

HARRY I POTEL P.E. CONCTOR September 16, 1983 Mr. Armold Jablon Zoning Cormissioner County Office Building Towson, Maryland 21204 Re: Itcm #52 (1983-1984) Property Owner: Montessori Society of Central Maryland, Inc. W/S Falls Rd. 407.5' N/W Greenspring Valley Rd. Acres: 6.5 District: 8th Dear Mr. Jablon: The following comments are furnished in regard to the plat submitted to this office for review by the Zoning Advisory Committee in connection with the subject General: The comments supplied in conjunction with the Zoning Advisory Committee review of this property in connection with Item 3 (1978-1979) are referred to for your consideration. This office has no further comment in regard to the Zoning Advisory Committee review in connection with this Item 52 (1983-1984). Bureau of Public Services RAM: EAM: FWR:ss Attachment S-SW Key Sheet 45 & 46 NW 11 Pos. Sheets NW 12 C Topo 60 Tax Map RE: PETITION FOR SPECIAL HEARING : BEFORE THE ZONING COMMISSIONER

DEFENTIMENT OF PURIC WORKS

TOWSON MARYLAND 21204

E/S Tony Dr., 85.08' N of Greenspring Valley Dr., OF BALTIMORE COUNTY 8th District Case No. 84-99-SPH MONTESSORI SOCIETY OF CENTRAL MARY! AND, INC.,

Petitioner

:::::::

CRDER TO ENTER APPEARANCE

Mr. Commissioner:

Pursuant to the authority contained in Section 524.1 of the Baltimore County Charter, I hereby enter my appearance in this proceeding. You are requested to notify

me of any hearing date or dates which may be now or hereafter designated therefor, and of the passage of any preliminary or final Order in connection therewith.

Peter Max Zimmerman Deputy People's Counsel

John W. Hessian, III People's Counsel for Baltimore County Rm. 223, Court House

Towson, Maryland 21204 494-2188

I HEREBY CERTIFY that on this 23rd day of September, 1983, a copy of the

foregoing Order was mailed to Marshall B. Paul, Esquire, 326 St. Paul Place, Baltimore, MD 21202, Attorney for Petitioner.

John W. Hessian, III

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Re: Item #3 (1978-1979) Property Owner: Montessori Society of Cantral Maryland, In-M/S Jones Falls Exp. (Falls Rd.) 407.5' N/W Greenspring Valley Mi. Existing Zoning: RC 2 Proposed Zoning: Special Exception for a day care center (IDCA 77-75X) Acres: 6.57 District: 8th Dear Mr. DiMonna: The following comments are furnished in regard to the plat submitted to this office for review by the Zoning Advisory Committee in connection with the subject item. Comments were supplied for this property for Project IDCA No. 77-75X. Baltimore County highway and utility improvements are not directly involved. This property is served by public water supply and is utilizing private onsite gawage disposal. Additional fire hydrant protection is required in the vicinity. Very truly yours, 5. **3**1. .: (SIGNED) EDWARD A. INCURROLLER ELISWORTH M. DIVER, P.E. Chief, Bureau of Engineering END: EAM: FWR: 88 cc: W. Munchel 484 × 68 S-SH Key Sheet 14 12 C Topo 45 & 46 KW 11 Pos. Sheets 60 Tax Map we the g

PETITION FOR SECURL HEARING FIFTON

The undersigned, legal cwner(s) of the property situate in Baltimore County and which is described in the description and plat attached hereto and made a part hereof, hereby petition for a Special Hearing under Section 500.7 of the Baltimore County Zoning Regulations, to determine whether or not the Zoning Commissioner and/or Deputy Zoning Commissioner should approve the

TO THE ZUNING COMMISSIONER OF BALLIMORE COUNTY:

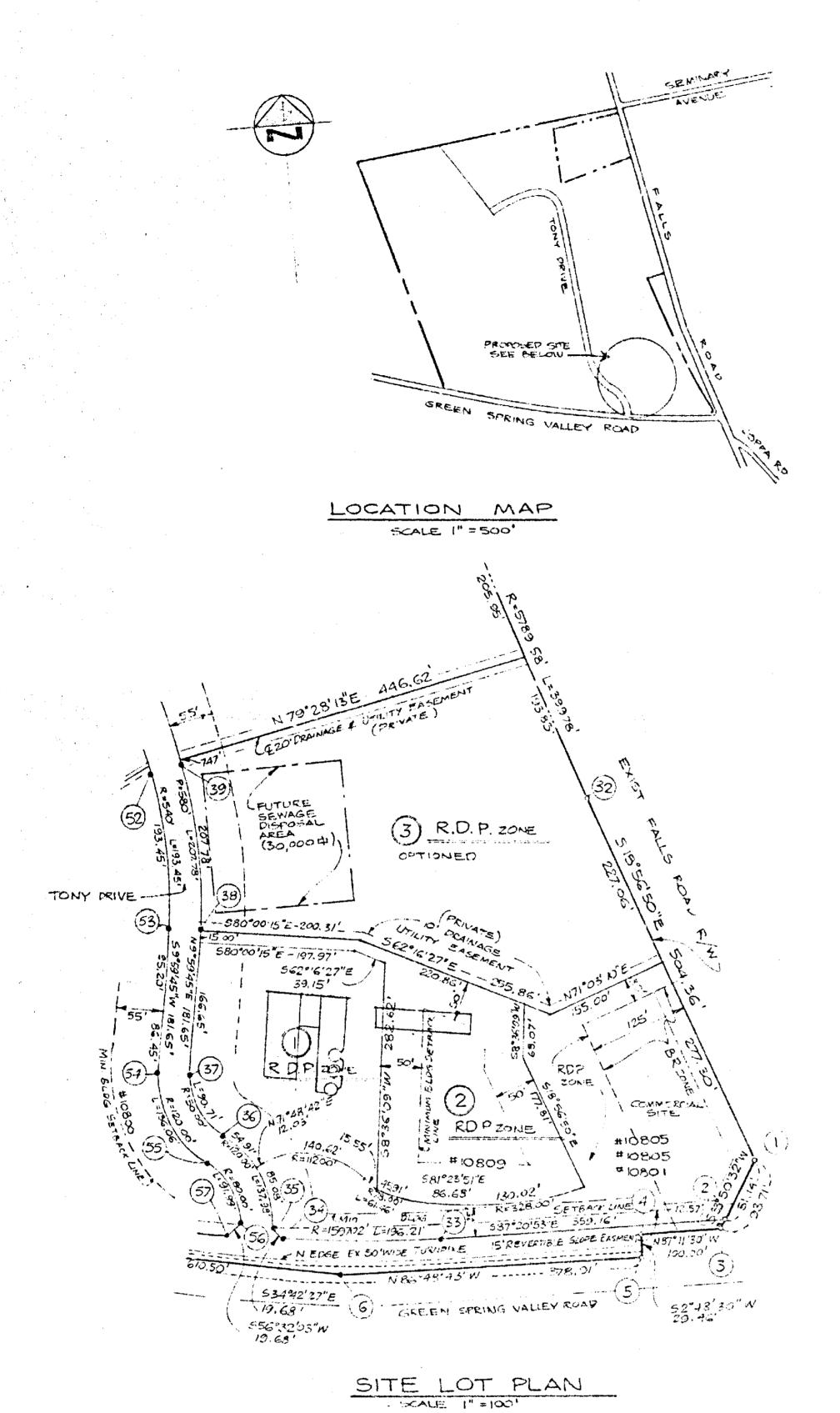
notation made by the Commissioner on a plat previously sub-District: 8th mitted does not constitute a waiver by Petitioner of its right to operate its school on all of such area.

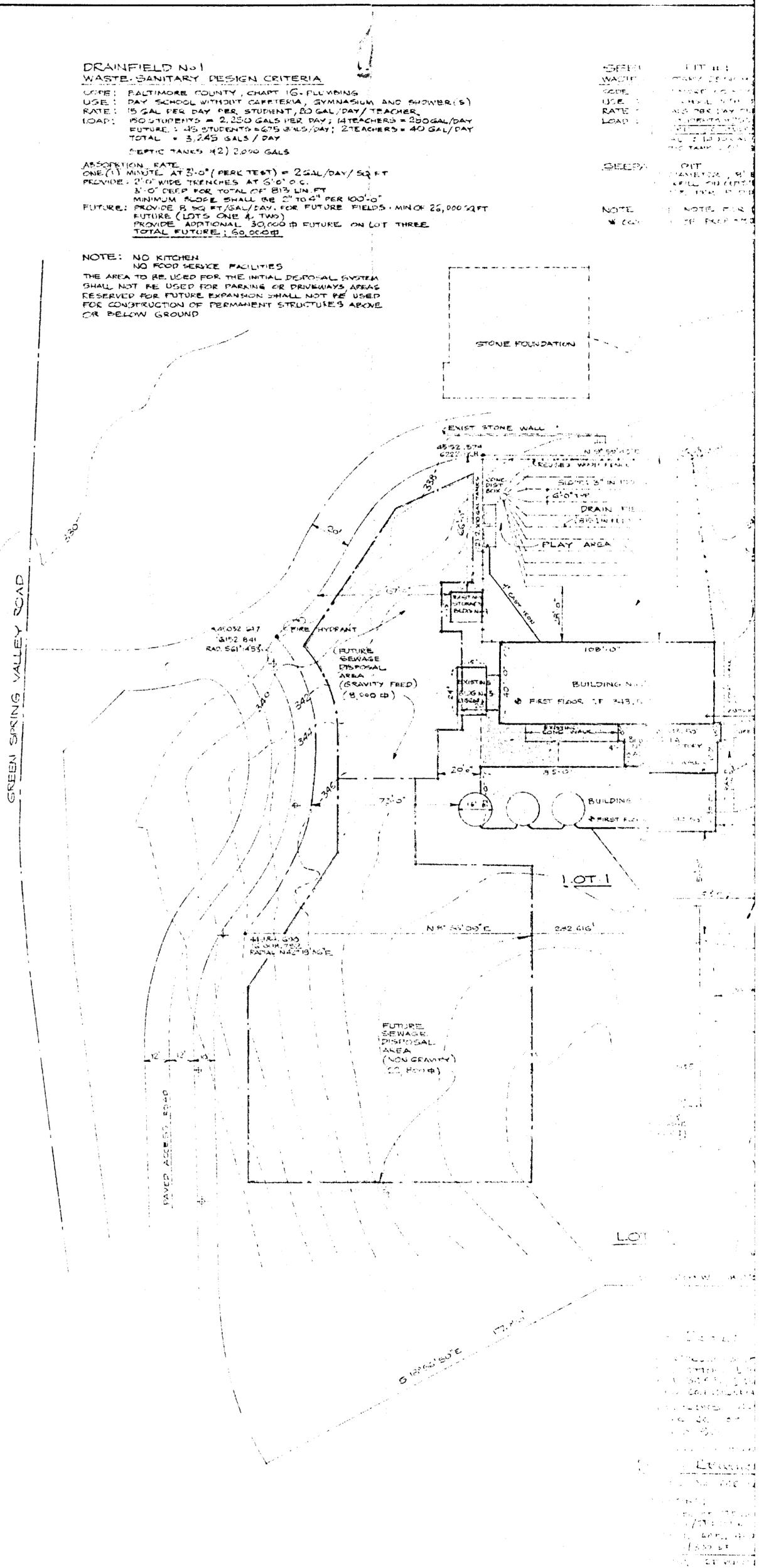
The items checked below are applicable: A. All structure shall conform to the Baltimore County Building Code 1981/ Council Bill 4-82 State of Maryland Code for the Handicapped and Aged; (No plans) and other applicable Codes. B. A building/and other miscellameous permits shall be required before beginning C. Residential: Three sets of construction drawings are required to file a permit application. Architect/Engineer seal is/is not required. D. Commercial: Three sets of construction drawings with a Maryland Registered Architect or Engineer shall be required to file a permit application. E. An exterior wall erected within 6'0 of an adjacent lot line shall be of one hour fire resistive construction, no openings permitted within 3'-0 of lot lines. A firewall is required if construction is on the lot line, See Table 401, line 2, P. Requested variance conflicts with the Baltimore County Building Code, G. A change of occupancy shall be applied for, along with an alteration permit application, and three required sets of drawings indicating how the structure will meet the Code requirements for the proposed change. Drawings may require H. Before this office can comment is the above structure, please have the owner, thru the services of a Registered in Maryland Architect or Engineer certify to this office, that, the structure for which a proposed change in use is proposed can comply with the height/area requirements of Table 505 and the required construction classification of Table 401.

These comments reflect only on the information provided by the drawings submitted to the office of Planning and Zoning and are not intended to be construed as the full extent of any permit.

If desired, additional information may be obtained by visiting Room #122 (Plans Review) at 111 West Chesspeaks Ave., 21204

Charles E. Burnham, Chief Plans Review





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MATTACHER 12

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BALTIMORE COUNTY MARYLAND Pursuant we are advertisence posting of property, and public bearing on the Politica and to OFFICE OF THE BUILDING ENGINEER TOWSON, MARYLAND 21204 10811 TONY DRIVE MONTERSONI SOCIETY OF CENTRAL KO., INC. C-808-82 8 TONY DRIVE, LUTHERVILLE, ND. 21093 PETITIONER'S BUILDING CONTRACTOR FINGINEER OR ARCHITECT IF UNDER CONTRACT OF SALES GIVE SELLEI NAME AND ADDRESS E. S. TONY DRIVE 331" N. GREEN: PRING VALLEY C. TYPE OF USE A. TYPE OF IMPROVEMENT RESIDENTIAL 08 AMUSEMENT, RECREATION, PLACE OF ASSEMBLY O1 ONE FAMILY I. NEW BUILDING CONSTRUCTION CHURCH OTHER RELIGIOUS BUILDING 2. ADDITION 02 TWO FAMILY FENCE (LENGTH______HEIGHY_____ 03 THREE AND FOUR FAMILY 3. ALTERATION NOUSTRIAL, STORAGE BUILDING PARKING GARAGE FRVICE STATION, REPAIR GARAGE THE CHANGE OF OCCUPANCE OF OCCUPANCE OF OTHER B PUBLIC UTILITY CHANGE STORAGE BUILDING TO A CLASSROOM 7 SCHOOL, COLLEGE, OTHER EDUCATIONAL BUILDING. USE EXISTING SEPTIC SYSTEM. SEE 45248 FOR ALT. AND ADD., C-808-82. 19 STORE MERCANTILE RESTAURANT 3. OWNERSHIP 23 TO OTHER CHANGE OF OCCUPANCY 1 PUBLICLY OWNED 2 PUBLICLY OWNED 24 PROPOSED USE(S) 2 CLASSROOM BUILDING AND STORAGE BUILDING E. RESIDENTIAL ONLY D. TYPE OF CONSTRUCTION SINGLE FAMILY UNITS PROPOSED EXISTS PROPOSED EXISTS PROPOSED 3 STRUCTURE STEEL 4 REINF CONCRETE MULTI FAMILY UNITS HOW MANY APARTMENTS HAVE IS THERE CENTRAL AIR CONDITIONING TYPE OF HEATING FUEL YES 2 NO 3 ELECTRICITY EFFICIENCY INCI SEPARATE BEDFICOMS) 4 COAL IS THERE AN INCINERATOR ONE BEORDOM I NO 2 VES - WITH AIR POLLUTION CONTROL TYPE OF SEWAGE DISPOSAL TWO BEDROOMS YES WITHOUT AIR POLLUTION CONTROL PUBLIC SEWER THREE BEDROOMS OR MORE PRIVATE SYSTEM EXISTS PROPOSED TOTAL NO OF BEDROOMS TOTAL NO. OF APARTMENTS_____ DIMENSIONS . MONTESSORI SCOIETY OF CENTRAL MD., INC. NURTING SETBACKS (ERCM STHEET CENTER) MEALLS TO CREENSPRING VALLEY, RDS. - 21093 215.25/420.89x611.17/446.62 AGEN 25.00 252250VAL SIGNATURE ZONING ZONE DISTRICT ZONING MAP NO PETERON AND INFORMATION 8/4/82 ASSESSMENT LAND R BROCKLANDINGOD FOLO MICROFILMED 18270 E CONTRACTOR PLANNING AND ZONING 9/23/83 PERSONS PRESENT ON BEHALF OF THE NONTESSORI SOCIETY OF CENTRAL MARYLAND INTER-OFFICE CORRESPONDENCE Laurence d'Serra, Laurence d'Serra Boilder P.O. Box 18732 Balto. Md. 21206

Oct. 17,1933

BALTIMORE COUNTY DEPARTMENT OF HEALTH

Zoning Commissioner Office of Planning and Zoning County Office Building Towson, Maryland 21204

Zoning Item # 52, Zoning Advisory Committee Meeting of Aug. 23, 1983 Property Owner: Montessori Society of Central Maryland, Inc.

__ Sewage Disposal __privore____ COMMENTS ARE AS FOLI JVS:

() Prior to approval of a Building Permit for construction, renovation and/or installation of equipment for any existing or proposed food service facility, complete plans and specifications must be submitted to the Plans Review Section, Environmental Support Services, for final review and approval.

() Prior to new installation/s of fuel burning equipment, the owner should contact the Division of Air Pollution Control, 494-3775, to obtain require-

ments for such installation/s before work begins.

A permit to construct from the Division of Air Pollution Control is required for such items as spray paint processes, underground gasoline storage tank/s (5,000 gallons or more) and any other equipment or process which exhausts into the atmosphere.

A permit to construct from the Division of Air Pollution Control is required for any charbroiler operation which has a total cooking surface area of five (5) square feet or more.

() Prior to approval of a Building Permit Application for renovations to existing or construction of new health care facilities, complete plans and specifications of the building, food service area and type of equipment to be used for the food service operation must be submitted to the Plans Review and Approval Section, Division of Engineering and Maintenance, State Department of Health and Mental Hygiene for review and approval.

() Prior to any new construction or substantial alteration of public swimming pool, wading pool, bathhouse, saunas, whirlpools, hot tubs, water and sewerage facilities or other appurtenances pertaining to health and safety; two (2) copies of plans and specifications must be submitted to the Baltimore County Department of Health for review and approval. For more complete information, contact the Recreational Hygiene Section, Division of Environmental Support

() Prior to approval for a nursery school, owner or applicant must comply with all Baltimore County regulations. For more complete information, contact the Division of Maternal and Child Health.

If lubrication work and oil changes are performed at this location, the method providing for the elimination of waste oil must be in accordance with Water Resources Administration requirements.

becaused often hearing & not Considered!

() Any existing underground storage tanks containing gasoline, waste oil. solvents, etc., must have the contents removed by a licensed hauler and either be removed from the property or properly backfilled. () Soil perculation tests have been conducted. The resul are valid until

Revised plans must be submitted prior to approval of the percolation () Prior to occupancy approval, the potability of the water supply must be verified by collection of bacteriological and chemical water samples.
 () In accordance with Section 13-117 of the Baltimore County Code, the water well yield test shall be valid until is not acceptable and must be retested. This must be accomplished prior to conveyance of property or approval of Building Permit () All roads and parking areas should be surfaced with a dustless, bonding () No health hazards are anticipated. (X) Others This site is served by public water and private Sewage disposal systems. In order to more my recommendations regarding the proposed additions, further information is moded by this office. The applicant has been advised to submit the information requested prior to consideration for appoint of the project by this effice.

> Ian J. Forrest, Director BUREAU OF ENVIRONMENTAL SERVICES

SS 20 1080 (2)

Zoning Item # 52

BALTIMORE COUNTY, MARYLAND

Mr. Arnold Jablon Date_____September 21, 1983 Zoning Commissioner

Catherine Drayton FROM Child Day Care Coordinator Cold. SUBJECT Montessori Society of Central Maryland, Inc. Falls and Greenspring Valley Roads Luthe: ville, Maryland 21093

appearing that by reason of the following finding of facts:

This is a statement in favor of additional improvements on the campus of Emerson Farms, Montessori. It would be desirable for new structures to projecte for children's activities. Child development specialists recommend room enough for children to exercise their whole bodies when they spend time, as they do in school, confined to shared spaces. The proposed multi-purpose building with additional indoor space will allow for gross motor activity which present structures do not provide.

LADVING DEPARTMENT

MARK D. LEVIN, MARK POUD LEVIN AIA, ARCHITECT
1900 Suiphur Spring ROAD SUIDE # 150
BALTIMORE, MD 21227

3123 CORENHAVER ROAD STREET, MD 21154

Marcia Hettinger, PRESIDENT OF BOARD OF DIRECTORS 1401 Clarke Ave. Lutherville, Md 21093

36 SOUTH CHARLES ST. SUITE 300 BALTIMORE, MARYLAND 21201

CALMIN SCHUTZMAN, ADMINISTRATOR

LOUIS A. STEIN, TREASURER OF BONED OF DIRECTORS
ELLIN & TUCKER, CHARTERED

INTER-OFFICE CORRESPONDENCE Arnold Jablon

NEG:JGH:cav

BALTIMORE COUNTY, MARYLAND

Zoning Commissioner September 21, 1983 Norman E. Gerber Director of Planning and Zoning Montessori Society of Central Maryland, Inc. 84-99-SpH

In view of the nature of this request, this office offers no comment.

Norman E. Gerber perfolaurel Director of Planning and Zoning

BALTIMORE COUNTY
OFFICE OF PLANNING & ZONING
TOWSON, MARYLAND 21204
494-3353

ARNOLD JABLON ZONING COMMISSIONER

Marshall B. Paul, Esquire 326 St. Paul Place Baltimore, Maryland 21202

> IN RE: Petition Special Hearing E/S of Tony Drive, 85.08' N of Greenspring Valley Road - 8th Election District Montessori Society of Central Maryland, Inc., Petitioner

Case No. 84-99-SPH

Dear Mr. Paul:

I have this date passed my Order in the above-referenced matter in accordance with the attached.

Zoning Commissioner

October 28, 1983

AJ/srl

Attachments

cc: John W. Hessian, III, Esquire People's Counsel

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IN RE: PETITION SPECIAL HEARING E/S of Tony Drive, 85.08' N of Greenspring Valley Road - 8th Election District

ZONING COMMISSIONER OF BALTIMORE COUNTY Montessori Society of Central Case No. 84-99-SPH Maryland, Inc.,

Petitioner !

FINDINGS OF FACT AND CONCLUSIONS OF LAW

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BEFORE THE

The Petitioner herein, Montessori Society of Central Maryland, Inc., comes before the Zoning Commissioner to request a determination that it may further expand its school, which exists as a nonconforming use in its present location.

The Petitioner, represented by Counsel, presented three witnesses: Mark Levin, architect; Marcia Hettinger, President of the Board of Directors (Board); and Dr. Calvin Schutzman, Chief Administrator. Also testifying was Douglas A. Swam of the Zoning Office.

Testimony was presented that the property was purchased in 1976 by the Petitioner who then commenced renovation. There was, a; that time, 16,297 square feet of interior space which was to be used as a school which was then a permitted use. As identified on Petitioner's Exhibit 6, Building Nos. 1 and 2, existing at the time of purchase, were renovated. Later, other buildings were renovated and addiions made. In July, 1982, Mr. Levin requested permission from the Zoning Office to resovate Building No. 7 and add Building No. 7A, as shown on Petitioner's Exhibit 6. Mr. Levin was told that the previous renovation of Building No. 6 had consumed the allowable 25% expansion of a nonconforming use allowed by law; Building Nas. 1 and 2 were considered the nonconforming use and the renovation of Building No. 6 used up the 25% allotment. After meeting with the then Zoning Commissioner; James E. Dyer, Supervisor of the Zoning Office; and Mr. Swam, Mr. Levin left with the impression to the Zoning Commissioner would effect a compromise

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but prohibiting any further expansion. Later, in fact, Mr. Swam confirmed with Mr. Levin this intention of the Zoning Commissioner and told Mr. Levin that such a notation had been placed on the site plan submitted by Mr. Levin. See Petitioner's Exhibit 6. The notation, actually written by Mr. Swam, was so placed et the direction of the Zoning Commissioner and represented the language of the Zoning Commissioner. The Zoning Commissioner included, for purposes of determining the 25% expansion allotment, 1,920 square feet of Building No. 6, 758 square feet for the renovation of Building No. 7, and 1,250 square feet for the addition of Building No. 7A. In fact, the Zoning Commissioner calculated the 25% from the 16,297 square feet, which was the total of the original buildings, but he did not add this amount to that figure but substracted it and allowed 4,074 square feet for expansion. The Zoning Commissioner found that 3,928 square feet had been used, using the same figures for all practical purposes twice, and allowed 146 square feet to be carried over. Mr. Levin did not actually see the amended site plan, but, by his own admission, understood exactly what Mr. Swam

by allowing the renovation of Building No. 7 and the addition of Building No. 7A

Mr. Levin, either that day or the next, told Dr. Schutzman. Dr. Schutzman admits that he was told and that he knew of the Zoning Commissioner's decision. Board of Directors were not told then and did not find out until sometime in ging or Summer of 1983 when a decision was made to consider further expan-Both Dr. Schutzman and Mr. Levin testified that no thought was being given further expansion at the time so no action was taken to object to the Zoning Comm sioner's decision. Another reason to take no action was the concern that any pojection would require delays and hearings.

had told him.

The Petitioner now wishes to expand again but faces the limiting language feand on Petitioner's Exhibit 6. The Petitioner argues that the architect had

no authority to consent to the Zoning Commissioner's decision, nor did Dr. Schutzman. The Board did not consent because it had no actual knowledge and neither Mr. Levin nor Dr. Schutzman had the authority to bind it. Further, the Petitioner contends that the Zoning Commissioner's interpretation of the nonconforming use was wrong in that the Zoning Commissioner looked to the use the buildings were put to rather than the envelope within which the buildings were located. The Petitioner argues that no waiver of its rights can be found from the actions of Mr. Levin or

It is also noted that a copy of the amended site plan was never received by Mr. Levin or the school, and the Petitioner argues that the notice given to Dr. Schutzman by Mr. Levin is not sufficient to bind the Petitioner.

The Petitioner wants the right to expand from 16,297 square feet to 20,371 square feet and this Zoning Commissioner to hold that the notation on Petitioner's Exhibit 6 does not constitute a waiver by the Petitioner of any objection to the decision of the then Zoning Commissioner.

A nonconforming use is an exception to generally applicable zoning requirements for a previously lawful, existing use. See, generally, 1 Anderson, American Lay of Zoning, 2nd Ed., Section 6.01 to 6.73; 3 Rathkopf, The Law of Zoning and Planning, Section 58-1 to 61-18. The government recognizes a nonconforming use rogation of the general zoning scheme in order to protect the interests of ordplirty owners. 1 Anderson, supra, Section 6.02 to 6.07; 3 Rathkopf, supra, Seqtions 58-1 to 58-3, 61-1. Nevertheless, the ultimate purpose of zoning was and is to reduce nonconformance to conformance as speedily as possible with due respect to the legitimate interests of all concerned. A permissible aim of the zoning regulations is to limit and forbid expansion of a nonconforming use and forfeit the right to it upon abandonment of the use or the destruction of the improvements housing the use. Grant v. Mayor and City Council of Balto., 129

A.2d 363 (1957). Whether a nonconforming use can be changed, extended, enlarged, altered, repaired, restored, or recommenced after abandonment ordinarily is governed by the provisions of the applicable ordinances and regulations. Feldstein v. LaMale Zoning Board, 227 A.2d 731 (1967). These regulations and ordinances must be strictly construed in order to effectuate the purpose of eliminating nonconforming uses. Mayor of Balto. v. Byrd, 62 A.2d 588 (1948).

Section 104 of the Baltimore County Zoning Regulations (BCZR) is clear that a nonconforming use can be extended by 25% of the ground floor area of buildings used; therefore, it must be strictly construed.

By having his decision noted on the site plan submitted by Mr. Levin, the Zoning Commissioner had interpreted Section 104. Whether that interpretation is correct is a moot point if the Petitioner is held to have effectively waived any objections thereto when no appeal therefrom was taken.

Section 500.1, BCZR, requires all building permits to be submitted to the Zoning Commissioner for approval and that the Zoning Commissioner insure that the proposed building or use comply with the zoning regulations. Mr. Levin, pursuant to that regulation, submitted his plans for approval, and the Zoning Commissioner approved the proposal with the noted limitation. If a petitioner is not satisfied with the Zoning Commissioner's decision, pursuant to Section 500.7. 3C本義 a request for a special hearing may be filed to have the Zoning Commissioner int pret the zoning regulations, subject to the right of appeal to the County Boart of Appeals. In the alternative, pursuant to Section 500.16, BCZR, and Section 22-32, Baltimore County Code, the decision of the Zoning Commissioner to liming the expansion of the Petitioner's school could have been appealed to the County Board of Appeals directly within 30 days of the decision. Also, Section 124.1 of the Building Code of Baltimore County provides for appeals to the County Board of Appeals of any decision within 30 days of that decision.

- 4 RICHARDINELL

It is agreed that no appeal was made. It is further agreed that no appeal was made for the following reasons: 1. fear of delay, and 2. no thought to additional expansion. Neither Dr. Schutzman nor Mr. Levin told the Board of the Zoning Commissioner's decision.

The Petitioner now argues that there was no final "Order" issued by the Zoning Commissioner to appeal from and, even if there were, only the Board could make that decision and it did not know of the Zoning Commissioner's notation.

As a general rule, the relationship of an architect and his principal is one of an independent contractor, at least as far as preparation of plans is concerned. With regard to performance of supervisory functions, however, an architect ordinarily acts as agent and representative of an owner. Edward Barron Estate Co. v. Woodruff Co., 126 P. 351. Whether an agency relationship in fact has been created is to be determined by the relation of the parties as they exist pursuant to any agreement or acts undertaken by the parties and, ultimately, the question is one of intention. Ramsburg v. Sykes, 158 A.2d 106 (1960).

Mr. Levin was retained by the Petitioner not only to prepare the plans for development but also to deal with the Zoning Office, as manifested by Mr. Levin's role in gaining approval for a permit, first by meeting with personnel of that office and second by meeting with the Zoning Commissioner. It is clear that Mr. Levin had been given the authority to request the permit and to submit all docu-

Inere must be something more than a mere holding out by an apparent agent of appearance of an agency relationship to hold an apparent principal responsible for the acts of that agent; it must be shown that the principal knew, or should have Inown, that an agency relationship was being so espoused. Mabe v. B. P. 011 Corp., 370 A.2d 554 (1976).

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The Petitioner knew, or should have known, that the architect, sent in the Petitioner's stead to gain the necessary permission to expand, construct, and/or renovate its school, had the authority to do what was necessary to obtain that permission. Therefore, it must be concluded that his acquiescence with the Zoning Commissioner's decision was imputed to his principal, the Petitioner.

A principal/agent relationship may arise in two ways. A person may expressly or impliedly authorize another to act on his behalf or he may empage in a course of conduct which misleads another to his detriment into relying on an apparent agency relationship. Borg-Warner Acceptance Corp. v. Rossi, 365 F. Supp. 56 (Md., 1972). Mr. Levin certainly acted with the implied authorization to accept or reject the restriction placed on the proposed expansion by the Zoning Commissioner, and he chose to accept it.

The Petitioner argues that the Board never received a copy of the restricted site plan. Although Mr. Swam testified that a copy of the approved site plan is always returned to the applicant in the normal course of business, in this case, there is nothing to doubt the statement that a copy was never received either by the Petitioner or by the architect. Mr. Levin did know of the restriction on the site plan and understood its import quite clearly. There can be no doubt that the

failure to tell the Board was a calculated decision made by Dr. Schutzman after ing told of the restriction by Mr. Levin. Mr. Levin met with personnel of the Zoning Office and with the Zoning Commissioner and was told later by Mr. Swam of triction being placed on the site plan, all because they believed Mr. Levin authority to act for the Petitioner. If actual authority to accept the Zoning Commissioner's decision without objection did not actually exist, certainostensible authority, or apparent authority, did. The conduct of the Petitionauthorizing Mr. Levin to obtain the permit established the agency relationship. Mut. Liability Ins. Soc. of Md. v. National Fire, Marine & Inland Ins. Co., 379 A.2d 739 (1977).

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An agent who has been "held out" as possessing certain powers is authorized to exercise such powers. Fuller v. Howath, 402 A.2d 134 (1979). The Petitioner placed the architect in a position which caused the Zoning Office and the Zoning Commissioner to reasonably believe that the Petitioner consented to the exercise of authority Mr. Levin purported to hold, i.e., accept the restriction as imposed. Indeed, the Petitioner cannot now escape liability for the acts of its agent by placing limitations on his authority not known to others dealing with him nor properly inferable from the nature of his employment. Ralph Pritts & Sons, Inc. v. Bulter, 403 A.2d 830 (1979).

Therefore, it is concluded that the Petitioner is bound by a failure to object to the restriction imposed by the Zoning Commissioner.

The Petitioner is charged with constructive knowledge of the Zoning Commissioner's decision. There is no need to determine the existence of a principal/ agent relationship between Dr. Schutzman and the Board.

An issue left to be decided is whether the restriction noted on the site plan at the instruction of the Zoning Commissioner and the verbal communication to Mr. Levin, first by the Zoning Commissioner and later by Mr. Swam of his interpretation as noted, constitutes an Order subject to appeal.

Section 124.1 of the Building Code provides for an appeal by any "aggrieved" person of any order, decision, interpretation, or action of a building official. Inastruch as all applications for a building permit must be submitted to the Zoning Commissioner for approval before any permit can be issued, it is obvious that the building official must deny the permit without this approval. See Section 500.1, Equally obvious is that if the Zoning Commissioner places restrictions on a permit, the building official must issue the permit with such restrictions. If there is a disagreement, an appeal might flow pursuant to Section 124.1 of the

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In addition, it is also clear from Section 22-32 of the Baltimore County Code that any decision of the Zoning Commissioner may be appealed to the County Board of Appeals. The authority vested in the Zoning Commissioner by Section 500.1, BCZR, to approve a building permit is final. However, any person may appeal to the County Board of Appeals if aggrieved by the determination of the Zoning Commissioner that the proposed use does or does not comply with the zoning regulations.

Therefore, the notation on the site plan limiting future expansion does in fact amount to an "Order", subject to appeal.

After due consideration of the evidence and testimony presented, it is found that the Petitioner did not appeal the decision of the Zoning Commissioner to restrict the Petitioner's future expansion, as is more fully set forth on Petitioner's Exhibit 6, and that the Petitioner is now bound by the language found thereon.

held, and it appearing that there was in fact a waiver of the Petitioner's right to appeal the decision to restrict potential further expansion from and as noted on Petitioner's Exhibit 6, the relief requested should be denied.

Pursuant to the advertisement, posting of the property, and public hearing

Therefore, IT IS ORDERED by the Zoning Commissioner of Baltimore County, this day of October, 1983, that the relief requested by the Petition for Speial Hearing to have the decision made by the then Zoning Commissioner on August 4, 1982 Fand noted on the site plan identified as Petitioner's Exhibit 6 set aside and to decide that the Petitioner did not waive its right to appeal said decision be and is hereby DENIED, from and after the date of this Order.

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men a ion necessary to gain that objective.

PETITION FOR SPECIAL HEARING

8th Election District

ZONING: Petition for Special Hearing

East side Tony Drive, 85.08 ft. North of Greenspring LOCATION:

Valley Drive

DATE & TIME: Thursday, October 13, 1983 at 1:30 P.M.

PUBLIC HEARING: Room 106, County Office Building, 111 W. Chesapeake Avenue, Towson, Maryland

The Zoning Commissioner of Baltimore County, by authority of the Zoning Act and Regulations of Baltimore County, will hold a public hearing:

Petition for Special Hearing under Section 500.7 of the Baltimore County Zoning Regulations, to determine whether or not the Zoning Commissioner and/or Deputy Zoning Commissioner should approve the operation of its school on 16,297 sq. ft. of existing buildings, plus 25% expansion to 20,371 sq. ft. of interior space and to determine that the notation made by the Zoning Commissioner on the plat previously submitted by the petitioner with building permit (C-808-82) does not constitute a waiver by the petitioner of its right to operate its school on all of such area

All that parcel of land in the Eighth District of Baltimore County

Being the property of Montessori Society of Central Maryland, Inc., as shown on plat plan filed with the Zoning Department.

In the event that this Petition is granted, a building permit may be issued within the thirty (30) day appeal period. The Zoning Commissioner will, however, entertain any request for a stay of the issuance of said permit during this period for good cause shown. Such request must be received in writing by the date of the hearing set above or n de at the hearing.

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BY ORDER OF ARNOLD JABLON OF BALTIMORE COUNTY Six and one-half acre tract on the west side of Falls Road 407.5' N.W. of Greenspring Valley Road. Beginning at a point on the East Side of Tony Drive 85.08' North of Greenspring Valley Road at a radius of 137.98' and Known and Designated as Lot Nos. 1,2 and 3 on the Plat of "Brooklandwood", which Plat is recorded among the Land Records of Baltimore County in Plat Book E.H.K., Jr. No. 39, folio 80 in the 8th Election District of Baltimore County District of Baltimore County. Being part of the tract of land described in a Deed dated December 29, 1975, and recorded among the Land Records of Baltimore County in Liber E.H.K., Jr. No. 5596, folio 591, was granted and conveyed by Mercantile-Safe, Deposit and Trust Company, Trustee, et al, to the Grantor herein.

Dr. Calvin Schutzman, Administrator

75 Years of Commitment to Chridren

DESCRIPTION OF PROPERTY OWNED

MONTESSORI SOCIETY OF CENTRAL MARYLAND, INC.

Montessori Society of Central Maryland Falls and Greenspring Valley Roads Baltimore/Lutherville, Maryland 21093 Telephone: 301: 321-8555

September 14, 1983

Marshall B. Paul, Esquire 25 326 St. Paul Place Baltimore, Maryland 21202

> NOTICE OF HEARING Re: Petition for Special Hearing East side Tony Dr., 85.08' N of Greenspring Valley Drive Montessori Society of Central Maryland, Inc. - Petitioner Case No. 84-99-SPH

TIME: __1:30 P.M.

DATE: Thursday, October 13, 1983

PLACE: Room 106, County Office Building, 111 West Chesapeake

No. 119445

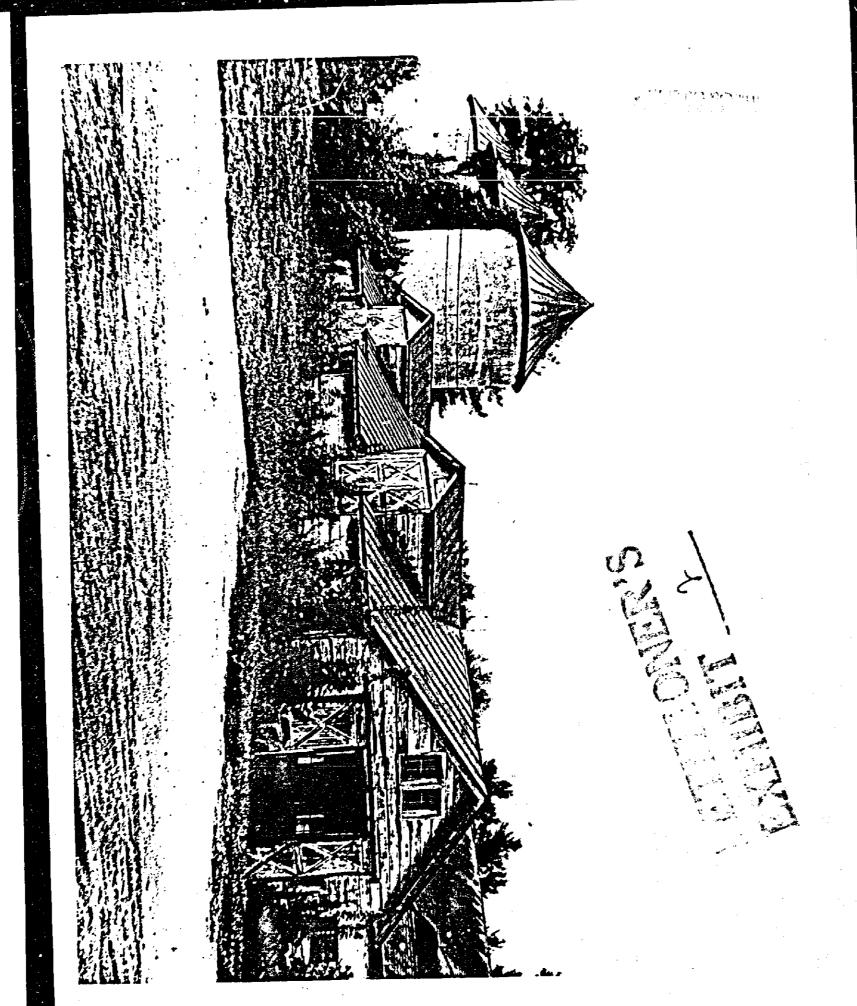
Avenue, Towson, Maryland

BALTIMORE COUNTY, MARYLAND OFFICE OF FINANCE - REVENUE DIVISION

MISCELLANEOUS CASH RECEIPT

0 095****10000#b 8125A

RICHTHEEN



L53181 p50

the garden process. 20xxxxxx Process for Spring Process
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Processes, Contract 15, 1997;
If 12 Fine.
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If 12 Fine.
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Tonness, Maryland

Partition for Special Hearing under Section 1909 7 of this Self-Intering under Section 1909 7 of this Self-Interin Country Zenning Departments to determine undertheir or not the Zenning Commissioner and/or Disease Zenning Commissioner and/or Disease the special of the school on 16.797 og R of oritoring berightings place 29th sequencies to 190.371 og. R of oritorine tiges and to self-Interior made by the Zenning Commissioner in the place on the place of the

Belimine County.

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PETITION FOR APECIAL HEARING 5th Election District

MONING: Petition for Special

ing
LOCATION: East side Tony Drive,
85.08 ft. North of Greenspring
Valley Drive
DATE & TIME: Thursday, October
13, 1982 at 1:39 P.M.
PUBLIC HEARING: Room 106,
County Office Building, 111 W.
Chesapeake Avenue, Towson,
Marylend

The Zoning Commissioner of Bal-timore County, by authority of the Zoning Act and Regulations of Bal-timore County will hold a public

timore County will hold a public hearing:

Petition for Special Hearing under Section 500.7 of the Baltimore County Zoning Regulations, to determine whether or not the Zoning Commissioner and/or Deputy Zoning Commissioner should approve the operation of its school on 16,237 sq. ft. of existing buildings, plus 25% expansion to 20,373 sq. ft. of interior space and to determine that the notation made by the Zoning Commissioner on the plat previously submitted by the petitioner with building permit (C-808-82) does not constitute a waiver by the petitioner of its right to operate its school on all of such area.

All that percel of land in the Eighth District of Baltimore County Six and one-half acre tract on the west side of Falls Road 407.5 N.W. of Greenspring Valley Road. Beginning at a point on the East Side ning at a goint on the East Side

of Greenspring Valley Road at a point of Tony Corive 85.05" North of Greenspring Valley Road at a Fadius of 137.95" and known and designated as Lot Nos. 1, 2 and 2 on the Plat of "Brooklandwood", which Plat is recorded among the Land Records of Baltimore County in Plat. "Lock E.H.K., Jr. No. 39, folio 80 in the 8th Election District of Baltimore County.

ioner will, however, entertain

CERTIFICATE OF PUBLICATION

THIS IS TO CERTIFY, that the annexed advertisement was

Cost of Advertisement, \$___29.75____.

MICROFILMED

PRTIFICATE OF PUBLICATION

THIS IS TO CERTIFY, that the annexed advertisement was published in THE TOWSON TIMES, a weekly newspaper distributed in

Towson, Baltimore County, Md., once a ____ successive weeks, the first publication appearing on the

THE TOWSON TIMES m & anedella Cost of Advertisement, \$.36.48

MICROFILMED

84-99-514

TOWSON, MD., _____September 22 ____, 19_83 published in THE JEFFERSONIAN, a weekly newspaper printed and published in Towson, Baltimore County, Md., Nonce in Feach day of _____October___, 19.83__, the most publication appearing on the 22nd day of September

L. Leank Strucker

CERTIFICATE OF POSTING ZONING DEPARTMENT OF BALTIMORE COUNTY

MICROFILMED



ARNOLD JABLON ZONING COMMISSIONER

September 29, 1983

Marshall B. Paul, Esquire 326 St. Paul Place Baltimore, Maryland 21202

> Re: Petition for Special Hearing E/S Tony Dr., 85.08' N of Greenspring Valley Drive Montessori Society of Central Md., Inc. -Petitioner Case No. 84-99-SPH

Dear Mr. Paul:

This is to advise you that \$71.23 is due for advertising and posting of the above property. This fee must be paid before an Order is issued.

Please make the check payable to Baltimore County, Maryland, and remit to Mrs. Arlene January, Zoning Office, Room 113, County Office Building, Towson, Maryland 21204, before the hearing.

g Commissioner

No. 121565 BALTIMORE COUNTY, MARYLAND OFFICE OF FINANCE - REVENUE DIVISION MISCELLANEOUS CASH RECEIPT

DATE 10/10/83 ACCOUNT R-01-615-000

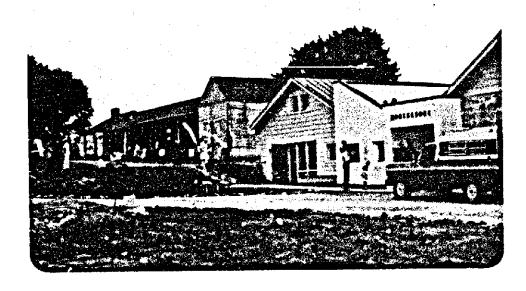
RECEIVED Montessori Society of Central Maryland Advertising & Posting Case #84-99-SPH

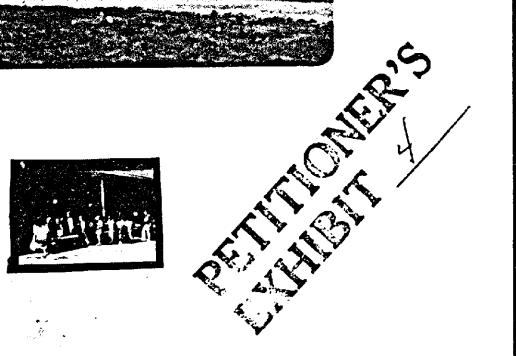
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VALIDATION OR SIGNATURE OF CASHIER

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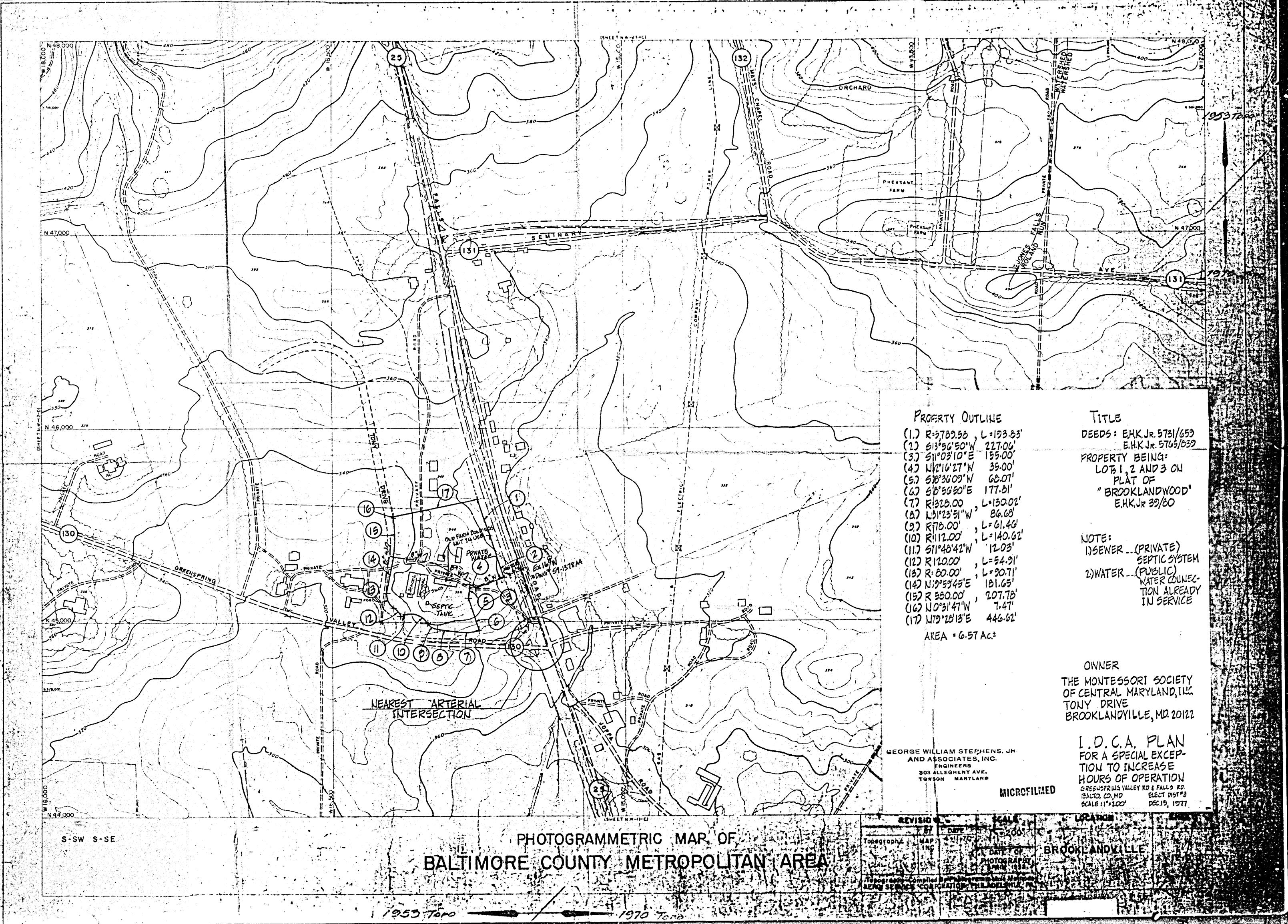


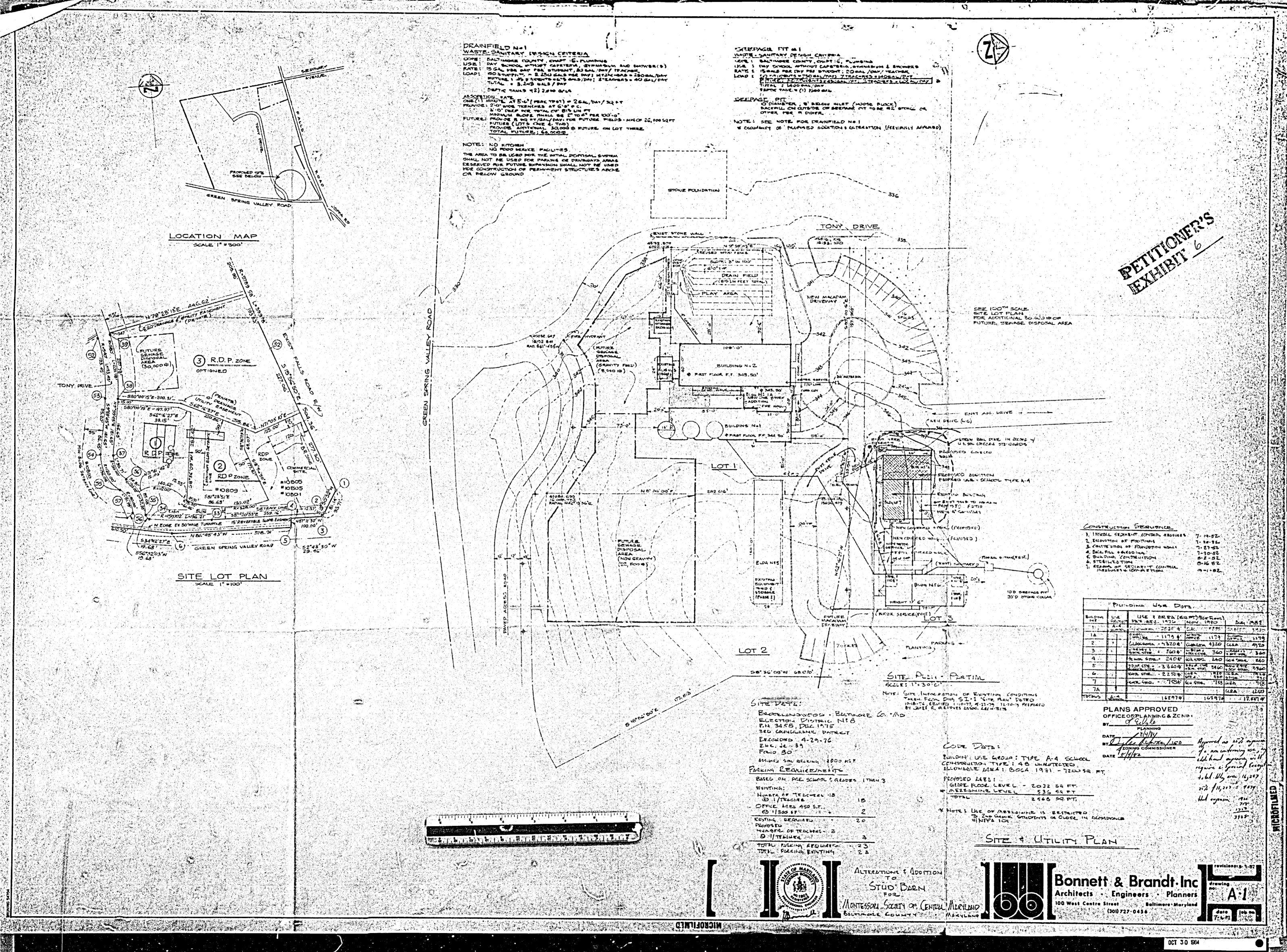


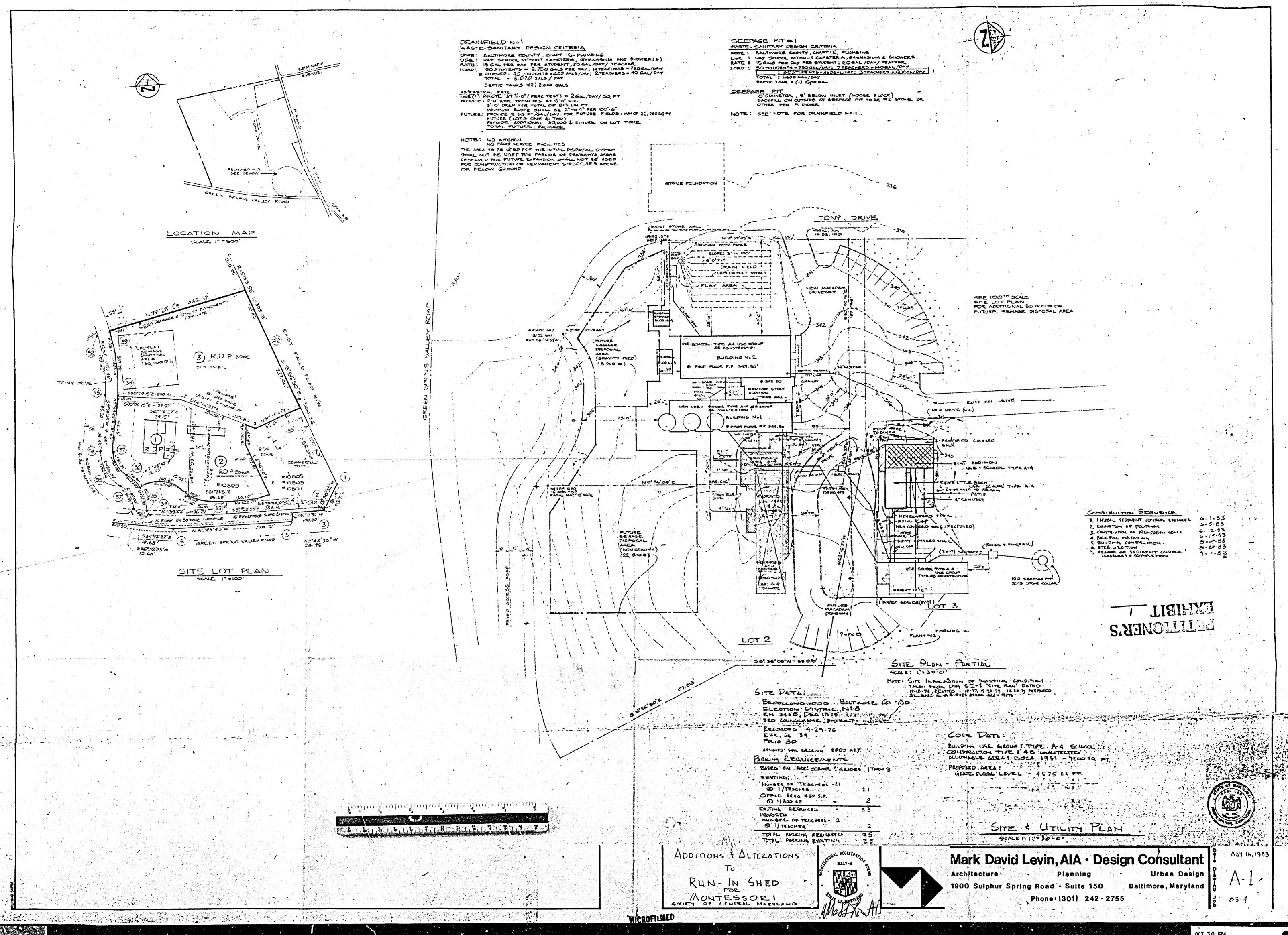
131CROFILMED











The undersigned, legal owner(s) of the property situate in Baltimore County and which is described in the description and plat attached hereto and made a part hereof, hereby petition for a Special Hearing under Section 500.7 of the Baltimore County Zoning Regulations, to determine whether or not the Zoning Commissioner and/or Deputy Zoning Commissioner should approve the operation of its school on 16,297 sq. ft. of existing buildings, plus 25% expansion to 20,371 sq. ft. of interior space and to determine that the notation made by the Zoning Commissioner on the plat previously submitted by the petitioner with building permit (C-808-82) does not constitute a waiver by the petitioner of its right to operate its school on all of such area Property is to be posted and advertised as prescribed by Zoning Regulations. I, or we, agree to pay expenses of the above Special Hearing advertising, posting, etc., upon filing of this Petition, and further agree to and are to be bound by the zoning regulations and restrictions of Baltimore County adopted pursuant to the Zoning Law for Baltimore County. I/We do solemnly declare and affirm, under the penalties of perjury, that I/we are the legal owner(s) of the property which is the subject of this Petition. Legal Owner(s):
MONTESSORI SOCIETY OF CENTRAL MARYLAND, Contract Purchaser: (Type or Print Name) Marcia A. Hettinger, President of the Board (Type or Print Name) City and State ttorne for Petitioner: Falls & Greenspring 321-8555 DISTRICTS Valley Roads Lutherville, Maryland 21093 Name, address and phone number of legal owner, companie St Paul Place tract purchaser or representative to be contacted ltimore, Maryland 21202 Marshall B. Paul torney's Telephone No.: ___752-1230 326 St. Paul Place, Balto., Md. 21202
Address 752-1230 Phone No. OFFERED By The Zoning Commissioner of Baltimore County, this _____ day of ____August ____, 19_83_, that the subject matter of this petition be advertised, as required by the Zoning Law of Baltimore County, in two newspapers of general circulation throughout Baltimore County, that property be posted, and that the public hearing be had before the Zoning Commissioner of Baltimore County in Room 106, County Office Building in Towson, Baltimore County, on the _____ day of _____, 19_83 , at 1:30 o'clock Zoning Commissioner of Baitimore County. Z.C.O.-No. 1 BALTIMORE COUNTY
DEPARTMENT OF PUBLIC WORKS
TOWSON, MARYLAND 21204 HARRY J. PISTEL, P. E. DIRECTOR September 16, 1983 Mr. Arnold Jablon Zoning Commissioner County Office Building Towson, Maryland 21204 Re: Item #52 (1983-1984) Property Owner: Montessori Society of Central Maryland, Inc. W/S Falls Rd. 407.5' N/W Greenspring Valley Rd. Acres: 6.5 District: 8th Dear Mr. Jablon: The following comments are furnished in regard to the plat submitted to this office for review by the Zoning Advisory Committee in connection with the subject The comments supplied in conjunction with the Zoning Advisory Committee review of this property in connection with Item 3 (1978-1979) are referred to for your This office has no further comment in regard to the Zoning Advisory Committee review in connection with this Item 52 (1983-1984). RAM: EAM: FWR: SS Attachment

S-SW Key Sheet

NW 12 C Topo 60 Tax Map

45 & 46 NW 11 Pos. Sheets

PETITION FOR SPECIAL HEARING 84-99-SPH

TO THE ZONING COMMISSIONER OF BALTIMORE COUNTY:

Mr. Commissioner: Pursuant to the authority contained in Section 524.1 of the Baltimore County Charter, I hereby enter my appulance in this proceeding. You are requested to notify me of any hearing date or dates which may be now or hereafter designated therefor, and of the passage of any preliminary or final Order in connection therewith. Keter Max Zummerman John W, Hesseam, TII Peter Max Zimmerman John W. Hessian, III Deputy People's Counsel People's Counsel for Baltimore County Rm. 223, Court House Towson, Maryland 21204 494-2188 I HEREBY CERTIFY that on this 23rd day of September, 1983, a copy of the foregoing Order was mailed to Marshall B. Paul, Esquire, 325 St. Paul Place, Baltimore, MD 21202, Attorney for Petitioner. John W. Hessian, III August 10, 1978 Mr. S. Eric DiNenna Zoning Commissioner County Office Building Towson, Maryland 21204 Re: Item #3 (1978-1979) Property Owner: Montessori Society of Cantral Maryland, In-W/S Jones Falls Exp. (Falls Rd.) 407.5' N/W Greenspring Valley Rd. Existing Zoning: RC 2 Proposed Zoning: Special Exception for a day care center (IDCA 77-75%) Acres: 6.57 District: 8th Dear Mr. DiNonna: The following comments are furnished in regard to the plat submitted to this office for review by the Zoning Advisory Committee in connection with the subject item. Comments were supplied for this property for Project IDCA No. 77-75%. Baltimore County highway and utility improvements are not directly involved. This property is served by public water supply and is utilizing private ensite sewage disposal. Additional fire hydrant protection is required in the vicinity. Very truly yours, [SIGNED] EDWARD A INCOUNTINGER 9. 🧗 ELISWORTH N. DIVER, P.E. Chief, Bureau of Engineering END: EAM: PAR: SE cc: W. Minchel . 4 . 4 . 4 . 4 . 4 S-SW Key Sheet MH 12 C Topo 45 £ 46 NM 11 Pos. Sheets 60 Tax Map

Greenspring Valley Dr.,

8th District

RE: PETITION FOR SPECIAL HEARING : BEFORE THE ZONING COMMISSIONER E/S Tony Dr., 85.03' N of OF BALTIMORE COUNTY MONTESSORI SOCIETY OF : Case No. 84-99-SPH CENTRAL MARYLAND, INC., :::::: ORDER TO ENTER APPEARANCE

> BALTIMORE COUNTY
> DEPARTMENT OF PERMITS & LICENSES
> TOWSON, MARYLAND 21204
> 494-3900 TED ZALESKI, JR. Mr. William B. Hammond, Zoning Commissioner

Office of Planning and Zoning County Office Building
Towern, Haryland 21204

Comments on Item # 52 Zoning Advisory Committee Meeting are as follows:

Montessori Society of Central Maryland, Inc. Location: Existing Zoning: Proposed Zoning: W/S Falls Road 407.5' N/W Greenspring Valley Road Special Hearing to approve operation of its school on a full 20,000 sq. ft. of interior space, and to determine that the notation made by the Commissioner on a plat previously submitted does not constitute a waiver by Petitioner of its right to operate its school on all of such area.

September 21, 1983

Constitution of the second second

BALTIMORE COUNTY

ZONING PLANS

ADVISORY COMMITTEE

PETITION AND SITE PLAN

EVALUATION COMMENTS

A. All structure shall conform to the Baltimore County Building Code 1981/ Council Bill b-82 State of Maryland Code for the Handicapped and Aged; (No plans)

B. A building/and other miscellameous permits shall be required before beginning C. Residentials Three sets of construction drawings are required to file a permit application. Architect/Engineer seal is/is not required.

D. Commercial: Three sets of construction drawings with a Maryland Registered Architect or Engineer shall be required to file a permit application.

E. An exterior wall erected within 6'0 of an adjacent lot line shall be of one hour fire resistive construction, no openings permitted within 3'-0 of lot lines. A firewall is required if construction is on the lot line, See Table 401, line 2, Section 1407 and Table 1402.

F. Requested variance conflicts with the Baltimure County Building Code,

G. A change of occupancy shall be applied for, along with an alteration permitapplication, and three required sets of drawings indicating how the structure will meet the Code requirements for the proposed change. Drawings may require

H. Before this office can comment on the above structure, please have the owner, thru the services of a Registered in Maryland Architect or Engineer certify to this office, that, the structure for which a proposed change in use is proposed can comply with the height/area requirements of Table 505 and the required construction

BOTE: These comments reflect only on the information provided by the drawings submitted to the office of Planning and Zoning and are not intended to be construed as the full extent of any permit.

If desired, additional information may be obtained by visiting Boom #122 (Plans Review) at 111 Vest Chesapeake Ave., 21204

BALTIMORE COUNTY ZONING PLANS ADVISORY COMMITTEE

Marshall B. Paul, Esquire

326 St. Paul Place

September 30, 1983

1. Addana

Baltimore, Maryland 21202 Nicholas B. Commodari Chairman

RE: Item No. 52 - Case No. 84-99-SPH Montessori Society of Central Md., Inc. Special Hearing Petition

Dear Mr. Paul:

Department of State Roads Commissi Bureau of Fire Prevention Health Department Project Planning

Building Department

Board of Education

Industrial

MEMBERS

Bureau of

The Zoning Plans Advisory Committee has reviewed the plans submitted with the above referenced petition. The following comments are not intended to indicate the appropriateness of the zoning action requested, but to assure that all parties are made aware of plans or problems with regard to the development plans that may have a bearing on this case. The Director of Planning may file a written report with the Zoning Commissioner with recommendations as to the suitability of the requested zoning.

A previous building permit (C-808-82) was issued to construct an addition to one of the existing buildings on this property. At that time the plan was approved with a notation, concerning Section 104 of the zoning regulations; i.e., nonconforming uses. In view of your client's present proposal to expand the existing school operation and determine the allowed extent of this expansion, this hearing is now required. Zoning Administration now required.

Enclosed are all comments submitted from the members of the Committee at this time that offer or request information on your petition. If similar comments from the remaining members are received, I will forward them to you. Otherwise, any comment that is not informative will be placed in the hearing file. This petition was accepted for filing on the date of the enclosed filing certificate and a hearing scheduled eccordingly. hearing scheduled accordingly.

> Very truly yours, Dechalas B. Commodare. Go.

NICHOLAS B. COMMODARI, Chairman Zoning Plans Advisory Committee

Enclosures

BALTIMORE COUNTY PUBLIC SCHOOLS

Robert Y. Dubel, Superintendent

Date: August 22, 1983

Mr. William E. Hammond Zoning Commissioner Baltimore County Office Building IIII West Chesapeake Avanue Towson, Maryland 21204

Z.A.C. Meeting of: August 23, 1983

RE: Item No: 49, 50, 51, 52, 53 % 54 Property Owner: Location: Present Zoning: Proposed Zoning:

> District: No. Acres:

Dear Mr. Hammond:

The above mentioned item numbers have no adverse effect on student population.

> Very truly yours? Wie Wilkelious Wm. Nick Petrovich, Assistant Department of Planning

WNP/bp

TIAN A WILL

appearing that by reason of the following finding of facts:

by allowing the renovation of Building No. 7 and the addition of Building No. 7A but prohibiting any further expansion. Later, in fact, Mr. Swam confirmed with Mr. Levin this intention of the Zoning Commissioner and told Mr. Levin that such a notation had been placed on the site plan submitted by Mr. Levin. See Petitioner's Exhibit 6. The notation, actually written by Mr. Swam, was so placed at the direction of the Zoning Commissioner and represented the language of the Zoning Commissioner. The Zoning Commissioner included, for purposes of determining the 25% expansion allotment, 1,920 square feet of Building No. 6, 758 square feet for the renovation of Building No. 7, and 1,250 square feet for the addition of Building No. 7A. In fact, the Zoning Commissioner calculated the 25% from the 16,297 square feet, which was the total of the original buildings,

but he did not add this amount to that figure but substracted it and allowed 4,074 square feet for expansion. The Zoning Commissioner found that 3,928 square feet had been used, using the same figures for all practical purposes twice, and allowed 146 square feet to be carried over. Mr. Levin did not actually see the

amended site plan, but, by his own admission, understood exactly what Mr. Swam had told him.

Mr. Levin, either that day or the next, told Dr. Schutzman. Dr. Schutzman admits that he was told and that he knew of the Zoning Commissioner's decision. That Beard of Directors were not told then and did not find out until sometime in ring or Summer of 1983 when a decision was made to consider further expansion Both Dr. Schutzman and Mr. Levin testified that no thought was being given to further expansion at the time so no action was taken to object to the Zoning

any pbjection would require delays and hearings f89nd on Petitioner's Exhibit 6. The Petitioner argues that the architect had

+ 2 =

Calvin Schutzman, Administrative

75 Years of Commitment to Children

DESCRIPTION OF PROPERTY OWNED

MONTESSORI SOCIETY OF CENTRAL MARYLAND, INC.

Six and one-half acre tract on the west side of Falls Road 407.5' N.W. of Greenspring Valley Road. Beginning at a point on the East Side of Tony Drive 85.08' North of Greenspring Valley Road at a radius of 137.98' and Known and Designated as Lot Nos. 1,2 and 3 on the Plat of "Brooklandwood", which Plat is recorded among the Land Records of Baltimore County in Plat Book E.H.K., Jr. No. 39, folio 80 in the 8th Election District of Baltimore County.

Being part of the tract of land described in a Deed dated December 29, 1975, and recorded among the Land Records of Baltimore County in Liber E.H.K., Jr. No. 5596, folio 591, was granted and conveyed by Mercantile-Safe, Deposit and Trust Company, Trustee, et al, to the Grantor herein.



Montessori Society of Central Maryland Falls and Greenspring Valley Roads Baltimore/Lutherville, Maryland 21093 Telephone: 301: 321-8555

no authority to consent to the Zoning Commissioner's decision, nor did Dr. Schutzman. The Board did not consent because it had no actual knowledge and neither Mr. Levin nor Dr. Schutzman had the authority to bind it. Further, the Petitioner contends that the Zoning Commissioner's interpretation of the nonconforming use was wrong in that the Zoning Commissioner looked to the use the buildings were put to rather than the envelope within which the buildings were located. The Petitioner argues that no waiver of its rights can be found from the actions of Mr. Levin or

It is also noted that a copy of the amended site plan was never received by Mr. Levin or the school, and the Petitioner argues that the notice given to Dr. Schutzman by Mr. Levin is not sufficient to bind the Petitioner.

The Petitioner wants the right to expand from 16,297 square feet to 20,371 square feet and this Zoning Commissioner to hold that the notation on Petitioner's Exhibit 6 does not constitute a waiver by the Petitioner of any objection to the decision of the then Zoning Commissioner.

A nonconforming use is an exception to generally applicable zoning requirements for a previously lawful, existing use. See, generally, 1 Anderson, American Law of Zoning, 2nd Ed., Section 6.01 to 6.73; 3 Rathkopf, The Law of Zoning and Planning, Section 58-1 to 61-18. The government recognizes a nonconforming use rogation of the general zoning scheme in order to protect the interests of property owners. 1 Anderson, supra, Section 6.02 to 6.07; 3 Rathkopf, supra, ledttons 58-1 to 58-3, 61-1. Nevertheless, the ultimate purpose of zoning was s to reduce nonconformance to conformance as speedily as possible with due respect to the legitimate interests of all concerned. A permissible aim of the zoning regulations is to limit and forbid expansion of a nonconforming use and forfeit the right to it upon abandonment of the use or the destruction of the improvements housing the use. Grant v. Mayor and City Council of Balto., 129

- 3 -

PETITION FOR SPECIAL HEARING

8th Election District ZONING: Petition for Special Hearing

LOCATION: East side Tony Drive, 85.08 ft. North of Greenspring Valley Drive

DATE & TIME: Thursday, October 13, 1983 at 1:30 P.M. PUBLIC HEARING: Room 106, County Office Building, 111 W. Chesapeake

Avenue, Towson, Maryland The Zoning Commissioner of Baltimore County, by authority of the Zoning Act

Petition for Special Hearing under Section 500.7 of the Baltimore County Zoning Regulations, to determine whether or not the Zoning Commissioner and/or Deputy Zoning Commissioner should approve the operation of its school on 16,297 sq. ft. of existing buildings, plus 25% expansion to 20, 371 sq. ft. of interior space and to determine that the notation made by the Zoning Commissioner on the plat previously submitted by the petitioner with building permit (C-808-82) does not constitute a waiver by the petitioner of its right to operate its school on

All that parcel of land in the Eighth District of Baltimore County

all of such area

and Regulations of Baltimore County, will hold a public hearing:

Being the property of Montessori Society of Central Maryland, Inc., as shown on plat plan filed with the Zoning Department.

In the event that this Petition is granted, a building permit may be issued within the thirty (30) day appeal period. The Zoning Commissioner will, however, entertain any request for a stay of the issuance of said permit during this period for good cause shown. Such request must be received in writing by the date of the hearing set above or made at the hearing.

> BY ORDER OF ARNOLD JABLON ZONING COMMISSIONER OF BALTIMORE COUNTY

A.2d 363 (1957). Whether a nonconforming use can be changed, extended, enlarged, altered, repaired, restored, or recommenced after abandonment ordinarily is governed by the provisions of the applicable ordinances and regulations. Feldstein v. LaNale Zoning Board, 227 A.2d 731 (1967). These regulations and ordinances must be strictly construed in order to effectuate the purpose of eliminating nonconforming uses. Mayor of Balto. v. Byrd, 62 A.2d 588 (1948).

Section 104 of the Baltimore County Zoning Regulations (BCZR) is clear that a nonconforming use can be extended by 25% of the ground floor area of buildings used; therefore, it must be strictly construed.

By having his decision noted on the site plan submitted by Mr. Levin, the Zoning Commissioner had interpreted Section 104. Whether that interpretation is correct is a moot point if the Petitioner is held to have effectively waived any objections thereto when no appeal therefrom was taken.

Section 500.1, BCZR, requires all building permits to be submitted to the Zoning Commissioner for approval and that the Zoning Commissioner insure that the proposed building or use comply with the zoning regulations. Mr. Levin, pursuant to that regulation, submitted his plans for approval, and the Zoning Commissioner approved the proposal with the noted limitation. If a petitioner is not satisfied with the Zoning Commissioner's decision, pursuant to Section 500.7, BCZD a request for a special hearing may be filed to have the Zoning Commissioner interpret the zoning regulations, subject to the right of appeal to the County Board of Appeals. In the alternative, pursuant to Section 500.10, BCZR, and Secion 22-32, Baltimore County Code, the decision of the Zoning Commissioner to imit the expansion of the Petitioner's school could have been appealed to the County Board of Appeals directly within 30 days of the decision. Also, Section 124.1 of the Building Code of Baltimore County provides for appeals to the County Board of Appeals of any decision within 30 days of that decision.

- 4 -

BEFORE THE IN RE: PETITION SPECIAL HEARING E/S of Tony Drive, 85.08' N of ZONING COMMISSIONER Greenspring Valley Road - 8th Election District OF BALTIMORE COUNTY Montessori Society of Central Case No. 84-99-SPH Maryland, Inc.,

Petitioner *

The state of the s

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FINDINGS OFFACT AND CONCLUSIONS OF LAW

The Petitioner herein, Montessori Society of Central Maryland, Inc., comes before the Zoning Commissioner to request a determination that it may further expand its school, which exists as a nonconforming use in its present location.

The Petitioner, represented by Counsel, presented three witnesses: Mark Levin, architect; Marcia Hettinger, President of the Board of Directors (Board); and Dr. Calvin Schutzman, Chief Administrator. Also testifying was Douglas A. Swam of the Zoning Office.

Testimony was presented that the property was purchased in 1976 by the Petitioner who then commenced renovation. There was, at that time, 16,297 square feet of interior space which was to be used as a school which was then a permitted use. As identified on Petitioner's Exhibit 6, Building Nos. 1 and 2, existing at the of purchase, were renovated. Later, other buildings were renovated and addi-≹made. In July, 1982, Mr. Levin requested permission from the Zoning Office Movate Building No. 7 and add Building No. 7A, as shown on Petitioner's Exhibit 6. Mr. Levin was told that the previous renovation of Building No. 6 had consumed the allowable 25% expansion of a nonconforming use allowed by law; Building sas. 1 and 2 were considered the nonconforming use and the renovation of Building No. 6 used up the 25% allotment. After meeting with the then Zoning Commissioner; James E. Dyer, Supervisor of the Zoning Office; and Mr. Swam, Mr. Levin

leff with the impression that the Zoning Commissioner would effect a compromise

It is agreed that no appeal was made. It is further agreed that no appeal was made for the following reasons: 1. fear of delay, and 2. no thought to additional expansion. Neither Dr. Schutzman nor Mr. Levin told the Board of the Zoning Commissioner's decision.

The Petitioner now argues that there was no final "Order" issued by the Zoning Commissioner to appeal from and, even if there were, only the Board could make that decision and it did not know of the Zoning Commissioner's notation.

As a general rule, the relationship of an architect and his principal is one of an independent contractor, at least as far as preparation of plans is concerned. With regard to performance of supervisory functions, however, an architect ordinarily acts as agent and representative of an owner. Edward Barron Estate Co. v. Woodruff Co., 126 P. 351. Whether an agency relationship in fact has been created is to be determined by the relation of the parties as they exist pursuant to any agreement or acts undertaken by the parties and, ultimately, the question is one of intention. Ramsburg v. Sykes, 158 A.2d 106 (1960).

Mr. Levin was retained by the Petitioner not only to prepare the plans for development but also to deal with the Zoning Office, as manifested by Mr. Levin's role in gaining approval for a permit, first by meeting with personnel of that orfice and second by meeting with the Zoning Commissioner. It is clear that Mr. Levin had been given the authority to request the permit and to submit all docuen alion necessary to gain that objective.

There must be something more than a mere holding out by an apparent agent of the pearance of an agency relationship to hold an apparent principal responsible pr the acts of that agent; it must be shown that the principal knew, or should have snown, that an agency relationship was being so espoused. Mabe v. B. P. Oil Cort., 370 A.2d 554 (1976).

- 5 **-**

113 E ALL:

The Petitioner knew, or should have known, that the architect, sent in the

Petitioner's stead to gain the necessary permission to expand, construct, and/or renovate its school, had the authority to do what was necessary to obtain that permission. Therefore, it must be concluded that his acquiescence with the Zoning Commissioner's decision was imputed to his principal, the Petitioner.

A principal/agent relationship may arise in two ways. A person may expressly or impliedly authorize another to act on his behalf or he may engage in a course of conduct which misleads another to his detriment into relying on an apparent agency relationship. Borg-Warner Acceptance Corp. v. Rossi, 365 F. Supp. 56 (Md., 1972). Mr. Levin certainly acted with the implied authorization to accept or reject the restriction placed on the proposed expansion by the Zoning Commissioner, and he chose to accept it.

The Petitioner argues that the Board never received a copy of the restricted site plan. Although Mr. Swam testified that a copy of the approved site plan is always returned to the applicant in the normal course of business, in this case, there is nothing to doubt the statement that a copy was never received either by eing told of the restriction by Mr. Levin. Mr. Levin met with personnel of the ffice and with the Zoning Commissioner and was told later by Mr. Swam of

the Petitioner or by the architect. Mr. Levin did know of the restriction on the site plan and understood its import quite clearly. There can be no doubt that the failure to tell the Board was a calculated decision made by Dr. Schutzman after restriction being placed on the site plan, all because they believed Mr. Levin had that authority to act for the Petitioner. If actual authority to accept the Zonin Commissioner's decision without objection did not actually exist, certain-Ily ostensible authority, r apparent authority, did. The conduct of the Petition-

er authorizing Mr. Levin to obtain the permit established the agency relationship.

379 A.2d 739 (1977)

SS 20 1080 (2)

Mut. Liability Ins. Soc. of Md. v. National Fire, Marine & Inland Ins. Co.,

An agent who has been "held out" as possessing certain powers is authorized to exercise such powers. Fuller v. Howath, 402 A.2d 134 (1979). The Fetitioner placed the architect in a position which caused the Zoning Office and the Zoning Commissioner to reasonably believe that the Petitioner consented to the exercise of authority Mr. Levin purported to hold, i.e., accept the restriction as imposed. Indeed, the Petitioner cannot now escape liability for the acts of its agent by placing limitations on his authority not known to others dealing with him nor properly inferable from the nature of i. . employment. Ralph Pritts & Sons, Inc. v. Bulter, 403 A.2d 830 (1979).

Therefore, it is concluded that the Petitioner is bound by a failure to object to the restriction imposed by the Zoning Commissioner.

The Petitioner is charged with constructive knowledge of the Zoning Commissioner's decision. There is no need to determine the existence of a principal/ agent relationship between Dr. Schutzman and the Board.

An issue left to be decided is whether the restriction noted on the site plan at the instruction of the Zoning Commissioner and the verbal communication to Mr. Levin, first by the Zoning Commissioner and later by Mr. Swam of his interpretation as noted, constitutes an Order subject to appeal.

Section 124.1 of the Building Code provides for an appeal by any "aggrieved" person of any order, decision, interpretation, or action of a building official. Inas ch as all applications for a building permit must be submitted to the Zoning Commissioner for approval before any permit can be issued, it is obvious that the iliding official must deny the permit without this approval. See Section 500.1. Equally obvious is that if the Zoning Commissioner places restrictions on drmit, the building official must issue the permit with such restrictions. If there is a disa

there is a disa

BOP Iding Code. there is a disagreement, an appeal might flow pursuant to Section 124.1 of the

- 7 -

In addition, it is also clear from Section 22-32 of the Baltimore County Code that any de 'sion of the Zoning Commissioner may be appealed to the County Board of Appeals. The authority vested in the Zoning Commissioner by Section 500.1, BCZR, to approve a building permit is final. However, any person may appeal to the County Board of Appeals if aggrieved by the determination of the Zoning Commissioner that the proposed use does or does not comply with the zoning regulations.

Therefore, the notation on the site plan limiting future expansion does in fact amount to an "Order", subject to appeal.

After due consideration of the evidence and testimony presented, it is found that the Petitioner did not appeal the decision of the Zoning Commissioner to restrict the Petitioner's future expansion, as is more fully set forth on Petitioner's Exhibit 6, and that the Petitioner is now bound by the language found thereon.

Pursuant to the advertisement, posting of the property, and public hearing held, and it appearing that there was in fact a waiver of the Petitioner's right to appeal the decision to restrict potential further expansion from and as noted on Petitioner's Exhibit 6, the relief requested should be denied.

Therefore, IT IS ORDERED by the Zoning Commissioner of Baltimore County, this day of October, 1983, that the relief requested by the Petition for Spe-Hearing to have the decision made by the then Zoning Commissioner on August 4, 1982, Fand noted on the site plan identified as Petitioner's Exhibit 6 set aside and odigide that the Petitioner did not waive its right to appeal said decision be hereby DENIED, from and after the date of this Order.

- 8 -

BALTIMORE COUNTY DEPARTMENT OF HEALTH

Zoning Commissioner Office of Planning and Zoning County Office Building Towson, Maryland 21204

Zoning Item # 52, Zoning Advisory Committee Meeting of Aug. 23 1983 Property Owner: Montessori Society of Central Maryland, Inc Location: W/s Falls Road

Water Supply _____ public _____ Sewage Disposal __private COMMENTS ARE AS FOLLOWS:

- () Prior to approval of a Building Permit for construction, renovation and/or installation of equipment for any existing or proposed food service facility, complete plans and specifications must be submitted to the Plans Review Section, Environmental Support Services, for final review and approval.
- () Prior to new installation/s of fuel burning equipment, the owner should contact the Division of Air Pollution Control, 494-3775, to obtain require-
- ments for such installation/s before work tegins. A permit to construct from the Division of Air Pollution Control is required for such items as spray paint processes, underground gasoline storage tank/s (5,000 gallons or more) and any other equipment or process which exhausts
- A permit to construct from the Division of Air Pollution Control is required for any charbroiler operation which has a total cooking surface area of five (5) square feet or more.
-) Prior to approval of a Building Permit Application for renovations to existing or construction of new health care facilities, complete plans and specifications of the building, food service area and type of equipment to be used for the food service operation must be submitted to the Plans Review and Approval Section, Division of Engineering and Maintenance, State Department of Health and Mental Hygiene for review and approval.
- Prior to any new construction or substantial alteration of public swimming pool, wading pool, bathhouse, saunas, whirlpools, hot tubs, water and sewerage facilities or other appurtenances pertaining to health and safety; two (2) copies of plans and specifications must be submitted to the Baltimore County Department of Health for review and approval. For more complete information, contact the Recreational Hygiene Section, Division of Environmental Support
- () Prior to approval for a nursery school, owner or applicant must comply with all Baltimore County regulations. For more complete information, contact the Division of Maternal and Child Health.
- If lubrication work and oil changes are performed at this location, the method providing for the elimination of waste oil must be in accordance with Water Resources Administration requirements.

SS 20 1082 (1) beceived often henring & not Considered!

BALTIMORE COUNTY
OFFICE OF PLANNING & ZONING
TOWSON, MARYLAND 21204
494-3353 ARNOLD JABLON ZONING COMMISSIONER

October 28, 1983

Marshall B. Paul, Esquire 326 St. Paul Place Baltimore, Maryland 21202

> IN RE: Petition Special Hearing E/S of Tony Drive, 85.08' N of Greenspring Valley Road - 8th Election District Montessori Society of Central Maryland, Inc., Petitioner Case No. 84-99-SPH

I have this date passed my Order in the above-referenced matter in accordance with the attached.

AJ/srl

Attachments

cc: John W. Hessian, III, Esquire People's Counsel

Mr. Arnold Jablon Zoning Commissioner () Any existing underground storage tanks containing gasoline, waste oil, solvents, etc., must have the contents removed by a licensed hauler and Catherine Drayton FROM Child Day Care Coordinator C.D.D. either be removed from the property or properly backfilled. () Soil percolation tests have been conducted. SUBJECT Montessori Society of Central Maryland, Inc. Falls and Greenspring Valley Roads Lutherville, Maryland 21093 The results are valid until Revised plans must be submitted prior to approval of the percolation () Prior to occupancy approval, the potability of the water supply must be verified by collection of bacteriological and chemical water samples.
 () In accordance with Section 13-117 of the Baltimore County Code, the water well yield test) is not acceptable and must be retested. This must be accomplished prior to conveyance of property or approval of Building Permit () All roads and parking areas should be surfaced with a dustless, bonding () No health hazards are anticipated. (X) Others This site is served by public water and private Sewage disposal systems. In order to more may recommendations regarding the proposed additions, further information is nouded by this office. The opplicant has been advised to submit the information requested prior to consideration for appoint of the project by this office.

BALTIMORE COUNTY, MARYLAND PERGONS PRESENT ON BEHALF OF THE MONTESSORI SOCIETY OF CENTRAL MARYLAND INTER-OFFICE CORRESPONDENCE Laurence J Serra, Laurence, J Serra Boilder P.O. Box 18732 Balto. Md. 21206 September 21, 1983 MARK D. LEVIN, MARK POUD LEVIN AIA, ARCHITECT
1900 Suiphur Spring ROAD SUINZ # 150
BALTIMORE, MD 21227 CALVIN SCHUTZMAN, ADMINISTRATOR This is a statement in favor of additional improvements on the campus of Emerson Farms, Montessori. It would be desirable for new structures to proper for children's activities. 3123 CORENHAVER ROAD STREET, MD 21154 Child development specialists recommend room enough for children to exercise their whole bodies when they spend time, as they do in school, confined to shared spaces. The proposed multipurpose Marcia Hettinger, PRESIDENT OF BOARD OF DIRECTORS 1401 Clarke Ave. Lutherville, Md. 21093 building with additional indoor space will allow for gross motor activity which present structures do not provide. Louis A. STEIN, TREISLER OF BONED OF DIRECTORS
ELLIN & TUCKER, CHARTERED

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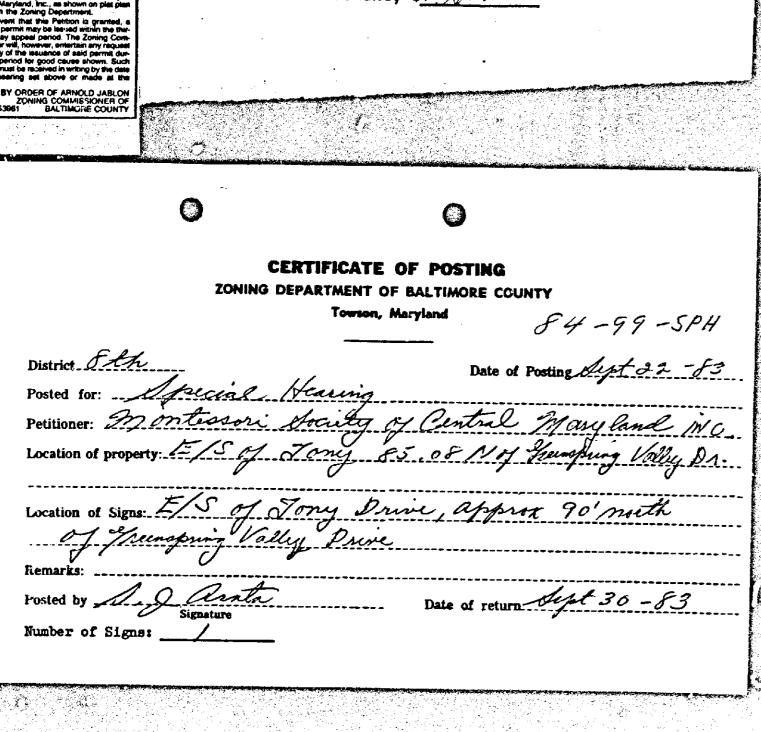
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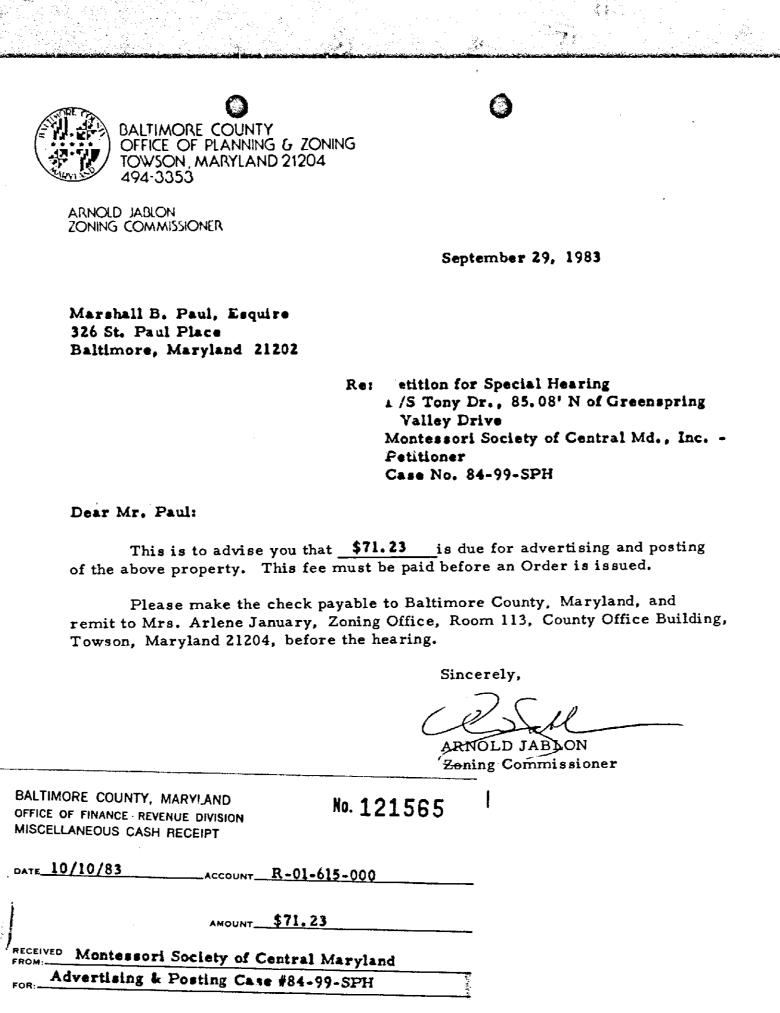
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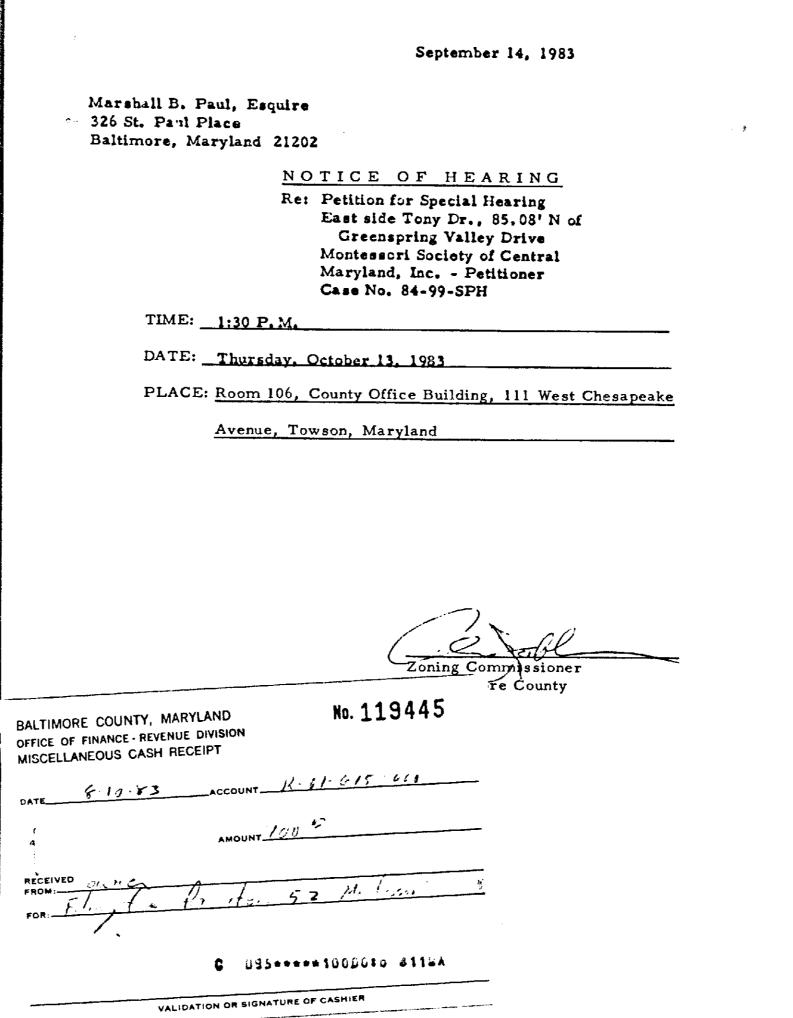
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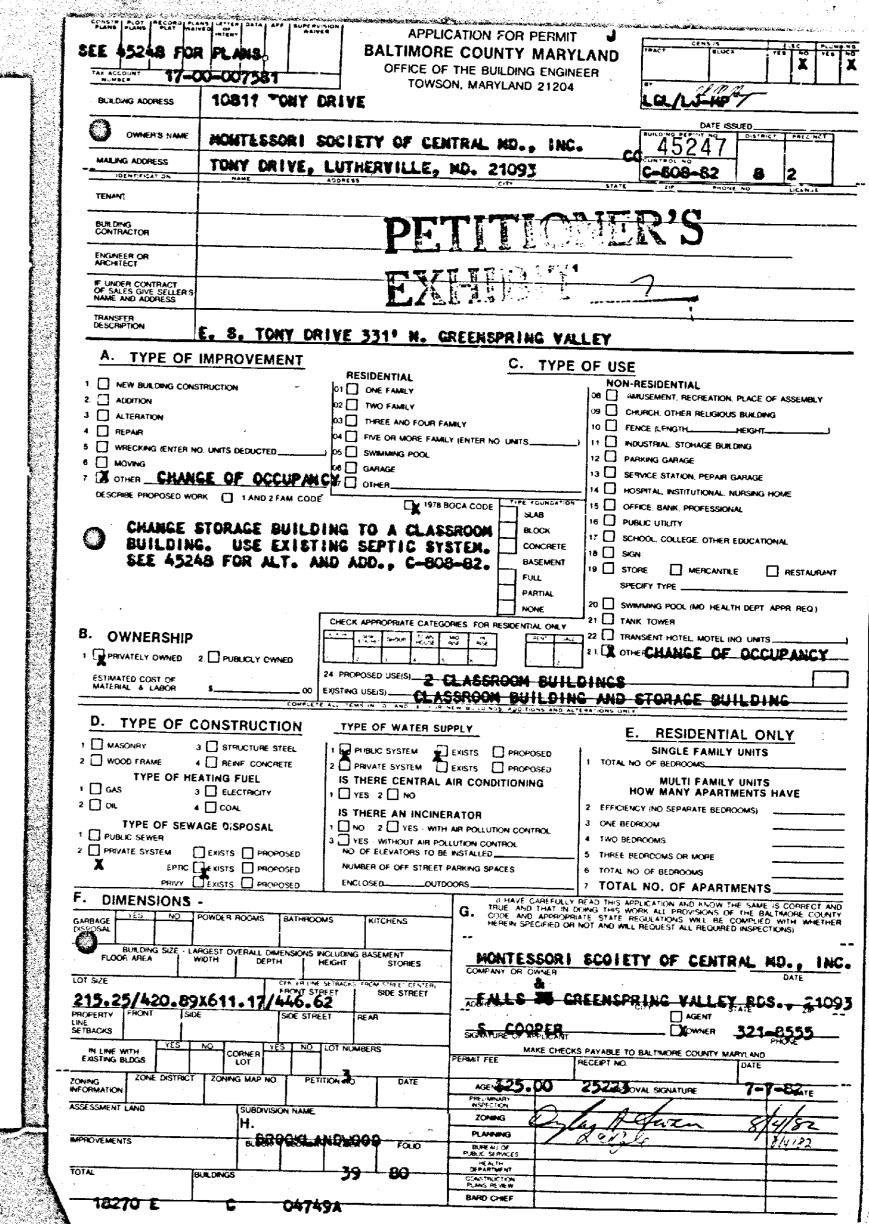
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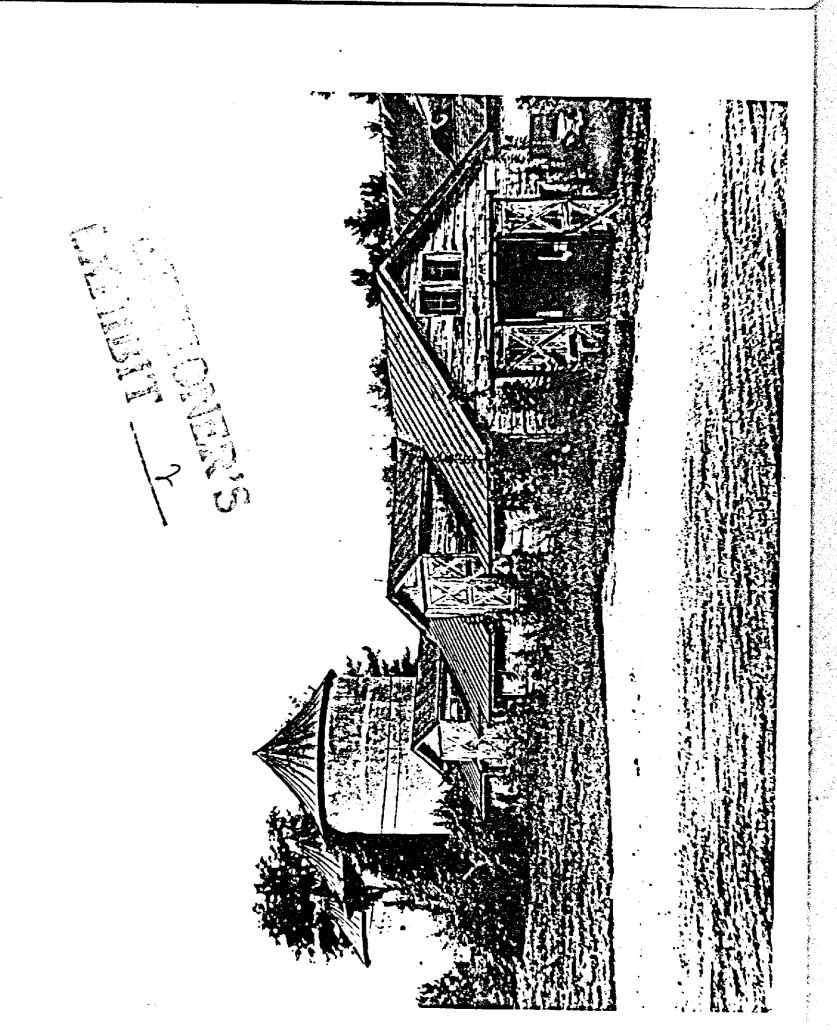
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PLANNING AND ZONING







