3/29/05

IN THE MATTER OF:

ELLEN KONSTANTINOS, et al.

IN THE CIRCUIT COURT

FOR BALTIMORE COUNTY

CASE NO./03-C-03-006955

**ORDER** 

02-265-SPHA

In accordance with the dictates of the Opinion of the Court of Special Appeals filed on November 23, 2004, the Decision of the County Board of Appeals filed on May 27, 2003 is AFFIRMED.

It is so ORDERED this day of March, 2005 by the Circuit Court for Baltimore County.

J. NORRIS BYRNES

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11/27/04

#### UNREPORTED

# IN THE COURT OF SPECIAL APPEALS OF MARYLAND

No. 2422

September Term, 2003

## PEOPLE'S COUNSEL FOR BALTIMORE COUNTY

V.

ELLEN PAPANIKOS, et al.

Kenney, Barbera, Sharer,

JJ.

Opinion by Barbera, J.

Filed: November 23, 2004

Section 101 of the Baltimore County Zoning Regulations ("BCZR") addresses the maximum number of children who may be cared for in a Family Child Care Home in Baltimore County. This appeal arises from the ruling of the County Board of Appeals of Baltimore County ("the Board") that the term "children," as it is used in § 101, "must be construed as meaning children in the ordinary sense; that is those who have not reached their majority." The Board's decision required appellees, Ellen Papanikos, et al., who operate a Family Child Care Home in their Baltimore County residence, to include all five of their biological children, who are under the age of eighteen and reside with them, as children for purposes of the eight-child limit restriction imposed on anyone operating a Family Child Care Home in Baltimore County.

Appellees petitioned for judicial review in the Circuit Court for Baltimore County and appellant, the People's Counsel for Baltimore County, participated in the petition. The court reversed the Board's decision without setting an age limit and held that appellees had to account only for the number of "children who are actually in the daycare" without exceeding eight, "includ[ing] any of [the appellees'] own children who are, in fact, involved in the daycare program." Under the circuit court's order, appellees do not have to take into account any of their biological children.

From that order, the People's Counsel noted a timely appeal and asks the following questions:

- I. Whether the [Board's] interpretation of "children" was at least reasonable and entitled to deference?
- II. Whether the Circuit Court reversal usurped the administrative function and undermined the legislative intent?

For the reasons that follow, we reverse the circuit court's order and remand with instructions to affirm the Board's decision.

#### FACTS AND LEGAL PROCEEDINGS

Appellees have not participated in the appeal before this Court. Even if they had, the relevant facts of this case would not be in dispute. What is in dispute is the correctness of the Board's interpretation of the BCZR.

Since 1995, appellees have owned the property at 3702 Old Milford Mill Road in Baltimore County ("the property"). The property consists of approximately 0.36 acres or 15,681 square feet in a D.R.5.5 Zone. The following year, appellees began operating a Family Child Care Home on the property.

On December 20, 2001, appellees filed two petitions with the Baltimore County Department of Permits and Development Management. They filed a petition requesting a special hearing for the approval of a Group Child Care Center, Class A, from the Office of the

<sup>&</sup>lt;sup>1</sup> Under BCZR § 1B02.2 (A), a D.R.5.5 Zone refers to the "Density Residential" zone which allows 5.5 dwelling units per acre.

<sup>&</sup>lt;sup>2</sup> BCZR § 424.3 permits the operation of a Family Child Care Home in the D.R.5.5 zone as a matter of right.

Zoning Commissioner of Baltimore County.<sup>3</sup> Then, they sought approval of a variance to permit them to build a wooden, six-foot fence on the property with no setback from adjacent property lines.

After a hearing in which several neighbors of appellees testified in opposition, the Deputy Zoning Commissioner ("Deputy Commissioner") denied appellees' petitions. The Deputy Commissioner also identified the issue that is at the center of this appeal. The Deputy Commissioner determined that appellees have six children. As of the date of the Deputy Commissioner's decision, one of the children had reached the age of eighteen and would "not be counted when taking into account the number of children that [appellees] may lawfully care for on [their] property by virtue of operating a Family Child Care Home." The Deputy Commissioner then ordered that appellees "be permitted to provide care, protection and supervision for 3 additional children over and above the 5 biological children that currently reside on the property."

On April 4, 2002, appellees appealed the Deputy Commissioner's decision to the Board. Almost one year later, the Board held a hearing at which counsel for appellees conceded that, under the

 $<sup>^3</sup>$  A Group Child Care Center, Class A, is defined in BCZR § 101 as "[a] group child care center wherein group child care is provided for no more than 12 children at one time."

A Group Child Care Center is defined in BCZR § 101 as "[a] building or structure wherein care, protection and supervision is provided for part or all of a day, on a regular schedule, at least twice a week to at least nine children, including children of the adult provider."

BCZR, appellees would not qualify for a Group Child Care Center, Class A. Each of the parties agreed that the crux of the appeal involved the Deputy Commissioner's direction to include all five of appellees' biological children who are under eighteen years of age in calculating the eight-child limit restriction on operating a Family Child Care Home in Baltimore County. Appellees asked the Board to rule that their biological children over the age of six should not be counted as "children" for purposes of inclusion in the child limit restriction. Appellant argued that the Board should affirm the Deputy Commissioner's ruling and decide that the term "children" should be defined according to its ordinary meaning, i.e., anyone under the age of majority (eighteen).

Following the hearing, the parties submitted written memoranda. Appellees argued that because the term "children" is not defined in the BCZR, the Board should refer to Maryland statutes and case law for guidance in interpreting the term. Appellees adopted a slightly different position than they had at the hearing. They requested that the Board find that "the age of a child of the adult care provider to be counted in the number of allowed children for care in" a Family Child Care Home should be either under six or under eight.

The BCZR contains a provision directing that "[a]ny word or term not defined in this section shall have the ordinarily accepted definition as set forth in the most recent edition of Webster's

Third New International Dictionary of the English Language, Unabridged." See § 101. Appellant noted in its memorandum that, in this case, resort to the dictionary was of no assistance because of the expansive list of dictionary definitions of the word "child." Appellant therefore argued that, in the absence of a legislative definition of "children," the term should be construed in its "ordinary sense," i.e., "those who have not reached the age of majority."

The Board held a public deliberation on appellees' petitions, focusing on the interpretation of the term "children" in the BCZR. The Board unanimously voted to dismiss both petitions as moot; and to hold that all minor children under the age of eighteen, including appellees' minor children, are included as "children" for purposes of the BCZR's Family Child Care Home provisions.

On May 27, 2003, the Board issued a written opinion embodying that vote. The Board agreed with appellant that the definition of "children" in Webster's Third New International Dictionary "is so 'various and expansive as to be useless.'" The Board then examined various legal definitions of the terms "child" and "children" as used in certain sections of the Maryland Code and the Code of Maryland Regulations ("COMAR").

The Board stated that it had reviewed legislative history in connection with the appropriate sections of the BCZR as well as the "Final Report of the Baltimore County Planning Board" and concluded

"that the term 'child' or 'children' must reference the legal age of majority in this State . . . ." Adhering to the rationale of the Court of Appeals' decision in *Borchert v. Borchert*, 185 Md. 586 (1946), the Board further stated:

This Board must assume that the Baltimore County Council in not specifically defining the term "child" or "children" under § 101 or in any of the child care center definitions anticipated that the term "must be construed as meaning children in the ordinary sense; that is those who have not reached their majority." [Borchert, 185 Md. at 593.] This Board will not stretch any interpretation that would apparently thwart the intention of the County Council which, as the legislative body in Baltimore County, establishes the law. and change а more definitive interpretation of the terms must come from the legislative body that is ultimately responsible to the electorate of the County. Where the Council in this circumstance specifically chose not to do so, this Board will not expand the definition of the terms as suggested by the [appellees]. To do so would [be] a usurpation of the legislative process.

The Board then ordered that appellees' petitions be dismissed as moot, and further

ORDERED that, pursuant to this Board's finding that any minor under the age of 18, including the owner/operator's minor children under the age of 18, is included in the allowed numbers, the [appellees] shall be prohibited from providing care, protection and supervision for more than 8 children at [the property]. These eight (8) children, pursuant definition contained within to the Baltimore County Zoning Regulations, shall include the [appellees'] five (5) natural children that currently reside within this Therefore, the [appellees] shall residence. only be permitted to provide care, protection

and supervision for three (3) additional children over and above the five (5) biological children that currently reside on the property.

On June 25, 2003, appellees petitioned for judicial review in the Circuit Court for Baltimore County. Appellant participated in the judicial review and both parties filed memoranda. After a hearing, the court issued a written order reversing the Board's decision and determining that "the simple answer to the problem is that the [appellees] must account for those children who are actually in the daycare, and that number may not exceed eight, and it would include any of their own children who are, in fact, involved in the daycare program."

From entry of that order on the docket, this timely appeal followed.

#### DISCUSSION

We begin by disposing of appellant's second question, because it involves the manner by which the appellate courts review decisions of an administrative agency. Appellant argues that the circuit court "usurped" the Board's function in ruling that appellees must account for only those children actually participating in the day care program. Appellant specifies that the court exceeded the scope of its judicial function and placed itself in the legislature's shoes.

We shall discuss below the Board's role in cases involving interpretation of terms that are not defined in the BCZR. For now,

it is sufficient to say that we need not address the circuit court's analysis, because we "'do not evaluate the . . . conclusions of law made by the circuit court; instead, "we review the administrative decision itself."'" Solomon v. State Bd. of Physician Quality Assurance, 155 Md. App. 687, 697 (2003), cert. denied, 381 Md. 676 (2004) (quoting Gabaldoni v. Bd. of Physician Quality Assurance, 141 Md. App. 259, 273 (2001)).

Turning, then, to the first question before us, we must decide whether the Board correctly interpreted the term "children" as it is used in the definition of a Family Child Care Home in BCZR § 101. We note, incidentally, that appellant argued before the Board that the issue presented before it was "arguably a mixed question of fact and law." Appellant asserts before us, however, that the Board made a "legal interpretation." We agree that whether the Board properly defined the term "children" under the BCZR is purely a question of law. See Capital Commercial Props., Inc. v. Montgomery County Planning Bd. of the Maryland-National Capital Park and Planning Comm'n, 158 Md. App. 88, 96 (2004) (noting that "[a] challenge as to a regulatory interpretation is, of course, a legal issue"); Kerpelman v. Disability Review Bd. of Prince George's County Police Pension Plan, 155 Md. App. 513, 521 (2004) (same).

Our "'role in reviewing an administrative agency adjudicatory decision is narrow.'" Blakehurst Life Care Comty./The Chestnut

Real Estate P'ship v. Baltimore County, 146 Md. App. 509, 517 (2002) (quoting Bd. of Physician Quality Assurance v. Banks, 354 Md. 59, 67 (1999)). When, as here, we are reviewing the Board's legal conclusion, we determine whether the Board ""interpreted and applied the correct principles of law governing the case and no deference is given to a decision based solely on an error of law."'" Lucas v. People's Counsel for Baltimore County, 147 Md. App. 209, 225 (2002) (quoting Eastern Outdoor Adver. Co. v. Mayor & City Council of Baltimore, 128 Md. App. 494, 514 (1999), cert. denied, 358 Md. 163 (2000)).

Yet, "[e]ven with regard to some legal issues, a degree of should often be accorded the position of the administrative agency. Thus, administrative an agency's interpretation and application of the statute which the agency administers should ordinarily be given considerable weight by reviewing courts." Banks, 354 Md. at 69. In Marzullo v. Kahl, 366 Md. 158, 173 n.11 (2001), the Court of Appeals observed that "since at least 1978, the Board . . . has been charged with 'all the functions and duties relating to zoning [appeals] described in Article 25A of the Annotated Code of Maryland'"; thus, the deference we owe the Board is premised upon its "presumed expertise in interpreting the BCZR" over the years.

In the case *sub judice*, neither the Deputy Commissioner nor the Board interpreted a regulation which either promulgated.

Instead, they interpreted the meaning of a term that appears in the BCZR, which both the Deputy Commissioner and the Board have the authority to interpret. See Baltimore County Code, 2003 ("BCC"), §§ 32-3-301(a)(2), 32-3-401(a); Blakehurst Life Care, 146 Md. App. at 520 (noting that the Board is vested with appellate jurisdiction in matters related to zoning orders). We bear all of this in mind as we consider the Board's construction of BCZR § 101.

A Family Child Care Home is defined in BCZR § 101 as:

A private residence wherein care, protection and supervision is provided for a fee for part or all of a day at least twice a week to no more than eight children at one time, including children of the adult provider. The operator of a family childcare home shall hold at least one fire drill each week for the benefit of the children.

By its very terms, § 101 requires appellees, as the adult providers operating a Family Child Care Home, to include their own children when calculating the maximum number of children whom they are allowed to serve when operating a Family Child Care Home.

The Board interpreted "children" to mean "children in the ordinary sense; that is those who have not reached their majority." Appellant argues that we should defer to the Board's interpretation of "children" because it is reasonable in light of the lack of an explicit definition.

When we review the interpretation of a local zoning regulation, we do so "under the same canons of construction that apply to the interpretation of statutes." O'Connor v. Baltimore

County, 382 Md. 102, 113 (2004). ""[T]he cardinal rule of statutory interpretation is to ascertain and effectuate the intention of the [legislative body].'" Motor Vehicle Admin. v. Jones, 380 Md. 164, 175 (2004) (quoting Holbrook v. State, 364 Md. 354, 364 (2001)). We assign words in a statute their ordinary and natural meaning when interpreting a statute. O'Connor, 382 Md. at 113. When the plain language of a statute "is clear and unambiguous, our inquiry ordinarily ends." Christopher v. Montgomery County Dep't of Health and Human Servs., 381 Md. 188, 209 (2004) (quotation and citation omitted). "We will look 'beyond the statute's plain language in discerning the legislative intent' only where the statutory language is ambiguous." Jones, 380 Md. at 176 (citation omitted).

Neither the term "child" nor the term "children" is defined in the BCZR. As we have mentioned, § 101 of the BCZR states that "[a]ny word or term not defined in this section shall have the ordinarily accepted definition as set forth in the most recent edition of Webster's Third New International Dictionary of the English Language, Unabridged" ("Webster's"). According to Webster's, "children" is defined simply as the plural of "child." "Child" is defined as follows:

<sup>1</sup> a: an unborn or recently born human being:
FETUS, INFANT, BABY b now dial: a female infant
2 a: a young person of either sex esp.
between infancy and youth <a play for both children and adults> <a ~ bride> <these ~

authors — Louis Auchincloss> **b**: one who exhibits the characteristics of a very young person (as innocence or lack of restraint) <she would stay what she was—a placid grownup ~ until she died—IdaA.R.Wylie><I am a ~ in most matters of practical business—O.W.Holmes †1935> **c**: a person who has not yet come of age—compare AGE ld(2), AGE OF CONSENT, AGE OF DISCRETION 3 usu childe \'chi(ə)ld\, usu cap, archaic: a child or youth wellborn or of noble birth . . .

Given the number and variation of definitions of the singular form of "children," we conclude, as did the Board, that resort to Webster's is of no assistance in deciding the word's meaning in the context of § 101. Because, in this context, "children" is "reasonably capable of more than one meaning," the word is ambiguous. See Liverpool v. Baltimore Diamond Exch., Inc., 369 Md. 304, 318 (2002). We therefore look beyond the plain language of the statute to discern what the County Council of Baltimore County ("County Council") intended by its use of the term "children" in the context of Family Child Care Homes.

A reading of the relevant legislative history of the County Council provides little assistance in ascertaining the legislative intent. See Bill Nos. 47-85 (1985), 200-90 (1990), and 7-91 (1991). Before 1991, the operator of a Family Child Care Home could provide care for no more than six children at one time. Bill No. 7-91 was enacted initially to amend the definition of Family Child Care Home to state that "the number of children for whom care is provided [in a Family Child Care Home] may not exceed the number

of children permitted by the State at a registered family day care home." That sentence, however, was stricken from the bill. The County Council instead opted to limit the number of children cared for in a Family Child Care Home to eight, and the definition has not been altered since that time. Although the history sheds some light on the County Council's intention regarding the number of children who may be cared for at one time, it provides no guidance on who is a child for purposes of the statute.

We therefore look to the regulatory scheme as a whole. See Anne Arundel County v. Muir, 149 Md. App. 617, 630 (2003). The purpose of the BCZR is to promote the "health, safety, morals, and general welfare of the community." Baltimore County Code § 32-3-101(a) ("BCC"). The BCZR also serves to regulate the density of population. BCC § 32-3-101(a)(5). In conjunction with zoning maps, the BCZR must be made in accordance with the comprehensive plan to, inter alia, promote safety and the health and general welfare, and mitigate congestion and overcrowding. BCC § 32-3-101(b)(2).

The Board specifically rejected the use of the various definitions of "children" set forth in both the Family Law Article of the Maryland Code ("FL") and COMAR. The Board reasoned that the General Assembly has more specifically defined "children" and that the County Council could, likewise, have done so.

The Board found persuasive the "analysis" section of the Final Report of the Baltimore County Planning Board. This report stated that while residential zones are more ideal for child care facilities, the BCZR must be concerned with adverse effects of such centers on the "surrounding residential properties" because a child care center "is not a residential use."

The Board also found persuasive a statement from the Court of Appeals' decision in Borchert v. Borchert, 185 Md. 586, 593 (1946), that the term "children" be construed in its ordinary sense, i.e., those who have not reached the age of majority. Borchert dealt with whether there was a parental duty to support an adult incompetent child. Former Maryland Code (1939), Article 16. § 41, authorized a court of equity "'to order and direct who shall have the guardianship and custody of the children, and be charged with their support and maintenance.'" Borchert, 185 Md. at 593. Court noted that appellant conceded that a parental duty to support one's adult incompetent children existed, but held that it would not expand the common law duty to support one's children to include adult incompetent children in the absence of a legislative enactment to that effect. Id. at 592-95. The Court stated that "unless we attempt judicial legislation[, the term 'children'] must be construed as meaning children in the ordinary sense; that is those who have not reached their majority." Id. at 593.

In the case *sub judice*, the Board determined that for purposes of the definition of Family Child Care Home in the BCZR, "children" should mean those who have not yet reached the age of majority, and left it for the County Council to define the term more precisely. We conclude that this interpretation is a reasonable one, as there exist in Family Child Care Home environments concerns for such issues as overcrowding, noise, traffic, and traffic safety regardless of the age of the children being cared for in those homes. Although certain of these concerns might diminish with the increased age of the children in such an environment, others would not.

We note that the definition of "child" adopted by the Board is not atypical in the law. See, e.g. Borchert, 185 Md. at 593; Md. Code (2002), § 3-102(a)(2) of the Election Law Article (voting requirement); Md. Code (1977, 2002 Repl. Vol.), § 16-103(a), (b) of the Transportation Article (driver's licenses); Md. Code (1974, 2001 Repl. Vol.), §§ 4-101, 4-503(a), 9-109(a) of the Estates & Trusts Article (respectively, making a will, gifts, and distribution to a minor); Md. Code (1973, 2002 Repl. Vol., 2004 Supp.), §§ 3-801(e), 3-8A-01(d) of the Courts & Judicial Proceedings Article (respectively, CINA cases and juvenile causes).

Moreover, we cannot overlook the imperative that a statute not be given "'a strained interpretation or one that reaches an absurd result.'" Muir, 149 Md. App. at 630-31 (citation omitted). The

Board's interpretation is not strained and does not reach an absurd result. Indeed, the zoning ordinance of at least one other county defines the term "child" as anyone seventeen years old or younger, and explicitly provides that the adult provider's children who are under six years old be counted against the maximum number of children that may properly be cared for in a Family Child Care Home. See Montgomery County Code Zoning Ordinance § 59-A-2.1 (2004). Thus, at least one county has determined that the age of seventeen is not too restrictive a definition of "children" in the context of child care center zoning regulations.

In sum, granting the Board the deference it is due in interpreting statutes and ordinances it administers, we affirm the construction it gave to § 101. The circuit court erred in disturbing that decision, requiring that we reverse that judgment and remand with instructions to affirm the decision of the Board. We exercise our discretion to assess the costs of this appeal against Baltimore County.

JUDGMENT OF THE CIRCUIT COURT FOR BALTIMORE COUNTY REVERSED. CASE REMANDED TO THAT COURT WITH INSTRUCTIONS TO AFFIRM THE DECISION OF THE COUNTY BOARD OF APPEALS OF BALTIMORE COUNTY.

COSTS TO BE PAID BY BALTIMORE COUNTY.

12/262

1/22/04

PETITION OF ELLEN, KONSTANTINOS & HARLAMBROS PAPANIKOS FOR JUDICIAL REVIEW OF THE DECISION OF THE COUNTY BOARD OF APPEALS OF BALTIMORE COUNTY

IN THE

**CIRCUIT COURT** 

IN THE CASE OF <u>ELLEN PAPANIKOS</u>, <u>ET AL.</u>,

LEGAL OWNERS/PETITION FOR VARIANCE ON

PROPERTY LOCATED AT 3702 OLD MILFORD MILL \*

ROAD; E/S OLD MILFORD MILL ROAD, 230' N OF

C/L EULER AVENUE

\*

FOR

2<sup>ND</sup> Election District, 2<sup>ND</sup> Councilmanic District

**BALTIMORE COUNTY** 

Case No. 02-265-SPHA
Before the County Board of Appeals

Case No. 03-C-03-006955AE

## NOTICE OF APPEAL

#### Dear Madam Clerk:

Please enter an appeal to the Court of Special Appeals of Maryland on behalf of the PEOPLE'S COUNSEL FOR BALTIMORE COUNTY from the Opinion and Order of this Court dated December 24, 2003 (docketed January 8, 2004) in the above-captioned case.

RECEIVED

BALTIMORE COUNTY BOARD OF APPEALS PETER MAX ZIMMERMAN

People's Counsel for Baltimore County

Carole S. Demillo / RMIN

RECEIVED AND FILED

2004 JAN 22 P 2: 26

CLERK OF THE CHARMA COUNT BALTHORE COUNTY CAROLE S. DEMILIO

Deputy People's Counsel

Old Courthouse, Room 47

400 Washington Avenue

Towson, MD 21204

(410) 887-2188



## **CERTIFICATE OF SERVICE**

I HEREBY CERTIFY that on this \_\_\_\_\_ day of January, 2004, a copy of the foregoing Notice of Appeal was mailed to David F. Mister, Esquire, Law Offices of Mister, Winter & Bartlett, 30 E Padonia Road, Suite 404, Timonium, MD 21093, Attorney for Konstantinos, Ellen, and Harlambros Papanikos.

PETER MAX ZIMMERMAN

12/24/03

IN THE MATTER OF:

ELLEN KONSTANTINOS, et al.

IN THE CIRCUIT COURT

FOR BALTIMORE COUNTY

CASE NO. 03-C-03-006955

**ORDER** 

Ellen Konstantinos and Harlambros Papanikos (Petitioners) live at 3702 Milford Mill Road in Baltimore County. The property is zoned D.R. 5.5. In addition to being the family home, Petitioners operate a Family Child Care Center providing care for eight children. <sup>1</sup> In addition to the eight children in the program, Petitioners have five children of their own ranging in age from seven to seventeen.

They sought approval for a Group Child Care Center, Class A and on March 7, 2002, their request was denied by the Deputy Zoning Commissioner. The ruling also required that Petitioners include their own five children in counting the eight children in the daycare program. This meant that Petitioners could add only three children to their program.

From that order, Petitioners appealed to the Board of Appeals. A hearing was held on February 25, 2003. At that hearing, Petitioners withdrew their request for a Group Child Care Center, Class A, leaving as the only issue before the Board, the Deputy Zoning Commissioner's ruling on his interpretation of the word "children." He had found that the term included any child residing in the home who had not reached his or her eighteenth birthday. On May 27, 2003, the Board affirmed the decision of the Deputy Zoning Commissioner. From that decision, Petitioners have appealed to this Court.

Dec. Mister, Zemmerman, County Braid of appeals of Baltimore

<sup>&</sup>lt;sup>1</sup> It should be noted that a Family Child Care Center providing care for eight children is permitted as a matter of right in a D.R. 5.5 zone.

#### THE LAW

The Order of a county zoning authority must be upheld if its action is "fairly debatable" and if it is based on substantial evidence. The Bd. of County Comm'rs v. Holbrook, 314 Md. 210, 550 A.2d 664 (1988). In other words, whether a reasoning mind reasonably could have reached the factual conclusion the Agency reached, there should not be either judicial fact finding or a substitution of judicial judgment for that of the Agency. Ocean Headway Condominium Ass'n. v. Boardwalk Plaza Venture, 68 Md. App. 650, 515 A.2d 485 (1968). This requires a three-step process which was set forth in Comptroller v. World Book Childcraft Int'l. Inc., 67 Md. App. 424, 508 A.2d 148 (1986). First of all, the reviewing Court must determine whether the Agency recognized and applied the correct principles of law. Second, once having determined that the Agency applied the correct law, the Court examines the factual findings to determine if they are supported by substantial evidence, that is to say, by such relevant evidence as a reasonable mind might accept as adequate to support the conclusion. Third, the reviewing Court must examine how the Agency applied the law to the facts. *Id.* at 438-39. (other citations omitted). It should also be noted that this Court should only uphold the decision of the Agency on the Agency's reasons and findings.

The term child or children is not specifically defined in Section 101 of the Baltimore County Zoning Regulations. Under the common law, one who had not attained the age of fourteen was considered a "child." The definition of child and children has varied over the years and Petitioners introduced several exhibits before the Board, which reflect different definitions. For instance, in the Family Law Section of the Md. Code Ann. § 5-501 defines "Family Day Care" to mean the care given to a child under the age of thirteen years. Again in Family Law, Subtitle 8, "Unattended Children" permits "a reliable person at least 13 years old" to, in essence, babysit a child eight years old or younger.

This Court believes that both the Deputy Zoning Commissioner and the Board missed the mark. In its opinion, the Board "assumed" that the Baltimore County Council did not specifically define the term child or children and, therefore, the Board concluded that the term "must be construed as meaning children in the ordinary sense; that is, those who have not reached their majority". Citing *Borchert v. Borchert*, 185 Md. 586, 45 A.2d 463 (1946). That case dealt with the obligation of a parent to continue paying child support for a child under a disability after reaching the age of twenty-one.

It is more reasonable to assume that the Council did not define the word "child" or "children" because there was no need to do so on the ground that the term would include only those children who were participating in the daycare program. (Emphasis added.) So that if a "child" is seventeen years old, but has some cognitive deficiency requiring constant supervision, and he or she is involved in the daycare program, the child should be counted against the eight. Conversely, if a child of the provider is seven years old, lives in the home but does not participate in the daycare center, that child should not be counted. It would be absurd to suggest that a seventeen year old, who is living in the home and who may be caring for children under the age of eight, would be counted against the eight children permitted in the Petitioners' program. So the simple answer to the problem is that the Petitioners must account for those children who are actually in the daycare, and that number may not exceed eight, and it would include any of their own children who are, in fact, involved in the daycare program.

Accordingly, the decision of the Board of Appeals is REVERSED.

It is so ORDERED this \_\_\_\_\_\_ day of December, 2003 by the Circuit Court for Baltimore County.

PETITION OF ELLEN, KONSTANTINOS &	* IN THE
HARLAMBROS PAPANIKOS	
3702 OLD MILFORD MILL ROAD	*
	CIRCUIT COURT
FOR JUDICIAL REVIEW OF THE	*
DECISION OF THE COUNTY BOARD	
OF APPEALS OF BALTIMORE COUNTY	* FOR
OLD COURTHOUSE, ROOM 49	
400 WASHINGTON AVENUE	*
TOWSON, MARYLAND 21204	BALTIMORE COUNTY
10,7,501,1,11,11,11	*
IN THE CASE OF SPECIAL HEARING	·
AND VARIANCE	* CIVIL ACTION NO.: 03-C-0306955
CASE NO. 02-265-SPHA	
ONDE TO. OF EGG STILL	*
* * * * * * *	* * * * *

### MEMORANDUM IN SUPPORT OF PETITION FOR JUDICIAL REVIEW

Ellen, Konstantinos & Haralambros Papanikos, by and through their attorneys, David F. Mister, Mister, Winter & Bartlett, L.L.C., pursuant to MD. Rule 7-207, file this memorandum of law in the above-captioned matter.

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#### I. Statement of the Case/Statement of Facts

This is an appeal filed by Appellants, Ellen, Konstantinos, and Haralambros Papanikos (hereinafter collectively referred to as Appellants) in response to the decision by the County

SEP - 8 2003

BALTIMORE COUNTY BOARD OF APPEALS Board of Appeals for Baltimore County (hereinafter referred to as the "Board"). In that decision, the Board defines "children" to include all minors, those under the age of 18, including those "children" of legal age to provide independent care to children under the age of 8. Thus, the Board's decision prohibits Appellants from providing care, protection and supervision for more than 8 children total, including their own children ages 7 years, 9 years, 11 years, 16 years and 17 years, at their private residence.

The Appellants sought a special hearing for a use permit for a Group Child Care Center, Class A facility in a D.R 5.5 zone at 3702 Old Milford Mill Road, for up to 12 children in a single-family residential dwelling.

On March 7, 2002, Deputy Commissioner Kotroco denied Appellants' requests and ordered that Appellants be prohibited from providing care, protection and supervision for no more than eight (8) children at their private residence. Deputy Commissioner Kotroco determined that, pursuant to Baltimore County Zoning Regulations, Appellants had to include their five (5) natural children, currently residing within the family home, in calculating those eight (8) children.

In defining a "child," Deputy Commissioner Kotroco applied age 18, the legal age of majority, to calculate the permissible number of "children" in Appellants' family child care home. This definition unreasonably included Appellants' own children who may otherwise remain at home without supervision. The purpose of Appellants' appeal to the Board of Appeals for Baltimore County was to more reasonably define a "child" in accordance with the legislative intent of the Baltimore County Zoning Regulations. The Board found that Appellants' own children shall be included in the eight (8) -child limit of those allowed care, protection and

supervision in Appellants' private residence. Accordingly, Appellant may only provide a care facility for three (3) children outside of her own natural children to comply with the Baltimore County Zoning Regulations.

#### II. Issue Presented

WHETHER THE BOARD ACTED PROPERLY IN APPLYING DEPUTY COMMISSIONER KOTROCO'S DEFINITION OF "CHILD," THOSE UNDER AGE 18, TO DETERMINE THE LEGISLATIVE INTENT OF THE BALTIMORE COUNTY ZONING REGULATIONS?

#### III. Statement of Law of Standard and Scope of Review

It is a well-settled rule that administrative agencies are experts in their fields, should be treated with deference, and may be reversed only where they act arbitrarily, capriciously, or abuse their discretion. Brashers v. Lindenbaum, 189 Md. 619, 56 A.2d 844 (1948). See also: Social Workers v. Chertkov, 121 Md. App. 574, 710 A.2d 391 (1998). When courts review administrative agency decisions, the substantial evidence test applies. See Hurl v. Board of Educ.,107 Md. App. 286, 667 A.2d 970 (1995). Substantial evidence is such relevant evidence as a reasonable mind might accept as adequate to support an agency's conclusion. Eastern Outdoor Advertising Co. v. Mayor and City Council of Baltimore, 146 Md. App. 283, 807 A. 2d 49 (2002).

However, a reviewing court should not give deference to an agency's decision on matters of law. Consequently, when an error of law is alleged, a reviewing court is at liberty to substitute its judgment for that of the agency. Regan v. Board of Chiropractic Examiners, 120 Md. App. 494, 707 A.2d 891 (1998).

In the case before the Court, the Board agreed with Commissioner Kotroco, who arbitrarily picked the age of majority as the defining age in the child care setting. The record is void of substantial evidence supporting the age of majority as required to support the agency's decision. Furthermore, providing an appropriate definition for the term "child" is a matter of law, for which this Court can substitute its judgment for that of the Board below.

#### IV. Argument

THE BOARD ACTED IMPROPERLY IN APPLYING DEPUTY
COMMISSIONER KOTROCO'S DEFINITION OF "CHILD," THOSE UNDER
18, TO DETERMINE THE LEGISLATIVE INTENT OF THE BALTIMORE
COUNTY ZONING REGULATIONS.

Deputy Commissioner Kotroco defined children of the family child care home adult provider as someone under the age of 18. Commissioner Kotroco's definition was unreasonable given the purposes and goals of the protection of children in a child care setting and the protection of the health, safety and general welfare of the public. Therefore, the Board acted improperly in supporting Deputy Commissioner Kotroco's opinion and decision because Deputy Commissioner Kotroco was arbitrary in defining the word "child" in the context of land use regulation of child care.

The Baltimore County Zoning Regulations define a "Family Child Care Home" as:

"A private residence wherein care, protection and supervision is provided for a fee for part or all of the day at least twice a week to no more than 8 children at one time, including children of the adult provider. The operator of a family child care home shall hold at least one fire drill each week for the benefit of the children."(emphasis added) BCZR §101 at 1-15.

Commissioner Kotroco and the Board both reasoned that the definition in the zoning regulations makes clear that the number of children permitted on the Appellants' property must take into account all biological children of the care provider under age 18. Appellants have five (5) children of their own in the home, varying in age from seven to seventeen years (17 years, 16 years, 11 years, 9 years, and 7 years, respectively). According to Commissioner Kotroco's definition, as adopted by the Board, the Appellants would only be permitted to provide care for a fee for 3 additional children, as all 5 biological children are under the age of 18.

The word "child" is not defined in the Baltimore County Zoning Regulations. While it is within an agency's discretion to interpret meanings in areas where the agency is deemed expert, the Zoning Commissioner is not an expert in matters regarding the care, protection and supervision of children, and as such should have referred to Maryland statutes and case law for guidance. Thereby, the Board was erroneous in supporting the Zoning Commissioner's opinion and decision in this regard.

The Code of Maryland Regulations provides the appropriate definition of a "child" of a home care provider. COMAR 07.04.01.23 (4) provides that one should "Count as children served the provider's own children who are younger than 6 years old."

In addressing whether additional children, regardless of paternity, can and should be counted as children served by the provider, the State defines those children in COMAR 07.04.01.23 (E), which reads:

The Office may count as children in care children visiting the home for whom payment is not received only if all of the following conditions are met:

## (1) The child is younger than 8 years old;

## (2) The child is unaccompanied by an adult; and

## (3) The child cannot be sent home immediately. (Emphasis Added)

In both regulations, the age established to constitute a "child" is at least ten years below the age used by Deputy Commissioner Kotroco and supported by the Board. Both regulations contemplate a situation where there are older children present in the day care facility who should not be counted in the number of children receiving care by the child care provider, regardless of their status as members of the family or visitors to the care facility.<sup>1</sup>

These specific child care definitions provided by COMAR reflect a more contemporary view of children and provide a more sensible age for defining them.

In the context of child care, and in addition to various regulations defining children, the State of Maryland has also provided threshold ages in statutes regulating the age at which a person can be conferred with the responsibility to care for another, and the age at which they must be in the care of an adult or older child. Md. Code Ann., Fam.Law § 5-801(a) grants care, protection and supervisory power to persons as young as 13 providing that:

A person who is charged with the care of a child **under the age of 8 years** may not allow the child to be locked or confined in a dwelling, building, enclosure, or motor vehicle which is out of sight of the person charged unless the person charged provides a reliable person at least 13 years old to remain with the child to protect the child. (Emphasis added)

<sup>&</sup>lt;sup>1</sup> Interestingly, the State contemplates that a provider may have a greater care responsibility to a visiting child (8 years as the demarcation) than a member of the family (6 years as the demarcation).

By this statute, the violation of which is punishable as a criminal act, the State has indicated that a person as young as 13 is capable of caring for a child under the age of 8. Such a finding renders Commissioner Kotroco's, and the Board's, definition of children unreasonable and too strict in the context of a day care provider. Perhaps more probative to the issue *sub judice* is the age eight (8) threshold in the statute at which the Maryland General Assembly believes a child may legally be without supervision of an adult, or even the supervision of a thirteen year old.

The various definitions of the word "child" provided by Maryland agency regulations and public general laws demonstrate the legislature's intent to allow a more lenient definition of children in the child care context; specifically in areas concerning their child care, supervision and safety. As previously indicated, there are various ages used to define or regulate a "child" in varying situations; which creates some ambiguity as to the precise definition. However, there is no indication in any of the regulatory language that the traditional age of majority, 18, is the standard used to define "child" either generally or in the "family day care" setting. Deputy Commissioner Kotroco, and the Board, erroneously defined "child" to incorporate all children under the age of 18, and failed to recognize statutes and regulations throughout the State that define a more appropriate age, or a more commonsensical definition in the context of child care and supervision. Despite a total absence of definition from the Baltimore County Council, the administrative agencies call to create a definition, applied the most restrictive definition short of including adult children of the child care provider.

This Court could reasonably rule the operative provision of BCZR § 101 unenforceable for lack of a specific and unambiguous definition of "child".

#### V. Conclusion

Appellants respectfully request that this Court hold the regulation of the number of children of an adult provider to be unenforceable in the context of BCZR § 101 until such time as the Baltimore County Council adopts a specific definition of the age of such children.

In the alternative, Appellants respectfully request that this Court give an appropriate definition of the age of the children of a family care provider that must be counted under the Baltimore County Zoning Regulations limiting the number of children in a family child care home. Appellants suggest that, absent express language to the contrary adopted by the Baltimore County Council, the age of a child of the adult care provider to be counted in the number of allowed children for care in the home should be "children who are younger than 6 years old", pursuant to COMAR 07.04.01.23(4), or "under the age of 8 years", pursuant to Md. Code Ann., Fam. Law § 5-801(a). Such age demarcation would be consistent with the paramount reason to regulate the number of children in a child care setting, even in the context of land use regulations: protection of children in the child care setting while protecting the health, safety and general welfare of the public.

Respectfully Submitted,

David F. Mister

Mister, Winter & Bartlett Attorneys for Appellants 30 E. Padonia Rd. Suite 404

Timonium, MD 21039

410-561-3000

## **CERTIFICATE OF SERVICE**

I HEREBY CERTIFY that on this day of day of

David F. Mister

8/7/03

IN THE CIRCUIT COURT FOR BALTIMORE COUNTY

PETITION OF:

HARLAMBROS PAPANIKOS 3702 OLD MILFORD MILL ROAD

FOR JUDICIAL REVIEW OF THE OPINION OF THE COUNTY BOARD OF APPEALS OF BALTIMORE COUNTY OLD COURTHOUSE, ROOM 49 400 WASHINGTON AVENUE TOWSON, MARYLAND 21204

IN THE MATTER OF: ELLEN, KONSTANTINOS & HARLAMBROS PAPANIKOS 3702 OLD MILFORD MILL ROAD

2<sup>ND</sup> ELECTION DISTRICT 2<sup>ND</sup> COUNCILMANIC DISTRICT

CASE NO.: 02-265-SPHA

CIVIL ACTION NO.: 03-C-03-6955

# PROCEEDINGS BEFORE THE ZONING COMMISSIONER AND THE BOARD OF APPEALS OF BALTIMORE COUNTY:

#### TO THE HONORABLE, THE JUDGE OF SAID COURT:

And now comes the County Board of Appeals of Baltimore County and, in answer to the Petition for Judicial Review directed against it in this case, herewith transmits the record of proceedings had in the above-entitled matter, consisting of the following certified copies or original papers on file in the Department of Permits and Development Management and the Board of

Appeals of Baltimore County:

RECEIVED AND FILED

2003 AUG - 7 A 10: 55

CLERK OF THE CIRCUIT COURT
BALTIMORE COUNTY

# ENTRIES FROM THE DOCKET OF THE BOARD APPEALS AND DEPARTMENT OF PERMITS & LICENSES OF BALTIMORE COUNTY

#### 02-265-SPHA

December 20, 2001 Petition for Special Hearing Request filed by Konstantinos

and Ellen Papanikos and Haralambros Papanikos to

determine whether or not the Zoning Commissioner should approve a class "A" day care facility for twelve (12) children

in a single family occupied dwelling.

Petition for Variance filed by Konstantinos and Ellen Papanikos and Haralambros Papanikos to permit a six foot wood stockade fence with zero ft. setback ilo the req'd 20

feet.

January 30, 2002 Notice of Zoning Hearing

January 30 Entry of Appearance filed by People's Counsel for Baltimore

County

February 17 Certificate of Posting

February 19 Publication in newspaper

March 1 ZAC Summary of Comments

March 5 Hearing Held before the Zoning Commissioner

March 7 Findings of Fact and Conclusions of Law issued by the

Deputy Zoning Commissioner. Petition for Special Hearing

Request DENIED. Petition for Variance DENIED.

April 4 Notice of Appeal from David F. Mister, Esquire, Mister,

Winter & Barlett, LLC, Suite 404 – Padonia Centre, 30 E. Padonia Road, Timonium, MD 21093, on behalf of Konstantinos and Ellen Papanikos and Haralambros

Papanikos.

2

Konstantinos and Ellen Papanikos and Haralambros Papanikos

Civil Action No.: 3-C-03-6955

Case No.: 02-265-SPHA

February 25, 2003	Hearing by Board of Appeals.
Appellant Exhibits	
1	West's Annotated Code of Maryland Family Law § 5-501. Definitions – 4 pages
2	Code of Maryland Regulations Title 07 Department of Human Resources Subtitle 04 Child Care Administration Chapter 01 Family Day Care, pages 11, 12, 13
3	Code of Maryland Regulations Title 07 Department of Human Resources Subtitle 04 Child Care Administration Chapter 01 Family Day Care, pages 14, 15
4	West's Annotated Code of Maryland Family Law Title 5. Children Subtitle 8 – Unattended Children - 2 pages
People's Counsel Exhibits	
PC 1	Board of Appeals Opinion; Case No.: 95-280-XA; 3 pages
PC2	Board of Appeals Opinion; Case No.: 94-271-XA; 10 pages
PC3	Site Plan – Old Milford Mill Road
PC4	Definitions (B.C.Z.R. 101) CHILD CARE CENTERS
PC4	Identification Only Zoning Map – Adopted October 10, 2000
PC6	Aerial Map – Old Milford Mill Road
PC7	ADC Road Map – joins Map 33
PC8	Maryland Department of Assessments and Taxation – Baltimore County – Real Property Search – 3 pages
PC9	Hand written letter dated 3-2-02 to Timothy M. Kotroco from a list of 13 neighbors

PC10	Division of Code Inspections and Enforcement Violation Case Documents – Violation Case Documents: 01-1164 3702 Old Milford Mill Road
PC11	Dictionary page number 388 with child and children highlighted
PC12	Case Law – Board v. Harker – 561 A.2d 219
PC13	County Council of Baltimore County, Maryland Bill No. 47-85; 9 pages
PC14	Legislative Project 89-1 PROPOSED AMENDMENTS TO THE BALTIMORE COUNTY ZONING REGULATIONS REGARDING DENSITY BONUSES FOR CHILD CARE CENTERS – a Final Report of the Baltimore County Planning Board / November 16, 1989
PC15	County Council of Baltimore County, Maryland Bill No. 200-90; 4 pages
PC16	County Council of Baltimore County, Maryland Bill No. 7-91; 2 pages
April 11	People's Counsel Memorandum filed Appellant's/Petitionker's Memorandum of Law filed via fascimile by David F. Mister, Esquire, attorney for Appellant's/Petitioner's; original hand delivered on April 14, 2003
April 23	Board convened and concluded Deliberation
May 27	Opinion issued by the Board of Appeals.
June 25	Petition for Judicial Review filed in the Circuit Court for Baltimore County by David F. Mister, Esquire, on behalf of by Konstantinos and Ellen Papanikos and Haralambros Papanikos
June 30	Certificate of Notice sent to interested parties.

Case No.: 02-265-SPHA

August 6

Transcript of Proceedings filed.

August 7

c:

Record of Proceedings filed in the Circuit Court for Baltimore County.

Record of Proceedings pursuant to which said Order was entered and upon which said Board acted are hereby forwarded to the Court, together with exhibits entered before the Board.

Respectfully submitted,

Theresa R. Shelton, Legal Secretary

County Board of Appeals of Baltimore County

400 Washington Avenue, Room 49

Towson, MD 21204 (410) 887-3180

David F. Mister, Esquire Peter Max Zimmerman People's Counsel for Baltimore County

Case No.: 02-265-SPHA

7./2/03

PETITION OF ELLEN, KONSTANTINOS & HARLAMBROS PAPANIKOS FOR JUDICIAL REVIEW OF THE DECISION OF THE COUNTY BOARD OF APPEALS OF BALTIMORE COUNTY

IN THE

CIRCUIT COURT

IN THE CASE OF <u>ELLEN PAPANIKOS</u>, <u>ET AL.</u>,

LEGAL OWNERS/PETITION FOR VARIANCE ON

PROPERTY LOCATED AT 3702 OLD MILFORD MILL \*

ROAD; E/S OLD MILFORD MILL ROAD, 230' N OF

C/L EULER AVENUE

\*

**FOR** 

2<sup>ND</sup> Election District, 2<sup>ND</sup> Councilmanic District

**BALTIMORE COUNTY** 

Case No. 02-265-SPHA

Case No. 03-C-03-006955AE

Before the County Board of Appeals

#### RESPONSE TO PETITION FOR JUDICIAL REVIEW

PEOPLE'S COUNSEL FOR BALTIMORE COUNTY, in accordance with Maryland Rule 7-204, submits this response to the Petition for Judicial Review filed ELLEN, KONSTANTINOS & HARLAMBROS PAPANIKOS, and states that it intends to participate in this action for Judicial Review. The undersigned participated in the proceeding before the County Board of Appeals.

PETER MAX ZIMMERMAN

People's Counsel for Baltimore County

CAROLE S. DÉMILIO

Deputy People's Counsel

Old Courthouse, Room 47

400 Washington Avenue

Towson, MD 21204

(410) 887-2188

#### **CERTIFICATE OF SERVICE**

I HEREBY CERTIFY that on this \_\_\_\_\_ day of July, 2003, a copy of the foregoing

Response to Petition for Judicial Review was mailed to:

David F. Mister, Esquire Mister, Winter & Bartlett, LLC 30 E. Padonia Road, Suite 404 Timonium, Maryland 2-1093 Kathleen C. Bianco, Administrator County Board of Appeals 400 Washington Avenue, Room 49 Towson, Maryland 21204

PETER MAX ZIMMERMAN

People's Counsel for Baltimore County

Pet Max Zummennen

## Baltimore County, Maryland

#### OFFICE OF PEOPLE'S COUNSEL

Room 47, Old CourtHouse 400 Washington Ave. Towson, MD 21204

(410) 887-2188

PETER MAX ZIMMERMAN People's Counsel July 2, 2003

CAROLE S. DEMILIO
Deputy People's Counsel

Chief Clerk, Civil Division Circuit Court for Baltimore County County Courts Building 401 Bosley Avenue Towson, MD 21204

Hand-delivered



BALTIMORE COUNTY BOARD OF APPEALS

Re:

Petition for Judicial Review of the Decision

of the County Board of Appeals

In the Matter of Ellen Papanikos, et al.

**Case Number: 3-C-03-006955AE** 

#### Dear Sir or Madam:

Please file the enclosed the Response to Petition for Judicial Review. If you have any questions or concerns, please contact my office.

Thank you for your consideration.

Very truly yours,

Peter Max Zimmerman

People's Counsel for Baltimore County

PMZ/rmw Enclosures

cc:

David Mister, Esquire

Kathleen Bianco, CBA Administrator.

6/25/03

PETITION OF ELLEN, KONSTANTINOS & HARLAMBROS PAPANIKOS
3702 OLD MILFORD MILL ROAD

FOR JUDICIAL REVIEW OF THE DECISION OF THE COUNTY BOARD OF APPEALS OF BALTIMORE COUNTY OLD COURTHOUSE, ROOM 49 400 WASHINGTON AVENUE TOWSON, MARYLAND 21204

IN THE CASE OF SPECIAL HEARING AND VARIANCE CASE NO. 02-265-SPHA IN THE

CIRCUIT COURT

FOR

**BALTIMORE COUNTY** 

6955

CIVIL ACTION NO.:

#### **PETITION FOR JUDICIAL REVIEW**

Ellen, Konstantinos, and Harlambros Papanikos, by and through their undersigned counsel, David F. Mister and Mister, Winter & Bartlett, LLC respectfully request Judicial Review, pursuant to MD Rule 7-202, of the Order entered in the above captioned matter by the County Board of Appeals for Baltimore County, Case Number 02-265-SPHA on May 27, 2003.

Pursuant to MD Rule 7-202(d), Petitioner hereby delivers to the clerk a copy of the petition for the agency whose decision is sought to be reviewed.

Respectfylly Submitted,

David F. Mister

Mister, Winter & Bartlett, LLC 30 E. Padonia Road, Suite 404 Timonium, MD 21093

(410) 561-3000

Counsel for Petitioners

RECEIVED

BALTIMORE COUNTY BOARD OF APPEALS

## CERTIFICATE OF SERVICE

I HEREBY CERTIFY that on this 5 day of, 2003, a copy of the
foregoing Petition for Judicial Review was mailed first class, postage prepaid to Peter Max
Zimmerman, People's Counsel for Baltimore County, Old Courthouse, Room 47, 400
Washington Avenue, Towson, MD 21204 and County Board of Appeals of Baltimore County,
Old Courthouse Room 49, 400 Washington Avenue Towson, MD:21204.

David F. Mister

M:\Wpwin60\CLIENTS\PAPANIKOS\Petition Jud Rev0602.wpd

5/27/63

IN THE MATTER OF
THE APPLICATION OF
ELLEN, KONSTANTINOS & HARALAMBROS
PAPANIKOS – PETITIONERS FOR SPECIAL
HEARING AND VARIANCE ON PROPERTY
LOCATED ON THE E/S MILFORD MILL ROAD,
230' N C/L OF EULER AVENUE
(3702 OLD MILFORD MILL ROAD)
2<sup>ND</sup> ELECTION DISTRICT
2<sup>ND</sup> COUNCILMANIC DISTRICT

BEFORE THE

COUNTY BOARD OF APPEALS

OF

**BALTIMORE COUNTY** 

Case No. 02-265-SPHA

#### **OPINION**

This case comes to the Baltimore County Board of Appeals from a decision of the Deputy Zoning Commissioner dated March 7, 2002 in which the Petitioner's request for special hearing to approve a Child Care Center, Class A, was denied. Additionally, Petitioner's request for variance to allow a 6-foot wood stockade fence with a "0"-foot setback in lieu of the required 20 feet was also denied. The Petitioner was also prohibited from providing care, protection and supervision for more than eight children at the Petitioner's private residence. The eight children were required to include the Petitioner's five natural children, currently residing within the Petitioner's residence. This ruling would permit only the care, protection and supervision for three additional children over and above the Petitioner's five biological children currently residing on the property. The order further included a provision to allow the Petitioner until June 15, 2002 to reduce the number of children at her private residence to the permitted eight children, five of which are her biological children.

The Board held a public hearing on Tuesday, February 25, 2003 at 10:00 a.m. The Petitioner was represented by David F. Mister, Esquire. Peter Max Zimmerman, People's Counsel for Baltimore County, participated on behalf of that office.

At the "de novo" hearing before the Board of Appeals, Counsel for the Petitioner

| withdrew the special hearing request for the Group Child Care Center, Class A. Hence the

Petition for the Variance was also withdrawn at that time. The only issue in this case essentially is how the Deputy Zoning Commissioner ruled on the interpretation of the word "children." The Deputy Zoning Commissioner held that the term included anyone up to the age of 18. The Family Child Care Home in this instance is located in a D.R. 5.5 zone, and is permitted as a matter of right therein.

The facts of the case are relatively simple. The subject property is a single-family dwelling with an accessory garage located at 3702 Milford Mill Road. The property is zoned D.R. 5.5, and consists of 0.36 acre, 52 feet by 7 inches in width and 293 feet in depth. The premises are presently used as a day care facility that provides care for eight children. In addition to the eight children for whom the Petitioner provides day care, there are five of her own children on the premises. Since 1996, the Petitioner has been operating a Family Child Care Home on the premises. The Board takes note of the fact that this use is permitted as a matter of right in a D.R. 5.5 zone. Clearly, in the instant case, the Petitioner has five (5) children of her own in the home with ages varying from seven to seventeen of age (17 years, 16 years, 11 years, 9 years, and 7 years). Under Commissioner Kotroco's definition, the Petitioner would only be able to collect a fee for three (3) additional children, as all of the children are under the age of 18.

Unfortunately, the term "child" or "children" is not specifically defined in § 101 of the Baltimore County Zoning Regulations. Under that section where no specific definition is provided, reference is directed to Webster's Third New International Dictionary. Having examined People's Counsel Exhibit No. 11, the Webster's definition of "child" and "children," the Board agrees with People's Counsel that the definition is so "various and expansive as to be useless."

Under the common law, one who had not attained the age of 14 years was considered a "child." Through the years, the meaning now varies in different statutes. To that end, the

nikos - Personers

Petitioner supplied the Board with a variety of documents to support their contention that the word "children" is frequently qualified.

Petitioner's Exhibit #1 West's Annotated Code of Maryland

Family Law Title 5 – Children

Subtitle 5, Child Care; Foster Care Part I: Definitions; General Provisions

Petitioner's Exhibit #2 Code of Maryland Regulations

Title 07 Department of Human Resources Subtitle 04 Child Care Administration

Chapter 01 Family Day Care

.02 Definitions

Petitioner's Exhibit #3 Code of Maryland Regulations

Title 07 Department of Human Resources Subtitle 04 Child Care Administration

Chapter 01 Family Day Care

.23 Capacity

Petitioner's Exhibit #4 West's Annotated Code of Maryland

Family Law

Title 5 - Children

Subtitle 8—Unattended Children

These are, as People's Counsel recites, State regulations which involve the care or protection of children in varying age groups. People's Counsel also submitted a substantial number of exhibits, which are all referenced in the Board's file.

The position of the Petitioner is that the Deputy Zoning Commissioner is not an expert in matters regarding the care, protection and supervision of children. That being the case, this Board should look to the Maryland Statutes and case law for guidance. *COMAR*, for example, under § 07.04.01.23(4), specifies that one should "count as children served the provider's own children who are younger than 6 years old." *COMAR* 07.04.01.23(E) also defines "children" as those visiting the home for whom payment is not received only if all of the following conditions are met:

- 1. the child is younger than 8 years old;
- 2. The child is unaccompanied by an adult; and
- 3. The child cannot be sent home immediately.

To apply the Petitioner's rationale, a child would have to be either 6 years old or 8 years old to be considered under the BCZR definition. The Deputy Zoning Commissioner's extension of the age to 18, Petitioner argues, goes too far, and the Board should adopt a more reasoned and sensible approach in defining its meaning.

It is further argued that this Board should consider the factor of responsibility in determining its interpretation. At what age, for example, can someone under the majority age of 18 be permitted to care for, provide protection, and have supervisory power over a "child"? The Maryland Annotated Code, Family Law, § 5-801(a) is quoted and provides that:

A person who is charged with the care of a child under the age of 8 years may not allow the child to be locked or confined in a dwelling, building, enclosure, or motor vehicle which is out of sight of the person charged unless the person charged provides a reliable person at least 13 years old to remain with the child to protect the child. (emphasis added)

In essence, the General Assembly has determined that a person as young as 13 is perfectly capable of caring for a child under the age of 8. That being the case, Petitioner argues that from a probative value standpoint the age of 8 is the threshold age which, at least, the General Assembly believes a child may legally be without supervision of an adult, or even the supervision of a 13-year-old.

In essence, Petitioner argues that the Board should discount the Deputy Zoning Commissioner's interpretation as the age of majority, or 18 years of age, and should adopt a more reasoned approach that the definition of the number of allowed children for care in the home should be "children who are younger than 6 years old" or "under the age of 8 years," which would be in concert with State law.

People's Counsel offers a different viewpoint and supports the Deputy Zoning

Commissioner's interpretation that "the age of majority is the dividing line under the BCZR.

Mr. Zimmerman has provided the Board with relevant definitions under § 101 of the BCZR.

Each definition includes the word "child" or "children" with no stated definition of the words.

The Board recognizes the importance of this case and its far-reaching consequences that will affect all care and child care facilities and the elasticity of the word "children" as referenced in the Brief suggested by People's Counsel. It is obvious to the Board that the County Council could have very easily defined the term "child" or "children" if not necessarily in § 101 of the BCZR, at least in each of the "Care" provisions of § 101. The General Assembly in enacting State law has been more specific. the Council certainly did so when considering group child care centers and the zoning requirements imposed via special exceptions and residential transitional area requirements. The Board has reviewed Bill 47-85 (effective 6/03/1885); Bill 200-96 (effective 1/13/1991); Bill 7-91 (effective 4/15/1991); and the Final Report of the Baltimore County Planning Board (11/16/89). What constitutes a "child" or "children" is referenced nowhere in the definitions, and yet such care is allowed relative to Residential Transitional Areas and special exceptions, etc. The Board particularly notes that, under "Analysis," the Planning Board recited that:

To achieve quality child care in Baltimore County the Zoning Regulations must permit child care facilities to be located in quality environments. Clearly, a residential zone provides a more ideal environment for children than a business or manufacturing zone, with the additional benefit of being near the family residence. Proximity to the residence provides convenience for the parents. However, because this activity center is not a residential use, additional standards are necessary to ensure that it does not adversely affect the surrounding residential properties.

This Board, while recognizing the salient points raised by the Petitioner, must conclude, however, that the points raised by People's Counsel in his Brief are entitled to support his

contention that the term "child" or "children" must reference the legal age of majority in this State and, accordingly, support the opinion and decision of the Deputy Zoning Commissioner.

The Board concludes, as referenced by People's Counsel, that "local zoning is independent of State law and serves different objectives." Board of Child Care v. Harker, 316 Md. 683 (1989). This Board finds itself in agreement with Chief Judge Marbury who wrote in the case of Borchert v. Borchert, 185 Md. 586 (1946) that the term "children" applied only to minors. In that case, Chief Judge Marbury wrote:

This statute is quite similar to the general equity statute, Article 16, § 85, where the several chancellors are given original jurisdiction over children and are authorized to direct who shall be charged with their support. Neither of these statutes attempts any definition or enlargement of the word "children" and unless we attempt judicial legislation that word must be construed as meaning children in the ordinary sense; that is those who have not reached their majority.

This Board must assume that the Baltimore County Council in not specifically defining the term "child" or "children" under § 101 or in any of the child care center definitions anticipated that the term "must be construed as meaning children in the ordinary sense; that is those who have not reached their majority." This Board will not stretch any interpretation that would apparently thwart the intention of the County Council which, as the legislative body in Baltimore County, establishes the law. Such change and a more definitive interpretation of the terms must come from the legislative body that is ultimately responsible to the electorate of the County. Where the Council in this circumstance specifically chose not to do so, this Board will not expand the definition of the terms as suggested by the Petitioner. To do so would a usurpation of the legislative process.

ORDER

THEREFORE, IT IS THIS 27th day of May

County Board of Appeals of Baltimore County

ORDERED that Petitioner's request for a Class A child care facility and request for variance to permit a 6-foot wood stockade fence to be situated 0 feet from the property line in lieu of the required 20 feet, having been withdrawn by Petitioner, be and the same are hereby DISMISSED as moot; and it is further

ORDERED that, pursuant to this Board's finding that any minor under the age of 18, including the owner /operator's minor children under the age of 18, is included in the allowed numbers, the Petitioner shall be prohibited from providing care, protection and supervision for more than 8 children at her private residence. These eight (8) children, pursuant to the definition contained within the *Baltimore County Zoning Regulations*, shall include the Petitioner's five (5) natural children that currently reside within this residence. Therefore, the Petitioner shall only be permitted to provide care, protection and supervision for three (3) additional children over and above the five (5) biological children that currently reside on the property.

Any petition for judicial review from this decision must be made in accordance with Rule 7-201 through Rule 7-210 of the *Maryland Rules*.

COUNTY BOARD OF APPEALS
OF BALTIMORE COUNTY

Charles L. Marks, Panel Chair

Melissa Mover Adams

Margaret Worrall



# County Board of Appeals of Baltimore County

OLD COURTHOUSE, ROOM 49 400 WASHINGTON AVENUE TOWSON, MARYLAND 21204 410-887-3180 FAX: 410-887-3182

May 27, 2003

David F. Mister, Esquire MISTER, WINTER & BARTLETT, LLC Suite 404 – Padonia Centre 30 E. Padonia Road Timonium, MD 21093

> RE: In the Matter of: Ellen, Konstantinos & Haralambros Papanikos - Legal Owners / Petitioners Case No. 02-265-SPHA

Dear Mr. Mister:

Enclosed please find a copy of the final Opinion and Order issued this date by the County Board of Appeals of Baltimore County in the subject matter.

Any petition for judicial review from this decision must be made in accordance with Rule 7-201 through Rule 7-210 of the Maryland Rules, with a photocopy provided to this office concurrent with filing in Circuit Court. Please note that all Petitions for Judicial Review filed from this decision should be noted under the same civil action number. If no such petition is filed within 30 days from the date of the enclosed Order, the subject file will be closed.

Very truly yours,

Kathleen C. Brokeoftrs

Administrator

## Enclosure

Ellen Papanikos, Konstantinos Papanikos and c: Haralambros Papanikos Roy Levins Trinidad Porter Robert Young James and Shirley Dixon Office of People's Counsel Pat Keller, Planning Director Lawrence E. Schmidt, Zoning Commissioner

James H. Thompson, Code Enforcement [Enforcement Case #01-1164]

Arnold Jablon, Director /PDM

4/4/02

RE: PETITION FOR SPECIAL

HEARING AND VARIANCE

3702 Old Milford Mill Road; E/S Old

Milford Mill Road, 230' N of c/l Euler Ave

2nd Election & 2nd Councilmanic Districts \*

Legal Owner(s): Konstantinos, Ellen & Haralambros Papanikos
Petitioners

BEFORE THE

COUNTY BOARD OF APPEALS

**FOR** 

**BALTIMORE COUNTY** 

Case No.02-265-SHACEIVED

## PEOPLE'S COUNSEL'S MEMORANDUM TIMORE COUNTY BOARD OF APPEALS

People's Counsel for Baltimore County files this memorandum and states as follows:

#### Statement of the Case

Petitioners filed a petition for special hearing for a Group Child Care Center, Class A in a D.R. 5.5 zone at 3702 Old Milford Mill Road, along with a request for a fence variance. Upon its denial by the Deputy Zoning Commissioner (DZC) on March 7, 2002, Petitioners appealed to the County Board of Appeals (CBA).

Petitioners' objective was to expand from a "Family Child Care Home," which is limited to no more than eight (8) children, to the "Group Child Care Center, Class A," which authorizes up to 12 children. During the course of discussions between Petitioners' counsel and People's Counsel, People's Counsel observed that a group child care center is subject to special exception and residential transition area (RTA) standards under BCZR 424.5 and 1B01.1B1.e and to bulk standards under BCZR 424.7. The proposed center does not meet these standards and would require significant variances along with the special exception and exception to RTA

standards. The CBA has denied such petitions in the past. See <u>Application of Gordon L Harrison</u>. Case No. 95-280-XA, attached.

Under these circumstances, Petitioners decided to withdraw their request for a group child care center. This also would moot the fence variance. They still wished to maintain their family child care home.

In the course of the DZC proceedings, however, an additional issue came to light. Petitioners have six children of their own. The DZC found that these count toward the number allowed, and that the word "children" includes anyone who has not reached eighteen (18) years of age, the age of majority. At the time of the decision, this meant that five of their six children would count, allowing for only three others.

Petitioners believe the determinative age should be six (6) years old, or possibly twelve (12), and rely on several state regulations. People's Counsel disagrees, and believes that the age of majority is the dividing line under the BCZR.

At the *de novo* County Board of Appeals Hearing on February 25, therefore, Petitioners' counsel withdrew the special hearing request for the Group Child Care Center, Class A. The petition for variance fell with it. He also explained Petitioners' concern that the DZC had wrongly decided that "children" included anyone up to the age of 18. He requested a ruling on this issue of law.

In addition to People's Counsel, several neighbors appeared; Roy Lovins, of 3700 Old Milford Mill Road; and Trinidad Porter and Robert Young of 3706 Old Milford Mill Road. They wished to testify to the adverse impacts caused by all of the

children, including teenagers. Upon objection, the Board declined to hear this testimony. People's Counsel, therefore, made a proffer that the concerns over overcrowding, noise, and disturbance had to do with children of various ages, so the purpose of the BCZR would not be served by unlimited allowance of children over six (6) years old, or over twelve (12) years old. People's Counsel considers the issue as arguably a mixed question of fact and law.

There have been many cases involving childcare centers. This is the first time, however, that a party has questioned the definition of "children." Accordingly, the CBA has requested legal memoranda.

#### The Relevant Definitions

#### **BCZR 101**

<u>Family Child Care Home</u>: A private residence wherein care, protection and supervision is provided for a fee for part or all of a day at least twice a week to no more than eight children at one time, including children of the adult provider. The operator of a family childcare home shall hold at least one fire drill each week for the benefit of the children.

Group Child Care Center: A building or structure wherein care, protection and supervision is provided for part of all of day, on a regular schedule, at least twice a week to at least nine children, including children of the adult provider.

Group Child Care Center, Class A: A group child care center wherein group child care is provided for no more than 12 children at one time.

Group Child Care Center, Class B: A group child care center wherein group child care is provided for more than 12 children.

We also attach BCZR 424 in its entirety.

#### Argument

There has been zoning law to address child care homes and centers for almost twenty years. The original legislation was Bill 47-85. Later, the County Council enacted a comprehensive revision with Bill 200-90. The law defines and provides for family child care homes and group child care centers, with the centers divided between Class A and Class B.

The definitions refer to the number of children, including children of the adult provider. The Family Child Care Home is limited to eight children, and the Group Child Care Center, Class A, to 12. The Group Child Care Center, Class B, is unlimited. There have been many cases involving use permits, special exceptions, and/or variances for different types of facilities in different zones.

The assumption has always been that the term "children" embraces anyone under 18 years of age. To be clear, there is no distinction in the definition between children of the providers and of customers. If the word "children" is interpreted as having the age limits suggested by Petitioners, it has the effect that the Family Child Care Home limit of eight children automatically implies the addition of an unlimited number of children over the age of six, or over twelve, depending on the interpretation. Similarly, the Class A group child care center would expand from a 12-child limit to some indefinite number above that. Numerical conditions in orders would likewise become elastic.

These implications deny common sense and experience. Yet, this is what Petitioners claim. It is tempting to dismiss this out of hand as absurd. Nevertheless, we will address it with sober reflection.

I. In The Absence of Further Statutory Definition, the Word "Children" means Children in the Ordinary Sense: Those Who Have Not Reached the Age of Majority

#### A

There is no definition of "child" or "children" in BCZR 101. That section then directs us to Webster's Third New International Dictionary, which Petitioners have kindly supplied. But this definition, or more accurately, group of definitions, is so various and expansive as to be useless. A "child" could be an infant, a young person, an adult who acts immaturely, or an offspring of any age. In common usage, we also know that the word "children" is often specifically qualified. For example, children under a specified age may fly for free, go to the movies or sporting events at reduced prices, play at certain levels in recreational leagues, and so on. Petitioners introduced several state regulations involving care or protection of children which are of this variety (children under six, children under twelve) and attempt to engraft this to the local zoning regulations. Yet, as Petitioners must concede, local zoning is independent of state law and serves different objectives. Board of Child Care v. Harker. 316 Md. 683 (1989).

In <u>Harker</u>, Chief Judge Robert Murphy wrote:

"In this regard, we recognized in Ad + Soil, supra, 307 Md. at 334, 513 A.2d 893, that under Article 25A, § 5(X) of the Code, one of the cornerstones of Maryland's system of land use in home rule counties is

that zoning controls be implemented by local government. Specifically, we there said that "[i]n view of such a clearly established legislative policy, evidence of a countervailing legislative purpose to prohibit local zoning control... must be strong indeed." Id. at 334, 513 A.2d 893. In Ad + Soil, we found no implied preemption of local zoning ordinances governing the location of sewage sludge facilities, despite the existence of pervasive statewide legislation requiring permits for sewage sludge facilities and extensively governing the storage and distribution of sewage sludge.

We conclude that there is no comprehensive regulatory scheme governing child care facilities under the public general laws of the State legally sufficient to imply a legislative purpose to totally occupy the field, and thereby preclude all local zoning regulations pertaining to the location of these facilities. Nothing in the statewide statutes mentions preexisting local zoning ordinances, a clear indication that the General Assembly did not intend to preempt these local laws. See Ad + Soil, supra, 307 Md. at 333, 513 A.2d 893; National Asphalt, supra, 292 Md. at 79, 437 A.2d 651; Baltimore v. Sitnick & Firey, 254 Md. 303, 322, 255 A.2d 376 (1969).

As earlier observed, the legislative authority vested in the Administration to promulgate rules and regulations governing child care facilities, § 5-506 FAM. LAW.(b) of the Family Law Article, resulted in COMAR 07.02.13.07, which explicitly requires a licensed child care facility to comply with the zoning ordinances of political subdivisions. The validity of this provision is presumed when, as here, it is "consistent with the letter and spirit of the statute under which the agency acts." 316 Md. at 698.

Analogously, the Court of Special Appeals differentiated municipal licensing and zoning in Mayor and City Council v. Dembo. 123 Md. App. 527, 534-537 (1998). In Dembo, the court stated:

The difference between zoning and licensing has also been explained by characterizing a zoning ordinance as one which involves "a comprehensive or master plan for dividing the community into zones where specified uses are permitted, " as compared with licensing law which "is directed at one particular activity no matter where in the town it is carried out." *Maybee v. Town of Newfield*, 789 F.Supp. 86, 89-90 (N.D.N.Y. 1992). Put more simply, licensing "regulates establishments based on the type of business they conduct," and zoning regulates them

"based on their location." City of Batavia v. Allen, 218 Ill.App.3d. 545, 161 Ill.Dec. 239, 578 N.E.2d 597, 599 (1991)." 123 Md.App. at 525.

B

In this context, because the BCZR 101 definitions, unlike the cited state regulations, have no specific age limitation, it is logical to deduce that the County Council intentionally took a different approach. The question then boils down to the meaning of "child" or "children" when the legislature declines to specify an age limit. The answer, fortunately, is in the case law, and it accords with common sense.

In <u>Borchert v. Borchert</u>. 185 Md. 586 (1946), the issue presented was whether a parent had a duty to provide necessaries for an son over the age of 21 years who was unable to care for himself and was thus disabled. The Court had to interpret the statute which empowered equity courts in divorce cases to order guardianship and custody of "children," as well as their "support and maintenance." While sympathetic to the situation, the Court found that "children" applied only to minors. Chief Judge Marbury wrote:

"This statute is quite similar to the general equity statute, Article 16, § 85, where the several chancellors are given original jurisdiction over children and are authorized to direct who shall be charged with their support. Neither of these statutes attempts any definition or enlargement of the word "children" and unless we attempt judicial legislation that word must be construed as meaning children in the ordinary sense; that is those who have not reached their majority."

The Court of Special Appeals quoted this in <u>Colburn v.Colburn</u>. 45 Md. App. 313 (1980). As might be expected, the appellate courts have never overruled or modified this doctrine. It is still good law.

Consistent with <u>Borchert</u>, the meaning of "children" in the child care home and child care center definitions extends to all those who have not reached the age of majority. In recent years, that age has been in common usage been lowered from 21 to 18 for most purposes. See Md.Ann. Code Election Art. Sec. 3-4(b)(2), voting qualifications; Transportation Art. Sec. 16-103(b), drivers licenses; Estates and Trust Art. Sec. 4-101, making a will; Sec. 4-503, anatomical gifts; Sec. 9-109, distribution to minors; Sec. 13-101(l), protection of minors and disabled persons; Sec. 13-401, recovery by minor in tort.

The statutory purpose and structure of Baltimore County's zoning laws regulating child care facilities compel the same conclusion. It makes no sense to provide a structure and gradation of levels of child care facilities with numerical limits as to children, and yet leave an indefinite gap or loophole for an unlimited number of a subgroup of children over a certain age.

The proffer of citizen testimony as to the disruptive impact of children of various ages, including teenagers, also reinforces the conclusion that the age of majority is the dividing line. It may be that many, or most, of the children at these facilities are not teenagers. But surely, they are included. When they are present, they count.

#### Afterword and Conclusion

There was a recent reference in a newspaper article to the television soap opera named "All My Children." With it came the reminder that the children on the show are adults. It is another example of the elasticity of the word "children."

The meaning of the word depends on the context. Because it is elastic, it is often used with a qualifier, that is to say, a reference to children of a specified age or age range.

The courts have recognized that the meaning may vary. The Court of Appeals, therefore, has provided additional direction. Unless the age is specified, the word "children" includes all those who have not reached the age of majority. That is the situation here, and it accords with the purpose, structure, and impact of county zoning law.

The ruling in this case will affect all cases and all child care facilities. There should not be a change in the understanding of the word "children" without good cause.

For all of the above reasons, the County Board of Appeals should find that the age of majority is the age limit for children under the Baltimore County Zoning Regulations governing child care facilities. The Deputy Zoning Commissioner so found, and he is correct.

PETER MAX ZIMMERMAN

People's Counsel for Baltimore County

CAROLE S. DEMILIO

Deputy People's Counsel

Old Courthouse, Room 47

400 Washington Avenue

Towson, MD 21204

(410) 887-2188

#### Certificate of Service

I HEREBY CERTIFY that on this 11<sup>th</sup> day of April, 2003 a copy of the foregoing People's Counsel's Memorandum was mailed to David Mister, Esquire, Law Offices of Mister, Winter & Bartlett, LLC, 30 E. Padonia Road, Suite 404, Timonium, MD 21093, Attorney for the Petitioner, and to Roy Lovins, 3700 Old Milford Mill Road, Baltimore, MD 21244, and to Trinidad Porter and Robert Young, 3706 Old Milford Mill Road, Baltimore, MD 21244.

PÉTER MAX ZIMMERMAN

4/W/03

IN THE MATTER OF ELLEN, KONSTANTINOS & HARALAMBOS PAPANIKOS LEGAL OWNERS/ PETITIONERS BEFORE THE BOARD OF APPEALS OF BALTIMORE COUNTY

CASE NO.: 02-265-SPHA



#### APPELLANTS/PETITIONERS MEMORANDUM OF LAW

#### STATEMENT OF CASE

This is an appeal filed by Petitioners, Ellen, Konstantinos, and Haralambros Papanikos (hereinafter collectively referred to as "Petitioners") from a hearing before the Zoning Commissioner wherein the Petitioners requested a use permit and zoning variance for their property located at 3702 Milford Mill Road. The Petitioners sought a special hearing for a use permit for a Group Child Care Center, Class A facility, for up to 12 children in a single-family residential dwelling. Petitioners were also a requesting setback variance to permit a 6 foot wood stockade fence with a 0 foot set back in lieu of the required 20 foot setback required for a Class A Group Child Care Center.

On March 7, 2002, Deputy Commissioner Kotroco denied the Petitioners' request for the use permit to increase their intensity of use to a Class A, Group Child Care Center, from their existing Family Child Care Home<sup>1</sup>. The Deputy Commissioner also denied the request for variance from the setback for the stockade fence. Lastly, Deputy Commissioner Kotroco ordered that the Petitioners be prohibited from providing care, protection and supervision for more than eight children at their private residence. In his Order, Deputy Commissioner Kotroco held that, pursuant to Baltimore County Zoning Regulations, the Petitioners had to include their five natural children currently residing within the family home in counting the eight children permitted for child care. The Deputy Commissioner further held that the appropriate age for Footnote 1: The original use was permitted as a matter of right in a DR 5.5 zone

defining a child of the adult care provider under the applicable zoning regulations is the age of majority, 18 years of age. As a result, the Petitioners were limited to care for only three (3) children in their family child care home in addition to their five minor biological children residing there, regardless of age.

At a subsequent hearing before the Board of Appeals, the parties stipulated that the only issue remaining for the Board to consider was the appropriate definition of the age of children of a family child care home provider as used in the context of the Baltimore County Zoning Regulations.

#### LEGAL ARGUMENT

Deputy Commissioner Kotroco defined children of the family child care home adult provider as someone under the age of 18. Commissioner Kotroco's definition is unreasonable given the purposes and goals of the protection of children in a child care setting and the protection of the health, safety and general welfare of the public.

The Baltimore County Zoning Regulations define a "Family Child Care Home" as:

"A private residence wherein care, protection and supervision is provided for a fee for part or all of the day at least twice a week to no more than 8 children at one time, <u>including children of the adult provider</u>. The operator of a family child care home shall hold at least one fire drill each week for the benefit of the children." (emphasis added) BCZR §101 at 1-15.

Commissioner Kotroco reasoned that the definition in the zoning regulations makes clear that the number of children permitted on the Petitioners' property must take into account the biological children of the care provider. Petitioners have five (5) children of their own in the home, varying in age from seven to seventeen (17 years, 16 years, 11 years, 9 years, and 7 years, respectively). According to Commissioner Kotroco's definition, the Petitioners would only be permitted to provide care for a fee for 3 additional children, as all 5 children are under the age of

The word "child" is not defined in the Baltimore County Zoning Regulations. While it is within an agency's discretion to interpret meanings in areas where the agency is deemed expert, the Zoning Commissioner is not an expert in matters regarding the care, protection and supervision of children, and as such should have referred to Maryland statutes and case law for guidance.

The Code of Maryland Regulations provide the appropriate definition of the age of children of a home care provider. COMAR 07.04.01.23 (4) provides that one should "Count as children served the provider's own children who are younger than 6 years old."

In addressing whether additional children, regardless of paternity, can and should be counted as children served by the provider, the State defines those children in COMAR 07.04.01.23 (E), which reads:

The Office may count as children in care children visiting the home for whom payment is not received only if all of the following conditions are met:

- (1) The child is younger than 8 years old;
- (2) The child is unaccompanied by an adult; and
- (3) The child cannot be sent home immediately. (Emphasis added)

In both regulations, the age provided for a child is at least ten years below the age used by Deputy Commissioner Kotroco. Both regulations contemplate a situation where there are older children present in the day care facility who should not be counted in the number of children receiving care by the child care provider, regardless of their status as members of the family or visitors to the care facility. Interestingly the State contemplates that a provider my have a greater care responsibility to a visiting child (8 years as the demarcation) than a member of the family (6 years as the demarcation).

These child care specific definitions provided by COMAR reflect a more contemporary view of children and provide a more sensible age for defining them.

In the context of child care, in addition to various regulations defining children, the State of Maryland has also provided threshold ages in statutes regulating the age at which a person can be conferred with the responsibility to care for another, and the age at which they must be in the care of an adult or older child. Md. Code Ann., Fam.Law § 5-801(a) grants care, protection and supervisory power to persons as young as 13 providing that:

A person who is charged with the care of a child **under the age of 8 years** may not allow the child to be locked or confined in a dwelling, building, enclosure, or motor vehicle which is out of sight of the person charged unless the person charged provides a reliable person at least 13 years old to remain with the child to protect the child. (emphasis added)

By this statute, the violation of which is punishable as a criminal act, the State has indicated that a person as young as 13 is capable of caring for a child under the age of 8. Such a finding renders Commissioner Kotroco's definition of children unreasonable and too strict in the context of a day care provider. Perhaps, more probative to the issue sub judice is the age eight (8) threshold in the statute at which the Maryland General Assembly believes a child may legally be without supervision on an adult, or even the supervision of a thirteen year old.

The various definitions of the word "child" provided by Maryland agency regulations and public general laws demonstrate the legislature's intent to allow a more lenient definition of children specifically in the child care context, in areas concerning their care, supervision and safety. As previously indicated, there are various numbers used to define "child" in varying situations which creates some ambiguity as to the precise definition. However, there is **no** indication in any of the language that the traditional age of majority, 18, is the standard used to define "child" either generally or in the "family day care" setting. Deputy Commissioner Kotroco erroneously defined "child" to incorporate all children under the age of 18, and failed to recognize statutes and regulations throughout the State that define a more appropriate age, or a more commonsensical definition in the context of child care and supervision.

#### CONCLUSION

Petitioners respectfully request that this Board give an appropriate definition of the age of the children of a family care provider that must be counted under the Baltimore County Zoning Regulations limiting the number of children in a family child care home. Petitioners suggest that, absent express language to the contrary adopted by the Baltimore County Council, the age of a child of the adult care provider to be counted in the number of allowed children for care in the home should be "children who are younger than 6 years old", pursuant to COMAR 07.04.01.23(4), or "under the age of 8 years", pursuant to Md. Code Ann., Fam. Law § 5-801(a). Such age demarcation would be consistent with the paramount reason to regulate the number of children in a child care setting, even in the context of land use regulations: protection of children in the child care setting while protecting the health, safety and general welfare of the public.

Respectfully Submitted

David F. Mister

Mister, Winter & Bartlett

Attorneys for

Appellants/Petitioners

30 E. Padonia Rd. Suite 404

Timonium, MD 21039

410-561-3000

#### LAW OFFICES MISTER, WINTER & BARTLETT, LLC SUITE 404-PADONIA CENTRE 30 E. PADONIA ROAD

TIMONIUM, MD 21093

DAVID F. MISTER LESLIE A. WINTER ANTHONY T. BARTLETT

AMY K. FINNERAN

Email: mwblaw@qwest.net (410) 561-3000 **FACSIMILE** (410) 560-0588

OF COUNSEL: ROBERT L. FRANK ELIZABETH C. YAREMA

April 14, 2003 -

County Board of Appeals Of Baltimore County Old Courthouse, Room 49 400 Washington Ave. Towson, MD 21204 Attn.: Kathleen C. Bianco

HAND DELIVERED

Re:

Appeal of Petition for Special Hearing & Variance

Case No.:

02-265-SPHA

Dear Ms. Bianco:

Enclosed please find One (1) original, and Three (3) copies of the Appellants/Petitioners Memorandum of Law to be filed for the above referenced case.

Please be advised that the Appellants/Petitioners Memorandum of Law was faxed on Friday, April 11, 2003 to the County Board of Appeals of Baltimore County, and mailed first class postage prepaid to the Peter Max Zimmerman, People's Counsel for Baltimore County.

If you have any questions concerning this matter, please do not hesitate to contact me.

Very truly yours,

David F. Mister

DFM/hmf Enclosures

cc:

Ellen, Konstantinos, & Haralambos Papanikos

Peter Max Zimmerman

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BALTIMORE COUNTY **BOARD OF APPEALS** 

i/u/03

RE: PETITION FOR SPECIAL HEARING AND VARIANCE 3702 Old Milford Mill Road: E/S Old

Milford Mill Road, 230' N of c/l Euler Ave

2<sup>nd</sup> Election & 2<sup>nd</sup> Councilmanic Districts \*

Legal Owner(s): Konstantinos, Ellen & Haralambros Papanikos

Petitioners

**BEFORE THE** 

**COUNTY BOARD OF APPEALS** 

**FOR** 

**BALTIMORE COUNTY** 

Case No.02-265-

APR \* 1 2003

### PEOPLE'S COUNSEL'S MEMORANDURALTIMORE COUNTY BOARD OF APPEALS

People's Counsel for Baltimore County files this memorandum and states as follows:

#### Statement of the Case

Petitioners filed a petition for special hearing for a Group Child Care Center, Class A in a D.R. 5.5 zone at 3702 Old Milford Mill Road, along with a request for a fence variance. Upon its denial by the Deputy Zoning Commissioner (DZC) on March 7, 2002, Petitioners appealed to the County Board of Appeals (CBA).

Petitioners' objective was to expand from a "Family Child Care Home," which is limited to no more than eight (8) children, to the "Group Child Care Center, Class A," which authorizes up to 12 children. During the course of discussions between Petitioners' counsel and People's Counsel, People's Counsel observed that a group child care center is subject to special exception and residential transition area (RTA) standards under BCZR 424.5 and 1B01.1B1.e and to bulk standards under BCZR 424.7. The proposed center does not meet these standards and would require significant variances along with the special exception and exception to RTA

standards. The CBA has denied such petitions in the past. See <u>Application of Gordon L Harrison</u>. Case No. 95-280-XA, attached.

Under these circumstances, Petitioners decided to withdraw their request for a group child care center. This also would moot the fence variance. They still wished to maintain their family child care home.

In the course of the DZC proceedings, however, an additional issue came to light. Petitioners have six children of their own. The DZC found that these count toward the number allowed, and that the word "children" includes anyone who has not reached eighteen (18) years of age, the age of majority. At the time of the decision, this meant that five of their six children would count, allowing for only three others.

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In addition to People's Counsel, several neighbors appeared; Roy Lovins, of 3700 Old Milford Mill Road; and Trinidad Porter and Robert Young of 3706 Old Milford Mill Road. They wished to testify to the adverse impacts caused by all of the

children, including teenagers. Upon objection, the Board declined to hear this testimony. People's Counsel, therefore, made a proffer that the concerns over overcrowding, noise, and disturbance had to do with children of various ages, so the purpose of the BCZR would not be served by unlimited allowance of children over six (6) years old, or over twelve (12) years old. People's Counsel considers the issue as arguably a mixed question of fact and law.

There have been many cases involving childcare centers. This is the first time, however, that a party has questioned the definition of "children." Accordingly, the CBA has requested legal memoranda.

#### The Relevant Definitions

**BCZR** 101

<u>Family Child Care Home</u>: A private residence wherein care, protection and supervision is provided for a fee for part or all of a day at least twice a week to no more than eight children at one time, including children of the adult provider. The operator of a family childcare home shall hold at least one fire drill each week for the benefit of the children.

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Group Child Care Center, Class A: A group child care center wherein group child care is provided for no more than 12 children at one time.

Group Child Care Center, Class B: A group child care center wherein group child care is provided for more than 12 children.

We also attach BCZR 424 in its entirety.

#### Argument

There has been zoning law to address child care homes and centers for almost twenty years. The original legislation was Bill 47-85. Later, the County Council enacted a comprehensive revision with Bill 200-90. The law defines and provides for family child care homes and group child care centers, with the centers divided between Class A and Class B.

The definitions refer to the number of children, including children of the adult provider. The Family Child Care Home is limited to eight children, and the Group Child Care Center, Class A, to 12. The Group Child Care Center, Class B, is unlimited. There have been many cases involving use permits, special exceptions, and/or variances for different types of facilities in different zones.

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I. In The Absence of Further Statutory Definition, the Word "Children" means Children in the Ordinary Sense: Those Who Have Not Reached the Age of Majority

A

There is no definition of "child" or "children" in BCZR 101. That section then directs us to Webster's Third New International Dictionary, which Petitioners have kindly supplied. But this definition, or more accurately, group of definitions, is so various and expansive as to be useless. A "child" could be an infant, a young person, an adult who acts immaturely, or an offspring of any age. In common usage, we also know that the word "children" is often specifically qualified. For example, children under a specified age may fly for free, go to the movies or sporting events at reduced prices, play at certain levels in recreational leagues, and so on. Petitioners introduced several state regulations involving care or protection of children which are of this variety (children under six, children under twelve) and attempt to engraft this to the local zoning regulations. Yet, as Petitioners must concede, local zoning is independent of state law and serves different objectives. Board of Child Care v. Harker. 316 Md. 683 (1989).

In <u>Harker</u>, Chief Judge Robert Murphy wrote:

"In this regard, we recognized in Ad + Soil, supra, 307 Md. at 334, 513 A.2d 893, that under Article 25A, § 5(X) of the Code, one of the cornerstones of Maryland's system of land use in home rule counties is

that zoning controls be implemented by local government. Specifically, we there said that "[i]n view of such a clearly established legislative policy, evidence of a countervailing legislative purpose to prohibit local zoning control... must be strong indeed." Id. at 334, 513 A.2d 893. In Ad + Soil, we found no implied preemption of local zoning ordinances governing the location of sewage sludge facilities, despite the existence of pervasive statewide legislation requiring permits for sewage sludge facilities and extensively governing the storage and distribution of sewage sludge.

We conclude that there is no comprehensive regulatory scheme governing child care facilities under the public general laws of the State legally sufficient to imply a legislative purpose to totally occupy the field, and thereby preclude all local zoning regulations pertaining to the location of these facilities. Nothing in the statewide statutes mentions preexisting local zoning ordinances, a clear indication that the General Assembly did not intend to preempt these local laws. See Ad + Soil, supra, 307 Md. at 333, 513 A.2d 893; National Asphalt, supra, 292 Md. at 79, 437 A.2d 651; Baltimore v. Sitnick & Firey, 254 Md. 303, 322, 255 A.2d 376 (1969).

As earlier observed, the legislative authority vested in the Administration to promulgate rules and regulations governing child care facilities, § 5-506 FAM. LAW.(b) of the Family Law Article, resulted in COMAR 07.02.13.07, which explicitly requires a licensed child care facility to comply with the zoning ordinances of political subdivisions. The validity of this provision is presumed when, as here, it is "consistent with the letter and spirit of the statute under which the agency acts." 316 Md. at 698.

Analogously, the Court of Special Appeals differentiated municipal licensing and zoning in Mayor and City Council v. Dembo. 123 Md. App. 527, 534-537 (1998). In Dembo, the court stated:

The difference between zoning and licensing has also been explained by characterizing a zoning ordinance as one which involves "a comprehensive or master plan for dividing the community into zones where specified uses are permitted, " as compared with licensing law which "is directed at one particular activity no matter where in the town it is carried out." *Maybee v. Town of Newfield*, 789 F.Supp. 86, 89-90 (N.D.N.Y. 1992). Put more simply, licensing "regulates establishments based on the type of business they conduct," and zoning regulates them

"based on their location." City of Batavia v. Allen, 218 Ill.App.3d. 545, 161 Ill.Dec. 239, 578 N.E.2d 597, 599 (1991)." 123 Md.App. at 525.

 $\mathbf{B}$ 

In this context, because the BCZR 101 definitions, unlike the cited state regulations, have no specific age limitation, it is logical to deduce that the County Council intentionally took a different approach. The question then boils down to the meaning of "child" or "children" when the legislature declines to specify an age limit. The answer, fortunately, is in the case law, and it accords with common sense.

In <u>Borchert v. Borchert</u>. 185 Md. 586 (1946), the issue presented was whether a parent had a duty to provide necessaries for an son over the age of 21 years who was unable to care for himself and was thus disabled. The Court had to interpret the statute which empowered equity courts in divorce cases to order guardianship and custody of "children," as well as their "support and maintenance." While sympathetic to the situation, the Court found that "children" applied only to minors. Chief Judge Marbury wrote:

"This statute is quite similar to the general equity statute, Article 16, § 85, where the several chancellors are given original jurisdiction over children and are authorized to direct who shall be charged with their support. Neither of these statutes attempts any definition or enlargement of the word "children" and unless we attempt judicial legislation that word must be construed as meaning children in the ordinary sense; that is those who have not reached their majority."

The Court of Special Appeals quoted this in <u>Colburn v.Colburn</u>. 45 Md. App. 313 (1980). As might be expected, the appellate courts have never overruled or modified this doctrine. It is still good law.

Consistent with <u>Borchert</u>, the meaning of "children" in the child care home and child care center definitions extends to all those who have not reached the age of majority. In recent years, that age has been in common usage been lowered from 21 to 18 for most purposes. See Md.Ann. Code Election Art. Sec. 3-4(b)(2), voting qualifications; Transportation Art. Sec. 16-103(b), drivers licenses; Estates and Trust Art. Sec. 4-101, making a will; Sec. 4-503, anatomical gifts; Sec. 9-109, distribution to minors; Sec. 13-101(l), protection of minors and disabled persons; Sec. 13-401, recovery by minor in tort.

The statutory purpose and structure of Baltimore County's zoning laws regulating child care facilities compel the same conclusion. It makes no sense to provide a structure and gradation of levels of child care facilities with numerical limits as to children, and yet leave an indefinite gap or loophole for an unlimited number of a subgroup of children over a certain age.

The proffer of citizen testimony as to the disruptive impact of children of various ages, including teenagers, also reinforces the conclusion that the age of majority is the dividing line. It may be that many, or most, of the children at these facilities are not teenagers. But surely, they are included. When they are present, they count.

### Afterword and Conclusion

There was a recent reference in a newspaper article to the television soap opera named "All My Children." With it came the reminder that the children on the show are adults. It is another example of the elasticity of the word "children."

The meaning of the word depends on the context. Because it is elastic, it is often used with a qualifier, that is to say, a reference to children of a specified age or age range.

The courts have recognized that the meaning may vary. The Court of Appeals, therefore, has provided additional direction. Unless the age is specified, the word "children" includes all those who have not reached the age of majority. That is the situation here, and it accords with the purpose, structure, and impact of county zoning law.

The ruling in this case will affect all cases and all child care facilities. There should not be a change in the understanding of the word "children" without good cause.

For all of the above reasons, the County Board of Appeals should find that the age of majority is the age limit for children under the Baltimore County Zoning Regulations governing child care facilities. The Deputy Zoning Commissioner so found, and he is correct.

PETER MAX ZIMMERMAN

People's Counsel for Baltimore County

CAROLE S. DEMILIO

Deputy People's Counsel

Old Courthouse, Room 47

400 Washington Avenue

Towson, MD 21204

(410) 887-2188

### **Certificate of Service**

I HEREBY CERTIFY that on this 11<sup>th</sup> day of April, 2003 a copy of the foregoing People's Counsel's Memorandum was mailed to David Mister, Esquire, Law Offices of Mister, Winter & Bartlett, LLC, 30 E. Padonia Road, Suite 404, Timonium, MD 21093, Attorney for the Petitioner, and to Roy Lovins, 3700 Old Milford Mill Road, Baltimore, MD 21244, and to Trinidad Porter and Robert Young, 3706 Old Milford Mill Road, Baltimore, MD 21244.

PÉTER MAX ZIMMERMAN

3/7/02

IN RE: PETITIONS FOR VARIANCE AND SPECIAL HEARING
E/S Milford Mill Road, 230' N centerline of Euler Avenue
2nd Election District
2nd Councilmanic District
(3702 Old Milford Mill Road)

Ellen & Konstantinos Papanikos and Haralambros Papanikos Petitioners

BEFORE THE

DEPUTY ZONING COMMISSIONER

\* OF BALTIMORE COUNTY

\* CASE NO. 02-265-SPHA

### FINDINGS OF FACT AND CONCLUSIONS OF LAW

This matter comes before this Deputy Zoning Commissioner as a Petition for Special Hearing and Variance filed by the legal owners of the subject property Ellen and Konstantinos Papanikos and Haralambros Papanikos. The Petitioners are requesting zoning relief for property they own at 3702 Old Milford Mill Road, located in the Milford Mill area of Baltimore County. Specifically, the Petitioners are requesting special hearing relief to approve a Group Child Care Center, Class A facility for up to 12 children in a single-family residential dwelling. In addition, variance relief is requested from Section 424.1.B of the Baltimore County Zoning Regulations (B.C.Z.R.), to permit a 6 ft. wood stockade fence with a 0 ft. setback in lieu of the required 20 ft.

Appearing at the hearing on behalf of the requests were Ellen Papanikos, one of the owners of the property and Lisa McConnell, one of her employees. Appearing in opposition to the Petitioners' request were nearby neighbors, Roy Levins, Trinidad Porter and Robert Young.

Testimony and evidence indicated that the property, which is the subject of this request, consists of 0.36 acres, more or less, zoned D.R.5.5. The subject property is improved with a 2-story, single-family residential dwelling and accessory garage. The property is 52 ft. 7 in. in width and approximately 293 ft. in depth. The Petitioner currently operates a day care facility on

ORDER RECEIVED FOR FILING

the subject property, providing care for 8 children at this time. In addition to the 8 children that are currently being cared for by the Petitioner, she also has 6 children of her own.

Testimony offered by Mrs. Papanikos indicated that she purchased the subject property in 1995. In 1996, she started operating her Family Child Care Home on the subject property. She is requesting permission, pursuant to this zoning request, to increase the number of children cared for on the property from 8 to 12. The children who come to the property vary in age from 9 months to 13 years.

In addition to her request to increase the number of children on the property, she also is requesting permission to approve the 6 ft. stockade fence which was installed on the property line by her husband this past summer. The Petitioner testified that no permit was obtained from Baltimore County prior to the installation of this fence. The regulations applicable to this use require that the fence have a setback of 20 ft. from the nearest property line. The fence in question was constructed on the property line and, therefore, does not meet this setback requirement. The Petitioner is requesting permission to keep the fence as it exists today.

As stated previously, several residents from the surrounding community appeared in strong opposition to the Petitioner's request. These neighbors offered many complaints and objections to the day care operation that exists on the property today. The cumulative testimony of these neighbors was that the Petitioner provides little supervision to the many children who are under her care at this facility. The neighbors stated that there are many occasions when the children from this facility wander the surrounding neighborhood without adult supervision. According to their testimony this occurs with children as young as 3 years of age. In addition, the neighbors complained that the property in question has become a focal point for many of the other children in the surrounding neighborhood and apartment complexes. Apparently, these

outside children come to the subject property to play with the children who are enrolled in this day care facility.

This large accumulation of children on the subject property has caused great concern of these surrounding neighbors. Many complaints have been filed with the Code Enforcement Section of Baltimore County, as well as the Baltimore County Police and Social Services Departments. These neighbors object at this time to the 8 children that are currently kept on the property. They cannot fathom an increase in the number of children to 12, which would be a 50% increase over the number currently kept on the property. They, therefore, ask that the special hearing relief and variance be denied.

The Petitioner is requesting permission, by way of the special hearing relief, to operate a "Class-A Group Child Care Center" on her property for up to 12 children. The use requested by the Petitioner in her special hearing petition is defined as follows,

"A building or structure wherein care, protection and supervision is provided for part or all of the day, on a regular schedule, at least twice a week to at least nine children, including children of the adult provider."

The Class A designation is applicable when the Petitioner chooses to increase the number of children to no more than 12 at one time. As it stands now, based on the testimony offered by the Petitioner, she believes that she is operating a "Family Child Care Home". This classification applies when a property owner provides care for no more than 8 children at one time. However, the definition must be reviewed more closely. The Baltimore County Zoning Regulations defines a "Family Child Care Home" as,

"A private residence wherein care, protection and supervision is provided for a fee for part or all of the day at least twice a week to no more than 8 children at one time, including children of the adult provider. The operator of a family child care home shall hold at least one fire drill each week for the benefit of the children."

It is clear from these definitions, that the number of children permitted on the Petitioner's property must take into account the biological children of the care provider. The testimony offered at the hearing demonstrated that the Petitioner has 6 children of her own. According to the definition, these children must be counted in order to determine the number of overall children permitted. Therefore, the Petitioner would only be permitted to provide care for 2 additional children, given that she already provides care for 6 of her own children. Based on the testimony offered at the hearing and the definitions contained within the Baltimore County Zoning Regulations, the Petitioner has exceeded the number of children permitted to be cared for on her property.

As a result of these findings and taking into consideration the testimony and evidence offered at the hearing, I find that the Petitioner's special hearing request to increase the number of children from 8 to 12 shall be denied. Furthermore, the variance request to permit the 6 ft. wood stockade fence to be situated 0 ft. from the property line in lieu of the required 20 ft. shall also be denied.

It is clear from the testimony offered at the hearing, that the Petitioner currently exceeds the number of children that are permitted to be cared for on the property. Mrs. Papanikos testified that she currently has 6 children of her own. However, one of those children is 18 years of age. Therefore, the 18 year old child shall not be counted when taking into account the number of children that she may lawfully care for on her property by virtue of operating a Family Child Care Home. Giving her this benefit, the Petitioner shall be permitted to provide care and supervision for only 3 additional children, over and above the 5 children that are her biological children.

ONDER COSTVED FOR FILING
Date 2/2/02
By The January

IT IS FURTHER ORDERED, that the Petitioner's request for variance to allow a 6 ft. wood stockade fence with a 0 ft. setback in lieu of the required 20 ft., be and is hereby DENIED.

IT IS FURTHER ORDERED, that the Petitioner shall be prohibited from providing care, protection and supervision for more than 8 children at her private residence. These 8 children, pursuant to the definition contained within the Baltimore County Zoning Regulations, shall include the Petitioner's 5 natural children that currently reside within this residence. Therefore, the Petitioner shall only be permitted to provide care, protection and supervision for 3 additional children over and above the 5 biological children that currently reside on the property.

IT IS FURTHER ORDERED, that the Petitioner shall have until June 15, 2002, which should coincide with the end of the school year, within which to reduce the number of children receiving care, protection and supervision at her private residence to the permitted 8 children. This number shall include her 5 biological children. This extension of time within which to comply with the definition of a Family Child Care Home is afforded to this Petitioner so as not to disrupt the daily routines of the children currently in her day care program.

IT IS FURTHER ORDERED, that any appeal of this decision must be made within thirty (30) days of the date of this Order.

TIMOTHY M. KOTROCO

DEPUTY ZONING COMMISSIONER

FOR BALTIMORE COUNTY

TMK:raj



## Petition for Special Hearing

to the Zoning Commissioner of Baltimore County

" and		-1 , 101 t	ne pi	• •		a 17(17) 1010 1111/11-27
				whic	h is presently zone	d <u>U.R5.5</u>
owner(s) of the proper	rty situate in E hereby petitio	Baltimore Cou on for a Spec	nty an ial He	d which is descri aring under Sect	bed in the description ion 500.7 of the Zon pprove	nent. The undersigned, legal and plat attached hereto and hing Regulations of Baltimore
	, ~		12	children	in a simple	family occupied
dwelling.		· •			·	

Property is to be posted and advertised as prescribed by the zoning regulations.
I, or we, agree to pay expenses of above Special Hearing, advertising, posting, etc. and further agree to and are to be bounded by the zoning regulations and restrictions of Baltimore County adopted pursuant to the zoning law for Baltimore County.

			perjury, that I/we are the legal owner(s) of the property which is the subject of this Petition.	
Contract Purchaser/L	essee:	· · · · · · · · · · · · · · · · · · ·	Legal Owner(s):	•
		^	KONSTANTINOS ELLEN PAPANIK	<u></u> 0.
Name - Type or Print	•		Name Type of Print  X  A  A  A  A  A  A  A  A  A  A  A  A	4
Signature			HARALAMBROS PAPANIKOS	ب من
Address	<u></u>	Telephone No.	Name - Type or Print	_
City	State	Zip Code	X HEXPAYILLOS 410-655-895	_ 5^
Attorney For Petitione	<u>er:</u>		3702 OLD MILFORD MILL CO	<u></u> ≥
	* . **		13ALTO MO 21244	
Name - Type or Print			City State Zip Code	<b>∋</b>
Signature			Representative to be Contacted:	
Company	,		Name	_
Address		Telephone No.	Address Telephone No.	_
City .	State	Zip Code	City State Zip Code	-
		•	OFFICE USE ONLY	
			ESTIMATED LENGTH OF HEARING	
Case No. 02-	265-5PHA	*	UNAVAILABLE FOR HEARING	
man ancing		Re	eviewed By BR Date 12/20/01	<u>.</u>



DER RECEIVED FOR FILING

## Petition for Variance

to the Zoning Commissioner of Baltimore County
for the property located at 3702 old Milfoid MilliPd.
which is presently zoned 17, R. S.S.

I/We do solemnly declare and affirm, under the penalties of

owner(s) of the	shall be filed with the D property situate in Baltim	ore County	and which	ı is de	scribed in the de	escrinti	on and pla	it attached	hereto and
made a part he	reof, hereby petition for a tock ade fence	Variance fr	om Sectio	n(s) <i>ſ</i> ∔	424.1.13	ナ。 :ib	Perm	it a	six-fout
requir	ed 20 H.			ΨII	5 8 1 0 2 4	. /*1	7,0-4		

of the Zoning Regulations of Baltimore County, to the zoning law of Baltimore County, for the following reasons: (indicate hardship or practical difficulty)

Property is to be posted and advertised as prescribed by the zoning regulations.
I, or we, agree to pay expenses of above Variance, advertising, posting, etc. and further agree to and are to be bounded by the zoning regulations and restrictions of Baltimore County adopted pursuant to the zoning law for Baltimore County.

		perjury, that I/we are the legal owner(s) of the property which is the subject of this Petition.
Contract Purchaser/Lessee:		Legal Owner(s):
New Towns D.		KONSTANTINOS ! ELLEN PAPANIKOS
Name - Type or Print		Name Type or Print + Cles M. Januar &
Signature		HARALAHBROS PAPANIKOS
Address	Telephone No.	Name - Type or Print
City	ate Zip Code	X Hapariuc Signature 410-655-8957
Attorney For Petitioner:		3700 OLD HILFORD MILL RD. Address Telephone No.
Name - Type or Print		BALTO MD 31344 City State Zip Code
		Representative to be Contacted:
Signature		·
Company		Name
Address	Telephone No.	Address Telephone No.
City Sta	ate Zip Code	City State Zip Code
N P P P P P P P P P P P P P P P P P P P		OFFICE USE ONLY
Case No. 02-265-58/	# A	ESTIMATED LENGTH OF HEARING
Ray 9115198	,,, <u>,</u>	UNAVAILABLE FOR HEARING Reviewed By Date

### ZONING DESCRIPTION FOR #3702 OLD MILFORD MILL ROAD

BEGINNING at a point on the northwest side of Old Milford Mill Road which is an ultimate 60' right-of-way at the distance of 66 feet northeast of the centerline of Euler Avenue which is an ultimate 40' right-of-way. As recorded in Deed Liber 11341, folio 742 and thence running along the centerline of Old Milford Mill Road N 48 degrees 36 minutes E, 52'-7"; thence N 32 degrees 28 minutes W, 293'-9" more or less; thence 5 48 degrees 36 minutes W 52'-7"; and thence 5 32 degrees 28 minutes E, 293'-9" more or less to the place of beginning. Containing 0.36 acres of land, more or less. Also known as #3702 Old Milford Mill Road and located in the 2nd. Election District, 2nd. Councilmanic District.

J. Tilghman Downey, Jr.

Site Rite Surveying, Inc. 200 E. Joppa Road Shell Building, Room 101 Towson, MD 21286 (410)828-9060

#### NOTICE OF ZONING HEARING

The Zoning Commissioner of Baltimore County by authority of the Zoning Act and Regulations of Baltimore County will hold a public hearing in Towson. Maryland on the property identified herein as follows:

Case: #02-265-SPHA 3702 Old Milford Mill Road E/S Milford Mill Road, 230', N centerline Euler Avenue 2nd Election District 2nd Councilmanic District 'Legal Owner(s): Ellen & Konstantinos Papanikos Variance: to permit a 6 foot wood stockade fence with zero foot setback in lieu of the required 20 foot. Special Hearing: to approve a class "A" day care facility for 12 children in a single family occupied dwelling.

Hearing: Tuesday, March

5; 2002 at 9:00 a.m. in Room 407, County Courts Building, 401 Bosley. Avenue.

LAWRENCE E. SCHMIDT.
Zoning Commissioner for
Baltimore County

NOTES: (1) Hearings are Handicapped Accessible; for special accommodations Please Contact the Zoning Commissioner's Office at (410) 887-4386.

(2) For information concerning the File and/or Hearing, Contact the Zoning Review Office at (410) 887-3391.

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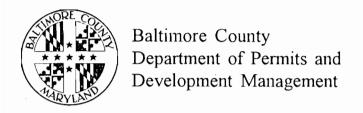
### **CERTIFICATE OF PUBLICATION**

2/21,2002
THIS IS TO CERTIFY, that the annexed advertisement was published
in the following weekly newspaper published in Baltimore County, Md.,
once in each ofsuccessive weeks, the first publication appearing
on 2 19 ,2002.
💢 The Jeffersonian
☐ Arbutus Times
☐ Catonsville Times
☐ Towson Times
Owings Mills Times
☐ NE Booster/Reporter
☐ North County News

LEGAL ADVERTISING

## CERTIFICATE OF POSTING

	RE: Case No.: 02-265-3PHA
-	Petitioner/Developer: ELLEN +
·	KONSTANTINOS PAPANIKOS
	Date of Hearing/Closing:
Baltimore County Department of Permits and Development Management County Office Building, Room 111 111 West Chesapeake Avenue Towson, MD 21204	march/ 5/2002
Attention: Ms. Gwendolyn Stephens	
Ladies and Gentlemen:	
This letter is to certify under the penalties of	perjury that the necessary sign(s) required by law
were posted conspicuously on the property lo	ocated at 3702 OID MILEOND
	mill Rd
The sign(s) were posted on	2/17/02
a a	( Month, Day, Year)
	Sincerely,
THE RESERVE	2/17/0
ANINA	(Signature of Sign Poster and Date)
ONING NOTICE	SSG ROBERT BLACK
Case # : OZ-ZUSEPHA PUBLIC HEARING WILL BE HELD BY	(Printed Name)
THE ZONING COMMISSIONER IN TOWSON MD.	1508 Leslie Rd
ACE , SKICH YOU COMPUTANTS BEING WA SKINSTANE	(Address)
AS A MARIE A LINE WAS THAT THE THE THE THE THE THE THE THE THE TH	Dundalk, Maryland 21222
STORY WAS DAILY	(City, State, Zip Code)
	(410) 282-7940 (Telephone Number)
	(1 crophone runiver)



Director's Office County Office Building 111 West Chesapeake Avenue Towson, Maryland 21204 410-887-3353

Fax: 410-887-5708

January 30, 2002

### NOTICE OF ZONING HEARING

The Zoning Commissioner of Baltimore County, by authority of the Zoning Act and Regulations of Baltimore County, will hold a public hearing in Towson, Maryland on the property identified herein as follows:

CASE NUMBER: 02-265-SPHA 3702 Old Milford Mill Road E/S Milford Mill Road, 230' N centerline Euler Avenue 2<sup>nd</sup> Election District — 2<sup>nd</sup> Councilmanic District Legal Owners: Ellen & Konstantinos Papanikos

<u>Variance</u> to permit a 6 foot wood stockade fence with zero foot setback in lieu of the required 20 foot. <u>Special Hearing</u> to approve a class "A" day care facility for 12 children in a single family occupied dwelling.

HEARING: Tuesday, March 5, 2002 at 9:00 a.m. in Room 407, County Courts Building, 401 Bosley Avenue

Arnold Jablon GDZ Director

C: Ellen & Konstantinos Papanikos, 3702 Old Milford Mill Road, Baltimore 21244

NOTES: (1) THE PETITIONER MUST HAVE THE ZONING NOTICE SIGN POSTED BY AN APPROVED POSTER ON THE PROPERTY BY MONDAY, FEBRUARY 18, 2002.

- (2) HEARINGS ARE HANDICAPPED ACCESSIBLE, FOR SPECIAL ACCOMMODATIONS PLEASE CALL THE ZONING COMMISSIONER'S OFFICE AT 410-887-4386.
- (3) FOR INFORMATION CONCERNING THE FILE AND/OR HEARING, CONTACT THE ZONING REVIEW OFFICE AT 410-887-3391.

#### LAW OFFICES

### MISTER, WINTER & BARTLETT, LLC

SUITE 404-PADONIA CENTRE 30 E. PADONIA ROAD TIMONIUM, MD 21093

Email: <u>mwblaw@flash.net</u> (410) 561-3000 FACSIMILE (410) 560-0588

OF COUNSEL: ROBERT L. FRANK ELIZABETH C. YAREMA

April 4, 2002

Mr. Arnold Jablon Director, PDM Baltimore County Office of Planning 111 W. Chesapeake Avenue Room 111 Towson, MD 21204

Re: Appeal of Petition for Special Hearing & Variance

Case No.: 02-265-SPHA

Property: 3702 Old Milford Mill Road

Dear Mr. Jablon:

DAVID F. MISTER

LESLIE A. WINTER

ANTHONY T. BARTLETT

Please be advised that I represent Ellen, Konstantinos and Haralambros Papanikos, Petitioners in the above-referenced matter.

Please note that we are appealing the decision of the Zoning Commissioner of March 7, 2002. Petitioners contest the Commissioners' findings regarding the number of children that will be cared for on the property at issue; that the zoning commissioner erred as a matter of law in denial of the requested variances, and that the decision of the zoning commissioner was unsupported by substantial evidence.

Enclosed is a check in the amount of \$385.00 for the cost of the appeal.

If you have any questions concerning this matter, please do not hesitate to contact me.

Very truly yours,

David F. Mister

DFM:alk Enclosure

cc: Ellen Papanikos

M:\Wpwin60\CLIENTS\PAPANIKOS\appeal.ltr

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APR 4 2002

GDZ

PEPT, OF PEPMITS AND OCYCLOPMENT MANAGEMEST

### APPEAL SIGN POSTING REQUEST

CASE NO.: 02-265-SPHA

### PAPANIKOS, ET AL - LEGAL OWNERS

### 3702 OLD MILFORD MILL ROAD

2 <sup>ND</sup>	ELECTION DISTRICT	APPEALED: 4/4/2002
ATTA	ACHMENT – (Plan to accompany Petition –	- Petitioner's Exhibit No. 1)
****	****COMPLETE AND RETURN	BELOW INFORMATION****
	<b>CERTIFICATE O</b>	F POSTING
TO:	Baltimore County Board of Appeals 400 Washington Avenue, Room 49 Towson, Maryland 21204	
Atten	tion: Kathleen Bianco Administrator	
RE:	Case No.: 02 - 265 - 5PHA	
	Petitioner/Developer:  PAPANIKOS	
This is locate	s to certify that the necessary appeal sign want	as posted conspicuously on the property
The si	ign was posted on 423	, 2002
· <b>J</b> ·	(Signature of Sign Poster)  GARY C. FREUND  (Printed Name)	

NOTE TO FILE: Case No. 02-265-SPHA

5/17/02 – Letter from Trinidad Porter, Protestant; will be out of town 9/09/02 through 9/15/02; requests that hearing **NOT BE SCHEDULED BETWEEN THESE DATES**.

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To The Board of Appeal:	12-265-0	<u> </u>
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expansion of the Family Way Care	Calleda	
PACE Called Home at 37020la	Milford	/ 
Mill Rd. Balto Md. 21244. The ow.	ness are	
appealing the decision mule by	the)	
Deputy Commissiones: I Called the Appeal Board Colon	a Maria	
told that a date has not been	Set wet	
but it would probably be aug gr	Sept 02.	
I must be out of town sep	t 9-15-0	12.
to help represent my neighbors as	ed for	]
the Safety of the children's would	a like L	)
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### County Board of Appeals of Baltimore County

OLD COURTHOUSE, ROOM 49 400 WASHINGTON AVENUE TOWSON, MARYLAND 21204 410-887-3180 FAX: 410-887-3182

Hearing Room - Room 48

Old Courthouse, 400 Washington Avenue

September 6, 2002

at some with any view

NOTICE OF ASSIGNMENT

CASE #: 02-265-SPHA

IN THE MATTER OF: Ellen, Konstantinos & Haralambros Papanikos

- Legal Owners Petitioners 3702 Old Milford Mill Road 2<sup>nd</sup> Election District; 2<sup>nd</sup> Councilmanic District

3/07/2002- Petition for Special Hearing and Petition or Variance DENIED by Deputy Zoning Commissioner.

ASSIGNED FOR:

WEDNESDAY, DECEMBER 11, 2002 at 10:00 a.m.

**NOTICE:** 

This appeal is an evidentiary hearing; therefore, parties should consider the

advisability of retaining an attorney.

Please refer to the Board's Rules of Practice & Procedure, Appendix C, Baltimore County Code.

IMPORTANT: No postponements will be granted without sufficient reasons; said requests must be in writing and in compliance with Rule 2(b) of the Board's Rules. No postponements will be granted within 15 days of scheduled hearing date unless in full compliance with Rule 2(c).

If you have a disability requiring special accommodations, please contact this office at least one week prior to hearing date.

Kathleen C. Bianco Administrator

c:

Counsel for Appellants /Petitioners

Appellants /Petitioners

: David F. Mister, Esquire

: Ellen Papanikos, Konstantinos Papanikos\and

Haralambros Papanikos

Protestants:

: Roy Levins Trinidad Porter Robert Young

James and Shirley Dixon

Office of People's Counsel
Pat Keller, Planning Director
Lawrence E. Schmidt, Zoning Commissioner
James H. Thompson, Code Enforcement [Enforcement Case #01-1164]
Arnold Jablon, Director /PDM



### LAW OFFICES

### MISTER, WINTER & BARTLETT, LLC

SUITE 404-PADONIA CENTRE 30 E. PADONIA ROAD TIMONIUM, MD 21093

Email: <u>mwblaw@qwest.net</u> (410) 561-3000 FACSIMILE (410) 560-0588

OF COUNSEL: ROBERT L. FRANK ELIZABETH C. YAREMA

September 12, 2002

Ms. Kathleen C. Bianco Administrator Board of Appeals of Baltimore County Old Courthouse Room 49 400 Washington Avenue Towson, MD 21204

Re:

In the Matter of Ellen, Konstantinos & Haralambros Papanikos

Case No.: 02-265-SPHA

Dear Ms. Bianco:

DAVID F. MISTER

LESLIE A. WINTER ANTHONY T. BARTLETT

I would like to request a postponement of the above-referenced matter scheduled for an appeal hearing on Wednesday, December 11, 2002 at 10:00 a.m.

I am scheduled to appear in the United States District Court for the District of Maryland for a two week jury trial in the case of <u>United State of America v. Adrian Boone, et al</u>, Case No.: MWN-98-0210 beginning December 2, 2002. Enclosed please find a copy of the Amended Scheduling Order for this case.

If this request is granted, you may contact my office to obtain an agreed date for the rescheduled hearing.

Very truly yours,

David F. Mister

DFM/lhb Enclosure

cc: Office of People's Counsel
Mrs. Ellen Papanikos
M:\Wpwin60\CLIENTS\PAPANIKOS\bian911.ltr

RECEIVED
SEP 1 3 2002

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BALTIMORE COUNTY BOARD OF APPEALS



### County Board of Appeals of Baltimore County

OLD COURTHOUSE, ROOM 49 400 WASHINGTON AVENUE TOWSON, MARYLAND 21204 410-887-3180 FAX: 410-887-3182

### Hearing Room - Room 48

Old Courthouse, 400 Washington Avenue

September 13, 2002

### **NOTICE OF POSTPONEMENT & REASSIGNMENT**

CASE #: 02-265-SPHA

IN THE MATTER OF: Ellen, Konstantinos & Haralambros Papanikos
- Legal Owners Petitioners 3702 Old Milford Mill Road

2<sup>nd</sup> Election District; 2<sup>nd</sup> Councilmanic District

3/07/2002- Petition for Special Hearing and Petition or Variance DENIED by Deputy Zoning Commissioner.

which was assigned to be heard on 12/11/02 has been **POSTPONED** at the request of Counsel for Petitioners due to U.S. District Court/jury trial conflict; and has been

REASSIGNED FOR:

TUESDAY, FEBRUARY 25, 2003 at 10:00 a.m.

NOTICE:

This appeal is an evidentiary hearing; therefore, parties should consider the advisability of retaining an attorney.

Please refer to the Board's Rules of Practice & Procedure, Appendix C, Baltimore County Code,

IMPORTANT: No postponements will be granted without sufficient reasons; said requests must be in writing and in compliance with Rule 2(b) of the Board's Rules. No postponements will be granted within 15 days of scheduled hearing date unless in full compliance with Rule 2(c).

If you have a disability requiring special accommodations, please contact this office at least one week prior to hearing date.

Kathleen C. Bianco Administrator

c:

Counsel for Appellants /Petitioners

: David F. Mister, Esquire

Appellants /Petitioners

: Ellen Papanikos, Konstantinos Papanikos and

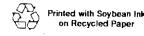
Haralambros Papanikos

Protestants:

: Roy Levins Trinidad Porter Robert Young

James and Shirley Dixon

Office of People's Counsel
Pat Keller, Planning Director
Lawrence E. Schmidt, Zoning Commissioner
James H. Thompson, Code Enforcement [Enforcement Case #01-1164]
Arnold Jablon, Director /PDM





### MISTER, WINTER & BARTLETT, LLC

SUITE 404-PADONIA CENTRE 30 E. PADONIA ROAD TIMONIUM, MD 21093

DAVID F. MISTER LESLIE A. WINTER ANTHONY T. BARTLETT Email: <u>mwblaw@qwest.net</u> (410) 561-3000 FACSIMILE (410) 560-0588

OF COUNSEL: ROBERT L. FRANK ELIZABETH C. YAREMA

September 12, 2002

Ms. Kathleen C. Bianco Administrator Board of Appeals of Baltimore County Old Courthouse Room 49 400 Washington Avenue Towson, MD 21204

Re:

In the Matter of Ellen, Konstantinos & Haralambros Papanikos

Case No.: 02-265-SPHA

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If this request is granted, you may contact my office to obtain an agreed date for the rescheduled hearing.

Very truly yours,

David F. Mister

DFM/lhb Enclosure

cc: Office of People's Counsel

Mrs. Ellen Papanikos
M:\Wpwin60\CLIENTS\PAPANIKOS\bian9\1.ltr

BALTIMORE COUNTY BOARD OF APPEALS

A. F. Myterlen



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### County Board of Appeals of Baltimore County

OLD COURTHOUSE, ROOM 49 400 WASHINGTON AVENUE TOWSON, MARYLAND 21204 410-887-3180 FAX: 410-887-3182

March 3, 2003

#### NOTICE OF DELIBERATION

IN THE MATTER OF:

ELLEN, KONSTANTINOS & HARALAMBROS PAPANIKOS - Legal Owners; Case No. 02-265-SPHA

Having heard this matter on 2/25/03, public deliberation has been reassigned as follows:

DATE AND TIME

WEDNESDAY, APRIL 23, 2003 at 9:30 a.m.

**LOCATION** 

c:

Hearing Room 48, Basement, Old Courthouse

extended to April 11, 2003

NOTE: Closing briefs are due on Friday, March 28, 2003 -- Original and three (3) copies.

Kathleen C. Bianco Administrator

Counsel for Appellants /Petitioners

Appellants / Petitioners

: David F. Mister, Esquire

: Ellen Papanikos, Konstantinos Papanikos and

Haralambros Papanikos

Protestants:

: Roy Levins Trinidad Porter Robert Young

James and Shirley Dixon

Office of People's Counsel
Pat Keller, Planning Director
Lawrence E. Schmidt, Zoning Commissioner
James H. Thompson, Code Enforcement [Enforcement Case #01-1164]
Arnold Jabion, Director /PDM

FYI: C.W.M.





### Baltimore County, Maryland

OFFICE OF PEOPLE'S COUNSEL

Room 47, Old CourtHouse 400 Washington Ave. Towson, MD 21204

> (410) 887-2188 March 19, 2003

PETER MAX ZIMMERMAN People's Counsel

CAROLE S. DEMILIO Deputy People's Counsel

Ms. Kathleen C. Bianco Legal Administrator County Board of Appeals of Baltimore County 401 Washington Avenue, Room 49 Towson, MD 21204

Hand-delivered

Re: Petitions for Special Hearing and Variance

3702 Old Milford Mill Road

E/S Milford Mill Road, 230' N c/line Euler Avenue

2<sup>nd</sup> Election District, 2<sup>nd</sup> Councilmanic

Ellen, Konstantinos & Hamalambros Papanikos, Petitioner

Case No.: 02-265-SPHA

Dear Ms. Bianco:

We hereby respectfully request an extension of time of two week for filing of the briefs in the above case. We have spoken with David Mister, Esq., counsel for Petitioners, who has stated that he has no objection to our request. Therefore, we would appreciate your extending the due date to <u>Friday, April 11, 2003</u>, for the briefs to be filed by all counsel.

Thank you for your cooperation.

Very truly yours,

Peter Max Zimmerman

People's Counsel for Baltimore County

PMZ/mw

cc: David Mister, Esquire

RECEIVED

MAR 1 9 2003

BALTIMORE COUNTY BOARD OF APPEALS



### County Board of Appeals of Baltimore County

OLD COURTHOUSE, ROOM 49 400 WASHINGTON AVENUE TOWSON, MARYLAND 21204 410-887-3180 FAX: 410-887-3182

March 21, 2003

Peter Max Zimmerman, People's Counsel for Baltimore County Room 47, Old Courthouse 400 Washington Avenue Towson, MD 21204

Dear Mr. Zimmerman:

RE: In the Matter of: Ellen, Konstantinos & Haralambros Papanikos - Legal Owners / Petitioners Case No. 02-265-SPHA

In response to your letter of March 19, 2003, your request for a two-week extension for filing of briefs in the subject matter has been granted. Briefs are now due from all counsel on Friday, April 11, 2003.

Should you have any questions, please call me.

Very truly yours,

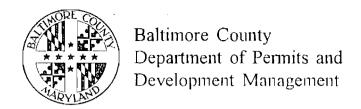
Kathleen C. Bianco

Administrator

David Mister, Esquire



c:



Development Processing County Office Building 111 West Chesapeake Avenue Towson, Maryland 21204 pdmlandacq@co.ba.md.us

March 1, 2002

Ellen & Konstantinos Papanikos 3702 Old Milford Mill Road Baltimore MD 21244

Dear Mr. & Mrs. Papanikos:

RE: Case Number: 02-265-SPHA, 3702 Old Milford Mill Road

The above referenced petition was accepted for processing by the Burcau of Zoning Review, Department of Permits and Development Management (PDM) on December 20, 2001.

The Zoning Advisory Committee (ZAC), which consists of representatives from several approval agencies, has reviewed the plans that were submitted with your petition. All comments submitted thus far from the members of the ZAC are attached. These comments are not intended to indicate the appropriateness of the zoning action requested, but to ensure that all parties (zoning commissioner, attorney, petitioner, etc.) are made aware of plans or problems with regard to the proposed improvements that may have a bearing on this case. All comments will be placed in the permanent case file.

If you need further information or have any questions, please do not hesitate to contact the commenting agency.

Very truly yours,

W. Carl Richards, Jr.

W. Carl Richards, Jr. らって Supervisor, Zoning Review

WCR: gdz

Enclosures

c: People's Counsel



Office of the Fire Marshal 700 East Joppa Road Towson, Maryland 21286-5500 410-887-4880

January 31, 2002

Department of Permits and
Development Management (PDM)
County Office Building, Room 111
Mail Stop #1105
111 West Chesapeake Avenue
Towson, Maryland 21204

ATTENTION: George Zahner

RE: Property Owner: SEE BELOW

Location: DISTRIBUTION MEETING OF January 28, 2002

Item No.: (265) 266, 272, 277, 281, 286, 288, 291, & 292

Dear Ms. Stephens:

Pursuant to your request, the referenced property has been surveyed by this Bureau and the comments below are applicable and required to be corrected or incorporated into the final plans for the property.

4. The site shall be made to comply with all applicable parts of the Baltimore County Fire Prevention Code prior to occupancy or beginning of operation.

REVIEWER: LIEUTENANT JIM MEZICK, Fire Marshal's Office PHONE 887-4881, MS-1102F

cc: File

### BALTIMORE COUNTY, MARYLAND

#### INTEROFFICE CORRESPONDENCE

TO:

Arnold Jablon, Director

DATE: February 28, 2002

Department of Permits & Development

Management

FROM:

Robert W. Bowling, Supervisor Bureau of Development Plans Review

SUBJECT:

Zoning Advisory Committee Meeting

for February 4, 2002 Item Nos. 263, 264, 265, 267, 268, 269, 270, 271, 272, 273, 274, 275, 276, 278, 279, 280, 281, 282, 283, 284, 285, 286,

287, 288, 290 and 292

5 2002

The Bureau of Development Plans Review has reviewed the subject zoning items, and we have no comments.

RWB:HJO:cab

cc: File

ZAC-2-4-2002-NO COMMENT-02282002.doc



### Maryland Department of Transportation State Highway Administration

Parris N. Glendening Governor John D. Porcari Secretary Parker F. Williams Administrator

Date: 1.29.02

Mr. George Zahner
Baltimore County Office of
Permits and Development Management
County Office Building, Room 109
Towson, Maryland 21204

RE: Baltimore County

Item No. 265

BR

Dear. Mr. Zahner:

This office has reviewed the referenced item and we have no objection to approval as it does not access a State roadway and is not affected by any State Highway Administration projects.

Should you have any questions regarding this matter, please contact Larry Gredlein at 410-545-5606 or by E-mail at (lgredlein@sha.state.md.us).

Very truly yours,

Kenneth A. McDonald Jr., Chief Engineering Access Permits Division

1. J. Soll

Ju 315

### BALTIMORE COUNTY; MARYLAND DEPARTMENT OF ENVIRONMENTAL PROTECTION & RESOURCE MANAGEMENT

TO:

Arnold Jablon

FROM:

Todd Taylor

DATE:

March 1, 2002

Zoning Advisory Committee Meeting of January 28, 2002

SUBJECT:

NO COMMENTS for the FOLLOWING ZONING ITEMS:

263 - 265, 268, 271, 272, 275 - 277, 279 - 281, 283, 284, 286, 287, 290 - 292

Agricultural Preservation is still reviewing Zoning Items: 270, 273, 278, and 288.

RE: PETITION FOR SPECIAL HEARING PETITION FOR VARIANCE 3702 Old Milford Mill Road, E/S Old Milford Mill Rd, 230' N of c/l Euler Ave 2nd Election District, 2nd Councilmanic

Legal Owner: Konstantinos, Ellen & Haralambros Papanikos Petitioner(s)

- BEFORE THE
- \* ZONING COMMISSIONER
- \* FOR
- \* BALTIMORE COUNTY
- \* Case No. 02-265-SPHA

#### ENTRY OF APPEARANCE

Please enter the appearance of the People's Counsel in the above-captioned matter. Notice should be sent of any hearing dates or other proceedings in this matter and of the passage of any preliminary or final Order. All parties should copy People's Counsel on all correspondence sent/ documentation filed in the case.

PETER MAX ZIMMERMAN

People's Counsel for Baltimore County

CAROLE S. DEMILIO

Deputy People's Counsel Old Courthouse, Room 47

400 Washington Avenue

Towson, MD 21204

(410) 887-2188

### **CERTIFICATE OF SERVICE**

I HEREBY CERTIFY that on this 30<sup>th</sup> day of January, 2002 a copy of the foregoing Entry of Appearance was mailed to Konstantinos, Ellen & Haralambros Papanikos, 3702 Old Milford Mill Road, Baltimore, MD 21244, Petitioners.

PETER MAX ZIMMERMAN

DATE:

January 30, 2002

TO:

W. Carl Richards, Jr.

Zoning Review Supervisor

FROM:

Rick Wisnom, Chief

Division of Code Inspections & Enforcement

SUBJECT:

Item No.: 265

Legal Owner/Petitioner: Konstantinos & Ellen Papanikos

Property Address: 3702 Old Milford Mill Road

Location Description: E/side Old Milford Road 230 feet North centerline Euler Avenue

**VIOLATION INFORMATION:** 

Case No.: 01-1164

Defendants: Konstantinos & Ellen Papanikos

Please be advised that the aforementioned petition is the subject of an active violation case. When the petition is scheduled for a public hearing, please notify the following person(s) regarding the hearing date:

NAME

**ADDRESS** 

Roy Lovins

3700 Milford Mill Road

In addition, please find attached a duplicate copy of the following pertinent documents relative to the violation case, for review by the Zoning Commissioner's Office:

Complaint Intake Form/Code Enforcement Officer's report and notes State Tax Assessment printout

Correction Notice

After the public hearing is held, please send a copy of the Zoning Commissioner's order to Helene Kehring in Room 113 in order that the appropriate action may be taken relative to the violation case.

RSW/irs

c: Code Enforcement Officer Robert Moorefield

# DIVISION OF CODE INSPECTIONS AND ENFORCEMENT VIOLATION CASE DOCUMENTS

**VIOLATION CASE: 01-1164** 

3702 Old Milford Mill Road

**ZONING CASE: 02-265-SPHA** 3702 Old Milford Mill Road

## BALTIMORE COUNTY, MARYLAND INTEROFFICE CORRESPONDENCE

DATE:

January 30, 2002

TO:

W. Carl Richards, Jr.

Zoning Review Supervisor

FROM:

Rick Wisnom, Chief

Division of Code Inspections & Enforcement

MAILEY 2-4-02

SUBJECT:

Item No.: 265

Legal Owner/Petitioner: Konstantinos & Ellen Papanikos

Property Address: 3702 Old Milford Mill Road

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NAME

**ADDRESS** 

Roy Lovins

3700 Milford Mill Road

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Complaint Intake Form/Code Enforcement Officer's report and notes State Tax Assessment printout Correction Notice

After the public hearing is held, please send a copy of the Zoning Commissioner's order to Helene Kehring in Room 113 in order that the appropriate action may be taken relative to the violation case.

RSW/lrs

c: Code Enforcement Officer Robert Moorefield

F3=Exit F9=Insert F5=Refresh F10=Entry F6=Select format F11=Change

Case Entry/Update Mode . . . : CHANGE Format . . . : CASREC File . . . : PDLV0001 Notes: 2/14/01 MET W/PROPERTY OWNER(GUS). WE WALKED THE PROPERTY & OTHER THEN A METAL RACK & SOME OTHER MINOR DEBRIS, THE YARD IS IN COMPLIANCE. AS I ARIVED HE , HAD JUST TAKEN THE BACK SEAT OUT OF HIS VAN, SO HE COULD LOAD THESE ITEMS UP / & TAKE ALL TO DUMP.I DID NOT WRITE A NOTICE AT THIS TIME. P/U 3/21/01 FOR COMPLA INCE. NOTIFIED MR.LOVING & HE IS STILL VERY CONCERNED ABOUT THIS PROPERTY (H.F) \*\* 3/22/01 4 UNTAGGED VEHICLES IN DRIVEWAY. DODGE-VAN 716643M, RED SEDA N DZT184, WHITE SEDAN- UNLICENSED, BROWN/BRONZE-UNLICENSED. NO TRASH, JUK OR DEB RIS, NO JUNK YARD OR OPEN DUMP. COMPL. WILL BE UPDATED MONDAY, 3/26. CORRECTION NOTICE ISSUED. P/U 4/11/01(R.M) 5/4/01 OK . WILL NOTIFY COMPLAINANT.CLOSE(R.M) F3=Exit F5=Refresh F6=Select format F9=Insert F10=Entry F11=Change

<b>1</b>		E ENFORCE	EMENT RE	EPOP _	NO	<i>)=</i>
DATE: <u>03   13  </u>	O/ INTAKE BY	1: HU	CASE #:	01-1164	_ INSPEC:	8
COMPLAINT LOCATION:		3902 01	D MILTO	RD MILL	PD.	
				_ ZIP CODE:a	21244	DIST:
COMPLAINANT NAME:	Po1_	LOVINS	PHONE #: (H)	410-655-68	<u>53 (w)</u>	
ADDRESS:	3700 O	LD MILFO	RP MIL.	L RD.	_ZIP CODE:	21244
PROBLEM:		PEN DICAL.	P		***	
IS THIS A RENTAL	UNIT? YE	S NO_				
IF YES, IS THIS SECONNER/TENANT INFORMATION:	CTION 8? YES	S NO_				
TAX ACCOUNT #: INSPECTION: 03	3-14-01		ω/ρςορ	zoning:		(Gus)
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REINSPECTION:	P. V. O	3-21-0	211	-1		· 
			All			



INSPECTOR:

Baltimo ounty Department of Permits and Development Management

Code Inspections and ' 'orcement County Office Buildin. 111 West Chesapeake Avenue Towson, MD 21204

Code Enforcement: **Building Inspection:**  410-887-3351 410-887-3953 Plumbing Inspection: Electrical Inspection:

410-887-3620 410-887-3960

VICLATION SITE

BALTIMORE COUN	TY UNIFORM CODE ENFORCEMENT CORRECTION NOTICE
Citation/Case No. 01-1164	Property No. O2-03-473 750 Zoning: DR
Name(s): Kons Harlar	tantinos H. Papanikos nbros/ Ellen M. Papanikos
	2 Old Milford Mill Rd. 21 244- 3726
Violation	Old Milford Mill Rd.
	Y VIOLATE THE FOLLOWING BALTIMORE COUNTY LAWS:
Cease	storage of unlicensed
or moper	GIIVE MOTOR VEHICLES!
Bolto. Co. Z	Znning Reg: 101, 1801-11, 102-1, 428
VOLLARE HERERY ORDERE	D TO CORRECT THESE VIOLATION(S) ON OR BEFORE:
On or Before: 4////	Para Januard
	THE DEADLINE STATED IS A MISDEMEANOR. A CONVICTION FOR
	TS YOU TO POTENTIAL FINES OF \$200, \$500, OR \$1000 PER DAY, PER
	ON VIOLATION, OR 90 DAYS IN JAIL, OR BOTH.
Print Name	T. Moorefield, Rys.
INSPECTOR:	MI Moralist
	STOP WORK NOTICE
PURSUANT TO INSPECTIO	ON OF THE FOREGOING VIOLATIONS, YOU SHALL CEASE ALL WORK
UNTIL THE VIOLATIONS	ARE CORRECTED AND/OR PROPER PERMITS OBTAINED. WORK CAN
RESUME WITH THE APPRO	OVAL OF THE DIVISION OF CODE INSPECTIONS AND ENFORCEMENT.
THESE CONDITIONS MUST	T BE CORRECTED NOT LATER THAN:
Not Later Than:	Date Issued:

Case Entry/Update Mode . . . : CHANGE CASREC Format . . . : File . . . : PDLV0001 Dt Rec: 3132001 Intake: UNDERWOOD, H Act: Case #:,UI-II04
Insp: Insp Grp: ENF Insp Area: 8 Tax Acct: 203473750

OID MILEORD MILL RD Apt #: Zip: 21244

ON\*\*\*\*\*8 Problem Descript.: OPEN DUMP 8 OPEN DUMP CONDITIONS WERE CLOSED ON\*\*\*\*\* CASE REOPENED ON 3/22/01 FOR NTAGGED VEHICLES; MAP: 33 A 1 Complainant Name (Last): LOVINS (First): ROY Complainant City: BALT MD OLD MILFORD MILL RD State: MD Zip: 21244 Complainant Phone (H): 4106556853 (W): Date of Reinspection: 5032001 Date Closed: 5042001 Delete Code (P): X

F3=Exit F9=Insert F5=Refresh F10=Entry F6=Select format F11=Change

Case Entry/Update Mode . . . : CHANGE Format . . . : CASREC File . . . : PDLV0001 Notes: 2/14/01 MET W/PROPERTY OWNER(GUS). WE WALKED THE PROPERTY & OTHER THEN A METAL RACK & SOME OTHER MINOR DEBRIS, THE YARD IS IN COMPLIANCE. AS I ARIVED HE HAD JUST TAKEN THE BACK SEAT OUT OF HIS VAN, SO HE COULD LOAD THESE ITEMS UP / TAKE ALL TO DUMP.I DID NOT WRITE A NOTICE AT THIS TIME, P/U 3/21/01 FOR COMPLA INCE. NOTIFIED MR.LOVING & HE IS STILL VERY CONCERNED ABOUT THIS PROPERTY(H.F) \*\*

\*\*\*\*\* 3/22/01 4 UNTAGGED VEHICLES IN DRIVEWAY. DODGE-VAN 716643M, RED SEDA

N DZTI84, WHITE SEDAN- UNLICENSED, BROWN/BRONZE-UNLICENSED. NO TRASH, JUK OR DEB RIS, NO JUNK YARD OR OPEN DUMP. COMPL. WILL BE UPDATED MONDAY, 3/26. CORRECTION NOTICE ISSUED. P/U 4/11/01(R.M) 5/4/01 OK . WILL NOTIFY COMPLAINANT.CLOSE(R.M) F3=Exit F5=Refresh F6=Select format F9=Insert F10=Entry F11=Change

## BALTIMORE COUNTY, MARYLAND INTEROFFICE CORRESPONDENCE

DATE:

January 30, 2002

TO:

W. Carl Richards, Jr.

Zoning Review Supervisor

FROM:

Rick Wisnom, Chief

Division of Code Inspections & Enforcement

SUBJECT:

Item No.: 265

Legal Owner/Petitioner: Konstantinos & Ellen Papanikos

Property Address: 3702 Old Milford Mill-Road

Location Description: E/side Old Milford Road 230 feet North centerline Euler Avenue

**VIOLATION INFORMATION:** 

Case No.: 01-1164

Defendants: Konstantinos & Ellen Papanikos

Please be advised that the aforementioned petition is the subject of an active violation case. When the petition is scheduled for a public hearing, please notify the following person(s) regarding the hearing date:

NAME

**ADDRESS** 

Roy Lovins

3700 Milford Mill Road

In addition, please find attached a duplicate copy of the following pertinent documents relative to the violation case, for review by the Zoning Commissioner's Office:

Complaint Intake Form/Code Enforcement Officer's report and notes

State Tax Assessment printout

Correction Notice

After the public hearing is held, please send a copy of the Zoning Commissioner's order to Helene Kehring in Room 113 in order that the appropriate action may be taken relative to the violation case.

RSW/lrs

c: Code Enforcement Officer Robert Moorefield

Inspector - Activity Date Closed 5/04/2001

Area Case # Location Apt Zip Date Rec Reinsp Dt

008 01-1164 3702 OLD MILFORD MILL RD 21244 3/13/2001 5/03/2001

Tax Acct #: 0203473750

Complainant Name: (Last) LOVINS (First) ROY

Addr: 3700 OLD MILFORD MILL RD

Str # Dir Street Name Type Apt

BALT MD MD 21244 City ST Zip

Phone: (Home) 410/655-6853 (Work)

Problem: OPEN DUMP 8 OPEN DUMP CONDITIONS WERE CLOSED ON\*\*\*\*\*8 CASE

REOPENED ON 3/22/01 FOR NTAGGED VEHICLES;

MAP: 33 A 1

Notes:

2/14/01 MET W/PROPERTY OWNER (GUS). WE WALKED THE PROPERTY & OTHER THEN A METAL RACK & SOME OTHER MINOR DEBRIS, THE YARD IS IN COMPLIANCE. AS I ARIVED HE, HAD JUST TAKEN THE BACK SE AT OUT OF HIS VAN, SO HE COULD LOAD THESE ITEMS UP /& TAKE A LL TO DUMP.I DID NOT WRITE A NOTICE AT THIS TIME. P/U 3/21/0 1 FOR COMPLAINCE. NOTIFIED MR.LOVING & HE IS STILL VERY CONC ERNED ABOUT THIS PROPERTY (H.F) \*\*\*\*\*\*\* 3/22/01 4 UNTAGG ED VEHICLES IN DRIVEWAY. DODGE-VAN 716643M, RED SEDAN DZTI84, WHITE SEDAN- UNLICENSED, BROWN/BRONZE-UNLICENSED. NO TRASH, JUK OR DEBRIS, NO JUNK YARD OR OPEN DUMP. COMPL. WILL BE U PDATED MONDAY, 3/26. CORRECTION NOTICE ISSUED. P/U 4/11/01(R.M)

1 OK . WILL NOTIFY COMPLAINANT.CLOSE(R.M)

Director's Office County Office Building 111 West Chesapeake Avenue Towson, Maryland 21204 410-887-3353

Fax: 410-887-5708

April 10, 2002

Mr. Roy Levins 3700 Old Milford Mill Road Baltimore MD 21244

Dear Mr. Levins:

RE: Case No. 02-265-SPHA, 3702 Old Milford Mill Road

Please be advised that an appeal of the above-referenced case was filed in this office on April 4, 2002 by David F Mister Attorney on behalf of Ellen, Konstantinos and Haralambros Papanikos. All materials relative to the case have been forwarded to the Baltimore County Board of Appeals (Board).

If you are the person or party taking the appeal, you should notify other similarly interested parties or persons known to you of the appeal. If you are an attorney of record, it is your responsibility to notify your client.

If you have any questions concerning this matter, please do not hesitate to call the Board at 410-887-3180.

Sincerely,

Arnold Jablón Director

AJ: gdz

c: Ms. Trinidad Porter, 3706 Old Milford Mill Road, Baltimore 21244 Mr. Robert Young, 3706 Old Milford Mill Road, Baltimore 21244 People's Counsel 02 APR | | PM |2: 29

#### APPEAL

Petition For Special Hearing & Variance 3702 Old Milford Mill Road E/S Milford Mill Road, 230' N centerline of Euler Avenue 2<sup>nd</sup> Election District – 2<sup>nd</sup> Councilmanic District Ellen, Konstantinos & Haralambros Papanikos - Legal Owner Case No.: 02-265-SPHA

✓Petition for Special Hearing (dated 12/20/01) Petition for Variance (dated 12/20/01) ✓Zoning Description of Property ✓ Notice of Zoning Hearing (dated 01/30/02) Certification of Publication (The Jeffersonian issue dated 02/19/02) Certificate of Posting (dated 02/17/02 posted SSG Robert Black) Entry of Appearance by People's Counsel (dated 01/30/02) V Petitioner(s) Sign-In Sheet (none) Protestant(s) Sign-In Sheet (1 page) ✓ Citizen(s) Sign-In Sheet (none) ✓ Zoning Advisory Committee Comments (Petitioners' Exhibits: ✓ Protestants' Exhibits: (none) VMiscellaneous (Not Marked as Exhibits): Plat To Accompany Petition for Special Hearing and Variance Letter to Timothy M Kotroco from Roy H Levins dated 03/02/02 M Division of Code Inspections and Enforcement Violation Case Documents Violation Case: 01-1164 Deputy Zoning Commissioner's (03/07/02 - DENIED) Notice of Appeal received on 04/04/02 from David F Mister Attorney on behalf of Ellen, Konstantinos and Haralambros Papanikos James H. Thompson, Code Enforcement (Enforcement Case No. 01-1164) C: People's Counsel of Baltimore County, MS #2010 Timothy Kotroco, Deputy Zoning Commissioner Arnold Jablon, Director of PDM Ellen Papanikos # Heti flower David F. Miser, Esquire -ATTN /A Konstantinos Papanikos Appellants Mister, Winter & Bartlett, LLC

Suite 404 - Padonia Centre

30 E. Padonia Road

Timonium, MD 21093

Mr. Roy Levins, 3700 Old Milford Mill Road, Baltimore, MD 21244 Ms. Trinidad Portor, 3706 Old Milford Mill Road, Baltimore, MD 21244 Mr. Robert Young, 3706 Old Milford Mill Road, Baltimore, MD 21244 James and Shirley Dixon, 3708 Old Milford Mill Road, Baltimore, MD 21244

Haralambros Papanikos

Baltimore, MD 21244

3702 Old Milford Mill Road

Case No. 02-265-SPHA

SPH – To approve a Group Child Care Center, Class A facility for up to 12 children in SF residential dwelling;

VAR -to permit 6' wood stockade fence with 0' setback ilo required 20'.

3/07/2002 -D.Z.C.'s decision in which SPH and VAR were DENIED.

5/17/02 – Letter from Trinidad Porter, Protestant; will be out of town 9/09/02 through 9/15/02; requests that hearing **NOT BE SCHEDULED BETWEEN THESE DATES.** 

9/06/02 -Notice of Assignment sent to following; assigned for hearing on Wednesday, December 11, 2002 at 10:00 a.m.:

David F. Mister, Esquire Ellen Papanikos, Konstantinos Papanikos and Haralambros Papanikos

Roy Levins

Trinidad Porter

Robert Young

James and Shirley Dixon

Office of People's Counsel

Pat Keller, Planning Director

Lawrence E. Schmidt, Zoning Commissioner

James H. Thompson, Code Enforcement [Enforcement Case #01-1164]

Arnold Jablon, Director /PDM

- 9/13/02 Request for postponement received from David Mister, Esquire; conflict with scheduled appearance in U.S. District Court /two-week jury trial beginning 12/02/02.
  - -- Notice of PP and Reassignment sent to parties; case reassigned to Tuesday, February 25, 2003 at 10:00 a.m.
- 2/25/03 Hearing concluded (Marks, Worrall, Adams); memos due from counsel (Zimmerman and Mister) on Friday, 3/28/03; deliberation to be assigned (tentative for 4/23/03 upon confirmation by W). Notice of Deliberation to be sent.
- 3/03/03 Notice of Deliberation sent to parties; assigned for Wednesday, April, 23, 2003 at 9:30 a.m. FYI copy to C.W.M.
- 3/19/03 Letter from P. Zimmerman requesting extension of 2 weeks for filing of memos in this matter; indicates no objection by D. Mister counsel for Petitioners; memos to be due on Friday, April 11, 2003.
- 3/21/03 Letter to Counsel time for filing memos has been extended two weeks to Friday, April 11, 2003; deliberation to take place on the originally scheduled date of 4/23/03.
- 4/11/03 People's Counsel's Memorandum filed this date (Original and three copies).
  - -- Appellants /Petitioners' Memorandum of Law filed via FAX by D. Mister; hard copies to be hand-delivered ton 4/14/03.
- 4/14/03 Received hard copy (original and three copies) by hand-delivery this date from David Mister. Copies to C.W.M.
- 4/23/03 Board convened for deliberation (Marks, Worrall, Adams); variance request and Class A child care request had been withdrawn; issue to be deliberated was request for determination as to definition of "child" pursuant to the regulations; whether or not any minor under the age of 18 was considered to be a child for the purpose of the BCZR.

Concluded deliberation; variance and Class A child care will be dismissed as moot; withdrawn by Petitioner; as to the definition of a child as envisioned by this section of the BCZR, Board unanimously found that any minor under the age of 18, including the owner /operator's minor children under the age of 18, are included in the allowed numbers.

3-2-02 Deputy Joning Commissioner Juuson, MA. 21200 RE. CASE NO. 02-265-SPHA 3702012 Milled BACTOMISTICHE Mear Mr. Kotheces We the neighbors contend that Battimos Country Should not grant both the potition for special hearing and polition for variance as to the Cluss A" Shoup Child Case for 3702 ald Milford Mell Road, Bultimore, Md 21244 It is our belouf that in fact this user would be detrinental to the heath, Safety and general welfare UMs. Trinislad forter 3706 old Milford Mill Rd. Bultimore, Md. 21244 Kohert James ## 3706 Old Milford Mill Kd Baltimore Md. 21244 3708 old Mufne Mill Rd Butte & 124

James 9. Diebr 3708 Old Millfordnie Dato no 21284 5 James A Don Jo 3208 old milend Milled April A Botu Md 21244 6 Thomas & less 8198 Cale are-2 Clavena H Leger. 8108 Euler Ave. Baltimore Mdc 21244 Si Dancen Wright

3624 A old milFord mill Baltimore Md, 21244 A Ramano L Smith 3630 old Milford Mill Ro. Battimore, Md. 21244 1AROLYN WILL Ams 8111 Fu/er Ave BAITO, MP 21244

3 Roy H Louis
3708 OLD MUFORD MURD

Receson 7 While the Property is close to the length of a foodball field (300 feet) it is only 53.7 feet wide The residence @ 3700 old Melford Millis Only 15 ft from the side propertyline of this proposed (3) The Kesidence @ 3704 old Milford Mill Kd to nowa group residential home Containing teenage bois and is only 10lft. of the 2 property leve of this proposed Tocilety. This house is exactly next door Keason#4 The Intire block of this Street (Iven Sede) fails to have a Sufficient lot Width to treely Support this type of activity A. 3700 old milford Mill Kd. 53.5 feet wide B. 3702 old Wilford Mill Ra 5 2.7 ft wide C. 37040ld Milford Mill 63.3 ft wedo D. 3706 Old Melford Mu

E. 3708 old Milford Mill Rd. 55 ft wide How Can Ballinove County look at this proposed use as accessory to a residential develling when Over 50% of the total lat area is devoted to a Chelds play area Reason 6 The property owners wish to Operate this facility Eduys a week We the neighbors are fearful of the Safety of the Children that are now already in the care at 3702 old Milford Mell Rd. Keason # 7 Within a1/2-34 mile radius we have 4 day care facilities / residential group home. These Spacilities bring into our residential neighborhood mare buses (for School Children) more traffic. 3702 old Milford Mill Pd does not have parking facilities Los pickup & drup off af the Cheldren; thees creating a moffice flow problem. for the commanderetes

Keason # 8 Section 424.1B of the Baltimore County pring Regulations requires that the Voutdoor play Spling A buttery pesidential property be fenced And that the fence be at least 20 feet from the Property lines Without a variance Granted the Children's Play area Wouldouly De 12 feet Weder Battons Line: This lat is to narrows to Support A" Class A Group Child Klason#8 Should a house built at least 50 year ap really be used for this type of actually. Does it meet building and fire Standards That you Flease explain special regulation Section 424

Family Child Care Hones, Group Child Care Hopather Bellet

47-195: 1985: 200-1990 C (on or infter 4-15-85 no family

Child Ceirf Grone, Group Child Ceirs from or number Shall

population adjoining a resistentially used propagation

Juliellene inter in a D. R. or R.C. zone that has an or nursely adjoining Seich Resplandly isled for person

#### **BOARD OF APPEALS OF BALTIMORE COUNTY**

#### MINUTES OF DELIBERATION

IN THE MATTER OF:

Ellen, Konstantinos and Haralambros Papanikos

Case No.: 02-265-SPHA

DATE:

April 23, 2003

**BOARD/PANEL:** 

Charles L. Marks

CLM

Margaret Worrall

MW

Melissa Moyer Adams

MMA

**RECORDED BY:** 

Theresa R. Shelton / Legal Secretary

**PURPOSE:** 

To deliberate Petition for Special Hearing filed requesting a class"A" daycare facility for 12 children in a single family occupied dwelling and Petition for Variance filed to permit a six foot wood stockade fence with zero ft. setback ilo the req'd 20 ft.

#### PANEL MEMBERS DISCUSSED THE FOLLOWING:

#### SPECIAL HEARING ISSUE

- Narrow issue of what constitutes "child/children"
- > Stated that Memporandums submitted by the parties were excellent
- ➤ Section 101 FAMILY CHILD CARE HOME -- A private residence wherein care, protection and supervision is provided for a fee for part or all of a day at least twice a week to no more than eight children at one time, including children of the adult provider. The operator of a family child care home shall hold at least one fire drill each week for the benefit of the children (see Section 424). [Bill Nos. 47-1985; 7-1991]
- > The definition for child is not set forth by the statute
- > Zoning Commissioner placed the age of all children up to the age of 18
- ➤ COMAR regulations
- ➤ MARYLAND CODE daycare licensing regulations
- > State legislation is more explicite than local law; the definition should be more explicite in the County regulations
- In absence of a specific stature with regard to the age, need to defer to Council's age of 18. The Board's function is to interpret not legislate.
- More study is needed to define "child" in the Code.
- > This issue is use of land; not of care
- child care licensing and zoning regulations are different zoning has to do with use of land/not of care

VARIANCE ISSUE: Since the Petitioners are not applying for a Class A license, the request to permit a six foot wood stockade fence with zero ft. setback ilo the req'd 20 ft is MOOT.

**DECISIONS BY BOARD MEMBERS:** Unanimous decision by the panel that the Petitioners request for 12 children in a single family occupied dwelling is DENIED.

#### **FINAL DECISION:**

That the Petition for Special Hearing filed requesting a class"A" daycare facility for 12 children in a single family occupied dwelling and Petition for Variance filed to permit a six foot wood stockade fence with zero ft. setback ilo the req'd 20 ft is DENIED and the Petition for Variance is MOOT.

NOTE: These minutes, which will become part of the case file, are intended to indicate for the record that a public deliberation took place that date regarding this matter. The Board's final decision and the facts and findings thereto will be set out in the written Opinion and Order to be issued by this Board.

Respectfully submitted,

Theresa R. Shelton

County Board of Appeals

IN THE CIRCUIT OURT FOR BALTIMORE COUNTY

PETITION OF: HARLAMBROS PAPANIKOS 3702 OLD MILFORD MILL ROAD

FOR JUDICIAL REVIEW OF THE OPINION OF THE COUNTY BOARD OF APPEALS OF BALTIMORE COUNTY OLD COURTHOUSE, ROOM 49 400 WASHINGTON AVENUE TOWSON, MARYLAND 21204

IN THE MATTER OF: ELLEN, KONSTANTINOS & HARLAMBROS PAPANIKOS 3702 OLD MILFORD MILL ROAD

2<sup>ND</sup> ELECTION DISTRICT 2<sup>ND</sup> COUNCILMANIC DISTRICT

CASE NO.: 02-265-SPHA

CIVIL ACTION NO.: 03-C-03-6955

RECEIVED AND FILED

\*03 JUN 30. A II: 57

#### CERTIFICATE OF NOTICE

Madam Clerk:

Pursuant to the Provisions of Rule 7-202(d) of the *Maryland Rules*, the County Board of Appeals of Baltimore County has given notice by mail of the filing of the Petition for Judicial Review to the representative of every party to the proceeding before it; namely:

David F. Mister, Esquire
Mister, Winter & Bartlett, LLC, 30 E. Padonia Road, Suite 404,
Timonium, MD 21093

Ellen Papanikos Konstantinos Papanikos Haralambros Papanikos 3702 Old Milford Mill Road, Baltimore, MD 21244

Mr. Roy Levins
3700 Old Milford Mill Road, Baltimore, MD 21244

Ms. Trinidad Portor 3706 Old Milford Mill Road, Baltimore, MD 21244

Mr. Robert Young 3706 Old Milford Mill Road, Baltimore, MD 21244

James and Shirley Dixon 3708 Old Milford Mill Road, Baltimore, MD 21244

Peter Max Zimmerman

People's Counsel for Baltimore County, Old Courthouse, Room 47, 400 Washington Avenue, Towson, Maryland 21204

A copy of said Notice is attached hereto and prayed that it may be made a part hereof.

Theresa R. Shelton, Legal Secretary
County Board of Appeals, Room 49
Old Courthouse, 400 Washington Avenue
Towson, MD 21204 (410-887-3180)

I HEREBY CERTIFY that a copy of the foregoing Certificate of Notice has been mailed to: David F. Mister, Esquire, Mister, Winter & Bartlett, LLC, 30 E. Padonia Road, Suite 404, Timonium, MD 21093; Ellen Papanikos, Konstantinos Papanikos, Haralambros Papanikos, 3702 Old Milford Mill Road, Baltimore, MD 21244; Mr. Roy Levins, 3700 Old Milford Mill Road, Baltimore, MD 21244; Ms. Trinidad Portor, 3706 Old Milford Mill Road, Baltimore, MD 21244; Mr. Robert Young, 3706 Old Milford Mill Road, Baltimore, MD 21244; James and Shirley Dixon, 3708 Old Milford Mill Road, Baltimore, MD 21244; and Peter Max Zimmerman, People's Counsel for Baltimore County, Old Courthouse, Room 47, 400 Washington Avenue, Towson, Maryland 21204, this 30th day of June, 2003.

Theresa R. Shelton, Legal Secretary
County Board of Appeals, Room 49
Old Courthouse, 400 Washington Avenue
Towson, MD 21204 (410-887-3180)



## County Board of Appeals of Baltimore County

OLD COURTHOUSE, ROOM 49 400 WASHINGTON AVENUE TOWSON, MARYLAND 21204 410-887-3180 FAX: 410-887-3182

June 30, 2003

David F Mister, Esquire Mister, Winter & Bartlett, LLC Suite 404 – Padonia Centre 30 E Padonia Road Timonium Md 21093

> Circuit Court Civil Action No. 3-C-03-6955 RE:

> > **Petition for Judicial Review**

Ellen, Konstantinos & Harlambros Papanikos

3702 Old Milford Mill Road Case No.: 02-265-SPHA

Dear Mr. Mister:

In accordance with the Maryland Rules, the County Board of Appeals is required to submit the record of proceedings of the petition for judicial review which you have taken to the Circuit Court for Baltimore County in the above-entitled matter within sixty days.

The cost of the transcript of the record must be paid by you. In addition, all costs incurred for certified copies of other documents necessary for the completion of the record must also be at your expense.

The cost of the transcript, plus any other documents, must be paid in time to transmit the same to the Circuit Court within sixty days, in accordance with the Maryland Rules.

Enclosed is a copy of the Certificate of Notice.

Very truly yours,

Shilton) Theresa R. Shelton

Legal Secretary

/trs

Enclosure

Ellen, Konstantinos & Harlambros Papanikos Office of People's Counsel



## County Board of Appeals of Baltimore County

OLD COURTHOUSE, ROOM 49 400 WASHINGTON AVENUE TOWSON, MARYLAND 21204 410-887-3180 FAX: 410-887-3182

June 30, 2003

Peter Max Zimmerman Office of People's Counsel Old Courthouse, Room 47 400 Washington Avenue Towson, MD 21204

RE: Circuit Court Civil Action No. 3-C-03-6955

**Petition for Judicial Review** 

Ellen, Konstantinos & Harlambros Papanikos

3702 Old Milford Mill Road Case No.: 02-265-SPHA

Dear Mr. Zimmerman:

Notice is hereby given, in accordance with the Maryland Rules, that a Petition for Judicial Review was filed on June 25, 2003, in the Circuit Court for Baltimore County from the decision of the County Board of Appeals rendered in the above matter. Any party wishing to oppose the petition must file a response within 30 days after the date of this letter, pursuant to the Maryland Rules.

Please note that any documents filed in this matter, including, but not limited to, any other Petition for Judicial Review, must be filed under Civil Action No. 3-C-03-6955.

Enclosed is a copy of the Certificate of Notice.

Very truly yours,

Theresa R. Shelton Legal Secretary

/trs Enclosure

c: David F. Mister, Esquire
Ellen, Konstantinos & Harlambros Papanikos
Lawrence E. Schmidt, Zoning Commissioner
James H. Thompson, Code Enforcement (Enforcement Case #01-1164)

Director/PDM

## CIRCUIT COURT FOR BALTIMORE COUNTY Suzanne Mensh

Clerk of the Circuit Court County Courts Building 401 Bosley Avenue

P.O. Box 6754

Towson, MD 21285-6754

(410)-887-2601, TTY for Deaf: (800)-735-2258 Maryland Toll Free Number (800) 938-5802

01/23/04

Case Number: 03-C-03-006955 AE

Date Filed: 06/25/2003 Status: Closed/Active

Judge Assigned: To Be Assigned,

Location :

In The Matter of: Ellen Konstantinos, et al

#### CASE HISTORY

#### OTHER REFERENCE NUMBERS

Description Number

Administrative Agency 02-265-SPHA
Case Folder ID C03006955V01

#### INVOLVED PARTIES

Type Num Name(Last.First.Mid.Title)	Addr Str/End	Disposition Addr Update	Entered
PET 001 Konstantinos. Ellen	Party ID: 0594257	BT DO 01/08/04	06/26/03
Mail: 3702 Old Milford Mill Road	06/26/03		

Attorney: 0017978 Mister. David F Appear: 06/26/2003 06/26/03

Law Offices Of Mister, Winter & Bartlett

Suite 404 30 E Padonia Rd Timonium, MD 21093 (410)561-3000

PET 002 Papanikos, Harlambros BT D0 01/08/04 06/26/03

Party ID: 0594260

03-C-03-006955 Date: 01/23/04 Time: 09:29 Page:

Mail: 3702 Old Milford Mill Road

06/26/03

Attorney: 0017978 Mister, David F Appear: 06/26/2003 06/26/03

Law Offices Of Mister. Winter & Bartlett

Suite 404

30 E Padonia Rd Timonium, MD 21093

(410)561-3000

Disposition

BT DO 01/08/04

Type Num Name(Last.First.Mid.Title) Addr Update Entered

Addr Str/End

ITP 001 County Board Of Appeals Of Baltimore County, The

Party ID: 0594256

06/26/03

Mail: Old Courthouse Room 49

400 Washington Ave

06/26/03

Baltimore, MD 21204

ITP 002 People's Counsel For Baltimore County

BT DO 01/08/04

07/08/03

Party ID: 0596087

Attorney: 0029075 Zimmerman, Peter M

Appear: 07/08/2003

07/08/03

People's Counsel For Baltimore County

Room 47 Courthouse 400 Washington Ave Towson, MD 21204 (410)887-2188

0804268 Demilio. Carole S

Deputy Peoples Counsel Old Courthouse Room 47 400 Washington Ave Towson, MD 21204

(410)887-2188

Appear: 07/08/2003

07/08/03

#### CALENDAR EVENTS

Date Time Dur Event Description Text SA Jdg Day Of Notice User ID

Result

ResultDt By Result Judge Rec

\_\_\_\_\_\_

12/01/03 09:30A 02Q Civil Non-Jury Trial Y JNB 01 /01 KLS Conclude 12/01/03 E J.Byrnes Y

|Stenographer(s): Rita M. Taggart

03-C-03-006955 Date: 01/23/04 Time: 09:29 Page: 3

JUDGE HISTORY

JUDGE ASSIGNED Type Assign Date Removal RSN

TBA To Be Assigned. J 06/26/03

#### DOCUMENT TRACKING

Num/Seq Description	Filed	Entered	Party	Jdg Ruling	Closed	Usei	r ID
0001000 Petition for Judicial Review	06/25/03	06/26/03	PET001	ТВА	01/08/04	CMS	JBJ
0001001 Response To Petition For Judical Review	07/02/03	07/08/03	ITP002	ТВА	01/08/04	NW	JBJ
0002000 Notice of Service of Discovery	06/30/03	07/01/03	000	ТВА	01/08/04	SAP	JBJ
0003000 *Transcript of Record from Adm Agency	08/07/03	08/12/03	000	ТВА	01/08/04	MJ	JBJ
0004000 Notice of Transcript of Record Sent.	08/12/03	08/12/03	ITP001	TBA	08/12/03	MJ	MJ
0005000 Notice of Transcript of Record Sent	08/12/03	08/12/03	ITP002	TBA	08/12/03	MJ	MJ
0006000 Notice of Transcript of Record Sent	08/12/03	08/12/03	PET001	TBA	08/12/03	MJ	MJ
0007000 *Transcript of Record from Adm Agency/ENTERED IN ERROR	08/28/03	08/29/03	000	TBA	01/08/04	MJ	JBJ
0008000 Notice of Transcript of Record Sent/SENT IN ERROR	08/29/03	08/29/03	ITP001	TBA	08/29/03	MJ	PH
0009000 Notice of Transcript of Record Sent/SENT IN ERROR	08/29/03	08/29/03	ITP002	TBA	08/29/03	MJ	PH
0010000 Notice of Transcript of Record Sent/SENT IN ERROR	08/29/03	08/29/03	PET002	TBA .	08/29/03	MJ	PH
0011000 Scheduling Order	08/29/03	08/29/03	000	TBA	08/29/03	KLS	KLS
0012000 Memorandum Filed by PET001-Konstantinos, Ellen, PET		09/11/03 ikos, Har	. –	TBA	09/11/03	PH	PH
0013000 Peoples Counsel's for Baltimore County's Memorandum	09/23/03	09/26/03	000	ТВА	09/26/03	PKE	PKE
0014000 Open Court Proceeding  December 1. 2003. Hon. J. Norris Byrnes  Petition for Judicial Review. Order to	. Hearin	_	000	TBA .	01/08/04	GI	JBJ

03-C-03-006955	Date:	01/23/04	Time: 09:29	Page:	4

Num/Seq Description	Filed	Entered 1	Party	Jdg Ruling	Closed	User	· ID
0015000 Order of Court decision of the Board of Appeals is REVERSED	01/08/04	01/08/04	000	JNB Granted	01/08/04	JBJ	JBJ
0016000 Pre Trial Hearing Letter Issued	01/22/04	01/22/04	000	TBA	01/22/04	JA	JA
0017000 *Notice of Appeal to COSA or COA (12/262)	01/22/04	01/22/04	ITP002	TBA		MJ	МЭ

0018000 Docket entries sent to Board of Appeals 01/23/04 01/23/04 000 TBA CVM CVM for Baltimore County

#### TICKLE

Code Tickle Name		Status	Expires	#Days	AutoExpire	GoAhead	From	Type	Num	Seq
1ANS 1st Answer	Tickle	CLOSED	07/02/03	0	no	no	DANS	 D	001	001
1YRT One Year Tic	ckle (Jud	CLOSED	06/.24/04	365	no	no	DAAA	D	001	000
EXPU Exhibit Pick	Kup Notic	CLOSED	03/08/04	30	no	no			000	000
SLTR Set List For	· Trial	Done	07/02/03	n	VP5	ves	1 ANS	т	00 1	001

#### **EXHIBITS**

Line # Marked	Code Description	SpH Sloc NoticeDt Disp Dt Dis B	y
			-
Offered By:	ITP 001 County Board Of App	oea⊺s Of Ba	
000	B BOX 377/70ANING T	rr B	

#### DIFFERENTIATED CASE MANAGEMENT

#### TRACKS AND MILESTONES

Track : R1 Description: EXPEDITED APPEAL TRACK Custom: Yes

Assign Date: 08/29/03 Order Date: 08/29/03

Start Date : 08/29/03 Remove Date:

Milestone	Scheduled	Target	Actual	Status
Motions to Dismiss under MD. Rule 2-322(		09/13/03	01/08/04	CLOSED
All Motions (excluding Motions in Limine		10/22/03	01/08/04	CLOSED
TRIAL DATE is	12/01/03	11/27/03	12/01/03	REACHED

03-C-03-006955 Date: 01/23/04 Time: 09:29 Page: 5

### NOTICE OF CIVIL TRACK ASSIGNMENT AND SCHEDULING ORDER

# CIRCUIT COURT FOR BALTIMORE COUNTY CIVIL ASSIGNMENT OFFICE COUNTY COURTS BUILDING 401 BOSLEY AVENUE P.O. BOX 6754 TOWSON, MARYLAND 21285-6754

County Board Of Appeals Of Baltimore County, The Assignment Date: 08/29/03 Old Courthouse Room 49 400 Washington Ave Baltimore MD 21204

Case Title: In The Matter of: Ellen Konstantinos, et al

Case No: 03-C-03-006955 AE

The above case has been assigned to the EXPEDITED APPEAL TRACK. Should you have any questions concerning your track assignment, please contact: Richard P. Abbott at (410) 887-3233.

You must notify this Coordinator within 15 days of the receipt of this Order as to any conflicts with the following dates:

#### SCHEDULING ORDER

1.	Motions to Dismiss under MD. Rule 2-322(b) are due by	09/13/03
2.	All Motions (excluding Motions in Limine) are due by	10/22/03
3.	TRIAL DATE is	12/01/03
	Civil Non-Jury Trial: Start Time: 09:30AM: To Be Assigned: 1/2 HOUR ADMINISTRATIVE APPEAL	

## Honorable John Grason Turnbull II Judge

<u>Postponement Policy:</u> No postponements of dates under this order will be approved except for undue hardship or emergency situations. All requests for postponement must be submitted in writing with a copy to all counsel/parties involved. All requests for postponement must be approved by the Judge.

Settlement Conference (Room 507): All counsel and their clients MUST attend the settlement conference in person. All insurance representatives MUST attend this conference in person as well. Failure to attend may result in sanctions by the Court. Settlement hearing dates may be continued by Settlement-Judges-as-long as trial dates are not affected. (Call [410]-887-2920 for more information.)

<u>Special Assistance Needs:</u> If you, a party represented by you, or a witness to be called on behalf of that party need an accommodation under the Americans with Disabilities Act, please contact the Court Administrator's Office at (410) 887-2687 or use the Court's TDD line, (410) 887-3018, or the Voice/TDD M.D. Relay Service, (800) 735-2258.

<u>Voluntary Dismissal:</u> Per Md. Rule 2-506, after an answer or motion for summary judgment is filed, a plaintiff may dismiss an action without leave of court by filing a stipulation of dismissal signed by all parties who have appeared in the action. The stipulation shall be filed with the Clerk's Office. Also, unless otherwise provided by stipulation or order of court, the dismissing party is responsible for all costs of the action.

<u>Court Costs:</u> All court costs <u>MUST</u> be paid on the date of the settlement conference or trial.

cc: David F Mister Esq



BALTIMORE COUNTY BOARD OF APPEALS cc: Peter M Zimmerman Esq cc: Carole, S Demilio Esq Issue Date 08/29/03

CIRCUIT COURT FOR BALTIMORE COUNTY
Suzanne Mensh
Clerk of the Circuit Court
County Courts Building
401 Bosley Avenue
P.O. Box 6754
Towson, MD 21285-6754
(410)-887-2601, TTY for Deaf: (800)-735-2258
Maryland Toll Free Number (800) 938-5802

Case Number: 03-C-03-006955



TO: COUNTY BOARD OF APPEALS OF BALTIMORE COUNTY, THE Old Courthouse Room 49 400 Washington Ave Baltimore, MD 21204

CIRCUIT COURT FOR BALTIMORE COUNTY
Suzanne Mensh
Clerk of the Circuit Court
County Courts Building
401 Bosley Avenue

P.O. Box 6754

Towson, MD 21285-6754

(410)-887-2601, TTY for Deaf: (800)-735-2258 Maryland Toll Free Number (800) 938-5802

NOTICE OF RECORD

Case Number: 03-C-03-006955 Administrative Agency: 02-265-SPHA

CIVIL

In The Matter of: Ellen Konstantinos, et al

Notice

Pursuant to Maryland Rule 7-206(e), you are advised that the Record of Proceedings was filed on the 7th day of August, 2003.

Suzanne Mensh

Clerk of the Circu

Date issued: 08/12/03

TO: COUNTY BOARD OF APPEALS OF BALTIMORE COUNTY, THE

Old Courthouse Room 49 400 Washington Ave Baltimore, MD 21204 CIRCUIT COURT FOR BALTIMORE COUNTY
Suzanne Mensh
Clerk of the Circuit Court
County Courts Building
401 Bosley Avenue
P.O. Box 6754
Towson, MD 21285-6754
(410)-887-2601, TTY for Deaf: (800)-735-2258
Maryland Toll Free Number (800) 938-5802

1

Case Number: 03-C-03-006955

TO: COUNTY BOARD OF APPEALS OF BALTIMORE COUNTY, THE Old Courthouse Room 49 400 Washington Ave Baltimore, MD 21204



CIRCUIT COURT FOR BALTIMORE COUNTY

Suzanne Mensh Clerk of the Circuit Court County Courts Building 401 Bosley Avenue

P.O. Box 6754

Towson, MD 21285-6754

(410)-887-2601, TTY for Deaf: (800)-735-2258 Maryland Toll Free Number (800) 938-5802

NOTICE OF RECORD

Case Number: 03-C-03-006955 Administrative Agency: 02-265-SPHA

CIVIL

In The Matter of: Ellen Konstantinos, et al

Notice

Pursuant to Maryland Rule 7-206(e), you are advised that the Record of Proceedings was filed on the 28th day of August, 2003.

Suzanne Mensh

Clerk of the Circuit Court, per

Date issued: 08/29/03

TO: COUNTY BOARD OF APPEALS OF BALTIMORE COUNTY,

Old Courthouse Room 49 400 Washington Ave Baltimore, MD 21204

SEP - 4 2003

BALTIMORE COUNTY **BOARD OF APPEALS** 

Sent in error Record filed 8/7/03

CIRCUIT COURT FOR BALTIMORE COUNTY
Suzanne Mensh
Clerk of the Circuit Court
County Courts Building
401 Bosley Avenue

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Clerk of the Circuit Court, per

Date issued: 08/29/03

TO: COUNTY BOARD OF APPEALS OF BALTIMORE COUNTY, THE

Old Courthouse Room 49 400 Washington Ave Baltimore, MD 21204 7/28/03

Theresa:

Katie O'Hare called from David Mister's office

She was inquiring about the transcript for Papanikos

I reviewed your work – told her Charles Long was the reporter; she asked how she would deliver the transcript to us. I advised her that once she has worked out the transcript payment /preparation with Mr. Long, he will see that we have the original to file in Circuit Court with the balance of the record.

Just in case you need to know prior to the filing date.

kasi

## Case Number <u>02-265-5 PHA</u>

#### PLEASE PRINT LEGIBLY

## **PROTESTANT'S SIGN-IN SHEET**

Name	Address	014.0	7:- 0
Name	Address	City, State	Zip Code
Loy Lovinis	3700 OLDMILFORD	BACTIMORE	51544
	min PD	mis	. ,
Tripidad Porter	3706 0 18 M. HardMin	Ved Baldo Md.	21244
Plant Yours	370/20 Jom: Man January	1 Kaltinen Pal	21244
Journey Journey	S (Oue Co mice proximile)	A PRICIONALY ING	
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	,	Revised 4	/17/00

#### Section 424

#### Family Child Care Homes, Group Child Care Centers and Nursery Schools [Bill Nos. 47-1985; 66-1985; 200-1990]

Family child care homes, group child care centers and nursery schools are permitted in all zones in accordance with this section. If a conflict arises between this section and other specific provisions of these Zoning Regulations, this section shall govern.

- General. Family child care homes, group child care centers and nursery schools shall meet the following requirements:
  - A. Any such use shall be registered, licensed or certified as required by the applicable state or local agency.
  - B. In addition, with respect to group child care centers and nursery schools, outdoor play space abutting residential property shall be fenced. Fences shall be solid wood stockade or panel, a minimum height of five feet, and no closer to the property line than 20 feet.
  - C. On or after April 15, 1985, no family child care home, group child care center or nursery school shall be permitted adjoining a residentially used property or dwelling unit in a D.R. or R.C. Zone that has an existing family child care home or group child care center or nursery school adjoining such residentially used property or dwelling unit.
- Group child care centers and nursery schools are permitted by right within the following uses whether such use is permitted by right or by special exception, and in D.R. Zones, group child care centers and nursery schools permitted by this section are not required to meet the provisions of Section 1B01.1.B.1.e (restrictions in residential transition areas):
  - A. Churches.
  - B. Community buildings.
  - C. Hospitals.
  - D. School buildings, public or private.
  - E. Housing for the elderly.
  - F. Office buildings, except in R-O Zones where group day care centers in office buildings shall require a special exception.
- Family child care homes are permitted by right as an accessory use within dwellings in all zones. In D.R. Zones, such use is not required to meet the provisions of Section 1B01.1.B.1.e (restrictions in residential transition areas).

#### 424.4 Group child care center as accessory use.

- A. Group child care centers, Class A, are permitted as an accessory use within single-family detached dwellings in all residential zones except R.C.4, in all industrial zones and in R-O and O.T. Zones if the Zoning Commissioner grants a use permit under the following procedure:
  - 1. Upon application for a use permit, the owner or agent shall provide the following information:
    - a. Number of employees,
    - b. Number of children to be enrolled,
    - c. Hours of operation,
    - d. Estimated amount of traffic generated,
    - e. A site plan indicating location and type of structure on the lot in question, location and dimensions of play area(s), parking arrangement and proximity of dwellings on adjacent lots,
    - f. A snapshot of the structure.
  - 2. On the property in question, notice of the application for the use permit shall be conspicuously posted for a period of 30 days following the filing of the application.
  - 3. Within the thirty-day posting period, any occupant or owner within 1,000 feet of the lot in question may file a formal request for a public hearing with the Zoning Commissioner in accordance with Section 500.7.
  - 4. If a formal request for a public hearing is not filed, the Zoning Commissioner, without a public hearing, may grant a use permit for a child care center if the proposed use meets all the requirements of this subsection and any other applicable requirements. Such use permit may be issued with such conditions or restrictions as determined appropriate by the Zoning Commissioner to satisfy the provisions of 424.4.A.6.c below and to ensure that the child care center will not be detrimental to the health, safety or general welfare of the surrounding community.
  - 5. If a formal request for a public hearing is filed, the Zoning Commissioner shall schedule a date for the public hearing, such hearing to be held not less than 15 days following public notice of such hearing in two newspapers of general circulation and not more than 60 days from the date of filing of the requests for public hearing.
  - 6. Following the public hearing, the Zoning Commissioner may either deny or grant a use permit conditioned upon:
    - a. His findings following the public hearing.
    - b. The character of the surrounding community and the anticipated impact of the proposed use on that community.

Group Child Care Centers	Class A	Class B	Nursery Schools
R.C.2	SE	SE	SE
R.C.3	SE	SE	SE
R.C.4	N	N	N ·
R.C.5	SE ·	SE	SE
D.R.(all zones) More than 40 children 40 or fewer children 40 or fewer children and RTA is applicable	N/A C SE	SE C SE	SE C SE
R.A.E.1, R.A.E.2  Within apartment buildings of 50 or more units and subject to supplemental regulations of Sections 200.2.B and 201.2.B.	R	R	R
Freestanding	SE	SE	SE

R = Permitted as of right

SE = Permitted by special exception

N = Not permitted

C = Permitted subject to additional conditions

B. Group child care centers in business and manufacturing zones are permitted as a noncommercial accessory or principal use in accordance with the following schedule:

Group Child Care Centers	Class A	Class B	Nursery Schools
R-O			
More than 40 children	N/A	SE	SE
40 or fewer children	C	C _	C
OR-1, OR-2	R	_R	R
O.T.	R	R	R
Business Zones	R	R	R
M.R., M.H., M.L. and M.L.R.	R	R	. R
Zones			

R = Permitted as of right

SE = Permitted by special exception

N = Not permitted

C = Permitted subject to additional conditions

- c. The manner in which the requirements of Section 424.1 and other applicable requirements are met; and any additional requirements as deemed necessary by the Zoning Commissioner in order to ensure that the child care center will not be detrimental to the health, safety or general welfare of the surrounding community and as are deemed necessary to satisfy the objectives of Section 502.1 of these regulations.
- d. Section 1B01.1.B notwithstanding, the Zoning Commissioner may modify 1B01.1.B.1.e as it pertains to such use in D.R. Zones.
- B. Group child care centers, Class A, are permitted as an accessory use within single-family detached dwellings in OR-1 and OR-2 Zones and in all business zones, by right.
- 424.5 Child care center as principal use. [Bill No. 51-1991]
  - A. All other principal use group child care centers and nursery schools in residential zones are permitted in accordance with the following schedule:

- Sign and display regulations. Signs are permitted, subject to Section 450. [Bill No. 89-1997]
- Bulk standards for group centers in D.R. Zones. The following standards apply to group child care centers located in D.R. Zones:
  - A. Minimum lot size: one acre for the first 40 children plus 500 square feet per child for every child beyond 40 children.
  - B. Minimum setback requirements.

Front:

25 feet from street line or the average setback of the adjacent

residential dwellings, whichever is less.

Side:

50 feet from property line, with 20 feet of perimeter vegetative

buffer.

Rear:

50 feet from property line, with 20 feet of perimeter vegetative

buffer.

C. Parking, drop-off and delivery areas shall be located in the side or rear yards, unless the Zoning Commissioner, upon the recommendation of the Director of Planning, determines that there will be no adverse impact by using the front yard for parking, drop off or delivery purposes. In all cases these areas shall be located outside of the required buffer area.

D. Maximum height: 35 feet

E. Maximum impervious surface area: 25% of gross area.

#### Section 425 Alcoholic Beverages License [Bill No. 66-1983]

Any entertainment, leisure or recreation oriented principal use provided for in Section 422.A which holds a valid on-sale alcoholic beverages license of any class, except a special or temporary license, may have amusement devices on its premises as long as the alcoholic beverages license remains effective. All of the conditions and limitations set forth in Sections 422 and 423 are applicable to such uses, except that Sections 422.C.4 and 423.C.5 do not apply to such uses.

2702 Old Milford Mill Rd. Balto. 21244 Papanikos, et al 02-265-SPHA : 02-365-SPHA

12/11/02 @ 10 am PPd 2/25/03 @ 10 am 4/23/03 @ 930 a.m. Deliberation

EXHIBITS

(20020265) 02-365-SPHA

2002

02-265-5844

Papanillo5 02-265-5P4A 2-25-2003 ID only

IN THE MATTER OF THE \*
THE APPLICATION OF
GORDON L. HARRISON, ET UX \*
FOR A SPECIAL EXCEPTION AND
VARIANCES ON PROPERTY LOCATED \*
ON THE NORTH SIDE OLD EASTERN
AVENUE, 25' E OF CENTERLINE \*
OF EYRING AVENUE
(1300 OLD EASTERN AVENUE) \*
15TH ELECTION DISTRICT \*

BEFORE THE

COUNTY BOARD OF APPEALS

OF

BALTIMORE COUNTY

CASE NO. 95-280-XA

OPINION

This matter comes to the Board on appeal by People's Counsel from the March 20, 1995 decision of the Deputy Zoning Commissioner wherein Petitioners' special exception and variances were granted. Petitioners presently own a Class A Group Child Care Center on the subject property which is located in a Residential Transition Area (RTA). They sought a special exception to operate a Class B Group Child Care Center and variances for various setback, buffer and lot size requirements.

John B. Gontrum appeared on behalf of the Petitioners, and Peter Max Zimmerman, People's Counsel for Baltimore County, participated in the proceedings. Gordon L. Harrison, Petitioner; and Donna Copp, a neighbor, testified on behalf of Petitioners. Neighbors Carville Lauenstein, Ferdinand R. Hock, Mary Hock and Pearl Puchalski testified as Protestants.

From the testimony and exhibits, the Board finds that Petitioners operate a child care center at the subject property and live directly across the street therefrom. Mr. Harrison intended to and has, in fact, maintained the property as a residence for his mother-in-law. Petitioners are seeking to expand to a Class B facility and thus be able to accept more children at the center. They are willing to limit the permissible amount of children to 24

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IN THE MATTER OF THE
THE APPLICATION OF
FATEMEH FALAHI AND MOHAMMAD
HAERIAN -PETITIONERS
FOR SPECIAL EXCEPTION AND
VARIANCES ON PROPERTY LOCATED
ON THE NORTHWEST SIDE
TIMONIUM ROAD, 90' SOUTHWEST
OF CENTERLINE OF EDGEMOOR RD
(42 EAST TIMONIUM ROAD)
8TH ELECTION DISTRICT
4TH COUNCILMANIC DISTRICT

BEFORE THE

COUNTY BOARD OF APPEALS

OF

BALTIMORE COUNTY

CASE NO. 94-271-XA

OPINION

This matter comes before the Board on appeal of an Order in which a Petition for Special Exception and Petition for Variances were DENIED by the Deputy Zoning Commissioner on September 30, 1994.

This case was initially scheduled for hearing on February 28, 1995, but was postponed due to the retirement of a member of the Board of Appeals. The case was re-scheduled and the hearing commenced on Wednesday, July 5; Wednesday, July 12; and was continued and concluded on October 4, 1995. A public deliberation by the Board was then scheduled and conducted on Thursday, October 26, 1995.

The Appellant, Fatemen Falahi, appeared and testified, represented by Michael P. Tanczyn, Esquire. Representing the Protestants was J. Carroll Holzer, Esquire. Peter M. Zimmerman, People's Counsel for Baltimore County, also participated in these proceedings.

Protestants' objections to an expanded child care center were primarily based on concerns for increased traffic difficulties and dangers at the location of the children's drop-off, and an undersized property requiring too many variances to comply with the zoning standards.

#### CHILD CARE CENTERS

#### 1. <u>Definitions (B.C.Z.R. 101)</u>

#### A. Family Child Care Home-

Residence Supervision for fee up to eight (8) children Includes children of adult provider

#### B. Group Child Care Center

Need not be residence Supervision of at least nine (9) children Includes children of adult provider

- a. G.C.C.C., Class A

  No more than 12 children
- b. G.C.C.C., Class B More than 12 children

#### 2. Child Care Center Standards, B.C.Z.R. 424

- A. Family child care homes permitted by right as accessory uses in D.R. zones need not meet RTA restrictions. B.C.Z.R. 424.3
- B. Group child care centers, Class A, permitted as accessory use in single-family dwellings, subject to detailed standards, including special exception standards and impact on surrounding community.

  B.C.Z.R. 424.4
- 3. Other principal use child care centers governed by schedule and charts in B.C.Z.R. 424.5.
- 4. All group centers in D.R. zones subject to bulk standards. B.C.Z.R. 424.7
- 5. Residential transition area standards apply to group child care centers, Class A and B, subject to exceptions, compliance with special exception and bulk standards. B.C.Z.R. 1B01.1.B.1.e

#### 6. Meaning of "Children of Adult Provider"

D.Z.C. states anyone up to age 17. Websters Dictionary Other sources.

PC I Morely





**Maryland Department of Assessments and Taxation BALTIMORE COUNTY Real Property Data Search** 

Go Back View Map New Search

**Account Identifier:** 

District - 02 Account Number - 0203473750

**Owner Information** 

**Owner Name:** 

**Mailing Address:** 

PAPANIKOS KONSTANTINOS H

PAPANIKOS HARALAMBROS/ELLEN M

Use:

RESIDENTIAL

3702 OLD MILFORD MILL RD

**BALTIMORE MD 21244-3726** 

Deed Reference:

**Principal Residence:** 

YES

1) /11341/ 742

2)

**Location & Structure Information** 

Section

**Premises Address** 

Мар

3702 OLD MILFORD MILL RD

Grid

Zoning

Subdivision

**Legal Description** 

.36 AC SWS

Lot

3702 OLD MILFORD MILL RD

Group

80

2640 N LIBERTY RD

77 24 1052

**Parcel** 

**Town** 

**Ad Valorem Tax Class** 

**Primary Structure Built Enclosed Area** Property Land Area: **County Use** 1937 1,086 SF 15,184.00 SF 04 **Basement Type** 

**Stories** 1 1/2

**Special Tax Areas** 

YES

STANDARD UNIT

Block

Exterior WOOD SHINGLE

Plat No:

Plat Ref:

**Value Information** 

	Base	Value	Phase-in Assessments	
•	Value	As Of	As Of	As Of
		01/01/2001	07/01/2002	07/01/2003
Land:	31,540	31,540		
Improvements:	44,770	47,110		
Total:	76,310	78,650	77,870	78,650
Preferential Land:	0	0	0	0

	ESCOL DAVID A IMPROVED ARMS-LENGTH	<b>Date:</b> 12/11/1995 <b>Deed1:</b> /11341/ 742	Price: \$95,900 Deed2:
	FREDERICK FRANKLIN N,SR IMPROVED ARMS-LENGTH	<b>Date:</b> 07/20/1982 <b>Deed1:</b> / 6414/ 477	Price: \$52,900 Deed2:
Seller: Type:		Date: Deed1:	Price: Deed2:

#### **Exemption Information**

3-2-02 Deputy Joning Commissioner 401 Basley Ave. Towson, MA. 21204 RE. CASE NO. 02-265-SPHA 3702012 MillEd. Dear Mr. Hotreces We the neighbors contend that Battimos County Should not grant both the potition for special hearing and polition for variance as talthe Class A" Shore & Child Car for 3702 ald Milford Mell Road, Bultimore, Mb 21244 His our belef that in fact this user would be detrinental to the heath, Safety and general welfare of the community. Mrs. Trinislad forter 3706 old Milford Mill Rd. Baltimore, Md. 21244 Kohert Towner ## 3706 Old Milford Mill Ko Baltimore Md. 21244 3) Muly Dyn 3708 oxil Mulad Aile Ra Bette 5 124

### DIVISION OF CODE INSPECTIONS AND ENFORCEMENT

#### VIOLATION CASE DOCUMENTS

VIOLATION GASE: 01-1164

3702 Old Milford Mill Road

ZONING CASE; 02-265-SPHA: 3702 Old Millford Mill Road

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Galler ob Miller Valledo) - a IF 6400. b. 1. doi: 10. doi

(1834). Primarily on authority of Coke and Blackstone, early text authorities on the common law accepted the "born alive" rule enunciated by these commentators. See 2 Bishop on Criminal Law §§ 632-633 (7th ed. 1882); 3 Chitty, Criminal Law 800 (1978); Clark's Criminal Law §§ 61-62 (3rd ed. 1915); 1 East, Pleas of the Crown 227-229 (1803); 1 Hawkins, Pleas of the Crown 121 (6th ed. 1777); Hochheimer, Criminal Law § 338 (2nd ed. 1904); 1 Russell on Crimes 484 (5th ed. 1845); Wharton, American Criminal Law, § 942 (4th ed. 1857).

Hale's statement of the common law—that it is neither murder nor manslaughter if an infant, born alive, later dies as a result of injuries criminally inflicted upon the mother during pregnancy—has also been rejected by later text authorities on the common law. See Clark & Marshall, Crimes § 10.00 (7th ed. 1967); Perkins, Perkins on Criminal Law 27 (1957); LaFave & Scott, Criminal Law, 532 (1972).

State courts which have applied the common law in situations similar to that now before us have uniformly applied the Coke-Blackstone "born alive" rule. They have concluded, consistent with the opinion of the Court of Special Appeals, that criminal infliction upon a pregnant woman of prenatal injuries resulting in the death of her child after live birth may constitute manslaughter. See Clarke v. State, 117 Ala. 1, 23 So. 671 (1898); Ranger v. State, 249 Ga. 315, 290 S.E.2d 63 (1982); People v. Greer, 79 Ill.2d 103, 37 Ill.Dec. 313, 402 N.E.2d 203 (1980); People v. Bolar, 109 Ill.App.3d 384, 64 Ill.Dec. 919, 440 N.E.2d 639, cert. denied, 109 Ill.App.3d 384, 64 Ill.Dec. 919, 440 N.E.2d 639 (1982); State v. Soto, 378 N.W.2d 625 (1985); State v. Anderson, 135 N.J.Super. 423, 343 A.2d 505 (1975), rev'd on other grounds, 173 N.J.Super. 75, 413 A.2d 611 (1980); United States v. Spencer, 839 F.2d 1341 (9th Cir.), cert. denied, — U.S. —, 108 S.Ct. 2908, 101 L.Ed.2d 939 (1988) (applied common law rule in interpretation of federal homicide statute).

So extensive is the acceptance of this common law rule that we conclude that it was indeed the law of Maryland in 1776. We are unpersuaded by the appellant's fleeting reference to other authorities allegedly articulating a contrary view of the common law. Consequently, we find no merit in Williams's argument that should Lord Coke's version of the common law be adopted in Maryland, it should be afforded only a prospective application and not applied to his manslaughter conviction for the death of the Lyles baby.

JUDGMENT AFFIRMED, WITH COSTS.

561 A.2d 219

BOARD OF CHILD CARE OF the BALTIMORE ANNUAL CONFERENCE OF THE METHODIST CHURCH, INC. et al.

v.

Hubert H. HARKER et al. No. 120, Sept. Term, 1988. Court of Appeals of Maryland. July 28, 1989.

Nonprofit corporation appealed decision of county zoning board holding ordinances applicable to child care facilities. The Circuit Court, Baltimore County, William M. Nickerson, J., affirmed application of ordinances to facilities. Corporation appealed, and certiorari was granted. The Court of Appeals, Murphy, C.J., held that: (1) corporation was not entitled to state's immunity from municipal zoning ordinances, and (2) statutes governing child care facilities did not impliedly preempt zoning ordinances on location of facilities.

Affirmed.

316 Md.--24

#### COUNTY COUNCIL OF BALTIMORE COUNTY, MARYLAND

#### LEGISLATIVE SESSION 1985, LEGISLATIVE DAY NO. 7

#### BILL NO. 47-85

#### Ms. Barbara F. Bachur, Councilwoman

By the County Council, April 1, 1985

A BILL

#### ENTITLED

AN ACT concerning

Child Care Programs

FOR the purpose of amending the Baltimore County Zoning Regulations in order to permit certain types of child care programs in certain zones in the County; defining terms; specifying certain requirements for child care homes or programs; and generally relating to child care programs in Baltimore county.

BY repealing and re-enacting, with amendments,

Sections 1A01.2.B.3A, 1A02.2.A.6, 1A03.3.A.3A, 1A04.2.A.7, 1B01.1.A.12, 1B01.1.C.11, and 230.7

Baltimore County Zoning Regulations, as amended

BY repealing

Sections 1B01.1.B.1.c.12, 200.2.A.3.14A, 201.2.A.3.19A, and 207.3.C.6

Baltimore County Zoning Regulations, as amended BY adding

Section 101 - Definitions, by adding new Definitions of "Family Child Care Home" and "Group Child Care Center" Baltimore County Zoning Regulations, as amended

BY repealing and re-enacting, with amendments,

Section 424

P#13

XPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW.

[Brackets] indicate matter stricken from existing law.

Strike-out indicates matter stricken from bill.

Underlining indicates amendments to bill.

#### PROPOSED AMENDMENTS TO THE BALTIMORE COUNTY ZONING REGULATIONS REGARDING DENSITY BONUSES FOR CHILD CARE CENTERS

#### A Final Report of the Baltimore County Planning Board November 16, 1989

#### PROJECT DESCRIPTION

County Council Resolution #48-88 (See Attachment #1) requests the Baltimore County Planning Board to consider proposing amendments to the Zoning Regulations "in order to facilitate the placement of day care centers in Baltimore County by providing a density allocation to developers."

#### BACKGROUND

Density bonus incentives have been considered for elderly housing and historic preservation. For the elderly, increased density is considered necessary to meet the unique needs of the expanding elderly population and appropriate because elderly households have less impact on County facilities than the general population. The Planning Board recommended that a density bonus be permitted for elderly housing facilities at hospital, institutional and historic sites through a special exception process if certain conditions are met. The Planning Board also recommended that density be calculated by "density unit" rather than "dwelling unit" for elderly housing facilities which provides a density increment for projects containing efficiency and one bedroom units. The County Council implemented the Planning Board recommendations through Bill No. 36-88.

The Planning Board also considered density bonuses to encourage historic preservation in response to Resolution #38-87. Except for elderly housing facilities, the application of density bonuses to historic properties as an incentive for historic preservation was determined to be infeasible. The Resource Conservation zones, lacking public water and sewer, cannot support high densities. In the other zones, maximum office and business zone floor area ratios and residential densities are rarely developed.

The Planning Board recommended that new definitions and regulations be adopted for child care centers in 1984. The recommendations were adopted by the County Council. The text amendments eliminated most of the zoning problems associated with small child care operations in homes and made it easier for larger child care facilities to open in schools, churches and hospitals.

The child care issue was last addressed by the Planning Board in November, 1987, in response to County Council Resolution #35-87. The Planning Board recommended that child care centers be exempt from RTA restrictions, subject to Zoning Commissioner approval. The Planning Board also recommended the exemption of space used for child care centers in office buildings from the calculation of the adjusted

PC\$14

BILL NO. 200-90

#### MR. WILLIAM R. EVANS, COUNCILMAN

#### BY THE COUNTY COUNCIL, October 15, 1990

#### A DILL ENTITLED

AN ACT concerning

Child Care Centers

FOR the purpose of amending the Daltimore County Zoning Regulations in order to permit Child Care Centers in D.R. Zones as a matter of right or by Special Exception depending upon the number of children provided for at the center and subject to certain standards and requirements; providing exceptions to residential transition area requirements in certain cases; and generally relating to the regulation of child care centers in Baltimore County.

BY repealing

1.

3.

Section 424.5A. and B.

Baltimore County Zoning Regulations, as amended BY adding

Sections 1801.1.A.10B, 1801.1.B.L.c.10.A, 1801.1.C.6.B.,

424.5.A. and B. and 424.7

Baltimore County Zoning Regulations, as amended BY repealing and re-enacting, with amendments,

Section 424.1.B.

Baltimore County Zoning Regulations, as amended

WHEREAS, the Baltimore County Council has received a final report, dated November 16, 1989, from the Planning Board and has held a public hearing thereon on January 30, 1990, now, therefore

SECTION 1. BE IT ENACTED BY THE COUNTY COUNCIL OF BALTIMORE
COUNTY, MARYLAND, that Section 424.5A. and B. of the Baltimore County
Zoning Regulations, as amended, be and it is hereby repealed.

Q X 6

EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW.

[Brackets] indicate matter stricken from existing law.

Strike-out indicates matter stricken from bill.

Underlining indicates approximately to bill.



MR. <u>DOUGLAS B. RILEY</u>, COUNCILMAN

BY REQUEST OF COUNTY EXECUTIVE

BY THE COUNTY COUNCIL, FEBRUARY\_4, 1991

A BILL

ENTITLED

AN ACT concerning

Zoning Regulations - Definitions

FOR the purpose of amending the definition of Family Child Care Home and Group Child Care Center to be consistent with State law and licensing regulations.

By repealing and reenacting, with amendments

Section 101 - Definitions.

"Family Child Care Home" and "Group Child Care Center"

Baltimore County Zoning Regulations, as amended.

WHEREAS, the Baltimore County Council has received a final report from the Planning Board concerning Family Child Care Homes and has held a public hearing thereon on November 13, 1990; now therefore

SECTION I. Be it enacted by the County Council of Baltimore County, Maryland, that Section 101, Definitions, the definitions of "Family Child Care Home" and "Group Child Care Center", of the Baltimore County Zoning Regulations, as amended, be and are hereby repealed and reenacted, to read as follows:

Section 101-Definitions.

Family Child Care Home: A private residence wherein care, protection and supervision is provided for a fee for part or all of a fto no more EIGHT week than <u>(8)</u> children at. one time including children οf provider.}- THE- NUMBER- OF- GHILDREN- FOR- WHOM- GARE- IS- PROVIDED- MAY NOT- EXGEED- THE- NUMBER- OF- CHILDREN- PERMITTED- BY- THE- STATE- AT- A REGISTERED- FAMILY- DAY- GARE- HOME THE OPERATOR OF A FAMILY CHILD

Alp HIP

EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW.

[Brackets] indicate matter stricken from existing law.

Strike-out indicates matter stricken from bill.

Underlining indicates amendments to bill.

Papanikos 2-25-2003

Citation Found Document

Rank 1 of 1

Database MD-ST-ANN

MD FAMILY S 5-501

MD Code, Family Law, § 5-501

C

TEXT

WEST'S ANNOTATED CODE OF MARYLAND
FAMILY LAW
TITLE 5. CHILDREN
UBTITLE 5--CHILD CARE: FOSTER CARE

SUBTITLE 5--CHILD CARE; FOSTER CARE PART I. DEFINITIONS; GENERAL PROVISIONS Copr. © West Group 2002. All rights reserved. Current through end of 2002 Regular Session.

§ 5-501. Definitions

- (a) In this subtitle the following words have the meanings indicated.
- (b) "Administration" means the Social Services Administration of the Department.
  - (c) "Child placement agency" has the meaning stated in § 5-301 of this title.
- (d) "Day care provider" means the adult who has primary responsibility for the operation of a family day care home.
- (e) "Family day care" means the care given to a child under the age of 13 years or to any developmentally disabled person under the age of 21 years, in place of parental care for less than 24 hours a day, in a residence other than the child's residence, for which the day care provider is paid.
- (f) "Family day care home" means a residence in which family day care is provided.
- (g) "Foster care" means continuous 24-hour care and supportive services provided for a minor child placed by a child placement agency in an approved family home.
- (h) "Group care" means continuous 24-hour care and supportive services provided for a minor child placed in a licensed group facility.
- (i) "Kinship care" means continuous 24-hour care and supportive services provided for a minor child placed by a child placement agency in the home of a relative related by blood or marriage within the 5th degree of consanguinity or affinity under the civil law rule.
- (j)(1) "License" means a license issued by the Administration under this subtitle.
  - (2) "License" includes:
    - (i) A child placement agency license;
    - (ii) A child care home license;
    - (iii) A child care institution license; and
    - (iv) A residential educational facility license.
- (k) "Local board" means a local citizen board of review of foster care for children.
- (1) "Local department" means a local department of social services for a county.
  - (m) "Out-of-home placement" means placement of a child into foster care,

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Citation

Found Document

Rank 1 of 1

Database - MD-ADC

MD ADC 07.04.01.02 COMAR 07.04.01.02 MD Hum. Res. 07.04.01.02

> CODE OF MARYLAND REGULATIONS TITLE 07 DEPARTMENT OF HUMAN RESOURCES SUBTITLE 04 CHILD CARE ADMINISTRATION CHAPTER 01 FAMILY DAY CARE

Complete through Maryland Register Vol. 30, Issue 2, dated January 14, 2003

.02 Definitions.

- A. In this chapter, the following terms have the meanings indicated.
- B. Terms Defined.
  - (1) "Abuse" means:
- (a) The physical or mental injury of a child, under circumstances that indicate that the child's health or welfare is significantly harmed or at risk of being significantly harmed, by:
  - (i) A parent;
- (ii) An individual who has permanent or temporary care or custody or responsibility for supervision of a child; or
  - (iii) A household or family member; or
    - (b) Sexual abuse of a child, whether physical injuries are sustained or not.
- (2) "Acute illness" means an abnormal condition of the body with rapid onset that has a short course of duration, as opposed to a chronic illness of long duration.
- (3) "Agency" means the Child Care Administration in the Department of Human Resources.
- (4) "Agency representative" means an individual designated by the Agency to determine compliance with these regulations.
- (5) "Applicant" means a person who has submitted to the Office all of the required forms and documentation to request approval for registration, either for initial registration or for renewal of a registration certificate.
  - (6) "Approved training" means course work or a workshop provided by:
    - (a) A regionally accredited or approved college or university;
    - (b) A State-approved private career school;
    - (c) The Child Development Associate National Credentialling Program;
- (d) A professional association providing training exclusively for its membership;
- (e) Other organizations approved by the Office with concurrence from the Maryland Higher Education Commission; or
  - (f) The Agency.
  - (7) "Child" means an individual who is younger than:
    - (a) 13 years old; or
- (b) 21 years old who has a developmental disability or other emotional, physical, educational, or medical need necessitating day care beyond 13 years old.
  - (8) "Department" means the Maryland Department of Human Resources.
  - (9) "Employee" means a person who for compensation is employed to work in a

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Citation MD ADC 07.04.01.23 COMAR 07.04.01.23

MD Hum. Res. 07.04.01.23

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Rank 1 of 1

Database MD-ADC

CODE OF MARYLAND REGULATIONS
TITLE 07 DEPARTMENT OF HUMAN RESOURCES
SUBTITLE 04 CHILD CARE ADMINISTRATION
CHAPTER 01 FAMILY DAY CARE

Complete through Maryland Register Vol. 30, Issue 2, dated January 14, 2003

.23 Capacity.

- A. A provider may not care for more day care children than the number which appears on the certificate of registration.
  - B. At any one time, a provider shall:
- (1) Care for not more than eight children, of whom not more than four may be younger than 24 months old;
- (2) Maintain an adult-to-child ratio of at least one adult to every two children younger than 24 months old;
- (3) Have present an additional adult, who has met the requirements of §C of this regulation, whenever more than two children younger than 24 months old are present in care at the home; and
- (4) Count as children served the provider's own children who are younger than 6 years old.
- C. Additional Adult. Before assisting a provider in caring for more than two children younger than 24 months old, an individual shall:
  - (1) Be 18 years old or older;
- (2) Attend an information session offered by the Office concerning the requirements of this chapter for the care of children younger than 24 months old:
- (3) File with the Office a completed additional adult application form and all documentation required by the Office, which includes but is not limited to:
- (a) Signed and, if required by the Office, notarized release forms giving the Office permission to examine records of abuse and neglect of children and adults for information about the applicant;
- (b) Completed information, on a form supplied by the Office, for each of the applicant's substitutes;
- (c) A medical report on the applicant based on a medical evaluation conducted within the previous 12 months by a practicing physician, certified nurse practitioner, or registered physician's assistant, and signed by the individual who conducted the evaluation;
- (d) The names and addresses of three individuals, not relatives, who will supply character references for the applicant; and
- (e) Documentation of compliance with the training requirements set forth in Regulation .14 of this chapter;
- (4) If the individual will be paid, apply for a federal and State criminal background check at a designated office in the State; and
  - (5) Receive the approval of the Office to serve as an additional adult.
  - D. The Office may restrict the number and ages of children who may be in care

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Citation Fou MD FAMILY S 5-801 MD Code, Family Law, § 5-801 Rank 1 of 1

Database MD-ST-ANN

TEXT

WEST'S ANNOTATED CODE OF MARYLAND
FAMILY LAW
TITLE 5. CHILDREN
SUBTITLE 8--UNATTENDED CHILDREN
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Current through end of 2002 Regular Session.

Found Document

§ 5-801. Child locked in building

- (a) A person who is charged with the care of a child under the age of 8 years may not allow the child to be locked or confined in a dwelling, building, enclosure, or motor vehicle while the person charged is absent and the dwelling, building, enclosure, or motor vehicle is out of the sight of the person charged unless the person charged provides a reliable person at least 13 years old to remain with the child to protect the child.
- (b) A person who violates this section is guilty of a misdemeanor and on conviction is subject to a fine not exceeding \$500 or imprisonment not exceeding 30 days, or both.

CREDIT

CREDIT(S)

2002 Main Volume

Acts 1984, c. 296, § 2; Acts 1986, c. 462.

PRIOR COMPILATIONS

2002 Main Volume

Formerly Art. 27, § 399A.

<General Materials (GM) - References, Annotations, or Tables>

LIBRARY REFERENCES

Key Numbers

Infants \$\infants 13.

Westlaw Key Number Search: 211k13.

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Baltimore Video/Conferencing Center, Inc

& Video Company, Inc. - Serving MD, D.C. & No. VA Towson Reporting Co. COUNTY BOARD OF APPEALS OF BALTIMORE COUNTY

IN THE MATTER OF:

ELLEN, KONSTANTINOS AND HARALAMBROS PAPANIKOS, OWNERS, 3702 OLD MILFORD MILL ROAD

FEBRUARY 25, 2003

Page 1

CASE NO.

CBA 02-265-SPHA

**BEFORE:** 

CHARLES L. MARKS, Chairman

MARGARET T. WORRALL, Board Member

MELISSA MOYER ADAMS, Board Member

APPEARANCES:

DAVID F. MISTER, ESQUIRE
On behalf of Petitioners

PETER MAX ZIMMERMAN, ESQUIRE
Peoples' Counsel for Baltimore County

Reported by: Charles H. Long



IN RE: PETITIONS FOR VARIANCE AND SPECIAL HEARING
E/S Milford Mill Road, 230' N centerline of Euler Avenue
2nd Election District
2nd Councilmanic District
(3702 Old Milford Mill Road)

Ellen & Konstantinos Papanikos and Haralambros Papanikos Petitioners

- \* BEFORE THE
- \* DEPUTY ZONING COMMISSIONER
- \* OF BALTIMORE COUNTY
- \* CASE NO. 02-265-SPHA

### FINDINGS OF FACT AND CONCLUSIONS OF LAW

This matter comes before this Deputy Zoning Commissioner as a Petition for Special Hearing and Variance filed by the legal owners of the subject property Ellen and Konstantinos Papanikos and Haralambros Papanikos. The Petitioners are requesting zoning relief for property they own at 3702 Old Milford Mill Road, located in the Milford Mill area of Baltimore County. Specifically, the Petitioners are requesting special hearing relief to approve a Group Child Care Center, Class A facility for up to 12 children in a single-family residential dwelling. In addition, variance relief is requested from Section 424.1.B of the Baltimore County Zoning Regulations (B.C.Z.R.), to permit a 6 ft. wood stockade fence with a 0 ft. setback in lieu of the required 20 ft.

Appearing at the hearing on behalf of the requests were Ellen Papanikos, one of the owners of the property and Lisa McConnell, one of her employees. Appearing in opposition to the Petitioners' request were nearby neighbors, Roy Levins, Trinidad Porter and Robert Young.

Testimony and evidence indicated that the property, which is the subject of this request, consists of 0.36 acres, more or less, zoned D.R.5.5. The subject property is improved with a 2-story, single-family residential dwelling and accessory garage. The property is 52 ft. 7 in. in width and approximately 293 ft. in depth. The Petitioner currently operates a day care facility on

the subject property, providing care for 8 children at this time. In addition to the 8 children that are currently being cared for by the Petitioner, she also has 6 children of her own.

Testimony offered by Mrs. Papanikos indicated that she purchased the subject property in 1995. In 1996, she started operating her Family Child Care Home on the subject property. She is requesting permission, pursuant to this zoning request, to increase the number of children cared for on the property from 8 to 12. The children who come to the property vary in age from 9 months to 13 years.

In addition to her request to increase the number of children on the property, she also is requesting permission to approve the 6 ft. stockade fence which was installed on the property line by her husband this past summer. The Petitioner testified that no permit was obtained from Baltimore County prior to the installation of this fence. The regulations applicable to this use require that the fence have a setback of 20 ft. from the nearest property line. The fence in question was constructed on the property line and, therefore, does not meet this setback requirement. The Petitioner is requesting permission to keep the fence as it exists today.

As stated previously, several residents from the surrounding community appeared in strong opposition to the Petitioner's request. These neighbors offered many complaints and objections to the day care operation that exists on the property today. The cumulative testimony of these neighbors was that the Petitioner provides little supervision to the many children who are under her care at this facility. The neighbors stated that there are many occasions when the children from this facility wander the surrounding neighborhood without adult supervision.

According to their testimony this occurs with children as young as 3 years of age. In addition, the neighbors complained that the property in question has become a focal point for many of the other children in the surrounding neighborhood and apartment complexes. Apparently, these

outside children come to the subject property to play with the children who are enrolled in this day care facility.

This large accumulation of children on the subject property has caused great concern of these surrounding neighbors. Many complaints have been filed with the Code Enforcement Section of Baltimore County, as well as the Baltimore County Police and Social Services Departments. These neighbors object at this time to the 8 children that are currently kept on the property. They cannot fathom an increase in the number of children to 12, which would be a 50% increase over the number currently kept on the property. They, therefore, ask that the special hearing relief and variance be denied.

The Petitioner is requesting permission, by way of the special hearing relief, to operate a "Class-A Group Child Care Center" on her property for up to 12 children. The use requested by the Petitioner in her special hearing petition is defined as follows,

"A building or structure wherein care, protection and supervision is provided for part or all of the day, on a regular schedule, at least twice a week to at least nine children, including children of the adult provider."

The Class A designation is applicable when the Petitioner chooses to increase the number of children to no more than 12 at one time. As it stands now, based on the testimony offered by the Petitioner, she believes that she is operating a "Family Child Care Home". This classification applies when a property owner provides care for no more than 8 children at one time. However, the definition must be reviewed more closely. The Baltimore County Zoning Regulations defines a "Family Child Care Home" as,

"A private residence wherein care, protection and supervision is provided for a fee for part or all of the day at least twice a week to no more than 8 children at one time, <u>including children of the adult provider</u>. The operator of a family child care home shall hold at least one fire drill each week for the benefit of the children."

It is clear from these definitions, that the number of children permitted on the Petitioner's property must take into account the biological children of the care provider. The testimony offered at the hearing demonstrated that the Petitioner has 6 children of her own. According to the definition, these children must be counted in order to determine the number of overall children permitted. Therefore, the Petitioner would only be permitted to provide care for 2 additional children, given that she already provides care for 6 of her own children. Based on the testimony offered at the hearing and the definitions contained within the Baltimore County Zoning Regulations, the Petitioner has exceeded the number of children permitted to be cared for on her property.

As a result of these findings and taking into consideration the testimony and evidence offered at the hearing, I find that the Petitioner's special hearing request to increase the number of children from 8 to 12 shall be denied. Furthermore, the variance request to permit the 6 ft. wood stockade fence to be situated 0 ft. from the property line in lieu of the required 20 ft. shall also be denied.

It is clear from the testimony offered at the hearing, that the Petitioner currently exceeds the number of children that are permitted to be cared for on the property. Mrs. Papanikos testified that she currently has 6 children of her own. However, one of those children is 18 years of age. Therefore, the 18 year old child shall not be counted when taking into account the number of children that she may lawfully care for on her property by virtue of operating a Family Child Care Home. Giving her this benefit, the Petitioner shall be permitted to provide care and supervision for only 3 additional children, over and above the 5 children that are her biological children.

THEREFORE, IT IS ORDERED this  $7^{4/4}$  day of March, 2002, by this Deputy Zoning Commissioner, that the Petitioner's request for special hearing to approve a Group Child Care Center, Class A, be and is hereby DENIED.

IT IS FURTHER ORDERED, that the Petitioner's request for variance to allow a 6 ft. wood stockade fence with a 0 ft. setback in lieu of the required 20 ft., be and is hereby DENIED.

IT IS FURTHER ORDERED, that the Petitioner shall be prohibited from providing care, protection and supervision for more than 8 children at her private residence. These 8 children, pursuant to the definition contained within the Baltimore County Zoning Regulations, shall include the Petitioner's 5 natural children that currently reside within this residence. Therefore, the Petitioner shall only be permitted to provide care, protection and supervision for 3 additional children over and above the 5 biological children that currently reside on the property.

IT IS FURTHER ORDERED, that the Petitioner shall have until June 15, 2002, which should coincide with the end of the school year, within which to reduce the number of children receiving care, protection and supervision at her private residence to the permitted 8 children. This number shall include her 5 biological children. This extension of time within which to comply with the definition of a Family Child Care Home is afforded to this Petitioner so as not to disrupt the daily routines of the children currently in her day care program.

IT IS FURTHER ORDERED, that any appeal of this decision must be made within thirty (30) days of the date of this Order.

TIMOTHY M. KOTROCO

DEPUTY ZONING COMMISSIONER

FOR BALTIMORE COUNTY

TMK:raj



Suite 405, County Courts Bldg. 401 Bosley Avenue Towson, Maryland 21204 410-887-4386

Fax: 410-887-3468

March 7, 2002

Mr. & Mrs. Konstantinos Papanikos Mr. Haralambros Papanikos 3702 Old Milford Mill Road Baltimore, Maryland 21244

Re: Petitions for Special Hearing & Variance

Case No. 02-265-SPHA

Property: 3702 Old Milford Mill Road

Dear Messrs. & Mrs. Papanikos:

Enclosed please find the decision rendered in the above-captioned case. The Petitions for Special Hearing and Variance have been denied in accordance with the enclosed Order.

In the event the decision rendered is unfavorable to any party, please be advised that any party may file an appeal within thirty (30) days from the date of the Order to the Department of Permits and Development Management. If you require additional information concerning filing an appeal, please feel free to contact our appeals clerk at 410-887-3391.

Very truly yours,

Timothy M. Kotroco

Deputy Zoning Commissioner

luthy la troco

TMK:raj Enclosure

c: Roy Levins 3700 Old Milford Mill Road Baltimore, MD 21244 Trinidad Porter Robert Young 3706 Old Milford Mill Road Baltimore, MD 21244



# Petition for Special Hearing

## to the Zoning Commissioner of Baltimore County

for the property located at 3702 old Milford Mill Rd.

This Petition sha owner(s) of the pro- made a part here County, to determine	operty situate of, hereby per operation of the control of the cont	e in Baltimo etition for a correct the Z	re County a Special Honing Comi	and which learing u missione	n is described nder Section r should appr	d in the des n 500.7 of rove	scription and the Zoning	i plat atta Regulat	ached hereto ions of Baltin	and more
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REV 9/15/98				Revie	wed By	BK	Date		120/01	<del></del>



REU 9/15/98

# Petition for Variance

to the Zoning Commissioner of Baltimore County for the property located at 3702 Old Milfold Milfold Milfold Milfold Milfold.

	which is presently zoned P.R5.	<u></u>
This Petition shall be filed with the Department of Permits a owner(s) of the property situate in Baltimore County and which is made a part hereof, hereby petition for a Variance from Section(standard stockadard fence with zero ft.	described in the description and plat attached	nereto and
of the Zoning Regulations of Baltimore County, to the zoning lav	v of Baltimore County, for the following reasons	(indicate
hardship or practical difficulty)		
Property is to be posted and advertised as prescribed by the zon I, or we, agree to pay expenses of above Variance, advertising, posting regulations and restrictions of Baltimore County adopted pursuant to the	g, etc. and further agree to and are to be bounded b	y the zoning
	I/We do solemnly declare and affirm, under the perpendicular, that I/we are the legal owner(s) of the propies the subject of this Petition.	alties of erty which
Contract Purchaser/Lessee:	Legal Owner(s):	
	KONSHANTINOS ELLEN PA	ANIKO
Name - Type or Print	Name - Type or Print	with the
Signature	Signature / Signature / HARALAHBROS PAPANIK	35
Address Telephone No.	HARALAHBROS PAPANIK Name - Type or Print  X Hegeoryuch	. C
City State Zip Code	Signature / 410 - 65	•
<u>Attorney For Petitioner:</u>	3700 OLD HILFORD HILL Address	elephone No.
		Zip Code
Name - Type or Print	Representative to be Contacted:	Zip Code
Signature	Representative to be Contacted.	
Company	Name	
Address Telephone No.	Address	elephone No.
City State Zip Code	City	Zip Code
	OFFICE USE ONLY	
$\alpha_{-}$ N $\alpha_{-}$ $\alpha_{-}$ $\alpha_{-}$ $\alpha_{-}$ $\alpha_{-}$ $\alpha_{-}$	ESTIMATED LENGTH OF HEARING	
Case No. 02-265-5P/+A	UNAVAILABLE FOR HEARING	120/01

### ZONING DESCRIPTION FOR #3702 OLD MILFORD MILL ROAD

BEGINNING at a point on the northwest side of Old Milford Mill Road which is an ultimate 60' right-of-way at the distance of 66 feet northeast of the centerline of Euler Avenue which is an ultimate 40' right-of-way. As recorded in Deed Liber 11341, folio 742 and thence running along the centerline of Old Milford Mill Road N 48 degrees 36 minutes E, 52'-7"; thence N 32 degrees 28 minutes W, 293'-9" more or less; thence S 48 degrees 36 minutes W 52'-7"; and thence S 32 degrees 28 minutes E, 293'-9" more or less to the place of beginning. Containing 0.36 acres of land, more or less. Also known as #3702 Old Milford Mill Road and located in the 2nd. Election District, 2nd. Councilmanic District.

J. Tilghman Downey, Jr.

Site Rite Surveying, Inc. 200 E. Joppa Road Shell Building, Room 101 Towson, MD 21286 (410)828-9060

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BALTIMORE COUNTY, MARYLAND OFFICE OF BUDGET & FINANCE MISCELLANEOUS RECEIPT	No.	4126	PATTI RECENT PAYMENT ACRUAL TIME 19/20/2001 27/20/2001 13:08:40
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DISTRIBUTION WHITE - CASHIER PINK - AGENCY YELLOW - CUSTON	MER T-27	m # 265	CASHIER'S VALIDATION

# BALTIMORE COUNTY, MARYLAN OFFICE OF BUDGET & FINANCE MISCELLANEOUS RECEIPT

PINK - AGENCY

DISTRIBUTION

WHITE - CASHIER

No. 126.3

DATE	1-4-02 ACCOUNT 001 006 6150
	* 385.00
RECEIVED	DAVID F MISTER MISTER WINTER + BARTLETT LLC
FROM:	
FOR:	APPEAL OZ-Z65-SPHA 370Z OLD MILFURD MILL RUAD
<del>,</del>	

YELLOW - CUSTOMER

**CASHIER'S VALIDATION** 

#### NOTICE OF ZONING HEARING

The Zoning Commissioner of Baltimore County, by authority of the Zoning Act and Regulations of Baltimore County will hold a public hearing in Towson, Maryland on the property identified herein as follows:

Case: #02-265-SPHA
3702 Old Milford Mill Road
E/S Milford Mill Road, 230'
N centerline Euler Avenue
2nd Election District
2nd Councilmanic District
Legal Owner(s): Ellen &
Konstantinos Papanikos
Variance: to permit a 6 foot
wood stockade fence with
zero foot setback in lieu of
the required 20 foot. Special Hearing: to approve a
class "A" day care facility
for 12 children in a single
family occupied dwelling.
Hearing: Tuesday, March
5, 2002 at 9:00 a.m. in
Room 407, County Courts
Building, 401 Bosley Avenue.

LAWRENCE E. SCHMIDT Zoning Commissioner for Baltimore County

Baltimore County
NOTES: (1) Hearings are
Handicapped Accessible; for
special accommodations
Please Contact the Zoning
Commissioner's Office at
(410) 887-4386

(2) For information concerning the File and/or Hearing, Contact the Zoning Review Office at (410) 887-3391.

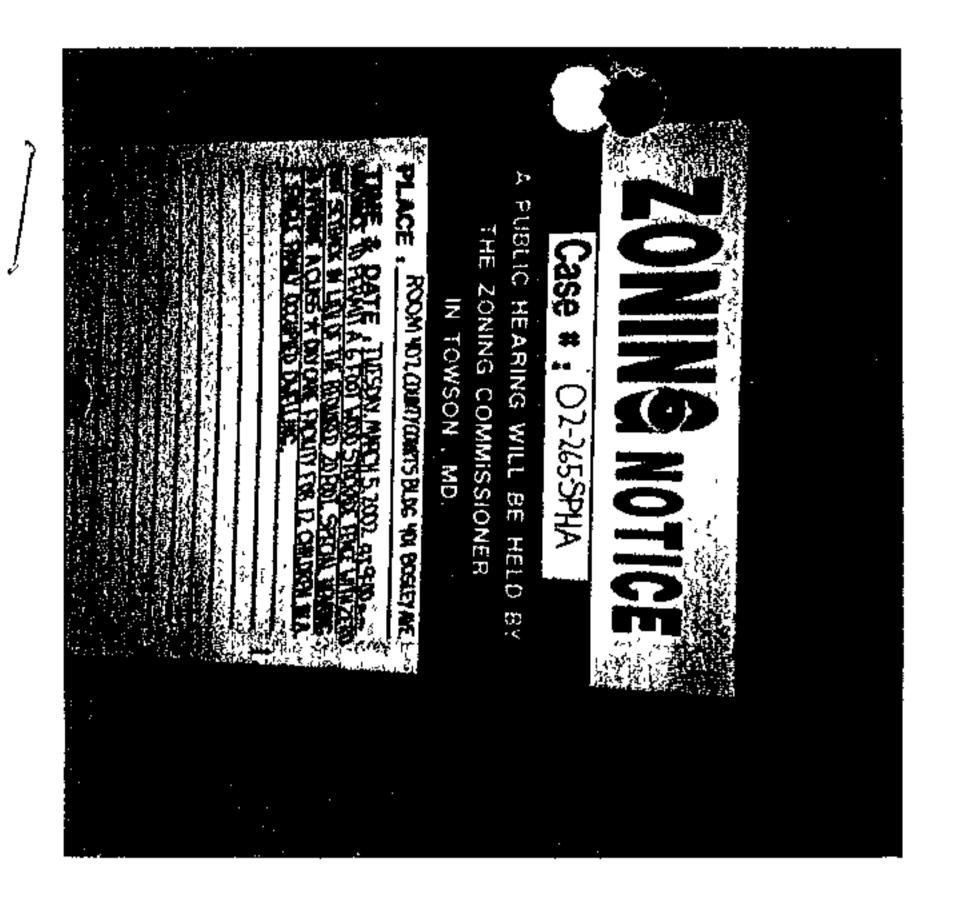
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C521511

### CERTIFICATE OF PUBLICATION

2/21,2002	
THIS IS TO CERTIFY, that the annexed advertisement was publ	ished
in the following weekly newspaper published in Baltimore County,	Md.,
once in each ofsuccessive weeks, the first publication appear	aring
on 2 19 ,2002.	
The Jeffersonian	
☐ Arbutus Times	
🗖 Catonsville Times	
Towson Times	
☐ Owings Mills Times	
□ NE Booster/Reporter	
□ North County News	
1 JUleus	

LEGAL ADVERTISING



RE: Case No.: O2 265 SPHA

Petitioner/Developer: EKKEN Y
KONSTANTINGS PAPANIKOS

Date of Hearing/Closing: 3/5,02

MARKA/ 5/2002

10WSOR, MID 212U4

Attention: Ms. Gwendolyn Stephens

Ladies and Gentlemen:

This letter is to certify under the penalties of perjury the	at the necessary sign(s) required by law
were posted conspicuously on the property located at	3702 CID MILFORD
**************************************	177166 1261
The sign(s) were posted on	17/02
	Day, Year)

Sincerely,

(Signature of Sign Poster and Date)

SSG ROBERT BLACK

(Printed Name)

1508 Leslie Rd

(Address)

Dundalk, Maryland 21222

(City, State, Zip Code)

(410) 282-7940

(Telephone Number)

9/96 cert.doc

# DEPARTMENT OF PERMITS AND DEVELOPMENT MANAGEMENT

#### **ZONING REVIEW**

## ADVERTISING REQUIREMENTS AND PROCEDURES FOR ZONING HEARINGS

The <u>Baltimore County Zoning Regulations</u> (BCZR) require that notice be given to the general public/neighboring property owners relative to property which is the subject of an upcoming zoning hearing. For those petitions which require a public hearing, this notice is accomplished by posting a sign on the property (responsibility of the petitioner) and placement of a notice in a newspaper of general circulation in the County, both at least fifteen (15) days before the hearing.

Zoning Review will ensure that the legal requirements for advertising are satisfied. However, the petitioner is responsible for the costs associated with these requirements. The newspaper will bill the person listed below for the advertising. This advertising is due upon receipt and should be remitted directly to the newspaper.

OPINIONS MAY NOT BE ISSUED UNTIL ALL ADVERTISING COSTS ARE PAID.

For Newspaper Advertising:
Item Number or Case Number: 0 2 2 265 - 59HA
Petitioner: Elleh Papanilcos
Address or Location: 3702 Old M. / Coll M. / Ref.
PLEASE FORWARD ADVERTISING BILL TO:
Name: Ellen Papanikos
Address: 3702 Old Willford Mill Rob
13alt, more, MD 2/244
Telephone Number: 40 - 655 - 8957

TO: PATUXENT PUBLISHING COMPANY

Tuesday, February 19, 2002 Issue – Jeffersonian

Please forward billing to:

Ellen Papanikos 3702 Old Milford Mill Road Baltimore MD 21244

410 655-8957

#### **NOTICE OF ZONING HEARING**

The Zoning Commissioner of Baltimore County, by authority of the Zoning Act and Regulations of Baltimore County, will hold a public hearing in Towson, Maryland on the property identified herein as follows:

CASE NUMBER: 02-265-SPHA 3702 Old Milford Mill Road

E/S Milford Mill Road, 230' N centerline Euler Avenue

2<sup>nd</sup> Election District – 2<sup>nd</sup> Councilmanic District Legal Owners: Ellen & Konstantinos Papanikos

<u>Variance</u> to permit a 6 foot wood stockade fence with zero foot setback in lieu of the required 20 foot. <u>Special Hearing</u> to approve a class "A" day care facility for 12 children in a single family occupied dwelling.

HEARING: Tuesday, March 5, 2002 at 9:00 a.m. in Room 407, County Courts

Building, 401 Bosley Avenue

Lawrence E. Schmidt

LAWRENCE E. SCHMIDT OD CONING COMMISSIONER FOR BALTIMORE COUNTY

NOTES: (1) HEARINGS ARE HANDICAPPED ACCESSIBLE; FOR SPECIAL ACCOMODATIONS, PLEASE CONTACT THE ZONING COMMISSIONER'S OFFICE AT 410-887-4386.

(2) FOR INFORMATION CONCERNING THE FILE AND/OR HEARING, CONTACT THE ZONING REVIEW OFFICE AT 410-887-3391



Baltimore County
Department of Permits and
Development Management

Director's Office
County Office Building
111 West Chesapeake Avenue
Towson, Maryland 21204
410-887-3353
Fax: 410-887-5708

January 30, 2002

#### **NOTICE OF ZONING HEARING**

The Zoning Commissioner of Baltimore County, by authority of the Zoning Act and Regulations of Baltimore County, will hold a public hearing in Towson, Maryland on the property identified herein as follows:

CASE NUMBER: 02-265-SPHA
3702 Old Milford Mill Road
E/S Milford Mill Road, 230' N centerline Euler Avenue
2<sup>nd</sup> Election District – 2<sup>nd</sup> Councilmanic District
Legal Owners: Ellen & Konstantinos Papanikos

<u>Variance</u> to permit a 6 foot wood stockade fence with zero foot setback in lieu of the required 20 foot. <u>Special Hearing</u> to approve a class "A" day care facility for 12 children in a single family occupied dwelling.

HEARING: Tuesday, March 5, 2002 at 9:00 a.m. in Room 407, County Courts Building, 401 Bosley Avenue

Arnold Jablon GDZ Director

C: Ellen & Konstantinos Papanikos, 3702 Old Milford Mill Road, Baltimore 21244

NOTES: (1) THE PETITIONER MUST HAVE THE ZONING NOTICE SIGN POSTED BY AN APPROVED POSTER ON THE PROPERTY BY MONDAY, FEBRUARY 18, 2002.

(2) HEARINGS ARE HANDICAPPED ACCESSIBLE; FOR SPECIAL ACCOMMODATIONS PLEASE CALL THE ZONING COMMISSIONER'S OFFICE AT 410-887-4386

(3) FOR INFORMATION CONCERNING THE FILE AND/OR HEARING, CONTACT THE ZONING REVIEW OFFICE AT 410-887-3391





## County Board of Appeals of Baltimore County

OLD COURTHOUSE, ROOM 49 400 WASHINGTON AVENUE TOWSON, MARYLAND 21204 410-887-3180 FAX: 410-887-3182

Hearing Room – Room 48

Old Courthouse, 400 Washington Avenue

September 6, 2002

#### NOTICE OF ASSIGNMENT

CASE #: 02-265-SPHA

IN THE MATTER OF: Ellen, Konstantinos & Haralambros Papanikos

- Legal Owners Petitioners 3702 Old Milford Mill Road

2<sup>nd</sup> Election District; 2<sup>nd</sup> Councilmanic District

3/07/2002- Petition for Special Hearing and Petition or Variance DENIED by Deputy Zoning Commissioner.

**ASSIGNED FOR:** 

WEDNESDAY, DECEMBER 11, 2002 at 10:00 a.m.

NOTICE:

This appeal is an evidentiary hearing; therefore, parties should consider the advisability of retaining an attorney.

Please refer to the Board's Rules of Practice & Procedure, Appendix C, Baltimore County Code.

IMPORTANT: No postponements will be granted without sufficient reasons; said requests must be in writing and in compliance with Rule 2(b) of the Board's Rules. No postponements will be granted within 15 days of scheduled hearing date unless in full compliance with Rule 2(c).

If you have a disability requiring special accommodations, please contact this office at least one week prior to hearing date.

Kathleen C. Bianco Administrator

c:

Counsel for Appellants /Petitioners

Appellants /Petitioners

: David F. Mister, Esquire

: Ellen Papanikos, Konstantinos Papanikos and

Haralambros Papanikos

Protestants:

: Roy Levins
Trinidad Porter
Robert Young

James and Shirley Dixon

Office of People's Counsel
Pat Keller, Planning Director
Lawrence E. Schmidt, Zoning Commissioner
James H. Thompson, Code Enforcement [Enforcement Case #01-1164]
Arnold Jablon, Director /PDM



## County Board of Appeals of Baltimore County

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OLD COURTHOUSE, ROOM 49 400 WASHINGTON AVENUE TOWSON, MARYLAND 21204 410-887-3180 FAX: 410-887-3182

Hearing Room - Room 48

Old Courthouse, 400 Washington Avenue

September 13, 2002

#### NOTICE OF POSTPONEMENT & REASSIGNMENT

CASE #: 02-265-SPHA

IN THE MATTER OF: Ellen, Konstantinos & Haralambros Papanikos
- Legal Owners Petitioners 3702 Old Milford Mill Road

2<sup>nd</sup> Election District; 2<sup>nd</sup> Councilmanic District

3/07/2002- Petition for Special Hearing and Petition or Variance DENIED by Deputy Zoning Commissioner.

which was assigned to be heard on 12/11/02 has been **POSTPONED** at the request of Counsel for Petitioners due to U.S. District Court /jury trial conflict; and has been

**REASSIGNED FOR:** 

TUESDAY, FEBRUARY 25, 2003 at 10:00 a.m.

NOTICE:

This appeal is an evidentiary hearing; therefore, parties should consider the advisability of retaining an attorney.

Please refer to the Board's Rules of Practice & Procedure, Appendix C, Baltimore County Code.

IMPORTANT: No postponements will be granted without sufficient reasons; said requests must be in writing and in compliance with Rule 2(b) of the Board's Rules. No postponements will be granted within 15 days of scheduled hearing date unless in full compliance with Rule 2(c).

If you have a disability requiring special accommodations, please contact this office at least one week prior to hearing date.

Kathleen C. Bianco Administrator

¢:

Counsel for Appellants /Petitioners

Appellants /Petitioners

: David F. Mister, Esquire

: Ellen Papanikos, Konstantinos Papanikos and

Haralambros Papanikos

Protestants:

: Roy Levins
Trinidad Porter
Robert Young

James and Shirley Dixon

Office of People's Counsel
Pat Keller, Planning Director
Lawrence E. Schmidt, Zoning Commissioner
James H. Thompson, Code Enforcement [Enforcement Case #01-1164]
Arnold Jablon, Director /PDM



# Baltimore County Department of Permits and Development Management

Development Processing | County Office Building | 111 West Chesapeake Avenue Towson, Maryland 21204 | pdmlandacq@co.ba.md.us

March 1, 2002

Ellen & Konstantinos Papanikos 3702 Old Milford Mill Road Baltimore MD 21244

Dear Mr. & Mrs. Papanikos:

RE: Case Number: 02-265-SPHA, 3702 Old Milford Mill Road

The above referenced petition was accepted for processing by the Bureau of Zoning Review, Department of Permits and Development Management (PDM) on December 20, 2001.

The Zoning Advisory Committee (ZAC), which consists of representatives from several approval agencies, has reviewed the plans that were submitted with your petition All comments submitted thus far from the members of the ZAC are attached. These comments are not intended to indicate the appropriateness of the zoning action requested, but to ensure that all parties (zoning commissioner, attorney, petitioner, etc.) are made aware of plans or problems with regard to the proposed improvements that may have a bearing on this case. All comments will be placed in the permanent case file.

If you need further information or have any questions, please do not hesitate to contact the commenting agency.

Very truly yours,

W. (mil Buchard,)

W. Carl Richards, Ji (55 Z.]
Supervisor, Zoning Review

WCR: gdz

Enclosures

c: People's Counsel



Office of the Fire Marshal 700 East Joppa Road Towson, Maryland 21286-5500 410-887-4880

January 31, 2002

Department of Permits and
Development Management (PDM)
County Office Building, Room 111
Mail Stop #1105
111 West Chesapeake Avenue
Towson, Maryland 21204

ATTENTION: George Zahner

RE: Property Owner: SEE BELOW

Location: DISTRIBUTION MEETING OF January 28, 2002

Item No.: (265) 266, 272, 277, 281, 286, 288, 291, & 292

Dear Ms. Stephens:

Pursuant to your request, the referenced property has been surveyed by this Bureau and the comments below are applicable and required to be corrected or incorporated into the final plans for the property.

4. The site shall be made to comply with all applicable parts of the Baltimore County Fire Prevention Code prior to occupancy or beginning of operation.

REVIEWER: LIEUTENANT JIM MEZICK, Fire Marshal's Office PHONE 887-4881, MS-1102F

cc: File

#### BALTIMORE COUNTY, MARYLAND

#### INTEROFFICE CORRESPONDENCE

TO:

Arnold Jablon, Director

DATE: February 28, 2002

Department of Permits & Development

Management

FROM:

Robert W. Bowling, Supervisor Bureau of Development Plans Review

SUBJECT:

Zoning Advisory Committee Meeting

for February 4, 2002 Item Nos. 263, 264, (265), 267, 268, 269, 270, 271, 272, 273, 274, 275, 276, 278, 279, 280, 281, 282, 283, 284, 285, 286,

287, 288, 290 and 292

The Bureau of Development Plans Review has reviewed the subject zoning items, and we have no comments.

RWB HJO.cab

cc: File

ZAC-2-4-2002-NO COMMENT-02282002.doc



## Maryland Department of Transportation State Highway Administration

Parris N. Glendening Governor

John D Porcari Secretary

Parker F. Williams
Administrator

Date: 1.25.202

Mr. George Zahner Baltimore County Office of Permits and Development Management County Office Building, Room 109 Towson, Maryland 21204

RE: Baltimore County

Item No. 265

BR

Dear. Mr. Zahner:

This office has reviewed the referenced item and we have no objection to approval as it does not access a State roadway and is not affected by any State Highway Administration projects.

Should you have any questions regarding this matter, please contact Larry Gredlein at 410-545-5606 or by E-mail at (lgredlein@sha.state.md.us).

Very truly yours,

Kenneth A. McDonald Jr., Chief Engineering Access Permits Division

My telephone number is \_\_\_\_\_

3/15

## BALTIMORE COUNTY, MARYLAND DEPARTMENT OF ENVIRONMENTAL PROTECTION & RESOURCE MANAGEMENT

TO:

Arnold Jablon

FROM:

Todd Taylor

DATE:

March 1, 2002

Zoning Advisory Committee Meeting of January 28, 2002

SUBJECT: NO COMMENTS for the FOLLOWING ZONING ITEMS:

263 - 265) 268, 271, 272, 275 - 277, 279 - 281, 283, 284, 286, 287, 290 - 292

Agricultural Preservation is still reviewing Zoning Items: 270, 273, 278, and 288.

RE: PETITION FOR SPECIAL HEARING
PETITION FOR VARIANCE
3702 Old Milford Mill Road, E/S Old Milford
Mill Rd, 230' N of c/l Euler Ave
2nd Election District, 2nd Councilmanic

Legal Owner: Konstantinos, Ellen & Haralambros Papanikos Petitioner(s)

\*

\*

\* BEFORE THE

\* ZONING COMMISSIONER

\* FOR

\* BALTIMORE COUNTY

\* Case No. 02-265-SPHA

\* \* \* \* \* \* \* \*

#### ENTRY OF APPEARANCE

Please enter the appearance of the People's Counsel in the above-captioned matter. Notice should be sent of any hearing dates or other proceedings in this matter and of the passage of any preliminary or final Order. All parties should copy People's Counsel on all correspondence sent/ documentation filed in the case.

PETER MAX ZIMMERMAN

People's Counsel for Baltimore County

CAROLE S. DEMILIO Deputy People's Counsel

Old Courthouse, Room 47

400 Washington Avenue

Towson, MD 21204

(410) 887-2188

#### CERTIFICATE OF SERVICE

I HEREBY CERTIFY that on this 30<sup>th</sup> day of January, 2002 a copy of the foregoing Entry of Appearance was mailed to Konstantinos, Ellen & Haralambros Papanikos, 3702 Old Milford Mill Road, Baltimore, MD 21244, Petitioners.

PETER MAX ZIMMERMAN

## BALTIMORE COUNTY, MARYLAND INTEROFFICE CORRESPONDENCE

DATE:

January 30, 2002

TO:

W. Carl Richards, Jr.

Zoning Review Supervisor

FROM:

Rick Wisnom, Chief

Division of Code Inspections & Enforcement

MA126 / 22-5%

SUBJECT:

Item No.: 265

Legal Owner/Petitioner: Konstantinos & Ellen Papanikos

Property Address: 3702 Old Milford Mill Road

Location Description: E/side Old Milford Road 230 feet North centerline Euler Avenue

VIOLATION INFORMATION:

Case No.: 01-1164

Defendants: Konstantinos & Ellen Papanikos

Please be advised that the aforementioned petition is the subject of an active violation case When the petition is scheduled for a public hearing, please notify the following person(s) regarding the hearing date:

NAME

**ADDRESS** 

Roy Lovins

3700 Milford Mill Road

In addition, please find attached a duplicate copy of the following pertinent documents relative to the violation case, for review by the Zoning Commissioner's Office:

Complaint Intake Form/Code Enforcement Officer's report and notes

State Tax Assessment printout

Correction Notice

After the public hearing is held, please send a copy of the Zoning Commissioner's order to Helene Kehring in Room 113 in order that the appropriate action may be taken relative to the violation case.

RSW/lrs

c: Code Enforcement Officer Robert Moorefield

Case Entry/Update Mode . . . : CHANGE File . . . : PDLV0001 Format . . . : CASREC Dt Rec: 3132001 Intake: UNDERWOOD, H Act: \_\_\_\_ Case #: 01-1164 Insp: \_\_\_\_\_ Insp Grp: ENF Insp Area: 8 Tax Acct: 203473750

Address: 3702 OLD MILFORD MILL RD Apt #: Zip: 21244

Problem Descript.: OPEN DUMP 8 OPEN DUMP CONDITIONS WERE CLOSED ON\*\*\*\*\*8 CASE REOPENED ON 3/22/01 FOR NTAGGED VEHICLES; MAP: 33 A 1 (First): ROY Complainant Name (Last): LOVINS Complainant Addr: 3700 OLD MILFORD MILL RD Complainant City: BALT MD State: MD Zip: 21244 Complainant Phone (H): 4106556853 (W): Date of Reinspection: 5032001 Date Closed: 5042001 Delete Code (P): X

F3=Exit F9=Insert F5=Refresh F10=Entry F6=Select format F11=Change

Case Entry/Update Mode . . . : CHANGE Format . . . : CASREC File . . . : PDLV0001 Notes: 2/14/01 MET W/PROPERTY OWNER (GUS). WE WALKED THE PROPERTY & OTHER THEN A METAL RACK & SOME OTHER MINOR DEBRIS, THE YARD IS IN COMPLIANCE. AS I ARIVED HE HAD JUST TAKEN THE BACK SEAT OUT OF HIS VAN, SO HE COULD LOAD THESE ITEMS UP TAKE ALL TO DUMP.I DID NOT WRITE A NOTICE AT THIS TIME. P/U 3/21/01 FOR COMPLA INCE. NOTIFIED MR.LOVING & HE IS STILL VERY CONCERNED ABOUT THIS PROPERTY (H.F) \*\* \*\*\*\* 3/22/01 4 UNTAGGED VEHICLES IN DRIVEWAY. DODGE-VAN 716643M, RED SEDA N DZTI84, WHITE SEDAN- UNLICENSED, BROWN/BRONZE-UNLICENSED. NO TRASH, JUK OR DEB RIS, NO JUNK YARD OR OPEN DUMP. COMPL. WILL BE UPDATED MONDAY, 3/26. CORRECTION NOTICE ISSUED, P/U 4/11/01(R.M) 5/4/01 OK . WILL NOTIFY COMPLAINANT.CLOSE(R.M) F3=Exit F5≃Refresh F6=Select format F11=Change

F9=Insert

F10=Entry

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Baltime ounty
Department of Permits and
Development Management

INSPECTOR:

Code Inspections and forcement County Office Buildin 111 West Chesapeake Avenue Towson, MD 21204

Code Enforcement: Building Inspection: 410-887-3351

Plumbing Inspection: Electrical Inspection:

410-887-3620 410-887-3960

CLATION SITE

Cotation/Case No.  OI-1/64  O2-03-473750  Name(s):  Kanstentinos H. Paganikos  Harlambros J Ellen M. Repanikos  Address:  3702 OIA Milford Mill Rd. 21244-3226  Violation  Location:  3702 OIA Milford Mill Rd.  DID UNLAWFULLY VIOLATE THE FOLLOWING BALTIMORE COUNTY LAWS:  Cease storage of unlicensed  Or Iroperative motor Vehicles.  Baito. Co. Zaming Reg.: 101 1801-14 102-1, 428  YOU ARE HEREBY ORDERED TO CORRECT THESE VIOLATIONS) ON OR BUFORE  Date Page 10 COMPLY WITH THE DEADLINE STATED IS AMSDEMEANOR. A CONVICTION FOR EACH VIOLATION SUBJECTIVE TO TO POTENTIAL FINES OF \$200, 500, OR \$1000 PER DAY, PER VIOLATION, OPPENDING ON VIOLATION, OR 90 DAYS IN JAH, OR BOTH.  From Name  P. MORE Field, R.S.  INSPECTOR:  STOP WORK NOTICE  PURSUANT TO INSPECTION OF THE DIN SION OF FORD RETEMBALS OF LIVE OF STATE OF THE VIOLATIONS ARE CORRECTED AND LORD PROPER PERMANS OF LIVE OF STATE OF THE VIOLATIONS ARE CORRECTED AND LORD PROPER PERMANS OF LIVE OF STATE OF THE VIOLATIONS ARE CORRECTED AND LORD PROPER PERMANS OF LIVE OF STATE OF THE VIOLATIONS ARE CORRECTED AND LORD PROPER PERMANS OF LIVE OF STATE OF THE VIOLATIONS ARE CORRECTED AND LORD PROPER PERMANS OF LIVE OF STATE OF THE VIOLATIONS ARE CORRECTED AND LORD PROPER PERMANS OF LIVE OF STATE OF THE VIOLATIONS ARE CORRECTED AND LORD PROPER PERMANS OF LIVE OF STATE OF THE VIOLATIONS ARE CORRECTED AND LORD PROPER PERMANS OF LIVE OF STATE OF THE VIOLATIONS ARE CORRECTED AND LORD PROPER PERMANS OF LIVE OF STATE OF THE VIOLATION SHEET CORRECTED AND LORD PROPER PERMANS OF LIVE OF STATE OF THE VIOLATION SHEET CORRECTED AND LORD PROPER PERMANS OF LIVE OF STATE OF THE VIOLATION SHEET CORRECTED AND LORD PROPER PERMANS OF LIVE OF THE VIOLATION SHEET CORRECTED AND LORD PROPER PERMANS OF LIVE OF THE VIOLATION SHEET CORRECTED AND LORD PROPER PERMANS OF LIVE OF THE VIOLATION SHEET CORRECTED AND LORD PROPER PERMANS OF LIVE OF THE VIOLATION PROPER PERMANS OF LIVE OF THE VIOLATION PROPER PERMANS OF LIVE OF THE VIOLATION PROPER PERMANS OF THE VIOLATION PROPER PERMANS OF THE VIOLATION PROPER PERMAN	BALTIMORE COUN	NTY UNIFORM CODE ENFORCE	MENT CORRECTION NOTICE
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Cease storage of unlicensed or Iroperative motor vehicles.  Boits. Co. Zoning Reg.: 101   BOIM 102-1, 428  YOU are hereby ordered to correct these violation(s) on or before:  Ou or before.  Out or before.  Out of before.  Out of before.  FAILURE TO COMPLY WITH THE DEADLINE STATED IS A MISDEMEANOR. A CONVICTION FOR EACH VIOLATION, DEPENDING ON VIOLATION, OR 90 DAYS IN JAIL, OR BOTH.  From Name  R. T. MORE P. Lield, R.S.  INSPECTOR:  STOP WORK NOTICE  PURSUANT TO INSPECTION OF THE DIVISION OF CODE INSPECTIONS AND END REMAINS ON RESULT OF THE DIVISION OF CODE INSPECTIONS AND END REMAINS ON RESULT OF THE DIVISION OF CODE INSPECTIONS AND END REMAINS ON AND END REMAINS ON HALL OR BELL WORK  ENTER THE VIOLATIONS ARE CORRECTED AND JOR PROOF REPLANTES OBTAINED WORKS ON RESUME WITH THE APPROVAL OF THE DIVISION OF CODE INSPECTIONS AND END REMAINS OF THE DIVISION OF CODE INSPECTIONS AND END REMAINS OF THE DIVISION OF CODE INSPECTIONS AND END REMAINS OF THE DIVISION OF CODE INSPECTIONS AND END REMAINS OF THE DIVISION OF CODE INSPECTIONS AND END REMAINS OF THE DIVISION OF CODE INSPECTIONS AND END REMAINS OF THE DIVISION OF CODE INSPECTIONS AND END REMAINS OF THE DIVISION OF CODE INSPECTIONS AND END REMAINS OF THE DIVISION OF CODE INSPECTIONS AND END REMAINS OF THE DIVISION OF CODE INSPECTIONS AND END REMAINS OF THE DIVISION OF CODE INSPECTIONS AND END REMAINS OF THE DIVISION OF CODE INSPECTIONS AND END REMAINS OF THE DIVISION OF CODE INSPECTIONS AND END REMAINS OF THE DIVISION OF CODE INSPECTIONS AND END REMAINS OF THE DIVISION OF CODE INSPECTIONS AND END REMAINS OF THE DIVISION OF CODE INSPECTIONS AND END REMAINS OF THE DIVISION OF CODE INSPECTIONS AND END REMAINS OF THE DIVISION OF CODE INSPECTIONS AND THE DIVISION OF CODE INSPECTIONS AND THE DIVISION OF CODE INSPECTION OF THE DIVISION OF THE D	Location: 3706		
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YOU ARE HEREBY ORDERED TO CORRECT THESE VIOLATION(S) ON OR BEFORE:  Out or Before.  FAILURE TO COMPLY WITH THE DEADLINE STATED IS A MISDEMEANOR. A CONVICTION POR EACH VIOLATION SUBJECTS YOU TO POTENTIAL FINES OF \$200, \$500, OR \$1000 PER DAY, PER VIOLATION, DEPENDING ON VIOLATION, OR 90 DAYS IN JAIL, OR BOTH.  Pent Name  Pent Name  STOP WORK NOTICE  PURSUANT TO INSPECTION OF THE FOREGOING VIOLATIONS AOU SHALL CLASS ALL WORK UNTIL THE VIOLATIONS ARE CORRECTED AND/OR PROPER PERMITS OBTAINED WORK CAN RESUME WITH THE APPROVAL OF THE DIVISION OF CODE INSPECTIONS AND ENTO REFERENCE THE SECONDITIONS MUST BE CORRECTED NOT LATER THAN	or inoper	-ative motor	Vehicles:
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Case Entry/Update Mode . . . : CHANGE Format . . . : CASREC File . . . : PDLV0001 Dt Rec: <u>3132001</u> Intake: <u>UNDERWOOD</u>, H Act: Case #: 01-1164 Insp: Insp Grp: ENF Insp Area: 8 Tax Acct: 2034/3/50
Address: 3/02 OLD MILFORD MILL RD Apt #: Zip: 21244
Problem Descript: OPEN DUMP 8 OPEN DUMP CONDITIONS WERE CLOSED ON ACCT. 2034/3/50 REOPENED ON 3/22/01 FOR NTAGGED VEHICLES; MΛP: 33 A 1

Complainant Name (Last): LOVINS (First): ROY

Complainant Addr: 3700 OLD MILFORD MILL RD
Complainant City: BALT MD State: MD Zip: 21244
Complainant Phone (H): 4106556853 (W): Complainant Addr: 3700

Date of Reinspection: 5032001 Date Closed: 5042001 Delete Code (F): X

F3=Exit F9=Insert

F5-Refresh F10-Entry

F6-Select format F11=Change

Case Entry/Update
Format . . . : CASREC File . . : PDI,V0001

Notes: 2/14/01 MET W/PROPERTY OWNER(GUS) . WE WALKED THE PROPERTY & OTHER THEN A METAL RACK & SOME OTHER MINOR DEBRIS, THE YARD IS IN COMPLIANCE. AS I ARIVED HE , HAD JUST TAKEN THE BACK SEAT OUT OF HIS VAN, SO HE COULD LOAD THESE ITEMS UP / & TAKE ALL TO DUMP.1 D1D NOT WRITE A NOTICE AT THIS TIME. P/U 3/21/01 FOR COMPLA INCE. NOTIFIED MR.LOVING & HE IS STILL VERY CONCERNED ABOUT THIS PROPERTY (H.F.) \*\*

3/22/01 4 UNTAGGED VEHICLES IN DRIVEWAY. DODGE-WAN 716643M, RED SEDA N DITIBLY WHITE SEDAN- UNLICENSED, BROWN/BRONZE-UNLICENSED. NO TRASH, JUK OR DEBRIS NO JUNK YARD OR OPEN DUMP. COMPL. WILL BE UPDATED MONDAY, 3/26. CORRECTION NOTICE ISSUED. P/U 4/11/01(R.M)

5/4/01 OK . WILL NOTIFY COMPLAINANT.CLOSE(R.M)

F3=Exit F9-Insert F5~Refresh F10≃Entry F6-Select format F11-Change DATE:

January 30, 2002

TO:

W. Carl Richards, Jr.

Zoning Review Supervisor

FROM:

Rick Wisnom, Chief

Division of Code Inspections & Enforcement

SUBJECT:

Item No.: 265

Legal Owner/Petitioner: Konstantinos & Ellen Papanikos

Property Address: 3702 Old Milford Mill Road

Location Description. E/side Old Milford Road 230 feet North centerline Euler Avenue

**VIOLATION INFORMATION:** 

Case No.: 01-1164

Defendants: Konstantinos & Ellen Papanikos

Please be advised that the aforementioned petition is the subject of an active violation case. When the petition is scheduled for a public hearing, please notify the following person(s) regarding the hearing date:

NAME

**ADDRESS** 

Roy Lovins

3700 Milford Mill Road

In addition, please find attached a duplicate copy of the following pertinent documents relative to the violation case, for review by the Zoning Commissioner's Office

Complaint Intake Form/Code Enforcement Officer's report and notes

State Tax Assessment printout

Correction Notice

After the public hearing is held, please send a copy of the Zoning Commissioner's order to Helene Kehring in Room 113 in order that the appropriate action may be taken relative to the violation case.

RSW/lrs

c. Code Enforcement Officer Robert Moorefield

#### Code Enforcement - Closing Report

Inspector -

Activity

Date Closed 5/04/2001

Area Case # Location

Apt Zip Date Rec

Reinsp Dt.

01-1164 3702 800

OLD MILFORD MILL RD

21244 3/13/2001 5/03/2001

Tax Acct #: 0203473750

Complainant Name: (Last) LOVINS

(First) ROY

Addr: 3700

OLD MILFORD MILL RD Str # Dir Street Name

Type Mpt

BALT MD

MD

21244

City

SŢ Zip

Phone: (Home) 410/655-6853 (Work)

Problem:

OPEN DUMP 8 OPEN DUMP CONDITIONS WERE CLOSED ON PARA CASE

REOPENED ON 3/22/01 FOR NTAGGED VEHICLES;

MAP: 33 A 1

Notes:

2/14/01 MET W/PROPERTY OWNER (GUS). WE WALKED THE PROPERTY & OTHER THEN A METAL RACK & SOME OTHER MINOR DEBRIS, THE YARD IS IN COMPLIANCE. AS I ARIVED HE, HAD JUST TAKEN THE BACK SE AT OUT OF HIS VAN, SO HE COULD LOAD THESE ITEMS UP /& TAKE A LL TO DUMP.I DID NOT WRITE A NOTICE AT THIS TIME. P/U 3/21/0 1 FOR COMPLAINCE. NOTIFIED MR.LOVING & HE IS STILL VERY CONC ERNED ABOUT THIS PROPERTY (H.F) \*\*\*\*\*\* 3/22/01 4 UNTAGG ED VEHICLES IN DRIVEWAY. DODGE-VAN 716643M, RED SEDAN DZTI84 , WHITE SEDAN- UNLICENSED, BROWN/BRONZE-UNLICENSED, NO TRASH JUK OR DEBRIS, NO JUNK YARD OR OPEN DUMP. COMPL. WILL BE U PDATED MONDAY, 3/26. CORRECTION NOTICE ISSUED. P/U 4/11/01(R  $\cdot M)$ 5/4/0

1 OK . WILL NOTIFY COMPLAINANT.CLOSE(R.M)

## LAW OFFICIES MISTER, WINTER & BARTLETT, LLC

SUITE 404-PADONIA CENTRE 30 E. PADONIA ROAD TIMONIUM, MD 21093

Email: mwblaw@flash net

(410) 561-3000

DAVID F. MISTER

FACSIMILE

LESLIE A WINTER

(410) 560-0588

ANTHONY T. BARTLETT

OF COUNSEL ROBERT L. FRANK ELIZABETH C. YAREMA

April 4, 2002

Mr. Arnold Jablon
Director, PDM
Baltimore County Office of Planning
111 W. Chesapeake Avenue
Room 111
Towson, MD 21204

Re: Appeal of Petition for Special Hearing & Variance

Case No.: 02-265-SPHA

Property: 3702 Old Milford Mill Road

Dear Mr. Jablon:

Please be advised that I represent Ellen, Konstantinos and Haralambros Papanikos, Petitioners in the above-referenced matter.

Please note that we are appealing the decision of the Zoning Commissioner of March 7, 2002. Petitioners contest the Commissioners' findings regarding the number of children that will be cared for on the property at issue; that the zoning commissioner erred as a matter of law in denial of the requested variances, and that the decision of the zoning commissioner was unsupported by substantial evidence.

Enclosed is a check in the amount of \$385.00 for the cost of the appeal.

If you have any questions concerning this matter, please do not hesitate to contact me.

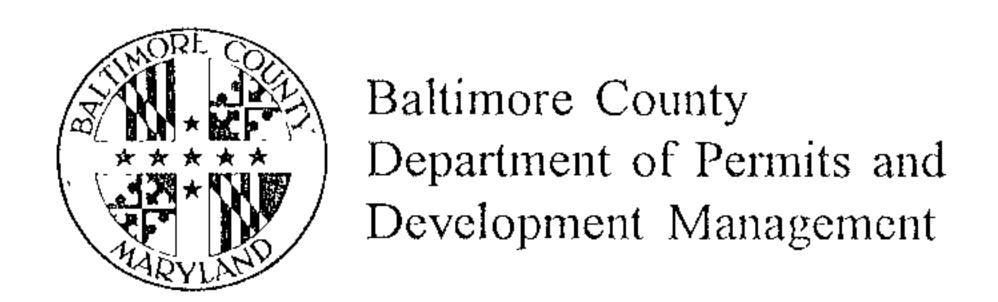
Very truly yours,

David F. Mister

DFM:alk Enclosure

cc: Ellen Papanikos

M.\Wpwin60\CLIENTS\PAPANIKOS\appeal 1tr



Director's Office County Office Building 111 West Chesapeake Avenue Towson, Maryland 21204 410-887-3353

Fax: 410-887-5708

April 10, 2002

Mr. Roy Levins 3700 Old Milford Mill Road Baltimore MD 21244

Dear Mr. Levins:

RE: Case No. 02-265-SPHA, 3702 Old Milford Mill Road

Please be advised that an appeal of the above-referenced case was filed in this office on April 4, 2002 by David F Mister Attorney on behalf of Ellen, Konstantinos and Haralambros Papanikos. All materials relative to the case have been forwarded to the Baltimore County Board of Appeals (Board).

If you are the person or party taking the appeal, you should notify other similarly interested parties or persons known to you of the appeal. If you are an attorney of record, it is your responsibility to notify your client.

If you have any questions concerning this matter, please do not hesitate to call the Board at 410-887-3180.

Sincerely,

Arnold ปล่อโด้ก Director

AJ: gdz

c: Ms. Trinidad Porter, 3706 Old Milford Mill Road, Baltimore 21244 Mr. Robert Young, 3706 Old Milford Mill Road, Baltimore 21244 People's Counsel

#### **APPEAL**

Petition For Special Hearing & Variance
3702 Old Milford Mill Road
E/S Milford Mill Road, 230' N centerline of Euler Avenue
2<sup>nd</sup> Election District — 2<sup>nd</sup> Councilmanic District
Ellen, Konstantinos & Haralambros Papanikos - Legal Owner
Case No.: 02-265-SPHA

Petition for Special Hearing (dated 12/20/01) Petition for Variance (dated 12/20/01)

Zoning Description of Property

Notice of Zoning Hearing (dated 01/30/02)

Certification of Publication (The Jeffersonian issue dated 02/19/02)

Certificate of Posting (dated 02/17/02 posted SSG Robert Black)

Entry of Appearance by People's Counsel (dated 01/30/02)

Petitioner(s) Sign-In Sheet (none)

Protestant(s) Sign-In Sheet (1 page)

Citizen(s) Sign-In Sheet (none)

**Zoning Advisory Committee Comments** 

Petitioners' Exhibits: (none)

Protestants' Exhibits: (none)

Miscellaneous (Not Marked as Exhibits):

- Plat To Accompany Petition for Special Hearing and Variance
- Letter to Timothy M Kotroco from Roy H Levins dated 03/02/02
- Division of Code Inspections and Enforcement Violation Case Documents Violation Case: 01-1164

Deputy Zoning Commissioner's (03/07/02 - DENIED)

Notice of Appeal received on 04/04/02 from David F Mister Attorney on behalf of Ellen, Konstantinos and Haralambros Papanikos

c: James H. Thompson, Code Enforcement (Enforcement Case No. 01-1164)
People's Counsel of Baltimore County, MS #2010
Timothy Kotroco, Deputy Zoning Commissioner
Arnold Jablon, Director of PDM

3-2-02 Vinuthy M. Kolpole Deputy Soning Commissioner 401 Bosley Ave. Junson, MA. 2120/ RE. CASE NO. 02-265-SPHA 37020 Id Milled BACTOMIZIZE Mean Mr. Hotheces We the neighbors contend that Battimore County Should not grant both the petition for special hearing and petition for variance as talthe Class
"A" Should Child Car for 3702 ald Milford
Mell Road, Bullinow, Mb 217.44 It is our beleif that in fact this
user would be detrinental to the
heatth, safety and general welfare
of the community. 1) OMs. Trinislad Porter 3706 old Milford Mill Rd. Baltimore, Md. 21244 2) Kohert Tounes FIF 3706 Old Milford Mill Fol Baltimore M.d. 21244 3708 ord Muchal Mile Rd

Sigt Cale and -D. Marina A Leger. 8108 Labor Ave. Baltimore 1/10/02/14 Si Damean Wright 3624 A oid mil For 1 mill Baltimore mds 212-44 M. Ramano L. Smith. 3630 Uld Mil Ford Mill 70. BNIFIMUL, Md. 21244. CAROLYN WIlliams 8111 Fuler Ave BATTO, MP 21244

Detrebu Dung.

13. Roy H Louis 3700 OLD MUFORD MURD

\_\_\_ . . . . .

Reason I While the property is close to the length of a football field (300 feet) it is only 53.7 feet wiede The residence @3700 ded Milford Millis Only 15 ft from the Side Property line of this proposed 3 The Residence @ 3704 old Milford Mill Rd is nowa group residential home Containing Conage bock and is only laft. of the sill property leke of this proposed facility. This house is exactly next door reason#44 The Intire block of the Street (Iven Sede) fails to have a Dufficient let Width to truly Support this tipe of activity. A. 3700 old milford Mill Rd. 53.5 feet wide B. 3702 Old Milford Mill Rd

E. 3708 Ald Milford Mill Rd. 55 ft wide

Reason 5 How Can Ballinove County look at this proposed use as accessory to a residential develling when Over 50% of the total lot area is devoted to a Cheldi play area.

Reason 6
The property owners Wish to operate this facility belong a week. We the neighbors are fearful of the Safety of the Children that are now already in the care at 3702 old Milford Mell Rs.

Reason # 7
Withen a12-34 mile radius we have 4 day care
facilities, I residential group home. These
facilities bring into our residential
neighborhood mare buses (for school children)
More Lnaffic. 3702 old Milford Mill
Pd does not have parking facilities
for pickup & drap off of the Children
thees creating a troffic flow problem.
for the community

Reason # B
Section 424.1B of the Battimore County
Spring Regulations requires that the
Doubtdoor play Space A butter residential
property be fenced And that the fence
be at least 20 feet from the property
lines. Without a variance granted,
the Children's play area would only
be 12 feet wides
Battons Line: This lat is to narrow
to support A "Class A Group Child
Care Center.

Reason # 8
Should a house built at least 50
Years asy resly be used for this
type of actually. Does it meet
building and fire standards.

Dhat You\_

Please explain special regulation Section 424

Family Child level Homes, Group Child Caro Aboutes Beld 11-195: 1985; 200-1990 C (on as if the 4/5-85 no family Child Caro flower or newsers shall be firmatted adjoining a residentiably used propagate dwelling winds in a D. R. or R.C. zone that his an existence from formely acre home sixous child care couter or needed of adjoining Seech Residently isself engages for swelling times.

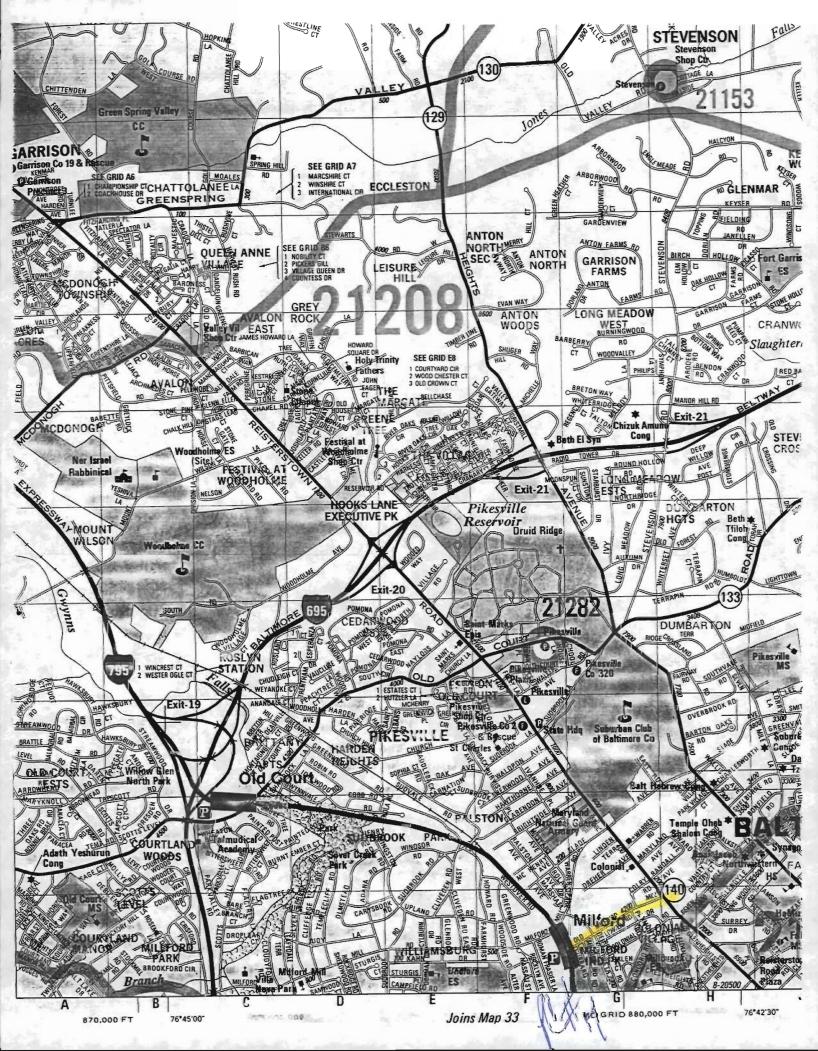
Case Number 02-265-5PHA

#### PLEASE <u>PRINT</u> LEGIBLY

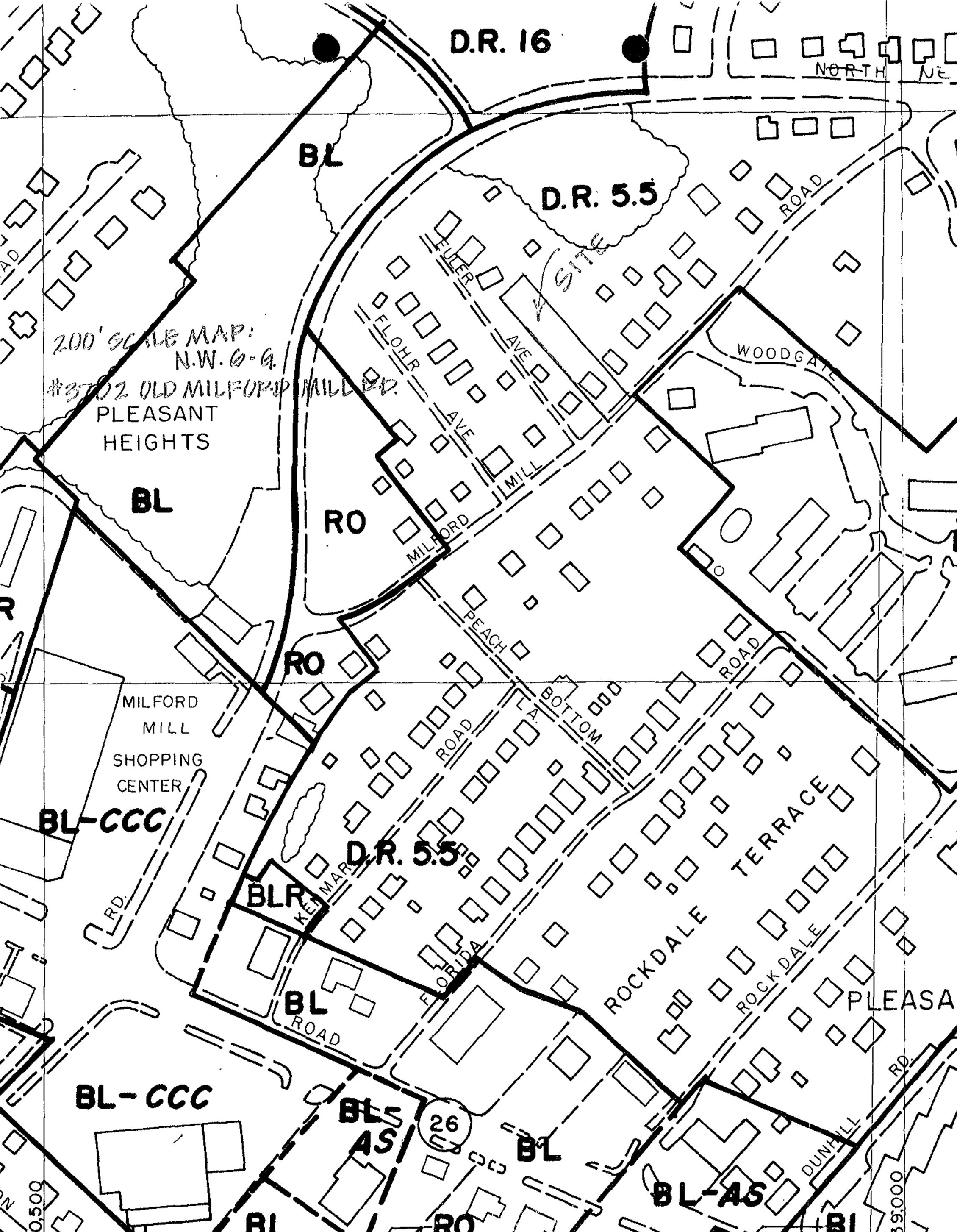
#### PROTESTANT'S SIGN-IN SHEET

Name	Address	City, State	Zip Code	
Roy Loviis	3700 OLDMILFORD	BAUTIMORE	51594	
	miu PD	MB		
Trinidad Forter	3706014 Millerdhil	Vd 154 / 42. Md.	212-44	
Koher Jourses	3706. Old Milland Mille	1////		
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<u></u>		Revised 4	/17/00	





S W G



GENERAL NOTES: 1. 200' SCALE MAP: N.W. 6-0 OWNER: KONSTANTINOS, ELLEN & HARALAMBROS 2. ZONING: D.R. 5.5 PAPANIKOS 3 LOT SIZE: 0.36 ACRES+/- QR 15,681 SQ. FT. 3702 OLD MILFORD MILL ROAD 4. NO PRIOR ZONING HISTORY 5 NOT LOGATED IN THE CHESAPEAKE BAY CRITICAL AREA BALTIMORE, MD 21244 6, NOT LOCATED IN 100 YEAR FLOODPLAIN AREA (410)655-8957 7. COMMUNITY PANEL NO.: 24はつで ひろらいろ TAX ACCT. NO. 0203473750 ZONE: "C" DEED REF.: 11341/142 8. PUBLIC WATER AND SEWER TAX MAP: 77 GRID: 24 PARCEL: 1052 9. NUMBER OF EMPLOYEES: 2 10. HOURS OF OPERATION: SUNDAY THROUGH SATURDAY 6 AM TO 12 AM 11. NUMBER OF CHILDREN ENROLLED: 9 - 12 PLAT TO ACCOMPANY PETITION FOR SPECIAL HEARING AND VARIANCE FOR CLASS "A" CHILD CARE FACILITY #3702 OLD MILFORD MILL ROAD · ELECTION DISTRICT NO. 2 C2 9655/482 BALTIMORE COUNTY, MD SCALE: 1" = 30" NOVEMBER 16,2001 548° 36'W 52'7  $\mu$ GAP. 17.7 EX. DWL4. EX. DWLG 00 #3700 GENTEPLINE OF POAD. EX. 12" WATER V N48° 88 E 54'-7" EX. B" SEWEP OLD MILFORD MILL POAD (VITIMATE GO'P/W) Item# 265 Site Rite Surveying, Ind. 200 E. Joppa Road Shell Building, Room 101 Toweon, MD 21286 (410)828-9060

1: 200' SCALE MAP: N.W. 6-G OWNER: KONSTANTINOS, ELLEN & HARALAMBROS 2. ZONING: D.R. 5.5 PAPANIKOS 3. LOT SIZE: 0.36 ACRES+/- OR 15,681 SQ. FT. 3702 OLD MILFORD MILL ROAD 4. NO PRIOR ZONING HISTORY BALTIMORE, MD 21244 5. NOT LOCATED IN THE CHESAPEAKE BAY CRITICAL AREA 6. NOT LOCATED IN 100 YEAR FLOODPLAIN AREA (410)655-8957 7. COMMUNITY PANEL NO.: 24001C 036UB TAX ACCT. NO. 0203473750 ZONE: "C" DEED REF.: 11341/742 B. PUBLIC WATER AND SEWER TAX MAP: 77 GRID: 24 PARCEL: 1052 9. NUMBER OF EMPLOYEES: 2 10. HOURS OF OPERATION: SUNDAY THROUGH SATURDAY 6 AM TO 12 AM 11. NUMBER OF CHILDREN ENROLLED: 9 - 12 PLAT TO ACCOMPANY PETITION FOR SPECIAL HEARING AND VARIANCE # 8108 FOR CLASS "A" CHILD CARE FACILITY BEVERLY & THOMAS PLESS EX. DWLA. #3702 OLD MILFORD MILL ROAD ELECTION DISTRICT NO. 2 C2 BALTIMORE COUNTY, MD SCALE: 1" = 30' NOVEMBER 16,2001 52'7 548° 36'W WOOD FENCE HIGH 3 AREA SETBACK FF PROPERTY PLAY AVENUE 0) ENCLOSED 0213201 *a.* FP SHED PATA TA GAP. 17.7' AVE. 10'± 12.6 PRIVEWA OF 61 13.7' EX. TWO STY. EX. EX. DWL4. DWLG FR. DWLG 48 #3700 #3706 26.3 #3704 Z RISO #3702 FAVEL 48 40 52 + 5 2 Ø. 5 EX. 12" WATER 0 EX 27' MACADAM PAV. POAD SENTEPLINE OF 54'-7" N48° 36 E EX B' SEWEP FLOW Pet 5x#1 POAD MILL 60' P/W) MILFORD Site Rite Surveying, Inc. OLP (ULTIMATE 200 E. Joppa Road Shell Building, Room 101 Towson, MD 21286 (410)828-9060 8598

GENERAL NOTES:

OWNER: KONSTANTINOS, ELLEN & HARALAMBROS FAPANIKOS 3702 OLD MILFORD MILL ROAD AL NOTES: SCALE MAP: N.W. 6-G BALTIMORE. MD 21244 SIZE: 0.36 ACRES+/- OR 15.681 50. FT. (410)655-8957 LOCATED IN THE CHESAPEAKE BAY CRITICAL AREA TAX ACCI. NO. 0203473750 TLOCATED IN 100 YEAR FLOODPLAIN AREA DEED REF.: 11341/742 TAX MAP: 77 GRID: 24 FARCEL: 1052 MMUNITY PANEL NO. 240 DIC COSUS NE: "C" IBLIC WATER AND SEWER HOURS OF OPERATION: SUNDAY THROUGH SATURDAY NUMBER OF CHILDREN ENROLLED: 9 - 12 PLAT TO ACCOMPANY PETITION FOR # 3108 SPECIÁL HEARING AND VARIANCE BEVERLY & THOMAS PLESS OR CLASS "A" CHILD CARE FACILITY EX. DWLG. 160000 3443 9655/482 #3702 OLD MILFORD MILL ROAD ELECTION DISTRICT NO. 2 C2 BALTIMORE COUNTY. MD SCALE: 1" = 30" 548° 36'W NOVEMBER 16,2001 VOOD FENCE エロエ a, 2939" + 3 SETBACK FROM PROPERTY LINE APEA PLAY 0 AVENUE 40' PAN' ENCLOSED PAVING 0219640010 1028120 14567 EULER (ULTIMATE 4 FR SHED 0202200430 GAP 6284/ 17.7 LEP AVE 10,5 X 12.6 EX. OPIVEW D W 13.7' EX. OF EU 28'E TWO STY. #3100 ĸ EX. FR. DWLG. DWLG # 4704 67 23 400 26.3 IT V #3700 #3700 350 8 A VEL Ż 48 : 22' MACADAM PA ee' 0 7 S GENTEPLINE OF æ. 12/0 0 EX. B" SEWER OLD MILFORD MILL (ULTIMATE GO P/W) (Tem # 265 POAD Site Rite Surveying, Inc. 200 E. Joppa Road Shell Building, Room 101 un 21286