IN RE:	PETITION FOR VARIANCE
	(1652 Glencoe Road)
	10 <sup>th</sup> Election District
	3 <sup>rd</sup> Councilman District
	William and Ann Hach
	Petitioners

BEFORE THE OFFICE

**OF ADMINISTRATIVE** 

HEARINGS FOR

**BALTIMORE COUNTY** 

CASE NO. 2013-0110-A

#### **OPINION AND ORDER**

This matter comes before the Office of Administrative Hearings (OAH) for Baltimore County as a Petition for Variance filed by the legal owners of the subject property, William and Ann Hach. The Petitioners are requesting Variance relief from Section 400.3 of the Baltimore County Zoning Regulations (B.C.Z.R.), to permit an accessory structure (windmill) with a tower height of 30 ft. and a total blade height of 40 ft. in lieu of the allowed 15 ft. height. The subject property and requested relief is more fully depicted on the site plan that was marked and accepted into evidence as Petitioner's Exhibit 1.

Appearing at the public hearing held for this case was Ashley Hach and Bruce E. Doak, with Bruce E. Doak Consulting, LLC, the consulting firm that prepared the site plan. Citizens appearing at the hearing were W. Craig Kenney, Elaine Iglehart and Kirsten Burger. The file reveals that the Petition was properly advertised and the site was properly posted as required by the Baltimore County Zoning Regulations.

The Zoning Advisory Committee (ZAC) comments were received and made a part of the record of this case. The only substantive comment was from the Department of Planning, (DOP) which did not oppose the petition, but provided a list of conditions it believed should be included in any grant of relief.

ORDER RECEIVED FOR FILING

Date 1-9-13

By Alpha

Testimony and evidence revealed that the subject property is 20 +/- acres and is zoned RC 2 and RC 7. The property is improved with a dwelling constructed in 1881, as well as several out buildings, including a barn, guest house, etc. Since acquiring the property, the Petitioners have undertaken substantial renovations and improvements, and the property is attractive and has an estate-like quality. In that vein, the Petitioners want to construct a windmill to power a well pump to provide water to horses and farm animals on site. Mr. Kenney, a neighbor of Petitioners, testified that the proposed windmill (shown in renderings submitted as Exhibits 6A-C) would be aesthetically pleasing and is also historically appropriate, since windmills of this type were frequently used on farms in the 1800's. Indeed, Mr. Kenney believes that such a windmill was previously used on this property (as well as his property, which adjoins Petitioners' lot and was subdivided from the same original parcel), given that there are wells on site that, in the 1800's, were commonly accessed by windmills.

Based upon the testimony and evidence presented, I will grant the request for variance relief. Under *Cromwell* and its progeny, to obtain variance relief requires a showing that:

(1) The property is unique; and

(2) If variance relief is denied, Petitioner will experience a practical difficulty or hardship.

Trinity Assembly of God v. People's Counsel, 407 Md. 53, 80 (2008).

Petitioners have met this test.

The property is unquestionably unique: it is a 20 +/- acre parcel of irregular dimensions, with an historic dwelling (Filston Manor) that has been designated on the County's final landmarks list. Mr. Doak indicated the owners (and Mr. Kenney) believe the home was designed by the same architect who designed President Roosevelt's home at Sagamore Hill in New York,

and a photo of that dwelling was admitted as Exhibit 4. As such, I believe the property possesses the requisite "uniqueness" to qualify for variance relief under Maryland Law.

If the B.C.Z.R. were strictly enforced, the Petitioners would indeed suffer a practical difficulty and/or hardship, since they would be unable to complete their renovations as planned. Finally, I find that the variance can be granted in harmony with the spirit and intent of the B.C.Z.R., and in such manner as to grant relief without injury to the public health, safety, and general welfare. This is demonstrated by the lack of opposition from the community and the lack of negative comments from Baltimore County reviewing agencies.

One final issue requires some discussion: whether the proposed windmill qualifies as an "accessory structure" under the B.C.Z.R. I am familiar with the proposed legislation (Bill No. 62-10) that would have provided regulations for "small wind energy systems," and I also know that legislation was later withdrawn and never re-introduced. I also reviewed several previous zoning cases concerning the issue, and understand the Office of People's Counsel does not believe windmills are "accessory" structures, given that they are not "customarily incident and subordinate to" the principal structure (most often a dwelling) on site. I certainly agree that turbine-style windmills (of the sort one notices on mountain ridges when driving on highways in Western Maryland) used to generate electricity, are not "customarily" found in residential settings and could present a host of problems in such a setting.

But the structure here is a "farm windmill," of the sort routinely found on farms and agricultural estates in the 1800 and 1900's. See, e.g., Johnecheck v. Bay Township, 119 Fed. Apx. 707 (6<sup>th</sup> Cir. 2004) ("small windmills long have been used to supply water to farming operations from wells"). The Petitioners are in the process of restoring Filston Manor to its original grandeur, and the proposed windmill (as shown in Exhibit 7) would not be used by Petitioners to ORDER RECEIVED FOR FILING.

Date 1-9-13

By \_\_\_\_\_\_

3

generate electricity for residential use and its design is historically accurate and aesthetically pleasing, which would not be the case if Petitioners proposed to install a modern wind turbine. For these reasons, I believe the proposed windmill is the type of structure that was "customarily" and commonly seen on farms and rural estates such as Filston Manor, and it therefore constitutes an "accessory structure" under B.C.Z.R. § 101.1

Pursuant to the advertisement, posting of the property and public hearing on this Petition, and for the reasons set forth above, the variance relief requested shall be granted.

THEREFORE, IT IS ORDERED, this <u>9th</u> day of January, 2013 by the Administrative Law Judge for Baltimore County, that the Petition for Variance seeking relief pursuant to Section 400.3 of the Baltimore County Zoning Regulations (B.C.Z.R.), to permit an accessory structure (windmill) with a tower height of 30 ft. and a total blade height of 40 ft. in lieu of the allowed 15 ft. height, be and is hereby GRANTED.

The relief granted herein shall be conditioned upon and subject to the following:

- 1. The Petitioners may apply for any required permits and may be granted same upon receipt of this Order; however the Petitioners are hereby made aware that proceeding at this time is at their own risk until such time as the thirty (30) day appellate process from this Order has expired. If for whatever reason, this Order is reversed, the Petitioners will be required to return and be responsible for returning said property to its original condition.
- 2. Petitioners must, in their construction and operation of the windmill, comply with the ZAC comments of DOP, attached as an exhibit hereto.

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Date	1-9-13
	Sin

Any appeal of this decision must be made within thirty (30) days of the date of this Order.

JOHN B. BEVERUNGEN Administrative Law Judge for Baltimore County

JEB:sln

ORDER RECEIVED FOR FILING

Date\_

By-

NB 12/31

#### BALTIMORE COUNTY, MARYLAND

#### INTER-OFFICE CORRESPONDENCE

TO:

Arnold Jablon

DATE: December 17, 2012

Deputy Administrative Officer and

Director of Permits, Approvals and Inspections

FROM:

Andrea Van Arsdale

Director, Department of Planning

SUBJECT:

1652 Glencoe Road

INFORMATION:

Item Number:

13-110

Petitioner:

William and Ann Hach

Zoning:

RC 2 and RC 7

Requested Action:

Variance

#### **SUMMARY OF RECOMMENDATIONS:**

The Department of Planning has reviewed the petitioner's request and accompanying site plan. The Department of Planning does not oppose the petitioner's request for a variance, provided the following conditions are met:

- 1. A wind turbine and or wind mill mounted on a freestanding wind tower shall solely be for the purpose of generating energy for use on site and not for sale. However, the energy output may be delivered to a power grid to offset the cost of energy on site.
- 2. All ground mounted electrical and control equipment shall be labeled and secured to prevent unauthorized access.
- 3. The wind tower and or wind mill shall be designed and installed so as to not provide step bolts or a ladder readily accessible to the public for a minimum height of 12 feet above the ground.
- 4. All access doors to the wind turbine and or wind mill towers and electrical equipment shall be lockable.
- 5. All electrical wires associated with a wind turbine and or wind mill shall be located within its tower or mounting structure, or within an existing structure, or underground. There shall be no additional towers or structures erected to support electrical wiring or connections to any power grid or use on the subject property.
- 6. The blade of any wind turbine and or wind mill shall, at its lowest point, have a ground clearance of no less than 15 feet, as measured at the lowest point of the arc of the blades.
- 7. No equipment unrelated to the operation of the system shall be attached to the wind tower or mounting structure.
- 8. A wind tower/wind turbine and or a wind mill shall not be artificially lit unless such lighting is required by the Federal Aviation A PROFESTIONE FOR FILING

Date	1-9-15	
Bv	KOW	



KEVIN KAMENETZ
County Executive

LAWRENCE M. STAHL
Managing Administrative Law Judge
JOHN E. BEVERUNGEN
Administrative Law Judge

January 9, 2013

William and Ann Hach 103 Midhurst Road Baltimore, Maryland 21212

RE: Petition for Variance

Case No.: 2013-0110-A

Property: 1652 Glencoe Road

Dear Mr. and Ms. Hach:

Enclosed please find a copy of the decision rendered in the above-captioned matter.

In the event any party finds the decision rendered is unfavorable, any party may file an appeal to the County Board of Appeals within thirty (30) days of the date of this Order. For further information on filing an appeal, please contact the Office of Administrative Hearings at 410-887-3868.

Sincerely,

JOHNUE. BEVERUNGEN Administrative Law Judge for Baltimore County

JEB:sln Enclosure

c: Bruce Doak, 3801 Baker Schoolhouse Road, Freeland, Maryland 21053
 Ashley Hach, 1652 Glencoe Road, Sparks, Maryland 21152
 W. Craig Kenney, 1716 Glencoe Road, Sparks, Maryland 21152
 Elaine Iglehart, 1556 Glencoe Road, Sparks, Maryland 21152
 Kirsten Burger, 1906 Corbridge Lane, Monkton, Maryland 21111



### **PETITION FOR ZONING HEARING(S)**

To be filed with the Department of Permits, Approvals and Inspections

To the Office of Administrative Law of Baltimore County for the property located at:

Address /652 GLENCOF ROAD which is presently zoned RCZ RC7

Deed References: SM 20238 //20 10 Digit Tax Account # / 0 0 6 0 2 0 0 7 7

Property Owner(s) Printed Name(s) W/LLIAM WACH & ANN HACH

(SELECT THE HEARING(S) BY MARKING X AT THE APPROPRIATE SELECTION AND PRINT OR TYPE THE PETITION REQUEST)

The undersigned legal owner(s) of the property situate in Baltimore County and which is described in the description and plan attached hereto and made a part hereof, hereby petition for:

1.\_\_\_\_ a Special Hearing under Section 500.7 of the Zoning Regulations of Baltimore County, to determine whether or not the Zoning Commissioner should approve

2.\_\_\_\_a Special Exception under the Zoning Regulations of Baltimore County to use the herein described property for

3. X a Variance from Section(a) 400. 3 BCZR

TO PERMIT AN ACCESSARY STRUCTURE (WIND MILL) WITH A TOWER 46164T OF FEET IN LIEU OF THE

REQUIRED 15 FOOT HEIGHT
of the zoning regulations of Baltimore County, to the zoning law of Baltimore County, for the following reasons:
(Indicate below your hardship or practical difficulty or Indicate below "TO BE PRESENTED AT HEARING". If you need additional space, you may add an attachment to this petition)

TO BE PRESENTED AT THE HEARING

Property is to be posted and advertised as prescribed by the zoning regulations.

i, or we, agree to pay expenses of above petition(s), advertising, posting, etc. and further agree to and are to be bounded by the zoning regulations and restrictions of Baltimore County adopted pursuant to the zoning law for Baltimore County.

Legal Owner(s) Affirmation: I / we do so solemnly declare and affirm, under the penalties of perjury, that I / We are the legal owner(s) of the property which is the subject of this / these Petition(s).

Contract Purchaser/Lessee:	Legal Owners (Petitioners):
	Wicciara Haca , Am Hacy
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Attorney for Stationer:	Representative to be contacted:
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REV. 10/4/11

Bruce E. Doak Consulting, LLC 3801 Baker Schoolhouse Road Freeland, MD 21053 443-900-5535

#### **Zoning Description**

1652 Glencoe Road-20.208 Acre Parcel Tenth Election District Third Councilmanic District **Baltimore County, Maryland** 

Beginning at a point on the north side of Glencoe Road, approximately 540 feet northwest of the centerline of Shermatine Lane, thence running in the bed of Glencoe Road, the two following courses and distances, viz 1) North 64 degrees 00 minutes 00 seconds West 782.10 feet and 2) North 62 degrees 51 minutes 00 seconds West 79.32 feet, thence leaving Glencoe Road and running on the outlines of the subject property, the thirteen following courses and distances, viz 3) North 41 degrees 51 minutes 13 seconds East 1235.52 feet, 4) North 41 degrees 21 minutes 16 seconds East 122.56 feet, 5) South 60 degrees 24 minutes 51 seconds East 350.58 feet, 6) South 29 degrees 35 minutes 09 seconds West 119.37 feet, 7) South 60 degrees 14 minutes 43 seconds East 200.00 feet, 8) South 31 degrees 24 minutes 49 seconds West 223.95 feet, 9) South 17 degrees 58 minutes 42 West 97.72 feet, 10) South 31 degrees 06 minutes 35 seconds West 347.79 feet, 11) South 26 degrees 16 minutes 02 seconds West 47.78 feet, 12) South 38 degrees 16 minutes 45 seconds West 84.67 feet, 13) South 20 degrees 53 minutes 55 seconds West 56.67 feet, 14) South 33 degrees 23 minutes 58 seconds West 106.26 feet, 15) South 20 degrees 17 minutes 18 seconds West 142.56 feet and 16) South 25 degrees 22 minutes 00 seconds West 53.83 feet to the place of beginning.

Containing 20.208 acres of land, more or less.

This description is part of a zoning hearing petition and is not intended for any conveyance purposes.



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#### NOTICE OF ZONING HEARING

The Administrative Law Judges of Baltimore County, by authority of the Zoning Act and Regulations of Baltimore County will hold a public hearing in Towson, Maryland on the property identified herein as follows:

Case: # 2013-0110-A
1652 Glencoe Road
N/s Glencoe Road, 540 ft. N/w of centerline of Shermantine Lane
10th Election District - 3rd Councilmanic District

Shermantine Lane
10th Election District - 3rd Councilmanic District
Legal Owner(s): William & Ann Hach
Variance: to permit an accessory structure (windmill) with a
tower height of 30 feet and a total blade height of 40 feet in
lieu of the required 15 foot height.
Hearing: Monday, December 31, 2012 at 11:00 a.m. in
Room 205, Jefferson Building, 105 West Chesapeake
Avenue Turson 21204.

Avenue, Towson 21204.

ARNOLD JABLON, DIRECTOR OF PERMITS, APPROVALS AND INSPECTIONS FOR BALTIMORE COUNTY NOTES: (1) Hearings are Handicapped Accessible; for special accommodations Please Contact the Administrative Hearings Office at (410) 887-3868.

(2) For information concerning the File and/or Hearing, Contact the Zoning Review Office at (410) 887-3391.



501 N. Calvert Street, Baltimore, MD 21278

December 13, 2012

THIS IS TO CERTIFY, that the annexed advertisement was published in the following newspaper published in Baltimore County, Maryland, ONE TIME, said publication appearing on December 11, 2012.

×	The Jeffersonian
	Arbutus Times
	Catonsville Times
	Towson Times
	Owings Mills Times
	NE Booster/Reporter
	North County News

PATUXENT PUBLISHING COMPANY

By: Susan Wilkinson

Susan Wilkinson



3801 Baker Schoolhouse Road Freeland, MD 21053 o 443-900-5535 m 410-419-4906 bdoak@bruceedoakconsulting.com

#### **CERTIFICATE OF POSTING**

December 10, 2012

Re:

Case Number: 2013-0110-A

Petitioner / Developer: William & Ann Hach Date of Hearing: December 31, 2012

Baltimore County Department of Permits, Approvals & Inspections County Office Building 111 West Chesapeake Avenue, Room 111 111 West Chesapeake Avenue Towson, MD 21204

Attention: Kristen Lewis

Ladies and Gentlemen,

This letter is to certify under the penalties of perjury that the necessary sign(s) required by law were posted conspicuously on the property located at 1652 Glencoe Road.

The sign(s) were posted on December 09, 2012.

Sincerely,

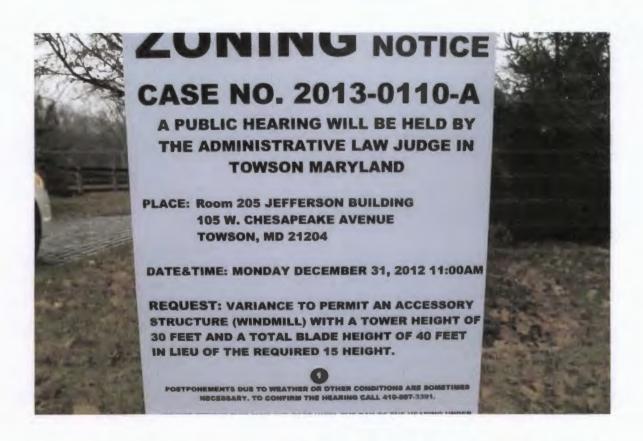
Bruce F Doak

MD Property Line Surveyor #531

See the attached sheet(s) for the photos of the posted sign(s)



Land Use Expert and Surveyor





TO: PATUXENT PUBLISHING COMPANY

Tuesday, December 11, 2012 Issue - Jeffersonian

Please forward billing to:

William Hach 103 Midhurst Road Baltimore, MD 21212

410-302-1648

#### NOTICE OF ZONING HEARING

The Administrative Law Judge of Baltimore County, by authority of the Zoning Act and Regulations of Baltimore County, will hold a public hearing in Towson, Maryland on the property identified herein as follows:

CASE NUMBER: 2013-0110-A

1652 Glencoe Road

N/s Glencoe Road, 540 ft. N/w of centerline of Shermantine Lane

10<sup>th</sup> Election District – 3<sup>rd</sup> Councilmanic District

Legal Owners: William & Ann Hach

<u>Variance</u> to permit an accessory structure (windmill) with a tower height of feet and a total blade height of feet in lieu of the required 15 foot height.

Hearing: Monday, December 31, 2012 at 11:00 a.m. in Room 205, Jefferson Building, 105 West Chesapeake Avenue, Towson 21204

Arnold Jablon

Director of Permits, Approvals and Inspections for Baltimore County

NOTES: (1) HEARINGS ARE HANDICAPPED ACCESSIBLE; FOR SPECIAL ACCOMODATIONS, PLEASE CONTACT THE ADMINISTRATIVE HEARINGS OFFICE AT 410-887-3868.

(2) FOR INFORMATION CONCERNING THE FILE AND/OR HEARING, CONTACT THE ZONING REVIEW OFFICE AT 410-887-3391.



KEVIN KAMENETZ County Executive

November 27, 2012

ARNOLD JABLON
Deputy Administrative Officer
Director, Department of Permits,
Approvals & Inspections

#### NOTICE OF ZONING HEARING

The Administrative Law Judges of Baltimore County, by authority of the Zoning Act and Regulations of Baltimore County, will hold a public hearing in Towson, Maryland on the property identified herein as follows:

CASE NUMBER: 2013-0110-A

1652 Glencoe Road

N/s Glencoe Road, 540 ft. N/w of centerline of Shermantine Lane

10<sup>th</sup> Election District – 3<sup>rd</sup> Councilmanic District

Legal Owners: William & Ann Hach

<u>Variance</u> to permit an accessory structure (windmill) with a tower height of feet and a total blade height of feet in lieu of the required 15 foot height.

Hearing: Monday, December 31, 2012 at 11:00 a.m. in Room 205, Jefferson Building, 105 West Chesapeake Avenue, Towson 21204

Arnold Jabion

Director

AJ:kl

C: William & Ann Hach, 103 Midhurst Road, Baltimore 21212 Bruce Doak, 3801 Baker Schoolhouse Road, Freeland 21053

NOTES: (1) THE PETITIONER MUST HAVE THE ZONING NOTICE SIGN POSTED BY AN APPROVED POSTER ON THE PROPERTY BY TUESDAY, DECEMBER 11, 2012.

(2) HEARINGS ARE HANDICAPPED ACCESSIBLE, FOR SPECIAL ACCOMMODATIONS PLEASE CALL THE ADMINISTRATIVE HEARINGS OFFICE AT 410-887-3868.

(3) FOR INFORMATION CONCERNING THE FILE AND/OR HEARING, CONTACT THE ZONING REVIEW OFFICE AT 410-887-3391.

# DEPARTMENT OF PERMITS AND DEVELOPMENT MANAGEMENT ZONING REVIEW

#### ADVERTISING REQUIREMENTS AND PROCEDURES FOR ZONING HEARINGS

The <u>Baltimore County Zoning Regulations</u> (BCZR) require that notice be given to the general public/neighboring property owners relative to property which is the subject of an upcoming zoning hearing. For those petitions which require a public hearing, this notice is accomplished by posting a sign on the property (responsibility of the petitioner) and placement of a notice in a newspaper of general circulation in the County, both at least fifteen (15) days before the hearing.

Zoning Review will ensure that the legal requirements for advertising are satisfied. However, the petitioner is responsible for the costs associated with these requirements. The newspaper will bill the person listed below for the advertising. This advertising is due upon receipt and should be remitted directly to the newspaper.

#### OPINIONS MAY NOT BE ISSUED UNTIL ALL ADVERTISING COSTS ARE PAID.

Item Number or Case Number: 2013- 0110 A	
Petitioner: WILLIAM & ANN HACH	
Address or Location: 1652 GLENCOE ROAD	
PLEASE FORWARD ADVERTISING BILL TO:	
Name: William Hacu	
Address: 103 MIDHURST ROAD	



KEVIN KAMENETZ County Executive

ARNOLD JABLON
Deputy Administrative Officer
Director, Department of Permits,
Approvals & Inspections

December 28, 2012

William & Ann Hach 103 Midhurst Road Baltimore MD 21212

RE: Case Number: 2013-0110 A, Address: 1652 Glencoe Road

Dear Mr. & Ms. Hach:

The above referenced petition was accepted for processing **ONLY** by the Bureau of Zoning Review, Department of Permits, Approvals, and Inspection (PAI) on November 13, 2012. This letter is not an approval, but only a **NOTIFICATION**.

The Zoning Advisory Committee (ZAC), which consists of representatives from several approval agencies, has reviewed the plans that were submitted with your petition. All comments submitted thus far from the members of the ZAC are attached. These comments are not intended to indicate the appropriateness of the zoning action requested, but to ensure that all parties (zoning commissioner, attorney, petitioner, etc.) are made aware of plans or problems with regard to the proposed improvements that may have a bearing on this case. All comments will be placed in the permanent case file.

If you need further information or have any questions, please do not hesitate to contact the commenting agency.

Very truly yours,

W. Carl Richards, Jr.

Supervisor, Zoning Review

WCR: jaf

Enclosures

c: People's Counsel

Bruce Doak, 3801 Baker Schoolhouse Road, Freeland MD 21053



Martin O'Malley, Governor Anthony G. Brown, Lt. Governor

Darrell B. Mobley, Acting Secretary Melinda B. Peters, Administrator

MARYLAND DEPARTMENT OF TRANSPORTATION

Date: 11-19-12

Ms. Kristen Lewis Baltimore County Office of Permits and Development Management County Office Building, Room 109 Towson, Maryland 21204

RE: **Baltimore County** 

Item No 2013-0110-A

Variance William & Ann Hach 1652 Clencoe Road

Dear Ms. Lewis:

Thank you for the opportunity to review your referral request on the subject of the above captioned. We have determined that the subject property does not access a State roadway and is not affected by any State Highway Administration projects. Therefore, based upon available information this office has no objection to Baltimore County Zoning Advisory Committee approval of Item No. 2013-8110-A-

Should you have any questions regarding this matter, please contact Richard Zeller at 410-545-5598 or 1-800-876-4742 extension 5598. Also, you may E-mail him at (rzeller@sha.state.md.us).

Access Management Division

SDF/raz

NB 12/31

#### BALTIMORE COUNTY, MARYLAND

#### INTER-OFFICE CORRESPONDENCE

TO:

Arnold Jablon

DATE: December 17, 2012

Deputy Administrative Officer and

Director of Permits, Approvals and Inspections

FROM:

Andrea Van Arsdale

Director, Department of Planning

SUBJECT:

1652 Glencoe Road

INFORMATION:

**Item Number:** 

13-110

Petitioner:

William and Ann Hach

Zoning:

RC 2 and RC 7

Requested Action:

Variance

#### SUMMARY OF RECOMMENDATIONS:

The Department of Planning has reviewed the petitioner's request and accompanying site plan. The Department of Planning does not oppose the petitioner's request for a variance, provided the following conditions are met:

- 1. A wind turbine and or wind mill mounted on a freestanding wind tower shall solely be for the purpose of generating energy for use on site and not for sale. However, the energy output may be delivered to a power grid to offset the cost of energy on site.
- 2. All ground mounted electrical and control equipment shall be labeled and secured to prevent unauthorized access.
- 3. The wind tower and or wind mill shall be designed and installed so as to not provide step bolts or a ladder readily accessible to the public for a minimum height of 12 feet above the ground.
- 4. All access doors to the wind turbine and or wind mill towers and electrical equipment shall be lockable.
- 5. All electrical wires associated with a wind turbine and or wind mill shall be located within its tower or mounting structure, or within an existing structure, or underground. There shall be no additional towers or structures erected to support electrical wiring or connections to any power grid or use on the subject property.
- 6. The blade of any wind turbine and or wind mill shall, at its lowest point, have a ground clearance of no less than 15 feet, as measured at the lowest point of the arc of the blades.
- 7. No equipment unrelated to the operation of the system shall be attached to the wind tower or mounting structure.
- 8. A wind tower/wind turbine and or a wind mill shall not be artificially lit unless such lighting is required by the Federal Aviation Administration.

- 9. A wind turbine and or wind mill shall be painted or finished in a non-reflective, non-obtrusive color or finish that conforms to the environment and architecture of the community as determined by the Director of Planning, unless Federal Aviation Administration regulations require otherwise.
- 10. All signs including flags, streamers and decorative items, both temporary and permanent, are prohibited on a wind tower/wind turbine and or wind mill or other structure associated with such, except the manufacturer or installer's identification or appropriate warning signs or placards.
- 11. A wind tower/wind turbine and or wind mill shall comply with all applicable construction and electrical codes.
- 12. Audible sound due to wind turbine and or wind mill operations shall not exceed 55 dB (A) for any period of time. The level, however, may be exceeded during short-term events such as utility outages and/or severe windstorms. The sound level shall be measured at ground level at the property line.
- 13. Any wind tower/wind turbine and or wind mill found to be unsafe shall be repaired by the property owner to meet these regulations and any applicable federal, state and local safety standards or be physically removed within 90 days.
- 14. Any wind tower/wind turbine and or wind mill that has been inoperable for a period of 12 consecutive months shall be physically removed by the property owner within 90 days.
- 15. There may only be one wind tower/wind turbine and or wind mill will be allowed on the property.

For further information concerning the matters stated here in, please contact Jessie Bialek at 410-887-3480.

Prepared by:

**Division Chief:** AVA/LL: CM

RECEIVED

DFC 2 4 2012

OFFICE OF ADMINISTRATIVE HEARINGS

## BALTIMORE COUNTY, MARYLAND

#### INTEROFFICE CORRESPONDENCE

TO:

Arnold Jablon, Director

Department of Permits, Approvals

DATE: November 21, 2012

And Inspections

DAK

FROM:

Dennis A. Kennedy, Supervisor

Bureau of Development Plans

Review

SUBJECT:

**Zoning Advisory Committee Meeting** 

For December 3, 2012

Item Nos. 2010-0295, 2013-0107, 0108,

0109, 0110, 0111 and 0112

The Bureau of Development Plans Review has reviewed the subject-zoning items, and we have no comments.

DAK:CEN cc: File

#### MEMORANDUM

DATE:

February 15, 2013

TO:

Zoning Review Office

FROM:

Office of Administrative Hearings

RE:

Case No. 2013-0110-A - Appeal Period Expired

The appeal period for the above-referenced case expired on February 8, 2013. There being no appeal filed, the subject file is ready for return to the Zoning Review Office and is placed in the 'pick up box.'

c: Case File

Office of Administrative Hearings

RE: PETITION FOR VARIANCE
1652 Glencoe Road; N/S Glencoe Road, 540'
N/W of c/line of Shermatine Lane
10<sup>th</sup> Election & 3<sup>rd</sup> Councilmanic Districts
Legal Owner(s): William & Ann Hach
Petitioner(s)

BEFORE THE OFFICE

OF ADMINSTRATIVE

**HEARINGS FOR** 

BALTIMORE COUNTY

\* 2013-110-A

#### ENTRY OF APPEARANCE

Pursuant to Baltimore County Charter § 524.1, please enter the appearance of People's Counsel for Baltimore County as an interested party in the above-captioned matter. Notice should be sent of any hearing dates or other proceedings in this matter and the passage of any preliminary or final Order. All parties should copy People's Counsel on all correspondence sent and all documentation filed in the case.

RECEIVED

NOV 28 2012

PETER MAX ZIMMERMAN

Pedan Max Zummerman

PETER MAX ZIMMERMAN
People's Counsel for Baltimore County

Carle S Demlio

CAROLE S. DEMILIO Deputy People's Counsel Jefferson Building, Room 204 105 West Chesapeake Avenue Towson, MD 21204 (410) 887-2188

#### **CERTIFICATE OF SERVICE**

I HEREBY CERTIFY that on this 28<sup>th</sup> day of November, 2012, a copy of the foregoing Entry of Appearance was mailed to Bruce Doak, 3801 Adam D. Baker, Esquire, One West Pennsylvania Avenue, Suite 300, Towson, Maryland 21204, Schoolhouse Road, Freeland, MD 21053, Representative for Petitioner(s).

Peter Max Zummerman

PETER MAX ZIMMERMAN

### Debra Wiley - Fwd: Re: Case No. 2013-0110-A - W.W.Hach

From:

John Beverungen

To:

Debra Wiley; Sherry Nuffer

Date:

12/27/2012 10:28 AM

Subject:

Fwd: Re: Case No. 2013-0110-A - W.W.Hach

Attachments: Case No-2-13-0110-A- 1652 Glencoe Rd.pdf

for the file

>>> "w. craig kenney" <wcraigkenney@msn.com> 12/26/12 12:26 PM >>> Dear Judge Beverungen:

Kindly take note of the attached letter in support of Case Number 2013-0110-A and kindly enter it into the case file.

Very truly yours,

W. Craig Kenney 1716 Glencoe Road Glencoe, Maryland 21152 410-382-1310

### W. Craig Kenney

December 26, 2012

#### **Hand Delivered and via Electronic Mail**

The Honorable John E. Beverungen Administrative Law Judge Baltimore County Maryland 111 W. Chesapeake Avenue, Room 111 Towson, Maryland 21204

Dear Judge Beverungen:

I have spoken with Bill Hach, the Petitioner in this case, and he has shared with me the details of his of his project. Mr. Hach is currently restoring Filston Manor, an historic property located in Glencoe. It appears that the same architect who designed Teddy Roosevelt's home at Sagamore Hill in New York and the Manor House at Filston were one in the same. In 1983 I purchased 25 acres of the original Filston Manor from its previous owners and my property surrounds Mr. Hach's property on two sides. As a result I am very familiar with Filson Manor.

RE: Case Number: 1013-0110-A 1652 Glencoe Road, 21152

Mr. Hach is requesting a Special Exception to permit the construction of a historically accurate replica of the windmill located at Sagamore Hill. My property is situated at the highest point on the original Filston Manor property and contains a 90-foot deep water well consistent with those that were once wind powered. There are also the remains of a water holding tank located next to the well that would have had a capacity of about 3,000 gallons. Although the current pump appears to have been electrically powered, it is quite possible that it was originally wind powered in that Filston predates the availability of electricity.

I believe that the inclusion of a windmill on the Filston property would be appropriate and aesthetically pleasing. Furthermore, I would not object to a height greater than forty feet.

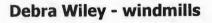
I plan to attend the hearing on the 31<sup>st</sup> and be available for testimony. Kindly enter this letter into the case file.

Very truly yours,

/s/

W. Craig Kenney

cc: William W. Hach



B Page 1 of 1 2013 - 0130- A

From:

John Beverungen

To:

Carole Demilio; Peter Zimmerman

Date:

12/7/2012 11:14 AM

Subject:

windmills

CC:

Debra Wiley

Good morning and TGIF.

Deb brought to my attention a case I have at the end of the month, seeking approval for a 40' tall windmill. The property appears to be in the Sparks-Glencoe area.

I am familiar with the County Council's resolution on anemometers, and believe that Mr. Gardina's bill on windmills was withdrawn. I also reviewed some old orders that Deb brought to my attention, and I see that your office has taken the position that there is no authority under the Code or BCZR for approving windmills, given that they are not specifically mentioned, and are not customary accessory structures. I assume that is still your position?

I ask because I am debating whether to write the Petitioner and explain the scenario here, to see if they want to go forward. It could be they want to pursue the issue on appeal?

Thanks.

John Beverungen

119 Fed.Appx. 707, 2004 WL 2921962 (C.A.6 (Mich.)), 2004 Fed.App. 1075N (Not Selected for publication in the Federal Reporter) (Cite as: 119 Fed.Appx. 707, 2004 WL 2921962 (C.A.6 (Mich.)))

community. Id. at 24, 561 N.W.2d 405.

<u>FN2.</u> In their complaint, Plaintiffs invoked both the federal and Michigan state Constitutions in pressing their exclusionary zoning claim. On appeal, however, they rely exclusively on Michigan state precedent to support this claim.

\*\*2 [1] Plaintiffs argue that the district court erred in concluding that the ordinance does not totally exclude the use of WTGs. We disagree. Plaintiffs have failed to show anything more than the exclusion of a three hundred-foot WTG on property falling in the Agricultural Zoning District. They applied only for such a use under the ordinance. They have not demonstrated that the ordinance would prohibit the use of WTGs (of the three hundred-foot variety or otherwise) in any of the other zoning districts, such as the Commercial District or the Planned Unit Development Zoning District. The ordinance's presumption of validity therefore controls.

The Johnechecks correctly note that under Michigan law, a zoning ordinance in a "permissive format states the permissive uses under the classification, and necessarily implies the exclusion of any other non-listed use." Independence Township v. Skibowski, 136 Mich.App. 178, 355 N.W.2d 903, 906 (1984). But while Bay Township's zoning ordinance does operate in a permissive format, its provisions assuredly allow at least some types of wind turbine generators. The ordinance permits accessory structures, such as "dish and other types of antennae, fences and walls, freestanding lighting fixtures, signs, silos and other agricultural structures, and swimming pools," and such structures are generally permitted for all lots that have an authorized principal use. See JA 91. And while the requirement that accessory structures be "customarily incident and subordinate to the principal use of the land" might appear \*710 to cut against permitting wind turbine generators, JA 91, small windmills long have been used to supply water to farming operations from wells, and using them to supply electricity to support an allowed principal use is analogous. Indeed, the ordinance cites as examples of accessory structures "dish and other types of antenna[e]." Language that lists satellite dishes as "customarily incidental" to principal uses (such as farming) permits windmills generating electricity too. Notably, Randy Frykberg, a witness for the Township, testified that a WTG would qualify as a customary accessory use to a farm. RE 57, Ex. 1, p. 3 (Frykberg Dep. p. 38).

Likewise, Plaintiffs' statutory exclusionary zoning claim, pursuant to Mich. Comp. Laws § 125.297a, must fail. That statute is violated only if an ordinance has the effect of totally prohibiting the establishment of a land use within a township. Adams Outdoor Advertising, Inc. v. City of Holland, 463 Mich. 675, 625 N.W.2d 377, 382 (2001). Such is not the case here.

The matter is not quite ended. Even if he cannot prove total exclusion, a plaintiff may still prevail on an exclusionary zoning claim "if he can meet the difficult burden of demonstrating no reasonable relationship to a legitimate governmental interest." Landon Holdings, Inc. v. Grattan Township, 257 Mich.App. 154, 667 N.W.2d 93, 106 (2003). Plaintiffs cannot meet this standard. Bay Township has a legitimate interest in regulating the location and size of three hundred-foot WTGs within the Township's Agricultural District.

#### B. Takings Clause Claim

\*\*3 An unconstitutional taking may occur in two situations: (1) where the regulation does not substantially advance a legitimate state interest, or (2) where the regulation denies an owner economically viable use of his land. K & K Construction, Inc. v. Dep't of Natural Resources, 456 Mich. 570, 575 N.W.2d 531, 535 (1998). Plaintiffs rely solely on the first of these two theories.

[2] The Michigan Supreme Court has adopted the rule "that a broad range of governmental purposes and regulations satisfies" the requirement that a regulation substantially advance a legitimate state interest. Bevan, 475 N.W.2d at 44 (citing Nollan v. California Coastal Comm., 483 U.S. 825, 834-35, 107 S.Ct. 3141, 97 L.Ed.2d 677 (1987)). The exclusion of three hundred-foot WTGs in Bay Township's Agricultural District easily meets this test, for the same reasons stated earlier.

AFFIRMED.

C.A.6 (Mich.),2004.

Johnecheck v. Bay Township

119 Fed.Appx. 707, 2004 WL 2921962 (C.A.6

**BALTIMORE COUNTY** 

Maryland Department of Assessments and Taxation Real Property Data Search (vw6.2A)

Go Back View Map New Search GroundRent Redemption GroundRent Registration

Premises Address   652 GLENCOE RD   65	72012 07/01/2013 INCLUDED IN LAND VALUE 00 872,800
Premises Address	Structure Information  Legal Description 20.32 AC 1652 GLENCOE RD 3800 FT W CARROLL RD  Section Block Lot Assessment Area Plat N 2 Plat R  NONE  Property Land Area County Use 20.3200 AC 05  The Information 20.3200 AC  PREFERENTIAL LAND VALUE INCLUDED IN LAND VALUE 20.3200 872,800
Map   Grid   Parcel   Sub District   Subdivision	20.32 AC 1652 GLENCOE RD 3800 FT W CARROLL RD    Section   Block   Lot   Assessment Area   Plat N   2   Plat R     NONE
Town   Ad Valorem   Tax Class	Property Land Area County Use 20.3200 AC 05  The Information E-in Assessments To 2007/01/2013 PREFERENTIAL LAND VALUE INCLUDED IN LAND VALUE 200 872,800
Primary Structure Built   Enclosed Area   8,462 SF	Property Land Area County Use 20.3200 AC 05  The Information County Use 20.3200 AC 05  The Information County Use 20.3200 AC 05  The Information County Use 20.3200 AC 05
Stories   Basement   Type   Exterior	20.3200 AC 05  The Information  E-in Assessments  As Of PREFERENTIAL LAND VALUE  172012 07/01/2013 INCLUDED IN LAND VALUE  1700 872,800
	e-in Assessments  As Of PREFERENTIAL LAND VALUE (2012 07/01/2013 INCLUDED IN LAND VALUE)  00 872,800
Base Value	e-in Assessments  As Of PREFERENTIAL LAND VALUE (2012 07/01/2013 INCLUDED IN LAND VALUE)  00 872,800
As Of 01/01/2011 07/01/2  Land 317,160 264,600  Improvements: 792,980 608,200  Total: 1,110,140 872,800 872,80  Preferential Land: 2,160  Transf  Seller: FIREY BETSY LTRUSTEE  Type: ARMS LENGTH IMPROVED  Seller: FIREY MILTON J 3RD	As Of PREFERENTIAL LAND VALUE 107/01/2013 INCLUDED IN LAND VALUE 100 872,800
Fotal: 1,110,140 872,800 872,80  Preferential Land: 2,160  Transf  Seller: FIREY BETSY LTRUSTEE  Type: ARMS LENGTH IMPROVED  Seller: FIREY MILTON J 3RD	
Seller: FIREY BETSY LTRUSTEE  Type: ARMS LENGTH IMPROVED  Seller: FIREY MILTON J 3RD	2,100
Type:     ARMS LENGTH IMPROVED       Seller:     FIREY MILTON J 3RD	fer Information
	Date:         06/15/2004         Price:         \$1,050,000           Deed1:         /20238/00120         Deed2:
	Date:         01/05/2001         Price:         \$0           Deed1:         /14904/00201         Deed2:
Seller: FIREY MILTON J,3RD  Type: NON-ARMS LENGTH OTHER	Date:         -08/11/1995         Price:         \$0           Deed1:         /11161/00651         Deed2:
Exempt	tion Information
Partial Exempt Assessments County State Municipal	Class         07/01/2012         07/01/2013           000         0.00           000         0.00           000         0.00           000         0.00
Tax Exempt: Exempt Class:	Special Tax Recapture: AGRICULTURAL TRANSFER TAX
	pplication Information

## PLEASE PRINT CLEARLY

	HACH PROPERTY
CASE NAME_	2013-110-4
CASE NUMBI	
DATE 12/	31/12

## PETITIONER'S SIGN-IN SHEET

NAME	ADDRESS	CITY, STATE, ZIP	E- MAIL
BRUCE E. DOAK	3801 BANDE SCHOOLHOUSE	ROAD FREGILIO MO 21053	
BRUCE E. DOAK CONSUL	TING		CE E DOAKCONSULTING. COM
ashles Hach	1652 Glencoe RD	Sparks MD 21152	a shayhach (a) grand . co
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CASE NAME	HACH	
CASE NUMBER	2013-110-4	
DATE 12/3	1/12	

# CITIZEN'S SIGN - IN SHEET

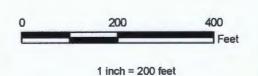
NAME	ADDRESS	CITY, STATE, ZIP	E - MAIL
B.CRAIG Kehn	es 1712 CLEVEDE Rd	CLO SCOE MA	werengkenner ens
Kirsten Burger	else 1556 Glewor Rd. 1906 Corbridge Lane	Sparks / Stencoo, MI Monkton, MD 21111	Kirstenburger @ Comcast. ne
		<i>*</i>	
			1

## 1652 Glencoe Road 1556 ---- RC 7 2200014351 1552 1019072070 1019072072 2300010990 Lot# 3 Pt. B PDM # 100310 Filston Manor-Landmarks List 028C3 1900011438 1006020077 --10.EC .: GLENCOE-MARYLAND HISTORIC TRUST PARCEL -- MARYLAND HISTORIC TRUST PARCEL 2300010988 Lot # 1 Lot # 2 2300010989 Pt. Bk. ა 1048, Folio 0097 2300010209 MARYLAND HISTORIC TRUST PARCELE RD Lot # 1600011982 1013020982



Publication Date: November 13, 2012 Publication Agency: Permits, Approvals and Inspections Projection/Datum: Maryland State Plane, FIPS 1900, NAD 1983/91 HARN, US Foot





Item #0110

Case No.: 2013-0110-A

Exhibit Sheet

## Petitioner/Developer

## Protestant

r	,	1
No. 1	Ste Plan	
No. 2	Acrial Zoning Photo	
No. 3	Zoning Map	
No. 4	Photo-Sagamore Hill	
No. 5	January 2013. Newspaper Article	
No. 6	6A-C Photos-windmills	
No. 7	Rendering - proposed windmill	
No. 8	Rendering - Barn & Windmill	
No. 9	Historic Preservation 2AC comment 12-18-2012	
No. 10		
No. 11		
No. 12		





My Neighborhood Map

Created By Baltimore County My Neighborhood



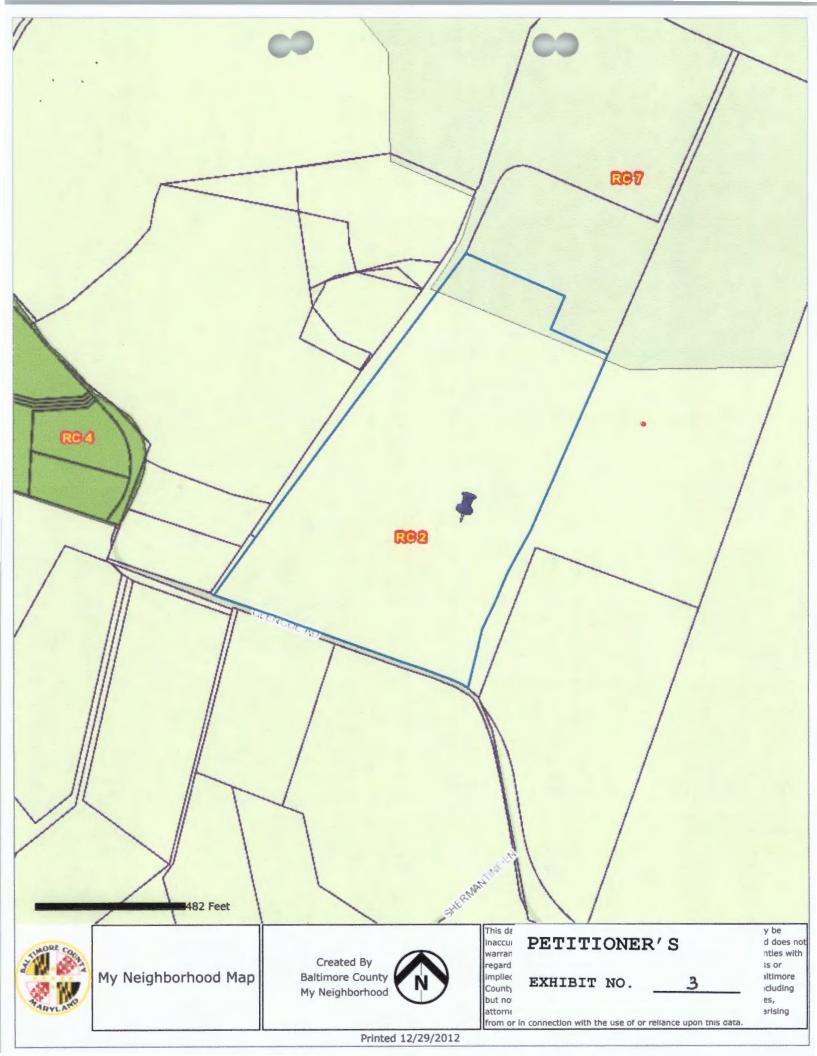
PETITIONER'S

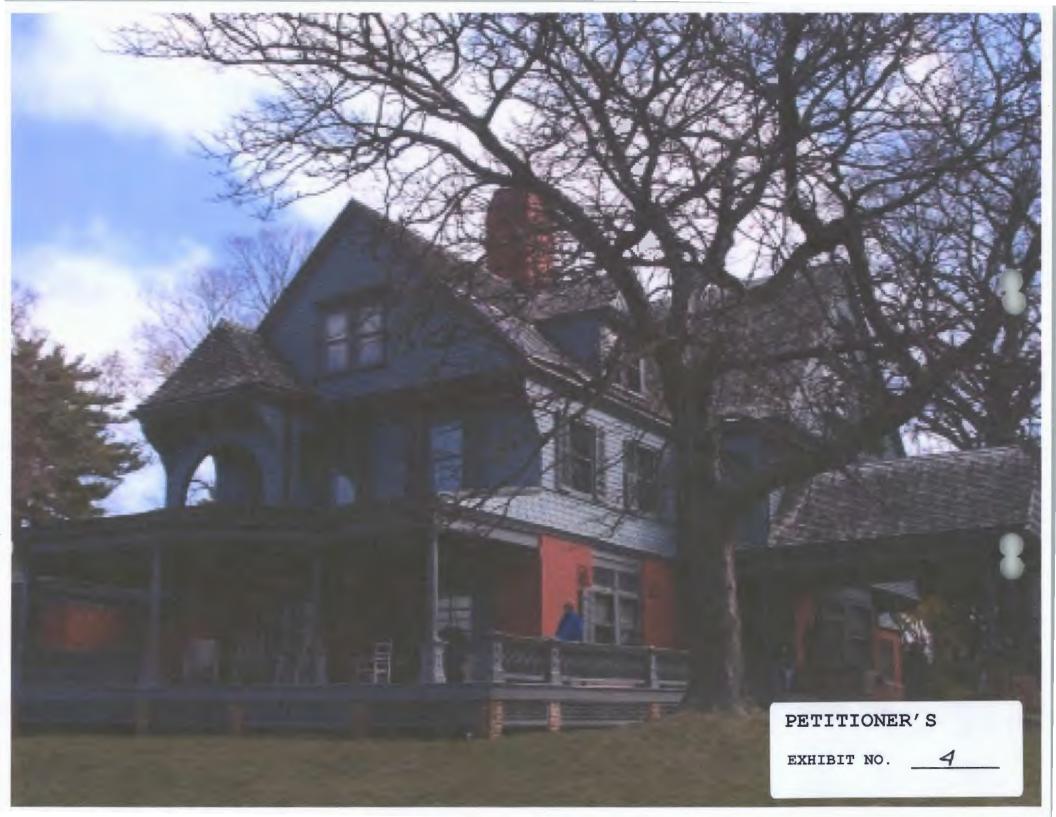
EXHIBIT NO

2

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rk Rd., Hereford D-357-8333 10-10, Fri & Sat 10-11, Sun 11-9 g – Pizzas to 5-Course Meals ies • Birthdays • Any Occasion

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Happy Hour O

Bar Food & Beverage Discounts (At Bar Only) y- \$5.00 Martini night

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w Comfort Food Menu Salad, Entree, Glass of Wine \$14.95 rime Rib Special \$19.95 sa with any brunch entree – Pasta Night!

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0-252-7111 \$50 Gift ley Road, Phoenix, MD 21131 grilleatpeerces.com

ie beltway, right on the lake at Loch Raven

Think of the grant will be a second to a second to be to

News



The Filston Manor is a prime example of the Queen Victoria architecture of the late 19th century.

# New 'Old Time' Windmill Stirs Up Zoning Headache

"We wanted

something

for aesthetic

purposes."

--William Hach

by Michael Ruby

ome 19th-century technology isn't covered in 20th-century Baltimore County 20ning regulations which doesn't bode well for the 21st century.

A good, old-fashioned windmill not wind turbine but just a windmill like in The Old West movies is being erected on an historic Sparks horse farm to aid in pumping water for the animals kept on site. Because of the special landmark status of the Filston Manor which dates back to

the 1870s, owners William and Ann Hach say they want something that is in keeping with the historic nature of the property, located at 1652 Glencoe Road.

"Believe me, there are electric motors that are more efficient at pumping water," said

pumping water," said
William Hach. "But we wanted something for aesthetic purposes. And we have some historical records showing something like this existed at the time."

Hach and his wife purchased the 20-acre farm at auction in June 2004 for \$1,050,000, according to state tax records, and have been gradually restoring the house and other farm buildings. Ultimately, said Hach, he and his wife will move from their Pinehurst residence to the Sparks farm.

"Soon is what we've been saying for years," said Hach.

Their daughter now lives in one of

the out buildings and is overseeing the restoration.

Not allowed

But a funny thing happened on the way to installing the 1881 model windmill...it's not allowed, according to county zoning regulations, because windmills are not mentioned in today's modern regulations. Since Baltimore County zoning regulations are written in the affirmative, if it's not specifically permitted, then it's not allowed whether it is a windmill or a cell phone tower or anything else.

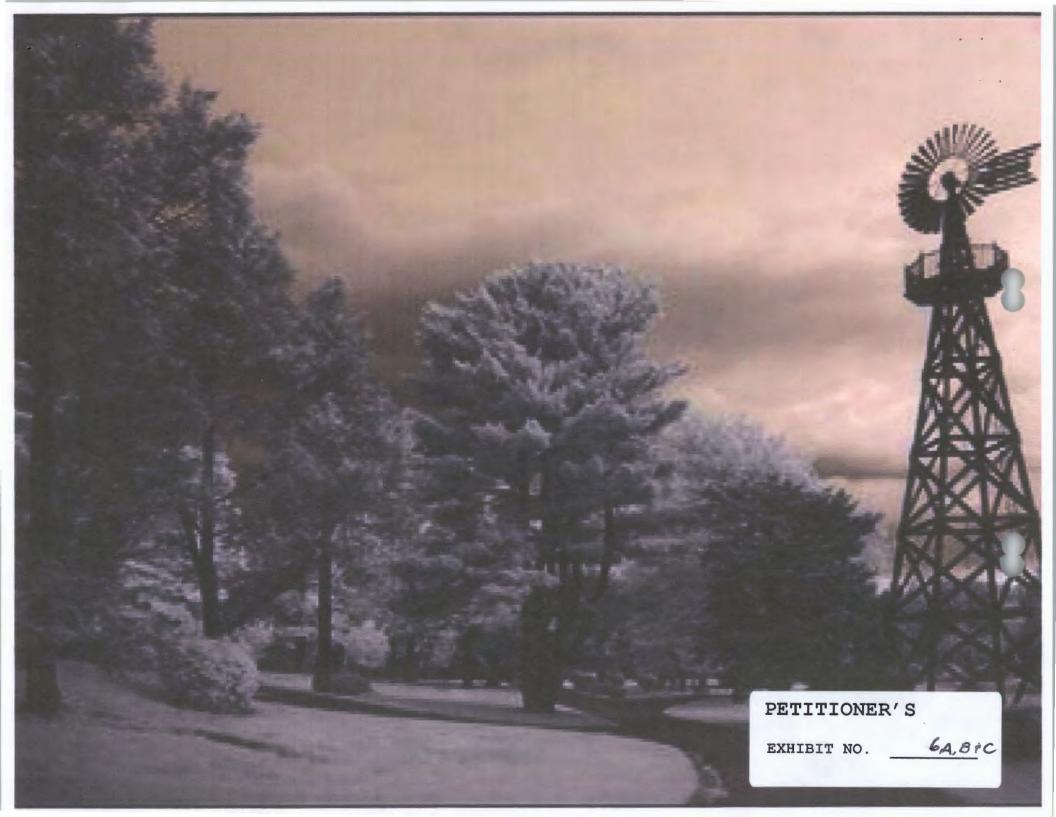
(The regulations had to be legislatively amended to permit cell towers.)

So to put up a 140year-old style windmill on a farm that is 170 years old; the Hachs must go through a 40year-old public hearing process and get what's called a variance to

local laws that haven't been updated in decades.

The proposed windmill tower will stand 30 feet tall and the blades will make the structure almost 40 feet in height, according to the plans submitted to county zoning officials. Since there's no standard for a windmill in today's zoning regulations, county authorities are labeling the tower "an accessory structure" which as defined in the regulations are can be no more than 15 feet high. Hence, the need for the variance and hearing.

A public hearing on the variance request will be held December 31 at 11 a.m. before the administrative law





Historia Windmill I karen Checca.





PETITIONER'S

EXHIBIT NO. 7



EXHIBIT NO.

## **BALTIMORE COUNTY, MARYLAND** OFFICE OF PLANNING

### Historic Preservation Comments for ZAC Issue

TO:

Curtis Murray

DATE: December 18, 2012

Development Review

Jessie Bialek Sector Planner

FROM:

Karin Brown

Chief, Preservation Services

**SUBJECT:** ZAC # 2013-0110

The property is on the Baltimore County Final Landmarks List (# 233 Filston Manor and carriage house), but has no setting and thus is not within the purview of the Baltimore County Landmarks Preservation Commission.

The below recommendation should be regarded as a comment by preservation services staff concerning the impact of the proposed windmill on the historic property.

Preservation Services staff is in support of granting the variance to permit a windmill with a tower height of 30 feet and a blade height of 40 feet. The proposed structure is unlikely to have a negative visual impact on abutting properties. The type of windmill proposed by the applicant was commonly found on historic farms where they served to pump water from the well to a holding tank. A like model has been approved by the National Park Service (NPS) on the Sagamore Hill property, which was home to president Theodore Roosevelt for most of his adult life. In staff's opinion, the proposed structure is compatible with Filston Manor and will not undermine the integrity of the historic property.

PETITIONER'S

EXHIBIT NO.

