SOUNTY BOARD OF APPEALS ZONING OFFICE 981 SEP 29 P 3 25

PEOPLE'S COUNSEL FOR BALTIMORE COUNTY

Appellant

v.

J. DARWIN ROSS, TRUSTEE,

Appellees

(ZONING FILE NO. R-87-263-A)

IN THE

CIRCUIT COURT

Page:

FOR

BALTIMORE COUNTY

Case No.: 87-CG-2302

> Docket: 40

372

ORDER

Upon consideration of the Stipulation reached in open court by all parties to this case, it is this 22 day of September, 1987, by the Circuit Court for Baltimore County hereby

ORDERED that the Order of the County Board of Appeals of Baltimore County (the "Board") in Zoning Case No. R-87-263-A granting the requested reclassification from M.L.-C.S.l and M.L.-I.M. to B.R.-C.S.l. and B.R.-I.M., a copy of which is attached, is hereby affirmed.

AND IT IS FURTHER ORDERED that by further stipulation of all parties that one sentence marked at page 2 of the attached Opinion of the Board shall be stricken, in that it is not supported by evidence in the Record.

JUDGE JAMES

FILE D SEP 22 1987

COUNTY BOARD OF APPEALS 1937 SEP 29 P 3 25

PEOPLE'S COUNSEL FOR BALTIMORE COUNTY

Appellant

* IN THE

* CIRCUIT COURT

* FOR BALTIMORE COUNTY

J. DARWIN ROSS, TRUSTEE, et al.

Case No.: 87-CG-2302 Docket:

Appellees

372 (ZONING FILE NO. R-87-263-A)

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AND IT IS FURTHER ORDERED that by further stipulation of all parties that one sentence marked at page 2 of the attached Opinion of the Board shall be stricken, in that it is not supported by evidence in the Record.

FILE D SEP 22 1987

J. Darwin Ross, Trustee, et al Case No. R-87-263-A

Dissenting Opinion

error in that the Council did not recognize the increasing changes both surrounding and on this site. These changes have continued steadily since the adoption of the 1984 Map and continue to form a basis to justify reclassifying the property as petitioned.

I would therefore grant the Petitioner's Motion for Revision and Reconsideration so as to grant the petition for the reasons set forth herein.

> COUNTY BOARD OF APPEALS OF BALTIMORE COUNTY

Date: June 12, 1987

IN RE: * BEFORE THE

PETITION FOR RECLASSIFICATION * COUNTY BOARD OF APPEALS SOUTHEAST SIDE PULASKI HIGHWAY 332 FEET EAST OF R/W FILLET * OF BALTIMORE COUNTY TO THE EAST SIDE ROSSVILLE BOULEVARD FIFTEENTH ELECTION DISTRICT

TRUST UNDER WILL OF

* Case No.: R-87-263-A C. BOYD ROSS, LEGAL OWNER

* * * * * * *

MEMORANDUM OF LAW

Circuit City Stores, Inc. ("Circuit City"), Petitioner, by John B. Howard, Robert A. Hoffman with

Cook, Howard, Downes & Tracy, its attorneys, hereby files this Memorandum of Law and respectfully submits that reasonable alternative uses of the subject property in its present zoning classification does not prohibit this Board

from granting the subject Petition.

The Maryland Court of Appeals in Rohde v. County Board of Appeals, 234 Md. 259 (1964) determined that where property can be used in its original zoning classification, such fact is not enough to bar reclassification where error can be shown. The Court stated at pp. 266 - 267 of its opinion the following:

> They also lay stress on the fact, which is conceded, that the property can be used under its R-6 Classification. That alone is not, however, an absolute bar to reclassification. Zoning is not static. Missouri Realty, Inc. v. Ramer, supra, 216 Md. at 447. It is nevertheless necessary to show error in original zoning or in its

equivalent, comprehensive rezoning, or a subsequent change in conditions, although the change in classification be from one residential use to another. (Reese v. Mandel, 224, Md. 121, 167 A.2d 111; Levy v. Seven Slade. Inc., 234 Md. 145, 198 A.2d 267) . . . (Emphasis added).

As in the Rhode case, this Board should grant the subject reclassification if error is proven even though reasonable use could be made of the property under its existing zoning classification.

> Cook, Howard, Downes & Tracy 210 Allegheny Avenue P.O. Box 5517

Respectfully submitted,

Towson, Maryland 21204 301-823-4111 Attorneys for the Petitioner

CERTIFICATION OF SERVICE

I HEREBY CERTIFY that on this Ilc day of April 1987, a copy of the foregoing Petition for Reclassification was delivered to Phylis Cole Friedman, Esquire, Peoples Counsel, Second Floor, Old Courthouse, Towson, Maryland 21204.

J. DARWIN ROSS, TRUSTEE, ET AL (Trust under will of C. Boyd Ross) ICASE NO. R-87-263-A RE: REQUEST FOR AMENDED OPINION/ORDER COUNTY BOARD OF APPEALS OF BALTIMORE COUNTY

DISSENTING OPINION

I respectfully dissent from the decision of my colleagues wherein they refuse to revise the Opinion and Order of this Board dated May 12, 1987. I am in agreement with the majority that the zoning reclassification requested in this matter should be granted. However, a re-reading of the Board's Opinion and

Order dated May 12, 1987 convinces me that the Board mistakenly identified the

basis upon which such a reclassification should be granted.

It is clear from the testimony before this Board that the site was not considered for rezoning during the last comprehensive zoning process. Specifi-

cally, contained within the Report to this Board from the Baltimore County

Planning Board dated January 29, 1987, it is noted that the property has had an M.L. classification since before 1984 and that "during the preparation and pro-

cessing of the map, the zoning of the property was not identified as a specific issue before either the Planning Board or the County Council."

Testimony produced at a hearing before this Board discloses an increasing trend in the immediate area adjacent to and surrounding this site from industrial uses to commercial uses. This trend is of a long-standing nature. Additional testimony indicated that the site is losing its ability to support industrial uses due to the traffic patterns within the area, the land-locked limited access to the site, and the general physical layout of the site. These trends are of

In my view, therefore, failure of the County Council to adopt a commercial classification for this property during the 1984 zoning map process constituted

long-standing but of increasing intensification.

IN THE MATTER OF J. DARWIN ROSS, TRUSTEE, ET AL (Trust under will of C. Boyd Ross) CASE NO. R-87-263-A RE: REQUEST FOR AMENDED OPINION/ORDER *

COUNTY BOARD OF APPEALS OF BALTIMORE COUNTY

This matter comes before this Board on request for a revision of the Board's Opinion and Order dated May 12, 1987, from the Attorney for the Petitioner. The Board has reviewed the evidence in the case and its Opinion and Order. The Board will deny the request for an amended order.

Rule 10 of Appendix 3 of the Baltimore County Code entitled, "Rules of Practice and Procedure of County Board of Appeals," states:

> "Within thirty (30) days after the entry of an order, the board shall have revisory power and control over the order in the event of fraud, mistake or irregularity."

The Board in its discretion can find no evidence of fraud, mistake or irregularity in the Opinion and Order as issued and will therefore deny the request.

It is therefore this 12th day of June , 1987, by the County Board of Appeals ORDERED that the request for a revision be DENIED.

Since the denial of this request in no way alters or changes the original Opinion and Order, the date from which an appeal may be taken will remain the date of the original Order and not the date of this denial.

> COUNTY BOARD OF APPEALS OF BALTIMORE COUNTY

LAW OFFICES COOK, HOWARD, DOWNES & TRACY 210 ALLEGHENY AVENUE P.O. BOX 5517

LAMBENCE L. HOOPER, JR ROBERT A. HOFFMAN DEBORAN C. DOPKIN CYNTHIA M. HAMN KATHLEEN BALLOGLY COX JOSEPH C. WICH, JR. HENRY B. PECK, JR. MERBERT R. O'COHOR, M.

August 28, 1986

TOWSON, MARYLAND 21204

JAMES D. C. DOWNES (1905-1979) TELECOPIER

TELEPHONE

The County Board of Appeals of Baltimore County Room 200 Old Court House Towson, Maryland 21204

> RE: Petition for Reclassification and Variances Property located 332 ft. north of the intersection of Pulaski Highway and Rossville Boulevard Existing Zoning: M.L.-C.S.-1, M.L.-I.M. and B.R.-C.S.-1 Proposed Zoning: B.R.-C.S.-1 and B.R. Circuit City Stores, Inc., Petitioner

Dear Board Members:

This firm represents Circuit City Stores, Inc. (hereinafter "Circuit City") in its Petition for Reclassification and Variances on property located on Pulaski Highway (U.S. Route 40) 332 ft. from the intersection of Rossville Boulevard and Pulaski Highway.

A review of the 200 and 1000 scale zoning maps shows that this property is bounded on the south by property zoned B.R.-C.S.-1, on the southeast by the CSX Railroad right-of-way, on the east by Pulaski Highway and on the north by property zoned M.L.-C.S.-1. The subject property is also in immediate proximity to Golden Ring Mall and other commercially zoned property to the east on Pulaski Highway.

To leave the subject property in the ML zone serves no sound planning purpose and was an error on the 1984 Comprehen-

Except for some small "pockets" of industrially zoned land, the south side of Pulaski Highway west of the subject property (toward the Beltway) has substantial commercial zoning with a depth that extends to the CSX Railroad right-of-way.

The County Board of Appeals of Baltimore County August 28, 1986 Page 2

Also, on the opposite corner of Pulaski Highway is land zoned B.R.-C.S.-2 with adequate depth for commercial development. Logically, the B.R. zone should be extended east to encompass the subject site at the same depth as the commercial sites to

With regard to the variances, should the Board of Appeals be favorably disposed to the Petition for Reclassification, the development of a commercial use on this property would require side and rear yard setbacks of 20 ft. in lieu of the required 30 ft.

In order to provide adequate retail space and because of the shape of the site and the need for adequate parking, any building must be placed closer to the side and rear property lines than would be permitted under the B.R. area regulations. Therefore, to meet the setbacks in the B.R. zone would cause an undue hardship and practical difficulty upon the Petitioner and the Variances should be granted.

For the foregoing reasons it is respectfully requested that the Petition for Reclassification and Variances be

Yours truly,

JBH/dmh

J. DARWIN ROSS, TRUSTEE, ET AL

SE/s Pulaski Highway, 332' E of r/w fillet to the E/s Rossville Boulevard

M.L. -C.S.1 and M.L.-I.M. to B.R.-C.S.1 and B.R.-I.M. and var from \$238.1 and \$238.2 to permit setbacks of 20' in lieu of required 50' and 30' respectively. (not documented)

#R-87-263-A

Item #16, Cycle IV, 1986-87

15th Election District

7.61 acres

September 2, 1986 Petition filed. Hearing held before CBA. April 16, 1987 Board GRANTED reclassification; DISMISSED variance. June 11 Order for Appeal filed in CCt, BCo by People's Counsel. Petition to accompany Order for Appeal filed. June 11 Certificate of Notice sent. June 15 Record of Proceedings filed in Circuit Court, BCo. June 22 Jane 12 Board DENIED Request for Amended Opinion/Order from John B. Howard, Esquire (Counsel for Petitioner (Hackett, Spurrier) Dissenting Opinion (Schmidt) Sept 14 Hearing had in Circuit Court before Judge Sfekas. Circuit Court AFFIRMED CB of A (Sfekas). Sept 22

A Company of the Comp

PETITION FOR RECLASSIFICATION

Case No. R-87-263-A

LOCATION:

Southeast Side of Pulaski Highway, 332 feet East of the Right-of-Way Fillet to the East Side of Rossville Boulevard

PUBLIC HEARING: Thursday, April 16, 1987, at 10:00 a.m.

The County Board of Appeals for Baltimore County, by authority of the Baltimore County Charter, will hold a public hearing:

To reclassify the property from an M.L.-I.M. and M.L.-C.S. 1 Zone to a B.R.-C.S. 1 and B.R.-I.M. Zone

All that parcel of land in the 15th Election District of Baltimore County

Point of beginning being located on the south side of Pulaski Highway easterly 332 feet & from the intersection of the east side of Rossville Boulevard with the south side of Pulaski Highway thence in a clockwise direction:

1. R = 2,789.79 feet i, L = 337.10 feet i Chord = North 70° 00' East 336.52 feet #

- 2. South 61° 41' East 354.65 feet ±
- 3. South 59° 48' East 80.32 feet #
- 4. South 55" 47' West 1,002 feet # 5. North 41° 13' 24" West 36.82 feet 1
- 6. Worth 37° 21° 25" West 256 feet t
- 7. North 52° 29' 49" East 110 feet ±
- 2. South 70° 48° East 54.13 feet ± and
- 9. North 20° 17° East 388.3 feet t to the place of beginning.

Containing 7.7 acres of land more or less. Saving and excepting that portion presently zoned BR-CS-1.

Being the property of Trust Under Will of C. Boyd Ross as shown on the plat plan filed with the Zoning Department.

> BY ORDER OF WILLIAM T. HACKETT, CHAIRMAN COUNTY BOARD OF APPEALS BALTIMORE COUNTY

Baltimore County Zoning Commissioner Office of Planning & Zoning Towson, Maryland 21204 494-3353

Arnold Jablon Zoning Commission

May 11, 1987



Dennis F. Rasmussen

Towson, Maryland 21204 RE: PETITION FOR ZONING RECLASSIFICATION SE/S Pulaski Highway, 332' E of R/W Fillet to the

E/S Rossville Blvd. 15th Election District - 6th Councilmanic District Trust Under Will of C. Boyd Ross - Petitioner Case No. R-87-263-A

Dear Mr. Howard:

John B. Howard, Esquire

210 Allegheny Avenue

A review of our records reveals that your client, Circuit City Stores, Inc., has not reimbursed the Zoning Office for advertising and posting costs which it has expended regarding this case. Please have your client issue a check in the amount of \$309.79, payable to "Baltimore County, Maryland", and remit same to the attention of Miss Margaret E. du Bois, Zoning Office, Room 113, County Office Building, 111 West Chesapeake Avenue, Towson, Maryland 21204.

Failure on your part to comply with this request will result in my being forced to refer this matter to the Baltimore County Office of Law for collection.

Very truly yours,

ARNOLD JABLON Zoning Commissioner

AJ:med

c.c. Mr. Donald L. Chasen, Assistant Vice President Circuit City Stores, Inc. 2040 Thalbro Street Richmond, Virginia 23230

bl. c.c. Mr. William T. Hackett, Chairman County Board of Appeals

LAW OFFICES

COOK, HOWARD, DOWNES & TRACY 210 ALLEGHENY AVENUE P.O. BOX 5517 TOWSON, MARYLAND 21204

August 28, 1986

GEORGE K. REYNOLDS, III JOHN B. HOWARD DAVID D. DOWNES DANIEL O'C. TRACY, JI LAWRENCE L. HOOPER, JR POBERT A. HOFFMAN DEBORAH C. DOPKIN JOHN H 21HK, TE CYNTHIA M. HAHN HEHRY & PECH, JR. REVIN M. SMITH HERBERT R. O. CONOR, III THOMAS L. HUDSON C. CAREY DEELEY, JR. M. KING HILL, III J. MICHAEL BREHNAN H. BARRITT PETERSON, JR

JAMES D. C. DOWNES (1905-1979) TELEPHONE 1114-658 (106) TELECOPIER

(301) 821-0147

The County Board of Appeals of Baltimore County Room 200 Old Court House Towson, Maryland 21204

> RE: Petition for Reclassification and Variances Property located 332 ft. north of the intersection of Pulaski Highway and Rossville Boulevard Existing Zoning: M.L.-C.S.-1, M.L.-I.M. and B.R.-C.S.-1 Proposed Zoning: B.R.-C.S.-1 and B.R. Circuit City Stores, Inc., Petitioner

Dear Board Members:

This firm represents Circuit City Stores, Inc. (hereinafter "Circuit City") in its Petition for Reclassification and Variances.on property located on Pulaski Highway (U.S. Route 40) 332 ft. from the intersection of Rossville Boulevard and Pulaski Highway.

A review of the 200 and 1000 scale zoning maps shows that this property is bounded on the south by property zoned B.R.-C.S.-1, on the southeast by the CSX Railroad right-of-way, on the east by Pulaski Highway and on the north by property zoned M.L.-C.S.-1. The subject property is also in immediate proximity to Golden Ring Mall and other commercially zoned property to the east on Pulaski Highway.

To leave the subject property in the ML zone serves no sound planning purpose and was an error on the 1984 Comprehensive Map.

Except for some small "pockets" of industrially zoned land, the south side of Pulaski Highway west of the subject property (toward the Beltway) has substantial commercial zoning with a depth that extends to the CSX Railroad right-of-way.

BALTIMORE COUNTY
OFFICE OF PLANNING & ZONING
TOWSON, MARYLAND 21204

ARNOLD JABLON ZONING COMMISSIONER

JEAN M. H. JUNG DEPUTY ZONING COMMISSIONER

'April 13, 1987

John B. Howard, Esquire 210 Allegheny Avenue Towson. Maryland 21204

> RE: PETITION FOR ZONING RECLASSIFICATION SE/S Pulaski Highway, 332' E of R/W Fillet to the E/S Rossville Blvd. 15th Election District - 6th Councilmanic District Trust Under Will of C. Boyd Ross - Petitioner Case No. R-87-263-A

Dear Mr. Howard:

This is to advise you that \$309.79. is due for advertising and posting of the above property. This fee must be paid before an Order is issued.

THIS FEE MUST BE PAID AND THE RECLASSIFICATION SIGN AND POST RETURNED TO THE BALTIMORE COUNTY ZONING OFFICE ON THE DAY OF THE BOARD OF APPEALS' HEARING OR THE ORDER WILL NOT BE ISSUED.

Zoning Commissioner

Please make your check payable to "Baltimore County, Maryland" and remit it to Ms. Margaret E. du Bois, Zoning Office, Room 113, County Office Building, Towson, Maryland 21204, before the hearing.

cc: Mr. William T. Hackett Chairman

Board of Appeals for Baltimore County

The County Board of Appeals of Baltimore County August 28, 1986 Page 2

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With regard to the variances, should the Board of Appeals be favorably disposed to the Petition for Reclassification, the development of a commercial use on this property would require side and rear yard setbacks of 20 ft. in lieu of

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For the foregoing reasons it is respectfully requested that the Petition for Reclassification and Variances be

Yours truly,

JBH/dmh

BATIMORE COUNTY, MARS AND

INTER-OFFICE CORRESPONDENCE

Date February 11, 1

Item #12, Cycle IV -#R-87-263-A Jane I. Purinton SUBJECT As you requested, attached is a copy of the letter of withdrawal

which we received yesterday from Rob Hoffman re the subject reclassification case. Please note that this case was set for hearing on Thursday, April 16 at 10:00 a.m.

As a result of this withdrawal and at the request of Rob Hoffman, the following change has been made:

Item #16, IV R-87-263-A J. Darwin Ross, Trustee et al

Any questions, please call me.

TO Bettye du Bois - Zoning

Kathi Weidenhammer You

Attachment

LAW OFFICES COOK, HOWARD, DOWNES & TRACY 210 ALLEGHENY AVENUE P.O. BOX 5517 TOWSON, MARYLAND 21204

August 28, 1986

GEORGE R. REYNOLOS, III LAWRENCE L. HOOPER, JR JOHN & HOWARD DAVID D DOWNES POBERT A HOFFMAN DESCRAM C DOPRIN CYNTHIA M MAMN DANIEL O C TRACT, JR JOSEPH C WICH, JR KATHLEEN GALLOGLY COR HENRY B PECK, JR J. MICHAEL BRENNAN THOMAS L MUDSON C. CARET DEELEY, JR M. RING HILL, IE H. BARRITT PETERSON, JR.

Room 200

JAMES D. C. DOWNES (1905-1979) TELEPHONE (30) 8:3-4111 TELECOPIER

The County Board of Appeals of Baltimore County Old Court House

> RE: Petition for Reclassification and Variances Property located 332 ft. north of the intersection of Pulaski Highway and Rossville Boulevard Existing Zoning: M.L.-C.S.-1, M.L.-I.M. and B.R.-C.S.-1 Proposed Zoning: B.R.-C.S.-1 and B.R. Circuit City Stores, Inc., Petitioner

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OFFICE COPY

GEORGE WILLIAM STEPHENS, JR. & ASSOCIATES, INC. 303 ALLEGHENY AVENUE, TOWSON, MARYLAND 21204

Description to Accompany A Petition For A Zoning Reclassification and Variances.

August 27, 1986

RE: Circuit City. Rossville Boulevard

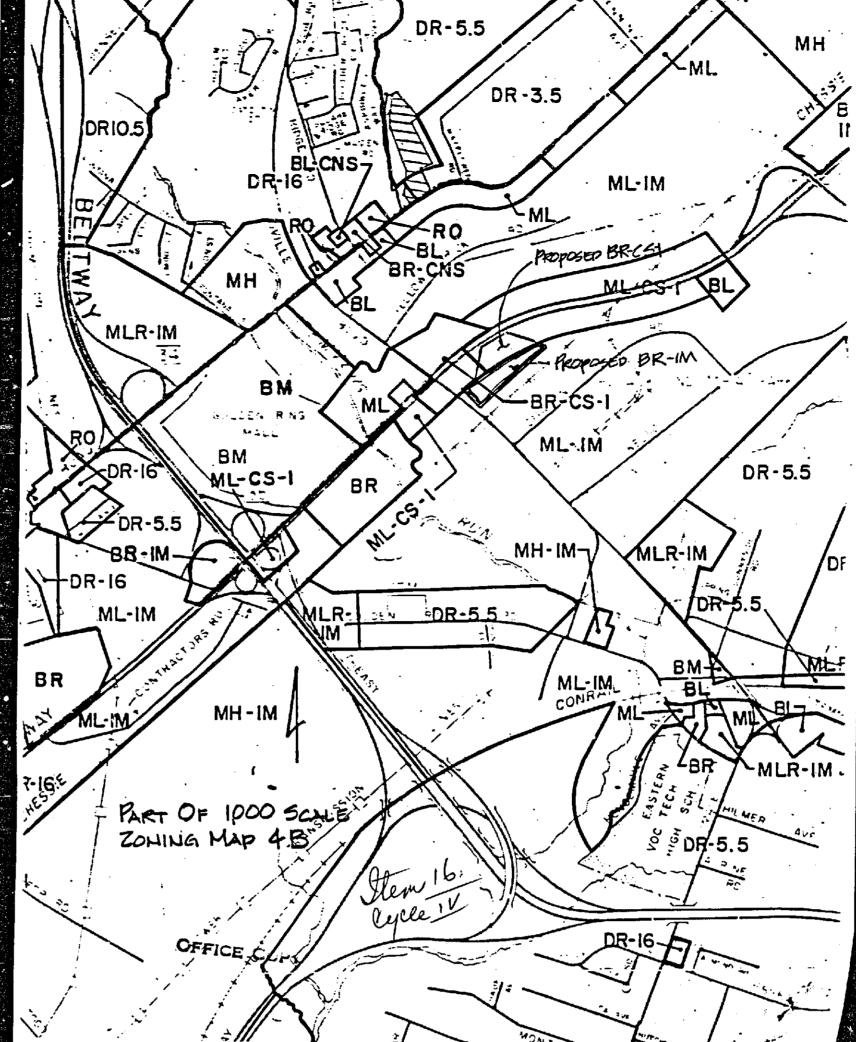
Point of beginning being located on the south side of Pulaski Highway easterly 332 feet i from the intersection of the east side of Rossville Boulevard with the south side of Pulaski Highway thence in a clockwise direction:

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 - 8. South 70° 48' East 54.13 feet i and
 - 9. North 20° 17° East 388.3 feet ± to the place of beginning. Containing 7.7 acres of land more or less.

Saving and excepting that portion presently zoned BR-CS-1.

(THIS DESCRIPTION IS FOR ZONING PURPOSES ONLY)





CHANNELIZATION OF COMMERCIAL ENTRANCES A TYPICAL DIRECTIONAL ENTRANCE DUAL HWY. SLOPE MEDIAN: RAISED OR FLUSH ROADWAY SCALE: 1": 20" SECTION A-A NOT TO SCALE



BALTIMORE COUNTY
OFFICE OF PLANNING & ZONING
TOWSON, MARYLAND 21204
494-3353

ARNOLD JABLON ZONING COMMISSIONER JEAN M. H. JUNG DEPUTY ZONING COMMISSIONER

April 13, 1987

John B. Howard, Esquire 210 Allegheny Avenue Towson, Maryland 21204

> RE: PETITION FOR ZONING RECLASSIFICATION SE/S Pulaski Highway, 332' E of R/W Fillet to the E/S Rossville Blvd. 15th Election District - 6th Councilmanic District Trust Under Will of C. Boyd Ross - Petitioner Case No. R-87-263-A

Dear Mr. Howard:

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THIS FEE MUST BE PAID AND THE RECLASSIFICATION SIGN AND POST RETURNED TO THE BALTIMORE COUNTY ZONING OFFICE ON THE DAY OF THE BOARD OF APPEALS' HEARING OR THE ORDER WILL NOT BE ISSUED.

Please make your check payable to "Baltimore County, Maryland" and remit it to Ms. Margaret E. du Bois, Zoning Office, Room 113, County Office Building, Towson, Maryland 21204, before the hearing.

Zoning Commissioner

cc: VMr. William T. Hackett Board of Appeals for Baltimore County



County Board of Appeals of Baltimore County Room 200 Court House Towson, Maryland 21204

(301) 494-3180 May 12, 1987

John B. Howard, Esquire COOK, HOWARD, DOWNES & TRACY 210 Allegheny Avenue Towson, MD 21204

> RE: Case No. R-87-263-A J. Darwin Ross, Trustee, et al

Dear Mr. Howard:

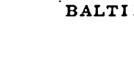
Enclosed is a copy of the Opinion and Order passed today by the County Board of Appeals in the subject matter.

Sincerely,

Kathleen C. Weidenhammer Administrative Secretary

Encl.

cc: Robert A. Hoffman, Esquire J. Darwin Ross c/o Baker & Baker, P.A. Mr. Donald L. Chasen, Vice Pres. Circuit City Stores, Inc. Twila Louese Bilger c/o Baker & Baker, P.A. James Earl Kraft Phyllis Cole Friedman, Esquire Norman E. Gerber James G. Hoswell Arnold Jablon Jean M. H. Jung James E. Dyer Margaret E. du Bois



BALTIMORE COUNTY ZONING PLANS ADVISORY COMMITTEE

COUNTY OFFICE BLDG. 111 W. Chesapeake Ave. Towson, Maryland 21204

Bureau of Department of Traffic Engineering

Chairman

State Roads Commissio Bureau of Fire Prevention Health Department Project Planning Building Department Board of Education Zoning Administration

Industrial

April 13, 1987

John B. Howard, Esquire 210 Allegheny Avenue Towson, Maryland 21204 RE: Item No. 16 - Cycle No. IV Case No. R-87-263 Petitioner: J. Darwin Ross,

Trustee, et al

Reclassification Petition

Dear Mr. Howard:

This reclassification petition has been timely filed with the Board of Appeals for a public hearing within the October-April reclassification cycle (Cycle IV). It has been reviewed by the zoning office as to form and content and has also been reviewed by the Zoning Plans Advisory Committee. The review and enclosed comments from the Committee are intended to provide you and the Board of Appeals with an insight as to possible conflicts or problems that could arise from the requested reclassification or uses and improvements that may be specified as part of the request. They are not intended to indicate the appropriateness of the zoning action requested.

If it has been suggested that the petition forms, descriptions, briefs, and/or the site plans be amended so as to reflect better compliance with the zoning regulations and/or commenting agencies standards and policies, you are requested to review these comments, make your own judgment as to their accuracy and submit the necessary amendments to this office on or before April 15, 1987. In the event that any requested amendments are not received prior to this date, the petition will be advertised as originally

In view of the fact that the submitted site plan does not indicate a proposed use at this time, the comments from this Committee are general in nature. If the request is granted and an additional hearing is required at a later date, more detailed comments will be submitted at that time.

PEOPLE'S BALTIMORE				IN THE		
v. J. Darwin				CIRCUIT FOR	COURT	
et al.	Appellee			BALTIMO	RE COUNT	r y
(ZONING F	ILE NO.	R-87-26	* 3-A) *	AT LAW Case No.		3-2302
		•		Docket: Page:	40 372	

MEMORANDUM OF APPELLEES

J. Darwin Ross, Twila Louese Bilger, individually and as Trustees of a trust under the Will of C. Boyd Ross, legal owners, and Circuit City Stores, Inc., contract purchasers, Petitioners below and Appellees herein ("Appellees"), by John B. Howard and Robert A. Hoffman with Cook, Howard, Downes & Tracy, in answer to People's Counsel's Memorandum filed on July 10, 1987 state the following:

STATEMENT OF THE CASE

This case is an appeal by the People's Counsel from an Opinion and Order of the County Board of Appeals of Baltimore County (the "Board"), dated May 12, 1987

RECEIVED OF APPEALS.

commercial area and that for traffic and planning reasons, the existing industrial use is no longer appropriate.

(Tr. pp. 15-20). Mr. Kirwin testified as follows:

It is my belief that there's error here. It is my belief that, as a professional, . . . its the type of a site that if it was brought up to staff, as staff has stated in the recommendations as well as the Planning Board, that the County Council may have taken a good look at that and may have changed the zoning from industrial use to commercial use . . . I think the County Council, in looking at the context of Golden Ring Mall and what has happened in that area and what has happened commercially would have realized that the remaining area is more suited to a commercial zone than it is manufacturing." (Tr. pp. 19-20).

Mr. Kirwin's opinion that the existing zoning was erroneous is supported by the decision of the Maryland Court of Special Appeals in People's Counsel v. Williams, 45 Md. App. 617 (1980). In Williams, the Court upheld the decision of the Circuit Court for Baltimore County and the Baltimore County Board of Appeals to rezone approximately 13 acres from a "Manufacturer Light-Industrial Major" classification to a "Business Major" classification. The Williams court found that in preparing the comprehensive zoning, the County Council had relied upon assumptions or premises that were invalid, including the assumption that the property was better suited for industrial use than for business purposes. Id. at 625-26.

granting Appellees' Petition for Reclassification from M.L.-C.S.-1 and M.L.-I.M. to B.R.-C.S.-1 and B.R.-I.M.

On July 11, 1987, People's Counsel filed an Order for Appeal and Petition in the Circuit Court for Baltimore County.

QUESTION PRESENTED

The issue before the Court is whether the decision of the Board of Appeals to grant the rezoning of the subject property was arbitrary and discriminatory, or supported by the evidence in the record and therefore fairly debatable.

ARGUMENT

The scope of review by the Circuit Court of a Board's decision in a case alleging error in comprehensive rezoning is as follows:

"... where a legislative body, or a board of county officials pursuant to authority conferred upon it, has granted a rezoning of property, the question on judicial review is whether or not such action is arbitrary and discriminatory or fairly debatable." Boyce v. Sembley, 25 Md. App. 43 (1975), citing Stratakis v. Beauchamp, 268 Md. 643, pp. 652-653 (1973).

To determine whether the decision of the Board to grant the rezoning is fairly debatable, it is necessary to examine the standard of review that the Board is required to apply to make its decision. After acknowledging the

In the present case, it does not appear that the County Council specifically reviewed this property or determined that it was best suited for industrial use.

(Tr. p. 27). It is clear, however, from the testimony in the transcript before the Board of Appeals that if the County Council had been presented with the information presented to the Board of Appeals regarding the traffic, economic and land use trends developing in the area, in all likelihood, the County Council most certainly would have zoned the property for commercial use, as was recommended by the Planning Staff and Planning Board.

(Tr. pp. 25-27).

As the <u>Boyce</u> court stated, error can be established by showing that at the time of the comprehensive zoning, the Council failed to take into account then-existing facts or projects or trends which were reasonably foreseeable. <u>Boyce v. Sembley</u>, 25 Md. at 50. In that regard, Mr. Kirwin also testified:

[T]he Council did not have the opportunity to take a look at this. Its very, very obvious that this total area is and has been over the past number of years going very strongly commercial, particularly with the inception of Golden Ring Mall and A.V. Williams Properties having gone into development within the last five years or so Had the Council really taken a look at this site, and looked at the physical characteristics and looked at the growth patterns . . . they would reason immediately that this should have been a commercial site." (Tr. pp. 22-23).

presumption of correctness of original zoning and of comprehensive rezoning, the Boyce Court went on to state the following standard for establishing error:

A perusal of cases, particularly those in which a finding of error was upheld, indicates that the presumption of validity accorded to a comprehensive zoning is overcome and error or mistake is established when there is probative evidence to show that the assumptions or premises relied upon by the Council at the time of the comprehensive rezoning were invalid. Error can be established by showing that at the time of the comprehensive zoning the Council failed to take into account then existing facts, or projects or trends which were reasonably foreseeable of fruition in the future, so that the Council's action was premised initially on a misapprehension . . . Error or mistake may also be established by showing that events occurring subsequent to the comprehensive zoning have proven the Council's initial premises were incorrect. (Emphasis added).

Boyce v. Sembley, 25 Md. App. at pp. 50-51.

Upon application of the standards described above to the facts and testimony presented in the transcript of the proceedings before the Board of Appeals in the present case, it is immediately apparent that there is substantial evidence of error and that not only is the Board's finding of error fairly debatable, but it also is correct.

First, it was established that both the Director of Planning and the Planning Board recommended that the property be rezoned from industrial use to commercial use. (Tr. p. 2, 25-28). The members of the Planning

report was sufficient to make the decision "fairly debatable.")

Second, Appellees' witness, William F. Kirwin, testified repeatedly that the area in which the subject property is located has evolved into a primarily

of rezoning based on Technical Staff's well reasoned

Board are not attorneys and therefore do not make a

review is in terms of planning, they also "concern

quite a bit of heed to mistake change for the simple

decision concerning what zoning classifications constitute

an "error". Nevertheless, the Appellant's witness, James

Hoswell, stated that although the Planning Staff's primary

[them]selves with a layman's view of mistake change

We have, for the past ten years, paid particular -- or paid

reason when I first began to testify here, I wound up in

as if it didn't exist . . . " (Tr. p. 33). It appears

from this statement that the Planning Staff did take into

consideration the "mistake" aspect of the requested zoning

Hoswell did qualify his statement, however, by adding that

the Planning Staff did not come to a final conclusion, as

(Tr. p. 34). (But see Montgomery Co. v. Shiental, 249 Md.

194 (1967), where the Court of Appeals found that a denial

laymen, that the original zoning constituted an error.

reclassification when it supported the change. Mr.

terrible trouble . . . because we were totally ignoring it

In the People's Counsel's Memorandum ("P.C. Memorandum"), it is argued that (i) the Board found there had not been an error by the County Council in the zoning of the instant property at the time of the 1984 map, and (ii) this conclusion by the Board was well supported by the evidence that showed there was an existing permitted use of the site to manufacture concrete products. (P.C. Memorandum p. 1-2). But as the Court stated in Rohde v. County Board of Appeals, 234 Md. 259 (1964), simply because property can be used in its original zoning classification does not mean that such use is enough to bar reclassification where error can be shown. The Rohde Court said the following:

They also lay stress on the fact, which is conceded, that the property can be used under its R-6 classification. That alone is not, however, an absolute bar of reclassification. Zoning is not static. Missouri Realty, Inc. v. Ramer, supra, 216 Md. at 447. It is, nevertheless, necessary to show error in original zoning or in its equivalent, comprehensive rezoning, or subsequent change in conditions . . . (Reese v. Mandel, 224 Md. 121, 167 A.2d 111; Levy v. Savin Slade, Inc., 234 Md. 145, 198 A.2d 267). (Emphasis added).

Id. at 266-267. Contrary to the contention of the People's Counsel that strong evidence of mistake was not presented before the Board of Appeals, the testimony of Mr. Kirwin cited above and the recommendations of the Planning Staff and Planning Board provide overwhelming evidence that the property was erroneously zoned for industrial use rather than commercial use.

The final argument presented by People's Counsel is that "the Board's decision is based solely on a belief that Petitioners have somehow outgrown the site." The People's Counsel then maintains that the position of the Board can be reduced to a simple theory, that "if a business is successful, it gets a reclassification."

(P.C. Memorandum p. 3). The People's Counsel concludes that "this theory is so fanciful as to leave no room to doubt the inappropriateness of the reclassification."

(P.C. Memorandum p. 3).

Appellees' submit that the rationale of the Board is not as simplistic as claimed by People's Counsel, nor is the Board as misguided or "fanciful" in its reasoning as portrayed by People's Counsel. As noted above, the transcript contains considerable expert testimony stating that not only had the present use outgrown the site, but that the trend in the area was overwhelmingly to commercial use, not industrial use; that traffic problems were exacerbated by the need to use tractor trailers to haul the heavy concrete products from the site; and that both the Planning Staff and Planning Board felt that commercial zoning was the appropriate type of zoning for the property. The sum of these factors convincingly

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support the finding of the Board that the prior moning was in error.

In addition to the existence of a "mistake" in the present case, the Board's decision to approve rezoning of the property is supported by evidence in the record of change in the neighborhood. In Montgomery v. Board of County Commissioners, 263 Md. 1, 4 (1971), the Court stated that the primary issue to be decided in a case challenging rezoning is "whether or not there are sufficient facts in the record to render the conclusion that there has been either a mistake in the original zoning of the subject property or a substantial change in the character of the neighborhood . . . " (i.e., since the property was last classified. See Section 2-58.1(j)(1) Baltimore County Code). (Emphasis added).

In Mr. Kirwin's testimony, he identified an area of commercialization (marked Petitioner's Exhibit No. 4) which boundaries are the same on the 1984 200 Scale Zoning Map No. N.E., 4G (Tr. p. 11). This area, which includes the subject property, constitutes the neighborhood that, as more specifically stated below, has substantialy changed in character from industrial to commercial.

In the present case there is ample expert
testimony in the record demonstrating that there has been
substantial change in the above stated area in which the

subject property is located since the adoption of the 1984 Comprehensive Map. Most notably, Mr. Kirwin testified that "it's very, very obvious that this total area is and has been over the past number of years going fairly, strongly commercial, particularly with the inception of Golden Ring Mall and A. V. Williams Properties having gone into development within the last five years or so." (Emphasis added). (Tr. p. 22). Also, Mr. Kirwin summed up the effect of recent changes in the neighborhood by stating that the site is in an area of expanding commercial use and should be rezoned commercial because of the number of commercial users that exit to the south and west of the site. (Tr. p. 24). Implicit in these statement is that there has been an evolution of change in the neighborhood from industrial to commercial since the adoption of the 1984 Comprehensive Map. The change has been so substantial since 1984, that the subject property's industrial zoning classification is inconsistent with what now is clearly a commercial

In sum, there is substantial evidence in the record to support the Board's Opinion based upon a finding of either "mistake" or "change in the neighborhood".

neighborhood.

Although the Board's Opinion may not clearly articulate the legal premises for its decision, the

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determination is fully substantiated by the record and reaches the correct result. As the Court stated in Ginn v. Farley, 43 Md. App. 229, 235-236 (1979):

All that is required by courts in reviewing a Board's determination is that the Board's decision be based on fairly debatable evidence. Gowl v. Atlantic Richfield Co., 27 Md. App. 410 (1975). . . . It is not the function of the courts to retry or second guess the Board. When there is fairly debatable evidence, the courts must refrain from substituting their judgment for that of the Board (emphasis added). (Citations omitted).

In describing the "fairly debatable" rule and the deference that should be paid to a decision by the Board, the Court went even further in Eger v. Stone, 253 Md. 533, 542 (1969), when it stated that "this rule will be adhered to even if we were of the opinion that the adminstrative body came to a conclusion we probably would not have reached on the evidence." The Eger Court added that the conclusion of the adminstrative body will be considered 'fairly debatable' if the determination involved testimony from which a reasonable man could come to different conclusions. Id. at 542.

And most persuasive in the instant case is the Court of Appeals decision in <u>Bigenho v. Montgomery Co.</u> 248 Md. 386 (1967), (a "floating zone" case). In that case, the County Council of Montgomery County was required to find that the requested zoning was compatible with the

surrounding area. In its opinion, however, the Council made no such finding. Notwithstanding the oversight, the Court found that the "required finding" could be inferred from other statements in the Council's opinion and stated the following:

It clearly can be inferred that in making these statements the Council considered the facts and made findings thereon although its opinion does not so state specifically. Id. at 396.

consistent with <u>Bigenho</u>, is the clearly established principle in Maryland law that a lower court need not correctly articulate its reasons to be affirmed by the reviewing court. In <u>Andrews v. Andrews</u>, 242 Md. 143, 153 (1966), the Court of Appeals stated the following:

That the trial judge rested his ruling on other ground, is immaterial. A ruling may be right for the wrong reason; if the ruling is right, it will be sustained, even if the reasons assigned were erroneous. (Citations omitted). (Emphasis added). See also, Loyola Federal Savings and Loan Assn. v. Galanes, 38 Md. App. 559 (1976).

Because the record is replete with evidence of error and substantial change in the neighborhood, the Board reached the correct ruling in reclassifying the subject property to B.R. - C.S.1. and B.R. - I.M. Any deficiencies is in its Opinion are immaterial under the Maryland authority cited above and, therefore, the decision it is respectfully submitted, must be affirmed.

12

John B. Howard

ROBERT A. HOFFMAN

Cook, Howard, Downes & Tracy
210 Allegheny Avenue
P.O. Bcx 5517

Towson, Maryland 21204
301-823-4111
Attorneys for Appellees

CERTIFICATION OF SERVICE

I HEREBY CERTIFY that on this odd ay of August, 1987, a copy of the foregoing Memorandum of Appellees was delivered to Phyllis Cole Freidman and Peter Max Zimmerman, People's Counsel for Baltimore County, Room 223, Courthouse, Towson, Maryland 21204; and to the County Board of Appeals of Baltimore County, Room 200, Courthouse, Towson, Maryland 21204.

ROBERT A. HOVEMAN

IN THE MATTER OF
THE APPLICATION OF
J. DARWIN ROSS, TRUSTEE, ET AL
FOR ZONING RECLASSIFICATION
FOR PROPERTY LOCATED ON THE
SE/S PULASKI HIGHWAY, 332' E
OF r/w FILLET TO THE E/S
OF ROSSVILLE BOULEVARD
FROM M.L.-C.S.1 and M.L.-I.M.
TO B.R.-C.S.1 and B.R.-I.M.
AND SETBACK VARIANCES
15th ELECTION DISTRICT

<u>OPINION</u>

This case comes before this Board on petition to reclassify a parcel of some 7.6 acres in the 15th Election District of Baltimore County from M.L.-C.S.1 and M.L.-I.M. to B.R.-C.S.1 and B.R.-I.M. In addition, several variances were requested on the original Petition but the request for variances was withdrawn prior to the taking of any testimony. The case was heard this day in its entirety.

Petitioners presented William Kirwin, Registered Land Planner, as their first and only witness. Mr. Kirwin reviewed the existing zoning and all the nearby uses and nearby zoning. He described in detail these surrounding uses, and entered exhibits documenting same. He testified that the present use being known as Balcon Products were the manufacturers of heavy concrete prestress slabs and pavings and that this use generates almost exclusively heavy truck traffic. It was his testimony that the commercial use requested would alleviate this heavy truck traffic and would generate almost exclusively automobile traffic. He noted in his testimony that the property is bordered on one side in its entirety by an M.L. classification now developed as an industrial park. He also noted that this property line is bounded by an elevated railroad line which effectively separates this parcel from the industrial park and there is no access to the industrial park from this site. He also noted that the Director of

Case No. R-87-263-A J. Darwin Ross, Trustee, et al

Planning & Zoning and the Planning Board both recommended the commercial zoning for this site. It is apparent from the testimony and evidence received this day that the present use has outgrown this site and the property owner is in full Support of the downgrading of his property from M.L. to B.R. This basically Concluded Petitioners' testimony.

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Mr. James Hoswell, Planner for Baltimore County, testified for People's Counsel. He testified that he has reviewed this Petition and prepared all the reports and while the Planning staff and the Planning Board both recommend the granting of the Petition, it was his testimony that the present zoning is not in error and does provide a legitimate M.L. use for this site. It was his opinion that any reclassification would be better accomplished comprehensively than through the petition process. This concluded testimony in this case.

The Board is of the opinion that when the 1984 maps were drawn the M.L. classification as was then in use was a proper zoning classification. It is apparent that the present use has outgrown the site and the existence of the railroad precludes any further expansion in that direction. It is also apparent from the testimony and evidence received and the exhibits that the ingress and egress point to the site is somewhat detrimental and is intensified by the principal use of the heavy concrete products to be transported on tractor/trailers. It is the opinion of this Board that this change in the intensification of the use, the intensification of the ingress and egress, and the existence of the railroad all constitute legitimate reasons to justify its reclassification. In reviewing all the nearby and abutting commercial uses and the situation as has been described, it is the opinion of this Board that the reclassification should be granted and the Board will so order.

Case No. R-87-263-A J. Darwin Ross, Trustee, et al

ORDER

It is therefore this 12th day of May, 1987, by the County Board of Appeals ORDERED that the reclassification from M.L.-C.S.1 and M.L.-I.M. to B.R.-C.S.1 and B.R.-I.M. be and the same is GRANTED.

IT IS FURTHER ORDERED that the request for variances included in the original Petition be and the same is DISMISSED.

Any appeal from this decision must be made in accordance with Rules B-1 through B-13 of the Maryland Rules of Procedure.

COUNTY BOARD OF APPEALS OF BALTIMORE COUNTY

William T. Hackett, Chairm

Lawrence E. Schmidt

LeRoy B. Spufrier

13



County Board of Appeals of Baltimo County Room 200 Court House Towson, Maryland 21204 (301) 494-3180

June 15, 1987

Phyllis C. Friedman People's Counsel for Balto. County Court House

Towson, Md. 21204

Dear Mrs. Friedman:

Re: Case No. R-87-263-A J. Darwin Ross, Trustee, et al

in accordance with Rule B-7 (a) of the Rules of Procedure of the Court of Appeals of Maryland, the County Board of Appeals is required to submit the record of proceedings of the appeal which you have taken to the Circuit Court for Baltimore County in the above entitled matter within thirty

The cost of the transcript of the record must be paid by you. Certified copies of other documents necessary for the completion of the record must also be at your expense.

The cost of the transcript, plus any other documents, must be paid in time to transmit the same to the Circuit Court not later than thirty days from the date of any petition you file in court, in accordance with Rule B-7

Enclosed is a copy of the Certificate of Notice which has been filed in the Circuit Court.

- 2 -

Peter Max Zimmerman

Room 223. Court House

494-2188

I HEREBY CERTIFY that on this 11th day of June, 1987, a copy of

the foregoing Petition on Appeal was served on the Administrative Secretary,

County Board of Appeals, Room 200, Court House, Towson, MD 21204; and a

copy mailed to John B. Howard, Esquire, and Robert A. Hoffman, Esquire,

Cook, Howard, Downes & Tracy, 210 Allegheny Ave., P. O. Box 5517, Towson,

Deputy People's Counsel

Towson, Maryland 21204

Thyllis Cole Friedman sh

Very truly yours,

June Holmen, Secretary

Enclosures

MD 21204.

County Board of Appeals of Baltimore County Room 200 Court House

June 15, 1987

Towson, Maryland 21204 (301) 494-3180

John B. Howard, Esq. Robert A. Hoffman, Esq. 210 Allegheny Ave. Towson, Md. 21204

Gentlemen:

Re: Case No. R-87-263-A J. Darwin Ross, Trustee, et al

Notice is hereby given, in accordance with the Rules of Procedure of the Court of Appeals of Maryland, that an appeal has been taken to the Circuit Court for Baltimore County from the decision of the County Board of Appeals rendered

Enclosed is a copy of the Certificate of Notice.

Very truly yours,

cc: J. Darwin Ross Twila L. Bilger James E. Kraft Circuit City Stores, Inc. Norman E. Gerber James Hoswell Arnold Jablon Jean M. H. Jung James E. Dyer

Margaret duBois

County Board of Appeals of Baltimore County Room 200 Court House Towson, Maryland 21204

(301) 494-3180

June 12, 1987

John B. Howard, Esquire 210 Allegheny Avenue Towson, MD 21204

RE: J. Darwin Ross, Trustee, et al Case No. R-87-263-A

Dear Mr. Howard:

Enclosed is a copy of the Board's decision regarding your Motion for Revision and Reconsideration in the subject matter. Also enclosed is a copy of Mr. Schmidt's Dissenting Opinion.

Sincerely,

John I. Wederlammer Kathleen C. Weidenhammer Administrative Secretary

Encl.

cc: J. Darwin Ross c/o Baker & Baker, P.A. Twila Louese Bilger c/o Baker & Baker, P.A. James Earl Kraft Phyllis Cole Friedman, Esquire Robert A. Hoffman, Esquire Donald L. Chasen, Circuit City Stores, Inc. Norman E. Gerber James G. Hoswell Arnold Jablon Jean M. H. Jung James E. Dyer Margaret E. du Bois

A. 200 Baltimore County Zoning Commissioner Office of Planning & Zoning Towson, Maryland 21204 494-3353

Armold Jablon Zoning Commissioner

•

PEOPLE'S COUNSEL FOR

J. DARWIN ROSS, TRUSTEE,

Appellant

Appellees

::::::

NOTICE OF APPEAL

Please note an appeal to the Circuit Court for Baltimore County

Phyllis Cole Friedman

Peter Max Zimmerman
Deputy People's Counsel
Room 223, Court House
Towson, Maryland 21204

494-2188

I HEREBY CERTIFY that on this 11th day of June, 1987, a copy of the

foregoing Notice of Appeal was served on the Administrative Secretary, County

Board of Appeals, Room 200, Court House, Towson, MD 21204; and a copy mailed

to John B. Howard, Esquire, and Robert A. Hoffman, Esquire, Cook, Howard,

Downes & Tracy, 210 Allegheny Ave., P. O. Box 5517, Towson, MD 21204.

People's Counsel for Baltimore County

from the Opinion and Order of the County Board of Appeals under date

of May 12, 1987, in the above-captioned matter.

(Zoning File No. R-87-263-A)

BALTIMORE COUNTY,

et al.,

RECEIVED BOARD OF

May 20, 1987



Dennis F. Rasmussen

Phyllis Cole Friedman

IN THE CIRCUIT COURT

FOR BALTIMORE COUNTY

AT LAW

CG Docket No. 40

Folio No. 372

File No. 87-66-2302

Mr. Donald L. Chasen Circuit City Stores, Inc. 2040 Thalbro Street Richmond, Virginia 23230

RE: PETITION FOR ZONING RECLASSIFICATION SE/S Pulaski Highway, 332' E of R/W Fillet to the E/S Rossville Blvd. 15th Election District - 6th Councilmanic District Trust Under Will of C. Boyd Ross - Petitioner Case No. R-87-263-A

Dear Mr. Chasen:

We acknowledge receipt of your Check No. 28658, in the amount of \$309.79, for payment of advertising and posting costs in connection with the above-entitled reclassification case. We are hereby returning your check to you as we received payment of same on May 12, 1987, from your attorneys, Cook, Howard, Downes & Tracy.

Zoning Office

Very truly yours, Margaret E. du Bois

Enclosure

c.c. John B. Howard, Esquire

IN THE CIRCUIT COURT PEOPLE'S COUNSEL FOR BALTIMORE COUNTY, FOR BALTIMORE COUNTY Appellant AT LAW CG Docket No. 40 J. DARWIN ROSS, TRUSTEE, Folio No. 371et al., File No. 87-66-2302 Appellees (Zoning File No. R-87-263-A)

::::::

PETITION ON APPEAL

People's Counsel for Baltimore County, Protestants below and Appellants herein, having heretofore filed a Notice of Appeal from the Opinion and Order of the County Board of Appeals under date of May 12, 1987, in compliance with Maryland Rule B-2(e), files this Petition on Appeal setting forth the grounds upon which this Appeal is taken, viz:

That the County Board of Appeals had no legally sufficient evidence upon which to base its conclusion that the present zoning on the parcel which is the subject of this appeal is an erroneous classification and therefore their Order passed herein is illegal, arbitrary, and capricious.

WHEREFORE, Appellant prays that the Opinion and Order of the Board of Appeals of Baltimore County under date of May 12, 1987 be reversed, and the action of the County Council of Baltimore County in zoning the subject property M.L.-C.S.1 and M.L.-I.M. be affirmed and reinstated.

People's Counsel for Baltimore County

18 2 A 11 NUL F891 SOUNTY BOARD OF APPEALS

Circuit City Store silve

2040 The bro Street Richm VA 23230 804-25, 214 Donald L. Chasen Director of Real Estate



ZONING OFFICE

May 15, 1987

Miss Margaret E. du Bois Zoning Office, Room 113 County Office Building
111 West Chesapeake Avenue Towson, Maryland 21204

Re: Petition for Zoning Reclassification Pulaski Highway & Rossville Blvd. Your Case # R-87-263-A

Dear Ms. du Bois:

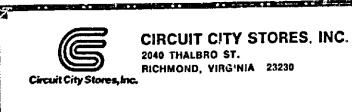
Enclosed please find our check # 28658 in the amount of \$309.79 as full payment for advertising and posting costs regarding the referenced case.

Very truly yours,

Donald L. Chasen

DLC/ser Enclosures

cc: Arnold Jablon, Zoning Commissioner



Central Fidelity Bank

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Baltmore County, MD.

May 15,1987 \$309.79 CIRCUIT CITY STORES, INC.

28658

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The County Board of Appeals of Baltimore County August 28, 1986 Page 2

Also, on the opposite corner of Pulaski Highway is land zoned B.R.-C.S.-2 with adequate depth for commercial development. Logically, the B.R. zone should be extended east to encompass the subject site at the same depth as the commercial sites to

With regard to the variances, should the Board of Appeals be favorably disposed to the Petition for Reclassification, the development of a commercial use on this property would require side and rear yard setbacks of 20 ft. in lieu of the required 30 ft.

In order to provide adequate retail space and because of the shape of the site and the need for adequate parking, any building must be placed closer to the side and rear property lines than would be permitted under the B.R. area regulations. Therefore, to meet the setbacks in the B.R. zone would cause an undue hardship and practical difficulty upon the Petitioner and the Variances should be granted.

For the foregoing reasons it is respectfully requested that the Petition for Reclassification and Variances be granted.

Yours truly,

JBH/dmh

Robert A. Hoffman Cook, Howard, Downes & Tracy 210 Allegheny Avenue Towson, Maryland 21204 (301) 823-4111 Attorneys for Appellees

CERTIFICATION OF SERVICE

I HFREBY CERTIFY that on this ____ day of July, 1987 a copy of the aforegoing Answer to Petition on Appeal was delivered to Phyllis Cole Friedman, People's Counsel and Peter Max Zimmerman, Deputy People's Counsel, 2nd Floor, Old Court House, Towson, Maryland 21204; and to the County Board of Appeals of Baltimore County, 2nd Floor, Old Court House, Towson, Maryland 21204.

RECEIVED COUNTY BOARD OF APPEALS 1981 AUG 21 A 11: 42

PECPLE'S COUNSEL FOR BALTIMORE COUNTY, Appellant

IN THE CIRCUIT COURT FOR BALTIMORE COUNTY

AT LAW

Case No. 87-CG-2302 J. DARWIN ROSS, TRUSTEE et al. Docket 40

Appellees Page 372

(Zoning File No.: R-87-263-A) *

ANSWER TO PETITION ON APPEAL

- J. Darwin Ross, Twila Louese Bilger, individually and as Trustees of a Trust under the Will of C. Boyd Ross, legal owners, and Circuit City Stores, Inc., Contract Purchasers, Petitioners below and Appellees herein, by John B. Howard and Robert A. Hoffman with Cook, Howard, Downes & Tracy answers the Petition on Appeal filed by People's Counsel for Baltimore County as follows:
- 1. The Appellees deny the allegations made and contained in the Petition,
- 2. Further answering the Petition Appellees state that the decision of the County Board of Appeals of Baltimore County (the "Board") was proper and justified by legally sufficient and substantial evidence before it.

WHEREFORE Appellees respectfully request that:

- (a) The Appeal be dismissed; or
- (b) The Order of the Board be affirmed; and
- (c) That the Appellees be granted such other and further relief as the nature of this case may require.

PS & A 8- JUL 1891

1987 JUL -7 PM 3:58

RECEIVED OF APPEALS

WOOK IN BALTIMORE COUNTY

. Darwin Ross, et al Case No. R-87-263-A

> June 22, 1987 Record of proceedings filed in the Circuit Court for Baltimore County

Record of proceedings pursuant to which said Order was entered and upon which said Board acted are hereby forwarded to the Court, together with exhibits entered into evidence before the Board. However, all tangible material or evidence of an unwieldy or bulky nature will be retained in the Board of Appeals' office, and upon request of the parties or the Court will be transmitted to the Court by whomever institutes the request.

01 01 \ 0 \ 0 - 70 L [88]

COUNTY BOARD OF APPEALS

Respectfully submitted.

County Board of Appeals of Baltimore

J. Darwin Ross, et al Case No. R-87-263-A Order of the County Board of Appeals ordering that the May 12, 1987 reclassification from M.L.-C.S.1 and M.L.-I.M. to B.R.-C.S.1 and B.R.-I.M. be GRANTED; FURTHER ORDERED that the request for variances included in the original petition be DISMISSED. June 12 Re: Request for Amended Opinion/Order; ordered that the request for a revision be DENIED; Dissenting Opinion stating he (the Board member) would grant the Petitioner's Motion for Revision and Reconsideration. June 11 Order for Appeal filed in the Circuit Ct. for Baltimore County by Phyllis C. Friedman, People's Counsel for Baltimore County. June 11 Petition to accompany Order for Appeal filed in the Circuit Ct. for Baltimore County. June 15 Certificate of Notice sent to all interested parties June 22 Transcript of testimony filed Petitioners' Exhibit No. 1 - Qualifications of William F. Kirwin " 2 - Plat of proposed petition, Aug. 28, 1986. (In Board's cupboard) " " 3 - Copy of Balto. Co. Zoning Map 1984. (In Board's cupboard) " 4 - Copy of Balto. Co. office of Planning & Zoning 46 with 2 overlays. 1/86 (In Board's cupboard) " 5 - Photographic map showing different occupants of the property on map. " 6 - Map showing present uses on subject site. " 7 - Report by Director of Planning & Zoning to Balto. Co. Planning Bd., 11/86 " " 8 - Report to Board of Appeals by Balto. Co. Plan. Bd., 1/29/87.

IN THE MATTER OF THE APPLICATION OF J. DARWIN ROSS, TRUSTEE, ET AL CIRCUIT FOR ZONING RECLASSIFICATION ON PROPERTY LOCATED ON THE FOR SE/S PULASKI HIGHWAY, 332' E OF r/w FILLET TO THE E/S BALTIMORE COUNTY ROSSVILLE BOULEVARD FROM M.L.-C.S.1 and M.L.-I.M. ΑT LAW TO B.R.-C.S.1 and B.R.-I.M. AND SETBACK VARIANCES CG Doc. No. 15th ELECTION DISTRICT Folio No. 372 PHYLLIS C. FRIEDMAN, PEOPLE'S COUNSEL FOR BALTIMORE COUNTY, File No. 87-CG-2302 PLAINTIFF ZONING FILE NO. R-87-263-A CERTIFIED COPIES OF PROCEEDINGS BEFORE THE BOARD OF APPEALS OF BALTIMORE COUNTY TO THE HONORABLE, THE JUDGE OF SAID COURT: And now come William T. Hackett, Lawrence E. Schmidt and LeRoy B. Spurrier, constituting the County Board of Appeals of Baltimore County, and in answer to the Order for Appeal directed against them in this case, herewith return the record of proceedings had in the above entitled matter, consisting of the following certified copies or original papers on file in the office of the Board of Appeals of Baltimore County: ENTRIES FROM DOCKET OF BOARD OF APPEALS OF BALTIMORE COUNTY No. R-87-263-A September 2, 1986 Petition of J. Darwin Ross, Trustee, and Twila Bilger, Trustee, for reclassification and variance from ML-IM and ML-CS1 to BR-CS-1 and BR-IM on property located on the southeast side Pulaski Highway, 332' east of the right-of-way fillet to the east side of Rossville Blvd. in the 15th Election District of Baltimore County. Certificate of Posting of Property filed April 2 Publication in newspaper filed April 13 Comments of Baltimore County Zoning Plans Advisory Committee filed April 16 Hearing held on petition by County Board of Appeals

People's Counsel's Exhibit No. 1A-1K - Group of photos showing subject property and surrounding area.

March 27, 1987



County Board of Appeals of Baltime County DE Room 200 Court Mouse Towson, Maryland 21204 (301) 494-3180

June 15, 1987

ZONING OFFICE

John B. Howard, Esq. Robert A. Hoffman, Esq. 210 Allegheny Ave. Towson, Md. 21204

Gentlemen:

Re: Case No. R-87-263-A J. Darwin Ross, Trustee, et al

Notice is hereby given, in accordance with the Rules of Procedure of the Court of Appeals of Maryland, that an appeal has been taken to the Circuit Court for Baltimore County from the decision of the County Board of Appeals rendered in the above matter.

Enclosed is a copy of the Certificate of Notice.

Very truly yours,

Encl. cc: J. Darwin Ross Twila I. Bilger James E. Kraft Circuit City Stores, Inc. Norman E. Gerber James Hoswell Arnold Jablon Jean M. H. Jung James E. Dyer

Margaret duBois

IN THE MATTER OF THE APPLICATION OF J. DARWIN ROSS, TRUSTEE, ET AL FOR ZONING RECLASSIFICATION COURT CIRCUIT ON PROPERTY LOCATED ON THE FOR SE/s PULASKI HIGHWAY, 332' E OF r/w FILLET TO THE E/s BALTIMORE COUNTY ROSSVILLE BOULEVARD FROM M.L.-C.S.1 and M.L.-I.M. TO B.R.-C.S.1 and B.R.-I.M. AND SETBACK VARIANCES CG Doc. No. 40 15th ELECTION DISTRICT PHYLLIS C. FRIEDMAN, PEOPLE'S COUNSEL FOR BALTIMORE COUNTY, File No. 87-CG-2302 PLAINTIFF - File #R-87-263-A : : : : CERTIFICATE OF NOTICE

Mr. Clerk:

Pursuant to the provisions of Rule B-2(d) of the Maryland Rules of Procedure, William T. Hackett, Lawrence E. Schmidt and LeRoy B. Spurrier, constituting the County Board of Appeals of Baltimore County, have given notice by mail of the filing of the appeal to the representative of every party to the proceeding before it; namely, John B. Howard, Esq. and Robert A. Hoffman, Esq., 210 Allegheny Ave., Towson, Md. 21204, Counsel for Petitioner; J. Darwin Ross, c/o Baker & Baker, P.A., 10 Charles Plaza, Suite 200, Baltimore, Md. 21201, Petitioner; Twila Louese Bilger, c/o Baker & Baker, P.A. 10 Charles Plaza, Suite 200, Baltimore, Md. 21201, Petitioner; James Earl Kraft, Baltimore County Board of Education, 940 York Rd., Towson, Md. 21204; Circuit City Stores, Inc., Donald L. Chasen, Asst. Vice President, 2040 Thalbro St., Richmond, Va. 23230, Contract Purchaser; and Phyllis C. Friedman, Court House, Towson, Md. 21204, People's Counsel for Baltimore County, a copy of which Notice is attached hereto and prayed that it may be made a part thereof.

> County Board of Appeals of Baltimore County, Rm. 200, Court House, Towson, Md.

IN THE MATTER OF J. DARWIN ROSS, TRUSTEE, ET AL (Trust under will of C. Boyd Ross) CASE NO. R-87-263-A RE: REQUEST FOR AMENDED OPINION/ORDER * COUNTY BOARD OF APPEALS OF BALTIMORE COUNTY

This matter comes before this Board on request for a revision of the Board's Opinion and Order dated May 12, 1987, from the Attorney for the Petitioner. The Board has reviewed the evidence in the case and its Opinion and Order. The Board will deny the request for an amended order.

Rule 10 of Appendix C of the Baltimore County Code entitled, "Rules of Practice and Procedure of County Board of Appeals," states:

> "Within thirty (30) days after the entry of an order, the board shall have revisory power and control over the order in the event of fraud, mistake or

irregularity." The Board in its discretion can find no evidence of fraud, mistake or irregularity in the Opinion and Order as issued and will therefore deny the request.

It is therefore this 12th day of June , 1987, by the County Board of Appeals ORDERED that the request for a revision be DENIED.

Since the denial of this request in no way alters or changes the origina Opinion and Order, the date from which an appeal may be taken will remain the date of the original Order and not the date of this denial.

> COUNTY BOARD OF APPEALS OF BALTIMORE COUNTY

IN THE MATTER OF DARWIN ROSS, TRUSTEE, ET AL (Trust under will of C. Boyd Ross) CASE NO. R-87-263-A RE: REQUEST FOR AMENDED OPINION/ORDER

COUNTY BOARD OF APPEALS OF BALTIMORE COUNTY

DISSENTING OFINION

I respectfully dissent from the decision of my colleagues wherein they refuse to revise the Opinion and Order of this Board dated May 12, 1987. I am in agreement with the majority that the zoning reclassification requested in this matter should be granted. However, a re-reading of the Board's Opinion and Order dated May 12, 1987 convinces me that the Board mistakenly identified the basis upon which such a reclassification should be granted.

It is clear from the testimony before this Board that the site was not considered for rezoning during the last comprehensive zoning process. Specifically, contained within the Report to this Board from the Baltimore County Planning Board dated January 29, 1987, it is noted that the property has had an M.L. classification since before 1984 and that "during the preparation and processing of the map, the zoning of the property was not identified as a specific issue before either the Planning Board or the County Council."

Testimony produced at a hearing before this Board discloses an increasing trend in the immediate area adjacent to and surrounding this site from industrial uses to commercial uses. This trend is of a long-standing : ature. Additional testimony indicated that the site is losing its ability to support industrial uses due to the traffic patterns within the area, the land-locked limited access to the site, and the general physical layout of the site. These trends are of long-standing but of increasing intensification.

In my view, therefore, failure of the County Council to adopt a commercial classification for this property during the 1984 zoning map process constituted

J. Darwin Ross, Trustee, et al Case No. R-87-263-A

I HEREBY CERTIFY that a copy of the afcregoing Certificate of Notice has been mailed to John B. Howard, Esq. and Robert A. Hofiman, Esq., 210 Allegheny AVe., Towson, Md. 21204, Counsel for Petitioner; J. Darwin Ross, c/o Baker & Baker, P.A., 10 Charles Plaza, Suite 200, Baltimore, Md. 21201, Petitioner; Twila Louese Bilger, c/o Baker & Baker, P.A., 10 Charles Plaza, Suite 200, Baltimore, Md. 21201, Petitioner; James Earl Kraft, Baltimore County Board of Education, 940 York Rd., Towson, Md. 21204; Circuit City Stores, Inc., Donald L. Chasen, Asst. Vice President, 2040 Thalbro St., Richmond, Va. 23230, Contract Purchaser; and Phyllis C. Friedman, Court House, Towson, Md. 21204, People's Counsel for Baltimore County, on this 15th day of June, 1987.

Darwin Ross, Trustee, et al Case No. R-87-263-A

Dissenting Opinion

error in that the Council did not recognize the increasing changes both surrounding and on this site. These changes have continued steadily since the adoption of the 1984 Map and continue to form a basis to justify reclassifying the property as petitioned.

I would therefore grant the Petitioner's Motion for Revision and Reconsideration so as to grant the petition for the reasons set forth herein.

> COUNTY BOARD OF APPEALS OF BALTIMORE COUNTY

Date: June 12, 1987

BALTIMORE COUNTY, MARYLAND OFFICE OF COLOR REVENUE DIVISION MISCELLANEOUS CASH RECEIPT OUNT \$ 200.00 FRINGER FOR POS RECIAMINETERINES VARIANCE B B115*****20000:a 303&F CIRCUIT CITY STOKES, INC - C.P. BALTIMORE COUNTY, MARYLAND

OFFICE OF ANCE - REVENUE DIVISION MISCELLANEOUS CASH RECEIPT Cook, Howard, Downes & Tracy, 210 Alleghen MESEIVED Ave. P.O. Box 3517, Towson, Md. 21204

ADVERTISING & POSTING COSTS RE CASE #R-87-263-A B B 060++++3097914-8128f

VALIDATION OR SIGNATURE OF CASHIER

County Board of Appeals of Baltimore County Room 200 Court House Towson, Maryland 21204

(301) 494-3180

ZONING OFFICE

June 12, 1987

John B. Howard, Esquire 210 Allegheny Avenue Towson, MD 21204

> RE: J. Darwin Ross, Trustee, et al Case No. R-87-263-A

Dear Mr. Howard:

PETITION FOR RECLASSIFICATION 1 Case No. R-87-263-As .

OCATION: South East Side

East 336.52 feet ± 2. South 61° 41' East 354.65 feet ±

South 55° 47′ West 1,002 feet ±
 North 41° 13′ 24″ West 36.82 fe

6. North 37° 21' 25" West 256 fee

7. North 52° 29′ 49° East 110 feet

9. North 20° 17' East 388.3 feet : to the place of beginning.

Containing 7.7 acres of land more

or less.

Saving and excepting that portion presently zoned BR-CS-I.

Being the property of Trust Under Will of C. Boyd Ross, as shown on

the plat plan filed with the Zonin

By Order Of WILLIAM T. HACKETT,

Chairman County Board Of Appeals Baltimore County

PETITION FOR RECLASSIFICATION

Case No. R-87-263-A LOCATION: Southeast Side of Pu-laski Highway, 332 feet East of the Right-of-Way Fillet to the East Side of

consville Boulevard.
PUBLIC HEARING: Thursday

The County Board of Appeals for

Baltimore County, by authority of the

Baltimore County Charter, will hold public hearing.

To reclassify the property from an M.L.-I.M. and M.L.-C.S. 1 Zone to a

B.R.-C.S. 1 and B.R.-I.M. Zone,
All that parcel of land in the 15th

Election District of Baltimore County

Point of beginning being located on the south side of Pulaski Highway

easterly 332 feet +/- from the intersection of the east side of Rossville Boule

vard with the south side of Pulaski

Highway thence in a clockwise direc

April 16, 1987, at 10:00 a.m.

3/418 Apr. 2.

Enclosed is a copy of the Board's decision regarding your Motion for Revision and Reconsideration in the subject matter. Also enclosed is a copy of Mr. Schmidt's Dissenting Opinion.

Sincerely,

Administrative Secretary

Encl.

cc: J. Darwin Ross c/o Baker & Baker, P.A. Twila Louese Bilger c/o Baker & Baker, P.A. James Earl Kraft Phyllis Cole Friedman, Esquire Robert A. Hoffman, Esquire Donald L. Chasen, Circuit City Stores, Inc. Norman E. Gerber James G. Hoswell Arnold Jablon Jean M. H. Jung James E. Dyer Wargaret E. du Bois

> "DUPLICATE" CERTIFICATE OF PUBLICATION

Pulaski Highway, 332 feet East of the Right-of-Way Fillet to the East Side of Rossville Boulevard TOWSON, MD., ____April 2, ____, 19_87 PUBLIC HEARING: Thursday April 16, 1987, at 10:00 a.m. Baltimore County, by authority of the Baltimore County Charter, wi THIS IS TO CERTIFY, that the annexed advertisement was nold a public hearing:
To reclassify the property from a published in THE JEFFERSONIAN, a weekly newspaper printed/ M.L.-I.M. and M.L.-C.S. 1 Zone to a B.R.-C.S. 1 and B.R.-I.M. Zone All that parcel of land in the 15t Election District of Baltimore Count and published in Towson, Baltimore County, Md., appearing on Point of beginning being located on the south side of Pulaski High-way easterly 332 feet ± from the April 2, 19 87 ril 2, intersection of the east side of Ross-ville Boulevard with the south side 1. R = 2,789.79 feet ±, L = 337.1

Susan Senders Obrect

Gle	Times
lle River. Md	Cepril

This is to Certify, That the annexed Yeteton - Case R-87-263-A 98524 Reg L was inserted in Ge Times, a newspaper printed and published in Baltimore County, once in each One _ successive weeks before the

1. R equals 2, 789.79 feet +/-, I equals 337.10 feet +/- Chord equal North 70° 00' East 236.52 feet +/angl 2. South 61° 41' East 354.65 feet +/-.
3. South 59° 48' East 80.82 feet +/-. and / 32m Fublisher 4. South 55° 47' West 1,002 feet +/-. 5. North 41° 13' 27" West 36.82 reet 6. North 87° 21' 25" West 256 feet

he place of beginning. Containing 7.7 acres of land more or Saving and excepting that portion presently zoned BR-CS-...
Being the property of Trust Under Will of C. Boyd Ross, as shown on the lan plan filed with the Zoning Depart-

9. North 20° 17' East 388.8 fost +/- to

7. North \$2° 29' 49" East 110 feet 8. South 70° 49' East 54.13 feet +/-

County Board of Appears

LAW OFFICES

COOK, HOWARD, DOWNES & TRACY 210 ALLEGHENY AVENUE P.O. BOX 5517

TOWSON, MARYLAND 21204

May 20, 1987

HAND-DELIVERED

JAMES H COUR	GEORGE R RETWOLDS. TO
JOHN & HOWARD	LAWRENCE L. HOOPER, JR.
DAVID D DOWNES	ROBERT A. HOFFMAN
DANIEL O'C. TRACY, JR.	DEBORAN C. DOPKIN
JOHN H. ZKIK, 🚾	CYNTHIA M. MAHR
JOSEPH C. WICH, JR.	KATHLEEN GALLOGLY COX
HENRY : FICK, JR.	REVIN M. SMITH
HERBERT R D'CCHOR. TE	J. MICHAEL BRENNAN
THOMAS, I GUDSON	H. BARRITT PETERSON, JR
A PAREN RATE OF THE	

يجه و الحي الو

Lawrence E. Schmidt, Esquire Suite 401 401 Washington Avenue Towson, Maryland 21204

> Re: Case R-87-263-A J. Darwin Ross, Trustee et al

Dear Larry:

J. Darwin Ross, et al

In line with our discussion I am enclosing a suggested revised page 2 for the May 12, 1987 Opinion in the above matter. One copy has highlighted the proposed new language with two additional unmarked copies.

Both George Baker, counsel for J. Darwin Ross, the property owner, and I, as counsel for the contract purchaser, feel that this language conforms with the standards ennunciated by the Court of Appeals in <u>Howard County v. Dorsey</u>, 292 Md.; 351 on the issue of "mistake". Our reading of the Board's opinion clearly indicates that this is the test to which reference was being made by the Board and we felt that a paraphrase of the language that the Court employed in Dorsey might provide additional clarification on this issue while at the same time not result in any change in the Board's Tindings and conclusions.

I am forwarding a copy of this letter, without attachments, to Ms. Friedman. I had discussed with her my thought as to clarification of the language. She expresed no objection to our proceeding in this manner but felt it inappropriate to join in any request for clarification.

Lawrence E. Schmidt, Esquire HAND-DELIVERED Hay 20, 1987 page 2

4" * "; ·

JAMES D. C. DOWNES

TELEPHONE

(301) 823-4111

TELECOPIER

We certainly do not want to appear presumptuous in this request but sincerely believe that it is in the interest of the Board and all parties that if the enclosed accurately reflects the Board's thinking then it might be incorporated in the opinion during the revisory period.

Thank you very much for your consideration in this matter. Kind regards.

JBH/jhr Enclosure cc: Phvllis Cole Friedman George W. Baker, Jr.

Case No. R-87-263-A Order of the County Board of Appeals ordering that the May 12, 1987 reclassification from M.L.-C.S.1 and M.L.-I.M. to B.R.-C.S.1 and B.R.-I.M. be GRANTED; FURTHER ORDERED that the request for variances included in the original petition be DISMISSED. Re: Request for Amended Opinion/Order; ordered that June 12 the request for a revision be DENIED; Dissenting Opinion stating he (the Board member) would grant the Petitioner's Motion for Revision and Reconsideration. Order for Appeal filed in the Circuit Ct. for Baltimore June 11 County by Phyllis C. Friedman, People's Counsel for Baltimore County. Petition to accompany Order for Appeal filed in the June 11 Circuit Ct. for Baltimore County. Certificate of Notice sent to all interested parties June 15 Transcript of testimony filed June 22 Petitioners' Exhibit No. 1 - Qualifications of William F. Kirwin " 2 - Plat of proposed petition, Aug. 28, 1986. (In Board's cupboard)

" " 3 - Copy of Balto. Co. Zoning Map 1984. (In Board's cupboard) " " 4 - Copy of Balto. Co. office of Planning & Zoning 46 with 2 overlays. 1/86 (In Board's cupboard) # 5 - Photographic map showing different occupants of the property on map.

" 6 - Map showing present uses on subject site.

" 7 - Report by Director of Planning & Zoning to Balto. Co. Planning Bd., 11/86

" " 8 - Report to Board of Appeals by Balto. Co. Plan. Bd., 1/29/87.

People's Counsel's Exhibit No. 1A-1K - Group of photos showing subject property and surrounding area.

J. Darwin Ross. et al Case No. R-87-263-A

June 22, 1987

Record of proceedings filed in the Circuit Court for Baltimore County

Record of proceedings pursuant to which said Order was

entered and upon which said Board acted are hereby forwarded to the Court, together with exhibits entered into evidence before the Board. However, all tangible material or evidence of an unwieldy or bulky nature will be retained in the Board of Appeals' office, and upon request of the parties or the Court will be transmitted to the Court by whomever institutes the request.

Respectfully submitted,

ounty Board of Appeals of Baltimore

Case No. R-87-263-A J. Darwin Ross, Trustee, et al

Planning & Zoning and the Planning Board both recommended the commercial zoning for this site. It is apparent from the testimony and evidence received this day that the present use has outgrown this site and the property owner is in full support of the downgrading of his property from M.L. to B.R. This basically concluded Petitioners' testimony.

Mr. James Hoswell, Planner for Baltimore County, testified for People's Counsel. He testified that he has reviewed this Petition and prepared all the reports and while the Planning staff and the Planning Board both recommend the granting of the Petition, it was his testimony that the present zoning is not in error and does provide a legitimate M.L. use for this site. It was his opinion that any reclassification would be better accomplished comprehensively than through the petition process. This concluded testimony in this case.

The Board is of the opinion that when the 1984 maps were drawn the M.L. classification as was then in use would have been a proper zoning classification were it not for the changes in trends which have occurred since then. The applicant produced considerable expert testimony to show that either as result of lack of anticipation of trends of development when the 1984 maps were drawn, or as a result of changes in trend which have occurred since then whether anticipated or not, the existing zoning was in error when the 1984 zoning map was adopted. It is apparent that the present use has outgrown the site and the existence of the railroad precludes any further expansion in that direction. It is also apparent from the testimony and evidence received and the exhibits that the ingress and egress point to the site is somewhat detrimental and is intensified by the increased principal use of the heavy concrete products to be transported on tractor/trailers. It is the opinion of this Board that this change in trend resulting in an intensification of the use, the intensification of the ingress and egress, and the existence of the railroad all constitute legitimate reasons to justify its reclassification. In reviewing all the nearby and abutting commercial uses and the situation as has been described, it is the opinion of this Board that the reclassification should be granted and the Board will so order.

IN THE MATTER OF THE APPLICATION OF J. DARWIN ROSS, TRUSTEE, ET AL CIRCUIT COURT FOR ZONING RECLASSIFICATION ON PROPERTY LOCATED ON THE FOR SE/S PULASKI HIGHWAY, 332' E OF r/w FILLET TO THE E/S BALTIMORE COUNTY ROSSVILLE BOULEVARD FROM M.L.-C.S.1 and M.L.-I.M. AT LAW TO B.R.-C.S.1 and B.R.-I.M. AND SETBACK VARIANCES CG Doc. No. 15th ELECTION DISTRICT Folio No. PHYLLIS C. FRIEDMAN, PEOPLE'S COUNSEL FOR BALTIMORE COUNTY. File No. 87-CG-2302 PLAINTIFF ZONING FILE NO. R-87-263-A CERTIFIED COPIES OF PROCEEDINGS BEFORE THE BOARD

TO THE HONORABLE, THE JUDGE OF SAID COURT:

And now come William T. Hackett, Lawrence E. Schmidt and LeRoy B. Spurrier, constituting the County Board of Appeals of Baltimore County, and in answer to the Order for Appeal directed against them in this case, herewith return the record of proceedings had in the above entitled matter, consisting of the following certified copies or original papers on file in the office of the Board of Appeals of Baltimore County:

OF APPEALS OF BALTIMORE COUNTY

ENTRIES FROM DOCKET OF BOARD OF APPEALS OF BALTIMORE COUNTY

No. R-87-263-A

September 2, 1986

Petition of J. Darwin Ross, Trustee, and Twila Bilger, Trustee, for reclassification and variance from ML-IM and ML-CS1 to BR-CS-1 and BR-IM on property located on the southeast side Pulaski Highway, 332' east of the right-of-way fillet to the east side of Rossville Blvd. in the 15th Election District of Baltimore County.

Certificate of Posting of Property filed March 27, 1987

April 2

April 16

Publication in newspaper filed

April 13 Comments of Baltimore County Zoning Plans Advisory Committee filed

Hearing held on petition by County Board of Appeals

J. Darwin Ross, Trustee, et al Case No. R-87-263-A

I HEREBY CERTIFY that a copy of the aforegoing Certificate of Notice has been mailed to John B. Howard, Esq. and Robert A. Hoffman, Esq., . | 210 Allegheny AVe., Towson, Md. 21204, Counsel for Petitioner; J. Darwin Ross, c/o Baker & Baker, P.A., 10 Charles Plaza, Suite 200, Baltimore, Md. 21201, Petitioner: Twila Louese Bilger, c/o Baker & Baker, P.A., 10 Charles Plaza, Suite 200, Baltimore, Md. 21201, Petitioner; James Earl Kraft, Baltimore County Board of Education, 940 York Rd., Towson, Md. 21204; Circuit City Stores, Inc., Donald L. Chasen, Asst. Vice President, 2040 Thalbro St., Richmond, Va. 23230, Contract Purchaser; and Phyllis C. Friedman, Court House, Towson, Md. 21204, People's Counsel for Baltimore County, on this 15th day of June, 1987.

IN THE MATTER OF THE APPLICATION OF J. DARWIN ROSS, TRUSTEE, ET AL FOR ZONING RECLASSIFICATION CIRCUIT FOR ON PROPERTY LOCATED ON THE SE/s PULASKI HIGHWAY, 332' E BALTIMORE COUNTY OF r/w FILLET TO THE E/s ROSSVILLE BOULEVARD FROM M.L.-C.S.1 and M.L.-I.M. TO B.R.-C.S.1 and B.R.-I.M. CG Doc. No. 40 AND SETBACK VARIANCES. 15th ELECTION DISTRICT Folio No. <u>372</u> PHYLLIS C. FRIEDMAN, PEOPLE'S COUNSEL FOR BALTIMORE COUNTY, File No. 87-CG-2302 PLAINTIFF - File #R-87-263-A CERTIFICATE OF NOTICE

Mr. Clerk:

Pursuant to the provisions of Rule B-2(d) of the Maryland Rules of Procedure, William T. Hackett, Lawrence E. Schmidt and LeRoy B. Spurrier, constituting the County Board of Appeals of Baltimore County, have given notice by mail of the filing of the appeal to the representative of every party to the proceeding before it; namely, John B. Howard, Esq. and Robert A. Hoffman, Esq., 210 Allegheny Ave., Towson, Md. 21204, Counsel for Petitioner; J. Darwin Ross, c/o Baker & Baker, P.A., 10 Charles Plaza, Suite 200, Baltimore, Md. 21201, Petitioner; Twila Louese Bilger, c/o Baker & Baker, P.A. 10 Charles Plaza, Suite 200, Baltimore, Md. 21201, Petitioner; James Earl Kraft, Baltimore County Board of Education, 940 York Rd., Towson, Md. 21204; Circuit City Stores, Inc., Donald L. Chasen, Asst. Vice President, 2040 Thalbro St., Richmond, Va. 23230, Contract Purchaser; and Phyllis C. Friedman, Court House, Towson, Md. 21204, People's Counsel for Baltimore County, a copy of which Notice is attached hereto and prayed that it may be made a part thereof.

> Councy Board of Appeals of Baltimore County, Rm. 200, Court House, Towson, Md.

IN THE MATTER OF BEFORE THE APPLICATION OF J. DARWIN ROSS, TRUSTEE, ET AL COUNTY BOARD OF APPEALS FOR ZONING RECLASSIFICATION OF FOR PROPERTY LOCATED ON THE SE/s PULASKI HIGHWAY, 332' E OF r/w FILLET TO THE E/s BALTIMORE COUNTY 1987 ROSSVILLE BOULEVARD CASE NO. R-87-263-A FROM M.L.-C.S.1 and M.L.-I.M. TO B.R.-C.S.1 and B.R.-I.M.\6 AND SETBACK VARIANCES 15th ELECTION DISTRICT

OPINION

This case comes before this Board on petition to reclassify a parcel of some 7.6 acres in the 15th Election District of Baltimore County from M.L.-C.S.1 and M.L.-I.M. to B.R.-C.S.1 and B.R.-I.M. In addition, several variances were requested on the original Petition but the request for variances was withdrawn prior to the taking of any testimony. The case was heard this day in its entirety.

Petitioners presented William Kirwin, Registered Land Planner, as their first and only witness. Mr. Kirwin reviewed the existing zoning and all the nearby uses and nearby zoning. He described in detail these surrounding uses, and entered exhibits documenting same. He testified that the present use being known as Balcon Products were the manufacturers of heavy concrete prestress slabs and pavings and that this use generates almost exclusively heavy truck traffic. It was his testimony that the commercial use requested would alleviate this heavy truck traffic and would generate almost exclusively automobile traffic. He noted in his testimony that the property is bordered on one side in its entirety by an M.L. classification now developed as an industrial park. He also noted that this property line is bounded by an elevated railroad line which effectively separates this parcel from the industrial park and there is no access to the industrial park from this site. He also noted that the Director of

JSS.
JSS

Some Converse

Planning & Zoning and the Planning Board both recommended the commercial zoning for this site. It is apparent from the testimony and evidence received this day that the present use has outgrown this site and the property owner is in full Support of the downgrading of his property from M.L. to B.R. This basically concluded Petitioners' testimony.

Mr. James Hoswell, Planner for Baltimore County, testified for People's Counsel. He testified that he has reviewed this Petition and prepared all the reports and while the Planning staff and the Planning Board both recommend the granting of the Petition, it was his testimony that the present zoning is not in error and does provide a legitimate M.L. use for this site. It was his opinion that any reclassification would be better accomplished comprehensively than through the petition process. This concluded testimony in this case.

The Board is of the opinion that when the 1984 maps were drawn the M.L. classification as was then in use was a proper soning classification. It is apparent that the present use has outgrown the site and the existence of the railroad precludes any further expansion in that direction. It is also apparent from the testimony and evidence received and the exhibits that the ingress and egress point to the site is somewhat detrimental and is intensified by the principal use of the heavy concrete products to be transported on tractor/trailers. It is the opinion of this Board that this change in the intensification of the use, the intensification of the ingress and egress, and the existence of the railroad all constitute legitimate reasons to justify its reclassification. In reviewing all the nearby and abutting commercial uses and the situation as has been described, it is the opinion of this Board that the reclassification should be granted and the Board will so order.

ORDER

It is therefore this 12th day of May, 1987, by the County Board of Appeals ORDERED that the reclassification from M.L.-C.S.1 and M.L.-I.M. to B.R.-C.S.1 and B.R.-I.M. be and the same is GRANTED.

IT IS FURTHER ORDERED that the request for variances included in the original Petition be and the same is DISMISSED.

Any appeal from this decision must be made in accordance with Rules B-1 through B-13 of the Maryland Rules of Procedure.

> COUNTY BOARD OF APPEALS OF BALTIMORE COUNTY

Lawrence E. Schmidt

Spufrier

Baltimore County Zoning Commissioner Office of Planning & Zoning Towson, Maryland 21204 494-3353

May 11, 1987



John B. Howard, Esquire 210 Allegheny Avenue Towson, Maryland 21204

RE: PETITION FOR ZONING RECLASSIFICATION SE/S Pulaski Highway, 332' E of R/W Fillet to the E/S Rossville Blvd. 15th Election District - 6th Councilmanic District Trust Under Will of C. Boyd Ross - Petitioner Case No. R-87-263-A

Dear Mr. Howard:

A review of our records reveals that your client, Circuit City Stores, Inc., has not reimbursed the Zoning Office for advertising and posting costs which it has expended regarding this case. Please have your client issue a check in the amount of \$309.79, payable to "Baltimore County, Maryland", and remit same to the attention of Miss Margaret E. du Bois, Zoning Office, Room 113, County Office Building, 111 West Chesapeake Avenue, Towson, Maryland 21204.

Failure on your part to comply with this request will result in my being forced to refer this matter to the Baltimore County Office of Law for collection.

Very truly yours,

Zoning Commissioner

AJ:med

Mr. Donald L. Chasen, Assistant Vice President Circuit City Stores, Inc. 2040 Thalbro Street Richmond, Virginia 23230

bl. c.c. Mr. William T. Hackett, Chairman County Board of Appeals

John B. Howard, Esquire 210 Allegheny Avenue Towson, Maryland 21204

TIME:

March 16, 1987

NOTICE OF HEARING

RE: PETITION FOR RECLASSIFICATION SE/S Pulaski Highway, 332' E of r/w fillet to the E/S Rossville Blvd. 15th Election District - 6th Councilmanic District Trust Under Will of C. Boyd Ross - Petitioner Case No. R-87-263-A

ATE:	Thursday, April 16, 1987	
PLACE:	Room 218, Courthouse, Towson, Maryland	
	4/16/87 - Awaiting memo from Pete Zimmermann; then will do Order.(WTH)	
FN 4: 07		
apr 10	William T. Hackett, Chairman	
TH:m &	County Board of Appeals	
POSTING CO FEE MUST B	ADVICE YOU THAT YOU WILL BE BILLED BY THE ZONING OFFICE FOR ADVERTISING AND STS WITH RESPECT TO THIS CASE APPROXIMATELY A WEEK BEFORE THE HEARING. THIS E PAID AND THE SIGN AND POST RETURNED TO THE ZONING OFFICE ON THE DAY OF THE THE ORDER WILL NOT BE ISSUED.	

Trust Under Will of C. Boyd Ross

10 Charles Plaza - Suite 200

Baltimore, Maryland 21201

J. Darwin Ross, et al.

c/o Baker & Baker, P.A.

W.T.H.

10:00 a.m.

Mr. Donald L. Chasen, Assistant Vice President Circuit City Stores, Inc. 2040 Thalbro Street

Richmond, Virginia 23230

People's Counsel for Baltimore County

BATIMORE COUNTY, MARY AND

INTER-OFFICE CORRESPONDENCE

TO Bettye du Bois - Zoning	Date February 11, 1987
FROM Kathi Weldenhammer	
Item #12, Cycle IV -#R-87-263-A Jane I. Purinton	

As you requested, attached is a copy of the letter of withdrawal which we received yesterday from Rob Hoffman re the subject reclassification case. Please note that this case was set for hearing on Thursday, April 16 at 10:00 a.m.

As a result of this withdrawal and at the request of Rob Hoffman, the following change has been made:

Item #16, IV R-87-263-A J. Darwin Ross, Trustee et al.

Any questions, please call me.

Attachment

Tiem No. 16. Cycle IV April 13, 1987

If you have any questions concerning the enclosed comments, please feel free to contact the Zoning Office at 494-3391 or the commenting agency.

Very truly yours,

Chairman

JED:kkb (MS018)

Enclosures

cc: G.W. Stephens, Jr. & Associates, Inc. 303 Allegheny Avenue Towson, Maryland 21204

BALTIPORE COUNTY, MARYLAN

Mr. Walter Hackett, Chairman

TO Board of Appeals

FROM Ian J. Forrest

IJF:pb

Office of Planning and Zoning

SURJECT Reclassification Petitions - Cycle IV

detailed information on the attached plats.

contact Mr. Gerard A. Zitnik at 494-2762.

Chairman Board of Appeals County Office Building Towson, Maryland 21204 Zoning Plans Advisory Committee

Att: James Dyer

Mr. William Hackett

Cotober, 1986, - April ,1987 Coning Reclassification Cycle IV

Maryland Department of Transportation

RE: Baltimore County Item #16 Property Owner: J. Darwin Ross, Trustee, et al Contract Purchaser: Circuit City stores Inc. SE/S Pulaski Hwy, (Rte 40-E) 332' E. of R/W fillet to the E/S Rossville Blvd. Existing Zoning: M.L. -C.S.1 and M.L. - I.M. Election District 15th Acres: 7.61 Proposed Zoning: B.R. C.S.1 and B.R. L.M. & variance from Sections 238.1 and 238.2 to permit setbacks of 20' in lieu of the required 50'

and 30' respectively. (Not documented).

November 5, 1986

Dear Mr. Hackett:

On review of the submittal of August 28, 1986 and review of our files, the State Highway Administration-Bureau of Engineering Access Permits will require the following improvements on the S/S of Pulaski Highway-Route 40-E.

- 1. Show all access to the site by way of a Standard Directional Entrance - 20' Ingress and 20' Egress (see attachment)
- 2. Show State Highway Administration Type "A" concrete curb and gutter along the entire frontage of the site, offset 15' from the edge of the travelled way of Route 40-E.
- 3. State Highway Administration Type "A" concrete curb and gutter along or in back of the State Highway Administration right-of-way line.
- 4. Construct bituminous paving to meet the State Highway Administration directional entrance and pave or overlay the shoulder area and taper at the direction of the S.H.A. Inspector.

My telephone number is 301-333-1350 continue Teletypewriter for Impaired Hearing or Speech 383-7555 Baltimore Metro — 565-0451 D.C. Metro — 1-800-492-5062 Statewide Toll Free

P.O. Box 717 / 707 North Calvert St., Baltimore, Maryland 21203 - 0717

Mr. William Hackett Att: James Dyer Page 2 November 5, 1986

- 5. Show a 5' tangent between the property line at the existing commercial strip stores and the directional entrance.
- 6. Establish a "WR" inlet and grate at the existing 30" outfall pipe on the S/S of Pulaski Highway-Route 40-E or modify the existing condition as a State Highway Administration standard curb opening with rip-rap to pick up all additional storm water run-off along the improved frontage of the site.

All work within the State Highway Administration right-of-way must be through S.H.A. Permit with the posting of a bond or Letter of Credit to guarantee construction.

Very truly yours,

Charles Lee, Chief Bureau of Engr. Access Permits

by: George Wittman

cc: J. Ogle

attachment

CL-GW:es

traffic capacity may become more limited. The Basic Services Areas are re-evaluated annually by the County Council. (X)Additional comments:

IF SUBJECT PROPERTY IS REZONED ANY FUTURE

DEVELOPMENT OF THE SITE MUST MEET THE

PEQUIREMENTS OF BILLESTIEZ "THE DEVELOPMENT

CYCLETY OCT. TO APR. 1986-87

Re: Zoning Advisory Meeting of October 14,1986

SE/S PULASKI HWY, 332 E. OF RIW

FILLET TO THE E/S ROSSVILLE BLUD.

Property Owner: J. DARWIN ROSS, TRUSTEE

OCTOBER 15, 1986

The Division of Current Planning and Development has reviewed the subject

)A County Review Group meeting was held and the minutes will be forward by the Bureau of Public Services.

subdivision. The plan must show the entire tract.

)A record plat will be required and must be recorded prior

)The circulation on this site is not satisfactory.

)Parking calculations must be shown on the plan.

)The parking arrangement is not satisfactory.

development on these soils is prohibited.

)This site is part of a larger tract; therfore it is defined as a

)This property contains soils which are defined as wetlands, and

Development of this site may constitute a potential conflict with the Baltimore County Master Plan.

)Landscaping: Must comply with Baltimore County Landscape Manual.)The property is located in a deficient service area as defined by

Bill 178-79. No building permit may be issued until a Reserve Capacity Use Certificate has been issued. The deficient service

intersection as defined by Bill 178-79, and as conditions change

(X) The property is located in a traffic area controlled by a "D" level

)The amended Development Plan was approved by the Planning Board

)Construction in or alteration of the floodplain is prohibited under the provisions of Section 22-98 of the Development

(X)There are no site planning factors requiring comment, AT THIS TIME

petition and offers the following comments. The items checked below are

)A County Review Group Meeting is required.

to issuance of a building permit.

)The access is not satisfactory.

REGULATIONS "

Item & CYCLEW-#16

David Fields, Acting Chief Current Planning and Development

cc: James Hoswell

BALTIMORE COUNTY FIRE DEPARTMENT TOWSON, MARYLAND 21204-2586 494-4500 INTER-OFFICE CORRESPONDENCE

Date__ December 9, 1986_____

BUREAU OF ENVIRONMENTAL SERVICES

This office is unable at this time to make comments regarding

If you have any questions concerning this matter, you may

the seventeen properties listed for zoning reclassification without more

PAUL H. REINCKE CHIEF

October 22, 1986

Mr. Arnold Jablon Zoning Commissioner Office of Planning and Zoning Baltimore County Office Building Towson, Maryland 21204

Attention: William Hackett Chairman, County Board of Appeals

RE: Property Owner: J. Darwin Ross, Trustee, et al

Location: Circuit City Stores, Inc. SE/S Pulaski Hwy. 332 E. of r/w fillet to the F/S Rossville Blvd. Item No.: 16 Zoning Agenda: Cycle IV

Gentlemen:

Pursuant to your request, the referenced property has been surveyed by this Sureau and the comments below marked with an "X" are applicable and required to be corrected or incorporated into the final plans for the property.

- (x) 1. Fire hydrants for the referenced property are required and shall be located at intervals or 300 feet along an approved road in accordance with Baltimore County Standards as published by the Department of Public Works.
- () 2. A second means of vehicle access is required for the site.

() 3. The vehicle dead end condition shown at __

EXCEEDS the maximum allowed by the Fire Department.

() 4. The site shall be made to comply with all applicable parts of the Fire Prevention Code prior to occupancy or beginning of operation.

(x) 5. The buildings and structures existing or proposed or the site shall comply with all applicable requirements of the National Fire Protection Association Standard No. 101 "Life Safety Code", 1976 edition prior to occupancy.

() 6. Site plans are approved, as drawn.

) 7. The Fire Prevention Bureau has no compents, at this time.

Planning Group
Special Inspection Division

Fire Prevention Bureau

BATIMORE COUNTY, MARYAND

INTER-OFFICE CORRESPONDENCE

Chairman. TO William F. Hackett - Appeals Board Date_December 1, 1986

FROM Charles E. Burnham, Plans Review Chief, Department of Permits & Licenses

SUBJECT October, 1986 - April, 1987 Zoning Reclassification - Cycle IV

Item #16

Property Owner: J. Darwin Ross, Trustee et al Contract Purchaser: Circuit City Stores, Inc. Location: SE/S Pulaski Highway, 332' E of R/W fillet to the E/S Rossville Blvd.

M.L. - C.S. 1 and M.L. - I.M. Existing Zoning: Proposed Zoning: B.R. - C.S. 1 and B.R., - I.M., etc. Acres:

District:

Building Code setbacks for fire separation of enterior walls varies from zero feet (0') for a Type 1A construction to as much as 50'-0 for an unlimited Type 2C building. It would appear the following Sections of Code would be applicable to this proposal.

15th.

Section 101.5 Article 4 and Table 401 Article 5, specifically Sections 500.1, Table 501, Section 502.0 and Table 504.2.

As there are no proposed buildings shown it is not possible to advise the applicant further. However, the applicant should be made aware of the possible ramifications of building closer than 30'-0 to an interior lot line with certain types and sizes of buildings.

CEB/vw

BALTIMORE COUNTY
DEPARTMENT OF TRAFFIC ENGINEERING DEPARTMENT OF TRAFFIC ENG TOWSON, MARYLAND 21204

BALTIMORE COUNTY
OFFICE OF PLANNING AND ZONING
TOWSON, MARYLAND 21204

NORMAN E. GERBER DIRECTOR

Mr. Arnold Jablon

Dear Mr. Jablon:

applicable.

Zoning Commissioner

County Office Building Towson, Maryland 21204

STEPHEN E. COLLINS DIRECTOR

December 11, 1986

Mr. William Hackett Chairman, Board of Appeals Office of Law, Courthouse Towson, Maryland 21204

> Cycle IV Item No. 16 Property Owner: J.D. Ross, Trustee, et. al. Location: Pulaski Highway

Dear Mr. Hackett:

CRM:GMJ:1t

This department recommends against the rezoning of this property because of the limited sight distance at the existing access to Rossville Blvd. The limited sight distance is caused by the retaining wall for the existing railroad overpass. The projected increase in traffic for this existing access on Rossville Blvd. would be approximately 1700 trips/day.

The projected trip generation for the existing zoning is 380 trips/day, and the projected trip generation for the proposed zoning is 3805 trips/day.

Very truly yours,

2071Amo-&C. Richard Moore Deputy Director

