

IN RE: PETITION FOR SPECIAL HEARING
N of Dogwood Road at
Edwards Avenue
(Windsor Corporate Park)
2nd Election District
2nd Councilmanic District
Leroy M. Merritt
Petitioner

* BEFORE THE
* DEPUTY ZONING COMMISSIONER
* OF BALTIMORE COUNTY
* Case No. 90-226-SPH

FINDINGS OF FACT AND CONCLUSIONS OF LAW

The Petitioner herein requests a special hearing to have a use permit for business parking in a residential zone as more particularly described in Petitioner's Exhibit 1.

The Petitioner, by Randy Warren, Project Manager, appeared, testified and was represented by Robert A. Hoffman, Esquire. Also appearing on behalf of the Petition was Pat Clai with George W. Stephens, Jr. and Associates, Inc., and Bill Kirwin, Landscape Architect. Appearing as interested parties were Ferdinand and Rabeth Eitemiller. Mrs. Eitemiller and her mother own property adjacent to one of the areas proposed for business parking in the D.R. zone.

Testimony indicated that the subject property, known as Windsor Corporate Park, consists of 82.55 acres, split zoned M.L., M.L.-I.M., M.L.R., M.L.R.-I.M., D.R. 5.5 and D.R. 3.5, and is located off of Rolling Road between Botanicus Road and Dogwood Road. The majority of the site is zoned M.L. while approximately 19 acres more or less are zoned D.R. 3.5 and D.R. 5.5. Said property received CRG approval for development as warehouse and office uses. Petitioner is requesting a use permit to place an additional 202 parking spaces on 1.37 acres more or less of the D.R. 3.5 zoned portion of the property as depicted in the shaded areas on Petitioner's Exhibit 1B. Mr. Warren testified that there is currently adequate

parking on the site for approximately 27% of those buildings used for office space without using any portion of the D.R. zones. As a result of market studies done and adjoining uses, a determination was made that it would be beneficial to increase the percentage of office space to approximately 37% of the proposed square footage for the site. However, to do so would require additional parking thereby necessitating Petitioner's request.

Testimony presented by Mr. Kirwin indicated that the Petitioner proposes to landscape the property in the areas of the requested relief to prevent any detrimental impact of the proposed use on the adjoining residential uses. Petitioner submitted as a preliminary landscaping plan Petitioner's Exhibits 2A and 2B. A complete landscaping plan will be prepared and submitted to the Baltimore County Landscape Planner for approval. Mr. Kirwin and Mr. Warren testified the relief requested meets the conditions set forth in Section 409.8b of the Baltimore County Zoning Regulations (B.C.Z.R.). Further testimony indicated that the use proposed meets the conditions required by Section 502.1 of the B.C.Z.R.

Mr. & Mrs. Eitemiller testified that they were in favor of permitting the lighting of the parking areas to extend beyond normal business hours as they agreed with Petitioner that continuous lighting of the parking lots at night is beneficial from a security standpoint for both the buildings on the subject site and adjoining residential properties.

Petitioner seeks relief from Section 409.8, pursuant to Sections 507 and 502.1 of the B.C.Z.R.

It is clear from the testimony that the use of the terms "use permit" and "special exception" are intended to be interchangeable and the import of either is the same. See Hofmeister v. Frank Realty Co., 373

A.2d 273 (1977). The request for a use permit under Section 409.4 is in reality a request for a special exception. Therefore, in order for a use permit to be approved, the property owner must satisfy the burden of proof required by Section 502.1.

It is also clear that the B.C.Z.R. permits the use proposed in a D.R. zone by special exception. Further, it is clear that the proposed use would not be detrimental to the primary uses in the vicinity. Therefore, it must be determined if the conditions as delineated in Section 502.1 are satisfied.

The Petitioner had the burden of adducing testimony and evidence which would show that the proposed use met the prescribed standards and requirements set forth in Section 502.1 of the B.C.Z.R. The Petitioner has shown that the proposed use would be conducted without real detriment to the neighborhood and would not adversely affect the public interest. The facts and circumstances do not show that the proposed use at the particular location described by Petitioner's Exhibit 1 would have any adverse impact above and beyond that inherently associated with such a special exception use, irrespective of its location within the zone. Schultz v. Pritts, 432 A.2d 1319 (1981).

The proposed use will not be detrimental to the health, safety, or general welfare of the locality, nor tend to create congestion in roads, streets, or alleys therein, nor be inconsistent with the purposes of the property's zoning classification, nor in any other way be inconsistent with the spirit and intent of the B.C.Z.R.

After reviewing all of the testimony and evidence presented, it appears that the relief requested in the special hearing should be granted with certain restrictions as more fully described below.

Pursuant to the advertisement, posting of the property, and public hearing on this Petition held, and for the reasons given above, the relief requested in the special hearing should be granted.

THEREFORE, IT IS ORDERED by the Deputy Zoning Commissioner for Baltimore County this 18th day of December, 1989 that the Petition for Special Hearing to approve a use permit for business parking in a residential zone, in accordance with Petitioner's Exhibit 1, be and is hereby GRANTED, subject, however, to the following restrictions which are conditions precedent to the relief granted:

- 1) The Petitioner may apply for a permit and be granted same upon receipt of this Order; however, Petitioner is hereby made aware that proceeding at this time is at his own risk until such time as the 30-day appellate process from this Order has expired. If, for whatever reason, this Order is reversed, the Petitioner would be required to return, and be responsible for returning, said property to its original condition.
- 2) All lighting for the parking areas shall be erected in such a manner so as not to deflect into adjacent residential areas.
- 3) A complete landscape plan shall be submitted for approval by the Baltimore County Landscape Planner. Said plan shall provide screening and landscaping at a minimum as set forth in Petitioner's Exhibits 2A and 2B to provide adequate buffering of adjacent residential areas. Additional landscaping may be required by the Landscape Planner. The landscaping required shall be maintained at all times.
- 4) Only passenger vehicles, excluding buses, may use the parking areas in the residential zones. No loading, service or any use other than parking shall be permitted in the D.R. zones.
- 5) Prior to the issuance of any permits, a satisfactory plan clearly depicting the parking arrangements and vehicular access in the D.R. zones shall be submitted to the Zoning Commissioner's Office for approval.

6) When applying for any permits, the site plan and landscaping plan filed must reference this case and set forth and address the restrictions of this Order.

AMN:bjs

ANN M. NASTAROWICZ
Deputy Zoning Commissioner
for Baltimore County

BALTIMORE COUNTY, MARYLAND
Inter-Office Correspondence

TO: Pat Keller
Deputy Director of Planning
DATE: December 27, 1989

FROM: Ann M. Nastarowicz
Deputy Zoning Commissioner

SUBJECT: Petition for Special Hearing
NW of the intersection of Dogwood Road and Edwards Avenue
(Windsor Corporate Park)
2nd Election District - 2nd Councilmanic District
Leroy M. Merritt - Petitioner
Case No. 90-226-SPH

Enclosed please find a copy of the decision rendered in the above-captioned matter. As you can see, landscaping is required at a minimum as proposed by Petitioner. Please make sure that landscaping at a level satisfactory to your office is required around property lines which border residential uses in this matter. Accordingly, by copy of this letter to Avery Harden, Landscape Planner, I am requesting that he contact you for your input upon receipt of the required landscaping plan. For your information, there was no opposition to the relief requested and the adjoining property owners favor Petitioner's use of the subject property for business parking.

Thank you for your assistance in this matter. In the meantime, should you have any questions on the subject, please feel free to call me.

AMN:bjs

cc: Avery Harden
Case File

Baltimore County
Zoning Commissioner
Office of Planning & Zoning
Towson, Maryland 21204
(801) 887-3353

J. Robert Haines
Zoning Commissioner

December 28, 1989

Robert A. Hoffman, Esquire
210 Allegheny Avenue
Towson, Maryland 21204

RE: PETITION FOR SPECIAL HEARING
N of Dogwood Road at Edwards Avenue
(Windsor Corporate Park)
2nd Election District - 2nd Councilmanic District
Leroy M. Merritt - Petitioner
Case No. 90-226-SPH

Dear Mr. Hoffman:

Enclosed please find a copy of the decision rendered in the above-captioned matter. The Petition for Special Hearing has been granted in accordance with the attached Order.

In the event any party finds the decision rendered is unfavorable, any party may file an appeal to the County Board of Appeals within thirty (30) days of the date of this Order. For further information on filing an appeal, please contact Ms. Charlotte Radcliffe at 887-3391.

Very truly yours,

ANN M. NASTAROWICZ
Deputy Zoning Commissioner
for Baltimore County

AMN:bjs

cc: Mr. & Mrs. Ferdinand Eitemiller, Jr.
2200 N. Rolling Road, Baltimore, Md. 21228

People's Counsel

File

PETITION FOR SPECIAL HEARING TO THE ZONING COMMISSIONER OF BALTIMORE COUNTY: 90-226-SPH

The undersigned, legal owner(s) of the property situate in Baltimore County and which is described in the description and plat attached hereto and made a part hereof, hereby petition for a Special Hearing under Section 500.7 of the Baltimore County Zoning Regulations, to determine whether or not the Zoning Commissioner and/or Deputy Zoning Commissioner should approve a use permit for parking in a residential zone pursuant to Section 409.8 of the Baltimore County Zoning Regulations.

Property is to be posted and advertised as prescribed by Zoning Regulations.

I, or we, agree to pay expenses of the above Special Hearing advertising, posting, etc., upon filing of this Petition, and further agree to and are to be bound by the zoning regulations and restrictions of Baltimore County adopted pursuant to the Zoning Law for Baltimore County.

I/We do solemnly declare and affirm, under the penalties of perjury, that I/we are the legal owner(s) of the property which is the subject of this Petition.

Contract Purchaser:	Legal Owner(s):
(Type or Print Name)	Leroy M. Merritt
Signature	(Type or Print Name)
Address	Signature
City and State	(Type or Print Name)
Attorney for Petitioner:	2068 Lord Baltimore Drive, 288-2600
John B. Howard	Address
(Type or Print Name)	Baltimore, MD 21207
Signature	City and State
210 Allegheny Avenue	Name, address and phone number of legal owner, contract purchaser or representative to be contacted
Address	John B. Howard
Towson, MD 21204	Address
City and State	210 Allegheny Avenue
Attorney's Telephone No.: 823-4111	Towson, MD 21204 823-4111
	Address

ORDERED By The Zoning Commissioner of Baltimore County, this 29 day of Sept. 1989, that the subject matter of this petition be advertised, as required by the Zoning Law of Baltimore County, in two newspapers of general circulation throughout Baltimore County, that property be posted, and that the public hearing be had before the Zoning Commissioner of Baltimore County in Room 108, County Office Building in Towson, Baltimore County, on the 13 day of Dec., 1989, at 1:30 o'clock P.M.

FILED BY JRD 9/30/89
ANY TIME OR DAY

HEARING TIME 2 HRS +
B. DAYTIME USE PERMIT WAS CHALLENGED
(NEW HOUSING ASSOC.) (over)

J. Robert Haines
Zoning Commissioner of Baltimore County

2. Access - Due to the availability of access on the North side with the extension of Lord Baltimore Drive through the M.L. zone, most of the property, the additional access points on the South and Westernmost portion of the property through the D.R.-5.5 zone would be governed by Zoning Policy B1-2.3.

A meeting with Carl Kishner established that access is all public R/W and this cannot be met

District 2nd
 Posted for: Special Hearing Date of Posting November 19, 1958
 Petitioner: Larry M. Merrill
 Location of property: Handover Corporate Park, N of Regwood Road at
Edwards Avenue
 Location of Sign: North side of Regwood Road in front of subject
property
 Remarks:
 Posted by: L. J. Brata
Stationer Date of return: November 24, 1958
 Number of Signs: 1

COMPLY WITH LAST PARAGRAPH OF COMMENTS FOR FINAL ZONING APPROVAL

J.S. 9/5/90

PAP
Attachment
661 File

[illegible][illegible]

Please be advised that \$_____ is due for advertising and posting of the above captioned property.

12/12/69
PUBLIC HEARING FEES
GBO - POSTING SIGNS / ADVERTISING
LAST NAME OF OWNER: MERRITT

100

receipt

Account: R-001-6150 No. 624

Number _____

Copy: 1000 11/2/00

90-226

SECRET

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M9000211

PRICE: \$1.95

PRICE —————

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1990-1991

5. The following information is provided for the year ended 31/12/2019:

0910-2138F

1. County _____
 2. City _____
 3. State _____
 4. Zip _____
 5. Phone _____
 6. Age _____
 7. Sex _____
 8. Marital Status _____
 9. Occupation _____
 10. Education _____
 11. Religion _____
 12. Political Party _____
 13. Other _____
 14. Signature _____
 15. Date _____

hearing date.)

4

1. *Chlorophyll a* and *Chlorophyll b* were determined by the method of Arar and Collins (1971).

...and the

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**Baltimore County
Zoning Commissioner
Office of Planning & Zoning
Towson, Maryland 21204
(301) 887-3353**

**J. Robert Haines
Zoning Commissioner**

November 15, 1988

NOTICE OF HEARING

Dennis F. Rasmussen
Consulting Engineer

The Zoning Commissioner of Baltimore County, by authority of the Zoning Act and Regulations of Baltimore County will hold a public hearing on the property identified herein in Room 108 of the County Office Building, located at 111 W. Chesapeake Avenue in Towson, Maryland at follows:

Petition for Special Hearing
CASE NUMBER: 90-226-SPH
Windsor Corporate Park, N of Dogwood Road at Edwards Avenue
2nd Election District - 2nd, Councilmanic
Petitioner(s): Leroy M. Merritt
HEARING: MONDAY, DECEMBER 13, 1989 at 9:30 a.m.

Special Hearing: To approve a use permit for parking in a residential zone

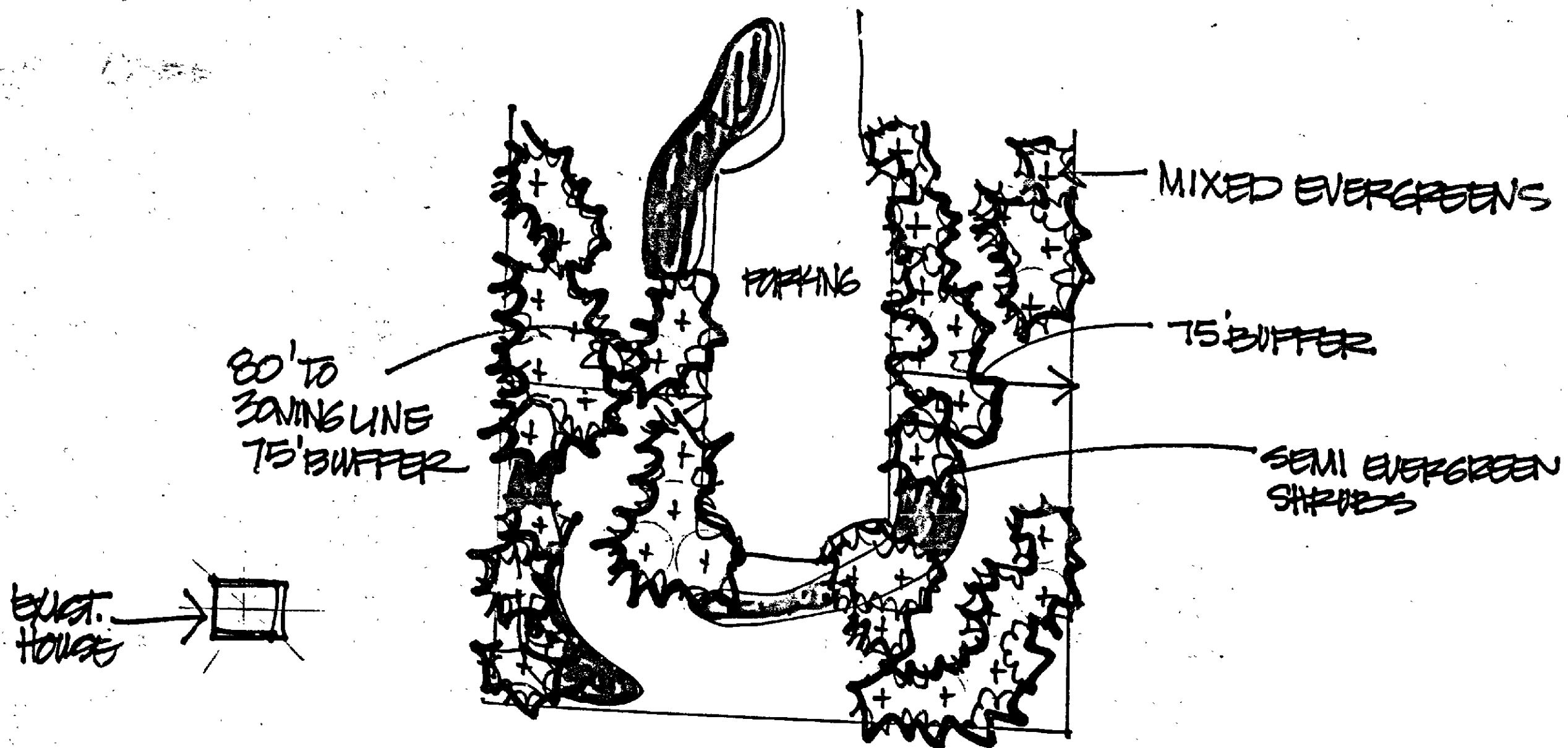
In the event that this Petition is granted, a building permit may be issued within the thirty (30) day appeal period, the zoning Commission will, however, initiate a new review for a stay of the issuance of said permit during this period for good cause shown. Such review must be in writing and received in this office by the date of the hearing set above or presented at the hearing.

NOTE:

(If "PHASE II" of the "SNOW EMERGENCY PLAN" is in effect in Baltimore County, on the above hearing date, the hearing will be postponed. In the event of snow, telephone 887-3391 to confirm hearing date.)

J. ROBERT HAINES
ZONING COMMISSIONER
BALTIMORE COUNTY, MARYLAND

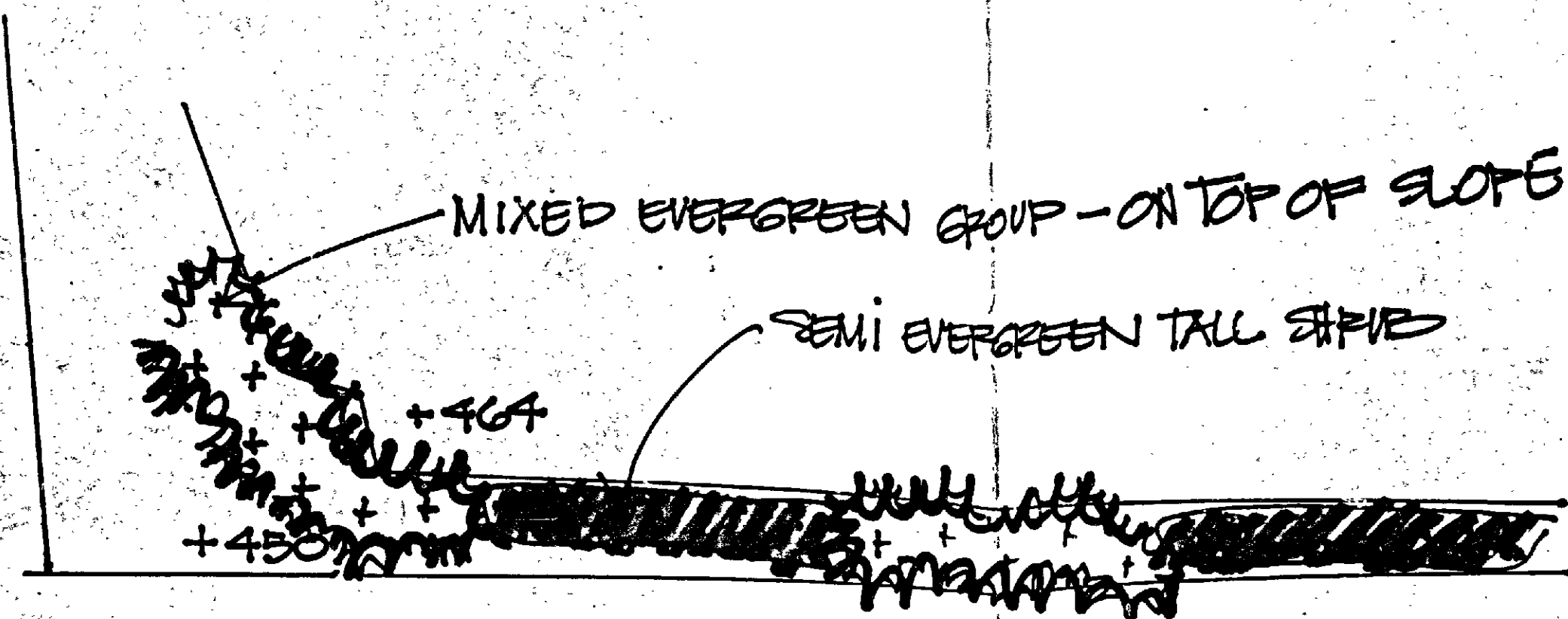
JRH:gs
cc: Leroy M. Merritt
John B. Howard, Esq.
File



**PETITIONER'S
EXHIBIT 2B**

PLANTING - RESIDENTIAL TRANSITION

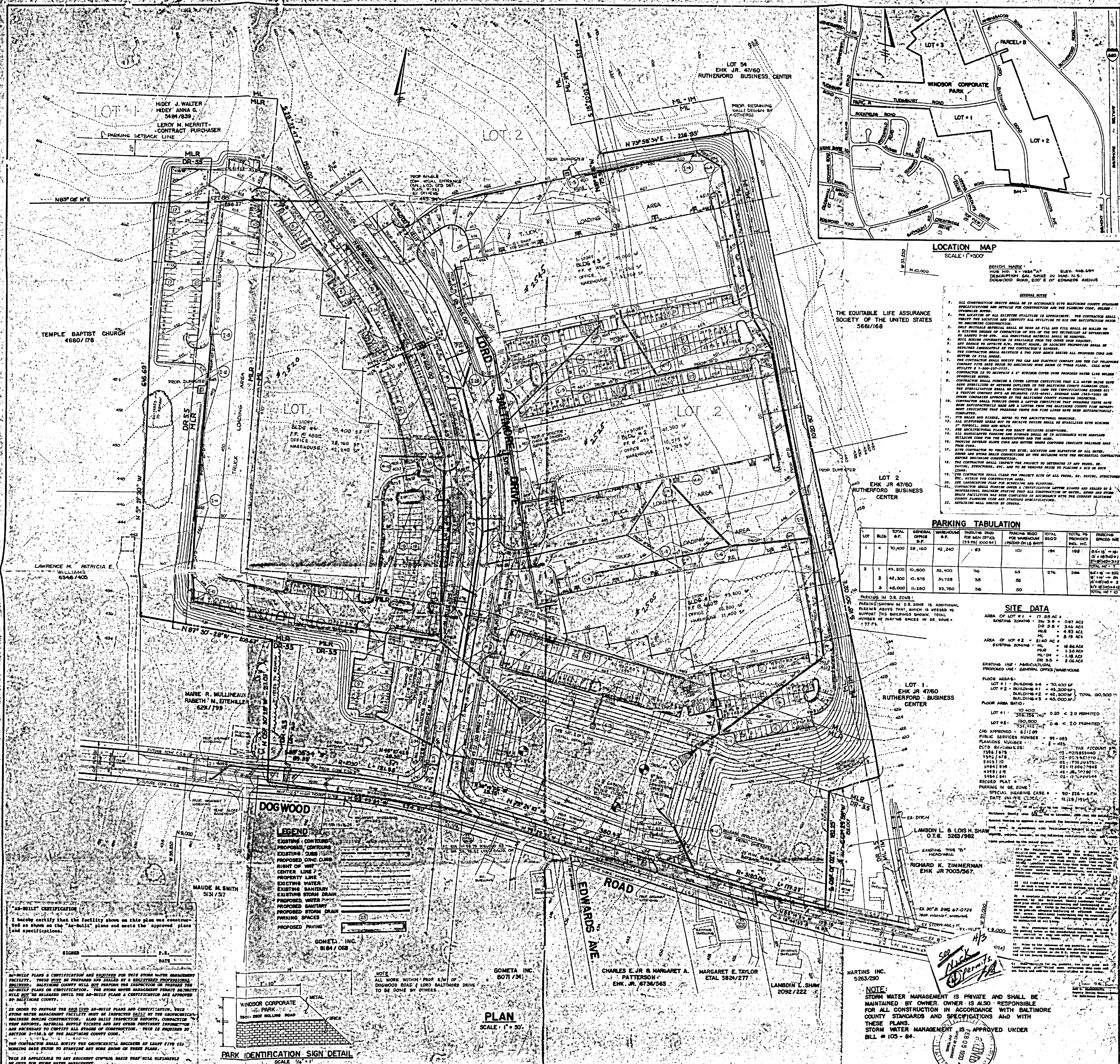
NO. SCALE. WILLIAM F. KIRWIN. LANDSCAPE ARCHITECTS



**PETITIONER'S
EXHIBIT 2A**

PLANTING - PARKING IN RESIDENTIAL ZONE

NO. SCALE. WILLIAM F. KIRWIN INC. LANDSCAPE ARCHITECTS



**GEORGE WILLIAM STEPHENS, JR.
AND ASSOCIATES, INC.**

CIVIL ENGINEERS & LAND SURVEYORS

ENGINEER'S CERTIFICATION

I HEREBY CERTIFY THAT THIS PLAN HAS BEEN PREPARED BY ME OR UNDER MY SUPERVISION AND MEETS THE MINIMUM STANDARDS OF THE BALTIMORE COUNTY DEPARTMENT OF PUBLIC WORKS AND THE BALTIMORE COUNTY SOIL CONSERVATION DISTRICT.

MERRITT

2066 - Lord Baltimore Drive

DEVELOPER'S/LAND OWNER'S CERTIFICATION

I/WE HEREBY CERTIFY THAT ALL PROPOSED WORK, SHOWN ON THESE CONSTRUCTION DRAWING(S) AND ON THE APPROVED SEDIMENT CONTROL DRAWING(S) WILL BE ACCOMPLISHED PURSUANT TO THESE PLANS. I/WE ALSO UNDERSTAND THAT IT IS MY/OUR RESPONSIBILITY TO HAVE THE

ASSIGNED TO: IR

DRAWN BY: DP
CHECKED BY: L. JTC

SITE PLAN AND STORM WATER MANAGEMENT
FOR
WINDSOR CORPORATE PARK



BALTIMORE COUNTY
OFFICE OF PLANNING AND ZONING
PHOTOGRAPHIC MAP

PREPARED BY AIR PHOTOGRAPHICS, INC.
MARTINSBURG, W.V. 25401

SCALE
1" = 200' ±

DATE
OF
PHOTOGRAPHY
JANUARY
1986

LOCATION

SHEET

3-6
PETITIONER'S
EXHIBIT