2nd ELECTION DISTRICT

2nd COUNCILMANIC DISTRICT

IN THE MATTER OF THE APPLICATION OF EXCEPTION ON PROPERTY LOCATE ON THE SOUTH SIDE LIBERTY ROAD, 1013' COUNTY BOARD OF APPEALS

BALTIMORE COUNTY CASE NO. 89-336-SPHX

OPINION

This matter comes before the Board as an appeal from the decision of Zoning Commissioner Haines dated June 9, 1989, which granted with restrictions the property owner's Petition for Special Hearing and Special Exception. The Petitioner/property owners appeared before this Board and were represented by Counsel. Although no neighborhood protestants appeared, opposition to the proposal was present through the Office of the People's Counsel.

The property owners, Melvin and Valerie Govig, seek a special hearing and special exception to permit the operation of their magazine publication from the site. In that the scope of the operation fails to fall within the Home Occupation classification defined in Section 101 of the Baltimore County Zoning Regulations (hereinafter B.C.Z.R.), the property owners seek relief through Section 1801.1.C.9B of the B.C.Z.R. This section permits, by special exception, "offices or studios of physicians, dentists, lawyers, architects, engineers, artists, musicians, or other professional persons" (emphasis added) in resi-

The Board heard from three witnesses. Mrs. Valerie Govig, the editor /publisher of the magazine, as well as property owner, testified as to the proposed operation. She stated that she and her husband publish a quarterly magazine entitled KiteLines to the kite hobby enthusiasts. This specialty magazine is a relatively small operation which involves employment of approximately five people. In addition to her husband and herself, the property owners

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employ Leonard Conover, an associate editor; Kari Cress, an assistant editor and production artist; and Luke Welsh, in charge of circulation and reader services. No other individuals are to be employed on-site. Mrs. Govig described fully the nature of the operation and her participation in same. She also provided a copy of KiteLines for the Board's perusal. She described her activities as editing, artwork, layout, photography, and writing. She also indicated that Mr. Conover assists her in these endeavors. She perceives herself and Mr. Conover as professional journalists in view of the original concepts they author.

Jim Janas of the Liberty Community Development Corporation also testified. He described the surrounding area as being largely commercial in nature. He also indicated that his organization fully endorsed the proposed [project and supported the petitions.

Lastly, the Board heard from A. Randall Cassell, an architect and residential design planner. He introduced Petitioner's Exhibits No. 1 and No. 2 showing the proposed improvements and the office layout within site.

In considering this case, the Board is presented with several issues First, in order to grant any special exception, the Board must be persuaded that the conditions articulated in Section 502 of the B.C.Z.R. are met. Clearly, are satisfied in this case. The traffic generated by this project will be minimal. Further, there will be no obnoxious or intrusive activity on-site. Clearly, the use will not be detrimental or adversely affect the surrounding

Having satisfied these requirements, the Board turns its attention to the language of 1801.1.C.9B as to the area requirement contained within that section. It was stipulated by the parties and attested to by Mr. Cassell that the office would not occupy more than 25 percent of the total floor area. Thus, this issue is easily resolved.

Case No. 89-336-SPHX Melvin Govig, et ux

However, the Board's most difficult decision is to determine whether the use proposed falls within the classification of activities for which offices and studios are permitted under the section. Simply stated, does Mrs. Govig's operation fall within that of a "professional person," or within one of the bther classifications enunciated in the section. As we think was correctly stated by People's Counsel, the Board must consider Mrs. Govig's operation as a whole and not consider each individual aspect therein. Although Mrs. Govig draws limited artwork within her magazine, this is but a portion of her responsibilities. Based on the nature of her work, and the time spent on preparation of these drawings, we do not consider her to be an "artist," within the context of the B.C.Z.R. Nonetheless, it is clear that her activity requires great talent and professional expertise. Publication of each issue requires creative design and thought; combining requisite knowledge in writing, drawing, photography, etc. Based upon the cumulative requirements of publishing this magazine, the Board is persuaded that Mrs. Govig is in fact a professional within the context of B01.1.C.9B. Our holding here is a narrow one; that is, we are not declaring that every author of every magazine, newsletter, or daily to be a professional. But the product produced in the subject case and the necessities required for its publication render Mrs. Govig a professional in this instance.

The Board must consider the final requirement within 1801.1.C.9B, that the office employment must be restricted to no more than one non-resident proressional associate nor more than two other non-resident employees. Ms. Cress and Mr. Welsh clearly fall within the "two other non-resident employees." As to Mr. Conover, the uncontradicted testimony was that he was a vital and equal contributor to the publication with Mrs. Govig. Having determined that she is a professional person, we must reach the same conclusion as to his status as well, and therefore designate him as the permissible one non-resident professional

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Lastly, although there was no testimony on same, the Board has | reviewed Zoning Commissioner Haines' Opinion and concurs with many of the restrictions thereon. These will insure minimum adverse impact to the neighborhood and several of said restrictions will be adopted within our Order. The Board will therefore grant the Petitions for Special Hearing and Special Exception and will so order.

It is therefore this 22nd day of January County Board of Appeals of Baltimore County ORDERED that the Petitions for Special Hearing and Special Exception in the subject matter be and the same are GRANTED subject to the following restrictions:

- 1. Compliance with the comments submitted by the Baltimore County Zoning Plans Advisory Committee (ZAC), which are adopted in their entirety and made a part of this Order.
- When applying for a building permit, the site plan and landscaping plan filed must reference this case and set forth and address the restrictions of this Order.
- 3. The Petitioners shall provide no exterior parking lot lighting.
- 4. The special exception granted herein is for the Petitioners only and is not transferable to any future owner or successor in title without another public hearing to review the continued special exception use.
- 5. The Petitioner shall not allow or cause the accessory structures to be converted to a second dwelling unit and/or apartment. The garages shall contain no living or sleeping quarters, and no kitchen or bathroom facilities.
- 6. Upon request and reasonable notice, the Petitioners shall permit a representative of the Zoning Enforcement Division to make an inspection of the subject property to insure compliance with this Order.

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- 7. The Petitioners shall not permit or allow the accessory structures to be used for any non-residential purpose, including the storage of KiteLines materials.
- 8. There shall be no business signs.

Any appeal from this decision must be made in accordance with Rules B-1 through B-13 of the Maryland Rules of Procedure.

> COUNTY BOARD OF APPEALS OF BALTIMORE COUNTY

IN RE: PETITIONS FOR SPECIAL HEARING AND SPECIAL EXCEPTION SS Liberty Rd. 10. SE c/l

* ZONING COMMISSIONER

Brenbrook Dr. (8807 Liberty Rd.) 2nd Election District * OF BALTIMORE COUNTY

2nd Councilmanic District * CASE # 89-336-SPHX

Melvin Govig, et ux

FINDINGS OF FACT AND CONCLUSIONS OF LATT

The Petitioners herein request approval for an office or studio of a physician, dentist, lawyer, architect, engineer, artist, musician or other professional person as a Special Exception within the D.R.5.5 zone within the same building as that serving as the professional person's primary residence; does not occupy anymore than 25% of the total floor area of such residence, and does not involve the employment of more than one non-residential professional associate, nor two other non-residential The Petition for Special Hearing to seek approval that the publishing operation for Kite Lines magazine is another professional persons operation as envisioned by Section 1801.1.C.9.B. for a special exception for an office or studio of a professional person in the home, all in accordance with Petitioners' Exhibits 3 and D.

The Petitioners, Melvin Govig and Valerie Govig appeared, testified and were represented by Hurst R. Hessey, Esquire. The Petitioners were supported in their testimony by Mr. A.R. Cassell, an architect. There were

The evidence and testimony tend to indicate that the subject property known as 8807 Liberty Road, Randallstown, Maryland 21133 is the residence of the Petitioners. This property is currently improved with a residential two story stone dwelling house with two accessory structures to the rear,

and they are used as garages. The currently existing home contains approximately 3200 sq. ft. of which 800 sq. ft. is envisioned to be used for professional office in the home. The subject property is zoned D.R.5.5. and contains ample parking facilities for the prospective employees and residents of the home. The lot contains approximately 4/10ths of an acre of ground. The two garages will not be used as part of the non-residential

The Petitioners have provided evidence indicating that the professional office, known as Kite Lines, will be located on the basement floor of the rear portion of the currently existing dwelling structure. The Petitioners' Exhibit D is a plan of a proposed office use area and indicates that approximately 760 sq. ft. will be devoted to the proposed nonresidential uses. However, the non-residential uses are covering too large an area of the house. The office is 760 sq. ft., the entrance and outer office is 278 sq. ft. and the store area is 327 sq. ft. for a total of 1,365 sq. ft. The Petitioner must redesign the floor area to prevent exceeding the permitted 25% (800 sq. ft.) limitation.

The evidence and testimony also indicate that the Petitioners are the publishers of a magazine known as Kite Lines which is published four times a year and has an international circulation of approximately 12,000 copies. The printing, circulation and bulk mailing of this particular publication will not be conducted from this location. The operations that are to be conducted on this site will include the layout of the magazine and the preparation of the articles and advertisement. The primary administrative functions of operating this magazine, including receiving correspondence and telephone calls from advertisers, suppliers and subscribers, the production of layout will be performed at this location. Including the Petitioners, there will be three (3) other non-resident individuals, who are employed in the operation of the magazine at this location.

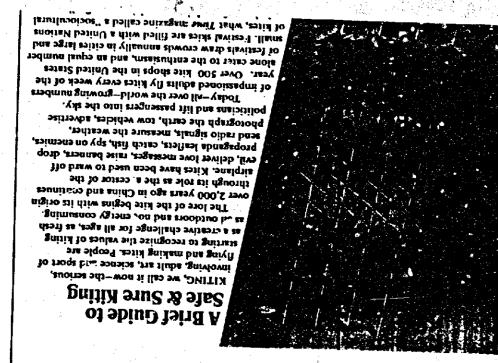
The Petitioner, Valerie Govig, testified that the operations conducted at the subject property would consist of article layout, magazine layout, advertisement solicitation, diagraming, illustrating and preparation of a mailing list. She further testified that no actual printing would be conducted on the property, only preliminary development activities. Furthermore, there would be no mailing or processing of the magazine from this location, as all of those operations are handled by a publishing company which is located in a commercial district ...d is contracted for services by the Petitioner.

The Petitioners testified that two clerical employees would be employed on a daily basis, Monday through Friday, and a third person, Mr. Leonard M. Conover, would also be employed to assist in the publication of Kite Lines during regular business hours, Monday through Friday. Mr. Conover is considered a professional employee and extensive evidence was provided as to Mr. Conover's standing as a professional associate with the Petitioner in the publication of this magazine.

The Petitioners testified to all of the requirements set forth in Section 502.1 of the Baltimore County Zoning Regulations (B.C.Z.R.) and, in her opinion, all of the prerequisites set therein would be complied with by the operation of this special exception at this location.

Mr. Cassell tertified that, in his opinion, the proposed use at the subject property would not be detrimental to the health, safety, and general welfare of the community, and that the conditions delineated in Section 502.1 of the B.C.Z.R. will be satisfied.

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For More About Kites

New enthusiasts can hasten their immersion i

the sport through reading. Top choice for a

Kites by David Pelham. There are a number of

other good texts about kites, but some of the

and the supplied in the suppli The Four Nevers of Kiteflying 1. Never fly a kite in wet or stormy weather, and keep your line dry. 2. Never fly a kits near electric power lines namission towers or antennas. (If you lose a kite on a line, call the utility company.) 3. Never fly a kite with wire or anything 4. Never fly a hard-pulling kits without Five Things t Avoid while Kiteffying

1. Public streets and highways—don't if a kite in or over them. 2. Air traffic patterns. 3. Bystanders in your kite's line of attack-

jest are out of print, so visit your public library as well as kite or book stores. To become an all-out member of the kiting family, the quarterly journal Kite Lines is journal feature is the Kite Lines Bookstore, a mail order source of nearly every kite book in print. The colorful, award-winning magazine is located at P.O. Box 466, Randalist Maryland 21133-0466, USA. Kite Lines recently expressed a philosoph especially when flying maneuverable kites.

4. Rocky, bumpy or obstacle-filled fieldsat kiters are repeating: Kites make the world seem smaller they can trip you up, and the sky seem bigger. 5. Trees-but if you do loss a kits to a May you find this secret and many others for kite-eating tree, loosen the line and let the yourself as you explore this ancient pastime

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LIBERTY COMMUNITIES DEVELOPMENT CORPORATION, INC. 3820 Fernside Road • Randallstown, MD 21133 • (301) 655-7766

> Board of Directors' Meeting February 20, 1989 Minutes

Present: Jack Kiner, Pete Christ, Lucille Whittingham, Alan Cohen, Alan Kaplan, Pat Nickel, Joan Kahline, Gene Hamilton, Bruce Bereson, Doug Stiegler, Glenn Manning, Rufus Stephens, Alan Kaplan, Bob Houck, Dr. Al Sherry, Joseph Lepski.

Guests: Officer Pat Wright, Alyssa Gabbay, Rebecca Amos, Bruce Robertson, Bob Olsen and Darrell Wiles (SHA), Michele Diffenderffer, Baxter Smith, Mrs. Stiegler, Jean Dewey, Bruce Levine, Mel and Valerie Govig and Jim Janas (staff).

Minutes - The minutes were read and approved on a motion by Alan Cohen with a second by Alan Kaplan.

Jack Kiner who was chairing the meeting then asked everyone to introduce themselves.

Financial Report - The Treasurer Gene Hamilton submitted a financial report showing \$224.90 in the private account and \$1,282.59 in the County account. It was also pointed out that the IRS had placed a \$328.66 tax levy on our private account for past due Bingo employee taxes.

Membership Report - Alan Kaplan reported that Carrollton Bank of Baltimore, Aaron A. Long Insurance, The Chimes, Inc., 7-Eleven, and Aeolus Press had joined bringing business membership to 190. A total list of members was distributed.

Alan also stated that we should attempt to have over 200 members by the Annual Meeting. He then distributed a list of approximately 50 new potential members and asked Board members to encourage these people to join.

Advertising Committee - Pat Nickel reported that there were only 3 or 4 spots still available in the March 22nd ad. She also encouraged the February advertisers to send their checks to the

Jack Kiner then interrupted the agenda to allow Doug Stiegler to say a few words. Doug stated that he would have to resign from

PETTIONER'S EXHIBIT 4

the Board because he was changing careers to do missionary work in Laiti. He would be leaving the country in Juna for several years. Board members thanked him for his support and wished him

CRG/Zoning Issues - Jim Janas reported that Hale Atlantic had been scheduled to come before the Board to discuss the possible development of a car wash at Green's Lane but they had called earlier in the day to say that they were out of town and wouldn't be able to make the meeting.

8807 Liberty Road - the staff reported that a Special Hearing for a Special Exception to conduct magazine operations was scheduled for February 22nd. The petitioners, Melvin Govig, et ux, sought zoning which would allow for the administration operations of publishing a magazine. The staff explained that the site was immediately to the west of the Granger site which had been rezoned under the 1988 Map process.

Melvin and Valerie Govig were then introduced. They explained that they had lived along Liberty Road for the past 24 years and had recently purchased 8807 Liberty Road as both a residence and a location to publish their magazine Kite Lines. The property was undergoing modifications and renovations in order to be better suited for the proposed use. Mr. Govig explained that they performed administrative functions on the site; it would not function as a retail operation. There were three employees and traffic would consist of only several cars per day, the postman and a UPS truck. Board members then asked them several questions about their magazine and publishing operation. Rufus Stephens then made a motion that LCDC support this request for a Special Exception. Alan Cohen seconded the motion which passed unanimously.

Rufus Stephens then reported that he, Alan Cohen and Jim Janas had met with Larry's Chevrolet on their proposed development of a new dealership at Liberty and Burmont. We had reached agreement on three major points; minimal landscaping, a 35 ft. curb cut on Liberty Road, and a 6 ft. 4 in. by 6 ft. 4 in. free standing sign. We had subsequently testified at a CRG hearing and these items and the overall proposal had been approved.

8715 Liberty Road, F&M Distributors - the staff explained that F&M in the Bradlees Plaza was seeking a variance to allow a shopping center identification sign with a total of 333.5 sq. ft. in lieu of the permitted 150 sq. ft. Pat Nickel suggested that we needed better uniformity on all signage and brought up the Liberty Action Plan. Jim Janas reported that he had a tentative agreement with the Office of Planning and Zoning to review the Action Plan and modify the signage and landscaping sections. A committee consisting of Alan Cohen, Jack Kiner, Pat Nickel and Al Sherry was formed to begin the project. Alan Cohen then made a motion that we adhere to the Action Plan requirements in terms of F&M's petition. Lucille Whittingham seconded the motion which

State Highway Administration - Jack Kiner then introduced Mr. Bob Olsen and Darrell Wiles of the SHA. Mr. Olsen was prepared to talk about highway issues and Mr. Wiles about traffic issues. A list of concerns had previously been submitted to the SHA representatives and they responded.

Mr. Olsen reported that there really was no change on the status of the widening of Liberty Road from Offutt to Deer Park. Much of the study had been complete but no right of way acquisition or construction funds had been set aside. He denied that the project was a "victim of the \$300 million light rail system." He could not, however, give any indication when the project might start again or go to construction but it was clear that any construction activity was years away.

Jim Janas argued that we had worked on several developments and the businesses and developers were being forced by the SHA to build as if the 5th lane was, in fact, still in progress. This was particularly burdensome to the "small businesses." As an example he cited the case of Joe Grimm's acquisition of Tangier's for a truck center. The SHA had put out a memo requiring Grimm's to improve curb and gutters, have a 35 ft. curb cut and show an 80 ft. right-of-way. Janas argued if every single building or business was forced to do this at the time of sale, expansion or change of occupancy it would effectively deter all new investments. Mr. Olsen explained the different bureaucratic levels of the SHA and appeals could be submitted to his office.

Mr. Olsen reported that the possible expansion of US 29 to Owings Mills may in fact be under consideration but it would first have to be incorporated into both Howard and Baltimore Counties' Master Plans and would be several years away at the earliest.

The intersection of Liberty and St. Luke's, Liberty and Offutt and Liberty and Brenbrook, Liberty and Rolling were discussed and the SHA agreed to examine them. They also agreed to study the MTA turn around at Chapman and the turn lane striping at Liberty

Alan Cohen then brought up the subject of signage and our previous agreement with the SHA to improve public signage along Liberty Road. By the end of the summer the SHA should have removed most of the no parking signs, consolidated or replaced other signs, added overhead street signs and improved certain directional signs such as the hospital's.

The SHA should be in a position to report back to us in about four

Liberty Senior Center - Michele Diffenderffer, staff for the Dept. of Aging introduced herself and explained the department and the facilities and services of the new Liberty Senior Center in the new Family Resource center.

Annual Meeting - Lucille Wittingham reported that we were still working on the basic arrangements of the meeting. Joseph Lepski, according to By Law requirements appointed an Elections Committee consisting of Lucille Whittingham, Glenn Manning, Joan Kahline, Nancy Isaac and himself.

Other Business

The ribbon cutting for the Family Resource Center is scheduled for 1:00 p.m. on Feb. 27th. All members are invited.

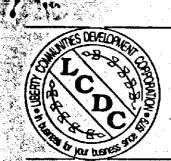
Jack Kiner explained that the Executive Committee was interested in replacing our accountant. We had received an offer from a firm, Fisher and Associates to provide pro bono services to LCDC. He introduced a member of the firm, Rebecca Amos who explained the firm. Gene Hamilton made a motion that we utilize Fisher and

Alan Caplan brought up the subject of used cars being displayed and offered for sale at various business locations. They were being parked at certain shopping centers and a Tappers station at Liberty and Milford Mill. After some discussion the staff was instructed to file a zoning complaint against this business.

Associates for our audit and accounting work. Second by Rufus

The meeting adjourned at 9:00 p.m.

Stephens which passed.



LIBERTY COMMUNITIES DEVELOPMENT CORPORATION, INC. 3820 Fernside Road • Randallstown, MD 21133 • (301) 655 7756

February 21, 1989

Mr. J. Robert Haines Baltimore County Zoning Commissioner 111 W. Chesapeake Ave. Towson, MD 21204

> Re: 8807 Liberty Road 89-336-SPHX

Dear Mr. Haines:

At their meeting last night the LCDC Board of Directors reviewed and discussed the request for a Special Exception to conduct a magazine operation at 8807 Liberty Road in Randallstown.

Given the nature of the business and the location of the property the Board believes that this operation would benefit the Liberty Road Revitalization Area and are, therefore, in support of the Special Exception request.

Sincerely.

Jim Janas Director, LCDC

Enclosures

PETTIONER'S EXHIBIT 5

1988-89 Liberty Communities Development Corporation Board of Directors

President

At Large Joseph Lepski Towne Optical Center Liberty Court Shopping 8630 Liberty Road 655-4092 Randallstown, MD 21133

655-7337 Vice President

Jack Kiner Kiner Tire Corporation 8503 Liberty Road Randallstown, MD 21133 Cal Bitners Restaurant 521-3550

Alan Cohen (Atlas Auto Plaza) 5813 Greenspring Ave. Baltimore, MD 21209 466-4838

Ben Seaman Century 21 Realty, Inc. 9976 Liberty Road Randallstown, MD 21133

Secretary

Rufus Stephens (McDonald's) 9925 Hoyt Circle

Treasurer

Gene Hamilton Eugene Hamilton Ins. 8306 Liberty Road Baltimore, MD 21207

Immediate Past Pres

Eucille Whittingham Reinhardt Metal Co. 8136 Liberty Road Baltimore, MD 21207 922-6320

Bruce Bereson Howard Kohn Gentleman's Quarters The Chesapeake Group 8717 Bradlees Plaza 8516 Greens Lane Randallstown, MD 21133 Baltimore, MD 21207 265-1784 Jeanne A. Brennan

9337 Liberty Road Randallstown, MD 21133 922-9688 Pete Christ

9307 Liberty Road Randalistown, MD 21133 922-4489 Col. Seymoure Gross

Liberty Bank, FSB

Murray I. Gross Foundation #6 Hiawatha Court Owings Mills, MD 21117

Robert A. Houck McDonalds, Randallstown 9500 Liberty Road Randallstown, MD 21133 521-4531

Nancy Isaac Signet Bank 8717 Liberty Road Randallstown, MD 21133 Randallstown, MD 21133 655-8558

> Joan Kahline Volunteer Service Balt. Co. Gen'l Hosp. 5401 Old Court Rd. Randallstown, MD 21133 521-2200

Alan Kaplan Baltimore Gordon/Kaplan & Associates 944-3000 8316 Liberty Road Baltimore, MD 21207 922-1180

Ray Kipnes Transmission Discounter 9617 A Liberty Road Randallstown, MD 21133 521-3770

Glenn Manning Maryland National Bank 8235 Liberty Road Baltimore, MD 21207

Pat Nickel Nickel's Amoco 8207 Liberty Road . Baltimore, MD 21207 655-9606

William Proctor 3915 Rayton Road Randallstown, MD 21133 655-4845

Paulette Quickley (Executive Valet) 16 Shinook Court Randallstown, MD 21133 655-7381

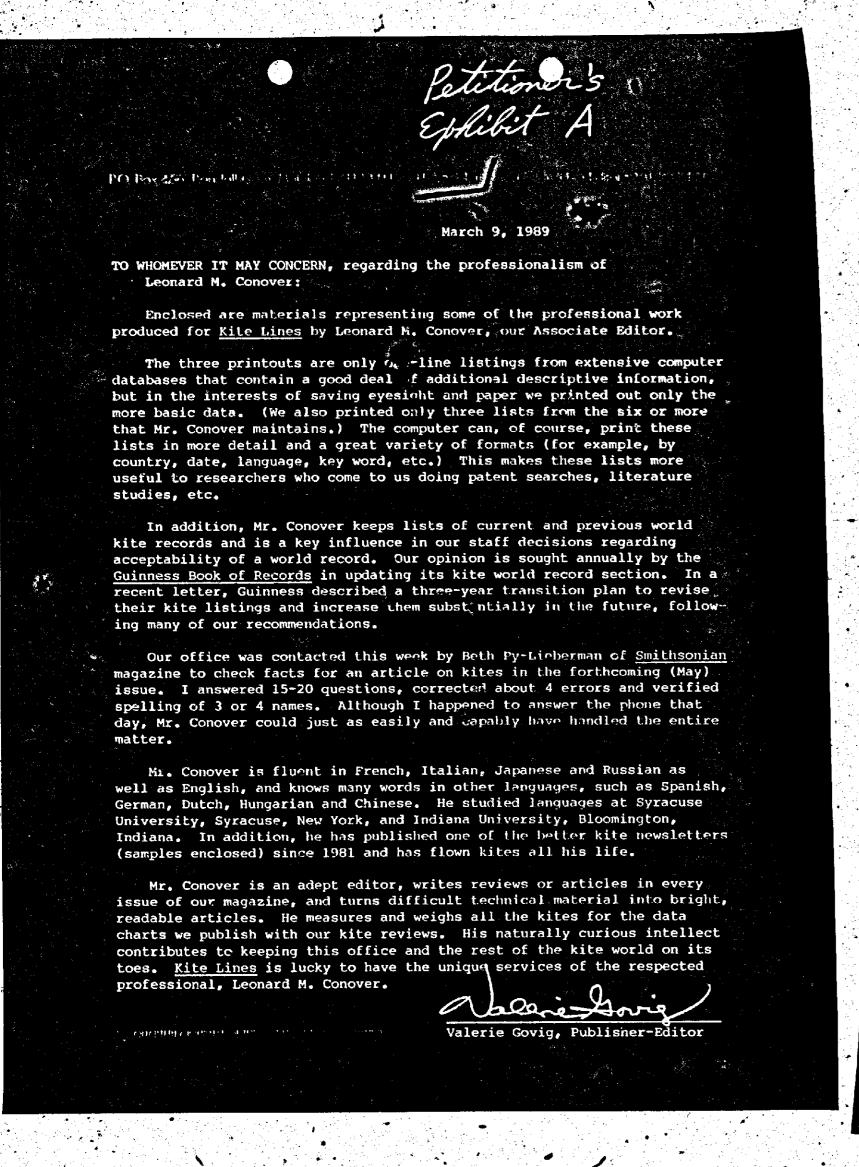
Dan Schuman 8209 Liberty Road Baltimore, MD 21207 655-0110

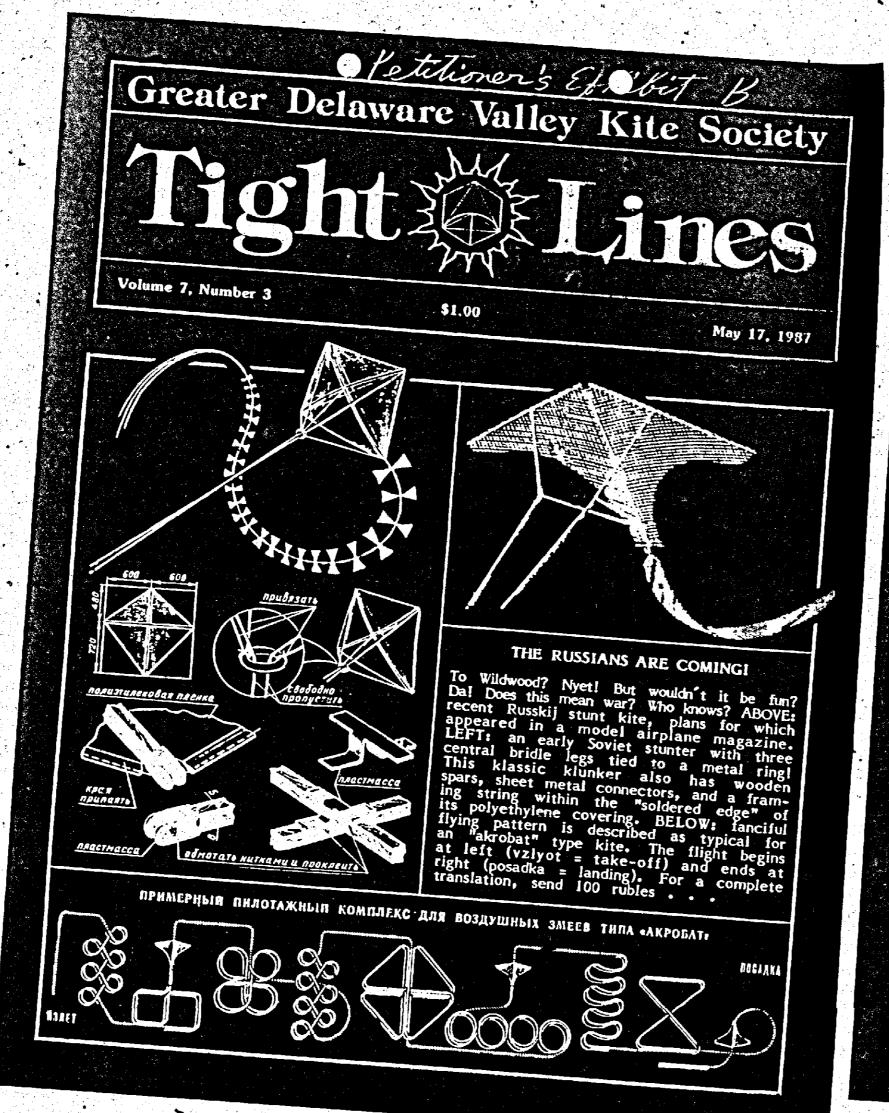
Dr. Alfred Sherry 8007 Liberty Road Baltimore, MD 21207 521-2001

Douglas Stiegler 5917 Liberty Road Baltimore, MD 21207

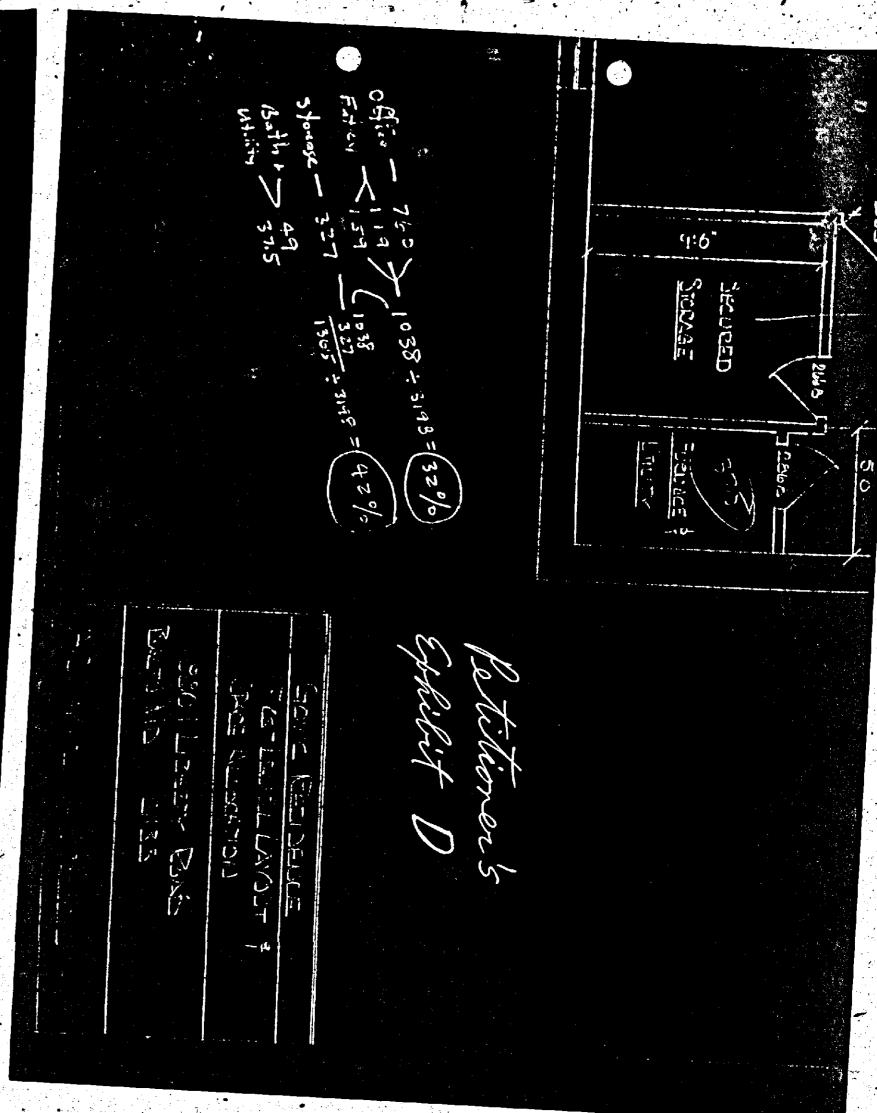
Dr. W.M. Swanson 7039 Liberty Road Baltimore, MD 21207 298-2700

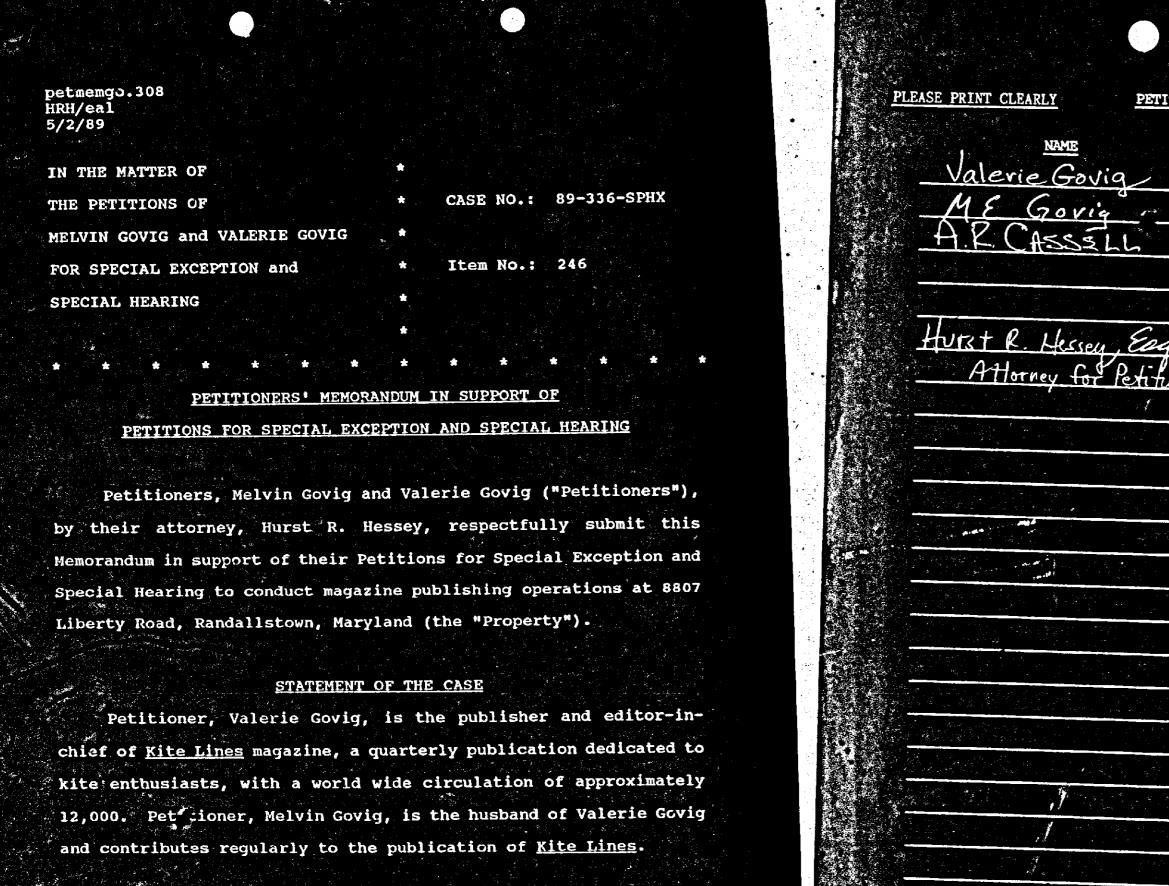
Emily Wolfson 8506 Church Lane Randallstown, MD 21133

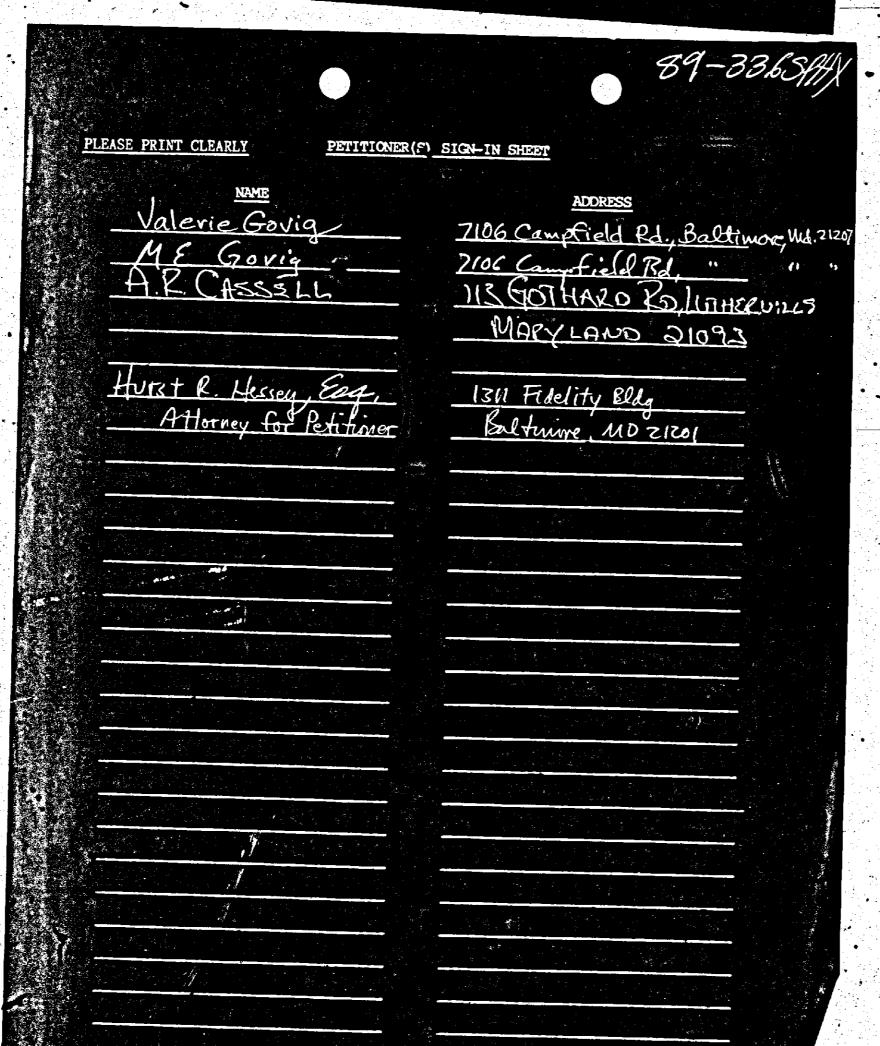












The Petitioners argue that the overation envisioned at this location complies with the spirit and intent of the provisions of Section 1B01.1.C.9.B for an "office or studio of physician or dentist, lawyer, architect, engineer, artist, musician or other professional personal provided that any such office or studio is established within the same building as that serving as preessional persons primary residence; does not occupy any more than 25% the total floor area of such residence; and does not involve the employment of more than one non-residential professional associate, nor two other non-residential employees".

The Petitioners have presented evidence that they fall within the categories of "architects, engineers, artists" or "other professional persons" as specified in subsection 9B. The zoning regulations do not define these categories. In the absence of such definitions, words must be construed as their plain language meanings.

The Petitioners argued that Webster's Third New International Dictionary ("Webster's") defines "architect" as one that plans and achieves especially an objection that is felt to be the product of painstaking construction." The Petitioners plan and painstakingly construct each issue of <u>Kite Lines</u>. They have been doing so four (4) times a year for over twelve years. Kite Lines has an international circulation of approximately 12,000 readers who have come to expect the careful planning and construction they undertake. While the Govigs would not be considered to be architects in the traditional sense of constructors of buildings, they would qualify for the broader definition stated above as planners and achievers.

Secondly, the Petitioners argued that Webster's defines "engineer" as "a person who designs, invents, or contrives." To engineer something is

"to guide the course of; manage or supervise during production or development." The Petitioners invent ideas for the magazine and design the layouts quarterly. As owner and editor, Mrs. Govig manages and supervises the production of the magazine as well as its development over the years. Once again, the Petitioners would not be considered engineers in the traditional sense of one who designs mechanical equipment, but they would be included under Webster's broader definition of designers, managers, or

Thirdly, the Petitioners argue that Webster's defines "artist" as "one whose vocation involves drawing, painting, designing, or layout work" and "one who professes and practices an art in which conception and execution are governed by imagination and taste." The primary function the Petitioners will perform at the property is layout design. They would, therefore, be designated as artists under Webster's definition because their vocation is layout work. They also utilize imagination and taste in creating articles and choosing which features to print.

The Petitioners final argument is that Webster's defines "professional" as "one that engages in a particular pursuit, study, or science for gain or livelihood" or "is in an occupation requiring a high level of training or proficiency." The Petitioners receive compensation for their production of such well-read and established magazine requiring the utilization of the Petitioners' training and proficiency. Magazine production requires knowledge of layout designs, editing, and reader characteristics and tastes as well as proficiency in grammar and spelling. The Petitioners would satisfy both alternative definitions of "professional" given in Webster.

The Petitioners argue that they can and should be categorized as architects, engineers, artists, and/or other professionals. In particular, they are artists or "other professional persons" because their primary function is designing layouts as artists do and they are remunerated from their magazine production as required for professionals.

Obviously, the Petitioners cannot obtain relief, pursuant to the granting of a special exception, if the Petitioners' activities are not a use which is envisioned within the spirit and intent of the special except-The issue before the Zoning Commissioner is whether or not the Petitioners' activities are that of another professional person conducting an office or studio within his or her primary residence in compliance with the other definitional sections of that regulation.

The evidence tends to indicate that the Petitioners are conducting an occupation within their primary residence that complies with the other professional person as envisioned by Section 1B01.1.C.9.B. The B.C.Z.R. look to the Webster's Third New International Dictionary as the official definition for words not defined within the zoning regulations, themselves. Webster defines "professional" as a person engaged in a particular pursuit, study or science for gain or profit and/or the person who is engaged in an occupation requiring a high level of training to proficiency above and beyond that ordinarily found within the skills level of the o o o population in general.

> The Petitioners, in this case, are conducting an occupation which normally would be viewed as limited only to business and industrial zones, namely, publishing. However, the Petitioners are actually not in the publishing business as that term is used in the business and in the B.C.Z.R., which calls for printing, lithographing, or publishing plant.

Likewise, the Petitioners' activities are not similar to those activities envisioned by the concept of a duplicating service business as listed in the B.L. zone. Clearly, the printing, lithographing, or publishing plant uses are listed in the heavy business zones and in the manufacturing zones because they are considered commercial activities. The Petitioners have spent a great deal of time emphasizing that all of those activities; printing, lithographing or publishing plant activities will be conducted as they are currently for the Petitioner at a commercial publishing house.

It appears that the activities to be conducted by the Petitioners at their location are inherently similar to the activities conducted by the professional persons listed and enumerated in Section 1801.1.C.9.B, such as physicians, dentists, lawyers, architects, engineers, artists and music-The activities and the intrusions into the health, safety and general welfare of the public are almost identical to those enumerated professions. The offensiveness of this type of commercial operation is no greater than that which would be generated by one of the enumerated professional persons office operations within the D.R.5.5. zone.

The activities to be conducted by the Petitioners, as described herein above, at this location, should be viewed as acceptable as another professional persons office.

The issue in the Special Exception is whether or not the requirements of Section 502.1 of the B.C.Z.R. have been successfully met by the Petitioner. The cases clearly establish that standard to be used in determining whether a requested special exception use would have an adverse affect and, therefore, should be denied is whether there are facts and circumstances that show the particular use, proposed at the particular location, would have any adverse affect above

and beyond those inherently associated with such a special exception use irrespective of its location within the zone." Schultz v. Pritts, 291 Md. 1, 432 A.2d 1319 at 1327 (1981).

The Court went on to say in Schultz that,

". . . the applicant has the burden of adducing testimony which will show that his use meets the prescribed standards and requirements, he does not have the burden of establishing affirmatively that his proposed use would be a benefit to the community. If he shows to the satisfaction of the Board that the proposed use would be conducted without real detriment to the neighborhood and would not actually adversely affect the public interest, he has met his burden. The extent of any harm or disturbance to the neighboring area and uses is, of course, material. If the evidence makes the question of harm or disturbance or the question of the disruption of the harmony of the comprehensive plan of zoning fairly debatable, the matter is one for the Board to decide. But, if there is no probative evidence of harm or disturbance in light of the nature of the zone involved or of factors causing disharmony to the operation of the comprehensive plan, a denial of an application for a special exception use is arbitrary, capricious and illegal." (at pg.1325)

The Petitioners must only show to the satisfaction of the Zoning Commissioner that the proposed use would be conducted without real detriment to the community to meet his burden. See, Turner v. Hammond, 270 Md. 41, 310 A.2d 543 (1973). When the Petitioner produces credible and probative evidence on all of the specific issues established by Section 502.1, then a special exception should be granted.

In fact, the Petitioners have shown that the proposed use would be conducted without real detriment to the community and would not adversely affect the public good.

Pursuant to the advertisement, posting of the property, and public hearing on these Petitions held, and for the reasons given above, the relief requested should be granted.

THEREFORE, IT IS ORDERED by the Zoning Commissioner of Baltimore County this 9th day of June, 1989, that approval for an office or studio of another professional person as a Special Exception within the D.R.5.5 zone within the same building as that serving as the professional person's primary residence and, approval of the Petition for Special Hearing that the publishing operation for Kite Lines magazine is another professional persons operation as envisioned by Section 1P01.1.C.9.B. for a special exception for an office or studio of a professional person in the home, all in accordance with Petitioners' Exhibits 3 and D., be and is hereby GRANTED, subject, however, to the following restrictions:

> 1. The Petitioners are hereby made aware that proceeding at this time is at their own risk until such time as the 30 day appellate process from this Order has expired. If, for whatever reason, this Order is reversed, the Petitioners would be required to return, and be responsible for returning, said property to its original condition.

> 2. Compliance with the comments submitted by the Baltimore County Zoning Plans Advisory Committee (ZAC), which are adopted in their entirety and made a part of this Order.

3. When applying for a building permit, the site plan and landscaping plan filed must reference this case and set forth and address the restrictions of this Order.

4. The Petitioners shall provide no exterior parking lot lighting.

5. The special exception granted herein is for the Petitioners only and is not transferable to any future owner or successor in title without another public hearing to review the continued special exception use.

6. The Petitioners shall not allow or cause the accessory structures to be converted to a second dwelling unit and/or apartment. The garages shall contain no living or sleeping quarters, and no kitchen or bathroom facilities.

7. Upon request and reasonable notice, the Petitioners shall permit a representative of the Zoning Enforcement Division to make an inspection of the subject property to insure compliance with this Order.

8. The Petitioners shall limit all operations to Monday thru Friday, 8:00 A.M. to 6:00 P.M.

9. The Petitioners shall not permit or allow the accessory structures to be used for any non-residential purpose, including the storage of Kite Lines materials.

1C. The Petitioners shall either cease operations on or before July 15, 1993, or file a new Petition for Special Exception to renew. resume and reaffirm the publishers use at this

11. There shall be no business signs.

cc: Peoples Counsel

Mr. and Mrs. M.E. Govig, 7106 Campfield Road, Baltimore, Md. 21207 Mr. A.R. Cassell, 113 Gothard Road, Lutherville, Md. 21093

Hurst Hessey, Esquire, 1311 Fidelity Building, Baltimore, Md. 21201

#246

PETITION	FOR	SPECIAL	EXCEPTION	
			00 001 5	.01

TO THE ZONING COMMISSIONER OF BALTIMORE COUNTY: 07-336-3777
The undersigned, legal owner(s) of the property situate in Baltimore County and which described in the description and plat attached hereto and made a part hereof, hereby petition for Special Exception under the Zoning Law and Zoning Regulations of Baltimore County, to use
herein described property for See Attached Statement

Property is to be posted and advertised as prescribed by Zoning Regulations.

I, or we, agree to pay expenses of above Special Exception advertising, posting, etc., upon filing of this petition, and further agree to and are to be bound by the zoning regulations and restrictions of Baltimore County adopted pursuant to the Zoning Law for Baltimore County.

> I/We do solemnly declare and affirm under the penalties of perjury, that I/we are the legal owner(s) of the property which is the subject of this Petition.

Contract Purchaser:	Legal Owner(s):				
N/A (Type or Print Name)	Melvin Goviq (Type or Print Name) 2C				
Signature	Signature E. D. 272 Valerie Govig 213.30				
Acdress	(Type or Print Name) 200 BF.				
City and State	Signature 1000				
Attorney for Petitioner:	D?				
Hurst R. Hessey (Type or Print Name)	8807 Liberty Road Address Phone No.				
Signature	Randallstown, Maryland 21133				
1311 Fidelity Building Address	Name, address and phone number of legal owner, contract purchaser or representative to be contacted				
Baltimore, Maryland 21201 City and State	Hurst R. Hessey				
Attorney's Telephone No.: 539-3300	Address Phone No.				
ORDERED By The Zoning Commissioner of Baltimore County, this day					
of, 19 02, that the subject matter of this petition be advertised, as					

required by the Zoning Law of Baltimore County, in two newspapers of general circulation throughout Baltimore County, that property be posted, and that the public hearing be had before the Zoning Commissioner of Baltimore County in Room 106, County Office Building in Towson, Baltimore

E.C.O.—No. 1

ATLEMANTE FOR HEARING

ESTIMATED LENGTH OF BEARING

1:2 V - 1:20 - 1:20 1:20:35

Petitioner seeks a special exception to conduct magazine Petitioner, Valerie Govig, is the owner and publisher of <u>Kite Lines</u> Magazine, which has been published quarterly for over 12 years, with an international circulation of approximately 12,000.

No printing, circulation, mailing, or bulk mailing will take place at the Premises. These operations are contracted to a printing company that prints, binds, and distributes the magazine to its subscribers.

The layout of the magazine, as well as preparation of the articles and advertisements are handled by Petitioner, Valerie Govig, and she seeks the special exception to enable her to conduct the administrative aspects of publication, including receiving correspondence and telephone calls from advertisers, suppliers, and subscribers, layout operations, and receiving subscriber complaints, at the Premises. Three persons are presently employed in the administrative operations of the magazine.

The use of the Premises, as anticipated by Petitioner, Valerie Govig, will not be detrimental to the health, safety, or general welfare of the locality of the Premises; tend to create congestion in roads, streets or alleys therein; create a potential hazard from fire, panic or other dangers; tend to overcrowd land or cause undue concentration of population; interfere with adequate provisions for schools, parks, water, sewage, transportation or public

PROPERTY DESCRIPTION TO ACCOMPANY A PETITION FOR SPECIAL EXCEPTION/ PETITION FOR SPECIAL HEARING

Beginning for the same at a point on the west side of Liberty Road, 1,013 feet Northwest from the center line of Brenbrook Drive, thence North 48 degrees 45 minutes East 247.10 feet; thence South 58 degrees 30 minutes East 75 feet; thence South 48 degrees 45 minutes West 247.10 feet; thence North 58 degrees 30 minutes West 75 feet to the point of the beginning; the property thereon being known and designated as number 8807 Liberty Road, containing .4063 acres, more or less.

propdesc.d07 HRH/eal

A SET OF MARYLAND, INC.

.Feb. 1, 19.89 * xed Reg.# M25227 P.O.# 09595 cessive weeks/days/previous ,.... 19. 8g in the daily newspaper published er, Carroll County, Maryland eekly newspaper published Baltimore County, Maryland ekly newspaper published Baltimore County, Maryland. I'RS OF MARYLAND, INC.

acquirements, conveniences, or improvements; interfere with adequate light and air; be inconsistent with the purposes of the Premises zoning classification nor in any other way inconsistent with the spirit and intent of the Baltimore County Zoning Regulations; nor be inconsistent with the impermeable surface and vegetation retention provisions of the Baltimore County Zoning

zoning.130 hrh/pa

> CERTIFICATE OF POSTING ZONING DEPARTMENT OF BALTIMORE COUNTY

Melrin Jorig Et up Location of property: \$\foot Liberty Road, 1013' St. of C/L Brenbrook.

Drive (8807 Liberty Road) Location of Signs: In front of 8807 Liberty Road

Baltimore County Zoning Commissioner Office of Planning & Zoning Towson, Maryland 21204 (301) 887-3353 J. Robert Haines

July 3, 1989

#246

89-336-SPHX

Baltimore County Board of Appeals County Office Building, Room 315 Towson, Maryland 21204

RE: Petition for Special Hearing and Special Exception SS Liberty Road, 1013' SE c/1 Brenbrook Drive (8807 Liberty Road) 2nd Election District, 2nd Councilmanic District MELVIN GOVIG, ET UX - Petitioners Case No. 89-336-SPHX

Dear Board:

Please be advised that an appeal of the above-referenced case was filed in this office on June 29, 1989, 1989 by People's Counsel for Baltimore County. All materials relative to the case are being forwarded herewith.

Please notify all parties to the case of the date and time of the appeal hearing when it has been scheduled. If you have any questions concerning this matter, please do not hesitate to contact this office.

Zoning Commissioner

JRH:cer

cc: Mr. & Mrs. Melvin Govig, 8807 Liberty Road, Randallstown, MD 21133 Hurst R. Hessey, 1311 Fidelity Building, Baltimore, MD 21201 Mr. A.R. Cassell, 113 Gothard Road, Lutherville, MD 21093 People's Counsel of Baltimore County Rm. 304, County Office Bldg., Towson, Md. 21204

PETITION FOR SPECIAL HEARING

TO THE ZONING COMMISSIONER OF BALTIMORE COUNTY: The undersigned, legal owner(s) of the property situate in Baltimore County and which is described in the description and plat attached hereto and made a part hereof, hereby petition for a Special Hearing under Section 500.7 of the Baltimore County Zoning Regulations, to determine whether or not the Zoning Commissioner and/or Deputy Zoning Commissioner should approve (See attached statement)

Property is to be posted and advertised as prescribed by Zoning Regulations.

I, or we, agree to pay expenses of the above Special Hearing advertising, posting, etc., upon filing of this Petition, and further agree to and are to be bound by the zoning regulations and restrictions of Baltimore County adopted pursuant to the Zoning Law for Baltimore County.

I/We do solemnly declare and affirm, under the penalties of perjury, that I/we are the legal owner(s) of the property which is the subject of this Petition.

#246

Legal Owner(s): Contract Purchaser: Melvin Govig (Type or Print Name) Valerie Govig City and State Attorney for Petitioner: 8807 LIberty Road Hurst R. Hessey (Type or Print Name) Randallstown, Maryland 21133 1311 Fidelity Building Baltimore, Maryland 21201 Hurst R. Hessey 539-3300

19 50, that the subject matter of this petition be advertised, as required by the Zoning Law of Baltimore County, in two newspapers of general circulation throughout Baltimore County, that property be posted, and that the public hearing be had before the Zoning County, on the 22nd day of Feb., 1989, at 10 o'clock

J. Robert Huisea.

2.C.O.—No. 1

CERTIFICATE OF POSTING

Posted for: Assecial Theoring & Assecial Exception

etitioner: melan: 40. Petitioner: melvin Holvid et y Location of property: SS of Fibrity Road, 1013' SE of the CIL

Of Brendrosts Drive (8807 There Road)

Location of Signe Un front of 8817 Liberty None

Petitioner has filed contemporaneously with this Petition for Special Hearing a Petition for Special Exception seeking approval to conduct the administrative aspects of publishing <u>Kite Lines</u> Magazine at the property at 8807 Liberty Road, Randallstown,

The Baltimore County Zoning Regulations, in Section 1801.1C, sets forth the uses permitted by Special Exception. The use contemplated by the Petitioner, Valerie Govig, in her Petition for Special Exception, is not expressly set forth in Section 1B01.1C. However, Paragraph 9B of Section 1B01.1C permits by Special Exception use of property in D.R. zones for "offices or studios of physicians, dentist, lawyers, architects, engineers, artists, musicians, or other professional persons. . ., " with certain limitations that are met by the Petitioner in this Special Hearing.

The types of activities that the Petitioner contemplates undertaking at the premises entail primarily layout, correspondence, drawings, and artistic design, which are the same activities that a practicing artist, architect, or engineer undertake. Accordingly, Petitioner is requesting this Special Hearing to determine that her contemplated activity and use fit within the purview of the activities and uses permitted under Paragraph 9B of Section 1B01.1C of the Baltimore County Zoning Regulations.

sphrstat.do7 HRH/eal



County Board of Appeals of Baltimore County COUNTY OFFICE BUILDING, ROOM 315 111 W. CHESAPEAKE AVENUE TOWSON, MARYLAND 21204 (301) 887-3180

January 22, 1990



ZONING OFFICE

for Baltimore County Room 304, County Office Building

Phyllis Cole Friedman, People's Counsel

RE: Case No. 189-336-SPHX Melvin Govig, et ux

Dear Ms. Friedman:

Enclosed is a copy of the final Opinion and Order issued this date by the County Board of Appeals in the subject

Sincerely,

Kathleen C. Weidenhammer Administrative Assistant

cc: Hurst R. Hessey, Esquire Mr. & Mrs. Melvin Govig Mr. A. R. Cassell Mr. David Harris P. David Fields Pat Keller J. Robert Laines Ann M. Nastarowicz James E. Dyer W. Carl Richards, Jr. √Docket Clerk -Zoning Arnold Jablon, County Attorney Baxter Smith, Landmark Community Newspapers of Maryland, Inc.



County Moard of Appeals of Maltimore County COUNTY OFFICE BUILDING, ROOM 315 111 W. CHESAPEAKE AY ENUE TOWSON, MAKYLAND 21204

> APPEAL HEARINGS SCHEDULED FOR THE WEEK OF JANUARY 8, 1990

TUESDAY 1/09/90 10:00 a.m. Case No. CBA-89-115 HEARING ROOM - Room 30

County Office Building

WEDNESDAY 1/10/90 10:00 a.m. Case No. 89-62-SPH HEARING ROOM -Room 301 County Office Building

THURSDAY 1/11/90 10:00 a.m.

Case No. 90-130-SPHA **HEARING ROOM -County Council** Chambers -Old Courthouse Second Floor

Day #3 -continued from 1/04/90

FRIDAY MELVIN GOVIG, ET UX Case Noz 89-336-SFHX

HEARING ROOM -Room 301 County Office Building

cc: Executive Office County Council Law Office People's Counsel Planning Office Current Planning Board Members Court Reporter Information Desks (2) Docket Clerk -Zoning

RE: Denial of access to two lots

Road (4719 & 4727 Old Court Road)

hauling trucks and equipment

Avenue and N/s Chesapeake Avenue

SPH -modified parking plan; VAR -setbacks,

height, open space and parking

SPH -Magazine office determined to be

S/s Liberty Road, 1013' SE of centerline

Dennis F. Rasmusses
County Executive

TOWSON COMMONS LTD. PARTNERSHIP

Brenbrook Drive

SPH -nonconforming use /storage & repair of

S/s Old Court Road. 97.37' NW of Parkfield

W/s York Road between S/s of Pennsylvania

2nd Election District: 2nd Councilmanic District

9th Election District; 4th Councilmanic District

2nd Election District; 2nd Councilmanic District

professional office; SE -office in residence

per letter from DEPRM

EDWARD K. RUPPERT, ET UX

Brenbrook Dr. (8807 Liberty Rd.) 2nd Election District 2nd Councilmanic District MELVIN GOVIG, et ux,

Petitioners

AND SPECIAL EXCEPTION

S/S Liberty Rd. 1013' SE C/L

Case No. 89-336-SPHX

OF BALTIMORE COUNTY

NOTICE OF APPEAL

::::::

RE: PETITIONS FOR SPECIAL HEARING : BEFORE THE ZONING COMMISSIONER

Please note an appeal from your decision in the above-captioned

matter, under date of June 8, 1989, to the County Board of Appeals and forward all papers in connection therewith to the Board for hearing.

> Phyllis Cole Friedman Phyllis Cole Friedman People's Counsel for Baltimore County

Peter May Zumann Peter Max Zimmerman Deputy People's Counsel Room 304, County Office Building 111 W. Chesapeake Avenue Towson, Maryland 21204

I HEREBY CERTIFY that on this 29th day of June, 1989, a copy of the foregoing Notice of Appeal was mailed to Hurst R. Hessey, Esquire, 1311 Fidelity Building, Baltimore, MD 21201, Attorney for Peittioners.

Phyllis Cole Friedman

Bultimore County Zoning Commissioner Office of Planning & Zoning Towson, Maryland 21204 (301) 887-3353 J. Robert Haines Zoning Commissioner

Dennis F. Rasmussen

Hurst R. Hessey, Esquire 1311 Fidelity Building Baltimore, Maryland 21201

RE: Case No. 89-336-SPHX Melvin Govig, et ux, Petitioners

Dear Mr. Hessey:

Enclosed please find the decision rendered in the above captioned case. The Petitions for Special Hearing and Special Exception have been granted, in accordance with the attached Order.

In the event the decision rendered is unfavorable to any party, please be advised that any party may file an appeal within thirty (30) days of the date of the Order to the County Board of Appeals. If you require additional information concerning filing an appeal, please feel free to contact our Appeals Clerk at 887-3391.

> Robert Haires Robert Haines

cc: Peoples Counsel

cc: Mr. and Mrs. Melvin Govig, 8807 Liberty Road, Randallstown, Md.

and the second of the second o

cc: Mr. A.R. Cassell, 113 Gothard Road, Lutherville, Md. 21093

MOTICE OF HEATING The Zarling Consideraturer of Battimere County, by authority of the Zarling Act and Regulations of Battimere County will find a public leasing an the property identified heading in Room 105 of the County Office Building, incated at 111 W. Chesapeane Averse in Toward, Maryland 21201 on 50 female. Petitions for Special Except Brentznok Drive
8807 Liberty Road
2nd Election Dietrict
2nd Councilmanic
Petitioner's):
Mishin Govig, et uz
Hearing Date: Wednesday,
Feb. 22, 1989 at 10:00 a.m. Special Exception: To con-Special Exception: To conduct magazine operations at 8807 Liberty Road.

Special Hearing: To conduct administrative aspects of publishing a magazine, to include, preparation and layout of articles and advertisements, receiving correspondence and telephone calls from adventiers, suppliers, and subscribers, layout operations, receiving subscriber complicints. No printing, circulation mailing, or bulk mailing will take place at the Premises. Three persons are presently employed in the administration operations of the magazine.

in the event that this Peution is

grantes, a building permit may be issued within the thirty (30) day appeal period. The Zoning Commissionar will, however, entertain any request for a stay of the ie-

Survive of said permit during this period for good cause ahown; Such request must be in writing and received in this office by the date of the hearing set above or presented at the hearing.

J. ROBERT HAINES

CERTIFICATE OF PUBLICATION

TOWSON, MD., _February_3 1987 THIS IS TO CERTIFY, that the annexed advertisement was published in THE JEFFERSONIAN, a weekly newspaper printed and published in Towson, Baltimore County, Md., appearing on February 2 , 1989

THE JEFFERSONIAN,

5. Zahe Oliman Publisher

PO 09608 reg M 25228 ca 89-336-SPHX price \$51.22

Baltimore County Zoning Commissioner
Office of Planning & Zoning Towson, Maryland 21204

Mr. & Mrs. Melvin Govig

J. Robert Haines

8807 Liberty Road Randallstown, Maryland 21133

Petitions for Special Exception and Special Hearing CASE NUMBER: 89-336-SPHX SS Liberty Road, 1013' SE c/l Brenbrook Drive 8807 Liberty Road 2nd Election District - 2nd Councilmanic District Petitioner(s): Melvin Govig, et ux HEARING SCHEDULED: WEDNESDAY, FEBRUARY 22, 1989 at 10:00 a.m.

Dear Mr. & Mrs. Govig:

Please be advised that 134.50 is due for advertising and posting of the above-referenced property. All fees must be paid prior to the hearing. Do not remove the sign and post set(s) from the property from the time it is posted by this office until the day of the hearing itself.

THIS FEE MUST BE PAID AND THE ZONING SIGN(S) AND POST(S) RETURNED ON THE DAY OF THE HEARING OR THE ORDER SHALL NOT BE ISSUED.

Please make your check payable to Baltimore County, Maryland and bring it along with the sign(s) and post(s) to the Zoning Office, County Office Building, Room 111, Towson, Maryland 21204 fifteen (15) minutes before some booring is scheduled to begin.

and post set(s), there BALTIMORE, COUNTY, MARYLAND OFFICE OF FINANCE REVENUE DIVISION MISCELLANEOUS CASH RECEIPT

Zoning Commissioner Office of Planning & Zoning Towson, Maryland 21204

J. Robert Haines Zoning Commissioner

January 20, 1989

NOTICE OF HEARING

The Zoning Commissioner of Baltimore County, by authority of the Zoning Act and Regulations of Baltimore County will hold a public hearing on the property identified herein in Room 106 of the County Office Building, located at 111 W. Chesapeake Avenue in Towson, Maryland as follows:

CASE NUMBER: 89-336-5PHX SS Liberty Road, 1013' SE c/l Brembrook Drive 8807 Liberty Road 2nd Election District - 2nd Councilmanic District Petitioner(s): Melvin Govig, et ux HEARING SCHEDULED: WEDNESDAY, FEBRUARY 22, 1989 at 10:00 a.m.

Petitions for Special Exception and Special Hearing

Special Exception: To conduct magazine operations at 8807 Liberty Road. Special Hearing: To conduct administrative aspects of publishing a magazine, to include, preparation and layout of articles and advertisements, receiving correspondence and telephone calls from advertisers, suppliers, and subscribers, layout operations, receiving subscriber complaints. No printing, circulation mailing, or bulk mailing will take place at the Premises. Three persons are presently employed in the administration operations of the magazine.

In the event that this Petition is granted, a building permit may be issued within the thirty (30) day appeal period. The Zoning Commissioner will; however, entertain any request for a stay of the issuance of said permit during this period for good cause shown. Such request must be in writing and received in this office by the date of the hearing set above or presented at the hearing.

Zoning Commissioner of Baltimore County

Hurst R. Hessey, Esq.

petmemgo.308 HRH/eal 5/2/89

IN THE MATTER OF THE PETITIONS OF

* CASE NO.: 89-336-SPHX

MELVIN GOVIG and VALERIE GOVIG FOR SPECIAL EXCEPTION and

SPECIAL HEARING

* Item No.: 246

PETITIONERS' MEMORANDUM IN SUPPORT OF PETITIONS FOR SPECIAL EXCEPTION AND SPECIAL HEARING

* * * * * * * * * *

Petitioners, Melvin Govig and Valerie Govig ("Petitioners"), by their attorney, Hurst R. Hessey, respectfully submit this Memorandum in support of their Petitions for Special Exception and Special Hearing to conduct magazine publishing operations at 8807 Liberty Road, Randallstown, Maryland (the "Property").

STATEMENT OF THE CASE

Petitioner, Valerie Govig, is the publisher and editor-inchief of Kite Lines magazine, a quarterly publication dedicated to kite enthusiasts, with a world wide circulation of approximately 12,000. Petitioner, Melvin Govig, is the husband of Valerie Govig and contributes regularly to the publication of Kite Lines.

The Petitioners filed Petitions for Special Exceptions and Special Hearing to conduct the administrative aspects of publishing Kite Lines at 8807 Liberty Road, Randallstown, Maryland. The Property is zoned DR 5.5. A hearing on the Petitions was conducted before J. Robert Haines, Zoning Commissioner for Baltimore County, on February 22, 1989 at which time Petitioner, Valerie Govig, testified as to the proposed business operations. Petitioner, Valerie Govig, testified that the operations conducted at the Property would consist of article writing, magazine layout, advertisement solicitation and receiving, diagraming, illustrating, and preparation of mailing lists. No actual publishing would be conducted at the Property. Petitioner, Valerie Govig, testified that the actual publishing and mailing of the magazine was contracted out to an off-premises publishing company.

Petitioner, Valerie Govig, further testified that eight hundred (800) square feet of the basement of the Property, or approximately twenty-three percent (23%) of the total square footage of the improvements on the Property, would be utilized for publishing operations. She further testified that two clerical employees would be employed on a daily basis, Monday through Friday, and a third person, Leonard M. Conover, would also be present and assisting in the publication of <u>Kite Lines</u> during regular business hours at the Property. At the hearing conducted on February 22, the Zoning Commissioner raised a question as to whether Mr. Conover could be considered a professional, so that the

standards set forth in Section 1801.1 C. 9B of the Baltimore County Zoning Regulations ("BCZR") could be relied upon as authority for the granting of the Special Exception requested by the Petitioners. A secondary question arose as to whether the proposed publishing operation fit within the type of uses contemplated by Section 9B.

Petitioner, Valerie Govig, testified that all of the requirements and standards of Section 502.1 of the BCZR, have been met and complied with by the Petitioners. No protestants were present at the hearing, and no evidence contradictory to the testimony of Valerie Govig was presented. Further, a letter from the Liberty Community Development Corporation was sent to the Zoning Commissioner favorably reviewing the Petitioner's proposals.

ANALYSTS

I. The Zoning Commissioner has the authority to grant a Special Exception to conduct certain magazine publishing operations in a DR 5.5 zone.

The Zoning Commissioner, in relying on the provisions of BCZR, Section 1B01.1 C, Subsection 9B relating to architects, engineers, artists or other professionals, has the authority to grant a Special Exception for a magazine publisher.

Special Exceptions are allowed in all DR zones for:

- 1

Offices or studios of physicians, dentists, lawyers, architects, engineers, artists, musicians, or other professional persons, provided that any such office or studio is established within the same building as that serving as the professional person's primary residence; does not occupy more than 25 per cent of the total floor area of such residence; and does not

involve the employment of more than one nonresident professional associate nor two other nonresident employees. [Bill No. 105, 1982.] BCZR Section 1BO1.1 C.

Melvin and Valerie Govig fall within the categories of "architects, engineers, artists" or "other professional persons" as specified in subsection 9B. The Zoning Regulations do not define these categories. In the absence of such definitions, words must be construed as their plain language meanings.

Webster's Third New International Dictionary ("Webster's") defines "architect" as "one that plans and achieves especially an objective that is felt to be the product of painstaking construction." Melvin and Valerie Govig plan and painstakingly construct each issue of <u>Kite Lines</u>. They have been doing so four times a year for over twelve years. <u>Kite Lines</u> has an international circulation of approximately 12,000 readers who have come to expect the careful planning and construction the Petitioners undertake. While the Govigs would not be considered to be architects in the traditional sense of constructors of buildings, they would qualify for the broader definition stated above as planners and achievers.

Secondly, Webster's defines "engineer" as "a person who designs, invents, or contrives." To engineer something is "to guide the course of; manage or supervise during production or development." The Govigs invent ideas for the magazine and design the layouts quarterly. As owner and editor, Valerie Govig manages

and supervises the production of the magazine as well as its development over the years. Once again, the Govigs would not be considered engineers in the traditional sense of one who designs mechanical equipment but they would be included under Webster's broader definition of designers, managers, or supervisors.

Thirdly, Webster's defines "artist" as "one whose vocation involves drawing, painting, designing, or layout work" and "one who professes and practices an art in which conception and execution are governed by imagination and taste." The primary function the Govigs will perform at the Property is layout design. They would, therefore, be designated as artists under Webster's definition because their vocation is layout work. They also utilize imagination and taste in creating articles and choosing which features to print.

Finally, Webster's defines "professional" as "one that engages in a particular pursuit, study, or science for gain or livelihood" or "is in an occupation requiring a high level of training or proficiency." The Govigs receive compensation for their production of <u>Kite Lines</u>. The production of such a well-read and established magazine requires the utilization of the Govigs' training and proficiency. Magazine production requires knowledge of layout designs, editing, and reader characteristics and tastes as well as proficiency in grammar and spelling. The Govigs would satisfy both alternative definitions of "professional" given in Webster's.

The Govigs can and should be categorized as architects, engineers, artists, and/or other professionals. In particular, they are artists or "other professional persons" because their primary function is designing layouts as artists do and they are remunerated from their magazine production as required for professionals.

It is generally presumed that the special exception, as part of the comprehensive zoning plan, is in the interest of the general welfare, and therefore, valid. Once it is determined that the Petitioners proposed use fits one of the enumerated categories set forth in Section 1801.1 C. of BCZR, the Zoning Commissioner has the authority to allow such use "absent any fact or circumstance negating the presumption." Schultz v. Pritts, 291 Md. 1, 11(1981). The Zoning Commissioner must judge whether the neighboring properties in the general vicinity would be adversely affected and whether the particular use requested is in harmony with the general intent and purpose of the zoning plan. Schultz, 291 Md. at 11.

The purpose of the Baltimore County Zoning Regulations, Bill No. 40, 1967, is:

For the purpose of promoting the health, security, comfort, convenience, prosperity, orderly development, and other aspects of the general welfare of the community; zones are intended to provide broad regulations of the use and manner of use of land, in accordance with comprehensive plans.

Article 1 - General Provisions, Section 100.1, subsection Al.

The Petitioners are residents of the Randallstown area at issue and will put a portion of their earnings from <u>Kite Lines</u> production back into the area through taxes, ground rent, and purchases of goods both for their business operations and for their personal needs. The use of their residence as a center for a magazine production is not inconsistent with the general intent or purpose of the Zoning Regulations. While there may be argument that a small operation would not benefit the community or that the revenue generated by such a small business would not make a difference, Petitioners do not have to show that their proposed use would be a benefit to the community. <u>Schultz</u>, 291 Md. at 11. They do, however, have the burden of showing that their desired use of the property meets the prescribed standards and requirements of the BCZR, which they have done through testimony at the hearing.

If the proposed Special Exception use of the property has an adverse effect on the community, the Special Exception should be denied. The test to determine if there is an adverse effect is whether facts or circumstances show that the proposed use at the proposed location would have "adverse effects above and beyond those inherently associated with such a Special Exception use irrespective of its location within the zone." Schultz, 291 Md. at 22-23.

There was no probative evidence of any adverse effect at the hearing. No protestants attended hearing. Even if they had, it would be difficult to show any adverse effect that the magazine

preparation would cause. It is a small business that deals only in the production of the magazine and not its printing or distribution. Consequently, few people would be on the Property on a daily basis. Also, there would not be the need for noisy printing presses or the trappings that businesses with a lot of machinery bring to a community, such as noise or air pollution. There would also not be the need for trucks to transport the finished magazines because the proposed use of the Property does not include distribution of the magazine. It is, therefore, likely that there would not be an adverse effect on the community, such as disturbing the tranquility of the community or congesting the streets.

II. Leonard M. Conover. Associate Editor of Kite Lines. is a "professional" as contemplated in subsection 9B of Section 1B01 C.. BCZR.

Subsection 9B discusses "other professionals" in the text concerning architects, engineers, and artists. Thus, the term "professional" must be construed in this context. The same arguments supporting the classification of the Petitioners as members of the class including architects, engineers, artists, and other professionals, also apply to Mr. Conover.

Mr. Conover, as Associate Editor of <u>Kite Lines</u>, works on layouts as an artist does and receives compensation for his services as a professional.

His occupation requires a high degree of proficiency and training. He must contribute articles as well as edit other articles for <u>Kite Lines</u>. He is proficient in many languages and this training, combined with his knowledge of kites, allows him to translate difficult material into readable articles for his non-professional readers. He has also produced his own kite newsletter, <u>Tight Lines</u>, for eight years. He is very knowledgeable in his craft and has devoted his time and effort solely to it. Submitted with this Memorandum are the Bibliography of Mr. Conover and related documents, which detail his training and professional accomplishments.

Mr. Conover should be considered to be a professional under Subsection 9B. He would, therefore, qualify as a non-resident professional associate. As such, the proposed use of the residence to conduct magazine publishing operations which would employ Mr. Conover and two other employees would not violate subsection 9B's restriction of no more than one non-resident professional associate nor two other non-resident employees.

CONCLUSIONS

The Zoning Commissioner has the authority to grant Petitioners' Request for Special Exception. Their operation falls within the uses contemplated by Subsection 9B allowing for the offices or studios of artists and other professionals to be operated in DR 5.5 zones. Further, there is no showing of adverse effect on the

community and the proposed use does not contravene the purpose or intent of the BCZR.

Leonard M. Conover falls within the scope of professional as contemplated by Subsection 9B and would, therefore, not cause the Petitioners to violate that subsection's limit on the employment of one non-resident professional associate nor two other non-resident employees.

Respectfully Submitted,

Hurst R. Hessey,
Attorney for Petitioners,
Melvin and Valerie Govig

G.



County Board of Appeals of Baltimore County

HEARING ROOM Room 301, County Office Bldg.

COUNTY OFFICE BUILDING 111 W. CHESAPEAKE AVENUE TOWSON, MARYLAND (301) 494-3789 887-3180 September 25, 1989

NOTICE OF ASSIGNMENT

NO POSTPONEMENTS WILL BE GRANTED WITHOUT GOOD AND SUFFICIENT REASONS. REQUESTS FOR POSTPONEMENTS MUST BE IN WRITING AND IN STRICT COMPLIANCE WITH BOARD RULE 2(b). NO POSTPONEMENTS
WILL BE GRANTED WITHIN FIFTEEN (15) IS OF SCHEDULED HEARING
DATE UNLESS IN FULL COMPLIANCE WITH JLE 2(c), COUNTY COUNCIL BILL NO. 59-79.

CASE NO. 89-336-SPHX MELVIN GOVIG, ET UX
S/s Liberty Road, 1013' SE c/1 Brenbrook Drive
(8807 Liberty Road) 2nd Election District 2nd Councilmanic District

SPH & SE - to conduct magazine operations at a residence.

6/9/89 - Z.C.'s Order GRANTING Petitions with restrictions.

FRIDAY, JANUARY 12, 1990 at 10:00 a.m.

cc: Mr. and Mrs. Melvin Govig People's Counsel for Baltimore Appellant County

Mr. David Harris

MIZ Hurst R. Hessey, Esq.

Counsel for Petitioners

Mr. A. R. Cassell P. David Fields Pat Keller

J. Robert Haines Ann M. Nastarowicz James E. Dyer W. Carl Richards, Jr.

Docket Clerk - Zoning Arnold Jablon, County Attorney

LindaLee M. Kuszmaul Legal Secretary

RE: PETITIONS FOR SPECIAL HEARING : BEFORE THE ZONING COMMISSIONER AND SPECIAL EXCEPTION S/S Liberty Rd. 1013' SE C/L Brenbrook Dr. (8807 Liberty Rd.)

OF BALTIMORE COUNTY

2nd Election District 2nd Councilmanic District

MELVIN GOVIG, et ux,

Petitioners:

Case No. 89-336-SPHX

NOTICE OF APPEAL

::::::

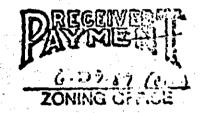
Please note an appeal from your decision in the above-captioned matter, under date of June 8, 1989, to the County Board of Appeals and forward all papers in connection therewith to the Board for hearing.

> Phyllis Cole Friedman Phyllis Cole Friedman
> People's Counsel for Baltimore County

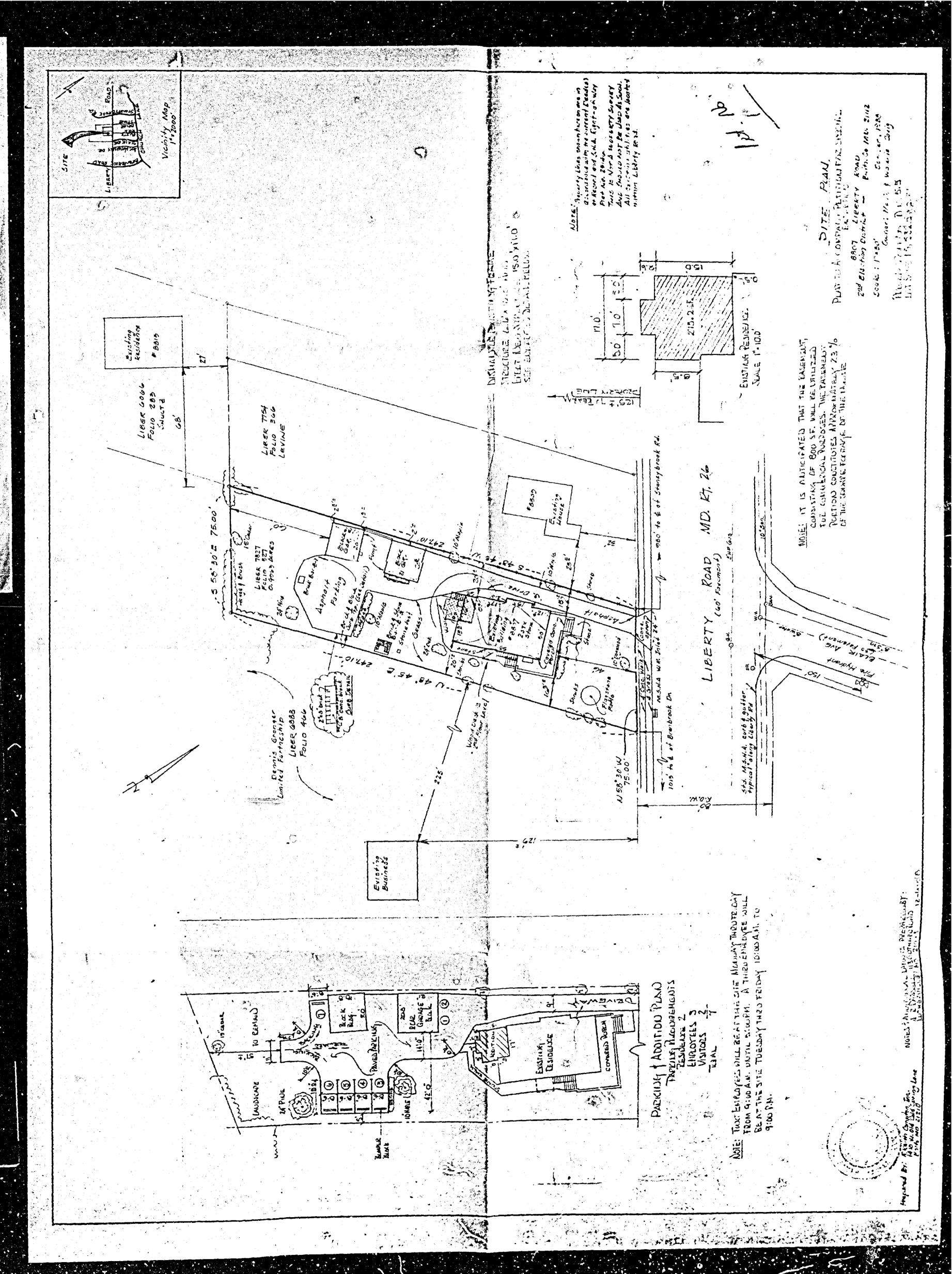
Peter Max Zimmerman Deputy People's Counsel Room 304, County Office Building 111 V. Chesapeake Avenue Towson, Maryland 21204 887-2188

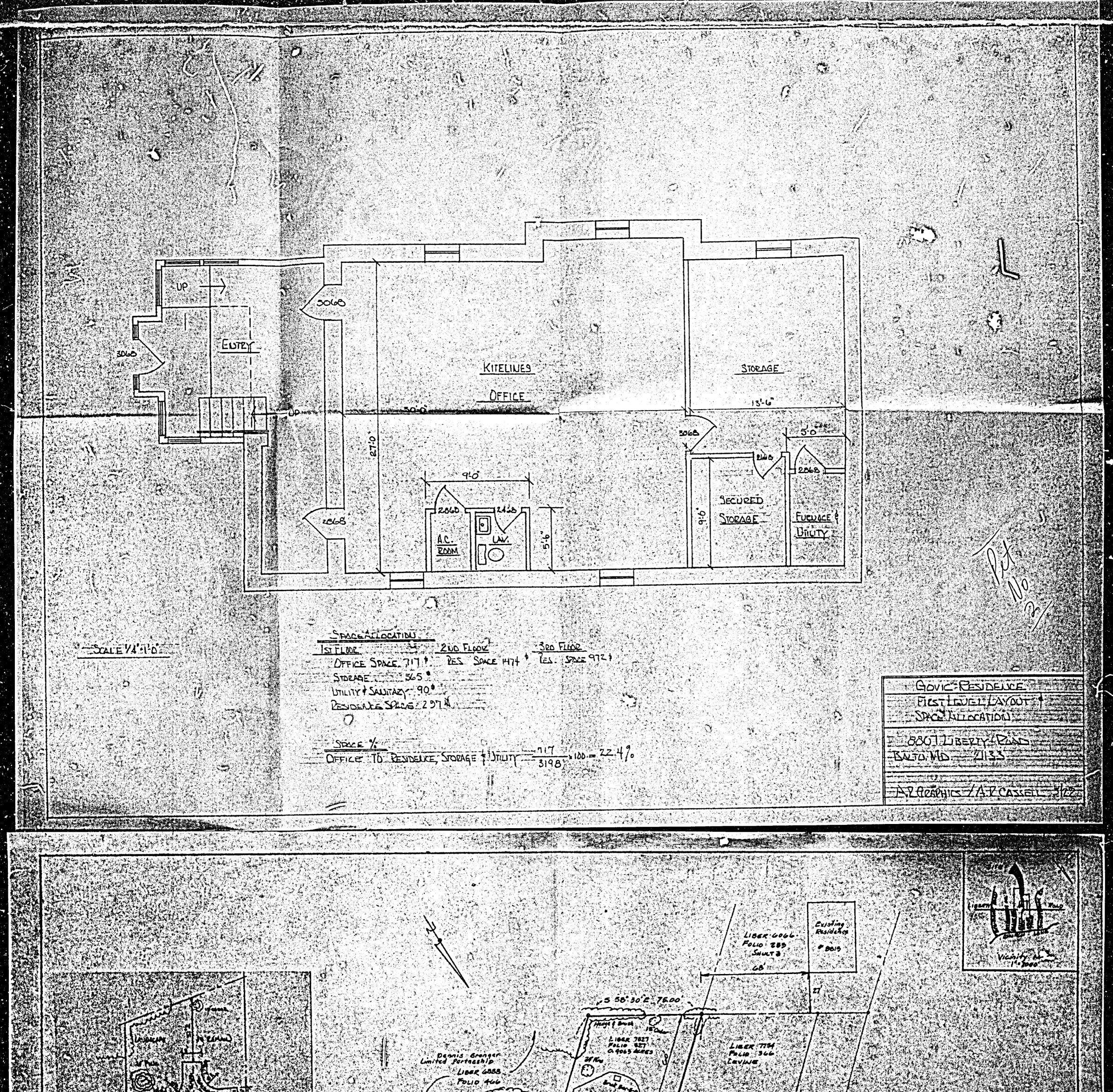
I HEREBY CERTIFY that on this Will day of which, 1989, a copy of the foregoing Notice of Appeal was mailed to Hurst R. Hessey, Esquire, 1311 Fidelity Building, Baltimore, MD 21201, Attorney for Peittioners.

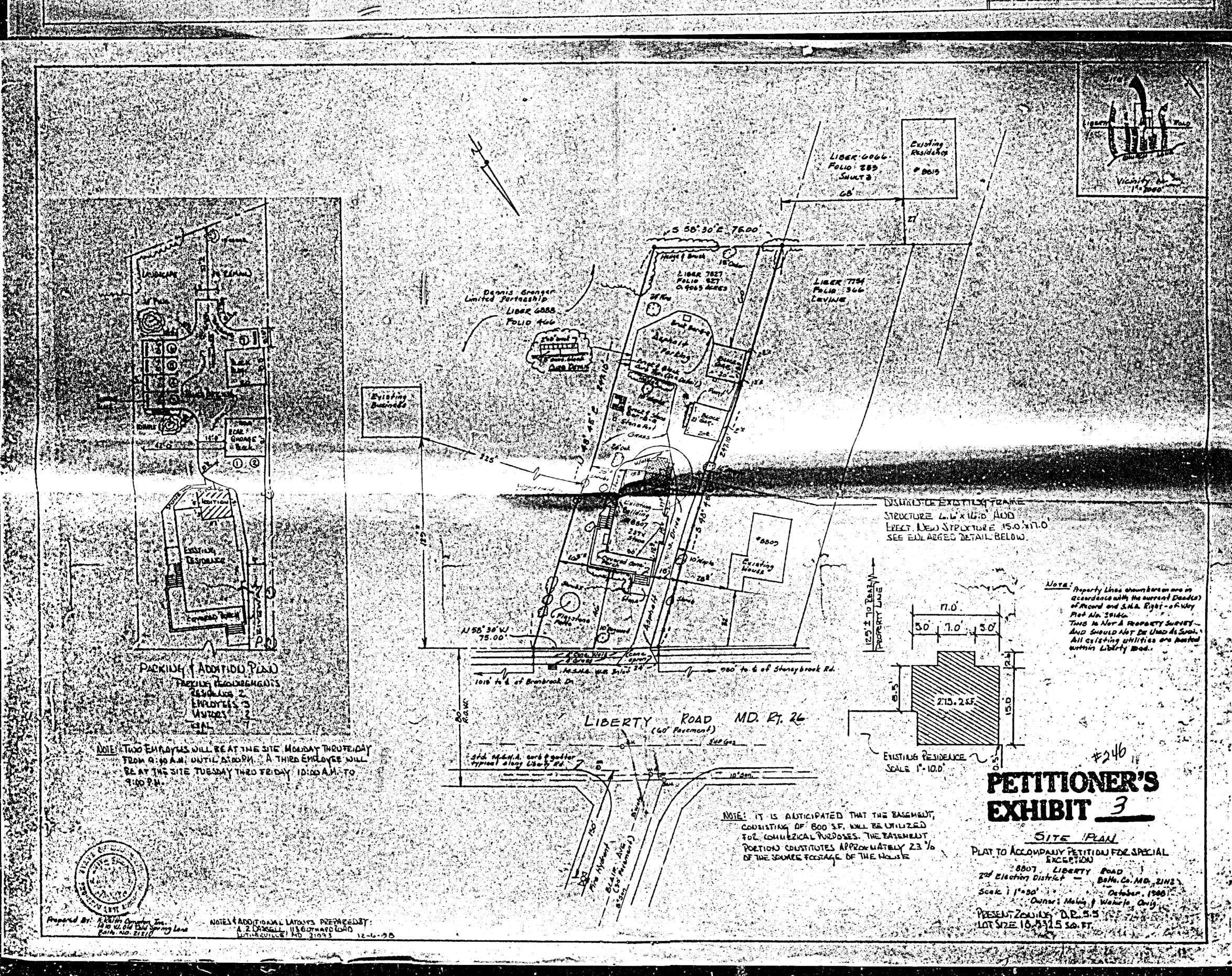
Phyllis Cole Friedman











82-336-EPRE

BALTIMORE COUNTY OFFICE OF LANNING & ZONING County Office Luilding 1.11 W. Chesapeake Avenue Towson, Maryland 21204

Your petition has been received and accepted for filing this

ZONING COMMISSIONER

Melvin Covig Petitioner

Petitioner's Riret R. Hasacy

Received by: Chairman, Zoning Plans Advisory Committee

Baltimore County Department of Public Works Bureau of Traffic Engineering Courts Building, Suite 405 Towson, Maryland 21204 (301) 887-3554

Attorney

January 17, 1989



Mr. J. Robert Haines Zoning Commissioner County Office Building Towson, Maryland 21204

Dear Mr. Haines:

The Bureau of Traffic Engineering has no comments for item numbers 199, 205, 209, 237, 238, 239, 240, 241, 243, 244, 245, 246 and 247.

Traffic Engineer Associate II

Baltimore County Fire Department Towson, Maryland 21204-2586 494-4500

Paul H. Reincke Chief December 29, 1988

J. Robert Haines, Zoning Commissioner Office of Planning & Zoning Baltimore County Office Building Towson, Maryland 21204

Re: Property Owner: Melvin Govig, et ux Location: SS Liberty Road, 1,013' SE of c/1 of Brenbrook Dr. Dennis F. Rasmussen County Executive

8807 Liberty Road Item No.: 246

Zoning Agenda: Meeting of 12/20/88

Gentlemen:

Pursuant to your request, the referenced property has been surveyed by this Bureau and the comments below marked with an "X" are applicable and required to be corrected or incorporated into the final plans for the property.

() 1. Fire hydrants for the referenced property are required and shall be located at intervals or ____ feet along an approved road in accordance with Baltimore County Standards as published by the Depart-

() 2. A second means of vehicle access is required for the site.

() 3. The vehicle dead end condition shown at EXCEPDS the maximum allowed by the Fire Department.

() 4. The site shall be made to comply with all applicable parts of the Fire Prevention Code prior to occupancy or beginning of operation.

(x) 5. The buildings and structures existing or proposed on the site shall comply with all applicable requirements of the National Fire Protecti a Association Standard No. 101 "Life Safety Code," 1976 edition prior to occupancy.

() 6. Site plans are approved, as drawn.

() 7. The Fire Prevention Bureau has no comments at this time.

Planning Group APPROVED:
Special Inspection Division

Fire Prevention Bureau

J. Robert Haines O Zoning Commissioner Pat Keller, Deputy Director

Office of Planning and Zoning SUBJECT Zoning Petition No. 89-336-SPHX

staff provides the following information:

This site was a zoning issue on the 1988 zoning map. The County Council

The D.R.5.5 zoning allows for the establishment of 1) home occupations; or 2) offices of professionals. The requirements are outlined in 1B01.1,C,9B, and 1B01.1,A14D. The requirments stipulate that 1) the office is in the same building as primary residence; 2) does not occupy more than 25% of the total gross floor area; and 3) does not have more than one professional nor two other non-professional non-residents. The applicant states that three employees will be working at the site. Any expansion of the zoning requirements beyond those outlined for home occupations or professional office will

The expansion of the proposed building in conjunction with this request raises concerns of expanding the residence to comply with the 25%

• The special exception hearing shall only apply to the petitioner and site plan as submitted.

by the County Landscape Planner.

areas to be used for residence and those areas to be used for office

BALTIMORE COUNTY, MARYLAND

INTER-OFFICE CORRESPONDENCE

Date February 15, 1989

The petitioner is requesting a special hearing and special exception to establish an office use within a D.R.5.5 zone. In reference to this request,

ruled against granting this request.

require CRG review.

and analyzed. If this project is approved, the following conditions should be applied:

The nature and scope of the petitioner's request needs to be carefully reviewed

• A landscape plan including a streetscape shall be reviewed and approved

• Detailed floorplans (interior) shall be provided enumerating those

• Signage shall be strictly limited as approved by the County Landscape

PK/sf

/ CPS-008

BALTI MORE COUNTY ZONING PLANS ADVISORY COMMITTEE

COUNTY OFFICE BLOG. 111 W. Chesepeake Ave. Towson, Maryland 21204 Hurst R. Hessey, Esquire 1311 Fidelity Building Baltimore, MD 21201

> RE: Item No. 246, Case No. 89-336-SPHX Petitioner: Melvin Govig, et ux Petition for Special Hearing & Speical Exception

Bureau of Engineering Department of Traffic Engineering State Roads Commissi Bureau of Fire Prevention

Health Department

Project Planning

Building Departmen

Board of Education

Zoning Administration

The Zoning Plans Advisory Committee has reviewed the plans submitted with the above referenced petition. The following comments are not intended to indicate the appropriateness of the zoning action requested, but to assure that all parties are made aware of plans or problems with regard to the development plans that may have a bearing on this case. Director of Planning may file a written report with the Zoning Commissioner with recommendations as to the suitability of the requested

Enclosed are all comments submitted from the members of the Committee at this time that offer or request information on your petition. If similar comments from the remaining members are received, I will forward them to you. Otherwise, any comment that is not informative will be placed in the hearing file. This petition was accepted for filing on the date of the enclosed filing certificate and a hearing scheduled accordingly.

Very truly yours,

JAMES E. DYER Chairman

Zoning Plans Advisory Committee

JED:jw

Enclosures

cc: Mr. & Mrs. Melvin Govig 8807 Liberty Road Randallstown, MD 21133



Maryland Department of Transportation State Highway Administration

Richard H. Trainor Hal Kassoff

* January 11, 1989

Mr. J. Robert Haines Zoning Commissioner County Office Building Towson, Maryland 21204

Attn: Mr. James Dyer

Re: Baltimore County Melvin Govig Property Zoning Meeting of 12-20-85 S/S Liberty Road (MD 26) 1013' S/E of Centerline of Brenbrook Drive 8807 Liberty Road

Dear Mr. Haines:

After reviewing the submittal for the Melvin Govig Property, we find the plan acceptable.

If you have any questions, please contact Larry Brocato of this office at 333-1350.

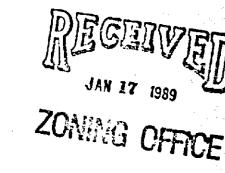
Very truly yours,

Access Permits

-Creston J. Mills, Jr., Chief Bureau of Engineering

(Item #246)

cc: Mr. J. Ogle



333-1350

Teletypewriter for impaired Hearing or Speech
383-7555 Baltimore Metro - 565-0451 D.C. Metro - 1-800-492-5082 Statewide Toli Free
707 North Calvert St., Baltimore, Maryland 21203-0717

County Roard of Appeals of Baltimore County

COUNTY OFFICE BUILDING, ROOM 315

111 W. CHESAPEAKE AVENUE

TOWSON, MARYLAND 21204

(301) 887-3180

January 22, 1990

My telephone number is (301)_

MAHLON W. HESSEY DANIEL M. TWOMEY HURST R. HESSEY

HESSEY & HESSEY ATTORNEYS AT LAW ISH FIDELITY BUILDING CHARLES AND LEXINGTON STREETS BALTIMORE, MARYLAND 21201 TELEPHONE: (301) 539-3300 FAX: (204 539-3305

TELEX

517355 BALT LAW UD

EASYLINK MAILBOX

JOHN R. NORRIS, EMERITUS

JOHN H. HESSEY 1890-1979

JOHN H. HESSEY, IV 1923-1987

May 2, 1989

ZONING OFFICE

for Baltimore County Office of Planning & Zoning Towson, Maryland 21204

Dear Mr. Haines:

Mr. J. Robert Haines,

Zoning Commissioner

Re: Petitions for Special Hearing and Special Exception S/S Liberty Road, 1013' SE of the c/1 of Brenbrook Drive (8807 Liberty Road) 2nd Election District - 2nd Councilmanic District Melvin Govig, et ux - Petitioners Case No. 89-336-SPHX

Per your letter of April 17, 1989, and following up the hearing before you on February 22, 1989, I am enclosing the following:

Memorandum in support of Petitioners' request for Special Exception and Special Hearing;

2. Bibliography and supporting documentation relating to Leonard M. Conover; and 3. Two sets of floor plans for the basement, at the subject property.

I apologize for the delay in forwarding these documents to you. Thank you for your consideration of this matter.

> Sincerely, Hurst R. Hessey

HRH/gmd

Enclosures

cc: Mr. and Mrs. Melvin Govig haines.502

Baltimore County Zoning Commissioner Office of Planning & Zoning Towson, Maryland 21204 (301) 887-3353 J. Robert Haines Zoning Commissioner

July 3, 1989



Dennis F. Rasmusser

County Office Building, Room 315 Towson, Maryland 21204 RE: Petition for Special Hearing and Special Exception

Saltimore County Board of Appeals

SS Liberty Road, 1013' SE c/1 Brenbrook Drive 2nd Election District, 2nd Councilmanic District MELVIN GOVIG, ET UX - Petitioners Case No. 89-336-SPHX

Dear Board:

Please be advised that an appeal of the above-referenced case was filed in this office on June 29, 1989, 1989 by People's Counsel for Baltimore County. All materials relative to the case are being forwarded herewith.

Please notify all parties to the case of the date and time of the appeal hearing when it has been scheduled. If you have any questions concerning this matter, please do not hesitate to contact this office.

2. Robert fries

JRH:cer

Enclosures cc: Mr. & Mrs. Melvin Govig, 8807 Liberty Road, Randallstown, MD 21133

Hurst R. Hessey, 1311 Fidelity Building, Baltimore, MD 21201 Mr. A.R. Cassell, 113 Gothard Road, Lutherville, MD 21093

People's Counsel of Baltimore County
Rm. 304, County Office Bldg., Towson, Md. 21204

Phyllis Cole Friedman, People's Counsel for Baltimore County Room 304, County Office Building

RE: Case No. 89-336-SPHX Melvin Govig, et ux

Dear Ms. Friedman:

Towson, MD 21204

Enclosed is a copy of the final Opinion and Order issued this date by the County Board of Appeals in the subject

> Kathleen C. Weidenhammer Administrative Assistant

cc: Hurst R. Hessey, Esquire Mr. & Mrs. Melvin Govig Mr. A. R. Cassell Mr. David Harris P. David Fields Pat Keller J. Robert Haines Ann H. Nastarowicz James E. Dyer W. Carl Richards, Jr. Docket Clerk -Zoning Arnold Jablon, County Attorney Paxter Smith, Landmark Community

Hewspapers of Maryland, Inc.