. BEFORE THE . COUNTY BOARD OF APPEALS GORDON K. FAULKNER FOR A SPECIAL EXCEPTION ON FEST SIDE TANYARD ROAD AND BALTIMORE COUNTY FIRCTION DISTRICT CASE NO. 88-240-X 3RD COUNCILMANIC DISTRICT

ORDER OF DISMISSAL

This matter comes before this Board on appeal from a decision of the Zoning Commissioner dated June 5, 1989.

WHEREAS, by letter dated April 16, 1992, the Board of Appeals notified the parties of record in the above-entitled matter that the appeal would be dismissed for lack of prosecution after a period of 30 days; and

WHEREAS, the Board has not received a reply from its letter of

April 16, 1992, within 30 days as requested; THEREFORE, the Board will, on its own Motion, dismiss the within appeal.

IT IS HEREBY ORDERED this ______ day of _____ June the County Board of Appeals of Baltimore County that the abovereferenced appeal in Case No. 88-240-X be and the same is hereby DISMISSED.

COUNTY BOARD OF APPEALS OF BALTIMORE COUNTY

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17 Jackett William T. Hackett, Chairman

Paulkner strip, even under adverse conditions caused by winds and hot weather. (Note: The manufacturer's operating manual for the aircraft gives the total horizontal distance required to clear a theoretical 50-foot obstacle at the end of a runway - in other words, the horizontal distance required to begin the takeoff roll, accelerate to flying speed, become airborne and climb 50 feet. The actual ground roll (runway length needed) is stated as

a percentage of this total distance, and is always less than the In all events, no one who saw the live takeoff and landing demonstrations in June could seriously doubt that the Paulkner strip is more than adequate for the Christien Husky.

obstacle clearance distance.)

THE STRIP - The strip is a grass runway approximately 1300 feet long, oriented on a southwest-northeast axis. Because the runway slopes slightly downward to the southwest, and because of trees to the northeast, takeoffs would be made in a southwesterly direction, while landings would be made in a northeasterly direc-

The State Aviation Administration has given approval to operate the Christien Husky in and out of the Faulkner strip on the sole condition that several trees to the southwest be either removed or topped, a task which can be easily accomplished.

Paulkner proposes to use a "modified straight-in" approach and departure pattern, by which the aircraft would be flown alone

County Board of Appeals of Baltimore County OLD COURTHOUSE ROOM 49

SON MARYLAND 2120

June 18, 1992

David Dowell, Esquire 22 W. Pennsylvania Avenue Towson, MD 21204

RE: Case No. 88-240-X Gordon K. Faulkner

Dear Mr. Dowell:

Enclosed is a copy of the Order of Dismissal issued this date by the County Board of Appeals in the subject matter.

Very truly yours,

Kalaun C Suserlamme Mathleen C. Weidenhammer

encl.

cc: Mr. Gordon K. Faulkner J. Carroll Holzer, Esquire Susan Fischer, Esquire Mr. Jeffrey Blair Reid Mr. Leffrey Blair Reid
Mr. Leffrey Blair Reid
Mr. Lavid Souther
Mr. Kenneth T. Boeley
Mr. Kenneth T. Boeley
Mr. Kenneth Beneley
Greater Sparks-Glence Community Asen.
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Beatler Counsel for Buillione County
P. David Flair
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Docket Clerk - Coning
Arnold Jablon, Director of
Mr. Beatler County
Mr. Beatler County
Mr. Mr. and Mrs. M. J. Cromwell, Jr.

an essentially north-south line immediately after takeoff and immediately prior to landing. This pattern is directly over the Bacon property to the south of the Faulkner property, minimizes noise, and keeps the aircraft away from residences and animals. The use of the strip would be severely limited as fol-

lows.

Pirst, it would be closed to the public, and "x's" would be installed on each end of the strip. In aviation symbology. the letter "x", as seen from the air, indicates that a runway is closed

Second, the Christien Husky is the only aircraft which would be used at the strip. When not in actual use, it would be stored in a hangar, to be tastefully constructed in architectural conformity with the other buildings on the property (that is to say, a brick, Georgian-style building).

Third, since the strip is of the *privately owned, privately used" variety, Faulkner is the only person who would be using it.

Fourth, in keeping with the rural nature of the surroundings, the strip will be maintained in grass, and will not be payed.

Pifth, only one aircraft will be based at the strip (and indeed, the proposed hangar will hold only one aircraft).

Sixth, no fuel, oil or other petroleum will be stored above-ground, under-ground or otherwise at the strip.

TN DE BEFORE THE

PETITION FOR SPECIAL EXCEPTION ZONING COMMISSIONED SOUTHWEST CORNER OF TANYARD ROAD OF

AND BELFAST ROAD, 8TH DISTRICT BALTIMORE COUNTY

GORDON K. FAULKNER, Petitioner Case #88-240-X

PETITIONER'S BRIEF

Gordon K. Paulkner, the Petitioner, by David L. Dowell, his attorney, states:

SUMMARY OF PACTS - Faulkner owns a 50 acre lot in Sparks on which he is building a residence, and on which he wants to operate a small grass airstrip solely for his own use. The Paulkner property is in an RC-2 (Resource Conservation, Agricultural) zone. Several of his adjacent neighbors (Shortall to the east and Ramberg to the west) object for reasons of noise and safety, while another djacent neighbor (Bacon, to the south) approves. The adjacent neighbor to the north did not appear. Several other people from the area, who live anywhere from just under a mile to several miles away, also appeared and objected, again for reasons of noise and safety. A few residents sent in letters, some approving, some objecting. The community association objected by letter, but this appears to be the act of the board of directors and not the membership at large. The Office

of Planning and Zoning filed a report not objecting.

SPECIAL EXCEPTIONS - Baltimore County Zoning Regulations, Section 1A01.2.C.1, authorizes the approval of a special exception for an "airport" if such use "would not be detrimental to the primary agricultural uses in its vicinity." In order to evaluate "detriment", the tribunal must consider the nature of the proposed use in the context of the area of the use.

THE AREA - Faulkner's lot is at the intersection of Belfast and Tanyard Roads in Sparks. Although there are some lots in the area in the 5-10 acre range, the RC-2 region for miles around is generally characterized by relatively large parcels of land, very low-density housing, and the usual farm buildings. Some land is in crops, some is used for pasture, and some is idle. Several residents within a mile keep horses. No evidence was offered as to other livestock.

THE AIRCRAFT - Faulkner has committed himself to using a Christien Husky aircraft on this strip, to the exclusion of all other aircraft. The testimony was uncontroverted 'hat this aircraft can be used safely on this type and size of strip. Indeed, the Protestants' aviation expert testified that he himself had landed larger airplanes on smaller strips without difficulty.

The manufacturer's performance specifications clearly show that the takeoff and landing distances needed are well within the

Seventh, no maintenance will be done at the strip, and there will be no shop or mechanic.

Eighth, no charter, flight-school, sight-seeing, spraying, banner-towing or other commercial activities will be conducted.

Ninth, the strip will not be lighted, there will be no rotating beacon, and no night takeoffs or landings will be conducted. There will be no radio, radar or other electronic an-

Tenth, no takeoffs or landings will be done except in good weather. Good weather ("Visual Plight Rules"), according to the FAA, requires a ceiling of at least 1000 feet and a horizontal visibility of at least three miles.

In short, this is strictly a small-time private operation. Faulkner testified that on average, he would not expect to do more than two or three takeoffs and landings per week. This is not BWI, nor will it ever become RWI, and the neighbors need not fear that large, commercial aircraft will ever be operated at the strip because the State Aviation Administration won't allow it, the zoning won't allow it, and in all events the laws of physics won't allow it.

THE PILOT - Paulkner is a conservative, college-educated advertising executive in his early fifties who has approximately 750 hours of flying time. He learned to fly nearly four years ago in a Cessna 182, which is a larger, heavier and more complicated airplane than is normally used to train student pilots. Thereafter, he successfully transitioned into a Beechcraft Bonanza, which is several steps beyond the Cessna 182 in terms of complexity. For approximately two years, he owned and operated a Piper Malibu, which again is several steps beyond the Bonanza, and, excepting allitary aircraft, is undoubtedly one of the most complicated high-performance single-engine aircraft available.

Faulkner has also successfully completed an aerobatic training course in the Pitts Special, a two-passenger tail-wheel aircraft

He has passed the written examination for his instrument (bad weather) rating, and expects to take the checkride for it soon. (The achievement of the instrument rating is considered a milestone in aviation circles, and if getting a private pilot certificate is equivalent to a bachelor's degree, the instrument rating amounts to a master's degree).

Paulkner has taken approximately 10 hours of transition training in the Christien Husky, and his instructor (Jack Poage) testified that he was doing quite well. The training includes considerable takeoff and landing practice on a small grass strip similar to his own. He has ordered and expects to take delivery on a new Husky in September, and will continue his transition training

Although he has flown all over the east coast on training, business, pleasure and other flights, he has never had an accident or mishap, has never had a problem in maintaining insurance, and has never been cited by the PAA or any other organization for any reason.

Faulkner is by nature a conservative and cautious individual. As much as he does not want to injure his neighbors or their property, he wants to injure himself and his own property

MOISE - Faulkner's sound expert took readings from various points on the perimeter of the property during the flight test approximately six sonths ago. No testified that the decibel (loudens) readings were the same as would be heard if one were to stand next to a vacuum cleaner. One of the readings was take from the foot of Mrs. Shortall's driveway; it is safe to assume that the level of noise inside her house would be even lower.

Engine noise reaches its peak at and just after takeoff. It is thereafter reduced almost immediately because a normal operating procedure for the Christien Busky load most sirreaft) is to reduce power and propoller RPM shortly after becoming airborne. Moreover, as the aircraft moves away from the observer is it necessarily does during and after a takeoff), the distance between the observer and the aircraft increases, and the noise further decreases. This is particularly true with an aircraft because it increases its distance not only horisontally, but also vertically. A southerly departure path keeps the aircraft away

from residences, and gets it out of the area in the quickest possible way.

When the aircraft is landing, it is essentially in a glide, with the engine either idling or at a very low setting. The engine noise is almost imperceptible to anyone not in the immediate vicinity of the runway. The noisiest part of a landing is usually the sound made by the wheels touching the ground and a slight metallic sound as the weight of the aircraft is transferred from the wings to the undercarciage, rather than by the

Unfortunately, no place is totally quiet, and a certain amount of noise goes along with living in the country. The sounds of farm tractors, combines, bailing machines, back-hoes, generators, power tools, lewn movers, chain saws and even horses, coes and dogs are not uncommon. Large trucks regularly travel beitast Road. The sound of a small airplane is no louder than most of these, would be audible to only a handful of people, and the deration is only a few seconds.

SATETY - There was no evidence that the operation of the Christien Huaky into the strip creates any significant safety riak. Various of Faulkner's witnesses testified that they saw in problems, and even the Protestante' aviation expert went so far as to say that a competent pilot would have no difficulties. Am

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remaining questions should have been answered by watching Jack
Poage's flight demonstration.

The debate seemed to center not so much around whether the Christien Busky and the Faulkner airstrip were compatible, but whether Faulkner had the right stuff to do the flying.

Paulkner is not exactly a beginner, and Poage testified that he was doing quite well in his transition training in the Husty. Faulkner, being the cautious type, is not about to fink his own safety, and since the pilot is invariably the "first one to arrive at the creah", it goes without saying that the neighbors cannot be more at risk than he is.

In addition to any requirements which may be imposed upon him by the Ioning Commissioner, the State Aviation Administration, the Pederal Aviation Administration, the Pederal Aviation Administration, the Pederal Ali Requiations and his insurance company, Paulkner will not under any circumstances operate in and out of his strip until he has received a full and complete check-out and sign-off by Poage (or equivalent), and Paulkner himself is satisfied that he is ready. For the same reasons, Paulkner intends not only to achieve, but to maintair a high level of proficiency, safety and caucion.

The Protestants, relying perhaps more on imagination than probability, posited various accident scenarios, such as Paulkner crashing into the grain silos mortheast of the property, Paulkner crashing into one of their houses, or Paulkner crashing into a school bus, gasoline truck or other vahicle. While mome of these

can be mathematically eliminated, common experience tells us that such events would be remarkably unusual. It is much more likely that the grain silos would be damaged through vandalism, maintenance problems, "grain dust" explosions or lightning strikes than from airplane crashes. There was no evidence that even if a silo were to be damaged (by whatever means), the damage would go beyond the silo itself, and the owner of the silos was apparently not too concerned, as he did not bother to testify. Vehicular accidents are almost always caused by driver error or weather or maintenance problems rather than collisions with small airplanes, and in rural areas, livestock, dogs, other animals and even fars. equipment on the road also contribute to such accidents. Home accidents and injuries are most frequently caused by fires and unsafe conditions created or permitted by the occupants of the homes themselves rather than by the homes being struck by airplanes. For any of these events to actually occur would be truly extraordinary

One far the most common reason for an off-sirport landing is fuel exhaustion; mechanical failure of the engine is izer.

Both have the same result - insuf 'lient power to maintain altitude.

But just because an airplane has insufficient power does not mean it attops being an airplane; as with a power boat, it continues to have the same inherent design stability that it had when the engine was operating, only it can't maintain altitude.

The altitude it already has insuft loss immediately, and the sir-

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plane doesn't fall like a rock it glides, like a bird which is not flapping its wings. Indeed, every landing is preceded by an <u>intentional</u> reduction of power to make the plane go "lower and slower", and in light aircraft, the latter stages of landing are done with <u>little or no power at all</u>. "Power off" landings are practiced regularly, and are a required maneuver for a pilot's license.

(Most airplanes, including the Nusky, have a glide ratio of about 10 to 1; that is, they can glide forward 10 feet for each foot of altitude lost. An angine failure 500 feet above the ground seams the plane can glide 5,000 feet horizontally. By simple mathematics, this allows an area of over three square miles (about 36 Faulkner lots) where the plane may be landed. The same failure at 1,000 feet allows an area of over 12 square miles. Even a failure at 200 feet allows an area of about naif a square mile (§ Faulkner lots). Given the statistical improbability of such an event in the first place, the rather large open areas available for potential off-airport landings, and the Husky's built-in capacity for handling rough terrain, the chance for an uphappy ending is quite nominal.)

It is true that reports of small aircraft accidents are equilarly reported in the media, but this is only because they are interesting; lead stories such as "Small Airplane Lands Without Incident" do not make the Evening News. There are hundreds of thousands of comercal availation (non-commercial, non-silitary) aircraft in this country, flying millions of passengers over hundreds of millions of miles each year, yet the number of "accidents", when compared to the number of hours, miles and passengers flown, is remarkably low. Statistically, by far the most dangerous portion of any flight (commercial, general or otherwise) is the drive to and from the airport.

Mrs. Shortall admitted in her testimony that she might be "a little paranoid" about the safety aspects of the special exception. There is nothing wrong with paranoia as long as it is recognized for what it is.

ANNOYABLE TO ANIMALE - Some of the Protestants who keep horses complained that low-flying aircraft might disturb their atook. However, none lives beneath the proposed flight path, and consistent of a mile perpendicular to (and not aligned with) the airpart of a mile perpendicular to (and not aligned with) the airpartip and flight path, said that a recent low-flying airplane had startip and flight path, said that a recent low-flying airplane in question was apparently an agricultural plane, either appraing obseitation was apparently an agricultural plane, either appraing obseitable on a field at the request of a local farmer, or possibly praying pesticide for gypsy moths on behalf of Baltimore County. Sprayer-planes must fly at tree-top level to be affective. Faulkner regrets this incident because it gives aviation a bad name, but the fact is he had nothing to do with it. Ne would

have no reason to fly at low level because it is not necessary, it is not safe and it is in violation of the Tederal Air Regulations, not to mention it would put his special exception in jeo-pardy. The riding stable is well away from the airstrip, and off to the side. Even Mrs. Shortall's horses are well off to the side, and not under the flight path; her pasture is behind, not in froat of the house.

Faulkner's witness, Skip Lacey, testified that in his employment with the Department of Natural Resources, he has for years been routinely flying into state parks, wildlife preserves and agricultural areas, and that doing so does not present any risk or annoyance to the animals; he said that the animals don't even pay any attention to him after he has been there a few

Mr. Harris, a neighbor who lives well to the northwest, has horses, but as the lady with the riding stable, he is nowhere near the flight path. He also admitted that the demonstration flight "didn't make much noise".

In addition, Faulkner's entire lot is protected by a stur dy wooden fence which should be more than adequate to keep any straying horses, etc., from entering.

No evidence was offered to show that the operation of a light aircraft would have any adverse effect on crops. EFFECT ON PRESIDENTIAL VALUE - The Protestants did not produce any competent svidence that the siratrip would reduce their property values. Mrs. Shortall, a lay vitness, said that in her point on, the effect would be adverse; however, she did not say now much ashe thought her value would be depreciated. On the contrary, Paulker; produced an expect appraiser (field) who said that at worst, the effect on value would be neutral. In all events, diminution of value, even where present, is not one of the statutory factors specifically enumerated in the zoning law (see discusson of Section 502 below).

THE TOWING LAME - The purpose of zoning laws is to permit the orderly and planned development and use of real property. Conceptually, land uses are assentially divided into three categories: those which are absolutely permitted, those which are absolutely forbidden, and those which are permitted under certain circumstances. The latter are known as "Special Exceptions".

Since the County Council cannot be expected to adopt zoning for every individual piece of land and every possible land use in the county, the ability to grant special exceptions via the Toning Commissioner on a case by case basis is an integral part of any comprehensive roning plan, and is needed to peralt flexibility, adaptation to changing circumstances, and to correct flexibility, adaptation to changing circumstances, and minor errors. The Zoning Commissioner is in effect the field

The law in Maryland, and particularly in Baltimore County, is that special exceptions are tentatively approved by the County Council when it specifically mentions them in the law as possible uses, subject to final approval by the zoning Commissioner after a review of the local conditions attending the use. The Council has provided quidelines in section 502. A special exception should be granted if the petitioner can negate the factors in this section. Once a prime facia negation is made, the burden shifts to the protestants.

SECTION 502 - Section 502 of the Baltimore County Zoning Aegulations governs special exceptions. Under 502.1, a special exception may not be granted if:

- a. It is detrimental to the health, safety or general weifare of the locality.
 - It tends to create road congestion.
- c. It creates a potential hazard from fire, panic or other dangers.
- It tends to overcrowd land and cause a concentration of population.
- e. It interferes with public requirements, conveniences or improvements such as schools, parks, sewerage, transportation, etc.

f. It interferes with light and air.

g. It is inconsistent with the purposes of the property's zoning classification or is otherwise inconsistent with the Zoning Regulations.

h. It is inconsistent with certain surface and vegetative retention provisions of the Zoning Regulations.

There is no evidence or other reason to believe that the airstip would cause road congestion (*b*), cause land crowding (*d*), interfere with schools, etc. (*e*), interfere with light and air (*f*), or interfere with surface or vegetative retestion requirements (*b*). The only areas subject to discussion concern health, safety and welfire, fire and other dangers, or inconsistency with the property's soning classification.

BEATH, SAFET & WEEVARE - The issues of health, safety, welfare, fire, panic or other dangers can be discussed together. There was simply no evidence that several takeoffs and landings per seek would have any adverse effect in any of these areas other than the theoretical chance that the aircraft sight crash. For example, there was no evidence that the noise level during a takeoff, even though it exists for only a fraction of a minute and is no louder than standing next to a wacumum cleaner, is harmful to man, beast, crops or property. There was no evidence that the fuel in the aircraft or its exhaust presented any type of health problem. There was no evidence that the fuel in the aircraft or its exhaust presented any type of health problem. There was no evidence that the fitted in the aircraft or or evidence that the aircraft would

cause a "panic". There was no evidence that the airstip would be inconsistent with either the property's present zoning classification or with the zoning regulations in general. The <u>pole</u> <u>factor</u> which cannot be mathematically eliminated is the chance of an off-airport crash, but the Protestants presented no evidence of the probability or consequences of such an event.

INCONSISTENCY WITH PRESENT JOHING CLASSIFICATION - The operation of a small, private airstrip is not inconsistent with the property's present RC-2 classification. There are several other private strips in Baltimore County in an RC-2 zone (see Appraisal Report). Faulkner's lot is 50 acres, and the strip fits well within it. Except for the fact that some minor grading has been done, the strip blands into Faulkner's front yard and is essentially invisible. It in no way interferes with the RC-2 use of the property.

POLICIMS - The Protestants complained that it would be difficult for them to "police" Faulkner if the special exception is granted. On the contrary, there are only a few things he could do "wrong". He could use the "wrong" airplane, but the residents have already shown their facility for observing and recording airplane registration numbers. He could take off or land in the "wrong" direction, or fly the "wrong" flight pattern,

or fly after dark or in bad weather, but again, any such violation would be patently obvious. It is hard to hide an airplane.

Once an infraction were detected and witnessed, the Protestants would have various alternatives, and indeed, it is probably the over-abundance rather than the under-abundance of govermental agencies interested in such things that produces the apparent problem. For example, if a motolist is in an accident, or if a house is broken into, or if a person is assaulted, there is one agency to call - the police. If a home repair is not completed properly, there is one agency to call - the Home Improvement Commission. However, if Faulkner insumes his privileges, the Protestants can call the police, the State Aviation Administration, the Pederal Aviation Administration or the Ioning Commissioner.

The Protestants have an additional ally, though perhaps not directly addressable by them, ir Paulkert'u insurance company. Alcreaft liability insurance is sandatory is Maryland, 7A 5-1002, and for a person such as Faulkner, it is essentially mandatory for other reasons as well. All such insurance requires the pilot to operate safely, within the regulations, with inspected and maintained equipment, etc. Were Faulkner to violate these requirements, his insurance would terminate and he would be grounded. There is no MAIP for flyers.

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OTHER AIRPORTS - The Protestants also need not fear that

the owners of other open fields in the vicinity will seek to cre-

ate private airstrips. Although this is a theoretical possibil-

are totally against it. Only a pilot would want a private strip

ity, there is absolutely no evidence of it, and the statistics

on his own land, and only a small percentage of all people are

pilots. Of these, only those owning an airplane would want a

park a rented plane on it). The plane would have to be of the

strip (most pilots rent, and nobody builds an airstrip so he can

very light, Christien Husky type, but this type represents a very

small minority of all aircraft. Of twose still qualifying, very

few would own suitable land, and of those who did, only a frac-

those still left, they could not impact the Paulkner area unless

they owned nearby. There is only so much land to go around. The

truth of this proposition is borne out by the fact that there are

only several small private airports in Baltimore County (and not

to be interpreted in accordance with guidelines set forth in the

case of Schultz v. Pritts, 299 Md. 1 (1981), which has been re-

ferred to as a "landmark interpretation", Sharp v. Somerlock, 52

INTERPRETATIONS AND PRESUMPTIONS - Zoning regulations are

by coincidence, they are located in RC-2 zones).

Md. App. 207 (1982).

tion would actually try to implement their objective. And of

The burden of showing that an intended special exception
use should not be granted is on those opposing it. Thus, Schultz
says that

the special exception use is a valid zoning mechanism that [permits] enumerated uses which the legislature has determined to be permissible absent any fact or circumstance negating the presumption...;

and that the applicant

does <u>not</u> have the burden of establishing affirmatively that his proposed use would be a benefit to thε community...:

and that if his use does not cause a "real detriment" and would not "actually adversely affect the public inter**t, he has met his burden" (at 11, emphasis added).

Schults adds that the tribunal must consider the proposed use "in light of the nature of the sone involved", and that if there is "no probative evidence of harm", the special exception should be granted (at 11). "Narm" is not shown morely because the neighbors <u>dislike</u> the sound of an occasional takeoff; or because they <u>fear</u> the sinute statistical chance of an accident (especially when no evidence of probability was offered); or because they fear the sinute statistical chance of an accident (especially when no evidence of probability was offered); or because their horses, not located beneath the flight path, <u>sight</u> featured if the aircraft were flown <u>not</u> in the correct pathers.

Baltimore County Zoning Regulations, Section 1801.2.C.1, states that "airports" are acceptable as special exceptions if their use "would not be detrimental to the primary agricultural uses in (their) vicinity." The term "airport" can comnote any facility from a small, insoftwaive and infroquently used grass strip to a major commercial or military terminal accommodating day and night jet traffic in all-weather conditions. The fact that the statute does not limit, qualify or define the term is significant. If a large or even medium-sized "airport" is not specifically prohibited as a special exception, a tiny strip like Psulmer's would seem all the more acceptable.

Norcover, the Protestants introduced a copy of a previous report from the Planning Board regarding airports. While it dealt with airports generally in the RC tone, it predated and did not specifically concern the Paulkner matter. The report indicated that, as of the time it was written, the County Council might want to reduce or eliminate special exceptions for airports in the RC zone except for agricultural spraying and scallar operations. However, the Council aid not act on the report and did not seen the law. The only conclusion which can be drawn from this is that the Council felt it was correct in the first place, and that airports should be permitted as special exceptions in the RC zone in proper cases.

THE WHEN FOR UNIQUENESS - A special exception should be granted unless there is something unique about the specific area where it is proposed that is not generally found elsewhere within the some. Accordingly, Schultz held that

a special exception use has an adverse effect and must be denied when it is determined from the facts and circumstances that the grant of the requested special exception use would result in an adverse effect upon adjoining and surrounding properties unique and different from the adverse effect that would otherwise result from the development of such a special exception use located anywhere within the zone (at 15, emphasis added),

and that

we now hold that the appropriate standard to be used in determining whether a requested special exception use would have an adverse effect and therafore, should be developed to the standard to the standard that the perticular use proposed at the particular location proposed would have any adverse effects above and beyond those inherently associated with such a special particular use proposed to the standard to

In <u>Anderson v. Savyer</u>, 23 Md. App. 612, 624 (1974), the Petitioner wanted to locate a funeral home in a residential area in Baltimore County. The Court of Special Appeals affirmed, approving the special exception. Even though the appellate court noted that "an undertaking business has an inherent depressing and disturbing psychological effect, and that the values of the neighborican boses might be leasened", it stated that

the presumption that the yearral walfare is presented by allowing funeral homes in a readedutial used intrict, not-withsteading their inherent depressing effects, cannot be overcoom unless the state of their state of

In <u>Holbrook v. Board of County Commissioners</u>, 70 Mé. App.
207 (1987), the Petitioner sought a special exception to locate a
mobile home on a lot next to a "normal" house. The owner of the

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"normal" house objected for reasons of aesthetics and diminished value. After criticising mobile homes for their looks, the Court of Special Appeals added that

it could hardly be disputed that any fine residential structure would lessen in value if joined by a mobile home. But that is not the test to be applied to this adverse effect upon surrounding properties under Schultz... (at 215).

The court concluded that

under Schultz, the proper test |would pave seen to descrimine whether| a mobile home on the would plant had had not been to the state of the state o

And in <u>Gotach Center v. Board of County Commissioners</u>, 60 Md. App. 477 (1984), the court quoted and followed <u>Schultr</u>, stat-

Scholts is a more particularized, and normally a more stringer, test for an applicant to meet than is Gowl [v, Atlantic Bichfield Company, 27 Md. App. 410 (1975)]. In other words, if there was something unique and different about the "Paulkner area", which would not be found generally in the EC-2 zone, and which would make the airstrip particularly imporporated for this particular area, then the special exception should be refused. However, there is no avidence of this whatsoever. The evidence, as well as common knowledge, shows that the development of the RC-2 zone in the vicinity of the

the county - relatively large parcels of land, used primarily for farming, with low-density residential development. There is nothing to indicate that the Faulkner area is unique or different from other areas in the RC-2 zone.

It is up to the Protestants to show not only that one or more of the factors in 502.1 has been violated, but also that the violation is peculiar to Pauliner's specific location, whereas the violation would not pecessarily occur in another part of the RC-2 zone. This is at the heart of the case, but the Protestants have not and cannot meet this burden. There is nothing unique about the Pauliner area that significantly distinguishes it from other areas within the zone. (In fact, Mr. Bosley, one of the Protestants, objected to the approval of the Pauliner airartip because he hisself wants to create an airport only a mile or so dress the read in the protest of the protest of the protest of the protest only a mile or so dress the read the read to the protest of the protest only a mile or so dress the read the read to the read the read to t

Since private airports are a recognized special exception, the County Council must think they are generally acceptable. The RC-2 zone is rural peen spaces, farm land and occasional residences. If a small, restricted, private grass siratip is not acceptable in an RC-2 zone, the least dense soning classification in maltience County, one wonders where it would be acceptable.

IS 17 "AGRICULTURE"? - As stated above, Baltimore County
Zoning Regulations, Section 1A01.2.C.1, authorizes the approval
of a special exception for an "airport" if such use "would not be

"Agriculture", according to Members New Morld Dictionary (Desk Dittionary) (Desk Dittionary) (Bevised Pourth Edition, 1968), defines it as "the art or science of cultivating the ground, including the harvesting of crops, and in a broad sense, the science or art of producing plants and animals useful to man, including in a variable degree, the preparation of these products for man's use." None of the Protestants claimed either to be a grower of ground crops, or that Paulkner's light aircraft would be detrimental to much crops. Those Protestants who complained on behalf of their animals kept horses only, either for their own criding pleasure, or for business purposes (riding lessons). None of these uses qualifies as "agriculture". Keeping a horse for one's own riding enjoyment, in and of itself, it not agriculture the horse is the equivalent of a recreational whicle and/or a and/or a the horse is the equivalent of a recreational whicle and/or a mid-

detrimental to the primary agricultural uses in its vicinity."

A_RESOLUTION FOR THIS CARE - Paulker is entitled to the special exception. However, he also wants to be a good neighbor and a member of the community; as such, he respects and wants to address the concerns of those already in residence, even though he doesn't agree with them. In order to minimize the already main the world with the part of the appeals exception would

large pet. And using horses for riding lessons is a business

operation - not agriculture.

have, Paulkner would agree to a series of limitations and conditions. The Zoning Commissioner is specifically authorized to impose such under Section 502.2. Paulkner suggests the following:

- The only permissible aircraft at the strip is the Christien Husky.
- Not more than one such aircraft may be kept at the strip.
- The aircraft must be hangared when not in use.
 No maintenance (other than routine, nominal maintenance) may be performed at the strip.
- All takeoffs must be to southwest, all landings to the northeast.
- The approach and departure path must be the "modified straight-in", to and from the south.
- The airplane may not be flown between sunset and sunrise as defined by the Federal Air Regulations.
- The strip may not have any type of runway lights or rotating beacon, and there will be no radio, radar or other antennas installed.
- The aircraft may not be flown except under Visual Flight Rules (as opposed to Instrument Flight Rules) as defined by the Federal Air Regulations.
- The runway must be marked with "x's" to indicate to other aircraft that it is closed.

Faulkner property is similar to its development in other areas of

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 No person may be invited or knowingly permitted to land at the strip, and there may not be any "fly-ins", air shows, flight demonstrations, etc.

- 12. No aviation fuel may be stored at the strip.
- 1). All flight operations must be in strict accordance with the Pederal Air Regulations, the manufacturer's flight manual, and the requirements of the State Aviation Administration, the Pederal Aviation Administration and Faulkner's insurance companies. In the event of a conflict among any such requirements, the more strict one will control.
- 14. Public liability insurance in an amount of at least \$1,000,000/\$1,000,000/\$500,000 must be maintained at all times.
- Paulkner may not operate the aircraft solo until he is approved in writing by Jack Poage or some other qualified flight instructor.
- 16. The Zoning Commissioner will maintain continuing jurisdiction over the strip, and upon complaint, notice and hearing, may modify any of the above requirements by making them less or more restrictive as the case may require.

The above conditions severely limit the use of the strip, but are nevertheless consistent with Faulkner's purposes, and represent a reasonable compromise.

Subject to the above restrictions, the special exception should be granted.

IN RE . BEFORE THE PETITION OF SPECIAL EXCEPTION . 20HING COMMISSIONE SOUTHWAST COMMER OF TANYARD ROAD . 0 F AND BELFAST ROAD, STU DISTRICT . BALTIMORE COUNTY GORDON K. FAULKHER, PELILIONE . Case \$88-240 x

PETITION FOR REMOVAL AND EXCAMPE OF ARTISTIC REMORRING Gordon K. Paulkner, Petitioner, by Susan H. Fischer, his attorney, requests authority to remove the artistic remograng replace it with a photograph of the rendering and states:

- At the zoning Bearing on Pebruary 25, 1988 in the above matter, the Petitioner entered, as an Exhibit, an artistic rendering of the proposed hangar. That artistic rendering is currently in the custody, control and possession of the Ioning Commissioner.
 Petitioner requests authority to remove the artistic
- rendering from the possession of the Zoning Commissioner for the purpose of photographing the artistic rendering.

 3. Petitioner than requests authority to substitute the photograph of the artistic rendering in lieu of the Exhibit whice
- was entered into evidence on Pebruary 25, 1988.

 4. Petitioner's attorney has contacted Carroll J.

 Roller, Attorney for some of the protestants. Mr. Holser indicated that he does not oppose this Petition.

WHEREFORE, it is requested that the Commissioner grant authority for the Patitioner to remove the artistic rendering entered as an Exhibit, photograph that rendering and replace the photograph with the Exhibit which was entered into evidence.

SUSAN H. FISCHER
Of Counsel to Petitioner
Loyola Federal Building
Towson, Maryland 21204
823-5800

CERTIFICATE OF MAILING

I HEREBY CERTIFY that copies of the above pleading/paper were sent to the following on the date indicated: Carroll J. Holzer, Esquire

Suite 105 305 M. Chesapeake Avenue Towson, Maryland 21204 William E. Hammond Esquire 107 Main Street Reisterstown, Maryland 21136

DATE: March 17, 1988

Sugar H. Gracher

IN RE - BEFORE THE
PETITION OF SPECIAL EXCEPTION - SOUTHMG COMMISSIONERS
SOUTHMEST CORNER OF TAWARD ROAD - OF
AND BELFARS TOAD, STE DISTRICT - BALTIMORE COUNTY
GORDOR K. FAGLEMER, Petitioner - Case \$88-240-X

ORDER OF COURT

Upon consideration of the Petition for Removal and Exchange of the Artistic Rendering it is this 2 day of Parameter. 1989, ORDERE That the artistic rendering may be removed for the purpose of photographing it and then the photograph may replace the Emilbit which was entered into evidence on Pabeuary 25, 1980.

J. Robert Haire

SHP: dms/803/16s16d2369R

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BEFORE THE

ZONING COMMISSIONER

SOUTHWEST CORNER OF TANYARD ROAD . OF

AND BELFAST ROAD, 8TH DISTRICT * BALTIMORE COUNTY

PETITION OF SPECIAL EXCEPTION

AND BELFAST ROAD, 8TH DISTRICT BALLINGS COMM.

GORDON K. FAULKNER, Petitioner Case \$98-240-X

PETITIONER'S RESPONSE TO PROTESTANTS' BRIEF
Gordon K. Faulkner, the Petitioner, by David L. Dowell,

his attorney, responds to the Protestants' Brief as follows:

FLIGHT PATTERNS

POINT: "Testimony from a number of Protestants establishes that the flight and landing patterns for the proposed strip are directly over homes and farms in the area." (Protestnum: "brief and 1).

CONTER-FORT: A "left-hand traffic patters" for landings is typical at sirports without control towers. "Left traffic" is a "o-shaped pattern (with the control towers." "Left traffic" is a applied to the Faulkner property, the U would have its right leg over the runway, and the open part of the U facing northeast. The three segments of the approach pattern are known as "down-wind", "base" and "final". Arguably, such a pattern would cause the airplane to pass over or near the Marris property on downwind and the Manberg property on base.

The typical departure pattern at uncontrolled airports is for the airplane to fly "straight out" (aligned with the runway) until it gains a safe altitude (several hundred feet), at which time it makes a 45 degree turn to the left to exit the immediate airport area.

the reason for the left-hand pattern is that in sirplenes with side-by-side cockpit seating, the pilot in command site in the left seat, and it is thought that making turns to the left will maximize his vision. Additionally, wit: all sirplenes at a given sirport using the same traffic pattern, it provides predictability and standerdisation, which in turn contribute to safety. However, these factors are inapplicable to an aircraft such as the Christien Busky, which has tandem (front and back) reather than side-by-side seating, and to an airport which does not have multiple traffic.)

The left-hand traffic rule is not mandator, and Faulkner intends to use a "modified straight-in" rather than a "left-hand' pattern. Under the modified straight-in, both the approach and departure paths would be conducted along essentially a north-south line extending from the southwesterly end of the airstrip, and continuing southward over the remainder of the Faulkner property and to some extent the Bacon property. Bacon filed a letter indicating he had no objections to the airstrip, or overflights during takefort and landing.

At the demonstration flight in June, Ponge generally used the modified straight-in, taking off to the south and landing from the south. However, during one circuit, and at the specific request of the Ioning Commissioner, he flaw the traditional left-hand pattern. Again, such a pattern, if in fact used, would cause the airplane to pass over or near the Harris property on downwind and the Ramberg property on base, but this is not the pattern advocated by Faulkner.

The Pederal Air Regulations provide that in spready populated areas (such as this come), an aircraft may be locally open.

ulated areas (such as this one), an aircraft may be legally operated as low as 500 feet above ground level (AGL). By simple mathematics applied to the speed, climb and descent figures given by the manufacturer, it can be seen that the Husky would arrive at or descend from the 500 AGL point somewhere over the Macon property or the south half of the Faulkner property, depending on the headwind or tailwind component (and to a lesser degree, the actual weight of the aircraft and the temperature of the air),

actual weight of the sircraft and the temperature of the air; Crosswinds would have no <u>effect</u> on the ground course of the aircraft. For example, if there were a crosswind from the left (as seen from the airplane), the pilot would simply change his heading (the direction the nose of the aircraft is pointed) slightly to the left. With reference to the air (which is in motion), but not the ground (which isn't), the aircraft would then nowe to the left at the same speed the wind was blowing it to the right, so that its net movement over the ground <u>continued</u> to be ed to learn that SAA approval would be given only for a specific make and model of plane. There are several aircraft which could operate at this strip (Christien Husky, Meaule, Super-Cub, certain Cessnas), and Faulkner wanted to keep his options open; however, when it became clear that this was not feasible, the Christien Husky was designated. The decision to use this specific aircraft was not made until literally moments before Faulkner mentioned it in his testimony. This was not a trial tactic of counsel, nor was there ever any intention to withhold information; until the decision was made, there was no information.

THE SHULTE TEST

FOIFT: "The Shults Test allows for a denial of a special exception because of adverse effect if, "... there are facts and circumstances that show that the particular use proposed at a particular location proposed would have any adverse effects above and beyond those inherently associated with such a special exception use irrespective of its location within a zone." (Protestants).

ants "Rief, page 4; smphasis added by Protestants).

COUNTEM-POINT: The Protestants have correctly stated "The Shults Test". Nowever, neither in testimony nor in their brief have they set its burden.

have they met its burden.

Shult:, paraphrased, says that special exceptions, when
tenatively authorized by the legislature's providing for them by
statute, are presumptively permitted unless those objecting can

show that the 'particular use proposed at the particular location proposed' is especially harmful or inappropriate at that specific location, whereas the use would not have such consequences elsewhere within the same rone. In other words, there have to be conditions surrounding the specific area which make it unique and different from the zone in general.

In the instant case, if perhaps there were a school, hospital, public park, high-tension line, etc., in the immediate vicinity of the Faulkner property, an airstrip there might be inappropriate, whereas the same airstrip a mile away (but within the same zone) would be acceptable. However, the Protestants did not prove, and it would have been impossible for them to prove. that there is anything unique and different about the Faulkner area which distinguishes it from the zone in general. The area in the vicinity of Faulkner's lot is virtually identical to the rest of the zone - relatively large parcels of land used primarily for periculture with low residential density. There are no schools, hospitals, parks, retirement homes, high-tension lines or other obstructions or features near the Faulkner lot which would make the impact of a small, privately-owned, infrequentlyused airstrip at that location any different from the impact which the same airstrip would have elsewhere within the zone.

THE FITNESS OF THE FAULENER PROPERTY

POINT: "The Faulkner property (is) unfit and inappropri-

ate for an airstrip [because such use would be] detrimental to the health, safety and welfare of the locality involved, ... it creates a potential hazard ... or other damper; land) it is consistent with the purposes of the property's soning clasification and certainly inconsistent with the spirit [and] intent of these regulations. (Protestants' Brief, page 5).

COUNTER-POINT: The Protestants' statement is, at best. conclusory and self-serving, and they have not backed it up with any facts. Except for the possibility of an off-airport landing (discussed at length in Petitioner's brief), there was no evidence proving risk. Statistically, the airplane creates less of a "potential hazard" than the automobiles that the Protestants requiarly drive, not to mention the hazards associated with farm equipment and horses. Inasmuch as the County Council has provided for airports as special exceptions in this zone, it can hardly be said that an airport would be inconsistent with the property's roning classification. And for the Protestants to conclude that Paulkner-type airstrip would be "certainly inconsistent with the spirit of (the soning) regulations", in light of the fact that the County Council has already provided for airports as special exceptions, is equivalent to looking the wrong way through a one-way mirror: All you can see is your own point of view. It is undisputed that the Protestants don't like Paulkner's idea, but dislike by itself is insufficient.

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POINT: The airstrip will "jeopardize the many valued horses and other livestock in the area." (Protestants' Brief, page 5).

COMPTEN-POINT. The only evidence produced by the Protestants was that if an airplane flys over a horse at low altitude, the horse may become startied or confused. Whether this amounts to "separdy" is subject to debate. However, assuming it does, in order for there to be "separdy", there must first be a lowflying airplane. The evidence clearly shows that the use of the modified straight-in approach and departure path will prevent the straighter from fiving more may horse at low altitude.

No evidence was produced as to "other livestock", much less the potential effect on them.

LIGHT PLANE CRASHES

POINT: "The number of light plane crashes that result in destroyed property and lost lives all over the country as well as in the State of Naryland recently is well documented. Low-flying sircraft also interferes (sic) with the alrepace over the property of the Protestants." (Protestants' Brief, page 5).

COUNTR-POINT: It is true that airplane accidents are "well documented"; by law they must be reported to the Federal Aviation Administration, and in some cases to the local police and/or Mational Transportation Safety Moard. Nowwar, "document-

ation* merely means "making a record". The sinking of the Titanic was also well documented, although it happened only once.
What the Protestants really mean by "well documented" is "well
publicised", and there is a major difference.

Despite the statement in their Reise, the Protestants did not offer a shred of evidence to show the number of "light plane crashes" in Baltimore County or anywhere else. There are at least four small grass-strip sirports in Baltimore County (see appraisal report), not to mention three pawed airports in the southeasts part of the county. Armacoet Farms Airport, located near Prettyboy reservoir, has for years had a number of airplanes as temants, but the Protestants were unable to prove a <u>simple</u> <u>mishap</u>, much less an accident involving "destroyed property or lost lives".

It is difficult to understand how a plane (even a low-flying one) would "interfere" with the airspace over the Protestants' property unless they were making some use of the airspace. There was no evidence of use except for possible hits-flying. Faulkner's airplane could not interfere with kite-flying unless the kite were atraying (trespassing, actually) over Faulkner's or maccon's property, where the flight path is. Kite-flying at a height more than 500 feet AGL violates the Federal Air Regulations.

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ENFORCEMEN'

POINT: "It is difficult, if not impossible, to enforce restrictions." (Protestants' Brief, page 6).

COUNTER-POINT: To the contrary, enforcement would be simple. Most of the Protestants probably already know what a Christien Husky looks like, and those who don't could be quickly educated. If Faulkner used an unauthorized airplane, they would be eyewitnesses to the violation. Likewise, if Faulkner flow at night, in the wrong flight corridor, or in demonstrably bad weather, the Protestants would again be eyewitnesses. All they have to do is file a complaint with the Zoning Commissioner; they need not be particularly concerned with the police, the Federal Aviation Administration or the State Aviation Administration. These agencies, while vested with certain criminal and civil enforcement powers, do not have the clout of the Zoning Commissioner, who, with the stroke of a pen, can shut down the airport for good cause shown. Faulkner is totally aware of his obligations, both legal and practical, to follow the rules.

The Petitioners' example of a plane landing and tax;ing into the hangar without their being able to verify that Faulkner was the pilot is a little far-fetched. The only way this could happen and be Faulkner's responsibility would be for him to loan his simplane to someone. With his flight privileges at risk, it seems rather unlikely he would do this

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classes in hand as if trying to snot German planes during World War II. comes to mind. Paulkner hopes it does not come to this He wants to be a good neighbor, but a neighbor with a small airplane, and he realizes he will be watched closely. He has not gone to the trouble and expense of prosecuting his petition just so he can lose it by making an obvious mistake.

The image of the Protestants sitting on their roofs, field

WHIM AND PANCY

POINT: Faulkner's airstrip "is based upon a whim and a fanciful desire to have such an airstrip conveniently located next to his home." (Protestants' Brief, page 8).

COUNTER-POINT: Plying, like riding horses, is a perfectly legal activity. Paulkner has testified that his purpose for having an airplane is primarily as a business convenience (not to be confused with a business). However, even if he did want it sole ly for recreation, and even if his motives were whimsy and fancy, there would be nothing wrong with this: indeed, the keeping of horses for one's own riding pleasure and amusement might be said to be a bit self-indulgent. In all events, it is the use, not the subjective purpose of the use, which is regulated.

Protestants raised for the first time a possible objection that Faulkner may be proposing to use his strip "as an adjunct to his business ventures. As stated above and in his original Brief, he is not operating the airplane in any commercial manner.

If anyone is operating a vehicle-oriented business in the areit may be the lady with the riding stable.

AIRPLANE NOISE

POINT: "There can be no doubt that this aircraft can take off and land in a relatively short distance. The ability to do so rests with the pilot. Likewise, this plane may be quiet, or on the other hand, it may produce substantial noise due to the increased horsepower and manner of its climb. Again, this noise factor depends upon the pilot." (Protestants' Brief, page 8).

COUNTER-POINT: Faulkner agrees that the Christian Hugky can take off and land in a short distance. This superior shortfield performance is built into the airplane through its design, but in a sense, extracting it depends in some degree on actions taken by the pilot. Those actions, however, are unexpectedly simple.

After an airplane rolls along the ground for a sufficient distance to build up flying speed (about 40 miles per hour in the Husky), the pilot pulls back on the control stick. This in turn rotates the nose upward, and aims the airplane at the sky rather than the ground. Because it already has sufficient flying speed. its stops rolling and starts flying. All the pilot has to do then is basically keep the wings level (by moving the stick left and right) and keep the nose at the right angle to maintain the

stick shift. It is probably more difficult and more dangerous SHORT RUNWAY

POINT: "Because of its length and position, the runway,

COUNTER-POINT: Nobody said that Paulkner was unqualified.

The five pilots who testified for Paulkner, as well as the Pro-

testants' one pilot-witness, were unanimous that a "qualified"

the Faulkner strip. Each of them expressed in the subjunctive

his belief that "if" Paulkner had the proper training, etc.,

pilot would have little difficulty operating a Christien Husky on

"then" he would have no problem. Poage obviously had no trouble

and the Protestants' aviation witness said he himself had safely

flown larger planes into smaller strips. Paulkner testified that

while he thought he was capable of operating into the strip, he

would not feel comfortable until he had a few more hours of in-

struction with Poage. Paulkner is not a daredevil, and con-

the side of caution

learn to ride horses over jumps.

sistent with his conservative attitude, is obviously erring on

Operating a plane like the Husky in and out of a strip

like Paulkner's is no big deal for someone who already knows how

to fly; it simply requires a little practice, which Faulkner is

already getting. For a person who is used to a Buick Electra, it

would be rather like learning to drive a small pickup truck with

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while it may meet minimal state standards, is not the best."

(Paraphrased from Protestants' Brief, page 9).

COUNTER-POINT: Protestants refer to the runway as being short, and quote Mr. Selby as saying there is "little margin for error*. By complaining that the runway is too short, they encourage Paulkner to soothe their fears by offering to make it longer. This, however, is unnecessary, as the runway already meets or exceeds all required standards, and is more than adequate for the Christien Husky.

VISUAL DISTRACTIONS

POINT: "Lay witness testimony concerning the distracting view of a low flying aircraft coming directly toward you if you were traveling on Belfast Road seems very obvious and real when one views the site from Belfast Road." [sic] (Protestants' Brief, page 10).

COUNTER-POINT: Although Belfast Road carries its share of traffic for a two-lane country road, it could hardly be called congested or heavily used. In any event, as mentioned by the Protestants themselves ("your attention gravitates toward the Faulkner homesite"), it is most probably the house, not the airplane, which might generate interest. For drivers to see and avoid horseback riders along or near the road is at least as distracting as the Faulkner house and/or airplane.

CIRCLING AT LOW ALTITUDE

POINT: "Faulkner's plane [was] circling at a low altitude above (Protestants') homes." (Protestants' Brief. page 10).

COUNTER-POINT: Faulkner has on occasion flown over the house he is building to view it from the air. However, he cate gorically denies "buzzing" the neighbors or their horses. For him "to provoke the community during the course of the hearing on this case" would be absurd, and would give the Protestants the very ammunition they might use to shoot him down.

As to "low altitude", the Pederal Air Regulations permit flight over sparsely populated areas provided the aircraft maintains an altitude of at least 500 feet AGL. Several of the Protestants made complaint to the FAA about this, but the FAA, having investigated the matter, found no violation (see "frustration regarding federal involvement, comment, Petitioners' Brief, page

Mrs. Holliday's riding business is approximately threequarters, not one-quarter, of a mile from the airstrip, and is nowhere near, much less under, the flight pattern (see photomany the airstrin, which is about 1300 feet, or one-quarter of a mile long, makes a convenient measuring stick). Protestants say "the plane has frightened her ponies", but the testimony actually disclosed this was not Faulkner's plane, but rather an agricultural spray plane, which Faulkner had nothing to do with. No one, including Paulkner, wants children to be thrown off horses.

Statements to the effect that Paulkeer will be doing "flyeovers" around the horses are aroumentative and totally unfounded. We could not imagine a better reason for the Soning Commissioner to revoke the enecial exception

OLD MCPAULENRY HAD & PARKS

POINT: "The strip basically prohibits the use of Paulker's 49 acres for purposes of raising cattle, borses, livestock and the growing of any appropriate crops consistent with the spirit and intent of RC-2." (Protestants' Brief, page 12).

COUNTER-POINT: This almost sounds like the Protestants believe Paulkner has a duty to raise horses, livestock and crops just because he owns land in an RC-2 zone. Obviously, there is no such duty: he can use his land for any purpose he wants as long as it is legal. And while some of the Protestants testified that they keep horses (for their personal riding pleasure, and in one case, for instruction), none of them testified that they raise horses in the normal sense of the word "raise" in the agricultural context, that is, to grow or husband animals or crops until maturity, and then harvest and sell (or in appropriate cases eat) them. Also, there was no evidence that any of the Protestants themselves raise crops.

PLANNING BOARD REPORT

POINT: "The Planning Board ... intended to limit the def--17-

should be restricted, the County Council, which has the final say, did not. Courts occasionally refer to the reports and findings of legislative committees when interpreting statutes. Here, where committee of sorts suggested and brought to the attention of the Council a proposal for legislative changes, and the Council, having been made aware of the recommendation, rejected it, there car

inition of airport to 'airports that are necessary to support

erial spraying of pesticides.' It is clear that the Planning

Board's efforts where to send the message of the spirit and in-

tent concerning the clarification of the type of airports to be

COUNTER-POINT: It is not the Planning Board, but the

permitted in an RC-2 zone." (Protestants' Brief, page 12).

County Council, which determines the soning laws in Baltimore

County. If the Planning Board felt the definition of "airport"

hardly be a more clear example of "message sending" regarding the true legislative intent. The Protestants allege that the reason the County Council did not change the law was because of "a controversial section of that same report which dealt with churches", but this is pure speculation, and certainly beyond the proper area of inquiry at a zoning hearing. In any event, there is no doubt that if the County Council had wanted to, it could have adopted only that

part of the report which dealt with airports. It clearly thought

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the law was proper as it slready existed.

The special exception should be granted for two basic rea-

First, a relatively low number of flights of a small, two-seat airplane into a compatible, privately-used airstrip entirely on the Putitioner's property in a decidedly rural area is not excessively dangerous or burdensome to the neighbors, particularly where airports have been authorized by statute as special exceptions, and the RC-2 zone is the least dense in the county.

Second, and in all events, the "Faulkner area" is not so unique and different from the remainder of the zone as to make the special exception particularly inappropriate for this particular area under Shultz.



Loyola Federal Building Towson, Maryland 21204 823-5800

CERTIFICATE OF MAILING

I HEREBY CERTIFY that copies of the above pleading/paper were sent to the following on the date indicated:

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Finally, the Petitioner, at the time he rested his case. after three (3) days of testimony from his witnesses and persistent refusal to designate the type of aircraft to be utilized on this site, finally designated the Christian Huski as the plane he intended to purchase and use.

In addition, the Zoning Commissioner and respective parties have had the opportunity to view the site and take off and landings by a Christian Huski on this particular strip. Before reviewing significant portions of the testimony concerning this Petition for Special Exception, it would be appropriate to review the law which should be applied to Faulkner's request.

STATEMENT OF THE LAW

A review of the law applicable to the Zoning Commissioner's decision in the instant case concerning the request for the Special Exception permitting an airstrip and hangar in an R.C. 2 Zone, must first focus on the general theory of a special exception adopted by the Maryland Courts. Zoning was historically created from a desire to separate "incompatible" parcels of land in a particular area. By separating such uses, it became clear that certain uses would be permitted while others be precluded from an existing zone; but not all uses fit neatly into a particular zone. Thus, the Special Exception was born as a method for handling this ambiguity of uses.

Carroll J. Holzer, Esquire

DATE: September 30, 1986 DLD: car/809/21d87v2369R

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IN ME:
PETITION FOR SPECIAL EXCEPTION
SH/C TANYARD ROAD AND BELFAST
8TH ELECTION DISTRICT
3RD COUNCILMANIC DISTRICT

DON K. FAULKNE Petitione

ZONING COMMISSIONER

BALTIMORE COUNTY Case No.: 88-240-2

BEFORE THE

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RECEIVED ZONING OFFICE DATE:

PROTESTANT'S MEMORANDU STATEMENT OF THE CASE

The Protestants to the Faulkner Petition for Special Exception, include a substantial number of adjacent property wners and individual neighbors, as well as the Greater Sparks-Glencoe Community Council.

The Faulkner property, a 50-acre parcel, located at the intersection of Belfast and Tanyard Roads, is currently zoned R.C. 2 and is surrounded by many of the individual Protestants who reside on residential lots to the East, South, West and North of the Faulkner property. Belfast Road is a heavily travelled connector road between York Road and Interstate 83 and the western portion of Baltimore County. The subject property further lies in a valley surrounded by hills, which generally create substantial cross winds to the proposed airstrip. The runway is laid out in a northeasterly, southwesterly direction ending within 100 feet of Belfast Road on the north

Testimony from a number of Protestants establishes that the flight and landing patterns for the proposed strip are directly over homes and farms in the area. Faulkner desires

the strip and hangar for the purpose of occasional use (annually - one flight per week) when weather conditions permit. He indicates there would be no night flights, no lights on the airstrip, no landings in snow or rain, no instructional flights, and that he would be the only user of the strip. Further, that he would utilize a STOL. Christian Huski plans and be the sole pilot thereof.

Testimony in this hearing was produced over a number of months and included a legion of witnesses on behalf of both the Protestants and Petitioner. It clearly serves no purpose in this Memorandum to recite the testimony of all the witnesses, because the Zoning Commissioner's notes are certainly as complete as those of both parties. Additionally, from the beginning of the testimony until the end of the case, a number of factors changed substantially.

First, the Petitioner, at the time of the initial hearing had not explained his operation to the Baltimore County Planning Office which necessitated the Planning Staff submitting a follow-up report.

Secondly, the Petitioner had not properly applied to Federal and Sta' authorities at the time the hearing began, but subsequently did file certain applications with those jurisdictions, which shall be discussed later in this Memorandum.

HOLETE, MALE A CREATER S SATT ME NUMBER HARRY JOSEPH ST CREATER S CREATER S CREATER S

that render the Faulkner property unfit and inappropriate for an airstrip. The basis for such a conclusion rests upon the fact that the proposed strip is detrimental to the health. safety and welfare of the locality involved; that it creates a potential hazard... or other danger; that it is inconsistent with the purposes of the property's zoning classification and

certainly inconsistent with the spirit intent of these

regulations.

Protestants intend to make it clear in this Memorand that they object to the proposed use of the Faulkner property as an airstrip and hangar and are opposed to the special exception being granted at all. Their concern rests upon fears for their safety and general welfare both from the standpoint of the plane taking off and landing and/or falling on their home and person, as well as a concern for their personal wellbeing as a result of loud motor noises or low flying aircraft noises. In addition there is fear that it jeopardizes the many valued horses and other livestock in the area that are threatened by the plane. Their concern for the potential hazard of these flights is real and serious. The number of light plane crashes that result in destroyed property and lost lives all over the country as well in the State of Maryland recently is well documented. Low flying aircraft also interferes with the air space over the property of the Protestants.

Finally, their concern is that the use of the Faulkner property for an airstrip is completely inconsistent with the R.C. 2 zoning classification and the spirit thereof and may well generate increased air activity and similar requests in the future by other property owners. It is undisputed that many large farms are available in this particular area for uses as an airstrip if their owners so desire.

Second, it might be argued that a number of proposed limitations and conditions could be placed upon the use of the Faulkner property as an airstrip seemingly making it more palatable. These limitations, while appearing reasonable in and of themselves, concern the Protestants because they then become the enforcers or policeman of these limitations. Enforcement by citizens has proven difficult or ineffective. As an illustration, it is clear that the Zoning Commissioner could attach certain restrictions to this site such as times of use, conditions of use, day verses night operation, type of plane to be used, individual pilot to fly the plane and many other such restrictions as discussed during the course of the testimony. The reality of such conditions, however, is that it is difficult, if not impossible, to enforce restrictions and the Zoning Commissioner is placing upon the individual Protestants and members of the community the responsibility of policeman. The frustration of the neighbors in attempting to get Federal involvement through the FAA, the State through the

-20-

In Baltimore County, the County Council left the authority

to determine the granting of such special exceptions to the

of factors which must be considered by the Commissioner in

discussion of the Protestant's objections to this special

Zoning Commissioner and prescribed in Section 502.1, the list

determining whether or not such proposed use is permitted. A

exception, based upon those 502.1 criteria will be discussed

later. In a general way, however, the Court of Appeals has set

forth in Schultz v. Pritts, 291 Md. 1, at page 22 and 23, what

the Commissioner in his application of the facts to the various

Zoning Commissioner on many prior occasions. The Schultz test

effect. if "...there are facts and circumstances that show that

the particular use proposed at a particular location proposed

would have any adverse effects above and beyond those

pective of its location within a zone."

inherently associated with such a special exception use

It is quite clear, that in this case, the Zoning

Commissioner should examine the specific site of the Faulkner

property, along with the impact of the airstrip as it applies

to that property. In doing so, it is submitted on behalf of

the Protestants, that sufficient grounds have been established

through the testimony of Protestants and Protestants' witnesses

has come to be known as the "Schultz test" in order to quide

502.1 factors. The "Schultz test" has been applied by this

allows for denial of a special exception because of adverse

State Department of Aviation, and local enforcement through the Baltimore County Police, Zoning Office, Planning Office, Traffic Engineering Office and other agencies to enforce violations and concerns that have existed to the time of this Memorandum have led the Protestants to the clear conclusion that it is impossible to get any real enforcement.

The overlapping nature of this problem through the FAA regulating air space, the State of Maryland regulating only the technical aspects of the runway and the County regulating the County and land use produced such confusion on occasion and gaps on other occasions, that real enforcement even in the hands of dedicated citizens is ineffectual. A simple illustration to this enforcement problem would be if the plane lands one afternoon or evening and taxies into the hangar or behind the hangar, who is to know whether or not it is Mr. Faulkner that flew that plane and landed it.

Similarly, without an ever vigilant neighborhood, it will be impossible to condition the pilot of the plane, the nature of the weather or the nature of the conditions of the runway as to appropriate takeoffs and landing. Likewise, flight patterns and proof of height over Protestants' property is also extremely difficult to establish to the technical satisfaction of the various agencies.

It is interesting to note, parenthetically at this point, that Faulkner's proposed use of his airstrip is not based upon need or economic reasons concerning his business or his

nevernal consistents, nor is it based upon any reasonable requirement that he have such a method of transportation evailable. Instead, it is based upon a whim and a fanciful desire to have such an airstrip conveniently located next to his home. Faulkner's testimony supports the fact that he already has a number of connercial planes located at the Glen L. Martin Airport in Middle River which he uses for business purposes. If, in fact, Faulkner is proposing to use this strip on his property as an adjunct to his business ventures, then Protestants would further argue that this is clearly an improper use of R.C. 2. For purposes of analyzing the impact of this special

exception upon Faulkner's property and the surrounding neighborhood, four factors must be analyzed: the plane; the pilot: the airstrip (runway) and the air patterns. First, the plane. After hours of hedging, Faulknes

designated the Christian Huski as the plane which would be utilized. There can be no doubt that this aircraft can take off and land in a relatively short distance. The ability to do so rests primarily with the pilot. Likewise, this plane may be quiet, or on the other hand, it may produce substantial noise due to the increased horsepower and manner of its climb. Again, this noise factor depends upon the pilot. In the hands of an expert, this STOL type of aircraft could be landed on Faulkner's strip as demonstrated on the day of the view;

and adjoining property owners and not just one or two upset neighbors.

Finally, there was a consensus of expression by Protestants in their testimony that the R.C. 2 Zone, created for the purposes of agricultural use, would not be well served by the utilization of the almost 49 acres of Faulkner property by this airstrip. The strip basically prohibits the use of Faulkner's 49 acres for purposes of raising cattle, horses, livestock and the growing of any appropriate crops consistent with the spirit and intent of R.C. 2. The Protestants recognize that airports are uses permitted by special exception. However, Protestants submit that in the instance, a Faulkner airstrip on the subject property is not consistent with this particular site and location as previously argued.

Furthermore, while recognizing that the County Council resolution #96-85 which resulted in a Planning Board report of May 15, 1996 was not enacted into law in Baltimore County, it clearly establishes that the Planning Board was concerned about the allowance of a special exception for an airport in an P.C. 2 Zone and intended to limit the definition of airport to "airports that are necessary to support aerial spraying of pesticides." It is clear that the Planning Board's efforts were to send the message of the spirit and intent concerning the clarification of the type of airports to be permitted in an

The Zoning Commissioner need only look at the plats submitted by the Protestants of the proposed site with the encircling of the houses colored in vellow to realize that the Protestants are substantially the entire community of adjacent

Attention is called to testimony of Louise Holliday, who

testified she teaches writing to small children within a

her ponies as a result of flights over her property. He

reaction of a horse to a loud noise over its head. The

consequence is frightening if one considers three year old

children who may be on those ponies at the time of a fly over

by Mr. Faulkner. It is interesting to recall that Ms. Holliday

moved from Cromwell Bridge Road to her present location off the

Lenell Smith likewise has thoroughbred horses for which

road where there are no trucks, no bikes, no cars, in 1956 to

get away from noise and to operate her business and, in her

she is concerned. Richard Harris, in moving from the flight

path of Dulles Airport has now been "buzzed" at least on two

occasions by the Faulkner plane as well as having his horses

predicated upon low flying incidents which seem nothing more

than efforts to provoke the community during the course of the

startled in May. His concern of "poor judgment" of Faulkner is

words, "didn't count on planes."

bearing in this case.

quarter of a mile of the airstrip. The plane has frightened

descriptive testimony concerning noise over the head of a horse

impressed everyone in the hearing room as to the nature of the

owever, in the hands of an amateur, it could be an exceedingly difficult plane craft to land on the Faulkner strip with a topography unlike the Glen L. Martin Airport.

Second, the pilot. The ability of the pilot is crucial from the testimony of all of the witnesses including these experts presented by Faulkner during the course of the hearing. The fact of the matter is Faulkner with ten hours or less in a stol aircraft is incapable of operating the aircraft in and out of this site in the same manner as the expert pilot retained for purposes of the view. By the admitted testimony of Faulkner's own experts. Faulkner was incompetent at the time of his testimony, to fly that aircraft and land it safely. Faulkner's flying over the neighborhood during the course of this hearing demonstrate questionable judgement and maturity as it pertains to the operation of a potentially dangerous aircraft in this residential community. There is no dispute that, at the present time, Faulkner is unqualified to operate this plane in and out of this location. Third, the runway (airstrip). There can be no doubt after

the testimony of Mr. Shelby of the state aviation administration, that this runway, both its length and position. are not the best while it may meet minimal state standards. This strip is on an incline, it is grass which has the potential for problems in wet weather or enow it has prevailing cross winds from left to right, from west to east

little margin for error" in the words of Mr. Shelby. Shelby felt that the proposed airport must be restricted to the use of the aircraft with a published performance capability compatible with a net usable runway, but also preclusion of flight instruction due to a limited runway width, length, slope and prevailing cross wind

which are not favorable for an operation in and out of this

location. With an 824 foot net usable runway, there is "very

It is interesting to note, the strip ends within 100 feet of Belfast Road and that does not appear to worry any official who testified. Yet lay witness testimony concerning the distracting view of a low flying aircraft coming directly toward you if you are travelling on Belfast Road seems very obvious and real when one views the site from Belfast Road. A number of witnesses testified that when travelling on Belfast Road, your attention gravitates toward the Faulkner homesite and with an added feature of an aircraft landing, further tends to call driver's attention off the road to this location. Fourth, the air patterns. Testimony of a number of the

neighbors concerning low flying aircraft, the noise over their homes, the pattern of Faulkner's plane circling at a low altitude above their homes, produced concern for their own well-being as well as concern for livestock and horses. including thoroughbreds, which are common to this locality.

CERTIFICATE OF SERVICE

I HEREBY CERTIFY that on this ______ day of Septemb 1988, a copy of the aforegoing Protestant's Memorandum w mailed to David Dowell, Loyole Federal Building, 22 West Pennsylvania Avenue, Towson, Maryland; and People's Cou

T CARROLY HOLDEN

dealt with churches and which resulted in a lobbying effort by SIMMARY

churches against this particular legislation.

The testimony of a County Planner on behalf of the

Petitioner resulted in testimony indicating that the County

Council did not enact this particular Planning Board report

based upon a controversial section of that same report which

In suppary, it is clear to the Protestants that an application of the "Schultz test" to the particular use of Faulkner proposed at the particular location of Faulkner's airstrip would have an adverse effect above and beyond those uses inherently associated in a Special Exception irrespective of its location within the Zone. Schultz, sunra. For that reason, the Zoning Commissioner in applying this "size specific" criteria possesses the legal authority to deny this special exception request. The legal and factual authority and basis to deny this special exception request.

Respectfully submitted Holzer, Maher & Demijio 305 West Chesapeake Avenue

Towson, Maryland 21204 01-825-6960

R.C. 2 Zone.

RECEIVED ZONING OFFICE

IN RE:
PETITION FOR SPECIAL EXCEPTION
SW/C TANYARD ROAD AND BELFAST
STH ELECTION DISTRICT
IRD COUNCILMANIC DISTRICT GORDON K. FAULKNER Petitioner

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ZONTHE COMMISSIONER • OF

BALTIMORE COUNTY Case No.: 88-240-A

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The Protestant's, hereby desire to make the following comments specifically in rebuttal and reply to the Petitioner's Brief:

The following comments have been submitted by individual Protestants as points which they felt should be addressed and replied to in the Petitioner's Brief.

1. Page 1. The Protestant's take exception to the comments concerning the representation of adjacent neighbors to the north of the site. Adjacent property owners to the north of the site did appear and sign the Protestant sheet; they are Mrs. McNutt, approximately 300 feet away from the runway; Mr. & Mrs. Durance, Mrs. McCafferty, and Mrs. Peters. To the east, Mrs. Seward signed the Protestant's sheet and was in attendance; Dr. & Mrs. Shortall testified; Mr. & Mrs. Buzz Grines testified. To the northwest, Mr. Harris and Mr. & Mrs. Milton Saches signed the Protestant sheet and were there for the hearing. Also including Mr. & Mrs. DeFontas; To the west Mr. & Mrs. Ramsberg testified against the air strip. To the south, Mrs. Pierce signed the Protestant sheet and attended many of the hearings.

8. Another aspect of this site is that it is only 12 minutes away from a small public grass airport where the plane could be housed. This air strip is over 2,000 feet long and takeoff and landing can be done both ways. That air strip is "Armacost" located on Mt. Carmel Road.

> Respectfully submitted. Holzer, Maher & Demilio 305 West Chesapeake Aver Towson, Maryland 21204 301-825-6960

CERTIFICATE OF SERVICE

I HEREBY CERTIFY that on this Limbour day of September, 1988, a copy of the aforegoing Reply to Protestant's Mesorandus Statement of Case was mailed to David Dovell, Loyols Fedderal Building, 22 West Pennsylvania Avenue, Towson, Maryland 2120; and Feople's Counsel, County Office Building, Third Topp. Maryland 21204.

2. Page 3. Since the time of the hearing Mr. Bacon's property from which the property of Faulkner was subdivided, has now been put up for sale (approximately 3 1/2 weeks ago). It will be recalled that the tree line which needed to be trimmed back and removed were located on this property. It is now speculative as to whether or not the new owners will allow the trees to be trimed

3. Page 10. The Protestant's take exception to the comment in regard to the potential concern, the health and safety concern. The incident of a plane crashing or having some difficulty would greatly increase if an air pattern were established over Belfast Valley.

4. Page 11. Protestant's are concerned as to what happens if a plane loses power and starts gliding in for 1,000 feet and does not have the power to go over one of the twelve (12) houses that are 600-2,000 feet from the proposed air strip. Airplane crashes of light aircraft are relevant as well as tragic and deadly in regard to this issue. Since the Petitioner's Brief indicated the relative safety of this plane, it is the Protestant's desire to submit in this Reply Brief the comment in regard to Mrs. Shortall, as to the number of small plane crashes, seven (7) of which occurred right here in Maryland. Of the 21 small plane crashes from December, 1987 to August, 1988, 16 of the crashes were right after or right before takeoff or landing, all of which are investigated by the FAA and put on record. Mrs. Shortall further has a right to be concerned and frightened for that, in a nine wonth period. there were 21 small plane crashes, two of which hit homes

Newspaper clippings which are public knowledge are submitted in support of this concern. (Incorporated herein as Evhibit No. 11

5. Page 12 and 13, Protestant's reiterate their concern in regard to the animals and the agricultural nature of the surrounding area. Mrs. Holliday's property line is less than one-half mile from the Faulkner property. She testified that in November, 1987, low flying airplanes were the cause of spooking two of her ponies. Likewise, Lenell Smith testified that low flying aircraft in the Spring, 1988, spooked her horse. These are two separate incidents that involved low flying airplanes causing mishaps with horses. The net effect of this discussion is to establish that the low flying aircraft are capable in deed of spooking and disrupting livestock. particularly horses.

6. Page 17. The Protestant's submit that of the four air strips located in the area before RC 2 Zoning, two of these air strips are no longer operative.

7. Page 21. Protestant's would submit as to the uniqueness of the area.

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A. Faulkner's property is on the floor of a valley.

B. The air strip has to be limited to one takeoff and landing from one direction because it is bounded on the north and east by roads and electrical and telephone lines.

C. There is a grain dryer located directly across from the air strip on the ridge of valley wall.

D. The dense morning fog that forms on the valley floor will cause visibility problems for takeoff and landing. Faulkner's pond further contributes to the fog that is created in this low lying area.

E. A configuration of Faulkner's property limits the length of his runway to a situation to where he has little room for air. Forty-nine acres is the smallest of all the properties on which an air strip is located. Faulkner's is also the shortest strip. All others are 2,000 feet or longer.

P. There are trees to be trimmed or taken down which are not on Faulkner's property. The property is now for

G. Faulkner's property is surrounded by homes on the north, south, east and west including on the ridge line ranging as close as 600-2,000 feet from the strip. The other strips do not have homes surrounding nor is in close proximity.

H. The other air strips are located on much larger parcels of property. The smallest, according to the Petitioner's testimony, is 98 acres.

The parties have argued their positions very clearly and effectively. I will not attempt to recount every fact presented into the record, as many are unnecessary to the final disposition of this case. I will review the major relevant facts and interpose additional facts when and where necessary

The Petitioner owns a 50 acre lot in the Sparks section of Baltimor County on which he is building a personal residence, and on which he wants to operate a grass airstrip solely for his own use. The property is located at the intersection of Belfest and Tanvard Boads. The Faulkner property is in an RC-2 (Resource Conservation, Agricultural) zone. The subject property lies in a valley surrounded by hills on three sides.

The runway has already been constructed and has been used on a few occasions. A great deal can be learned from visiting a site where such a special exception use is proposed. To judge such a special exception use, the particular site must be taken into account and the unique features of

I have personally visited the property. Upon my site visit, the topography is, clearly, revealed and the uniqueness of the site is obvious. There are several features of this particular site that should be viewed in person. During my visit, several take-offs and landings were executed by the Datitioner's expert pilot

This particular site is unique in several ways. First, the site is in a valley and the hills raise sharply from the north end of the runway. Second, the hills to the west and north are mostly covered with dense tree cover. There is no apparent room for pilot error in these areas. Third, the south end of the runway must be approached after a sharp descent over a

runway which eliminates any margin for error The Protestants are mostly residential home owners from both adjoining lands and from the general area. The Protestants have several major concerns and objections to this limited airport. Most of the objections are based upon a belief that the use of the airport by the Petitioner or anyone else would be unsafe, too noisy and/or disruptive of the rural character of the area. Where necessary, I will recount in greater detail the Protestants' testimony and evidence

stand of trees on a neighboring property. Fourth, the runway is very short

so much so, that even the Petitioner's witnesses admit the airport can only

be used by an experienced pilot flying a highly specialized aircraft

Pinally, there is a very steep road embankment at the north end of the

The Protestants have spent a great deal of time arming that the Special Exception for an airport in the R.C.2 zone, as established by Section 1A01.2.C.1. of the B.C.Z.R. is inconsistent with the statement of purposes and the legislative policy of the R.C.2 zone.

Clearly, the County Council of Baltimore County enacted legislation permitting airports in the R.C.2 zone by Special Exception. (See County Council Bill No. -79-178). I do not believe, nor do I accept that the County Council of Beltimore County was in error when it enacted Bill No. 178 in 1979. The B.C.Z.R. provide for airports by Special Exception and the Petitioner's request is clearly, properly and legally before the Zoning

One of the issues of greatest debate during the bearing was the specific aircraft to be used by the Petitioner at this location. The Petitioner settled the question at the close of his case. The Protestants objected to this decision at the conclusion of the Petitioner's case. The

IN RE: PETITION FOR SPECIAL EXCEPTION .

ZONING CONVESTORED OF BALTIMORE COUNTY Case No. 98-240 V

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FINDINGS OF FACT AND CONCLUSIONS OF LAW

The Petitioner berein requests a special exception for an girstrip and hangar as more particularly described in Petitioner's Exhibit 1.

The Petitioner appeared and testified and was represented by attorney, Susan H. Fischer. Those persons also appearing on behalf of the Petitioner are listed on a separate sheet attached hereto. There were Protestants who were represented by J. Carroll Holzer, Esquire, and their names are also listed on a separate sheet of paper and attached hereto. Mr. Kenneth Bosley appeared as a Protestant and represented himself

This matter comes before the Zoning Commissioner for final disposition after a long history. There were several days of testimony and more witnesses than this Commissioner has ever heard in one matter. The care took many days of hearings over more than a four (4) month period. The final written statements and briefs of the parties took several additional months. The positions of the parties are strongly argued and vigorously

Some of the testimony was useful and on point, but much of it was prolonged and repetitive. Additionally, some of the evidence was irrelevant to the final finding, in light of the requirements set forth in Sections 502.1 and 1A01.2.C.1 of the Baltimore County Zoning Regulations (B.C.Z.R.).

testimony of all the Petitioner's witnesses included this particular aircraft. I, therefore, find there is no prejudice to the Protestants and the selection is valid and binding upon the Petitioner.

The Petitioner is committed to the Christien Husky aircraft for this He has made it clear that he will use no other airplane on this airstrip. There is no question that this aircraft is basically safe. The design specifications seem to indicate that this aircraft can use this type, kind and size of airstrip with cortain limitations and changes to the airstrip. The witnesses for the Petitioner all explained how the Christien Husky could possibly use an airstrip about this length and width and, how the airplane is designed to handle this type of airstrip if certain limitations and restrictions were followed.

The mirstrip is a grass runway approximately 1360 feet long, oriented on a southwest-northeas, axis. The Petitioner and several expert witnesses testified that the runway slopes slightly downward to the southwest, and because of trees to the northeast, takeoffs would be made in a southwesterly direction, while landings would be made in a northeasterly direction. These are but a few of the limitations that even the Petitioner's witnesses agree would handicap this airport

The State Aviation Administration has given approval to operate the Christien Busky on the Petitioner's airstrip. The State Aviation Administration has required that several trees to the southwest be removed or topped. The trees are not on the Petitioner's property and the Petitioner has no legal right to control the status of these trees.

The fact is that even with trees removed, the airstrip is really short. The effective runway is less than 825 feet and even the Christien Husky will be pushing the usable limits of this runway according to the

The usable runway also comes within 100 feet of Belfast Road and there is a very steep embankment at Belfast Road. The hills rise steeply from Balfast Boad at the end of the runway

The Petitioner set forth many limitations and controlling fectors about the significant to the principles make it eafer and better for the community Those conditions are best set forth in the Petitioner's our

> Faulkner proposes to use a "modified straight-in" approach and departure pattern by which the aircraft would be flown along an ossentially north-south line immediately after takeoff and immediately prior to landing. This pattern is directly over the Bacon property to the south of the Yaulkner property, minimizes ences and animals.
> The use of the strip would be severely

limited as follows:
 First, it would be closed to the public and
"x's" would be installed on each end of the
strip. In aviation symbology, the letter "x", au
seen from the air, indicates that a runway is

closed.

Second, the Christien Busky is the only
aircraft which would be used at the strip. When
not in actual use, it would be stored in a
henger, to be testefully constructed in architectural conformity with the other buildings on the property (that is to say, a brick, Georgian-style building).

Georgian-style building).
Third, since the strip is of the "privately owned, privately seed" variety. Faulkner is the only person who would be using it.
Fourth, in keeping with the rural nature of the surroundings, the strip will be maintained in grass and will not be paved. Fifth, only one aircraft will be based at the strip (and indeed, the proposed hangar will hold only one aircraft)

Sixth, no fuel, oil or other petroleum will be stored above-ground, under-ground or otherwise at the strip, seventh, no saintenance will be done at the strip and there will be no shop or mechanic. Highln, no charter, flight school, in other continuous consecution of the commercial activities will be conducted.

Minth, the strip will not be lighted, there will be no rotating beacon, and no night takeoff or landings will be conducted. There will be no radio, radar or other electronic antennas at the strip.
Tenth, no takeoffs or landings will be done except in good weather. Good weather ("Visual Flight Bules"), according to the FMA, requires a ceiling of at least 1000 feet and a horizontal visibility of at least three niles."
(Petitioner's birdf, pages 4 and 5)

Clearly, the case is not resolved in these statements by the Petitioner. The issue of acceptability here is this particular airstrip: at this location and taking into account the features that are unique to this particular site. Of course, the Protestants disagree with this airstrip and believe it is substandard and unsafe. They do not believe the limitation and/or restrictions will be of any real benefit to them.

A special exception is a statutory grant of authority unto the Zoning Commissioner to test and review certain land uses, in each particular case where application is requested, against the prerequisite set forth within the text of the B.C.Z.R. to determine that the use complies with spirit. intent and letter of the various applicable regulations. It is subject to the guidelines and standards contained in the provisions of the B.C.Z.R. A special exception is a use which has been predetermined by the County Council of Baltimore to be conditionally compatible with the uses permitted as of right in a particular zone. The Zoning Commissioner must. in each case, decide under the specific standards out forth in Section 503 of the B.C.Z.R. whether the presumptive compatibility does, in fact, evist in this case. See, Rockville Fuel and Feed Company, Inc., v. Board of Appeals of the City of Gaithersburg, 257 Md. 183, 262 A.2d 499 (1970). Furthermore, ". . . there cannot be a grant of a Special Exception unless the B.C.Z.R. provide that the conditional use sought is permissible in the

zone in which the land involved is situated..." Schultz v. Pritts 291 Md. 1, 432 A.2d 1319 (1981). Clearly, the B.C.Z.R. provides for the relief the Petitioner has requested. (See 1A01.2.C.1 of the B.C.2.B.) The duty of the Zoning Commissioner is to judge whether the neighboring properties in the general neighborhood would be adversely affected and whether the use in the particular case is in harmony with the general purpose and intent of the zoning plan

The Petitioner has the burden of adducing testimony which will establish that the Petitioner's use meets the prescribed standards and requirements set forth in Section 502.1. He does not have the burden of establishing affirmatively that his proposed use would be a benefit to the community and, furthermore, if the Petitioner shows to the satisfaction of the Zoning Commissioner that the proposed use would be conducted without real detriment to the neighborhood and would not actually adversely affect the public interest, then the Petitioner has met the burden of proof. See Anderson V. Smyer. 23 Md. App. 612. 617. 329 a 24 716. 720 (1974) a Special Exception for an airstrip in the R.C. 2 zone is controlled by the regulations in Section 1A01.2.C.1. and conditioned by Section 502.1 of the Baltimore County Zoning Regulations.

"Section 502.1--Before any Special Exception may be granted, it must appear that the use for which the Special Exception is requested will not:

. Be detrimental to the health, safety, or eneral welfare of the locality involved;

b. Tend to create congestion is roads, streets

c. Create a potential hazard from fire, panic or other dangers;

concentration of population -7-

d. Tend to overcrowd land and cause undue

e. Interfere with adequate provisions for schools, parks, water, sewerage, transportation or other public requirements, conveniences, or

f. Interfere with adequate light and air;

g. Be inconsistent with the purposes of the property's zoning classification nor in any of way inconsistent with the spirit and intent of these Zoning Regulations; nor

h He inconsistent with the impermeable surface vegetative retention provisions of these Zoning Regulations." (Section 502.1 of B.C.Z.R.)

The issue in the Special Exception is whether or not the requirements o, Section 502 of the B.C.Z.R. have been successfully fulfilled by the Patitioner The cases clearly establish that ". . . the appropriate standard to be used in determining whether a requested special exception use would have an adverse affect and, therefore, should be denied in whether there are facts and circumstances that show the particular use, proposed at the particular location, would have any adverse affect above and beyond those inherently associated with such a special exception use irrespective of its location within the zone." Schultz v. Pritts, 291 Md. 1, 432 A.2d 1319 at 1327 (1981).

The Court went on to say in Schultz that,

and would not actually adversely affect the public interest, he has met his The extent of any harm or disturbance to the neighboring area and uses is, of course erial. If the evidence makes the question of harm or disturbance or the question of the disruption of the harmony of the comprehensiv plan of zoning fairly debatable, the matter i

one for the Board to decide. But, if there is no probative evidence of harm or disturbance in light of the nature of the zone involved or ve plan, a denial of a application for a special exception use is arbitrary, capricious and illegal." (at pg.1325)

The real issue here is the Schultz application of the Section 502.1 standards. The Petitioner argues there are no significant safety issues. The Protestants naturally argue there are many safety issues.

A close review of the safety issue in light of the Schultz, test shows the site is unsafe. The issue is controlled by the facts and circumstances that establishes that the special exception airport use at this particular location would have more adverse affect upon this community then is normally associated with this use in the R.C.2 zone. .he adverse impact of this airport is above and beyond those inherently associated with an airstrip use, irrespective of where it is located within the R.C.2 zone. The facts show that this airstrip is very short and located in a deep valley; this makes the usable runway unsafe under sormal conditions. It also has trees at both ends and a road at one end.

Even the Petitioner's witnesses expressed concern over the many problems this airstrip has that are different from those usually found in the R.C.2 zone in Baltimore County.

This airport is so unique, it requires a type of aircraft that only three (3) manufacturers, in the free world, build. In fort, this mirport can only be used by these very specialized aircraft.

The issue is not whother the airstrip meets minimum state or federal regulations, but is it adverse to the community's health, safety or general welfare above and beyond those inherently associated with other airstrips in the R.C. 2 zone. It, clearly, is more adverse from a safety point of view.

I want to make it very clear that the Petitic er is not required to prove that the siretrin would be of benefit to the community. The Petitioner is only required to prove that the use has no more adverse (wone) than the same use does enywhere in the R.C.2 zone. (See, Schultz v.

The Petitioner has failed to show that the airport use at this location will not be more detrimental to the neighborhood than an airport use elsewhere in the R.C.2 zone. In the language of the Schultz test, this airstrip is more detrimental to the health and safety of the community than other cirstrips within the R.C.2 zone

The Patitioner's case fails another wary basic application of time Schultz, standards. Schultz, also, stands for the concept that all special exceptions must be considered in light of the purpose of the zone involved. The zone in this case is the R.C.2 zone and all special exceptions within that zone are controlled by the requirements of Section 1A01.2.C. of the B.C.Z.R.

The subsection requires the Special Exception use to support the primary agricultural use of the vicinity. The Petitioner provided no evidence of his involvement in agricultural uses or activities. The airstrip does not provide any benefit or support of the local primary use in the vicinity. The Petitioner has failed to weet his burden of proof and the relief requested must be denied.

Pursuant to the advertisement, posting of the property, and public hearing on this Petition held, and for the reasons given above, the relief requested should be denied.

THEREFORE, IT IS ORDERED by the Zoning Commissioner for Baltimore County this 5th day of June, 1989 that the Petition for Special

Exception for an airstrip and hangar, as more particularly described in Petitioner's Exhibit 1, be and is hereby DENIED.

-11-



JRH:sen cc: Peoples Counsel

PETITION FOR SPECIAL EXCEPTION TO THE ZONING COMMISSIONER OF BALTIMORE COUNTY: The underrigand, legal owner(s) of the property situate in Baltimore County and which is described in the description and plat attached hereto and made a part hereof, hereby petition for a Special Exception under the Zouing Law and Zoning Regulations of Baltimore County, to use the berein described property foran_airstrip_and_hangar... Property is to be posted and advertised as prescribed by Zoning Regulations. or we, agree to pay expenses of above Special Exception advertising, posting, etc., upon filing his petition, and further agree to and are to be bound by the roning regulations and restrictions altimore County adopted pursuant to the Zoning Law for Baltimore County. x Favenum Contract Purchaser: Gorde Press Com (Type or Print Name) Attorney for Petitioner 3700 Malden Avenue 225-7333 Susan H. Fischer. Sugar H. Krodyr . Raltimore, Haryland 21211-Name, address and phone number of legal owner, con-22 W. Pennsylvania Aygous. Susan H. Fischer Towson, Maryland 21204 Attorney's Telephone No.: 823-5800 Address IDERED By The Zoning Commissioner of Baltimore County, this of Openation 19.87, that the subject matter of this petition be advertised, as required by the Zoning Law of Baltimore County, in two newspapers of general circulation throughout Baltimore County, that properly be posted, and that the public hearing be had before the Zoning I. Robert Spines Zoning Commissioner of Baltimore County. BALTIMORE COUNTY ZONING PLANS ADVISORY COMMITTEE December 18, 1987

DUNTY OFFICE BLOG.

Susan H. Fischer, Esquire 22 W. Pennsylvania Avenue Towson, Maryland 21204

JED: kkb

RE: Item No. 77 - Case No. 88-240-X Petitioner: Gordon K. Faulkner Petition for Special Exception

The Zoning Flans Movisory Committee has reviewed the plans substi-ted with the above-referenced petition. The following comments are not intended to its same that the plane are made source of plans or problems with regard to the development plans that may have a bearing on that case. The Director of Plansing may file a written report with the Zoning Commissioner with recommendations as to the suitability of the requested moning.

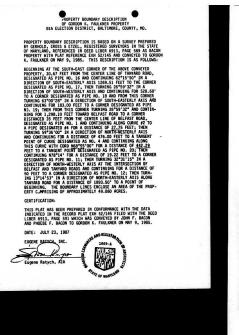
Enclosed are all comments substitted from the members of the Committee at this time that offer or request information on your petition. If smiller comments from the remaining members are received, I will forward them to you. Otherwise, any comment that is not informative will be placed in the hearing file. This petition was accepted for filing on the date of the enclosed filing certificate and a hearing scheduled accordingly.

Very truly yours,

Chairman

lanes E. Dyen /KKB

Chairman Zoning Plans Advisory Committee



Department of Public Worn Department of Public Worn Bureau of Traffic Engineer Courts Building, Suite 405 Towson, Maryland 21204 494-3554 sent of Public Work

Soning Commissioner County Office Building Towson, Maryland 21204

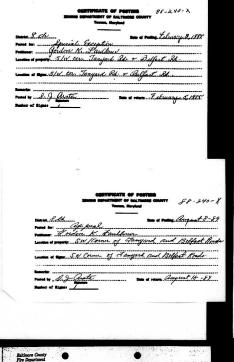
Dear Zoning Commissioner:

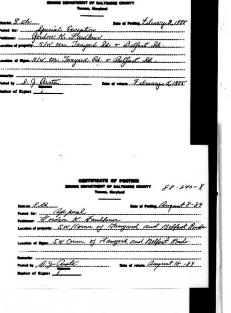
The Bureau Of Traffic Engineering has no comments for items number 73, 74, 75, 77, 78, and 80.

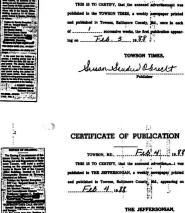
Very truly yours,

Twee folder

Micheal S. Flanigan Traffic Engineer Associate II







THE JEFFERSONIAN.

Susan Sewer Obrect

CERTIFICATE OF PUBLICATION

Feb. 3

BALTIMOI COUNTY, MARYLAND

Date Hay 23, 1988

P. David Fields, Director

SUBJECT Zoning Petition # 88-240-X

Additional information detailing the subject proposal was received by this office on May 15, 1986. Based on the submitted of the submitted of the submitted of the submitted of the submitted the granting of the pattitionaris request. Newwer, there is one detail that puzzles this office; i.e., the decides rating for any submitted of the submitted of the submitted of the one and will be supported by specifications from the sammafuturer. Our puzzlesent is that the noise level of a "can opener" and a "wazuwe Learner" at relat of 50, 170 and 82 sees rather low for any plane, but this office will accept the samufacturers specifications.

CC: Susan H. Fisher, Esq. Dowell, Saltysiak & Associates Loyola Federal Bldg. 22 W. Pennsylvania Avenue Towson, MD 21204-5084 J. Carroll Holzer, Esq. 305 W. Chesapeake Ave. - Suite 105 Towson, MD 21204

Shirley Hess, People's Counsel Zoning File

ZONING OFFICE

/31

Paul H. Reinche

J. Brhart Haines

Zoning Commissioner
Office of Planning and Zoning
Baltimore County Office Building
Towson, ND 21204

Re: Property Owner: Gordon K. Faulkner

Location: SW/C Tanyard Road and Belfast Road

() 3. The vehicle dead end condition shown at __

Pursuant to your request, the referenced property has been surveyed by this Bureau and the comments below marked with an "K" are applicable and required to be corrected or incorporated into the final plans for the property Fire hydrants for the referenced property are required and shall be located at intervals or feet along an approved road in accor-dance with Baltimore County Standards as published by the Departmen of Public Works.

() 2. A second means of vehicle access is required for the site.

EXCEEDS the maximum allowed by the Pire Department.

The site shall be made to comply with all applicable parts of the

The site shall be made to comply with all applicable parts of the
Fire Proposition Cope prior to company on beginning of constitution.

APPA Sci. Not7-560 km., Summand for Autorities Proceedings and apply.
 The buildings and structures existing or proposed on the site shall comply with all applicable requirements of the Mexicanal Fire Protection Association Bandard No. 101 "Aids Safety Cope." 1976 edition

Zoning Agenda: Meeting of 9/1/87

BALTIMORE COUNTY, MARYLAND

INTER-OFFICE CORRESPONDENCE

December 9, 1987

Norman E. Gerber, AICP FROM Director of Planning and Zoning SUBJECT Zoning Petition No. 88-240-X

More information such as maxinum number of planes, frequency of flights, flight approaches with respect to adjacent development, etc., is needed before comments can be made.

NEG: JGH: dne cc: Ms. Shirley M. Hess, Legal Assistant, People's Counsel

Mr. J. Robert Haines TO Zoning Commissioner

APPEAL

Petition for Special Exception
SM/C Tanyard Road and Belfast Road
Sth Election District - 3rd Councilmanic District
CORDON K. FAULNER - Petitioner
Case No. 08-240-2

Petition for Special Exception √

Description of Property /

Certificate of Publication /

Petitioser's Brief

Violation Notice

Joint Exhibit:

Protestant's Memorandum/

Entry of Appearance of People's Counsel√

Zoning Plans Advisory Committee Comments V

Reply to Protestant's Memorandum Statement

Petitioner's Response to Protestant's Brief

Petition for Removal and Exchange of Artistic Rendering

Petitioner's Exhibits: 1. Plat to accompany Petition 🗸

Proposed Amendment: Non-Agricultural / Uses in R.C.2 Zone

2. No Exhibit in file marked "2" 3. Aerial photographs of location / 4. Copy of aerial photograph of location V 5. Application for Private Airport. 6. Letter of support√

7. 3 x 5 photographs of location / 8. Sound Pressure Measurements 9. Appraisal of property /

Director of Planning & Zoning Comments /

Date Movember 5, 1987

Item No.: 77 (1f known VIOLATION CASE # C-87-1748

BALLIMORE COUNTY, MARYLAND

LOCATION OF VIOLATION Belfast and Tenyard Reads ADDRESS Baltimore, MD 21211 DEFENDANT Gordon 1. Paulkner Please be advised that the aforementioned petition is the subject of an active violation case. When the petition is scheduled for a public hearing, please notify the following persons: ADDRESS

P.O. Box 396 Sparks, MD 21152 Will the same 1 ...

After the public hearing is held, please send a copy of the Zoning sioner's Order to the Zoning Enforcement Coordinator, so that the right action may be taken relative to the violation case.

13. Letter of support √

5. Photogrammetric Map

testant's Exhibits: 1. Photographic Map 🗸

Zoning Commissioner's Order dated June 5, 1989 (Denied) Notice of Appeal received June 30, 1989 from David L. Dowell, on $\sqrt{}$ behalf of the Petitioner

David Dowell, 22 W. Pennsylvania Ave., Towson, MD 21204

David Soul, 6712 Whitestone Road, Baltimore, MD 21207

AND POSTS 1100 Ideal and Manual Read Beatmington, NO. 21157

James A. Forbes, 16623 Kereford Road, Monkton, ND 21111

Susan Fischer, 22 W. Pennsylvania Ave., Towson, MD 21204

Jeffrey Blair Reid, 19 W. Pennsylvania Ave., Towson, MD 21204

neet Notification: P. Devid Fields, Director of Flanning & Zoning
Patrick Relier, Office of Flanning & Zoning
J. Nobert Balans, Zoning Gomalies Good
Jacobs E. Devr. Zoning Supervisor
Dockst Clerk
Jacobs Thompson - Zoning Enforcement Coprditator
Armold Johlon, County Attorney

14. Operating Limitations V

15 Letter from MD Dent of Transportation.

2. 1. 5 4. - Letters of Opposition /

M. + Mrs. M.J. Cronwell, Ar., 14910 Tanyard Rd., Sparks, MD. Gordon Faulkner, 5700 Malden Ave., Baltimore, ND 21211 21152

James A. Fornes, 18421 intercore speek, Nontron, sud 2111.

J. Carroll, 1957 1958 V. Chromothe, New, Park 195, Townson, NO Kenneth T. Copicing, Ort 575, 34444, NO 20152

Remeth Booley, P.O. Now 271, Pine Valley, C. 429062

Paperson General, Greater Sparks/Glencoe Community Assoc., 3-0.80-755, Sparks, ANNY SECHIALL.

D 2152

BALTIMORE COUNTY, MARYLAND

INTER-OFFICE CORRESPON

Baltimore County Board of Appeals County Office Building, Room 315 Towson, Maryland 21204

15: Petition for Special Exception SM/C Tenyard Road and Belfast Road Sth Election District, 3rd Councilmanic District GROOM K. FALISSER - Petitioner Case No. 85-240-9.

Please be advised that an appeal of the above-referenced case was filed in this office on June 30, 1999 by David L. Dowell, on behalf of Petitioner. All materials relative to the case are being forwarded

Please notify ail parties to the case of the date and time of the appeal hearing when it has been scheduled. If you have any questions concerning this matter, please do not hesitate to contact this office.

Gordon Faulkner, 3700 Malden Ave., Baltimore, ND 21211

Susan Fischer, 22 M. Pennsylvania Ave., Towson, MD 21204 Jeffrey Blair Reid, 19 W. Pennsylvania Ave., Towson, MD 21204

David Dowell, 22 M. Pennsylvania Ave., Towson, MD 21204

July 31, 1989

a. Robert flaires

()

TO: Office of the Zoning Director DATE: July 21, 1992

As no further appeals have been taken regarding the subject cases, we have closed the files and are returning same to you herewith.

- Case No. 88-240-X K. FAULKNER - Petitioner

Jack Posgo, 1130 Littlestown Road, Mestminster, MD 21157

James A. Forbes, 16623 Hereford Road, Monkton, MD 21111

Kenneth Bosley, P.O. Box 927, Pine Valley, CA 92062

People's Counsel of Baltimore County Rm. 304, County Office Bldg., Towson, Nd. 21204

J. Carroll Holzer, 305 M. Chesapaake Ave., Suite 105, Towson, ND

10/10/90 - Above parties notified of POSTFONEMENT and REASSIGNMENT to March 8, 1991 at 10:00 a.m. at request of Counsel for Petitioner.

2/21/y1 - Above parties notified of POSTONNENT at request of Counsel for Petitioner.
Not to be reset until requested by said Counsel.

4/16/92 -Letter to D. Dowell, Esquire and J. C. Holzer, Esquire and People's Counsel.

//forthcoming Order of Dismissal for lack of prosecution; 30 days allowed
for response.

5/04/92 -Letter from C. Holzer /recollects that matter is no longer being pursued;
copled Counsel for Petitioner.

P. David Fields
Pat Keller
J. Robert Haines
Ann M. Nastarowicz
James E. Dyer
W. Carl Richards, Jr.
Docket Clerk - Zoning
Arnold Jablon
Councilian Ruppersberger
Keweth T. Oosley

David Dowell, Esq.
Susan S. Fischer, Esq.
Hr. Gordon Faulker
J. Carroll Holzer, Esq.
Hr. and Hrs. H. J. Cromell, Jr.
Hr. Jeffrey B. Reid
Hr. David Soul
Hr. Forest Grimes
Hr. Jack Rose

People's Counsel for Baltimore County P. David Fields

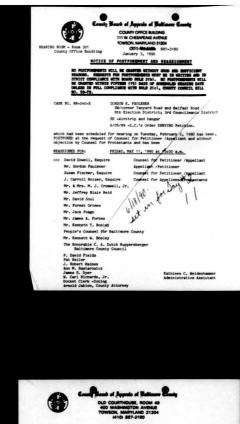
9/26/89 - Following parties notified of bearing set for February 6, 1990 at 10:00 a.m.:

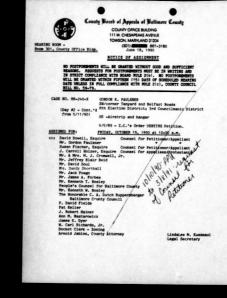
1/03/90 -Notice of POSTPONEMENT and Reassignment sent to above for hearing reassigned to Friday, May 11, 1990 at 10:00 s.m. 6/18/90 - Above parties notified of Day #2 set for October 19, 1990 at 10:00 a.m.

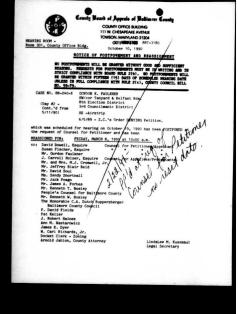
1/02/90 -Request for Postponement filed by D. Dowell, Counsel for Appellant /

10. Video Tape _____ 11. Letter from MD Dept. of Transportation 12. Application for Private Airport /





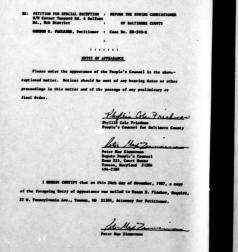


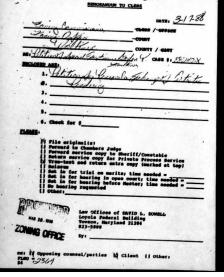




Docket Clerk - Zoning Arnold Jablon, County Attorney







Toning Cominger Change / County / Count	HERDRAHUM TO CLERK DATE: CREWY FRANCE COUNTY OFFEE COUNTY COUNTY / COUNT	BEFORE THE Section L. Sulliner St Corner Larger Road and St Corner Larger Road and Shelfest Road Airstrip A Henner APTIMENT OF REPORT I, the undersigned, certify that on	IS THE MATTER OF GOODY BOARD OF APPEALS MICRORY Exputer Seed and SALTERORY COUNTY BOARD OF APPEALS MICRORY Belfast Reed Airstrip & Name Belfast Reed Airstrip & Name Please issue a Suppone to the following named witness to expect the force the County Board of Appeals of Saltimore County Salter Salte
Law Offices of DAVID L. DOWELL Loyola Federal Building Domeson, Rayland 21246 222-2500 By: Cc. M Opposing counsel/parties M Client [] Others Film 2 236 7	Law Offices of DAVID L. DOMELL Loyols Federal suitaling \$23-560 Servined 21284 By: Co: W Opposing comment/parties N4 Client [1 Other: \$4 - 334]	COM 2-1886	Buserved:
IN THE NATION OF SECOND THE SECON	TO THE NATION OF SECOND THE SECOND OF APPEALS IN COUNTY BOARD OF APPEALS IN COUNTY APPEALS IN COUNTY BOARD OF APPEALS IN COUNTY APPEALS IN COUNTY BOARD OF A	in the matter or server the serve	SIN THE SECTION OF SECTION THE SECTION OF APPENDING COUNTY DOUBLE OF APPENDING COUNTY OF APPENDING THE SECTION

I solemnly affirm under penalty of perjury that the contents of this Affidavit are true and correct to my knowledge. Sheriff of Beltimore County 05 -01 121 ES 8-06

SE GINI LZ MAIS COUNTY SOARD OF APPEALS

of this Affidavit are true and correct to my knowledge.

Shoriff of Baltimore County

30 APR 27 AM 10: 35 COUNTRY SOUND OF APPEALS Cost: S Summoned: . 19 Not served: . 19 Sheriff of Baltimore County 90 FFR 23 151 10: 50 The second second

DOWELL, SALTYSIAK & ASSOCIATES

(301) 823-5800 LOYOLA FEDERAL BUILDING 22 W. PENNSYLVANIA AVENUE FAX (301) 321-8512

December 29, 1989

Board of Appeals of Baltimore County 111 West Chesapeake Avenue Towson, Maryland 21204

I respectfully request a postponement of the above zoning appeal, presently set before you on February 6. This is the first postponement request by either side.

This is a relatively complicated case, involving issues of both him to be a superior of the control of the cont

Carroll Holzer, Esquire, who represents the protestants, does not object to this request.

Thank you for your interest in this matter, and please advise.

Very truly yours. Dance

DAVID L. DOWELL DLD:dms/8912/27d68d2369L

cc: Carroll Holzer, Esquire Mr. Gordon K. Paulkner

29 144 - 5 F.H 1: 8: devisors y Thurs

Dais van DAVID L. DOWELL

Of Counsel to Petitioner

Loyola Federal Building Towson, Maryland 21204 823-5800

CERTIFICATE OF MAILING

I HEREBY CERTIFY that copies of the above pleading/paper were sent to the following on the date indicated:

Carroll J. Holzer, Esquire Suite 105 305 W. Chesapeake Avenue Towson, Maryland 21204

DATE: September 16, 1988

DLD: dms/808/19483423698

PP Spigal

6

October 9, 1990

Re: Paulkner Zoning Matter Case #88-240-X

Dan - A

DAVID L. DOWELL

DAVID L. DONELL

Dais un

-28-

DOWELL, SALTYSIAK & ASSOCIATES
ATTORNEYS AT LAW

The above case is set to resume before you at 10:00 a.m. on October 10: between, I am constrained to request a postponesent for two reasons are not as the constraint of the constraint, and this has required my client to operate the dealership personally. The has been gone for weeks at a time, and has not been consily, the same has been gone for weeks at a time, and has not been also be difficult for his to personally appear on the 19th, Second, one of our witnesses, Jack Possey, the plicit but first the demonstration flights into and out of the Faulkhner strip, died several weeks app, and we need time to arrange for a substitute.

We estimate it will require at least several more months before the several more months before the several more months before the several more more several more

Thank you for your time and consideration.

DLD: dms/9010/03d82d2369L cc: Mr. Gordon K. Faulkner J. Carroll Holzer, Esquire

DAVID L. DOWELL

SHAMP-DELIVERED

Gent Lenen

could of Appeals Toulty Office Building John, Maryland 21204

RECEIVED MAY 1 8 1988

DOWELL, SALTYSIAK & ASSOCIATES

LOYOLA FEDERAL BURDENG 22 W. PENNSYLVANIA AVENUE TORSON, MARYLAND 21204 - 508-

May 17, 1988

Mr. James G. Hoswell Office of Planning and Zoning Room 406, County Courts Building Towson, Maryland 21204

Re: Paulkner Proposed Airstrip

I am writing to update you as to information concerning Mr. Faulkner's proposed airstrip.

Mr. Faulkner intends to purchase a Christen Huskey single engine aircraft for use on that strip. The aircraft is known as a 570 type ability. Mr. Paulkner anticipates that he will have one to two flights per week from that location. The use of the airstrip would only be during daylight hours.

A sound engineer recorded the ambient noise level at 50 decibels and the aircraft take off decibel level at approximately 79 to 82 modern the aircraft take off decibel level at approximately 79 to 82 modern the following the f

In have enclosed an serial photograph which was taken from the International Control of the International Control of the property owned by Mr. Feathber. The blue cottine is the approximate location of the proposed sicrating. In black I have international control of the proposed sicrating. In black I have international control of the proposed sicrating. In black I have international control of the proposed sicrating. In black I have international control of the proposed sicrating the proposed sicrating the control of the proposed sicrating of the Control o

DOWELL, SALTYSIAK & ASSOCIATES

FAX (301) 327-851

LOYOLA FEDERAL BUILDING 22 W. PENNSYLVANIA AVENUE

June 30, 1989

HAND-DELIVERED Office of Planning & Zoning County Office Building Towson, Maryland 21204

Re: Faulkner Zoning Matter Case #88-240-X

Centlemen.

MD L. DOWELL

On behalf of Gordon K. Faulkner, Petitioner in the above matter, please note our appeal of the decision of June 5, 1989. Our check for \$115.00 (\$100.00 appeal fee, \$15.00 sign fee) is enclosed.

Very truly yours,

DAVID L. DOWELL

DLD:dms/8906/29d30d2369L Enclosure cc: Carroll J. Holzer, Esquire Mr. Gordon K. Paulkner

TONING CERCE

DOWELL SALTYSIAK & ASSOCIATES

February 20, 1991

Re: Paulkner Airstrip Case #88-240-X

Very truly yours,

DAVID L. DOWELL

Baltimore County Board of Appeals County Office Building 111 W. Chesapeake Avenue Towson, Maryland 21204

DID:dms/9102/19d49d2369L cc: J. Carroll Holser, Esquire

The above case (sirstip on farm is parks) is set to resume on March 5. I report, however, that I wast reposes a continuous due to the fact that my client continues to be forced to remain away because of pressing and unavoidable out-of-estate basiness matters. This is months ago. We had expected the problem to be cleared up by now, but unfortunately, it isn't.

I have not had a chance to discuss this with Carroll Holzer, but would think that a postponement would please his clients, as it would mean another few months with no flying and no legal bills.

We appreciate the Board's continued understanding in this mat-

LOYOLA FEDERAL BUILDING 22 W. PENNSYLVANIA AVENUE

LAN OFFICES

HOLZER, MAHER, DEMILIO & LEE

200 W. CHESUTLAE ANTAUL

SANTE 100

TOWNON, MARTLAND 22204

(1839) 223-0400

FAX 1010: 823-0404

SETTE NO 1725 DESALES STREET, NW WASHINGTON, D.C. 20036

May 1, 1992 #6639

Chairman William T. Hackett Baltimore County Board of Appeals Old Courthouse Towson, Maryland 21204

I received your letter of April 16, 1992 suggesting dissistend of the bebow supported that Mr. Dovell had down supported that Mr. Dovell's supported that Mr. Dovell's supported that Mr. Dovell's stated position, that he was no longer pursuing this appeal.

Please advise if there is any change in this status

very true yours,

Carroll Holzer

cc: David Dowell, Esquire

JCH: nlg

80 HILL 9- WM86

91 FEB 21 PHI2: 16

Donica

COUNTY SOUND OF APPEALD



2/24/88

Raleimore County Zoning Commissioner Office of Planning & Zoning Towson, MD 21204

Though we are unable to attend the the public hearing scheduled for February 25, 1988 concerning the petition for special exception on the property at the corner of Tanyard Road and helfast Road in Sparks, we are first; opposed to this petition calling for an airstrip and hangar at that location.

Julia Wendell Stephens 15201 Wheeler Lane Sparks, ND 21152

gol Super Jack Stephens

15201 Wheeler Lane • Sparks, Maryland 21152 • (301)771-454

Whater Squires Whose Comment Council ASSOCIATION

19 $\frac{6}{3}$, it was decided by the Association that responsibility for review

be placed in the (Board of Directors) \$ (Zoning Committee consisting of

and action on all zoning matters for the period ____1957-1988

Jim Elments

Hilton Frey Julitz Walton Margaret South

RESOLVED: That at the

Annual

AS WITNESS OUR HANDS AND SEAL THIS 30 day of Telywary

Forrest Grines Charles Blair

and others

Leader Soules Blenew GAR ASSOCIATION

meeting of the

GREATER SPARKS-GLENCOE COMMUNITY COUNCIL

P.O. Box 396 • Sparks, Maryland 21152

Mr. lotal times, Zoning Commissioner

april 5, 1988

Hear Mr. Houses -

Our community description feels so strongly opposed to the proposed phistrip and thought on Bugst No. that we have to allows again our forcers. Beeper Vally in Spends is both efternet unque god imported It is progrand of farment and und readeres. It is heartful! This area was disignated pinmuch as RC-2 land and has personned so through the years . Turken that a housine district to iso transformed important to the County to many reasons. It privates farment, opportunities to home passing the County's that largest uses, solly provide a many. It provides a prince the limite; think beyon very traffer prince it provides a temperature for security removes and it provides a primate provides manufactured for those security and there was travel out to present and for the contract of the contract of the contract of the provided graphics. It is thought the healthys. It is furnished on a broad and Un swatny in ruel Re-I lend and actaly of an airsting here would set our eftermy dangerous precedent with a very determined impact on the area - the people form and welly On pura convenience and pleasure does not justify

the endorgoing and destroying the well being of an entire conservation in our area or any other. He appriests your thoughtfulness on this usauce. Succeed git stalling.

Association as adopted by the (Board of Directors) (Zoning Committee)

Greater Source-Glancoe Community

on the zoning matter known as: Behind the Spiral Exception in the 2 years for girstip and human by Grant Ruddens 84-246 Balfat - Ruyal Rs.

We are ogrosed

1961

AS WITNESS OUR HANDS AND SEAL THIS 1 DAY OF DEC

Sparks - Glencoe Gam ASSOCIATION

Julotz Waldmen m. se. Smith

Baltimore County Board of Appeals County Office Building, Rm 315 Towson, Maryland

Re: Petition for Special Exception Gorkon K. Faulker, Petitioner Case No. 88-240-X

Please enter my appearance in the above entitled matter.

I appeared in the case as a Protestant before the Zoning

son, K. Webster Bosley, appeared as my expert witness as a member of the Civil Air Patrol and as a professional Wind expert who address is listed as Pine Valley, California.

Very truly yours,

Kunita Bolzy Kenneth T. Bosley Box 585 Sparks, Maryland 21152 771-4316 Oct 30,1989

21:1117 SI 03060 COUNTY SECTIONS Pehruary 24, 1088

Charlement Robin Hundley 2005 Barast Road

Mr. J. Robert Haines Baltimore County Zoning Commissisoner Office of Planning & Zoning Towson, MD 21204

Re: An airstrip & hangar on the S/W corner of Tanyard Road & Belfast Road Gordon K. Paulkner, Case #88-240-X

Dear Mr. Haines:

Although I am unable to attend this secting my absence does not re-face t lack of interest. Indeed my humband and I are very concerned controlled to the controlled my bands and the controlled controlled to the controlled controlled to the controlled co

In recards to the proposal itself - anyone who chose to live in the Sparks - Buildr area was already committed to doine some driving to set home. But in return we sake up seak porting to see deer, rabbits, the state of the seek of the

We very simply like living here and feel very strongly about preserving a rapidly disasppearing way of life. In addition to the above reasons, the obvious threat to the safety of all of the inhabitants of the area should make it self-evident that this permit must be denied.

I would greatly appreciate hearing about your findings in this matter.

Sincerely yours,

_ Police magner Into Hundley

Robin McGowan Inloss Hundley

Charles B.H. molly Charles Baird Hundley

PROTESTANT(S) LIST IN GORDON FAULENFT. CASE #88-240X

Ken Webster Bosley P.O. Box 927 Pine Valley CA 92062 Cleon M. Shutt, Jr. 15117 Wheeler Lane Sparks, Md. 21152

Milton B. Sachse 1634 Belfast Road Sparks Md. 21152

Leana J. Grimes 15329 Tanyard Road Sparks, Maryland 21152 Dr. W. Robert Shortall Mrs. Samona Shortall 15407 Tanyard Road Sparks, Md. 21152

E. Holly Ketzger 15132 Wheeler Land Spars, Md. 21152

Edmund Kenney 14836 Carroll Road Phoenix, Md. 21131

Alfred Ritter 1112 Belfast Road Sparks, Md. 21152 L. Jacob 1112 Belfast Rose Sparks, Md. 21152

Beryl Wareheim 1 Caribou Court Parkton, Md. 21120

Margaret Maddox 15200 Wheeler Lane Sparks, Maryland 21152

Elizabeth Case 15600 Chilcoat Road Sparks, Md. 21152 Dorothy Carroll ks. Md. 21152

Jenifer B. Rambe 1651 Belfast Ros

Alice Cross Dorrano

W.D. Ramberg 1651-1711 Belfast Road

Soarks, Maryland 21152

Harry Pullen 1625 Sparks Road Sparks, Md. 21152

F. Peters 15625 Yeoho Road

Sparks, Hd. 21152

Sharon D. Swackhamer 16429 Yeoho Road

Sparks, Maryland 21152

Carolyn Murphy 15207 Wheeler Lane Sparks, Md. 21152 Ann C. Seitz 15029 Priceville Road Sparks, Md. 21152

Denise W. McCafferty 1306 Belfast Road Sparks, Md. 21152

Kenneth E. Michael Sr. 15124 Wheeler Lane Sparks, Md. 21152

Denise M. Raspa 14629 Thornton Mili Rd. Sparks, Md. 21152 Helen E. Seward

15415 Tanyard Road Sparks, Md. 21152

Mr.and Mrs. C. Richard Lehner 707 Old Belfast Road Sparks. Nd. 21152

Richard T. Harris 1540 Belfast Road Sparks, Maryland 21152

Harry H. L..... (illegible) Western Run Road Butler, Md. 21023

t. C. Smith Marshall Smith 1018 Belfast Road Sparks, Nd. 21152

Louise E. Hollyday 15315 Mheeler Land Sparks, Md. 21152 Linda Steiner 15801 Ensor Mill Rod Sparks, Md. 21152

Allan Steiner 15801 Ensor Hill Rd. Sparks, Md. 21152 Dr. and Mrs. Morton Mednick 15014 Tanyard Road Sparks, Md. 21152

Jack Poago 1130 Littlestown Road

James A. Forbes

Jeffrey Blair Reid Area Real Estate Appraisers, Inc. 19 W. Pennsylvania Avenue Towson, Maryland 21204 David Soul Rollimore Sound Engineering Co., Inc. 6712 Whitestone Road Ballimore, Maryland 21207

LIST OF PETITIONER'S MITNESSES, GORDON FAULENER CASE \$88-240X

16623 Hereford Road Monkton, Maryland 21111

1994

Specter- Glorica

the following members:

Jim He Dorall

Sandra Shortell

Barbara Burke

Shirle Haskell

ATTEST:

my Smith Secretary



APPLICATION FOR REGISTRATION OF PRIVATE AIRPORT

Application is hereby made for the registration of the be'ow named airport

SECTION I - AIRPORT IDENTIFICATION

	Address	Belfast and Tanyard Rds.	Sparks, Maryland
	County	Baltimore County	
	Zip Code	21152	Telephone 472-2709
	Applicant	Gordon K. Faulkner	
	Address	3700 Malden Avenue	
	City	Baltimore	State Maryland
	Zin Code	21211	Telephone 225-7333

SECTION II - AIRPORT DATA

(a) Numeral designation (b) Length (c) Width

	(a) Distance and direction E	ROM neare	st city o	r town.	from C	ockeysvi	11
	(b) Latitude 39.32.8N			Longitude	076.4	1.6W	
	(c) Elevation above mean se	a level	450 m/:	i .			
	(c) Size of airport property	50					-
2.	LANDING AREA						
	tiet all runwave	,		- 1		- 1	

(d) Surface (turf or hard) turf (e) Length of overrun 5:nil 23:600

P.O. 80: 8766 Batmore-Washington Int 1 Arport, Maryland 21240-0766 Telephone; (301) 859-7105 TTY Fox.me, One L(301) 889-7237 EARLINI 5

John Foster Bacon Meadowdale Farms Sparks, Maryland 21152

April 5, 1988

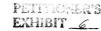
Dear Mr. Faulkner:

To set the record straight, not <u>everybody</u> in the Betler/Sparks community opposes your plan to operace the plant and state and state and a community opposes your plant to operace of befrast and Tunyard Roads. The sajority have spoken and in so doing most have expressed their objections. I tespect them for their opinions. Now is the time for a mesher of the minority to express his.

My decision is based on two assumptions (a) that the type of plane to be used will be similar to the one that I observed from your flow in the control of th

object to your plans.

I will never forget the thrill that I experienced as a youth when an airplane flew overhead. No matter what I was doing, I mendiately stopped everything to gase at it in avel During Norld War II, I served on barring to gase at it in avel During Norld War II, I served on the plant of the plant of the server of the













SOUND PRESSURE MEASUREMENTS PREPARED FOR AIRCRAFT LANDING STRIP

Location: Faulkner Residence Belfast Road Baltimore County, Maryland

Date: February 5, 1988

Test Equipment: Simpson Sound Pressure Level Meter
Model 886
Calibrated Prior to Usage

Data: All levels measured on "A" scale at maximum peak

Tent Aircraft - Christen Husky Ambient Noise Level: 50 dB

lst Observation Pointi Approximately 1000 feet from the runway measured at neighbors residence on Belfast Road. Take-Off - 79 dB Landing - 50 dB

2nd Observation Point: Approximately 800 feet from the runway. Measured at neighbors residence located at first house on Tanyard Road. Take-Off 84 dB Landing - 50 dB

Observation Point: Approximately 1000 feet from the runway. Heasured at neighbors residence located at second house on Tanyard Road. Take-Off - 78 dB Landing - 50 dB

PETITIONER'S EXHIBIT 8

AREA REAL ESTATE APPRAISERS, INC.

19 W. PENNSYLVANIA AVENUE TOWSON, MARYLAND 21204 January 08, 1988

Susan Fischer, Esq. 22 V. Pennsylvania Avenue Loyola Federal Building Towson, Maryland 21204

RE: Gordon K. Faulkner Property 15404 Tanyard Road Sparks, Maryland 21152

Dear Na. Fischer:

Pursuant to your request and authorization, I have made a careful investigation and analysis of the aurrounding area and neighborhood of the above referenced property relative to the proposed installation of a private, non-commercial, grass affection on the premises.

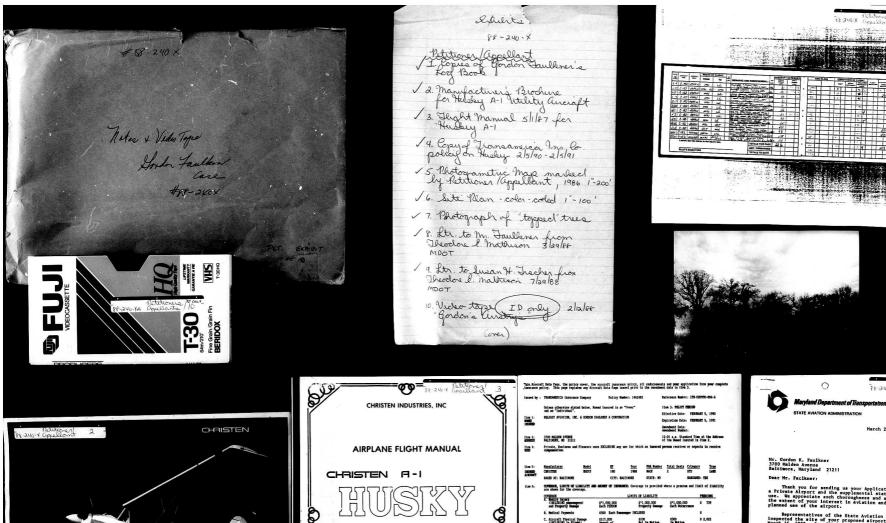
I have inspected the subject property in December and early January and my comments and conclusions are based upon market data available as of the writing of this letter.

The subject property is located in northern Baltimore County in an area generally referred to as Sparks. Situated at the intersection of Balfact and Tanyard Roads, access to local and regional shopping and businesses is by way of rolling country roads and nearby 1-83.

This rural location is approximately 601 believe with single family ower occupancy predominant. Large, single land size at 11 control of the control of the

The present owner took title to the subject size in early
1935. Consideration said for 40.00 error selection for 1935.
1935. Consideration said for 40.00 error selection forcet in
1935. Consideration for selection forcet in the second solution of the control of the selection forcet in the sele

LAHBIT 9

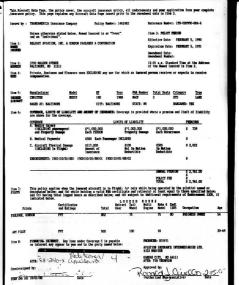


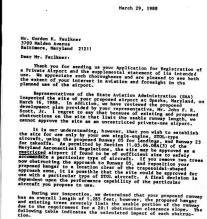
REGISTRATION # N29721 - NGGF

FAA APPROVED: Long & Myere III MANAGER, DENVER AIRCRAFT
CERTIFICATION OFFICE
NORTHWEST MOUNTAIN REGION

DATE: May 1, 1987

HUSKY A-1





P.O. Box 8766, Battimore/Washington Intl Airport, Maryland 21240-0766 Telephone: (301) 859-7100 TTY Par the Deat: (301) 869-7887

F8-240-4 Relitioner



Maryland Department of Transportation STATE AVIATION ADMINISTRATION

Richard H. Traino

July 29, 1988

Ms. Susan H. Fischer c/o Dowell, Saltysiak and Associates 22 W. Pennsylvania Avenue Towson MD 21204-5084

Thank you for informing us that Gordon K. Faulkner has decided to purchase a Christen Industries Model A-(Husky) for use at his proposed airstrip near Sparks, Maryland.

Based upon our malyzis of the performance data published by the smaulfacturer of the siteratia and approved by the Federal Aviation Administration (FAA) for use in the pilot ** Flight Manual, and the demonstration flights conducted at the site on Jumes T.ed and the demonstration flights conducted at the site on Jumes T.ed and the demonstration flights conducted at the site of Jumes T.ed and the Jumes T.ed and the Jumes T.ed and the Jumes T.ed and the Jumes T.ed and T

Upon receipt of a favorable ruling by the Baltimore County zoning officials allowing you to operate your airport and receipt of airspace approval by the FAM, we will be prepared to issue Mr. Faulkner an Airport Operating Certificate designating the airstrip as a Privater-law/Bon-Commercial airstrip. The certificate will as a Private-Use/Non-Commercial bear the following restrictions:

- Approved only for use by Christen Model A-1 aircraft;
- Limited to VFR daylight operations;
- Landings only on Runway 05; take-offs only on Runway 23; and
- Not to be used for flight instruction.

P.O. Box 8766, Batterore Washington Int.I Airport, Maryland 21240, 0766 Telephone (301) 859-7100 TTY For the Deal (301) 859-7827

M. DAVID LE BRUN ATTORNEY AT LAW 200 INTERNATIONAL CIRCLE. SUITE 2006 IUNT VALLEY, MARYLAND 200 (301) 785-7530 TELEFA X1 (201) 584-1113

Gordon K. Faulkner 3700 Malden Avenue Baltimore, MD 21211

Dear Nr. Faulkner:

As one of your neighbors in Belfast Valley (just up the hill at 15701 Yeoho Road), I would like to convey my sense of bewilderment and embarrassment on the treatment you are receiving because you want to operate a small plane in and out of your

For myself and my wife, I can say that we support your right to have a plane and grass strip on your property. We do not understand why the proposed plane is objectionable in light of its safety and low noise features.

It is ironic how the good citizen protest group, professing such fervent belief in and support for the notion of "property righte" is so quick to condemn you for vanting to use your property in the condition of the property in the condition of the property righter" groups to the same level of importance as that: "property righter"

If you wanted to fly jets, jet props or cargo transports in and out of Belfast Valley, I too would object. But to carry on this protracted debate about a Husky (or its equivalent)? That's stretching any legitimate concern or interest of the community



PETITIONER'S EXHIBIT 13

POSSIBLE RESTRICTIONS - FAULENER AIRSTRIP

PIELD LIMITATIONS

Aircraft must be kept in hangar No maintenance performed at strip No fuel or petroleum stored at strip No runway lights, beacon, etc. No runway iignts, neacon, etc.
No radio antennas
Mark runway with X's
Do not list strip on aviation charts
Install Visual Approach Slope Indicator (VASI)

OPERATING LIMITATIONS

Daytime use only Good weather (VFR) use only One-way operation - takeoff to southwest, land to northeast Use modified streight-in (dog-leg south) approach and departure

Private use - Faulkner only - no outsiders
No fly-in's, air shows, flight demonstrations
All flights in accordance with PAA & State Aviation
Administration regulations, manufacturer's limitations, insurance
requirements, whichever are higher

AIRCRAFT LIMITATIONS

CHRISTEN INDUSTRIES AIRPLANE FLIGHT MANUAL MODEL A-1 AIRPLANE

A. AIRSPEEDS

Airspeed Limitations

Airspeed Indicator Markings

SECTION 1

Aircraft maintained to FAA, manufacturer & insurance company standards, whichever are higher than the standards of the standards and the standards and the standards and the standards of the sta

(PILOT CONDITIONS

Maintain insurance of at least \$1,000,000 Faulkner may not operate solo until approved by PAA certified flight instructor Paulkner must have current PAA pilot license, current PAA flight physical, meet all PAA & insurance requirements

OPERATING LING

Haximum flap operation (Y(e) (Do not exceed in any operation with flaps extended.)

Maximum structural cruising speed (Yno) (Oo not exceed this speed except in smooth air, and then only with caution.)

Never exceed sp. d (Yne) (Do not exceed this speed in any operation.)

1. Flap extended speed (white arc) from stall speed To maximum flap extended speed

Normal operating range (green arc) from stall speed To maximum normal operating speed

For Lyceming 0-360-CIG engine and Hartzell HC-C2YK-1BF/F7666A propeller. Propeller minimum diameter is 76 inches. Propeller maximum diameter is 76 inches.

Caution range (yellow arc) from maximum normal operating speed
 To never exceed speed (red radial)

4. Never exceed speed (red radial)

1. Propeller Pitch Settings

2. Maximum Continuous Power

5. Oil Pressure Hinimum (red radial) Caution Range (yellow arc) from

Normal Range (green arc)

3. Normal Operating Power

4. Minimum Fuel Grade

FAA APPROVED May 1, 1987

B. POWERPLANT LIMITS

Tage 1 91 Cc PETITIONER'S

IAS

73 MPH

110 MPH

152 HPH

IAS

152 MPH

High Pitch 29° - 1.0° Low Pitch 13° + 0°,-0.5° 180 H.P. at 2700 RPM

135 H.P. at 2400 RPH

100/100LL Octane

EXHIBIT 14

Maryland Department of Transportation STATE AVIATION ADMINISTRATION

Richard H. Treiner Severary

March 29, 1988

Mr. Gordon K. Faulkner 3700 Malden Avenue Baltimore, Maryland 21211 Dear Mr. Faulkner

Thank you for sending us your Application for Registration of a Private Airport and the supplemental statement of its intended use. We appreciate such thoroughness and are pleased to see both planned use four interest in a viation and foresight in the planned use for the sitport.

Representatives of the Serie Adjaction Administration (SAA) inspected the size of your proposed attract is parked as and, on March 16, 1988. In addition, we have reviewed the proposed and, or a series of the seri

It is our understanding, however, that you wish to establish the control of the c

During our inspection, we determined that your proposed runway has an overail length of 1.285 feet; however, the proposed hangar and existing trees severely limit the unable portion of the runway to the requirement for a 20:1 obstruction clearance slope. The formula, table indicates the calculated impact of each obstruction.

P.O. Box 6766, Baltimore-Washington Int I Airport, Maryland 21240-0766 Telephone (301) 859-7100 TTY For the Deat (301) 859-7227



APPLICATION FOR REGISTRATION OF PRIVATE AIRPORT

neredy made for the registr.	PETHTHOMEDIC
TION 1 - AIRPORT IDENTIFICATION	PETITIONER'S
Official Name of Airport Fairfield	EXHIBIT 12
Address Belfast and Tanyard Rds.	Charles Heart !

County Baltimore County Zip Code 21152 Telephone 472-2709 2. Applicant Gordon K. Faulkner Address 3700 Malden Avenue City Baltimore State Maryland Zip Code __21211 Telephone 225-7333 SECTION II - AIRPORT DATA

1. LOCATION (a) Distance and direction FROM nearest city or town. 6 miles

miles NW from Cockeysville (b) Latitude 39, 32, 8N Longitude 076.41.61 (c) Elevation above mean sea level 450 n/1 (d) Size of airport property _____50 2. LANDING AREA

List all runways (a) Numeral designation / 23 (b) Leneth 1300 (c) Width 50

(d) Surface (turf or hard) turf (e) Length of overrun 5:nil 23:600

P.O. Box 8766, Ballimore/Washingtor(Mrt Auport, Mar) land 21240-0766 Telephone (301) 859-7100 TTY For the Dest: (301) 859-7227



Maryland Department of Transportation

STATE AVIATION ADMINISTRATION

PETITIONER'S July 29, 1988 EXHIBIT 15

Ms. Susan H. Fischer c/o Dowell, Saltysiak and Associates 22 W. Pennsylvania Avenue Towson MD 21204-5084

Dear Ms. Fischer:

Thank you for informing us that Gordon K. Faulkner has decided to purchase a Christen Industries Model A-(Husky) for use at his proposed airstrip near Sparks, Maryland.

Resed upon our easilysts of the preformance data published by the manufacturer of the afterwise and approved.

Aviation Addinistration (FAM) for use in the pilot's Flight Hennist, 1988, by Jack Posses, it also conducted at the site on June 9, 1988, by Jack Posses, it also conducted at the site on June 9, 1988, by Jack Posses, it also conducted at the site on June 9, 1988, by Jack Posses, it also conducted at the site on June 9, 1988, by Jack Posses, it also conducted at the site of June 9, 1988, by Jack Posses, and June 1988, and June 1988,

you receipt of a favorable ruling by the Baltimore County contag officials allowing you to operate your airport and receipt of a favorable ruling by the Baltimore County contage of the favorable ruling of the propared to Issue Mr. Faulkner an Airport Operating Cortified Designating the airmetig as a Private-Use/Non-Commercial airmetig. The Sectificate will bear the following restrictions:

- Approved only for use by Christen Model A-1 aircraft;
- Limited to VFR daylight operations;
- Landings only on Runway 05; take-offs only on Runway 23; and Not to be used for flight instruction.

PROTESTANT'S EXHIBITME 15 Louise E. Holly day and I live at 15815 Wheeler Lane where I have lived since 1956. I own and operate a riding school, Ponies for Children, Inc. on These premises. I teach riding to children aged Some of which are handicapped

472-4166 - Indy

3 and up. Before 1956, I taught for 10 years on my property on Cowpens Rd in what is now The greater Towson area. But by The early 1950's The area was changing rapidly and The eperation

of a riding school for Little children became hazardous. So I moved to Sparks. Here I made

sure That even Though I was in farming country

my set up for teaching was removed from all roads and in the center of my acreage so That I would have

control over conditions when The children rode.

P.O. Box 8766, Baltimore Washington Int LArport, Maryland 21240-0766 Telephone. (301) 859-7100 TTY For the Deat. (301) 859-7227

Dr. W. Rolest Short of 15407 Tangard Rd Sparks , md. 21152 An airstip in This area could put me out of business. Insurance rates for riding schools are prohibitive now, Dear Mr. Hines: I feel That Sorden Faulkneis even under my set up. But The danger posed by desire to land a husiness plane at his private residence is one mans selfish desire to ponies shying or spocking from incoming or outgoing desirpt a quest country comme planes is something I feel I could not quard against. and possibly japonding The residents. Mr Faulkness home is surrounded by other homes, and I moved to my present location to make sure my his proposed aristrip dead ends into Belfast road, elactric lines, pupils had The safest environment possible in which to and a com dryer where large grantities of propone gas are Learn. I feel that if I cannot assure Them of That safe environment, I cannot continue to teach Them. on takeof or landing. Commercial airports have been designed and After better than 40 years of earning a living located to provide make safety to The people on The plane in This tusiness, That would be a bitter blow indeed. as well as The people on The I respectfully request that The petition to build This ground. There are local commercial bisports readily amille for the utilization by puriote business arrespt. Both Westminister airstip be denied. Auport and Martins ariginst are a short drive from Mr. Bullman property. The Thirty minute drive to get to either of These locations is nothing to ask for

Dear George Stochall ,

with an august .

my burbard and I are against the building of Soulor Paulkaci's surship . We were woolk to attend the feed meeting so our same isn't on the sign in

Wayne flee to Decor City, but and returns wery

There have been occosions when due to whether

I would also like to mention that every thursday

the pelot is an instructor for the Decar City Suport

Corditions they were wither not allowed to take off

wokland . Since , Wayne pilot is very experienced I have a lot of concern about some one landing in

the country with and the benefit of communication

monday marriey. He flies in and out of Markin Shile Rigard.

Most airplane audents our

The added safety They provide. Which is more important The converies of a business plane in a residential neighbordons on The safety of The residents.

D. W. Ale VStatel

2. If this airport were existing when we purchased our home in 1980 I am certain he would not have even considered living

theoretically land there now!

once the airstrip is approved.

House located at End of runway next to farm!!!

1. MR. FAULKNER, his skill (or lack therof) as a

of its use is the work the issue in the

mind. MP. F. may more in two years - bot the airport will remain forever. How do we

know what kind of planes will come in the future? "What frequency will the next owner was the airport?" There is no coming that can

regulate 2 times a week or 2 times an hour

In ten years will a harrier-type jet be available to land on this strip-one coold

Deuse Uscofferty

where we do. An airport that exists then one purchases near it is one thing - to have one arrive in a clearly quiet, rutal neighborhood where the residents . have obviously come to avoid just this kind of pollutial nuisance is in my opinion - absurd!

3. Very concerned about real estate valves.

GREATER SPARKS-GLENCOE COMMUNITY COUNCIL P.O. Box 396 • Sparks, Maryland 21152

February 19, 1988

J. Robert Haines Zoning Commissioner of Baltimore County SUBJECT: Gorden Faulkner Case #88-240 Hearing Date 2-25-88

Dear Mr. Haines:

On December 2, 1987, the Board of Directors of the Greater Sparks-Glencoe Community Council took an unanimous vote to support the residences' fight against Gorden Paulkner's petition for a Special Exception (88-240) for

an airstrip and hangar located on his RC 2 property. The RC 2, Rural Conservation Zone, was designed as an agricultural protection zone. Mr. Paulkner's petition is inconsistent with the intent of this zone and is incompatible with the neighborhood, which is located within the Beifast National Historic District.

If we were to give up the farmland, it would be gone forever. If is important to us to preserve and protect the RC 2 Zone and not set a dangerous precedent by granting the Special Exception for an airstrip and hangar.

PROTESTANT'S EXHIBIT 4

Sidth Staldman Judith Waldman President Greater Sparks-Glenco® Community Council FIMAL REPORT of the Baltimore County Planning Board Adopted May 15, 1986 (No Public Hearing Held)

PROPOSED AMENDMENTS TO THE BALTIMORE COUNTY ZONING REGULATIONS
CONCERNING
NON-AGRICULTURAL USES IN THE R.C.2 ZONE

Office of Planning and Zoning Baltimore County, Maryland

PROTESTANT'S EXHIBIT 3

Arinely Defortes

1640 Belfer Rd

Sparks And 21152

aprel 5 88





