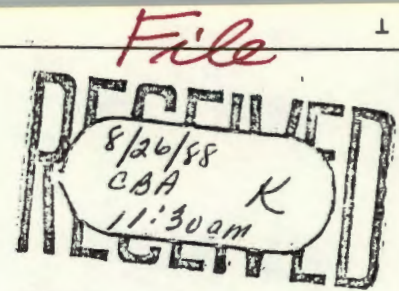


Copy: J. Robert Haines



1 MICHAEL RUBY & CARL WANNEN, * IN THE
2 Plaintiffs *
3 vs. * CIRCUIT COURT FOR
4 PRESBYTERIAN HOME OF MARYLAND, *
5 INC., Defendants * BALTIMORE COUNTY, MARYLAND
6 *
7 Case No. 88CG1827 * August 10, 1988
8 Zoning File No. 88-4-SPH *

9 OPINION OF COURT

10 * * * * *

11 THE COURT: Gentlemen, I have had occasion to
12 review the file in this case. I have had occasion to review
13 the pertinent documents and listen to your argument. It seems
14 to me that the Board of Appeals decision was based really on
15 two grounds. One, they found that (to use terms that I think
16 everybody will understand) the Presbyterian Home was
17 grandfathered in, in effect, out of the RTA requirements, in
18 that the Presbyterian Home was there before the RTA
19 requirements were passed and, therefore, the existing use of
20 the home that existed prior to the RTA would take it out of any
21 requirement for the RTA when, in fact, they expanded that use.
22 That was the first ground.

23 Quite frankly, I am concerned about that ground. I
24 don't find that very persuasive. The reason that I don't is it
25 doesn't seem to make much sense. If, in fact, you had a

1 particular institution, let's say the Presbyterian Home, and
2 that home had 25 beds. Does that mean that you can expand it
3 to 3,000 beds? And it still would not be affected by the RTA?
4 Would that be, in effect, an existing use?

5 I think what the purpose of the existing use exception
6 is, that if, in fact, you have an institution, a structure, and
7 that structure is built and it's operating and now you pass the
8 RTA, and under the RTA that structure would not be able to
9 function, the purpose of the grandfathering clause is to say,
10 we are not going to now say that your existing operation has to
11 shut down or your existing operation is in violation of the
12 law. Because had that operation been a new operation it would
13 not comply with the RTA. So I don't find the first ground
14 persuasive.

15 However, the Board found that the second, separate and
16 independent basis for its decision was that they found as a
17 matter of fact that the Presbyterian Home and the addition was
18 an exception under 1B01.1.B.1.c4 of the Baltimore County Zoning
19 Regulations. Specifically they found that this addition that
20 was proposed was an addition to an existing church or other
21 building for religious worship. They found as a matter of fact
22 that religious services had been conducted at the home; that,
23 in fact, they are regularly held there; that, in fact, people
24 came from the outside community as well as the people who live
25 in the Home; and that, therefore, this exception applies.

Whether or not I agree with that factual determination is irrelevant. In fact, I might disagree with it. But it doesn't matter. Because the standard of review for me is to determine whether or not that factual determination was arbitrary, was made capriciously or was made illegally. Upon reviewing the transcript I cannot find that it was an arbitrary, capricious or illegal decision.

The legal issue that's posed by Mr. Tanczyn is an interesting one, I believe, and that is whether or not this exception means that the addition itself must be the place where the service is conducted. In my view, I do not believe that's what the exception means.

However, it's an interesting point. My view is that the particular addition doesn't have to be the specific place where the service is held. However the addition must be an addition to the place where the service is held. If I am incorrect in that, then the Board's decision would, in my view, be illegal. In any event it is not arbitrary. It is not capricious.

Nevertheless, I believe that it is not required that the particular addition be the specific locus of the actual service as long as the addition is an addition to the place where the religious service is held. Based on that ground, that the Presbyterian Home was exempt under the provisions of 1B01.1B.1.c4, and my view that the Board's decision was supported by facts, the decision of the County Board of Appeals

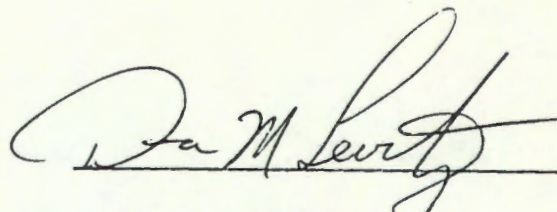
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is affirmed.

Thank you, gentlemen.

8/19/88

Date



DANA M. LEVITZ, JUDGE

* * * * *

11
1 MICHAEL RUBY & CARL WANNEN, IN THE
2 Plaintiffs =
3 vs. CIRCUIT COURT FOR
4 PRESBYTERIAN HOME OF MARYLAND,
5 INC., Defendants = BALTIMORE COUNTY, MARYLAND
6
7 Case No. 88CG1827 August 10, 1988
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OPINION OF COURT

THE COURT: Gentlemen, I have had occasion to review the file in this case. I have had occasion to review the pertinent documents and listen to your argument. It seems to me that the Board of Appeals decision was based really on two grounds. One, they found that (to use terms that I think everybody will understand) the Presbyterian Home was grandfathered in, in effect, out of the RTA requirements, in that the Presbyterian Home was there before the RTA requirements were passed and, therefore, the existing use of the home that existed prior to the RTA would take it out of any requirement for the RTA when, in fact, they expanded that use. That was the first ground.

Quite frankly, I am concerned about that ground. I don't find that very persuasive. The reason that I don't is it doesn't seem to make much sense. If, in fact, you had a

particular institution, let's say the Presbyterian Home, and that home had 25 beds. Does that mean that you can expand it to 3,000 beds? And it still would not be affected by the RTA? Would that be, in effect, an existing use?

I think what the purpose of the existing use exception is, that if, in fact, you have an institution, a structure, and that structure is built and it's operating and now you pass the RTA, and under the RTA that structure would not be able to function, the purpose of the grandfathering clause is to say, we are not going to now say that your existing operation has to shut down or your existing operation is in violation of the law. Because had that operation been a new operation it would not comply with the RTA. So I don't find the first ground persuasive.

However, the Board found that the second, separate and independent basis for its decision was that they found as a matter of fact that the Presbyterian Home and the addition was an exception under 1801.1.B.1.c.4 of the Baltimore County Zoning Regulations. Specifically they found that this addition that was proposed was an addition to an existing church or other building for religious worship. They found as a matter of fact that religious services had been conducted at the home; that, in fact, they are regularly held there; that, in fact, people came from the outside community as well as the people who live in the Home; and that, therefore, this exception applies.

Whether or not I agree with that factual determination is irrelevant. In fact, I might disagree with it. But it doesn't matter. Because the standard of review for me is to determine whether or not that factual determination was arbitrary, was made capriciously or was made illegally. Upon reviewing the transcript I cannot find that it was an arbitrary, capricious or illegal decision.

The legal issue that's posed by Mr. Tanczyn is an interesting one, I believe, and that is whether or not this exception means that the addition itself must be the place where the service is conducted. In my view, I do not believe that's what the exception means.

However, it's an interesting point. My view is that the particular addition doesn't have to be the specific place where the service is held. However the addition must be an addition to the place where the service is held. If I am incorrect in that, then the Board's decision would, in my view, be illegal. In any event it is not arbitrary. It is not capricious.

Nevertheless, I believe that it is not required that the particular addition be the specific locus of the actual service as long as the addition is an addition to the place where the religious service is held. Based on that ground, that the Presbyterian Home was exempt under the provisions of 1801.1B.1.c.4, and my view that the Board's decision was supported by facts, the decision of the County Board of Appeals

is affirmed.
Thank you, gentlemen.

8/19/88
Date

DANA M. LEVITZ, JUDGE

MICHAEL RUBY, et al
Appellants
v.
PRESBYTERIAN HOME OF MARYLAND, INC.
Appellee
IN THE
CIRCUIT COURT
FOR
BALTIMORE COUNTY
Case No. 88 CG 1827 55/227

ANSWER TO SUPPLEMENTAL PETITION TO ACCOMPANY APPEAL

Presbyterian Home of Maryland, Inc., Appellee, by H. Barritt Peterson, Jr. with Cook, Howard, Downes & Tracy, its attorney, answers the Supplemental Petition to Accompany Appeal filed by Appellants Michael Ruby and Carl Wannan, Jr. and says:

1. Appellee denies the allegations contained in paragraphs 1 and 2 of Appellant's Supplemental Petition to Accompany Appeal.

2. Further answering the Supplemental Petition, Appellee states that the decision of the County Board of Appeals of Baltimore County was reasonable and supported by legally competent and substantial evidence.

WHEREFORE, Appellee respectfully requests that:

- The Appeal be dismissed; or
- The Order of the Board of Appeals of Baltimore County be affirmed; and;
- The Appellee be granted such other and further relief as the nature of this case may require.

H. BARRITT PETERSON, JR.
Cook, Howard, Downes & Tracy
210 Allegheny Avenue
P. O. Box 5517
Towson, Maryland 21204
(301) 823-4111
Attorney for Appellee

CERTIFICATION OF SERVICE

I HEREBY CERTIFY that on this 24th day of June, 1988, a copy of the foregoing Answer to Supplemental Petition to Accompany Appeal was mailed to Michael P. Tanczyn, Esquire, Suite 106, 606 Baltimore Avenue, Towson, Maryland 21204, Attorney for Appellants; and to Michael Ruby, 7 Florida Road, Towson, Maryland 21204; Carl Wannan, Jr., Esquire, 9 Florida Road, Towson, Maryland 21204; and to Administrative Secretary, County Board of Appeals, Room 200, Courthouse, Towson, Maryland 21204.

H. BARRITT PETERSON, JR.

IN THE MATTER OF
THE APPLICATION OF
PRESBYTERIAN HOME OF MD., INC.
FOR SPECIAL HEARING ON PROPERTY
LOCATED ON THE NORTHWEST CORNER
OF GEORGIA COURT AND FLORIDA AVENUE
(400 GEORGIA COURT)
9th ELECTION DISTRICT
4th COUNCILMANIC DISTRICT
BEFORE
COUNTY BOARD OF APPEALS
OF
BALTIMORE COUNTY
CASE NO. 88-4-SPH

OPINION

The matter comes before the Board as an appeal from the decision of the Zoning Commissioner dated July 22, 1987 and amended July 30, 1987, which granted a Petition for Special Hearing filed by the property owner, the Presbyterian Home of Maryland, Inc. In its petition, the property owner seeks an amendment from the site plan as filed in Case No. 3624-X to allow expansion of the existing convalescent home.

The Petitioner presented two plans for the proposed expansion.

Plan A is, from the Petitioner's viewpoint, more preferable and allows an expansion of the facility on the eastern portion of the property abutting the existing Home. Plan B, which the property owners are willing to construct but do not view as favorably as Plan A, proposes an addition on the southeastern portion of the property. Two alternatives have been presented because Plan A may be in conflict with the Residential Transition Area (RTA) requirements which dictate a rear yard setback of 150 feet.

The Board heard testimony and received evidence from numerous witnesses, both favoring and opposing the proposed expansion. There seems to be no dispute that the Home fills a needed service to the community and is, had been, a good neighbor to the community. The Appellants' objection is not as to the use, rather the expansion. Additionally, the opposition to this expansion apparently is not uniform throughout the community, rather the

Case No. 88-4-SPH
Presbyterian Home of Md., Inc.

Immediate neighbors object but the surrounding community known as Southland Hills as a whole favors the project.

Testimony solicited discloses that the site has been improved with a convalescent home since 1930. Additions to the home have been made throughout the years, with the most recent being in 1977. The original special exception, which the Petitioners seek to amend, was granted in 1957.

Further testimony disclosed that the site presently houses 100 domiciliary beds. In order for individuals to be considered for admission, they must be over 65 years of age, good-standing Presbyterians, and in good physical and mental health. The current facility is operating to capacity and a waiting list of 60 to 90 people is customary. In addition to housing residents, the site also contains a chapel which regularly conducts services for residents and their guests. Additionally, other meetings are often conducted on-site. Kitchen and dining facilities for the residents are also available. The Petitioner's proposed expansion seeks room for an additional 27 beds. An expansion of that size is all that is possible under the current kitchen and dining arrangement.

In addressing the RTA requirements, the Board believes that the site is exempt from same. Both the convalescent home and parking area have been in use since prior to 1970, the date the RTA requirements were enacted. Clearly, that legislation was created to protect existing uses and rights of way. Additionally, we agree with the Petitioner's argument that the proposed use on-site would fall within the exception for existing church or other building for religious worship as set forth in Section 1801.1.B.1.c.4 of the Baltimore County Zoning Regulations.

Turning to the amendment to the special exception, we are persuaded to grant the Petitioner's Petition for Special Hearing for Plan A. In our view, expansion in accordance with Plan A would be more consistent with the design and scheme of the existing building. Additionally, we do not find this expansion to constitute an over-use or overcrowding of the land. Clearly, the site contains a good deal of open space.

For the foregoing reasons, the Board is persuaded to grant, with restriction, the property owner's Petition for Special Hearing for construction in accordance with Plan A and will so order.

ORDER

It is therefore this 22nd day of March, 1988 by the County Board of Appeals of Baltimore County ORDERED that the amendment to the site plan in Case No. 3624-X to expand the existing convalescent home be approved and as such, the Petition for Special Hearing is hereby GRANTED, subject however to the following restrictions:

1. Petitioner's Exhibit #1 (Plan A) shall be adopted in its entirety and made a part of this Order.
2. No further expansion of the convalescent home may be permitted by further amendments to the site plan filed in Case No. 3624-X, and any and all future uses of the subject site may only occur in compliance with the zoning regulations then in effect.
3. All external light fixtures as contained on the expansion of the property as set forth in Petitioner's Exhibit #1 shall be directed and placed with the appropriate screening so as to prohibit the emission of substantial light into the surrounding neighborhood.

Any appeal from this decision must be made in accordance with Rules B-1 through B-13 of the Maryland Rules of Procedure.

**COUNTY BOARD OF APPEALS
OF BALTIMORE COUNTY**

Lawrence E. Schmidt, Acting Chairman

Henry H. Lewis

Thomas J. Bollinger

MICHAEL RUBY, et al.
Appellants
v.
PRESBYTERIAN HOME OF
MARYLAND, INC.
Appellee

IN THE
CIRCUIT COURT
FOR
BALTIMORE COUNTY
CASE NO.: 88 CG 1827
55/227

PRESBYTERIAN HOME OF MARYLAND, INC.'s
MEMORANDUM OPPOSING APPEAL OF
MICHAEL RUBY AND CARL WANNEN, JR.

Presbyterian Home of Maryland, Inc. (the "Presbyterian Home"), Appellee, by N. Gerritt Peterson, Jr., with Cook, Howard, Downes & Tracy, its attorney, pursuant to Maryland Rule B12 submits the following memorandum in opposition to the appeal of Michael Ruby and Carl Wannen, Jr. (the "Appellants").

STATEMENT OF THE CASE

This case is an appeal from an Opinion and Order of the County Board of Appeals of Baltimore County ("the Board") dated March 22, 1988 granting the Presbyterian Home's Petition for Special Hearing and permitting expansion of its convalescent facility subject to certain restrictions. The decision of the Board was unanimous.

Appellants filed a Notice of Appeal on April 20, 1988 and filed a Petition for Appeal on April 28, 1988.

Thereafter, the Presbyterian Home answered Appellants' Petition on Appeal and asked that the appeal be dismissed or that the unanimous decision of the Board be affirmed.

QUESTIONS PRESENTED

- I. WAS THE BOARD CORRECT AS A MATTER OF LAW IN REFUSING TO CONSIDER TWO PROPOSED BALTIMORE COUNTY COUNCIL BILLS THAT HAD NOT BECOME EFFECTIVE AT THE TIME OF THE BOARD'S HEARING OR AT THE TIME OF ITS ORDER?
- II. WAS THERE SUFFICIENT EVIDENCE BEFORE THE BOARD TO SUPPORT ITS FINDING THAT THE PRESBYTERIAN HOME'S SITE WAS EXCEPTED FROM THE RESIDENTIAL TRANSITION AREA REQUIREMENTS OF THE BALTIMORE COUNTY ZONING REGULATIONS?
- III. WAS THERE SUFFICIENT EVIDENCE BEFORE THE BOARD TO SUPPORT ITS CONCLUSION THAT THE PRESBYTERIAN HOME'S PLAN SATISFIED THE REQUIREMENTS FOR SPECIAL EXCEPTIONS FOUND IN SECTION 502.1 OF THE BALTIMORE COUNTY ZONING REGULATIONS?

STATEMENT OF FACTS

The Presbyterian Home owns roughly 4.5 acres situated between Florida Road and Dixie Drive in a Towson subdivision known as Southland Hills. (Transcript at pp. 12, 22). Since approximately 1930 the Presbyterian Home has operated a convalescent home at this location to serve the Presbyterian community of Baltimore. Currently, the Presbyterian Home houses 75 residents all of whom are, by virtue of the Presbyterian Home's admission requirements, over the age of 65 and members of the Presbyterian faith. The Presbyterian Home conducts church services in its

chapel and holds religious meetings for both residents and non-residents. (Transcript at pp. 44-45). There is an 8 to 10 year waiting list for between 60 and 70 and applicants creating a pressing need for additional space. (Transcript at p. 75).

Because of the growing need for housing for the elderly, the Presbyterian Home filed a Petition for Special Hearing on or around March 24, 1987 to expand its existing facility which is located in a Density Residential ("D.R.") zone and which is permitted by way of a special exception granted in Zoning Commissioner Case No. 3624-X. The Presbyterian Home proposed two alternative plans for expanding the existing facility by an additional 27 beds.

The Presbyterian Home's Plan A, which was favored by the Presbyterian Home and its architect and which was approved by the Board, identified a layout for the proposed expansion. According to testimony before the Board, Plan A would be less costly than Plan B, would require less external grading, would involve a shorter walking distance for the elderly residents between the Home's chapel and dining room and would avoid the need to destroy certain existing parking spaces and a very large, mature tree. Testimony indicated that the only disadvantage of the Plan A layout was that it would not

meet the Residential Transition Area ("RTA") requirements imposed by Section 1B01.1.B.1.b of the Baltimore County Zoning Regulations ("BCZR"). Plan B, otherwise less acceptable to the Presbyterian Home, suggested a layout that would meet RTA requirements. (Transcript at pp. 25, 29, 30, 49, 50).

The Appellants conceded at the hearing before the Board that the Presbyterian Home has been "a very good neighbor" and stated they were not in a position of opposing the Presbyterian Home. However, the essence of Appellants case is that they do oppose the expansion of the present Presbyterian Home, an expansion which Mr. Timothy Kolaric, president of the Southland Hills Improvement Association, on behalf the community as a whole, did not oppose. (Transcript at p. 14).

The Zoning Commissioner and the Board both granted the Presbyterian Home's Petition for Special Hearing and approved Plan A. They each found that the proposed expansion was exempt from RTA requirements for two reasons. First, the Presbyterian Home was in existence prior to 1970, the date the RTA requirements became effective, and therefore, the Presbyterian Home's proposed expansion did not fall within the legislative intent underlying the RTA provisions (that is, to protect existing dwellings or small lots from incompatible new

uses). Second, the Presbyterian Home's proposed addition fell within the specific statutory exception to the RTA requirements for an "existing church or other building for religious worship" set forth in Section 1B01.1.B.1.c.4 of the BCZR. The Zoning Commissioner and the Board also both found that the Presbyterian Home's expansion in accordance with Plan A met the criteria for Special Exceptions found in Section 502.1 of the BCZR. In reaching its decision, the Board refused to consider proposed legislation, discussed by one of Appellants' witnesses, that was pending before the Baltimore County Council but that had not yet taken effect at the time of the hearing before the Board or at the time of the Board's Order.

ARGUMENT

- I. THE BOARD PROPERLY REFUSED TO CONSIDER PROPOSED LEGISLATION THAT WAS PENDING BEFORE THE BALTIMORE COUNTY COUNCIL.

Appellants suggest that this case should be remanded to the Board of Appeals for consideration of Baltimore County Council Bills 36-88 and 37-88 which pertain, respectively, to zoning regulations for elderly housing facilities and to zoning regulations for hospitals and nursing homes. These bills were both introduced before the Baltimore County Council on March 21, 1988, and both became effective on June 13, 1988. Neither bill is retroactive in effect.

The hearing before the Board took place on February 18, 1988, before the bills were formally introduced before the Baltimore County Council, and the Board's Opinion and Order were rendered on March 22, 1988, almost three months before the bills became effective.

Appellants do not argue that the Board's decision would have been different had it considered Bills 36-88 and 37-88. The Presbyterian Home submits that consideration of Bills 36-88 and 37-88 would not have altered the Board's decision. Even if it were appropriate for the Court to consider Bills 36-88 and 37-88 on this review, it is clear that those Bills furnish no basis for a remand to the Board for further proceedings.

Bill 36-88 defines and applies to various types of elderly housing facilities. It permits all types of elderly housing facilities to locate in D.R. zones within Baltimore County, either as a matter of right or by special exception. It imposes no new criteria or standards for the granting of a special exception for elderly housing, if, as in the Presbyterian Home's case, the applicant is not seeking a density bonus, a relaxation of height standards, or a modification or waiver of RTA requirements. Thus, even if the Presbyterian Home's expansion were to fit within the definition of an elderly housing facility, and Bill 36-88 were to apply, the Board

would not be required to consider any different criteria or standards in granting a special exception other than the Section 502.1 criteria it has already considered.

By the same token, the fact that Bill 37-88 has now taken effect would in no event justify a remand. Bill 37-88 repealed the BCER definition of "convalescent home" and replaced it with a new definition of "nursing home (formerly convalescent home)." The Bill did not change the provision in Section 1B01.1.C.5 of the BCER permitting convalescent homes (now nursing homes) in all D.R. zones by special exception. Thus, even were the Presbyterian Home to be considered a nursing home covered by Bill 37-88, that Bill, like Bill 36-88, would not impose any new or different criteria should the Board consider it in deciding whether to grant the Presbyterian Home's Petition for Special Hearing and permit its expansion.

However, assuming, *arguendo*, that consideration of Bills 36-88 and 37-88 may have impacted the Board's consideration, because the bills were not law at the time of the Board's Order and because they were not retroactive in effect, they could not and should not have been considered by the Board.

"The general presumption is that all statutes or ordinances are to be given prospective application unless the manifest intention of the enacting body was to the

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contrary." *Kastandike v. Baltimore Association for Retarded Children, Inc.*, 267 Md. 389, 395-6 (1972) (which held that a Baltimore City Code provision which regulated the establishment of hospitals and nursing homes would not be given a retroactive effect absent express evidence of an intention to that effect in the regulation); *Higgins v. City of Baltimore*, 206 Md. 89, 98 (1955) (which held that zoning regulations are intended to operate in the future). Only if a zoning ordinance is amended *before* the Board's decision does that amended ordinance become the applicable law. *Zanabria v. Board of County Commissioners for Frederick County*, 262 Md. 1, 22-23 (1971).

Because Baltimore County Bills 36-88 and 37-88 were not the law of the County at the time of the Board's decision, the Board acted properly in declining to consider them, and the case should not be remanded to the Board for consideration of those bills.

II. A. THERE WAS A SUFFICIENT BASIS FOR THE BOARD TO CONCLUDE THAT THE PRESBYTERIAN HOME IS AN EXISTING CHURCH OR OTHER BUILDING FOR RELIGIOUS WORSHIP AND THEREBY EXCEPTED FROM THE RTA REQUIREMENTS.

Section 1B01.1.B.1.b BCER, the provision concerning RTA, imposes certain setback and buffer restrictions on the development of new uses in a D.R. zone within 300 feet of an existing dwelling or within 250 feet of a vacant lot less than two acres in size. The

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expansion proposed in the Presbyterian Home's Plan A would lie within a D.R. zone and be within 300 feet of an existing dwelling. However, Section 1B01.1.B.1.c of the BCER enumerates certain exceptions to the RTA buffer and setback requirements. The fourth exception covers:

An addition to an existing church or other building for religious worship, including parking areas and driveways, provided all other applicable zoning regulations, including setback, parking, and screening requirements, are maintained.

There was ample and uncontradicted testimony before the Board that the Presbyterian Home houses only members of the Presbyterian faith, contains a chapel, conducts religious services for both residents and non-residents, and conducts other religious meetings. Based on those facts, the Board concluded that the Presbyterian Home fell within the exception for an existing church or other building for religious worship and was therefore excepted from the RTA requirements.

There have been a large number of cases in Maryland setting forth the ground rules governing the disposition of appeals from decisions of zoning authorities. A court may not substitute its judgment for that of a zoning authority if the authority's decision was supported by substantial evidence and the issue before the authority was *fairly debatable*. *Montgomery County v. Pleasanton*, 266 Md. 462, 465 (1972), *Rosley v. Hospital for*

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Consumptives, 246 Md. 197, 204 (1967) (emphasis supplied). In reviewing the actions of zoning authorities, a reviewing court may not substitute its judgment for that of the authority unless the latter's action was arbitrary, capricious or illegal. If the facts are sufficient to support the decision, and where the question decided was fairly debatable, the decision must be upheld. *Himmelheber v. Charnock*, 258 Md. 636, 641 (1970), *DePaul v. Board of County Commissioners for Prince Georges County*, 237 Md. 221, 226 (1965).

Because there were sufficient facts before the Board to support its decision that the Presbyterian Home falls within the exception for an addition to an existing church or other building for religious worship, the issue before it was certainly "fairly debatable." Therefore, the Board's conclusion that the proposed addition falls within the RTA exception for existing church or other building for religious worship must be affirmed.

II. B. THE BOARD PROPERLY FOUND THAT THE PRESBYTERIAN HOME WAS EXEMPT FROM RTA REQUIREMENTS BECAUSE IT WAS IN EXISTENCE PRIOR TO THE DATE THE RTA REQUIREMENTS WERE ENACTED AND THE RTA LEGISLATION WAS INTENDED TO PROTECT HOMES AND RESIDENTIAL LOTS FROM INCOMPATIBLE NEW USES, BUT NOT FROM EXISTING USES.

The intent of RTA legislation is to protect existing uses permitted as a matter of right or by special exception in residential zones from proposed changes to

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the neighborhood, a protection from new and different uses which would cause an adverse impact on the existing uses. As previously stated, the Presbyterian Home has been in existence at its present location on the subject property since the 1930's. The RTA requirements went into effect under Bill 100 in 1970 as Section 1B01.1.B of the BCER.

Simply put, the RTA requirements were intended to protect the dwellings of small lots from new, incompatible uses. Conversely, it was not intended to protect existing dwellings or small lots from uses already in existence at the time the RTA requirements were established. As the Board stated at page 2 of its Opinion and Order, "clearly that legislation was created to protect existing uses and rights of way." However, the RTA legislation was not intended to protect *existing* uses from other *existing* uses. Accordingly, the Board properly found that because the Presbyterian Home was in existence prior to the establishment of RTA requirements, its expansion is not subject to the RTA requirements.

III. THERE WERE SUFFICIENT FACTS BEFORE THE BOARD TO SUPPORT ITS DECISION THAT THE PRESBYTERIAN HOME'S PROPOSED EXPANSION SATISFIED THE REQUIREMENTS OF SECTION 502.1 OF THE BCER.

Section 502.1 of the BCER provides that:

Before any Special Exception may be granted, it must appear that the use for which the Special Exception is requested will not:

- Be detrimental to the health, safety, or general welfare of the locality involved;
- Tend to create congestion on roads, streets, or alleys therein;
- Create a potential hazard from fire, panic or other dangers;
- Tend to overcrowd the land and cause undue concentration of population;
- Interfere with adequate provisions for schools, parks, water, sewerage, transportation or other public requirements, conveniences, or improvements;
- Interfere with adequate light and air;
- Be inconsistent with the purposes of the property's zoning classification nor in any other way inconsistent with the spirit and intent of these Zoning Regulations; nor
- Be inconsistent with the impermeable surface and vegetation retention provisions of the zoning regulations.

At the hearing before the Board, Susan Duel, an Assistant Administrator at the Presbyterian Home, gave a general discussion of the Presbyterian Home's history, its affiliation with the Presbyterian Church, and its ongoing operation. (Transcript at pp. 25-32). Ms. Duel was questioned directly concerning whether she had reviewed Section 502.1 of the BCER regarding the criteria for the granting of Special Exceptions and whether the Presbyterian Home's proposed expansion would create any conflicts with regard to those criteria. (Transcript at p. 31).

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Q. Without going through each one, do you see any problems -- and I will summarize -- that could be caused by this request if it were granted, specifically Plan A, with respect to the general safety or welfare of the locality, the problems with road or alleys, hazards from fire and undue concentration of population, parking and other criteria?

A. No. I did not.

Q. At present, is there a fair amount of open space on the site?

A. Yes, there is.

Q. Lawn areas?

A. Yes.

(Transcript at pp. 31-32).

Additionally, architect Frederick W. Baukhages, qualified as an expert in architecture, testified there would be no adverse impact, in terms of traffic on the roads, streets or alleys, caused by the proposed addition. Furthermore, Mr. Baukhages testified that the size of the existing Presbyterian Home, even with the addition, would not be intrusive in terms of overcrowding the land. (Transcript at p. 52).

The testimony before the Board clearly supported its finding that the Presbyterian Home's proposed expansion would not constitute an overuse or overcrowding of the land or create any of the negative conditions enumerated in Section 502.1 of the BCER. Because the Board had sufficient facts before it to make fairly

13

debateable its decision, under the authority previously cited, the Court may not substitute its judgment for that of the Board concerning whether the Presbyterian Home had satisfied the requirements of Section 502.1 of the BCER. Therefore, the Board's conclusion that the Presbyterian Home's proposed expansion satisfies the requirements of Section 502.1 of the BCER must be upheld.

CONCLUSION

The Appellants have failed to present any arguments sufficient to warrant this Court's reversal or modification of the Board's decision. On the contrary, for the reasons stated above, there was ample evidence before the Board to support its decision to grant Appellee's Petition for Special Hearing.

WHEREFORE, Appellee Presbyterian Home of Maryland, Inc. submits that the Court must affirm the decision of the County Board of Appeals of Baltimore County.

H. B. Peterson, Jr.
H. BABBITT PETERSON, JR.
Cook, Howard, Downes & Tracy
210 Allegheny Avenue
P.O. Box 5517
Towson, Maryland 21204
301-823-4111
Attorney for Appellee

14

CERTIFICATE OF SERVICE

I HEREBY CERTIFY that on this 10th day of July, 1988, a copy of the foregoing Memorandum Opposing Appeal was mailed to Michael P. Tancsyn, Esquire, Suite 106, 606 Baltimore Avenue, Towson, Maryland 21204, Attorney for Appellants and to Michael Ruby, 7 Florida Road, Towson, Maryland 21204, Carl Wannen, Jr., Esquire, 9 Florida Road, Towson, Maryland 21204, and to the Administrative Secretary, County Board of Appeals, Room 200, Courthouse, Towson, Maryland 21204.

H. Barritt Peterson, Jr.
H. BARRITT PETERSON, JR.

MICHAEL RUBY, et al. * IN THE
Appellants * CIRCUIT COURT
v. * FOR
PRESBYTERIAN HOME OF * BALTIMORE COUNTY
MARYLAND, INC. *
Appellee * Case No.: 88 CG 1827 55/227

MOTION FOR ATTORNEY FEES AND COSTS

Appellee Presbyterian Home of Maryland, Inc. by H. Barritt Peterson, Jr. with Cook, Howard, Downes & Tracy, its attorney, pursuant to Maryland Rule 1-341 requests an Order awarding costs and attorney fees against Appellants Michael Ruby and Carl Wannen, Jr., and for reasons says:

1. In the Spring of 1987 Appellee filed a Petition for Special Hearing with the Zoning Commissioner of Baltimore County endeavoring to proceed with the construction of an addition to Appellee's present facility to house approximately twenty-seven (27) additional residents.
2. On July 22, 1987, the Zoning Commissioner granted Appellee's Petition in Zoning Commission Case No. 88-4 SPH, Item No. 375.
3. Appellants appealed the decision of the Zoning Commissioner to the County Board of Appeals of Baltimore County (the "Board"), and on March 28, 1988 the Board granted Appellee's Petition.

4. On April 20, 1988, Appellants filed the instant appeal. At the Hearing before the Board, Appellants stated that it was their intention to note Appeals at every level which is an attempt to delay Appellee's construction for as long as possible.

5. Appellants' behavior throughout the course of these proceedings indicates that they are acting with an intent to delay Appellee's construction. For example, Appellant Michael Ruby moved for a postponement of the Hearing before the Zoning Commissioner which the Zoning Commissioner denied. Ruby then ex parte again requested a postponement of the Hearing before the Zoning Commissioner arguing that he could not proceed without the presence of his attorney, Carl Wannen, Jr., Esquire, the Co-Appellant. The postponement was granted on that basis, but at the Hearing at which Mr. Wannen was present, he literally did not say one word even though Ruby had obtained a postponement on the assertion that Wannen's presence was necessary at the Hearing. It is submitted that this conduct is indicative of the delay tactics exhibited by Appellants throughout these proceedings.

6. The Appeal in this case is taken, it is submitted, solely for the purposes of delaying the construction permitted by both the Baltimore County Zoning Commissioner and the County Board of Appeals of Baltimore County. Because there is no justification for the Appeal, and because the Appeal is taken

solely for the purposes of delay, it is made in bad faith.
6. Appellee has been and will continue to expend attorneys fees in defending the Appeal, and these fees would be unnecessary but for the bad faith Appeal taken by Appellants.

WHEREFORE, Appellee Presbyterian Home of Maryland, Inc. respectfully submits that it is entitled to an Order awarding attorney fees and the costs of this action against Appellants Michael Ruby and Carl Wannen, Jr.

H. Barritt Peterson, Jr.
H. BARRITT PETERSON, JR.
Cook, Howard, Downes & Tracy
210 Allegheny Avenue
P.O. Box 5517
Towson, Maryland 21204
(301) 823-4111
Attorney for Appellee

STATEMENT OF GROUNDS AND AUTHORITIES

1. Maryland Rule 1-341 provides that:
"In any civil action, if the Court finds that the conduct of any parties in maintaining ... any proceeding was in bad faith or without substantial justification the Court may require the offending party ... to pay the adverse party the costs of the proceeding and the reasonable expenses, including reasonable attorney's fees, incurred by the adverse party in opposing it."
2. Under Rule 1-314, "bad faith" may include an action taken for the purposes of causing unjustifiable delay.
Blanton v. Equitable Bank, 61 Md. App. 158 (1958).

H. Barritt Peterson, Jr.
H. BARRITT PETERSON, JR.

CERTIFICATION OF SERVICE

I HEREBY CERTIFY that on this 16th day of May, 1988, a copy of the foregoing MOTION FOR ATTORNEY FEES AND COSTS was mailed to Michael Ruby, 7 Florida Road, Towson, Maryland 21204; Carl Wannen, Jr., 9 Florida Road, Towson, Maryland 21204; and to Administrative Secretary, County Board of Appeals, Room 200, Courthouse, Towson, Maryland 21204.

H. Barritt Peterson, Jr.
H. BARRITT PETERSON, JR.

MICHAEL RUBY, et al. * IN THE
Appellants * CIRCUIT COURT
v. * FOR
PRESBYTERIAN HOME OF * BALTIMORE COUNTY
MARYLAND, INC. *
Appellee * Case No.: 88 CG 1827 55/227

ORDER

Appellee Presbyterian Home of Maryland, Inc.'s Motion for Attorney Fees and Costs having come before and being considered by this Court, and the Court finding that the Appeal in this case has been taken for the purposes of unjustifiable delay and has been taken in bad faith, it is this _____ day of _____, 1988

ORDERED that the Appellants Michael Ruby and Carl Wannen, Jr. pay the costs of this action and the reasonable attorney fees incurred by the Appellee which fees will be set by this Court upon submission of an affidavit from Appellee's counsel outlining the fair and reasonable attorney fees incurred by Appellee in defending this Appeal, and which amount as ordered by this Court shall constitute a judgment against Michael Ruby and Carl Wannen, Jr.

JUDGE

MICHAEL RUBY, et al. * IN THE
Appellants * CIRCUIT COURT
v. * FOR
PRESBYTERIAN HOME OF * BALTIMORE COUNTY
MARYLAND, INC. *
Appellee * Case No.: 88 CG 1827 55/227

MOTION TO SHORTEN TIME FOR TRANSMITTING RECORD

Presbyterian Home of Maryland, Inc., Appellee, by H. Barritt Peterson, Jr., with Cook, Howard, Downes & Tracy, its attorney, pursuant to Maryland Rule 87(b) moves to shorten the time for transmitting the record from the County Board of Appeals of Baltimore County to the Clerk of the Circuit Court for Baltimore County and for reasons says:

1. In the Spring of 1987 Appellee filed a Petition for Special Hearing with the Zoning Commissioner of Baltimore County endeavoring to proceed with the construction of an addition to Appellee's present facility to house approximately twenty-seven (27) additional residents.
2. On July 22, 1987, the Zoning Commissioner granted Appellee's Petition in Zoning Commission Case No. 88-4 SPH, Item No.: 375.
3. Appellants appealed the decision of the Zoning Commissioner to the County Board of Appeals of Baltimore County (the "Board"), and on March 28, 1988 the Board granted Appellee's Petition.

4. On April 20, 1988, Appellants filed the instant appeal. At the Hearing before the Board, Appellants stated that it was their intention to note Appeals at every level which, it is submitted, is an attempt to delay Appellee's construction for as long as possible.

5. Appellee is, has been and will continue to be damaged by the delays caused by the Appellants' groundless appeals. See the attached letter of Ralph E. Ensor which is incorporated herein as Exhibit A to this Motion.

6. Good cause exists to shorten the time in which the record must be transmitted to May 23, 1988 in order to expedite this Appeal.

WHEREFORE, Appellee respectfully requests this Court to shorten the time for transmitting the record of the Board to the Clerk of the Circuit Court.

H. Barritt Peterson, Jr.
H. BARRITT PETERSON, JR.
Cook, Howard, Downes & Tracy
210 Allegheny Avenue
P.O. Box 5517
Towson, Maryland 21204
(301) 823-4111
Attorneys for Appellee

STATEMENT OF GROUNDS AND AUTHORITIES

1. Maryland Rule B7(b) "Upon application of any party, ... and for sufficient cause shown, the Court may direct the record be transmitted in such shorter ... time ... as may be ordered."

H. Barritt Peterson, Jr.
H. BARRITT PETERSON, JR.

CERTIFICATION OF SERVICE

I HEREBY CERTIFY that on this 13th day of May, 1988, a copy of the foregoing MOTION TO SHORTEN TIME FOR TRANSMITTING RECORD was mailed to Michael Ruby, 7 Florida Road, Towson, Maryland 21204; to Carl Wannen, Jr., 9 Florida Road, Towson, Maryland 21204; and to Administrative Secretary, County Board of Appeals, Room 200, Courthouse, Towson, Maryland 21204.

H. Barritt Peterson, Jr.
H. BARRITT PETERSON, JR.

PRESBYTERIAN HOME OF MARYLAND, INC.

400 GEORGIA COURT
TOWSON, MARYLAND 21204
(301) 823-4111

May 6th, 1988

COOK, HOWARD, DOWNES & TRACY
P.O. Box 5517
210 Allegheny Avenue
Towson, Maryland 21204

Attention: Mr. John B. Howard

Dear Mr. Howard:

The PRESBYTERIAN HOME OF MARYLAND, INC. has been endeavouring to proceed with the construction of an addition to our present facility to house 27 additional residents for approximately one year.

However, in spite of the approval of the Zoning Commissioner on July 22nd, 1987, and the further approval of the County Board of Appeals on March 22nd, 1988, the proposed expansion is again being delayed by an appeal to the Circuit Court filed by the two objecting individuals, Michael Ruby and Carl L. Wannen, Jr.

It seems totally unreasonable that in view of the overwhelming need for domiciliary housing that these individuals should be able to further delay our progress. The need for domiciliary housing is so great in the Towson area and in the State of Maryland that the State Health Department approved this project without Board review.

At the present time, we have a waiting list of 65 applicants, which has varied since the concept of the project from 60 to 93, the variation being due to the need by the applicants to seek other housing due to our delay.

It is the sincere hope of the PRESBYTERIAN HOME that this matter can be reviewed and resolved without further unreasonable delay.

Sincerely yours,

PRESBYTERIAN HOME OF MD., INC.

Ralph E. Ensor
RALPH E. ENSOR,
Chairman of Building Committee

REE:KZ

EXHIBIT A

MICHAEL RUBY, et al. * IN THE
Appellants * CIRCUIT COURT
v. * FOR
PRESBYTERIAN HOME OF * BALTIMORE COUNTY
MARYLAND, INC. *
Appellee * Case No.: 88 CG 1827 55/227
* * * * *

ANSWER TO PETITION ON APPEAL

Presbyterian Home of Maryland, Inc., Appellee, by H. Barritt Peterson, Jr. with Cook, Howard, Downes & Tracy, its attorney, Answers the Petition on Appeal filed by Appellants Michael Ruby and Carl Wannen, Jr. and says:

1. Appellee denies the allegations contained in paragraphs 1 and 2 of Appellants' Petition.
2. Further answering the Petition, Appellee states that the decision of the County Board of Appeals of Baltimore County was reasonable and supported by legally competent and substantial evidence.

WHEREFORE, Appellee respectfully requests that

- (a) The Appeal be dismissed; or
- (b) The Order of the Board of Appeals of Baltimore County be affirmed; and;
- (c) The Appellee be granted such other and further relief as the nature of this case may require.

H. Barritt Peterson, Jr.
H. BARRITT PETERSON, JR.
Cook, Howard, Downes & Tracy
210 Allegheny Avenue
P.O. Box 5517
Towson, Maryland 21204
(301) 823-4111
Attorneys for Appellee

CERTIFICATION OF SERVICE

I HEREBY CERTIFY that on this 13th day of May, 1988, a copy of the foregoing ANSWER TO PETITION ON APPEAL was mailed to Michael Ruby, 7 Florida Road, Towson, Maryland 21204 and Carl Wannen, Jr., 9 Florida Road, Towson, Maryland 21204; AND TO Administrative Secretary, County Board of Appeals, Room 200, Courthouse, Towson, Maryland 21204.

H. Barritt Peterson, Jr.
H. BARRITT PETERSON, JR.

MICHAEL RUBY, et al. * IN THE
Appellants * CIRCUIT COURT
v. * FOR
PRESBYTERIAN HOME OF * BALTIMORE COUNTY
MARYLAND, INC. *
Appellee * Case No.: 88 CG 1827 55/227
* * * * *

REQUEST FOR EXPEDITED HEARING

Appellee Presbyterian Home of Maryland, Inc., by H. Barritt Peterson, Jr. with Cook, Howard, Downes & Tracy, its attorney, requests an expedited hearing on its Motion to Shorten Time to Transmit the Record be held within five (5) days of the date of the filing of this Motion.

H. Barritt Peterson, Jr.
H. BARRITT PETERSON, JR.
Cook, Howard, Downes & Tracy
210 Allegheny Avenue
P.O. Box 5517
Towson, Maryland 21204
(301) 823-4111
Attorney for Appellee

CERTIFICATION OF SERVICE

I HEREBY CERTIFY that on this 13th day of May, 1988, a copy of the foregoing REQUEST FOR EXPEDITED HEARING was mailed to Michael Ruby, 7 Florida Road, Towson, Maryland 21204; Carl Wannen, Jr., 9 Florida Road, Towson, Maryland 21204; and to Administrative Secretary, County Board of appeals, Room 200, Courthouse, Towson, Maryland 21204.

H. Barritt Peterson, Jr.
H. BARRITT PETERSON, JR.

MICHAEL RUBY, et al. * IN THE
Appellants * CIRCUIT COURT
v. * FOR
PRESBYTERIAN HOME OF * BALTIMORE COUNTY
MARYLAND, INC. *
Appellee * Case No.: 88 CG 1827 55/227
* * * * *

ORDER

Appellee Presbyterian Home of Maryland, Inc.'s Motion to Shorten Time for Transmitting Record having come before and been considered by this Court, it is this ____ day of _____, 1988

ORDERED that the time within which the record of the Board of Appeals of Baltimore County must be transmitted to the Clerk of the Circuit Court for Baltimore County be and is shortened, and it is further

ORDERED that the record of the Board of Appeals of Baltimore County must be transmitted to the Clerk of the Circuit Court for Baltimore County by no later than May 23, 1988.

JUDGE

IN RE: PETITION SPECIAL HEARING * BEFORE THE
NW/corner of Georgia Court and * ZONING COMMISSIONER
Florida Avenue (400 Georgia *
Court) - 9th Election District * OF BALTIMORE COUNTY
Presbyterian Home of Maryland, * Case No. 88-4-SPH
Inc., *
Petitioner *

FINDINGS OF FACT AND CONCLUSIONS OF LAW

The Petitioner herein requests an amendment to the site plan filed in Case No. 3624-X in order to expand the existing convalescent home, as more particularly described on Petitioner's Exhibit 2.

The Petitioner, by Ralph Ensor, Chairman of the Building Committee, appeared and was represented by Counsel. Mr. and Mrs. Michael Ruby and Carl Wannen, nearby property owners, appeared in opposition to the location of the proposed addition and not to the expansion itself.

Testimony indicated that the subject property, presently zoned D.R.5.5 and located at the intersection of Florida Road, Dixie Court, and Georgia Court, has been improved with a convalescent home since 1930. Additions to the home occurred in 1932, 1940, 1957, and 1977. See Petitioner's Exhibit 3. The expansion in 1957 necessitated the request for and subsequent approval of a special exception (Case No. 3624-X).

The Petitioner now wishes to expand from 100 to 127 domiciliary beds. There is a waiting list of 93 individuals, and the need for the additional beds has become paramount. The Petitioner holds regular Sunday services in its chapel, which is affiliated with and recognized by the Presbyterian Church as a formal church entity.

The protestants support the proposed addition, but object to it being located at the east end of the addition constructed in 1977, i.e., 100 feet

ORDER RECEIVED FOR FILING
Date: May 23, 1988
By: *[Signature]*

from the north property line, 75 feet from the east property line, and 138 feet from the south property line. They expressed concern that the open space and aesthetic comfort which presently exists as they view the site from their homes directly across Florida Road would be destroyed if the addition were constructed where proposed. They believe their concerns would be met if the wing were relocated 50 feet closer to the north property line.

The Petitioner's architect testified that an existing parking lot would have to be removed in order to move the building as suggested by the protestants, which would not be cost effective.

The Petitioner noted that although the residential transition area (R.T.A.) requirements dictate a rear yard setback of 150 feet in contrast to the proposed 100 feet, it believes that the site is an exception by way of Section 1801.1.B.1.c.4, BCZR, as an addition to a building for religious worship, or that the site was developed prior to the adoption of the R.T.A. legislation and is therefore nonconforming.

Inasmuch as the convalescent home and parking areas have been in continuous use since prior to 1970, the first year the R.T.A. requirements were enacted, the use is nonconforming as to the R.T.A. requirements. The intent of the R.T.A. legislation was to protect uses existing as of right or by special exception in residential zones from proposed changes to the neighborhood, a protection from new and different uses which would cause an adverse impact on the existing uses. This is not the case here. The proposed addition, notwithstanding the above conclusion, would at any rate fall within the exception to the R.T.A. requirements, Section 1801.1.B.1.c.4.

Pursuant to the advertisement, posting of the property, and public hearing on this Petition held, and for the reasons given above, the requested amendment should be granted.

- 2 -

Therefore, IT IS ORDERED by the Zoning Commissioner of Baltimore County, this 22nd day of July, 1987, that the amendment to the site plan filed in Case No. 3624-X to expand the existing convalescent home be approved and, as such, the Petition for Special Hearing is hereby GRANTED, from and after the date of this Order, subject, however, to the following restrictions which are conditions precedent to the relief granted herein:

1. Petitioner's Exhibit 2 shall be adopted in its entirety and made a part of this Order.
2. No further expansion shall be permitted on this site.

[Signature]
Zoning Commissioner of
Baltimore County

AJ/srl

cc: John B. Howard, Esquire
Mr. Michael Ruby
Mr. Carl Wannen
People's Counsel

ORDER RECEIVED FOR FILING
Date July 22, 1987
By *[Signature]*

- 3 -

COLUMBIA OFFICE
WALTER PARK 1
Registered Surveyor
Phone 720-0000

TOWSON OFFICE
HUDKINS ASSOCIATES, INC.
Engineers, Surveyors and
Landscape Architects
200 East Joppa Road
Room 101, Shell Building
Towson, Maryland 21204
Phone: 820-0200
February 10, 1987

DESCRIPTION FOR SPECIAL EXCEPTION: TOWSON PRESBYTERIAN HOME:

Beginning for the same at a point formed by the intersection of the west side of Florida Road with the north side of Georgia Court, thence binding along the north side of said Georgia Court North 78 degrees 09 minutes 00 seconds West 605.88 feet to the east side of Dixie Drive, thence binding thereon North 23 degrees 23 minutes 41 seconds East 356.43 feet thence South 76 degrees 23 minutes 00 seconds East 544.00 feet to a point on the west side of said Florida Road, thence binding thereon South 13 degrees 26 minutes 00 seconds West 332.57 feet to the place of beginning.

Containing 4.505 acres of land more or less and being located in the Ninth Election District of Baltimore County, Maryland.



Malcolm E. Hudkins
Registered Surveyor #5095

ORDER RECEIVED FOR FILING
Date July 22, 1987
By *[Signature]*

Plan B

375

ALTERNATE
PETITION FOR SPECIAL HEARING
TO THE ZONING COMMISSIONER OF BALTIMORE COUNTY:

The undersigned, legal owner(s) of the property situate in Baltimore County and which is described in the description and plat attached hereto and made a part hereof, hereby petition for a Special Hearing under Section 500.7 of the Baltimore County Zoning Regulations, to determine whether or not the Zoning Commissioner and/or Deputy Zoning Commissioner should approve the expansion of the existing convalescent home by amending or expanding the special exception granted in Zoning Commissioner of Baltimore County Case No. 3624-X.

Property is to be posted and advertised as prescribed by Zoning Regulations.

I, or we, agree to pay expenses of the above Special Hearing advertising, posting, etc., upon filing of this Petition, and further agree to and are to be bound by the zoning regulations and restrictions of Baltimore County adopted pursuant to the Zoning Law for Baltimore County.

I do solemnly declare and affirm, under the penalties of perjury, that I/we are the legal owner(s) of the property which is the subject of this Petition.

Contract Purchaser:	Legal Owner(s):
(Type or Print Name)	Presbyterian Home of Maryland, Inc.
Signature	(Type or Print Name)
Address	By: <i>[Signature]</i> Louise K. Cockey, President
City and State	(Type or Print Name)
Signature	Signature
Attorney for Petitioner:	400 Georgia Avenue 823-4622
John B. Howard, Esquire	Address
(Type or Print Name)	Towson, Maryland 21204
Signature	City and State
210 Allegheny Avenue	Name, address and phone number of legal owner, contract purchaser or representative to be contacted
Address	John B. Howard, Esquire
Towson, Maryland 21204	Name
City and State	210 Allegheny Avenue
Attorney's Telephone No.: 823-4111	Towson, Maryland 21204 823-4111
	Address

ORDERED By The Zoning Commissioner of Baltimore County, this 22nd day of May, 1987, that the subject matter of this petition be advertised, as required by the Zoning Law of Baltimore County, in two newspapers of general circulation throughout Baltimore County, that property be posted, and that the public hearing be had before the Zoning Commissioner of Baltimore County in Room 108, County Office Building in Towson, Baltimore County, on the 25th day of July, 1987, at 11:00 o'clock A.M.

[Signature]
Zoning Commissioner of Baltimore County

ORDER RECEIVED FOR FILING
Date July 23, 1987
By *[Signature]*

ZCO-No. 1

(over)

88-4-A

BALTIMORE COUNTY OFFICE OF PLANNING & ZONING

County Office Building
111 W. Chesapeake Avenue
Towson, Maryland 21204

Your petition has been received and accepted for filing this 12th day of May, 1987.

[Signature]
Arnold Jablon
Zoning Commissioner

Petitioner: Presbyterian Home of Md., Inc.
Petitioner's Attorney: John B. Howard, Esq.
Received by: James E. Dyer
Chairman, Zoning Plans Advisory Committee

BALTIMORE COUNTY, MARYLAND

INTER-OFFICE CORRESPONDENCE

Arnold Jablon
TO: Zoning Commissioner Date: June 8, 1987
Norman E. Gerber, AICP, Director
FROM: Office of Planning and Zoning
SUBJECT: Zoning Petitions No. 88-4-A, 88-7-SpH, 88-13-SpH and 88-14-SpH

In view of the subject of these petitions, this office offers no comments.

[Signature]
Norman E. Gerber, AICP
Director

NEG:JGH:sib

RECEIVED
JUN 9 1987
ZONING OFFICE

CPS-008

BALTIMORE COUNTY ZONING PLANS ADVISORY COMMITTEE

D
COUNTY OFFICE BLDG.
111 W. Chesapeake Ave.
Towson, Maryland 21204

June 8, 1987

John B. Howard, Esquire
210 Allegheny Avenue
Towson, Maryland 21204

RE: Item No. 375 - Case No. 88-4-A
Petitioner: Presbyterian Home of Md., Inc.
Petition Special Hearing

Dear Mr. Howard:

The Zoning Plans Advisory Committee has reviewed the plans submitted with the above-referenced petition. The following comments are not intended to indicate the appropriateness of the zoning action requested, but to assure that all parties are made aware of plans or problems with regard to the development plans that may have a bearing on this case. The Director of Planning may file a written report with the Zoning Commissioner with recommendations as to the suitability of the requested zoning.

Enclosed are all comments submitted from the members of the Committee at this time that offer or request information on your petition. If similar comments from the remaining members are received, I will forward them to you. Otherwise, any comment that is not informative will be placed in the hearing file. This petition was accepted for filing on the date of the enclosed filing certificate and a hearing scheduled accordingly.

Very truly yours,

[Signature]
JAMES E. DYER
Chairman
Zoning Plans Advisory Committee

JED:kbb

Enclosures

cc: Hudkins Assoc., Inc.
101 Shell Building
200 East Joppa Road
Towson, Maryland 21204

BALTIMORE COUNTY
DEPARTMENT OF TRAFFIC ENGINEERING
TOWSON, MARYLAND 21204
494-3550

STEPHEN E. COLLINS
DIRECTOR

April 24, 1987

Mr. Arnold Jablon
Zoning Commissioner
County Office Building
Towson, Maryland 21204

Item No. 375 -ZAC-
Property Owner:
Location:
Existing Zoning:
Proposed Zoning:

Meeting of April 6, 1987
Presbyterian Home of Maryland, Inc.
111 W. Georgia Court and Florida Avenue
D.R. 5.5
Special Hearing to approve either the expansion of the existing convalescent home as an exception to residential transition or the expansion of not more than 25% of the ground floor area of the existing convalescent home pursuant to Section 104 in that said convalescent home is non-conforming to the R.T.A. requirements, and further, that said expansion as permitted under (1) or (2) be approved by amending or expanding the special exception granted in Case No. 3624-X 4.505 acres
9th Election District

Area:
District:

Dear Mr. Jablon:

We have reviewed the site plan for this site and have the following comments:

1. Sidewalks should be provided around the entire frontage of the site.

RE: PETITION FOR SPECIAL HEARING : BEFORE THE ZONING COMMISSIONER
NW Corner Georgia Ct. and
Florida Ave. (400 Georgia Ct.) : OF BALTIMORE COUNTY
9th Election District
PRESBYTERIAN HOME OF MARYLAND, : Case No. 88-4-SPH
INC., Petitioner

RECEIVED
AUG 7 1987

ZONING OFFICE

NOTICE OF APPEAL

Please note an appeal from the Zoning Commissioner's decision dated July 22, 1987, and his Amended Order dated July 30, 1987, to the County Board of Appeals and forward all papers in connection therewith to the Board for hearing.

Phyllis Cole Friedman
Phyllis Cole Friedman
People's Counsel for Baltimore County

Peter Max Zimmerman
Peter Max Zimmerman
Deputy People's Counsel
Room 223, Court House
Towson, Maryland 21204
494-2188

I HEREBY CERTIFY that on this 7th day of August, 1987, a copy of the foregoing Notice of Appeal was mailed to John B. Howard, Esquire, 210 Allegheny Ave., Towson, MD 21204.

Peter Max Zimmerman
Peter Max Zimmerman

IN RE: PETITION SPECIAL HEARING : BEFORE THE
NW Corner of Georgia Court and
Florida Avenue (400 Georgia
Court) - 9th Election District : ZONING COMMISSIONER
OF BALTIMORE COUNTY
Presbyterian Home of Maryland, : Case No. 88-4-SPH
INC., Petitioner *

AMENDED ORDER

It is ORDERED by the Zoning Commissioner of Baltimore County, this 30th day of July, 1987, that Condition Precedent 2 shall be deleted and in its place the following condition precedent shall be adopted and made a part of the Findings of Fact and Conclusions of Law rendered on July 22, 1987:

2. No further expansion of the convalescent home may be permitted by further amendments to the site plan filed in Case No. 3624-X, and any and all future uses of the subject site may only occur in compliance with the zoning regulations then in effect.

[Signature]
Zoning Commissioner of
Baltimore County

AJ/srl

cc: John B. Howard, Esquire

Mr. Michael Ruby

Mr. Carl Wannan

People's Counsel

ORDER RECEIVED FOR FILING
Date July 30, 1987
By *[Signature]*

LAW OFFICES
COOK, HOWARD, DOWNES & TRACY
210 ALLEGHENY AVENUE
P.O. BOX 587
TOWSON, MARYLAND 21204

July 29, 1987

Arnold E. Jablon
Zoning Commissioner for
Baltimore County
1st Floor, County Office Building
Towson, Maryland 21204

Re: Case No.: 88-4-SPH
Presbyterian Home of Maryland, Inc.

Dear Mr. Jablon:

I am writing to respectfully request reconsideration of the language contained in Paragraph 2 of the restrictions on page 3 of the Order (the "Order") that you passed in the above-captioned matter on July 22, 1987. The pertinent language is as follows:

"2. No further expansion shall be permitted on this site."

The evidence adduced at the time of hearing, and correctly recited in your Findings of Fact indicated that the subject Convalescent Home had been located at its Florida Road location since 1930 and that additions thereto had occurred in 1932, 1940, 1957 and 1977. Thus, the addition approved by the subject Order would be the fifth to occur. It is entirely appropriate, therefore, to restrict against any further expansion of the Presbyterian Home in its present configuration and to preclude any further amendments to the special exceptions. Indeed, the Presbyterian Home has no plans whatsoever for future expansion and certainly does not contemplate any needs beyond those which will be addressed by the proposed addition.

Very serious concern has been expressed, however, that, although the intent to preclude any further expansion of the

Arnold E. Jablon
July 29, 1987
Page Two

special exception is clearly stated and appropriate, the actual wording may unwittingly result in a cloud on the Presbyterian Home's title and a substantial impairment of the value of this most valuable asset of the Presbyterian Church. Conceivably, there might be an interpretation that would preclude any reuse of the subject site for other purposes and, therefore, a sale by the Church at a future date; at some point in the future the center of Towson may shift, thus necessitating redevelopment of the Home as a high-rise facility (not unlike Edenwald, a high-rise life care facility located on property formerly owned by Goucher College). Other examples of problems that could occur may relate to possible modernization or redesign of the facility, refinancing, minor additions to accommodate new medical technology for the elderly, etc.

It is most respectfully requested therefore, that the restriction be modified in a manner that would address the concerns expressed by the neighboring property owners and in keeping with your intent to preclude any further expansion of the existing facility.

One suggestion would be the following:

"2. No further expansion of the Convalescent Home may be permitted by further amendments to the site plan filed in Case No. 3624-X, and any and all future uses of the subject site may only occur in compliance with the zoning regulations then in effect."

Thank you very much for your careful consideration.

Kind regards,

Sincerely,
John B. Howard
John B. Howard

JBH/ddr

cc: Mr. Michael Ruby
Mr. Carl Wannan
People's Counsel

11
1 MICHAEL RUBY & CARL WANNAN, * IN THE
2 Plaintiffs *
3 vs. * CIRCUIT COURT FOR
4 PRESBYTERIAN HOME OF MARYLAND, *
5 INC., Defendants * BALTIMORE COUNTY, MARYLAND
6
7 Case No. 88CGL827 * August 10, 1988
8
9
10
11

OPINION OF COURT

THE COURT: Gentlemen, I have had occasion to review the file in this case. I have had occasion to review the pertinent documents and listen to your argument. It seems to me that the Board of Appeals decision was based really on two grounds. One, they found that (to use terms that I think everybody will understand) the Presbyterian Home was grandfathered in, in effect, out of the RTA requirements, in that the Presbyterian Home was there before the RTA requirements were passed and, therefore, the existing use of the home that existed prior to the RTA would take it out of any requirement for the RTA when, in fact, they expanded that use. That was the first ground.

Quite frankly, I am concerned about that ground. I don't find that very persuasive. The reason that I don't is it doesn't seem to make much sense. If, in fact, you had a

1 particular institution, let's say the Presbyterian Home, and
2 that home had 25 beds. Does that mean that you can expand it
3 to 3,000 beds? And it still would not be affected by the RTA?
4 Would that be, in effect, an existing use?

5 I think what the purpose of the existing use exception
6 is, that if, in fact, you have an institution, a structure, and
7 that structure is built and it's operating and now you pass the
8 RTA, and under the RTA that structure would not be able to
9 function, the purpose of the grandfathering clause is to say,
10 we are not going to now say that your existing operation has to
11 shut down or your existing operation is in violation of the
12 law. Because had that operation been a new operation it would
13 not comply with the RTA. So I don't find the first ground
14 persuasive.

15 However, the Board found that the second, separate and
16 independent basis for its decision was that they found as a
17 matter of fact that the Presbyterian Home and the addition was
18 an exception under 1801.1.B.1.c.4 of the Baltimore County Zoning
19 Regulations. Specifically they found that this addition that
20 was proposed was an addition to an existing church or other
21 building for religious worship. They found as a matter of fact
22 that religious services had been conducted at the home; that,
23 in fact, they are regularly held there; that, in fact, people
24 came from the outside community as well as the people who live
25 in the Home; and that, therefore, this exception applies.

1 Whether or not I agree with that factual determination
2 is irrelevant. In fact, I might disagree with it. But it
3 doesn't matter. Because the standard of review for me is to
4 determine whether or not that factual determination was
5 arbitrary, was made capriciously or was made illegally. Upon
6 reviewing the transcript I cannot find that it was an
7 arbitrary, capricious or illegal decision.

8 The legal issue that's posed by Mr. Tanczyn is an
9 interesting one, I believe, and that is whether or not this
10 exception means that the addition itself must be the place
11 where the service is conducted. In my view, I do not believe
12 that's what the exception means.

13 However, it's an interesting point. My view is that the
14 particular addition doesn't have to be the specific place where
15 the service is held. However the addition must be an addition
16 to the place where the service is held. If I am incorrect in
17 that, then the Board's decision would, in my view, be illegal.
18 In any event it is not arbitrary. It is not capricious.

19 Nevertheless, I believe that it is not required that the
20 particular addition be the specific locus of the actual service
21 as long as the addition is an addition to the place where the
22 religious service is held. Based on that ground, that the
23 Presbyterian Home was exempt under the provisions of
24 1801.1.B.1.c.4, and my view that the Board's decision was
25 supported by facts, the decision of the County Board of Appeals

1 is affirmed.
2 Thank you, gentlemen.

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6 8/19/88 *[Signature]*
7 Date DANA M. LEVITZ, JUDGE
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IN THE MATTER OF
THE APPLICATION OF
PRESBYTERIAN HOME OF MD., INC.
FOR SPECIAL HEARING ON PROPERTY
LOCATED ON THE NORTHWEST CORNER
OF GEORGIA COURT AND FLORIDA AVENUE :
(400 GEORGIA COURT)
9th ELECTION DISTRICT
4th COUNCILMANIC DISTRICT
MICHAEL RUBY, ET AL, PLAINTIFFS :
ZONING FILE NO. 88-4-SPH :
CIRCUIT COURT
FOR
BALTIMORE COUNTY
AT LAW
CG Doc. No. 55
Folio No. 227
File No. 88-CG-1827

CERTIFICATE OF NOTICE

Mr. Clerk:
Pursuant to the provisions of Rule B-2(d) of the Maryland Rules of Procedure, Lawrence E. Schmidt, Henry H. Lewis and Thomas J. Bollinger, constituting the County Board of Appeals of Baltimore County, have given notice by mail of the filing of the appeal to the representative of every party to the proceeding before it; namely, John B. Howard, Esq., Cook, Howard, Downes & Tracy, 210 Allegheny Ave., Towson, Md. 21204, Counsel for Petitioner; Michael Ruby, 7 Florida Ave., Towson, Md. 21204, Plaintiff; Carl Wannen, 9 Florida Ave., Towson, Md. 21204; and Arnold Jablon, Esq., Court House, Towson, Md. 21204, County Attorney for Baltimore County, a copy of which Notice is attached hereto and prayed that it may be made a part thereof.

June Holmen
June Holmen
County Board of Appeals of Baltimore
County, Rm. 200, Court House,
Towson, Md. 21204
494-3180

Presbyterian Home of Md., Inc.
Case No. 88-4-SPH

I HEREBY CERTIFY that a copy of the foregoing Certificate of Notice has been mailed to John B. Howard, Esq., Cook, Howard, Downes & Tracy, 210 Allegheny Ave., Towson, Md. 21204, Counsel for Petitioner; Michael Ruby, 7 Florida Ave., Towson, Md. 21204, Plaintiff; Carl Wannen, 9 Florida Ave., Towson, Md. 21204; and Arnold Jablon, Esq., Court House, Towson, Md. 21204, County Attorney for Baltimore County, on this 20th day of April, 1988.

June Holmen
June Holmen
County Board of Appeals of Baltimore
County



County Board of Appeals of Baltimore County

Room 200 Court House
Towson, Maryland 21204
(301) 494-3180

HEARING ROOM #218

January 14, 1988

NOTICE OF POSTPONEMENT AND REASSIGNMENT

NO POSTPONEMENTS WILL BE GRANTED WITHOUT GOOD AND SUFFICIENT REASONS. REQUESTS FOR POSTPONEMENTS MUST BE IN WRITING AND IN STRICT COMPLIANCE WITH BOARD RULE 2(b). NO POSTPONEMENTS WILL BE GRANTED WITHIN FIFTEEN (15) DAYS OF SCHEDULED HEARING DATE UNLESS IN FULL COMPLIANCE WITH RULE 2(c), COUNTY COUNCIL BILL NO. 59-79.

CASE NO. 88-4-SPH

PRESBYTERIAN HOME OF MD., INC.

NW/cor. Georgia Ct. and Florida Avenue
(400 Georgia Court)

9th Election District
4th Councilmanic District

SPH -to amend site plan in Case 3624-X
to permit expansion of existing convalescent home

7/22/87 -Z.C. GRANTED Petition for Special
Hearing w/restrictions

After consideration of additional correspondence received from the Appellant in this case, the Board will reverse its earlier decision regarding this postponement request and will GRANT THE POSTPONEMENT from the scheduled hearing date of January 26, 1988, and will reschedule this hearing to February 18, 1988.

REASSIGNED FOR:

THURSDAY, FEBRUARY 18, 1988 at 12:00 noon

cc: John B. Howard, Esquire

Counsel for Petitioner

Michael Ruby

Appellant/Protestant

Carl Wannen, Esquire

" "

Presbyterian Home of Md., Inc.

Appellee/Petitioner

Phyllis C. Friedman

People's Counsel for Baltimore County

P. David Fields
James G. Hoswell
J. Robert Haines
Ann M. Nastarowicz
James E. Dyer
Robyn Clark
Arnold Jablon, County Attorney

REC
JAN 19 1988

ZONING OFFICE
Kathleen C. Weidenhammer
Administrative Secretary

Baltimore County
Zoning Commissioner
Office of Planning & Zoning
Towson, Maryland 21204
(301) 494-3180

J. Robert Haines
Zoning Commissioner

June 20, 1989

David W. Billingsley
Central Drafting and Design, Inc.
601 Charwood Court
Edgewood, MD 21040

RE: Towson Presbyterian Home
Case #88-4-SPH

Dear Mr. Billingsley:

This letter references your letter and red-lined site plan submitted to this office on June 7, 1989 requesting approval of a setback which differs from the site plan as approved in Zoning Case #88-4-SPH.

The change from the 100 foot setback for the proposed three-story addition to a 97 foot setback substantially complies with the spirit and intent of the Order and is, therefore, permitted as shown on the above referenced red-lined plan now to be included with the zoning case file.

Very truly yours,

J. Robert Haines
J. Robert Haines
Zoning Commissioner

JLL:scj

SEE THAT

CENTRAL DRAFTING AND DESIGN, INC.
601 CHARWOOD COURT
EDGEWOOD, MARYLAND 21040
1-301-479-4719

June 6, 1989

Mr. J. Robert Haines, Zoning Commissioner
Baltimore County Office of Planning and Zoning
Baltimore County Office Building
Towson, Maryland 21204

Dear Mr. Haines:

Subject: Towson Presbyterian Home
Zoning Case 88-4-SPH

In Zoning Case No. 88-4-SPH, approval was granted to expand the existing convalescent home facility as shown on the enclosed "Plan A". Due to architectural and structural considerations, we are requesting that the 100 foot setback shown on the referenced plan be permitted to be reduced as shown on the enclosed red-lined copy of the C.R.G. Plan presently under consideration by Baltimore County.

Also enclosed is a check in the amount of \$20.00 for the fee charged for this review.

Since this project is in the building permit stage, we would appreciate a response at your earliest convenience.

Thank you for your consideration in this matter and should you have any questions, please do not hesitate to contact this office.

Very truly yours,

David W. Billingsley
David W. Billingsley

DWB:cjb
enclosures

RECEIVED
JUN 7 1989

ZONING OFFICE

Baltimore County
Zoning Commissioner
Office of Planning & Zoning
Towson, Maryland 21204
(301) 494-3180

J. Robert Haines
Zoning Commissioner

June 20, 1989

David W. Billingsley
Central Drafting and Design, Inc.
601 Charwood Court
Edgewood, MD 21040

RE: Towson Presbyterian Home
Case #88-4-SPH

Dear Mr. Billingsley:

This letter references your letter and red-lined site plan submitted to this office on June 7, 1989 requesting approval of a setback which differs from the site plan as approved in Zoning Case #88-4-SPH.

The change from the 100 foot setback for the proposed three-story addition to a 97 foot setback substantially complies with the spirit and intent of the Order and is, therefore, permitted as shown on the above referenced red-lined plan now to be included with the zoning case file.

Very truly yours,

J. Robert Haines
J. Robert Haines
Zoning Commissioner

JLL:scj

PRESBYTERIAN HOME OF MD., INC.

NW/cor of Georgia Court and Florida Avenue
(400 Georgia Court)

#88-4-SPH

9th Election District
4th Councilmanic District

SPH -Expansion of existing convalescent home and
amendment to SE granted in Case 36-24-X

May 12, 1987 Petition for Special Hearing by Presbyterian Home of Md., Inc. for expansion of existing convalescent home or expansion of not more than 25% of ground floor area of existing conv. home and amendment to site plan approved in Case No. 3624-X.

July 22, 1987 Order of the Zoning Commissioner that Petition for Special Hearing is GRANTED, subject to restrictions.

July 30, 1987 Amended Order of the Z.C.

August 7 Appeal to C.B. of A. from People's Counsel.

August 20 Appeal to C.B. of A. from Michael Ruby, et al.

Sept. 21 Notice of Dismissal of Appeal by People's Counsel.

February 18, 1988 Hearing before the C.B. of A.

March 22 Order of the Board approving amendment and GRANTING Petition for Special Hearing subject to restrictions.

April 19 Order for Appeal filed in CCT, BCo by Michael Ruby, et al

April 28 Petition to accompany appeal filed in CCT.

May 19 Transcript of testimony filed; record of proceedings filed in CCT, BCo.

August 19 Order of Circuit Court that decision of the CBA is AFFIRMED. (Dana M. Levitz, J.)

September 19 Order for Appeal to C.S.A. filed by Michael P. Tanczyn, Esq. on behalf of Michael Ruby, et al.

November 28 Motion to Dismiss Appeal treated as a Line of Dismissal filed by counsel for appellants. Appeal dismissed in C.S.A. (Leslie D. Gradet, Clerk, C.S.A.)

November 29 Mandate issued.

APPEAL

Petition for Special Hearing
NW corner of Georgia Court and Florida Avenue (400 Georgia Court)
9th Election District - 4th Councilmanic District
Presbyterian Home of Maryland, Inc. - Petitioner
Case No. 88-4-SPH

/Petition for Special Hearing

/Description of Property

/Certificate of Posting

/Certificates of Publication

/Entry of Appearance of People's Counsel

/Zoning Plans Advisory Committee Comments

/Director of Planning & Zoning Comments

/Petitioner's Exhibits: 1) Plan 'B' of Property revised 3/22/87

2) Pla. 'B' of Property revised 2/28/87

3) Letter dated 6/3/77 from S. Eric DiNenna to Mr. Ralph E. Ensor

/Protestant's Exhibits: 1) Signed Petition in Opposition of Project dated July 6, 1987

/Zoning Commissioner's Order dated July 22, 1987

/Correspondence dated July 29, 1987 from John B. Howard, Esquire, attorney for Petitioners to Arnold Jablon

/Zoning Commissioner's Amended Order dated July 30, 1987

/Notice of Appeal received August 7, 1987 from People's Counsel for Baltimore County

John B. Howard, Esquire, Attorney for Petitioner
Cook, Howard, Downes & Tracy
210 Allegheny Avenue, Towson, Md. 21204

Mr. Michael Ruby
7 Florida Avenue
Towson, Md. 21204

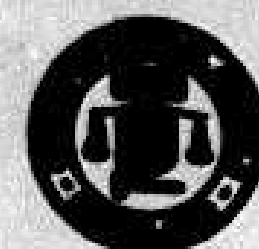
Mr. Carl Wannen
9 Florida Avenue
Towson, Md. 21204

Phyllis Cole Friedman, Esquire, *discontinued*
People's Counsel of Baltimore County
Rm. 223, Old Courthouse, Towson, Maryland 21204

*Arnold Jablon, Esq.
Co. Atty.
Nancy West Coast Co. Atty.*

Request Notification: Norman E. Gerber, Director of Planning
James Hoswell, Office of Planning & Zoning
Arnold Jablon, Zoning Commissioner
Jean M. H. Jung, Deputy Zoning Commissioner
James E. Dyer, Zoning Supervisor
Margaret E. duBois, Docket Clerk

PETITIONER:
Presbyterian Home of Md., Inc.
Louise K. Cockey, President
400 Georgia Avenue
Towson, MD 21204



Court of Special Appeals

Courts of Appeal Building
Annapolis, Md. 21401-1000

(301) 296-6823
WASHINGTON AREA (202) 291-0200

November 29, 1988

Susanne Menash, Clerk
Circuit Court for Baltimore County
Courthouse
Towson, Maryland 21204

Re: Michael Ruby et al. v. Presbyterian Home of Maryland, Inc.
PNC No. 680, September Term, 1988
Civil No. 88CG1827

Dear Ms. Menash:

Enclosed find a Motion to Dismiss Appeal treated as a Line of Dismissal that was filed with this Court on November 28, 1988. We are making a copy for our files and sending the original to you for docketing.

Also find enclosed the original mandate of this Court reflecting this dismissal which, together with the Line, should be placed in the record.

Very truly yours,

Leslie D. Gradet
Leslie D. Gradet
Clerk

LDG:cej

Enclosure

cc: Michael P. Tanczyn, Esq.
H. Barritt Peterson, Jr., Esq.
Phyllis Cole Friedman, Esq.
John B. Howard, Esq.

TTY FOR DEAF:
BALTO. ANNAPOLIS AREA (301) 674-3646
WASHINGTON AREA (202) 291-0200

MANDATE

Court of Special Appeals

PNC No. 680, September Term, 1988

Michael Ruby et al.
v.
Presbyterian Home of Maryland, Inc.

JUDGMENT: November 28, 1988: Motion to Dismiss Appeal treated as a Line of Dismissal filed by counsel for appellants. Appeal dismissed.

November 29, 1988: Mandate issued.

STATEMENT OF COSTS:

In Circuit Court: for BALTIMORE COUNTY
88CG1827



STATE OF MARYLAND, Set

I do hereby certify that the foregoing is truly taken from the records and proceedings of the said Court of Special Appeals, and that the same are correct and true to the original, and that I have returned the original to the Clerk of the said Court of Special Appeals, this 29th day of November A.D. 1988.

COSTS SHOWN ON THIS MANDATE ARE TO BE SETTLED BETWEEN COUNSEL AND NOT THROUGH THIS OFFICE.

MICHAEL RUBY and CARL WANNEN, Jr., IN THE CIRCUIT COURT
JR., BALTIMORE COUNTY
Appellants,
vs.
PRESBYTERIAN HOME OF MARYLAND INC.,
Appellee. Case No. 88CG-1827

ORDER FOR APPEAL

NOW COMES, Michael Ruby and Carl Wannen, Jr., by their attorney, Michael P. Tanczyn, Esq., Appellants, jointly and individually, and respectfully enter an Appeal from the decision of this Court dated August 19, 1988.

Michael P. Tanczyn
MICHAEL P. TANCZYN, ESQ.
Attorney for the Appellants
Suite 106, 606 Baltimore Avenue
Towson, Maryland 21204
Telephone: (301) 296-8823

I HEREBY CERTIFY that, on this 19th day of September, 1988, a copy of this Order of Appeal was mailed, postage prepaid, to H. Barritt Peterson, Jr., Esq., Cook, Howard, Downes & Tracy, 210 Allegheny Avenue, P. O. Box 5517, Towson, Maryland, 21204, attorney for the Appellee.

Michael P. Tanczyn
MICHAEL P. TANCZYN, ESQ.

CSA/PNC Form No. 2

Mailed: September 28, 1988

IN THE COURT OF SPECIAL APPEALS

MICHAEL RUBY et al.

vs.

PNC No. 680

September Term, 1988

PRESBYTERIAN HOME OF MARYLAND, INC.

ORDER

The Court of Special Appeals, pursuant to Maryland Rule 8-206(a)(1), orders and directs that the above captioned appeal proceed without a Prehearing Conference.

BY THE COURT

Date: September 28, 1988

cc: *Susanne Menash, Clerk
Circuit Court for Baltimore County
Phyllis Cole Friedman, Esq.
John B. Howard, Esq.
H. Barritt Peterson, Jr., Esq.
Michael P. Tanczyn, Esq.

*Mr. Clerk: Will you kindly place this Order with the record in this cause (Your 88CG1827). The date of this Order establishes commencement of the 10 day period under Md. Rule 8-411(b) and the 60 day period for transmittal of the record under Md. Rule 8-412(a).

Howard E. Friedman
Howard E. Friedman, Clerk

Law Offices
Michael P. Tanczyn, P.A.
Suite 106, 606 Baltimore Avenue
Towson, Maryland 21204
(301) 296-8823
(301) 296-8824

September 26, 1988

Clerk, Court of Special Appeals
Courts of Appeal Building
Annapolis, MD 21401

Re: Ruby & Wannen vs Presbyterian Home
Circuit Court Case No. 88-CG-1827

Dear Sir:

Enclosed please find Civil Appeal Prehearing Information Report filed on behalf of the Appellants, Michael Ruby & Carl Wannen, Jr.

Very truly yours,

Michael P. Tanczyn
Michael P. Tanczyn

NPT/ed
Enclosure

cc: Cook, Howard, Downes & Tracy
Baltimore County People's Counsel
Mr. Michael Ruby
Carl Wannen, Jr., Esq.

To be filled in by Clerk,
Court of Special Appeals

COURT OF SPECIAL APPEALS OF MARYLAND

PNC NO. CIVIL APPEAL PREHEARING INFORMATION REPORT

NOTICE
Pursuant to Md. Rule 8-205 this form must be completed and sent to Clerk, Court of Special Appeals, Courts of Appeal Bldg., Annapolis, Md. 21401

1. Title of case: Michael Ruby & Carl Wannen, Jr. vs Presbyterian Home of Maryland, Inc.
Which party is Appellant in Court of Special Appeals: Michael Ruby and Carl Wannen, Jr.

2. Names, addresses, and telephone numbers of counsel:

For Appellant: Michael P. Tanczyn, Esq., Suite 106, 606 Baltimore Avenue, Towson, MD 21204 (301) 296-8823

For Appellee: John B. Howard, Esq. & H. Barritt Peterson, Jr., Esq., Cook, Howard, Downes & Tracy, 210 Allegheny Avenue, Towson, MD 21204 (301) 823-4111

3. Trial court:

a. (Circuit) Court for Baltimore County c. Docket No.: 88-CG-1827

b. Jury/Non-jury

d. Trial Judge: Honorable Dana Levitz

4. Type of case (e.g., automobile negligence, breach of contract, domestic, product liability, property dispute, tax, UCC, zoning, etc.)
Zoning

5. Trial

a. Duration of trial: Argument on Record

b. Number of exhibits in evidence:

6. Judgment

a. Date of judgment being appealed: (If date is other than that shown on docket, please explain.) August 19, 1988

b. Describe judgment: (Attach copy of any written opinion by the trial court.) Opinion Attached

c. Did judgment finally dispose of all claims by and against all parties? If not, please explain why judgment is appealable. (See Md. Rule 2-602; Courts art., §§12-301, 12-303.)
Yes

d. Was post-judgment motion under Md. Rule 2-532, 2-533 or 2-534 filed? If so, date of disposition:
No

7. Date appeal noted: September 19, 1988. Order for Appeal attached

ATTACH COPY OF NOTICE OF APPEAL TO THIS FORM.

LAW OFFICES
COOK, HOWARD, DOWNES & TRACY
210 ALLEGHENY AVENUE
P.O. BOX 5517
TOWSON, MARYLAND 21204

TELEPHONE
(301) 823-4111
TELECOPIER
(301) 821-0147
DIRECT DIAL NUMBER
494-9169

June 14, 1988

Ms. Kathy Rushton
Assignment Office
Circuit Court for Baltimore County
County Courts Building
401 Bosley Avenue
P. O. Box 6754
Towson, Maryland 21285-6754

Re: Ruby, et al v. Presbyterian Home
of Maryland, Inc.
Case No. 88 CG 1827
Our File No. 7177/19748

Dear Kathy:

I am in receipt of the Court's notice of the Motion's hearing that has been scheduled for Monday, July 25, 1988 at 10:30 a.m. in the above-referenced case as well as the notice of the hearing on the merits that has been scheduled for Wednesday, August 10, 1988 at 9:30 a.m. Only one non-moot Motion is currently pending. I suggest that in the interest of judicial economy the hearing on that open Motion be rescheduled to take place at the same time as the hearing on the merits. I believe this would be particularly appropriate as the Appellants, in their response to Appellee's open Motion, have asserted that the Motion has been filed untimely and should not be heard until after the merits of the appeal have been determined. Accordingly, I would appreciate it if you would reschedule the July 25, 1988 Motion's hearing to take place at the same time as the August 10, 1988 hearing on the merits of this appeal.

Ms. Kathy Rushton
June 14, 1988
Page - Two

Thanking you for your consideration, I am
Very truly yours,

H. Barritt Peterson, Jr.

HBP/bl
cc: John B. Howard, Esquire
Mr. Michael Ruby
Carl Wannen, Jr., Esquire
Administrative Secretary, County Board of Appeals
Mr. Ralph E. Ensor

Law Office
Michael P. Tanczyn, P.A.
Suite 106, 606 Baltimore Avenue
Towson, Maryland 21204
(301) 296-8823
(301) 296-8824

June 17, 1988

Baltimore County Circuit Court
County Courts Building
401 Bosley Avenue
Towson, MD 21204

Re: Ruby & Wannen vs Presbyterian Home
Case Number 55/227/88CG-1827

Gentlemen:

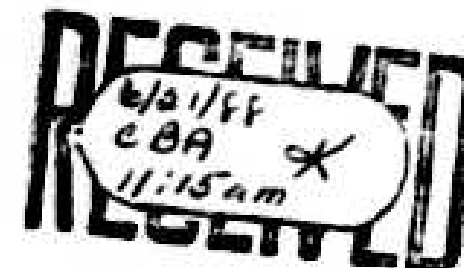
Enclosed herewith please find Memorandum of Law filed on
behalf of the Appellants, Michael Ruby and Carl Wannen, Jr.,
Esq., in the above captioned matter.

Very truly yours,

Michael P. Tanczyn

MPT/ed
Enclosure

cc: John B. Howard, Esq.
H. Barritt Peterson, Jr., Esq.
Phyllis Cole Friedman, Esq.
Mr. Michael Ruby
Carl Wannen, Jr., Esq.



C
O
P
Y

MICHAEL RUBY and CARL WANNEN, * IN THE CIRCUIT COURT
JR., ESQ., *
Appellants, * FOR BALTIMORE COUNTY
vs. *
PRESBYTERIAN HOME OF *
MARYLAND, INC., *
Appellee. * Case No. 55/227/88CG-1827

SUPPLEMENTAL PETITION TO ACCOMPANY APPEAL

NOW COMES, Michael Ruby and Carl Wannen, Jr., Esq.,
Appellants, by their attorney, Michael P. Tanczyn, Esq., and
supplement their Petition to Accompany Appeal and for reasons say:

1. That Appellants ask this Court to take judicial
notice that Bill No. 36-88 and Bill No. 37-88 of the Baltimore
County Council introduced March 21, 1988 and enacted into law has
an effective date of June 13, 1988. That it is generally
applicable to Petitioners' property which Petition has not been
reviewed for compliance with the requirements Bill No. 36-88 and
Bill No. 37-88 and provides additional reason to reverse the
decision of the County Board of Appeals and remand the case for
consideration under Bill No. 36-88 and Bill No. 37-88.

2. That the Board of Appeals' decision approving an
addition to the Appellee's present facility was arbitrary and
capricious in the following regards:

A. The Board was without power to grant a variance to

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the residential transition area requirements of the Baltimore
County Zoning Regulations;

B. The Board erroneously found that the use of this facility
for domiciliary and resident care to be a church use defined under
those facts that it was an exception to the RTA requirements when
the use is clearly not a church use but primarily a domiciliary
nursing home care and resident care facility;

C. That the Board's approval was illegal in that it had not
legal authority to properly find the Presbyterian Home proposed
addition to its residence center to be a church use, exempt from
RTA and therefore had no authority to exempt from RTA or to grant
variances to RTA in the manner done by the Board's Order in this
case; and

D. That the Board's decision was arbitrary and
capricious in that it went against the weight of the evidence
showing the Petitioner's failure to comply with the requirements
of Section 502.1. of the Baltimore County Zoning Regulations
concerning its use of the property for a Special Exception use and
further erroneously confusing the applicant waiting list for this
site with a general need for expansion at this site as opposed to
other locations where convalescent or adult senior citizen
resident care is available for members of the County population to
utilize.

WHEREFORE, the Appellants request this Honorable Court,
after consideration of the arguments of the parties to:

A. Reverse the decision of the Board of Appeals and

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remand the case for further hearing in consideration of Bill No.
36-88 and Bill No. 37-88 as passed;

B. Reverse the decision of the Board of Appeals and
deny the Special Hearing Petition of the Petitioner;

C. Remand the case to the Board of Appeals without
affirmance or reversal for consideration of the application of
Bill No. 36-88 and Bill No. 37-88 to the Petition.

MICHAEL P. TANCZYN, ESQ.
Attorney for the Appellants
Suite 106, 606 Baltimore Avenue
Towson, Maryland 21204
Telephone: (301) 296-8823

I HEREBY CERTIFY that, on this 20th day of June, 1988, a
copy of the foregoing was mailed, postage prepaid, to John B.
Howard, Esq. and H. Barritt Peterson, Jr., Esq. at Cook, Howard,
Downes & Tracy, 210 Allegheny Avenue, Towson, Maryland, 21204,
attorneys for the Appellee; and to Phyllis Cole Friedman, Esq.,
People's Counsel for Baltimore County, Old Courthouse, Room 225,
Towson, Maryland, 21204; and to Baltimore County Board of Appeals,
Old Courthouse, Room 200, Towson, Maryland, 21204.

MICHAEL P. TANCZYN, ESQ.

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MICHAEL RUBY and CARL WANNEN, * IN THE CIRCUIT COURT
JR., ESQ., *
Appellants, * FOR BALTIMORE COUNTY
vs. *
PRESBYTERIAN HOME OF *
MARYLAND, INC., *
Appellee. * Case No. 55/227/88CG-1827

APPELLANTS' MEMORANDUM OF LAW

NOW COMES, Michael Ruby and Carl Wannen, Jr., Esq.,
Appellants, by their attorney, Michael P. Tanczyn, Esq., and
submit this Memorandum of Law pursuant to Maryland Rule B12 for
consideration by this Honorable Court:

STATEMENT OF CASE

The property is a 4.505 acre site zoned DR 5.5 which the
present Petition seeks permission to expand an existing
convalescent home. The expansion would involve a building to be
placed on the eastern end of the existing structure and which
would provide, in pertinent part, 27 additional beds to the 100
existing living units already located and in use on the property.
The Appellants are adjacent residents on Florida Road whose rear
yards are adjacent to or abutt the office complex known as 305
West Chesapeake Avenue.

The issues presented by this Appeal are:

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ISSUE ONE

Should the Board of Appeals reconsider the Petitioner's
applications under the requirements of Baltimore County Council
Bills 36-88 and 37-88, which were passed by the Baltimore County
Council, signed by the County Executive and which became law with
an effective date of June 13, 1988 to insure the Petitioner's
compliance with the requirements of these two laws?

ARGUMENT

The Board of Appeals conducted hearing on this matter on
February 18, 1988. The Baltimore County Council thereafter
considered Bills 36-88 and 37-88, introduced March 21, 1988. Bill
37-88 generally related to, in part a portion of the requested use
for Petitioner's property, dealt with elderly housing facilities
and generally effect at least in part provisions proposed by the
Petitioner in its Petition to expand the capacity by 27 beds of
the Presbyterian Home and by the construction of another large
building to accommodate those additional beds. Both of these bills
were passed by the Baltimore County Council and signed by the
County Executive with an effective date of June 13, 1988.

The Board of Appeals issued its decision in this case on
March 28, 1988 and the Appellants did take a timely Appeal from
the Board's decision on April 20, 1988.

The Appellants aver that the provisions of these acts
apply to this case since the effective date of these bills
occurred during the time in which the Appeal was pending, are the

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law of the jurisdiction and are to be applied as the law of the
case by the reviewing body, whether it be the Zoning Commissioner
or the Board of Appeals, to the application of the Petitioner to
utilize its property with an expansion whether as a housing or
nursing care facility for the elderly. That the Board did not
consider either of those bills is clear from the testimony taken
at the hearing at T91 through T94.

It is clearly new legislation, however, it was not
considered and could not have been considered by the Board of
Appeals in rendering its decision and as it indisputably applies
to Petitioner's proposed use for the continued and proposed use of
the property, we would argue that the Court should take judicial
notice of the effective date and applicability of those two Bills
as codified in the Zoning Regulations of Baltimore County Code and
remand the case for consideration under those two Bills, including
whether or not the County departments by comment agree or disagree
that the Petitioner's proposed use is in compliance with those
regulations.

ISSUE TWO

That the County Board of Appeals acted in an arbitrary
and capricious manner when it: (a) determined that RTA did not
apply to the residential transition area, requirements did not
apply to the subject property; or (b) that the subject property
was exempt from residential transition area requirements because
it was a church use which was petitioned for by the Petitioner and

3

a use exempt from residential transition area requirements.

ARGUMENT

The Baltimore County Zoning Regulations, by Bill No. 100 passed in 1970 and Bill No. 124 passed in 1981, established restrictions on dwelling types or other use restrictions applicable to DR zones. The property in question in this case is DR 5.5 and lies within 300 feet of the Appellants' individual properties as well as the adjacent residential uses on Chesapeake Avenue, Florida Road and Georgia Court. In pertinent part, the RTA requirements would restrict the maximum height of any building to 35 feet or the maximum width or length of any elevation of detached building or group of attached buildings to be 130 feet or require setbacks from the property lines of 75 feet from the front or side and 150 feet from the rear of any proposed building.

If the RTA applies to this property, its addition to existing structure in excess of 400 feet would be prohibited by the residential transition area requirements, not to mention the requirements for front, side and rear yard setbacks under the proposed construction by the Petitioner indicated on Plan A and Plan B of the Petitioner.

RTA regulations are found in Baltimore County Zoning Regulations 1.B.01.1.b. generally and the exceptions to RTA are found in 1.B.01.1.c.

The Petitioners claimed to be exempt under 1.B.01.1.c.4., which states:

4

"An addition to an existing church or other building for religious worship, including parking areas, an driveway, provided all other applicable zoning regulations, including setback, parking, and screening requirements, are maintained. [Bill No. 109, 1982.]"

Susan Duell, called as Petitioner's witness, testified that she was Assistant Administrator at the Presbyterian Home (T25) for 11 years; that the home only services Presbyterian members in Maryland for five years previous to admission (T26); that there were numerous activities and that the parties utilized a dining room where they were fed (T29); and that there were 22 infirmary beds (T32); and that it was a closed housing situation; and that the home had a Certificate of Need from the State of Maryland (T33) for the nursing homes; that three meals a day were provided (T34); and that facilities were available and offered for laundry to be done for them (T34); and that the home employed between 44 and 45 workers (T35); that she considered the building to be a religious building because it had chapel services (T44); and that all registrants had to be Presbyterian in order to qualify for admission (T44). Further, that the home provided both domiciliary services and convalescent care (T45).

Mr. Frederick William Baukhages, an associate of Baukhages and Associates, an architect, next testified as Petitioner's witness. Mr. Baukhages testified (T52) that the existing building is over 400 feet long and this would add an additional 40 or 33 feet to approximate length of 442 feet, not including the width of the property (T52). Mr. Baukhages further

5

testified that the proposed use was an institutional use (T62).

The Petitioners also produced Ralph Ensor, a member of the Board of Directors and Chairman of the Building and Grounds Committee, who had been active in the home for the time going back to the original special exception hearing in 1955 for the 1957 addition and also the 1957 additions (T75); that he attended the Presbyterian Church located across the street (T81) which had six employees (T82).

The Protestants produced Hillary Richmon, a planner with the Office of Planning and Zoning, who held the opinion that the Presbyterian Home would be an institutional type facility (T87), which would be interpreted to be a nursing home (T88). Nursing Homes, in her opinion, had to conform to RTA (T99) and that nursing homes allow domiciliary or comprehensive care often times, and to her the key thing was that they provide congregate meals and not separate housekeeping units (T99).

The Baltimore County Zoning Regulations, as part of the Baltimore County Code, in Section 1.B.01.B.7. provides that, "The provisions of Section 307 of these regulations are not applicable to the requirements of this sub-subparagraph."

The Board may not grant an exception or variance where a statute or ordinance would be violated (Backus vs County Board of Appeals for Montgomery County, 224 Md 28, 166 A 2d 241 [1961]; Heath vs Mayor and City Council of Baltimore, 187 Md 296, 49 A 2d 799 [1946]) and a prior exception to or variance from a zoning

6

ordinance granted by a municipality does not control the granting of a subsequent exception or variance. Marino vs City of Baltimore, 215 Md 206, 137 A 2d 198 (1958).

While it is clear that the original construction of the Presbyterian Home and the 1957 additions preceded the imposition of any RTA controls on the County and, in fact the 1977 addition preceded the most recent RTA conditions applied on Baltimore County, the RTA exists to create harmonious development of nonresidential uses in residential areas so that there is an appropriate buffer between residential and nonresidential uses in a DR zone as well as to prevent the nonresidential uses from being so large in scale as to overwhelm the nearby residential units. Thus the restrictions in the RTA provisions setting a maximum height of a building of 35 feet and a maximum width or length of any detached building to be a maximum of 130 feet in an RTA zone in addition to the 75 foot front and side yard setbacks from property lines and the 150 foot rear yard setback, are to allow reasonable development of residential property for nonresidential uses which the County Council specifically provided could not be the subject of a variance under Section 307.

With regard to the Presbyterian Home, while it does have a chapel within the building, its principal use fairly stated would not be as a church but rather reflect what the actual use of the building is, a domiciliary care and convalescent care and life support facility for elderly citizens. That the owners of the

7

property further restrict applicants to those members of the Presbyterian Church who are of at least 65 years of age and in excellent health, have little to do with the use of the land per se.

The exceptions provided for to the RTA units in pertinent parts, Sections 5 and 6, and clearly are inapplicable to this addition of which no part will be devoted to religious worship but rather will provide 27 additional living units within the facility. Section 4, which describes additions to existing church or other building for religious worship, expressly states that the addition shall be for religious worship and clearly the institutional use here found by the Petitioner's Administrator, architect and Ms. Richmon for the Protestants provides the certainty that the home and its addition are housing facilities, including convalescent care for those who are ill or elderly citizens of Baltimore County of a particular religious denomination. The additions are to a home which provides three meals a day, laundry service, maid service, and living facilities for the elderly residents, four functions not normally associated with religious worship, per se.

Therefore, a clear reading of the exceptions to RTA will reveal that this property does not fall within one of these stated exceptions and cannot be, in the words of Petitioner's counsel, a non-conforming RTA (T3) since the portion of the property which would antedate the RTA requirements was not the subject of this

8

Petition except that the length of the overall building to which the addition was proposed to be made would properly be considered to see if it would conform to the RTA requirements for overall length and width of the building.

Once that it done it is clear that any addition to this facility must run afoul of the requirements of RTA for the existing building as well over 400 feet long, not including the width which varies along the length of the structure, depending on which portion of the site plan is reviewed. It is also clear that, without an ability to grant a variance, which was not requested in the Petition, from the requirements of RTA that, once RTA applies to the property, the addition itself, regardless of whether it is under Plan A or Plan B, will yield an overall length and width of the building in excess of those permitted by RTA in the first instance.

Therefore, the Board in approving the plan erred in exempting it from RTA or, in the alternative finding that it met with the requirements of RTA, for the reasons stated.

ISSUE THREE

That the Board was arbitrary and capricious in finding that the provisions of Section 502.1. of the Baltimore County Zoning Regulations relating to special exceptions were met by the Petitioner on the evidence produced.

ARGUMENT

That the facts brought out during the hearing developed

9

that the present proposed use of the property was by a building which would exceed the requirements of RTA and create a building which was more than 442 feet long and at various widths situated on less than one-half of the acreage of the parcel. The pertinent provisions of Section 502.1. which were not met by the Petitioner had to do with the concentration of population, interfere with adequate light and air, be inconsistent with the purposes of the property's zoning classification or in any other way inconsistent with the spirit and intent of the Zoning Regulations.

Faced with the spectre of a multi-story addition immediately across the street from their residential dwellings, the Appellants protested the proposal of the Presbyterian home because it violated, in their opinion, the regulations concerning residential transition areas and represented an overcrowding of the land as well as being inconsistent with the Zoning Regulations generally and the spirit and intent of the Regulations, which call for the harmonious development of nonresidential uses on residential property in a residential zone.

Any applicant must show that the grant of an exception must be in harmony with the general plan, would not have an adverse effect on health or safety and would not be detrimental to adjacent properties in the general neighborhood. Richmond Corp. vs Board of County Commissioners of Prince George's County, 254 Md 244, 255 A 2d 398 (1969). Turner vs Hammond, 270 Md 41, 310 A 2d 543 (1973).

10

SUMMARY

The Protestants urge this Honorable Court, after consideration of Memoranda and argument of counsel, to reverse the decision of the Board of Appeals of Baltimore County and remand the case for further proceedings consistent with the Court's opinion.

Respectfully Submitted,

Michael P. Tanczyn
MICHAEL P. TANCZYN, ESQ.
Attorney for Appellants
Suite 106, 606 Baltimore Avenue
Towson, Maryland 21204
Telephone: (301) 296-8823

I HEREBY CERTIFY that, on this 24th day of June, 1988, a copy of the foregoing Appellants' Memorandum of Law was mailed, postage prepaid, to John B. Howard, Esq. and H. Barrett Peterson, Jr., Esq. at Cook, Howard, Downes & Tracy, 210 Allegheny Avenue, Towson, Maryland, 21204, attorneys for the Appellee; and to Phyllis Cole Friedman, Esq., People's Counsel for Baltimore County, Old Courthouse, Room 223, Towson, Maryland, 21204; and to Baltimore County Board of Appeals, Old Courthouse, Room 200, Towson, Maryland, 21204.

Michael P. Tanczyn
MICHAEL P. TANCZYN, ESQ.

11

UPON RECEIPT OF THIS NOTICE, Counsel shall contact each other immediately to conform calendar. Chain of not receiving notice will not constitute reason for postponement.

ALL OTHER MATTERS IN THIS CASE, IF YOU DESIRE TO SUBMIT, PLEASE CONTACT CIVIL ASSIGNMENT.

RECEIVED
COUNTY BOARD OF APPEALS
JUNE 1, 1988

IN THE MATTER OF THE APPLICATION OF PRESBYTERIAN HOME OF MD., INC. FOR SPECIAL HEARING ON PROPERTY LOCATED ON THE NORTHWEST CORNER OF GEORGIA CT. AND FLORIDA AVE. (400 GEORGIA COURT) 9th ELECTION DISTRICT 4th COUNCILMANIC DISTRICT

MICHAEL RUBY, ET AL, PLAINTIFFS

ZONING FILE NO. 88-4-SPH

CERTIFIED COPIES OF PROCEEDINGS BEFORE THE ZONING COMMISSIONER AND THE BOARD OF APPEALS OF BALTIMORE COUNTY

TO THE HONORABLE, THE JUDGE OF SAID COURT:

And now come Lawrence E. Schmidt, Henry H. Lewis and Thomas J. Bollinger, constituting the County Board of Appeals of Baltimore County, and in answer to the Order for Appeal directed against them in this case, herewith return the record of proceedings had in the above entitled matter, consisting of the following certified copies or original papers on file in the office of the Zoning Department of Baltimore County:

No. 88-4-SPH

May 12, 1987

Petition of Presbyterian Home of Md., Inc., for special hearing to approve either (1) the expansion of the existing convalescent home as shown on the plat to accompany this petition as an exception to residential transition pursuant to Sec. 1801.10 (4); or (2) the expansion of not more than 25% of the ground flr. area of existing convalescent home pursuant to Sec. 104 in that said convalescent home is nonconforming to the Residential Transition Area requirements; and, further, that said expansion as permitted under (1) or (2) above be approved by amending or expanding the special exception granted in Zoning Commissioner of Balto. County Case No. 3624-X.

May 12

Order of Zoning Commissioner directing advertisement and posting of property - date of hearing set for July 6, 1987, at 11:00 a.m.

MICHAEL RUBY
CARL WANNEN, JR., ESQ.
Appellants

V.

PRESBYTERIAN HOME OF MD., INC.
Appellee

Case File No. 88-4-SPH

IN THE CIRCUIT COURT
FOR BALTIMORE COUNTY

AT LAW

Docket No. 55

Folio No. 227

File No. 88-CG-1827

RESPONSE TO MOTION FOR ATTORNEY FEES AND COSTS

Appellants Michael Ruby, et. al., in proper person, respond to Appellee Presbyterian Home of Maryland, Inc.'s request for Order awarding costs and attorney fees, and say:

1. Appellants agree with the facts contained in paragraphs one through 3;
2. Appellants disagree with the allegation in paragraph 4, contending instead that Appellants' actions are designed to prevent the Appellee's construction forever;
3. Appellants disagree with the statements made in paragraph 5, contending instead that the postponement was requested and granted because it was necessary for the preparation of Appellants' case;
4. Appellants disagree with the statements made in paragraph 6 which slanderously accuse the Appellants of acting in bad faith, contending instead that the Appellants are a minority group who appeal an administrative decision as a minority group.

5. Appellants again disagree with the characterization that the appeal is unnecessary and has been taken in bad faith, contending instead that the County Board of Appeals' decision is arbitrary and capricious.

WHEREFORE, Appellants Michael Ruby, et. al., respectfully submit that the Appellee's Motion for Attorney Fees and Costs be Dismissed because:

The motion has been filed in an untimely manner since no determination has been made that the appeal is unnecessary;

No one who avails himself of the right to seek redress in a Maryland court of law should be threatened or punished merely for exercising that right.

Michael Ruby
7 Florida Road, Towson MD 21204

I HEREBY CERTIFY that on this 31 day of May, 1988, a copy of the foregoing Notice of Appeal was served on the Administrative Secretary, County Board of Appeals, Room 200, Courthouse, Towson, MD 21204; and a copy mailed to H. Barritt Peterson, Jr., Esq., Cook, Howard, Downes & Tracy, 210 Allegheny Ave., Towson, MD 21204.

Michael Ruby

MICHAEL RUBY
CARL WANNEN, JR., ESQ.
Appellants

V.

PRESBYTERIAN HOME OF MD., INC.
Appellee

Case File No. 88-4-SPH

IN THE CIRCUIT COURT
FOR BALTIMORE COUNTY

AT LAW

Docket No. 55

Folio No. 227

File No. 88-CG-1827

ORDER

Appellants Michael Ruby, et. al., in proper person, having satisfactorily answered Appellee's Presbyterian Home of Maryland, Inc.'s request for Order awarding costs and attorney fees, it is this _____ day of _____, 1988

ORDERED that the Appellee's Motion shall be Dismissed for the reasons stated in the Appellants' Response.

Judge

Presbyterian Home of Md., Inc.
Case No. 88-4-SPH

June 18, 1987

June 19

June 8

June 8

July 6

July 22

July 30

August 7

August 20

September 21

February 18, 1988

March 22

April 19

April 20

April 28

May 19

May 19, 1988

Certificate of Publication in newspaper - filed

Certificate of Posting of property - filed

Comments of Baltimore County Zoning Plans Advisory Committee - filed

Comments of Baltimore County Director of Planning - filed

At 11:00 a.m. hearing held on petition by Zoning Commissioner

Order of Zoning Commissioner that the Petition for Special Hearing is GRANTED, subj. to restrictions.

Amended Order of the Zoning Commissioner.

Notice of Appeal to the C.B. of A. from Phyllis C. Friedman, People's Counsel for Balto. County.

Notice of Appeal to the C.B. of A. from Michael Ruby, et al.

Notice of Dismissal of Appeal by Phyllis C. Friedman, People's Counsel for Baltimore County.

Hearing on appeal before County Board of Appeals

Order of the Board ordering that the amendment to the site plan in Case No. 3624-X to expand the existing convalescent home be approved and as such, the Petition for Special Hearing is GRANTED, subj. to restrictions.

Order for Appeal filed in the Circuit Ct. for Baltimore County by Michael Ruby, et al.

Certificate of Notice sent to interested parties

Petition to accompany Order for Appeal filed in the Circuit Ct. for Baltimore County.

Transcript of testimony filed

Petitioner's Exhibit No. 1 - Plan "A", Preferred Plan

" " " 2 - Plan "B"

" " " 3 - F.W. Baukhages Credentials

Appellant's Exhibit No. 1 - Proposed Amendments to Balto. Co. Zon. Regs. concerning Housing for the Elderly and Life Care Facilities

" " " 2 - Copy of Bill 19-88, 2/16/88

" " " 3 - Individual Survey of Owners

Record of proceedings filed in the Circuit Ct. for Baltimore County.

Presbyterian Home of Md., Inc.
Case No. 88-4-SPH

Record of proceedings pursuant to which said Order was entered and upon which said Board acted are hereby forwarded to the Court, together with exhibits entered into evidence before the Board. However, all tangible material or evidence of an unwieldy or bulky nature will be retained in the Board of Appeals' office, and upon request of the parties or the Court will be transmitted to the Court by whomever institutes the request.

Respectfully submitted,

June Holmen
County Board of Appeals of Baltimore County

cc: John B. Howard, Esq.
Michael Ruby
Arnold Jablon, Esq.

MICHAEL RUBY
CARL WANNEN, JR., ESQ.
Appellants

V.

PRESBYTERIAN HOME OF MD., INC.
Appellee

Zoning Case File No. 88-4-SPH

IN THE CIRCUIT COURT
FOR BALTIMORE COUNTY

AT LAW

Docket No. 55

Folio No. 227

Case No. 88CG-1827

PETITION ON APPEAL

Now come co-appellants Michael Ruby and Carl Wannan, in proper person, having heretofore filed a Notice of Appeal from the opinion and Order of the County Board of Appeals dated 22 March, 1988 in the above captioned matter, in compliance with Maryland Rule B-26, files this Petition on Appeal setting forth the grounds upon which this Appeal is taken, viz:

1. The Board of Appeals had no legally sufficient evidence upon which to base its conclusion that the amendment to the special exception as requested falls within the Residential Transition Area exception for existing churches or other buildings for religious worship as set forth in Section 1801.1.B.1.2.4 of the Baltimore County Zoning Regulations, and;
2. The Board of Appeals had no legally sufficient evidence upon which to base its conclusion that the amendment to the special exception as requested met the conditions of Section 502.1 or that its grant is in the public interest as required with the intent of the Baltimore County Zoning Regulations, and therefore their Order passed herein is illegal, arbitrary and capricious.

WHEREFORE, co-appellants pray that the Order of the County Board of Appeals dated 22 March, 1988 be reversed and the amendment to the special exception be denied.

RECEIVED
COUNTY BOARD OF APPEALS
1988 APR 28 A 11:20

Michael Ruby
Carl Wannan Jr.
Towson MD 21204

MICHAEL RUBY
CARL WANNEN, JR., ESQ.
Appellants

v.

PRESBYTERIAN HOME OF MD., INC.
Appellee

Zoning Case File No. 88-4-SPH

IN THE CIRCUIT COURT
FOR BALTIMORE COUNTY

AT LAW

Docket No. 53

Folio No. 250

Case No. 88CG 1050

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PETITION ON APPEAL

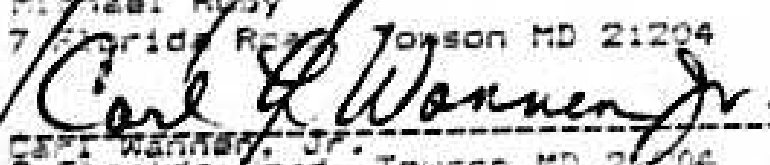
Now come co-appellants Michael Ruby and Carl Wannen, in proper person, having heretofore file a Notice of Appeal from the Opinion and Order of the County Board of Appeals dated 22 March, 1988 in the above captioned matter, in compliance with Maryland Rule B-2(a), files this Petition on Appeal setting forth the grounds upon which this Appeal is taken, viz:

1. The Board of Appeals had no legally sufficient evidence upon which to base its conclusion that the amendment to the special exception as requested falls within the Residential Transition Area exception for existing church or other building for religious worship as set forth in Section 1801.1.B.1.c.4 of the Baltimore County Zoning Regulations, and:

2. The Board of Appeals had no legally sufficient evidence upon which to base its conclusion that the amendment to the special exception as requested met the conditions of Section 502.1 or that its grant is in the public interest and consistent with the intent of the Baltimore County Zoning Regulations, and therefore their Order passed herein is illegal, arbitrary and capricious.

WHEREFORE, co-appellants pray that the Order of the County Board of Appeals dated 22 March 1988 be reversed and the amendment to the special exception be denied.


Michael Ruby
7 Florida Road, Towson MD 21204


Carl Wannen, Jr.
9 Florida Road, Towson MD 21204

RECEIVED
COUNTY BOARD OF APPEALS

1988 APR 28 A 11:20

I HEREBY CERTIFY that on this 20 day of April, 1988, a copy of the foregoing Petition on Appeal was served on the Administrative Secretary, County Board of Appeals, Room 200, Courthouse, Towson, MD 21204; and a copy mailed to John B. Howard, Esq., Cook, Howard, Downes & Tracy, 210 Allegheny Ave., Towson, MD 21204.

Michael Ruby

IN THE MATTER OF
THE APPLICATION OF
PRESBYTERIAN HOME OF MD., INC.
FOR SPECIAL HEARING ON PROPERTY
LOCATED ON THE NORTHWEST CORNER
OF GEORGIA COURT AND FLORIDA AVENUE
(400 GEORGIA COURT)
9th ELECTION DISTRICT
4th COUNCILMANIC DISTRICT

IN THE
CIRCUIT COURT
FOR
BALTIMORE COUNTY
AT LAW

MICHAEL RUBY, ET AL, PLAINTIFFS
ZONING FILE NO. 88-4-SPH

CG Doc. No. 55
Folio No. 227
File No. 88-CG-1827

CERTIFICATE OF NOTICE

Mr. Clerk:

Pursuant to the provisions of Rule B-2(d) of the Maryland Rules of Procedure, Lawrence E. Schmidt, Henry H. Lewis and Thomas J. Bollinger, constituting the County Board of Appeals of Baltimore County, have given notice by mail of the filing of the appeal to the representative of every party to the proceeding before it; namely, John B. Howard, Esq., Cook, Howard, Downes & Tracy, 210 Allegheny Ave., Towson, Md. 21204, Counsel for Petitioner; Michael Ruby, 7 Florida Ave., Towson, Md. 21204, Plaintiff; Carl Wannen, 9 Florida Ave., Towson, Md. 21204; and Arnold Jablon, Esq., Court House, Towson, Md. 21204, County Attorney for Baltimore County, a copy of which Notice is attached hereto and prayed that it may be made a part thereof.

June Holmen
June Holmen
County Board of Appeals of Baltimore
County, Rm. 200, Court House,
Towson, Md. 21204
494-3180

Presbyterian Home of Md., Inc.
Case No. 88-4-SPH

I HEREBY CERTIFY that a copy of the foregoing Certificate of Notice has been mailed to John B. Howard, Esq., Cook, Howard, Downes & Tracy, 210 Allegheny Ave., Towson, Md. 21204, Counsel for Petitioner; Michael Ruby, 7 Florida Ave., Towson, Md. 21204, Plaintiff; Carl Wannen, 9 Florida Ave., Towson, Md. 21204; and Arnold Jablon, Esq., Court House, Towson, Md. 21204, County Attorney for Baltimore County, on this 20th day of April, 1988.

June Holmen
June Holmen
County Board of Appeals of Baltimore
County

County Board of Appeals of Baltimore County

Room 200 Court House
Towson, Maryland 21204

(301) 494-3180
April 20, 1988

Mr. Michael Ruby
7 Florida Ave.
Towson, Md. 21204
Dear Mr. Ruby:

Re: Case No. 88-4-SPH
Presbyterian Home of Md., Inc.

In accordance with Rule B-7(a) of the Rules of Procedure of the Court of Appeals of Maryland, the County Board of Appeals is required to submit the record of proceedings of the appeal which you have taken to the Circuit Court for Baltimore County in the above-entitled matter within thirty days.

The cost of the transcript of the record must be paid by you. Certified copies of other documents necessary for the completion of the record must also be at your expense.

The cost of the transcript, plus any other documents, must be paid in time to transmit the same to the Circuit Court not later than thirty days from the date of any petition you file in court, in accordance with Rule B-7(a).

Enclosed is a copy of the Certificate of Notice which has been filed in the Circuit Court.

Very truly yours,

June Holmen
June Holmen, Secretary

Enclosure
cc: Carl Wannen

County Board of Appeals of Baltimore County

Room 200 Court House
Towson, Maryland 21204
(301) 494-3180

April 20, 1988

John B. Howard, Esq.
Cook, Howard, Downes & Tracy
210 Allegheny Avenue
Towson, Md. 21204

Dear Mr. Howard:

Re: Case No. 88-4-SPH
Presbyterian Home of Md., Inc.

Notice is hereby given, in accordance with the Rules of Procedure of the Court of Appeals of Maryland, that an appeal has been taken to the Circuit Court for Baltimore County from the decision of the County Board of Appeals rendered in the above matter.

Enclosed is a copy of the Certificate of Notice.

Very truly yours,

June Holmen
June Holmen, Secretary

Encl.
cc: Arnold Jablon, Esq.
P. David Fields
James Howell
J. Robert Haines
Ann Mastarowicz
James E. Dyer
Docket Clerk

MICHAEL RUBY
CARL WANNEN, JR., ESQ.
Appellants

IN THE CIRCUIT COURT
FOR BALTIMORE COUNTY
AT LAW

PRESBYTERIAN HOME OF MD., INC.
Appellee

Docket No. 55
Folio No. 227
File No. 88-CG-1827

Zoning Case File No. 88-4-SPH

NOTICE OF APPEAL

Please note an appeal from the Opinion and Order of the County Board of Appeals dated 22 March, 1988 in the above captioned matter.
A Petition On Appeal will be filed in this matter within 10 days.

Michael Ruby
Michael Ruby
Florida Road, Towson MD 21204
Carl Wannen, Jr.
Carl Wannen, Jr.
9 Florida Road, Towson MD 21204

I HEREBY CERTIFY that on this 19 day of April, 1988, a copy of the foregoing Notice of Appeal was served on the Administrative Secretary, County Board of Appeals, Room 200, Courthouse, Towson, MD 21204; and a copy mailed to John B. Howard, Esq., Cook, Howard, Downes & Tracy, 210 Allegheny Ave., Towson, MD 21204.

Michael Ruby
Michael Ruby

County Board of Appeals of Baltimore County

Room 200 Court House
Towson, Maryland 21204
(301) 494-3180

January 14, 1988

NOTICE OF POSTPONEMENT AND REASSIGNMENT

NO POSTPONEMENTS WILL BE GRANTED WITHOUT GOOD AND SUFFICIENT REASONS. REQUESTS FOR POSTPONEMENTS MUST BE IN WRITING AND IN STRICT COMPLIANCE WITH BOARD RULE 2(b). NO POSTPONEMENTS WILL BE GRANTED WITHIN FIFTEEN (15) DAYS OF SCHEDULED HEARING DATE UNLESS IN FULL COMPLIANCE WITH RULE 2(c), COUNTY COUNCIL BILL NO. 59-79.

CASE NO. 88-4-SPH

PRESBYTERIAN HOME OF MD., INC.

NW/cor. Georgia Ct. and Florida Avenue
(400 Georgia Court)

9th Election District
4th Councilmanic District

SPH -to amend site plan in Case 3624-X
to permit expansion of existing convalescent home

7/22/87 -Z.C. GRANTED Petition for Special
Hearing w/restrictions

After consideration of additional correspondence received from the Appellant in this case, the Board will reverse its earlier decision regarding this postponement request and will GRANT THE POSTPONEMENT from the scheduled hearing date of January 26, 1988, and will reschedule this hearing to February 18, 1988.

REASSIGNED FOR:

THURSDAY, FEBRUARY 18, 1988 at 12:00 noon

cc: John B. Howard, Esquire Counsel for Petitioner
Michael Ruby Appellant/Protestant
Carl Wannen, Esquire " "
Presbyterian Home of Md., Inc. Appellee/Petitioner
Phyllis C. Friedman People's Counsel for Baltimore County
P. David Fields
James G. Howell
J. Robert Haines
Ann M. Mastarowicz
James E. Dyer
Robyn Clark
Arnold Jablon, County Attorney

Kathleen C. Weidenhammer
Administrative Secretary

10/16/87 - Following notified of hearing set for Tues. Jan. 26, '88, at 10 a.m.:

John B. Howard, Esq.
Michael Ruby
Carl Wannen
Presbyterian Home of Md., Inc.
Phyllis Friedman
Norman G. Carter, J. Howell
R. Haines, A. Mastarowicz, J. Dyer, B. duBois
R. Clark

1/07/88 -Postponement requested 1/06/88 by co-Appellant- Carl Wannen;
request denied 1/07/88 by WTH.

1/14/88 -After further consideration of additional correspondence from
appellant -POSTPONEMENT granted; rescheduled to February 18,
1988 at 12 noon; above notified w/changes as indicated.

DESCRIPTION FOR SPECIAL EXCEPTION-TOWSON PRESBYTERIAN HOME:

Beginning for the same at a point formed by the intersection of the west side of Florida Road with the north side of Georgia Court, thence binding along the north side of said Georgia Court North 78 degrees 09 minutes 00 seconds West 605.88 feet to the east side of Dixie Drive, thence binding thereon North 23 degrees 23 minutes 41 seconds East 356.43 feet thence South 76 degrees 23 minutes 00 seconds East 544.00 feet to a point on the west side of said Florida Road, thence binding thereon South 13 degrees 26 minutes 00 seconds West 332.57 feet to the place of beginning.

Containing 4.505 acres of land more or less and being located in the Ninth Election District of Baltimore County, Maryland.



IN RE: PETITION SPECIAL HEARING
NW/corner of Georgia Court and
Florida Avenue (400 Georgia
Court) - 9th Election District
Presbyterian Home of Maryland,
Inc.,
Petitioner *

BEFORE THE
ZONING COMMISSIONER
OF BALTIMORE COUNTY
Case No. 88-4-SPH

Petitioner *

AMENDED ORDER

It is ORDERED by the Zoning Commissioner of Baltimore County, this 30th day of July, 1987, that Condition Precendent 2 shall be deleted and in its place the following condition precedent shall be adopted and made a part of the Findings of Fact and Conclusions of Law rendered on July 22, 1987:

2. No further expansion of the convalescent home may be permitted by further amendments to the site plan filed in Case No. 3624-X, and any and all future uses of the subject site may only occur in compliance with the zoning regulations then in effect.

Zoning Commissioner of
Baltimore County

AL/srl

cc: John B. Howard, Esquire

Mr. Michael Ruby

Mr. Carl Wannen

People's Counsel

ORDER RECEIVED FOR FILING

Date 7/29/87
By [Signature]

LAW OFFICES
COOK, HOWARD, DOWNES & TRACY
210 ALLEGHENY AVENUE
P.O. BOX 5517
TOWSON, MARYLAND 21204

July 29, 1987

Arnold E. Jablon
Zoning Commissioner for
Baltimore County
1st Floor, County Office Building
Towson, Maryland 21204

Re: Case No. 88-4-SPH
Presbyterian Home of Maryland, Inc.

Dear Mr. Jablon:

I am writing to respectfully request reconsideration of the language contained in Paragraph 2 of the restrictions on page 3 of the Order (the "Order") that you passed in the above-captioned matter on July 22, 1987. The pertinent language is as follows:

"2. No further expansion shall be permitted on this site."

The evidence adduced at the time of hearing, and correctly recited in your Findings of Fact indicated that the subject Convalescent Home had been located at its Florida Road location since 1930 and that additions thereto had occurred in 1932, 1940, 1957 and 1977. Thus, the addition approved by the subject Order would be the fifth to occur. It is entirely appropriate, therefore, to restrict against any further expansion of the Presbyterian Home in its present configuration and to preclude any further amendments to the special exceptions. Indeed, the Presbyterian Home has no plans whatsoever for future expansion and certainly does not contemplate any needs beyond those which will be addressed by the proposed addition.

Very serious concern has been expressed, however, that, although the intent to preclude any further expansion of the

Arnold E. Jablon
July 29, 1987
Page Two

special exception is clearly stated and appropriate, the actual wording may unwittingly result in a cloud on the Presbyterian Home's title and a substantial impairment of the value of this most valuable asset of the Presbyterian Church. Conceivably, there might be an interpretation that would preclude any reuse of the subject site for other purposes and, therefore, a sale by the Church at a future date; at some point in the future the center of Towson may shift, thus necessitating redevelopment of the Home as a high-rise facility (not unlike Edenwald, a high-rise life care facility located on property formerly owned by Goucher College). Other examples of problems that could occur may relate to possible modernization or redesign of the facility, refinancing, minor additions to accommodate new medical technology for the elderly, etc.

It is most respectfully requested therefore, that the restriction be modified in a manner that would address the concerns expressed by the neighboring property owners and in keeping with your intent to preclude any further expansion of the existing facility.

One suggestion would be the following:

"2. No further expansion of the Convalescent Home may be permitted by further amendments to the site plan filed in Case No. 3624-X; and any and all future uses of the subject site may only occur in compliance with the zoning regulations then in effect."

Thank you very much for your careful consideration.

Kind regards.

Sincerely,

John Howard
John B. Howard

JBH/ddr

cc: Mr. Michael Ruby
Mr. Carl Wannen
People's Counsel

IN RE: PETITION SPECIAL HEARING
NW/corner of Georgia Court and
Florida Avenue (400 Georgia
Court) - 9th Election District
Presbyterian Home of Maryland,
Inc.,
Petitioner *

BEFORE THE
ZONING COMMISSIONER
OF BALTIMORE COUNTY
Case No. 88-4-SPH

FINDINGS OF FACT AND CONCLUSIONS OF LAW

The Petitioner herein requests an amendment to the site plan filed in Case No. 3624-X in order to expand the existing convalescent home, as more particularly described on Petitioner's Exhibit 2.

The Petitioner, by Ralph Ensor, Chairman of the Building Committee, appeared and was represented by Counsel. Mr. and Mrs. Michael Ruby and Carl Wannen, nearby property owners, appeared in opposition to the location of the proposed addition and not to the expansion itself.

Testimony indicated that the subject property, presently zoned D.R.5.5 and located at the intersection of Florida Road, Dixie Court, and Georgia Court, has been improved with a convalescent home since 1930. Additions to the home occurred in 1932, 1940, 1957, and 1977. See Petitioner's Exhibit 3. The expansion in 1957 necessitated the request for and subsequent approval of a special exception (Case No. 3624-X).

The Petitioner now wishes to expand from 100 to 127 domiciliary beds. There is a waiting list of 93 individuals, and the need for the additional beds has become paramount. The Petitioner holds regular Sunday services in its chapel, which is affiliated with and recognized by the Presbyterian Church as a formal church entity.

The protestants support the proposed addition, but object to it being located at the east end of the addition constructed in 1977, i.e., 100 feet

from the north property line, 75 feet from the east property line, and 138 feet from the south property line. They expressed concern that the open space and aesthetic comfort which presently exists as they view the site from their homes directly across Florida Road would be destroyed if the addition were constructed where proposed. They believe their concerns would be met if the wing were relocated 50 feet closer to the north property line.

The Petitioner's architect testified that an existing parking lot would have to be removed in order to move the building as suggested by the protestants, which would not be cost effective.

The Petitioner noted that although the residential transition area (R.T.A.) requirements dictate a rear yard setback of 150 feet in contrast to the proposed 100 feet, it believes that the site is an exception by way of Section 1801.1.B.1.c.4, BCZR, as an addition to a building for religious worship, or that the site was developed prior to the adoption of the R.T.A. legislation and is therefore nonconforming.

Inasmuch as the convalescent home and parking areas have been in continuous use since prior to 1970, the first year the R.T.A. requirements were enacted, the use is nonconforming as to the R.T.A. requirements. The intent of the R.T.A. legislation was to protect uses existing as of right or by special exception in residential zones from proposed changes to the neighborhood, a protection from new and different uses which would cause an adverse impact on the existing uses. This is not the case here. The proposed addition, notwithstanding the above conclusion, would at any rate fall within the exception to the R.T.A. requirements, Section 1801.1.B.1.c.4.

Pursuant to the advertisement, posting of the property, and public hearing on this Petition held, and for the reasons given above, the requested amendment should be granted.

ORDER RECEIVED FOR FILING

Date 7/29/87
By [Signature]

Therefore, IT IS ORDERED by the Zoning Commissioner of Baltimore County, this 30th day of July, 1987, that the amendment to the site plan filed in Case No. 3624-X to expand the existing convalescent home be approved and, as such, the Petition for Special Hearing is hereby GRANTED, from and after the date of this Order, subject, however, to the following restrictions which are conditions precedent to the relief granted herein:

1. Petitioner's Exhibit 2 shall be adopted in its entirety and made a part of this Order.
2. No further expansion shall be permitted on this site.

Zoning Commissioner of
Baltimore County

AL/srl

cc: John B. Howard, Esquire

Mr. Michael Ruby

Mr. Carl Wannen

People's Counsel

ORDER RECEIVED FOR FILING

Date 7/29/87
By [Signature]



ARNOLD JABLON
ZONING COMMISSIONER

JEAN M. H. JUNG
DEPUTY ZONING COMMISSIONER

June 30, 1987

John B. Howard, Esquire
210 Allegheny Avenue
Towson, Maryland 21204

RE: PETITIONS FOR SPECIAL HEARING
NW/cor. Georgia Ct. and Florida Ave. (400 Georgia Ct.)
9th Election District - 4th Councilmanic District
Presbyterian Home of Maryland, Inc. - Petitioner
Case No. 88-4-SPH

Dear Mr. Howard:

This is to advise you that \$131.50 is due for advertising and posting of the above property. This fee must be paid before an Order is issued.

THIS FEE MUST BE PAID AND THE ZONING SIGN AND POST RETURNED ON THE DAY OF THE HEARING OR THE ORDER SHALL NOT BE ISSUED.

Do not remove sign from property from the time it is placed by this office until the day of the hearing itself.

Please make the check payable to Baltimore County, Maryland, and remit to Zoning Office, Room 113, County Office Building, Towson, Maryland 21204, before the hearing.

BALTIMORE COUNTY, MARYLAND
OFFICE OF FINANCE - REVENUE DIVISION
MISCELLANEOUS CASH RECEIPT

No. 35956

DATE 7/16/87 ACCOUNT 8-01-615-000

SIGNS & POSTS RETURNED. AMOUNT \$ 131.50

RECEIVED FROM Cook, Howard, Downes & Tracy, 210 Allegheny Ave., P.O. Box 5517, Towson, Md. 21204

ADVERTISING & POSTING RE CASE #88-4-SPH

FOR 8 8659****1315015 806+

VALIDATION OR SIGNATURE OF CASHIER

RE: PETITION FOR SPECIAL HEARING BEFORE THE ZONING COMMISSIONER
NW/Corner Georgia Ct. & Florida Ave. (400 Georgia Ct.), 9th District
PRESBYTERIAN HOME OF MARYLAND, INC., Petitioner
Case No. 88-4-SPH

ENTRY OF APPEARANCE

Please enter the appearance of the People's Counsel in the above-captioned matter. Notices should be sent of any hearing dates or other proceedings in this matter and of the passage of any preliminary or final Order.

Phyllis Cole Friedman
Phyllis Cole Friedman
People's Counsel for Baltimore County

Peter Max Zimmerman
Peter Max Zimmerman
Deputy People's Counsel
Room 223, Court House
Towson, Maryland 21204
494-2188

I HEREBY CERTIFY that on this 12th day of June, 1987, a copy of the foregoing Entry of Appearance was mailed to John B. Howard, Esquire, 210 Allegheny Ave., Towson, MD 21204, Attorney for Petitioner.

Peter Max Zimmerman
Peter Max Zimmerman

John B. Howard, Esquire
210 Allegheny Avenue
Towson, Maryland 21204

May 21, 1987

NOTICE OF HEARING

RE: PETITIONS FOR SPECIAL HEARING
NW/Cor. Georgia Ct. and Florida Ave.
(400 Georgia Ct.)
9th Election District - 4th Councilmanic District
Presbyterian Home of Maryland, Inc.
- Petitioner
Case No. 88-4-SPH

TIME: 11:00 a.m.

DATE: Monday, July 6, 1987

PLACE: Room 106, County Office Building, 111 West Chesapeake Avenue, Towson, Maryland

AJ:med

BALTIMORE COUNTY, MARYLAND
OFFICE OF FINANCE - REVENUE DIVISION
MISCELLANEOUS CASH RECEIPT
No. 32464
DATE 6/23/87 DEBIT 01,615
AMOUNT \$ 300.00
RECEIVED BY Barbara Dwyer
FOR Financing Fee for Special Hearing Item 375
B 8157*****20000000002464
PRESBYTERIAN HOME OF MD, INC.
VALIDATION OR SIGNATURE OF CASHIER

Baltimore County
Office of Planning and Zoning
TOWSON, MARYLAND 21204
(301) 494-3301

S. ERIC DI NENNA
ZONING COMMISSIONER

PETITIONER'S
EXHIBIT 3

June 3, 1977

Mr. Ralph E. Ensor
Chairman of the Building Committee
Presbyterian Home of Maryland, Inc.
Georgia Court and Dixie Drive
Towson, Maryland 21204

RE: Presbyterian Home of Maryland, Inc.
Georgia Court and Dixie Drive -
9th Election District

Dear Mr. Ensor:

Reference is made to your correspondence dated May 25, 1977, in which you request permission to construct a two story addition to the existing Presbyterian Home. Your letter indicates that the existing home contains 38,487 square feet of floor area and that the proposed addition would contain 12,311 square feet.

Inasmuch as the original building was constructed as a result of the granting of a Special Exception, our policy would not normally permit the proposed expansion since it does represent expansion greater than 25 percent. However, in consideration of the use, the need for the use, the building area as related to the overall property ownership, and, most importantly, the fact that the use has existed for many years in close harmony with its residential surroundings, this office will waive our policy and approve the expansion without the necessity of an additional hearing.

If you have any additional questions or if we can be of any further assistance in this matter, please do not hesitate to contact this office.

Very truly yours,

S. Eric Di Nenna
S. ERIC DI NENNA
Zoning Commissioner

SED/JED/scw

cc: Mr. George J. Martinak, Deputy Zoning Commissioner
Mr. James E. Dyer, Zoning Supervisor

CERTIFICATE OF POSTING
ZONING DEPARTMENT OF BALTIMORE COUNTY
Towson, Maryland

88-4-SPH

District: 9th Date of Posting: June 19, 1987
Posted for: Special Hearing
Petitioner: Presbyterian Home of Maryland, Inc.
Location of property: NW/Cor. Georgia Ct. and Florida Ave. 400 Georgia Ct.
Location of Signs: Base sign NW/Cor. Georgia Ct. & Florida Ave. and one sign NE/Cor. Georgia Ct. and Dixie Drive
Remarks:
Posted by: S. J. Banta
Number of Signs: 2 Date of return: June 25, 1987

CERTIFICATE OF PUBLICATION

TOWSON, MD. JUNE 17, 1987

THIS IS TO CERTIFY that the annexed advertisement was published in the TOWSON TIMES, a weekly newspaper printed and published in Towson, Baltimore County, Md., appearing on June 17, 1987.

TOWSON TIMES.

Susan Stuedemann Obrecht
Publisher

59.67

CERTIFICATE OF PUBLICATION

TOWSON, MD. JUNE 18, 1987

THIS IS TO CERTIFY that the annexed advertisement was published in THE JEFFERSONIAN, a weekly newspaper printed and published in Towson, Baltimore County, Md., appearing on June 18, 1987.

THE JEFFERSONIAN,

Susan Stuedemann Obrecht
Publisher

41.83

PROTESTANT'S
EXHIBIT 1

6 July 1987

TO: Mr. Arnold Jablon
Baltimore County Zoning Commissioner

RE: Case # 88-4-SPH
Presbyterian Home of Maryland, Inc.

We, the undersigned neighbors of the Presbyterian Home, are opposed to any expansion as shown on plans A & B submitted by the petitioner.

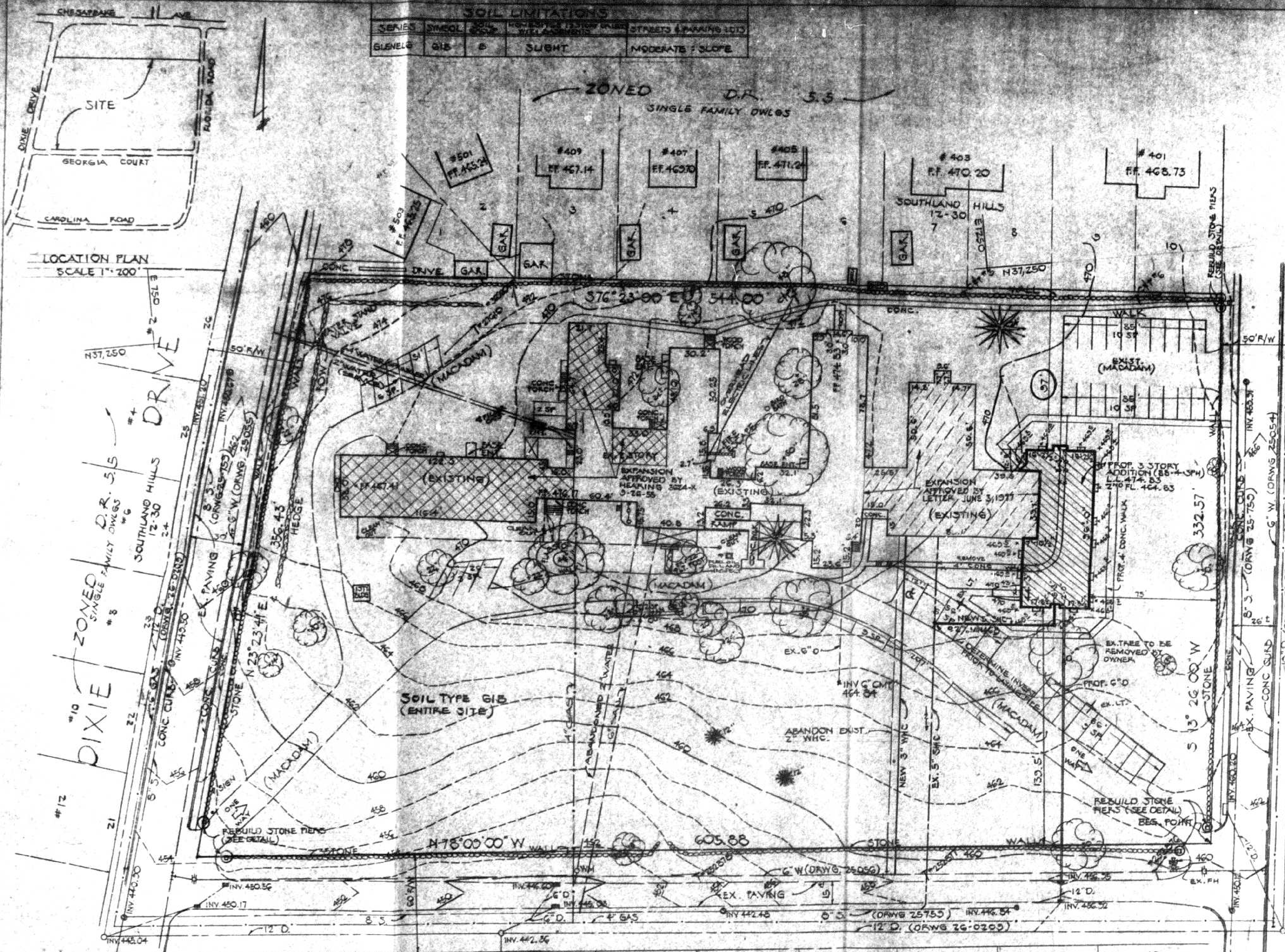
Instead, we are in favor of having the proposed 96' x 40' new wing located no more than 50 feet from the rear property line, conforming with the existing setbacks of the addition approved by letter dated June 3, 1977 and thereby preserving the Home's architectural appearance and the general ambience of the community.

Also, we request that all screening comply with the requirements defined in the Baltimore County Landscape Manual and any exterior lighting should be of a nature so as to minimize any impact upon the surrounding properties.

Name	Address
1. Georgio Chantales-Ruby	7 Florida Rd 6-28-87
2. <u>Theresa</u>	7 Florida Rd 6-28-87
3. Barbara Tawney	5 Florida Rd 6-28-87
4. <u>Barbara</u>	5 Florida Rd 6-28-87
5. <u>Walter</u>	11 Florida Rd. 6/28/87
6. Julie Carter-Lewis	11 Florida Rd. 6/28/87
7. <u>Spith M. Kennedy</u>	13 Florida Road 6/28/87
8. <u>Bruce M. McEly</u>	13 Florida Road 6/28/87
9. <u>Beth Elvira Bond</u>	21 Florida Rd
10. Dana O'Williams	20 Florida Rd 6-28-87
11. Alexandra Williams	20 Florida Rd 6-28-87

2. <u>Agil L. Wanner Jr</u>	9 Florida Rd
3. <u>Luise K. Wanner</u>	9 Florida Rd.
14. Joyce Nuttall	409 Georgia Ct
5. <u>Ed Crawford L. Lauer</u>	414 Georgia Ct
17. <u>Ralph O'Neill</u>	19 Dixie Dr.
18. <u>James Syle</u>	16 Dixie Dr.
19. <u>Booth Syle</u>	16 Dixie Drive
20. <u>Mary C. Ware</u>	14 Dixie Dr
21. <u>Walter d Ward</u>	11
22. <u>Ellen Gutz</u>	12 Dixie Drive
23. <u>Theodore T. Amos</u>	405 Georgia Ct.
24. <u>Clarence R. Amos</u>	405 Georgia Ct.
25. <u>Mrs. P. R. Amos</u>	405 Georgia Ct.
26. <u>George</u>	407 Georgia Ct
27. <u>E. B. Nuttall</u>	409 Georgia Ct.
28. <u>G. Potts</u>	401 Georgia Court

SOIL LIMITATIONS				
SERIES	SYMBOL	DESCRIPTION	STREETS & PARKING LOTS	
GLENELE	G15	S	SLIGHT	MODERATE SLOPE



LOCATION PLAN
SCALE 1"=200'

GEORGIA COURT

CENTRAL DRAFTING & DESIGN, INC.
601 CHARWOOD COURT
EDGEWOOD MD. 21040
679-8719



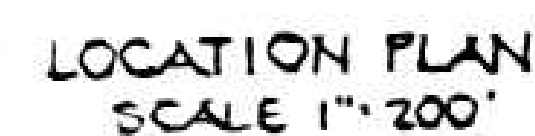
BENCH MARK
X-3156 ELEV. 423.507
R.R. SPIKE IN MACADAM (1/2 E. OF P.C.)
BOSLEY AVE. # HOUSE 1202 1/2

FLORIDA ROAD

FIG. PLAN
400 GEORGIA COURT
TOWSON PRESBYTERIAN HOME
ELECTION DISTRICT NINE
BALTIMORE COUNTY, MARYLAND
SCALE 1"=30'
APRIL 20, 1989

- NOTES:
- EXISTING BUILDING TO REMAIN WITH SPECIAL EXCEPTION FOR CON-
VATES HOME FACILITY (P.L. 91-607) AND
BR-4-SPH.
 - GROSS AREA = 4,505 SQUARE FEET
 - BUILDING AREA:
EXISTING.....70,572 S.F. (3 STORIES)
PROPOSED.....10,783 S.F. (3 STORIES)
TOTAL.....81,355 S.F. (3 STORIES)
 - PARKING REQUIRED = 127 UNITS @ 1 SP./3 UNITS = 43 SPACES
PARKING PROVIDED = 54 SPACES (EXISTING)
 - OWNER:
PRESBYTERIAN HOME OF MARYLAND, INC.
400 GEORGIA COURT
TOWSON, MARYLAND 21204
TEL. 410-271-1222
FAX 410-271-1222
CITY OF BALTIMORE, MARYLAND
6. UNDEVELOPED AREAS TO REMAIN
7. DENSITY: 1 UNIT/1,000 S.F.
 - NO 25% SLOPES, WOODED AREA, STREAM, SPRINGS, FLOOD
PLAINS, HISTORIC BUILDINGS, WETLANDS, CRITICAL AREAS,
ARCHAEOLOGICAL SITES, EROSION, OR OTHER HABITAT OR
HAZARDOUS MATERIALS SITES EXIST
 - ALLOT = 127 X 2,500 S.F.
 - WATERSHED = 23
 - SUBWATERSHED = 55
 - WAIVER FROM C.F. 8 MEETING GRANT 3-16-87, 4-15-88
 - EXEMPTION FROM STORM WATER MANAGEMENT CHAPTER 5-10-88

CASE # 88-4-SPH
RED LINED
PLAN SUBMITTED FOR
APPROVAL OF 97' SETBACK
JULY 1989. SEE LETTER
DATED JUNE 20, 1989.



DIXIE ZONED SINGLE FAMILY DWGS D.R. 5.5 DRIVE

- ZONED D.R. 5.5
SINGLE FAMILY DWLOS

GEOR²GIA

ZONED D.R. 5.5
SINGLE FAMILY DWLGs.

BENCH MARK

X-3156 ELEV. 423.597
R.R. SPIKE IN MACADAM (1/2 E. OF F.C.)
BOSLEY AVE. • HOUSE 1202 1/2

PREPARED BY
HUDKINS ASSOC., INC
101 SHELL BUILDING
200 E. JOFFA ROAD
TOWSON, MARYLAND 21204
828-3060

GENERAL NOTES :

1. ELEVATIONS SHOWN HEREON ARE BASED ON THOSE ESTABLISHED BY THE BALTIMORE COUNTY METROPOLITAN DISTRICT.
2. THE LOCATION OF UTILITIES SHOWN HEREON IS APPROXIMATE, ONLY AND WAS OBTAINED FROM THE BEST INFORMATION AVAILABLE.
3. DEED REF. 690 - 454

LEGEND

STORM DRAINS _____
SANITARY SEWER _____
WATER MAINS _____
GAS MAINS _____
TELEPHONE & ELECTRIC POLES T _____

NOTES

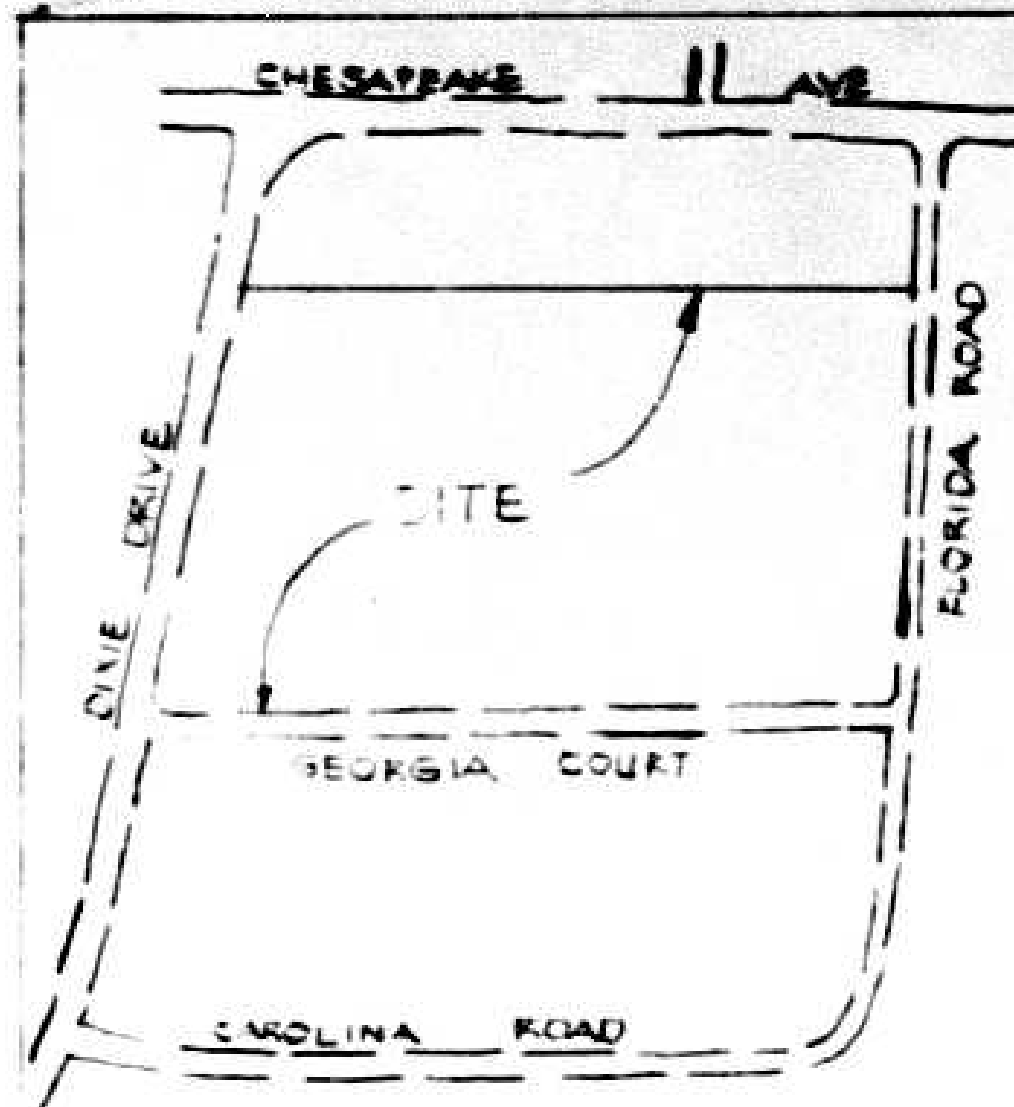
1. EX. ZONING - DR. S. 5
2. AREA - 4.505 AC. ±
3. NO. EX. LIVING UNITS - 100
NO. PROP. LIVING UNITS - 27
TOTAL NO. UNITS - 127
4. PARKING REQUIRED - 127/10 = 13 SPACES
5. PARKING EXISTING - 54 SPACES

PLAN 'A'

PLAN TO ACCOMPANY APPLICATION
FOR SPECIAL EXCEPTION
TOWSON PRESBYTERIAN HOME
ELECTION DISTRICT NINE
BALTIMORE COUNTY, MARYLAND
SCALE 1" = 30'
JANUARY 2, 1987

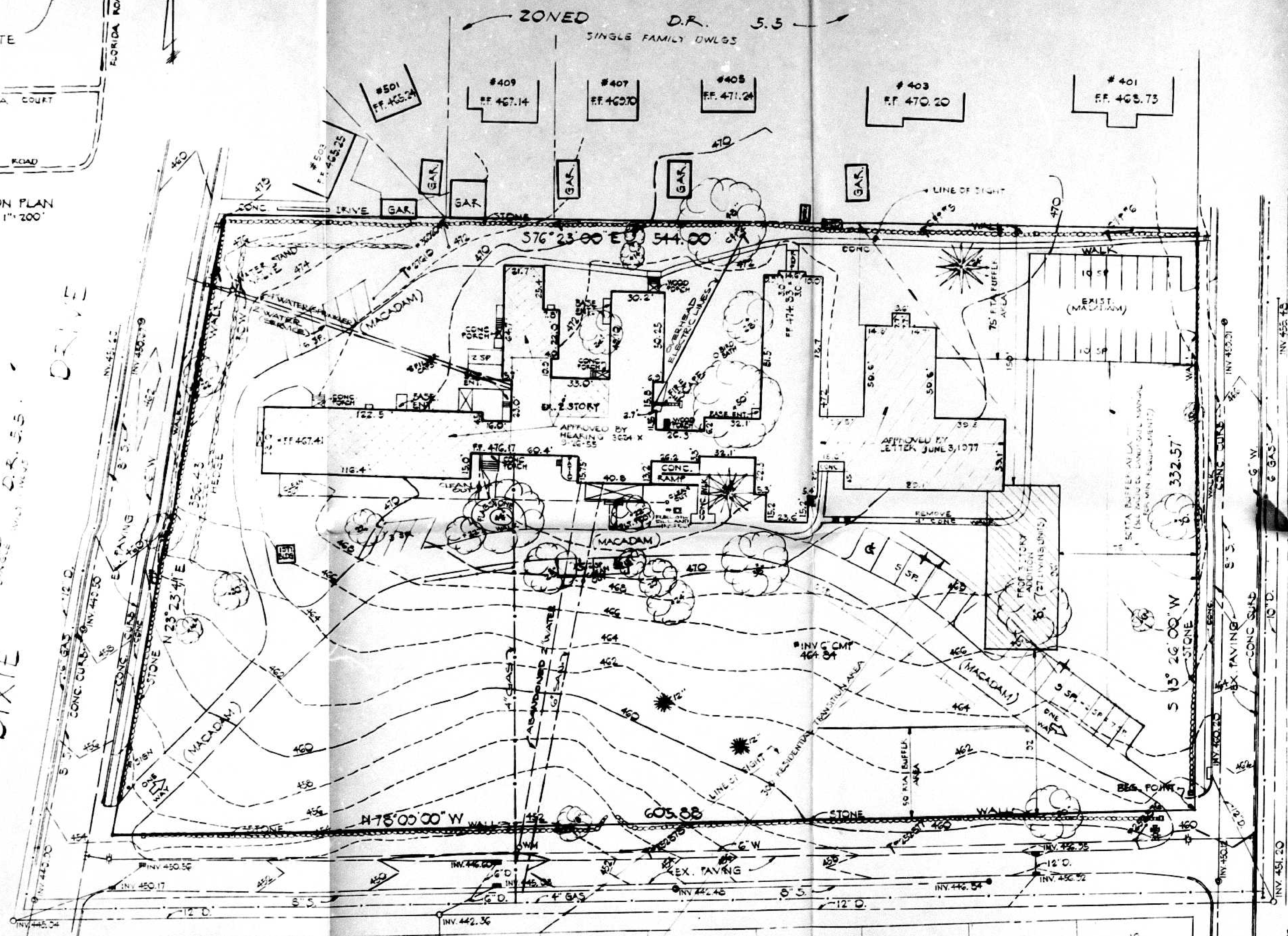
KEY: FEB. 10, 1987
FEB. 17, 1987
FEB. 28, 1987 (SHOW ADJACENT DWLGs. & PREVIOUS CASE NOS.)





LOCATION PLAN
SCALE 1"=200'

DIXIE ZONED D.R. 5.5
SCALE 1"=200'



GEORGIA COURT

COURT

PREPARED BY
HUDKINS ASSOC., INC
101 SHELL BUILDING
200 E. JOFFA ROAD
TOWSON, MARYLAND 21204
828-9060

ZONED D.R. 5.5
SINGLE FAMILY DWLGS.
BENCH MARK
X-3156 ELEV. 423.507
F.C. SPIKE IN MACADAM (16' E. OF F.C.)
BOSLEY AVE. HOUSE 202 1/2



PLAN E
325 88-4-SPH
PLAN TO ACCOMPANY APPLICATION
FOR SPECIAL EXCEPTION
TOWSON PRESBYTERIAN HOME
ELECTION DISTRICT NINE
BALTIMORE COUNTY, MARYLAND
SCALE 1"=30'
JANUARY 2, 1987
REV. FILE 10 1987
FEB. 17, 1987
FEB. 22, 1987 (SHOW ADJACENT DWLGS, PREVIOUS LATE NOTS
AND RTA BUFFER AREAS)
MARCH 20, 1987 REVISE LINE 15 SIGHT AND BUFFER

GENERAL NOTES:
1. ELEVATIONS SHOWN HEREON ARE BASED
ON THOSE ESTABLISHED BY THE BALTIMORE
COUNTY METHUEN DISTRICT
2. THE LOCATION OF UTILITIES SHOWN HEREON
IS APPROXIMATE ONLY AND WAS OBTAINED
FROM THE BEST INFORMATION AVAILABLE.
3. DEED REF. 660-454

LEGEND
STORM SEWER
SANITARY SEWER
WATER MAIN
GAS MAIN
TELEPHONE & ELECTRIC CABLE

NOTES:
1. EX. ZONING D.R. 5.5
2. AREA: 4.505 AC.
3. NO. EX. LIVING UNITS: 100
NO. EX. LIVING UNITS: 100
TOTAL NO. UNITS: 100
4. PARKING REQUIRED: 100 SPACES
5. PARKING EXISTING: 100 SPACES

FLORIDA ROAD
ZONED D.R. 5.5
SINGLE FAMILY DWLGS.