#### PETITION FOR ZONING VARIANCE FROM AREA AND HEIGHT REGULATIONS

map ofc

NE 9F

2-14-74 I, or we Ark. Readi-Mix Concrete. CERPORALOS the property situate in Baltimore purty and which is described in the description and plat attached hereto and made a part hereof.

Variance from Section255 and 243.1. 243.2. 243.3. 243.4 243.6 Regulations in accordance with the attached list.

of the Zoning Regulations of Baltimore County, to the Zoning Law of Baltimore County; for the following reasons: (indicate hardship or practical difficulty)

Previous existing NE zoning was erroneously changed by the County Council thereby wiping out the variances previously granted when NE zoning was assigned by the zoning authorities. Buildings and use already exists.

Property is to be posted and advertised as prescribed by Zoning Regulations.

I, or we, agree to pay expenses of above Variance advertising, porting, etc., upon filing of this tions of burder agree to said are to be bound by the coning regulations and restrictions of the coning regulations of the coning task of the coning task per particular to the coning task per particular to the coning task per particular tasks and the coning tasks per particular tasks per particu

ark peadi-Mix Concrete Corporation

BY Condistan Hway U.P.

Ellen B. Roberts 8637 Quinton Avenue

Raltimore, Maryland 21234 Ernest C. Trimble

Address 404 Jefferson Building

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Court of Special Appeals

your brief in accordance with the changes made in the title of the case as it

No. 432 , September Term, 1973

Emest C. Trimble, Esquis Vernon S. Roberts et ux

VS. Ark Readi-Mix Concrete

M. Michael Masian, Esquin

NOTICE

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DATE

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ord in the captioned appeal was received and docketed on

The brief of the APPELLANT is to be filed with the office of the Clerk on or before October 17, 1973

The brief of the APPELLEE is to be filed with the office of the Clerk on or before November 16, 1973

This appeal has been set for argument before this Court during the December 18-21, 1973 inclusive .....

Stipulations for extensions of time within which to file briefs will not ed where the request will delay argument (Rule 1030 (c) 1).

Counsel is likewise notified to advise the office of the Clerk (Pursuant to Rule 1047) of intent to submit on brief at the time of filing his brief. No submission on brief will be accepted within ten (10) days prior to the date of argument without specially obtained permission of Court.

JULIUS A. ROMANO, Clerk of the Court of Special Appeals of Maryland

#### PETITION I ZONING RE-CLASSIFICATION AND/OR SPECIAL EXCEPTION

I or wark Readi-Mix Concrete legal owner of the property situate in Baltimore 2-14-74 County and which is described in the description and plat attached hereto and made a part hereof, hereby petition (1) that the zoning status of the herein described property be re-classified, pursuant to the Zoning Law of Baltimore County, from an ... DR 5.5 ...... zone; for the following reasons

Error in the action of the County Council in removing the existing ML classification and assigning a DR 5.5 classification.

and (2) for a Special Exception, under the said Zoning Law and Zoning Regulations of Baltimore County, to use the herein described property, for...

Property is to be posted and advertised as prescribed by Zoning Reg

I, or we, agree to pay expenses of above 'e-clas posting, etc., upon filing of this petition, and further agree to and are to be bound by the zoning

Vernor S. Roberts and Eller B. Roberts Address 8637 Quinten Avenue

By elder Suargo V.F. Address 408 Joffum Bide Turn

Baltimore, Maryland 21234 Expest C. Trimble

Ark Readi-Mix Concrete Corporation

Address 404 Jefferson Building Towson, Maryland 21204

27th ORDERED By The Zoning Commissioner of Baltimore County, this... a July , 1987., that the subject matter of this petition be advertised, as

required by the Zoning Law of Baltimore County, in two newspapers of general circu re County, that property he posted, and that the public hearing be had before the Zoning Compatibles of Baltimore County in Room 106, County Office Building in Towson, Baltimore

Acri la Lenna

RE: PETITION FOR RECLASSIFICA- : TION AND VARIANCES FION AND VARIANCES
Beginning 1024.06' from the S/S;
of Joppa Road and 675' E of Jasper Lane - 11th District
Ark Readi-Mix Concrete Corpor ation - P. doner NO. 72-47-RA (Item No. 17)

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BEFORE THE

ZONING COMMISSIONER

OF

BALTIMORE COUNTY

The Petitioner seeks a Reclassification from a D. R. 5. 5 Zone to a M. L. Zone and Variances to permit a front yard of sixty-five (65') feet instead of the required seventy-five (75') feet; to permit a side yard of twelve (12') feet along the east property line instead of the required fifty (50') feet; to permit a rear yard of four (4') feet instead of the required fifty (50') feet; to permit the existing building to be located within twelve (12') along the north 45 degrees 35 minutes west 459, 07 foot line instead of the uired one hundred and twenty-five (125') feet; and to permit parking along dary lines instead of the required twenty-five (25') foot no parking ing Regulations for a parcel of property located 1024, 06 feet from the south side of Joppa Road and six hundred and seventy-five (675') feet east of Jasper Lane, said property consisting of 2, 25 acres of land, and located in the Fleventh District of Baltimore County

Evidence on behalf of the Petitioner indicated that the property was to be used for storage of trucks and that because of the contour of the land, lack of sewerage, and transmission lines located immediately adjacent to the subject property, the land could not be developed in a residential capacity. It was further indicated that the reasons for the requested Variances were because there are existing structures on the property and that the property enjoys a non-conforming use.

DECEIVED

SEP 10 1973 OFFICE OF LAWIN The VERNON S. ROBEFTS et ux. Court of Appeals

of Maryland No. 175

ARK READI-MIX CONCRETE CORPORATION et al. Sentember Term. 1973

ORDER

WHEREAS, Chapter 56 of the Acts of 1973 granted exclusive initial appellate jurisdiction over several specific types of civil actions to the Court of Special Appeals, and

WHEREAS, Maryland Rule 814 provided that cases subject to the jurisdiction of the Court of Special Appeals as expended by the Act may be transferred to the Court of Special Appeals; therefore, it is this 7th day of September, 1973

ORDERED by the Court of Appeals of Maryland that the above entitled appeal be, and it is hereby, transferred to the Court of Special Appeals to be docketed and decided or otherwise disposed of by that Court.

/s/ Robert C. Murca Chief Judge

The subject property is completely surrounded by residentially zoned land, and the property enjoyed a M. L. Zone prior to the adoption of the Comprehensive Zoning Map of 1971, in that, the Comprehensive Zoning Map adopted for his area in 1966 placed this property in a M. L. Zone. During this five (5) year period, the property was never developed to its potential in the M. L. classification. In fact, this "patch of blue," as the property has been referred to was unheld in its M. L. classification by the Maryland

At the hearing, reference was made as to the constitutionality of the "downshifting" of the zoning from an established M. L. Zone to the D. R. 5. 5 Zone by the Baltimore County Council in its adoption of the Com sive Zoning Map in the Spring of 1971. The Zoning Commissioner is charged with the duty of determining error and enforcement of the Baltimore County Zoning Regulations, and in itself, cannot determine the constitution ality of such an issue. This must be left to the Courts of the State of Mary land. Though the "downshifting" might be an issue in determining error,

Testimony on ochalf of residents of the area, in protest of the subject request, indicated heavily congested and traveled Joppa Road in its present condition, would be unable to handle traffic emanating from this property if developed in any use permitted in a M. L. Zone. Furthermore, the entire area is basically residential, and it is felt by the residents that this would constitute spot zoning

The Comprehensive Zoning Map, as adopted by the Baltimor County Council, is presumed to be correct, and the burden is upon the Petitioner to show error in the zoning of this property in a D. R. 5. 5 Zone. In the judgment of the Zoning Commissioner, this burden has not been met and error has not been proven.

It is, therefore, ORDERED by the Zoning Commissioner of Baltimore County this /9 day of October, 1971, that the above

VERNON S. ROBERTS and ELLEN B. ROBERTS, Appellants . IN THE CIRCUIT COURT Res: PRITION FOR RECLASSIFICATION from D.R. 5.5 to M.L., and VARIANCES from Sections 243.1, 243.2, 243.3, 243.4 and 243.6 of the Baltimore County Ioning Regulations Beg. 1024.06 from 5/8 Joppa Rd. 4 675' E. of Jaspez Lane lith District (Formerly) Ark Readi-Mix Concrete Corp., - Pattioner FOR DALTIMORE COUNTY AT LAW

APPEAL TO THE COURT OF APPEALS OF MARYLAND

MEPORE THE COUNTY BOARD OF APPEALS OF BALTIMORE COUNTY

MR. CLERK

On behalf of Vernon S. Roberts, et al, please enter an Appeal to the Court of Appeals of Maryland from the decision of the Circuit Court for Baltimore County in the above entitled case.

> Ernest C. Trimble 305 W. Pennsylvania Avenue Towson, Maryland 21204 825-5512

I HEREST CERTIFY that a croy of the aforegoing Appeal to the Court of Appeals of Maryland was mailed this 10-1 day of August 1973, to M. Michael Maslan, Esquire, Attorney for Protestant, 2135 bundaik Avenue, Baltimore, Maryland 21277, and Baltimore County Board of Appeals, County Office Bullding, Towson, Maryland 21204.

classification be and the same is hereby DENIED and that the above described property or area be and the same is hereby continued as and to remain D R 5 5 Zone

(iii)

It is further ORDERED that the Variances should be and the same are hereby DENIED.

Tickitar 3.

FOR FILING ORDER REC

- 2 -

BEFORE
COUNTY BOARD OF APPEALS
OF

BALTIMORE COUNTY

No. 72-47-RA

# OPINION

This case comes before the Board on an appeal by the Petitioner from a decision of the Zoning Commissioner, dated October 19, 1971, denying the requested petition. The Petitioner seeks a reclassification from a D.R. 5.5 zone (density residential, 5.5 dwelling units per acre) to an M.L. (manufacturing light) zone, and variances from the Baltimore Comby Zoning Regulations pertaining to required building serbocks.

The petitioned variances are as follows:

Section 243.1 - a front year setback of 65 feet instead of the required 75 feet

Section 243.2 - a side year setback of 12 feet on the east line instead of the required 50 feet

Section 243.3 - a reary year setback of 4 feet instead of the required 50 feet

Section 243.4 - a building setback of 12 feet from the nearest residential zone instead of the required 125 feet

Section 243.6 - a zero foot setback from the nearest residential.

The s. bject property is located in the Fullerton are of Baltimore County, in the Eleventh Election District. More specifically, it is 675 feet east of Josper Lane and 1024 feet south of Josper Road. It is further identified as areas 1 and 2 on Petitioner's Exhibit #7 and contains a total of 2,25 acres, improved by two buildings now being used as an office and as a rapair shop in conjunction with the owner's business of operating eight trucks, which he stores at the site when they are not in use on the streets. If successful in his petition, he plans to continue the same use of the property. Public water serves the site but not public sewerage service. The neighborhood was described as being very stable with only minor changes occurring over the past twenty-five years; such as, construction of a ... houses and the granting of several special exceptions for

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Ark Readi-Mix Concrete Corp. - #72-47-RA

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Any appeal from this decision must be in accordance with Chapter 1100 subtitle 8 of Maryland Rules of Procedure, 1961 edition.

COUNTY BOARD OF APPEALS OF BALTIMORE COUNTY

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John A. Slowik, Chairman

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Ark Readi-Mix Concrete Corp. - #72-47-RA

rather extensive sand and gravel quarry operations that were already being conducted.

The subject property, formerly owned by Ark Readi-Mix Corporation and now owned by the Peritioner, Mr. Vernon S. Roberts, has a long history of being involved in zoning and injunctive litigation and disputes dating back to at least 1963, the details of which are recited thoroughly in Judge Jenifer's sixteen page Opinion and Order (see Petitioner's Exhibit #2) and in the Maryland Court of Appeals six page Decision and Order (see Petitioner's Exhibit #4). We will not attempt to respect sill that has gone before, but will attempt to itemize briefly the chronology of pertinent events that have taken place regarding the subject property, as follows:

- 4/18/63 Baltimore County Board of Appeals rules that area one of the subject property enjoys a non-conforming use for sand and gravel quarry operation
- 9/26/63 Baltimore County Zoning Commissioner denies a petition to reclassify subject zoning from R-6 to M.L.
- 10/21/65 Boltimore County Board of Appeals reverses Zoning Commissioner, item 2 above, and grants reclassification from R-6 to M.L. (see zoning file #63-77-RV -Patitioner's Exhibit \*1)
- 7/28/66 Baltimore County Circuit Court, Judge Jenifer, affirms action of Board of Appeals, in #3 above (see Petitioner's Exhibit #2)
- 8/1/66 Boltimore County Council further affirms items 3 and 4 above by establishing M.L. zoning for the subject property when it adapted the then new zoning map for the area (see zoning map - Petitioner's Exhibit <sup>8</sup> 1)
- 8/2/66 Protestants appeal Judge Jenifer's decision in item A above to Maryland Court of Appenis
- /. 8/30/66 Protestants file a Bill of Complaint in Baltimore County Circuit Court asking that the County Council (Item 75 above) and the Department of Planning and Zonling be enjoined from adopting the partian of the map thowing M.L. zonling genated on the subject property
- 7/20/67 Boltimore County Circuit Court, Judge Raine, acting on item <sup>87</sup> obove, reverses the action on the map and restores the property to R-6 zaning, whereupon the protesting appellers us tiss their appeal from Judge Jenifer's decision, item <sup>8</sup>6 above (see Petitioner's Exhibit <sup>8</sup>6 - page 4)

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The Circuit Court for Multimore County

JOHN N. MAGUIE

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July 12, 1973

Ernest C. Trimble, Esq. 305 West Pennsylvania Avenue Towson, Maryland 21204

Dear Mr. Trimble:

Re: Roberts, et al vs. County Board of Appeals Misc. Case No. 4841

Enclosed is a copy of my Opinion in the above entitled matter.

Stull Inagine

JRM:tw Enclosure CC: M. Michael Maslan, Esq. County Board of Appeals of Beltisore County

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Auk Readi-Mix Concrete Corp. - #72-47-RA

 8/7/67 - Following the Petitioner's appear from Judge Raine's d.c.ision, in Item #8 above, the Maryland Court of Appeals reverses Judge Rains and reestablishes M.L. zoning on the subject property 3

- 3/24/71 The County Council, after public hearing, adopts the new zoning map and downshifts the zoning on the subject property from M.L. to D.R. 5.5
- 10/19/71 The Baltimore County Zoning Commissioner in the first cycle zoning hearings pertaining to the newly adapted 1971 zoning map, denies the Petilioner's request to reclassify the subject from D.R. 5.5 to M. L. and also denies variances that were petilioner.
- 2/8/72 The Petitioner's appeal from the action of the Zoning Commissioner, item #11 above, is heard by the Baltimore County Board of Appeals which brings us in time to the accept desiries.

In the course of the hearing before the Appeals Board, an expert witness for the Petitioner testified that the subject property has severe topography; that it drops precipitorsly 50 feet from the adjacent property on the east boundary line, and that generally it is 30 to 50 feet below grade of other adjacent properties. Bordering the eastern boundary line of the property is a 150 foot wide right-of-way for a high tension electric transmission line. On the north side of the property are hothouses used for growing flowers on land owned by the Petitioner, and south of the property is a sand and gravel quarry operation; both uses being conducted in D.R. 5.5 zones. To the west is vacant land also zoned D.R. 5.5.

The Petitioner and his expert witness both testified that the property, because of its severe topography and lack of public severage utility, could not be economically developed in a D.R. 5.5 category. They further testified that to grant the reclassification vitihout granting the variances would result in practical difficulty and unreasonable hardship for the owner inosmuch as the buildings are in existence on the site

Witnesses on both sides of the case tastified that Mr. Roberts is a good neighbor; that he has improved the condition of the property and removed junk, weeds and abandoned cars from the site. One of the Protestants even testified that she does not object to the present use that Mr. Roberts is making of the property, in fact, she thought it was an ideal use. However, the Protestants strenuously objected to the

Ark Readi-Mix Concrete Corp. - #72-47-RA

introduction of a manufacturing zone, with all its permitted uses, in an area that is zoned residential.

In determining the case, the Board is restricted to decide only on the very narrow issue of whether or not the County Council errol by downshifting the subject property to a D.P. 5.5 zone category when it adopted the latest and newest official zoning may for the area on March 24, 1971. In this regard, the testimony is uncontradicted that the proposed downshifting was brought properly before the Baltimore County Council for review at the public hearing preceding the adoption of the map. The subject was identified at that hearing as Item NE 20 in the Log of Issues and was noted to be the subject of a "live zoning petition = \$71-78-RX" (see Petitioner's Eshibit \$8). The County Councilmen were well informed of the subject issue, c. "Supercently in their wisdom decided that the subject downshifting from M.L. to D.R. 5.5 is in the best interest of the general welfare and of comprehensive land use for the area. Therefore, the Roard dos. not find that in the legal sense the County Council was arbitrary, capricious or confiscatory, or that they erred in their decision. In the Board's opinion, the Petitioner has failed to overcome the burden of demonstrating error.

For these reasons and from all of the testimory and evidence presented, the Board hereby affirms the Order of the Zoning Commissioner, dated October 19, 1971, and hereby denies the petitioned reclassification from D. R. 5.5 to M.L., and also denies the requested variances.

#### ORDER

ATTACHMENT TO PETITION FOR ZONING VARIENCES

The following specific variances are requested:

a. Variance to Section 243.1 to permit a 65 foot front yard instead or the required 75 foot front yard;

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- b. Section 243.2 to permit a 12 foot side yard along the east property line instead of the required 50 foot side yard;
- Section 243.3 to permit a 4 foot rear yard instead of the required 50 foot rear yard;
- d. Section 243 4 to mermit the exising building to be located within 12 feet of a residential zoned boundary along the south 8 degrees 20 minutes west 197.6 foot line and within 4 feet of a residential zoned building along the north 45 degree, 75 minute west 459.07 foot line instead of the required 125 feet and
- e. Section 243.6 to permit parking along the boundary lines instead of the required 25 foot no parking strip next to a residential zoned boundary.

MEMOSANDUM SUBMITTED IN CONNECTION WITH THE ZONING APPLICATION OF ARK READT-MIX CONCRETE CORPORATION - OWNER, AND VERNON S \*OBERTS AND WIFE, -CONTLACT FURCHASERS

On behalf of the above-named Owner and Contract Purchasers, it is respectfully submitted that the action of the County Council in reclassifying the 2.25 acre parcel from an M.L. classification to a D.R. 5.5 classification was erroneous for the following

- 1. The property was originally reclassified from an R.6 zone to an N.L. zone through the orderly zoning process and the reclassification was reviewed by the Circuit Court "or Baltimore County and affirmed by the Court of Appeals of Maryland. There have been no changes in the neighborhood since the reclassification of the property to M.L. and the question of the proper zoning classification for the property is res judicata;
- 2. The property was recommended to remain M.L. by the Department of Planning and the Planning Board of Faltimo: County:
- 3. The County Council ignored the legal mandate that the property was entitled to an M.L. classification, ignored the advice of its planning expert, i.e. The Department of Planning and acted contrary to the recommendation of the Planning Board.
- 4. The down-shift in zoning from the M.L. classification to a D.R. 5.5 classification was illegal, immoment, and arbitrary in that the expressed purpose for the lown-shift was to satisfy certain voters and community associations in the area. The law is unmistably clear that zoning must not be granted or denied because of the plebisite of the people; and
- For other reasons to be assigned at the nearing on the Petition for Reclassification.

Respectfully submitted,

Ernest C. Trimble,
Attorney for Petitioners,

#### MEMORANDUM OFINION AND ORDER OF COURT

The property involved in this Zoning Appeal, a two and one-half agre tract situate on the south side of Joppa Road east of Jasper Lane in Baltimore County's 11th District, has been the subject of extensive soning litigation and controversy for many years. Original zoning in 1945 established an R.6 classification for the property, even though for many years prior to that time the land had been used for sand and gravel operations under a non-conforming use. In June of 1952 the art mendi-Mir Concrete Corporation, owner of the tract at that time, was granted a special exception to use it for a sand and gravel plant. On July 31, 1963, Ark petitioned for a reclassification of the property from R.6 to M.L. with certain variances. This petition was denied by the Zoning Commissioner of Baltimore County, but the Commissioner was overruled by the County Board of Appeals when it granted the reclassification on October 21, 1963 after holding extensive hearings. An Appeal was filed to the Circuit Court for Baltimore County and the Board was affirmed in a long and comprehensive opinion by Judge Walter M. Jenifer dated July 28, 1966. While the case was pending before Judge

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a piecemeal change therefrom, there must be strong avidence of mistake in the original soning or in the comprehensive rezoning or else a substantial change in conditions' (cases cited) . . . . . We have further stated that where the Board's decision is supported by substantial evidence and the issue before it is 'fairly debatable' that the Courts may not substitute their judgment for that of the Board (cases including Ark Readi-Nix cited) . . . . However, if the record is so devoid of substantial supporting facts as to be incapable of raising a debatable issue a Court will declare the legislative or administrative action invalid' (cases cited). Less recent, but equally representative cases include Trustess, etc.

y, Baltimore County, 221 Md. 550; McDes y, Baltimore County, 221 Md. 312; and Somerset y, County Council, 229 Md. 42.

The other important issue before this Court is whether or not the alleged "downshifting" of the subject property by the County Council was or was not constitutional. Few Maryland cases consider this particular issue and, of those that do, none discuss it at length or provide a clear answer to the question.

In the case of <u>Baltimore City v. Borinsky</u>, 239 Md. 611, certain property owners were aggrieved by the decision of the Beltimore City Board of Municipal and Zoning Appeals when they were denied a special exception that they had applied for because it would violete certain zoning ordinances. The owners contended that these restrictions constituted an unconstitutional taking of their property depriving them of any beneficial use of it. Although downshifting is not involved in this case, the law set out at page 622 is pertinent in discussing downshifting to indicate the weight to be accorded one of its effects; i.e., a landowner's loss of use of his property because

- Page No. 5 -

Jenifer, the Baltimore County Zoning Commissioner and the Planning Board were planning the proposed 1966 "Mortheastern Planning Map." The map was offered for public hearings but there was no discussion covering the change in soning from R.6 to M.L. with reference to Ark's property. Its classification remained R.6. The map was proposed to the Baltimore County Council for its consideration and was adopted on August 1, 1966. On that same day, Mr. George Gavrelis, then Director of Planning and Zoning for Beltimore County, having learned of Judge Jenifer's recent holding, reported to the County Council and rec that they change the land in question from R.6 to M.L. After deliberations by the Council this was done. Or August 26, 1966, the protestants appealed Judge Jenifer's decision to the Court of Appeals of Maryland and four days later filed a Bill of Complaint in the Circuit Court fo Bultimore County asking that the Council and the Department of Planning and Zoning be entoined from adopting that portion of the map showing M.L. zoning granted to Ark Readi-Mix corporation. An amended Bill making Ark a party to the suit was filed on January 12, 1967. The case was heard by Judge John E. Raine, Jr. and on April 24, 1967, he declared the map null and void with respect to Ark's property referring to the M.L. classification as invalid spot zoning. As a result, the appeal from Judge Jenifer's decision was dismissed, R.6 having been restored. However, Ark appealed to the Court of Appeals and Judge Pains was reversed. The M.L. zoning was veheld and reinstated. The Court found that the decision of the zoning authorities was supported by substantial evidence and that the issue before them was "fairly

The litigation presently before this Court is a direct result of the adoption by the Baltimore County Council of the newest

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debatable."

of zoning action. The Court said: "If the owner affirmatively demonstrates that the logislative or administrative determination deprives him of all beneficial use of the property, the action will be held unconstitutional. But the restrictions imposed must be such that the property cannot be used for any reasonable purpose. It is not enough for the property owners to show that the roning action results in substantial loss or hardship. (Cases cited)." The case of Board of Appeals v. Bailey, 216 Md. 536 uses the language "resoning down" and states. "In Maryland there seems to be no distinction between 'rezoning up' and 'rezoning down'." In that case, the reclassification under attack was one from R-6 to R-10 which, on its face, is an 'ungrading', but as the reclassification also permitted the granting of a special exception for a trailer park, it might be argued (said the Court) that it was, in effect, a 'downgrading.' The Court said: "Obviously, the use of one term or the other depends to some extent upon the user's point of view, or, to use an apt colloquialism, it depends upon whose ox is being gored." The pro testants were protesting the granting of the special exception claiming that this was a "downgrading". Further on, the Court stated: "Apparently the same rules with respect to rezoning are applicable regardless of whether the reclassification is to a 'higher' or a 'lower' use.' However, the specific question as to whether the same rules must invariably be applied was left open.

The most informative case concerned with the constitutionality or unconstitutionality of 'downshifting' is <u>Norbeck v. Montgomery</u> <u>County</u>, 254 Md. 59. In this case, there was a reclassification of appellant's land under a sectional map amendment made by the Kontgomery compressive zoning map on March 24, 1971. This new map reclassified the subject presents again, this time from M.L. to D.B. 5.5. The Petitioners, Vernon 3. Roberts and Ellen B. Roberts, purchased the Ark property on January 29, 1970 at an M.L. price and have used the property since that time in its M.L. classification. Feeling that the reclassification of their preserty to D.R. 5.5 constituted an unconstitutional and configuratory "downshiftirs", the Roberts have netitioned for a reclassification from D.R. 5.5 back to M.L. with certain variances. The Zoning Commissioner denied the reclassification on October 19, 1971. stating that the constitutionality of "domahifting" was not to be determined by the Zoning Commissioner, but by the State Courts. Purthermore, the Commissioner noted that the area surrounding the subject property is basically residential. Residents who testified at the hearing is protest of the petition indicated that a granting of the M.L. and variances would mean even greater traffic congestion and felt it would constitute spot zoning. The County Board of Appeals affirmed the Commissioner on May 10, 1972. Their opinion is restricted to the issue of whether or not the County Council erred by "downshifting" the property to D.R. 5.5 soning when it adopted the official zoning man on March 24, 1971. The Board indicated in their opinion that at a public hearing preceding the adoption of the map the subject property was identified in the Log of Tasues and was noted to be the subject of a live soning petition. Quoting from the Opinion: "The County Councilmen were well informed of the subject issue, and apparently in their wisdom decided that the subject downshifting from M.L. to D.R. 5.5 is in the best interest of the general welfare and of comprehensive land use for the area." The Petitioner failed to overcome the burden of demonstrating error on the part of the Council.

- Page No. 3 -

County Council which imposed substantially greater restrictions on the land than had been its burden under prior soning. Judge Hammond, speaking for the Court at pages 65, 66, said;

"the appellants argue that for the County to decrease the permissible density of their land so are not of othersiablerly round language and to refer to control the growth of population and to continue the present open space in the Olney region was to use zoning and planning impermissibly as a substitute for eminent Comean and to reduce so substantially the value of their land as to amount to configuration.

If these contentions are sound, no zoning would were have been allowed or sustained and all comprehensive resoning would have to continue or increase permissible density, not reduce it. All original soning decreases the right to use property as the owner pleases. Zoning places restrictions on property that was free of any restriction and the value of some if not most of that property necessarily validates comprehensive coming original souther than the comprehensive coming original southern the broad test of the validity of a comprehensive zeroning is whether it bears a substantial relationship to the public health, confort, order, safety, convenience, morals and general welfare, end such roning enjoys a strong presumption of validity and correctness. Scall v. Collegan, 251 Mm. 6; Stewen v. City on-versed right to the continuance of the zoning status of his or neighboring property, merely the right to rely on the rule that a change will not be made unless to the control of the control of

"If the comprehensive zoning has a substantial relationship to the general welfare of the community in that it can fairly be taken as a reasonable effort to plan for the future within the framework of the County's economic and social life, it is not unconstitutional because under it some persons may suffer loss and others be benefited."

- Page No. 7 -

Again, the major thrust of Petitioners' argument before this Court is directed at the Council's action. More specifically. they suggest that the Council acted arbitrarily, capriciously, and mably and erred in downshifting the property. The major basis of their contention is that there has been "no substantial change in the character of the neighborhood" which could justify a reclassification. That there has been no substantial change is undisputed. Nowever, the surrounding neighborhood is almost entirely "residential" and the subject property has only enjoyed M.L. status under a special exception originally, and later, by way of spot zoni. o. The M.L. classification was never truly assistent with the surrounding area. To suggest that there must be a substantial change in the character of a neighborhood which is residential to justify reclass fying a part of that neighborhood (the subject tract) from a wholly inconsistent M.L. classification to an entirely consistent (D.R. 5.5) residential classification is totally illogical and without merit. The Council merely acted in the best interests of the general welfare and of comprehensive land

The pertinent powers of Baltimore County in regard to zoning maps and appropriate zoning regulation is clearly set out in Title 22, Article III, Sections 22-18, 22-20 and 22-21 of the Baltimore Coun'y Code (1968 Ed.), and its 1971 Cumulative Supplement.

Maryland case law involving County Countil's zoning powers is voluminous.

Chevy Chase Village, at al v. Montgorery Co. Council, et al, 258 Md. 27

at the bottom of page 41 (quoting from Smith v. Board of Co. Commissioners of Howard Co., 252 Md. 280) states: "On innumerable occasions this Court has held that 'there is a strong presumption of the correctness of original zoning and of comprehensive sexoning, and that to sustain

- Page No. 4

These cases, particularly the <u>Norbeck</u> case, indicate rather "learly that "downshift.." (by a "punty council) which results in a substantial reduction in the value of or use of one's land is certainly not unconstitutional so long as it is done for the public good and so long as it does not deprive the owner of any and all uses of his land making it totally without value.

The Plaintiffs in this case have not been so aggrieved by the reclassification of their property as to have been deprived of a constitutional right or to warrant a striking of that classification by this Court, and the D.R. 5.5 zoning should stand. The Baltimore County Council acted within the limits of its zoning authority.

JCHN N. MADULAE

- Page No. 8 -

6.

IN THE COURT OF SPECIAL APPEALS OF MARYLAND

> No. 432 September Term, 1973

No. 72-47-RA

VERNON S. ROBERTS, et ux.

LYLE GRANT

Moylan, Gilbert, 7.7

Opinion by Gilbert, J.

69

Filed: February 19. 1974

We think that the three issues presented by the appellants, when reduced to their simplest form, emerge as whether or not the Circuit Court erred in holding that the Board of Appeals for Baltimore County correctly ruled that the adoption by the Baltimore County Council of the comprehensive zoning map, on March 24, 1971, in which the appellants' property was reclassified from M.L. to D.R. 5.5 was not arbitrary, capricious, erroneous or confiscatory.

At the time of the hearing before the Board of Appeals the appellants produced the testimony of an expert who said that the property was being currently used at its highest and best possible use. He stated that in his opinion "as 5.5 residential property it is absolutely unfeasible [sic] to develop" because it would cost more money "to fill that land than it is worth." This is so, he testified, "because of the factors that surround it, as . . . stated before, your high tension lines, your gravel pits, your florist here." expert said, "The highest and best use of the subject area . . . is M.L. It could not be economically used for any other reason, that I can see. For anything else, it is worth not a plugged nickel." On cross-examination the expert stated that some of the uses permitted in an M.L. zone such as a chicken

This is another chapter in the seemingly never ending saga concerning approximately two and one quarter (2 1/4) acres of land used commercially but situate in the heart of a residential zone in Baltimore County

1.

The property in question is quadrilateral and is located approximately one thousand twenty-four (1,024) feet south of Joppa Road. Access is gained by diagonally traversing a separate tract of land owned by the appellants, and then through a twenty (20) foot right-of-way across another property. The eastern side of the subject property, in its entirety, borders along the right-of-way of the Susquehanna Transmission Company. That right-of-way is one hundred fifty (150) feet in width, and steer towers are constructed thereon. The land over which the appellants' twenty (20) foot right-of-way runs is improved by some greenhouses and is operated commercially as a non-conforming use.

The use of the property involved in this appeal has been the subject of extensive litigation. We shall not endeavor to set forth the complete history of that litigation but will commence with the pertinent events starting "nril 18, 1963. At that time the Baltimore County Board of Appeals ruled that the subject area enjoyed a "non-conforming use for sand and gravel quarry operation." The Baltimore County Zoning Commissioner, on September 26, 1963, denied a petition to reclassify the property from R. 6 to M.L. (light manufacturing). Thereafter the Baltimore County Board of Appeals on October 21,

processing plant or packing house he would "not recommend". The storage of gasoline and oil in above ground tanks would, in the expert's pinion, be suitable on the land. The protestants, generally speaking, did not object to the operation presently conducted by the appellants, but they were very much concerned that the property not be rezoned to M.L. because of the uses permitted in that type of zoning.

3
According to the Baltimore County Zoning Regulations
(1969) § 253, the following uses are permissible in M.L. zoning:
Certain residential uses. § 253.2.
Uses permitted in an M.R. (manufacturing, restricted)

zone. \$253.3.
The following uses, without special exception, when located at least 100 feet from a contiguous residential zone:

"Assembly of automobiles and airplanes;
Boat yard; [Revised by Bill No. 64, 1963]

Bus terminal: Carpet, rug cleaning; Cleaning and dyeing; Concrete products, including concrete and/or cinder

block manufacture; Contractor's equipment, storage yard; Creamery; Enameling, japanning, lacquering, ga'vanizing and plating, when merely accessory to other permitted uses; Excavations, controlled, exclusive of those embodying

Executions, controlled, exclusive of those embodying use of explosives (see Section 403); Grain, processing of, provided equipment is installed for effective precipitation and recovery of dust; Heliport, Type 17, [Bill No. 85, 1967] Heliport, Type 17, [Bill No. 85, 1967]

Heliport, Type II; [Bill No. 85, 1947]
Ico, manufacture of;
Mik pasteurization and distributing stations;
Non-liquid fuel storage and sale (for requirements see
Baltimore County Building Code);
Poultry, commercial killing of;
Storage of inflammable liquids and gases above ground
(for requirements ace Baltimore County Building Code);
Vegetable canning or packinghouse (see also Section 255.1).
[Revised by Bill No. 85, 1967]

1965 reversed the Zoring Commissioner and granted the reclassification from R. 6 to M.L. The Board's action was affirmed by the Circuit Court for Baltimore County on July 28, 1966. Four days later, i.e., August 1, 1966, the Baltimore County Council adopted a new zoning map for the area and rezoned the property to M.L., thus, in fact, confirming by ordinance the action already taken by the Board of Appeals and the Circuit Court. The next day the decision of the Circuit Court was appealed to the Court of Appeals, but that appeal was subsequently withdrawn. While the appeal to the Court of Appeals was pending the protestants, on August 30, 1966, filed a Bill of Complaint in the Circuit Court for Baltimore County in which they requested that the County Council and the Department of Planning and Zoning be enjoined from adopting that portion of the zoning man that changed the subject property from R. 6 to M.L. On July 20, 1967 the Circuit Court for Baltimore County granted the relief prayed and restored the property to R. 6 zoning.

The appellants, Vernon S. Roberts and Ellen B. Roberts. who are engaged in the business of trash removal, purchased the property from Ark Readi-Mix by a contract of sale dated January 29, 1970. Appellants utilize eight trucks in the operation of their business. The trucks are stored, maintained.

Court, in Ark Readi-Mix v. Smith, 251 Md. 1, 246 A.2d 220 (1968),

reversed the Circuit Court and re-established the H.L. zoning.

Aggrieved at the action of the Circuit Court, the appellant:

predecessor in title appealed to the Court of Appeals. Then

dispatched from and returned to the prope .y in question daily,

On March 24, 1971 the Baltimore County Council passed an ordinance by which they adopted a new comprehensive zoning map for the northeast sector of Baltimore County. By virtue of that ordinance, the property of the appellants was rezoned from M.L. to D.R. 5.5 (dwelling residence, 5.5 per acre). The reclassification procedure complied with the requirements of the Baltimore County Code. The appellants petitioned the Zoning Commissioner for a reclassification. The requested relief was denied, and the appellants then appealed to the County Board of Appeals who affirmed the Commissioner. The matter went to the Circuit Court for Baltimore County where Judge John N. Maguire affirmed the Board of Appeals. Appellants now seek relief in this Court. We are asked:

> to hold that the appellants are entitled to have the M.L. zoning classifi-

(2) to declare that the Baltimore County Board of Appeals was incorrect in not finding the action of the County Council to be arbitrary, capricious, erroneous, or in any event confiscatory, and

to find as a matter of law that the reclassification of the property was, under the circumstances of the case, arbitrary, capricious, unreasonable and

3

7.

The Court of Appeals, speaking through Chief Judge Hammond, in Norbeck v. Montgomery County, 254 Md. 59, 254 A.2d 700 (1969) answered a contention similar to that raised in the instant appeal by stating, at 65-66:

"If these contentions are sound, no zoning would ever have been allowed or sustained and all comprehensive rezoning would have to continue or increase per-missible density, not reduce it. All ori-ginal zoning decreases the right to use property as the owner pleases. Zoning places restrictions on property that was free of any restriction and the value of some if not most of that property neces-sarily is going to be lessened. None of this as such invalidates comprehensive zonig, original or subsequent. Euclid v. Ambler Realty Company, 272 U.S. 165, 147 S. Ct. 114, 77 H. Ed. 301 (1926); Ark Readi-Hix v. Smith, [supra]. The broad test of the validity of a comprehensive rezoning is whether it bears a substantial relationship to the public health, comfort, order, safety, convenience, morals and general welfare, and such zoning enjoys a eral welrare, and such zoning enjoys a strong precumption of validity and correctness. Scull v. Coleman, 251 Md. 6 [, 246 A.2d 273 [1968]]; Stevens v. City of Salisbury, 240 Md. 556 [, 214 A.2d 775 [1965]]. A property owner has no vested right to the continuance of the zoning status of his or neighboring property, merely the right to rely on the rule that a change will not be made unless it is required for the public good. Wakefield v. Kraft, 202 Md. 136, 144 [, 96 A.2d 27, 30 (1953)].

The Court, in Queen Anne's County v. Miles, 246 Md. 355, 228 A.2d 450 (1967) said, at 368:

> "[I]f the [comprehensive zoning] has a substantial relationship to the general welfare of the community in that it can fairly be taken as a reasonable effort to plan for the future within the fra

work of the County's economic and social life, it is not unconstitutional because under it some persons may suffer loss and others be benefited.

In order for an individual property owner to remove himself from a comprehensive rezoning, he must show that the plan will deprive him of any reasonable use of his property or that it is not in the general public interest or welfare. Norbeck v. Montgomery County, supra. The record before us does not demonstrate that the appellants will be deprived of the reasonable use of their property. Nor have the appellants shown that the plan was not in the general public interest and welfare. "All is not lost" for the appellants, however, because they may continue the present operation as a non-conforming use.

The area surrounding the subject property is zoned for residential dwellings with a density of 5.5 per acre. To restore M.L. zoning to the appellants' property would be tantamount to creating an island of light manufacturing in a residential sea. The island, could, at the whim of the appellants, be converted to any of the other uses permitted under M.L. zoning, n. 3 supra, and consequently, might have a deleterious effect upon the surrounding neighborhood.

The Board of Appeals felt that "[t] he County Councilmen were well informed of the subject issue, and apparently in their wisdom decided that the subject downshifting from M.L. to D.R. 5.5

The phrase, "your florist here" refers to the land contiguous to the northern border of the subject property. It is a non-conforming use.

Baltimore County Code, Title 22, art. III (1968).

John Milton, Paradise Lost bk. I, 1. 105 (1667).

is in the best interest of the general welfare and of comprebensive land use for the area."

There is a strong presumption in favor of the correctness of both original and comprehensive zoning. Chevy Chase Village v. Mont. Co., 258 Md. 27, 264 A.2d 861 (1970); Wells v. Pierpont, 253 Md. 554, 253 A.2d 749 (1969); Smith v. Co. Comm'rs. of Howard Co., 252 Md. 280, 249 A.2d 708 (1969). The thrust of the appellants' attack is that the County Council. the Board of Appeals and the Circuit Court erred because there was no substantial change in the character of the neighborhood justifying the "downshifting". Although the appellants unquestionably feel that their property has been downshifted, the appellees just as strongly believe there has been an upgrading. Of course, whether the property was downshifted, upshifted, downgraded or upgraded is like beauty, and "Beauty is altogether in the eyes of the beholder." To put it another way, "it depends upon whose ox is being gored." Ed. of Zoning Appeals v. Bailey, 216 Md. 536, 541, 141 A.2d 502, 505 (1958). In any event, we find no merit in the appellants' argument that there must be a substantial change in the character of the neighborhood in order to justify a rezoning of a small portion of land, zoned in a manner wholly inconsistent with the surrounding

The Circuit Court for Baltimore Countu

CHAMBERS OF

TOWERN MARYLAND 21204 August 9. 1973

Ernest C Primble, Rec. 305 West Pennsylvania . Towson, Maryland 21204

Dear Mr. Trimble:

Re: Roberts, et al vs. County Board of Appeals Misc. Case No. 4841

The Motion for Reargument or Reconsideratio. and for Suspension of the Operation of the Order of Court dated July 13, 1973, is DENIED.

> Very truly yours, hillhogare

CC: M. Michael Maulan, Esc.

area. A so-called "change" in the neighborhood is not necessary in order to adopt a comprehensive rezoning plan. Scull v. Coleman, 251 Md. 6, 12, 246 A.2d 223, 236 (1968). The action of the Baltimore County Council in adopting the comprehensive rezoning plan that changed the status of the appellants' property from M.L. to D.R. 5.5 was not arbitrary, capricious, erroneous or confiscatory.

JUDGMENT APPIRMED.

9.

VERNON S. ROBERTS and

(3)

Annellants

RE: PETITION FOR RECLASSIFICATION from D.R. 5.5 to M.L., and VARIANCES from Sections 243.1, 243.2, 243.3, 243.4 and 243.5 of the B cimore County Zoning Regulations

Beg. 1024.06' from S/S Joppa Ri. 675' E. of Jasper Lane llth District (formerly) Ark Readi-Mix Concrete Corp - Petitioner

BEFORE THE COUNTY BOARD OF APPEALS

IN THE

CIRCUIT COURT

BALTIMORE COUNTY

. . . . . . . . . . . . . . . ORDER FOR APPEAL

MR. CLERK:

Please enter an Appeal to the Circuit Court for Baltimore County on behalf of Vernon S. Roberts and Ellen B. Roberts, 8637 Quantin Avenue, Baltimore, Maryland 21234, each of whom are owners of the subject property, or parties to the proceedings and were present before the Board of Appeals of Baltimore County and each of whom are grieved by the decision of the Board of Appeals of Baltimore County, dated May 10, 1972. in the above-entitled matter. This Appeal is filed pursuant to Chapter 1100, Rule B of the Maryland Rules of Procedure

WHITEFORD, TAYLOR, PRESTON.

Ernest C. Trimble 305 W. Pennsylvania Avenue

April 15, 1971

DESCRIPTION TO ACCOMPANY ZONING PETITION
ARK READI MIX CONCRETE CORPORATION
PROM DR-5.5 TO MI.

BEGINNING for the same at a point distant 675 ft. + easterly along the south centerline of Johns Road from the centerlies of lactic twenty and cheantoning 1024 Of ft measured southerly from the centerline of Joppa Road, said point being also at the beginning of the first or N45\*35'00W 459.07 ft. line of that parcel of land which by deed dated April 24. 1952 and recorded among the Land Records of Baltimore County in Liber GLB 2227. Folio 332. was conveyed by Frederick A. Hornung and wife to Ark Readi-Mix Concrete Corporation, running thence and binding on said first line N45°35'00"W 459.07 ft. to the beginning of the sacond line of the aforesaid deed, running thence and binding on said second line and binding reversely on the third line of that parcel of land which by deed dated Pehruary 23, 1956 and recorded among the Land Records of Baltimore County is Liber GLR 2929, folio 335, was conveyed by Frederick A. Hornung and wife to ark Readi-Mix Concrete Corporation, M25\*14:00\*E A total distance in all.140.00 ft. to the end of the second or w80\*27:00"w 330.00 ft. line is the deed. Normung to Ark Feadi-Mix Concrete Corporation, dated February 23, 1956, running thence and binding reversely on said second line L80°27.00°E 330.00 ft. to the end of the first line in the last mentioned deed, running thence and binding reversely on the first line in the last mentioned deed to Ark Readi-Mix Concrete Corporation dated February 23. 1956 and binding on the 4th line of the aforesaid deed to Ark Readi-Mix Concrete Corporation dated April 24, 1952, S8°20°00"W, a total distance in all of 397.60 ft. to the place of heg oning.

gistered Professional Land Survey 201 COURTLAND AVENUE

CONTAINING 2.25 acres of land more or less.

BEING all that parce! of land which by deed dated April 24, 1952 and recorded among the Land Records of Baltimore County in Liber GLB 2227, folio 332, was conveyed by Frederick A. Hornung and wife to Ark Readi-Mix Concrete Corporation and being also all that parcel of land which by deed dated Pebruary 23, 1956 and recorded among the Lond Records of Baltimore County in Liber GLB 2929, 10110 335, 483 conveyed by Frederick A. Hornung and wife to Ark Readi-Mix Concrete





I HEREBY CERTIFY That on this day of June 1972, pursuant to Rule B-2c of the Maryland Rules of Procedure. a copy of this Order for Appeal was served on the Board of Appeals of Baltimore County prior to the filing of said Order for Appeal in the Circuit Court for Baltimore County.

Ernest C. Trimble

TATE OFFICES WHITEFORD, TAYLOR, PRESTON, TRIMBLE & JOHN 95%

November 16, 1971

Mr. S. Eric DiNenna Zoning Commissioner County Office Building 111 W. Chesapeake Avenue Towson, Maryland 21204

> Re: Petition for Reclassification and Variances Beginning 1024.06' from the S/S of Joppa Road . nd 675' E of Jasper Lane - 11th District Ark Readi-Mix Concrete Corporation -Petitioner No. 72-47-RA (Item No. 17)

Please enter an Appeal to the Board of Appeals of Baltimore County on behalf of Vernon S. Roberts and Ellen B. Roberts and Ark Readi-Mix Concrete Corporation from your Order dated October 19, 1971 in the above-captioned matter denying the requested reclassification and variances.

> Whiteword, Taylor, Preston, Trimble & Johnston

Ernest C. Trimble Attorneys for Applicants/

Rock 6/8/72 1:35 Pm

APR 15 1974

Lewis Wallace, "he Prince of India bk. III, ch. 6 (1893).

15 Wolfe Hungerford in Molly Bawn (1878) stated it:

15 in the eye of the beholder."

October 19, 1971

Eracet C. Trimble, Esquire 404 Jefferson Building con, Maryland 2120-

> RE: Petition for Reclassification and Variances
> Beginning 1924, 96' from the 8/8 of Jones Boad and 675' E of Jas-Lane - 11th District Ark Bassi-Min Concrete Corporation - Patitioner NO. 72-47-RA (Item No. 17)

Dear Mr. Trimbles

I have this date passed my Order in the allove captioned matter. Copy of said Order is streeted

> Very truly yours. S. EFIC DI NENNA

SED/eri

see Mr. Diseased W. Stones 3044 Moreland Avenue Baltimore, Maryland 21234

> President
> Perry Hall Improvement Association 9509 Holiday Manor Read Baltimore, Maryland 21236

arts Wilms Count Joppa-Magledt Improvement Association 1601 Fast Japan Bood

Mr. Wade H. Greewell

BALTIMORE COUNTY ZONING ADVISORY COMMITTEE

COUNTY OFFICE at DG

OLIVER 1. MYERS

George E. Gavrells, Director Office of Plenning & Zoning 301 Jefferson Building Towson, Haryland 21204

MEMBERS BUREAU OF DEPARTMENT OF STATE ROADS COMMISSION SURFACEOF MEALTH DEBARTMENT

PRODUCT PLANTS

DEVIATE STATE

SETT STATE DE DE DE DECEN BOARD OF STONY ATTEN RE: Item #17 (April - October 1971)
Property Gumer: Ark Read-witz Concrete Corp.
Location: Jogo Rd., 675 W. of Jaspor Ava.
Present Loning: O.R. 5.5 (formerly M.L.)
Proposed Joning: M.L. with Variance for
building offset to property
His Association of the Market Corp.
District: 11th Sector: Mortheast
Ho, Acres: 2.25

May 18, 1971

Bear Stee

The Icates Postsory Counting has reviewed the plans submitted with the inner referenced position and has node an out to field impaction of the property. The following communities or assult of this review and inspection.

The rublect property is presently improved with several garages and office for the Roberts Tresh Removal company. It is one the way used as a concrete batching plant for the Arts Red Concrete Corporation. A field investigation rewalled that a large number of old trucks, and rescaled the second of the second o

BUREAU OF ENGINEERING!

The following comments are furnished in regard to the plat submitted to this office for review by the Zoning Advisory Committee in commenter with the subject item.

This property has no apparent few from age on existing public roads

Joyne hard from which screen is taken through a 20-faut right-of-way is planned for improvement as a 50-foot curb and sutter creex-section on a 70-foot right-of-way. Commercial

10m #17 Page 2 May 18, 1971

access standards require a 24-foot minimum entrance, 30-foot maximum.

Storm Drainse

The Petitioner must provide mecessary drainage facilities (temporary or permanent) to provent creating any mulsances or damages to adjacent properties, aspectally by the concentration of surface waters. Correction of any problem which way result, due to leproper grading or incorpor installation of drainage facilities, would be the full responsibility of the Petitioner.

Provisions for accommodating storm drainage have not been indicated on the submitted plan.

Public drainage facilities are required for any off site drainage facilities and any on site facilities serving off site areas, in eccordance with the standards of the Baltimore County Department of Public Vorks.

On site drainage facilities serving only areas within the site do not require construction under a County contract. Such facilities are considered private and therefore must conform to the County Plumbing and Pullding Code.

Sediment Control:

Development of this property through stripeing, grading and stabilization could result in a sediment pollution problem, demogracy private and poultic holdings below this property, and sediment courtui is required by State Inw. A grading permit is, therefore, necessary for all grading, including the stripping of top soil.

Grading studies and sediment control drawings will be necessary to be reviewed and approved prior to the recording of any record plat.

Public water is available in Jappa Road. Public water is required for the private improvement of property in this area of Baltimore County in accordance with the Baltimore County Comprehensive Water plan.

Service within the site from the public system must be in excordance with the Baltimore County building, Plumbing and Fire Prevention Codes. The service connection to the mater shall be in accordance with the standards of the Baltimore County Department of Public Varice.

Public sanitary sewer facilities are not available to benefit this

Item #17 Page 3 May 18, 1971

In accordance with the Baltimore County Comprehensive Severage sandtry facilities are planned between 1970 to 1980 and individual facilities trees will be presented by the severage systems will be produced to the developed, in the confidence with the requirements of the Building and Plumbing Codes.

This plat should be revised to reflect a solution to the problems of adequate access, public water supply, storm drain disposal and sanitary waste disposal.

This plan has been reviewed and there are no site planning factors requiring comment.

BUILDINGS ENGINEER'S OFFICE:

No comment from this office at this time.

FIRE PREVENTION SUREAU:

Fire hydrants for the preposed site are required and shall be in accordance with Baltimore County Standards. Additional on site hydrants shall be required.

DEPT. OF TRAFFIC ENGINEERING:

The subject potition is requesting a change from DR 5.5 to Rt.
This change would increase the trip density from 110 to 200 trip, are
day. This increase in trip density should not create any major terffic
problems to abope Read. However, should this dree be re-sidered for
industrial uses, more adequate access than now exists, must be provided.

INDUSTRIAL DEVELOPMENT:

This office has reviewed the subject petition.

The use of the land has been industrial in character for some time as a permitted use in the M.L. Zone. We believe a continuation of this use and zoning classification is a reasonable request and should be granted feverable consideration.

Item #17 Page 4 May 18, 1971

HEALTH DEPARTMENT:

A revised plan must be submitted showing the existing water supply and sowerage system. A detailed drawing of the present wash station must be submitted to this office for approval in order to assure proper disposal of waste water underground.

STATE ROADS COMMISSION:

The State Roads Commission has studies several lines for the proposed Whitemarsh Boulevard. One of the lines seriously affects the subject site.

Transmitted herealth are two copies of the site plan on which has been indicated the approximate effects to the site. One copy is for your file and one (1) copy is for the petitioner.

We anticipate more definite information in the near future.

We will be advised accordingly.

ZONING ADMINISTRATION DIVISION:

The access to the subject property is very poor and does not moved any of the standards set up within the different County agencies. This access member is improved and some type of head surface read provided to the county of the surface and the property must be indicated prior to any difficite approval of any attention to the property must be indicated prior to any difficite approval of any attention to the sites. It would appear that the site, although at one time zened hit, did not meet any of the Johning Regulations that were in force at that time.

Very truly yours. Oliver L. HYERS, Chairman

OLMIJO

cci Edward D. Hardesty

Ernest C. Trimble, Esq. 404 Jefferson Building Towson, Nd. 21204



STATE OF MARYLAND SOO WEST PRESTON STREET

Mr. Edward J. Hardesty

Re: ITEM # 17
Preperty (wher! Ark Readi-.ix 'moncrete Corp.
Location: Jope Mc., 675' W. of Telegraph Mc., 675' W. of Present Coning! D.R. 5.5; (fernerly M.L.)
Proposed Zoning! R.L. with variance for building offset to property lines
District: 11th \*actor! Montheast
No. Acres! 2.25

MM 1371 FX ----

The State Moads Commission has studied several lines for the proposed Whitemarsh Boulevard. One of the lines seriously affects the subject site.

Transmitted herewith are two copies of the site plan on which has been indicated the approximate effects to the site. One copy is for your file and one (1) copy is for the petitioner.

We anticipate more definite information in the near future.

You will be advised accordingly.

Very truly yours.

CL: JEH: b

May 10, 1971

Dear Mr. Hardesty:

bys John E. Meyers Asst. Development Engineer

Sediment Control:

Development of this property through stripping, grading and stabilization could result in a sedient pollution problem, damaging private and public holdings below this property, and sedient control is required by State law. A grading permit is, therefore, necessary for all grading, including the stripping of top soil.

BALTMORE COUNTY, MARYLAND

INTER-OFFICE CORRESPONDENCE

TO Edward Hardesty Date May 6, 1971

FROM Elloworth N. Diver, P.S.

SUBJECT. Item #17 (April - October 1971)
Property Owner: Ark Readt-Mix Concrete Corp.
Location: Jopps & Rd., 675 'W. of Jasper Ave.
Present Zoning: D.R. 5,5 (forwarly M.L.)
Proposed Zoning: M.L. with Yarlance for building offset to

District: 11C5 Sector: Northeast

The following comments are furnished in regard to the plat submitted to this office for review by the Zoning Advisory Committee in connection with the subject item.

This property has no apparent fee frontage on existing public roads.

Joppa Road from which access is taken through a 20-foot right-of-way is planned for improvement as a 50-foot curb and gutter cross-section on a 70-foot right-of-way. Commercial access standards require a 24-foot minimum entrance, 30-foot maximum

Storm Drains:

The Petitioner must provide mecessary drainage facilities (temporary or permanent) to prevent creating any misances or damages to adjacent properties, especially by the concentration of surface waters. Correction of any problem which may result, due to improper grading or improper installation of drainage facilities, would be the full responsibility of

Provisions for accommodating storm drainage have not been indicated on the submitted plan.

Public drainage facilities are required for any offsite drainage facilities and any onsite facilities serving offsite areas, in accordance with the standards of the Baltimore County Department of Public Works.

Onsite drainage facilities serving only areas within the site do not require construction under a County contract. Such facilities are considered private and therefore must conform to the County Plumbing and Building Codes.

Item #17 (April - Cober 1971)
Property Owner: An. Readi-Mix Concrete Corp.
Page 2

Sediment Control: (Cont'd) Grading studies and sediment control drawings will be necessary to be reviewed and approved prior to the recording of any record plat.

Public water is available in Jopps Road. Public water is required for the private improvement of property in this area of Baltimore County in accordance with the Baltimore County Comprehensive Water plan.

Service within the site from the public system must be in accordance with the Baltimore County Building, Plumbing and Fire Prevention Codys. The service commection to the mater shall be in accordance with the standards of the Baltimore County Department of Public Works.

Public sanitary sewer facilities are not available to benefit this property.

In accordance with the Hallimore County Comprehensive Sewrare Plan, suntary facilities are planned between 1970 to 1980 and individual sewerage prehen will b. empitted where an adequate and sake gratem for disposed to the property of the

This plat should be revised to reflect a solution to the problems of ate access, public water supply, storm drain disposal and sanitary waste

Sound 5. Diver

END: EAM: OMK: 88

cc: John Somers File (3)

Key Shest: M-NW Positition Sheet: 35 NE 22 Topo: NE 9 F Tax: 71

#### BALTIMORE COUNTY, MARYLAND

WALL OFFICE COMPERONDENCE

Mr/ Edward D. Hardesty	
TO Zoning Commissioner	Date May 12, 1971
FROM Project Planning Division	

SUBJECT. Zoning Advisory Agenda Item 117

April 27, 1971 April 27, 1971 Ark Readi-Mix Concrete Corp. Joppa Rd., 675' W. of Jasoer Avenue

This plan has been reviewed and there are no site-planning factors

#### BALTIMORE COUNTY MARYLAND

INTER OFFICE CORRESPONDENCE

5	TO Zoning	Date April 29, 1971
I	FROM Jack Dietrich - Plans Review	
5	SUBJECT #17 Ark Readi-Mix Concrete Co Joppa Rd. 675' E. of Jass	orp. per Avenue

No comment from the Buildings Engineers Office, at this time.

To: Mr. Edward D. mardenty, Zoning Commissioner

FROM: Planning Division Fire Provention Bureau

SUBJECT: Property Comer:

Ark Readi-Mix Concrete Corporation

Location: Jopps Road, 675' W. of James Avenue

Trees # 17

Zentus Asessis

Fire hydrants for the proposed site are required and shall be in accordance with Baltimore County Standards. Additional on site hydrants shall be

Respectively selected and

BALTIMORE COUNTY, MARYLAND

DEPARTMENT OF TRAFFIC ENGINEERING
JEFFERSON BUILDING
TOWSON, MARYLAND 21204
INTER-OFFICE CORRESPONDENCE

Edward D. Hardesty Attn: Oliver L. Myers

C. Bichard Money

PPOM.

SUBJECT: Item 17 - Cycle Zoning
Property Owner: Ark Readi-Mix Concrete Corp.
Joppa Road W. of Jasper Avenue
ML with variance for building offset to prop. lines

The subject petition is requesting a change from DR 5.5 to Mt. This change would increase the trip density from 110 to 700 trips ner Jay. This increase in trip density should not create any major traffic problems to Joppa Road. However, should this area be considered for industrial uses, more adequate access than now exists, must be provided.

Date May 12, 1971

CDM . --

# BALTIMORE COUNTY, MARYLAND

INTER-DESICE CORRESPONDENCE

Mr. Edward D. Hardesty, Zoning Commissioner Date May 10, 1971 The Commissioner Patthr. Oliver L. Myers Date. May Office of Zoning Commissioner FROM H. B. Staab - Industrial Development Commission

SUBJECT. Item No. 17 . Reclassification Cycle Agenda
Owner: Ark Readi-Mix Concrete Corporation
Location: Jopa Road, 675 West of Jasper Avenue
Present Zoning: D. R. 5, 5 (formerly M. L.)
Proposed Zoning: M. L. with Variance for building offset to property lines District: 11th Sector: Northeast

The Industrial Development Commission has reviewed the subject

The use of the land has been industrial in character for some time as a permitted use in the M. L. zone. We believe a continuation of this use and zoning classification is a reasonable request and should

H. B. STAAB

### BALTIMORE COUNTY, MARYLAND

INTER-OFFICE CORRESPONDENCE

TO Mr. Oliver Myers Date May 13, 1971 FROM Ian J. Forrest SUBJECT. Item 17

17. Property Owner: Ark Read:-Mix Concrete Corp.
Lecation: Joppa Ad., 675' W. of Jasper Avenue
Proposed Zoning: M.L. with Verlance for building
District: life Sector: Northeast
District: Northeast
Northeast

A revised plan must be submitted showing the existing water supply and sewerage system. A detailed drawing of the present wash station must be submitted to this office for approval in order to assure proper disposal of water water underground.

Chief / Chief Water and Sewer Section BUREAU OF ENVIRONMENTAL HEALTH

IJF/ca

P. O. How #4 Perry Hall, Haryland 21123 August 22, 1966

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600

Pr. Frederick L. Bouberry, Jr. Chairman, Palthore County Council County Office Building 111 -out Checaponte Avenue Townen, Maryland 21204

Dour Mr. Downsoners

This letter is about "A Patch of Mus". By "hat, I am not referring to a movie currently showing by that mus, but to a particular patch of blue designating an H. L. toon on the New Methodstern Scoting Inc. This patch of blue was not on the paper of the court Council." The patch of blue was not on the paper operated by the Planning Board, but was on the paper operated by the County Council.

I personally and several other numbers of our Association distribly attended the Flanding Fourd and County Council public hearage and the patch of blue was not on any planning imps, are was it requested to be put on its

any planning maps, nor was it requested to be put on it.

Figure 1 have a displayed is located south of Logia Road and shour midney between fewered Road and Foliair Road. It comprises 3.25 earns and 16 is owner by Ark Road—and Concrete Corporation. This corporation provided a green and the second of the comprises of the concrete and an expectation of the comprises of the concrete plant (a ranning-terming operation). At different times they exceed a small and ground pits. Along with this mining of cand and graved they set up a readistic concrete plant (a ranning-terming operation). At different times they exceed a building permits. In 35 fixes and treet equals groupe, all without obtaining any building permits. In a fixes a direct experiment of the way and the candidate permits. In a fixed without a brinking permit. This same composition node to additional purchase brinking about the towns of the fixed without a brinking permit. This same composition node to additional purchase brinking along the towns of the fixed without a brinking permit. This same composition node to additional purchase brinking and truck and provided to operate their operations by a contract which is a substitute of the contract trucks and flushed contract trucks and flushed contract of the contract trucks and flushed contract of the contract trucks and flushed contract of the contract trucks of flushed contract of the contract trucks and flushed contract of the contract trucks and flushed contract of the contract trucks of flushed contract of the contra

cally did not get helden product but ignored cottons tool to legalize their operations on the best of the legalize their operations on the legalize their operations of the legalize their operations of the legalize their operations of the legalize the l

I wish to inform you, the other members of the County Council, and the County Processive, that as industrian has been filed to empend this "such of Rice" on the Eartheastern thin, to feel that the scain lines of children County are there for the procession of its citizens, You you Councilmon to have legisled the actions of this county, you have

Mr. Frederick L. Demberry, Jr.

August 22, 1955

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caretioned this type of abuse, and we feel it was an entreasty ill-advised ection. We trust if you condider the facts of this case, you will not oppose the injunction. I have deceased the case with the facts of the fanding and he has agreed not copyone this injunction. I also yeaks to the Flanding Lord at this mosting of August II, and inflormed that that the Hartheastern Hop which they approved, nor not the same may which the county Countil agreed because of a Whitch of 190%. All how the name may and you will see a "Patch of Slur" sticking our like a sery the bin the middle of a residential ergs.

The financial characteristic of the soning laws by this composition remains as an energy in the financial characteristic chara

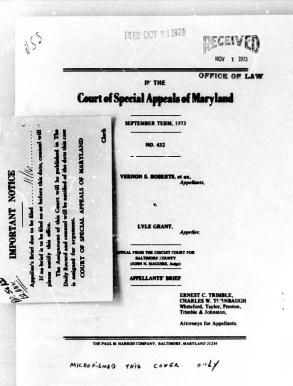
Think you for any consideration of this natter. A delegation from our discountion would like to discount this matter further with you and any or all numbers of the Council at your convenience.

Joyns-Haghest Improvement Association compratabates you and the other Community, the Flanding loand and the Flanding Staff on your outstanding schievement in adopting the new Northeastern May with the exception of "A Patch of blue".

Very truly yours.

John L. Fanton Vice Premier -Jopps-Lagledt Improvement

J.T/out





	ZONENG: Press 1.R. 5.5 to M. Zono. Presiden for Marianes	į
	Portion	į
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100	DATE & TIME: PRIDA	į
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3	Property Named to D.E. 44	
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	of the required 50 feet; and permit the existing healthing to	į
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	parking strip next to a residential second femalesty.	
	Section 250 and 242.1 - Prop	
	749.2 - State Yard - SD Stat.	
9	363.4 - Presimity of Structures to Seridential Zapes - 125 Sect.	۰
	of any residential peak breakery.	•
line.	County	į
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	April 24, 1952 and recorded attong the Land Records of Baltimore	
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	month or New 27 to W 200.00 ft.	
	dated Privatory 23, 1986, remains thence and binding recognity on	
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	AND STATE OF THE S	į
	veget by Prederick A. Bernsey	í
	Concrete Corporation and laring stor all that parcel of land which	į
	and recorded among the Land Records of Bultimore County in	
	Liber GLB 2020, falls 3-6, was conveyed by Frederick A. Hornang	
	and wife to Ark Aredi Mix	

VARIANCE IN DISTRICT PREAST PROTOR Press Fr.E. S.S to M.L.	ORIGINAL OFFICE OF
No. Bear York and Nr. Biglesing 1884.06 or Broth olds of Jugan	Towson I MES
TIME: PRIDAY,	TOWSON, MD. 21204 August 16 - 19 71
	THIS IS TO CERTIFY, that the annexed advertisement of The Zoning Commissioner of Baltimore County
	was inserted in THE TOWSON TIMES, a weekly newspaper publishe
or Verticery from the photoses of Rabbinson with a firmt yard of 65 of the required 75 feet. I a side your of 12 feet	in Baltimore County, Maryland, once a week for one successful weeks/before the 16 day of August 19 72 that is to say, the sam
and he had and he years of the head of the	was inserted in the issuer of August 12, 1971.
feet, and to press of the boundary lines reprinted 25 feet to part to a residential property to be	STROMBERG PURLICATIONS, In
Vand - 202.1 - France Vand - 20 fee.	on Leath Mergan

BALTIMORE CO'INTY, MARYLAND OFFICE OF FINANC. REVENUE DIVISION MISCELLANEOUS CASH RECEIPT

WHITE - CASHIER DISTRIBUTION st of appeal - Ark-Readi Mix Concrete Co.

Mgo G Returned

The Record Commissioner of Religious County, by motherity or the Regulations of Regulations of Religious or R
Summers County, will beld a public bearings Francis Sealing D.S. 5.5
Renting Seguiarians of Baltimer. County is garmin a front yard of 61 feet method of the rentired
of 12 feet about to permit a side yard of 12 feet about the property line inclosed of the required in feet; and to permit a year yard of 1 feet;
Seet; and to permit the existing emilding to be located within 12 fact of a residential second boundary along the couth 1 desires to
within 4 feet of a residential send building slong the north 45 degrees 1, minutes west 459.07 feet line
and to permit parking along the boundary lines instead of the re- quired IS feet no parking strip next to a recodential sound becomes
The Lening Regulations to be excepted as follows: Section 155 and 141.1 — Front Yards—75 feet.
242.4 — Proximity of Structures to Sendential Sense-125 feet
242.4 Off-Street Parking 25 foot of any residential and boundary. All that parcel of land in the
Consty, FROM DR.—5.5 TO ML.  BEGINNING for the same at a point distant 575 ft.
Stong the muth conterline of Jappa Bood from the center line of Jappa Armine and So' 20' ao' W 1022.to ft. measured acutherly from the
being also at the beginning of the first or Net' 33' or W 433.07 ft. ino of that parcel of lead which by dead dead April
of Beltimore County in Liber GLB 1327, fello 312, was convayed by Frederich A. Horning and wife to
running thence and binding on said first line N45' 35' 80' W 455.07 ft. to the beginning of the seco.d line of the directed
thesee and binding on said second line and sinding reversely on the third line of that percel of land which by deed dated February 21,
Shoords of Baltimore County in Liker GLB 1929, folio 225, was outroyed by Frederick A. Hornoug and wide to Ark Boat, My Concess
Comparation, NEL* 10" NO" E a total distinct in all, 140,00 ft. to the angul or Nel* 27' 00" W Man or R. line in the deed, Hornung
thes, dates! February 23, 1854, Fun- ning theore and binding reversely in said second line 850° 27° 100° E 231.00° C, to the and of the
line in last meetiened deed, running and binding reversity on the first line in the last men- tioned deed to Ark Read-Min Con-
23, 194 and binding on the 4th line of the discossid deed to Ark Bendi Miz Concrete Corporation deted April 24, 1821 art 22 and 22
a total distance in all of 197.40 ft to the place of beginning. Centaining 2.25 acres of land more or loss.
which by doed dated April 24, 1952 and recorded among the Land Re- tords of Baltimore County in Liber GLB 2727, folia 32, was common
by Frederick A. Hornung and wife to Ark Reads-Mix Concrete Cor- poration and being also all that parcel of land which by deed dated
among the Land Records of Balti- more County in Liber GLB 2929, fields 325, was conveyed by Frederick A. Hormang and wife to Ark Hard
Mix Concrete Corporation.  Being the property of Ark Readi- Mix Concrete Corporation, as shown on plot plan filed with the Zoning
Rearing Date: Friday, September 3rd., 1971 at 10.00 A.M. Public Rearing: Room 100, County Office Sellidge, 111 W. Change
Ty order of the Roning Commissioner of Saltigues County
- II

## CERTIFICATE OF PUBLICATION

TOWSON, MD.,
THIS IS TO CERTIFY, that the annexed advertisement was
published in THE JEFFERSONIAN, a weekly newspaper printed
and published in Towson, Baltimore County, Md., once the county
lay of, 19. 11, the first publication
ppearing on the last day of suguest
9. 72.
p THE JEFFERSONIAN,
Manager.

PETITION	M	MAPPING PROGRESS					SHEET			
FUNCTION	Wall Map		Original		Duplicate		Tracing		200 Sheet	
	date	by	date	by	date	by	date	by	date	
Descriptions checked and outline plotted on map			9					.,	doie	by
Petition number added to outline										_
Denied									-	
Granted by	+		-							
EC, BA, CC, CA										
Reviewed by: 12/11/			Ci	hange	Plan in outl	ine o	r desci	iption	Y	

494341	BALTI ORE COUNTY, MARY AND	9 7865 <b>9</b>
	Receive Division COURT HOUSE TOWSON, MARYLAND 21204 BL-ED	
To:	non 5. Roberts Zoning Dept. of Baltimore Counting Co	TOTAL ANOU
QUANTITY	DETACH ALONG PERFORATION AND VOCA	\$50.00
12 1129	Potition for Reclassification for Ark Bandi-Mix Concrete Corp.	50.00
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	0 0	
	CERTIFICATE OF POSTING	
1 Lyin_	20MING DEPARTMENT OF BALTIMORE COUNTY Towner, Moryland	# 72 -47-KA
District. // #	Date of Proting G. Tonday Sept 3 191 C. 16 as Made West Concerned Caryl May 1814 All Been So Liste J. F. J.	Chy 12-21
Posted for: Make	y today sept I lette 10.00	M.M.
Petitioner: - CHL	Crade This Concrets Corp	00.1120
East y Justin	Janes Der Se delle giff	AU AM UM
Location of Signs: (2).	3 Add to Joff Porch / Part	offed 1824 Se
J. Josp. R.		
Posted by	Date of return: 4	14.12.21

	appeal		
2 Segin	CERTIFICATE ZONING DEPARTMENT O	POSTING F,BALTIMORE COUNTY Moryland	#72-47-BA
District. //		monto de	Ou - 2 - 1971
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Ernest C. Trimble, Esq., 464 defference building Tousen, Heryland 21204	ter ·
BALTIMORE COUNTY OFFICE	OF PLANNING AND ZONING
County Offic 111 M. Chessp Towson, Mary	seke Avenne
Your Petition has been rec	eived and accepted for filing this
	day of, 1970
	Educa D. Hardesty EDWARD D. HARDEST Zorning Complesioner
Petitioner Ark Smil-Mis Concrete Cor	All la
Petitioner's Attorney Grant C. Tri	to le lag Reviewed by Marie J. Mayer

494-2413	BALTI ORE (	OUNTY, MARY	IND	4023
		Recense Distribus OURT HOUSE N, MARYLAND 21204	E DATE A	o 16, 1972
To:	Ernest C. Trimble, Esquire 305 W. Pennsylvenia Avenue Townen, Maryland 21204		County Board of / (Zendag)	Appeals
DEPOSIT TO	ACCOUNT NO. 01.712	RETURN THIS FOR	TON WITH YOUR REMITTANCE	\$ 18.00
SERVICE LA	Cost of Cartified Decuments - Car Reg	the raw - I state at	-	\$ 18.00
	Ada	Read-Mix Concrete Corp. Honor	•	

MPORTANT: MAKE CHECKS PAYABLE TO BALTIMORE COUNTY, MARYLAND MAIL TO OFFICE OF FINANCE, REVENUE DIVISION COURTHOUSE, TOWSON, MARYLAND 21204

