IN RE: PETITION FOR SPECIAL HEARING \*

NO SPECIFIC LOCATION OR SITE

AREA

BEFORE THE

Election District Councilmanic District OF BALTIMORE COUNTY

ZONING COMMISSIONER

SBC Communications, Inc., \*
d/b/a Cellular One, Petitioner

Case No. 98-96-SPH

\* \* \* \* \* \* \* \* \* \*

### FINDINGS OF FACT AND CONCLUSIONS OF LAW

This matter comes before the Zoning Commissioner as a Petition for Special Hearing requesting an interpretation of the Baltimore County Zoning Regulations (BCZR). The Petition was filed by SBC Communications, Inc., d/b/a Cellular One. The Petitioner requests an interpretation by the Zoning Commissioner of Section 102.2 of the BCZR; to wit, to determine whether internal setback requirements are necessary between the different equipment buildings of a wireless transmitting and receiving facility and whether each equipment building must have its own "yard".

This somewhat unusual case was scheduled for public hearing, which was conducted on October 21, 1997. Notice of the hearing was provided to the public by way of an advertisement in The Jeffersonian newspaper on October 2, 1997. In that no specific property is at issue, there could be no sign posting in order to provide additional public notice.

Appearing at the public hearing conducted for this case, were John Hamer, Van Thompson and Rick Meeker, all on behalf of SBC Communications, Inc., d/b/a Cellular One, Petitioner. Also present in support of the Petition was Bob Morelock, with Daft-McCune-Walker. The Petitioner was represented by Karl J. Nelson, Esquire. Appearing in support of the Petition was Michael T. Wyatt and Barbara Pivec.

Counsel for the Petitioner proffered testimony and presented the issue under consideration. As is well known, the Office of the Zoning

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Commissioner has, over the past several years, entertained numerous Petitions filed by corporations engaged in the business of providing wireless communications services. There are a number of companies engaged in this business, including but not limited to the Petitioner, Cellular One. Other companies include AT&T Wireless, Bell Atlantic Mobile, APC (Sprint), etc.

In order to carry out their business, these corporations find it necessary to establish base stations throughout Baltimore County. Often, the companies will install wireless transmitting and receiving facilities, including antennas and related equipment, atop buildings, on water towers, or on other high structures. When such structures are not available, the corporations frequently seek approval to erect monopoles or other towers on which to locate their equipment.

These sites are needed to establish an unbroken communication network across the County. As is well known, a mobile customer of these providers will have his/her communication transferred from one site to the next as he/she travels through Baltimore County.

Wireless transmitting and receiving facilities are generally regulated within Section 502.7 of the BCZR. This section establishes specific criteria which are applicable to such uses when a special exception is required. The spirit and intent of the BCZR requires that the providers co-locate on the same structures, poles or towers. Such a co-location scheme prevents the proliferation of towers throughout the landscape in Baltimore County.

The subject Petition is brought by Cellular One, seeking an interpretation of the applicability of Section 102.2 of the BCZR, when different providers utilize the same site. Section 102.2 provides that "no yard space or minimum area required for a building or use shall be considered

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as any part of the yard space or minimum area for another building or use." Citing the wording used in this section, the question is presented whether each use must maintain its own yard area and/or setbacks when co-locating on a given site. Obviously, if there is such a requirement, separate minimum yard areas and setbacks need be established for each provider.

In my judgment, such a strict application of Section 102.2 is not appropriate and not in keeping with the spirit and intent of the regulations. The equipment utilized by the communication providers basically falls within two classifications. The first is the actual antenna devices which are located atop buildings or on the monopole or tower structure. The second includes electrical equipment contained within small sheds located at the base of the tower/pole or elsewhere on the site.

In my judgment, it is clear that the zoning regulations should not be read to require different users on a single site to maintain their own yard space. The equipment installed, notwithstanding however many users are present, is all in the nature of a single wireless transmitting and receiving facility. Whether there is one antenna or fifty operated by one company or ten, the use is single in character; to wit, a wireless transmitting and receiving facility.

Based upon this conclusion, I am persuaded, therefore, that Section 102.2 of the BCZR is not applicable as to each separate user. Moreover, such a conclusion is entirely consistent with the spirit and intent of the BCZR. To reach a different conclusion could require separate monopoles on the same site and spread the equipment across a given property. This result is obviously contradictory to the plain meaning and intent of the BCZR.

Pursuant to the advertisement, posting of the property, and public hearing on this Petition held, and for the reasons given above, the Petition should be granted.

THEREFORE, IT, IS ORDERED by the Zoning Commissioner for Baltimore County this 26 day of November 1997 that, pursuant to the Petition for Special Hearing filed, the requirements of Section 102.2 of the BCZR shall not be applied separately to multi-users of a single site as a wireless transmitting and receiving facility, as more fully set forth hereinabove.

Any appeal from this decision must be taken in accordance with the applicable provisions set forth in Section 26-132 of the Baltimore County Code.

LAWRENCE E. SCHMIDT Zoning Commissioner for Baltimore County

LES/mmn



Suite 405, County Courts Bldg. 401 Bosley Avenue Towson, Maryland 21204 410-887-4386

November 24, 1997

Karl J. Nelson, Esquire Kramon and Graham, P.A. One South Street, Suite 2600 Baltimore, Maryland 21202-3201

RE: Petition for Special Hearing
Case No. 98-96-SPH
Property: within Baltimore County
SBC Communications, Inc., d/b/a Cellular One, Petitioner

Dear Mr. Nelson:

Enclosed please find the decision rendered in the above captioned case. The Petition for Special Hearing has been granted, in accordance with the attached Order.

In the event any party finds the decision rendered unfavorable, any party may file an appeal to the County Board of Appeals within thirty (30) days of the date of this Order. For further information on filing an appeal, please contact the Appeals Clerk at 887-3391.

Very truly yours,

LAWRENCE E. SCHMIDT Zoning Commissioner for Baltimore County

LES:mmn encl.

c: Messrs. John Hamer, Van Thompson and Rick Meeker Cellular One, 7150 Standard Drive, Hanover, Md. 21076

c: Mr. Michael Wyatt, 404 Allegheny Avenue, Towson, Md. 21204

c: Mg. Barbara Pivec, 53 Windersal Lane, Baltimore, Md. 21234



# Petition for Special Hearing

# to the Zoning Commissioner of Baltimore County

for the property located at

within Baltimore County

98-96-5PH

which is presently zoned

This Petition shall be filed with the Office of Zoning Administration & Development Management.

to have the Zoning Commissioner interpret Section 102.2 of the Zoning Regulations, to determine whether internal setback requirements are necessary between the equipment buildings of a wireless transmitting and receiving facility, and whether each equipment building must have its own "yard."

Property is to be posted and advertised as prescribed by Zoning Regulations. I, or we, agree to pay expenses of above Special Hearing advertising, posting, etc., upon filing of this petition, and further agree to and are to be bound by the zoning regulations and restrictions of Baltimore County adopted pursuant to the Zoning Law for Baltimore County. I/We do solemnly declare and affirm, under the penalties of perjury, that I/we are the legal owner(s) of the property which is the subject of this Petition Contract Purchaser/Lessee MAXXXXXX Petitioner: SBC Communications, Inc., d/b/a (Type or Print Name) Cellular One Signature Maus, Real Estate Address (Type or Print Name) City Zipcode Signature 7150 Standard Drive Attorney for Petitioner: Hanover, Maryland 21076 Karl J. Nelson, Esquire (Type or Print State Name, Address and phone number of representative to be contacted. Karl J. Nelson, Esquire (410) 752-6030 Signature Kramon & Graham, P.A. Kramon & Graham, P.A. One South Street, Suite 2600 One South Street, Suite 2600 Barrimore, Maryland 2120225201 21/2024-3201 Baltimore, Maryland (410) 752-6030 OFFICE USE ONLY Zipcode ESTIMATED LENGTH OF HEARING unavailable for Rearing the following de **Next Two Months** 

REVIEWED BY

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# CERTIFICATE OF PUBLICATION

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ring Commissioner of re County, by authority	TOWSON, MD., Getober 2, 1992
oning Act and Regula- Scalinger Costum will Scalin Regulation (Cost	THIS IS TO CERTIFY, that the annexed advertisement was
ruang on the purpose. I seem as to home	published in THE JEFFERSONIAN, a weekly newspaper published

in Towson, Baltimore County, Md., once in each of successive weeks, the first publication appearing on

THE JEFFERSONIAN,

**LEGAL AD. - TOWSON** 

## NOTICE OF HEARING

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Code PORSOCIONAL INC. SPECIFIC LOCATION OR SHE AREA

Petitioner: SBC Communications, inc., d/b/a Cellular One...... Special Hearing: to deter-:

mine whether internal setback requirements are necessary between the equipment buildings of a wireless transmitting and receiving facility and whether each equipment building must have its own-

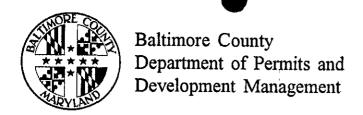
yard. Hearing: Tuesday, October 21, 1997 at 11:00 a.m., Room 407 Courts Bldg., 401 Bosley Avenue.

LAWRENCE E. SCHMIDT Zoning Commissioner for Baltimore County ---

NOTES: (1) Hearings are Handicapped Accessible, for accommodations Please Call (410) 887-3353.

(2) For information concerning the File and/or Hearing. Please Call (410) 887-3391

10/074 Oct. 2 C178367



Development Processing County Office Building 111 West Chesapeake Avenue Towson, Maryland 21204

September 25, 1997

#### NOTICE OF HEARING

The Zoning Commissioner of Baltimore County, by authority of the Zoning Act and Regulations of Baltimore County, will hold a public hearing in <u>Towson</u>, <u>Maryland</u> on the property identified herein as follows:

CASE NUMBER: 98-96-SPH

NO SPECIFIC LOCATION OR SITE AREA

Petitioner: SBC Communications, Inc., d/b/a Cellular One

Special Hearing to determine whether internal setback requirements are necessary between the equipment buildings of a wireless transmitting and receiving facility and whether each equipment building must have its own "yard".

HEARING: TUESDAY, OCTOBER 21, 1997 at 11:00 a.m. in Room 407 Courts Building, 401 Bosley Avenue.

Arnold Jablon Director

cc: SBC Communications, Inc., dba Cellular One Karl J. Nelson, Esq.

NOTES: (1) YOU MUST HAVE THE ZONING NOTICE SIGN POSTED ON THE PROPERTY BY N/A.

- (2) HEARINGS ARE HANDICAPPED ACCESSIBLE; FOR SPECIAL ACCOMMODATIONS PLEASE CALL 887-3353.
- (3) FOR INFORMATION CONCERING THE FILE AND/OR HEARING, CONTACT THIS OFFICE AT 887-3391.

TO: PUTUXENT PUBLISHING-COMPANY
October 2, 1997 Issue - Jeffersonian

Please foward billing to:

Karl J. Nelson, Esq. Kramon & Graham, P.A. One South Street, #2600 Baltimore, MD 21202 410-752-6030

#### NOTICE OF HEARING

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CASE NUMBER: 98-96-SPH

NO SPECIFIC LOCATION OR SITE AREA

Petitioner: SBC Communications, Inc., d/b/a Cellular One

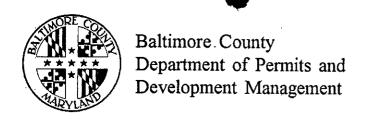
Special Hearing to determine whether internal setback requirements are necessary between the equipment buildings of a wireless transmitting and receiving facility and whether each equipment building must have its own "yard".

HEARING: TUESDAY, OCTOBER 21, 1997 at 11:00 a.m. in Room 407 Courts Building, 401 Bosley Avenue.

LAWRENCE E. SCHMIDT
ZONING COMMISSIONER FOR BALTIMORE COUNTY

NOTES: (1) HEARINGS ARE HANDICAPPED ACCESSIBLE; FOR SPECIAL ACCOMMODATIONS PLEASE CALL 887-3353.

(2) FOR INFORMATION CONCERNING THE FILE AND/OR HEARING, PLEASE CALL 887-3391.



Development Processing County Office Building 111 West Chesapeake Avenue Towson, Maryland 21204

October 17, 1997

Karl J. Nelson, Esquire Kramon & Graham, P.A. One South Street, Suite 2600 Baltimore, MD 21202-3201

RE: Item No.: 96

Case No.: 98-96-SPH

Petitioner: SBC Communications, Inc

Dear Mr. Nelson:

The Zoning Advisory Committee (ZAC), which consists of representatives from Baltimore County approval agencies, has reviewed the plans submitted with the above referenced petition, which was accepted for processing by Permits and Development Management (PDM), Zoning Review, on September 12, 1997.

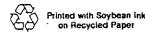
Any comments submitted thus far from the members of ZAC that offer or request information on your petition are attached. These comments are not intended to indicate the appropriateness of the zoning action requested, but to assure that all parties (zoning commissioner, attorney, petitioner, etc.) are made aware of plans or problems with regard to the proposed improvements that may have a bearing on this case. Only those comments that are informative will be forwarded to you; those that are not informative will be placed in the permanent case file.

If you need further information or have any questions regarding these comments, please do not hesitate to contact the commenting agency or Roslyn Eubanks in the zoning office (410-887-3391).

Sincerely, Coll Richardy St.

W. Carl Richards, Jr. Zoning Supervisor

WCR/re
Attachment(s)





David L Winstead Secretary Parker F Williams Administrator

Ms. Roslyn Eubanks
Baltimore County Office of
Permits and Development Management
County Office Building, Room 109
Towson, Maryland 21204

RE: Baltimore County 5.23.57

Item No.

096 166

Dear Ms. Eubanks:

This office has reviewed the referenced item and we have no objection to approval as it does not access a State roadway and is not affected by any State Highway Administration projects.

Please contact Larry Gredlein at 410-545-5606 if you have any questions.

Thank you for the opportunity to review this item.

Very truly yours,

J. J. Dell 10 Ronald Burns, Chief

**Engineering Access Permits** 

Division

LG

# BANTIMORE COUNTY, MRYLAND

# DEPARTMENT OF ENVIRONMENTAL PROTECTION AND RESOURCE MANAGEMENT INTER-OFFICE CORRESPONDENCE

TO:

PDM

DATE:

FROM:

R. Bruce Seeley .

Permits and Development Review

DEPRM

SUBJECT:

Zoning Advisory Committee

Meeting Date: Scp 22,97

The Department of Environmental Protection & Resource Management has no comments for the following Zoning Advisory Committee Items:

Item #'s:

RBS:sp

BRUCE2/DEPRM/TXTSBP

# BALTIMORE COUNTY, MARYLAND

### INTEROFFICE CORRESPONDENCE

TO:

MATE TANK.

Arnold Jablon, Director

Date: September 26, 1997

Department of Permits & Development

Management

FROM:

pobert W. Bowling, Chief Bureau of Developer's Plans Review

SUBJECT: Zoning Advisory Committee Meeting

for September 29, 1997

Item Nos. 087, 088, 089, 091, 092,

095, 096,) 097, and 098

The Bureau of Developer's Plans Review has reviewed the subject zoning item, and we have no comments.

RWB:HJO:jrb

cc: File

# BALTIMORE COUNTY, MARYLAND

## INTER-OFFICE CORRESPONDENCE

TO: Arnold Jablon, Director

DATE: October 1, 1997

Dept. of Permits & Development Management

FROM: Arnold F. 'Pat' Keller, III, Director

Office of Planning

SUBJECT: Zoning Advisory Petitions

The Planning Office has no comments on the following petition (s):

Item Nos. 95, 96, 100, 101, 103, 104 and 107

If there should be any questions or if this office can provide additional information, please contact Jeffrey Long in the Office of Planning at 410-887-3495.

Eary L. Kerns

AFK/JL

RE: PETITION FOR SPECIAL HEARING NO SPECIFIC LOCATION OR SITE AREA,	*	BEFORE THE
The baseline section of base interv	*	ZONING COMMISSIONER
SBC Communications, Inc., d/b/a Cellular One	*	OF BALTIMORE COUNTY
Petitioner	*	CASE NO. 98-96-SPH

### ENTRY OF APPEARANCE

Please enter the appearance of the People's Counsel in the abovecaptioned matter. Notice should be sent of any hearing dates or other proceedings in this matter and of the passage of any preliminary or final Order.

Peter Max ZIMMERMAN

People's Counsel for Baltimore County

le S. Demilio

er Max Zimmeina

CAROLE S. DEMILIO

Deputy People's Counsel Room 47, Courthouse 400 Washington Avenue Towson, MD 21204 (410) 887-2188

### CERTIFICATE OF SERVICE

I HEREBY CERTIFY that on this \_\_\_\_\_ day of October, 1997, a copy of the foregoing Entry of Appearance was mailed to Karl J. Nelson, Esq., 1 South Street, Suite 2600, Baltimore, MD 21202, attorney for Petitioner.

PETER MAX ZIMMERMAN

# PETITIONER(S) SIGN-IN SHEET

NAME	ADDRESS
BOB MORELOCK	DMW, 200 E. PENNA. AVE. TOWSON, MD 21286
JoHN HAMER	CELLULAR ONE 7150 STANDARD
	DRIVE HANOVER MD 21076
Van Thompson	Cellular One 7150 Standard Dr.
	Hansver MD 21076
RICK MEEKER	Cellular ONE 7150 Stanbano De
	HANOVER, MD 21074
	,

# CITIZEN SIGN-IN SHEET

NAME	ADDRESS
Michael T. III H	404 Allegheau Amenue
Michael T. Wyatt	404 Allegheny Avenue. Towson MD 21204
Barbarta Pivec	
darbarta 11VEC	53 Windlersal La Balto, MD 21234

