

In Circuit Court:

18

MAP

Record Stenographer's Costs

In Court of Appeals:

STATE OF MARYLAND, 11:

I do hereby certify that the foregoing is truly taken from the records and proceedings of the said Court of Appeals.

AFFIDAVIT

before me, the subscriber, a Notary Public of the State of

Maryland, in and for the County aforesaid, personally ap-

peared R. Bruce Beckwith and Edna M. Lomax, and they made

AS WITNESS my Hand and Notaria. Seal.

orth in due form of law that the matters and facts set forth

I HEREBY CERTIFY that on this 12th day of March, 1970,

Pere Hotary Public

STATE OF MARYLAND, BALTIMORE COUNTY, to wit:

in the foregoing Resolution are true.

In testimony whereof, I have hereunto set my hand as Clerk and affixed the seal of the Court of Appeals, this sixteenth February A. D. 19 73.

THE COURT OF APPEALS-ANNAPOLIS, MARYLAND 21404

February 16, 1973

Austin W. Brizendine, Esq. Attorney at Law 607 Bosley Avenue Towson, Maryland 21204

Re: Peter D. Stewart et al. v. John L. Strickland et al. No. 6 - September Term, 1971

The above entitled case has been dismissed in accordance with the order received

A copy of the mandate is enclosed. The record is being returned to the Circuit Court for Baltimore County. Very truly yours,

James H. Norris, Jr. Clerk

cc: W. Lee Harrison, Esq.

RE PETITION FOR RECLASSICIATION Prom R-6 zone to B. L. zone NE corner charles Street Avenue and Kenilworth Drive 3th District John L. Strickland, et al Petitioners - Appellants Zoning File No. 69-249-R

IN THE CIRCUIT COURT

BALTIMORE COUNTY Misc. 9/40/4526

PETITION TO EXTEND TIME FOR TRANSMITTAL OF RECORD

The Petition of John L. Strickland, Mary W. Strickland, Leonard Stulmon and Helen R. Stulmen, Appellants, by W. Lee Harrison, their ttorney, respectfully represents unto your !lonor

- 1. That on August 19, 1970, an Order of Appeal was filed in the above atter, appealing from the Order of the Board of Appeals of Baltimore Count
- 2. The time for transmittal of the record transcript in this proceeding ant to Macylari Rule 67 a is September 18, 1970.
- he Board of Appeals for Baltimore County that because of the heavy work

WHEREFORE. THE Appellants pray this Honorable Court pass an Order ursuant to Macyland Rute 37 h extending the time for transmitting the recor

> W. Lee Harrison 306 W. Joapa dood Towson, Maryland 21204 242-1200 Attorney for Appellants

JOHN L. STRICKLAND, et al Appellants IN THE CIRCUIT COURT JOHN A. SLOWIE, WILLIAM S. BALDWIN and JOHN A. MILLER, constituting the County Board of Appeals of Baltimore County FOR BALTIMORE COUNTY Misc. Case: 4526 PETER D. STEMART, ANN STEMART, ELMA LOMAX, ROBERT M. AUS VINYAME AUS, JOHN V. CAMPBELL, GERALDINE CAMPBELL, AIFRED H. FRANCE, FELENT FRANCE, RIDENGE RIDENGE ON HILLS COMMUNITY ASSOCIATION, INC. Appelless

ORDER OF APPEAL

Please notenn appeal to the Court of Appeals of Maryland on behalf of Peter D. Stewart, Ann Stewart, Edna Lomax, Robert H. Aus, Vivian Aus, John V. Campbell, Geraldine Campbell, Alfred H. France, Helen France, Riderwood Hills Community Association, Inc., Appellers herein, from the decision of this Court dated January 8, 1970, wherein this Court reversed the decision of the County Board of Appeals of Baltimore County.

> Austin W. Brizendine 607 Bosley Avenue Towson, Maryland 21204 823-1414 Attorney for Appellees

I HEREBY CERTIFY that on this 5 day of Feb. a copy of the foregoing Order was mailed to W. Lee harrison, Esq., 30c W. Joppa Road, Towson, Haryland 21204, Attorney for Appellants.

Austin W. Brizendine

ORDER

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Upon the foregoing Petition, it is this 15 day by the Circuit Court for Baltimore County, ORDFRED, that the time for e the record in the above case to the Clerk of this Court is

hereby certify that on this 15 day of September, 1970, copy of the forego Position and Order was sent to Mrs. Edith T. Eisenhart, Administrative ecretary, County Board of Appeals , County Office Building, 111 W. Chesapeake Avenue, Towson, Maryland 21204 and to Austin W. Brizendine, isq., Loyola Federal Building, Towson, Maryland 21204.

> W. Lee Hardson 306 W. Joppa Road Towson, Maryland 21204 823-1200 Attorney for Appellants

MAR 28 1973

PETITION FOR RECLASSIFICATION
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MEMORANDUM OPINION

This is an appeal from a decision of the County Board of Appeals dated July 31, 1970, reversing an order of the Zoning Commissioner dated September 8, 1969, in which the Zoning Commissioner had granted reclassification of the subject property from in R-6 zone to a B-L zone. The Appellants in the case are Leonard Stulman and wife, and John L. Strickland and wife, hereinafter referred to as Appallants. The Appellees in the case are Keith Poole, Ednu M. Lomax and Helen France, hereinafter referred to as Appellees and who were the original protestants before the Board of Appea's. The property in question consists of 9.2 acres, approximately 6 acres of which are owned by Mr. and Mrs. Strickland, and the remaining 3 acres being owned by Mr. and Mrs. Stulman, and is located at the southeast quadrant of the intersection of the Baltimore County Beltway and Charles Street Avenue. It is bounded by Charles Street Avenue on the west (to which it has no access), the Baltimore Beltway on the north (to which it has no access). Kenilworth Drive on the south (to which it has unrestricted access) and the rear yards of 7 or 8 lots in a

insues and whether or not the determinations of the Board were supported by subriantial evidence. This Court completely realizes that it has no authority to substitute its judgment for that of the zening authority but can merely review the record to determine whether or rot the issues were as quoted before, "fairly debatable" and whether or not the determinations of the Board were supported by substantial evidence.

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The Appellants have the burden of proving to this Court that the action of the Board was arbitrary, unreasonable or capricious. In all of the testimony and indeed in the opinion handed down by the Loard in its Order of July 31, 1970, all parties admitted that the subject property is improperly zoned in its present classification as R-A. Nowhere can this Court find any opposition to the use being requested by the Appellants by placing upon the property an office building with a bank and restaurant occupying the first floor. It can be seen from the testimony of Mr Goorge E. Gavrelis, Director of Planning for Baltimore County, that a question has arisen as to whether or not the proposed use requested by the Appellants could be placed in an R-A zone with a Special Exception. Mr. Gavrelis testified that he felt that this use could be placed in an R-A zone with a Special Exception. He further admitted that the zoning regulations are permissive in nature and do not specifically list a bank or restaurant as a permitted use in an office building with or without benefit of a Special Exception.

This Court has reviewed the Zoning Regulations of Baltimore County, and particularly Sections 407.4, 215.1-5 and 230.5.

It is clear to the Court that the Baltimore County Zoning Regulations
are permissive in nature, i.e., only those uses which are stated
under a farticular zone are prima facie correct in that zone,
whether as a permitted use or as a use by Special Exception.

- 5 -

development formerly known as Orchard Hills but apparently now known as Riderwood Hills. Directly across Charles Street Avenue to the west is a high-rise spartment and office building known as the Ruxton Towers and directly across Kenilworth Drive south is a new office building presently under construction. The entire south side of Kenilworth Drive from Charles Street Avenue to the property to the east, which is known as the Mission Helpers property, is zoned R-A and is improved by a garden apartment development known as Kenilworth at Charles with the one exception being the office building under construction on the southeast corner of Kenilworth Drive and Charles Street Avenue. The northwest quadrant of the and is occupied by a number of national firms who have constructed office buildings and warehouses on the same. The property in question is a remnant of a large farm which many years ago was known as Frypt Farms from which evolved the Orchard Hills development, the Ruxton Towers site and the beds of the Baltimore County Beltway and Charles Street Aranue at this location. The remaining 9.2 acres under consideration here, because of the construction of Charles Street Avenue through the property at an elevated grade lies 36 feet bolow the present bed of Charles Street Avenue. It is occupied and used for a topsoil and manure business and the storage of equipment in connection therewith. A number of old and unsightly farm buildings and silos remain on this property. The northeast end of the property is transversed by a stream which renders a substantial portion of the property unuseable for any purpose except parking. Going eastwardly along the south side of the Baltimore County Beltway from the subject property, there is a portion of the Orchard Hills development, then a small piece of land owned by the County, consisting of 4 acres, which is to be developed for a

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Careful accuting of the three sections above referred to very clearly indicate that a bank is not permitted in an R-A zone, either as a permitted use or with Special Exception. The first section under which a bank appears either as a permitted or Special Exception use is under the B-L zone, Section 230 (the following uses are only permitted), sub-section 230.5. Section 402.4 very clearly states that the conditions for accessory business uses for the convenience of tenants in elevator apartment buildings and in office buildings are restricted in such a nature that would preclude any reasonable, natural construction thereof so as to nermit a bank and/or other such use which by its very nature must be dealing with and subsisting upon the patronage of persons other than the tenants. For the reasons as stated herein, the Court disagrees with the final conclusion of Mr. Gavrelis that an office building with a bank and restaurant on the first floor could be placed in an R-A zone with a Special Exception. It can also be noted by the transcript and by the opinion of the Board of Zoning Appeals that at the time the original comprehensive map for this area was adopted in 1955, that the County was aware that there would be an extension of Charles Street, but they were not aware of the grades and elevations and whether or not Charles Street Avenue would go over or under the Beltway

The Court concurs with the findings of the Board that the construction of Charles Street Avenue thirty-six (36) feet above the grade of the subject property had a resultant detrimental effect on subject property under the R-6 zone. The Court, however, does not agree with the opinion of the Board of Zoning Appeals that the mere fact that the alignment of Charles Street Avenue was not known could not result in error in original zoning. This is an erroneous conclusion by the Board as everywhere it is admitted that

- 6 -

neighborhood park and was formerly a part of a parcel of land belonging to the Institute of Mission Helpers of Baltimore City. Going to the east is an undeveloped parcel of land zoned for manufacturing purposes known as the Hanley property and from that point to the Beltway cut off to York Road along the south side of the Beltway is continuous M-R and M-L-R zoning, most of which has been improved with several office buildings known as Executive One and Executive Two, and several large industrial buildings. Going eastwardly along the north side of Kenilworth Drive from the subject sits there is the Orchard Hills development and the 4 acres park site above mentioned, then a large apartment development known as the Colony, which property continues to the Baltimore County Police Headquarters located on the northwest corner of Kenilworth Drive and Bosley Avenue.

Testimony revealed that Kenilworth Drive has a gap which is unimproved and consists of a portion of the Institute of Mission Helpers of Baltimore City property. However, Petitioners' Exhibit 3, a deed recorded in Liber 5060, Folio 334 among the Land Records of Laltimore County, very clearly indicates that a parcel of 1 and 70 feet wide across the property of the Mission Helpers was conveyed to Baltimore County on March 31, 1969 to be used for the bad of Kenilworth Drive." This clearly establishes to this Court that Kenilworth Drive, as far as this case is concerned, must be considered as a street which will have continuity from Charles Street Avenue to Bosley Avenue within the reasonably foreseeable future.

The Petitioners propose to build an office building of five to seven stories and not more than two hundred thousand (200,000) square feet of rentable floor space. Testimony indicated that because of the topography and the fact that the first floor will lie well below the bed of Charles Street Avenue, the venture cannot be successfully undertaken unless the first floor can be used for a bank and a restaurant. The Petitioners claim both error and change justify a coulassification of the subject property, either because of original error at the time of the adoption of the map, or because of subsequent changes in conditions which rendered the zoning on the subject property erroneous.

There have been fundamental principles repeated many times by the Court of Appeals with reference to the proper scope of review by the Courts in zoning appeals. This principle has recently been repeated in <u>C.C. Haldemann v. Board of County Commissioners of Howard County</u>. Et al, 253 Md. 298 (1969). The Daily Record, May 26, 1969, wherein the Court, in an opinion by Judge Singley, said:

"We have often repeated the principles here applicable: courts have no power to rezone and may not substitute thair judgment for that of the expertise of the zoning authority. Rirhman vs. Montgomery Count! Council. 251 Md. 273, 247 A.2d 255 (1968): Boaley vs. hospital for Consumptives, 216 Md. 197, 227 A.2d 746 (1967): Board of County Comm'rs for Prince George's County Vs. Farr, 242 Md. 315, 218 A.d 923 (1966). It has long been settled that the zoning authority's determination is correct if there were such legally sufficient evidence as would make the question fairly debatable. Ark Redi-Nix Concrete Corp. vis. Smith, 251 Md. 1, 246 A.2d 220 (1969): Mayor Corp. vis. Smith, 251 Md. 1, 246 A.2d 220 (1969): Mayor Corp. vis. Smith, 251 Md. 1, 246 A.2d 220 (1969): Mayor Corp. vis. Smith, 251 Md. 1, 246 A.2d 220 (1969): Mayor Corp. vis. Smith, 251 Md. 1, 246 A.2d 220 (1969): Mayor Corp. vis. Smith, 251 Md. 1, 246 A.2d 220 (1969): Mayor Corp. vis. Smith, 251 Md. 1, 246 A.2d 220 (1969): Mayor Corp. vis. Smith, 251 Md. 1, 246 A.2d 220 (1969): Mayor Corp. vis. Smith, 251 Md. 1, 246 A.2d 220 (1969): Mayor Corp. vis. Smith, 251 Md. 251 M

This Court has read a very lengthy transcript of the record in this case, has reviewed all the exhibits, has listened to arguments of counsel and has read memoranda of law submitted by both counsel. The question to be decided by this Court is whether or not the issues before the Board were fairly debatable

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the property should never have originally been zoned R-A under the conditions that exist as a result of where Charles Street Avenue was finally located in reference to its grades and elevations. Obviously, if the County Commissioners knew that Charles Street Avenue would be thirty-six (36) feet above subject property, leaving it in a hole contiguous to the Beltway, it was erronsous to place it in an R-6 category. If they did not know of the resultant detrimental effects on the property, then there have been subsequent changes because of the constitution which render the original zoning incorrect. In either case, the property owner is entitled to relief by way of reclassification because to permanently penalize them with improper zoning amounts to confiscation.

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The Board of Zoning Appeals further concluded in their opinion that the zoning changes which have occurred in close proximity to the subject property were mostly of an increase in residential density nature, but did not change the residential character of the neighborhood. The commercial and industrial changes that have occurred according to the Board are either oriented to the York Road area or are across the Beltway, and do not relate to the sub ject property. It is obvious from an inspection of the exhibits and reading the testimony that the immediate area is not predominately residential in character. Moreover, the Board ignored the fact that the closest zoning change to the subject property is directly across Kenilworth Drive and allowed construction of an office building which is obviously not a residential use. Arguments by the protestants that reclassification of subject property to Business-Local might open up the neighborhood for further changes is inconsistent with the record

Cognizant of the law as many times repeated by the Court of Appeals and for the reasons stated herein, it is the finding of

this court that the issues were not fairly debatable and that there was not sufficient evidence for the Board of Appeals to have reached its conclusion. The Board was clearly arbitrary, unreasonable and capricious from all of the record produced to the Court in this case. The Court finds that there was error in original zoning and that there was substantial evidence of change in the character of the neighborhood to warrant the reclassification requested by the Appellants.

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The Order of the Board of Zoning Appeals dated July 31, 1970, denying the reclassification is hereby reversed, and the subject property is hereby reclassified from R-6 to a B-L (Business-Local) zone.

JANUARY 8, 1971 H KOND MACDANIEL

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:	PETITION FOR RECLASSIFI	ICH	•	•	IN	INE		
	from an R-6 zone to B.L. 24 Northeast corner of Charles and Kenlly,orth Drive	oot A	lve.	1	CIRCUIT		URT	
	9th District				FO	R		
	John L. Strickland, et al Petitioners-Appellants			•	BALTIMOR	co	UNTY	
	Zoning File No. 69-249-R			1	AT	LAW		
				2	Misc. Docket N	۰. <u> </u>	9	
					Fello No.		40	
					File No.		4526	

ANSWER TO ORDER OF APPEAL TO CIRCUIT COURT FOR BALTIMORE COUNTY AND CERTIFIED COPIES OF PROCEEDINGS SEFORE THE ZONING COMMISSIONER AND BOARD APPEALS OF BALTIMORE COUNTY

Mr. Cleiki

Please file, &c.

PETITION FOR RECLASSIFICATION		IN THE CI	RCUI	T COUR
FROM R-6 ZONE TO B.L. ZONE				
NORTHEAST CORNER OF CHARLES STREET AVE		FOR BALTI	MORE	COUNT
AND KENILWORTH DRIVE				
9th DISTRICT				
				•
JOHN L. STRICKLAND, ET AL		12		
PETITIONERS		MISC. CAS	E:	452
NO. 69-249-R		DOCKET		
		FOLIO		4
PETER D. STEWART, ANN STEWART,				
EDNA LCMAX, ROBERT M. AUS.		•		
VIVIAN AUS. JOHN V. CAMPBELL.				
GERALDINE CAMPBELL, ALFRED H. FRANCE.				
HELEN FRANCE				
RIDERWOOD HILLS COMMUNITY ASSOCIATION.		14		
INC.	•			۹.

For the reasons set forth in the aforegoing Opinion, it is this 8 day of January, 1971, by the Circuit Court for Baltimore County, ORDERED that the Order of the Board of Zoning Appeals dated July 31, 1970, denying the reclassification be and the same is hereby reversed, and the subject property be and is hereby reclassified from R-6 to a B-L (Business-Local) zone.

Copy to:

W. Lee Harrison, Esq.
Austin W. Brizendine, Esq.
County Board of Appeals
Frederick W. Invernizzi, Director, Admr. Office of Courts
Eugenc Creed, Admr.

John L. Strickland, et u.

County Board of Appeal

F - Zoning file 6747-X (returned to file) Oct. 29, 1970 Record of proceedings filled in the Circuit Court for Baltimore County

Record of proceedings pursuant to which said Order was entered and said Board acted are permanent records of the Zoning Department of Saltimore County, as are mortate to file the same in this proceeding, but your re will produce any and all such rules and regulations, together with the zoning use distric maps at the hearing on this petition, or whenever directed to do so by this Court.

Respectfully submitted,

Muriel E. Buddemeier County Board of Appeals of Baltimore County RE: PETITION FOR RECLASSIFICATION From R-6 zore to B.L. zone Northeast corner of Charles Street Ave.

IN THE CIRCUIT COURT

FOR

and Kendworth Drive

BALTIMORE COUNTY

No. 69-249-13

PETITION

The Vetition of John L. Strickland, Mary W. Strickland, Leonard ulmana and Helen R. Stulman, by W. Lee Barrison, their attorney, respectfully represents unto your Honors.

- 1. That they are the owners of the property which is the subject
- 2. The action of the County Board of Appeals of Baltimore County in denying the requested reclassification or the above property by its Ord. of July 31, 1970, was erroneous for the following reasons:
- ia) The action of the County Board of Appeals of Baltimore County was unreasonable, arbitrary and unlawful in that it was contrary to the evidence and the weight of the evidence.
- (b) The County Board of Aspeals of Baltimore County miscons
- (c) The decision of the County Board of Appeals of Baltimore County was not supported by any substantial evidence in the record,
- (d) The County Board of Appeals of Baltimore County erroneously
- (c) The uncontradicted evidence showed that the property was not suited for the R-6 zone and the continuance of such zone is confiscatory. WHEREFORE, the Appellants pray that this Honorable Court reverse th action of the County Board of Appeals of Baltimore County, and grant such

from an R-6 zone to a B.L. zone			
Northeast corner of Charles Street Ave and Kenilworth Drive	. :	CIRCUIT	COURT
9th District		FC	XI.
John L. Strickland, et al			
Petitioners-Appellants		BALTIMO	RE COUNTY
Zoning File No. 69-249-R		AT	LAW
	1	Misc. Docket No.	•
		Follo No.	40
	ı	File No.	4526
1 1		1 1	

TO THE HONOPABLE, THE JUDGE OF SAID COURT:

REI PETITION FOR RECLASSIFICATION

And now come John A. Slowik, William S. Baldwin and John A. Miller ove entitled matter, consisting of the following certified copies or original papers on file in the office of the Zoning Department of Saltimore Countys

ZONING ENTRIES FROM DOCKET OF ZONING COMMISSIONER OF BALTIMORE COUNTY

No. 69-249-R

Petition of John L. Strickland, et al for reclassification from R-6 zone to B.L. zone, c property located on the northeast corner of Charles Street Avenue and Kenilworth Drive, 9th District - filled Apr. 8, 1969

- 21
- c 24 Certificate of Posting of property - filed
- **28** Cartificate of Publication in newspaper - files
- nts of George E. Gavrells, Director of Planning filed
- Sept. 8 Order of Zoning Commissioner granting reclassification
- Order of Appeal to County Board of Appeals from Order of Zoning

-2-

other and further relief as may be appropriate.

306 W. Joppa Raid wson, Maryland '21294 823-1200 Atterney for Petitioners

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hereby certify that a copy of the foregoing Petition was served on the ounty Board of Appeals of Baltimore County, County Office Building, owson, Maryland 21204, prior to the filing hereof and a copy of same was sent to Austin Brizendine, Esq., Loyola Federal Building, Towson, Maryland 21204 on this 19th day of August, 1970.

Whe thereon

John L. Strickland, et al - No. 69-249-R

Sept. 15

Oct.

Mar. 12, 1970 Hearing on aspeal before County Board of Aspeals Continued kers to " " " - case held sub curia od (Sed in the Circuit Court for Batti Certificate of Notice sent to all interested parties Petition to extend time for filing record to November 2, 1970 Transcript of testimony filed - 2 volumes Petitioners' Exhibit No. 1 - Piat of subject by Stephens & Associated 5/2/69 " 2 - Artist rendering of proposed building across street from subject " 3 - Deed, copy (3/31/69 - 5060/334) * 4 - Construction drawing, #68-0570 (5) Original signed zoning map, 11/14/55 (custody of file) * 7 - Updated zoning map, 3-C " " 8A thru 8(1 - 7hotos 9 - Zoning file Case #70-41-X (ret'd to file) 10 - 200' Photogrammetric map, NW 11-A " 11 - Entire Zoning Regulations (no copy sub-Copy of Sec. 230 of Zoning Regulation (not submitted) Map, March 1955, Proportions (custody of file) #4809-RX - Zoning Commissioner's file (returned to Z.C. custody)

FFTITION . RECLASSIFICATION N/L Corner Charles Street Avenue and Kenikowsth Drive, Ninth Dietrict, John L. Strikland, Mary M. Strickland, Leonard Stulman, and Helen R. Stulman, Petitioners N. 69-29-28

BEFORE THE ZONING COMMISSIONER OF BALTIMORE COUNTY

* * * * * * * * * *

NOTICE OF APPEAL

Mr. Commissioner:

Please enter an appeal to the County Board of Appeals above application for the following Protestants: Peter D. Stewart. Ann Stewart, Edna Lomax, Robert M. Aus, Vivian Aus, John V. Campbell, Geraldine Campbell, Alfred H. France, Jr., and Helen France, and Riderwood Hills Community Association, Inc.

Austin W. Brizendine 22 W. Fennsylvania Avenue Towson, Maryland 2120's 823-1414 Attorney for Protestants

I HEREBY CERTIFY that on this 2 day of October 1969, a copy of the aforegoing Notice was mailed to W. Lee Harrison, Esquire, 306 W. Joppa Road, Towson, Maryland 21204, Attorney for Petitioners.

DCT -2 '69 AM -

ustin W. Brizendine 22 W. Pennsylvania Avenue cowson, Maryland 21204 823-1414 823-1414 Attorney for Protestants

MAR 28 1973

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Walter W. Fixell, Ph. D., a reputable traffic consultant, testified at

length for the Petitioner, and summarized by stating that no traffic problems are antici-

pated from the proposed development. In this respect, Mr. Richard Moore, Assistant

anticipated traffic generated by the proposed office building would be eleven hundred

trips per day. This amount of traffic added to the streets would exceed their design

capacity but not their maximum capacity. However, sixty-three Fundred trips per day

could be anticipated from development of a shopping center, and this would cause traffic

summonsed by the Protestants and testified that he would and has recommended that the

subject be reclassified from R-6 to R.A., Residential Apartments, which could allow

one hundred sixty-five garden type apartments to be developed on the site. On cross-

examination he stated that he did not disapprove of an R.A. reclassification for elevato

would be permitted as accessory uses for convenience of tenants. He acknowledged,

however, that the Zoning Regulations are for permissive use only and do not specifically

list a bank or restaurant as permitted accessory uses in on office building without benefit

that the validity of this interpretation and use has not been tested by litigation in the

Mr. George E. Gavrelis, Director of Planning for Baltimore County, was

and office use for the subject, and was of the opinion that a bank and restaurar

Also testifying for the Protestants was Atr. Hugh Galston, an experienced

He characterized the reighborhood as being residential and allowed that the

He considered a bank to be an office-type use, but again

Traffic Engineer for Baltimore County, summansed by the Protestants, testified that

RE: PETITION FOR RECLASSIFICATION :

COUNTY BOARD OF APPEALS OF RALTIMORE COUNTY John L. Strickland, et al

No. 69-249-R

OPINION

This case comes before the Board on an appeal by the Protestants from a decision of the Zoning Commissioner dated September 8, 1969 granting the requested petition from an R-6, Residential Zone, to a B.L., Business Local Zone.

The subject property is located at the northeast corner of Charles Street Avenue and Kenilwarth Drive, in the 9th Election District of Baltimore County, Maryland It may also be described as that property located in the southeast quadrant, which is formed by the intersection of Charles Street Avenue and the Baltimore County Beltway

Mr. John Hocheder, a well-known civil engineer, testified that the property is roughly rectangular in shape and contains 9.2 acres of land. Its topography is sloping land. A stream, known as Marleigh Run, and consuming seven-tenths of an acre of the subject, traverses the northeast corner of the property. At its lowest point the property lies as much as thirty-six feet below the grade of the Charles Street and Seltway intersection, and lies six feet below grady of the Charles Street and Kenilwort. Drive intersection. These grade differentials between the roads and the property were created by filling and elevating the new roadbeds at the time of their construction There was no dispute on the adequacy of sewer and water utilities to serve the proposal

The property is presently improved by a farmhouse, a large barn, a silo and several small farm sheds. It is the base of operations of the Egypt Farm Top Soil Mr. Frederick Klaus, a recognized appraiser and consultant, testified that old equipment, junk and huge manure piles are scattered about the premises, which he ribed as messy and unsightly. The neighborhood was described: To the east of the subject is the residential development of Riderwood or Orchard Hills, built by one of

the Petitioners. Seven of the cottages in this development abut the subject. to the east is the former property of the Sisters of Mercy Mission Helpers, which has been acquired by Baltimore County Department of Parks and Recreation for park use. East of that, extending toward York Road, are the business properties of Brooks Buick, Inc., Heaver Office Ruilding and the Wra. Cook-Brooks Funeral Home. To the west of the subject, across Charles Street Avenue, is a large elevator apartment building known a Ruxton Towers Apartments. To the south of the subject, across Kenilworth Drive, are the Kenilworth Apartments, terraced on a hillside and overlooking the subject. To the north of the subject, across the Beltway, are four w trehouses on the east side of Charles Street Avenue, and a cottage devolopment on the west side.

If successful in his application, the Petitioner testified that he proposes to erect a five to seven storied building containing a bank and a restaurant on the lower floors, and executive office suites on the upper floors. The base size of the building would be approximately 154 feet x 260 feet, and would contain 200,000 square feet of

To justify the reclassification sought, the Petitioner claims error in the original zoning and a genuine change in the character of the neighborhood since the adoption of the zoning map in November, 1955.

Mr. Bernard Willemain, a professional city planner and consultant testify ing as an expert witness for the Petitioner, claimed that the County authorities erred by placing the subject in an R-6 zone on the zoning map, because they failed to recognize the major impact that proposed roads and utilities would have on the subject, and they should have assigned it a zone that would provide greater sophisticated use of the land.

As to the test of change in the character of the neighborhood, he cited that before the adoption of the zoning map in 1955, the area was an open valley serviced by limited water and sewer utilities, but this was radically changed when the Beltway. from Dulaney Valley Road to the Falls Road, was opened in 1959; Charles Street Avenue ned in 1960 and adequate sewer and water facilities were provided during the

period 1956 to 1950. Intensive development and changes in the area rapidly began to take place, and as further proof of change he documented numerous zoning change Briefly, some of the pertinent changes he cited were the following case

- Special Exception for Medical Office Building

#68-104-R - Brooks Buick, Inc., from M.R. to B.M.

and reclassifications for warehouses on the north side of the Beltway west of Charles Street

In his testimony Mr. Klaus maintained that a B.L. reclassification is justified int only by changes in the character of the neighborhood, but is also necessar to allow proper use of the property which is adversely affected for R-6 use by virtue of its location and below grade conditions. He did not believe that apartments or offices could be economically rented in the floors that would be below grade. He cited that the Ruxton Towers Apartments, across the street from the subject, is similarly located at the Beltway and below gra e. The owner, were not successful in renting those apartm that were below grade and went into bankruptcy. Later the new owners obtained zoning relief and were permitted accessory commercial use of the lower floors, but they still have apartment vacancies in the upper floors. He submitted that the B.L. reclassification of the subject, by allowing a bank and a restaurant in the lower tipors as a permitted use would at act larger and better business tenants for the upper floor offices

There was testimony that Kenilworth Drive, on which the subject fronts, would be widened to forty-eight feet of paving on at least a seventy foot right of way; its construction completed within two years, and also its east and west seaments would be connected into one continuous roadway extending from York Road to Charles Street Avenue The subject's driveways are oriented to Kenilworth Drive and it has no direct vehicular access to Charles Street Avenue or to the Beltway

14925 Ruxton Towers, from R-20 and R-10 to R.A.

£6648 - Ferdinand Lee, from R-10 and R-6 to R.A.

65-166 - Colony Apartments, from R-6 to R.A.

present R-6 classification of the subject was not too desirable. He stated that the suitable and best use of the property is for elevator type apartments or for an office building. was opposed to a B.L. reclussification that could possibly introduce objectionable commercial facilities that may adversely affect nearby residential properties. Other protestants objected, not so much to the proposed use of the

property for an office building containing a bank and restaurant, but to the possibility

John L. Strickland, et al - No. 69-249-R

that a shopping center may be built instead. This, of course, would be a permitted use in a B.L. zone. They also feared that granting the petition would open the door to further reclassifications in the grea

The Board does not believe that the County authorities erred in original zoning. While certain proposed road alignments were known to them in 1955, they were re of the proposed roadbed elevations and resultant detrimental effects tha the grade differential would create for an R-6 development of the subject property

The zoning changes which have occurred in close proximity to the subject were mostly of an increase in residential density nature and did not change the residential character of the neighborhood. The commercial and industrial changes that have occurred are either oriented to the York Road area or are across the Beltway and do not relate to

For these reasons, and from all the testimony presented, the Board hereby reverses the Order of the Zoning Commissioner and denies the subject petition.

ORDER

For the regions set forth in the aforegoing Opinion, it is this 31st day of July, 1970, by the County Board of Appeals ORDERED, that the reclassification petitioned for, be and the same is hereby DENIED.

Any appeal from this decision must be in accordance with Chapter 1100. subtitle B of the Maryland Rules of Procedure, 1951 edition.

> COUNTY BOARD OF APPEALS OF BALTIMORE COUNTY

John A. Slowik

Re: Petition for Reclassification from R-¢ Zone to B-L Zone N/E Cor. Charles St. Ave. and Kenilworth Drive. 9th District - Jchn L. Strickland, et al - Petitioners

FOR

ORDER RECEIVED

DATE

Zoning Co of

63

Baltimore County No. 69-249-R

The petitioners requested reclassification of property at the northeast corme of Charles St. Avenue and Kentlworth Drive, from an R-6 Zone to a B-L Zone.

A portion of the subject property was considered for re-classification from a B-L Zom on September 8, 1966 and was denied on March 14, 1967. The petitioners in the present case have requested a reclassification to Business Local. In the current petition they have requested permission to erect a five-stor office building, making a shopping mall of the first level, including a bank, restaurant, pharmacy, etc.

To the west of the property across Charles Street Avenue is a large elevator apartment building, to the south across Kenil worth Drive is R-A zoning, to the north is the Baltimore County Beliway and to the east is a residential neighborhood.

This property is suitable for apartment use or a suitable decommercial use. Apartment zoning with a special exception would not permit the erection of the type of office building approposed and still have adequate commercial uses in the same building. There is no place for the proposed commercial uses to spread as the adjacent properties are already developed.

The Office of Planning opposes the creation of a commercial cal use on this site. The is in line with its policy but in this case it is not a practical solution to the use of the land.

For the above reasons the reclassification should be had.

For the above Featons in the Commission of Commission of Baltimore County ORLERED that the herein described property or area should be and the same is hereby reclassified from an R-6 Zone to a B-1 Zone, subject to approval of the site plan by the State Roads Commission, Bureau of Pupilic Services and the Office of Planning and Zonling.

Zoning Commissione

P.O. BOX # 6828, TOWSON, ND. 2:204

Description to Accompany Plat for Basoning R-6 to B-L Mortheast Corner of Kenilworth und Charles Street.

Ma cch 20, 1969

#69-279R

Kenilworth Drive 80 feet wide and the east side of Charles Street Avenue and running Inding on the north side of said Kenilworth Drive North 86° 03' 20" East feet to the westernmost outline of a plet of Orchard Hills dated August 1936 ong the plat records of Baltimore County in Plat Book G.L.B. 23 Folio 71, thence northerly and binding on the said westernmost outline of Orchard Fills the five following courses, viz: / first North 140 08: 40" East 169.07 feet. nd South 74° 03' 49" East 43.19 feet, third North 39° 45' 05" East 379,42 feet fourth South 60° 531 20" Rast 26.12 Mar. and fifth North 67° 431 03" Rest 237.15 feet to intersect the south side of the right of way line of the Reltimora County Beltumy, running thence binding along the said right of way line as shown on S.at-Roads Commission Right of Way Plats Nos. 10584 and 10607 the seven following courses viz: first North 62° 15' 40" West 23.67 feet / second North 78° 12' 20" West 364.00 V feet, third/South 76° 49' 30" West 198.49 feet, fourth South 83° 39' 00" West 318.97 feet, fifth binding on the southeast and er t side of Charles Street Avenue as shown on the aforementioned State Roads Commission Plat #1060/ South 58° 47' 11"

West 147.19 feet, sixth South 17° 54' 37" West 436.65 feet, and seventh South 38° 09'

Containing 9.2 Acres of land more or less.

20" East 83.25 feet to the place of beginning.

69-749-18-

AUSTIN W. BRIZENDINI -LOTOLA BUILDING

Mr. John G. Rose, Zoning Commissioner County Board of Appeals County Office Building Towson, Maryland 21204

Dear Mr. Rose:

Please enter my appearance for the Protestants in the Petition for Re-Classification of Strickland and Stulman for property located on the north side of Kenilworth Drive, east of Charles Street.

I respectfully request a postponement of this case because of a pending jury trial in the Circuit Court for Baltimore County on that date.

Very truly yours.

MW -5 100.

Austin W. Brizendine

AWE: jms

C': Lee Harrison, Esquire 306 W. Joppa Road Towson, Maryland 21204

Mr. Robert Aus, President Riderwood Wills Community Association, Inc. 1020 Donnington Circle Towson, Maryland 21204

FROM George E. Gavrelis, Director of Planning

SUBJECT Petition #69-249-R. Reclassification from R-6 to B.L. Northeast Strickland, et al., Petitioner.

9th District

Wednesday, May 14, 1969 (2:00 P.M.) HEARING:

The Planning staff reiterates its previous comments made for an earlier case on the subject property:

1. An objective of the 9th District Comprehensive Zoning Map was to maintain Charles Street essentially in a non-commercial context. with the exception of a small node of commercial zoning at the City line, none of the Charles Street frontage is zoned for or devoted to commercial usages. The Planning staff affirms the objective of the Zoning Map and expresses its opposition to the creation of commercial

GEG:bm

BALTIMORE COUNTY ZONING ADVISORY COMMITTEE

April 21, 1969

MEMBERS

NUMBERS OF

BUREAU OF TRAFFIC ENGINEERIN

BURLAU OF PIRE PREVENTION

HEALTH DEPARTMENT

BUILDING DEPARTMEN

BOARD OF EDUCATION

ZONING ADMINISTRATIO

DEVEL DEMENT

STATE BOARD COM

Oliver L. Myers

W. Lee Harrison, Faq. 306 W. Joppa Road Towson, Maryland 21204

RE: Type of Hearing: Reclassification from an R-6 zone to an Bl. zone Constion: NE/Cor. Charles St. Ave. S Kunilworth Drive
9th District
Petitioner: John L. Strickland Committee Meeting of April 8th, 1969

Dear Sir:

The Zoning Advisory Committee has reviewed the plans submitted with the above referenced petition and has made an on site field inspection of the property. The following comments are a result of this review and inspection.

The proposed property is presently improved with a The proposed property is mesently improved with a dealling and several out buildings, and a large barn which was previously used by the Eyest Farm Top Soil Geopany. It is bounded on the west by Charles 2t, Avenue and the large barn of the several control of the several contr present time are not improved as far as curb and gutter are concerned.

BUREAU OF ENGINEERING:

Access to this sire shall be from Kenilworth Avenue, an existing road which shall ultimately be improved with a 48 ft. combination curb and gutter and macadam paving cross-section on an 80 ft. right-of-way.

Charles St. Avenue is a State Road; therefore, this site will be subject to State Roads Commission review and all street improvements and entrance locations on this road will be subject to State Roads Commission requirements.

Jan ?



CERTIFICATE OF PUBLICATION

APR 2 4 1969 19... TOWSON, MD....

THIS IS TO CERTIFY, that the annexed advertisement was unblished in THE JEFFERSONIAN, a weekly newspaper printed and published in Towson, Baltimore County, Md., once in each . 19. 69, the set publication appearing on the 24th day of April

THE JEFFERSONIAN,

- Page 2 -

W. Lee Harrison, Esq. 306 W. Jappa Road Towson, Mary land 21204

April 21, 1959

DOPLICATE

STROMBERG PUBLICATIONS, Inc.

OFFICE OF TOWSON IM IES

TOWSON, MD. 21294 April 28,

John 3. nose, coming Commissioner of Emltimore County

was inserted in THE TOWSON TIMES, a weekly newspaper published in Baltimore County, Maryland, once a week for One XXXXXXXXX

weeks before the Each day of April, 1969 that is to say, the same

THIS IS TO CERTIFY, that the annexed advertisement of

was inserted in the issues of Arril 24, 1968.

Storm Drains:

The Appl: ant must provide necessary drainage facilities (temporary or orderwise) to prevent creating any muisances or damages to adjacent properties, especially by the concentration of surface waters. Correction of any problem which may result, due to improper grading or other drainage facilities, would be the full responsibility of the Applicant.

Considerable storm drainage improvements will be required to develop this site as proposed; therefore, a drainage study will be required before proceeding with any grading or construction.

Sediment Control:

Development of this property through stripping, grading, and stabilization could result in a sediment pollution problem, damaging private and public holdings downstream of the property. A grading permit, therefore, is necessary for all grading, including the stripping of top soil.

Grading studies and sediment control drawings will be necessary to be reviewed and approved prior to the issuance of any grading or building permits.

Sewers

Public sanitary sewerage is available to serve this property.

The Applicant is entirely responsible for the construction, and the cost of the construction and maintenance, of his on vite private sanitary sewerage, which must conform with the Baltimore County Plumbing Permit.

The Applicant is cautioned as to the disposal of industrial wastes. Mastes detrimental to the public sewer system, or to the functioning of the sewage pumping stations and/or treatment plants, shall be treated or disposed of as found necessary and directed by the Administrative Authority or other authority having jurisciction.

Water

Public water supply is available to serve this property.

PROJECT PLANNING DIVISION:

The entrance as proposed is inadequate to handle the volume of traffic that is proposed for this property. The plan should be revised "rior to the hearing showing the entrance to line up with a driveway within the property so that all traffic entering and leaving the property is not involved in a turning novement. The entrance must have two lanes of 20'-24' in width with a 4'-10' median. A minimum of 120' in length.

The revised plan must also show the entrance to the apartment development on the S/S of Kenilworth Drive.

W. Lee Harrison, Esq. 305 W. Joppa Read Turson, Maryland 21204 Item 238

April 21, 1969

BUREAU OF TRAFFIC ENGINEERING:

The subject petition as presently zorad, will generate approximately for this por days As 8A, with special exception for offices, it should generate subject of the land is zoned 8L, as presently undestrable, until such time as generate 6300 trips per day. This is undestrable, until such time as Lemi hearth price is constructed all the land was through to Reliable processing the subject of the land was themen to Reliable processing the subject of the subject of the land was through to Reliable processing the subject of the land was through to Reliable processing the subject of the land was through to Reliable processing the subject of the land was the land to Reliable processing the land to the land was the land to Reliable processing the land to the land was the land to Reliable processing the land to the land way through to busley Avenue.

- Page 3 -

BOARD OF EDUCATION:

Present zoning of this acreage could ultimately rivid approximately 21 students, while no students would be realized by a soning change to Bt.

FIRE DEPARTMENT:

Owner shall be required to comply with all Fire Department requirements when plans are subhitted for approval.

BUILDING ENGINEER'S OFFICE:

Hust meet all requirements of the Baltimore County Building Code.

HEALTH DEPARTMENT:

Public water and sewers are available to the site,

Air Pollution Comments: The building or buildings on this site may be subject to registration and compliance with the Paryland State Health Air Pollution Cantrol Regulations, Additional information may be obtained from the Bivision of Air Pollution, Saltimore County Department of Health.

STATE RIADS COMMISSION:

This office has reviewed the subject plot plan and finds that no direct access is proposed to the State Highway, therefore, there will be no requirement from the State Roads Commission.

ZONING ADMINISTRATION DIVISION:

This petition is accepted for filing on the date of the enclosed filing cortificate. Notice of the hearing date and time, which will be held not less than 30, nor more than 90 days after the date on the filing certificate, will be forwarded to you in the near future.

Very truly yours,

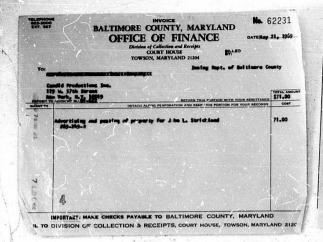
OLIVER L. MYERS, Chairman

OLM: JD Enc.

2 510.05 CERTIFICATE OF POSTING O DEPARTMENT OF BALTIMORE COUNTY

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Posted for: APPEAL	Date of Posting Co. 37.77.776
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69-249-R



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