IN RE: PETITIONS FOR SPECIAL EXCEPTION * BEFORE THE

AND VARIANCE - SW/S Beaver Dam Road,

385' SE of c/1 Cockeysville Road * ZONING COMMISSIONER

(10706 Beaver Dam Road)

8th Election District * OF BALTIMORE COUNTY

4th Councilmanic District

* Case No. 97-67-XA

Joshua F. Cockey, Legal Owner

Penn Advertising/Steve Southern, Contract Lessee

* * * * * * * * *

FINDINGS OF FACT AND CONCLUSIONS OF LAW

This matter comes before the Zoning Commissioner as Petitions for Special Exception and Variance for that property known as 10706 Beaver Dam Road, located in the vicinity of Warren Road in Cockeysville. The Petitions were filed by the owner of the property, Joshua F. Cockey, and the Contract Lessee, Penn Advertising, by Steve Southern, through their attorney, Stanley Fine, Esquire. The Petitioners request a special exception to permit two, side by side, single-faced outdoor advertising signs, 12' x 25' in dimension (300 sq.ft. each), pursuant to Section 413.3 of the Baltimore County Zoning Regulations (B.C.Z.R.), and a variance from Sections 255.1 and 238.2 of the B.C.Z.R. to permit a side yard setback of 2 feet in lieu of the required 30 feet, for the proposed placement of the two signs. The subject property and relief sought are more particularly described on the site plan submitted which was accepted and marked into evidence as Petitioner's Exhibit 9.

Appearing at the hearing on behalf of the Petitions were Joshua F. Cockey, property owner, Steve Southern, General Manager for Penn Advertising, Inc., William P. Monk, land use consultant who prepared the site plan for this request, and Stanley Fine, Esquire, attorney for the Petitioners. Appearing in opposition to the request were Michael J. Collins, Esquire, who appeared on behalf of Beaver Dam LLC, owner of the adjacent lot identi-

fied as Lot 1A on the site plan, Stan Brady, Jr., Esquire, who appeared on behalf of the Ward Machinery Company, and Linda Bauman, who appeared on behalf of the Residence Inn.

Testimony and evidence offered in support of the request revealed that the subject property consists of 1.77 acres, more or less, zoned M.I.-I.M., and is improved with a one-story dinner theater and detached restaurant. The balance of the site is unimproved but for a large parking area. Mr. Southern testified that his company has entered into a ten-year lease with Mr. Cockey to place two outdoor advertising signs on the subject property in the locations shown on Petitioner's Exhibit 9. He indicated that there are no other outdoor advertising signs within 1,000 feet of the subject site, as required by Section 413.3(G) of the B.C.Z.R.

each 25 feet wide by 12 feet in height, and will be illuminated. The signs will be mounted atop steel posts and will be 25 feet off the ground at maximum height. As shown on the site plan, the signs will be erected within 2 feet of the north side property line facing the Residence Inn property. In the vicinity of the subject site are mainly commercial/industrial uses. A large warehouse sits immediately across from the property and offices and similar commercial uses are located nearby. The immediate neighbor to the north is a Residence Inn. Numerous photographs of the subject site were submitted and this Zoning Commissioner is familiar with the area. I also conducted a site visit following the hearing to familiarize myself with the property.

Mr. Monk testified extensively regarding the requirements of Section 413.3 of the B.C.Z.R. That Section regulates outdoor advertising signs and provides that same are allowed in M.L. zones, only by special



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exception. That regulation also governs the total surface of the sign, its location on a given lot where same may be placed, and imposes other restrictions regarding such signs. It was uncontradicted that the proposed signs are in compliance with the requirements of Section 413.3.

In considering first the Petition for Special Exception, it is to be observed that same is governed by Section 502.1 of the B.C.Z.R. Section establishes a number of requirements which must be met by the Petitioner in order for special exception relief to be granted. Essentially, the Petitioner must demonstrate that the proposed use can be carried on without detriment to the health, safety or general welfare of the locale in which it takes place. The law of special exceptions, or conditional uses as they are known in other jurisdictions, was recently discussed by the Court of Special Appeals in Mossburg v. Montgomery County, 107 Md. App.1 (1995). Therein, the Court noted that special exception uses are considered presumptively permissible as part of the overall zoning scheme. Moreover, it is not whether the special exception use will cause adverse impact; such impact is assumed by virtue of the fact that the use is classified as a special exception use in the first instance, but whether such adverse impact at the particular location is greater than the effect ordinarily associated with the use. That is, the Zoning Commissioner must determine whether the adverse impact caused by the signs at this location is worse than the impact associated with such signs elsewhere in the zone.

In applying the test set forth in Section 502.1 in this fashion,

I find that the proposed special exception should be granted. In my

judgment, the impact associated with the signs here are no worse than would

be ordinarily associated with such use. The area is relatively commer
cial/industrial in character and the proposal is in compliance with the

standards set forth in Section 413.3 of the B.C.Z.R. For these reasons, the Petition for Special Exception should be granted.

As noted above, the Petitioners also seek variance relief for the proposed signs. It is to be particularly noted that the Petitioners seek relief from the side yard setback requirements set forth in Sections 255.1 and 238.2 of the B.C.Z.R. None of the criteria established by Section 413.3 are sought to be varianced. The Protestants are opposed to any variance relief being granted.

Section 255 of the B.C.Z.R. relates to area regulations in the M.L. zone. Section 255.1 specifically provides that "The area regulations in M.L. zones shall be the same as those in the B.R. zone unless the B.R. zone regulations conflict within Section 255.2."

Section 238 of the B.C.Z.R. sets forth the area regulations in the B.R. zone. Section 238.2 provides: 1) that the minimum requirements for a side or rear yard for a <u>residence</u> in the B.R. zone shall be as set forth in Section 302; and 2) for other <u>buildings</u> (emphasis added), the side and rear yard setbacks shall be 30 feet.

The words used in the B.C.Z.R. are defined in Section 101. In that Section, the word "building" is specifically defined as "a structure enclosed within exterior walls or firewalls for the shelter, support, or enclosure of persons, animals, or property of any kind."

It is manifest that the subject structure is not a building. The proposed signs and the structures which support same contain neither exterior walls or fire walls and are not for the shelter, support, or enclosure of persons, animals, or property. Moreover, the sign is certainly not a residence.



Based upon the language of Section 238.2 of the B.C.Z.R., it is clear that variance relief is not required. The subject use is not a residence nor a building. Thus, the 30-foot side yard setback is not required.

A review of the balance of the provisions of Section 238 of the B.C.Z.R. shows no applicable requirement as to the signs. The requirements listed therein are for residences, buildings, and other uses (i.e., parking areas, storage yards, etc.); however, there are no requirements for signs. Moreover, as noted above, the proposal complies with all of the provisions of Section 413.3 of the B.C.Z.R. which specifically regulates outdoor advertising signs.

Thus, the Petitioner does not require zoning variance relief. As such, the Petition filed is most and shall be dismissed. The only approval required is pursuant to Section 413.3, which allows the use only by special exception. As noted above, the special exception should be granted here.

It should be noted that the inapplicability of a 30-foot side yard setback makes a certain amount of common sense. An outdoor advertising sign, by its very dimension and design, is appropriate near a property line, for so long as there is no adverse impact on neighboring properties. To place a sign in the center of a property makes little practical sense.

As noted above, the special exception shall be granted and the variance dismissed as moot. However, I will impose a restriction upon the special exception relief granted, pursuant to Section 502.2 of the B.C.Z.R. This condition will be imposed due to the location of the signs and the fact that no variance relief is necessary for the reasons set forth above. If permitted by the adjoining property owner, the Petitioner shall install additional landscaping to buffer the back of the signs from the Residence

Inn property next door. I cannot require that the owner of the adjoining lot accept landscaping; however, if that owner does agree to such landscaping, the Petitioner shall submit a landscape plan to the County's Landscape Architect for review and approval. That plan shall provide for the buffering of the rear of the signs from the Residence Inn and other properties to the north of the site, as well as southbound traffic on Beaver Dam Road.

Pursuant to the advertisement, posting of the property, and public hearing on these Petitions held, and for the reasons given above, the relief requested in the special exception shall be granted and the request for variance dismissed as moot.

THEREFORE, IT IS ORDERED by the Zoning Commissioner for Baltimore County this Lind day of October, 1996 that the Petition for Special Exception to permit two, side by side, single-faced outdoor advertising signs, 12' x 25' in dimension (300 sq.ft. each), pursuant to Section 413.3 of the Baltimore County Zoning Regulations (B.C.Z.R.), in accordance with Petitioner's Exhibit 9, be and is hereby GRANTED, subject to the following restrictions:

- 1) The Petitioners may apply for their sign permit and be granted same upon receipt of this Order; however, Petitioners are hereby made aware that proceeding at this time is at their own risk until such time as the 30-day appellate process from this Order has expired. If, for whatever reason, this Order is reversed, the relief granted herein shall be rescinded.
- 2) If permitted by the adjoining property owner, the Petitioner shall install additional landscaping to buffer the back of the signs from the Residence Inn property next door. If that owner does agree to such landscaping, the Petitioner shall submit a landscape plan to the County's Landscape Architect for review and approval. That plan shall provide for the buffering of the rear of the signs from the Residence Inn and other properties to the north of the site as well as southbound traffic on Beaver Dam Road.



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3) When applying for any permits, the site plan and landscaping plan filed must reference this case and set forth and address the restrictions of this Order.

IT IS FURTHER ORDERED that the Petition for Variance seeking relief from Sections 255.1 and 238.2 of the B.C.Z.R. to permit a side yard setback of 2 feet in lieu of the required 30 feet, for the proposed signs, be and is hereby DISMISSED AS MOOT.

LAWRENCE E. SCHMIDT Zoning Commissioner for Baltimore County

LES:bjs

THE MATTER OF

THE APPLICATION OF

JOSHUA F. COCKEY, LEGAL OWNER;*

PENN ADVERTISING, INC.
CONTRACT LESSEE FOR SPECIAL *

EXCEPTION AND VARIANCE ON

PROPERTY LOCATED ON THE SOUTH-*

WEST SIDE BEAVER DAM ROAD,

385' SOUTHEAST OF CENTERLINE *

OF COCKEYSVILLE ROAD

(10706 BEAVER DAM ROAD) *

8TH ELECTION DISTRICT

4TH COUNCILMANIC DISTRICT *

BEFORE THE

COUNTY BOARD OF APPEALS

OF

BALTIMORE COUNTY

CASE NO. 97-67-XA

* * * * * * * *

OPINION

This matter has come before the Board on appeal from a decision of the Zoning Commissioner of Baltimore County granting a Special Exception to permit two side-by-side, single-faced outdoor advertising signs, 12 feet by 25 feet in dimension, pursuant to Section 413.3 of the Baltimore County Zoning Regulations (BCZR). A request for variance was also filed before the Commissioner. The Commissioner had determined that, under the Regulations, the requested sign was neither a "residence" (under Section 238.2 of the BCZR), nor does it meet the definition of the word, "building," under that Section, as defined in BCZR Section 101. The Commissioner therefore ruled that the Petitioners did not require zoning variance relief and dismissed that request as moot. The Petition for Special Exception was granted subject to several restrictions.

This matter was heard before the Board on June 19, 1997, with public deliberation taking place on July 29, 1997. Petitioner, Universal Outdoor, Inc., successor to Penn Advertising of Baltimore, Inc., was represented by Stanley S. Fine, Esquire; and

Beaver Dam LLC, Protestant herein, was represented by Michael J. Collins, Esquire.

The Board first heard from Mr. Steven Southern, the General Manager of Universal Outdoor Advertising, Inc. He testified as to the location and history of the request for the proposed sign and related that the site in question is the subject of a 10-year lease from the owner. There is not another sign such as this for approximately 3/4 of a mile. Photographs were presented of the front and side view of the type of sign requested and a sketch was presented of the actual sign to be constructed, and the witness noted that there were 300 such signs already in place at other locations. Under cross-examination, he did agree that the signs will change under normal course every 30 days or so, and that the process of alteration takes approximately 15 minutes for each sign. He further admitted that, since there will be two signs at the location, the schedule of their alteration could, by virtue of contract, be staggered.

Mr. William Monk testified next on behalf of the Petitioner, and, after appropriate voir dire, was accepted by the Board as an expert in land planning. Through testimony and numerous photographic and other exhibits, the witness related he had in fact been to the property and reviewed all relevant documents. He, too, described the signs and their proposed site, including their physical relation to adjoining properties and roadway. He stated that the signs would not be illuminated, will face south, and thus will be seen only by northbound traffic. He described the area as

"M.L. zoned" with many large industrial type buildings.

It was Mr. Monk's opinion that the proposed signs were consistent uses in the M.L. zone and had no adverse effect on the adjacent Residence Inn. He proceeded to discuss the requirements of Section 413.3 and 413.5 of the BCZR as they relate to outdoor signs, and Section 502.1 of the Regulations as they relate to requests for special exception. His testimony clearly established that it was his opinion the proposed signs were consistent and in compliance with the requirements of Section 413.3 and 413.5 in every applicable respect. In reference to the request for special exceptions under Section 502.1, he addressed each individual requirement of the Section and testified that, as to each, the signs proposed satisfied the specifications of those sections.

The Protestant's case was limited to and included the presentation of the deed to the property dated May 3, 1996 and the plan drawing of the site.

Protestant takes the position that, by the terms of its easement, the Petitioner cannot construct the subject signs on the proposed site. He asks that no decision be made by this body until those questions are resolved, either by the Board or a Court of competent jurisdiction. Under the Express Powers Act, Article 25A of the Maryland Code, each County is permitted to create a Board of Appeals. Section 5(U) clearly limits any Boards so created to controversies concerning applications for zoning variations or exceptions or amendments of zoning ordinance maps; or the issuance, renewal, denial, revocation, suspension, annulment, or modification

of any license, permit, approval, exemption, waiver, certificate or other form of permission or of an adjudicatory matter; and the assessment of any special benefit acts. Further, Section (X)(v) states that the powers granted under this Section shall not be construed to "grant the County powers in any substantive area not otherwise granted to the County by other public general or public local law."

As counsel for the Petitioner points out, Maryland case law as recently as the case of <u>Halle v. Crofton Civic Association</u>, 339 Md. 131 (1995) restates the clearly accepted principle of long-standing that a Board of Appeals is a "statutory creature" and only exercises those powers expressly granted to it or those which can be fairly implied. Id. at 169.

Board unanimously believes that the rights and prerogatives of all parties to this matter relative to the easement granted Protestant are not, therefore, questions properly within the jurisdiction of the Baltimore County Board of Appeals. The issue of rights under an easement is clearly a real property matter, and as such should be reviewed and resolved by a law court of competent jurisdiction. We are not unmindful of the argument that any relief we may grant herein could be altered, adversely affected or rendered a nullity by a subsequent ruling in a law court as to the rights of the parties by virtue of the underlying That does not, however, remove from this Board its easement. prerogatives and responsibilities as to those issues we feel are properly before us for adjudication. Certainly, the risks that any

future Court ruling may alter what we do here are borne knowingly by the Petitioners.

Turning therefore to the issues before the Board, unanimously agree that the question of the necessity of a variance in this matter is, in fact, moot. We agree with the Zoning Commissioner that the area regulations under the BCZR relate to "residences" and "buildings" (as set forth in Section 238.2). Those terms, as defined in Section 101 of the Code, clearly reveal that the signs which are the subject of this case do not fall within the definitions of "building" or "residences" and are, thus, not structures requiring variance relief. Ιt is further interesting to note that neither counsel in their closing argument Briefs has taken issue with what we believe is the clear result of the reading of the above Sections.

We turn finally to the Petition for Special Exception requested by Petitioner. The <u>Baltimore County Zoning Regulations</u>, in Sections 413.3 and 413.5, clearly set forth the requirements of the Code as they relate to outdoor advertising signs. Both Mr. Southern and Mr. Monk testified at great length as to the compliance of the Petitioner with those requirements. Their testimony was clear, unequivocal, and was neither contradicted nor contested by the Protestant in any way. A review of the testimony and exhibits convinces the Board that the Petitioner has complied with those Sections as required.

Special exceptions are the subject of Section 502.1 of the BCZR, and were most recently discussed by the Court of Special

Appeals in Mossburg v. Montgomery County, 107 Md.App. 1 (1995). In that opinion, the Court noted that special exception uses are presumptively permissible as part of the overall zoning scheme and that a legislative body, by designating a use as a special exception, has deemed it to be generally compatible with the other uses. Id. at 8. The issue is not whether the special exception use will cause an adverse effect; that impact is assumed by virtue of the fact that the use is classified as a special exception use in the first instance. Id. at 8-9. The question is whether such adverse impact at a particular location is greater than the impact associated with the requested use elsewhere in the zone.

Testimony and exhibits presented clearly establish that the requested signs are permitted as a special exception use at the site requested if in compliance with the law and applicable regulations. We find as a fact that the proposed site is in an industrial area and that the requested special exception would have an impact no worse there than at any other location within the zone. Moreover, Mr. Monk specifically addressed each of the requirements set forth in Section 502.1 as to the compliance of the proposed special exception use with each of the applicable requirements set forth therein. Once gain, Protestant presented no evidence contradicting or questioning in any significant manner Petitioner's testimony as to its compliance with the requirements of case law or standards set forth in Section 502.1 of the Code.

Therefore, we find unanimously that the Petition for Special Exception should be granted. Our review of the exhibits and

testimony leads us, however, to note with approval the restrictions suggested by the Zoning Commissioner as to the aesthetic nature of the proposal and the need to provide additional landscaping as a buffer between the back of the signs proposed and the adjoining We, therefore, also find unanimously that, if Residence Inn. permitted by the adjoining property owner, the Petitioner shall install additional landscaping to buffer the back of the signs from the Residence Inn property next door. If that owner does agree to such a landscaping, the Petitioner shall submit a landscape plan to the County's Landscape Architect for review and approval. That plan shall provide for the buffering of the rear of the signs from the Residence Inn and other properties to the North of the site as well as southbound traffic on Beaver Dam Road. If so agreed by the adjoining owner, we also find unanimously that, when applying for any permit, the site plan and landscaping plan filed must reference this case and set forth and address the requirements noted herein.

ORDER

THEREFORE, IT IS THIS __9th__ day of September, 1997 by the County Board of Appeals of Baltimore County

ORDERED that the Petition for Special Exception to permit two side-by-side, single-faced outdoor advertising signs, 12 feet by 25 feet in dimension, pursuant to Section 413.3 of the <u>Baltimore County Zoning Regulations</u> be and the same is hereby GRANTED, subject to the following restrictions:

1. If permitted by the adjoining property owner, the Petitioner shall install additional landscaping to buffer the back of the signs from the Residence Inn property next door. If that

owner does agree to such landscaping, the Petitioner shall submit a landscape plan to the County's Landscape Architect for review and approval. That plan shall provide for the buffering of the rear of the signs from the Residence Inn and other properties to the north of the site as well as southbound traffic on Beaver Dam Road.

 When applying for any permits, the site plan and landscaping plan filed must reference this case and set forth and address the restrictions of this Order.

IT IS FURTHER ORDERED that the Petition for Variance seeking relief from Sections 255.1 and 238.2 of the BCZR be and is hereby DISMISSED AS MOOT.

Any petition for judicial review from this decision must be made in accordance with Rule 7-201 through Rule 7-210 of the Maryland Rules of Procedure.

Lawrence M. Stahl, Acting Chairman

Thomas P. Melvin

Harry E. Buchheister, Jr.

COUNTY BOARD OF APPEALS



County Board of Appeals of Baltimore County

OLD COURTHOUSE, ROOM 49 400 WASHINGTON AVENUE TOWSON, MARYLAND 21204 410-887-3180

September 9, 1997

TO FS

97-4760

Michael J. Collins, Esquire 100 Light Street Suite 1100 Baltimore, MD 21202-1053

RE: Case No. 97-67-XA

Joshua F. Cockey -Legal Owner; Penn Advertising /Universal Outdoor

Dear Mr. Collins:

Enclosed please find a copy of the final Opinion and Order issued this date by the County Board of Appeals of Baltimore County in the subject matter.

Any petition for judicial review from this decision must be made in accordance with Rule 7-201 through Rule 7-210 of the Maryland Rules and Procedure. If no such petition is filed within 30 days from the date of the enclosed Order, the subject file will be closed.

Very truly yours

Kathleen C. Bianco

Administrator

encl.

CC: Beaver Dam, LLC
S. Stansbury Brady, Jr., Esquire
Stanley Fine, Esquire
Joshua Cockey -Legal Owner
Steve Southern
Penn Advertising /Universal Outdoor
Hardage Suite Hotels /Peter J. Kruse, Vice President
William Monk /Land Use Consultant
People's Counsel for Baltimore County
Pat Keller
Arnold Jablon, Director /PDM
Lawrence E. Schmidt, Zoning Commissioner
Virginia W. Barnhart, County Attorney

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MARGARET L ARGENT +**

ROBERT J LYNOTT*

JOHN R WISE CLINTON R BLACK, IV

July 16, 1997

County Board of Appeals of Baltimore County Old Courthouse, Room 49 400 Washington Avenue Towson, Maryland 21204

Re: Case No. 97-67-XA

Joshua F. Cockey - Legal Owner; Penn Advertising-

Contract Lessee (10706 Beaver Dam Road)

Dear Honorable Board:

On behalf of Beaver Dam L.L.C. enclosed please find original and three copies of Closing Memorandum in the above-referenced matter.

Very truly yours,

THOMAS & LIBOWITZ, P.A.

Michael J. Collins

MJC:rsa

Enclosures (4)

cc: Stanley S. Fine, Esquire

COUNTY BOARD OF APPEALS

IN THE COUNTY BOARD OF APPEALS FOR BALTIMORE COUNTY

IN THE MATTER OF:

JOSHUA F. COCKEY – LEGAL OWNER; PENN ADVERTISING-CONTRACT LESSEE (10706 Beaver Dam Road) * Case No. 97-67-XA

CLOSING MEMORANDUM

Beaver Dam L.L.C. ("Beaver Dam"), Protestant, by its undersigned counsel, hereby files this Closing Memorandum

STATEMENT OF THE CASE

Beaver Dam is the fee simple owner of a large parcel of land located directly behind and adjacent to the property which is the subject of this appeal. As part of the conveyance of its land, Beaver Dam acquired an easement over the servient subject property for purposes of ingress and egress. It is uncontested that Beaver Dam has an express easement of twenty-five feet in width, precisely in the area where appellant intends to construct its sign. The uncontested evidence presented to the Board of Appeals is that the sign will occupy an area of five feet by fifty feet within the easement granted to Beaver Dam.

The proposed sign is not incident to the reasonable use of the easement for purposes of ingress and egress. In this respect, the sign can hardly be equated with the construction of a fence or speed bumps, each of which obviously has a purpose connected to and appurtenant to the use of an easement for entering or exiting a property.

Furthermore, the proposed sign actually interferes with the use of the easement by extending into the area where vehicles, including large trucks, will be entering and exiting Beaver Dam's property. Finally, appellant has no legal right to request the

COUNTY BOARD OF APPEALS

Board's approval of the proposed sign because it unequivocally lacks Beaver Dam's permission to use the easement for purposes other than ingress and egress. Simply stated, placement of a large billboard sign in the path of Beaver Dam's easement, without the permission of Beaver Dam, should not be permitted by the Board.

DISCUSSION

1. The Board Does Not Have Authority To Grant A Special Exception To Appellant Until The Appellant Establishes It Requisite Property Interest Permitting Construction Of The Proposed Sign.

The Board's authority is clearly limited to those issues concerning Zoning and Planning, and it may not exercise authority over matters pertaining to areas of the law over which its powers cannot be fairly implied. Halle v. Croften Civic Ass'n, 339 Md. 131 (1995). Obviously, the Board cannot make rulings concerning substantive areas of the law outside of the authority directed conferred upon it by the Express Powers Act, the Baltimore County Zoning Regulations and other public general or public local law. See Md. Code (1957, 1997 Repl.Vol.), Art. 25A, Section 5(U); BCZR. In this respect, Beaver Dam does not contend that the Board should make a substantive ruling regarding its easement. As a matter of law, Beaver Dam has the right to utilize its easement to the full extent permitted by its express grant.

However, this case involves a contract lessee's right to utilize Beaver Dam's easement for purposes other than ingress and egress. It is uncontested that the proposed sign will occupy at least a part of the easement intended specifically and solely for entering and exiting Beaver Dam's property. It is also uncontested that Beaver Dam has declined to permit construction of the sign in this area. Given these uncontested facts, the Board should not confer any right or apparent right upon Universal Sign permitting construction of the sign. Unless and until appellant demonstrates its requisite property

right to construct the sign, this Board should exercise its authority to withhold zoning approval of the sign.

2. The Proposed Use Of The Easement For A Billboard Is Not An Allowable Use

Under Maryland law, the language of an express grant of an easement governs the scope and extent of the easement. Parker v. T & C Development Corp., 281 Md. 704, 709 (1978). Here, the Beaver Dam easement states, in pertinent part:

"...the Grantor hereby grants unto the Grantee, its successors and assigns, an easement or right-of-way over and upon the following described twenty-five (25) foot wide strip of land to be used in common with others entitled thereto for ingress and egress to and from Beaver Dam Road..."

The grant has an express restriction: the easement is to be used for purposes of ingress and egress – and for no other purposes, such as the erection of a sign by the servient estate within the twenty-five foot strip of land designated as Beaver Dam's right of way. In this respect, Maryland law is absolutely clear: "the owner of a servient tenement cannot close or obstruct the easement against those who are entitled to its use in such manner as to prevent or interfere with their reasonable use." Maddran v. Mullendore, 206 Md. 291, 297 (1955). In fact, Maryland recognizes that a grant of a right of way entitles the holder to "maintain, improve, or repair the way to serve its purposes." See Wagner v. Doehring, 315 Md. 97, 104 (1989). This is precisely what Beaver Dam intends to do when it constructs its roadway leading into its property.

Here, Beaver Dam intends to construct a roadway as wide as possible in order to accommodate its trucks and news vehicles entry to the dominant estate. Appellant's expert witness conceded during his testimony before the Board that the maximum use of Beaver Dam's easement would be construction of a roadway twenty-one feet in width, assuming the County Planning Office required a four foot green strip between the subject property and its neighbor to the North. The proposed sign, however, requires five feet in

width for its construction — leaving at least one foot encroaching on to the roadway for fifty feet. This dangerous condition will interfere with Beaver Dam's road and means of ingress and egress. Certainly, there is a potential for one of Beaver Dam's trucks to strike against the proposed sign while entering the property at the same time another vehicle may be exiting the premises. Obviously, the sign, which has no legitimate purpose associated with the use of the easement — it is a mere commercial billboard sign — will be a hazard and a danger to anyone attempting to utilize Beaver Dam's road unaware of the sign's obstruction of the road. The sign, therefore, will have an adverse effect not associated with other signs constructed in the subject zoning district. Under these circumstances, the Board should deny the request for special exception and not permit the proposed sign to be erected in the easement area.

CONCLUSION

For all the foregoing reasons, the Board should deny Appellant's Petition for Special Exception.

Respectfully submitted,

Michael J. Collins

Thomas & Libowitz, P.A.

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100 Light Street

Baltimore, Maryland 21202

(410) 752-2468

Counsel for Beaver Dam L.L.C.

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July 15, 1997

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By Hand Delivery

ALSO MEMBER OF PENNSYLVANIA BAR

County Board of Appeals of Baltimore County Old Courthouse, Room 49 400 Washington Avenue Towson, Maryland 21204

Re: Case No. 97-67-XA

JOSHUA F. COCKEY-Legal Owner; PENN ADVERTISING-Contract Lessee

(10706 Beaver Dam Road)

Dear Honorable Board:

On behalf of Appellant Universal Outdoor, Inc., I am enclosing herewith an original and three copies of a Closing Memorandum in the above matter.

Sincerely,

Stanley & Henr Stanley S. Fine

SSF:glc

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CHARLES B HEYMAN

WILLIAM H ENGELMAN

HERBERT J BELGRAD ABRAHAM L ADLER

MARK D DOPKIN

STANLEY S FINE

SEARLE E MITNICK

LOWELL G HERMAN DANIEL S KATZ MICHAEL D BERMAN BARRY WEISKOPF

MANNES E GREENBERG

Enclosure

cc: Michael J. Collins, Esquire (w/enclosure)

Mr. Steven Southern (w/enclosure)

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IN THE COUNTY BOARD OF APPEALS FOR BALTIMORE COUNTY

IN THE MATTER OF:

JOSHUA F. COCKEY--LEGAL OWNER; PENN ADVERTISING--CONTRACT LESSEE, (10706 BEAVER DAM ROAD) CASE NO. 97-67-XA

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CLOSING MEMORANDUM

Universal Outdoor, Inc., successor to Penn Advertising of Baltimore, Inc., by its attorneys, Stanley S. Fine, Hilary M. Jones, and Kaplan, Heyman, Greenberg, Engelman & Belgrad, P.A., hereby files this Closing Memorandum.

STATEMENT OF CASE

On June 19, 1997, Appellant Universal Outdoor, Inc., presented testimony in support of its Petition for a Special Exception through its General Manager, Steven Southern, and Land Planning Expert Witness, Mr. William Monk. The testimony indicated that Appellant requested a special exception to permit two, side-by-side, single-faced outdoor advertising signs, 12 feet by 25 feet in dimension (300 square feet each) at the subject property, 10706 Beaver Dam Road. Testimony and evidence in the form of Exhibits offered in support of the Petition indicated that the signs will be erected within 4 feet 4 inches of the north side property line facing the Residence Inn property. In addition, Mr. Monk testified extensively regarding the requirements of §§ 413.3 and 413.5 of the Baltimore County Zoning Regulations ("BCZR") relating to outdoor advertising signs, as well as § 502.1 of the BCZR concerning the requirements for a special exception. Mr. Monk's testimony regarding compliance with these sections was not contradicted by Protestant, Beaver Dam LLC.

Protestant only opposed Appellant's Petition as to its relationship to a 25-foot right of way on the north side of the property. Protestant argued that Appellant could not erect the two signs within the 25-foot right of way.

With regard to a possible variance from the BCZR to permit a sideyard setback of 2 feet in lieu of the required 30 feet for the proposed placement of the two signs, Appellant adopted the position of the Zoning Commissioner in the Commissioner's Decision, dated October 2, 1996; namely, that the variance relief is not required, since the proposed billboards were neither a residence nor a building. See pages 4 and 5 of the Zoning Commissioner's Decision, dated October 2, 1996 (an Exhibit in this matter).

After hearing all the testimony, the County Board of Appeals of Baltimore County (the "Board") decided that the parties should submit a Closing Memorandum prior to the public deliberation by the Board of this matter.

I. QUESTIONS PRESENTED

- 1. Whether the Board should grant Appellant's Petition for Special Exception to permit two, side-by-side, single-faced outdoor advertising signs, 12 feet by 25 feet in dimension (300 square feet each).
- 2. Whether the Board has the authority under the Express Powers Act, Md. Code (1957, 1997 Repl. Volume), Art. 25A, § 5(U), to decide an issue which involves the determination of the extent and nature of an easement.
- 3. Assuming *arguendo* that the Board has the authority to decide an issue relating to an easement, whether the use by the owner of a servient estate of 4 feet 4 inches of a 25-foot easement

area for purposes of erecting billboards, where the deed of easement specifically allows the owner of the dominant estate to use the easement area for ingress and egress, is an allowable use.

II. DISCUSSION

1. Whether the County should grant Appellant's Petition for Special Exception to permit two, side-by-side, single-face outdoor advertising signs, 12 feet by 25 feet in dimension (300 square feet each).

The Board should grant Appellant's Petition for Special Exception.

The Board heard ample testimony by the General Manager of Appellant and its Land Planning Expert Witness to support a decision to grant Appellant's Petition for Special Exception. The testimony and evidence presented was <u>undisputed</u> and <u>uncontradicted</u> by the Protestant. The testimony and evidence shows compliance with §§ 413.3 and 413.5 of the BCZR. The testimony and evidence also shows that the standards for granting a petition for special exception governed by § 502.1 of the BCZR were met.

The law of special exceptions was recently discussed by the Court of Special Appeals in Mossberg v. Montgomery County, 107 Md. App. 1 (1995). Therein, the court noted that special exception uses are considered presumptively permissible as part of the overall zoning scheme and that the legislative body, by designating a use as a special exception, has deemed it generally compatible with the other uses. *Id. at 8.* In addition, it is not whether the special exception use will cause an adverse affect; such impact is assumed by virtue of the fact that the use is classified as a special exception use in the first instance. *Id.* at 8-9. The issue in the case at bar is whether the adverse impact caused by the proposed signs at the subject location is worse than the impact

associated with such signs elsewhere in the zone. The testimony and evidence show that the proposed signs are no different impact-wise than signs ordinarily associated with such use.

In essence, Appellant has shown compliance with the necessary sections of the BCZR by testimony and evidence which is uncontradicted, and because of a presumption that special exception uses are permissible in the subject zoning district, the Board should grant Appellant's Petition for Special Exception.

2. Whether the Board has the authority under the Express Powers Act, Md. Code (1957, 1997 Repl. Volume), Art. 25A, § 5(U), to decide an issue which involves the determination of the extent and nature of an easement.

The County Board of Appeals is not the Proper Forum to Consider Issues Concerning Easements.

Under the Express Powers Act (the "Act"), each county is authorized to create a board of appeals. Md. Code (1957, 1997 Repl. Vol.), Art. 25A, Section 5(U). The County Board of Appeals of Baltimore County was created pursuant to such authority to hear all appeals authorized by the Act. Section 5(U) provides that a county board of appeals may make a decision:

...on petition by any interested person and after notice and opportunity for hearing and on the basis of the record before the board, of such of the following matters arising (either originally or on review of the action of an administrative officer or agency) under any law, ordinance, or regulation of, or subject to amendment or repeal by, the county council, as shall be specified from time to time by such local laws enacted under this subsection: An application for a zoning variation or exception or amendment of a zoning ordinance map; the issuance, renewal, denial, revocation, suspension, annulment, or modification of any license, permit, approval, exemption, waiver, certificate, or other form of permission or of any adjudicatory matter; and the assessment of any special benefit tax...

Section 5(X)(v), entitled "Planning and Zoning," further states that the powers granted to the county pursuant to this paragraph relating to zoning and planning shall not be construed to "grant to the county powers in any substantive area not otherwise granted to the county by other public general or public local law."

Maryland case law is in accord with the view that an administrative body such as the Board has limited authority. In Halle v. Crofton Civic Ass'n., 339 Md. 131 (1995), the court noted that the Board of Appeals is a "statutory creature" and may only exercise those powers expressly granted to it as those which can be fairly implied. *Id.* at 168 (citing Baylis v. Mayor & City Council of Baltimore, 219 Md. 164 (1959)). Based on the language of the Act and the BCZR, it is clear that the Board has not been expressly granted the power to rule on issues concerning the extent and nature of an easement. Furthermore, issues surrounding the validity or extent of easements cannot be fairly implied from the express powers. Such issues must be properly brought in a court of competent jurisdiction since they involve analysis of deed construction and substantive law outside the realm of zoning matters.

Appellant's position in this issue is further supported by the fact that the Zoning Commissioner, although specifically requested to do so by the Protestant, did not address the issue of the extent and nature of the easement.

3. Assuming arguendo that the Board decides that it has authority to address the issue of the extent and nature of the easement, whether the proposed use of the easement area for Appellant's billboards is an allowable use.

The proposed use of the easement for Appellant's billboards is an allowable use.

An easement (i) is an interest in land in the possession of another which entitles the owner of such an interest to a limited use or enjoyment of the land in which the interest exists; (ii) which can be protected against interference in such use or enjoyment by third parties; (iii) which cannot be terminated at the will of the possessor of the servient land; (iv) which is not a normal incident of a possessory land interest; and (v) which is capable of creation by conveyance. Restatement of Property, Ch. 37, Section 450. As a non-possessory interest, the owner of an easement is not entitled to the protection which is given to those having possessory interests. Restatement of Property, Section 450, comment b. The Restatement goes on to state:

A person who has a way over land has only such control of the land as is necessary to enable him to use his way and has no such control as to enable him to exclude others from making any use of the land which does not interfere with his.

Id.

Where an easement is acquired by an express grant, the scope and extent of the easement depend on the construction and language of the deed conveying it. Parker v. T&C Development Corp., 281 Md. 704, 709 (1978) (hereinafter, "Parker"); Fedder v. Component Structures Corp., 23 Md. App. 375, 379 (1974). The Parker court stated that the plain meaning of the words should govern, but if there is ambiguity in the wording of the deed, the court should ascertain and give effect to the intention of the parties at the time the contract was made. *Id.* at 709. In the case at bar, the specific language of the Deed of Easement (a copy of which is attached hereto and incorporated herein as Exhibit A) (hereinafter, the "Deed") indicates that the purpose of the easement is simply and solely to provide for ingress and egress to Beaver Dam Road. The Deed states:

"...the Grantors hereby grant and convey unto the Grantee, its successors and assigns, an easement or right-of-way over and upon

the following described twenty-five (25) foot wide strip of land to be used in common with others entitled thereto for ingress and egress to and from Beaver Dam Road..." (emphasis added).

In Millson v. Laughlin, 217 Md. 576 (1957) (hereinafter "Millson"), the court stated that the "owner of the dominant estate is entitled to use the easement only in such manner as is fairly contemplated by his grant, whether express or implied, and the owner of the servient tenement is entitled to use and enjoy his property to the fullest extent consistent with the reasonably necessary use thereof by his neighbor in accordance with the terms and conditions of the grant." *Id.* at 585. The court went on to say that while an express restriction in an easement must be honored, "...there is nothing in the nature of a right reserved or an easement, apart from the express prohibition, which prevents all change during the course of its enjoyment." *Id.* at 586. While the Millson court's holding was confined to an easement to allow for the maintenance of pipes, the same principles have been applied to right of ways.

In Everdell v. Carroll, 25 Md. App. 458 (1975), the court held that a dominant estate holder could not prevent the servient estate holder from maintaining obstructions within a right of way where an express easement had been granted. In that case, the deed stated that there was a "right of ingress to and egress from the above described property..." *Id.* at 460. Everdell, the owner of the dominant estate, sought to enjoin Carroll, the owner of the servient estate, from placing "bumps" and "barriers" along the lane which comprised the easement area. *Id.* at 462. The court found that the recited clause in the deed granted a right of way only. *Id.* The court noted that the deed evidenced a clear intent to retain to the servient estate holder "such other rights or benefits of his fee simple estate as were not inconsistent with such grant." *Id.*

In allowing Everdell to maintain barricades which did not impede ingress or egress, the court noted with approval the earlier holding in <u>Bosley v. Susquehanna Canal</u>, 3 Bland 63, 67 (1829), in which that court stated:

A right of way, whether public or private, is essentially different from a fee simple right to the land itself over which the way passes. A right of way is nothing more than a special and limited right of use; and every other right or benefit derivable from the land, not essentially injurious to, or incompatible with the peculiar use called the right of way, belongs as absolutely and entirely to the holder of the fee simple as if no such right of way existed.

Id. at 462.

Likewise, in <u>Drolsum v. Luzuriaga</u>, 93 Md. App. 1 (1992), the Court of Special Appeals addressed whether a servient estate owner may place gates or other obstructions on a right of way. The court noted that the grant of an easement across a servient owner's land does not imply that the grantor may not erect gates. *Id.* at 17. The court noted with approval to the earlier holding in <u>Bishield v. Campbell</u>, 200 Md. 622, 624-625 (1952), in which the Court of Appeals stated that:

A right of way is merely a right of passage and the owner of the land is entitled to use it for any purpose that does not unreasonably interfere with the use of the easement. Hence, it is held in this State that, in the absence of any agreement or surrounding circumstances to the contrary, the owner of the servient estate has the right to maintain gates on a right of way...

Id.

Finally, in <u>Tanaka v. Sheehan</u>, 589 A.2d 391 (D.C. App. 1991) (hereinafter, "<u>Tanaka</u>"), the court interpreted the language of an easement contained within a deed to allow for the erection of a gate. In that case, the deed in question conveyed "a right of way for the purpose of ingress and egress" over a fifteen foot wide lot. *Id.* at 392. The owner of the servient estate sought to have a

gate erected across the western portion of the easement. *Id.* at 393. The structures upon which the gate would hang would extend approximately 3-1/2 feet onto the easement area. *Id.* The court allowed the servient owner's proposed obstruction, stating that a "grant of a right of way for ingress and egress without any limiting language does not prevent the servient owner from constructing gates or fences." *Id.* at 396.

The <u>Tanaka</u> court noted that based on the language contained in the Deed, which language was very similar to the language in the Deed in the case at bar, all the dominant estate holder could reasonably expect is that they would be able to use the easement for ingress and egress, and that a gate or fence is not inconsistent with such a purpose. *Id.* at 396. Significantly, the court also noted that the reference in the deed to the fifteen foot area does <u>not</u> prohibit any encroachment into the easement area. *Id.* The court states:

The measurements merely describe the area for identification purposes and do not evidence an intent to grant a right of use of the full fifteen feet. The right of way reserved in appellees' deed provides for a base right of way; it contains no reservation for a free right of way. . . . or a requirement that the easement area not be "incumbered in any way."

Id.

The court stated that there must be a balancing test applied to weigh the interests of the dominant and servient estate holders. *Id.* at 397 (citing Everdell, 25 Md. App. at 465). The court must consider whether the gate or other obstruction is usual and proper under the circumstances and the servient owner's need must be balanced against the extent of the interference with the reasonable use of the right of way. *Id.*

Unlike a gate or fence, the billboard would present absolutely no interference with the Protestant's right to ingress and egress. The clear and unambiguous language of the Deed suggests that the sole purpose of the easement is to allow for egress and ingress from Beaver Dam Road.

Maryland case law, as well as case law in other jurisdictions, clearly supports the notion that minor encroachments or obstructions into the easement area are allowable unless expressly prohibited by the conveying deed if such encroachments do not impair the dominant estate owner's ability to use the easement area for the purposes set forth in the deed. In the case at bar, the encroachment consists of only a four feet area, which encroachment would not prevent Protestant from ingress and egress, and should be allowed. The Protestant would still have a right of way 25 feet in width except for a portion that is 20 feet 8 inches in width, both widths meeting Baltimore County requirements for a 2-way private driveway off 20 feet as provided by § 409.4a of the BCZR.

CONCLUSION

For all of the foregoing reasons, the Board should grant Appellant's Petition for Special Exception.

STANLEY S. FINE

HILARY M. JONES

Haplan, Heyman, Greenberg, Engelman & Belgwel, P.A.
KAPLAN, HEYMAN, GREENBERG,
ENGELMAN & BELGRAD, P.A.

Sun Life Building, 10th Floor 20 South Charles Street Baltimore, Maryland 21201 Telephone: (410) 539-6967

Attorneys for Appellant Universal Outdoor, Inc.

RE: PETITIONS FOR SPECIAL EXCEPTION AND VARIANCE
SW/S Beaver Dam Road, 385' SE of c/l Cockeysville Road (10706 Beaver Dam Road)
8th Election District - 4th Councilmanic District

n t tv

Joshua F. Cockey, Legal Owner
Penn Advertising/Steven Southern,
Contract Lessee
* * * *

BEFORE THE

* ZONING COMMISSIONER

* OF BALTIMORE COUNTY

* Case No. 97-67-XA

Decision dated
 October 2, 1996

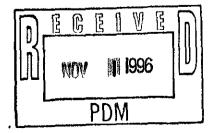
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* * *

NOTICE OF APPEAL

Appellant, Beaver Dam LLC, by its undersigned counsel, hereby files this Notice of Appeal of the decision of the Zoning Commissioner in the above captioned case, and states as follows:

- 1. Beaver Dam is the owner of a lot adjacent to the property which is the subject of the Petitions for Special Exception and Variance and is aggrieved by the decision of the Zoning Commissioner dated October 2, 1996.
- 2. Beaver Dam LLC's address is 10708 Beaver Dam Road, Baltimore County, Maryland. All correspondence to Beaver Dam LLC should be directed to THOMAS & LIBOWITZ, P.A., USF&G Tower, Suite 1100, 100 Light Street, Baltimore, Maryland 21202-1053, (410) 752-2468, attn. Michael J. Collins.



Michael J. Collins

THOMAS & LIBOWITZ, P.A. USF&G Tower, Suite 1100

100 Light Street

Baltimore, Maryland 21202-1053

(410) 752-2468

Attorneys for Appellant, Beaver Dam LLC

CERTIFICATE OF SERVICE

I HEREBY CERTIFY that on this 1st day of November, 1996, a copy of this Notice of Appeal was mailed to Stanley Fine, Esq., 20 S. Charles Street, 10th Floor, Baltimore, Maryland 21201, counsel for Appellee.

Michael J. Collins



Baltimore County Zoning Commissioner Office of Planning and Zoning

Suite 112, Courthouse 400 Washington Avenue Towson, Maryland 21204 (410) 887-4386

October 2, 1996

Stanley Fine, Esquire 20 S. Charles Street, 10th Floor Baltimore, Maryland 21201

RE: PETITIONS FOR SPECIAL EXCEPTION AND VARIANCE
SW/S Beaver Dam Road, 385' SE of c/l Cockeysville Road
(10706 Beaver Dam Road)
8th Election District - 4th Councilmanic District
Joshua F. Cockey, Legal Owner; Penn Advertising, Contract Lessee

Case No. 97-67-XA

Dear Mr. Fine:

Enclosed please find a copy of the decision rendered in the above-captioned matter. The Petition for Special Exception has been granted and the Petition for Variance dismissed as moot, in accordance with the attached Order.

In the event any party finds the decision rendered is unfavorable, any party may file an appeal to the County Board of Appeals within thirty (30) days of the date of this Order. For further information on filing an appeal, please contact the Zoning Administration and Development Management office at 887-3391.

Very truly yours,

LAWRENCE E. SCHMIDT Zoning Commissioner for Baltimore County

LES:bjs

cc: Mr. Joshua Cockey

P.O. Box 123, Cockeysville, Md. 21030

Mr. Steve Southern, General Manager, Penn Advertising, Inc. 3001 Remington Avenue, Baltimore, Md. 21211

Michael J. Collins, Esquire 100 Light Street, Suite 1100, Baltimore, Md. 21202-1053

S. Stansbury Brady, Jr., Esquire, c/o The Ward Machinery Company 10615 Beaver Dam Road, Cockeysville, Md. 21030

People's Counsel; Case File

MICROFILMED

RE: PETITION FOR SPECIAL EXCEPTION * BEFORE THE

PETITION FOR VARIANCE

10706 Beaver Dam Rd., SW/S Beaver Dam Rd, * ZONING COMMISSIONER

385'+/- SE of c/l Cockeysville Road

8th Election District, 4th Councilmanic * OF BALTIMORE COUNTY

Legal Owner(s): Joshua F. Cockey * CASE NO. 97-67-XA

Lessee: Penn Advertising

Petitioners *

* * * * * * * * * * * * *

ENTRY OF APPEARANCE

Please enter the appearance of the People's Counsel in the abovecaptioned matter. Notice should be sent of any hearing dates or other proceedings in this matter and of the passage of any preliminary or final Order.

PETER MAX ZIMMERMAN

People's Counsel for Baltimore County

CAROLE S. DEMILIO

Deputy People's Counsel Room 47, Courthouse 400 Washington Avenue Towson, MD 21204

(410) 887-2188

CERTIFICATE OF SERVICE

I HEREBY CERTIFY that on this Aday of September, 1996, a copy of the foregoing Entry of Appearance was mailed to William Monk, Inc., 222 Bosley Avenue, C-6, Towson, MD 21204, representative for Petitioners, and to Stanley Fine, Esq., 20 S. Charles Street, 10th Floor, Baltimore, MD 21201, attorney for Petitioners.

Peter May Zimmamas





Petition for Special Exception

| for the property located a | missioner of Baltimore County |
|--|---|
| | 10706 BEAVER DAM ROAD which is presently zoned ML-IM |
| This Petition shall be flied with the Office of Zoning Administration and made a part hereof, hereby petition for a Special Exherein described property for | · · · · · · · · · · · · · · · · · · · |
| 2 SINGLE FACE (SIDE BY SIDE) 12' X 25' (300 SQ. SECTION 413.3 BCZR | FT. EACH) OUTDOOR ADVERTISING SIGNS PER |
| • | |
| Property is to be posted and advertised as presci, or we, agree to pay expenses of above Special Exception are to be bound by the zoning regulations and restrictions of B | cribed by Zoning Regulations. dvertising, posting, etc., upon filing of this petition, and further agree to and saltimore County adopted pursuant to the Zoning Law for Baltimore County. |
| | I/We do solemnly declare and affirm, under the penalties of perjury, that I/we are the legal owner(s) of the property which is the subject of this Petition. |
| Gentrael-Purchaser/Lessee: | Legal Owner(s): |
| PENN ADVERTISING/STEVE SOUTHERN (Type or Print Name) Signature | JOSHUA F. COCKEY (Type-or Print Name) Signature |
| 3001 REMINGTON AVENUE | (Type or Print Name) |
| BALTIMORE MD 21211 City State Zipcode | Signature |
| Attorney for Petitioner: | P.O. BOX 123 410-771-1230 Phone No. |
| STANLEY FINE (Type or Print Name) | City State Zipcode Name, Address and phone number of representative to be contacted. |
| Starley From | WILLIAM MONK, INC. |
| 20 S. CHARLES ST. 101H FL. 410-539-6967 Address Phone No. | 222 BOSLEY AVENUE C-6 410-494-8931 Address Phone No. |
| BALTIMORE MD 21201 State Zipcode | OFFICE USE ONLY ESTIMATED LENGTH OF HEARING |
| DROP- OFF | unavailable for Hearing |
| | ALL OTHER |

ORDER RECEIVED/FOR FILLI





Petition for Variance

to the Zoning Commissioner of Baltimore County

| ior | the | proj | perty | locat | ted | at |
|-----|-----|------|-------|-------|-----|----|
| | | | | | | |

10706 BEAVER DAM ROAD

which is presently zoned

ML-IM

This Petition shall be filed with the Office of Zoning Administration & Development Management.

The undersigned, legal owner(s) of the property situate in Baltimore County and which is described in the description and plat attached hereto and made a part hereof, hereby petition for a Variance from Section(s)

255.1 AND 238.2 TO PERMIT A SIDE YARD SETBACK OF 2' IN LIEU OF THE REQUIRED 30'

of the Zoning Regulations of Baltimore County, to the Zoning Law of Baltimore County; for the following reasons: (indicate hardship or practical difficulty)

PLACEMENT OF THE SIGN OUTSIDE THE 30' SIDE YARD SETBACK AREA WOULD POSE A TRAFFIC SAFETY CONDITION BY NECESSITATING THAT THE SIGN BE LOCATED WITHIN THE EXISTING PARKING LOT.

Property is to be posted and advertised as prescribed by Zoning Regulations.

I, or we, agree to pay expenses of above Variance advertising, posting, etc., upon filing of this petition, and further agree to and are to be bound by the zoning regulations and restrictions of Baltimore County adopted pursuant to the Zoning Law for Baltimore County.

| Contract Purchase r/Lessee | | | I/We do solemnly declare an legal owner(s) of the property Legal Owner(s). | d affirm, under the penalties which is the subject of this P | of perjury, that I/we are the etition. |
|--|------------------|--|--|---|--|
| PENN ADVERTISING | Souther Souther | · | JOSHUA F. COCKEY (Type or Print Name) Signature | 6/10/ | JK. |
| 3001 REMINGTON Address | <u>VENUE</u> | `- | (Type or Print Name) | | |
| BALTIMORE | MD State | 21211 Zipcode | Signature | | The second secon |
| Attorney for Petitioner | | , | vi gi raturi | | |
| STANLEY FINE (Type or Print Name) | | | P.O. BOX 123 | 410- | -771-1230 |
| Starly H | pl | The spiritual states and the spiritual states as the s | COCKEYSVILLE City Name, Address and phone num | MD State ber of representative to be d | 21030 |
| 20 S CHARLES S BALTIMORE | | 0-539-6967 21201 | WILLIAM MONK, IN | | |
| ROP.O | State | Zipcode | Address | OFFICE USE ONLY | Phone No. |
| WO RE | الس | Applicate Andread Copy | ESTIMATED LENGTH OF HEAR | RING unavailable for Hearing | |
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ZONING DESCRIPTION
PENN ADVERTISING
10706 BEAVER DAM ROAD
8TH ELECTION DISTRICT,
BALTIMORE COUNTY, MARYLAND
(SIGN EASEMENT AREA)

97-67-XA

BEGINNING FOR THE SAME AT A POINT SOUTH 53 DEGREES 39 MINUTES 18 SECONDS WEST 85.00 FEET FROM THE WESTERN SIDE OF BEAVER DAM ROAD AND 385 FEET, MORE OR LESS, SOUTH OF THE CENTERLINE OF COCKEYSVILLE ROAD; THENCE RUNNING THE FOLLOWING COURSES AND DISTANCES: (1) SOUTH 36 DEGREES 30 MINUTES 20 SECONDS EAST 15.00 FEET; (2) SOUTH 53 DEGREES 39 MINUTES 18 SECONDS WEST 55.00 FEET; (3) NORTH 23 DEGREES 48 MINUTES 57 SECONDS WEST 15.00 FEET; (4) NORTH 53 DEGREES 39 MINUTES 18 SECONDS WEST 15.00 FEET; (4) NORTH 53 DEGREES 39 MINUTES 18 SECONDS WEST 15.00 FEET; TO THE PLACE OF BEGINNING.

CONTAINING 825 SQUARE FEET OF LAND, MORE OR LESS.



68

ZONING DESCRIPTION PENN ADVERTISING 10706 BEAVER DAM ROAD 8TH ELECTION DISTRICT, BALTIMORE COUNTY, MARYLAND

97-67-XA

BEGINNING FOR THE SAME on the westernmost side of Beaver Dam Road 385 feet, more or less, south of the center line of Cockeysville Road; thence binding on the west side of Beaver Dam Road the four following courses and distances: (1) South 36 degrees 30 minutes 20 seconds East 270.00 feet, (2) South 53 degrees 39 minutes 18 seconds West 316.18 feet, (3) North 23 degrees 48 minutes 57 seconds West 276.59 feet, (4) North 53 degrees 39 minutes 18 seconds East 255.42 feet, to the place of beginning.

CONTAINING 1.77 acres of land, more or less.



ZONING DEPARTMENT OF BALTIMORE COUNTY

| | District 8th abechi 4th Canalna |
|----------|---|
| | Posted for: Spelical Exception / Vonance for 2 12×251 Athen Adults Sone Posted for: Tosh Coday / Senn Adverse: |
| | Petitioner: Josh Corday / Senn Adversing State |
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| B | Posted by |
| | Mumber of Signe: NATHWISTORNER Date of return: 9/11/96 |

NOTICE OF HEARING

The Zoning Commissioner of Baltimore County, by authority of the Zoning Act and Regulations of Baltimore County will note a public hearing on the property Identified ferein in Room 108 of the County Oftice Building, 111 W. Chesapeake Avenue in Towson, Maryland 21204 of Room 118, Old Courthouse, 400 Washington Avenue, Towson, Maryland 21204 as follows:

Case: #97-67-XA (Item 68) (Item 68)
10706 Beaver Dam Road
SW/S Beaver Dam Road, 385'
+/- SE of c/l Cockeysville Road
8th Election District
4th Councilmanic
Legal Owner(s):
Joshua F. Cockey

Joshua F. Cockey
Lesses:
Penn Advertising
Special Exception: for 2 single face (side by side) 12 ft. x
25 ft. (300-sq. ft. each) outdoor advertising signs Variance: to permit a side yard setback of 2 feet in lieu of the required 30 feet:
Hearing: Monday, September 16, 1996 at 9:00 a.m. in Rm. 118, Old Courthouse.

LAWRENCE E. SCHMIDT Zoning Commissioner for

Zoning Commissioner for Baltimore County | NOTES: (1) Hearings are Handicapped Accessible; for special accommodations Please Call 887-3353. (2) For Information concern-ing the File and/or Hearing, Please Call 887-3391.

8/324 Aug 22

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CERTIFICATE OF PUBLICATION

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BALTIM(COUNTY, MARYLAND OFFICE OF FINANCE REVENUE DIVISION MISCELLANEOUS CASH RECEIPT

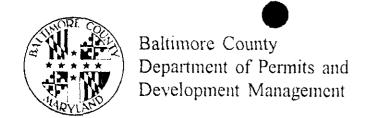
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Development Processing County Office Building 111 West Chesapeake Avenue Towson, Maryland 21204

ZONING HEARING ADVERTISING AND POSTING REQUIREMENTS & PROCEDURES

Baltimore County zoning regulations require that notice be given to the general public/neighboring property owners relative to property which is the subject of an upcoming zoning hearing. For those petitions which require a public hearing, this notice is accomplished by posting a sign on the property and placement of a notice in at least one newspaper of general circulation in the County.

This office will ensure that the legal requirements for posting and advertising are satisfied. However, the petitioner is responsible for the costs associated with these requirements.

PAYMENT WILL BE MADE AS FOLLOWS:

- 1) Posting fees will be accessed and paid to this office at the time of filing.
- 2) Billing for legal advertising, due upon receipt, will come from and should be remitted directly to the newspaper.

NON-PAYMENT OF ADVERTISING FEES WILL STAY ISSUANCE OF ZONING ORDER.

| ARNOLD JABLON, DIRECTOR |
|---|
| For newspaper advertising: |
| Item No.: 68 Petitioner: PENN AVIOLANIA |
| Location: 10700 BEAVER DAM ROAD |
| PLEASE FORWARD ADVERTISING BILL TO: |
| NAME: MATE STERNER / PENN ADVERTISING |
| ADDRESS: 300/ REMINISTON AVE |
| PAUTIMORES, NO 21211 |
| PHONE NUMBER: 410 - 235-8820 |

CERTIFICATE OF POSTING

| | RE: Case No.: 97-67-XA |
|--|--|
| | Petitioner/Developer: |
| | Date of Hearing/Closing: |
| Baltimore County Conversion of the County BOARD OF | APPEALS |
| Ladies and Gentlemen: | |
| This letter is to certify under the pena | operty located at 10.706 Bowen Jin ff |
| The sign(s) were posted on | 12/20/916 (Month, Day, Year) |
| | (Signature of Sign Poster and Date) (White Manne) (Printed Name) (Address) (City, State, Zip Code) |
| · | (Telephone Number) |

9/96 cert.doc TO: PUTUXENT PUBLISHING COMPANY
August 22, 1996 Issue - Jeffersonian

Please foward billing to:

Nate Sterner Penn Advertising 3001 Remington Avenue Baltimore, MD 21211 235-8820

NOTICE OF HEARING

The Zoning Commissioner of Baltimore County, by authority of the Zoning Act and Regulations of Baltimore
County, will hold a public hearing on the property identified herein in
Room 106 of the County Office Building, 111 W. Chesapeake Avenue in Towson, Maryland 21204

Room 118, Old Courthouse, 400 Washington Avenue, Towson, Maryland 21204 as follows:

CASE NUMBER: 97-67-XA (Item 68)

10706 Beaver Dam Road

SW/S Beaver Dam Road, 385'+/~ SE of c/l Cockeysville Road

8th Election District - 4th Councilmanic

Legal Owner(s): Joshua F. Cockey

Lessee: Penn Advertising

Special Exception for 2 single face (side by side) 12 ft. x 25 ft. (300 sq. ft. each) outdoor adverttising signs.

Variance to permit a side yard setback of 2 feet in lieu of the required 30 feet.

HEARING: THURSDAY, SEPTEMBER 12, 1996 at 10:00 a.m. in Room 118, Old Courthouse.

LAWRENCE E. SCHMIDT
ZONING COMMISSIONER FOR BALTIMORE COUNTY

NOTES: (1) HEARINGS ARE HANDICAPPED ACCESSIBLE; FOR SPECIAL ACCOMMODATIONS PLEASE CALL 887-3353.

(2) FOR INFORMATION CONCERNING THE FILE AND/OR HEARING, PLEASE CALL 887-3391.



Baltimore County Department of Permits and Development Management

Development Processing County Office Building 111 West Chesapeake Avenue Towson, Maryland 21204

August 15, 1996

NOTICE OF HEARING

The Zoning Commissioner of Baltimore County, by authority of the Zoning Act and Regulations of Baltimore
County, will hold a public hearing on the property identified herein in
Room 106 of the County Office Building, 111 W. Chesapeake Avenue in Towson, Maryland 21204

Room 118, Old Courthouse, 400 Washington Avenue, Towson, Maryland 21204 as follows:

CASE NUMBER: 97-67-XA (Item 68)

10706 Beaver Dam Road

SW/S Beaver Dam Road, 385'+/- SE of c/l Cockeysville Road

8th Election District - 4th Councilmanic

Legal Owner(s): Joshua F. Cockey

Lessee: Penn Advertising

Special Exception for 2 single face (side by side) 12 ft. \times 25 ft. (300 sq. ft. each) outdoor adverttising signs.

Variance to permit a side yard setback of 2 feet in lieu of the required 30 feet.

HEARING: THURSDAY, SEPTEMBER 12, 1996 at 10:00 a.m. in Room 118, Old Courthouse.

Arnold Jablon

Director

cc: Joshua F. Cockey

William Monk, Inc.

Penn Advertising

Stanley Fine

NOTES: (1) ZONING SIGN & POST MUST BE RETURNED TO RM. 104, 111 W. CHESAPEAKE AVENUE ON THE HEARING DATE.

- (2) HEARINGS ARE HANDICAPPED ACCESSIBLE; FOR SPECIAL ACCOMMODATIONS PLEASE CALL 887-3353.
- (3) FOR INFORMATION CONCERING THE FILE AND/OR HEARING, CONTACT THIS OFFICE AT 887-3391.



Baltimore County
Department of Permits and
Development Management

Development Processing County Office Building 111 West Chesapeake Avenue Towson, Maryland 21204

August 20, 1996

NOTICE OF REASSIGNMENT

CASE NUMBER: 97-67-XA (Item 68)

10706 Beaver Dam Road

SW/S Beaver Dam Road, 385'+/- SE of c/l Cockeysville Road

8th Election District - 4th Councilmanic

Legal Owner(s): Joshua F. Cockey

Lessee: Penn Advertising

Special Exception for 2 single face (side by side) 12 ft. \times 25 ft. (300 sq. ft. each) outdoor advertising signs. Variance to permit a side yard setback of 2 feet in lieu of the required 30 feet.

HEARING: MONDAY, SEPTEMBER 16, 1996 at 9:00 a..m. in Room 118, Old Courthouse.

ARNOLD JABLON

DIRECTOR

cc: Joshua F. Cockey William Monk, Inc. Penn Advertising Stanley Fine, Esq.

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County Board of Appeals of Baltimore County

OLD COURTHOUSE, ROOM 49 400 WASHINGTON AVENUE TOWSON, MARYLAND 21204 (410) 887-3180

Hearing Room - Room 48
Old Courthouse, 400 Washington Avenue

March 18, 1997

NOTICE OF ASSIGNMENT

CASE #: 97-67-XA

IN THE MATTER OF: JOSHUA F. COCKEY -Legal Owner; RENN ADVERTISING /STEVEN SOUTHERN -Contract Lessee (10706 Beaver Dam Road) 8th E; 4th C

(Petition for Special Exception GRANTED with restrictions; variance dismissed as moot.)

ASSIGNED FOR:

THURSDAY, MAY 22, 1997 at 10:00 a.m.

NOTICE: This appeal is an evidentiary hearing; therefore, parties should consider the advisability of retaining an attorney.

No postponements will be granted without sufficient reasons; said requests must be in writing and in compliance with Rule 2(b) of the Board's Rules. No postponements will be granted within 15 days of scheduled hearing date unless in full compliance with Rule 2(c). For further information, see Board's Rules of Practice & Procedure, Appendix C, Baltimore County Code.

Kathleen C. Bianco Legal Administrator

cc: Counsel for Appellant /Protestant :

Michael J.\Collins, Esquire

Appellant /Protestant

Beaver Dam,\LLC

Hardage Suite Hotels / Peter J. Kruse, Vice President

The Ward Machinery Company /S. Stansbury Brady, Jr., Esquire

Counsel for Petitioners

Stanley Fine, Esquire

Petitioners

Joshua Cockey -Legal Owner

Steve Southern /Penn Advertising

William Monk /Land Use Consultant

People's Counsel for Baltimore County

Pat Keller

Lawrence E. Schmidt

Arnold Jablon, Director /PDM Virginia W. Barnhart, Co Atty

LAW OFFICES

THOMAS & LIBOWITZ, P.A.

A PROFESSIONAL ASSOCIATION

USF&C TOWER

SUITE 1100

100 LIGHT STREET

BALTIMORE, MARYLAND 21202-1053

(410) 752-2468

FAX (410) 752-2046

(410) 752-2049

COUNSEL BASIL A THOMAS SUSAN M RITTENHOUSF

*ALSO MEMBER OF D.C BAR
**ALSO MEMBER OF GA BAR
*ALSO MEMBER OF VA BAR

STEVEN ANARGYROS THOMAS +*

MICHAEL S LIBOWITZ

PETER W TALIAFERRO

ROBERT J LYNOTT+

THOMAS C SWISS
MARGARET L ARGENT ***

MICHAEL J COLLINS C WAYNE DAVIS DAVID P CHAISSON JAMES E MYERS

JOHN R WISE CLINTON R BLACK, IV

March 31, 1997

County Board of Appeals of Baltimore County Old Court House, Room 49 400 Washington Avenue Towson, Maryland 21204

Re: Case No. 97-67-XA In The Matter of Joshua F. Cockey - Legal Owner; Penn Advertising/Steven Southern - Contract Lessee (10706 Beaver Dam Road) 8th E; 4th C - Petition for Special Exception

Dear Sir or Madam:

I am counsel for Appellant/Protestent Beaver Dam L.L.C. The date set for the appeal hearing on May 22, 1997 at 10:00 a.m. will conflict with a trial previously scheduled for May 21, 1997 in the case entitled: Early, Cassidy & Schilling, Inc. v. Supreme Limousine Service, Inc., in the Circuit Court for Charles County, Case no. 96-499. I represent the Defendants in this litigation and it is anticipated that trial will two days. I therefore respectfully request a brief continuance of the above captioned appeal hearing.

Thank you for your prompt attention to this request.

Very truly yours,

THOMAS & LIBOWITZ, P.A.

Mighael J. Collins

MJC/jrh

cc: Stanley Fine, Esq.

MICROFILMED

00 to 6/19/97 @100



County Board of Appeals of Baltimore County

OLD COURTHOUSE, ROOM 49 400 WASHINGTON AVENUE TOWSON, MARYLAND 21204 (410) 887-3180

Hearing Room -Room 48 Old Courthouse, 400 Washington Avenue

April 3, 1997

NOTICE OF POSTPONEMENT & REASSIGNMENT

CASE #: 97-67-XA

IN THE MATTER OF: JOSHUA F. COCKEY -Legal Owner; PENN ADVERTISING /STEVEN SOUTHERN -Contract Lessee (10706 Beaver Dam Road) 8th E; 4th C (Petition for Special Exception GRANTED restrictions; variance dismissed as moot.)

which was scheduled for hearing on May 22, 1997 has been POSTPONED at the request of Counsel for Appellant /Protestant due to Circuit Court conflict; and has been

REASSIGNED FOR:

i i

THURSDAY, JUNE 19, 1997 at 1:00 p.m.

This appeal is an evidentiary hearing; therefore, parties should NOTICE: consider the advisability of retaining an attorney.

No postponements will be granted without sufficient reasons; said requests must be in writing and in compliance with Rule 2(b) of the Board's Rules. No postponements will be granted within 15 days of scheduled hearing date unless in full compliance with Rule 2(c). For further information, see Board's Rules of Practice & Procedure, Appendix C, Baltimore County Code.

Kathleen C. Bianco Legal Administrator

Counsel for Appellant /Protestant : Michael J. Collins, Esquire cc:

Appellant /Protestant

4 3 . 1

Beaver Dam, LLC

Hardage Suite Hotels /Peter J. Kruse, Vice President

The Ward Machinery Company /S. Stansbury Brady, Jr., Esquire

Counsel for Petitioners

Stanley Fine, Esquire

Petitioners

Joshua Cockey -Legal Owner

Steve Southern /Penn Advertising

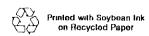
William Monk /Land Use Consultant

People's Counsel for Baltimore County

Pat Keller

Lawrence E. Schmidt

Arnold Jablon, Director /PDM Virginia W. Barnhart, Co Atty



Case No. 97-67-XA

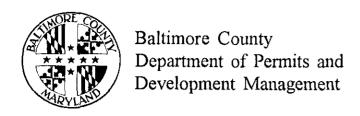
Penn Advertising /Steven Southern -C.L. Joshua F. Gockey -L.O.

SW/s Beaver Dam Road, 385' SE of c/l Cockeysville Road (10706 Beaver Dam Road)

8th Election District

Appealed; 14/1/96

(see attached vicinity map)



Development Processing County Office Building 111 West Chesapeake Avenue Towson, Maryland 21204

September 13, 1996

Stanley Fine, Esquire 20 S. Charles Street, 10th Floor Baltimore, MD 21201

RE: Item No.: 68

Case No.: 97-67-XA

Petitioner: Joshua Cockey

Dear Mr. Fine:

The Zoning Advisory Committee (ZAC), which consists of representatives from Baltimore County approval agencies, has reviewed the plans submitted with the above referenced petition, which was accepted for processing by Permits and Development Management (PDM), Zoning Review, on August 8, 1996.

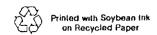
Any comments submitted thus far from the members of ZAC that offer or request information on your petition are attached. These comments are not intended to indicate the appropriateness of the zoning action requested, but to assure that all parties (zoning commissioner, attorney, petitioner, etc.) are made aware of plans or problems with regard to the proposed improvements that may have a bearing on this case. Only those comments that are informative will be forwarded to you; those that are not informative will be placed in the permanent case file.

If you need further information or have any questions regarding these comments, please do not hesitate to contact the commenting agency or Roslyn Eubanks in the zoning office (887-3391).

Sincerely,

W. Carl Richards, Jr. Zoning Supervisor

WCR/re
Attachment(s)



COUNTY, MARYLAND BALTIMORE

INTER-OFFICE CORRESPONDENCE

DATE:

September 10, 1996

TO:

Arnold Jablon, Director

Permits and Development

Management

FROM:

Pat Keller, Director

Office of Planning

SUBJECT:

Petitions from Zoning Advisory Committee

Based upon site analysis and the information provided, the Planning Office does not oppose the granting of the following petitions:

Item Nos. 64 and 68

If there should be any further questions or if this office can provide additional information, please contact Jeffrey Long in the Office of Planning at 887-3495.

: Can L-Kerns

PK/JL

Baltimore County Government Fire Department



700 East Joppa Road Towson, MD 21286-5500 Office of the Fire Marshal (410) 887-4880

DATE: 08/15/96

Arnold Jablon
Director
Zoning Administration and
Development Management
Baltimore County Office Building
Towson, MD 21204
MAIL STOP-1105

RE: Property Owner: SEE BELOW

Location: DISTRIBUTION MEETING OF AUG. 19, 1996.

Item No.: SEE BELOW Zoning Agenda:

Gentlemen:

Pursuant to your request, the referenced property has been surveyed by this Bureau and the comments below are applicable and required to be corrected or incorporated into the final plans for the property.

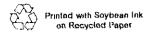
8. The Fire Marshal's Office has no comments at this time, IN REFERENCE TO THE FOLLOWING ITEM NUMBERS:33,55,58,60,63,64,65,66,67,68,69 AND 71.

MICROFILN'ED

REVIEWER: LT. ROBERT P. SAUERWALD

Fire Marshal Office, PHONE 887-4881, MS-1102F

cc: File





David L. Winstead Secretary Parker F. Williams Administrator

8-16-96

Ms. Roslyn Eubanks Baltimore County Office of Permits and Development Management County Office Building, Room 109 Towson, Maryland 21204

RE:

Baltimore County Item No. 068 (WCIZ)

Dear Ms. Eubanks:

This office has reviewed the referenced item and we have no objection to approval as it does not access a State roadway and is not affected by any State Highway Administration projects.

Please contact Bob Small at 410-545-5581 if you have any questions.

Thank you for the opportunity to review this item.

Very truly yours,

Ronald Burns, Chief

Engineering Access Permits

BS/es

1

My telephone number is __

Maryland Relay Service for Impaired Hearing or Speech 1-800-735-2258 Statewide Toll Free

BALTIMORE COUNTY, MARYLAND

INTEROFFICE CORRESPONDENCE

TO:

Arnold Jablon, Director

Date: August 23, 1996

Department of Permits & Development

Management

FROM:

Robert W. Bowling, Chief

Development Plans Review Division

SUBJECT:

Zoning Advisory Committee Meeting

for August 26, 1996

Item No. 068

The Development Plans Review Division has reviewed the subject zoning item. If granted, this office requests that the Hearing Officer requires conformance with the Landscape Manual's streetscape standards.

Sign "B" should not be located within the public right-of-way.

RWB:HJO:jrb

cc: File

COURTHOUSE COMMONS
222 BOSLEY AVENUE
SUITE C-6
TOWSON, MD 21204
410-494-8931
FAX 410-494-9903

WILLIAM MONK, INC.

SITE PLANNING/DESIGN • ZONING • DEVELOPMENT SERVICES

68

TO:

ZADM

FROM:

Bill Monk

DATE:

8-8-96

RE:

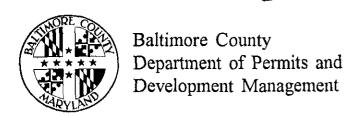
10706 Beaver Dam Road

Drop Off Application

There are no outstanding violation notices or tax liens on the property.

This plan has been reviewed by John Lewis at the time of filing.

CURSORUY



Development Processing County Office Building 111 West Chesapeake Avenue Towson, Maryland 21204

August 28, 1996

William Monk 222 Bosley Avenue, C-6 Towson, MD 21204 97-67-XA

RE: Drop-Off Petition Review (Item #68) 10706 Beaver Dam Road 8th Election District

Dear Mr. Monk:

At the request of the attorney/petitioner, the above referenced petition was accepted for filing without a final filing review by the staff. The plan was accepted with the understanding that all zoning issues/filing requirements would be addressed. A subsequent review by the staff has revealed unaddressed zoning issues and/or incomplete information. The following comments are advisory and do not necessarily identify all details and inherent technical zoning requirements necessary for a complete application. As with all petitions/plans filed in this office, it is the final responsibility of the petitioner to make a proper application, address any zoning conflicts and, if necessary, to file revised petition materials. All revisions (including those required by the hearing officer) must be accompanied by a check made out to Baltimore County, Maryland for the \$100.00 revision fee.

In what capacity is Steve Southern signing for Penn Advertising?

If you need further information or have any questions, please do not hesitate to contact me at 887-3391.

Very truly yours,

Joseph C. Merrey Planner I

Zoning Review

JCM:sci

Enclosure (receipt)

c: Zoning Commissioner Stanley Fine, Esquire





Baltimore County Department of Permits and Development Management

Development Processing County Office Building 111 West Chesapeake Avenue Towson, Maryland 21204

November 7, 1996

Stanley Fine, Esquire 20 S. Charles Street 10th Floor Baltimore, MD 21201

> Petition for Special RE: Exception and Variance SW/S Beaver Dam Rd., 385' SE of c/l Cockeysville Rd. (10706 Beaver Dam Road) 8th Election District 4th Councilmanic District Joshua F. Cockey ~ Legal Owner Penn Advertising/Steven

Southern - Contract Lessee

Case No. 97-67-XA

Dear Mr. Fine:

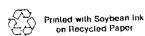
Please be advised that an appeal of the above-referenced case was filed in this office on November 1, 1996 by Michael J. Collins, Esquire All materials of Thomas & Libowitz, P.A. on behalf of Beaver Dam LLC. relative to the case have been forwarded to the Baltimore County Board of Appeals (Board).

If you have any questions concerning this matter, please do not hesitate to call 887-3180.

ARNOLD JABLON Director

AJ:rye

c: S. Stansbury Brady, Jr., Esquire People's Counsel



APPEAL

Petitions for Special Exception and Variance

Description of Property

Certificate of Posting

Certificate of Publication

Entry of Appearance of People's Counsel

Zoning Advisory Committee Comments

Petitioners' Exhibits:

1 - Seven Photographs

2 - One Photograph

3 - One Picture

4 - Two Photographs

5 - Two Photographs

6 - Two Photographs

7 - Zoning Map

8 - Photographic Map

9 - Plan to Accompany Special Exception and

Variance

10 - Two Photographs

11 - Two Photographs

12 - One Picture

Protestants' Exhibits:

1 - Resubdivision Plat

2 - Copy of Deed

3 - Letter from Ed Haile to Carl Richards, Jr.

dated May 10, 1996

4 - Letter from Judith Berger to Lawrence

Schmidt dated September 12, 1996

Three Miscellaneous Correspondences

Zoning Commissioner's Order dated October 2, 1996 (Granted in Part/Dismissed as Moot in Part)

Notice of Appeal received on November 1, 1996 from Michael J. Collins, Esquire of Thomas & Libowitz, P.A. on behalf of Beaver Dam LLC

C: Mr. Joshua Cockey, P.O. Box 123, Cockeysville, MD 21030 Mr. Steve Southern, General Manager, Penn Advertising, Inc., 3001 Remington Avenue, Baltimore, MD 21211 Michael J. Collins, Esquire, 100 Light Street, Suite 1100, Baltimore, MD 21202-1053 S. Stansbury Brady, Jr., Esquire, c/o The Ward Machinery Company, 10615 Beaver Dam Road, Cockeysville, MD 21030 Stanley Fine, Esquire, 20 S. Charles Street, 10th Floor, Baltimore, MD 21201 People's Counsel of Baltimore County, M.S. 2010

Request Notification: Lawrence Schmidt, Zoning Commissioner Arnold Jablon, Director of PDM

APPEAL

Petitions for Special Exception and Variance Description of Property Certificate of Posting Certificate of Publication Entry of Appearance of People's Counsel Zoning Advisory Committee Comments 1 - Seven Photographs Petitioners' Exhibits: 2 - One Photogra 3 - One Picture - One Photograph ✓ ~ Two Photographs 5 - Two Photographs 6 - Two Photographs 7 - Zoning Map 8 - Photographic Map Plan to Accompany Special Exception and Variance
10 - Two Photographs
11 - Two Photographs
12 - One Picture 1 - Resubdivision Plat Protestants' Exhibits: 2 - Copy of Deed —3 - Letter from Ed Haile to Carl Richards, Jr. dated May 10, 1996 √4 - Letter from Judith Berger to Lawrence Schmidt dated September 12, 1996 Three Miscellaneous Correspondences Zoning Commissioner's Order dated October 2, 1996 (Granted in Part/Dismissed as Moot in Part) Notice of Appeal received on November 1, 1996 from Michael J. Collins, Esquire of Thomas & Libowitz, P.A. on behalf of Beaver Dam LLC - Honce of Appeal (wo Fee) Fee and TO ZC by P.J. KRUSC, HARVAGE SUITE HOTELS c: Mr. Joshua Cockey, P.O. Box 123, Cockeysville, MD 21030 Mr. Steve Southern, General Manager, Penn Advertising, Inc., 3001 Remington Avenue, Baltimore, MD 21211 Michael J. Collins, Esquire, 100 Light Street, Suite 1100, Baltimore, MD 21202-1053 S. Stansbury Brady, Jr., Esquire, c/o The Ward Machinery Company, 10615 Beaver Dam Road, Cockeysville, MD 21030 Stanley Fine, Esquire, 20 S. Charles Street, 10th Floor, Baltimore, MD 21201 People's Counsel of Baltimore County, M.S. 2010 Lawrence Schmidt, Zoning Commissioner Request Notification: Arnold Jablon, Director of PDM

Case No. 97-67-XA

SE -to permit two, side by side, single-faced outdoor advertising signs pursuant to 413.3 of BCZR; VAR -side yard setbacks

10/02/96 -Zoning Commissioner's Order in which Petition for Special Exception was GRANTED with restrictions; Petition for Variance dismissed as moot (does not require such relief).

11/07/96 -T/C and follow-up memo from L. Schmidt regarding a letter from Peter J. Kruse regarding this decision and indicating his filing of appeal. Mr. Schmidt indicated that he has telephoned Mr. Kruse to indicate to him that the appeal should have gone through PDM, and also that the required appeal fee was not included with his letter, and further that the appeal may not be accepted due to not being filed in a timely fashion (Zoning Commissioner's Order dated 10/02/96; copy of Mr. Kruse's letter received by Zoning Commissioner's office 11/07/96 without required fee; FED-EX ship date showing as 11/05/96; correspondence dated 10/31/96; original letter, still without appeal fee, received by ZC 11/14/96).

2/05/97 -Review of cases for scheduling indicates that no fee was ever filed in this regard; no further response from Mr. Kruse as of this date.

3/18/97 -Notice of Assignment sent to following for hearing scheduled for Thursday, May 22, 1997 at 10:00 a.m.:

Michael J. Collins, Esquire Beaver Dam, LLC Peter J. Kruse /Hardage Suite Hotels The Ward Machinery Company /S. Stansbury Brady, Jr., Esquire Stanley Fine, Esquire Joshua Cockey -Legal Owner Steve Southern /Penn Advertising William Monk /Land Use Consultant People's Counsel for Baltimore County Pat Keller Lawrence E. Schmidt

Arnold Jablon, Director /PDM Virginia W. Barnhart, Co Atty

4/01/97 -Request for postponement filed by Michael J. Collins, Esquire, counsel for Appellants /Protestants; conflict with previously scheduled Charles County Circuit Court case; to be granted.

4/03/97 -T/C to Stanley Fine, Esq. regarding above request; advised of available date on Board's docket; okay with him, his client and expert, in afternoon only. T/C to M. Collins; date also clear on his calendar; matter to be postponed and reassigned; Notice of PP and Reassignment sent to parties; matter rescheduled to Thursday, June 19, 1997 at 1 p.m.

6/19/97 -Hearing concluded before Board (L.M.B.); memos due from parties Tuesday, 7/15/97; to be deliberated Tuesday, 7/29/97; notice to be sent.

6/20/97 -Notice of Deliberation sent to parties; deliberation scheduled for Tuesday, July 29, 1997 at 10:00 a.m.

Page 2

Case No. 97-67-XA

Joshua F. Cockey -Legal Owner Penn Advertising /Steven Southern -Contract Lessee

- 7/15/97 -Closing Memorandum filed by Stanley S. Fine, Esquire on behalf of Appellant, Universal Outdoor, Inc. (Penn Adv)
- 7/17/97 -Closing Memorandum filed by Michael J. Collins, Esquire by letter dated 7/16/97 on behalf of Beaver Dam LLC /Protestant. (Note: Memos due 7/15/97) Copies of Memos and individual notes sent to M and B; copies to L in office this date.
 - T/C from S. Fine; will be sending letter to CBA regarding late filing of Mr. Collins' Memorandum. To be sent by FAX 7/18/97.
- 7/18/97 -Letter by FAX from S. Fine regarding late filing of Memo by M. Collins.
- 7/28/97 -Public deliberation by Board; G -SE; Variance request moot; declined jurisdiction of easement issue. Written Opinion /Order to be issued; appellate period to run from date of written Order. (LBM)



County Board of Appeals of Baltimore County

OLD COURTHOUSE, ROOM 49 400 WASHINGTON AVENUE TOWSON, MARYLAND 21204 (410) 887-3180

June 20, 1997

NOTICE OF DELIBERATION

Having concluded this matter on June 19, 1997, deliberation has been scheduled by the Board as follows:

CLOSING MEMOS ARE DUE FROM COUNSEL ON TUESDAY, JULY 15, 1997; please submit Original and three (3) copies.)

JOSHUA F. COCKEY -Legal Owner; PENN ADVERTISING -Contract Lessee CASE NO. 97-67-XA

DATE AND TIME

Tuesday, July 29, 1997 at 10:00 a.m.

LOCATION

Room 48, Basement, Old Courthouse

Kathleen C. Bianco Legal Administrator

Counsel for Appellant /Protestant : Michael J. Collins, Esquire CC:

Appellant /Protestant

Beaver Dam, LLC :

Hardage Suite Hotels /Peter J. Kruse, Vice President

The Ward Machinery Company /S. Stansbury Brady, Jr., Esquire

Counsel for Petitioners

Stanley Fine, Esquire

Petitioners

Joshua Cockey -Legal Owner

Steve Southern / Penn Advertising

William Monk /Land Use Consultant

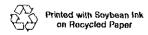
People's Counsel for Baltimore County

Pat Keller

Lawrence E. Schmidt

Arnold Jablon, Director /PDM Virginia W. Barnhart, Co Atty

Copied: L.M.B.



COUNTY BOARD OF APPEALS OF BALTIMORE COUNTY

MINUTES OF DELIBERATION

IN THE MATTER OF: Joshua F. Cockey -L.O.; Penn Advertising, C.L.

Petitioners

Case No. 97-67-XA

DATE : July 28, 1997

BOARD / PANEL : Lawrence M. Stahl (LMS)

Harry E. Buchheister, Jr. (HEB) Thomas P. Melvin (TPM)

SECRETARY : Charlotte E. Radcliffe

Legal Secretary

Those present at this deliberation included Stanley Fine, Esquire, on behalf of Petitioners. Counsel for Protestants did not appear. The Office of People's Counsel did not participate in these proceedings.

LMS: We are now in the deliberation stage of this case, and as is my normal practice as both the chairman of this particular Board and as an attorney, I always wish the record to reflect that in my feeling the open deliberation aspect of the law is one that I have never fully ascribed to. It's a creature of statute; a rule of the Circuit Court. I have made no secret of the fact that I think that in most cases it works to the detriment of the good; the carrying out of our duties, and that if our brethren and sisters in the Circuit Court, the Court of Special Appeals and the Court of Appeals had to labor under the same conditions, they might have more than a little difficulty with it. Having made those comments, and the law and case law requires that we do so, I will then continue.

This panel will have a discussion now; there are no comments, no questions, and no involvement from those who are in the hearing room.

HEB: Thank you for those comments Chairman Stahl. We have not discussed this case previously; I, therefore, begin with my understanding from the testimony and memorandums that were First, a brief review of the particulars. submitted. Universal Outdoor, Inc. petitioned for a Special Exception to permit two side by side advertising signs within a 25' wide easement, originally obtained by Beaver Dam, LLC for the stated purpose of ingress and egress at the time of the conveyance of land to Protestants. Protestants argue that the width of proposed signs will require 4 to 5' of the 25' wide easement, which is 55' in length. Counsel for Protestant asserts that sign is not incident to reasonable use of the easement for its express purpose of ingress and egress. Also sign extends into the plans 25' R/W by Protestant will interfere with trucks and vehicles entering and exiting their property; that Universal has no legal right to request approval of sign because it lacks Beaver Dams permission to use the easement for purposes other than ingress and egress, as specified in their Deed of Easement. Appellant questioned the Boards jurisdiction under the Express Powers Act to decide an issue which involves the determination of the "extent and nature of an easement." Appellant, Universal, remarked in Memorandum to the Board that "such issues must be properly brought in a court of competent jurisdiction since they involve analysis of deed construction and substantive law outside the realm of zoning matters. Assuming initially that Board has authority, the issue arises on the use by Universal if the 4'-4" width of the 25' wide easement are for purposes of erecting billboards". Is it an allowable use for the servient estate when the Deed of Easement specifically allows owner of the dominant estate (Beaver Dam) to use his easement area for ingress and egress only. Appellant asserts in referencing several legal cases; proposed use of the easement is an allowable use and that 1) an easement is not a normal incident of a possessory land interest; as a non-possessory interest, the owner of an easement is not entitled to the same protection to those having possessory interests referencing Section 450.b. 2) A person who has such control of the land as is necessary to enable him to use his way, and has no such control as to enable him to exclude others from making use of land when that use does not interfere with his use. In this matter Protestant asserts that the reduced width of the easement will interfere with vehicles's ingress and egress over a 25' wide strip of land to be used in common with others as indicated in their Deed of Easement. Appellant cites numerous cases where allowable uses are recognized in Millson y. Laughlin; Everdell v. Carroll; Drolsum v. Luzuriaga, and Sheehan and in Restatement Tanaka οf Property. Understanding and application of these court decisions to the issues of the hearing are numerous and rather confounding to "The scope and extent of the easement depend on the language of the Deed conveying it; there is nothing in an easement, apart from the express prohibition, which prevents all change during the course of its enjoyment." The common application appears to me is the potential approval of a servient estate owner to make use of an area of easement provided his purpose does not interfere with the terms and conditions of the easement grant. Mr. Monk's plan for the utilization of the easement area by Universal appears to take into consideration the mutual interests of both parties and seems to conform with Baltimore County regulations and case law. The question, will the Billboard placement interfere and impede movement of traffic to the Beaver Dam operations? Counsel for protestants predicts that it will. The billboard is not incident to the reasonable use of the easement as Mr. Collins asserts that Appellant has no legal granted. right to request Board of Appeals approval because the proposed sign lacks Beaver Dam's permission to use the easement for purposes other than ingress and egress. Counsel

Deliberation / Joshua F. Cockey, LO; Penn Advertising, CL /97-67-XA

for the Appellant uses case law that a person who has an easement has no such control as to enable him to exclude others from making any use of the land which does not interfere with him. It is my present opinion that this case has legal ramifications that are beyond my understanding of the issues and should be brought to a court of competent jurisdiction.

LMS: ...a question -- you are talking only about the easement -- how do you feel about the Special Exception?

HEB: I feel the Special Exception should be granted.

I see this as complicated; a question if this case is for LMS: someone else; thank you, Harry, for your labor and explanation of easement law. We have two absolute overlaying issues: is the Special Exception; we will deal with that; and Item (2) comport with any of requirements of law that would bear if you can put sign up; number of real property things; easement -may be a zoning issue separate from other issues as in Hayfields; even if we approved something... so I look at enabling act. It is my opinion that we are an administrative court and not in the strict sense trying to enlarge our power as other courts are doing by changing the law. We cannot change law. We carry out specifics which were arising from the Zoning Commissioner and to do that by applying relevant case law. This will be an interesting easement case, but it is not a Board of Appeals case; we do not have jurisdiction or expertise and that is why the board, is made up of lawyers and sometimes not lawyers. Specific issues laid out in statutes and law; sometimes asked to have people testify and decide who we believe and who we don't. We don't have jurisdiction; we do not get into these legal issues. So I am going to say that, with all do respect to counsel, I don't see that as a jurisdictional nut that we are going to crack. We have a Special Exception case and a Variance rendered Moot. The Special Exception, as in Mossburg, BCZR Section 502.1 is a "laundry list" to deal with; testimony dealt with each issue. Traffic issue; even if someone has been using property, each party has interest in being able to go and come into that space. Hazards - congestion in roads, streets, and alleys; concerned could trucks and vehicles get in and out; we had photos showing what the street was like from both directions; convinced no problem from pictures; no testimony contradicting that. Having said that, I believe that they will get Special Exception; other issues that have to be dealt with before Bottom line, Special Exception should be project can go ahead. granted, Variance is Moot, and we have no jurisdiction in the easement issue. Zoning Commissioner got into conditions for project and also testimony how it will look and how it will impact. Zoning Commissioner granted Special Exception and went into long discussion about how outdoor advertising is OK but cannot be an eyesore. Granted Special Exception, but would be better to install landscaping; he cannot require that owner accepts landscaping however, plan should be submitted. That is very appropriate; keep

Deliberation / Joshua F. Cockey, LO; Penn Advertising, CL /97-67-XA

in mind this is a relatively small project. I will assume both sides will live with this. I would take 2nd paragraph which is "2) If permitted by the adjoining property owner, the Petitioner shall install additional landscaping to buffer the back of the signs from the Residence Inn property next door. If that owner does agree to such landscaping, the Petitioner shall submit a landscape plan to the County's Landscape Architect for review and approval. That plan shall provide for the buffering of the rear of the signs from the Residence Inn and other properties to the north of the site as well as southbound traffic on Beaver Dam Road." and "3) When applying for any permits, the site plan and landscaping plan filed must reference this case and set forth and address the restrictions of this Order." I would like to see that included.

TPM: I agree with Mr. Stahl. I don't believe the Board should deal with the easement issue; to grant Special Exception all requirements of Sections 413.1 and 413.3 of BCZR have been met and also met in Section 502.1. After hearing comments, I agree we should grant the Special Exception with conditions.

LMS: We are unanimous; decline jurisdiction of easement issue; grant the Special Exception as requested; I don't know if we have to decide on Variance - the variance is moot, we will only mention that in the opinion.

We will issue a written Opinion. Written appeal will be from that written Order to the Circuit Court. This deliberation is adjourned.

* * * * * * *

Respectfully submitted,

Charlotte E. Radcliffe Legal Secretary CHARLES & HEYMAN

MANNES F CHEZNBERG

WILLIAM H. ENGELMAN

HERBERY J BELCHAD ABRAHAM L. ADLER

MARK D. DOPKIN

STANLEY & FINE

SEARLE E. MITHICK

LOWELL G. HERMAN DANIEL S. BATE MICHAEL & SERMAN BARRY WEISKORF

LAW OFFICES

KAPIAN, HEYMAN, GREENBERG, ENGELMAN & BELGRAD, P.A.

TENTH FLOOR-SUN LIFE BUILDING

20 SOUTH CHARLES STREET

BALTIMORE, MARYLAND \$1201-3220

1410) 539-5957

FACSIMILE

14(0) 752-0685

July 18, 1997

SOLOMON KAPLAN

BB-1966

MICHAEL L. FOREMAN RICHARD O ROSENTHAL OF COUNSEL

LISA L. JAGLONOVER LEE B. RAUCH MARYANN S. COHEA HILARY M JONES

ALSO MEMBER OF PERMANDULANIA SAR

By Facsimile 410-887-3182

County Board of Appeals of Baltimore County Old Courthouse, Room 49 400 Washington Avenue Towson, Maryland 21204

Re:

Case No. 97-67-XA

Joshua F. Cockey -- Legal Owner; Penn Advertising -- Contract Lessee

(10706 Beaver Dam Road)

Dear Honorable Board:

On July 15, 1997, I had hand delivered to your offices an original and three copies of a Closing Memorandum in the above matter. I understand that your office in fact received this document on July 15, 1997.

On July 17, 1997, I received by first class mail a copy of the Closing Memorandum of the Protestant, Beaver Dam LLC, in this matter. I understand that your office also received the Protestant's Closing Memorandum on July 17, 1997.

As agreed to by the parties with the Board at the hearing on June 19, 1997, and confirmed in writing by the Board on June 20, 1997, closing memoranda were due from counsel on Tuesday, July 15, 1997. Protestant's memorandum was received on July 17, 1997 (two days after July 15, 1997, the due date). Under normal circumstances, I would have no objection to a late filing of one to two days. However, it appears that there are striking similarities between the Protestant's cover letter and Closing Memorandum to the form and substance of the letter and Closing Memorandum that I submitted on a tunely basis. These striking similarities lead me to believe that the Protestant received my Closing Memorandum by first class mail on July 16, 1997 and had the benefit of reviewing my Closing Memorandum when preparing Protestant's Closing Memorandum. As a matter of fairness, by having memoranda submitted on the same date, neither party would have the benefit of knowing the other's work product. This does not appear to be the case here. Consequently, I request that the Board take the following action in



LAW OFFICES

Kaplan, Heyman, Greenberg, Engelman & Belgrad, P.A.

July 18, 1997 Page 2

light of this information:

- 1. Either not consider the Closing Memorandum of the Protestant because of its late submission and the obvious availability of my Closing Memorandum in preparing Protestant's Closing Memorandum; or
- 2. Permit Universal Outdoor, Inc., my client, to submit a rebuttal to Protestant's Closing Memorandum.

The submission of memoranda by parties on the same date was based on fairness to both parties, so that neither party would have the benefit of knowing what the other party was going to submit. This does not appear to be the case in this matter.

Thank you for your consideration.

Sincerely,

Stanley S. Fine

SSF:glc

Enclosure

cc: Ms. Kathleen Bianco, Legal Administrator (by facsimile)
Michael J. Collins, Esquire (by facsimile)
Mr. Steven M. Southern (by facsimile)

LAW OFFICES

KAPLAN, HEYMAN, GREENBERG, ENGELMAN & BELGRAD, P.A. TENTH FLOOR - SUN LIFE BUILDING 20 SOUTH CHARLES STREET

BALTIMORE, MD 21201

(410) 539-6967

TELECOPIER (410) 752-0685

TELECOPIER TRANSMITTAL SHEET

| DATE: | 7/18/97 | TIME: | <u> </u> | FAX NO. 41 | 0-687-3182 | |
|------------|--------------------------------------|--------------|--------------|------------|------------------------------|----|
| TO: | County Board and Kathleen Bian | | | e County | | |
| FROM: | Stanley S. Fi | ne, Esquire | | | | |
| NAME OF DO | COMENT: Cor | respondence | dated July 1 | 18, 1997 | | |
| NOTES: | | | | | | |
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W W NOTICE OF CONFIDENTIALITY W W W

The document in this facsimile transmission is ATTORNEY PRIVILEGED AND CONFIDENTIAL and intended for the use of the individual or entity named above. If you have received this communication in error, or are not sure whether it is privileged, please immediately notify us by telephone, at (410) 539-6967, and return the original document in its entirety to us at the above address via the U.S. Postal Service. Any dissemination, distribution, copying, or TAKING OF ANY ACTION IN RELIANCE ON THE CONTENTS OF THIS DOCUMENT BY ANYONE OTHER THAN THE INTENDED RECIPIENT IS STRICTLY PROBLETTED.

BALTIMORE COUNTY, MARYLAND

Inter-office Correspondence

TO:

Kathy Bianco

Board of Appeals

FROM:

Lawrence E. Schmidt

Zoning Commissioner

SUBJECT: Case No. 97-67-XA

Kathy, we spoke today regarding the above captioned case and after our conversation, I called the man who wrote the attached letter to me, Peter J. Kruse, and advised him that he sent in the request for an appeal to the wrong office. Also, a fee needs to be paid and that, perhaps, this may not be accepted because of not filing in a timely fashion.

Attached is the letter along with the Federal Express envelope.

I'll leave it up to your office for further handling.

LES:mmn attachment

Mork where contact

No further contact

No fur

DATE: November 7, 1996

BALTIMORE COUNTY, MARYLAND

Inter-Office Correspondence

TO: L. Stahl **DATE:** July 17, 1997

T. Melvin

H. Buchheister

FROM: Kathi

SUBJECT: Case No. 97-67-XA /Joshua F. Cockey- Legal Owner; Penn

Advertising -Contract Lessee

The subject matter is scheduled for public deliberation on Tuesday, July 29, 1997 at 10:00 a.m. Enclosed are the following documents filed by Counsel, as requested:

Closing Memorandum filed by Stanley S. Fine, Esquire on behalf of Universal Outdoor, Inc., successor to Penn Advertising of Baltimore, Inc.

2. Closing Memorandum filed by Michael J. Collins, Esquire, on behalf of Beaver Dam L.L.C., Protestant.

Please let me know if you have any questions.

kathi

Attachments

Note: Copy given to L. Stahl 7/17/97.

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October 31, 1996

Baltimore County Zoning Commissioner Office of Planning and Zoning Suite 112, Courthouse 400 Washington Avenue Towson, Maryland 21204 Att: Lawrence E. Schmidt

Ref: Petitions for Special Exception * Before the and Variance -SW/S Beaver Dam Road, 385' SE of C/1 Cockeysville Road Case No. 97-67-XA

Dear Lawrence,

I am writing to you on behalf of Hardage Suite Hotels, Inc. (HSH) to appeal the decision of the Zoning Commissioner granting the Petition for Special Exception to permit the outdoor advertising signs and the Petition for Variance seeking relief from the required sideyard setbacks to be located on the property known as 10706 Beaver Dam Road.

We are appealing the Zoning Commissioners decision for a number of reasons:

- The petition indicated the site was mainly commercial/industrial users and although the hotel may be defined as commercial use, it is the home of many weekly and monthly extended stay guests trying to escape the business surroundings for a home away from home experience. The mere sight of a 37 foot billboard towering over the hotel is not a warm and fuzzy feeling.
- The petition suggests there would be no adverse impacts on the area by allowing the signage. The property adjacent to the hotel is currently ill maintained and the addition of the signage now will only add to the existing eyesore. The height and the illumination of the sign at night will serve to be a constant negative impact on potential hotel guests and will be a constant source of complaints by hotel guests eventually increasing the likelihood for them to stay at other hotels. The reality is, this signage will significantly impact the property value and financial performance of the hotel.
- The petition has granted relief from the sideyard setbacks due to the suggestion the sign is not a building and therefore cannot be addressed under the zoning building restrictions. The zoning code is written to consider a variety of concerns including, life safety, fire, building FAR and height which all consider how the impact of new buildings or structural elements on a site effect the visual corridors within the area. Certainly the proposed sign significantly degrades the visual view corridors of the conforming Marriott Residence Inn Hotel. Obviously the petition recognizes some impact, due to the insertion of additional language regarding the requirement of the Petitioner to install additional landscaping.





However, the petition does not indicate what this plant material or planting plan is, the time period for installation, etc., only that it would be in our best interest to accept it whatever it may be.

Upon review of these considerations and the opportunity to review the signage with the Petitioner this letter shall serve as written appeal to the Zoning Special Exception for the outdoor signs and the Variance for sideyard setback.

Please forward all related written correspondence to the address on our letterhead, but please do not hesitate to call.

Sincerely,

Peter J. Kruse Vice President

Architecture, Construction & Purchasing

cc: Linda Baumann, HSH
Tana Farrell, HSH

Gary Stougaard, HSH Sam Hardage, HSH



Hardage Suite Hotels

9255 Towne Centre Drive, Suite 900 San Diego, California 92121

NICKOFILMED

Baltimore County Zoning Commissioner Office of Planning & Zoning Suite 112, Courthouse 400 Washington Ave.
Towson, Maryland 21204

Attn: Lawrence E. Schmidt

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PETE KRUSE
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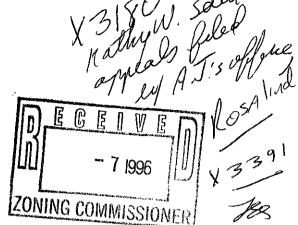
BAI

21204-MD-US





HARDAGE SUITE HOTELS





October 31, 1996

Baltimore County Zoning Commissioner Office of Planning and Zoning Suite 112, Courthouse 400 Washington Avenue Towson, Maryland 21204 Att: Lawrence E. Schmidt

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Please forward all related written correspondence to the address on our letterhead, but please do not hesitate to call.

Sincerely,

Peter J. Kruse

Vice President

Architecture, Construction & Purchasing

cc:

Linda Baumann, HSH Tana Farrell, HSH Gary Stougaard, HSH Sam Hardage, HSH

BALTIMORE COUNTY, MARYLAND

INTER-OFFICE CORRESPONDENCE

TO: Arnold Jablon, Director **DATE:** May 20, 1998

Permits & Development Management

FROM:

Charlotte E. Radcliffe

County Board of Appeals

SUBJECT: Closed File: Case No. 97-67-XA

Joshua F. Cockey, L.O.;

Penn Advertising, Inc., C.L.

As no further appeals have been taken in the above captioned case, we are hereby closing the file and returning same to you herewith.

Attachment (Case File No. 97-67-XA)

| MICHA | PEL J. COLLANS | BOTACENT LOT 1A |
|------------------------|---|---|
| BEMEL | PAMILE | BEAR DAM FD. |
| STAN | BNADY | 10615 Bearen Dan 16 |
| | JAND ROMRY Co. | Cockersuice MA 2130 |
| Resi | DENCE LINN | COCKEYSUR MD 21030 |
| Beaver | Pont Ad | |
| Office (410) 752-2468 | | |
| | . J. COLLINS | S STANSBURY BRADY, JR GENERAL COUNSEL |
| Thomas & Libowitz, P.A | The USF&G Tower 100 Light Street Suite 1100 Baltimore, Maryland 21202-1053 | THE WARD MACHINERY COMPANY 10615 BEAVER DAM ROAD - COCKEYSVILLE - MARYLAND 21UJC - EF (TEL (410) 584-2700 - FAX (410) 771-0015 (DIRECT DIAL (410) 584-0544 |
| | | |
| | | |



Baltimore County Department of Permits and Development Management

Development Processing County Office Building 111 West Chesapeake Avenue Towson, Maryland 21204

November 7, 1996

Stanley Fine, Esquire 20 S. Charles Street 10th Floor Baltimore, MD 21201

> Petition for Special RE: Exception and Variance SW/S Beaver Dam Rd., 385' SE of c/l Cockeysville Rd. (10706 Beaver Dam Road) 8th Election District 4th Councilmanic District Joshua F. Cockey - Legal Owner Penn Advertising/Steven Southern - Contract Lessee Case No. 97-67-XA

Dear Mr. Fine:

Please be advised that an appeal of the above-referenced case was filed in this office on November 1, 1996 by Michael J. Collins, Esquire of Thomas & Libowitz, P.A. on behalf of Beaver Dam LLC. All materials relative to the case have been forwarded to the Baltimore County Board of Appeals (Board).

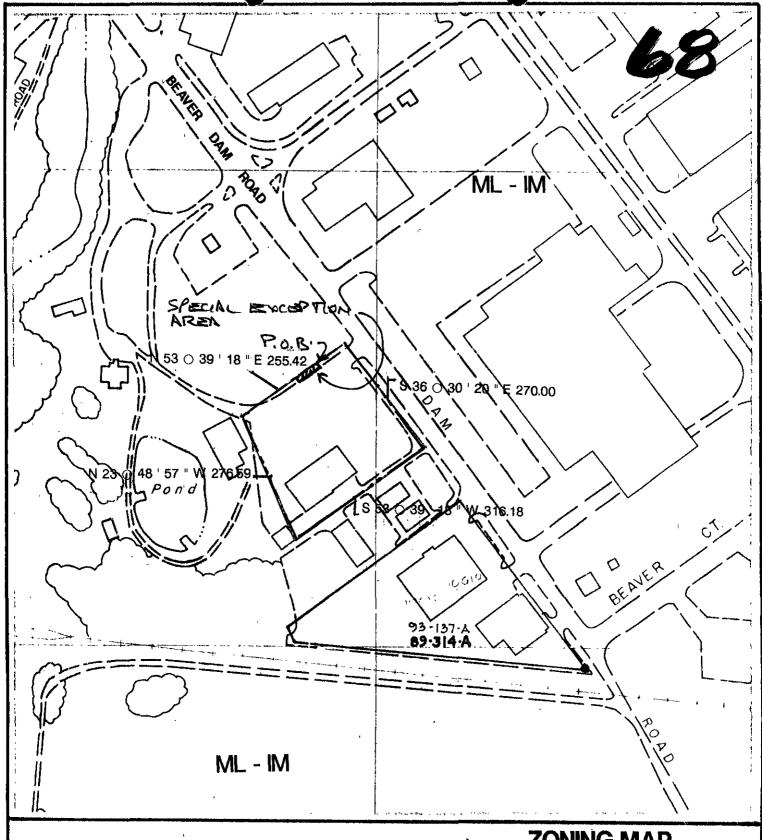
If you have any questions concerning this matter, please do not hesitate to call 887-3180.

Sincerely.

ARNOLD JABLON Director

AJ:rye

S. Stansbury Brady, Jr., Esquire Charles 19 458 65 People's Counsel



WILLIAM MONK, INC.

PLANNING / SITE DESIGN , ZONING , DEVELOPMENT SERVICES

COURTHOUSE COMMONS SUITE C-6 222 BOSLEY AVENUE TOWSON, MARYLAND 21204

MICROFILMED

ZONING MAP

TO ACCOMPANY SPECIAL EXCEPTION AND: **VARIANCE APPLICATION**

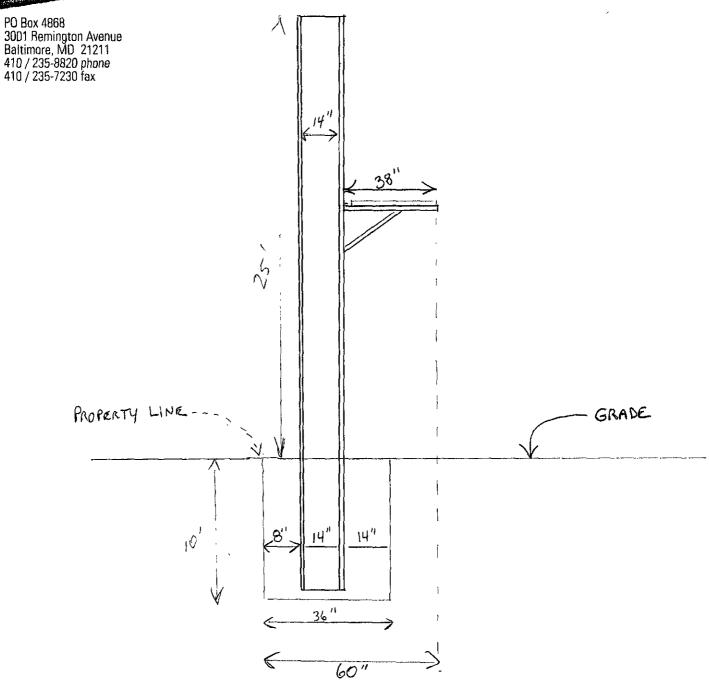
10706 BEAVER DAM ROAD BALTIMORE COUNTY, MARYLAND

> NW 17-B 1" = 200

LETTEM OF TRANSMITTAL PLANNING . LANDSCAPE DESIGN ENVIRONMENTAL RESOURCE MANAGEMENT OUR JOB NO. COURTHOUSE COMMONS, SUITE B-7 222 BOSLEY AVENUE, TOWSON, MD 21204 YOUR JOB NO ATTENTION TO 10706 BEAVERDAM ROAD **GENTLEMEN:** WE ARE SENDING YOU X Attached Under separate cover via the following items: ☐ Shop drawings ☐ Prints ☐ Plans ☐ Samples ☐ Specifications ☐ Copy of letter ☐ Change order DRAWING NO. FILE NO. DESCRIPTION ACTION PLAT TO ACCOMPANY SPECIAL EXCEPTION - VARIANCE APPLICATION APPLICATION ZONING DESCRIPTION 200' ZONING MAP APPLICATION FEE FOR ZND SIGN VERIFICATION LETTER MARY BUILTISING PULLIANS PORM THESE ARE TRANSMITTED as checked below: ☐ For approval ☐ As requested ☐ Submit ____ copies for distribution ☐ Resubmit____copies for approval ☐ Return ____ corrected prints ☐ For your use □ For review and comment ★ DROP OFF APPLICATION ☐ PRINTS RE REMARKS: **MICROFILMED** COPY TO: If enclosures are not as noted, kindly notify us at onc

WILLIAM MOLY, INC.

UNIVERSAL Outdoor, Inc. At xt3



MICROFILMED

1011.

115-40345 RETURN TO: Chicago Title Trisurance Co. 19 E. Fayette St., Suite 300 Battimore, MD 21202

DRED

THIS DEED is made this 🚁 day of May, 1996, from Beaver Springs Limited Partnership, a Maryland limited partnership, Grantor, to Beaver Dam Limited Liability Company, a Maryland limited liability company, Grantee.

The Grantor, for a consideration of Seven Hundred Ninety Five Thousand Dollars and No Cents (\$795,000.00), grants, conveys, and assigns to the Grantee, its successors and assigns, in fee simple, the real property located in Baltimore County, Maryland, and described on the attached Exhibit A.

TOGETHER WITH all improvements thereupon, and the rights, alleys, ways, waters, easements, privileges, appurtenances, and advantages belonging or appertaining thereto.

TO HAVE AND TO HOLD the property hereby conveyed unto the Grantee, its successors and assigns, in fee simple, forever.

The Grantor covenants to warrant specially the property, and to execute such further assurances of the property as may be requisite.

WITNESS the hand and seal of the Grantor.

WITNESS:

Boaver Springs Limited Partnership

Poffel & Walker, Inc., Managing General Partner

STATE OFMALL, CITY/COUNTY OF ALLE , to wit:

I HEREBY CERTIFY that on this ** day of ** 1996, before me, a Notary Public of the State aforesaid, personally appeared Andrew J. Poffel, who acknowledged himself to be the President of Poffel & Walker, Inc. (the "Corporation"), and that he, as such officer, being authorized so to do, executed the foregoing instrument on behalf of the Corporation acting in its capacity as Managing General Partner of Beaver Springs Limited Partnership for the purposes therein contained by signing the name of the Corporation by himself as such officer.

WITNESS my hand and Notarial Seal.

NOTARY/PUBLIC

My Commission Expires: 1-1469

HK DATE 6/3/96

S & Taynion for Baltimore County

BUITE 1100 IOO LIGHT BTREET LTHIORE MARYLAND

LAW OFFICEB

URFAG TOWER

AAS & LIBOWITZ PA

ATTORNEY'S CERTIFICATION

THIS IS TO CERTIFY that the foregoing instrument has been prepared by the undersigned, an attorney admitted to practice before the Court of Appeals of Maryland.

H::Grealest/WP51/Clienteud-Smith/Beaverda RD/AGRMTS/IHED May 31, 1996

LAW OFFICES USFAS TOWER BUSTE HOG IOO LIGHT STHEET ALTIMORE MARYLAND

EXHIBIT A

ALL THAT CERTAIN PROPERTY situated in Baltimore County, Maryland, being known and designated as Lot 1 as laid out and shown on a Plat entitled "Resubdivision Plat of Lot 1 Limestone Business Center" which Plat is recorded among the Plat Records of Baltimore County in Plat Book S.M. No. 56, folio 11, containing 4.95 acres;

TOGETHER WITH the benefits and subject to the burdens of an easement in common with others entitled thereto over a triangular strip of land extending from Lot 1 over and upon Lot 1A to its junction with the S 19° 25' 10" E 46.50' line as shown on the aforesaid plat of Limestone Business Center identified thereon as "Private Easement for Ingress, Egress, Regress and Private Utilities":

TOGETHER WITH the benefits and subject to the burdens (including the burdens described in the agreement recorded in Liber E.H.K., Jr., No. 5587 folio 61) of an easement in common with others entitled thereto, as recorded at E.H.K., Jr., No. 7120 folio 386 of the aforesaid land records, over a 25 foot wide strip of land extending from Lot I to Beaver Dam Road over and upon Parcel "A" and Lot 3 on the plat of Limestone Business Center recorded in E.H.K., Jr., No. 54, folio 49 and identified on the Plat entitled "Resubdivision of Lot 1 Limestone Business Center" recorded in Plat Book S.M. No. 56, folio 11, as 25' use in common easement for ingress and egress;

TOGETHER WITH the benefits and subject to the burdens (including the burdens described in the agreement recorded in Liber E.H.K., Jr., No. 5587, follo 61) of a 40 foot right-of-way easement as recorded in Liber 7120, Page 384 among the aforesaid land records;

TOGETHER WITH the benefits and subject to the burdens of a Reciprocal Storm Water Easement Agreement recorded in Liber S.M. No. 7609, folio 531 among the aforesaid land records; and

TOGETHER WITH the benefits and subject to the burdens of an Access Road Agreement recorded in Liber 7609, folio 542 of the aforesaid land records.

Being the same lot of ground described in Deed of Confirmation dated August 1, 1988, and recorded among the Land Records of Baltimore County in Liber 7931, folio 594, which was granted and conveyed by Beaver Springs Joint Venture to Beaver Springs Limited Partnership.

LAW OFFICES
THOMAS & LIBOWITZ PA
A PROFESSIONAL ASSOCIATION
USEFAG TOWER
SUITE HOO
HOO LIGHT STREET
SALTIMORE MARYLAND

41808-1053

H://G/REALEST/WPS1/CLIENTS/JD-SMITH/BEAVERDA.RD/AGRMTS/DEED

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May 10, 1996

Mr. W. Carl Richards, Jr. Supervisor Department of Permits and Development Management County Office Building 111 W. Chesapeake Avenue Towson, Maryland 21204

Dear Carl:

05/10/1996 14:34

This project went through the CRG process and a plat was recorded showing the entire property. Subsequent to that, building permits were issued for one of the recorded lots on which the Residence Inn is now constructed.

There have been subsequent amendments to the CRG plan and plat. In addition, a waiver of CRG to permit a 90,000 square foot building on the vacant lot was approved by the DRC.

In accordance with Arnold Jablon's policy, the CRG is vested. Please confirm this.

BASED ON THE PROVIDED EXHIBIT ACCOMPANY ING THIS LETTER CONCERNING THE LIMESTONE BUSINESS CENTER AND A SUBSEQUENT DISCUSSION WITH MR. ED HAILE AND MR DON RASCOR OF P.D.M., THIS LOT # 1 OF LIMESTOWN BUSINESS CENTER IS VESTED FOR CRO-APPROVAL.

PROTESTANTS
PROMESTANTS EXHIBIT NO.3

MICROFILMED

Judith Berg 3801 Lochearn Drive Baltimore, MD 21207-6363 September 12, 1996

Hon. Lawrence E. Schmidt Baltimore County Zoning Commissioner Old Courthouse. Ste 112 400 Washington Avenue Towson, MD 21204

PROTANTS exhibit No. 4

RE: Case 97-65XA (Item 54) Case 97-66XA (Item 64) Case 97-67XA (Item 68)

Dear Mr Schmidt,

I am in opposition to granting Special exceptions and Variances in the above referenced cases. The first two cases are too close to the public right of way, and residential zones. The third case location will further degrade a rural location, and is proposed location is too close to the property line.

I have personally inspected the Windsor Mill and Pine Avenue location today, September 12, 1996. The area is still largely residential, indeed, a whole row of homes faces the proposed location. Windsor Mill road is narrow, carries heavy vehicular traffic, which would provide a distraction, adversely, to drivers, and, obviously, is too near to the roadway. Please deny this request.

Case 97-66XA is located at a gateway to the Patapsco State Park, be too close to the right of way, and provide an eyesore close to residences. Please deny this request.

I also oppose the final case 97-67XA. Although I haven't been past this location, I have friends who reside, not too far away. on Dark Hollow Road. This area, the last of the truly lovely rural residentialhorse farm areas, would be despoiled if a billboard would be allowed. It would definately be too close to the road, distracting, and be deleterious to the health and welfare of the nearby residents, who value natural beauty, above all. Elease deny this request.

The requests for variances and Special Exceptions prove that these locations are deemed unsuitable by the laws of Baltimore County. these requests are granted they will further make a mockery of those laws.

Please keep Baltimore County and America beautiful!!!

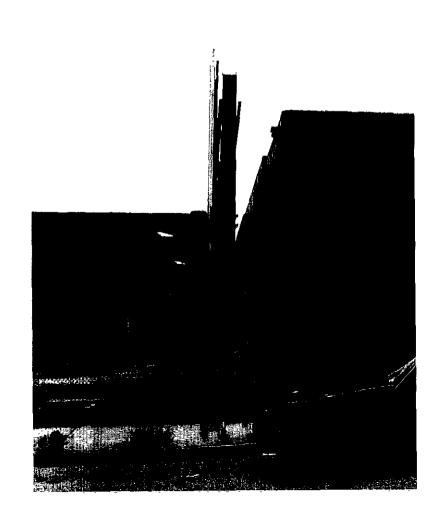
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Pet Ex #2A

Pet. Ex. #2B

MICROFILMED



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HdS-#91

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HdSX 891-18 /

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VICINITY MAP

APPLICANT:

REVISIONS:

3001 REMINGTON AVENUE

BALTIMORE, MD 21211

(410) 235-8820

PENN ADVERTISING

8 / 5 / 96

DATE:

JOB NO.

96 <u>.</u>

7

SCALE:

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Cit Ext. 6

WILLIAM MONK, INC.

COURTHOUSE COMMONS 222 BOSLEY AVENUE SUITE B-7 TOWSON, MD 21204 410-494-8931 FAX 410-494-9903

LAND USE PLANNING • LANDSCAPE DESIGN



VIEW SOUTH

BEAVER DAM ROAD



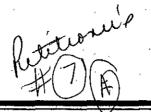
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MICROFILMED

PETITIONER'S

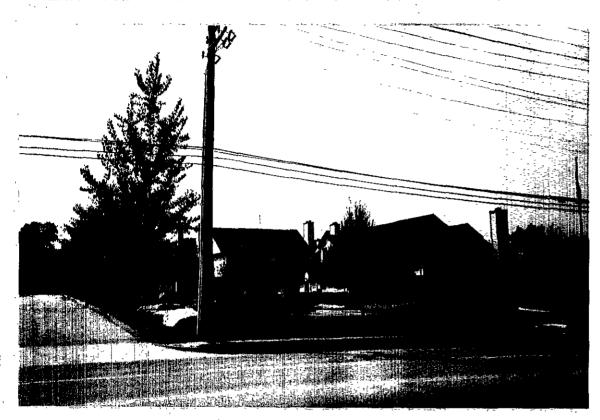
EXHIBIT NO. 6

WILLIAM MONK, INC.



COURTHOUSE COMMONS 222 BOSLEY AVENUE SUITE B-7 TOWSON, MD 21204 410-494-8931 FAX 410-494-9903

LAND USE PLANNING • LANDSCAPE DESIGN



ADJACENT LAND USE



MICROFILMED



WILLIAM MONK, INC.

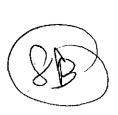


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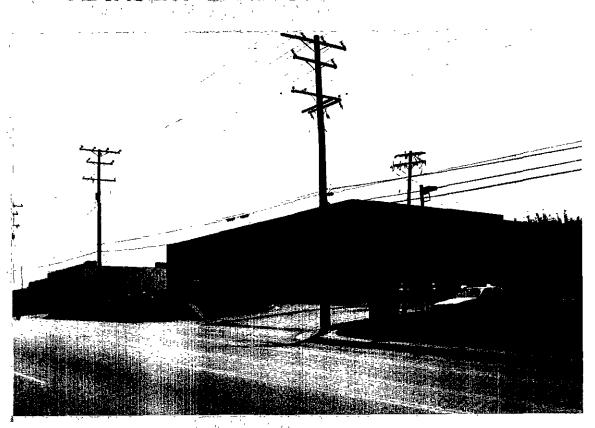
LAND USE PLANNING • LANDSCAPE DESIGN



ADJACENT LAND USE



MICROFILMED



PETITIONER'S

EXHIBIT NO. 5

WILLIAM MONK, INC.

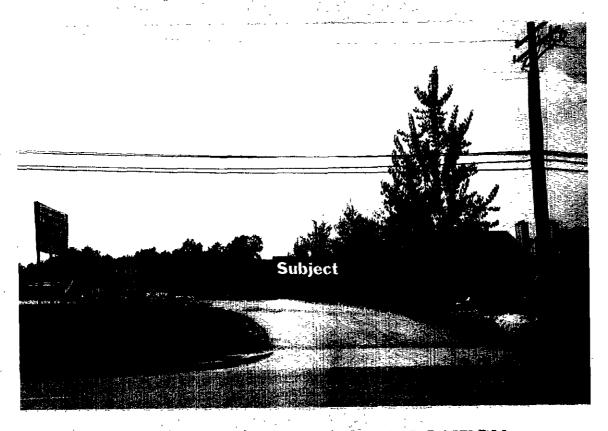


COURTHOUSE COMMONS 222 BOSLEY AVENUE SUITE B-7 TOWSON, MD 21204 410-494-8931 FAX 410-494-9903

LAND USE PLANNING • LANDSCAPE DESIGN

10706

11706 BEAVER DAM ROAD



PROPOSED BILLBOARD LOCATION
SINGLE FACE, SIDE BY SIDE
FACING NORTH BOUND TRAFFIC ONLY

MICROT!LAMED

PETITIONER'S

EXHIBIT NO. 2

WILLIAM MONK, INC.



COURTHOUSE COMMONS 222 BOSLEY AVENUE SUITE B-7 TOWSON, MD 21204 410-494-8931 FAX 410-494-9903

LAND USE PLANNING • LANDSCAPE DESIGN



LIMITING VIEW LOOKING NORTH TOWARDS BILLBOARD LOCATION







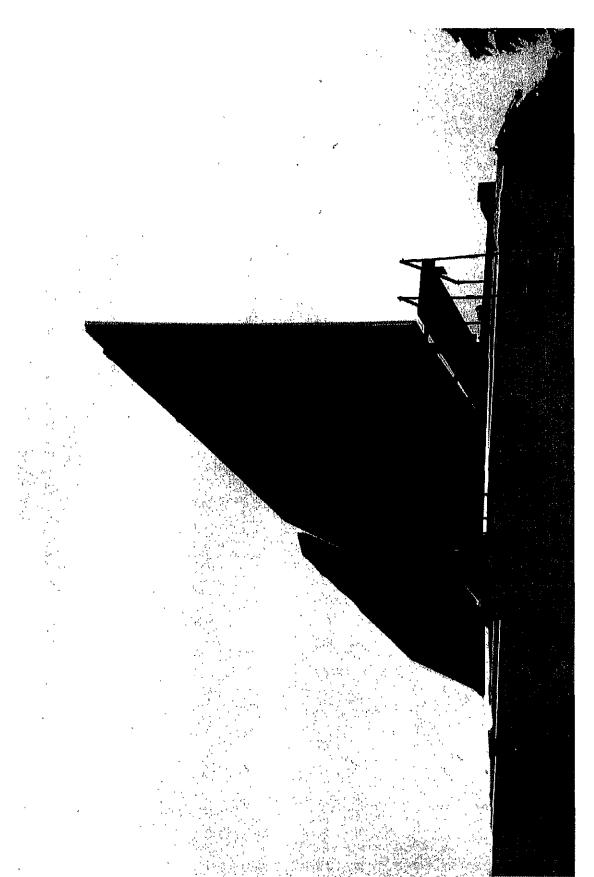
PETITIONER'S

EXHIBIT NO. 10

By X#12



THINIHO SING



Fet. Ex # 12

ENGINEERS • PLANNERS









WICROFILMED

WILLIAM MONK, INC.



COURTHOUSE COMMONS 222 BOSLEY AVENUE SUITE B-7 TOWSON, MD 21204 410-494-8931 FAX 410-494-9903

LAND USE PLANNING • LANDSCAPE DESIGN



EXISTING TREES SERVE AS SCREEN:
LIMIT VIEW OF BACK OF BILLBOARD FROM NORTH









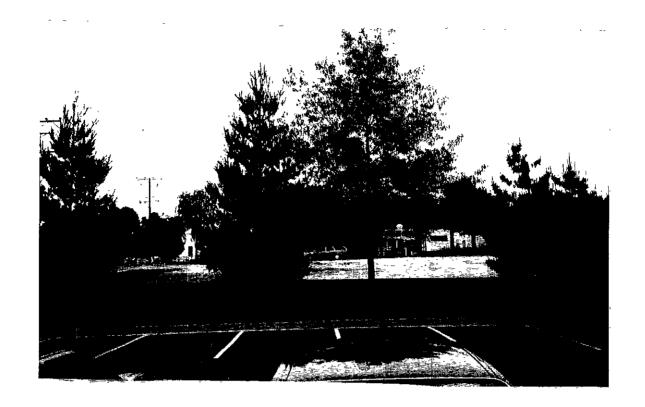














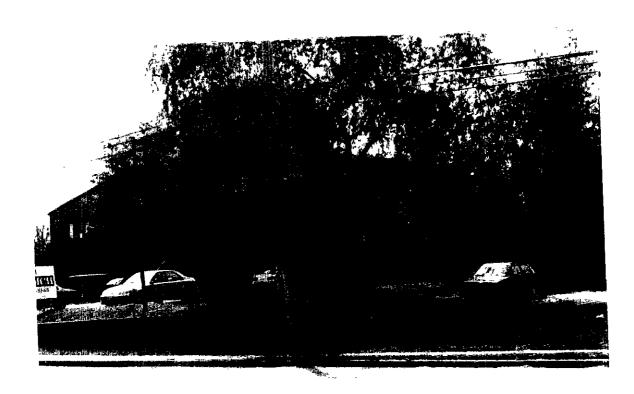




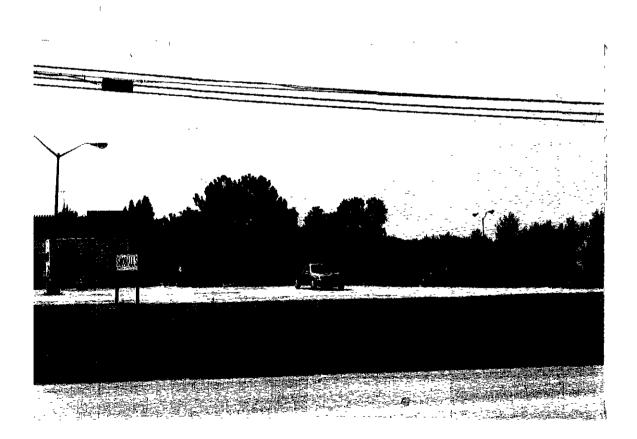




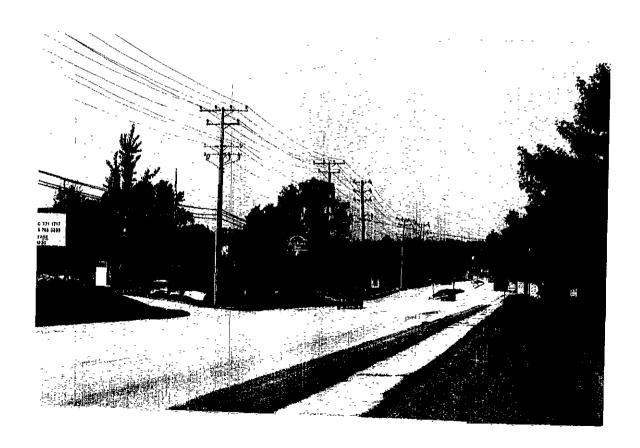












Baltimore County Government Department of Permits and Licenses



111 West Chesapeake Avenue Towson, MD 21204

(410) 887-3610

RE: Renewal of Coin-Operated
Amusement Device Licenses

Dear Coin-Operated Amusement Device Licensee:

This letter has a two-fold purpose. One purpose is to explain the new procedure for renewal of amusement device licenses. The other purpose is to forward an application for the renewal of your licenses.

This year, unlike previous years, proprietors of businesses where coinoperated amusement devices are to be operated by the public are being sent renewal applications directly. Prior to this year, renewal notices were sent to the vending company providing the coin-operated amusement devices(s) (when applicable).

The reason for this change is that, by law, the proprietor of the business where coin-operated amusement devices are to be operated must be the licensee. Since the licensee is held accountable, by law, for compliance with the licensing law, then the licensee rather than the vending company should be sent renewal applications. This does not prohibit your vendor (if applicable) from assisting you with this process, but you are ultimately responsible, not the vendor.

The attached application for coin-operated amusement devices must be completed and returned with the appropriate fee of \$175.00 per device as soon as possible so that licenses may be issued for each device prior to February 1, 1994. Devices to be operated by the public on February 1 must have an issued license prior to February 1. The license is valid February 1, 1994, to January 31, 1995.

ANY RENEWAL APPLICATION POSTMARKED AFTER 4:30 P.M., JANUARY 31, 1994. WILL BE CHARGED A PENALTY FEE EQUAL TO 50% OF THE ANNUAL LICENSE FEE FOR A TOTAL OF \$262.50 PER DEVICE!

If you have questions regarding the licensing of coin-operated amusement devices, I may be reached at 887-3616. AGAIN, PLEASE NOTE THAT A 50% LATE FILING FEE (PENALTY FEE) WILL BE IMPOSED ON ALL RENEWAL APPLICATION RECEIVED WITH A POSTMARK AFTER JANUARY 31, 1994.

Sincerely,

Deborah L. Kendall, Supervisor Miscellaneous Permits & Licenses

2 encs: Renewal application

Baltimore County coin-operated

amusement device law



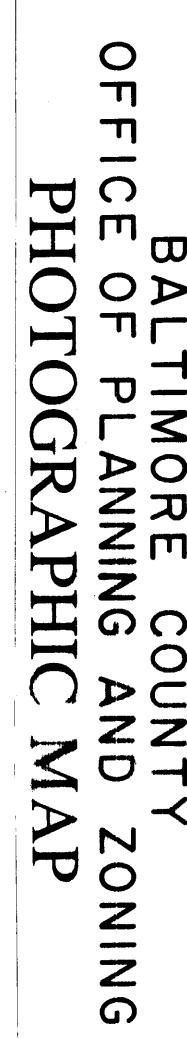
Joseph Jak.

PETITIONER'S

EXHIBIT NO. 3

PETITIONER'S

EXHIBIT NO. /2



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