FROM AREA AND HEIGHT REGULATIONS 73-77-A

a. Height: 50' permitted to 150' sought (Section 1802. 2A) *****

of the Zoning Reg

Practical difficulty. (See Memorandum attached

See attached description

v AL

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Preserve is to be posted and advertised as pres

then Hempher ? Georgie L. Hampshird Legal Owner 402 Highland Avenue

Towson, Maryland 21204

Armiger-Petitioner Attorney

-X-1-M.

of August 1985[2], that the subject matter of this petition be advertised, as required by the Zening Law of Baltimore County, in two newspapers of general circulation through the Latifachial County, that property be posted, and that the public bearing be had before the Zoning Commissioner of Baltimore County in Room 10s, County Office Building in Towson. Baltimore

June 28, 1972

Beginning for the same at a point which is northeasterly 620 feet more or less measured from the intersection formed by the centerline of Chesapeake Avenue and the centerline of Dixie Drive, said point being on or near the center of wenue at the end of the fourth line of that parcel of land described in a deed dated June 5, 1943 from Mellie L. Gessford, Executrix to Gaylord R. Auer, et ux, and recorded among the Land Records of Baltimore County in Liber R.J.S. 1289, Falio 253, running thence binding reversely on the fourth through the first lines of said deed and binding in the bed of Chesapeake Average the four following courses, viz: (1) North 19° 30' East 317 feet, (2) North 39° East 61.83 feet, (3) North 70° East 60 feet, end (4) North 72° 43' East 168 feet to the beginning of the first parcel of land as described in a deed dated June 5, 1943 from Nellie L. Gessford, ried to Gaylord R. Auer, et ux, and recorded among the Land Records of Saltimore County in Liber R.J.S. 1289, 7.110 255, running thence binding on the first through the third lines of said last mentioned deed and binding ir the bed of Chesapeake Avenue the three following courses, viz: (5) North 74° 45' East 100 feet, (6) North 81° 45' East 65 feet, and (7) South 84° East 77 feet, running thence binding on the fourth and fifth lines of the second mentioned deed the two courses, viz: (8) South 20° West 558 feet, and (9) along a curve to the right with a radius of 52 feet for 77 feet running thence (18) North 72° 15' West binding for part of the distance on all of the sixth line of said last mentioned deed and binding for the remainder on all of the third line of the second parcel of land described in the second ment oned deed, in all 357 feet to the place of beginning.

Containing 4.7 Acres of land more or less.

MEMORANDUM

There exists a haunted house in Towson, known as the Old Aper House. Placed there first by the dreams, later m intained by the aspirations and finally ruined by the stupidity of man. it stands as a spectral monument to the utter confusion and chaos created by the adoption of Bill 100 (1970).

This 4.7 acre property had, until 1969, been the private residence of This 4.7 acre property had, until 1969, been the private residence of Mr. Peck Auer. The premises are thickly wooded, virtually covered by trees ranging in height from 35 feet to 100 feet, and the dwelling house of Mr. Auer, now in ruins), occupied a fairly level plateau in almost the exact center of the tract. Except for this plateau, the balance of the property is extremely precipitous, and test boring shows substantial rock burden, and indeed, on some portions of the property there are out croppings on the land.

It is perhaps of great significance that when Mr. Ralph Talbot developed Southland Hills, he very thoughfully excluded the subject property and two other properties north of the Auer tract from his development, since the terrain characteristics would not have permitted him to develop those particular properties for individual residences similar to those in Southland Hills.

The variances being sought are:

a. height: 50° permitted to 150° sought. (Section 1302. 2 A)

The very complex numbering of the regulations must in itself tell much about the absolute fantasy of this legislative jewel.

As matters stand, the owner of the property in this case are, on the one As matters asses, the owner of the property in this case are, on the one hand, permitted to build 26 whelling units, (apartments, town houses, detached or semi-detached iouses, group houses, otc.et.). On the other hand, the limitations on the height they may build the units, coupled with the restrictions imposed by the residential buffer zone requirement, afford them a meager volume of space in which they may construct these pe intited units.

The following factors are unique to this property in this area:

- Topography
 Area of property
 Forestation of subject tract
 Orientation to existing housing a id institutions

Topography: While perhaps not unique in Baltimore County, this is the most extreme precipitous property in the neighborhood having an extreme gradient in all but one tiny plateau whereupon is sited the "ghost house". A large underburden of rock runs throughout the property close to the surface.

9-26 CAS

Con. of Special Appeals

NOTICE Kindly conform the title of your brief in accordance with the changes made in the title of the case as it

appears on this receipt

No. 650 , September Term, 1974

Paul K. Hampshire et ux

George W. Baker, Jr., Esquire William P. Baker, Ecquire

Attorneys for Appellant

mento. E. Erlandson et al

Richard C. Murray, Esquire C. Eugene Schmidt, Esquire

Attorneys for Appelled

The Record in the captioned appeal was received and docketed on

The brief of the APPELLANT is to be filed with the office of the Clerk on or before ... November 4, 1974

The brief of the APPELLEE is to be filed with the office of the Clerk

This appeal has been set for argument before this Court during the month of February 1975

Stipulations for extensions of time within which to file briefs will not be granted where the request will delay argument (Rule 1030 (c) 1).

Counsel is likewise notified to advise the office of the Clerk (Pursuant to Rule 1047) of intent to submit on brief at the time of filing his brief. No submission on brief will be accepted within ten (10) days prior to the date of argument without specially obtained permission of Court.

APPEAL DATE (according to Court Docket) 8/26/74

Paid 10 9.30 AM

JULIUS A. ROMANO

Area: This property is 4.7 acres in extent, but by virtue of the residential buffe, zone restrictions, has an unrestricted building area of a fraction of an acre. (See exhibit #1).

Forestation: This property is beautifully enriched by hundreds of trees of all sizes, ranging up to seventy foot giants well over 100 years old.

Orientation to Existing Structures: The subject tract stands back to back with the charming and well-maintained community of Southland Hills to its east and south and would have no ingress or gress through Southland Hills, and no perceivable impact upon it. Facing Burnbrae, another such community, and the YMCA to its west, it is separated from Burnbrae and the YMCA by Chesapeah: Avenue, a one-way south-bound public street. To the north is the nearly completed Masonic Temple building, a community half for the use of the Masonic Order.

The practical difficulty, unique to the petitioners' property, consists In a practical difficulty, unique to the petitioners' property, consists in the extreme topography, rocky subsoil and limited area. A relief from these difficulties is sought by this variance petition. As a beneficial by product many of the lovely old trees can be proserved and surface runoff can be minimized. A development in character and harmony with the surrounding neighborhood scan be constructed --it the obvious disadvantages of developing the property as it must now be developed will be avoided.

"To every thing there is a season, and a time to every purpose under the Heaven;

A time to be born, and a time to die; a time to plant, and a time to pick up that which is planted;

A time to kill, and a time to heal; a time to break down, and a time to build up. "

Ecclesiastes 3: 1-3

W temper John Warfield Armiger, Esq. Attorney for Petitioners 200 Padonia Road, East Cockeysville, Maryland 21030 666-0440

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LAW OFFICES COOK, MUDD, MURRAY & HOWARD

TOWSON, MARYLAND 21204

TEL -HONE 823-4-11

8 February 1973

Zoning Commissioner County Office Building

Re: No. 73-77-A Petition of Paul K. Hampshire

Dear Mr. Commissioner:

Enclosed you will find an Order for Appeal in the above matter together with a check in the amount of \$35.00 payable to "Baltimore County, Maryland".

Very truly yours,

Richard C. Murray

RCM/s Enclosure

BAKER AND BAKER

November 8, 1974

Mrs. Edith T. Eisenhart Administrative Secretary County Board of Appeals County Office Building 111 West Chesapeake Avenu Towson, Maryland 21204

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Re: Hampshire Zoning Case Chesapeake Avenus

Dear Mis. Eisenhart:

I am enclosing for your information a copy of a Motion filed by Mr. Hessian to appear as Amicus Curie in the Court of Special Appeals of Maryland in the Hampshire Zoning Case and of my Answer thereto.

Sincerely yours,

Reid Mirly

RE: PETITION FOR A VARIANCE S/S of Chesapeake Avenue, 620' W of Dixie Drive-9th District Paul K. Hampshire, et ux Petitioners NO. 73-77-A (Item No. 9)

BEFORE THE ZONING COMMISSIONER OF

PALTIMORE COUNTY

ORDER FOR APPEAL

MR. COMMISSIONER:

Please enter an appeal in the above entitled matter to the County Board of Appeals on behalf of the following persons;

> Mr. and Mrs. Quentin E. Erlandson 9 Burnurae Road Towson, Maryland 21204

Dr. and Mrs. Loren D. Jensen 10 Burnbrae Road Towson, Maryland 21204

Mr. and Mrs. C. Eugene Schmidt 303 Alabama Rosa Towson, Maryland 21204

Mr. and Mrs. Joseph F. Davis 305 Alabama Road Towson, Maryland 21204

Richard C. Murre Cook Midd, Murray & Howard

409 W. hington Avenue Towson, Maryland 21204 Phone 823-4111 Attorneys for Protestants.

MAY 2 1 1976

COUNTY BOARD OF APPEALS

OF

BALTIMORE COUNTY

Paul K. Hampshire, et ux No. 73-77-A

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OPINION

This case comes to the Board on capeal from an Order of the Zanina Commissioner granting the Petitioners' request for a variance to permit a height of one hundred fifty (150) feet in lieu of fifty (50) feet as required by the Baltimore County Zoning Regulations. The Board feels impelled to make it clear at the outset that this case does not involve any change in zoning classification or any change whatever of a previous ; oning application for apartment zoning under the old regulations prior to the passage of Bill No. 100, which effective date was March 24, 1971. At that time the Petitioner had requested D.R. 16 zoning on the property; however, the County Council, at the time of the adaption of the new zoning maps, placed this property in a D.R. 5.5 classification. The gross grea of the property is 4.7 ocros, which would allow for the construction of 25 - 26 dwelling units of any type, whether individual homes town houses, apartments, or any other use, so long as the same was confined to residential ent; and the only matter therefore before the Board is whether or not the Petitioner should be granted a height variance to allow him to build one structure of a height greater than the allowed 50 feet rather than have an allowable density spread over the To achieve this the burden is on the Petitioner to show practical difficulty or unreasonable hardship, as well as a lack of any detriment to the health, safety and general welfare of the community

This property is located on the south side of Chesapeake Avenue approxi mately 600 feet west of Dixie Drive, in the 9th District of Baltimore County, and is within a short distance of what has been described as the Towson Core Center, which appears on the Guide Plan Maps as a sector center, being the largest type of commercial-industrial

Paul K. Hampshire, et ux - No. 73-77-A

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same is hereby GRANTED, subject to the approval of a site plan by the Burn Public Services and the Office of Planning and Zoning.

Any appeal from this decision must be in accordance with Chapter 1100, subtitle B of the Maryland Rules of Procedure.

> COUNTY BOARD OF APPEALS OF BALTIMORE COUNTY

Paul K. Hampshire, et ux - No. 73-27-A

guide plan areas in Baltimore County. Across Chesapeake Avenue from the subject property is a large tract of land owned and operated by the YMCA as a community building, to the east is the institutional use of the Masonic Temple, and to the south it abuts the rear yards of houses facing on Alubama Road.
The topography of the property is extremely rough, consisting of what may be described as a ravine with a small plateau at the top, with a stream running along Chesapeake Avenue at the northernmost boundary of the property, and is presently "improved" by an old frame dwelling which has been vandalized and is almost in ruins at the present time

Mr. Hampshire testified at the hearing that he wishes to construct one building, which will only occupy from three to five percent of the total land, the rest being left for open space, presently existing trees and parking greas. He has asked for a variance to a height of 150 feet but testified that his architects have advised him that his plans can be carried out with a maximum height of 133 feet. The proposal is to divide the buildings into floors of 9600 square feet rach, having 13 floors at the most, with parring space underground, to be sold as condominium apartments, which, of course, would be limited to the number of dwelling units allowed for the entire tract under the D.R. 5.5 zoning, namely, twenty-six apartments more or less, assuming that there were to be more than one cpartment on each floor. The lot is heavily wooded with what can only be described as old and beau" of trees, and the proposed use would allow them to remain and with much better care and preservation than they are presently having. The plat presented by the engineers in evidence (Exhibits No. 1 and No. 1-A) shows that the proposal will more than meet every other requirement of the Baltimore County Zoning Regulations, i. e. as to setbacks, open space, parking areas, roadways and access roads, which will be only to Chesapeake Avenue and not to Alabama Road. The plans as presented are entirely in accordance with both the letter and the spirit of the Zoning Regulations as to use and every other requirement other than height, which is the variance

There was testimony by Mr. Hampshire, and also by competent engineers, that there would be practical and unreasonable hurdship in attempting to make any other

PETITION FOR A VARIANCE BEFORE THE ZONING COMMISSIONER 9th District Paul K. Hampshire, et ux OF NO. 73-77-A (Item No. 9)

BALTIMORE COUNTY ... 111 :::

The Petitioners request a Varian e from Section 1802. 2A of the Baltimore County Zoning Regulations to permit a height of one hundred and fifty (150) feet in lieu of the prescribed fifty (50) feet. The property is located on the south side of Chesapeake Avenue, six hu.dred and twenty (620) feet west of Dixie Drive, in the Ninth District of Baltimore County and containing 4. 7 acres of land, more or less,

Evidence on behalf of the Petitioners indicated that they acquired the property approximately two and one-half (2 1/2) years ago and that the property is bounded on the south with individual homes, the Masonic Temple on the east and the YMCA property on the north. It was indicated that two (2) buildings are proposed, one of which is to be twelve (12) stories and the other, to be thirteen (13) stories and would be neveloped as condominium type complexes There would be no rentals, but each condominium would range in sale valua from Eighty Thousand Dollars (\$80,000) to One Hundred and Fifty Thousand Pollars (\$150,000) per unit, depending on the size, etcetera,

The property is presently zoned D. R. 5. 5 and if developed into single ily units, would necessitate extensive roads, driveways and utilities. Due the topography of the property, which slopes severely, the average grade of oads would be an excess of ten (10) per cent

John Hocheder, Jr., engineer testifying on behalf of the Petitioners. dicated that most other properties to the east and north of the subject property have good topography. He also indicated that the subject property is unique because of its grade and topography. It was also stated by

Paul K. Hampshire, et ux - No. 73-77-A

Luyout for the use of this property within the Zoning Regulations, which opinion was fundamentally based on the topography of the site and an attempted plan to plat a development in any other use, which it was testified would not work under any other D.R. 5.5 use. All utilities, including water and sewerage facilities are available at the site and adequate. It is obvious that this development would not tend to over crowd schools in the area nor increase the traffic to any great extent.

It was testified by a qualified realtor and appraiser, Mr. Hugh Gelston, that this location was ideal for its planned use, that there were large open spaces nearby in connection with the institutional uses which would fit in with the proposed plan, and that the Hampshire lot additionally only adjoined four or five lots on Alabama Road to He expressed his opinion that the effect of the proposed construction on the value of neighboring proporties would be favorable rather than detrimental, and he cited many other areas where apartment construction has had this effect in support of his opinion He further testified that the construction of small garden apartments which would be allowed under the zoning would be detrimental, as it would necessitate the destruction of almos all of the large trees, and that it would be a great waste of land for the small number of cottages which could be built due to the top graphy, which type of development would also force the removal of most of the trees and shrubbery. He also pointed out that the construction of this mid-rise condominium would attract older people, few children and afford a much higher degree of security than any other type of development allowed. A number of residents in the neighborhood were in favor or the proposal, and probably more were opposed to it for varying reasons

The Protestants presented an anginee, Mr. Robert A. Whiteford, of the Greiner Environmental Systems, Inc., who stated he had reviewed the plans and prepared himself a proposed garden apartment layout which would provide for two three story buildings containing respectively thirteen and twelve units, for a total of twenty-five, at 1250 square feet each. It appears to the Board that such construction, which would be allowed without a variance, would be much more detrimental to the neighborhood than any proposed by Air. Hampshire. On cross-examination Mr. Whiteford was forced to

Mr. Hocheder, that if the property were developed into garden type apartment units, that portion of the subject property with good topography could not be developed because it falls within the required transitional area adjoining single family dwellings

Residents of the area, in protest of the subject Petition, indicated that they do not want to live near or next to high rise towers. They felt that the property should be developed as single family dwellings.

Without reviewing the eridence further in detail but based on all the evidence presented at the hearing, in the judgment of the Zoning Commissione of Baltimore County, the Petitioners have met the burden of proving hardship and unreasonable difficulty and that the proposed improvements will not be detrimental to the health, safety and general welfare of the community. There has been a need experienced for the availability of condominiums throught Baltimore County and the country. If developed as proposed, much more open space would be a royided. Because of the topography involved, its location to the Towson Core, the subject property should be developed as proposed.

Therefore, IT IS ORDERED by the Zoning Commissioner of Baltimore County, this 12 day of January, 1973, that the herein described Petition for Variance to permit a height of one hundred and fifty (.50) feet in lieu. f he required fifty (50) feet should be and the same is hereby GRANTED from and after the late his Order, subject to the suproval of a site plan by the real of Public Services and the Office of Planning and Zoning

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Paul K. Hampshire, et u. No. 73-77-A

admit that he had to agree with the Petitioners' angineer that individual lots would be impractical on the topography as it exists, and would further be damaging to the appearance in that it would require the destruction of most of the large trees.

The Protestants further produced Mr. Frederick P. Klaus, a realtor and appraiser, who expressed his opinion that the property could be developed as per Mr. Whiteford's plan, only provided it were used for very expensive deluxe apartments in garden-type buildings because, as he expressed it, how could twenty-five small apartments support all the necessary proper upkeep of woods, swimming pool, etc. necessary for the almost five acres. Luxury condominiums are exactly what Mr. Hampshire is proposing for this tract, and the Board is of the opinion that the pieces as submitted constitute the most satisfactory use of the land, both in accordance with the general plans for Baltimore County, and in its effect upon the immediate neighborhood.

Under all the evidence in the case, and after considering the exhibits and viewing the property, the Board has come to the conclusion that the judgment of the Zoning Commissioner should be affirmed, and the variance requested hould be granted to a height of 133 feet, as testified to by the owner, rather than the 130 feet requested as an approximate height in the petition. William H. McLean, Jr. vs. Joseph L. Soley, 270 Md. 208 : Loyola Building & Loan Assn. vs. Buschman, 227 Md. 243, 176 A.2d 355 (1961); 2 Rathkopf, The Law of Zoning and Planning, (3d ~d. 1972) 45-28, 29. In the judgment of the Board the Petitioners have met the burden of proving hardship and unreasonable difficulty, and that the proposed improvements will not be detrimental to the health, safety and general welfare of the community

ORDER

For the reasons set forth in the aforegoing Opinion, it is this 8th day of February, 1974, by the County Board of Appeals ORDERED, that a Varionce of one hundred thirty-three (133) feet in lieu of the required fifty (50) feet be and the

January 12, 1973

John W Armiger, Esquire 200 Padomis Road, East ockeysville, Maryland 21030

> RE: Petition for Variance 5/S of Chrsapcake Avenue, 620' W of Dixle Orive -9th District Paul K. Hampshire, et ux Petitioners No. 73-77-A (Item No. 1)

I have this date passed my Order in the above captioned accordance with the attached,

Very truly yours, S. ERIC DI NENNA

SED: vte

Richard Murray, Esquire Mercantile-Towson Building Towson, Maryland 21204

C. Eugene Schmidt, Esquire 40? Chesapeake Helld Towson, Maryland 21204

FLWS F08 RECEIVED ORUCR

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COURT OF SPECIAL / PPEALS

Santanher Term. 1976

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NOTICE FOR LEAVE TO APPEAR AS ANICUS CURIAS

BALTINGRE COUNTY, MARYLAND, by John W. Hessian, III. ownty Solicitor, moves for leave to appear in this appeal as micus curies, respectfully suggesting to the Homorable Court that said lotion is based on the following grounds, vis.:

- 1. That there is present in this appeal on issue which the public interest of the citizens of fultimore County, as distinguished from the p. ticular and esecutic property right of the individual parties herein, win; whether as a matter of law veriences from the basis scring regulations may be granted by the County Fourd of Appeals without record for the spirit and interest of said regulations, as required therein.
- 2. That the Hevent's interest in participeting in this is that the criteria applicable to the granting of variances from the heigh: limitations prescribed of the Baltimore County Zoming R ,ulations stained at the highest standard because of the importance of such limitaries to the "Penatry-Basidearial" seator concept peningdored by the County Council of Baltimore County.
- 3. That the Movent respectfully suggests to this Ronorable Court that it was permitted to participate as anicus curias in proceeding in the Circuit Court for Baltimore County.

AND AS IN DUTY BOUND, etc.

I HEREST CERTIFY, That a copy of the foregoing Murios for per as Amieus Curies and the proposed Order appended thereto. day of October, 1974, mailed to George W. Baker, Jr., Esquire and William P. Baker, Esquire, Allen Burch & Beker, 10 Charles Plans, Baltimers, Heryland 21201, Attorneys for Appellants, and to Murray, Esquire, Cook, Mudd, Murray & Hammed, 409 Washington on, Maryland 21204, Attorneys for the Appelloos.

John W. Heselen, III

Rec'd 11/12/74

commissions and other agencies, including the Board of Appeals. Baltimore County Charter, Sections 508, 605; Baltimore County Code, Art. II, Section 2-16. (Copies are attached.)

- 4. In paragraph 2 of his Motion, the Assistant County Solicitor suggests that the Board of Appeals has not maintained the highest standard as to height regulations. He is in effect setting up himself, a member of the Executive Branch of Baltimore County, as more qualified in such matters than the Board of Appeals which is the body of zoning experts appointed by the Legislative Branch of Baltimore County (The County Council).
- 5. It would be highly irregular for an Assistant County Solicitor who is charged under Sections 50% and 605 of the Baltimor County Charter and Section 2-16 of the Baltimore County Code with the duty of serving as counsel to the County Board of Appeals, to appear in a case as an amicus curiae for the purpose of opposing a decision of the agency for which he serves as counsel.
- 6. If the legislative body of Baltimore County i. not satisfied with the interpretation placed by the Board of Appeals (Baltimore County's body of zoning experts) on the "Variances" Section of the Code, it can amend it.
- 7. It would do extreme damage to the attorney client relationship, to the concept of confidential relationships, and to the public image of the courts and the profession of law if counse for the Board of Appeals is now permitted to appear as amicus curine to oppose a decision of his client.
- 8. In addition to the above reasons which the Appellant contend preclude an Assistant County Solicitor from appearing as amicus curiae for the purpose of opposing the decision of the Boar of Appeals, the office of the County Solicitor has no authority to take an appeal on behalf of Baltimore County except upon the writte order of the County Solicitor, approved by the County. Baltimore County Code, Art. II, Section 2-17: (A copy is attached.) [An appeal to the Court of Special Appeals of Maryland is not

- 2 -

specifically referred to in that section since that section was enacted prior to the creation of the Court o. Special Appeals. It is apparent, however, that that section was intended to include any appeal to an Appellate Court since all Appellate Courts to which an appeal could then be taken from either the state or federal court were listed)

- 9. Although the aforesaid Motion was filed by the Assistant County Solicitor in the name of Baltimore County, it is clear from the record below, and in this Court, that he was and is
- 10. Although the lower court allowed the Assistant County Solicitor to participate in the proceedings in the lower court for the purpose of opposing the decision of his client the Board of Appeals, the Appellants contend that the lower court acted erroneously in so allowing it.

AND AS IN DUTY BOUND atc

William P. Beker

Attorneys fo. Appellants 16 Charles Plaza - Suite 202 kgl'imore, Maryland 21201 539-2846

I HEREBY CFRTIFY, that on this copy of the aforegoing Answer To Motion For Leave To Appear As Amicus Curine was mailed to Richard C. Murray, Esquire, Cook, Mudd Murray & Howard, 400 Washington Avenue, Towson, Maryland 21204 and to C. Eugene Schmidt, 401 Washington Avenue, Towson, Maryland 21204 Attorneys for the Appellees, and to John W. Hessian, III, Assistant County Solicitor, County Office Building, Towson, Maryland 21204.

George W. Baker, Jr.

that the Movemat shell file its brief herein as anicus curias on or before _ day of __

PAUL K. HAMPSHIRE, et uv

Appellants

QUENTON E. ERLANDSON, et al

Appellees

PAUL K. HANDSHIRE, of un

CHIZZY DITY:Z

COURT OF SPECIAL APPEALS

* September Term, 1974

CHIEF DIOCE

OF

ORDER

Solicitor for Baltimore County, Maryland, for Leave to Appear as

the Court of Special Appeals of Maryland, denied.

Amicu: Curise in this Appeal is this day of October, 1974, by

The Motion of John W. Hessian, III, Assistant County

* MARYLAND

* No. 650

COURT OF SPECIAL APPEALS MANTAN CUENTON E. ERLYESON, ot al No. 650 Saptember Torm, 1974 The Motion of Baltimore County, Maryland, for Leave to Appear as Anicus Curias in this Appeal is this _____ day of October, 1974, by the Court of Special Appeals of Maryland, granted, and it is CRIMERED

of Baltimore County and of its various offices, departments, boards

(Copies are attached.)

623, 627 (1946).

PAUL K. HAMPSHIRE, of ur

v.

Appellants

QUENTON L. ERLANDSON, et al

Appel lees

object thereto on the following grounds:

* IN THE

* MARYLAND

* No. 650

.

Piul K. Hampshire and Georgie L. Hampshire, Appellants,

1. Zoning is purely a legislative function. Bd. of Co. Comm'rs. v. Edmonds 240 Md. 680 (1965). The Legislative Branch of

ANSWER TO MOTION FOR LEAVE TO APPEAR AS AMICUS CURIAE

by George W. Baker, Jr., William P. Baker and Allen and Baker,

their attorneys, in Answer To Motion For Leave To Appear As Amicus

Curiae filed by John W. Hessian, III, Assistant County Solicitor,

the Baltimore County government is the County Council. Art. III,

Baltimore County is the body of zoning experts for Baltimore County,

Cf. Finney v. Halle, 241 Md. 224, 241, (1966). It is appointed by

Section 601 of the Baltimore County Charter. (A copy is attached.)

The Board of Appeals thus exercises quasi-judicial and legislative

functions. Mayor and dity Council of Baltimore v. Shapiro, 187 Md.

has filed the metion for leave to appear as amicus curiae in this

case, is in the Executive Branch of the Government of Baltimore County. Baltimore County Charter, Art. IV, Sections 401, 501, 507.

2. John W. Hessian, III, Assistant County Solicitor who

3. The Baltimore County Solicitor is the legal advisor

the County Council of Baltimore County pursuant to Article VI,

see 301 of the Baltimore County Charter. The County Board of

Appeals whose decision was reversed by the Circuit Court for

* COURT OF SPECIAL APPEALS

* Sep'ember Term, 1974

Re- 6 11/12/74

THE CHARTER

(b) Repealed by Bill No. 46, 1965. (c) Monthly legislative session-day. The county council shall also meet on the first Monday of tack month for the purpose of enacting legislation, but if the said first Monday shall be a noliday the said session-day shall be held on the next

acceeding day which is not a holiday.

(d) Meetings. 'The county council may also meet for the purpose of approving the county nudget and performing other duties properly exercisable by the county council under the provisions of this Charter other than enacting legislation at such other times and at such places as the council may deter-

mine.

(c) Energency sessions. The courty council may be called into emergency session for the pr-pose of enacting legislation either by the county executive or by any five councilinen, provided, however, that before any bill shall be passed as such provided, however, that before any bill shall be passed as such of the county that a firmatice with the county that a firmatic was the county of the cou an emergency session, it shall require the affirm

nve merhers of the county cuncil.
(f) Quoran. At all messings of the county cuncil, offser
than energency session, four members thereof chair constitute a querem for the transaction of business.
(g) Reits of precedure. It shall be the duty of the county
cuncil to adopt rules of procedure. (Bill No. 93, 1962, sec.
1; Bill No. 45, 1985.)

Article III. The Legislative Branch.

Sec. 301. Composition.

The legislative branch of the county government shall be composed of the county council and the officers and employees

(a) Presiding officer. The county council at its first regu-lar session in each calendar year shall elect from its member-ship a chairman who shall preside at all meetings. In the

THE CHARTER 8 541

DIVISION 4. REORGANIZATION OF DEPARTMENTS UNDER

Sec. 541. Furthering legislation.

If the General Assembly shall at any time transfer to the voters of the outly or to the contry council jurisdiction or control over the affairs of any of the departments of the county government in excess of the jurisdiction or control vested in the county government by law or by this Chartor, then to the scates of such transfer, the county council may by legislatic and provide for the recognization of such disable provides of the provides of the recognization of such disable provides of the provides of by legislative act provide for the reorganization of such de-paraments and the administration of their affeirs under

Article VI. County Board of Appeals and Appeal Tax Court.

Sec. 601. County board of oppeals; oppointment; terms; com-

There is hereby created and established a county board There is nersoy created and established a county board of appeals consisting of three members who shall be ap-pointed by the county council for three year terms, provided, however, that the first county board of appeals appointed pursuant hereto shall consist of one member appointed for term of one year, one for a term of two years, and the thir a term of one year, one for a term of two years, and the thir for a term of three years. Thereafter, all appointments or reappointments shall be for three year terms, except that an appointment of fill a vecancy occurring before the expiration of a term shall be for the remainder of the unexpired term. All members of the board shall be residents of Baltimore Gucuty, and appointments shall be made so that not more than two members of the board shall be member of the same political party. As congressation, each member of the board shall be paid at the rate of thirty-six hundred dollars (\$5000. 00) per year, unless such compensation be changed as pro-vided in section 608 of this article.

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council and to the county executive, and copies shall be made available to the public and the press no later than September 1, 1988, and every two year; thereafter on the same day. All records of the county auditor and all records and files pertaining to the receipt and expenditure of county funds by all officients. cers, avents and employees of the county and all offices, departments, institutions, loards, commissions and other agen-tical thereof shall be open to the inspection of the accountants conducting the biennial nutil. The county council shall have the power to implement the provisions of this section by legislative act not inconsistent herewith, and to require such that the provision of the section of the sec additional independent audits as it shall deem necessary.

Article IV. The Executive Brunch

Sec. 401. Compositio

The executive branch of the county government shall consist of the county executive, the county administrative officer and all officers, agents and employees under their supervision

Sec. 402. County executive.

(a) Nature and term of office; mode of election; qualifications; salary. The county executive shall be the chief executive officer of the county and the official head of the county government. In such capacity, he shall be the elected executive officer mentioned in section 2 cf article XIA of the

"Since the county executive has the duty to superna; direct and control the administrative services of the county, he must 1 recently as the second of the county he may be a second of the county shuthers, and this is an executive rather than a legislative function. Hornes ." Battimore County et al., 225 Md. 271, 170 Add 777 (1981). This section cited in Cohen v. Ba A.2" '85 (1962) and in Kone v. Baltimore County, 229 Md. 519, 185 A 810 (1962).

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§ 605

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THE CHALTER than the county solicitor. The enemy solicitor shall also be

than the county solicitor. The eventy solicitor shall also be the legal advice and begintaive druitamen for the county council; he shall be responsible for the ministration of the journal of the county council. He shall, upon members and advice and opinious upon any legal questions affecting the interests of the county when the same are consistent that (1) By resolution of the county council, (2) by written to great of the county executive or the county administrative officer, or (3) with the approved of the county administrative officer, by written rev set of the head of any office or depart-ment in the administrative services. All deals, bonds, con-

officer by written requist of the head of any office or department in the administrator services. All deeds, bonds, contract, releases and other legel papers and instruments involving the interests of the county shall, before their exception or delivery, he submitted to the condex obligators and shall he approved by him in writing as to their form and legal sufficiency. The county solition shall have such additional duties a may from time to time he provided by law.

The county solicitor, with the approval of the county execu-

The ecunty sourcitor, with the approval of the occurry execu-tive, may appoint such assistants to serve as members of this legal staff as may be necessary for the proper conduct of the public business of his office, subject, however, to such limit-tions as to numbe, term and compensation as may be pro-vided from time to time by this Charter or by law.

Sec. 510. Temporary additional legal existence.

Nothing in this article contained shall use construed as preventing the county executive, with the approval of the county
council, from engaging the services for a temporary period of
any at orangy or attorney for legal work of an extendinary
nature, when the work to be done is of such character or magnitude as to require legal services in addition to those provisided by the regular staff of the office of hav. By resolution
which shall not be subject to the executive wook, that county
council may, by the affirmative volv of not less that five men.

Sec. 510. Temporary additional legal assistance.

See. 509. Assistants to county solicitor.

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THE CHARTER

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aggrieved thereby may appeal such decision to the circuit coart of Haltimore County, which shall have power to affirm the decision of the board, or, if such decision is not in ac-cord-new with law, to modify or reverse such decision, with or without remanding the case for rehearing, as justice may er without remanding the rase for rehearing, as future like require. Whenever such appeal is taken, a copy of the notice of appeal shall be served on the board by the clerk of anish court, and the board shall promptly give notice of the part hall parties to the proceeding before it. The board hall within fifteen days after the filing of the appeal, the wind evidence of the court within fifteen days after the filing of the appeal, ils with the court the originals or certified copies of all papers and evidence pressuited to the board in the proceeding before it, to gether with a copy of its opinion which shall include a statement of the facts is soud and the grounds for 1'ss decision. Within thirty days after the decision of the circuit court rendered, any party to the proceeding who is agreeived thereby may appeal such decision to the court of appeals of this state. The review proceedings provided by this section shall be section. . The review proceedings provided by this section shall

Ser 605 Employees of the board

The Loard may appoint such employees, and the county executive shall make available to the board such services and freilities of the county as are necessary or appropriate for the proper performance of its delites. The county solicitor or some member of his legal staff designated by hir: shall be appropriated to the service of the ser

Sec. 605. Furthering legislation.

The county council shall have the power to enact further-ing legislation not inconsistent with the provisions of this article to implement and define the powers and functions of the county board of appeals as herein specified. The county council may by legislative act increase the compensation of the members of the county board of appeals provided in sec-

§ 502 BALTIMORE COUNTY CODE 8 501

(b) Other officers. Subject to the approval of the county executive, the county administrative officer shall, in the case of a vacancy or temporary "beence, designate within thirty days a person to serve as acting head of any office or department in the administrative services until the appointment of a successor. Unless at the time of such posintment the temporary appointee is a subordinate officer in the office of department to which he is designated as acting head, he shall possess all the qualifications for the office specified in article V of this Charter for an original appointer.

(c) Limitation on term of temporary appointees. No person shall serve as an acting county administrative officer or acting head of any office or department for a period longer sixty days without the approval of the county council. (Bill No. 95, 1962, sec. 1.)

> Article V. The Administrative Services. DIVISION 1. OUTLINE OF ORGANIZATION.

Sec. 501. General supervision.

Except as otherwise provided herein or in the public general laws of this state, the administrative services of the county shall be subject to the supervision and control of the county administrative officer, who shall be responsible solely to the county executive for their efficient operation and man-

Sec. 502. Composition; restrictions on creation of additional affices and departments.

The administrative services shall consist of the offices and depactments hereinafter enumerated and described. Except as otherwise herein expressly provided, no additional offices or departments shall be realed except by amendment to this Charter. Existing or additional duties and functions may,

BALTIMORE COUNTY CODE this section shall be construed to require the county execu-tive to furnish a copy of any such books, accounts or papers unless the copy is to be certified and unless the prescribed fees have bee puilt in advance. (Bill No. 63, 1964.)

The liquor inspectors of the county shall receive an annual nalary of two thousand seven hundred dollars, accounting from June 1, 055. (Halto. Co. Cod., 1955., sec. 46. 1954, ch. 130. Rill No. 123, 1959.)

Each county medical examiner of the county shall receive as compensation thirty-five soldau. for each death he investigates in accordance with the provisions of section 3 of article 22 of the Annotated Code of Maryland, 1997. (Bill No. 119, 1968.) Sec. 2-15. Compensation of deputy medical examiners.

Article II. County Solicitor.

The county selicitor shoul be the legal advisor of the county

The county solicitor shell be the legal advisor of the county and on its several departments and agencies, including the burst of licases commissioners, the office of the county researcer, the county board of education, the board at soning appeals, the county welfare board, and all other departments, commissions, boards and agencies, having general supervision and direction of the legal business thereof. We such abpartment, commission, board or other agency created or experience of the public duties of the cornty shall have any authority or power to employ or retain any legal connection of the transfer of the county shall have any authority or power to employ or retain any legal connection of the transfer of the county solicitor. He shall upon required rive advice and opinions upon any legal questions affecting the

Sec. 2-14. Salary of liquor inspectors.

Sec. 2-16. Powers and duties generally.

Charter

BALTIMORE COUNTY CODE \$ 506

administrative services of the county shall hold such terms and receive such compensation as may from time 5 time be provided by this Charter or by law.

Sec. 506. Staff and clarical personnel.

be approved of the county accelerative officer and en : to the meet system provisions of the county personner and the applicable provisions of public; neral law, the head of each office and nepartment shall have the power a smoley such staff and clerical personnel as may be necessary to carry out the duties and functions of his office or de-partment. No such employment thall be undertaken if the cost thereof exceeds the available appropriation or allotment

DIVISION 2. OFFICES OF THE ADMINISTRATIVE SERVICES

Suldivision 1. The Office of Law.

Sec. 507. The county solicitor generally,

The office of law shall be administered by the county solicitor. He shall be a resident of the county and a member in good standing of the Bar of the Court of Appeals of Mary-land and of the Circuit Court for Baltimore County. He shall have been actively engaged in the general practice of his pro-fession in this state for at least five years prior to his ap-

Sec. 508. Powers and duties of the county solicitor.

The county solicitor shall be the legal adviser of the county and of its several officer, denartment, bearts, commissions and other general. Except as provided in section 510 of this article, no office, department, board, commission or other agency or branch of the country government shall have any sulfority or prover to employ or retain any !-yal counsel other

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interests of the county, when the same are submitted to hum interests of the county, when the same are advanted to him by any county officer or the head of any county dynafmant, office, conrelisation that or ageing. All deeds, bends, contracts, releases and other legal papers and in transacts in the county of the exceeded and proved by any officer of the county, shall be admitted to that county solicitor helps on some statement of the county and the admitted of the approved by him as is being sufficiency and charitates to that approved by him as is being sufficiency and consistent and the sufficiency and consistent and the sufficiency and

The county solicitor shall have sole charge, and direction of the preparation and trial of all suits, actions and legal or the preparation of the county or any de-proceedings of every kind to which the county or any de-partment, officer, commission, board or agency thereof as such shall be a party. He shall have authority to institute, defend or discontinue on behalf of the county, any suit, sodefend or discontinuite on benain to the columb, why same put this not legal proceedings in any local state or federal court or before any administratives agree thereof; provided, however, that no appeals on behalf of the country shall be taken to the Co. : of Appeals of Maryland, to the United States Circuit Court of Appeals, or to the Supreme Court of the United States, except upon the written order of the county solicitor, approved by the county. (Balto. Co. Code, 1955, sec. 212; 1958, sec. 2-7. 1951, ch. 23, sec. 185C.)

Aut'-le III. State's Attorney."

Sec. 2-13. Accounts.

It shall be the duty of the state's attorney of the county, in making up his accounts against the county for all such

*For state law as to talaries of state's attorney and his staff, see Anne Code of Md, 1937, art. 19.

As to courts, fines, imprisonment and forfeitures, now Tit. 7 of this Code.

*For Charter provisions as to the county solicitor, see Char., § 507

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§ 2-16

HINR PPORTED

IN THE COURT OF SPECIAL APPELLS OF MARYLAND

> No. 650 September Term, 1974

PAUL K. HAMPSHIRE et ux.

QUENTON E. ERLANDSON et al.

Thompson. Davidson

Per Curiam

R41 -4: Tuly 18 1975

MEMORANDUM OPINION AND ORDER

against the weight of the evidence" has once again resounded

upon the halls of justice, the origin of its generation not

unfamiliar. Protestants vehemen'ly adhere to the calling with-

out thought of compromise, while Petitioners advance the argu-

ment that the generating force is without error. The scales

having been adequately supplied with the merits, it is this

Court's responsibility to determine the weight of each proposi-

from an Order, dated February 8, 1974, of the County Board of

Appeals for Baltimore County. Petitioners, Mr. and Mrs. Paul

K. Hampphire, were granted by the Order a height variance of

one hundred thirty-three (133) feet instead of the required

was the subject of a prior zoning application requesting

maximum fifty (50) feet, for a building in D.R. 5.5 zoning under

the Baltimore County Zoning Regulations. The involved property

FILED AUG 5 - 1974

This appeal is brought to this Court by the Protestants

The cry of "arbitrary, capricious and illegal, and

On 25 January 1974 in the Circuit Court for Baltimore County Judge H. Kemp MacDaniel entered an order reversing a decision of the County Board of Appeals for Baltimore County (Board) which had granted a petition for a neight variance to permit the erection of a structure 133 feet in height on 4.7 + acres of land, located in Towson, Maryland, and classified in the D.R.-5.5 zone (Density Residential, 5.5 dwelling units per acre, maximum height 50 feet). The variance granted by the Board would have permitted the construction of a high-rise elevator condominium apartment building containing, in conformity with the density limits of the D.R.-5.5 zone, approximately 25 dwelling units. The height of the proposed building, however, would be nearly triple that allowed in the D.R .- 3.5 zone.

On appeal the appellants (owners) principally contend that the Circuit Court erred in reversing the order of the Board because there was "fairly debatable" evidence to show that strict compliance with the zoning regulations for Baltimore County would result in practical difficulty or unreasonable hardship; that the variance could be granted without substantial injury to the public health, safety and general welfare; and that the variance was in strict harmony with the spirit and intent of the height regulations. See Baltimore County Zoning Regulations (Interim ed. 1971) 6 307. The owners conclude that the action of the Board was not arbitrary, capricious or unreasonable and should have

n.R. 16 classification (apartments) under the old regulations prior to the passage of Bill No. 100 (effective March 24, 1971). With the adoption of the new zoning maps by the Baltimore County Council, the property was classified as D.R. 5.5, causing that application to become moot. The petition for variance, now on appeal, originally requested variances for two structures of 150 feet each. At the hearing before the Board, the petition was amended so that only one building of 150 feet in height was involved.

This appeal was filed with the Court on March 1, 1974. A hearing was held May 10, 1974 by the Court at which time counsel for all concerned parties presented oral argument. Coursel have also submitted written memorandums which have been thoroughly reviewed by the Court. Having reviewed the transcript memorandums, and the law, the Court is now ready to make its decision.

The subject property is located on the south side of Chesaneake Avenue, approximately 620 reet west of Dixie Drive in the 9th District of Baltimore County. Although located in the area of the Towson Core Center, a sector center on the Guide Plan Maps (zoning maps of Baltimore County), it is over 2000 feet away and not in visual co ...ct. The total area of the wooded and hilly property is 4.7 acres, with a stream running along the northernmost boundary (Chesapeake Avenue). An old large frame dwelling, although in disrepair, improves the property. Across Chesapeake Avenue the Towson Branch of the Young Men Christian Association (YMCA) operates a community building, under a special exception, on a large tract of land. Around the VMCA there are homes constituting the Burnbrae development. The southern portion of the property abuts the

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use in the D.R.-5.5 sone was ambiguous and unclear in that it Called to state evaposaly whether elevator apartments listed as permitted uses in the R.A.E.-1 and -2 zones, were also permitted uses in the D.R. zones. In order to resolve that ambiguity and ascertain the true legislative intent, Fairchild Industries v. Maritime Air Service, Ltd., 274 Md. 181, 185 (1975); Truitt v. Board of Public Works, 243 Md. 375, 394 (1966); Kimbrough v. Giant Food, Inc., Md. App. (No. 570, September Term, 1974, filed 5 June 1975), the trial court relied upon the "Final Report of the Baltimore County Planning Board" dated 4 September 1969. This report, because it is a required predicate to the enactment of a rehensive zoning plan in Baltimore County, Baltimore County Code (1968, 1972 Cum.Supp.) § 22-21, is an integral part of the zoning process which, in the absence of any evidence to show that the County Council of Baltimore County (Council) did not act in accordance with its recommendations may properly be considered in determining legislative intent. Allers v. Tittsworth, 269 Md. (77, 683 (1973); Truitt, supra. at 243 Md. 389-90; Public Service Commission v. Sun Cab Co., 160 Mt. 476, 481 (1931). Recognizing that a zoning ordinance should be read as a whole, Kenyon v. Board of Zoning Appeals of Harford County, 235 Md. 388, 394 (1964), the court construed the intent of the Council in establishing the height

buildings in D.R. zones and to confine construction of such structures to R.A.E.-1 and -2 zones. We are equally perryaded that the grant of the requested variance, which would have resulted in the construction of a high-rise elevator building in a D.R. zone of a height far in excess of that permitted even in a R.A.E.-1 zon' in Baltimore County, is not, and cannot be, in harmony with the spirit and intent of those height regulations. Under these circumstances there is no purpose in remanding the case to the Board for the presentation of additional evidence with respect to this item.

The owners' remaining contentions, that the lower court erred in allowing an assistant county solicitor to participate in the proceedings before the lower court and that the D.R. zoning regulations, as construed by the lower court, do not bear a substantial relation to the public health, safety or general welfare, were not raised below, nor cufficiently preserved for review, and are, therefore, not properly before us. Serdenes v. Aetna Life Insurance Co., 21 Md. App. 453, 464 (1974); Gordon v. Contractors Transport Corp., 18 Md.App. 284, 290-91 (1973); Maryland Rule 1085.

ORDER AFFIRMED. COSTS TO BE PAID BY APPELLATS.

rear yards of homes in the Southland Hills Development, which face Alabama Road. The Masonic Temple adjoins the property along part of its east boundary. Except for the YMCA and Masonic Temple, the property is located in extensive D.R. 5.5 and D.R. 3.5 zones

restrictions in the D.R. zones as being such as to exclude

moderate and high density elevator apartment buildings from

The only matter before the County Board of Appeals was whether or not the Petitioners should be granted a height variance to allow them to build one structure of a height greater than the allowed 50 feet in D.R. 5.5 zoning, rather than have an allowable density spread over the entire tract. All parties argue that the 4.7 acres under D.R. 5.5 zoning allows for the construction of approximately 25-26 residential units, which can either be individual residences, garden apartments, townhouses, condominium units, or any other type of residential use, by virtue of Bill No 100

In its Order the Board stated that Petitioners' burden was "to show practical difficulty or unreasonable handicap, as well as lack of any detriment to the health, safety and general welfare of the community." The burden placed upon Petitioners is heavier and more demanding than that just stated. Variances are permitted by virtue of Section 307 of the Baltimore County Zoning Regulations which states in parts

'Section 307 - VARTANCES

"The Zoning Commussioner of Baltimore County and the County Board of Appeals upon appeals, shall have and they are hereby given the power to grant variances from height and area regulations. from off-street parking regulations and from sign regulations, only in cases where strict compliance the Zoning Regulations for Baltimore County would result in practical difficulty or unreason able hardship. No inc case is not to the control of the case is not to the cas ardship. No inc ease in residential 2s that otherwise allowable by the Zoning Regulations shall be permitted as a result of any tuch grant of a variance from height or area

"regulations. Furthermore, any such variance shall be granted only if in strict harmony with the spirit and intent of said height, area, off-street parking or sign regulations, and only in such manner as to grant relief without substantial injury to public safety, and general weltare, x x >

Reading the statute poin ; out that the Board understated the burden placed on Petitioners by failing to include that the variance must be in "strict harmony with the spirit and intent of said height x x x regulations." Inasmuch as the variance was granted, it stands to reason that the Board found that Petitioners met the burden placed upon them by the Board. The problem arises in deciding whether this was accomplished along with the possible inadvertent proving of strict compliance with the spirit and intent of the height regulations, although evidently not required by the Board, but by the raw.

The law is well settled that if the issues involved -e fairly debatable and he facts are sufficient to support the Board's decision, it must be upheld. Sembly v. County Board of Appeals, 269 Md. 177 (1973); Gerachis v. Montgomery County Board of Appeals, 261 Md. 153, 156, 274 A2d 379 (1971); Haldeman v. Board of County Commissioners, 253 Md. 298 (1969). "Fairly debatable issue," (a Maryland zoning case phrese) has been defined as "whether its determination is based upon evidence from which reasonable persons could come to different conclusions. Sembly, supra, 182. Therefore, this Court will not substitute its judgment for that of the administrative body, in this instance the County Board of Appeals, where the issues are fairly debatable, unless the decision of that body can be shown to be arbitrary, capricious or illegal. Sembly, supra, 18 ?; Board v. Oak Hill Farms, 232 Md. 274. This Court has no power

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to resolve the conflicts in the evidence presented to the Board if there was, in fact, any evidence of a substantial nature supporting and justifyin; the Board's actions.

On the issue of "practical difficulty or unreasonable hardship", the record is replace with evidence of various nature brought forth by Petitioners and Protestants to support each view. This is a classic example of a "fairly debatable issue." And with this determination, the Court has no alternative but to uphold the Board's decision, there being sufficient evidence to allow to find as they did. This reasoning holds true also on the issue of whether the variance would be detrimental to the health, safety and general welfare of the community.

The real issue of this case, though, is whether Petitioners produced evidence to show that the variance would to in strict harmony with the spirit and intent of the height regulations, and/or whether the Board was illegal in its actions in not requiring that such evidence be produced. The Court need not go into a lengthy discussion of the law concerning the application of the language of the statute involved. Suffice it to say that the zoning news are to be strictly applied and are not to be carried out in a manner other than that provided The Board is required by the law to determine whether the variance petitioned for would be in strict harmony with the spirit and intent of the height regulations of the Zoning Regulations for Baltimore County, and to determine findings of fact setting forth and specifying the reason or reasons for allowing the variance. Section 307, Bal:imore County Zoning Regulations. It is evident from the record and the Order of the Board that the Board has not complied with this mandatory

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The County Council passed Bill No. 100 August 3, 1970, creating D.R. and R.A.E. zoning classifications, indicating clearly that the warnings given by the Planning Board were heeded.

No testimon, was presented by Petitioners on the issue of whether the variance would be in harmony with the spirit and intent of the height regulations of D.R. zoning. They have failed in their burden or proof in this respect. Purthermore, for the reasons stated above, it is inconceivable that such evidence could be produced in this instance. The only evidence produced on the issue wa from Protestants by the testimony of Mr. Morman E. Gerber (Chief of the Community Planning Division of the Office of Planning and Z ming), and Mr. Frederick P. Klaus, who both testified basically that the desired variance would not be in harmony with the spirit and intent of height regulations. On this issue then, the Court is presented with a record devoid of affirmative evidence in support of retitioners' burden, the only evidence being of a negative nature. This is not a "fairly debatable issue" with supporting evidence for the Board's decision. Petitioners have failed to meet fully the requirements and burden placed upon them By Section 307. And, the Poard has acted arbitrary, capricious and illegal in granting the height variance there being no evidence to support a determination that the variance would be in strict harmony with the spirit and intent of the height regulations, nor did they set forth findings of fact with reasons on this issue.

requirement, there being no mention of facts concerning the harmonizing of the height variance with the spirit and intent of the regulations. In this respect, the Beard has acted illegally.

Even if the Board had acted legally, can a variance of 133 feet in lieu of the 50 feet height requirement be allowed in a D.R. 5.5 zone. Section 1802.2 sets forth that the maximum height of buildings in D.R. 5.5 zones is to be 50 feet, with the highest possible building height in a D.R. zone being 60 feet (D.12.16). Under the D.R. zoning, the total area zoned one classification multiplied by the density residential unit per acre rating of that classification equals the number of units that may be constructed on that particular tract of land. In this instance, the parties ϵ gree that Petitioners may build 25-26 residential units on the 4.7 acres zoned D.R. 5.5 (e.g. $4.7 \times 5.5 = 25.86$ units). These units may be placed on a portion of the land or spread out over it, so long as they conform with the entire Zoning Regulations. Petitioners' proposal of the high-rise apartment building places all the units in one constituting approximately 12% of the land area, and thus, the need for the height variance over 50 feet.

R.A.E. zoning classifications refer to elevatorapartment residence zones. Section 200.1 sets out the legislative policy of R.A.E. 1 classification by stating:

Subsection B goes on to indicate that any R.A.E. 1 zone must be entirely located 1000 feet of a C.C.C. district

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For the above reasons, it is this 25" day of July, '9/4, by the Circuit Court for Baltimore County.

ORDERED that the Order of the County Board of Appeals of Baltimore County dated February 28, 1974, be and the same is hereby REVERSED.

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H. Ken Mac Xanil

HRMacD:no cc: Richard C. Murray, Esq. G. Mitchell Austin, Esq. John W. Hessian, III, Esq. County Board of Appeals of Baltimore County (commercial, community core), or within a town center. The closest town center or C.C.C. district to the involved property is the Towson core, which as already stated, is over 2000 feet away, making the property well outside the permitted area for R.A.E. 1 zoning. The maximum height regulation for buildings in R.A.E. 1 zoning is 85 feet above the average grade level of the street line or the building foundation line, whichever

The only other classification in which elevatorapartment buildings are specifically allowed is R.A.E. 2 zones.
This zoning provides for development of elevator-apartment
buildings at relatively high density in residential settings
close to the major commercial and cultural centers of the county
where ample utilities and other public facilities are available.
Section 201.18 limits the location of R.A.E. 2 zones to town
centers. The maximum height of a building in such a zone is
not set out in exact feet measurements but is 1 1/2 times
the maximum height that would be permitted by application of
the height regulations for B.L. zones.

Looking at the variance granted by the Board it is apparent that they and Petitioners contemplated an elevator-apartment building, or "tower." This is clearly the type of building anticipate for R.A.E. zones. The height variance granted, though, goes above the maximum standards allowed in these zones, while exceeding the maximum height for D.R. 5.5 by 83 feet, nearly triple that allowed. It is the opinion of this Court that the zoning regulations, as established by Bill No. 100, were never intended to be applied in such a manner as to allow an elevator-apartment building in a D.R. 5.5 zone. Although Section 1801.1A states that "other apartment

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PETITION FOR VAULACE IN THE PATITION FOR VARIA ACE SOUTH SIDE OF CHESAPEAKE AVENUE 620 feet West of lixie Drive 9th District-PAUL K, HAMPSHIRE CIRCUIT COURS FOR PETITIONERS NO. 73-77-A BALTIMORE COUNTY PAUL K. HAMPSHIRE and Petitioners and Applicants MR. & MRS. QUENTON E. ERLANDSON POLTO. 391 & MRS. LOREN D. JENSEN MR. AND MRS. C. EUGENE SCHNIDT CASE . 522A ZONING FILE NO. 73-77-A BALTIMORE COUNTY, MARYLAND

MEMORANDUM OPINION AND ORDER

The cry of "arbitrary, capricious and illegal, and against the weight of the evidence" has once again resounded upon the halls of justice, the origin of its generation not unfamiliar. Protestants vehemently adhere to the calling without thought of compromise, while Pritioners advance the argument that the generating force is without error. The scales having been adequately supplied with the merits, it is this Court's responsibility to determine the weight of each proposition.

This appeal is brought to this Court by the Protestants from an Order, dated Pebruary 3, 1974, of the County Board of Appeals for Baltimore County. Petitioners, Mr. and Mrs. Paul K. Hampehire, were granted by the Order a height variance of one hundred thirty-three (133) feet instead of the required maximum fifty (50) feet, for a building in D.R. 5.5 soning under the Baltimore County Zoning Regulations. The involved property was the subject of a prior soning application requesting

Reil 8-674

buildings" are permitted as of right in D.R. zones of all class.fications, the fact that R.A.E. zones were specifically established for elevator-apartment buildings indicates that they were not intended to be allowed in D.R. zones. This is further indicated by the locations established for R.A.E. zones which are in or near town centers and not majority residential areas.

It is conceded that the intent of the legislature in pessing statutes is not always readily determinable; but, in this instance, the intent of the Coursy Council in adopting parts of Bill No. 100 cm 'be matter of 'bennity-Residential' zoning is determinable from the "Final Report of the Baltimore County Planning Board," to the County Council, dated September 4, 1969, where it is stated:

"The Planning Board recognizes that a stearcut conversion to 'density' zoning in its part as form would present two problems, one would not the possibility that new, diversified housing development might not be compatible with present nearby development or unddivision lots in separate ownership. And the other would be the inappropriate development pattern that might result from allowing high-rise apartment buildings at intermediate density levels. So the board does propose continuation of some limitations on development styles.

"These recommendations for future residential developments are. in general: 1) that where new buildings and lets are to be within 300 or 400 feet of existing buildings or recent lots already subdivided for development, ine types of the new other which and sizes of the new to the shell the rade compatible—according to a "able established for the purpose—with the buildings and subdivision lots already constructed or laid out; and 2) that no shellings he built more than 50 or 40 feet high

"But the latter restriction does not mean that high-rise apartment buildings would not be permitted in maltinors Commy. On the contrary, they would be encouraged in suitable locations and under appropriate controls, both in larger unit developments and in the high-density residential zones established especially for them." (Emphasia added.)

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D.R. 16 classification (apartments) under the old regulations prior to the passage of Bill Mo. 100 (effective March 24, 1971). With the adoption of the new zoning maps by the Baltimore County Council, the property was classified as D.R. 5.5, causing that application to become moot. The petition for variance, now on appeal, originally requested variances for two structures of 150 feet each. At the hearing before the Board, the petition was amended so that only one building of 150 feet in height was involved.

This appeal was filed with the Court on March 1, 1974. A hearing was held Hay 10, 1974 by the Court at which time counsel for all concerned perties presented oral argument.

Counsel have also submitted written memorandums which have been thoroughly reviewed by the Court. Having reviewed the transcript, memorandums, and the law, the Court is now ready to make its decision.

The subject property is located on the south side of Chesapeake Avenue, approximately 620 feat west of Dixie Drive, in the 9th District of Baltimore County. Although located in the area of the Towson Core Center, a sector center on the Guide Plan Maps (zoning maps of Baltimore County), it is over 2000 feet away and not in visual contact. The total area of the wooded and hilly property is 4.7 acres, with a stream running along the northermost boundary (Chesapeake Avenue). An old large frame dwelling, although in disrepair, improves the property. Across Chesapeake Avenue the Towson Branch of the Young Men Christian Association (YNCA) operates a community building, under a special exception, on a large tract of land. Around the YNCA there are homes constituting the Burnbrae development. The southern portion of the property abuts the

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rear yards of homes in the Southland Hills Development, which face Alabama Road. The Masonic Temple adjoins the property along part of its east boundary. Except for the YMCA and Masonic Temple, the property is located in extensive D.R. 5.5 and D.R. 3.5 mones.

The only matter before the County Board of Appeals was whether or not the Petitioners should be granted a height variance to allow them to build one structure of a height greates than the sllowed 50 feet in D.R. 5.5 zoning, rather than have an allowable density spread over the entire tract. All parties argue that the 4.7 acres under D.R. 5.5 zoning allows for the construction on approximately 25-26 residential units, which can either be individual residences, garden apartments, townhouses, condominium units, or any other type of residential use, by virtue of Bill No. 100.

In its Order the Boail stated that Petitioners' burden
was "to show practical difficulty or unreasonable handicap, as
well as lack of any detriment to the health, safety and general
weltare of the community." The burden placed upon Petitioners is
heavier and more demanding than that just stated. Variances
are permitted by virtue of Section 307 of the Baltimore County
Zoning Regulations which states in part:

"Section 307 - VARIANCES

The Zoning Commissioner of Baltimore County and the County Board of Appeals upon Appeals, and the County Board of Appeals upon Appeals, shall have and they are he, by given the power to grant variances from height and area regulations, from off-street purking regulations and from sign regulations, only in cases where strict compliance with the Zoning Regulations for Baltimore County would result in practical difficulty or unreasonable hardship. No increase in residential density beyond that otherwise allowable by the Zoning Regulations shall be permitted as a result of any such grant of a variance from height or area

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(commercial, community core), or within a town center. The closest town center or C.C.C. district to the involved property is the Towson core, which as already stated, is over 2000 feet away, making the property well outside the permitted area for R.A.E. 1 zoning. The maximum height regulation for buildings in R.A.E. 1 zoning is 85 feet above the average grade level of the street line or the building foundation line, whichever is higher.

The only other classification in which elevatorapartment buildings are specifically allowed is R.A.E. 2 zones.
This zoning provides for development of elevator-apartment
buildings at relatively high density in residential settings
close to the major commercial and cultural centers of the county
where ample utilities and other public facilities are available.
Section 201.1B limits the location of R.A.E. 2 zones to town
centers. The maximum height of a building in such a zone is
not set out in exact feet measurements but is 1 1/2 times
the maximum height that would be permitted by application of
the height regulations for B.L. zones.

Looking at the variance granted by the soard it is appacen: that they and Petitioners contemplated an elevator-apartment building, or 'tower." This is clearly the type of building anticipated for R.A.E. zones. The height variance granted, though, goes above the maximum standards allowed in these zones, while exceeding the maximum height for D.R. 5.5 by 83 feet, nearly triple that allowed. It is the opinion of this Court that the zoning regulations, as established by Bill No. 100, were never intended to be applied in such a manner as to sliow an elevator-apartment building in a D.R. 5.5 zone. Although Section 1801.18 states that "other apartment

regulations. <u>Furthermore, any such variance shall</u> be granted only if in strict harmony with the spirit and intent of said height, area, off-strees prixing or sign regulations, and only in such manner as to grant relief without substantial injury to public health, safety, and general welfare. × × ×

Recding the statute points out that the Board understated the burden placed on Petitioners by failing to include that the variance must be in "strict harmony with the spirit and intent of said height x x x regulations." Inasmuch as the variance was granted, it stands to reason that the Board found that Petitioners met the burden placed upon them by the Board. The problem arises in deciding whether this was accomplished along with the possible inadvertent proving of strict compliance with the spirit and intent of the height regulations, although evidently not required by the Board, but by the law.

The law is well settled that if the issues involved are fairly debatable and the facts are sufficient to support the Board's decision, it must be upheld. Sembly v. County Board of Appeals, 269 Md. 177 (1973); Gerachis v. Montcomery County Board of Appeals, 261 Md. 153, 156, 274 A2d 379 (1971); Haldeman v. Board of County Commissioners, 253 Md. 298 (1969). "Pairly debatable issue," (a Maryland zoning case phrase) has been defined as "whether its determination is based u, on evidence from which reasonable persons could come to different conclusions." Sembly, supra, 182. Therefore, thir Court will not substitute its judgment for that of the administrative body, in this instance the County Board of Appeals, where the issues are fairly debatable, unless the decision of that body can be shown to be arbitrary, capricious or illegal. Sembly, supra, 182; Board v. Oak Hill Farms, 232 Md. 274. This Court has no power

buildings" are permitted as of right in D.R. zones of all classifications, the fact that R.A.E. zones were specifically established for elevator-apartment buildings indicates that they were not intended to be allowed in D.R. zones. This is further indicated by the locations established for R.A.E. zones which are in or near town centers and not majority residential areas.

It is conceded that the intent of the logislature in passing statutes is not always readily determinable; but, in this instance, the intent of the County Council in adopting parts of Bill No. 100 on the matter of "Density-Residential" zoning is determinable from the "Final Report of the Baltimore County Planning Board," to the County Council, dated September 4. 1969, where it is stated:

"The Planning Board recognizes that a clearcut conversion to 'density' zoning in its purest
form would present two problems. One would be
the possibility that new, dispersion to the condevelopment manner to make the problems of the conseparate consently. And the other would be the
impropriate development pattern that might result from allowing high-rise apartment buildings
at intermediate desiry levels. So the Board
does propose continuation of some limitations on
development styles.

"These recommendations for future residential developments are, in general: 1) that where new buildings and lots are to be within 300 or 400 feet of existing buildings or vacant lots already sub-divided for development, the types of the new dwellings and sizes of the new lots should be made compatible—according to a table established for the purpose—with the buildings and subdivision lots already constructed or laid out; and 2) that no dwellings be built more than 50 or 60 feet high.

"But the latter restriction does not mean that high-rise apartment buildings would not be permitted in Baltimore County. On the contrary, they would be encouraged in suitable locations and under appropriate controls, both in larger unit developments and in the high-density residential zones established especially for them." (Emphasis added.)

to resolve the conflicts in the evidence presented to the Board if there was, in fact, any evidence of a substantial nature supporting and justifying the Board's actions.

On the issue of "practical difficulty or unreasonable hardship", the record is replete with evidence of various nature brought forth by Tetitioners and Protestants to support each view. This is a classic example of a "fairly debatable issue." And with this determination, the Court har no alternative but to uphold the Board's decision, there being sufficient evidence to allow to find as they did. This reasoning holds true also on the issue of whether the variance would be detrimental to the health, safety and general welfare of the community.

The real issue of this case, though, is whether Petitioners produced evidence to show that the variance would be in strict harmony with the spirit and intent of the height regulations, and/or whether the Board was illegal in its actions in not requiring that such evidence be produced. The Court need not go into a lengthy discussion of the law concerning the application of the language of the statute involved. Suffice it to say that the zoning laws are to be strictly applied and are not to be carried out in a manner other than that provided. The Board is required by the law to determine whether the variance petitioned for would be in strict harmony with the spirit and intent of the height regulations of the Zoning Regulations for Baltimore County, and to determine findings of fact setting forth and specifying the reason or reasons for allowing the variance. Sertion 307, Baltimore County Zoning Regulations. It is evident from the record and the Order of the Board that the Board has not complied with this mandatory

The County Council passes Bill No. 100 August 3, 1970, creating D.R. and R.A.E. zoning classifications, indicating clearly that the warnings given by the Planning Board were heeded.

No testimony was presented by Petitioners on the issue of whether the variance would be in harmony with the spirit and intent of the height regulations of D.R. zoning. They have failed in their burden of proof in this respect. Purthermore, for the reasons stated above, it is inconceivable that such evidence could be produced in this instance. The only evidence produced on the issue was from Protestants by the testimony of Mr. Norman E. Gerber (Chief of the Community Planning Division of the Office of Planning and Zoning), and Mr. Frederick P. Klaus, who both testified basically that the desired variance would not be in Jarmony with the spirit and intent of height regulations. On this issue then, the Court is presented with a record devoid of affirmative evidence in support of Petitioners' burden, the only evidence being of a negative nature. This is not a "fairly debatable issue" with supporting evidence for the Board's decision. Petitioners have failed to meet fully the requirements and burden placed upon them by Section 307. And, the ard has acted arbitrary, capricious and illegal in granting the height variance there being no evidence to support a determination that the variance would be in strict harmony with the spirit and intent of the height regulations, nor did they set forth findings of fact with reasons on this issue

requirement, there being no mention of facts concerning the harmonizing of the height variance with the spirit and intent of the regulations. In this respect, the Board has acted illegally.

Even if the Board had acted legally, can a variance of 133 feet in lieu of the 50 feet height requirement be allowed in a D.R. 5.5 zone. Section 1802.2 sets forth that the maximum height of buildings in D.R. 5.5 zones is to be 50.00t, with the highest possible building height in a D.R. zone being 60 feet (D.12.16). Under the D.R. zoning, the total area zoned one classification multiplied by the density residential unit per acre rating of that classification equals the number of units that may be constructed on that particular tract of land. In this instance, the parties agree that Peticioners may build 25-26 residential units on the 4.7 acres zoned D.R. 5.5 (e.g. $4.7 \times 5.5 = 25.86$ units). These units may be placed on a portion of the land or spread out over it, so long as they conform with the entire Zoning Regulations. Petitioners proposal of the high-rise apartment building places all the units in one constituting approximately 12% of the land area, and thus, the need for the height variance over 50 feet.

R.A.E. zoning classifications refer to elevatorapartment residence zones. Section 200.1 sets out the legislative policy of R.A.E. 1 classification by stating:

> "x x x R.A.E.1 zones provide for development of elevator-apartment buildings at moderate density. These zones may be situated only near adequate community or town-center commercial facilities. (Emphasis added.)

Subsection B goes on to indicate that any R.A.E. 1 zone must be entirely located 1000 feet of a C.C.C. district

For the above reasons, it is this 25"day of July, 1974, by the Circuit Court for Balcimore County, ORDERED that the Order of the County Board of Appeals of Baltimore County dated February 28, 1974, be and the same is hereby REVERSED.

Kan Mar Canil

H. KEMP MacDANIEL

JUDGE

HOMacD:mo
co: Richard C, Murray, Esq.
G. Mitchell Austin, Esq.
John M. Hessian, III, Esq.
County Board of Pppeals of Baltimore County

BALTIMORE COUNTY, MARYLAND

INTER-OFFICE CORRESPONDENCE

TO Mr. S. Eric DiNenna, Zoning Commissioner Date. October 3, 1972

FROM Norman E. Gerber, Office of Planning

SURJECT Petition #73-77-A. Southeast side of Chesapeake Avenue 620 feet West of Dixie Drive. Petition for Voriance for Height.
Paul K. Hampshire & Georgie L. Hampshire - Petitioners

9th District

HEARING: Tuesday, October 3, 1972 (10:00 A.M.)

The Office of Planning and Zoning has reviewed the subject petition and has the

This requested variance to the height regulations in a D.R. 5.5 zone is completely inconsistent with the Master Plan for this area. The Guideplan states that high rise partners buildings, viouble to limited to commercial cores. Town centers and community centers. This property is approximately 2000 feet from and not in visual contact with the Townor Town Center.

The revised plan does not indicate the need for a variance to the residential buffer zone and the petition should be revised to reflect this.

NEG: cm



TOWSON, MD, 21204

THIS IS TO CERTIFY, that the annexed advertisement of S. Eric Dinema Zoning Commissioner of paltimore County

was inserted in THE TOWSON TIMES, a weekly newspaper published week before the 18 day of September 1972 that is to say, the same was inserted in the issues of September 14, 1972.

STROMBERG PUBLICATIONS, Inc.

By Ruth Morgan

BALTIMORE COUNTY, MARYLAND OFFICE OF FINANCE REVENUE DIVISION MISCELLANEOUS CASH RECEIPT

DATE Oct. 2, 1972 ACCOUNT 01-662

PINK - AGENCY

WHITE CASHIER Paul K. Hampshire 330 V. 21th St. Baltimore, Mc. 21211 Adverticing and posting of property

66.ECHE



CERTIFICATE OF PUBLICATION

TOWSON, MD., September 14 , 19.72 THIS IS TO CERTIFY, that the annexed advertisement was ou, shed in THE JEFFERSONIAN, a weekly newspaper printed and published in Towson, Baitimore County, Md., associacesoh md one time ... more was before the ... 3rd day of ___October______, 19.72, the first publication appearing on the Lith day of September 19 72

> THE, JEFFERSONIAN. D. Frank Strutter

Cost of Advertisement \$

BALTIMORE COUNTY, MARYLANIA No. 7071 OFFICE OF FINANCE REVENUE DIVISION DATE March 1, 1973 ACCOUNT 01-662 WHITE CAMEEN PARK-AGENCY VELLOW CUSTOMES PRICE COST Of Appeal on Case No. 73-77-A S/S of Chesapeake Avenue, 620' W of Dixie Drive -PINK - AGENCY 9th District Paul K. Hampshire Petitioner 35.00mg

CERTIFICATE OF POSTING ZONING DEPARTMENT OF BALTIMORE COUNTY

INST 1110 9 . 1971 Date of Posting Stated May 25 1939 Location of Signa: 509 W SAKS APEAKE AVE Posted by Lakes Comments

> CERTIFICATE OF POSTING DEPARTMENT OF BALTIMORE COUNTY

District. 9 = #	Date of Posting MAREN 9- 413
Posted for APPAHA	
Petitioner: 1/444 R. MANTEMORE	
Location of property: 5/5 SF SHEAPEANE	AUF 630 W OF DINE DRIVE
Location of Signs: 504 PAFSAFE	KE AVE
Remarks:	
Posted by Saila M. Miel	Date of return: FLAREH 15 1973
Signature	4

23-77- A

CERTIFICATE OF POSTING CONING DEPARTMENT OF BALTIMORE COUNTY

Date of Posting SEPT. 16 1972
£
AVE GROFT. W OF DIXIE DAWS
KE AVE
Daie of return SEPT 22- 1972
Date of return

Revenue Division COURT HOUSE TOWSON MARYLAND 21204 Richard C. Murray, Exq. Marcantile Towson Bidg. Terring, Md. 21094 DEPOSIT TO ACCOUNT NO. 01.712 For capie, of certified documents in Case No. 73-77-A S/S of Chesapoula Avasue 620° W. of Dicio Driva \$23.00 Paul K. Hampshire, et esc

BALT ORE COUNTY, MARY AND

OFFICE OF FINANCE

N. 74087

DATE 3/5/74

TELEPHONE

73-77-A

IMPORTANT: MAKE CHECKS PAYABLE TO BALTIMORE COUNTY, MARYLAND MAIL TO OFFICE OF FINANCE, REVENUE DIVISION COURTHOUSE, TOWSON, MARYLAND 21204

PETITION FUNCTION	M	MAPPING			PROGRESS			SHEET			
	Wall Map		Original		Duplicate		Tracing		200 Sheet		
	date	by	date	by	date	by	date	by	date	by	
Descriptions checked and outline plotted on map											
Petition number added to outline											
Denied											
Granted by ZC, BA, CC, CA											
Reviewed by:		-	(d Plan		or less	ript:)n		

No. 13098 BALTIMORE COUNTY, MARYLAND OFFICE OF FINANCE REVENUE DIVISION MISCELLANEOUS CASH RECEIPT DATE February 20, 1974 ACCOUNT 01-662 white cashien Fina agency Richard C. Murray, Esquire Cost of Posting Property of Paul K, Hampshire, et ux, for an Appeal Hearing S/S of Chesapeake, Avenue, 620' W of Dixte Drive - yth District Case No. 73-77-A

OFFICE OF FINANCE REVENUE DIVISION MISCELLANEOUS CASH RECEIPT DATE August 16 1972 ACCOUNT 01-662 DISTRIBUTION PINA AGENCY John W. Armiger, Esq. 200 Padonia Road, East

Cockeysville, Md. 21030 Petition for Variance for Paul K. Hampshire

BALTIMORE CONNTY, MARYLAND

MAY 2 1 1976

