IN RE: PETITION FOR SPECIAL HEARING

(No Specific Location - all D.R. and R.C. zones in

Baltimore County)

Jane E. Davis Petitioner * BEFORE THE

* ZONING COMMISSIONER

OF BALTIMORE COUNTY

* Case No. 95-272-SPH

*

* * * * * * * * * *

FINDINGS OF FACT AND CONCLUSIONS OF LAW

This matter comes before the Zoning Commissioner as a Petition for Special Hearing. The Petition filed is unusual in that same does not relate to any specific property in Baltimore County; rather, it presents a general question for all D.R. and R.C. zones within the County. As noted on the Petition, the Petitioner seeks approval "on a County-wide basis," that a single family dwelling can be used as a Domiciliary Care Home for 3 or fewer domiciliary residents as of right in D.R. and R.C. zones. The Petition was filed by Jane E. Davis, who owns property in Baltimore County.

Appearing at the hearing on behalf of the Petition was Jane E. Davis. Also appearing as interested parties were Stephen Lafferty, William Obriecht and Richard Parsons. These individuals, all representing different community or civic associations throughout the County, appeared in view of the potential implications of the Petition on a County-wide basis.

Mrs. Davis testified that she is the owner of 1508 Rawlings Well Road, a 3/4 acre parcel located in the Catonsville/Woodlawn area of Baltimore County. The property is improved with a single family dwelling in which she, her husband, and their 10-year old grandchild reside. In addition, three other individuals reside with Mrs. Davis, including two women, and 76 years of age, and one man aged 85 years. Mrs. Davis testified

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ORDER RECEIVED FOR FILING Date

that each individual has a separate bedroom, however, she provides them with meals, care and supervision on an as-needed basis. Although all three individuals are physically well, they are incapable of independent living, owing to their age. The Petitioner cooks, does their laundry and otherwise supervises and assists these individuals with daily tasks as necessary. Ms. Davis indicated that she has been engaged in this type of service for approximately 5 years and that she holds a Masters Degree in Special Education.

When Mrs. Davis is unable to be present to provide supervision and services, a single employee is present at the site. This employee is noutinely present during the daytime hours of 7:00 AM to 5:30 PM, Monday through Friday. The employee is also available to be on the premises on weekends when Mrs. Davis is unavailable. Although Mrs. Davis does not dispense medication, she does assist the residents to assure that they take prescriptions on a regular basis and also provides transportation to and from Doctors' offices.

Mrs. Davis also testified that she is licensed by the State of Maryland (the Department of Health and Mental Hygiene). Apparently, her operation is classified by that State agency as a domiciliary care home. Her license allows her to operate such a facility for 3 or fewer domiciliary individuals. Mrs. Davis testified that the State regularly inspects her property and that she filed the subject Petition to obtain a ruling from this Zoning Commissioner as to where such a facility is permissible in the D.R. or R.C. zones. As noted above, no specific location was identified in the Petition. Mrs. Davis indicated that she is contemplating opening another similar facility elsewhere in the County. As is the case with her operation at 1508 Rawlings Well Road, any such facility would

provide each resident with his or her own room, congregate meals, and general supervision and assistance with daily tasks.

The interested parties who were present all questioned Mrs. Davis about her operation, from which the above information was elicited. Mrs. Davis also advised that none of the residents own automobiles and thus, the use of the property for domiciliary care residents has minimal, if any, impact on traffic or parking.

In addressing the question presented within the Petition for Special Hearing, it is important to note that the B.C.Z.R. do not define the phrase "domiciliary care home". Although this phrase is defined by the State of Maryland, it appears no where within Section 101 of the B.C.Z.R. Moreover, as is well settled, the B.C.Z.R. are written in the inclusive; that is, only uses identified and provided within same are permitted. See, e.g., Section 102.1 of the B.C.Z.R., and Kowalski v. Liamar, 25 Md. App. 493, 334 A2nd 536 (1975). Although the B.C.Z.R. do not define "domiciliary care home", elderly housing facilities are provided for within Section 432 of the B.C.Z.R. Moreover, Section 101 of the regu-Tations defines Assisted Living Facility. Such a facility is defined, in part, as "a building or section of a building, or residence, that provides a residential living environment, assisted by congregate meals, housekeepand personal services for persons 62 years of age or older, who have temporary or periodic difficulties with one or more essential activities of daily living, such as feeding, bathing, dressing, and mobility, and for any person, regardless of age, who has a physical or developmental disability." This definition appears to fit Mrs. Davis' use at 1508 Rawlings Well Road, irrespective of the fact that the nomenclature used to describe

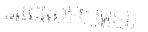
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Such a use is different from the label provided by the Maryland State Department of Health and Mental Hygiene.

Section 432 of the B.C.Z.R. also comprehensively sets forth the requirements for elderly housing facilities in a D.R. zone. Assuming that Mrs. Davis' residence at 1508 Rawlings Well Road is zoned D.R., it would appear that Section 432.1.A.2 of the B.C.Z.R. would allow her use of the property as an elderly housing facility for three residents. Unfortunately for Mrs. Davis, however, she was unable to produce definitive evidence about the zoning classification of her property. Moreover, Section 432 does not provide any authority for alternative living facilities to operate in R.C. zones.

Based upon the testimony and evidence presented, as well as the regulations identified above, the question presented within the instant Petition must be answered in the negative. That is, domiciliary care homes are not permitted as of right in Baltimore County in that same are not identifiable uses under the B.C.Z.R. Assisted living facilities, which may, in some cases, be a synonym for the phrase "domiciliary care home", may be allowed, as regulated by Section 432 of the B.C.Z.R. Clearly, approval for any particular use must be considered on a case by case basis, depending, of course, upon the zoning classification of that property and other relevant factors. Thus, the Petition for Special Hearing must be denied, consistent with the findings made herein.

Of final note, is the validity of Mrs. Davis' facility at 1508 Rawlings Well Road. After due consideration, I decline to issue any ruling validating that use. My specific concern in this regard is based, in part, on the Petitioner's failure to produce any testimony or evidence relating to the zoning of that property. It is unclear whether or not the



26-127 of the Baltimore County Code, as well as the B.C.Z.R., require public advertisement and notice of any zoning Petition relating to any particular property. In this case, notification of the subject hearing was given by way of advertisement which appeared in the February 16, 1995 edition of the Jeffersonian. However, no sign posting was undertaken in that the Petition was not filed for any specific property. Indeed, the Petition itself seeks relief "on a County-wide basis" and does not ask for a finding as to the property at Rawlings Well Road. Therefore, I decline to issue any such ruling and direct the Petitioner to file a Petition for Special Hearing for her property at 1508 Rawlings Well Road, if, within her discretion, she believes such a finding is necessary.

Pursuant to the advertisement, posting of the property, and pub-

property is indeed zoned D.R. As significant is the fact that Section

Pursuant to the advertisement, posting of the property, and public hearing on this Petition held, and for the reasons set forth above, the relief requested in the Petition for Special Hearing must be denied.

THEREFORE IT IS ORDERED by the Zoning Commissioner for Baltimore County this day of March, 1995 that the Petition for Special Hearing seeking a determination that a single family dwelling can be used as a Domiciliary Care Home for 3 or fewer Domiciliary Residents as of right in D.R. and R.C. zones throughout Baltimore County, be and is hereby DENIED.

LES:bjs

ORDER RECEIVED FÓR FILING

LAWRENCE E. SCHMIDT Zoning Commissioner for Baltimore County

Baltimore County Government Zoning Commissioner Office of Planning and Zoning



Suite 112 Courthouse 400 Washington Avenue Towson, MD 21204

(410) 887-4386

March 23, 1995

Mrs. Jane E. Davis 1508 Rawlings Well Road Baltimore, Maryland 21228

Case No. 95-272-SPH

RE: PETITION FOR SPECIAL HEARING
(No Specific Location - all D.R. and R.C. zones)
Jane E. Davis - Petitioner

Dear Ms. Davis:

Enclosed please find a copy of the decision rendered in the above-captioned matter. The Petition for Special Hearing has been denied in accordance with the attached Order.

In the event any party finds the decision rendered is unfavorable, any party may file an appeal to the County Board of Appeals within thirty (30) days of the date of this Order. For further information on filing an appeal, please contact the Zoning Administration and Development Management office at 887-3391.

Very truly yours,

LAWRENCE E. SCHMIDT Zoning Commissioner

for Baltimore County

LES:bjs

cc: Mr. Stephen Lafferty, 909 Wellington Road, Baltimore, Md. 21212

Mr. William Obriecht, 2415 Poplar Drive, Baltimore, Md. 21207

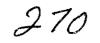
Mr. Richard Parsons, 412 Woodbine Avenue, Baltimore, Md. 21204

Ms. Marye D. Kellermann, A511 Providence Road, Towson, Md. 21286

People's Counsel; Case/File

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Petition for Special Hearing

to the Zoning Commissioner of Baltimore County

	_	missioner of Baltimore County
for	r the property located a	which is presently zoned ALL DE
This Detition shall i	be filed with the Office of Zoning Adminis	100111
The undersigned, leg	gal owner(s) of the property situate in Balti	more County and which is described in the description and plat attached
to determine whethe	part hereof, hereby petition for a Special He er or not the Zoning Commissioner should a	earing under Section 500.7 of the Zoning Regulations of Baltimore County, approve ON O County Wide D4515
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care j	Home For you	De la control de
as of	right in a D	ing can be used as a Domic - Lewer DomiciLLARY Residen R. + R.C. zones.
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	e posted and advertised as presc	ribed by Zoning Regulations. retising, posting, etc., upon filing of this petition, and further agree to and
are to be bound by t	the zoning regulations and restrictions of B	saltimore County adopted pursuant to the Zoning Law for Baltimore County.
		I/We do solemnly declare and affirm, under the penalties of perjury, that I/we are the
Contract Purchaser/Lessee	,	legal owner(s) of the property which is the subject of this Petition Legal Owner(s)
		JANIF E DANIS
(Type or Print Name)		(Type or Print Name)
		Jane E. Navis
Signature		Signature
Address		(Type or Print Name)
City	State Zipcode	Signature 455-0/5
		1508 KAWI INICS Wall Rd
Attorney for Petitioner		Address Phone No
(Constant Name)		DACTIMORIE MI) 7/228
(Type or Print Name)		City State Zipcode Name, Address and phone number of representative to be contacted.
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Sland		Name
Signature		
Signativre	Phone No	Address Phone No
		OFFICE USE ONLY
	State Zipcode	
		OFFICE USE ONLY ESTIMATED LENGTH OF HEARING
	State Zipcode	OFFICE USE ONLY ESTIMATED LENGTH OF HEARING UNAVAILABLE for Hearing

NOTICE OF HEARING

The Zoning Commissioner of Baltimore County, by authority of the Zoning Act and Regulations of Baltimore County will hold a public hearing on the property identified herein in Room 106 of the County Office Building, 111 W. Chesapeake Avenue in Towson, Maryland 21204 or Room 118. Old Courthouse, 400 Washington Avenue, Towson, Maryland 21204 as follows:

Case: #95-272-SPH
(Item 270)
No Specific Location
BCZR Interpretation Only
Petitioner(e):
Jane E. Davis
Hearing: Friday,
March 3, 1995 at 2:00
p.m. in Rm. 106, County Office Building.

Special Hearing to approve on a county wide basis that a single family dwelling can be used as a domiciliary care home for 3 or fewer domicillary residents as of right in the D.R. and R.C. zones.

LAWRENCE E. SCHMIDT Zoning Commissioner for Baltimore County

NOTES: (1) Hearings are Handicapped Accessible; for special accommodations Please Call 887-3353.

(2) For information concerning the File and/or Hearing, Please Call 887-3391. 2/189 February 16.

CERTIFICATE OF PUBLICATION

TOWSON, MD.,
THIS IS TO CERTIFY, that the annexed advertisement was
published in THE JEFFERSONIAN, a weekly newspaper published
in Towson, Baltimore County, Md., once in each of successive
weeks, the first publication appearing on 214, 1995

THE JEFFERSONIAN,

a. Henrilesar LEGAL AD. TOWSON





Haltimura Canney Zoning Administration & Development Management 111 West Chesapeake Avanue Tou sou, Maryland 21204

Date 2/2/95

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Account: R-001-6150

Number 270

BY ULL

RLS. SPECIAL HEARING FILING

50.00

NO SIEN POSTING AS NO LOCATION EXCEPT COUNTY WIDE ,

TOTAL \$50,00

PETITIONER DAVIS

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Please Make Checks Payable To: Baltimore County



111 West Chesapeake Avenue Towson, MD 21204

(410) 887-3353

ZONING HEARING ADVERTISING AND POSTING REQUIREMENTS & PROCEDURES

Baltimore County Zoning Regulations require that notice be given to the general public/neighboring property owners relative to property which is the subject of an upcoming zoning hearing. For those petitions which require a public hearing, this notice is accomplished by posting a sign on the property and placement of a notice in at least one newspaper of general circulation in the County.

This office will ensure that the legal requirements for posting and advertising are satisfied. However, the petitioner is responsible for the costs associated with these requirements.

PAYMENT WILL BE MADE AS FOLLOWS:

- Posting fees will be accessed and paid to this office at the time of filing.
- 2) Billing for legal advertising, due upon receipt, will come from and should be remitted directly to the newspaper. NON-PAYMENT OF ADVERTISING FEES WILL STAY ISSUANCE OF ZONING ORDER.

ARNOLD JABLON, DIRECTOR

For newspaper advertising:
Item No.: 270
Petitioner: JAWE E DAUIS
Location: County WIDE INTERPRETATION.
PLEASE FORWARD ADVERTISING BILL TO:
NAME: JANE E. DAUIS
ADDRESS: 1508 RAWLINGS Well Rd
BALTIMORE MD 21228
DACIMOLE + PIU
PHONE NUMBER: 455-0157

MCCOPER

TO: PUTUXENT PUBLISHING COMPANY
Feb. 16, 1995 Issue - Jeffersonian

Please foward billing to:

Jane E. Davis 1508 Rawlings Well Road Baltimore, MD 21228 410-455-0157

NOTICE OF HEARING

The Zoning Commissioner of Baltimore County, by authority of the Zoning Act and Regulations of Baltimore
County, will hold a public hearing on the property identified herein in
Room 106 of the County Office Building, 111 W. Chesapeake Avenue in Towson, Maryland 21204
or

Room 118, Old Courthouse, 400 Washington Avenue, Towson, Maryland 21204 as follows:

CASE NUMBER: 95-272-SPH (Item 270)

No Specific Location - BCZR Interpretation Only

Petitioner(s): Jane E. Davis

HEARING: FRIDAY, MARCH 3, 1995 at 2:00 p.m. in Room 106, County Office Building

Special Hearing to approve on a county wide basis that a single family dwelling can be used as a domicillary care home for 3 or fewer domicillary residents as of right in the D.R. and R.C. zones.

LAWRENCE E. SCHMIDT
ZONING COMMISSIONER FOR BALTIMORE COUNTY

NOTES: (1) HEARINGS ARE HANDICAPPED ACCESSIBLE; FOR SPECIAL ACCOMMODATIONS PLEASE CALL 887-3353.

(2) FOR INFORMATION CONCERING THE FILE AND/OR HEARING, PLEASE CALL 887-3391.

Port of the state of the state of



111 West Chesapeake Avenue Towson, MD 21204

(410) 887-3353

FEBRUARY 9, 1995

NOTICE OF HEARING

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Arnold Jablon

Director

cc: Jame E. Davis

NOTES: (1) ZONING SIGN & POST MUST BE RETURNED TO RM. 104, 111 W. CHESAPEAKE AVENUE ON THE HEARING DATE.

- (2) HEARINGS ARE HANDICAPPED ACCESSIBLE; FOR SPECIAL ACCOMMODATIONS PLEASE CALL 887-3353.
- (3) FOR INFORMATION CONCERING THE FILE AND/OR HEARING, CONTACT THIS OFFICE AT 887-3391.

Printed with Soybean Ink on Recycled Paper

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111 West Chesapeake Avenue Towson, MD 21204

(410) 887-3353

February 24, 1995

Ms. Jane E. Davis 1508 Rawlings Well Road Baltimore, Maryland 21228

RE: Item No.: 270

Case No.: 95-272-SPH Petitioner: Jane Davis

Dear Ms. Davis:

The Zoning Advisory Committee (ZAC), which consists of representatives from Baltimore County approving agencies, has reviewed the plans submitted with the above referenced petition. Said petition was accepted for processing by, the Office of Zoning Administration and Development Management (ZADM), Development Control Section on February 2, 1995.

Any comments submitted thus far from the members of ZAC that offer or request information on your petition are attached. These comments are not intended to indicate the appropriateness of the zoning action requested, but to assure that all parties; i.e., zoning commissioner, attorney, petitioner, etc. are made aware of plans or problems with regard to the proposed improvements that may have a bearing on this case. Only those comments that are informative will be forwarded to you; those that are not informative will be placed in the permanent case file.

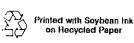
If you need further information or have any questions regarding these comments, please do not hesitate to contact the commenting agency or Joyce Watson in the zoning office (887-3391).

Sincerely,

W. Carl Richards, Jr.

Zoning Supervisor

WCR/jw Attachment(s)



Baltimore County Government Fire Department



700 East Joppa Road Suite 901 Towson, MD 21286-5500

(410) 887-4500

DATE: 02/16/95

Arnold Jablon Director Zoning Administration and Development Management Baltimore County Office Building Towson, MD 21204 MAIL STOP-1105

RE: Property Owner: SEE BELOW

LOCATION: DISTRIBUTION MEETING OF FEB. 13, 1995.

Item No.: SEE BELOW

Zoning Agenda:

Gentlemen:

Pursuant to your request, the referenced property has been surveyed by this Bureau and the comments below are applicable and required to be corrected or incorporated into the final plans for the property.

8. The Fire Marshal's Office has no comments at this time, IN REFERENCE TO THE FOLLOWING ITEM NUMBERS: 264, 267, 269, 279 AND 273.



REVIEWER: LT. ROBERT P. SAUERWALD
Fire Marshal Office, PHONE 887-4881, MS-1102F

cc: File

MCROFILMED

Printed on Recycled Paper

BALTIMORE COUNTY, MARYLAND INTEROFFICE CORRESPONDENCE

TO: Arnold Jablon, Director DATE: February 21, 1995 Zoning Administration and Development Management

FROM PRobert W. Bowling, P.E., Chief Developers Engineering Section

RE: Zoning Advisory Committee Meeting for February 21, 1995

Items 264, 269, and 270

The Developers Engineering Section has reviewed the subject zoning item and we have no comments.

RWB:sw

A Property Commence



O James Lighthizer Secretary Hal Kassoff Administrator

Ms. Joyce Watson Zoning Administration and Development Management County Office Building **Room 109** 111 W. Chesapeake Avenue Towson, Maryland 21204

Re:

2-10-95

Baltimore County
Item No.: \$ 270 (JLL)

Dear Ms. Watson:

This office has reviewed the referenced item and we have no objection to approval as it does not access a State roadway and is not effected by any State Highway Administration project.

Please contact Bob Small at 410-333-1350 if you have any questions.

Thank you for the opportunity to review this item.

Very truly yours, Bob Small

Ronald Burns, Chief Engineering Access Permits

BS/

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	pecific Interp		У			*	ZONING	C	OMMISS	IONER
Jane	E. Dav					*	OF BAL	TI	MORE C	УТИПО
	Petiti	oner				*	CASE N	ю.	95-27	2-SPH
	4.					 	 		484	

ENTRY OF APPEARANCE

Please enter the appearance of the People's Counsel in the above-captioned matter. Notice should be sent of any hearing dates or other proceedings in this matter and of the passage of any preliminary or final Order.

PETER MAX ZIMMERMAN

People's Counsel for Baltimore County

vole S. Demelio

Leter Max Timmernan

ter May Timmuman

CAROLE S. DEMILIO

Deputy People's Counsel Room 47, Courthouse 400 Washington Avenue Towson, MD 21204 (410) 887-2188

CERTIFICATE OF SERVICE

I HEREBY CERTIFY that on this day of February, 1995, a copy of the foregoing Entry of Appearance was mailed to Jane E. Davis, 1508 Rawlings Well Road, Baltimore, MD 21228, Petitioner.

PETER MAX ZIMMERMAN

BALTIMORE COUNTY, MARYLAND

INTER-OFFICE CORRESPONDENCE

TO: Arnold Jablon, Director Zoning Administration & Development Management

FROM: Pat Keller, Director

Office of Planning and Zoning

DATE: March 3, 1995

SUBJECT: Domicillary Homes

INFORMATION:

Item Number: 270

Petitioner: Jane E. Davis

Property Size:

Zoning:

Requested Action: Special Hearing

Hearing Date: //

SUMMARY OF RECOMMENDATIONS:

The applicant requests a Special Hearing to approve on a county-wide basis that a single family dwelling can be used as a domicillary care home for 3 or fewer dmomicillary residents as of right in the D.R. and R.C. zones.

Staff has met with Michael Cook who represents the Department of Aging. In addition we have reviewed pertinent sections of the Baltimore County Zoning Regulations related to assisted living facilities in general.

The State of Maryland regulates Group Homes for the Frail Elderly. While different terms are used by the County and State, the definitions of such uses are essentially the same.

The Baltimore County Zoning Regulations define an assistant living facility as follows:

A building or section of a building that provides a residential living environment assisted by congregate meals, housekeeping, and personal services, for persons 62 years of age or older, who have temporary or periodic difficulties with one or more essential activities of daily living, such as feeding, bathing, dressing of mobility, and for any person, regardless of age, who has a physical or development disability. Density for such facilities shall be calculated a .25 for each bed.

Based upon our discussion with Mr. Cook and a review of the Zoning Regulations, it is clear to the staff that the use of D.R. zoned land for a domicillary care home is permitted as a matter of right. However this use is not permitted in the R.C zones.

MARCH MARK

Prior to final consideration of this matter, this office recommends that contact be made with the Department of Aging.

Prepared by: July W. Luz

Division Chief: Cam C. Com

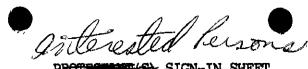
PK/JL

PLEASE PRINT CLEARLY

PETITIONER(S) SIGN-IN SHEET

NAME .	ADDRESS Well
Jane E. Name	1508 Ruhy HARRA Coll 21228
	Mett 21228
	V05/27/7 \$100/2016 10 10 10 10 10 10 10 10 10 10 10 10 10
	*

PLEASE PRINT CLEARLY



PROTECTION SHEET

NAME	ADDRESS
STEPHEN LAFFERTY	909 WELLINGTON RO 21213
William Obriecht	2415 Poplar Dr. 21207 412 Wodelbine Ave 2120
Richard Parsons	412 Woddbine Ave 2120
	

Marleene,

Please add to the notification list for case number 95-272-SPH.

Ms. Marye D. Kellermann 1511 Providence Road Towson MD 21286

Thank you.

Julie

* BEFORE THE * ZONING COMMISSIONER

Jane E. Davis

Petitioner

* * * * * * * * * *

* OF BALTIMORE COUNTY

* Case No. 95-272-SPH

FINDINGS OF FACT AND CONCLUSIONS OF LAW

This matter comes before the Zoning Commissioner as a Petition for Special Hearing. The Petition filed is unusual in that same does not relate to any specific property in Baltimore County; rather, it presents a general question for all D.R. and R.C. zones within the County. As noted on the Petition, the Petitioner seeks approval "on a County-wide basis," that a single family dwelling can be used as a Domiciliary Care Home for 3 or fewer domiciliary residents as of right in D.R. and R.C. zones. The Petition was filed by Jane E. Davis, who owns property in Baltimore County.

Appearing at the hearing on behalf of the Petition was Jane E. Davis. Also appearing as interested parties were Stephen Lafferty, William Obriecht and Richard Parsons. These individuals, all representing different community or civic associations throughout the County, appeared in view of the potential implications of the Petition on a County-wide

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a finding as to the property at Rawlings Well Road. Therefore, I decline

to issue any such ruling and direct the Petitioner to file a Petition for

Special Hearing for her property at 1508 Rawlings Well Road, if, within

lic hearing on this Petition held, and for the reasons set forth above,

County this 23 May of March, 1995 that the Petition for Special Hearing

seeking a determination that a single family dwelling can be used as a

Domiciliary Care Home for 3 or fewer Domiciliary Residents as of right in

D.R. and R.C. zones throughout Baltimore County, be and is hereby DENIED.

the relief requested in the Petition for Special Hearing must be denied.

Pursuant to the advertisement, posting of the property, and pub-

THEREFORE, IT IS ORDERED by the Zoning Commissioner for Baltimore

LAWRENCE E. SCHMIDT

Zoning Commissioner

for Baltimore County

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- 2-

provide each resident with his or her own room, congregate meals, and general supervision and assistance with daily tasks.

The interested parties who were present all questioned Mrs. Davis about her operation, from which the above information was elicited. Mrs. Davis also advised that none of the residents own automobiles and thus, the use of the property for domiciliary care residents has minimal, if any, impact on traffic or parking.

In addressing the question presented within the Petition for Special Hearing, it is important to note that the B.C.Z.R. do not define the phrase "domiciliary care home". Although this phrase is defined by the State of Maryland, it appears no where within Section 101 of the B.C.Z.R. Moreover, as is well settled, the B.C.Z.R. are written in the inclusive; that is, only uses identified and provided within same are permitted. See, e.g., Section 102.1 of the B.C.Z.R., and Kowalski v. Lamar, 25 Md. App. 493, 334 A2nd 536 (1975). Although the B.C.Z.R. do not define "domiciliary care home", elderly housing facilities are provided for within Section 432 of the B.C.Z.R. Moreover, Section 101 of the regulations defines Assisted Living Facility. Such a facility is defined, in part, as "a building or section of a building, or residence, that provides a residential living environment, assisted by congregate meals, housekeeping, and personal services for persons 62 years of age or older, who have temporary or periodic difficulties with one or more essential activities of daily living, such as feeding, bathing, dressing, and mobility, and for any person, regardless of age, who has a physical or developmental disability." This definition appears to fit Mrs. Davis' use at 1508 Rawlings Well Road, irrespective of the fact that the nomenclature used to describe

such a use is different from the label provided by the Maryland State Department of Health and Mental Hygiene.

Section 432 of the B.C.Z.R. also comprehensively sets forth the requirements for elderly housing facilities in a D.R. zone. Assuming that Mrs. Davis' residence at 1508 Rawlings Well Road is zoned D.R., it would appear that Section 432.1.A.2 of the B.C.Z.R. would allow her use of the property as an elderly housing facility for three residents. Unfortunately for Mrs. Davis, however, she was unable to produce definitive evidence about the zoning classification of her property. Moreover, Section 432 does not provide any authority for alternative living facilities to operate in R.C. zones.

Based upon the testimony and evidence presented, as well as the regulations identified above, the question presented within the instant Petition must be answered in the negative. That is, domiciliary care homes are not permitted as of right in Baltimore County in that same are not identifiable uses under the B.C.Z.R. Assisted living facilities, which may, in some cases, be a synonym for the phrase "domiciliary care home", may be allowed, as regulated by Section 432 of the B.C.Z.R. Clearly, approval for any particular use must be considered on a case by case basis, depending, of course, upon the zoning classification of that property and other relevant factors. Thus, the Petition for Special Hearing must be denied, consistent with the findings made herein.

Of final note, is the validity of Mrs. Davis' facility at 1508 Rawlings Well Road. After due consideration, I decline to issue any ruling validating that use. My specific concern in this regard is based, in part, on the Petitioner's failure to produce any testimony or evidence relating to the zoning of that property. It is unclear whether or not the

CERTIFICATE OF PUBLICATION

THIS IS TO CERTIFY, that the annexed advertisement was

THE JEFFERSONIAN.

published in THE JEFFERSONIAN, a weekly newspaper published

in Towson, Baltimore County, Md., once in each of ____ successive

weeks, the first publication appearing on 214, 1995

9/99/95

Baltimore County Government Zoning Commissioner Office of Planning and Zoning

March 23, 1995

(410) 887-4386

Mrs. Jane E. Davis 1508 Rawlings Well Road Baltimore, Maryland 21228

PETITION FOR SPECIAL HEARING (No Specific Location - all D.R. and R.C. zones) Jane E. Davis - Petitioner Case No. 95-272-SPH

Suite 112 Courthouse

400 Washington Avenue Towson, MD 21204

Enclosed please find a copy of the decision rendered in the above-captioned matter. The Petition for Special Hearing has been denied in accordance with the attached Order.

In the event any party finds the decision rendered is unfavorable, any party may file an appeal to the County Board of Appeals within thirty (30) days of the date of this Order. For further information on filing an appeal, please contact the Zoning Administration and Development Management office at 887-3391.

> Very truly yours, LAWRENCE E. SCHMIDT

Zoning Commissioner for Baltimore County

cc: Mr. Stephen Lafferty, 909 Wellington Road, Baltimore, Md. 21212 Mr. William Obriecht, 2415 Poplar Drive, Baltimore, Md. 21207

Mr. Richard Parsons, 412 Woodbine Avenue, Baltimore, Md. 21204

Ms. Marye D. Kellermann, 1511 Providence Road, Towson, Md. 21286

People's Counsel; Case/File

Petition for Special Hearing

to the Zoning Commissioner of Baltimore County for the property located at BALTIMORE County MARY LAND which is presently zoned ALL P. R and

This Petition shall be filled with the Office of Zoning Administration & Development Management.

R.C. 201

The undersigned, legal owner(s) of the property situate in Baltimore County and which is described in the description and plat attached The undersigned, legal owner(s) of the property situate in Baltimore County and which is described in the description end plat attached hereto and made a part hereof, hereby petition for a Special Hearing under Section 500.7 of the Zoning Flegulations of Baltimore County, to determine whether or not the Zoning Commissioner should approve ON a County Wide Dasis

G 5 in 9 / P + Amily Awe//in 9 (an De Used 95 a DeMicilary e Home for 30r fewer Domiciensky Residents
of right in DR. & R.C. zones

Property is to be posted and advertised as prescribed by Zoning Regulations. I. or we, agree to pay expenses of above Special Hearing advertising, posting, etc., upon filing of this petition, and further agree to and are to be bound by the zoning regulations and restrictions of Baltimore County adopted pursuant to the Zoning Law for Baltimore County.

ddrees Phone No.	Address Phone No
-gnature	Name
Type or Print Name)	City State 2/228 Name Address and phone number of representative to be contacted
Manney for Petitioner.	1508 RAWLINGS Well Rd
Cay State Ziproode	9-greature 455-015 7
Address	(Type or Print Name)
Signature	square P. Navis
(Type or Print Name)	TANE E DAUIS
Contract Purchaser/Levase.	Whe do solemnly declare and affirm, under the penalties of perjury, that twee are the legal owner(s) of the pippenty, which ye the subject of this Pestion Legal Owner(s).
are to be bound by the zoning regulations and restrictions	of Baltimore County adopted pursuant to the Zoning Law for Baltimore County.

Zoning Administration &

NOTICE OF HEADING

The Zenting Commissioner of Batthrone County, by authority of the Zoning Act and Regulations of Baltimore County will hold a public hearing on the property identified herein in Room 106 of the County Office.

Politionarity:
Jane E. Devis
Hearing: Friday,
March 3, 1996 at 2:00
p.m. in Rm. 108, County Office Building.

Special Hearing to approve on a county wide basis that a single termity dwulling can be used as a domicillary care home for 3 or fewer domicillary festioents as of right in the D.R. and R.C. zones.

LAWRENCE E. SCHMIDT Zoning Commissioner for Beltimore County

19 Jan 19

270

1 RES. SPEIAL HEARING FILING CODE 630 50.00

NO SIEN POSTING AS NO LOCATION EXCEPT COUNTY WIDE

TOTAL \$50,00

POTITIONER DAVIS

HE MICHIES HIM STAFFFRAME

6<u>)</u> 7 (1**0:** 47**6602**-02-05)

LES:bjs

111 West Chesapeake Avenue Towson, MD 21204

(410) 887-3353

ZONING HEARING ADVERTISING AND POSTING REQUIREMENTS & PROCEDURES

Baltimore County Zoning Regulations require that notice be given to the general public/neighboring property owners relative to property which is the subject of an upcoming zoning hearing. For those petitions which require a public hearing, this notice is accomplished by posting a sign on the property and placement of a notice in at least one newspaper of general circulation in the County.

This office will ensure that the legal requirements for posting and advertising are satisfied. However, the petitioner is responsible for the costs associated with these requirements.

PAYMENT WILL BE MADE AS FOLLOWS:

- 1) Posting fees will be accessed and paid to this office at the time of filing.
- 2) Billing for legal advertising, due upon receipt, will come from and should be remitted directly to the newspaper. NON-PAYMENT OF ADVERTISING FEES WILL STAY ISSUANCE OF ZONING ORDER.

For newspaper advertising:

Location: County WIDE INTERPRETATION. PLEASE FORWARD ADVERTISING BILL TO:

(Revised 04/09/93)

TO: PUTUXENT PUBLISHING COMPANY Feb. 16, 1995 Issue - Jeffersonian

Please foward billing to:

Jame E. Davis 1508 Rawlings Well Road Baltimore, MD 21228 410-455-0157

NOTICE OF HEARING

The Zoning Commissioner of Baltimore County, by authority of the Zoning Act and Regulations of Baltimore County, will hold a public hearing on the property identified herein in Room 106 of the County Office Building, 111 W. Chesapeake Avenue in Towson, Maryland 21204

Room 118, Old Courthouse, 400 Washington Avenue, Towson, Maryland 21204 as follows:

CASE NUMBER: 95-272-SPH (Item 270) No Specific Location - BCZR Interpretation Only

Petitioner(s): Jame E. Davis HEARING: FRIDAY, MARCH 3, 1995 at 2:00 p.m. in Room 106, County Office Building

Special Hearing to approve on a county wide basis that a single family dwelling can be used as a domicillary care home for 3 or fewer domicillary residents as of right in the D.R. and R.C. zones.

LAWRENCE E. SCHMIDT ZONING COMMISSIONER FOR BALTIMORE COUNTY

NOTES: (1) HEARINGS ARE HANDICAPPED ACCESSIBLE; FOR SPECIAL ACCOMMODATIONS PLEASE CALL 887-3353. (2) FOR INFORMATION CONCERING THE FILE AND/OR HEARING, PLEASE CALL 887-3391.

and Development Management

Baltimore County Government

Office of Zoning Administration

(410) 887-3353

FERRUARY 9, 1995

111 West Chesapeake Avenue

Towson, MD 21204

NOTICE OF HEARING

The Zoning Commissioner of Baltimore County, by authority of the Zoning Act and Regulations of Baltimore County, will hold a public hearing on the property identified herein in Room 106 of the County Office Building, 111 W. Chesapeake Avenue in Towson, Maryland 21204

Room 118, Old Courthouse, 400 Washington Averse, Towson, Maryland 21204 as follows:

CASE NUMBER: 95-272-SPH (Item 270) No Specific Location - BCZR Interpretation Only Petitioner(s): Jame E. Davis

HEARING: FRIDAY, MARCH 3, 1995 at 2:00 p.m. in Room 106, County Office Building

Special Hearing to approve on a county wide basis that a single family dwelling can be used as a domicillary care home for 3 or fewer domicillary residents as of right in the D.R. and R.C. zones.

cc: Jane E. Davis

NOTES: (1) ZONING SIGN & POST MUST BE RETURNED TO RM. 104, 111 W. CHESAPEAKE AVENUE ON THE HEARING DATE. (2) HEARINGS ARE HANDICAPPED ACCESSIBLE; FOR SPECIAL ACCOMMODATIONS PLEASE CALL 887-3353. (3) FOR INFORMATION CONCERING THE FILE AND/OR HEARING, CONTACT THIS OFFICE AT 887-3391.

Printed with Soybean Ink on Recycled Paper

Baltimore County Government Fire Department

700 East Joppa Road Suite 901 Towson, MD 21286-5500

(410) 887-4500

DATE: 02/16/95

Arnold Jablon Director Zoning Administration and Development Management Baltimore County Office Building Towson, MD 21204

MAIL STOP-1105 RE: Property Owner: SEE BELOW

LOCATION: DISTRIBUTION MEETING OF FEB. 13, 1995.

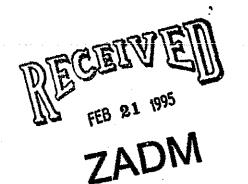
Item No.: SEE BELOW

Sentlemen:

Pursuant to your request, the referenced property has been surveyed by this Bureau and the comments below are applicable and required to be corrected or incorporated into the final plans for the property.

8. The Fire Marshal's Office has no comments at this time, IN REFERENCE TO THE FOLLOWING ITEM NUMBERS: 264,267,269,279 AND 273.

Zoning Agenda:



REVIEWER: LT. ROBERT P. SAUERWALD

Fire Marshal Office, PHONE 887-4881, MS-1102F

cc: File

BALTIMORE COUNTY. MARYLAND
INTEROFFICE CORRESPONDENCE

TO: Arnold Jablon. Director DATE: February 21.
Zoning Administration and Development Management DATE: February 21. 1995 FROM Robert W. Bowling, P.E., Chief Developers Engineering Section

Zoning Advisory Committee Meeting for February 21, 1995 Items 264, 269, and 270

The Developers Engineering Section has reviewed the subject zoning item and we have no comments.

RWB:sw

Maryland Department of Transportation State Highway Administration

O. James Lighthizer Secretary Hal Kassoff Administrator

2-10-95 Re: Baltimore County Item No.: \$ 270 (JLL)

Ms. Joyce Watson Zoning Administration and **Development Management** County Office Building Room 109 111 W. Chesapeake Avenue Towson, Maryland 21204

Dear Ms. Watson:

This office has reviewed the referenced item and we have no objection to approval as it does not access a State roadway and is not effected by any State Highway Administration project.

Please contact Bob Small at 410-333-1350 if you have any questions.

Thank you for the opportunity to review this item.

Engineering Access Permit

Maryland Relay Service for Impaired Hearing or Speech Mailing Address: P.O. Box 717 • Baltimore, MD 21203-0717 Street Address: 707 North Calvert Street • Baltimore, Maryland 21202 Baltimore County Government Office of Zoning Administration and Development Management

(410) 887-3353

Ms. Jane E. Davis 1508 Rawlings Well Road Baltimore, Maryland 21228

> RE: Item No.: 270 Case No.: 95-272-SPH Petitioner: Jane Davis

February 24, 1995

Dear Ms. Davis:

111 West Chesapeake Avenue

Towson, MD 21204

The Zoning Advisory Committee (ZAC), which consists of representatives from Baltimore County approving agencies, has reviewed the plans submitted with the above referenced petition. Said petition was accepted for processing by, the Office of Zoning Administration and Development Management (ZADM), Development Control Section on February 2, 1995.

Any comments submitted thus far from the members of ZAC that offer or request information on your petition are attached. These comments are not intended to indicate the appropriateness of the zoning action requested, but to assure that all parties; i.e., zoning commissioner, attorney, petitioner, etc. are made aware of plans or problems with regard to the proposed improvements that may have a bearing on this case. Only those comments that are informative will be forwarded to you; those that are not informative will be placed in the permanent case file.

If you need further information or have any questions regarding these comments, please do not hesitate to contact the commenting agency or Joyce Watson in the zoning office (887-3391).

Attachment(s)

Printed with Soybean Ink on Recycled Paper

RE: PETITION FOR SPECIAL HEARING No Specific Location BCZR Interpretation Only

Jane E. Davis

Petitioner

ZONING COMMISSIONER

OF BALTIMORE COUNTY CASE NO. 95-272-SPH

* * * * * * * * * * *

ENTRY OF APPEARANCE

Please enter the appearance of the People's Counsel in the abovecaptioned matter. Notice should be sent of any hearing dates or other proceedings in this matter and of the passage of any preliminary or

final Order.

Peter Max Zimmeinan People's Counsel for Baltimore County

Chile S. Demelio CAROLE S. DEMILIO Deputy People's Counsel Room 47, Courthouse 400 Washington Avenue Towson, MD 21204 (410) 887-2188

I HEREBY CERTIFY that on this 28 day of February, 1995, a copy of the foregoing Entry of Appearance was mailed to Jane E. Davis, 1508

Rawlings Well Road, Baltimore, MD 21228, Petitioner.

BALTIMORE COUNTY, MARYLAND

INTER-OFFICE CORRESPONDENCE

TO:	Arnold	Jablo	ı, Direct	:0
	Zoning	Admin:	istration	1
	Develop	oment 1	lanagemer	ıt

FROM: Pat Keller, Director Office of Planning and Zoning

DATE: March 3, 1995

SUBJECT: Domicillary Homes

INFORMATION:

Item Number:

Petitioner:

Property Size:

SUMMARY OF RECOMMENDATIONS:

The applicant requests a Special Hearing to approve on a county-wide basis that a single family dwelling can be used as a domicillary care home for 3 or fewer dmomicillary residents as of right in the D.R. and R.C. zones.

Staff has met with Michael Cook who represents the Department of Aging. In addition we have reviewed pertinent sections of the Baltimore County Zoning Regulations related to assisted living facilities in general.

The State of Maryland regulates Group Homes for the Frail Elderly. While different terms are used by the County and State, the definitions of such uses are essentially the same.

The Baltimore County Zoning Regulations define an assistant living facility as follows:

A building or section of a building that provides a residential living environment assisted by congregate meals, housekeeping, and personal services, for persons 62 years of age or older, who have temporary or periodic difficulties with one or more essential activities of daily living, such as feeding, bathing, dressing of mobility, and for any person, regardless of age, who has a physical or development disability. Density for such facilities shall be calculated a .25 for each bed.

Based upon our discussion with Mr. Cook and a review of the Zoning Regulations, it is clear to the staff that the use of D.R. zoned land for a domicillary care home is permitted as a matter of right. However this use is not permitted in the R.C zones.

Prior to final consideration of this matter, this office recommends that contact be made with the Department of Aging.

ITEM270/PZONE/TXTJWL

PLEASE PRINT CLEARLY PETITIONER(S) SIGN-IN SHEET

PLEASE PRINT CLEARLY

STEPHEN LAFFERTY 909 WELLINGTON RD 21212 Richard 412 weddibine Ave 21204

Please add to the notification list for case number 95-272-SPH.

Ms. Marve D. Kellenmann 1511 Providence Road Towson MD 21286