Commissioner should approve___

Se attached description

Property is to be posted and advertised as prescribed by Zoning Regulations. Regulations.

I or we, agree to pay expenses of above Special Hearing advertising, postifie, etc., upon filing of this petition, and further agree to and are to be bound by the zoning regulations and restrictions of Baltimore County adorted pursuant to the Zoning Lew for Baltimore County.

Protestant's Attorney

For: HUMBLE OIL & REFINING CO.

Dan 360. 118

GRDERED By the Zoning Commissioner of Baltimore County, this 9th

FEB 9-71 PM -

(over)

for Off-Street Parking in a Residential Zone 5/5 Seminary Ave. 194.89' W. of York Road 9th District Humble Oil & Refining Co.,

RE: PETITION FOR SPECIAL HEARING

BEFORE COUNTY BOARD OF APPEALS

OF

BALTIMORE COUNTY No. 71-246-SPH

OPINION

".is case comes before the Board on an appeal by the Petitioner from an Order of the Zoning Commissioner, dated November 16, 1971, denying the requested The Petitioner, Humble Oil Co., requests permission to provide twenty-five al off-street parking spaces for passenger cars. This is needed, the Petitioner claims, to relieve overloaded parking congestion at its adjacently located automotive service station and retail training school.

side of Yurk Road and the south side of Seminary Avenue in Lutherville, Baltimore County, The Petitioner owns this station and an abutting one acre residential lot in the rear of the station, which lot also fronts along the sou... side of Seminary Avenue. The Petitioner, if successful in its petition, would utilize a strip of land 31 feet wide by 266 feet long on the easternmost portion of this acre lot, running along the division line between it and the service station, to construct the petitioned parking spaces, (sec Plat,

At the outset of the hearing, Protestants' counsel moved to dismiss the appea unds that under the Zoning Regulations of Baltimore County, on automotive service station cannot qualify for the requested parking permit, (see Memorandum, Protestants' Exhibit A). Petitioner's counsel objected to the Motion per argument in his mitted into evidence as Petitioner's Exhibit #1. The Motion to Dismis was denied since the Board interprets Section 409 of the Zoning Regulations to include automative service stations and training schools as being businesses that do qualify for the

The Petitioner originally constructed a service station on the corner site out fifteen years ago. It became the Esso Humble Oil Company's initial Car-Care Humble Oil & Refining Co. - 71-246-SPH

Center in Baltimore County. Over the ensuing years the station has been enlarged to nclude an eight bay Car-Care Center, a two bay Diagnostic Car Center and a District Retail Training Center, in addition to having two gasoline pump islands to self appoline and oil to the motoring public. There are thirty existing parking spaces now on the service station site, and testimony revealed that at peak times there are fifteen employees and n school trainees on the site. The Petitioner claims that these parking spaces are meet his needs; hence, the subject petition is necessary.

Without going into the details of the testimony, the Petitioner explained to onts, several of whom are regular customers at the station, testified that they have dditional similar requests om other commercial establishments located nearby along York

The Board is impressed with the testimony of the Protestanis and believes that granting the petition would tend to adversely affect the general welfare of the area residents. The Petitioner has created his own problem, if in fact he has a parking problem, through his

For these reasons and from all of the testimony heard and evidence presented, the Board affirms the Zoning Commissioner's Order of November 16, 1971, and hereby lenies the requested petition for off-street parking in a residential zone.

ORDER

For the reasons set forth in the aforesping Opinion, the Board affirms the Order of the Zoning Commissioner, dated November 16, 1971, and therefore, it is this day of June, 1972, by the County Board of Appeals, OR DERED that the Humble Oil & Refining Co. - #71-246-SFH

off-street parking in a residential zone petitioned for, be and the same is hereby DENIED.

Any appeal from this decision must be in accordance with Chapter 1100, subtitle B of Maryland Rules of Procedure, 1961 edition.

COUNTY BOARD OF APPEALS OF BALTIMORE COUNTY

MARYLAND SUWEYING AND ENGINEERING CO., INC. sidiary of LYON ASSOCIATES, INC.

. BAL.IMORE, MARYLAND 21207

ZONING DESCRIPTION S.W. CORNER YORK ROAD AND SEMINARY AVENUE

eginning for the same on the South Right-of-Way Line of Seminary 40 test wide, said point being S 85° 17' 17" W, 194.89 feet and S 85° 32' 17" W, 2.10 feet measured along said South Right-of-Way Line from a point the intersection of the said South Right-of-Way Line of Seminary Avenue, 40 feet wide, and the West Right-of-Way Line of York Road, Maryland Route wide; thence leaving the place of beginning and the South Right-of-Way Line of Seminary Avenue and running by a line drawn parallel to and at the distance of 189.42 feet westerly measured at right angles from the said West Right-of-Way Line of York Road, as now surveyed, bearings referred to True North, \$ 21° 40' 36" E, 254.43 feet; thence running 5 64° 26' 47" W, 30.07 feet; thence line drawn parallel to and at the distance of 30.60 feet westerly right angles from the first mentioned line in this description, N Line of Seminary Avenue; thence running and binding on said South Right-of-Way Line of Seminary Avenue, N 85° 32' 17" E, 31.41 feet to the place of beginning.

Containing 0.1791 Acres more or less.



BALTIMORE COUNTY OFFICE OF PLANNING AND ZONING

GEORGE E. GAVREL! Director Jofferson Building Suits 201 Towner, Md. 21204 494-3211

EDWARD D. MARDESTY Zoning Commissioner County Office Bull 'Ing 111 W. Chosapools Ave. Tousen, Md. 21204 494-2351

Dear Sir:

This is to advise you that \$ 51.75 is due for advertising and posting of the above property.

Please make check payable to Ealtimore County, Md. and remit to Mrs. Anderson, Room 119, County Office Building, before the hearing.

NOTICE OF HEARING

Res Patition for Special Hearing for Hamble 011 & Ref. Co.

TIME: 1:00 P.H.

PLACE: ROOM 106 COUNTY OFFICE BUILDING, III W. Cheeapeake Avenue,

TOWSON, MARYLAND

BALTIMORE COUNTY, MARYLAND

INTER-OFFICE CORRESPONDENCE

TO Mr. Oliver Myers Date February 19, 1971

FROM Ian J. Forrest SUBJECT Item 118 - Zoning Advisory Committee Meeting, February 9, 1971.

118. Property Owner: Humble Oil and Refining Company
Location: S/N corner, York road and Seminary Avenue
Present Zoning: R. 10
Proposed Zoning: Special Hearing - Offstreet Parking
in a residential zone

District: 9 No.Acres: 0.1791 Acres

Since this petition is for parking, no health mazards are anticipated.

Chief
Water and Sewer Section
BUREAU OF ENVIRONMENTAL HEALTH

IJF/sam



SCALE______ft. - 1 inch

•		•	
Pursuant to the a	dvertisement, posting	of property	, and public '.
hearing on the above p	petition and it appear	ring that by	reason of the
following finding of f			
		4.000	4 34 4 2 4
Leave Assista			
the above Special Hear	ring for		
by reason of			
		195 = 1/12 = 191	
***************************************		shoc	ald be granted.
IT IS ORDERED by	the Zoning Commission	mer of Baltim	ore County this
day of	, 196, th	nat the heroi	in Petition for
Special Hearing should	be and the same is	granted, from	and after the
date of this order.			No.

Zoning Commissioner of Baltimore County

of Baltimore County

30

Pursuant to the advertisement, posting of property and public hearing on the above Retition and it appearing that by reason of the public health, safety and general swifars of the locality involved being advarsaly affected.

the above Special Hearing should NOT BE GRAYTED.

IT IS ORDERED by the Soning Commissioner of Baltimore County, this

ame is hereby DENIED.

provided within that section the parking space requirements (section 405,4 A.5) pertaining to automotive service stations. The Protestant argued that since the schedule in section 479.2b did not specifically mention automotive service stations and by Bill No.40 the County Council created a separate section for automotive service stations, the legislative intent, is determined by the words used by the legislative body, was that section 409.4 was intended as an add to the requirements for parking imposed upon the uses "scheduled" in section 409.2b. In quoting Protestants' Memorandum, the Council did not intend "...that the effect of those provisions should seep throughout all of the various use classifications contained in the Resulations."

Finally, in support of his position, Petitioner cited a recent Court of Appeals case, <u>Westview Park v Rayes</u>, 256 Md. 575 (1969) which dealt with a service station seeking a coning reclassification and special exception.

There the service station sought to have adjacent land zoned R.6 reclassified to B.L. The Board of Appeals did so, treating the land as C. N.S. (Commercial Neighborhood Shopping). It also granted a special exception for an automotive service station using the C.N.S. rationale. The Court of Appeals invalidated both rulings of the Board of Appeals on the ground there was not legally sufficient evidence to support the reclassification from an R.6 zone to a 3.L. zone and that a C.N.S. district may be imposed by the terms of section 259.28 only on land zoned B.L. B.M. B.R. and for M.L.

The significant aspect of the <u>Westylew</u> case dealing with the Board of Appeals order affirming the action of the Zoning Commissioner in granting a use permit for the parking of automobiles on that portion of the Hayes property which remained R.6 is the Court of Appeals instruction as to how the use permit could be obtained by the Petitioner. The Board of Appeals attempted to provide the use permit under §405.3. The Court of Appeals stated that it could be obtained under §405.4:

IN THE MATTER OF THE PETITION FOR SPECIAL HEARING FOR

Off-Street Parking in a Residential Zone 8/3 Seminary Ave. 194.89' W. of York Road 9th District EXXON CORPORATION

ROLANDA, ROCKEL WILLIAM WALLACE DAVID H, HINKLEY ROBERTA. MORTON (Protesta

Rec 2 3/26/74

IN THE CIRCUIT COURT
FOR BALTIMORE COUNTY

Case No. 4864 Misc. Docket 9 Folio 209

ZONING FILE NO. 71-246-SPH

MEMORANDUM OPINION

This Appeal arises from an Order of the Board of Appeals of Baltimore County on June 21, 1972, which affirmed the Zoning Commissioner's Order of November 16, 1971, denying a requested petition for off-street parking in a residential zone. The Petitioner, Exxon Corporation, requests permission to provide twenty-five additional off-street parking spaces for passenger cars. The Protestants are individual members of the community nearly the service station.

Petitioner has been on the location of York Road and Seminary
Avenue for approximately fifteen years. The service station facility has
grown over that period to its present size consisting of an eight bry Car
Care Center, a two bay Disconsite Car Center and a Retail Training Center
in addition to having two gasoline pump islands. There are thirty existing
parking spaces and at peak hours there are as many as fifteen employees
and thirteen school trainees on site.

Potitioner's station is located on the southwest corner of the junction of York Road and Seminary Avenue. The Potitioner owns the station site and a lot abutting it on Seminary Avenue consisting of 0.9720 erres.

"...which details the circumstances and conditions under which a use permit may be granted for the parking of automobiles in a residential z-me. On remand, the case will be returned to the Zoning Commissioner for a reconsideration of the issuance of a use permit, and the framing of such a permit, if it be granted, in conformity with the appropriate standards and conditions."

In light of the holding in <u>Westview</u>, supra, by the Court of Appeals, this Court affirms that part of the Board of Appeals opinion which interprets section 409 of the Zoning Regulations to include the Petitioner's business as qualifying for the petitioned use.

-5-

By his appeal, Petitioner claims that there was insufficient testimonal evidence to support the Board's ruling in favor of Protestants. In the Opinion accompanying the Board's Order, the Board states that they were imprassed with the testimony of the Protestants to the effect that if the Board granted the petition the general welfare of the area reridents would be adversely affected. The Board concluded that the Petitioner created its own problem, if in fact any parking problem existed, through its intensive expansion of its facilities. In applying the law as stated in Germanko, supra, and other related cases, this Court must determine from a review of the testimony given at the Board of Appeals hearing on this matter, whether or not there is any room for reasonable debate or that the record is devoid of substantial supporting facts thereby rendering the Board's opinion arbitrary, caprictous or illegal.

It was the position of the Protestants that the Petitioner had no parking problem, as in the experience of some of them as regular customers at the station, they had never encountered nor observed congestion at the station. Additionally, Protestants argued that to allow the petitioned use would result in a commercial intrusion resulting in an opening wedge into a residential community. While the station site is zoned BL, the adjoining lot, which is subject to this petition, is zoned R 10. By its Petition, Petitioner seeks to utilize a strip of land 31 feet wide by 266 feet long on the easternmost portion of the residential lot, running along the division line between it and the station site, to construct twenty-five additional parking spaces. (See Plat, Petitioner's

At the hearing before the Board of Appeals, Petitioner sought to gain the use of the residential strip by virtue of section 409.4 of the Baltimore County Zoning Regulations (1969). Protestant argued that section 409.4 did not apply because the County Council had enacted Bill No. 40 in 1967 which created within the zoning regulations a separate and distinct section for Automotive Service Stations. The Board of Appeals interpreted section 409 to include automotive service stations and training schools but was impressed with the testimony of Protestant's witnesses that granting the petition would tend to adversely affect the general welfare of the area residents.

The first question that this Court must addrons itself to is whether the decision of the Board of Appeals was arbitrary, capricious or illegal.

Dundalk Kolding Co. v Horn, 292A 2d, 77, 266 Md. 280 (1972). Germunko v

County Board of Appeals of Baltimore County, 264A 2d, 825, 257 Md. 706, (1970) and Tauby: v County Board of Appeals for Montgomery County, 262 A, 2d 513, 252 Md. 202 (1970). In Germanko, supro, the Court of Appeals held that the scope of the Court in reviewing the decision of an administrative body was an

"We have repeatedly stated that it is not the function of the courts to zone or rezone, and that courts will not substitute their judgment for the expertise of zonting officials. Only when there is no room for reasonable debate or where the record is devold of substantial supporting facts are the courts justified in reversing

a decision of an administrative body or in declaring its action arbitrary, capricious or illegal. Minor with Shifflest, 252 Md. 158, 4498 2d, 159 19959. France v. Shapire, 248 Md. 335, 236A 2d, 726 19689; The Jator Corp. Rodgars Forqu Community Ass'n., 236 Md. 166, 120, 202A, 2d 612 (1964).

0

If the opinion of the Board of Appeals is to be reversed, the Court must find that the Board falled to properly apply the zoning regulations or that the record is devoid of substantial supporting facts.

The zoning regulation that the Petitioner seeks to have applied to allow it to use its residential property to serve the parking needs of its business is Sec. 409, Offstreet Parking and Loading, Baltimore County Zoning Regulations. (1969). In particular, section 409.4 provides the following:

"409.4 - Business or Industrial Parking in Residence Zones -Upon application the Zoning Commission may issue e use paint for the use of land in a residential zone for parking areas to meet the requirements of the foregoin; scredule, subject to the following conditions..."

The conditions refer to lighting, parking area, loading, etc.

specifications. The language quoted above which provided the bons of contention between the parties is the reference to the "...foregoing schedule...". The schedule is provided in section 409.2b and concerns educational, religious, recreational and theatrical uses and hospital and medical uses as well as other institutional, office and non-retail commercial uses and finally rotall trade, industry, wholesale or warehouse type of commercial uses.

The Board of Appeals interpreted sections 409.2b (schedule) to include automotive service stations and training schools as being husinesses that do qualify within section 409.4 (Business or Industrial Perking in Residence Zques) and thereby adopted the position of Potitioner. Protestants' position was that nince the County Council had provided for a separate section for Automotive Service Stations in section 405 by Bill No. 40, 1967, they had

In filing its appeal to the Crust, Politioner submitted a supporting Memorandum. That Memorandum contains some of the statements made at the hearing before the Board of Appeal: by Politionar's witnesses and Protestants' witnesses. These excerpted statements themselves indicate that there was a difference of opinion on the merits of Politioner's request for use of its resident. . lot for parking. If the Board chose to believe Protestant's witnesses rather than Politioner's or put inc.e weight on Protestant's witnesses testimony than on Politioner's, Politioner cannot be heard to complain. It is the perogan

For Petitioner, Mr. Elmer Conner, Jr., Area Supervisor, testified on the question of congention as follows:

grounds for belief.

tive of the fact finder to believe whomever he chooses assuming there is adequate

- "Mr. Elmer Conner, Jr. "Well, the conditions frequently the place is so jammed up, particular in front, that it is hard for the customers to get in and out of the location, and it is just difficult, that is all. We can't get them on the bays, we can't get them past the gasoline island, it is a very structure."
- Q. (Mr. Bishop) Does it cause a traffic problem on York Road or Seminary Avenue?
- A. There is difficulty getting in and out of the place, because of it, on occasion, yes.
- Q. Would the installation of this additional packing space help alleviate that problem and, if so, how?
- A. Well, it would move a lot of the parked automobiles that is congesting the property, we could move them to the rear, and allow better impress and egress, and then in addition we would have parking places for our employees there.
- Q. Suppose you were in a position where the trainees would be permitted only to park on the back area, would that situation help?

- A. That would help. Naturally that would free up those spaces they are using now, for customers, and so forth.
- Q. Would it also be beneficial to you, even though the parking on this new parking area might be limited from seven in the morning until six at night?
- A. Yes, there is no reason for any parking there at night, after the shop is closed, no reason for any parking.
 (See transcript, page 68, line 21 to page 69, line 5)

Protestant's attorney addressed the following question to Mr.

Conner

- "Q. (Mr. Hessian) Mr. Bain has said that the purpose for additional spaces is that you could service maybe five or six cases in a bay, a day, instead of two or three. The gross number of cars going in and out of the station is going to be increased, isn't it?
- A. (Mr. Conner) I don't particularly agree with that no, because the big problem we are having right now is the vehicles are parked on the service court, which makes it difficult to get in and out of the bays, and also congests the driveway for getting in any out of th's location, either on to York Road or Seminary Normue.

These automobiles would be parked in the rear if we had that space to park them in. So it wouldn't increase the number of vehicles in and out of the property at all, as I am seeing. (See transcript, page 72, lines II-20)

Mr. Bain, Real Estate Representative for Petitioner, had earlier testified on the needs of Petitioner as follows:

- Q. (Mr. Hessian) So that the complaint that you make here this morning about not having enough parking spaces is brought about by your own construction work there, isn't it, increasing your own facilities on the site?
- A. (Mr. Bain) Yes. (See transcript page 26 lines 6 - 10)

However, witnesses for Protostant view the matter differently.

Mr. Roland A. Rockel, who lives at 16 West Seminary Avenue, which is

directly across the street from the lot owned by Petitioner, testified as to the

question of congestion as follows:

Q. (Mr. Hessian) Now Mr. Rockel, since the hearing on February 9, 1972, had you taken the opportunity to observe whether or not there was any shortage of parking space around the Esso property, as presently constituted?

A. Yes, I would say on the daily average, perhaps excluding Sunday, I would have occasion to pass this location, and the facility there, at a minimum of two times a day, many times as many as four or five times as day, and I, frankly, of course a many as four or five times a day, and I, frankly, of course are accounted and so hampered in parking there. I have made a direct effort to try to validate this from my observations, and I find no substance in the claims that were made, because there are many times, to me, it appears there are a dozen or more spaces available within the site, as constituted, to handle parking of cars."

The fact that there is a dispute between the witnesses of the parties raises for the fact finder the question of which of the witnesses osa to believe. Provided there is reasonable grounds for the Board to believe Protestants' witnesses, this Court cannot reverse the Board's

Mr. Rockel lived in Lutherville for thirty-seven years. At the time of the hearing he lived across the street from the Petitioner's station. ife had at one time been a service station owner. In addition to his testimony other witnesses for the protestant had the same opinion that the service station was not congested. One such witness, Mrs. Raiph Lane of 1403 Westbury Court had testified that she had dealt with the Petitioner on a regular basis for the sixteen years she had lived at her Lutherville address. Her residence backs subject property in the Petition. The following colloquy between Mr. Bishop and Mrs. Lane brings that point out:

Q. You will continue to deal there?

A. Oh, yes, we were sorry to see Mr. Chase (former station owner) go; he was our best friend.

Nevertheless, my point was, we never had any trouble parking, absolutely naver, and not only we, when we parked, there was plenty of spaces close by,

Q. When you would take your car in, you say you would be

Hearing on appeal before County Board of Appeal

Transcript of testimony filed - I volume

Continued hearing on appeal before County Board of Appeals - case held sub curie

Order for Appeal filed in the Circuit Court for Baltimore County by John J. Bishop, Jr., Esq.

Petitioner's Exhibit No. 1 - Memo on Motion - 5/27/71 - John Bishop, (sq.

8 2 - Photo -3/1/72 (Wed.)

Record of proceedings filled in the Circuit Court for Built

Record of proceedings pursuant to which said Order was entered and said

rists to file the same in this proceeding, but your respondents will produce an and all such rules and regulations, together with the zoning use district maps at the hea

ent records of the Zenino Department of validance County, as are also

Respectfully subm Muriel E. Buddemeier

" " 4 - Comments from Zoning Advisory Committee, 3/2/71

Memorandon on Behalf of Protestants-5/20/71 by J. Hessian, Esq.

Photo - subject property, by Howard Ross, 2/29/72 (Tues)

Photo -

County Board of Aspeals of Baltismre County

Order of County Board of Appeals denying orf-street parking

feb. 7, 1972

Apr. 26

June 21

July 20

- 21

Aug. 21

Sept. 13

Q. And they would insist on giving you a ride home?

Humble Oll & Refining Co. - #71-246-5PH (#4854)

Would they give you a ride home in your car or in another

In our car. I would drive home, and they would take the car

buck.

2. Then you didn't attempt to park the car at the station yourself, or you weren't there when they parked the car?

3. Woll. I have done it on a good many occasions. Like I hav, most of the time they insisted somebody take me home, and they were able to do it at that time or they at least tried. If they were lawy and couldn't, I insisted on walking home, because it wasn't that far. But I just don't ever remember having any difficulty in parking.

3. But most of the time they would give you a lift home in your car?

A. Oh. ves.

Perhaps the strongest witness for Protestant on this issue of conwas Howard E. Ross of 1719 West Seminary Avenue. The following ange occurred between Protestant's autorney and Mr. Ross:

*Q. During the previous session before the Board, we had before the board on this application, there was testimony to the effect that the present station-handling its present capacity, did not have room to adequately store and park cars for the convenience of the customers.

Now following that hearing, did you have occasion to make any observations of parking conditions and the number of automobiles that were around the station on any given mornings?

A. Since our last hearing, I made a special point to observe that, and I observed it once or twice on every working day except once or twice since that time.

At no time did I find them completely filled. It was somewhat crowded at times, but there were still empty spaces in the parking areas, either behind the buildings or on the side. "
(See testimony, pages 98, lines 9-21 and page 99, lines 1-3.)

Mr. Ross also testified that he took two photographs of the Petitioner's station at peak business hours, each photograph tak, a on a different day. They were accepted in evidence as Protestant's exhibits.

Thus, there appears to be sufficient testimony from reliable sources which the Board of Appeals could reasonably be of the opinion that in granting the use sought under the Petition, the general welfare of the co

REI PETITION FOR SPECIAL HEARING IN THE PETITION FOR SPECIAL HI for Off-Stroot Parking in a Residential Zone S/S Seminary Avenue 194.1 West of York Road 9th District CIRCUIT COURT FOR BALTIMORE COUNTY Humble OII & Itefining Company Patitioner - Appeliant AT LAW

> Misc. Decket No. 209 4864

ANSWER TO ORDER OF APPEAL TO CIRCUIT COURT FOR BALTIMORE COUNTY AND CHATTERED COPIES OF PROCESDINGS REFORE THE ZONING COMMISSIONER AND BOARD OF APPEALS OF BALTIMORE COUNTY

Mr. Clerks

Pleme file &c.

Zonina File No. 71-246-5PM

Zoning John J. Bishop, Esq. John W. Hessian, Esq.

ec: Zoning Bishro, Esq. Hessian, Esq

Appealed 7/20/72

RE: PETITION FOR SPECIAL HEARING Residential Zone S/S Seminary Avenue 194.89 Feet West of York Road 9th District IN THE CIRCUIT COURT FOR BALTIMORE COUNTY Humble Oil & Ruffning Company Zening File No. 71-246-5Pt 209 Folio No. File No. 4864

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denying the application of the Petitioner.

therefore be affirmed.

September 19, 1973

This Court is of the opinion that the decision of the Board is

The Order of the Board of Appeals, dated June 21, 1972, must

Lists & Barut

supported by substantial evidence, that a reasonably debatable question is

sed by the evidence and that the Board has not acted arbitrarily in

CERTIFICATE OF NOTICE

ant to the provisions of Rule 1101-8(4) of the Maryland Rules of Procedure, John A. Slowik, Walter A. Reiter, Jr. and John A. Miller, constitution the County Board of Appeals of Baltimore County, have given notice by mail of the filling peal to the representative of every party to the proceeding before it; namely, John J. Sishop, Jr., Esq., 600 E. Jappe Road, Towson, Marylani, 21204, Attorney Maryland, 21204, Attorney for the Protestants, a copy of which Notice is attached hereto and prayes that it may be made a part thereof

County Search of Appeals of Britimore County County Office Bidg., Towners, Md. 21204 494–3180 (Tel.)

1:HEESY CERTIFY that a capy of the aforegoing Certificate of Notice has seen mailed to John J. Bilhop, Jr., Esq., 600 E. Joppa Beal, Terricon, Maryland, 21204, Hemory for the Politicans; and John W. Heastin, Bios., 102 W. Permeylvania Avenue, Jones, Manyland, 21224, Attempt for the Protestants, on this 21st_day of July, 1972.

RE: PETITION FOR SPECIAL HEAPING IN THE residential zone 5/3 Sominary Aven Wast of York Road CIRCUIT COURT nue 194.89 fee FOR BALTIMORE COUNTY Humble Olf & Roffning Company Petitioner - Appellant AT LAW Zening File No. 71-246-5PH Misc. Darket No. Folio No. 209 File No. 4864

TO THE HONORABLE, THE JUDGE OF SAID COURT:

0

And now come John A. Slowik, Walter A. Reiter, Jr. and John A. Miller, ng the County Sound of Appeals of Baltimore County, and in answer to the Order for Assest directed exhibit them in this case, herewith return the record of proceedings had in the above entitled matter, consisting of the following certified copies or original namen on file in the office of the Zoning Department of Baltimora County;

ZONING ENTRIES FROM DOCKET OF ZONING COMMISSIONER
OF BALTIMORE COUNTY

No. 71-246-5PH

Petition of Humble Oil & Befining Company for Special Hearing for off-street patking in a residential zone, on properly located as the south side of Seminary Avenue 194.89 feet West of York Read, 9th District - filling. Feb. 9, 1971

Order of Zoning Commissioner directing advertisement and posting property - date of hearing set for March 31, 1971 at 1001 p.m. Mar. 2 Comments of Beltimore County Zoning Advisory Committee

9 31 Hearing postponed and rescheduled for May 3, 1971 at 10:00 a.m. Certificate of Publication of property - filed

* 1e * Pating of property - filed May 3

At 10,000 a.m., hearing held on petition by Zoning Commissioner - cas Nov. 16 Order of Zoning Commissioner denying Special Hearing

Order of Appeal to County Board of Appeals from Order of Zoning

BALTIMORE COUNTY, MARYLAND

INTER OFFICE CORRESPONDENCE

TO. Edward Hardesty ATTN: Oliver L. Myers Date. February 17, 1971 PROM. Ellsworth N. Diver, P.E.

SUBJECT. Item 118 (1970-1971)

. Mee. 185.070-1771)
Froperty Omer: Hunble Oil and Refining Company
S/A corner, Fork Road and Seminary Avenue
District: 9
Fresent Zening: R-10
Froposed Zening: Special Hearing - Offstreet Parking
No. Acres: C1791 feres
No. Acres: C1791 feres

The following comments are furnished in regard to the plat submitted to this office for review by the Zoning Advisory Committee in connection with the subject item.

General:

The comments supplied in conjunction with Iten 1h (1976-1971), copy attached, remain valid and applicable to this Fetition, Item 118 (197.-71)

Sound on liver

SND:EAM::WRING

"S" S.E. Key Sheet L. NW 1 Position Sheet N.W. 124 Topo 61 Tax

Attachmen

APR 24 1974

IN THE HUMBLE OIL COMPANY Appellan CIRCUIT COURT JOHN A. SLOWIK and WALTER A. REITER, JR. FOR BATTIMORE COUNTY and JOHN A. MILLER Constituting the County Board of Appeals of Baltimore County Appellees

(6)

MOTION TO EXTEND TIME

Petition of Humble Oil Company, by John J. Bishop, Jr., orney, respectfully moves that the time for the transmission of the Baltimore County Board of Appeals records, exhibits, and transcript of the testimony taken before the Baltimore County Board of Appeals be extended until September 15, 1972, for the following reason:

1.) That one of the exhibits is in the possession of John W. Hessian, Esquire and that John W. Hessian, Esquire, as well as his secretary, are on vacation and will not return until the expiration date for the submitting of the record, etc. Further, that this exhibit is necessary

WHEREFORE, the Petitioner prays this Honorable Court issue an Order extending the time for the transmission of the Baltimore County Board of Appeals records, exhibits and transcript of testimony of It's proceedings in this case to September 15, 1972.

Recd. 8/17/22

IOHN I. BISHOP, JR. 600 East Joppa Road Towson, Maryland 21204 823-6301 Attorney for Petition . Appellant I HEREBY CERTIFY this /61 day of Pm

1972, that a copy of the foregoing Motion To Extend Time was mailed to ore County Board of Appeals, County Office Building, Towson Maryland 21204 and John W. Hessian, Esquire, 102 W. Pennsylvania Avene

IOHN J. BISHOP, JR.

HUMBLE OIL COMPANY IN THE CIRCUIT COURT FOR JOHN A. SLOWIK BALTIMORE COUNTY and WALTER A. REITER, JR. AT LAW

and JOHN A. MILLER Constituting the County Board of Appeals of Baltimore County

Appellee

ONDER

It is ORDERED this 16 day of P3 , 1974, that

9/209/4864

in accordance with Rule 70 of the Maryland Rules of Procedure and upon the foregoing Motion, the time for transmission of the records, exhibits and transcript of testimony in the above captioned case be and the same is here extended to September 15, 1972.

IN THE MATTER OF THE PETITION FOR BEFORE THE SPECIAL HEARING POR CIRCUIT COURT Off-Street Parking in a Residential Zone S/S Seminary Ave. 194.89' W. of York Road 9th District OF Humble Oil & Refining Co. BALTIMORE COUNTY

OF DER FOR APPEAL BY HUMBLE OIL CO., APPELLANT

Please enter an appeal to the Circuit Court for Baltimore County, at Law, on behalf of the Humble Oil Company from the Order of the County Board of Appeals of Baltimore County in case #71-266-SPH, which case desied Humble Oil Company permission to provide twenty-five (25) odditional off-street parking places in a residential zone, S/S Seminary Ave., 194.83 W. of York Road in the 9th District of Baltimore County.

John J. Bishop, Ir. 600 East Joppa Road Towson, Maryland 21204 823-6301

CERTIFICATE OF COMPLIANCE

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I HEREBY CLATIFY that a copy of the foregoing Order For Appeal was served this 3" day of 90%, 1972, on the County Board of Appeals of Beltimore County, County Office Building, Towson, Maryland 21204.

> John J. Bishop, Jr. 600 East Joppa Road Towson, Maryland 21204 823-6301 mey for the Appellant

I HERENY acknowledge receiving service of the foreyoing Order and Certificate of Complaince, this

County Board of Appeals

- DEC 10 71 H. 9

Petition for Special Hearing
S/S of Seminary Avenue, 194.
W of York Road - 9th District
Humble Oil & Refining Company -BOARD OF APPEALS Petitioner No. 71-246-SPH (Item No. II8)

OF

BALTIMORE COUNTY

NOTICE OF APPEAL

Please enter an appeal from the order of the Zoning Commissioner of Baltimore County dated November 15, 1971.

> JOHN Y. BISHOP, JR. 600/East Joppa Road Towson, Maryland 21204 823-6301 for Humble OIL &

RE: PETITION FOR SPECIAL HEARING PATITION FOR SPECIAL HEARING S/S OF SEMIMARY AVENUE, 194.89' MEST OF YORK ROAD - 9th DISTRICT HUNDLE OIL AND REFINING COMPANY PETITIOMERS NO. 71-246-SPH (2TEM NO. 118)

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(6)

"We have frequently held, that the legislative intent is to be determined, in the first instance, by the legislative body and if these bodds, received by the legislative body and if these bodds, received by the legislative intent, our quest for determining that intent is over, quest for determining that intent is over.

Judge Barnes thusly managed to rephrase one of the oldest rules. Delbrook Homes, Inc., v. Mayers, 248 Md. 80, 234 A2 threshold question here is whether the County Council intended the uses listed or "scheduled" on page 105 of the Saltimore County Zoning or intended that the effect of those provisions should seep out all of the various use classifications contained in the Regulations

The 1955 edition of the regulations, revised in 1964, contains in Section 409.4 language identical to that in the present, 1969, edition, with one significant difference: the Council added the words, ",...to meet the requirements of t' foregoing schedule "

Similarily, within the concent of the instant proceeding, one other significant addition appeared in the 1969 revision; whereas the 1955/196 edition of the regulations was content to dispose of the question of parking at "Filling Station" sites by merely prohibicing continuous storage or parking, the Council literally created a new classification under Section 405 and labels motive-Service Stations," and imposed parking space requirements applicable to the particular classification. Those requirements, again as applicable to the instant case, are found in Section 405.4 Standard-Individual Sites, sub-section A5, Parking Spaces, and make mandatory the provisions, calculated per service bay, on the site.

The commonly accepted definition of "schedule" is perhaps the last of the interpretative tools necessary for our purpose in this proceeding. Black's Law Dictionary, Fourth Edition, defines "schedule" as, "a sheet of

paper or parchment annexed to a statute, deed, answer in equity, deposition or other instrument, exhibiting in detail the matters mentioned or referred to in the principal document." (Emphasis added). Funk & Wagnalls: "l. # written or printed statement, usually in tabular form, specifying the cetails of some matter, and often annexed to statutes, petitions, etc. 2. a list; catalogue; inventory."

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Your obligation, as we see it, is to follow the "words used by the legislature"; here the County Council, and give them their "ordinary meaning," to determine the "legislative intent.' The Council has by relabeling and greatly expanding the regulatory intensity of the old "Filling Station" category literally created a new category of "Automotive-Service Stations' and specifically requires "on site" parking. It has also essended the previous provisions for parking in residential zones by adding a qualification, "to meet the requirements of the foregoing schedule." The "ordinary" meaning of a "schedule" is a specific list. The "foregoing schedule" or list, if you will, which is a part of the section dealing with offstreet parking (Section 409) appears in Section 409.2, parts a. and b. "Automotive-Service Stations" are not included in that list. It therefore follows that the Petitionec cannot benefit from the provisions of Section 409.4 as it seeks.

Respectfully submitted

plante Housen in John W. Hessian, III Attorney for Protestants

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RE: PETITION FOR SPECIAL HEARING S/S OF SEMINARY AVENUE 194.89* WEST OF YORK ROAD - 9TH DISTRICT HUMBLE OIL AND REFINING COMPANY -PETITIONERS NO. 71-246-SPH (ITEM NO. 118)

· ZONING COMMISSIONER

BALTIMORE COUNTY

MEMORANDUM ON BEHALF OF THE PETITIONERS

This Memorandum responds to the question of whether or not the Zoning Commissioner of Saltimore County has the authority to grant off street parking in a residential zone pursuant to Section 409.4 of the Baltimore County Zoning Regulations 1969 edition to a Petitioner who is engaged in otive service station business or whether Bill No. 40 (1967, would prohibit the Zoning Commissioner from granting such a use permit.

It is certainly true that the 1969 edition of the Baltimore County Zoning Regulations added to Section 409.4 the following words: " to meet the requirements of the foregoing schedule, ... " It should also be pointed out that the schedule referred to is a schedule of requirements and is contained in Section 409.2c, and has nothing whatsoever to do with Section 409.2b. Section 409.2c contains the following: "requirements for all parking spaces on parking lots--etc." Section 409.4 reads, in part, "upon application, the Zoning Commissioner may issue a us a permit fc. the use of land in a residential zone for parking meters to meet the requirements of the aforegoing schedule, etc." Section 469, 2h contains the following "parking space for buildings other than dweilings -- etc." It was clearly the intent of the County Council that the "requirements" referred to it Section 409.4 are the "requirements" referred to in Subsction c of Section 409.2, and was not intended to exclude automotive service stations from utilizing the "Business of Industrial Parking in Residential Zones", provided under Section 409.4. Had at been the intent of the County Council to exclude any specific business from Section 409.4, it would have

specifically stated the exclusion or if, in fact, Section 409, 2b does not include automotive service stations, it would have provided in Section 409.4 that not only the requirements of the foregoing schedule would have to be met. but also Section 409.2b would have to be complied with. If we were to accept the argument of the Protestants we would have to believe that everything not mentioned in Section 403,2b would sutomatically be excluded from acquiring parking in residential zones as set out in Section 109.4.

If Section 409.4 is interpreted, based on the words contained therein, then the "requirements" must be those contained in Section 409.2c and not the "use" referred to in Section 409.2b. In addition, Section 409 is titled "Off Street Parking and Loading," and the only part of that that is portioent to Section 409.4 is that section dealing with screening, surfacing, etc., as contained in Section 409.2c.

In addition to the above, the Court of Appeals has decided this question. In the case of Westview Park and Civic Assocition, et al. vs. Edward D. Hays, et al., 261 A 2d, 164, 256 Md. 575, which was decided on February 4, 1970 after the adoption of Bill No. 40, the Court remanded the case to the Zoning Commissioner of Galtimore County for the purpose of having the Commissioner decide the case under Section 409.4 of the Baltimore County Zoning Regulations because the Court found that the Zoning Commissioner and the Board of Appeals had erroneously allowed off street parking in a residential zone under Section 405.3 to a Patitioner who was an automotive service station. The Court said that Section 405.3 was not applicable and "on remand, the case will be returned to the Zoning Commissioner for reconsideration of the issuance of a use permit, and the framing of such a permit, if it be granted, in conformity with the appropriate standards and conditions". The Court having previously stated that the use permit for parking in a residential zone should have been granted under Section 409.4, which details the circumstances and conditions under which

-2-

a use permit may be granted for the parking of automobiles in a residential zone".

Let me repeat that the Petitioner in the Westview, et al. case was an automotive service station, and the Court said that the parking use on a residential zone should have been granted under Section 409, 4 and not under Section 405 3

For all of the above reasons, the Petitioner respectfully requests that the Zoning Commissioner issue the use permit under Section 409.4.

mectfully submitted

Mitted John Bishop, Jr. Attorney for the Petitioners 600 East Joppa Road Towson, Maryland 21204 823-6301

I HEREBY CERTIFY that a copy of the foregoing Memoraudum or behalf of the Petitioners was mailed to John W. Hessian, Esq., 102 Wes: Pennsylvania Avenue, Towson, Maryland 21204, on this 27th day

DESCRIPTION OF THE PARTY

DEFAUTMENT OF TRAFFIC ENGINEERIN

SUREAU OF FURE PREVENTION

HEALTH DEPARTMENT

PROJECT FLANNIN

BUILDING DEPARTMEN

ZUNING ADMINISTRATION

DEVELOPATION

STATE BOADS COM

BALTIMORE COUNTY ZONING ADVISORY COMMITTEE

March 2, 1971

John J. Bishop, Jr., 606 Loyola Federal Building Towson, Maryland 21204

RE: Type of Hearing: Son 11 Hearing Location: SM Cor. You. Road and Seminary Avenue Patisionner: Humble Oll and Reffining Company Committee Testing of February 9, 1921 State 1150

The Zoning Advisory Committee has reviewed the plans submitted with the above referenced potition and has made an on site field inspection of the property. The following comments are a result of this review and inspection,

The subject property is presently improved with a diagnostic center for Humble Oil 5 Refining Company. The a diagnostic center for Humble 011 & Refining Company, The property to the north is improved with a service satisfon and several commercial uses. The property to the south the company of the south several company of the south several several filling stations. The property to the west is improved with a small shoping center and several filling stations. The property to the west is improved with deallings, 10 to 20 years or age, in excellent repair. Seminary Avenue is not improved inolfer as concrete curb and gutter are concerned, however, Tork food is.

BUREAU OF ENGINEERING:

The following comments are furnished in regard to the plat submitted to this office for review by the Zoning Advisory Committee in connection with the subject item.

Generals

The comments supplied in conjunction with Item 14 (1970-1971), copy attached, remain valid and applicable to this Petition, Item 118 (1970-71).

John J. Bishur, Jr., Item 118 Page 2

Merch 2, 1971

DEPARTMENT OF TRAFFIC ENGINEERING:

The special hearing for off street parking in a residential zone should assist the circulation problems on site.

HEALTH DEPARTMENT

Since this petition is for parking, no health hazards are anticipated. BOARD OF EDUCATION:

No bearing on student population.

FIRE DEPARTMENT:

This office has no comment on the proposed site-

BUILDINGS ENGINEER'S OFFICE:

Petitioner to comply with requirements of Parking Lots, Section 409.104.

STATE ROADS COMMISSION:

The proposed curb along Seminary Avenue must have a height of \hat{B}^{μ} rather than 6^{μ} as indicated on the plan.

An 8" concrete curb must be constructed at some point between the right of way line and the parking spaces as mentioned in our comments to the Zoning Commissioner of July 24, 1970.

The plan must be revised accordingly.

ZONING ADMINISTRATION DIVISION:

Petitioner will be required to submit revised plans in accordance with State Roads Commission comments above.

This polition is accepted for filing on the date of the enclosed filing certificate. Notice of the hearing date and "me, which will be held not less than 30, nor more than 90 days after the date on the filing certificate, will be formarded to you in the near future.

Very truly yours, Man Tille. OLIVER L. MYERS, Chairman

STATE ROADS COMMISSION

Hr. Edward D. Hardesty Ar. Edward u. me. Zoning Commissioner County Office Bldg. Maryland 21204

tto 12 21 24

Rei Item 118 - ZAC meet. 2/9/7! Property Owner: Mumble 011 6 Ref. Location: S/M cor. York Moad 5 Seminary Ave. (Route 131) Present Zoning: 8-10 Proposed Zoning: Special Hearing Offstreet Parking in a residential zone District 9 No. Acres: 0.1791 Acres

The proposed curb along Seminary Avenue must have a height of $8^{\prime\prime}$ rather than $6^{\prime\prime}$ as indicated on the plan.

An 8" concrete curb must be constructed at some point between the right of way line and the parking spaces as mentioned in our comments to the Zoning Commissioner of July 24, 1970.

The plan must be revised accordingly.

Very truly yours,

Charles Lee, Chief Development Engineering Section willen. by: John E. Meyers Asst. Development Engineer

CL 1.1EH :bk

. BALTIMORE COUNTY, MARYLAND

JEFFERSON BUILDING TOWSON, MARYLAND 21204 INTER-OFFICE CORRESPONDENC

Edward D. Hardesty Attn: Oliver L. Myers FROM: C. Richard Moore

TO:

Date.... February 10, 1971

SUBJECT: Item 1:8 - ZA. - February 9, 1971
Property Owner: Humble 011 6 Refining Co.
SW Corner York Road and Seninary Avenue
Special hearing - offstreet parking in a residential zone

The special hearing for offstruct parking in a residential zone should assist the circulation problems or site.

CRM: n.

OLM: JD

SA corner, York Toad and Seminary Avenue The Fire Department has no comment on the proposed site.

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PROME Planning Personnel Ruses

WHILEST Property was a

TO: Mr Edward D. Hirdwity, Zoning Communication at the Mount of Mount of the Mount

Humble Cil and Refining Company

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a 9

2/9/71

BALTIMORE COUNTY, MARYLAND

INTER-OFFICE CORRESPONDENCE

TO Zoning	Date Fabruary 10, 1971
FROM Everett Reed, Plans	
SUBJECT. 118 Humble 311 and Befining	30.
S.W. Corner, York Road and Seminary Avenue District: 9	

Petitismer to comply with requirements of Parking lots Section 409.10H

From t Reed, Plans Review

BALTIMORE COUNTY BOOD OF EDUCATION

ZONING ADVISORY COMPLETEE MEETING OF FEB. 9, 1971

Petitioner: Humble Oil 4 Refining Co

Location:

District: 9 Present Zoning:

Proposed Zoning:

Comments: NO BELZING ON STUDENT POP

CERTIFICATE OF PUBLICATION

appearing on the 11th day of March

CALCINAL rowson I IM ID CERTIFY, that the annexed advertisement of of baltimore County I In THE TOWSON TIMES, a weekly newspaper published 0.178 A a County, Maryland, once a week for Coe the property of the able Out.

2 the 2 th day of April 1, 193; that is to say, the same STROMBERG PUBLICATIONS, Inc.

By Buth morgin

CERTIFICATE OF PUBLICATION

TOWSON MD. April 15 1921. appearing on the ... 15th ...day of ... Anril

L. Lesuk Shuth

THIS IS TO CERTIFY, that the annexed advertisement of Edward D. Hardesty Zoning Commissioner of Baltimore County

TO//SON
was inserted in THE DESTRUCK TIMES, a weekly newspaper published in Baltimore County, Maryland, once a week for or weeks before the 15th day of March 1971, that it is say, the same was inserted in the issue of Harch 11, 1971.

STROMBERG PUBLICATIONS, Inc.

B. Patt morgan

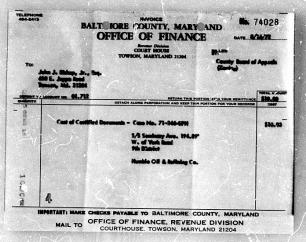
was inserted in the issue of Harch 11, 1971.

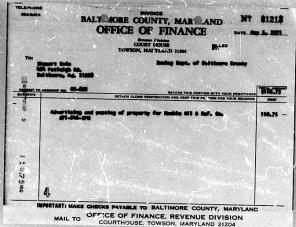
STROMBERG PUBLICATIONS, Inc.

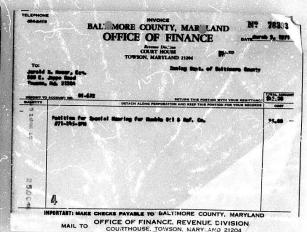
By tatt Morgan

CERTIFICATE OF PUBLICATION THIS IS TO CERTIFY, that the annexed advertisement was appearing on the 11th day of March THE JEFFERSONIAN.

Cost of Advertisement, \$







1 516 N 71- 46- 5PH

CERTI- CATE OF POSTING ZOHING DEPARTMENT OF BALTIMORE COUNTY

BALTIMORE COUNTY, MARYLAND OFFICE OF FINANCE. REVENUE DIVISION MISCELLANEOUS CASH RECEIPT	1/49
DATE Dec. 14, 1971 ACCOUNT 406	01-662
AMOUNT_#E	both: \$35.00
WHITE - CASHIER PINK - ASSERT	PALLOW - CUSTOMER

15/60

71-246-524

then 4. States, Ar., Estade Layets Federal But Des
Tourne, Md. 21830

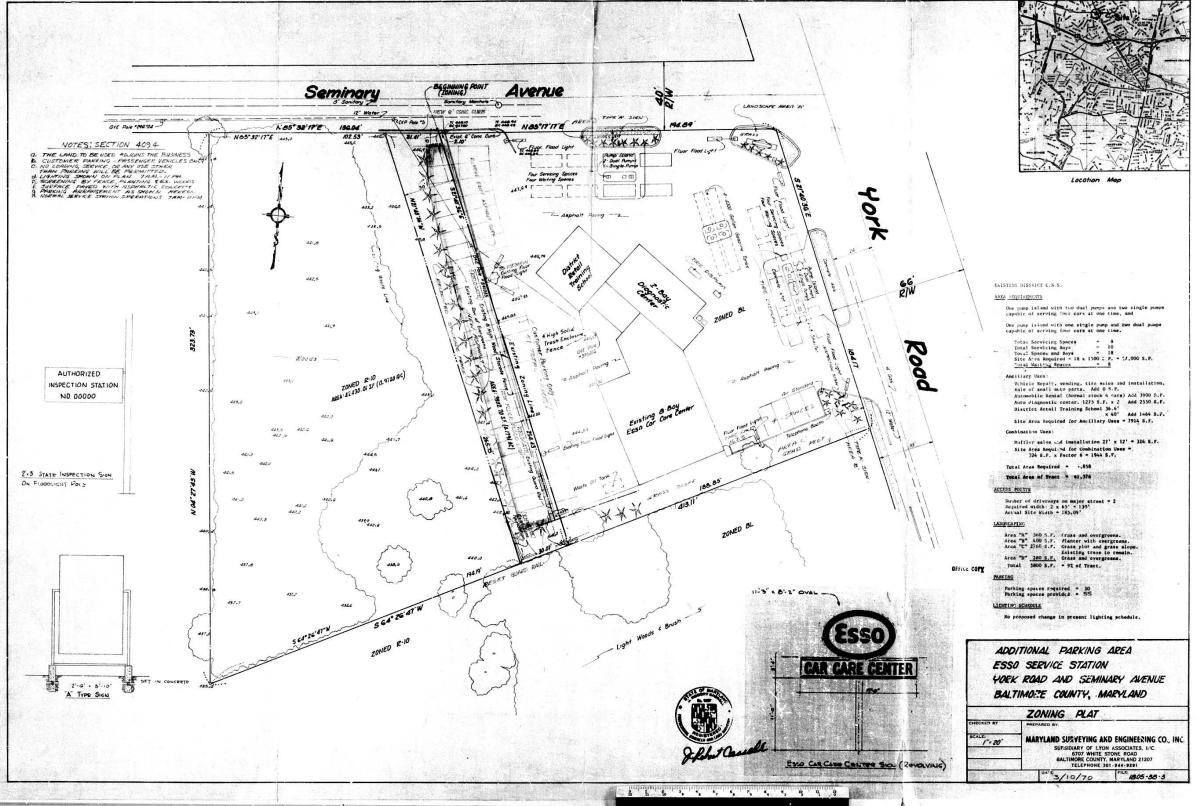
Courty Office Building
111 M. Chasspeaks Arams
Tourne, Review and accepted for filing this
Tour Petition has been received and accepted for filing this

day of Federary , 1978

Linch D. Hardesty
Zoning Coralesioner

Petitioner's Attorney and a Bidden Mr.

Reviewed by Linch M. Market
Advisory Condition





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