

KEVIN KAMENETZ County Executive LAWRENCE M. STAHL
Managing Administrative Law Judge
JOHN E. BEVERUNGEN
Administrative Law Judge

November 30, 2012

Keith S. Franz, Esquire Azrael, Franz, Schwab and Lipowitz 101 Chesapeake Avenue, 5th Floor Towson, Maryland 21286

RE: Petition for Special Hearing

Case No.: 2013-0039-SPH

Property: 1401 Regester Avenue

Dear Mr. Franz:

Enclosed please find a copy of the decision rendered in the above-captioned matter.

In the event any party finds the decision rendered is unfavorable, any party may file an appeal to the County Board of Appeals within thirty (30) days of the date of this Order. For further information on filing an appeal, please contact the Office of Administrative Hearings at 410-887-3868.

Sincerely,

JOHN E. BEVERUNGEN Administrative Law Judge for Baltimore County

JEB:dlw Enclosure

c: Jean Berner, 6637 Loch Hill Road, Loch Hill, MD 21239
James F. Cosgrove, 6640 Loch Hill Road, Loch Hill, MD 21239
Edward T. Smith, 6610 Raven Hill Road, Loch Hill, MD 21239
Peggy Squitieri, 1215 Overbrook Road, Baltimore, MD 21239
Barbara F. Bachur, 1209 Overbrook Road, Idlewylde, MD 21239

RE: PETITION FOR SPECIAL HEARING
1401 Regester Avenue; SW corner of Regester
Avenue and Loch Hill Road
9<sup>th</sup> Election & 5<sup>th</sup> Councilmanic Districts
Legal Owner(s): Paul Dziwanowski
Petitioner(s)

BEFORE THE OFFICE

OF ADMINSTRATIVE

**HEARINGS FOR** 

BALTIMORE COUNTY

2013-039-SPH

#### ENTRY OF APPEARANCE

Pursuant to Baltimore County Charter § 524.1, please enter the appearance of People's Counsel for Baltimore County as an interested party in the above-captioned matter. Notice should be sent of any hearing dates or other proceedings in this matter and the passage of any preliminary or final Order. All parties should copy People's Counsel on all correspondence sent and all documentation filed in the case.

RECEIVED

SEP 05 2012

\*\*\*\*\*\*\*\*\*\*\*\*

Peter Mar Zimmerman

PETER MAX ZIMMERMAN
People's Counsel for Baltimore County

Crak S Demlio

CAROLE S. DEMILIO Deputy People's Counsel Jefferson Building, Room 204 105 West Chesapeake Avenue Towson, MD 21204 (410) 887-2188

#### CERTIFICATE OF SERVICE

I HEREBY CERTIFY that on this 5th day of September, 2012, a copy of the foregoing Entry of Appearance was mailed to Keith S. Franz, Esquire, 101 Chesapeake Avenue, 5<sup>th</sup> Floor, Towson, Maryland 21286, Attorney for Petitioner(s).

Peter Max Zimmerman

PETER MAX ZIMMERMAN
People's Counsel for Baltimore County

IN RE: PETITION FOR SPECIAL HEARING

(1401 Regester Avenue) 9<sup>th</sup> Election District

4<sup>th</sup> Councilmanic District

Paul M. Dziwanowski

Petitioner

**BEFORE THE** 

OFFICE OF ADMINISTRATIVE

HEARINGS FOR

**BALTIMORE COUNTY** 

CASE NO. 2013-0039-SPH

**OPINION AND ORDER** 

This matter comes before the Office of Administrative Hearings (OAH) for Baltimore County as a Petition for Special Hearing filed by Keith S. Franz, Esquire, on behalf of the legal owner, Paul M. Dziwanowski. The Petitioner is requesting Special Hearing relief pursuant to Section 500.7 of the Baltimore County Zoning Regulations (B.C.Z.R.), to approve a non-conforming use of the property as an auto service garage, which (according to the Petition) has been its use dating back to and beyond approximately 1955. The subject property and requested relief is more fully depicted on the site plan that was marked and accepted into evidence as Petitioner's Exhibit 1.

Appearing at the public hearing held for this case was Paul M. Dziwanowski, legal owner, Donald E. Hicks, with Hicks Engineering Associates, Inc., and Jean Berner. Keith S. Franz, Esquire with Azrael, Franz, Schwab and Lipowitz, appeared as counsel and represented the Petitioner. Appearing as interested citizens were James F. Cosgrove, Edward T. Smith, Peggy Squitieri, and Barbara F. Bachur.

The Zoning Advisory Committee (ZAC) comments were received and made a part of the file. A ZAC comment was received from the Department of Environmental Protection and Sustainability (DEPS) on September 21, 2012, indicating that the Maryland Department of the ORDER RECEIVED FOR FILING

| Date | 11-30-12 |  |
|------|----------|--|
| Bv   | 00       |  |

Environment (MDE) would have any records regarding any on-going groundwater contamination case(s) for this site. But it is unclear, at least from this comment, whether any such cases exist.

#### **NON-CONFORMING USES**

Under the B.C.Z.R., a non-conforming use is a "legal use that does not conform to a use regulation for the zone in which it is located." B.C.Z.R. § 101.1. Under Maryland law, a non-conforming use (which is a vested right entitled to constitutional protection) is "protected against re-zoning by non-conforming use status if the property owner demonstrates that substantially all of the property was being used in a permissible means before a zoning change was enacted." 

Maryland Reclamation Associates, Inc. v. Harford County, 414 Md. 1, 63 (2010).

In this case, the property in question was zoned B.L. (Business, Light) since at least 1955. In the B.L. zone, a gasoline service station is permitted by special exception only, and the property in this case was the subject of a Court of Appeals decision in 1957, which affirmed the grant of special exception relief for a "gasoline (filling) service station." <u>Erchnan v. Baltimore</u> County, 212 Md. 288, 290-91 (1957).

Thus, in 1957 this property was lawfully operating as a "filling station," pursuant to B.C.Z.R. (1955) §§ 230.13 and 405. Under the 1955 regulations, automotive "repairs" were permitted in connection with filling stations, provided the repairs (with minor exceptions) were completed inside of a building. B.C.Z.R. (1955) § 405.3. Perhaps the most accurate way of characterizing the historical use of this property is to say that the filling station was the principal use, while repairs to customers' licensed cars would be deemed accessory to that principal use. Zoning Commissioner's Policy Manual (ZCPM), § 405.4, p. 4-16.

At some point in the past, gasoline stopped being sold at the subject property. Indeed, though the site has a freestanding enterprise sign with a "Getty" logo, that same sign also indicates

#### ORDER RECEIVED FOR FILING

| Date |     |
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that gasoline was available for \$1.91 a gallon, which obviously indicates that gasoline has not been sold at the location for many years. <u>See</u>, Citizens' Exhibit 1. In addition, there is a derelict and rusted gasoline pump and pump island at the site, and those too have not been used for many years. But discontinuing the sale of gasoline would not operate to abandon or forfeit the special exception granted in 1957, which remained affixed to the property and is a property interest which "runs with the land" to subsequent owners. <u>Reid v. Zoning Board</u>, 670 A.2d. 1271 (Conn. 1996).

As such, the subject property has since 1957 operated pursuant to a special exception as a gasoline service station, and that status continued until 1996, at which time the property was zoned C.B. (which is a performance based community business zone under B.C.Z.R. § 229). Significantly, neither a gasoline filling station nor automotive service garage or repair facility is permitted (by right or by special exception) in the C.B. zone. Accordingly, the business operation at 1401 Regester Avenue became, at the time the property was zoned C.B., a lawful non-conforming use. The Petitioner would therefore be entitled to continue its current operations, which involves solely the service of automobiles.

The special exception granted for this property in or about 1957 is rescinded by operation of law, given that a "property cannot operate where the use is both a non-conforming use and a special exception use." *Purich v. Draper Props.*, 395 Md. 694 (2006). Non-conforming uses are disfavored under Maryland law, and (unlike with a special exception) can be lost due to abandonment or discontinuance of the use in question. *McLay v. Maryland Assembly*, 269 Md. 465 (1973). In addition, the Baltimore County Council enacted legislation in 2006 which

Date 11 - 30 - (2

This terminology ("business operation") is generic, deliberately so. It is unclear whether the sale of gasoline had ceased before the 1996 rezoning, and whether the use was therefore a "filling station" or "service garage." In any event, the court of appeals noted in the 1957 special exception case involving this property that to "be economically sound the station should cater to a minimum of one hundred automobiles a day." 212 Md. at 293. Certainly, the servicing of vehicles at this site (by only the Petitioner, who has no employees) is a less obnoxious and lower volume use than a filling station would be.

when a business stores damaged or disabled motor vehicles. See, B.C.Z.R. § 405A.

In the end, I agree with Petitioner's counsel that the petition in this case is akin to a declaratory judgment proceeding, whereby the Petitioner merely seeks confirmation of its legal status, and it is therefore not appropriate to impose "conditions" on such a declaration. *Antwerpen* v. Balto. Co., 163 Md. App. 194, 209 (2005) ("request for special hearing is, in legal effect, a request for a declaratory judgment"). But the Petitioner should not take much solace from this fact, given that (as outlined above), the existing conditions on site are undoubtedly in violation of the Baltimore County Code (B.C.C.) and zoning regulations, and an adjudication to that effect could result in the forfeiture of the Petitioner's non-conforming use status.

It is the County's Department of Permits, Approvals, and Inspections (PAI) [not the OAH] that investigates and prosecutes zoning violations. I would strongly encourage Petitioner to meet with community representatives and decide upon a concrete timetable for correcting the noted deficiencies. An amicable resolution in that fashion is far preferable to a code enforcement proceeding, which for Petitioner could be expensive and have far-reaching consequences.

THEREFORE, IT IS ORDERED, this <u>30<sup>th</sup></u> day of November, 2012 by the Administrative Law Judge for Baltimore County, that the Petition for Special Hearing pursuant to Section 500.7 of the Baltimore County Zoning Regulations (B.C.Z.R.), to approve a non-conforming use of the property as an auto service garage, be and is hereby GRANTED.

Any appeal of this decision must be made within thirty (30) days of the date of this Order.

JOHN E BEVERUNGEN
Administrative Law Judge for
Baltimore County

JEB:dlw
ORDER RECEIVED FOR FILING

Date 11-30-12

5

By\_\_\_\_



#### PETITION FOR ZONING HEARING(S)

To be filed with the Department of Permits, Approvals and Inspections

To the Office of Administrative Law of Baltimore County for the property located at:

Address 1401 Regester Ave., Baltimore, MD 21239 which is presently zoned

Deed References: Liber 12659; Folio 457; Tolio 457; Tolio 407; Tolio

#### (SELECT THE HEARING(S) BY MARKING X AT THE APPROPRIATE SELECTION AND PRINT OR TYPE THE PETITION REQUEST)

The undersigned legal owner(s) of the property situate in Baltimore County and which is described in the description and plan attached hereto and made a part hereof, hereby petition for:

|    | _ a Special Hearing under Section 500.7 of the Zoning Regulations of Baltimore County, to determine whether ot the Zoning Commissioner should approve |
|----|---|
|    | a non-conforming use of the property as an auto service garage, which has been its use  |
|    | dating back to and beyond approximately 1955.   |
| 2  | a Special Exception under the Zoning Regulations of Baltimore County to use the herein described property for   |
| 3. | a Variance from Section(s)  |

of the zoning regulations of Baltimore County, to the zoning law of Baltimore County, for the following reasons: (Indicate below your hardship or practical difficulty or indicate below "TO BE PRESENTED AT HEARING". If you need additional space, you may add an attachment to this petition)

TO BE PRESENTED AT HEARING

Property is to be posted and advertised as prescribed by the zoning regulations.

I, or we, agree to pay expenses of above petition(s), advertising, posting, etc. and further agree to and are to be bounded by the zoning regulations and restrictions of Baltimore County adopted pursuant to the zoning law for Baltimore County.

Legal Owner(s) Affirmation: I / we do so solemnly declare and affirm, under the penalties of perjury, that I / We are the legal owner(s) of the property which is the subject of this / these Petition(s).

| ser/Lessee:        | Legal Ov             | Legal Owners (Petitioners):  |              |                    |  |  |  |  |
|--------------------|----------------------|------------------------------|--------------|--------------------|--|--|--|--|
|                    | Mr. Pau              | l Dziwanows<br>Type or Print |              | 2 – Type or Print  |  |  |  |  |
| RECEIVED FOR       | Dault                | Dunano                       | 1. 111       | z – Type of Tillit |  |  |  |  |
| CEIVED             | Signature            |                              | Signatu      | re # 2             |  |  |  |  |
| AREUL 30           | 1401 Re              | gester Ave.                  | Baltimore    | MD                 |  |  |  |  |
| etty               | State Mailing Add    | ress                         | City         | State              |  |  |  |  |
|                    | 21239                | , (410                       | ) 337-0404 / |                    |  |  |  |  |
|                    | ail Address Zip Code |                              | ione #       | Email Address      |  |  |  |  |
| tioner:            | Represe              | ntative to be                | contacted:   |                    |  |  |  |  |
| MINDYMMPX          | Name – Ty            | e or Fillit                  |              |                    |  |  |  |  |
| Aye., 5th Floor, T | Signature Cowson, MD |                              |              |                    |  |  |  |  |
| City               | State Mailing Add    | Iress                        | City         | State              |  |  |  |  |
| 10) 821-6800 , kfr | anz@azraelfranz.com  | 1                            | 1            |                    |  |  |  |  |
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|                    |                      | /                            | 101          | //<br>ne #         |  |  |  |  |

(De 410-721-1265

REV. 10/4/11

## HICKS ENGINEERING COMPANY, INC.

#### ZONING DESCRIPTION FOR NO. 1401 REGESTER AVENUE BALTIMORE COUNTY, MARYLAND

BEGINNING at a point on the west right of way line of Loch Hill Road, fifty (50) feet wide right of way, at the southwest quadrant of the intersection formed with Regester Avenue, fifty (50) feet wide right of way, and being Lot No. 1, as shown on the plat of subdivision entitled "Loch Hill Plaza, Addition To And Resubdivision Of All Of Lot 95 And Lot 96 And Part of Lot 97 And Lot 98, 'Plat Of Loch Hill', Plat C.H.K. 13, Folio 74 And 75" as recorded among the Baltimore County Land Records in Plat Book S.M. 70, Folio 40.

CONTAINING 0.3151 acres or 13,725.76 square feet of land, more or less.

ALSO known as No. 1401 Regester Avenue and located in the 9th Election District, 4th Councilmanic District.



| OFFICE       | OF BUI            | OGET AN   | MARYLAN<br>D FINANC<br>I RECEIPT   | Rev            | Sub     | <b>No.</b><br>Date |           | 1766      | PAID RELEIPT  POSDESS ALTON TANK TO  0/23/2012 S. 2.000 (Salosi2)  NO. WESZ WZKIN TENERIS |
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# DEPARTMENT OF PERMITS, APPROVALS AND INSPECTIONS ZONING REVIEW

#### ADVERTISING REQUIREMENTS AND PROCEDURES FOR ZONING HEARINGS

The <u>Baltimore County Zoning Regulations</u> (BCZR) require that notice be given to the general public/neighboring property owners relative to property which is the subject of an upcoming zoning hearing. For those petitions which require a public hearing, this notice is accomplished by posting a sign on the property (responsibility of the petitioner) and placement of a notice in a newspaper of general circulation in the County, both at least fifteen (15) days before the hearing.

Zoning Review will ensure that the legal requirements for advertising are satisfied. However, the petitioner is responsible for the costs associated with these requirements. The newspaper will bill the person listed below for the advertising. This advertising is due upon receipt and should be remitted directly to the newspaper.

OPINIONS MAY NOT BE ISSUED UNTIL ALL ADVERTISING COSTS ARE PAID.

| For Newspaper Advertising:                                   |
|--|
| Item Number or Case Number: 2013-0039-SPH                    |
| Petitioner: MV. Paul Dziwanowski                             |
| Address or Location: 1401 Regester Ave., Baltimore, MD 21239 |
| PLEASE FORWARD ADVERTISING BILL TO:                          |
| Name: MV. Paul Dziwanowski                                   |
| Address: 1401 Register Ave.                                  |
| Baltimore, MD 21239  |
| Telephone Number: 410-337-0404 (business)                    |
| 410-821-6800 (attorney office)                               |



KEVIN KAMENETZ County Executive

September 11, 2012

ARNOLD JABLON
Deputy Administrative Officer
Director, Department of Permits,
Approvals & Inspections

#### NOTICE OF ZONING HEARING

The Administrative Law Judges of Baltimore County, by authority of the Zoning Act and Regulations of Baltimore County, will hold a public hearing in Towson, Maryland on the property identified herein as follows:

CASE NUMBER: 2013-0039-SPH

1401 Regester Avenue S/w corner of Regester Avenue and Loch Hill Road 9<sup>th</sup> Election District – 5<sup>th</sup> Councilmanic District Legal Owners: Paul Dziwanowski

<u>Special Hearing</u> for a non-conforming use of the property as an auto service garage, which has been its use dating back to and beyond approximately 1955.

Hearing: Friday, October 19, 2012 at 1:30 p.m. in Room 205, Jefferson Building, 105 West Chesapeake Avenue, Towson 21204

Arnold Jablon

Director

AJ:kl

C: Keith Franz, 101 Chesapeake Avenue, 5<sup>th</sup> Floor, Towson 21286 Paul Dziwanowski, 1401 Regester Avenue, Baltimore 21239

NOTES: (1) THE PETITIONER MUST HAVE THE ZONING NOTICE SIGN POSTED BY AN APPROVED POSTER ON THE PROPERTY BY SAT., SEPTEMBER 29, 2012.

(2) HEARINGS ARE HANDICAPPED ACCESSIBLE; FOR SPECIAL ACCOMMODATIONS PLEASE CALL THE ADMINISTRATIVE HEARINGS OFFICE AT 410-887-3868.

(3) FOR INFORMATION CONCERNING THE FILE AND/OR HEARING, CONTACT THE ZONING REVIEW OFFICE AT 410-887-3391.

TO: PATUXENT PUBLISHING COMPANY

Thursday, September 27, 2012 Issue - Jeffersonian

Please forward billing to:

Paul Dziwanowski 1401 Regester Avenue Baltimore, MD 21239 410-337-0404

#### **NOTICE OF ZONING HEARING**

The Administrative Law Judge of Baltimore County, by authority of the Zoning Act and Regulations of Baltimore County, will hold a public hearing in Towson, Maryland on the property identified herein as follows:

**CASE NUMBER: 2013-0039-SPH** 

1401 Regester Avenue S/w corner of Regester Avenue and Loch Hill Road 9<sup>th</sup> Election District – 5<sup>th</sup> Councilmanic District Legal Owners: Paul Dziwanowski

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Arnold Jablon

Director of Permits, Approvals and Inspections for Baltimore County

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The Administrative Law Judges of Baltimore County, by authority of the Zoning Act and Regulations of Baltimore County will hold a public hearing in Towson, Maryland on the property identified herein as follows:

Case: #2013-0039-SPH

1401 Regester Avenue
S/w corner of Regester Avenue and Loch Hill Road
9th Election District - 5th Councilmanic District
Legal Owner(s): Paul Dziwanowski
Special Hearing: for a non-conforming use of the property

as an auto service garage, which has been its use dating back to and beyond approximately 1955.
Hearing: Monday, November 19, 2012 at 1:30 p.m. in Room 205, Jefferson Building, 105 West Chesapeake Avenue, Towson 21204.

ARNOLD JABLON, DIRECTOR OF PERMITS, APPROVALS AND INSPECTIONS FOR BALTIMORE COUNTY NOTES: (1) Hearings are Handicapped Accessible; for special accommodations Please Contact the Administrative Hearings Office at (410) 887-3868.

(2) For information concerning the File and/or Hearing, Contact the Zoning Review Office at (410) 887-3391.

JT 10/798 October 30 885252



501 N. Calvert Street, Baltimore, MD 21278

November 1, 2012

THIS IS TO CERTIFY, that the annexed advertisement was published in the following newspaper published in Baltimore County, Maryland, ONE TIME, said publication appearing on October 30, 2012.

| K | The Jeffersonian    |
|---|---------------------|
|   | Arbutus Times       |
|   | Catonsville Times   |
|   | Towson Times        |
|   | Owings Mills Times  |
|   | NE Booster/Reporter |
|   | North County News   |
|   |                     |

PATUXENT PUBLISHING COMPANY

By: Susan Wilkinson

Sugar Wilkinson

## **CERTIFICATE OF POSTING**

**ATTENTION: KRISTEN LEWIS** 

**DATE:** 10/28/2012

Case Number: 2013-0039-SPH

Petitioner / Developer: KEITH FRANZ, ESQ.~PAUL DZIWANOWSKI

Date of Hearing (Closing): NOVEMBER 19, 2012

This is to certify under the penalties of perjury that the necessary sign(s) required by law were posted conspicuously on the property located at: 1401 REGESTER AVENUE

The sign(s) were posted on: OCTOBER 27, 2012



Linda O Kufe
(Signature of Sign Poster)

Linda O'Keefe

(Printed Name of Sign Poster)

523 Penny Lane

(Street Address of Sign Poster)

Hunt Valley, Maryland 21030

(City, State, Zip of Sign Poster)

410 - 666 - 5366

(Telephone Number of Sign Poster)



KEVIN KAMENETZ County Executive

October 25, 2012

ARNOLD JABLON
Deputy Administrative Officer
Director, Department of Permits,
Approvals & Inspections

#### **NEW NOTICE OF ZONING HEARING**

The Administrative Law Judges of Baltimore County, by authority of the Zoning Act and Regulations of Baltimore County, will hold a public hearing in Towson, Maryland on the property identified herein as follows:

CASE NUMBER: 2013-0039-SPH

1401 Regester Avenue S/w corner of Regester Avenue and Loch Hill Road 9<sup>th</sup> Election District – 5<sup>th</sup> Councilmanic District Legal Owners: Paul Dziwanowski

<u>Special Hearing</u> for a non-conforming use of the property as an auto service garage, which has been its use dating back to and beyond approximately 1955.

Hearing: Monday, November 19, 2012 at 1:30 p.m. in Room 205, Jefferson Building, 105 West Chesapeake Avenue, Towson 21204

Arnold Jablon

Director

AJ:kl

C: Keith Franz, 101 Chesapeake Avenue, 5<sup>th</sup> Floor, Towson 21286 Paul Dziwanowski, 1401 Regester Avenue, Baltimore 21239

NOTES: (1) THE PETITIONER MUST HAVE THE ZONING NOTICE SIGN POSTED BY AN APPROVED POSTER ON THE PROPERTY BY TUESDAY, OCTOBER 30, 2012.

(2) HEARINGS ARE HANDICAPPED ACCESSIBLE; FOR SPECIAL ACCOMMODATIONS PLEASE CALL THE ADMINISTRATIVE HEARINGS OFFICE AT 410-887-3868.

(3) FOR INFORMATION CONCERNING THE FILE AND/OR HEARING, CONTACT THE ZONING REVIEW OFFICE AT 410-887-3391.

TO: PATUXENT PUBLISHING COMPANY

Tuesday, October 30, 2012 Issue - Jeffersonian

Please forward billing to:

Paul Dziwanowski 1401 Regester Avenue Baltimore, MD 21239 410-337-0404

#### NOTICE OF ZONING HEARING

The Administrative Law Judge of Baltimore County, by authority of the Zoning Act and Regulations of Baltimore County, will hold a public hearing in Towson, Maryland on the property identified herein as follows:

CASE NUMBER: 2013-0039-SPH

1401 Regester Avenue S/w corner of Regester Avenue and Loch Hill Road 9<sup>th</sup> Election District – 5<sup>th</sup> Councilmanic District Legal Owners: Paul Dziwanowski

<u>Special Hearing</u> for a non-conforming use of the property as an auto service garage, which has been its use dating back to and beyond approximately 1955.

Hearing: Monday, November 19, 2012 at 1:30 p.m. in Room 205, Jefferson Building, 105 West Chesapeake Avenue, Towson 21204



Arnold Jablon

Director of Permits, Approvals and Inspections for Baltimore County

NOTES: (1) HEARINGS ARE HANDICAPPED ACCESSIBLE; FOR SPECIAL ACCOMODATIONS, PLEASE CONTACT THE ADMINISTRATIVE HEARINGS OFFICE AT 410-887-3868.

(2) FOR INFORMATION CONCERNING THE FILE AND/OR HEARING, CONTACT THE ZONING REVIEW OFFICE AT 410-887-3391.

#### MEMORANDUM

TO:

Kristen Lewis

Office of Zoning Review

FROM:

John E. Beverungen, Administrative Law Judge

Office of Administrative Hearings

DATE:

October 19, 2012

SUBJECT:

Case No. 2013-0039-SPH (Scheduled for October 19, 2012)

As you are aware, the above-referenced case was scheduled before the undersigned on October 19, 2012 at 1:30 PM in Room 205 of the Jefferson Building. Upon review of the case file, a request for postponement was found from Keith S. Franz, Esq., counsel for Petitioner. Deb Wiley contacted Mr. Franz to verify that this was still his intention, and he advised he was out of town through the end of the week. Therefore, the postponement request was granted. By copy of an e-mail to Kristen Lewis, the case is to be rescheduled; however, the file was held in the event anyone appeared for the hearing --which no one was in attendance.

This matter is now being returned to you for rescheduling and processing. Thanks.

JEB:dlw

c: File

#### MEMORANDUM

DATE:

January 8, 2013

TO:

Zoning Review Office

FROM:

Office of Administrative Hearings

RE:

Case No. 2013-0039-SPH - Appeal Period Expired

The appeal period for the above-referenced case expired on December 31, 2012. There being no appeal filed, the subject file is ready for return to the Zoning Review Office and is placed in the 'pick up box.'

c: Case File

Office of Administrative Hearings

#### Debra Wiley - ZAC Comments - Distribution Mtg. of 8/27

From:

Debra Wiley

To:

Kennedy, Dennis; Lanham, Lynn; Livingston, Jeffrey; Lykens, David; M...

Date:

8/30/2012 8:06 AM

Subject: ZAC Comments - Distribution Mtg. of 8/27

#### Good Morning,

Please see the cases listed below and the hearing date, if assigned. If you wish to submit a ZAC comment, please be advised that you must do so before the hearing date. If it's not received by the hearing date, it will not be considered in our decision.

2013-0004-SPHA - 1236 E. Riverside Rd. No hearing date in database as of today

2013-0032-A - 349 Bigley Ave. Admin. Var. - Closing Date: 9/10

2013-0033-A - 3937 Chaffey Rd. Admin. Var. - Closing Date: 9/10

2013-0034-A - 714 Murdock Rd. Admin. Var. - Closing Date: 9/10

2013-0035-A - 2033 E. Joppa Rd. No hearing date in database as of today

2013-0036-A - 5803 Pine Hill Dr. Admin. Var. - Closing Date: 9/17

2013-0037-SPHXA - 10845 Philadelphia Rd. No hearing date in database as of today

2013-0038-X - 5012 Mt. Carmel Rd. No hearing date in database as of today

2013-0039-SPH - 1401 Regester Ave. No hearing date in database as of today

2013-0040-A - 3310 Blenheim Rd. Admin. Var. - Closing Date: 9/17

2013-0041-A - 1919 Wills Rd. No hearing date in database as of today

2013-0042-A - 3112 Rices Lane Admin. Var. - Closing Date: 9/17

ZAC Comments - Distribution Mtg. of 8/27 dwiley@baltimorecountymd.gov

Subject: Created By: Scheduled Date:

8/30/2012 8:06 AM Debra Wiley **Creation Date:** 

From:

| Recipient  | Action    | Date & Time       | Comment  |
|--|-----------|-------------------|--|
| To: Curtis Murray (cjmurray@baltimorecountymd.gov)         | Delivered | 8/30/2012 8:06 AM | *  |
| To: David Lykens (dlykens@baltimorecountymd.gov)           | Delivered | 8/30/2012 8:06 AM |  |
| To: Dennis Kennedy (DKennedy@baltimorecountymd.gov)        | Pending   |                   |  |
| To: Don Muddiman (dmuddiman@baltimorecountymd.gov)         | Pending   | and that          | proposition helps challe record cope proceeds on a negotiagement                   |
| To: Jeffrey Livingston (jlivingston@baltimorecountymd.gov) | Delivered | 8/30/2012 8:06 AM | er namer printer manager sales and a   |
| To: Lynn Lanham (mlanham@baltimorecountymd.gov)            | Delivered | 8/30/2012 8:06 AM | and an art mann approximately arranged a resource 1 a state of the contract of the |



KEVIN KAMENETZ County Executive

ARNOLD JABLON
Deputy Administrative Officer
Director, Department of Permits,
Approvals & Inspections

October 11, 2012

Mr. Paul Dziwanowski 1401 Regester Avenue Baltimore MD 21239

RE: Case Number: 2013-0039 SPH, Address: 1401 Regester Avenue, 21239

Dear Mr. Dziwanowski:

The above referenced petition was accepted for processing **ONLY** by the Bureau of Zoning Review, Department of Permits, Approvals, and Inspection (PAI) on August 22, 2012. This letter is not an approval, but only a **NOTIFICATION**.

The Zoning Advisory Committee (ZAC), which consists of representatives from several approval agencies, has reviewed the plans that were submitted with your petition. All comments submitted thus far from the members of the ZAC are attached. These comments are not intended to indicate the appropriateness of the zoning action requested, but to ensure that all parties (zoning commissioner, attorney, petitioner, etc.) are made aware of plans or problems with regard to the proposed improvements that may have a bearing on this case. All comments will be placed in the permanent case file.

If you need further information or have any questions, please do not hesitate to contact the commenting agency.

Very truly yours,

U. Carl Richal D

W. Carl Richards, Jr. Supervisor, Zoning Review

WCR: jaf

**Enclosures** 

People's Counsel
 Mr. Keith Franz, Esq., 101 Chesapeake Avenue, 5<sup>th</sup> Floor, Towson MD 21286



Martin O'Malley, Governor Anthony G. Brown, Lt. Governor

Darrell B. Mobley, Acting Secretary Melinda B. Peters, Administrator

MARYLAND DEPARTMENT OF TRANSPORTATION

Date: 8-28-12

Ms. Kristen Lewis Baltimore County Office of Permits and Development Management County Office Building, Room 109 Towson, Maryland 21204

**Baltimore County** RE:

Item No 2013-0039-SPH

Special Heaving Mr. Paul Dziwanowski 1401 Regester Avenue.

Dear Ms. Lewis:

Thank you for the opportunity to review your referral request on the subject of the above captioned. We have determined that the subject property does not access a State roadway and is not affected by any State Highway Administration projects. Therefore, based upon available information this office has no objection to Baltimore County Zoning Advisory Committee approval of Item No. 2013-0039-SPH.

Should you have any questions regarding this matter, please contact Richard Zeller at 410-545-5598 or 1-800-876-4742 extension 5598. Also, you may E-mail him at (rzeller@sha.state.md.us).

Sincerely,

Steven D. Foster, Chief

Access Management Division

SDF/raz

## BALTIMORE COUNTY, MARYLAND INTEROFFICE CORRESPONDENCE

TO:

Arnold Jablon, Director

DATE: September 7, 2012

Department of Permits, Approvals

And Inspections

FROM:

Dennis A. Kennedy, Supervisor

Bureau of Development Plans

Review

SUBJECT:

Zoning Advisory Committee Meeting

For September 10, 2012

Item Nos. 2013-0004, 0032, 0033,0034,0035,0036,0038,0039,0040, 0041

0042 and 0044.

The Bureau of Development Plans Review has reviewed the subject-

zoning items, and we have no comments.

DAK:CEN cc: File

G:\DevPlanRev\ZAC -No Comments\ZAC-08102012-NO COMMENTS.doc

#### Debra Wiley - Re: 1401 Regester Ave. - 2013-0039-SPH

From:

Debra Wiley

To:

kfranz@azraelfranz.com

Date:

10/15/2012 8:38 PM

CC:

Subject: Re: 1401 Regester Ave. - 2013-0039-SPH Lewis, Kristen; cdavis@azraelfranz.com

Mr. Franz,

By copy of this e-mail to Kristen Lewis, I am requesting that she reschedule this case once the file is returned to her. However, please be advised that Judge Beverungen will need to hold onto the file in the event anyone appears for the hearing on October 19th.

Thanks for your prompt response.

**Debbie Wiley** Legal Administrative Secretary Office of the Zoning Commissioner 105 West Chesapeake Avenue, Suite 103 Towson, Md. 21204 410-887-3868 410-887-3468 (fax) dwiley@baltimorecountymd.gov

>>> "Keith Franz" <kfranz@azraelfranz.com> 10/15/12 4:04 PM >>>

Yes, I am in Los Angeles through this week. My assistant Kate tried to get to someone to confirm our request while I have been away. I greatly appreciate your help in adjusting the calendar to accommodate me. I do not have my calendar with me but if you would be so kind as to contact my secretary Casey at 410.821.6800 so she can get to my schedule she can set a date that will work for everyone. Many thanks, Keith

Sent from my iPad

On Oct 15, 2012, at 9:34 AM, "Debra Wiley" <dwiley@baltimorecountymd.gov> wrote:

- > Good Morning,
- > In reviewing the case file for the above-referenced, I came across a fax that was sent from your office to Kristen Lewis on October 2, 2012 requesting that this matter be rescheduled until October 24th.
- > Can you please verify that is still your intention as it appears that fax was missed by the scheduler and is still on our hearing docket for October 19th.
- > Thanks in advance.
- > P.S. A voice mail was left for you with the same information as above earlier this A.M.
- > Debbie Wiley

>

- > Legal Administrative Secretary
- > Office of Administrative Hearings
- > 105 West Chesapeake Avenue, Suite 103 > Towson, Md. 21204
- > 410-887-3868
- > 410-887-3468 (fax) > dwiley@baltimorecountymd.gov







AZRAEL FRANZ SCHWAB LIPOWITZ
ATTORNEYS AT LAW
IDI EAST CHESAPEAKE AVE, 5TH FLOOR
TOWSON, MARYLAND 21288

410.821,6800 800.658,6801 410.821,1265 FAX WWW.AZRAELFRANZ.COM KFRANZ@AZRAELFRANZ.COM

COPY

October 2, 2012

Circuit Court for Baltimore County Attn: Ms. Kristen Lewis VIA FACSIMILE 410-887-3048

Re: Case No. 2013-0039-SPH

Dear Ms. Lewis:

In speaking with June Fisher, she advised me to send you a letter requesting the hearing date of October 19th in the above matter be rescheduled, as I will be out of town until October 24th. If possible, we would like it to be rescheduled for on or after October 25th, preferably on a Thursday or Friday. Please call my assistant, Denise Naylor, to confirm a new date.

Thank you for your kind assistance in this matter.

Kenth S. Franz

ale di rassassida para e lida.

P:\USERS\Line Clock\KMM Work for KSF\Regester Thre\Kelth Letter to Reschedule Husting.doc

O(15) In reviewing fire the attached was found.

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D. Wiley called the mailed wir. From on 10/15



RECEIVED

**Inter-Office Correspondence** 

SEP 2 1 2012



**OFFICE OF ADMINISTRATIVE HEARINGS** 

TO:

Hon. Lawrence M. Stahl; Managing Administrative Law Judge

Office of Administrative Hearings

FROM:

David Lykens, Department of Environmental Protection and Sustainability

(DEPS) - Development Coordination

DATE:

September 21, 2012

SUBJECT:

DEPS Comment for Zoning Item

# 2013-0039-SPH

Address

1401 Regester Avenue

(Dziwanowski Property)

Zoning Advisory Committee Meeting of August 27, 2012.

X The Department of Environmental Protection and Sustainability offers the following comments on the above-referenced zoning item:

1. You may also refer to the State – MDE regarding any on-going groundwater contamination case(s) for this site.

Reviewer:

Dan Esser; Groundwater Management

CASE NO. 2013- 0039 - SPH

### CHECKLIST

| Comment<br>Received | <u>Department</u>  | Support/Oppose/ Conditions/ Comments/ No Comment |
|---------------------|--|--|
| 9-7                 | DEVELOPMENT PLANS REVIEW (if not received, date e-mail sent) | NO   |
| 9-21                | DEPS (if not received, date e-mail sent)                     |  |
|                     | FIRE DEPARTMENT  |  |
|                     | PLANNING (if not received, date e-mail sent)                 | ·  |
| 8-78                | STATE HIGHWAY ADMINISTRATION                                 | No objection                                     |
|                     | TRAFFIC ENGINEERING  |  |
|                     | COMMUNITY ASSOCIATION  |  |
|                     | ADJACENT PROPERTY OWNERS                                     |  |
| ZONING VIOLAT       | ION (Case No.  |  |
| PRIOR ZONING        | (Case No. $3317 - \times$                                    |  |
| NEWSPAPER AD        | VERTISEMENT Date: 10-30 T                                    | he Jeft.   |
| SIGN POSTING        | Date: 10 - 27  | by O'Keefe                                       |
|                     | SEL APPEARANCE  Yes No D  SEL COMMENT LETTER  Yes No D       |  |
| Comments, if any:   |  |  |
|                     |  |  |

CASE NO. 2013- 0039-SPH

### CHECKLIST

| Comment<br>Received | Department   | Support/Oppose/ Conditions/ Comments/ No Comment |
|---------------------|--|--|
| 9-7                 | DEVELOPMENT PLANS REVIEW (if not received, date e-mail sent)       | No.  |
| 9-21                | DEPS (if not received, date e-mail sent)                           |  |
| ·<br>               | FIRE DEPARTMENT  | ·  |
|                     | PLANNING (if not received, date e-mail sent)                       |  |
| 8-28                | STATE HIGHWAY ADMINISTRATION                                       | No objection                                     |
|                     | TRAFFIC ENGINEERING  |  |
|                     | COMMUNITY ASSOCIATION  |  |
|                     | ADJACENT PROPERTY OWNERS   |  |
| ZONING VIOLAT       | TION (Case No  |  |
| PRIOR ZONING        | (Case No.  |  |
| NEWSPAPER AD        | VERTISEMENT Date:  Q-27  Date:                                     | The Jeffersonian                                 |
| /                   | SEL APPEARANCE Yes No SEL COMMENT LETTER Yes No SEL COMMENT LETTER |  |
| Comments, if any:   |  |  |
|                     |  |  |



Page 1 of 1 2013-0039-

Maryland Department of Assessments and Taxation Real Property Data Search (vw2.2A) BALTIMORE COUNTY

Go Back View Map New Search
GroundRent Redemption
GroundRent Registration

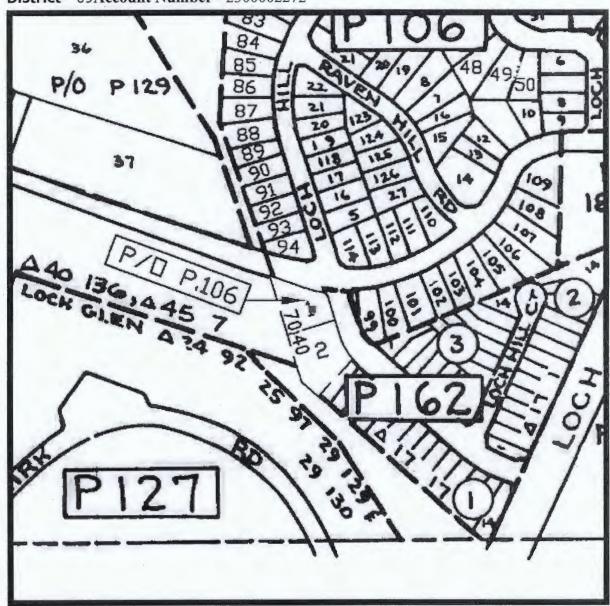
|   |                     |               |                               |  | Owner Infor                         | mation  |                    |                                    |                   |                                       |           |
|---|---------------------|---------------|-------------------------------|--|-------------------------------------|---|--------------------|------------------------------------|-------------------|---------------------------------------|-----------|
| Owner Na                                  |                     |               | 965 SHOR                      | DWSKI PAUL M<br>ELAND DR<br>RNIE MD 21060-66   | 05                                  |   | pal Res<br>Referen |                                    |                   | COMMERCI<br>NO<br>1) /12659/ 00<br>2) |           |
|   |                     |               |                               | Local  | tion & Structu                      | re Information                                      | 1                  |                                    |                   |                                       |           |
| Premises<br>1401 REGE<br>0-0000           |                     | Е             |                               |  | .3151 A<br>1401 R                   | <b>Description</b><br>C<br>EGESTER AV<br>HILL PLAZA | E SS               |                                    |                   |                                       |           |
|   | <u>Grid</u><br>0004 | Parce<br>0106 | Sub District                  | Subdivision<br>0000                            | Section                             | Block   | <u>Lot</u><br>1    | Assessment<br>2                    | Area              | Plat No:<br>Plat Ref:                 | 0070/ 004 |
| Special T                                 | ax Areas            |               | A                             | own<br>d Valorem<br>ax Class                   | NONE                                |   |                    |                                    |                   |                                       |           |
| Primary S<br>1948                         | Structure           | Built         | <u>.</u>                      | Enclosed Area<br>1296                          |                                     | Property<br>13,112 SF                               | Land A             | rea                                |                   | County Use<br>06                      | 10000     |
| Stories                                   | Basemo              | ent           | <u>Type</u><br>SERVICE GARAGE | Exterior                                       |                                     |   |                    |                                    |                   |                                       |           |
|   |                     |               |                               |  | Value Infor                         | mation  |                    |                                    |                   |                                       |           |
| Land                                      |                     |               | Base Value 262,200            | <u>Value</u><br>As Of<br>01/01/2011<br>262,200 | Phase-in Ass<br>As Of<br>07/01/2012 | As Of<br>07/01/20                                   | 13                 |                                    |                   |                                       |           |
| Improven<br>Total:<br>Preferent           |                     |               | 62,500<br>324,700<br>0        | 60,700<br>322,900                              | 322,900                             | 322,900<br>0  |                    |                                    |                   |                                       |           |
|   |                     |               |                               |  | Transfer Info                       | rmation   |                    |                                    |                   |                                       |           |
| Seller:<br>Type:                          | BLOME<br>ARMS L     |               | RINE H<br>IMPROVED            |  |                                     | Date:<br>Deed1:                                     | 02/11/1            |                                    | Price:<br>Deed2:  | \$115,000                             |           |
| Seller:<br>Type:                          |                     |               |                               |  |                                     | Date:<br>Deed1:                                     |                    |                                    | Price:<br>Deed 2: |                                       |           |
| Seller:<br>Type:                          |                     |               |                               |  |                                     | Date:<br>Deed1:                                     |                    |                                    | Price:<br>Deed 2: |                                       |           |
|   |                     |               |                               |  | Exemption Inf                       | ormation  |                    |                                    |                   |                                       |           |
| Partial Ex<br>County<br>State<br>Municipa |                     | sessm e       | nts                           |  |                                     | Class<br>000<br>000<br>000                          |                    | 07/01/2012<br>0.00<br>0.00<br>0.00 |                   | 07/01/2013                            |           |
| Tax Exem<br>Exempt C                      |                     |               |                               |  |                                     |   |                    |                                    | Tax Reca<br>NONE  | pture:                                |           |
|   |                     |               |                               |  |                                     |   |                    |                                    |                   |                                       |           |



Maryland Department of Assessments and Taxation BALTIMORE COUNTY Real Property Data Search

<u>Go Back</u> View Map New Search

District - 09Account Number - 2300002272



The information shown on this map has been compiled from deed descriptions and plats and is not a property survey. The map should not be used for legal descriptions. Users noting errors are urged to notify the Maryland Department of Planning Mapping, 301 W. Preston Street, Baltimore MD 21201.

If a plat for a property is needed, contact the local Land Records office where the property is located. Plats are also available online through the Maryland State Archives at www.plats.net.

Property maps provided courtesy of the Maryland Department of Planning ©2010. For more information on electronic mapping applications, visit the Maryland Department of Planning web site at <a href="https://www.mdp.state.md.us/OurProducts/OurProducts.shtml">www.mdp.state.md.us/OurProducts/OurProducts.shtml</a>

Leppie, John Tomy changed from to Come Changed from to See log ob stuce. 4-005. Copy of GIS map Soi 1996 Shows BL. GIS Loyen 80 young only show every 4 years So no 1997

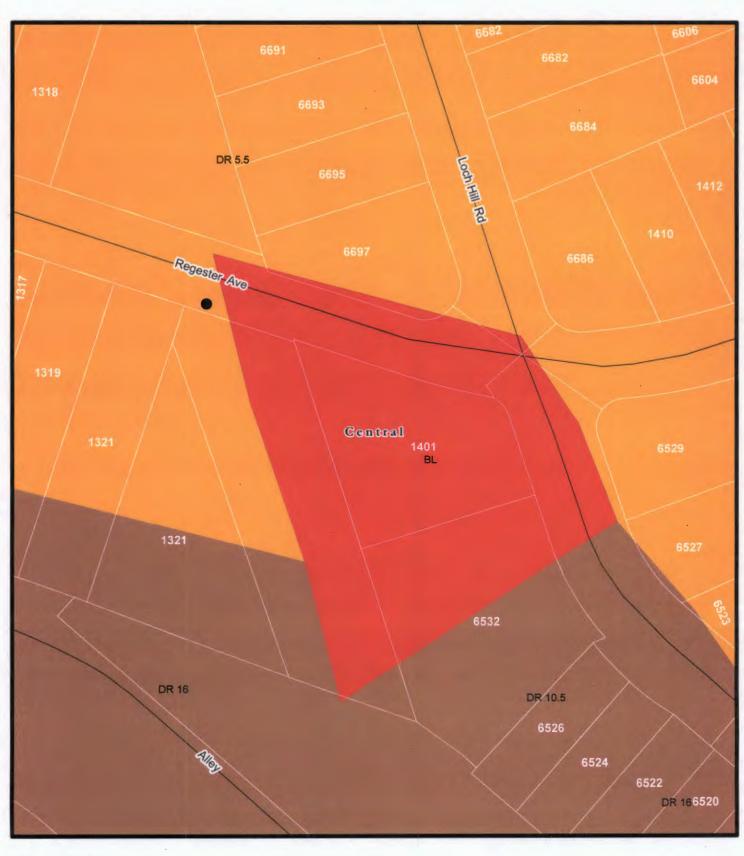
4/28/12

## Baltimore County 1996 Comprehensive Zoning Map Issues

October 8, 1996

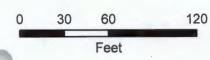
| Issue<br>Number | Owner,<br>Petitioner | Location Existing<br>Zoning and<br>Acres  |                                 |          | Requested<br>Zoning and<br>Acres |                              | Planning Board<br>Recommendations |                         |                             | y Council<br>cisions             | Comments              |                         |   |
|-----------------|----------------------|---|---------------------------------|----------|----------------------------------|------------------------------|-----------------------------------|-------------------------|-----------------------------|----------------------------------|-----------------------|-------------------------|---|
| 4-005           | Staff Issue          | Southwest side of Loch Hill Road, south of Regester  Ave., west of Loch Raven Blvd. |                                 |          |                                  |                              |                                   |                         |                             |                                  |                       |                         |   |
|                 |                      |   | DR 10.8<br>DR 16<br>BL<br>Total | 5        | 0.800<br>2.700<br>1.300<br>4.800 | DR 5.5<br>CB<br>BLR<br>Total | or                                | 3.500<br>1.300<br>4.800 | DR 5.5<br>CB<br>BL<br>Total | 3.500<br>0.650<br>0.650<br>4.800 | DR 5.5<br>CB<br>Total | 3.500<br>1.300<br>4.800 | See Towson Community Plan. Overlay adopted. |
| 4-006           | Staff Issue          | Southeast cor<br>1803 Joppa Re  |                                 |          |                                  | Roads (1                     | 1801 &                            |                         |                             |                                  |                       |                         |   |
|                 |                      |   | BL<br>Total                     |          | 0.960                            | CB<br>BLR<br>Total           | or                                | 0.960                   | BLR<br>Total                | 0.960                            | BLR<br>Total          | 0.960<br>0.960          | See Issue 4-027.                            |
| 4-007 Staff     | Staff Issue          | Northwest cor<br>(1810 Pot Spri   |                                 |          | Road and                         | Ridgely                      | Road                              |                         |                             |                                  |                       |                         |   |
|                 |                      |   | BL                              | AS       | 2.900                            | BLR<br>BL<br>Total           | or                                | 2.900                   | Total                       | 2.900                            | BL<br>Total           | 2.900<br>2.900          |   |
| 4-008 Staff     | Staff Issue          | North and sou<br>west of Beverl   |                                 | aylor Av | e., east of l                    | Bonair F                     | Road,                             |                         |                             |                                  |                       |                         |   |
|                 |                      |   | BL                              | AS       | 9.600                            | BLR<br>BL<br>Total           | or                                | 9.600                   | CB<br>BL<br>Total           | 1.850<br>7.750<br>9.600          | CB<br>BL<br>Total     | 2.190<br>7.410<br>9.600 | Overlay adopted.                            |

## 1996



Map prepared by:
Baltimore County Office of Planning
The Jefferson Building
105 W. Chesapeake Avenue, Ste 10
Towson, MD 21204

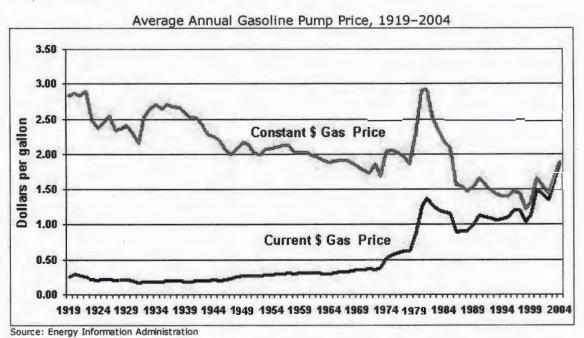




## U.S. Department of Energy - Energy Efficiency and Renewable Energy Vehicle Technologies Program

#### Fact #364: March 21, 2005 Historical Gas Prices, 1919-2004

On average, the price of gasoline was higher in 2004 than it has ever been before; however, when adjusted for inflation (constant dollars), gasoline cost more in 1981 than it does today.



#### **Supporting Information**

Average Annual Gasoline Pump Price, 1919-2004

| Year | Retail Gasoline Price<br>(current<br>dollars/gallon) | Retail Gasoline Price<br>(constant 2005<br>dollars/gallon) |
|------|--|--|
| 1919 | 0.25   | 2.84   |
| 1920 | 0.30   | 2.87   |
| 1921 | 0.26   | 2.83   |
| 1922 | 0.25   | 2.90   |
| 1923 | 0.22   | 2.48   |
| 1924 | 0.21   | 2.36   |
| 1925 | 0.22   | 2.44   |
| 1926 | 0.23   | 2.54   |
| 1927 | 0.21   | 2.34   |
| 1928 | 0.21   | 2.35   |
| 1929 | 0.21   | 2.41   |
| 1930 | 0.20   | 2.30   |
| 1931 | 0.17   | 2.15   |
| 1932 | 0.18   | 2.53   |
| 1933 | 0.18   | 2.65   |

#### John Beverungen - Re: question

From:

Lynn Lanham

To: Date: Beverungen, John 11/28/12 4:37 PM

Subject: Re: question

#### John,

The best way to check zoning history is through GIS if you have it. You can also look through old CZMP issue maps and logs of issue on the web: http://www.baltimorecountymd.gov/Agencies/planning/zoning/czmparchives.html. That takes a bit more work but is doable.

For 1401 Regester Ave, on GIS the zoning is/was as follows:

2012 CB

2008 CB

2004 CB

2000 CB

1996 BL

Hope that helps.

Lynn

Lynn Lanham Chief, Development Review mlanham@baltimorecountymd.gov 410-887-3480 410-887-5862 Fax Baltimore County Department of Planning 105 W. Chesapeake Ave. Suite 101 Towson, MD 21204

>>> John Beverungen 11/28/2012 1:08 PM >>> Lynn,

can you help me with a question...property at 1401 Regester Ave. 21239 was zoned BL for many years, but was recently rezoned to C.B....can you tell me the year that was done? Is there a database that I could access where I could find information like this, since this arises with some frequency in the zoning hearings. Thanks, John.

From:

John Beverungen

To:

Carl Richards

Date:

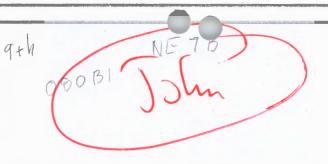
11/28/2012 10:19 AM

Subject:

zoning questions

2013-0039 SPH

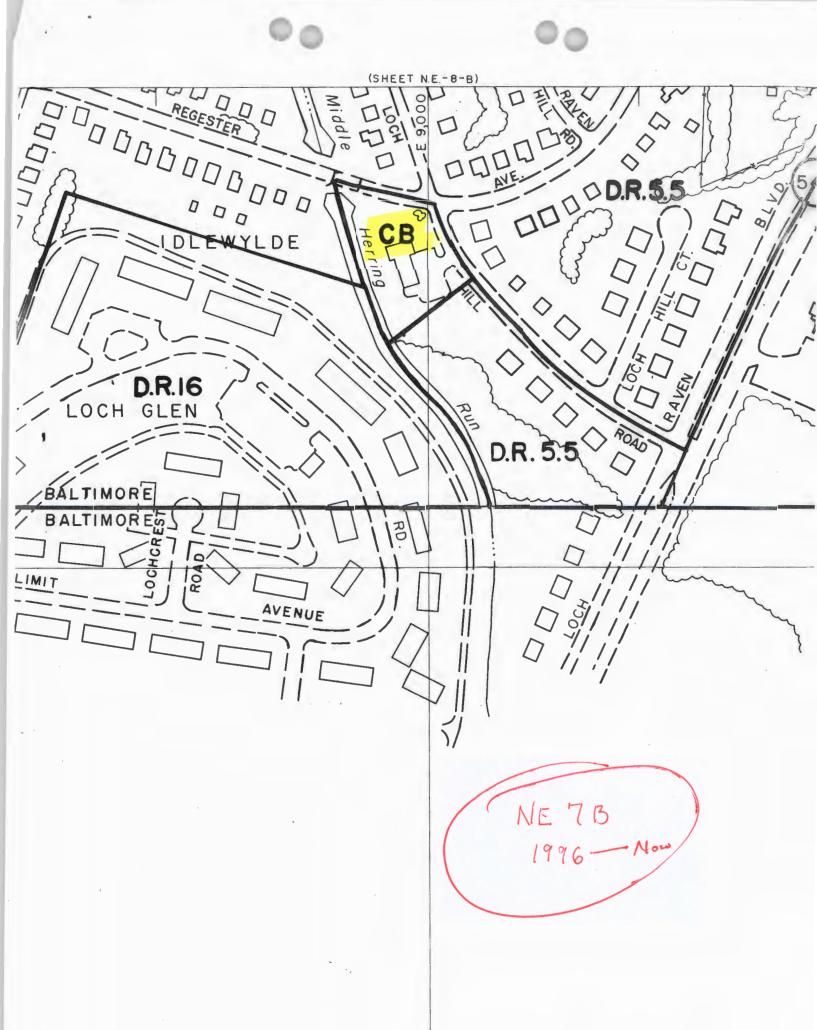
Carl,

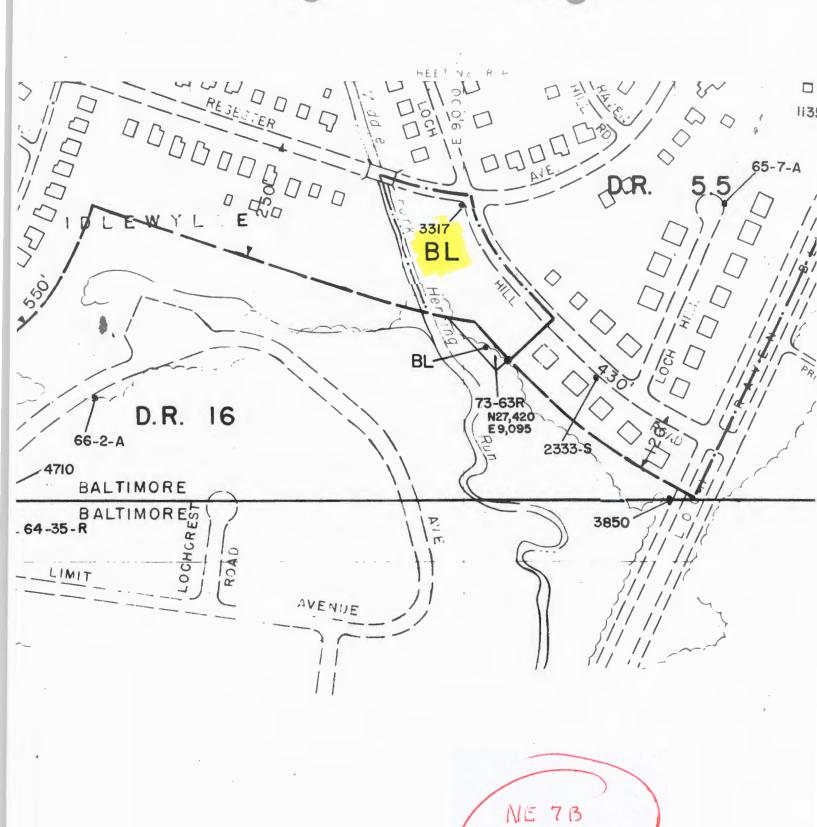


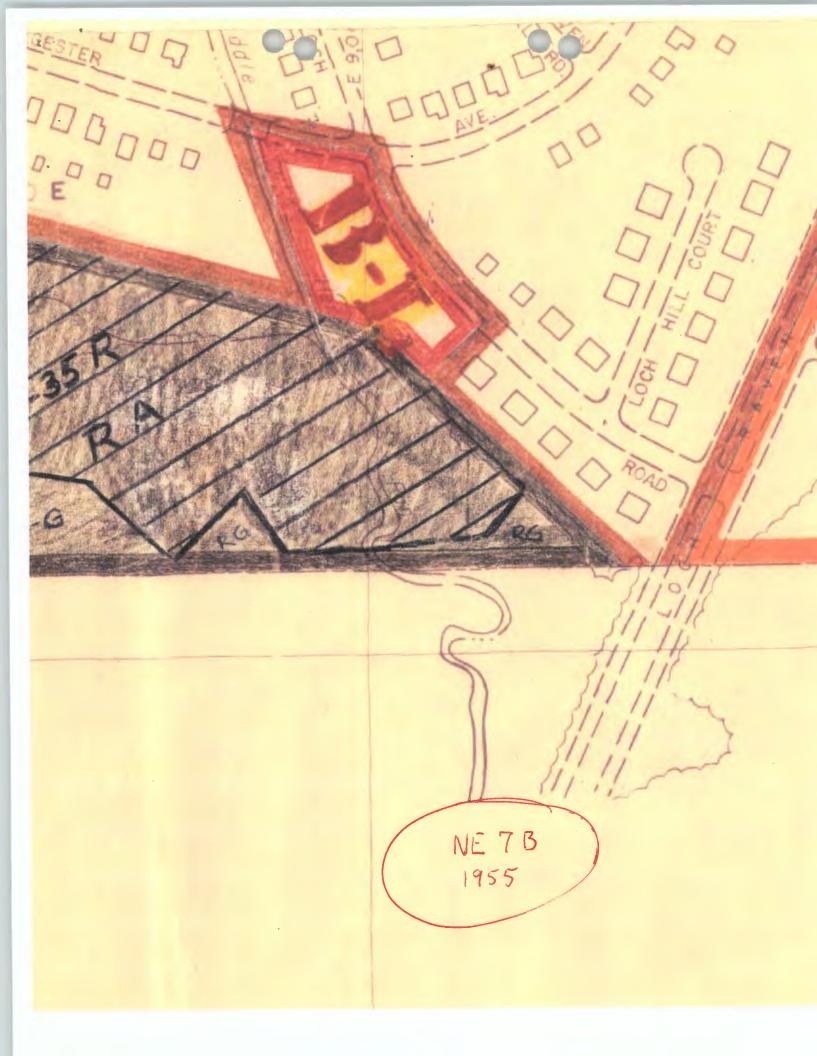
I appreciate the assistance you give me when questions arise, but I don't want to wear out my welcome. If there is a more appropriate person to whom I should direct these questions, just let me know. At present, I need assistance with 2 things.

- 1. property at 1401 Regester Ave. 21239 was zoned BL since at least 1955, but was recently rezoned to C.B. Can you tell me when it was rezoned?
- 2. property at 1600 Frederick Rd, 21228. File says that in 1979 a "verification letter" was provided as to the non-conforming status of the property. Can I get a copy of that?

Thanks again, John.









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|---|---|--|---|--|--|--|--|--|
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| 101010415   |   | and the state of t | economics and northwest file                                    | ***  | A  |  |  |  |
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| INSTALL ONE 4.0   | 60 AN 1                                 | PANN   | SLAB  | 10. PUBLIC UTILITY   |  |  |  |  |
| FOR NO "LEAD"   | AS U/G.                                 |  | CONCRETE  | 17. SCHOOL COLLEGE, OTHE   | H EDUCATIONAL  |  |  |  |
|   |   |  | BASEMENT  | 18 SIGN  | TILE TESTAURANT  |  |  |  |
|   |   |  | PARTIAL   | SPECIFY TYPE   | The last the state of the state |  |  |  |
|   |   |  | NONE  | 20. SWIMMING POOL IMO. HE  | ALTH DEPT, APPR. REQ 1   |  |  |  |
|   |   | CHECK APPROPRIATE CATEGOR  |   | 21 TANK, TOWER   |  |  |  |  |
| B. OWNERSHIP  | F                                       | OLIST-SED CHOFTS LONG NO   | D HI MENT SALE  | 22 TRANSIENT HOTEL, MOT  | EL INO UNITS   |  |  |  |
| 1 PHIVATELY OWNED 2 PUB                                 | LICLY OWNED                             | 1. 3 6 6   |   | ZJ. L. OTHER   |  |  |  |  |
|   | 7                                       | 4. PROPOSED USE(S)   |   |  |  |  |  |  |
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| 1. PUBLIC SEWER                            | _                                       |                | 3. YES                      | - WITHOUT AIR PO          | LLUTION O                     | ONTROL       |            | 4. TWO BEDROOM                              |                   | -                        |                   |
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| T VES T NO                                 |   |                | HEOOMS                      | KITCHENS                  |                               | OUE AND      | THAT IN    | DOING THIS WORK                             | ALL PROVISIONS OF | COMPLIED                 | WITH WHETHER      |
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| FLOOR AHEA                                 | ARGEST OVER                             | DEPTH          | HEIGHT B                    | STORIES                   | COMPAN                        | e dilliante  | 1 0        |   |                   | 12                       | -17-72<br>DATE    |
| LOT SIZE                                   | 1 4                                     | GENTER<br>FROM | LINE SETRACES IF            | SICH STREET               | Int                           |              | tere.      | Ave., Phil                                  | adelphia,         | Po                       | 19243             |
| PROPERTY FRONT                             | SIDE                                    | SIDE           | STREET RI                   | AR                        | ADDRES                        |              |            | CiT   | AGENT             | STATE                    | 7-1760            |
| LINE<br>SETBACKS                           |   |                |                             |                           | SIGNAT                        |              | APPLICANT  |   | - LJ OWNER        | -                        | PHONE             |
| IN LINE WITH                               |   | DRNER YES      | NO LOT NUMB                 | ERS.                      | PERMIT F                      | -            | -          | RECEIT NAME                                 | PIMORE COUNTY     | TOATC                    | 27-72             |
| ZONING ZONE DIS                            |   | IS MAP NO      | PETITION NO.                | DATE                      | AGE                           | lov.         |            | APPROVAL S                                  | GNATURE           | 1                        | DATE              |
| INFORMATION                                |   |                |                             | 1                         | PRELIMI                       | UHAN         | 10         | 0   | 0                 | _                        | 1/2/22            |
| ASSESSMENT LAND                            | 250.00                                  | SUNDIVISION H  | NAME                        |                           | . ZONING                      |              | 10         | miab  | Loyures           | 0/1                      | 110/12            |
| IMPROVEMENTS                               |   |                | CTION LIBER                 | FOUL                      | PLANNIN<br>BUREA<br>PUBLIC SE |              | 1/5        | -   | -                 |                          |                   |
|  | 150.00                                  |                | IJ                          | 1-15                      | DEPART                        | MENT         |            |   |                   |                          |                   |
| TOTAL                                      | EULDIN                                  | Gs Stat        | ten.                        |                           | PLANS RI                      | TVIEN :      |            |   |                   |                          |                   |

To: Administrative Law Judge

From: Loch Hill Community Association

Re: 1401 Regester Avenue Case No. 201**2**-0039-SPH

The Board of Directors of the Loch Hill Community Association (LHCA) would like to express its comments/concerns regarding 1401 Regester Avenue. This property has been controversial since before the station was built in the 1950's. The Maryland Court of Appeals decision in the case of ERDMAN v. BOARD OF ZONING APPEALS OF BALTIMORE COUNTY (212 Md. 290 – decided 2/13/57) affirmed the Zoning Board's grant of a special exception for a "gasoline service (filling) station". An extract of this case is attached hereto as exhibit "A". Since the exception was for a gasoline/filling station, did it expire when the station stopped selling gas many years ago? LHCA's records show its involvement as far back as a 1983 zoning violation hearing and various attempts to work with owners/lessees of the property ever since. Attached is a copy of a draft letter to Paul Dziwanowski (Paul) dated October 15, 2001(copy attached as exhibit "B")outlining terms for an agreement between LHCA and Paul in return for LHCA's support for a zoning change from a service station to an auto repair garage. While Paul undertook some of the items, others remain unfilled as of today. Through the years, various members of LHCA's Board have met with Paul to voice concerns with the condition of the property; LHCA has gone so far as to install and maintain the landscaping on the property in an attempt to improve its appearance.

LHCA is interested in working with Paul and the County to effect the requested zoning change provided that the property is upgraded to an acceptable standard and safeguards are put in place to ensure continued compliance in the future. As of this time, the specific items to be addressed are:

- Sign remove the Getty/price per gallon sign and sign pole. If a new sign is to be installed, LHCA shall be given the right to approve same. If the sign pole is to be used in conjunction with a new sign, it shall be sanded/scraped and painted in an acceptable color and be properly maintained going forward;
- 2) Gas Pump the existing gas pump is to be removed and the concrete be repaired in a proper, workmanlike manner (preferably remove the island and repave the affected area);
- 3) Lamp Post to be removed and parking surface to be repaired in a proper workmanlike manner;
- 4) Car Storage remove all derelict vehicles; install proper fencing for a vehicle storage area per Baltimore County Zoning Regulations; said fencing to also be installed on the right side of the building to screen the trash/storage area:
- 5) Improve the overall appearance of the property (building, landscaping, parking lot, etc) to an acceptable standard and maintain it in the future;
- 6) Conduct the business in accordance with the best practices for an auto service garage and in accordance with all local, state and federal requirements. If the property and/or business is sold or leased, the transaction would be subject to the terms of the decision in this case.

LHCA reserves the right to amend this list based on the results of the zoning hearing.

If you need to contact LHCA, please call Board member James F X Cosgrove, 410-321-8183 or email cosg1@comcast.net

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## Erdman v. Board of Zoning Appeals of Baltimore County

**COURT OF APPEALS OF MARYLAND** 

Buy for \$7.95

Official citation and/or docket number and footnotes (if any) for this case available with purchase.

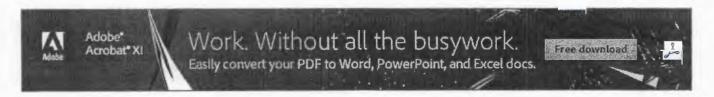
Decided: February 13, 1957.

#### **ERDMAN**

**BOARD OF ZONING APPEALS OF BALTIMORE COUNTY** 

Appeal from the Circuit Court for Baltimore County; Day, J.

Collins, Henderson and Prescott, JJ. Collins, J., delivered the opinion of the Court.



Collins

### [212 Md Page 290]

This is an appeal from an order affirming the decision of the Board of Zoning Appeals of Baltimore County, (the Board), appellee.

Howard J. Schepf, Josephine Schepf, and George O. Blome filed before the Zoning Commissioner of Baltimore County, (the Commissioner), an application for a special permit for a gasoline service station on the major portion of four lots located on the southwest corner of Regester Avenue and Loch Hill Road in Baltimore County. These lots front 58.62 feet on Loch Hill Road and 160.07 feet on Regester Avenue. They were zoned commercial and constituted the only commercial area in an otherwise residential district. The Commissioner denied the special permit. An appeal was noted to the Board on July 30, 1955. The Board found that the granting of the special permit would not be detrimental to the health, safety, morals, and the general welfare of the community and reversed the order of the Commissioner. It granted the special exception

### [212 Md Page 291]

"subject, however to the approval of a plan for the development of said property by the Baltimore County Planning Board and the Department of Public Works of Baltimore County". On the petition of the appellants a writ of certiorari was granted to the Circuit Court for Baltimore County. The trial judge, after reviewing the testimony taken before the

Board and further testimony in open court, found that the granting of the special exception was supported by substantial evidence and was not arbitrary, discriminatory or illegal, and by order affirmed the action of the Board. From that order the appellants appeal here.

Under the zoning regulations and restrictions for Baltimore County, effective January 2, 1945, Section VII, It is provided that except as expressly provided in subsequent sections any building or land in a commercial zone may be used for any use except certain designated uses, among which is included "Gasoline Service (Filling) Station". Section XIII states that the inherent character of certain uses required that they not be carried on in districts or areas to which they do not conform, nor should such uses have the tendency to impair the health, safety, and morals of the public, and such uses may be permitted only upon a special permit. Sub-section E provides that in a commercial zone a special permit shall be required for a gasoline service station. See also Chapter 915, Acts of 1947, Laws of Maryland, Code of Public Local Laws of Baltimore County, Title 23, Section 367. It is also provided in Section XIII that before any special permit will be granted the use will not "(a) Be detrimental to the safety, health, morals and general welfare of the community involved. (b) Tend to create congestion in roads, streets and alleys in the area involved. (c) Create a hazard from fire, panic or other dangers. (d) Tend to overcrowd land and cause undue concentration of population. (e) Interfere improperly with adequate provisions for schools, parks, water sewerage, transportation and other public requirements, conveniences and improvements. (f) Interfere with adequate light and air."

REDEFINING
LEGAL
RESEARCH

REQUEST

A TRIAL

Appearing in opposition to the granting of the special exception before the Board were residents of the development, some of whom testified that they would not have purchased

## [212 Md Page 292]

their homes if they had known there would be a filling station at that corner and that, in their opinion, the filling station would create an additional traffic hazard. They also opposed the construction of the filling station because they said it would create glare into the windows of their homes, noise, smell, dust and an increased fire hazard, and would depreciate the value of their property. They had moved to the neighborhood to get away from the noise, dirt, fumes and congestion of the city. Every morning children got on the buses at Loch Hill Road which at that time had a limited amount of traffic, and the filling station would increase the traffic on Loch Hill Road. Testimony was also taken in open court where Miss Gertrude Erdman, one of the protestants who apparently lived on a corner opposite the subject property, stated that she observed the number of school children and school buses at the intersection in the area of her home and that the buses loaded right at the intersection. When asked whether she was familiar with the fact that for years school buses had been stopping at another filling station in the Towson area, she replied that she did not know definitely whether such was the case or not. She thought the traffic hazard would be increased by the erection of the filling station.

Mr. George O. Blome testified before the Board that surrounding the four lots zoned commercial was a fully developed residential area. A shopping center was originally planned for those four lots. Each contract of sale of residential property included the restriction that those four lots of the development had been reserved for commercial purposes. Commercial zoning had been applied to the subject property for more than twelve years. The owners now desire to build on those four lots a filling station and five stores. No mention was made of the filling station at the time the residential lots were sold.

Mr. Bernard Willemain, testifying before the Board for the appellee, stated that he was a consulting planner, held a master's degree from the Massachusetts Institute of Technology, and had worked for five and one-half years as principal planner for Baltimore County. He had made a survey of the subject property and in his opinion it was a typical small neighborhood community site. The neighborhood was fully

### [212 Md Page 293]

developed except for the subject property and two or three lots which he assumed would be residential. The topography was ideal. The location in his opinion was a typical site for a neighborhood filling station. He thought the site perfectly satisfactory and almost a standardized type of location. The established building line would be zero feet from the property line from either one of the streets. The proposed layout of the Texas Company moved the position of the building at the farthest point away from both roads backing its building against the sides of the stores. He thought it would be better to use part of the lots for a filling station rather than for the construction of the authorized commercial use. From a traffic standpoint the filling station would be better than a commercial building located on the property line.

Mr. John E. Kane, real estate agent for the Texas Company, testified that his company had entered into agreements with the appellees to build a filling station on the four lots, subject to the granting of the special exception. If the application is approved the company intends to build a cinder block building, "2 or 3 bay, 22' X 48' X 14' and covered with porcelain enamel, tile floors and so forth", with three underground gasoline tanks. The station would be strictly a neighborhood one opposite a highway location. There were no other filling stations in the immediate vicinity, the nearest one being 1.7 miles by road. To be economically sound the station should cater to a minimum of one hundred automobiles a day. The terrain was level and in his opinion the construction of the station would not operate to produce traffic on the non-arterial highway. Lights would be arranged to shade and throw the light on its own property. A service station erected on modern lines next to homes does not increase the fire insurance premiums on the homes. Sewerage was an engineering matter. It could not do fender work or any repair work which would make excessive noise.

Mr. Walter N. Ewell, a graduate of Johns Hopkins University and a former assistant professor of its school of engineering, and at that time in private practice as a consulting engineer, testified before the Board that he made an inspection

#### [212 Md Page 294]

of the neighborhood and the station would be seen at a distance of 1,250 feet on Regester Avenue heading east and traveling on Regester Avenue headed west the site would be seen for approximately 875 feet on Loch Hill Road. Traveling on Loch Hill Road the station would be visible at a distance of 750 feet. This more than complied with the sight distances proposed by the American Association of State Highway Officials. The maximum speed posted was thirty miles per hour. He made a traffic count at peak hours and in his opinion, if the site were developed commercially and a building erected to the property line on the corner, travelers were likely to park on that corner unless restricted. There would be less tendency for congestion of traffic at that corner with a filling station than with a commercial development. If a building were erected with a ten foot set back it would cause greater obstruction at sight distance than the station with the proposed 65 foot set back. With respect to the school buses discharging passengers at that corner, he thought there would be a greater concentration of traffic into a commercial development than into a filling station.

Of course, it has been stated many times by this Court that the Courts will not substitute their judgment for that of the Board, the legislative body, if the question decided was fairly debatable. It is not the function or right of the Courts to zone or rezone but only to determine whether the legislative body has properly applied the governing law to the facts. If there is room for reasonable debate as to whether the facts justify the action of the Board, such action must be upheld. It is only where there is no room for a reasonable debate or the record is barren of supporting facts that the Courts can declare the legislative action of the Board arbitrary, capricious, discriminatory or an unequal application of the law. If there are substantial facts to justify the action of the Board the Courts must affirm that action. The review by the Courts is very narrow in scope and even though the Courts may not feel the decision of the Board was the best that could be rendered under the circumstances, nevertheless the Courts will not set aside the Board's view of the matter if there is substantial evidence to justify its findings and its action is not arbitrary,

### [212 Md Page 295]

capricious or discriminatory. Wakefield v. Kraft, 202 Md. 136, 141, 142, 96 A.2d 27, and cases there cited.

It was said in Temmink v. Board of Zoning Appeals of Baltimore County, 205 Md. 489, 495, 109 A.2d 85: "Generally, therefore, there is no inherent objection to the creation of small districts within a residential zone for the operation of such establishments as grocery stores, drug stores, barber shops, and even gasoline stations, for the accommodation and convenience of the residents of the residential zone." It was said in Benner v. Tribbitt, 190 Md. 6, 19, 57 A.2d 346: "A filling station need not be a universal blessing or a 'public necessity'. It is a lawful private business, not the exercise of a franchise. It is sufficient if it will not adversely affect the general welfare, safety, health, morals or comfort."

The granting of the petition here does not require a zoning reclassification. As to special permits, it was said in Oursler v. Board of Zoning Appeals, 204 Md. 397, 401, 402, 104 A.2d 568: "The statutory authorization to the County Commissioners to empower the Zoning Commissioner to issue special permits for restaurants and other commercial uses in residential zones, where they are in harmony with the general purposes and intent of the Zoning Regulations, is a valid delegation of legislative power. Montgomery County v. Merlands Club, 202 Md. 279, 96 A.2d 261. It is the function of the Zoning Commissioner, and the Board of Zoning Appeals on appeal, to determine whether or not any proposed use for which a special permit is sought would be in harmony with the general purposes and intent of the Zoning Regulations, and whether it could be conducted without being detrimental to the welfare of the neighborhood. Accordingly, in Baltimore County, where restaurants are prima facie permissible in residential zones, an applicant for a permit to conduct a restaurant in a residential zone is not required

to show that denial of a permit would result in 'practical difficulty, or unnecessary or unreasonable hardship,' as in the case of a variance, but must show only that the exception would be in harmony with the zoning plan and would not be detrimental to the welfare of the neighborhood. A special permit issued by the Zoning Commissioner will not be rescinded by the Court if the

### [212 Md Page 296]

## **Bloomberg Government**

Review US Market Research With use is permitted by the Zoning Regulations, and the Commissioner did ness white Higs, white the Zoning Regulations and the Commissioner did ness white Higs, white Higgs, whit

There appears here ample evidence from which the Board could find that the special pewwwwwww.morneffend any of the above quoted requirements for a special permit for a filling station. We cannot say from the evidence offered that its action was arbitrary, capricious, discriminatory or illegal. The order must therefore be affirmed.

Order affirmed, with costs.

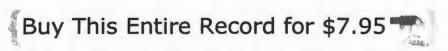
Disposition

AdChoices [D

Order affirmed, with costs.

19570213

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Official citation and/or docket number and footnotes (if any) for this case available with purchase.

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## **Loch Hill Community Association**

P. O. Box 66233

Baltimore, MD 21239

October 15, 2001

DRAFT

Paul Dziwanowski

Regester Tire & Auto

1401 Regester Ave.

Baltimore, MD 21239

Dear Paul:

I am writing to review the conversation on October 15, 2001 between you, (Owner of Regester Tire & Auto) myself (President of the Loch Hill Community Association) and Jon Riggle (Board Member of the Loch Hill Community Association). As owner of Regester Tire & Auto you have agreed to the following on the dates shown:

- Paint the exterior of the building brown and tan by November 30, 2001
- Paint the yellow guardrail silver by November 30, 2001
- Repair and paint the light on the corner of Regester Ave. and Loch Hill RD by May 30, 2002
- · Replace all light bulbs and window panes
- Paint the entire structure
- Repair and paint the Getty sign on Loch Hill RD by May 30, 2001.
- Remove the Getty signage and replace with the name of the establishment, Regester Tire & Auto.
- Remove the current gas price sign and replace with a special sign, signage that can be changed.
- Remove the brown van and ford pinto from the premises.
- Sign a letter ensuring that the following items will be completed in the 6 months following the zoning change.
- Removal of the 2 existing gas pumps
- Removal of the light fixture above the existing pumps



· Repair the parking lot

After the above items are completed, by the date referenced, and approved by the Board of Directors of the Loch Hill Community Association, the Loch Hill Community Association will agree to back Mr. Paul Dziwanowski, owner of Regester Tire & Auto in his quest to change the zoning of his property from a service station to an auto repair garage.

Sincerely,

LOCH HILL COMMUNITY ASSOCIATION

William F. Bruns, III

President

A. Gordon Boone, atta-1
Walter B. Swinski-103 W. Chayet A. Tom Without Without of Stay 154
Sharks L. Fitypatral Caher Rose Breft - atterny , protestants. and particular without and continued

## productions gon appropriate and the

IN THE MATTER OF

Howard J. Schenf, et al

ZONTHU COSMES HONER OF BALFTINGHE COUNT

For a Special Permit

To The Coning Counts timer of Baltimure County

hereby patition for a Special Permit, Under the Coming Regulations and Restrictions passed by the County Commissioners of Baltimore County, agreeable to Chapter 877 of the ) of the General Assembly of Maryland of 1943; for a certain permit and use, as provided under said Regulations and Act, as inlows:

A Special Permit to use the land tand improvements ... or be erected thereon) here insiter described for

7ASOLINE

All that parcel of land in the Ninth District of Beltimore County, on the southwest corner of Regester Avenue and Loch Hill Road; thence westerly and binding on the south side of Regeste. Avenue 158 feet; thence south 17 degrees. 36 minutes east 124 feet; thence bouth 72 degrees 24 minutes east 125 feet to the west side of Loch Hill Road; thence northerly and binding on the weste side of Loch Hill Road; thence northerly and binding on the weste side of Loch Hill Road 28.52 feet to place of beginning.

Contract Purchaser

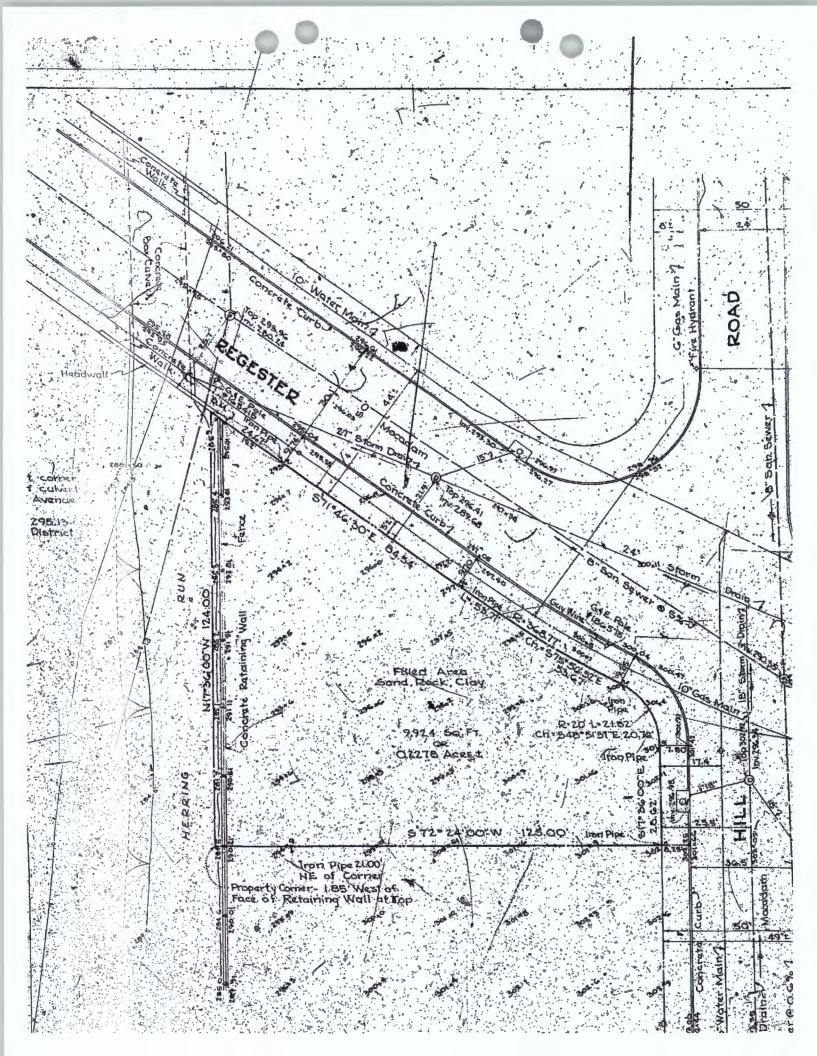
THE RESERVE THE PROPERTY OF THE PARTY OF THE

Address

Jan. 24, 1955: Petition withdrawn by/counsel/for petitioners

of Baltimore County

J. Bome





129 A.2d 124 212 Md. 288, 129 A.2d 124 (Cite as: 212 Md. 288, 129 A.2d 124) Page 1



Court of Appeals of Maryland. Gertrude ERDMAN et al.

BOARD OF ZONING APPEALS OF BALTIMORE COUNTY.

No. 96. Feb. 13, 1957.

Proceeding to review order of Board of Zoning Appeals granting special permit for a gasoline service station. The Circuit Court, Baltimore County, Steward O. Day, J., affirmed the order and protestant appealed. The Court of Appeals, Collins, J., held that granting of the special permit was in harmony with the zoning plan, would not be detrimental to the welfare of the neighborhood and that the action of the Zoning Board of Appeals in granting the permit was not arbitrary, capricious, discriminatory or illegal.

Order affirmed.

West Headnotes

# 11 Zoning and Planning 414

414 Zoning and Planning

414X Judicial Review or Relief

414X(C) Scope of Review

414X(C)1 In General

414k1637 Wisdom, Judgment, or Opin-

ion

414k1642 k. Decisions of boards or officers in general. Most Cited Cases (Formerly 414k618, 268k621.52)

Courts will not substitute their judgment for that of the Board of Zoning Appeals if the question decided was fairly debatable.



414 Zoning and Planning

414X Judicial Review or Relief

414X(C) Scope of Review

414X(C)1 In General

414k1635 k. Illegality. Most Cited

Cases

(Formerly 414k612, 268k621.52)

The function or right of the court is only to determine whether the Board of Zoning Appeals has properly applied the governing law to the facts.

## 131 Zoning and Planning 414

414 Zoning and Planning

414X Judicial Review or Relief

414X(C) Scope of Review

414X(C)1 In General

414k1627 Arbitrary, Capricious, or

Unreasonable Action

414k1631 k. Decisions of boards or officers in general. Most Cited Cases

(Formerly 414k703, 268k621.54)

# Zoning and Planning 414

414 Zoning and Planning
414X Judicial Review or Relief
414X(C) Scope of Review
414X(C)4 Questions of Fact
414k1698 k. Substantial evidence in general. Most Cited Cases
(Formerly 414k703, 268k621.54)

The court will not set aside a decision of the Board of Zoning Appeals if there is substantial evidence to justify its findings and the decision is not

129 A.2d 124 212 Md. 288, 129 A.2d 124

(Cite as: 212 Md. 288, 129 A.2d 124)

arbitrary, capricious or discriminatory.

[4] Automobiles 48A

48A Automobiles

48AVIII Garage Keepers, Repairmen, Auto Liverymen, and Filling Stations

48Ak395 k. Filling stations. Most Cited Cases



414 Zoning and Planning 414VIII Permits, Certificates, and Approvals 414VIII(A) In General 414k1363 Automobile-Related Uses 414k1365 k. Sales and service. Most

Cited Cases (Formerly 414k414.1, 414k414)

Where proposed gasoline service station would be located on lots which constituted only commercial area in residential zone which had no nearby station and station would cause less traffic congestion than commercial building, station would not be detrimental to neighborhood and action of board in granting permit was not arbitrary, capricious, discriminatory or illegal. Acts 1947, c. 915, § 72c.

\*290 \*\*124 Howard C. Bregel and Calvert R. Bregel, Baltimore, for appellants.

W. Albert Menchine, Towson, for appellee.

Before COLLINS, HENDERSON, and PRESCOTT. JJ.

COLLINS, Judge.

This is an appeal from an order affirming the decision of the Board of Zoning Appeals of Baltimore County (the Board), appellee.

Howard J. Schepf, Josephine Schepf, and George O. Blome filed before the Zoning Commissioner of Baltimore County (the Commissioner) an application for a special permit for a gasoline service station on the major portion of four lots located on the southwest corner of Regester Avenue and Loch Hill Road

in Baltimore County. These lots front 58.62 feet on Loch Hill Road and 160.07 feet on Regester Avenue. They were zoned commercial and constituted the only commercial area in an otherwise residential district. The Commissioner denied the special permit. An appeal was noted to the Board on July 30, \*\*125 1955. The Board found that the granting of the special permit would not be detrimental to the health, safety, morals, and the general welfare of the community and reversed the order of the Commissioner. It granted the special exception \*291 'subject, however to the approval of a plan for the development of said property by the Baltimore County Planning Board and the Department of Public Works of Baltimore County'. On the petition of the appellants a writ of certiorari was granted to the Circuit Court for Baltimore County. The trial judge, after reviewing the testimony taken before the Board and further testimony in open court, found that the granting of the special exception was supported by substantial evidence and was not arbitrary, discriminatory or illegal, and by order affirmed the action of the Board. From that order the appellants appeal here.

Under the zoning regulations and restrictions for Baltimore County, effective January 2, 1945, Section VII, it is provided that except as expressly provided in subsequent sections any building or land in a commercial zone may be used for any use except certain designated uses, among which is included 'Gasoline Service (Filling) Station'. Section XIII states that the inherent character of certain uses required that they not be carried on in districts or areas to which they do not conform, nor should such uses have the tendency to impair the health, safety, and morals of the public, and such uses may be permitted only upon a special permit. Sub-section E provides that in a commercial zone a special permit shall be required for a gasoline service station. See also Chapter 915, Section 72C, Acts of 1947, Laws of Maryland, Code of Public Local Laws of Baltimore County, Title 23, Section 367. It is also provided in Section XIII that before any special permit will be granted the use will not '(a) Be detrimental to the safety, health, morals and general welfare of the community involved. (b) Tend to create congestion in roads, streets and alleys in the area involved. (c) Create a hazard from fire, panic or other dangers. (d) Tend to overcrowd land and cause undue concentration of population. (e) Interfere improperly with adequate provisions for schools, parks, water sewerage, transportation and other public requirements, conven129 A.2d 124 212 Md. 288, 129 A.2d 124 (Cite as: 212 Md. 288, 129 A.2d 124)

iences and improvements. (f) Interfere with adequate light and air.'

Appearing in opposition to the granting of the special exception before the Board were residents of the development, some of whom testified that they would not have purchased \*292 their homes if they had known there would be a filling station at that corner and that, in their opinion, the filling station would create an additional traffic hazard. They also opposed the construction of the filling station because they said it would create glare into the windows of their homes, noise, smell, dust and an increased fire hazard, and would depreciate the value of their property. They had moved to the neighborhood to get away from the noise, dirt, fumes and congestion of the city. Every morning children got on the buses at Loch Hill Road which at that time had a limited amount of traffic, and the filling station would increase the traffic on Loch Hill Road. Testimony was also taken in open court where Miss Gertrude Erdman, one of the protestants who apparently lived on a corner opposite the subject property, stated that she observed the number of school children and school buses at the intersection in the area of her home and that the buses loaded right at the intersection. When asked whether she was familiar with the fact that for years school buses had been stopping at another filling station in the Towson area, she replied that she did not know definitely whether such was the case or not. She thought the traffic hazard would be increased by the erection of the filling station.

Mr. George O. Blome testified before the Board that surrounding the four lots zoned commercial was a fully developed residential area. A shopping center was originally planned for those four lots. Each contract \*\*126 of sale of residential property included the restriction that those four lots of the development had been reserved for commercial purposes. Commercial zoning had been applied to the subject property for more than twelve years. The owners now desire to build on those four lots a filling station and five stores. No mention was made of the filling station at the time the residential lots were sold.

Mr. Bernard Willemain, testifying before the Board for the appellee, stated that he was a consulting planner, held a master's degree from the Massachusetts Institute of Technology, and had worked for five and one-half years as principal planner for Bal-

timore County. He had made a survey of the subject property and in his opinion it was a typical small neighborhood community site. The neighborhood was fully \*293 developed except for the subject property and two or three lots which he assumed would be residential. The topography was ideal. The location in his opinion was a typical site for a neighborhood filling station. He thought the site perfectly satisfactory and almost a standardized type of location. The established building line would be zero feet from the property line from either one of the streets. The proposed layout of the Texas Company moved the position of the building at the farthest point away from both roads backing its building against the sides of the stores. He thought it would be better to use part of the lots for a filling station rather than for the construction of the authorized commercial use. From a traffic standpoint the filling station would be better than a commercial building located on the property line.

Mr. John E. Kane, real estate agent for the Texas Company, testified that his company had entered into agreements with the appellees to build a filling station on the four lots, subject to the granting of the special exception. If the application is approved the company intends to build a cinder block building, '2 or 3 bay, 22' x 48' x 14' and covered with porcelain enamel, tile floors and so forth', with three underground gasoline tanks. The station would be strictly a neighborhood one opposite a highway location. There were no other filling stations in the immediate vicinity, the nearest one being 1.7 miles by road. To be economically sound the station should cater to a minimum of one hundred automobiles a day. The terrain was level and in his opinion the construction of the station would not operate to produce traffic on the non-arterial highway. Lights would be arranged to shade and throw the light on its own property. A service station erected on modern lines next to homes does not increase the fire insurance premiums on the homes. Sewerage was an engineering matter. It could not do fender work or any repair work which would make excessive noise.

Mr. Walter N. Ewell, a graduate of Johns Hopkins University and a former assistant professor of its school of engineering, and at that time in private practice as a consulting engineer, testified before the Board that he made an inspection\*294 of the neighborhood and the station would be seen at a dis129 A.2d 124 212 Md. 288, 129 A.2d 124

(Cite as: 212 Md. 288, 129 A.2d 124)

tance of 1,250 feet on Regester Avenue heading east and traveling on Regester Avenue headed west the site would be seen for approximately 875 feet on Loch Hill Road. Traveling on Loch Hill Road the station would be visible at a distance of 750 feet. This more than complied with the sight distances proposed by the American Association of State Highway Officials. The maximum speed posted was thirty miles per hour. He made a traffic count at peak hours and in his opinion, if the site were developed commercially and a building erected to the property line on the corner, travelers were likely to park on that corner unless restricted. There would be less tendency for congestion of traffic at that corner with a filling station than with a commercial development. If a building were erected with a ten foot set back it would cause greater obstruction at sight distance than the station with the proposed 65 foot set back. With respect to the school buses discharging \*\*127 passengers at that corner, he thought there would be a greater concentration of traffic into a commercial development than into a filling station.

[1][2][3] Of course, it has been stated many times by this Court that the Courts will not substitute their judgment for that of the Board, the legislative body, if the question decided was fairly debatable. It is not the function or right of the Courts to zone or rezone but only to determine whether the legislative body has properly applied the governing law to the facts. If there is room for reasonable debate as to whether the facts justify the action of the Board, such action must be upheld. It is only where there is no room for a reasonable debate or the record is barren of supporting facts that the Courts can declare the legislative action of the Board arbitrary, capricious, discriminatory or an unequal application of the law. If there are substantial facts to justify the action of the Board the Courts must affirm that action. The review by the Courts is very narrow in scope and even though the Courts may not feel the decision of the Board was the best that could be rendered under the circumstances, nevertheless the Courts will not set aside the Board's view of the matter if there is substantial evidence to justify its findings and its action is not arbitrary, \*295 capricious or discriminatory. Wakefield v. Kraft, 202 Md. 136, 141, 142, 96 A.2d 27, and cases there cited.

It was said in Temmink v. Board of Zoning Appeals of Baltimore County, 205 Md. 489, 495, 109

A.2d 85, 88: 'Generally, therefore, there is no inherent objection to the creation of small districts within a residential zone for the operation of such establishments as grocery stores, drug stores, barber shops, and even gasoline stations, for the accommodation and convenience of the residents of the residential zone.' It was said in Benner v. Tribbitt, 190 Md. 6, 19, 57 A.2d 346, 353: 'A filling station need not be a universal blessing or a 'public necessity.' It is a lawful private business, not the exercise of a franchise. It is sufficient if it will not adversely affect the general welfare, safety, health, morals or comfort.'

[4] The granting of the petition here does not require a zoning reclassification. As to special permits, it was said in Oursler v. Board of Zoning Appeals, 204 Md. 397, 401, 402, 104 A.2d 568, 570: 'The statutory authorization to the County Commissioners to empower the Zoning Commissioner to issue special permits for restaurants and other commercial uses in residential zones, where they are in harmony with the general purposes and intent of the Zoning Regulations, is a valid delegation of legislative power. Montgomery County v. Merlands Club, 202 Md. 279, 96 A.2d 261. It is the function of the Zoning Commissioner, and the Board of Zoning Appeals on appeal, to determine whether or not any proposed use for which a special permit is sought would be in harmony with the general purposes and intent of the Zoning Regulations, and whether it could be conducted without being detrimental to the welfare of the neighborhood. Accordingly, in Baltimore County, where restaurants are prima facie permissible in residential zones, an applicant for a permit to conduct a restaurant in a residential zone is not required to show that denial of a permit would result in 'practical difficulty, or unnecessary or unreasonable hardship,' as in the case of a variance, but must show only that the exception would be in harmony with the zoning plan and would not be detrimental to the welfare of the neighborhood. A special permit issued by the Zoning Commissioner will not be rescinded by the Court if the \*296 use is permitted by the Zoning Regulations, and the Commissioner did not act unlawfully or arbitrarily.'

There appears here ample evidence from which the Board could find that the special permit would not offend any of the above quoted requirements for a special permit for a filling station. We cannot say from the evidence offered that its action was \*\*128 \*129 A.2d 124 212 Md. 288, 129 A.2d 124 (Cite as: 212 Md. 288, 129 A.2d 124)

arbitrary, capricious, discriminatory or illegal. The order must therefore be affirmed.

Order affirmed, with costs.

Md. 1957 Erdman v. Board of Zoning Appeals of Baltimore County 212 Md. 288, 129 A.2d 124

END OF DOCUMENT

CASE NAME Loch Hill

CASE NUMBER 2013-0039-5PH

DATE 11/19/2012

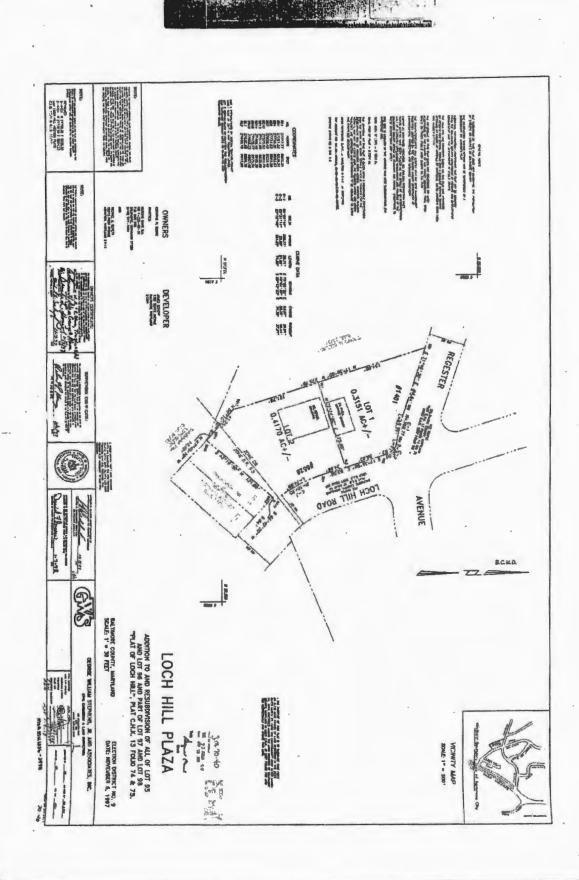
# CITIZEN'S SIGN - IN SHEET

| NAME   | ADDRESS                           | CITY, STATE, ZIP  | E - MAIL   |
|--|-----------------------------------|---|--|
| JIM CASATOVE  BACAGE  BACAGE  BACAGE  PAUL DAMANONSKA  DAMAS Lifte  Jean Borner  PETITIONERS | 5456 150 RD RD 16631 Soch 1600 Rd | Loch Hill, MD 21239 Loch Hill, MD 21239 Baltimore MD 21239 Tolevey LDE, MD 21239 Balto All 21239 FALSON MD 21239 Loch Hill Md 21239 | cosgi C concost. net edsmith Ill eyahos.com pashannon e Verizon.net bbackue e gmail.com  Alstello a hickory  com |
|  |                                   |   |  |

## 1401 Regester Avenue 3153-TO110 Pt. Bk. 0000013, Folio 007, REGESTER AVE Lot # 94 0918354050 0905740500 DR-5.5 NOT LOCATED Lot # 114 1955-3317-X Pt. Bk./Folio # 039117A Lot # 100 230000227? PDM # 090006 Lot# 1700014755 PDM # 090005 1401 080B1 0902019843 CB Pt. Bk /Folio # 01303 Lot # 458 Lot # 99 1900003462 Lot # 458 t. Bk./Folio # 070040 0919001381 5 CD 6532 2300002273 2 Pt. Bk. 0000070, Folio 0040 DR 16 PDM # 090029 Pt. Bk./Folio # 024092 0919072040 2000007779 Pt. Bk. 0000024, Folio 0092 Lot # 0919072041 0000029, Folio 0130 100 Publication Date: August 22, 2012 Publication Agency: Department of Permits & Development Management Projection/Datum: Maryland State Plane, FIPS 1900, NAD 1983/91 HARN, US Foot 1 inch = 50 feet

Item #0639

I tem #6079







LOCK HILL YIEW



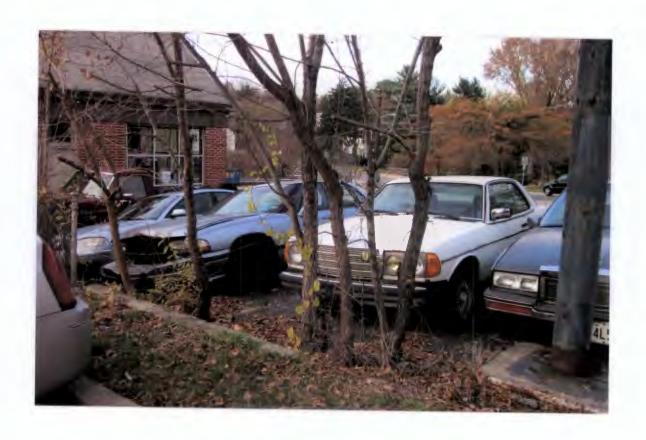
















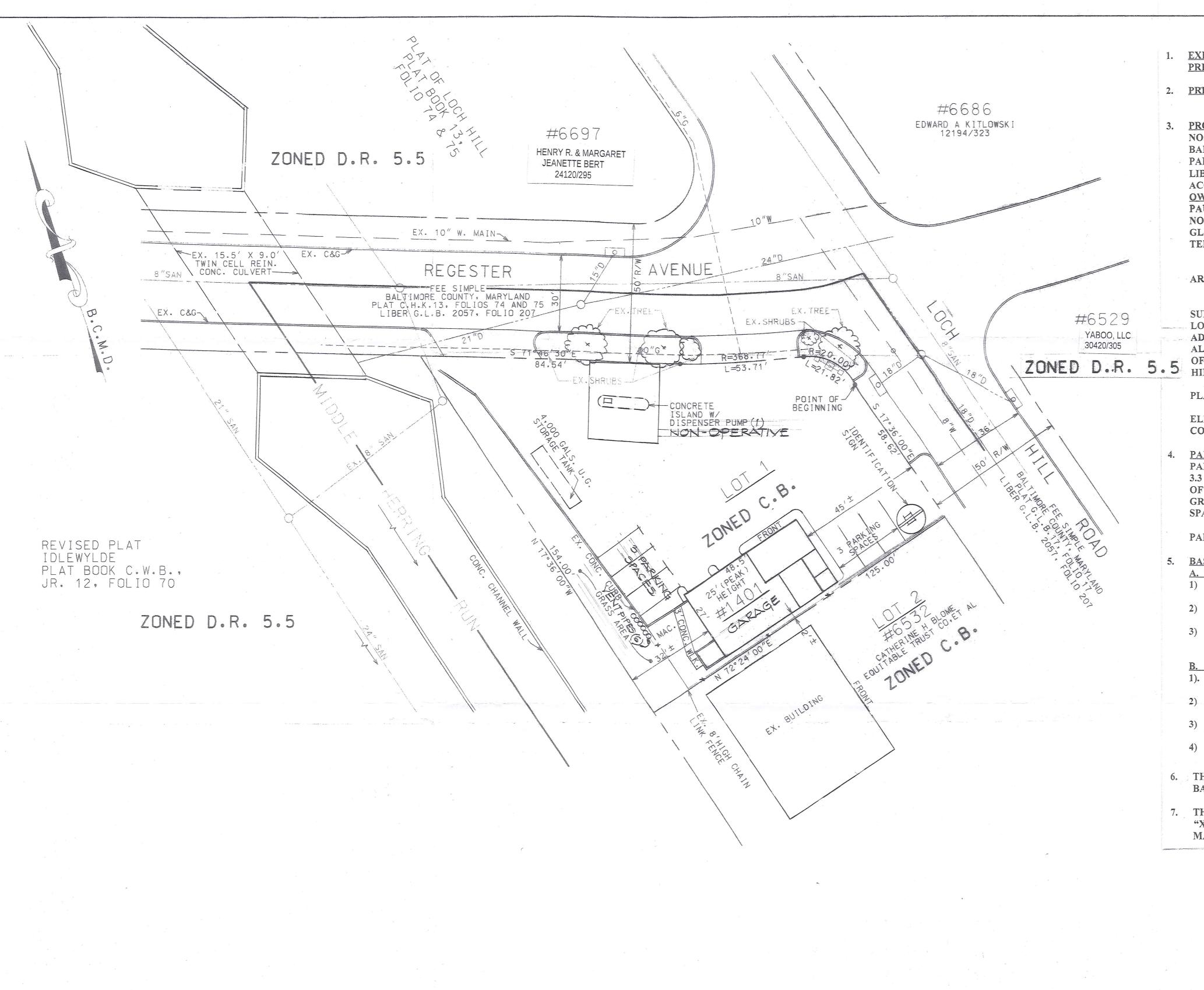












SITE DATA

1. EXISTING ZONING: C.B. MAP 08031
PREVIOUS ZONING: BL

2. PRESENT USE: TIRES AND FULL SERVICE GARAGE

3. PROPERTY DATA: NO. 1401 REGESTER AVENUE BALTIMORE, MD 21239 PARCEL NO. 106 - TAX MAP 80 - GRID 4 LIBER 12659, FOLIO 457 ACCOUNT NO. 2300002272 **OWNER:** PAUL M. DZIWANOWSKI, SR. NO. 965 SHORELAND DRIVE **GLEN BURNIE, MD 21060-6605** TENANT - REGESTER TIRE & AUTO SERVICE, INC.

AREA = 0.3151 ACRES, MURE OR LESS, **OR 13,725.76 SQUARE FEET** 

SUBDIVISION: LOCH HILL PLAZA ADDITION TO AND RESUBDIVISION OF ALL OF LOT 95 AND LOT 96 AND PART OF LOT 97 AND LOT 98, 'PLAT OF LOCH HILL', PLAT C.H.K. 13, FOLIO 74 & 75

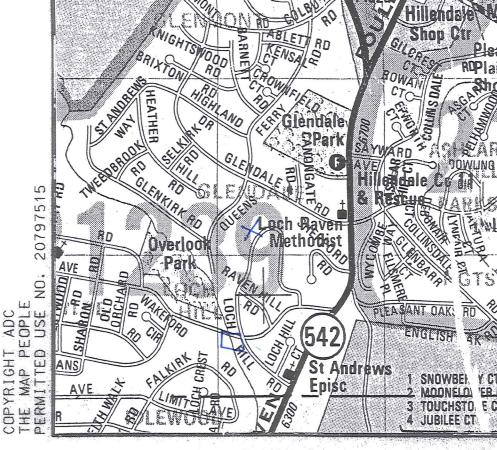
PLAT BOOK S.M. NO. 70, FOLIO 40

ELECTION DISTRICT NO. 9 **COUNCILMANIC DISTRICT 5** 

**PARKING:** PARKING SPACES REQUIRED -3.3 SPACES PER 1,000 SQUARE FEET OF GROSS FLOOR AREA (INCLUDING BAYS) GROSS FLOOR AREA = 1310 SQ. FT. SPACES REQUIRED = 5 SPACES

PARKING SPACES PROVIDED = 6 SPACES

- 5. BASIC SERVICES AVAILABILITY -A. TRAFFIC:
  - 1) THIS SITE IS NOT WITHIN A TRAFFIC **DEFICIENT AREA.**
- 2) THE GOVERNING LEVEL OF SERVICE
- FOR THIS AREA IS A-C.
- 3) AN ADEQUATE PUBLIC ROAD IS AVAILABLE TO THIS SITE.
- B. WATER & SEWER:
- 1). PUBLIC WATER IS AVAILADILE TO THIS
- 2) PUBLIC SEWER IS AVAILABLE TO THIS
- 3) THIS SITE IS WITHIN THE BALTIMORE COUNTY METROPOLITAN DISTRICT.
- 4) WATER AND SEWER SERVICE DESIG-NATION - W-1 & S-1.
- 6. THIS PROPERTY IS NOT IN THE CHESAPEAKE BAY CRITICAL AREA.
- 7. THE LOT SHOWN HEREON IS IN FLOOD ZONE "X", PER F.E.M.A. FLOOD INSURANCE RATE MAP PANEL #2400100405F.



VICINITY MAP SCALE: 1" = 1.000'

#2013-0039-5PH

OWNER:

PAUL M. DZIWANOWSKI, SR.

NO.965 SHORELAND DRIVE GLEN BURNIE, MD. 21060-6605 TELEPHONE: 410-760-8453 (H)

Hicks Engineering Associates, Inc. ENGINEERS, SURVEYORS & PLANNERS 200 EAST JOPPA ROAD — SUITE LL 105 TOWSON, MARYLAND 21286-3160 (410) 494-0001 FAX: (410)821-8890

PROJECT TITLE:

NO. 1401 REGESTER AVENUE BALTIMORE, MD. 21239 TELEPHONE: 410-337-0404(VV)

DRAWING TITLE:

PLAT TO ACCOMPANY PETITION FOR: **SPECIAL HEARING TO APPROVE A** NONCONFORMING USE.

JOB NO.: 23004/20121 DRAWN BY:

CHECKED BY:

SCALE:

ZONING

DATE:

AUGUST 17, 2012

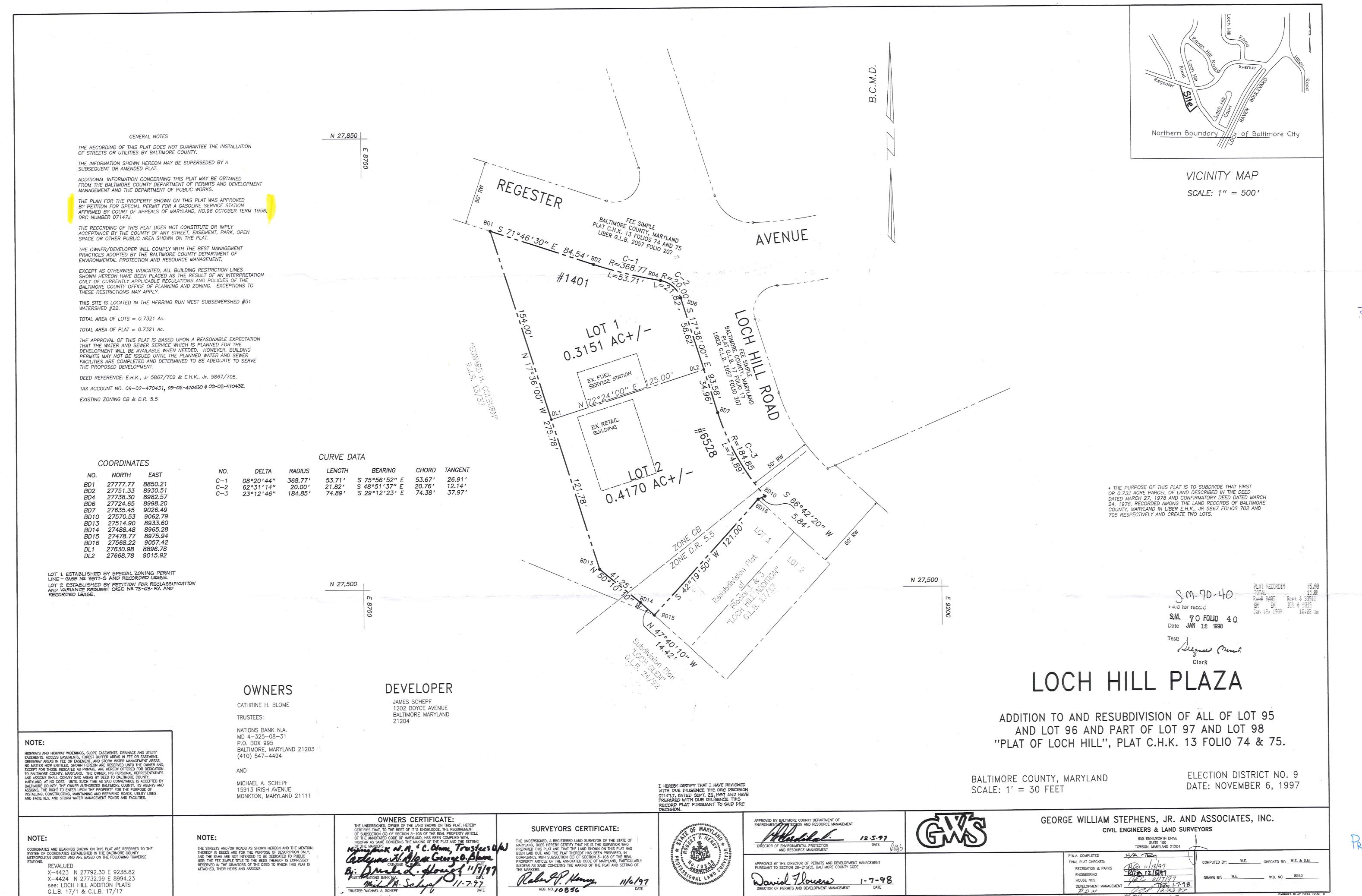
SHEETS PER SET:

DRAWING NO .:

Pet #1

/"=20'

IOF I





County Executive
Dennis F. Rasmussen

# Pet. #3

NOTE: A SEPARATE PERMIT IS REQUIRED FOR ALL ELI WORK WHICH MUST BE DONE BY AN ELECTRICIAN

LICENSED IN BALTIMORE COUNTY.

3ING

PERMIT

#### BALTIMORE COUNTY MARYLAND

|                              |                       | C                        | OFFICE OF THE     | BUILDING ENGI            | NEER                |                                       |   |          |
|------------------------------|-----------------------|--------------------------|-------------------|--------------------------|---------------------|---------------------------------------|---|----------|
| TAN ACCOUNT 09-00            | 100431                | 880                      | TOWSON, K         | MARYLAND 2120            | 4                   | W W W An lon                          |   |          |
| BUILDING ADDRESS             | 1401 REET             | STEN A                   | VE BOL            | America do               | D( 2128             | g party                               | 720/6                                       | 0        |
| OWNER'S NAME                 | CATHERINE             | H. Blome                 | 5 - EQUITI        | BLE BANK                 | 10                  | DATE ISSUE                            | DISTRICT PRECINCY PLUG                      | =        |
| MAILING ADDRESS OF OWNER     | 6 UPLAND.             | RD, BALT                 | THORE IN          | D 21210                  |                     | VELL LE                               | 9 15  | <u>~</u> |
| BUILDING<br>CONTRACTOR       | CLARK OIL             | CO, 8.0.                 | 50×300            | ALHERON II.              | STATE               | IIP PHONE N                           | NO LICENSE                                  |          |
| TYPE OF IMPRO                | OVEMENT               | DESCRIBE PROPOSE         | D WORK   1 AN     | A                        | SOCA CODE           | ESTIMATED COST OF<br>MATERIAL & LABOR | 50 1254<br>: 1500°C                         | 5        |
| INSTALL GUTT                 | 4 TRADE               | monk s                   | 1600              | INSPECTOR                | COMMENTS            |                                       |   |          |
| REMOVE EXIS                  | TRO PHILL             | UPS 66                   | 5160              | INSPECTOR                |                     |                                       |   |          |
| NEW 516N 70,                 | BE DUSTAR             |                          | 697 5DM           |                          |                     |                                       |   |          |
| Man Her So                   | Illunu                | ratedor                  | - reas of         | 1-                       |                     |                                       |   |          |
| Riose 18 de la cel           | must be               | ordinath                 | o elect           | ical                     |                     |                                       |   |          |
| muchan tay                   | Dot lon               | Holan                    | att               |                          |                     |                                       |   |          |
| TYPE OF SEWAGE DIS           | SPOSAL                |                          | ATER SUPPLY       |                          |                     |                                       |   |          |
| PUBLIC SEWER PRIVATE SYSTEM  | @ 4917                | PRIVATE S                |                   | II HAVE CAREFUL          | LLY READ THIS APPLI | CATION AND KNOW THE                   | SAME IS CORRECT AND<br>THE BALTIMORE COUNTY |          |
| BUILDING SIZE<br>FLOOR AREA  | LARGEST OVERALL DIMEN | SIONS INCLUDING BAS      | SEMENT<br>STORIES | HEREIN SPECIFIED         |                     | EQUEST ALL REQUIRED I                 |   |          |
| LOT SIZE                     |                       | NTER LINE SETBACKS IFROM | SIDE STREET       | SIGNATURE OF APP         | PLICANT             | TO BALTIMORE COUNTY                   | PHONE MARYLAND                              |          |
| PROPERTY<br>LINE<br>SETBACKS | SIDE                  | DE STREET REAL           | 101               | PEGNIT FEB 60            | RECEIPE NO          | 28067                                 | DATE / 20 / 8                               | 产        |
| IN LINE WITH EXISTING BLOGS  | CORNER LOT            | NO LOT NUMBER            | RS (              | LZONING/13               | John &              | ROVAKSIGNATURE                        | 1 3/22/8B                                   |          |
| SUBDIVISION NAME             |                       | LIBER                    | FOLIO             | PROCESSING<br>SUPERVISOR | Dana                | - 4                                   |   | _        |
| White-Perm                   | YES I MA              | Inspector                | c, Canary         | -Assessmer               | its                 | 1 1mg                                 | m plady                                     | 7        |
| IMPROVED-                    |                       |                          | CLA               | SS                       |                     |                                       |   |          |

# THIS PERMIT MUST BE POSTED

SEE OTHER SIDE FOR INSPECTIONS

|           | 2015 - | 12/220 | < 011 |
|-----------|--------|--------|-------|
| Case No.: | 2013 - | 00 50  | SPH   |

## Exhibit Sheet

### Petitioner/Developer

Protestant

62 11.30 18 18.30 18

| 77 1   |              | ,                                      |
|--------|--------------|--|
| No. 1  | Site Plan    | Color Photos                           |
| No. 2  | Color Photos | Loch Hill Plaza Plat                   |
| No. 3  | Sign Permit  | Color Photos (#6) in plastic<br>sheets |
| No. 4  |              |  |
| No. 5  |              |  |
| No. 6  |              |  |
| No. 7  |              |  |
| No. 8  |              |  |
| No. 9  |              |  |
| No. 10 |              |  |
| No. 11 |              |  |
| No. 12 |              |  |









