IN RE: PETITIONS FOR SPECIAL EXCEPTION AND VARIANCE

W side of York Road, 285 feet S from the c/l of Ridgley Road 8th Election District 3rd Councilmanic District (1734 York Road)

Windsor Mercy Holdings II LLC Legal Owner

- * BEFORE THE
- * OFFICE OF
- * ADMINISTRATIVE HEARINGS
- * FOR BALTIMORE COUNTY

* C---

Case No. 2011-0221-XA

FINDINGS OF FACT AND CONCLUSIONS OF LAW

This matter comes before the Office of Administrative Hearings for consideration of Petitions for Special Exception and Variance filed by William N. Apollony, President of Windsor Mercy Holdings II, LLC, the legal property owner. The Special Exception is to permit a state-licensed medical clinic (freestanding ambulatory care facility) pursuant to Section 4C-102 of the Baltimore County Zoning Regulations ("B.C.Z.R."). The Variance request is as follows:

- From Section 4C-102.A.2 of the B.C.Z.R. to allow a state-licensed medical clinic (freestanding ambulatory care facility) to be a minimum of 144 feet from a residentially zoned property line in lieu of the required 750 feet; and
- From Section 232.3.B of the B.C.Z.R. to allow the rear yard for a commercial building
 where the rear lot line abuts a lot in a residence zone to be a minimum of 19 feet in lieu of
 the required 20 feet.

The subject property and requested relief are more fully described on the site plan which was marked and accepted into evidence as Petitioner's Exhibit 1.

Appearing at the public hearing in support of the Special Exception and Variance requests were Petitioner William N. Apollony, President of Windsor Mercy Holdings II, LLC, the legal property owner, Leigh T. Howe with Windsor Health Care, Ryan Potter, Esquire with Gallagher

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Evelius & Jones, LLP, Robert Edwards and Helen Leek with Mercy Medical Center, George E. Love, M.D. with Mercy Medical Center, Robert Mulreaney, and Matthew Allen with Bohler Engineering, the professional engineer who prepared the site plan. Also attending in support of the requests was David H. Karceksi, Esquire and Kedrick Whitmore, Esquire of Venable LLP, attorney for the Petitioner. Also, Eric Rockel, President of the Timonium Community Council, Inc., was in attendance.

The Petitioner and affiliated entities propose to open on the subject property a state of the art medical facility with various specialties and treatment modalities under one roof. The facility is proposed for 1734 York Road (zoned BL-CCC), part of the Ridgely Plaza Shopping Center, and would occupy the space previously used by a Giant food store which closed some time ago.

The Zoning Advisory Committee (ZAC) comments were received and are contained within the case file. Most County agencies offered no comment, although the Office of Planning on February 11, 2011, indicated that after a comprehensive review of the submittal and a conference with the Petitioner, it supports the request and believed the medical facility would be an enhancement to this section of the York Road corridor.

Turning first to the requested special exception and variance under B.C.Z.R. Section 4C-102, I am persuaded to grant the relief. The undersigned is intimately familiar with Bill 39-02 (now codified at B.C.Z.R. 4C-101 et. seq.) and its enhanced 750 feet setback and special exception requirements. The Baltimore County Council enacted the law in response to a rash of community complaints concerning certain State licensed medical clinics which opened immediately adjacent to residential areas. In fact, Baltimore County litigated for over seven years in defending a challenge to the law brought by a drug treatment clinic in Pikesville. (See Helping Hand LLC v.

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Baltimore County). Bill 39-02 was ultimately upheld by the Federal court, but none of the concerns which animated that litigation are found in the present case.

Indeed, the medical clinic proposed in this case will be run by Mercy Hospital affiliated entities, which are recognized leaders in health care in the Maryland area. The facility will contain a vast array of physicians and will offer "one stop shopping" for medical services to area residents. The facility will contain "major medical equipment" (such as a CT scanner) and as such qualifies as a "state licensed medical clinic" under Section 19-3B-101 of the State Health-General Code. Hence the need for the special exception – since the facility will be located in a business zone – and the 750 foot setback.

Of course, special exception uses are presumptively valid, <u>People's Counsel v. Loyola College</u>, 406 Md 54, 77 n. 23 (2008), and no evidence was offered here to rebut the presumption. Indeed, only one community member appeared at the hearing – Eric Rockel – and he is in fact the President of the Timonium Community Council. Mr. Rockel testified that the neighboring York Manor community offered no objection and that the President of the Lutherville Community Association initially had a concern about the project, but that the Petitioner had addressed that concern, meaning that group was also supportive of the project. Finally, Mr. Rockel testified that the facility will be a much-needed boost for a moribund shopping center that has been plagued with many vacancies.

Simply put, the project would not pose any threat to the health or safety of area residents, nor would it overburden roads or public infrastructure. The Planning Office and Petitioner's engineer – Matthew Allen – so opined, and the State Highway Administration, in a revised comment marked as Petitioner's Exhibit 4, advised the project will not cause congestion in area roads. As is apparent from the architectural drawings submitted at the hearing (Petitioner's

ORDER RECEIVED FOR FILING

By_____

Exhibit 7), the Mercy facility will be an attractive and positive addition to this area of the County. Having satisfied the factors set forth in B.C.Z.R Section 502 and the test applied in cases such as Schultz v. Pritts, 291 Md 1 (1981), I find the special exception under B.C.Z.R. 4C-102 for this freestanding ambulatory care facility should be granted.

That provision of the zoning regulations also imposes a 750 foot setback requirement (from a residentially zoned line) and I also find that Petitioner's variance request should be granted to allow this facility to be located 130 feet from a residentially zoned line. Mr. Allen testified – via proffer – that the property in question is uniquely shaped with "jagged edges." Mr. Allen testified the shopping center was originally approved in the 1970s (as shown on the 1972 Plan marked as Petitioner's Exhibit 5), and that Mercy was proposing a unique, readaptive use from the food store which originally occupied the site. Mr. Allen also opined that Petitioner would experience a hardship or practical difficulty if variance relief were not granted, given that it could not satisfy the 750 foot setback requirement anywhere on the site, and could therefore not open the facility.

With respect to the variance sought under Section 232.3.B of the B.C.Z.R., the above comments concerning the uniqueness of the site are likewise applicable. The variance seeks a rear yard setback of 19 feet instead of the required 20 feet, and Petitioner's engineer testified that in reality the discrepancy will be on the order of several inches. Finally, the rear lot in question faces athletic fields owned by the School Board, and though that property is zoned residential (DR 3.5) and triggers B.C.Z.R. Section 232.3.B, the concerns addressed by that regulation are not really implicated here since a dwelling is not located on the parcel.

I find special circumstances or conditions exist that are peculiar to the land or structure which is the subject of the variance requests, that strict compliance with the Zoning Regulations

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for Baltimore County would result in practical difficulty or unreasonable hardship, and that the variance request can be granted in strict harmony with the spirit and intent of said regulations, and in such manner as to grant relief without injury to the public health, safety and general welfare.

Pursuant to the advertisement, posting of the property, and public hearing on these petitions held, and after considering the testimony and evidence offered, I find that Petitioner's Special Exception and Variance requests should be granted.

THEREFORE, IT IS ORDERED by the Administrative Law Judge for Baltimore County, this _____ day of March, 2011, that Petitioner's request for Special Exception to permit a state-licensed medical clinic (freestanding ambulatory care facility) pursuant to Section 4C-102 of the Baltimore County Zoning Regulations ("B.C.Z.R.") be and is hereby GRANTED; and

IT IS FURTHER ORDERED that Petitioner's Variance requests as follows:

- From Section 4C-102.A.2 of the B.C.Z.R. to allow a state-licensed medical clinic (freestanding ambulatory care facility) to be a minimum of 144 feet from a residentially zoned property line in lieu of the required 750 feet; and
- From Section 232.3.B of the B.C.Z.R. to allow the rear yard for a commercial building
 where the rear lot line abuts a lot in a residence zone to be a minimum of 19 feet in lieu of
 the required 20 feet

be and are hereby GRANTED.

The granting of the above relief shall be subject, however, to the following condition:

 Petitioner may apply for any permits required and be granted same upon receipt this Order; however, Petitioner is hereby made aware that proceeding at this time is at his own risk until such time as the 30-day appellate process from this Order has expired. If, for whatever reason, this Order is reversed, Petitioner would be required to return, and be responsible for returning, said property to its original condition.

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Any appeal of this decision must be made within thirty (30) days of the date of this Order.

JOHN E. BEVERUNGEN Administrative Law Judge for Baltimore County

JEB/pz

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Date______3.2\-11

By____



KEVIN KAMENETZ County Executive LAWRENCE M. STAHL
Managing Administrative Law Judge
JOHN E. BEVERUNGEN
TIMOTHY M. KOTROCO
Administrative Law Judges

March 18, 2011

DAVID KARCESKI, ESQUIRE KEDRICK WHITMORE, ESQUIRE VENABLE, LLP 210 WEST PENNSYLVANIA AVENUE SUITE 500 TOWSON, MD 21204

Re: Petition for Special Exception and Variance

Case No. 2011-0221-A Property: 1734 York Road

Dear Messrs, Karceski and Whitmore:

Enclosed please find the decision rendered in the above-captioned case.

In the event the decision rendered is unfavorable to any party, please be advised that any party may file an appeal within thirty (30) days from the date of the Order to the Department of Permits and Development Management. If you require additional information concerning filing an appeal, please feel free to contact our appeals clerk at 410-887-3391.

Sincerely,

JOHN E. BEVERUNGEN Administrative Law Judge for Baltimore County

JEB:pz

Enclosure

c: Please See Attached List



Petition for Special Exception

to the Zoning Commissioner of Baltimore County for the property located at 1734 York Road
which is presently zoned BL-CCC
Deed Reference: 29607 / 39 Tax Account # 0807030300

This Petition shall be filed with the Department of Permits and Development Management. The undersigned, legal owner(s) of the property situate in Baltimore County and which is described in the description and plat attached hereto and made a part hereof, hereby petition for a Special Exception under the Zoning Regulations of Baltimore County, to use the herein described property for

a state-licensed medical clinic (freestanding ambulatory care facility) pursuant to Section 4C-102 of the Baltimore County Zoning Regulations.

Property is to be posted and advertised as prescribed by the zoning regulations.

I, or we, agree to pay expenses of above Special Exception, advertising, posting, etc. and further agree to and are to be bounded by the zoning regulations and restrictions of Baltimore County adopted pursuant to the zoning law for Baltimore County.

		.•		perjury, that I/we are the is the subject of this Petit	legal owner(s	of the p	property which
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Attorney For Petit	tioner:			Address			Telephone No.
David H. Karce	eski			Address			relephone ivo.
Name - Type Print				City		State	Zip Code
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Signature							
Venable LLP				David H. Karces	SK		
Company 210 W. Pennsylvar	nia Avenue (410)	494-6285		Name 210 W. Pennsylvani	a Avenue	(410)	494-6285
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Date_	3-21-1			and the second s			

Attachment to Petition for Special Exception

1734 York Road

Legal Owner:

Windsor Mercy Holdings ILLLC

William N. Apollony, President

7312 Parkway Drive Hanover, MD 21076

(410) 579-3195

TOIDOCS1-291430-v1

Attachment to **Petition for Special Exception**

1734 York Road

Lessee:

Mercy Medical Center, Inc.

John T. Topper, Executive Vice President and Chief Financial Officer 200 St. Paul Place, Suite 2400

Baltimore, MD 21202

(410) 332-9313

TOIDOCS1-291430-v1



Petition for Variance

to the Zoning Commissioner of Baltimore County for the property

located at 1734 York Road

which is presently zoned BL-CCC

Deed Reference: 29607 / 39 Tax Account # 0807030300

This Petition shall be filed with the Department of Permits and Development Management. The undersigned, legal owner(s) of the property situate in Baltimore County and which is described in the description and plat attached hereto and made a part hereof, hereby petition for a Variance from Section(s)

SEE ATTACHED

of the zoning regulations of Baltimore County, to the zoning law of Baltimore County, for the following reasons: (indicate hardship or practical difficulty.)

To be determined at hearing.

Property is to be posted and advertised as prescribed by the zoning regulations.

I, or we, agree to pay expenses of above Variance, advertising, posting, etc. and further agree to and are to be bounded by the zoning regulations and restrictions of Baltimore County adopted pursuant to the zoning law for Baltimore County.

		I/We do solemnly declare a perjury, that I/we are the le- is the subject of this Petitio	gal owner(s) of the	e penalties of property which
Contract Purchaser/Lessee:		Legal Owner(s):		
SEE ATTACHED		SEE ATTACHED		
Name - Type or Print		Name - Type or Print		
Signature		Signature		
Address	Telephone No.	Name - Type or Print		
City State	Zip Code	Signature		
Attorney For Petitioner: David H. Karceski		Address		Telephone No.
Name - Type of Pri		Representative to be	State Contacted:	Zip Code
Signature Venable LLP		David H. Karceski		
Company 210 W. Pennsylvania Ave., Suite 500	410-494-6285	Name 210 W. Pennsylvania	Ave., Suite 500	410-494-6285
Address	Telephone No.	Address	MD	Telephone No. 21204
Towson MD	21204 Zip Code	Towson	State	Zip Code
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Attachment to Petition for Variance

1734 York Road

- 1. Section 4C-102.A.2 of the Baltimore County Zoning Regulations ("BCZR") to allow a state-licensed medical clinic (freestanding ambulatory care facility) to be a minimum of 144 feet from a residentially-zoned property line in lieu of the required 750 feet.
- 2. Section 232.3.B of the BCZR to allow the rear yard for a commercial building where the rear lot line abuts a lot in a residence zone to be a minimum of 19 feet in lieu of the required 20 feet.

Attachment to **Petition for Variance**

1734 York Road

Legal Owner:

Windsor Mercy Holdings H LLC

William N. Apollony, President

7312 Parkway Drive Hanover, MD 21076

(410) 579-3195

Attachment to **Petition for Variance**

1734 York Road

Lessee:

Mercy Medical Center, Inc.

John T. Topper, Executive Vice President and Chief Financial Officer

200 St. Paul Place, Suite 2400

Baltimore, MD 21202

(410) 332-9313

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Exhibit Sheet

Petitioner/Developer

Protestants

No. 1	Sitz Plan	
No. 2	Resume - Allen	
No. 3	3A-Aerial Photo 3B-Zoniz MAP	
No. 4	SHA Comment	
No. 5	1972 Shopping Ctr. Plan	
No. 6	Floorplan for	
No. 7	7A- Building Elevations	
No. 8	Photos -	
No. 9	Property Description	
No. 10		
No. 11		
No. 12		



MATTHEW T. ALLEN, P.E.

Branch Manager/Senior Project Manager

EDUCATION

M.B.A. Finance Pennsylvania State University

B.S. Civil Engineering Pennsylvania State University

PROFESSIONAL AFFILIATIONS

Baltimore County Chamber of Commerce

American Society of Civil Engineers

National Society of Professional Engineers

Maryland Society of Professional Engineers

International Council of Shopping
Centers

National Association of Industrial and Office Properties

Urban Land Institute

Greater Baltimore Economic Forum

PROFESSIONAL LICENSES

Delaware PE #13499
District of Columbia PE #900965
Maryland PE #28567
Pennsylvania PE #061707
Virginia PE #040239979
West Virginia PE #18065

PROFESSIONAL SUMMARY

Matthew currently serves as currently serves as a Branch Manager for Bohler Engineering's Towson, Maryland Office. Experience includes twelve (12) years of design and project management. Primarily responsible for the daily operation of the Towson Office as well as client and project management for various commercial, residential and industrial developments. Areas of experience include site feasibility analysis and budgeting, site layout and planning, zoning and subdivision ordinance review/interpretation, horizontal and vertical roadway design, site grading, earthwork balancing and analysis, soil erosion and sediment control measures and facilities, utility design, stormwater management and water quality system designs, environmental compliance/evaluations, lighting photometric studies/design, signage compliance, landscaping design, vehicular circulation design, oversight of expediting and application approvals and related services.

Other areas of expertise include project permitting which includes coordination/ procurement of project approvals ranging from zoning to land development to building permits for over 300 projects in over 150 Mid-Atlantic municipalities including Maryland, District of Columbia, Delaware and Pennsylvania.

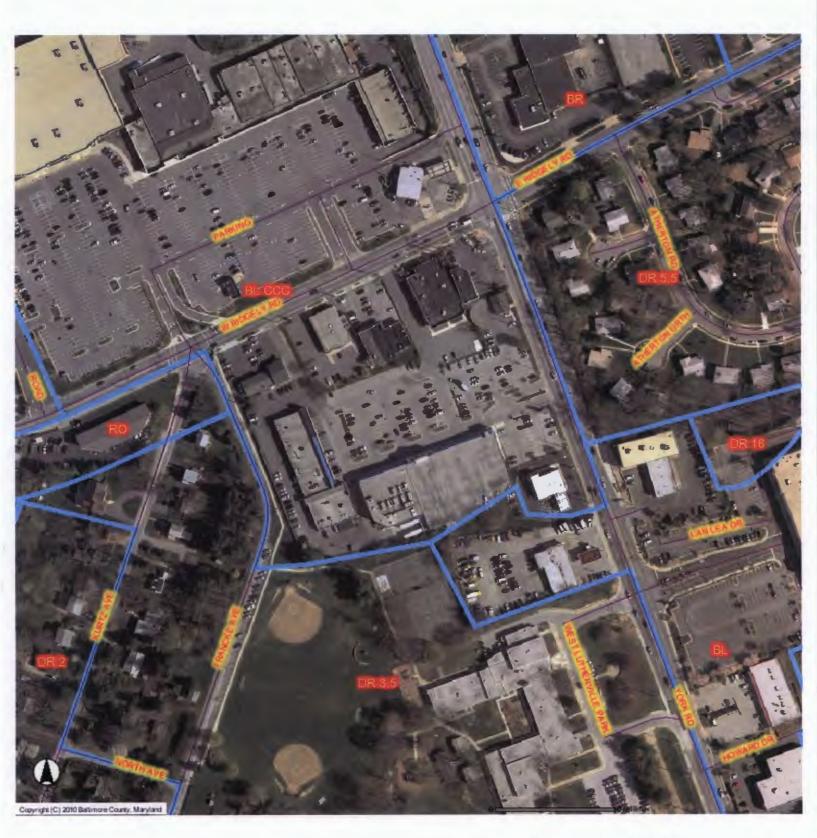
PROJECT TESTIMONY

Testified on behalf of Bohler Engineering in numerous municipalities before Planning Commissions, Board of Supervisors, Zoning Hearing Boards and related municipal entities in Delaware, Maryland and Pennsylvania.

PETITIONER'S

EXHIBIT NO.





PETITIONER'S

EXHIBIT NO. 3A





Martin O'Malley, Governor Anthony G. Brown, Lt. Governor

Beverley K. Swaim-Staley, Secretary Neil J. Pedersen, Administrator

Maryland Department of Transportation

February 25, 2011

Ms. Donna Thompson, Reviewer.
Baltimore County Office of
Permits and Development Management
County Office Building, Room 111
Towson, Maryland 21204

RE: Baltimore County

Item No. 2011-0221-XA MD 45 (York Road)

285' south of Ridgeley Road Windsor Mercy Holdings, LLC

1704 York Road Mile Post 4.39 Special Exception -

Dear Ms. Thompson:

This is in reference to our ongoing review of the site plan to accompany petition for special exception hearing associated with Windsor Holdings, LLC property located at 1704 York Road. After discussions with the engineer of record and further review of the plan, we have determined that proposed improvements at 1704 York Road are less than 25% of the present building size (square footage). Therefore, the State Highway Administration (SHA) will not require improvements to MD 45 along the property frontage. And, SHA has no object to approval for Special Exception Case No. 2011-0221-XA. Please include our remarks in your staff report to the Zoning Hearing Officer.

Should you have any questions regarding this matter feel free to contact Michael Bailey at 410-545-5593 or 1-800-876-4742 extension 5593. Also, you may E-mail him at (mbailey@sha.state.md.us). Thank you for your attention.

Very truly yours,

Steven D. Foster, Chief
Access Management Division

SDF/mb

Cc:

Mr. Matthew Allen, Engineer, Bohler Engineering, Inc.

Ms. Colleen M. Kelly, Development Manager-PDM, Baltimore County

Mr. Joseph Merrey, PDM, Baltimore County

Mr. David Peake, District Engineer, SHA

Mr. Michael Pasquariello, Utility Engineer, SHA

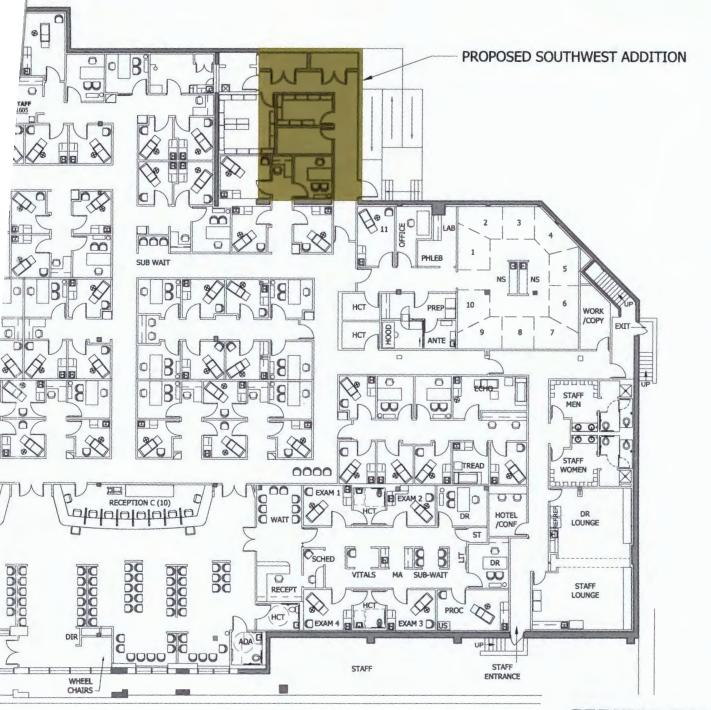
Mercy Medical Center, Inc., Owner

Windsor Medical Center Holdings, LLC, Applicant

PETITIONER'S

EXHIBIT NO.

4



PETITIONER'S

EXHIBIT NO.



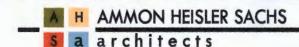
Lutherville Personal Physicians 09-128

Scale: NTS 1/12/2011



RKING





Bohler Engineering

Civil, Consulting, Traffic and Geotechnical Engineers • Surveyors • Site Planners
901 Dulaney Valley Road, Suite 801, Towson, MD 21204 • Phone 410-821-7900 • Fax 410-821-7987



View of Ridgely Plaza from York Road



View across York Road from Ridgely Plaza

2



Bohier Engineering, P.C.

Civil, Consulting, Traffic and Geotechnical Engineers • Surveyors • Site Planners

901 Dulaney Valley Road, Suite 801, Towson, MD 21286 • Phone 410-821-7900 • Fax 410-821-7987



View across York Road from Ridgely Plaza



View across York Road from Ridgely Plaza

Bohler Engineering, P.C.

Civil, Consulting, Traffic and Geotechnical Engineers • Surveyors • Site Planners

901 Dulaney Valley Road, Suite 801, Towson, MD 21286 • Phone 410-821-7900 • Fax 410-821-7987



Location of Northeast Addition



Location of Southwest Addition

Bohier Engineering, P.C.

Civil, Consulting, Traffic and Geotechnical Engineers • Surveyors • Site Planners

901 Dulaney Valley Road, Suite 801, Towson, MD 21286 • Phone 410-821-7900 • Fax 410-821-7987



Location of Southwest Addition



Existing buffer along southern property line

Bohier Engineering, P.C.

Civil, Consulting, Traffic and Geotechnical Engineers • Surveyors • Site Planners

901 Dulaney Valley Road, Suite 801, Towson, MD 21286 • Phone 410-821-7900 • Fax 410-821-7987



Existing buffer along southern property line

PROPERTY DESCRIPTION (PARCEL 466)

BEGINNING AT A POINT ON THE WESTERLY SIDE OF YORK ROAD (MD ROUTE 45), EXISTING VARIABLE WIDTH RIGHT OF WAY, AT A POINT LYING 285 FEET SOUTHERLY FROM THE CENTERLINE OF THE PAVING OF RIDGELY ROAD AND RUNNING SOUTH 20 DEGREES 09 MINUTES 58 SECONDS EAST 247.89 FEET TO A POINT, AND; SOUTH 74 DEGREES 30 MINUTES 47 SECONDS WEST 135.91 FEET TO A POINT, AND; SOUTH 20 DEGREES 29 MINUTES 34 SECONDS EAST 134.06 FEET TO A POINT, AND; NORTH 86 DEGREES 36 MINUTES 15 SECONDS WEST 45.60 FEET TO A POINT, AND; SOUTH 03 DEGREES 17 MINUTES 45 SECONDS WEST 22.75 FEET TO A POINT, AND; SOUTH 81 DEGREES 04 MINUTES 45 SECONDS WEST 122.88 FEET TO A POINT, AND; SOUTH 77 DEGREES 54 MINUTES 45 SECONDS WEST 39.16 FEET TO A POINT, AND; SOUTH 77 DEGREES 54 MINUTES 45 SECONDS WEST 39.16 FEET TO A POINT AND RUNNING:

- SOUTH 77 DEGREES 54 MINUTES 45 SECONDS WEST 117.10 FEET TO A POINT, AND;
- NORTH 20 DEGREES 27 MINUTES 58 SECONDS WEST 206.93 FEET TO A POINT, AND;
- NORTH 20 DEGREES 05 MINUTES 50 SECONDS WEST 160.85 FEET TO A POINT, AND;
- 4. NORTH 72 DEGREES 18 MINUTES 05 SECONDS EAST 37.14 FEET TO A POINT, AND;
- 5. SOUTH 20 DEGREES 05 MINUTES 50 SECONDS EAST 199.12 FEET TO A POINT, AND:
- NORTH 69 DEGREES 31 MINUTES 10 SECONDS EAST 89.00 FEET TO A POINT, AND;
- SOUTH 20 DEGREES 27 MINUTES 58 SECONDS EAST 121.25 FEET TO A POINT, AND:
- SOUTH 69 DEGREES 32 MINUTES 02 SECONDS WEST 10.00 FEET TO A POINT, AND;
- SOUTH 20 DEGREES 27 MINUTES 58 SECONDS EAST BINDING ALONG (BUT NOT NECESSARILY ON) THE FACE OF THE MASONRY BUILDING HERETOFORE CONSTRUCTED 62.70 FEET TO A POINT.

CONTAINING 28,950 SQUARE FEET (0.665 ACRES) OF LAND, MORE OR LESS.



PETITIONER'S
EXHIBIT NO.





The MRI Center at White Marsh 9900 Franklin Square Drive, Suite D Nottingham, Maryland 21236 Office 410.931.6674 Fax 410.931.2989

March 14, 2011

John E. Beverungen
Administrative Law Judge
for Baltimore County
Office of Administrative Hearings
105 West Chesapeake Avenue, Suite 103
Towson, Maryland 21204

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MAR 16 2011

ZONING COMMISSIONER

Dear Judge Beverungen,

As a follow up to the zoning hearing on March 3, I wanted to let you know that I spoke with Verlean Conner, Administrator for Major Medical Equipment Providers (including imaging equipment) with the Maryland Department of Health and Mental Hygiene ("DHMH").

Specifically, I inquired as to whether or not DHMH, in the context of its licensure process, would review the number of parking spaces or the number of patients served in our imaging suite on a daily basis. Consistent with our understanding of the regulations and our past experience at other locations, Ms. Conner indicated that DHMH does not review the foregoing data, nor are we asked or required to supply it.

Best regards,

Robert P. Mulreaney

Home

Physicians

About Us

Location

Contac

Welcome

Create An Account
My Patient Page
Appointment Requests
Referral Request
Prescription Renewal
Health Forms

Introducing Lutherville Personal Physicians

Opening in Spring 2011

Lutherville Personal Physicians will feature some of the area's leading, high quality primary care physicians with expertise in Internal Medicine and Family Medicine.

The former Giant Food Store at York and Ridgely Roads is currently under construction and will feature spacious, modern patient care exam rooms for up to 15 primary care physicians and dozens of specialists all under one roof.

Patient access will be easy and convenient with 200 adjacent parking spaces.

Other on-site patient amenities include Diagnostic Radiology, Laboratory Services, EKG, Dexascan and more.

Please check back with this website often to learn more about which current local primary care physicians will be relocating their practices to Lutherville Personal Physicians. We look forward to serving you and your family!

PLEASE PRINT CLEARLY

CASE NAME 1734 YORK RO CASE NUMBER 2011-121-XA DATE 3/3/11

PETITIONER'S SIGN-IN SHEET

NAME	ADDRESS	CITY, STATE, ZIP	E- MAIL
David Kanceski /	210 M Remylmin me	Shitson Tonson MD	71230
Ryan Potter	218 N. Charles St., Suite 40	10 Batto, MD 21201	spottera gejlaw.com
Reper Commens.	MERCY MEDICAL CENT	Baltimore up 21202	sedwards @mdmercy.com
Helen Leek V	301 St. Paul Place	Baltimore MD 21202	hleek@mdmercy.com
George E. Love, M.D.	301 St. Paul Place	Baltimore MD 21202	glower and mercy.com
BOB, MUREGNEY	9900 Franklin Scopes DR	Nottuchan Md 21236	BINULRE AND TO PETCT-MRI. COM
Matthe Allen	901 Dlany Valley R. Sake 801	Janson MB 21204	mallenc bollering com
Rednik Whilmore	1210 W. Honsylvania Aire. S		IR/Whitmore whalk com
Leigh T. Howe /	801 W. Bathmore St Sides.	25 Baltimore, MU 21201	Thoweverndsorhee-con
WILLIAM N. APOLLOWY	801 W BALTIMORE, ST, SUITER	OF BALTIMORE, MD 21201	WAPOLLONO WIPDSORHCE, COM
·			

BALTIMORE COUNTY, MARYLAND

INTER-OFFICE CORRESPONDENCE

DATE: February 11, 2011

RECEIVED

FEB 14 2011

ZONING COMMISSIONER

TO:

Arnold Jablon, Director

Department of Permits, Approvals and Inspections

FROM:

Jeff Mayhew

(Acting) Director, Office of Planning

SUBJECT:

1734 York Road

INFORMATION:

Item Number:

11-221

Petitioner:

Windsor Mercy Holdings II, LLC

Mercy Medical Center, Inc.

Zoning:

BL-CCC

Requested Action:

Variance and Special Exception

SUMMARY OF RECOMMENDATIONS:

The Office of Planning has reviewed the petitioner's request and accompanying site plan. After a comprehensive review of the submittal and conference with the petitioner the Office of Planning supports the petitioner's request. The subject request is an appropriate use for the subject site and would be an enhancement to this section of the York Road corridor. The subject use does not appear to be detrimental to the health, safety or general welfare of the locality involved or neighboring.

For further information concerning the matters stated here in, please contact Jessie Bialek at 410-887-3480.

Prepared by:

Division Chief:

JM/LL: CM

BALTIMORE COUNTY, MARYLAND

Inter-Office Correspondence



TO:

Lawrence M. Stahl; Managing Administrative Law Judge

Office of Administrative Hearings

FROM:

Dave Lykens, Department of Environmental Protection and Sustainability

(DEPS) - Development Coordination

DATE:

February 15, 2011

SUBJECT:

DEPS Comment for Zoning Item

11-221-XA

Address

1734 York Road

(Windsor Mercy Holdings II, LLC Property)

Zoning Advisory Committee Meeting of January 31, 2011.

X The Department of Environmental Protection and Sustainability has no comments on the above-referenced zoning item.

Reviewer:

JWL

Date: 2/14/11



ZONING COMMISSIONER

BALTIMORE COUNTY, MARYLAND

INTEROFFICE CORRESPONDENCE

DATE: February 2, 2011

TO:

Timothy M. Kotroco, Director

Department of Permits &

Development Management

Dennis A. Kennedy, Supervisor FROM:

Bureau of Development Plans

Review

SUBJECT:

Zoning Advisory Committee Meeting

For February 7, 2011

Item Nos. 2011-213, 215, 216, 217,

219, 220, 221, 222 and 223

The Bureau of Development Plans Review has reviewed the subjectzoning items, and we have no comments.

DAK:CEN:cab

G:\DevPlanRev\ZAC -No Comments\ZAC-02072011 -NO COMMENTS.doc



KEVIN KAMENETZ County Executive

JOHN J. HOHMAN, Chief
Fire Department

February 3,2011

County Office Building, Room 111 Mail Stop #1105 111 West Chesapeake Avenue Towson, Maryland 21204

ATTENTION: Zoning Review

Distribution Meeting of: January 31, 2011

Item No.:

Administrative Variance: 2011-0215A - 0216A, 2011-0224A

Special Hearing: 2011-0213-SPH, 2011-0219-SPHA, 2011-0220-SPH, 2011-0225-SPHA

Variance: 2011-0217A, 2011-0219-SPHA, 2011-0221-XA) 2011-0222A - 0223A, 2011-0225-SPHA

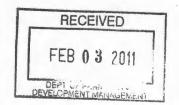
Special Exception: 2011-0221-X

Comments:

The Baltimore County Fire Marshal's Office has no comments on the above case numbers at this time.

Don W. Muddiman, Acting Lieutenant Baltimore County Fire Marshal's Office 700 E. Joppa Road, 3RD Floor Towson, Maryland 21286 Office: 410-887-4880 dmuddiman@baltimorecountymd.gov

cc: File





Beverley K. Swaim-Staley, Secretary Neil J. Pedersen, Administrator

Maryland Department of Transportation

February 14, 2011

RE:

Ms. Donna Thompson, Reviewer Baltimore County Office of Permits and Development Management County Office Building Room 111 Towson, Maryland 21204 Baltimore County
Case No. 2011-0221-XA
MD 45 (York Road)
285' south of Rudgely Road)
Windsor Mercy Holdings II, LLC
1734 York Road
Mile Post 4.39

Dear Ms. Thompson:

Thank you for the opportunity to examine and remark on the plan to accompany petition for a special exception hearing associated with Windsor Mercy Holdings II, LLC property located at 1734 York Road. We have completed a review of the site plan and offer the following comments for your consideration:

- The subject property accesses MD 45 (York Road). Our State Highway Location Reference Guide indentifies MD 45 (York Road) as principle arterial four lane undivided road. The Annual Average Daily Traffic volume on this section of MD 45 is 37,730 vehicle trips per day.
- We note that the site plan reflects some modifications along MD 45 within the vicinity of
 existing entrances. A State Highway Administration (SHA) Access Permit is required to
 construct improvements within the state right-of-way. And at minimum the items listed
 below are required.
- Sidewalk and handicap ramps consistent with current Americans with Disabilities (ADA)
 guidelines.
- All entrance(s) landing grade shall be 50' in length at a 3% maximum.

Based on available information the SHA has no objection to Case No. 2011-0221-XA approval for the special exception. However, we request that the applicant be required to submit for formal review by the State Highway Administration prior to permit approval.

Should you have any questions, please contact Michael Bailey 410-545-5593 or our toll free number in Maryland 0nly 1-800-876-4742 extension 5593. Also, you may e-mail at (mbailey@sha.state.md.us). Thank you for your attention.

Very truly yours,

Foo Steven D. Foster, Chief Access Management Division

Ms. Donna Thompson Permits & Development Management Case No. 2011-0221-XA 1734 York Road property Page 2

SDF/mb

CC:

Mr. Matthew T. Allen, Engineer, Bohler Engineer, Inc

Ms. Colleen M. Kelly, Development Manager, Baltimore County

Ms. Erin Kuhn, ADE-Traffic, SHA

Mr. Joe Merrey, Zoning Section, Baltimore County Mr. David Peake, Metropolitan District Engineer, SHA

Mercy Medical Center, Inc., Owner

Windsor Medical Center Holdings, LLC, Applicant



KEVIN KAMENETZ County Executive ARNOLD JABLON
Deputy Administrative Officer
Director, Department of Permits,
Approvals & Inspections

February 24, 2011

William N. Apollony, President Windsor Mercy Holdings HLLC 7312 Parkway Drive Hanover, MD 21076

RE: Case Number 2011-0221 XA, 1734 York Road,

Dear Mr. William N. Apollony,

The above referenced petition was accepted for processing **ONLY** by the Bureau of Zoning Review, Department of Permits and Development Management (PDM) on January 25, 2011. This letter is not an approval, but only a **NOTIFICATION**.

The Zoning Advisory Committee (ZAC), which consists of representatives from several approval agencies, has reviewed the plans that were submitted with your petition. All comments submitted thus far from the members of the ZAC are attached. These comments are not intended to indicate the appropriateness of the zoning action requested, but to ensure that all parties (zoning commissioner, attorney, petitioner, etc.) are made aware of plans or problems with regard to the proposed improvements that may have a bearing on this case. All comments will be placed in the permanent case file.

If you need further information or have any questions, please do not hesitate to contact the commenting agency.

Very truly yours,

U. Cal Rihal

W. Carl Richards, Jr. Supervisor, Zoning Review

WCR:mcn

Enclosures

c: People's Counsel

David Karceski/Venable LLP, 210 W. Pennsylvania Avenue, Ste. 500, Towson, MD 21204

CERTIFICATE OF POSTING

2011-0221-XA RE: Case No.: Petitioner/Developer: **Mercy Medical Center** Date of Hearing/Closing: **Baltimore County Department of** Permits and Development Management County Office Building, Room 111 111 West Chesapeake Avenue Towson, Maryland 21204 Attn: Kristen Matthews: Ladies and Gentlemen: This letter is to certify under the penalties of perjury that the necessary sign(s) required by law were posted conspicuously on the property located at: 1734 York Road February 15, 2011 The sign(s) were posted on ___ (Month, Day, Year) Sincerely, February 15, 2011 (Signature of Sign Poster) (Date) **SSG Robert Black** (Print Name) 1508 Leslie Road (Address) Dundalk, Maryland 21222 (City, State, Zip Code) (410) 282-7940 (Telephone Number)

TO: PATUXENT PUBLISHING COMPANY

Tuesday, February 15, 2011 Issue - Jeffersonian

Please forward billing to:

Kedrick Whitmore 210 W. Pennsylvania Avenue Towson, MD 21204

410-494-6204

CORRECTED NOTICE OF ZONING HEARING

The Administrative Law Judges of Baltimore County, by authority of the Zoning Act and Regulations of Baltimore County, will hold a public hearing in Towson, Maryland on the property identified herein as follows:

CASE NUMBER: 2011-0221-XA

1734 York Road

W/side of York Road, 285 feet south side of centerline of Ridgely Road

8th Election District – 3rd Councilmanic District

Legal Owners: Windsor Mercy Holdings, II, LLC

Lessee: Mercy Medical Center, Inc.

Special Exception to permit a state-licensed medical clinic (freestanding ambulatory care facility). Variance to allow a state-licensed medical clinic (freestanding ambulatory care facility) to be a minimum of 144 feet from a residentially zoned property line in lieu of the required 750 feet. To allow the rear vard for a commercial building where the rear lot line abuts a lot in a residence zone to be a minimum of 19 feet in lieu of the required 20 feet.

Hearing: Thursday, March 3, 2011 at 11:00 a.m. in Room 205, Jefferson Building, 105 West Chesapeake Avenue, Towson 21204

Arnold Jablon

Director of Permits, Approvals and Inspections for Baltimore County

NOTES: (1) HEARINGS ARE HANDICAPPED ACCESSIBLE; FOR SPECIAL ACCOMODATIONS, PLEASE CONTACT THE OFFICE OF ADMINISTRATIVE HEARINGS AT 410-887-3868.

(2) FOR INFORMATION CONCERNING THE FILE AND/OR HEARING, CONTACT THE ZONING REVIEW OFFICE AT 410-887-3391.



KEVIN KAMENETZ County Executive ARNOLD JABLON
Deputy Administrative Officer
Director, Department of Permits,
Approvals & Inspections

February 9, 2011

CORRECTED NOTICE OF ZONING HEARING

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Lessee: Mercy Medical Center, Inc.

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Arnold Jablon Director, PAI

AJ:kl

C: David Karceski, 210 W. Pennsylvania Ave., Ste. 500, Towson 21204 William Apollony, Windsor Mercy, 7312 Parkway Dr., Hanover 21076 John Topper, Mercy Medical Center, 200 St. Paul Place, Ste. 2400, Baltimore 21202

NOTES: (1) THE PETITIONER MUST HAVE THE ZONING NOTICE SIGN POSTED BY AN APPROVED POSTER ON THE PROPERTY BY WED., FEBRUARY 16, 2011.

- (2) HEARINGS ARE HANDICAPPED ACCESSIBLE; FOR SPECIAL ACCOMMODATIONS PLEASE CALL THE OFFICE OF ADMINISTRATIVE HEARINGS AT 410-887-3868.
- (3) FOR INFORMATION CONCERNING THE FILE AND/OR HEARING, CONTACT THE ZONING REVIEW OFFICE AT 410-887-3391.

VENABLE LLP

210 W. PENNSYLVANIA AVENUE SUITE 500 TOWSON, MD 21204 by Tolu B. T 410.494.6200 F 410.821.0147 www.venable.com 6/24/11 WCA

t 410.494.6285 f 410.821.0147 DHKarceski@Venable.com

June 24, 2011

HAND-DELIVERED

W. Carl Richards, Jr., Supervisor Zoning Review Office County Office Building, Room 111 111 West Chesapeake Avenue Towson, Maryland 21204

Re:

Request for Spirit and Intent Letter

Location: 1734 York Road Case No. 2011-0221-XA 8th Election District, 3rd Councilmanic District

Dear Mr. Richards:

This firm represents Mercy Medical Center, Inc., lessee of the above-referenced property (the "Property"). The Property is part of the Ridgely Plaza Shopping Center, located adjacent to and on the west side of York Road (Md. Route 45), south of Ridgely Road, in the Lutherville area of Baltimore County. The site is improved with a one-story commercial building formerly occupied by a Giant Food Store. Our client is renovating the existing building and plans to construct a one-story addition to the rear of the existing structure. I am writing to confirm that minor modifications to the site layout are within the spirit and intent of the Order issued by the Administrative Law Judge in Case No. 2011-0221-XA (the "2011 Case") on March 21, 2011. Such modifications, as explained below, are shown redlined on the enclosed site plan, prepared by Bohler Engineering and entitled "PLAN TO ACCOMPANY SPIRIT AND INTENT REQUEST." I have also enclosed a copy of the 2011 Case Order and the site plan approved in the 2011 Case for your review and convenience.

By way of brief history, in the 2011 Case, my client filed a Petition for Special Exception to allow a state-licensed medical clinic (freestanding ambulatory care facility) to be a minimum of 144 feet from a residentially zoned property line in lieu of the required 750 feet. Additionally, a Petition for Variance was filed to allow the rear yard for a commercial building where the rear lot line abuts a lot in a residence zone to be a minimum of 19 feet in lieu of the required 20 feet. The Administrative Law Judge granted the requested zoning relief. No protestants were present at the public hearing in the 2011 Case.

11-215

VENABLE ...

Mr. W. Carl Richards Jr. June 24, 2011 Page 2

Two separate building additions are shown on the site plan approved in the 2011 Case, one at the northeast corner of the building for the ambulatory care facility (the "front" addition) and another to the rear of the existing building (the "rear" addition). As shown on the enclosed redlined plan, our client no longer plans to construct the front addition, but proposes a reconfigured rear addition. The rear addition is now larger than shown on the 2011 Case site plan; however, a review of the redlined plan makes clear that this reconfigured addition will not require any additional zoning relief. Additionally, with the elimination of the front addition, the special exception area for the ambulatory care facility will change slightly but the distance to the closest residential property line will be no closer than the 144 feet approved in the 2011 Case.

If you are in agreement that the request made by my client for the above-described minor adjustments to the 2011 Case site plan is within the spirit and intent of the Administrative Law Judge's Order, dated March 21, 2011, please countersign this letter below.

With this letter, I have enclosed a check in the amount of \$100.00 made payable to "Baltimore County, Maryland" to cover the administrative costs associated with your review. If you require any additional information in order to complete your review, please feel free to give me a call.

very that yours,

David H. Karceski

DHK

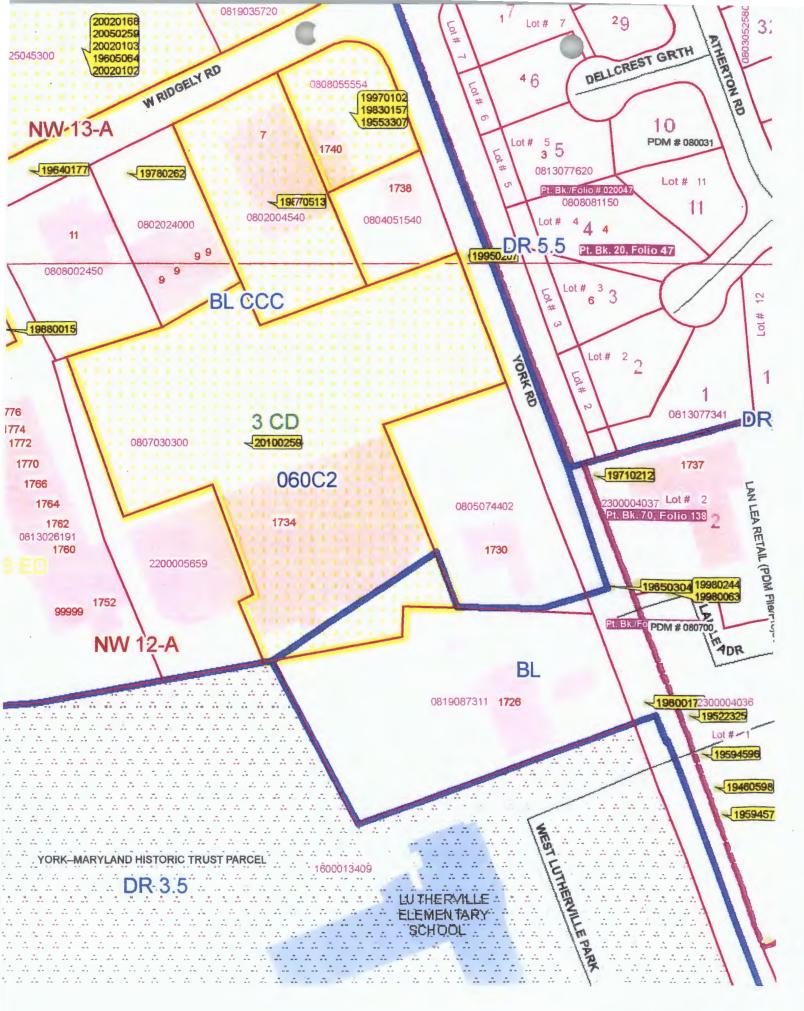
Enclosure

cc: Matthew Allen, P.E. Ryan Potter, Esquire

AGREED AND ACCEPTED:

SUPERVISOR FOR

ZONING REVIEW OFFICE





KEVIN KAMENETZ
County Executive

ARNOLD JABLON
Deputy Administrative Officer
Director, Department of Permits,
Approvals & Inspections

February 3, 2011

NOTICE OF ZONING HEARING

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Hearing: Thursday, March 3, 2011 at 11:00 a.m. in Room 205, Jefferson Building, 105 West Chesapeake Avenue, Towson 21204

Arnold Japlon Director, PAI

AJ:kl

C: David Karceski, 210 W. Pennsylvania Ave., Ste. 500, Towson 21204 William Apollony, Windsor Mercy, 7312 Parkway Dr., Hanover 21076 John Topper, Mercy Medical Center, 200 St. Paul Place, Ste. 2400, Baltimore 21202

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TO: PATUXENT PUBLISHING COMPANY

Tuesday, February 15, 2011 Issue - Jeffersonian

Please forward billing to:

Kedrick Whitmore

210 W. Pennsylvania Avenue

Towson, MD 21204

410-494-6204

NOTICE OF ZONING HEARING

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Arnold Jablon

Director of Permits, Approvals and Inspections for Baltimore County

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RE: PETITION FOR SPECIAL EXCEPTION

And VARIANCE

1734 York Road, W/side York Rd., 285ft.

South side of centerline Ridgley Road

8th Election & 3rd Councilmanic Districts

Legal Owner(s): Windsor Mercy Holdings II LLC

Lessee: Mercy Medical Ctr., Inc.

Petitioner(s)

BEFORE THE

you

ZONING COMMISSIONER

FOR

BALTIMORE COUNTY

2011-0221-XA

ENTRY OF APPEARANCE

Pursuant to Baltimore County Charter § 524.1, please enter the appearance of People's Counsel for Baltimore County as an interested party in the above-captioned matter. Notice should be sent of any hearing dates or other proceedings in this matter and the passage of any preliminary or final Order. All parties should copy People's Counsel on all correspondence sent and all documentation filed in the case.

Pater Max Zummerman

PETER MAX ZIMMERMAN
People's Counsel for Baltimore County

RECEIVED

EB 02 2011

CAROLE S. DEMILIO

Deputy People's Counsel

Jefferson Building, Room 204 105 West Chesapeake Avenue

Towson, MD 21204

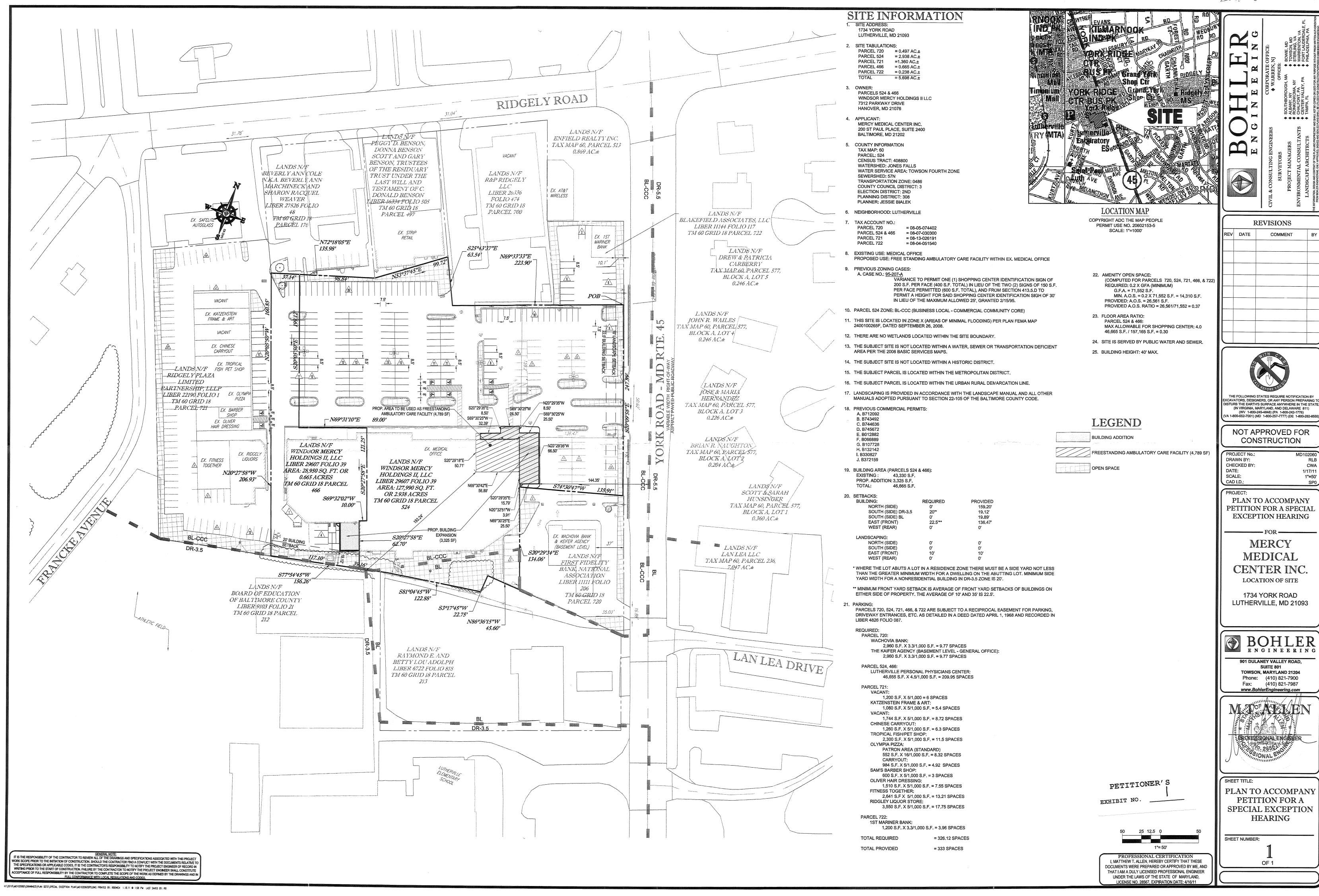
(410) 887-2188

CERTIFICATE OF SERVICE

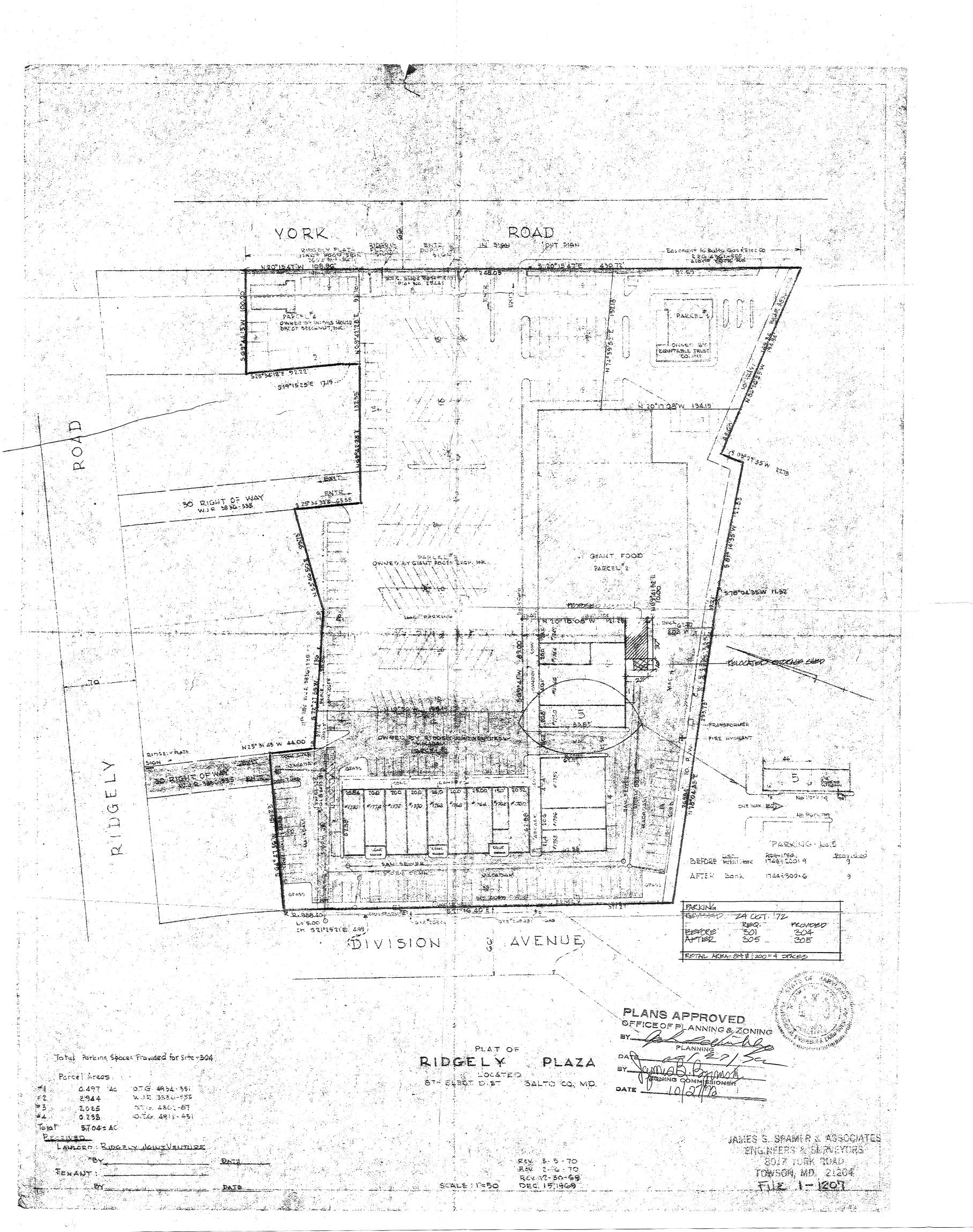
I HEREBY CERTIFY that on this 2nd day of February, 2011, a copy of the foregoing Entry of Appearance was mailed to David H. Karceski., 210 W. Pennsylvania Ave., Suite 500, Towson, MD 21204, Attorney for Petitioner(s).

Peter Max Zimmerman

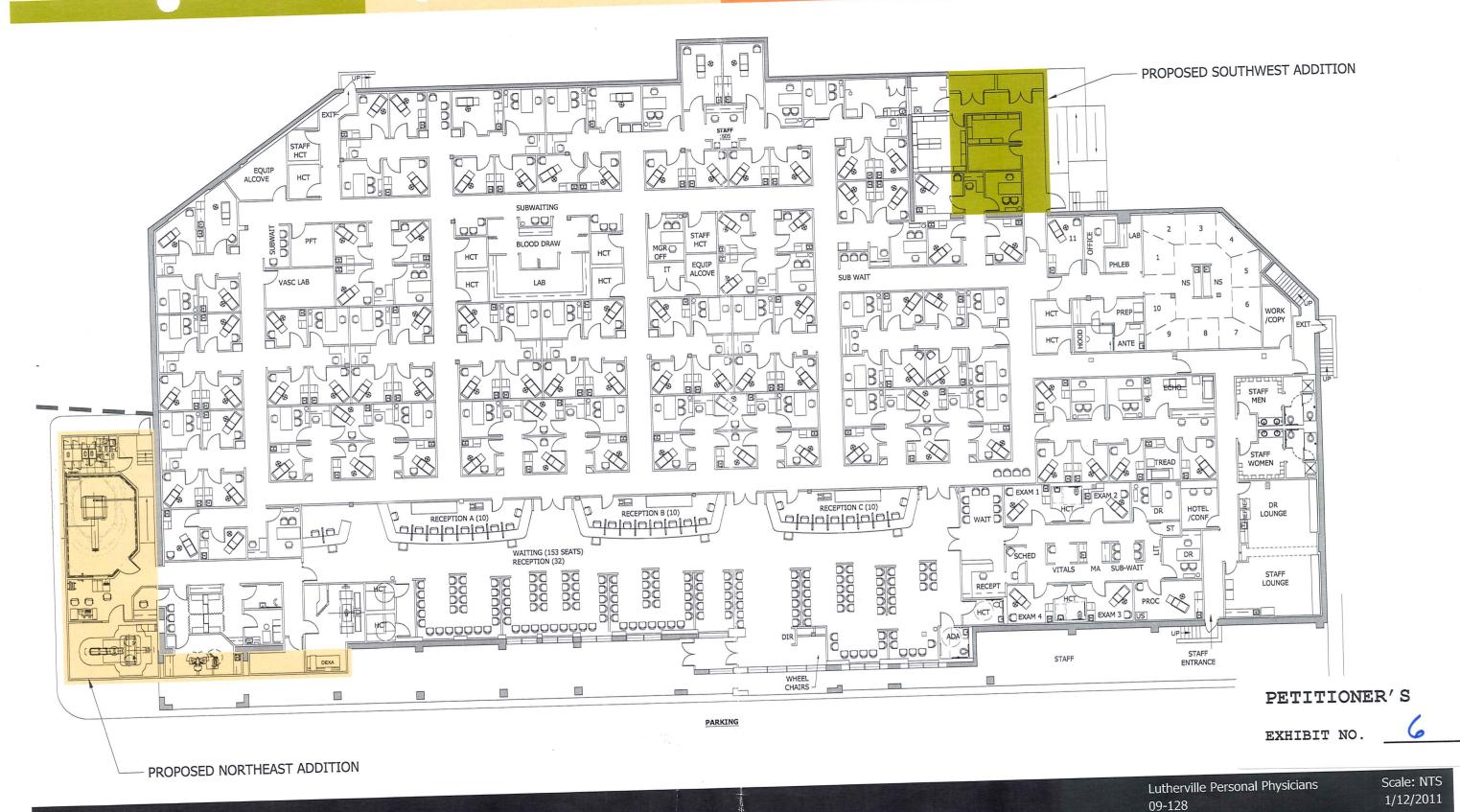
PETER MAX ZIMMERMAN
People's Counsel for Baltimore County



PETITIONER'S



PETITIONER'S
EXHIBIT NO. ______



FLOOR PLAN - SCENARIO V.2

WINDSOR

LUTHERVILLE PERSONAL PHYSICIANS







345 North Charles Street Baltimore, Maryland 21201 www.ahsarch.com P: 410.752.3510

HEALTHCARE A WEXFORD EQUITIES COMPANY

* FOR ILLYSTRATIVE PURPOSES ONLY



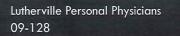
NORTHEAST ADDITION - VIEW FROM SOUTHEAST

WINDSOR
HEALTHCARE A WEXFORD EQUITIES COMPANY









Scale: N.T.S. January 17, 2011





P: 410.752.3510 F: 410.752.8358





North Elevation



LUTHERVILLE PERSONAL PHYSICIANS

WINDSOR
HEALTHCARE A WEXFORD EQUITIES COMPANY







Lutherville Personal Physicians 09-128 Scale: N.T.S. January 17, 2011



