#### MEMORANDUM

DATE:

October 15, 2014

TO:

Zoning Review Office

FROM:

Office of Administrative Hearings

RE:

Case No. 2015-0015-SPH - Appeal Period Expired

The appeal period for the above-referenced case expired on October 14, 2014. There being no appeal filed, the subject file is ready for return to the Zoning Review Office and is placed in the 'pick up box.'

c: Case File

Office of Administrative Hearings

'IN RE: PETITION FOR SPECIAL HEARING (1930 Brookdale Road)

BEFORE THE

1st Election District

OFFICE OF

1<sup>st</sup> Councilmanic District

Episcopal Church of Christ the King

ADMINISTRATIVE HEARINGS

Legal Owner

FOR BALTIMORE COUNTY

Episcopal Community Services of Md. Lessee

Petitioners

Case No. 2015-0015-SPH

#### **OPINION AND ORDER**

This matter comes before the Office of Administrative Hearings (OAH) for consideration of a Petition for Special Hearing filed on behalf of Episcopal Church of Christ the King, Legal Owner, and Episcopal Community Services of Md., Lessee ("Petitioners"). The Special Hearing was filed pursuant to § 500.7 of the Baltimore County Zoning Regulations ("B.C.Z.R.") to permit a Boarding House in a DR 5.5 zone; and (2) or in the alternative, to permit accessory residential quarters on a property used as a church as a ministry of the church.

Numerous members of the church and community appeared in support of the requests. Lawrence E. Schmidt, Esquire, with Smith, Gildea & Schmidt, LLC represented the Petitioners. There were no Protestants in attendance. The Petition was advertised and posted as required by the Baltimore County Zoning Regulations. Substantive Zoning Advisory Committee (ZAC) comments were received from the Department of Planning (DOP) dated September 5, 2014, which did not oppose the requests.

The subject property is approximately 6 acres and is zoned DR 5.5. The property is improved with a large church building and a two-story single family dwelling. The single family dwelling historically was used to house church personnel, but in recent years the church has leased the dwelling to tenants. At present, Petitioners propose to use the dwelling to operate

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Jericho House, a program that will provide temporary housing for previously incarcerated men. At any one time, the dwelling will have six (6) live-in program participants, as well as a caretaker who will also reside on the premises. The single family dwelling has 4 bedrooms; two men will occupy each of the bedrooms, and the caretaker will have a separate bedroom.

The first issue involves identifying, in the argot of the Regulations, the proposed use. I believe the proposal constitutes a "boarding house," defined as a dwelling occupied by 3 or more unrelated individuals. B.C.Z.R. §101.1. Boarding houses are permitted in single family dwellings in D.R. zones, pursuant to B.C.Z.R. §408B. While that regulation contains quite a bit of detail concerning the approval and permit process for such a use, the primary legal requirement is that the proposed boarding house use satisfy the special exception standards found in B.C.Z.R. §502.1.

In that regard, the site is relatively large (6 acres) and is buffered from the adjoining residential and commercial uses. There is a 6' high stockade fence along the southern boundary of the site, which serves to screen the nearby residences on Brookdale and Greengage Roads. The Petitioners will use a detailed and thorough screening process to select candidates for the program, and do not admit those with violent criminal backgrounds or sex offenders. The facility is smoke free and alcohol free, and participants are subject to random testing. Most participants will reside at the site for between 6-12 weeks, and the goal is to assist participants to obtain job training and/or employment, which will enable them to then relocate to private housing within the community.

In light of the above, and given the absence of testimony and/or evidence to the contrary,

I do not believe the proposed use will be detrimental to the health, safety and welfare of the
community. The DOP did not object to the proposal, but requested an "on-site manager" to

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resolve community concerns. Petitioners stated there will be both a daytime case manager on site, as well as a live in caretaker at the facility. The DOP made reference in its ZAC comment to a continuation of the existing fence to screen the homes on Brookdale Road, but Petitioners stated that individual homeowners have their own fences at the rear of their yards, and thus I believe that existing conditions will suffice. The DOP also suggested sidewalks be installed along Brookdale Road, but based on aerial photos submitted it appears that sidewalks are in place on the east side of the road, which will allow pedestrians to safely reach Security Boulevard, which borders the site to the north.

THEREFORE, IT IS ORDERED this <u>12<sup>th</sup></u> day of September, 2014, by this Administrative Law Judge, that the Petition for Special Hearing pursuant to § 500.7 of the Baltimore County Zoning Regulations ("B.C.Z.R") to permit a Boarding House in a DR 5.5 zone, be and is hereby GRANTED.

Any appeal of this decision must be made within thirty (30) days of the date of this Order.

JOHN E BEVERUNGEN Administrative Law Judge for Baltimore County

JEB/sln

ORDER RECEIVED FOR FILING

Date

Rv



KEVIN KAMENETZ County Executive LAWRENCE M. STAHL
Managing Administrative Law Judge
JOHN E. BEVERUNGEN
Administrative Law Judge

September 12, 2014

Lawrence E. Schmidt, Esquire Smith, Gildea & Schmidt, LLC 600 Washington Avenue Suite 200 Towson, Maryland 21204

RE:

Petition for Special Hearing

Property: 1930 Brookdale Road Case No.: 2015-0015-SPH

Dear Mr. Schmidt:

Enclosed please find a copy of the decision rendered in the above-captioned matter.

In the event any party finds the decision rendered is unfavorable, any party may file an appeal to the Baltimore County Board of Appeals within thirty (30) days of the date of this Order. For further information on filing an appeal, please contact the Baltimore County Office of Administrative Hearings at 410-887-3868.

Sincerely,

JOHNE. BEVERUNGEN Administrative Law Judge for Baltimore County

JEB:sln Enclosure



## PETTION FOR ZONING HEARTS(S)

		which is pre	sently zoned D.I	R. 5.5
Address 1930 Brookdale Road  Deed References: 05976/00737	· · · · · · · · · · · · · · · · · · ·	which is pre 10 Digit Tax Account #	0122250162	
Property Owner(s) Printed Name(s	Episcopal Church o	of Christ the King		
(SELECT THE HEARING(S) BY MARKING X AT	THE APPROPR	IATE SELECTION AND PRINT OR T	YPE THE PETITION	REQUEST)
The undersigned legal owner(s) of the prope	arty cituate in F	Saltimore County and which is	described in the	description
		e a part hereof, hereby petition		description
a Special Hearing under Section 500. or not the Zoning Commissioner should appropriate the control of the Commissioner should appropriate the Commissioner should appropriate the Commissioner should be control of the Commis		g Regula <mark>tions</mark> of Baltimore Cod	unty, to determine	whether
2a Special Exception under the Zoning	Regulations of	of Baltimore County to use the	herein described	property for
3 a Variance from Section(s)				
of the zoning regulations of Baltimore Cou (Indicate below your hardship or practical you need additional space, you may add a TO BE PRESENTED AT HEARING	al difficulty or	r Indicate below "TO BE PRI		
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# ATTACHMENT TO PETITION FOR SPECIAL HEARING 1930 Brookdale Road

#### Special Hearing:

- 1. To permit a Boarding House in a D.R. 5.5 zone pursuant to BCZR § 408.B.1; or
- 2. Or in the alternative, to permit accessory residential quarters on a property used as a church as a ministry of the church; and
- 3. For such other relief as may be deemed necessary by the Zoning Commissioner for Baltimore County.

#### **Property Description**

Beginning for the same at the beginning of the second or north 77 degrees 07 minutes 20 seconds west 74.59 foot line of division described in a deed from Ralph DeChiaro and wife to Dale Homes, Inc., dated November 29, 1961 and recorded among the Land Records of Baltimore County in Liber WJR No. 3930, folio 114, thence binding on said second line and on the third line of division of said conveyance, the two following courses and distances, (1) north 77 degrees 07 minutes 20 seconds west 74.59 feet, (2) north 56 degrees 44 minutes 33 seconds west 105.55 feet, thence running for new lines of division through the aforesaid land the twelve following courses and distances, (1) north 00 degrees 19 minutes 32 seconds east 79.19 feet, (2) north 48 degrees 55 minutes 40 seconds west 115.00 feet, (3) northeasterly along a curve to the left, having a radius of 735.00 feet, for a distance of 296.91 feet, (4) north 60 degrees 11 minutes 06 seconds east 33.62 feet, (5) southeasterly along a curve to the right having a radius of 1986.00 feet for a distance of 80.35 feet, (6) south 75 14 minutes 20 seconds east 431.20 feet, (7) south 30degrees 14 minutes 20 seconds east 35.36 feet (8) south 14 degrees 45 minutes 40 seconds west 349.44 feet, (9) southwesterly along a curve to the right having a radius of 238.40 feet fir a distance of 83.10 feet, (10) north 55 degrees 16 minutes 00 seconds west 73.74 feet, (11) 89 degrees 08 minutes 00 seconds west 126.45 feet, (12) north 77 degrees 07 minutes 20 seconds west 132.68 feet to the point of beginning. Containing 5.9727 acres of land more or less.



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## DEPARTMENT OF PERMITS AND DEVELOPMENT MANAGEMENT ZONING REVIEW

#### ADVERTISING REQUIREMENTS AND PROCEDURES FOR ZONING HEARINGS

The <u>Baltimore County Zoning Regulations</u> (BCZR) require that notice be given to the general public/neighboring property owners relative to property which is the subject of an upcoming zoning hearing. For those petitions which require a public hearing, this notice is accomplished by posting a sign on the property (responsibility of the petitioner) and placement of a notice in a newspaper of general circulation in the County, both at least fifteen (15) days before the hearing.

Zoning Review will ensure that the legal requirements for advertising are satisfied. However, the petitioner is responsible for the costs associated with these requirements. The newspaper will bill the person listed below for the advertising. This advertising is due upon receipt and should be remitted directly to the newspaper.

#### OPINIONS MAY NOT BE ISSUED UNTIL ALL ADVERTISING COSTS ARE PAID.

For Newspaper Advertising:							
Item Number or Case Number: 2015-0015-59H							
Petitioner: Episcopal Community Services of MD							
Address or Location: 1930 Brookdale Road							
PLEASE FORWARD ADVERTISING BILL TO:  Name: Lawrence E. Schmidt, Esquire							
Address: Smith, Gildea & Schmidt, LLC							
600 Washington Avenue, Suite 200							
Towson, MD 21204							
Telephone Number: 410-821-0070							



KEVIN KAMENETZ County Executive

July 30, 2014

ARNOLD JABLON
Deputy Administrative Officer
Director, Department of Permits,
Approvals & Inspections

#### NOTICE OF ZONING HEARING

The Administrative Law Judges of Baltimore County, by authority of the Zoning Act and Regulations of Baltimore County, will hold a public hearing in Towson, Maryland on the property identified herein as follows:

CASE NUMBER: 2015-0015-SPH-

1930 Brookdale Road

SE corner of Security Blvd. and Greengage Road

1<sup>st</sup> Election District – 1<sup>st</sup> Councilmanic District

Legal Owners: Episcopal Church of Christ the King

Contract Purchaser/Lessee: Episcopal Community Services of Maryland

Special Hearing to permit a Boarding House in a DR 5.5 zone, or in the alternative, to permit accessory residential quarters on a property used as a church as a ministry of the church. For such other relief as may be deemed necessary by the Administrative Law Judge for Baltimore County.

Hearing: Monday, September 8, 2014 at 1:30 p.m. in Room 205, Jefferson Building,

105 West Chesapeake Avenue, Towson 21204

Arnold Jablo

Director

AJ:kl

C: Lawrence Schmidt, 600 Washington Avenue, Ste. 200, Towson 21204 Nancy Fenton, 1014 W. 36<sup>th</sup> Street, Baltimore 21211 Mary Eliot, 1930 Brookdale Road, Baltimore 21244

NOTES: (1) THE PETITIONER MUST HAVE THE ZONING NOTICE SIGN POSTED BY AN APPROVED POSTER ON THE PROPERTY BY TUESDAY, AUGUST 19, 2014.

- (2) HEARINGS ARE HANDICAPPED ACCESSIBLE; FOR SPECIAL ACCOMMODATIONS PLEASE CALL THE ADMINISTRATIVE HEARINGS OFFICE AT 410-887-3868.
- (3) FOR INFORMATION CONCERNING THE FILE AND/OR HEARING, CONTACT THE ZONING REVIEW OFFICE AT 410-887-3391.



Baltimore, Maryland 21278-0001

August 21, 2014

THIS IS TO CERTIFY, that the annexed advertisement was published in the following newspaper published in Baltimore County, Maryland, ONE TIME, said publication appearing on August 19, 2014

The Jeffersonian

THE BALTIMORE SUN MEDIA GROUP

By: Susan Wilkinson

Sugar Wilkinst

#### NOTICE OF ZONING HEARING

The Administrative Law Judge of Baltimore County, by authority of the Zoning Act and Regulations of Baltimore County will hold a public hearing in Towson, Maryland on the property identified herein as follows:

Case: #2015-0015-SPH

1930 Brookdale Road SE corner of Security Blvd. and Greengage Road 1st Election District - 1st Councilmanic District

1st Election District - 1st Councilmanic District
Legal Owner(s): Episcopal Church of Christ the King
Contract Purchaser/Lessee: Episcopal Community
Services of Maryland
Special Hearing to permit a Boarding House in a DR 5,5
zone, or in the alternative, to permit accessory residential
quarters on a property used as a church as a ministry of the
church. For such other relief as may be deemed necessary
by the Administrative Law Judge for Baltimore County
Hearing: Monday, September 8, 2014 at 1:30 p.m. in
Room 205, Jefferson Building, 105 West Chesapeake
Ayenue, Towson 21204.

Avenue, Towson 21204.

ARNOLD JABLON, DIRECTOR OF PERMITS, APPROVALS AND INSPECTIONS FOR BALTIMORE COUNTY
NOTES: (1) Hearings are Handicapped Accessible; for special accommodations Please Contact the Administrative Hearings Office at (410) 887-3868.

(2) For information concerning the File and/or Hearing,

Contact the Zoning Review Office at (410) 887-3391. JT 8/738 August 19

## **CERTIFICATE OF POSTING**

**ATTENTION:** KRISTEN LEWIS

**DATE:** 8/17/2014

Case Number: 2015-0015-SPH

Petitioner / Developer: LAWRENCE SCHMIDT, ESQ.~NANCY FENTON

Date of Hearing (Closing): SEPTEMBER 8, 2014

This is to certify under the penalties of perjury that the necessary sign(s) required by law were posted conspicuously on the property located at:

1930 BROOKDALE ROAD

The sign(s) were posted on: AUGUST 17, 2014



Linda O Keefe
(Signature of Sign Poster)

Linda O'Keefe
(Printed Name of Sign Poster)

523 Penny Lane
(Street Address of Sign Poster)

Hunt Valley, Maryland 21030 (City, State, Zip of Sign Poster)

410 – 666 – 5366 (Telephone Number of Sign Poster) RE: PETITION FOR SPECIAL HEARING 1930 Brookdale; SE corner of Security Boulevard & Greengage Road 1<sup>st</sup> Election & 1<sup>st</sup> Councilmanic Districts Legal Owner(s): Episcopal Church of Christ

of the King Contract Purchaser(s): Episcopal Community \* Services of Maryland

Petitioner(s)

BEFORE THE OFFICE

\* OF ADMINSTRATIVE

**HEARINGS FOR** 

**BALTIMORE COUNTY** 

2015-015-SPH

#### **ENTRY OF APPEARANCE**

Pursuant to Baltimore County Charter § 524.1, please enter the appearance of People's Counsel for Baltimore County as an interested party in the above-captioned matter. Notice should be sent of any hearing dates or other proceedings in this matter and the passage of any preliminary or final Order. All parties should copy People's Counsel on all correspondence sent and all documentation filed in the case.

Palan Max Zimmerman

PETER MAX ZIMMERMAN
People's Counsel for Baltimore County

RECEIVED

AUG 06 2014

CAROLE S. DEMILIO

Deputy People's Counsel

Jefferson Building, Room 204

105 West Chesapeake Avenue

Towson, MD 21204

(410) 887-2188

#### **CERTIFICATE OF SERVICE**

I HEREBY CERTIFY that on this 6th day of August, 2014, a copy of the foregoing Entry of Appearance was mailed to Lawrence E. Schmidt, Esquire, 600 Washington Avenue, Suite 200, Towson, Maryland 21204, Attorney for Petitioner(s).

Peter Max Zummerman

PETER MAX ZIMMERMAN
People's Counsel for Baltimore County

## PLEASE PRINT CLEARLY

CASE NAME FRECOPUL CHIMINAY
CASE NUMBER 2015 15
DATE 9/8/14

## PETITIONER'S SIGN-IN SHEET

NAME	ADDRESS	CITY, STATE, ZIP	E- MAIL
CAMPURE E Sharot	CO GOOWASHINGTON AS	Tousan MR 21204	schmidtesgs-lancar
THOMAS O. GAMPER AVA	1016 MORTAN ST.	BANDINGERE, MD. 21701	toguper sno architects. com
Lenda Deporai	239 Blakeney Rd	Catonovelle med 21228	J. /
The Rev. Mary Elist	1930 Brookdale Rd	Baltimore, MD 21244	Reumelioto gmail.
KERRY SCHMIST	12 Doray Cd.	PRISIS UM, Mill seemen	KSCHMIST 9819@ gulla ray
Mancy Fenton	1212 Charmuth Rd.	Butherville MD21093	nfenton 1021 egmail can
Paulette Hammond		Baltimore, MD 21229.	phamm pol @ Earthlink.
armed Jules-Statt		Best muy MD 21005	Vtucker@ ecsm.org
Andrea Harrison	901 N.Milton Are Suit 340	Balto MD 21205	aharrismoecsmiorg
Lauren Sampson	1014 W. 31 st. 800	Baltimore, MD 21211	Isampson @ecsm.org
Chuck Adkins	1014 W 36th Sheet	Battimore MD 21211	CADKINS GECSMORS
Sean E. Meryman	410/allang Ave 2121	- Baltimoce, mD	smerryman Decemon
Langue Hooner	901 N. M. 1705 Ava 81805	Galtining M9 21205	Lredhau cecsusors
Beth Evans	1014 W. 36th Street	Baltimore 21211	betheecsm.org
CHARLENE KNOTT	901 N. MILTON AVENUE	BALTIMORE, MD 21205	1 .
DONALD F WALLACE I	901 N. Milton Ave.	EART. M) 21205	dwallacee ecsmione
GREGORY. CARPENTER	901 N. MILTON AVE	BALTO. MD 21205	gcarpenter o ecsmorg
MARY BUCHANAN	1014 W. 36Th St. 212H	BALT. MD 21211	mbuchANAN Gecsm. ORG

CASE NO. 2015-0015-5PH

## CHECKLIST

Comment Received	<u>Department</u>	Conditions/ Comments/ No Comment
8/1/14	DEVELOPMENT PLANS REVIEW (if not received, date e-mail sent)	NIC
	DEPS (if not received, date e-mail sent)	
	FIRE DEPARTMENT	
95	PLANNING (if not received, date e-mail sent)	
7/31	STATE HIGHWAY ADMINISTRATION	NOOP
	TRAFFIC ENGINEERING	
	COMMUNITY ASSOCIATION	
	ADJACENT PROPERTY OWNERS	
ZONING VIOLA	ATION (Case No	
PRIOR ZONING	G (Case No.	)
NEWSPAPER A	ADVERTISEMENT Date: 8/19	
SIGN POSTING	Date: 8 17	by O'Keefe
PEOPLE'S COU	JNSEL APPEARANCE Yes No	
PEOPLE'S COU	INSEL COMMENT LETTER Yes No	
Comments, if an	s: Support lts from Exargel	hear duthern
l-may f	brunded from Tomquiex	amoun
in re: +	Him nelly wall or	, , ,



August 6, 2014

The Honorable John E. Beverungen

**Baltimore County** 

**Historic Courthouse** 

RECEIVED

400 Washington Avenue

AUG 1 4 2014

Towson, MD 21204

OFFICE OF ADMINISTRATIVE HEARINGS



Dear Jude Beverungen,

We of the Delaware Maryland Synod of the Evangelical Lutheran Church in America celebrate the new lives, behaviors, and attitudes of the many people who have been influenced by the ministry of our St. Dysmas Community. St. Dysmas is an actual Lutheran congregation, made up of incarcerated individuals in correctional facilities in the state of Maryland. Imagine being a prisoner and discovering the good news that there are fellow prisoners who are connecting with God and changing their lives. Imagine the hope and joy a prisoner might find in a group like this. We believe St. Dysmas is not only a connection with God, but also a connection with other men who are trying to repair and rebuild their lives in the hope of a future release into society.

We support the transitional housing planned for the parish house on the grounds of Christ the King Church, 1930 Brookdale Road in Woodlawn. This building would offer that all important step between prison and society. It would be a place men could continue to support and nurture each other as they pursue the same goal.

And we stand behind Rev. Gerry Rickel and support him when he says it is the intention of the St. Dysmas Community to work in partnership with the residents of the house to help them rebuild their lives. We will support him as he and his staff support the men with services such as case management, educational referrals, mentoring, job training, employment readiness and health care services.

Sincerely,

The Rev. Ron Schlak, Assistant to the Bishop

Ren Rom Schlike

575 South Charles Street Suite 202 Baltimore, MD 21201-2482

Walking together in Christ:

Evangelism. Leadership. Mission

410-230-2860 Fax: 410-230-2871 www.demdsynod.org

#### Sherry Nuffer - Fwd: RE: Internet Inquiry

From: John Beverungen

To: Debra Wiley; Sherry Nuffer

Date: 9/3/2014 3:24 PM

Subject: Fwd: RE: Internet Inquiry

this is for a hearing on September 8...I don't know the case #, but it looks like it involves Christ the King Church. Can you please put this in the file. John.

>>> Arnold Jablon 9/3/2014 2:25 PM >>>

Ms Smith, I am forwarding your email, below, to the Office of Administrative Hearings. Your concerns as set forth will be in the case file for the review and consideration by the judge.

>>> County Council District 1 9/3/2014 1:28 PM >>> Ms. Smith,

I am copying Arnold Jablon - Director of Permits, Approvals and Inspections -- for his review. His email is <u>ajablon@baltimorecountymd.gov</u>

Sincerely, Tom Quirk

Councilman 1st District
Baltimore County Council
754 Frederick Road
Catonsville, Maryland 21228
District Office Phone: 410-887-0

District Office Phone: <u>410-887-0896</u> Towson Office Phone: <u>410-887-3386</u>

>>> Mary Ellen Smith <maryellensmith5@comcast.net> 09/03/14 12:02 PM >>>

I received details on the zoning hearing. However, I am not sure that my views will be considered at the hearing. Who do I email about that?

From: County Council District 1 [council1@baltimorecountymd.gov]

Sent: Wednesday, September 03, 2014 11:12 AM

**To:** maryellensmith5@comcast.net **Subject:** RE: Internet Inquiry

Thank you for your concerns and email. I wanted to make sure you received the email from Carl Richards.

Please email me back if you didn't receive details.

Sincerely, Tom Quirk Councilman 1st District Baltimore County Council 754 Frederick Road Catonsville, Maryland 21228 District Office Phone: 410-887-0896 Towson Office Phone: 410-887-3386

>>> Mary Ellen Smith <<u>maryellensmith5@comcast.net</u>> 09/02/14 10:39 PM >>> Thank you for any help you are able to give.

From: County Council District 1 [mailto:council1@baltimorecountymd.gov]

Sent: Tuesday, September 02, 2014 11:27 AM

To: maryellensmith5@comcast.net Cc: Arnold Jablon; Margaret Stokes Subject: Re: Internet Inquiry

Ms. Smith,

Thank you for your email. I will forward your concerns to the Director of Permits, Approvals and Inspections --Arnold Jablon -- for his review. I will also copy my legislative aide for your area, Margaret Stokes.

Sincerely,
Tom Quirk
Councilman 1st District
Baltimore County Council
754 Frederick Road
Catonsville, Maryland 21228
District Office Phone: 410-887-0896
Towson Office Phone: 410-887-3386

>>> Mary Ellen Smith <maryellensmith5@comcast.net> 08/30/14 12:46 AM >>>

Where can I go to register concerns about plans for the use of a church facility being used as a half-way house for ex-convicts? Christ the King Church is planning to use its rectory to house ex-convicts as part of the Jericho Project. The House, the first of its kind, will house 6 ex-convicts and a resident counselor. According to a community meeting held at the Church on Thursday, August 28<sup>th</sup>, a hearing to determine whether or not these plans meet zoning regulations is to be held on September 8<sup>th</sup>. The Chadwick community has had many challenges over the years, but I am not sure that it can withstand another large challenge. These streets have seen too much gang and drug activity. Our youth are exposed to far more temptations than they can handle responsibly and many of the homes are in foreclosure. Property values have gone down. The one shining spot is our elementary school. Chadwick Elementary School enjoys an excellent reputation, which shows that the children in this community begin as young, bright minds, capable of reaching their dreams. But, somewhere along the way, exposure to other elements has kept them from reaching their full potential and has left many of them in trouble with the law.

As I sat in this meeting, I listened to supporters of this program tell a tale of how they would like the ex-convicts to ?hear the birds singing? in their

backyard and to be away from the drugs and the crime that existed in their lives, giving them hope for the future??.But Chadwick does not meet this criteria. Drug dealers are literally in their back yard. The proposed spot for this House is at the intersection of the criminal activity. The Jericho House is being set up to fail, and to bring more problems to the community in the process.

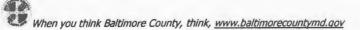
I favor the possibility of rehabilitation, but I do not believe that one can be rehabilitated in the same climate where one got in trouble in the first place. I come to this as a parent. My children are grown and no longer live in this community, but they had their share of problems in the Chadwick Community. The community is not to blame for their problems, but it was only in getting away and experiencing other lifestyles that prepared them to be productive citizens. And, I believe, the same needs to be done for these ex-convicts.

While I am not in a position to attend this meeting, I would like my concerns as a resident of Chadwick to be heard. If you are not in a position to represent these concerns, I would appreciate it if you could direct me to someone who can do something about it.

This location for the Jericho House is not only a disservice to the community, but a disservice to the Jericho Project. It is my hope that the zoning commission declines this request.

**CONNECT WITH BALTIMORE COUNTY** 



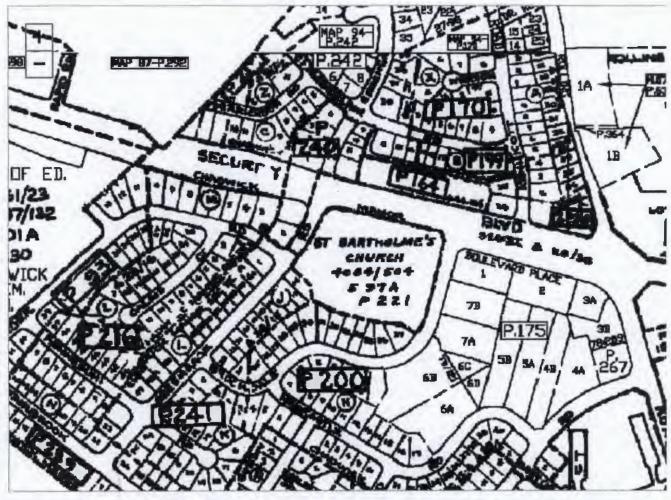


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Exempt Class: NONE Homestead Application Information	Exempl	Class	:			NONE						

#### **Baltimore County**

New Search (http://sdat.resiusa.org/RealProperty)

Account Number: 0122250162 District: 01



The information shown on this map has been compiled from deed descriptions and plats and is not a property survey. The map should not be used for legal descriptions. Users noting errors are urged to notify the Maryland Department of Planning Mapping, 301 W. Preston Street, Baltimore MD 21201.

If a plat for a property is needed, contact the local Land Records office where the property is located. Plats are also available online through the Maryland State Archives at www.plats.net (http://www.plats.net)

Property maps provided courtesy of the Maryland Department of Planning @2011.

For more information on electronic mapping applications, visit the Maryland Department of Planning web site at www.mdp.state.md.us/OurProducts/OurProducts.shtml (http://www.mdp.state.md.us/OurProducts/OurProducts.shtml).



(http://imsweb05.mdp.state.md.us/website/mosp/)

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KEVIN KAMENETZ County Executive ARNOLD JABLON
Deputy Administrative Officer
Director, Department of Permits,
Approvals & Inspections

September 3, 2014

Episcopal Church of Christ the King Linda Deponai 1930 Brookdale Road Baltimore MD 21244

RE: Case Number: 2015-0015 SPH, Address: 1930 Brookdale Road

Dear Ms. Deponai:

The above referenced petition was accepted for processing **ONLY** by the Bureau of Zoning Review, Department of Permits, Approvals, and Inspection (PAI) on July 21, 2014. This letter is not an approval, but only a **NOTIFICATION**.

The Zoning Advisory Committee (ZAC), which consists of representatives from several approval agencies, has reviewed the plans that were submitted with your petition. All comments submitted thus far from the members of the ZAC are attached. These comments are not intended to indicate the appropriateness of the zoning action requested, but to ensure that all parties (zoning commissioner, attorney, petitioner, etc.) are made aware of plans or problems with regard to the proposed improvements that may have a bearing on this case. All comments will be placed in the permanent case file.

If you need further information or have any questions, please do not hesitate to contact the commenting agency.

Very truly yours,

U. Cal Richal D

W. Carl Richards, Jr. Supervisor, Zoning Review

WCR: jaf

**Enclosures** 

c: People's Counsel Lawrence E Schmidt, Esquire, 600 Washington Avenue, Suite 200, Towson MD 21204 Nancy Fenton, Executive Director, Episcopal Community Services of Maryland, 1014 W 36<sup>th</sup> Street Baltimore MD 21211 state Highway
Administration
Maryland Department of Transportation

Martin O'Malley, Governor Anthony G. Brown, Lt. Governor James T. Smith, Jr., Secretary Melinda B. Peters, Administrator

Date: 7/31/14

Ms. Kristen Lewis
Baltimore County Office of
Permits and Development Management
County Office Building, Room 109
Towson, Maryland 21204

Dear Ms. Lewis:

RE: Baltimore County

Special Heaving Christ Episcopal Chewhot Christ Ling, Linda Deponsi and.

Mary Elist: 1930 Brookdolo

Thank you for the opportunity to review your referral request on the subject of the above captioned. We have determined that the subject property does not access a State roadway and is not affected by any State Highway Administration projects. Therefore, based upon available information this office has no objection to Baltimore County Zoning Advisory Committee approval of Item No. 205-0015-3PH

Should you have any questions regarding this matter, please contact Richard Zeller at 410-545-5598 or 1-800-876-4742 extension 5598. Also, you may E-mail him at (rzeller@sha.state.md.us).

Sincerely,

Steven D. Foster, Chief/ Development Manager

Access Management Division

SDF/raz

#### INTER-OFFICE CORRESPONDENCE

TO:

Arnold Jablon, Director

Department of Permits

Inspections & Approvals

FROM:

Andrea Van Arsdale

Director, Office of Planning

SUBJECT: 1930 Brookdale

RECEIVED

DATE: September 5, 2014

SEP 0 5 2014

OFFICE OF ADMINISTRATIVE HEARINGS

INFORMATION:

Item Number: 15-015

Petitioner: Episocopal Church of Christ the King

Property Size: 5.9 ac

Zoning:

DR 5.5 Requested Action: Special Hearing

**Hearing Date:** 

The petitioner is seeking a Special Hearing to permit a boarding house in a DR 5.5 zone. In the alternative the petitioner is also seeking to permit an accessory residential quarters on a property used as a church as a ministry of the church.

#### SUMMARY OF RECOMMENDATIONS:

The Department of Planning does not object to the workforce development program. Should the use be approved as a Community Care Center, the Department of Planning requests there be an on-site manager to be able to directly respond to any future community concerns and to make the following site improvements:

- the existing fence should be continued along the southern property boundary to screen the existing houses along Brookdale Road;
- provide sidewalks along Brookdale Drive and the existing sidewalk along Brookdale Drive should be continued to the existing sidewalk along Security Boulevard.

For further information concerning the matters stated here in, please contact Donnell Zeigler at 410-887-3480.

Prepared By:

**Section Chief:** 

AFK/LL:DZ

#### INTER-OFFICE CORRESPONDENCE

TO:

Arnold Jablon, Director

DATE: September 5, 2014

Department of Permits Inspections & Approvals

FROM:

Andrea Van Arsdale

Director, Office of Planning

RECEIVED

SEP 0 5 2014

OFFICE OF ADMINISTRATIVE HEARINGS

SUBJECT: 1930 Brookdale

INFORMATION:

Item Number: 15-015

Petitioner: Episo

Episocopal Church of Christ the King

**Property Size:** 5.9 ac **Zoning:** DR 5.5

Requested Action: Special Hearing

**Hearing Date:** 

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For further information concerning the matters stated here in, please contact Donnell Zeigler at 410-887-3480.

Prepared By:

Section Chief:

AFK/LL:DZ

#### INTER-OFFICE CORRESPONDENCE

TO:

Arnold Jablon, Director

Department of Permits Inspections & Approvals

FROM:

Andrea Van Arsdale

Director, Office of Planning

SUBJECT: 1930 Brookdale

RECEIVED

DATE: September 5, 2014

SEP 0.5 2014

**OFFICE** OF ADMINISTRATIVE HEARINGS

INFORMATION:

Item Number: 15-015

Petitioner: Episocopal Church of Christ the King

Property Size: 5.9 ac DR 5.5 Zoning:

Requested Action: Special Hearing

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For further information concerning the matters stated here in, please contact Donnell Zeigler at 410-887-3480.

Prepared By:

Section Chief:

AFK/LL:DZ

#### INTEROFFICE CORRESPONDENCE

TO:

Arnold Jablon, Director

DATE: August 1, 2014

Department of Permits, Approvals

And Inspections

Dennis A. Kennedy, Supervisor FROM:

Bureau of Development Plans Review

SUBJECT:

Zoning Advisory Committee Meeting

For August 04, 2014

Item No. 2015- 0013, 0014, 0015, 0016, 0017 and 0019

The Bureau of Development Plans Review has reviewed the subject zoning items, and we have no comments.

DAK:CEN cc:file

## Case No.: 2015 - 0015 - SPH

### Exhibit Sheet

Petitioner/Developer

**Protestants** 

	· ·	
No. 1	Plan	
No. 2	2A Ordero in No. 2013 - 2B Ordero in No. 2013 -	
No. 3	Facts@Jericho House	
No. 4	4A-4I colorphotos	
No. 5	5A+SB Aerial photos	
No. 6	6A-6C Loba photos	
No. 7	Episcopal Diocese letter	· · · · · · · · · · · · · · · · · · ·
No. 8	Red Line Map	
No. 9		
No. 10		
No. 11		
No. 12		
1		

1-31-13 Nof 2A

IN RE: PETITIONS FOR SPECIAL HEARING, \* SPECIAL EXCEPTION & VARIANCE

(2829 Lodge Farm Road)

15th Election District

7<sup>th</sup> Councilmanic District

Associated Catholic Charities, Inc.

Legal Owner/Petitioner

OFFICE OF

ADMINISTRATIVE HEARINGS

FOR BALTIMORE COUNTY

Case No. 2013-0103-SPHXA

#### OPINION AND ORDER

This matter comes before the Office of Administrative Hearings (OAH) for Baltimore County for consideration of Petitions for Special Hearing, Special Exception and Variance filed by Patricia A. Malone, Esquire, on behalf of the legal owner, Associated Catholic Charities, Inc. The Petition for Special Hearing was filed pursuant to § 500.7 of the Baltimore County Zoning Regulations ("B.C.Z.R."), to: (1) authorize the continuation of the existing non-conforming building setbacks; (2) approve use of the former convent building as a boarding or rooming house; and (3) confirm that the population of the proposed community residential facility in the former convent building meets the definition of a "family".

A Petition for Special Exception was filed pursuant to § 1B01.1.C.5 of the B.C.Z.R., to permit a community care center in the former convent building.

Finally, a Petition for Variance was filed pursuant to the B.C.Z.R. as follows: (1) To permit 6 parking spaces to be provided in lieu of the required 16 parking spaces; (2) To amend the prior relief in Case No. 92-80-XA to permit 6 of the 70 parking spaces approved for the adjacent senior housing facility to be used in conjunction with the proposed use; (3) If necessary, pursuant to B.C.Z.R. sections 1B01.2.C.1.a and 307.1, to approve the existing front yard setbacks of 20 ft. and 18 ft., respectively, in lieu of the required 40 ft. and 20 ft.

of the community attended the hearing and opposed the petitions, citing concerns with the proposed facility being located adjacent to the St. Luke's preschool, attended by approximately 40 children. Community members expressed concern about the safety of their children, and they believed parents would remove their children from the preschool, threatening its viability.

The petition for Special Hearing, which is akin to a complaint for declaratory judgment, seeks approval for the proposed facility under two theories: (1) as a "boarding house"; or (2) as a residence for a "family" as that term is defined in the B.C.Z.R. Under the regulations (in particular, based on the definition of "family") these terms are mutually exclusive. Having reviewed the exhibits and the testimony, I believe the proposed facility is properly characterized as a "boarding house," which is a building occupied, "for compensation, by three or more individuals who are 18 years old or older and not related to each other by blood, marriage or adoption" B.C.Z.R. §101.1. The approval process for a boarding house is set forth in B.C.Z.R. §408B.

Mr. Martin, a landscape architect admitted as an expert, opined that this facility would constitute a boarding house. He testified that the structure was a single family dwelling that functioned as a boarding house, where communal kitchen and bathroom facilities are provided for the residents, each of whom would reside in separate bedrooms. This was the same floor plan and layout used by the assisted living facility which occupied this building from 1994 through 2011, at which point the building became vacant. Mr. Martin also testified that the building is served by a single water meter, which he indicated was further evidence the structure was operated and oriented as a single family dwelling. Mr. Martin further opined that the use would in no way be detrimental to the safety and welfare of the community.

difficulty if relief were denied, given it would be unable to establish the Hosanna House operation and serve a vulnerable group of County residents. The Variance relief requested is modest (i.e., approving existing building setbacks and permitting a reduction in the number of required parking spaces) and will not have a detrimental impact upon the community.

THEREFORE, IT IS ORDERED this <u>15th</u> day of February, 2013, by this Administrative Law Judge, that Petitioner's request for Special Hearing filed pursuant to § 500.7 of the Baltimore County Zoning Regulations ("B.C.Z.R."), to approve use of the former convent building as a boarding or rooming house, and for issuance of a use permit under B.C.Z.R. §408 B, be and is hereby GRANTED.

IT IS FURTHER ORDERED that Petitioner's request for Special Exception filed pursuant to § 1B01.1.C.5 of the B.C.Z.R., to permit a community care center in the former convent building, be and is hereby DISMISSED without prejudice.

IT IS FURTHER ORDERED that Petitioner's request for Variance relief: (1) To permit 6 parking spaces to be provided in lieu of the required 16 parking spaces; (2) To amend the prior relief in Case No. 92-80-XA to permit 6 of the 70 parking spaces approved for the adjacent senior housing facility to be used in conjunction with the proposed use; and (3) pursuant to sections 1B01.2.C.1.a and 307.1, to approve the existing front yard setbacks of 20 ft. and 18 ft., respectively, in lieu of the required 40 ft. and 20 ft., be and is hereby GRANTED

The relief granted herein shall be subject to the following: .

- 1. Petitioner may apply for appropriate permits and be granted same upon receipt of this Order; however, Petitioner is hereby made aware that proceeding at this time is at its own risk until such time as the 30-day appellate process from this Order has expired. If, for whatever reason, this Order is reversed, Petitioner would be required to return, and be responsible for returning, said property to its original condition.
- Residency at the proposed Hosanna House shall be restricted to women ages 50 and over.

Pet 25

IN RE: PETITIONS FOR SPECIAL HEARING SPECIAL EXCEPTION AND VARIANCE

Associated Catholic Charities, Inc - Legal Owner, Petitioner/Appellant 2829 Lodge Farm Road

15<sup>th</sup> Election District 7th Councilmanic District BEFORE THE

BOARD OF APPEALS

OF

\* BALTIMORE COUNTY

CASE NO.: 13-103-SPHXA

\* \* \* \* \* \* \* \* \* \* \* \* \* \* \* \* \* \*

#### OPINION

This matter comes before the Board of Appeals for Baltimore County (the "Board") as an Appeal from Administrative Law Judge's February 15, 2013 decision which granted a Petition for Special Hearing to approve the use of a former convent building as a boarding or rooming house and for issuance of a use permit and granted a request for variance relief: (1) To permit 6 parking spaces to be provided in lieu of the required 16 parking spaces; (2) To amend the prior relief in Case No. 92-80-XA to permit 6 of the 70 parking spaces approved for the adjacent senior housing facility to be used in conjunction with the proposed use; and (3) Pursuant to B.C. Z.R. sections 1B01.2.C.1.a and 307.1, to approve the existing front yard setbacks of 20 ft and 18 ft., respectively, in lieu of the required 40 ft. and 20 ft.

The ALJ dismissed, without prejudice, the Petition for Special Exception which was filed pursuant to 1B01.1.C.5 of the B.C.Z.R., to permit a community care center in the former convent building.

#### HEARING

The hearing was attended by Harry Wujek and Francis Taylor of the North Point Peninsula Civic Organization and Robert Zacherl, President of the School Board for St. Luke's Church, who testified against the petition in their individual and representative capacities.

#### In the Matter of: Associated Catholic Charities, Inc - Legal Owner/Case No.: 13-103-SPHXA

Mary Ann O'Donnell, Director of Community Service for Associated Catholic Charities, Inc. ("ACC") Benton Berman, Program Coordinator of ACC, and Dale McArdle, Director of Housing Services for St. Luke Apartments testified in support of the petition. Ms. Mary Ann O'Donnell was the first witness. She described for the Board the program that will be implemented at the Hosanna House. Similar to other programs run by ACC, the Hosanna House will provide supportive housing to the homeless. The objective of the Hosanna House is to provide a stable living environment and to improve self esteem and health of its residents. She described the very stringent interview process to screen potential residents. HUD requirements demand that each resident must be certified as homeless and disabled. Most importantly, to address the concerns of the community, the Hosanna House will not accept residents convicted of violent crimes, sexual abuse or current drug users. In addition, there would also be a zero tolerance policy for any use of alcohol and drugs. The other concession made for the community is that only women over age 50 will be residents of Hosanna House. No children will live there.

Benton Berman also testified in support of the petition. He will be directly responsible for the oversight of Hosanna House, which will have between fourteen (14) to sixteen (16) female residents; all residents will undergo background checks. There will be a security system installed and residents will be made to volunteer in the community and be employed. Mr. Berman also testified that only one or two of the residents will have a car and the Hosanna House will have a van and provide a driver to all residents so they may get to their place of employment. Similar to other projects supervised by ACC, the premises will be monitored using current technology twenty four hours a day.

Dale McArdle, Director of Housing Services for St. Luke Apartments, a 125 Unit Complex for Low Income Seniors that shares a parking lot with Hosanna House, also testified in

#### In the Matter of: Associated Catholic Charities, Inc - Legal Owner/Case No.: 13-103-SPHXA

favor of the petition. He testified that the Senior Apartments have been operating since 1995 and he welcomes the Hosanna House as a neighbor. He further testified that they have Seventy (70) parking spaces, of which only Thirty-Seven (37) residents have cars. He foresees no parking issues with the addition of the Hosanna House in that St. Luke's agreed to allow Hosanna House to use 33 parking spaces if needed. St. Luke's Apartments provides an access easement from St. Luke's property to Hosanna House.

David Martin was admitted as an expert in landscape architect, land planner and application of zoning regulations. Mr. Martin described the current lot as a 1.6 acre parcel, which is already improved and part of a larger complex which includes the St. Luke Church, St. Luke Senior Housing and the former pre-school. There will be minimal changes to the internal layout of the current improvements. Mr. Martin testified that the applicable zoning that best fits this project is that of a Boarding House. The Boarding House Regulations are found in 101.1 of BCZR.

Mr. Martin further testified that the project could also be considered a Community Residential Facility or a Community Care Center under the BCZR. He stated the analysis would be the same as found under Boarding House requirements and in his expert opinion would yield the same results. The final part of his testimony was to address the setback of the building, which was granted previous approval as a non-conforming use. The existing church contains no setback and the proposed project will have an Eighteen (18) foot setback. The building which will operate the Hosanna House was built in 1994. There are no plans to improve the exterior of the existing structure. He testified that the property is unique as it is an institutional campus and the facilities are inter-related with a connection to charitable programs of the Church. To require a Forty foot setback would create an undue hardship and practical difficulty as the existing

In the Matter of: Associated Catholic Charities, Inc - Legal Owner/Case No.: 13-103-SPHXA

structure would need to be either moved or destroyed and rebuilt.

Kristopher Lindh-Payne, Director of Neighbor to Neighbor, Mary Gunning, Director of St. Jerome Headstart, Gary Quatmann, a resident of St. Luke Senior Apartments, Mary Chestnut of YWCA in Arbutus and Sherrie Watts, a resident of YWCA in Arbutus, all testified on behalf of the petition.

Francis Taylor of North Point Peninsula Council, Inc. was the first witness to testify against the petition. His primary concern was that the residents would be properly vetted and supervised. He further testified that in his opinion the project is not a Boarding House under BCZR, but should be considered an Assisted Living Project. There was no expert testimony provided by Appellant on this matter.

Harry Wujek was the second witness that opposed the project. He lives four (4) miles from the project and was concerned about parking and traffic problems. There was no expert testimony which supported his claim of traffic congestion or parking issues.

Robert Zacherl also testified against the petition. He is concerned that the project does not fit within the community because public transportation is inadequate and there are very few job opportunities for its residents.

#### THE LAW

1. Boarding House.

BCZR §101.1.A.2. provides in pertinent part:

BOARDING OR ROOMING HOUSE

A. A Building:

\* \* \* \*

2. Which is not the owner's domicile and which is occupied in its entirety, for compensation, by three or more individuals who are 18 years old or older and not related to each other by blood, marriage or adoption.

# In the Matter of: Associated Catholic Charities, Inc - Legal Owner/Case No.: 13-103-SPHXA Section 408B of the BCZR specifies that Boarding or Rooming Houses are permitted in D.R. zones. Section 408B.1. provides the permitting procedure and regulations as follows: §408B.1. Permit procedure; regulations. Notwithstanding any provision in these regulations to the contrary, boarding or rooming houses are permitted in D.R. Zones, subject to the provisions of this section. A. Upon application to the Department of Permits, Approvals and Inspections, the Director may issue a use permit for a boarding or rooming house under the following procedure: 2. Notice and hearing. e. Following the public hearing, the Zoning Commissioner may either deny or grant a use permit conditioned upon: (1) Findings following the public hearing. (2) The character of the surrounding community and the anticipated impact of the proposed use on that community. (3) The manner in which the requirements of this section and Section 502.1 and other applicable requirements are met and any additional requirements as deemed necessary by the Zoning Commissioner in order to ensure that the use will not be detrimental to the health, safety or general welfare of the surrounding community and as are deemed necessary to satisfy the objectives of this section and Section 502.1 of these regulations. Section 502.1 are the special exceptions standards and provide that: Before any special exception may be granted, it must appear that the use for which the special exception is requested will not: A. Be detrimental to the health, safety or general welfare of the locality involved; B. Tend to create congestion in roads, streets or alleys therein; C. Create a potential hazard from fire, panic or other danger; D. Tend to overcrowd land and cause undue concentration of population; E. Interfere with adequate provisions for schools, parks, water, sewerage, transportation or other public requirements, conveniences or improvements; F. Interfere with adequate light and air; 5

G. Be inconsistent with the purposes of the property's zoning classification nor in any other way inconsistent with the spirit and intent of these Zoning Regulations;

H. Be inconsistent with the impermeable surface and vegetative retention provisions of these Zoning Regulations; nor

I. Be detrimental to the environmental and natural resources of the site and vicinity including forests, streams, wetlands, aquifers and floodplains in an R.C.2, R.C.4, R.C.5 or R.C.7 Zone.

# 2. Community Residential Facility.

The Zoning Commissioner's Policy Manual has a provision for "Community Residential Facilities for Other Special Populations" and states that:

\* \* \* \*

D. A Special Hearing may also be held to determine whether a facility can be considered a

Family: Any number of individuals lawfully living together as a single house-keeping unity and doing their cooking on the premises, as distinguished from a group occupying a boarding or rooming house or hotel.

\* \* \* \*

- E. Eligibility: For a Community Residential Facility to meet the definition of "family", the Zoning Commissioner must be satisfied that a sufficient number but not necessarily all of the following apply:
  - i. A continuous and uninterrupted occupancy by residents;
  - ii. The facility is used for treatment of residents only;
  - iii. The residents must generally live and eat together as a family.

The term "family" is defined in BCZR, §101.1 as:

Any number of individuals lawfully living together as a single housekeeping unit and doing their cooking on the premises, as distinguished from a group occupying a boarding or rooming house or hotel.

# 3. Community Care Center.

A "Community Care Center" is also defined in BCZR, §101.1 as:

A small-scale facility, sponsored or operated by a private

charitable organization or by a public agency and licensed by the Maryland State Department of Health and Mental Hygiene or by the Maryland State Department of Social Services, for the housing, counseling, supervision or rehabilitation of alcoholies or drug abusers or of physically or mentally (including emotionally) handicapped or abused individuals who are not subject to incarceration or in need of hospitalization.

## **DECISION**

The Petitioner proposes to operate a facility deemed as "permanent supportive housing" for women with disabilities. Several representatives from ACC testified that this is not a traditional "homeless shelter", as tenants will have a lease and make rental payments. The plan is that eventually the tenants will be able to move on to market rate housing in the community. Testimony supported that homelessness is an especially acute problem in eastern Baltimore County, and that there is a strong need for such housing.

Originally, the Petitioner proposed to provide housing for men. After concerns were raised by the community, the Petitioner agreed to provide single gender housing for women 50 years of age and older only. Even after this concession several members of the community attended the hearing and opposed the petition, citing concerns with the proposed facility being located too close to the St. Luke's preschool. Community members expressed concern about the safety of their children, and they believed parents would remove their children from the preschool, threatening its viability. That issue is now moot as the preschool has relocated.

The petition seeks approval for the proposed facility under three theories: (1) as a "boarding house" under BCZR §101.1 and §408B.1; (2) as a Community Residential Facility for Other Special Populations pursuant to the Zoning Commissioner's Policy Manual; and (3) as a Community Care Center under BCZR, §101.1.

Having reviewed the exhibits and the testimony, we believe the proposed facility is

properly characterized as a "boarding house", under BCZR, §101.1. The Petitioner provided this Board with ample evidence that the proposed use constitutes a "boarding house", which is a building occupied, "for compensation, by three or more individuals who are 18 years old or older and not related to each other by blood, marriage or adoption" B.C.Z.R. §101.1." The Petitioner further provided evidence sufficient for issuance of a use permit for the boarding house B.C.Z.R. §408B by the testimony of Mr. Martin who provided the factual basis for each of the §502.1 factors for special exceptions.

Specifically, the testimony of Mr. Martin was that the proposed use would not be detrimental to the community as no new development would take place and the site conditions were appropriate for this use. As to the impact on roads, he testified that there are no alleys, no impact on traffic through intersections and parking on-site is minimal based on the 6 spaces needed. There is no potential hazard from fire or safety issues. The Baltimore County Fire Department reviewed the plans and required closing off the door between the former school and the facility. There was no impact on population as this is a small building with 14 residents on 1.6 acres and the use is similar to previous uses. The remaining portion of the site is wooded.

There is no impact on schools because the residents are not permitted to have children live at the facility. There is no impact on adequate light or air as it is a 2 story building with a small footprint which does not block the view or air circulation of any other building around it. The use is consistent with the DR 5.5 zoning classification as it will function as a single family home which permits this use by right. Because there is no new development, there is no new impact on impermeable surfaces and no impact on the environment as this use will function like previous uses of the building.

Mr. Martin clearly articulated that this facility would constitute a boarding house. He

testified that the structure was a single family dwelling that functioned as a boarding house, where communal kitchen and bathroom facilities are provided for the residents, each of whom would reside in separate bedrooms. This was the same floor plan and layout used by the assisted living facility which occupied this building from 1994 through 2011, at which point the building became vacant. Mr. Martin also testified that the building is served by a single water meter, which he indicated was further evidence the structure was operated and oriented as a single family dwelling. Mr. Martin further opined that the use would in no way be detrimental to the safety and welfare of the community.

We are very respectful of the community's concerns, however, we believe the Petitioner has addressed the communities concerns by restricting occupancy to women aged 50 and over. Also, we found especially convincing the testimony of Mr. Berman, who operates on behalf of Petitioner the Holden Hall facility in Baltimore City, a similar facility as Hosanna House. Mr. Berman testified about the stringent tenant selection procedures used by Petitioner, and noted that no problems have been experienced at Holden Hall. In fact, Mr. Berman stated that the Holden Hall facility, which is occupied by men only, is immediately adjacent to the Head Start program with over 100 children enrolled, and that the uses have peacefully and cooperatively coexisted for several years.

After considering all the testimony, we do not believe that the proposed Hosanna House facility would be detrimental to the health, safety or general welfare of the community, and would satisfy the requirements set forth in B.C.Z.R. 502.1, as articulated in *People's Counsel v. Loyola*, 406 Md. 54 (2008).

While we have found that the proposed use meets the definition of "boarding house", we believe it is appropriate to address the Petitioner's alternative use theories. With regard to the

Petitioner's request that the proposed use be approved as a "Community Residential Facility" for Other Special Populations" under the Zoning Commissioner's Policy Manual and specifically that the women residing at Hosanna House can be considered a "family" as that term is defined in BCZR, §101.1, we do not agree.

Based on the evidence presented, the residents will not be "living together as a single house-keeping unit..." While there may be one kitchen for the residents to share, they have separate individual bedrooms — much like an apartment with a toilet or kitchen. The residents will come and go from the facility for the purpose of employment or volunteer work and therefore by design, would not be operating as a family house-keeping unit. There was no requirement in this proposal for the residents to live and eat together as a "family" as that term is defined in the Zoning Commissioner's Policy Manual, §2.E iii. Further, we did not find evidence that the facility would be used solely for the purpose of "treatment of residents" as required by Zoning Commissioner Policy Manual, §2.E ii but rather as supportive housing. Accordingly, the facility is not eligible to be considered a Community Residential Facility.

Finally, the Petitioner contends that the proposed use could also be approved as a "Community Care Center" under BCZR, §101.1. We do not find, based on the evidence, that the proposed use meets this definition because, as testified to by Mr. Martin, although a Community Care Center is permitted by special exception in a DR 5.5 zone, it is not licensed by the State of Maryland. As a result, this theory has not been met.

Based on evidence and testimony, we also find that the variance relief for both setbacks and parking can be granted in such a manner as to meet the requirements of Section 307 of the B.C.Z.R., as established in *Cromwell v Ward*, 102 Md. App. 691 (1995). The property has irregular dimensions, and contains an older, 2-story building that has historically been used for

communal living, first as a convent and then as an assisted living facility. These factors make the property unique. Petitioner would experience practical difficulty if relief were denied, given it would be unable to establish the Hosanna House operation and serve a vulnerable group of County residents. The Variance relief requested is modest (i.e., approving existing building setbacks and permitting a reduction in the number of required parking spaces) and will not have a detrimental impact upon the community.

# ORDER

THEREFORE, IT IS ORDERED THIS \_25 day of September, 2013, by the Board of Appeals of Baltimore County, that Petitioner's request pursuant to 500.7 of the Baltimore County Zoning Regulations ("B.C.Z.R."), to approve the former convent building as a boarding or rooming house, and for issuance of a use permit under B.C.Z.R. §408 B, be and his hereby GRANTED which shall be restricted to women ages 50 and older who qualify; and

IT IS FURTHER ORDERED that Petitioner's request for Special Hearing to approve the use as "Community Residential Facility for Other Special Populations" such that the facility meets the definition of "family" under the Zoning Commissioner's Policy Manual is hereby DENIED; and

IT IS FURTHER ORDERED that Petitioner's request for Special Exception filed pursuant to 1B01.1.C.5. of the B.C.Z.R., to permit a community care center in the former convent building, be and is hereby DENIED; and

IT IS FURTHER ORDERED that Petitioner's request for Variance relief: (1) To permit 6 parking spaces to be provided in lieu of the required 16 parking spaces; (2) To amend the prior relief in Case No. 92-80-XA to permit 6 of the 70 parking spaces approved for the adjacent senior housing facility to be used in conjunction with the proposed use; and (3) pursuant

to sections 1B01.2.C.1.and 307.1, to approve the existing front yard setbacks of 20 ft. and 18 ft., respectively, in lieu of the required 40 ft. and 20 ft., be and is hereby GRANTED.

BOARD OF APPEALS OF BALTIMORE COUNTY

Maureen E. Murphy, Chairperson

Wendy A. Zerwitz

David L. Thurston

Ret No3

# Facts About Jericho House at Christ the King

### WHAT IS JERICHO?

Jericho Reentry is a highly regarded workforce development and support services program for previously incarcerated men and women. Jericho is managed by Episcopal Community Services of Maryland (ECSM).

### WHO DOES JERICHO SERVE?

Jericho clients are women and men who have made a commitment to changing their lives following their incarceration. Obtaining sustainable employment is at the core of Jericho's wrap-around reentry services. The program is dedicated to job skills training and readiness, while overcoming the obstacles that keep many formerly incarcerated people from moving beyond their prior mistakes.

### JERICHO HOUSE AT CHRIST THE KING

Jericho has a well-documented success rate of helping clients move forward in their determination to avoid returning to prison. Next to employment, stable and secure housing is one of the most important factors in preventing recidivism. Jericho's transitional housing center will **provide this vital assistance to six carefully screened men already enrolled in Jericho Reentry.** While living at Jericho House at Christ the King, these men will be live in a structured environment and be **closely monitored by a live-in house manager** and on-site case manager. Neither drug nor alcohol treatment will be provided at Jericho House.

Only Jericho clients with non-violent convictions are eligible for housing at Christ the King; sex offenders are not eligible for any Jericho services. The six Jericho clients selected to live at Christ the King would each be working towards sustainable employment and benefit from the supportive fellowship and counseling offered through shared and supervised housing. The men selected to live at Jericho House will have demonstrated their commitment to learning necessary workplace skills by participating in training and mentoring. They will be active in job skills training, counseling and mentoring. The complete Jericho House management plans are included on the second page.

### WHO IS ECSM?

Since 1927, Episcopal Community Services of Maryland has served and supported people in need and crisis. Jericho has a dedicated staff of excellent case managers who work closely with the Maryland Dept. of Public Safety and Correctional Services to ensure that former inmates never return to prison. Our partners in the faith community have pledged their support and attention to make this program a success.

Jericho House will allow ECSM to offer a true reentry support program that rebuilds lives, reconnects families, and reduces recidivism – goals that **benefit all of us in the community**. Jericho House will also restore Christ the King's under-utilized parish house by returning it to use as a home. In addition, clients will perform basic repairs and minor renovations on the home that will prevent further deterioration and deter vandalism.

ECSM and Jericho depends on honest, open and direct communication with its community partners. Our staff will be accessible to the community through phone, email and in-person visits. Please contact Nancy Fenton, ECSM Executive Director, 410-467-1264 ext. 502, <a href="mailto:nfenton@ecsm.org">nfenton@ecsm.org</a>, at any time with concerns or questions you may have about Jericho House at Christ the King.

ECSM is committing to following all county housing regulations in renovation and habitation of the facility, and we welcome questions and feedback about the program from fellow District One residents. Thank you for opening your doors and your hearts to us. JERICHO HOUSE MANAGEMENT PLAN: 1. A live-in house manager will be on-site at Jericho House during morning, evening, and night residential hours. A Jericho case manager will conduct counseling and support meetings on-site with clients during the day. Jericho clients are not allowed to remain alone or unsupervised in the Jericho House at any time. 2. Clients residing at Jericho House at Christ the King will participate in regular training and programming during the day. Clients with employment responsibilities will share their work schedule with the housing and case managers. 3. Guest visit requests from clients' friends or family must be made at least 24 hours in advance

with the House Manager. Overnight guests are not permitted.

4. ECSM, Jericho, and Jericho clients living at Jericho House at Christ the King will assume responsibility for the basic maintenance of the house and surrounding property and act as livein caretakers for the property.

5. Jericho House will be internally renovated to meet all ADA building accessibility requirements. All applicable zoning, building and occupancy codes will be fully satisfied by ECSM.

### **Housing for Clients:**

- A maximum of six men enrolled in the Jericho Reentry program may be housed at Jericho House at Christ the King any given time. Clients' eligibility for living at Jericho House at Christ the King will be evaluated and determined by ECSM staff and Jericho case managers.
- 2. Clients will be responsible for maintaining a clean and well-organized household. Clients will learn housekeeping, landscaping and budgeting skills as part of living at Jericho House at Christ the King.
- 3. All clients will engage in a personal improvement plan that may include taking an active role in case management, job-training, employment search, or paid work. Clients are encouraged to engage in neighborhood community service in partnership with Christ the King's congregation.
- 4. The length of stay for each client at Jericho House will be determined by ECSM. Current projections are between 6-12 weeks of housing for each client.
- 5. Clients are responsible for prompt monthly payment of their portion of rent, per their admission to live at Jericho House.
- 6. Pericho has a zero-tolerance policy for criminal activity for all clients. This policy will also be fully enforced at Jericho House at Christ the King. When Jericho becomes aware of any illegal activity by a client living at Jericho House, that client will be immediately removed from the housing center and risks losing his place in the program.
- 7. Jericho House at Christ the King will be smoke- and alcohol-free. Any violation of this policy could result in the client's removal from the housing center.

#### **COMMUNITY PARTNERS**

ECSM values the strength that comes from working with other individuals and groups in community. The Jericho transitional housing program will seek partners that can support the needs of clients, including faith communities, AA and NA, and community volunteers to serve as mentors. To date, Jericho House supporters include:

- Episcopal Diocese of Maryland
- Christ the King Episcopal Church
- St. Dysmas Lutheran Congregation
- Living Word Cathedral Ministries









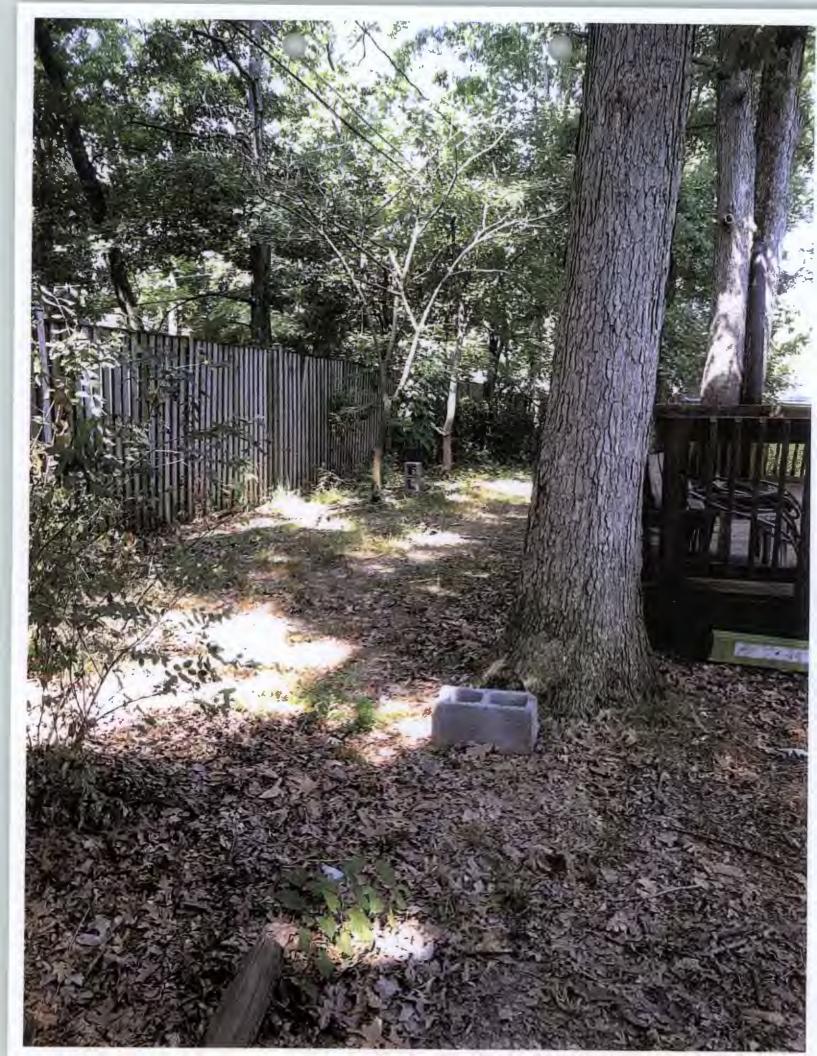














Det No 7



# THE EPISCOPAL DIOCESE OF MARYLAND

August 7, 2014

Councilman Tom Quirk Baltimore County District One 754 Frederick Road Catonsville, MD 21228

Dear Mr. Quirk,

I am writing on behalf of the Episcopal Diocese of Maryland in support of the transitional housing facility planned for the former parish house on the grounds of Christ the King Church, 1930 Brookdale Road in Woodlawn, MD.

The Diocese shares and supports Episcopal Community Services of Maryland's vision to create a supportive transitional housing environment for formerly incarcerated men affiliated with ECSM's Jericho Reentry program. These men are actively working to rebuild their lives through fellowship, self-examination, job-training, employment, and other day-to-day residential responsibilities that will lead to independent living.

As people of faith, it is both our responsibility and pleasure to support all people in our communities. We have reviewed the project proposal and specifications and firmly believe it should be made a reality, with your support and in accordance with the county's zoning approval. We are committed to working with the communities of Christ the King and Episcopal Community Services of Maryland-Jericho Reentry on this carefully planned project. Diocesan members will be invited to work in fellowship with the Jericho residents to help them take the necessary steps towards finding permanent employment and housing. We will offer support to residents while they receive a full range of services at the facility, including case management, educational referrals, mentoring, job training, employment readiness, and health care services.

Sincerely.

The Rt. Rev. Eugene Taylor Sutton Bishop of the Diocese of Maryland



LIVING WORD MINISTRIES CATHEDRAL | BISHOP DARNEAL F. JOHNSON, III. SENIOR PASTOR 6709 Whitestone Road, Baltimore, MD 21207 | www.lwmcathedral.com | Info@lwmcathedral.com fax 1.443.773.1699 | phone 410.265.6586

August 8, 2014

MINISTRIES

The Honorable John E. Beverungen Baltimore County Historic Courthouse 400 Washington Avenue Towson, MD 21204

Dear Judge Beverungen,

I am writing on behalf of Living Word Ministries Cathedral to support the transitional housing planned for the parish house on the grounds of Christ the King Church located at 1930 Brookdale Road in Woodiawn, Maryland.

We are looking forward to working with the communities of Christ the King and Episcopal Community Service of Maryland / Jericho Reentry. Our intention is to work in partnership with the residents to help them rebuild their lives. We will offer support to men while they receive a full range of services including case management, educational referrals, mentoring, job training, employment readiness, and health care services. Some of the clients may also be employed while in transitional housing.

Should you require any additional information, you may contact me at (410) 265-6586. Thank you for graciously considering this matter.

Sincerely,

Bishop Darneal F. Johnson, III

**Senior Pastor** 

Living Word Ministries Cathedral



August 5, 2014

Councilman Tom Quirk Baltimore County District One 754 Frederick Road Catonsville, MD 21228

Dear Mr. Quirk,

I am writing on behalf of Episcopal Community Services of Maryland as Chair of ECSM's Board of Trustees in support of the transitional housing facility planned for the former parish house on the grounds of Christ the King Church, 1930 Brookdale Road in Woodlawn, MD. The full ECSM Board of Trustees is united in our support and vision for this important initiative to develop, staff, and fund transitional housing for clients participating in ECSM's Jericho Reentry workforce development program. I have been active with ECSM for several years and witnessed the difference that the organization's reentry support services have made in the lives of formerly incarcerated men. We would greatly appreciate your support for ECSM's effort to extend those services to providing transitional housing at Christ the King Church.

Secure and supportive residential housing is an essential component to rebuilding lives following incarceration. The six Jericho clients selected to live at Christ the King would each be working towards sustainable employment and benefit from the supportive fellowship and case management offered through transitional housing. ECSM is committed to working in close partnership with individuals and businesses located in District One.

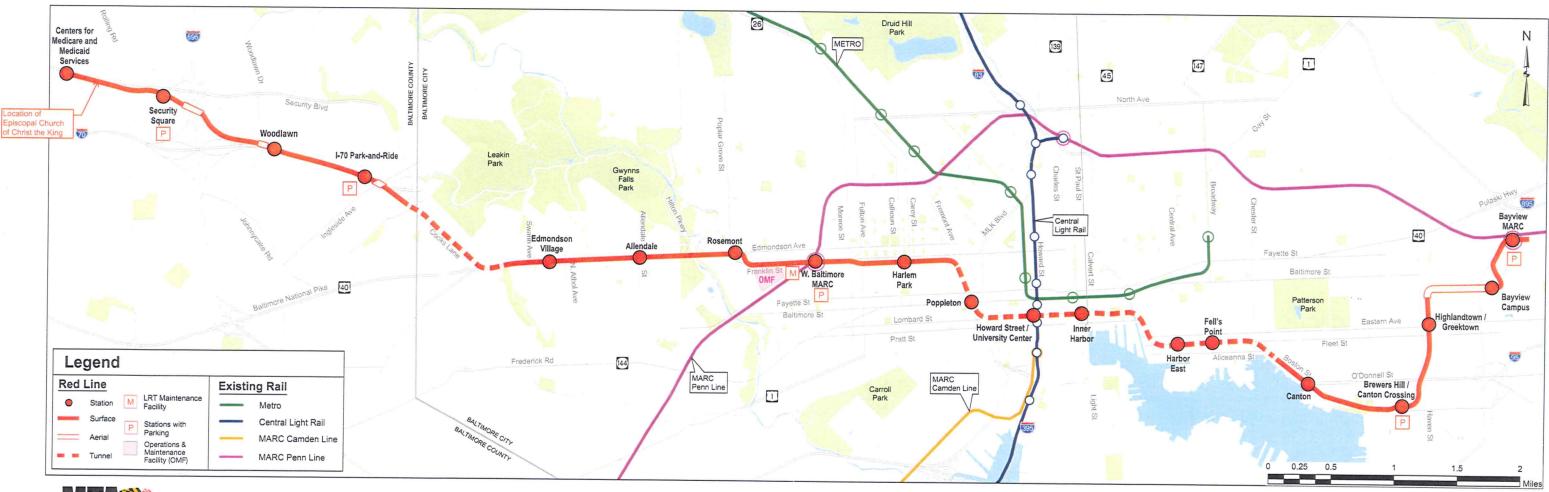
Since 1927, ECSM has served and supported people in need and crisis. Jericho has a dedicated staff of excellent case managers who work closely with clients. Our partners in the faith community have pledged their support and attention to make this program a success for all involved, including neighbors of Christ the King Church. I deeply appreciate your consideration for ECSM's zoning appeal in your district.

Sincerely,

Conan Dickson, Ph.D.

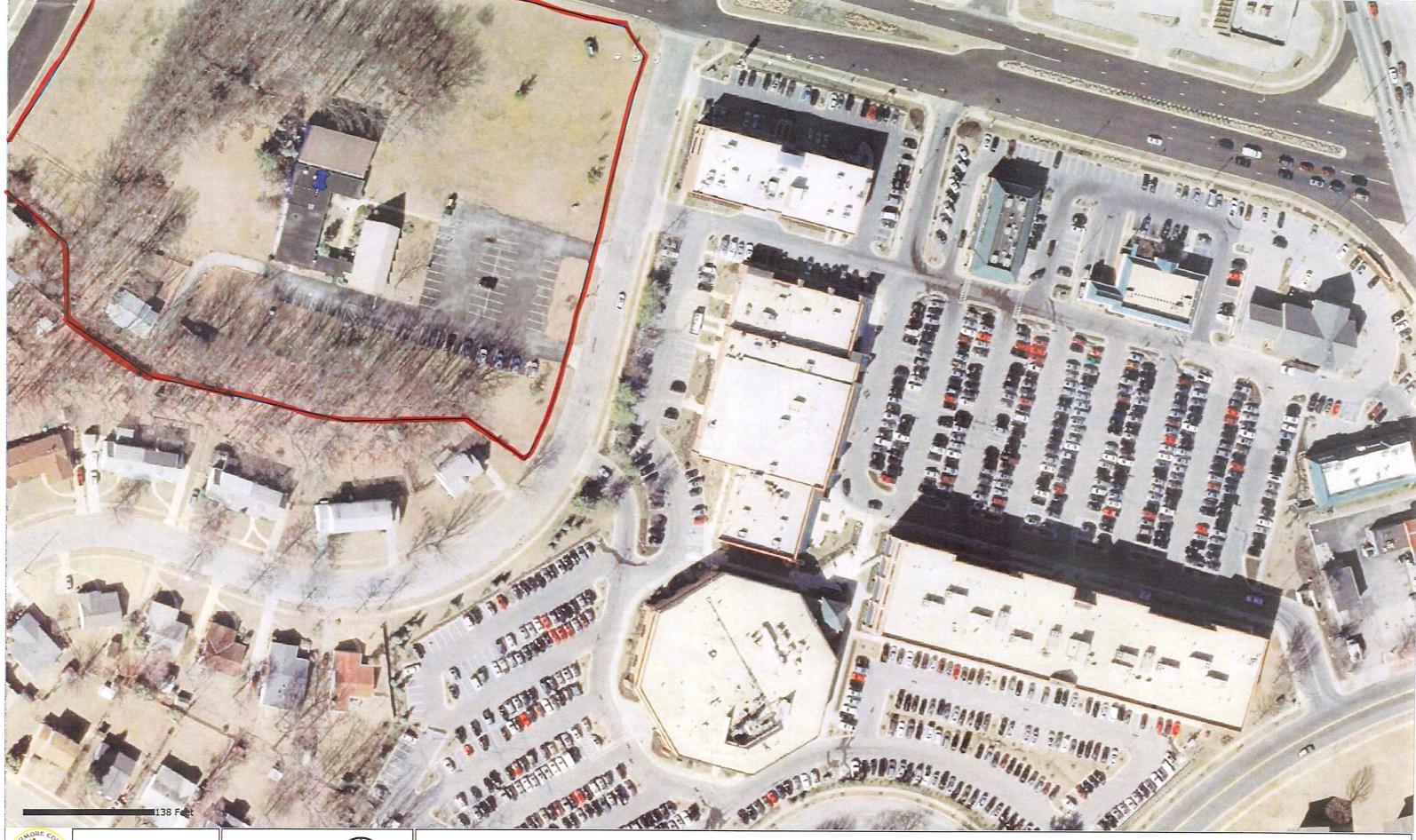
Chair, ECSM Board of Trustees

# **Baltimore Red Line**





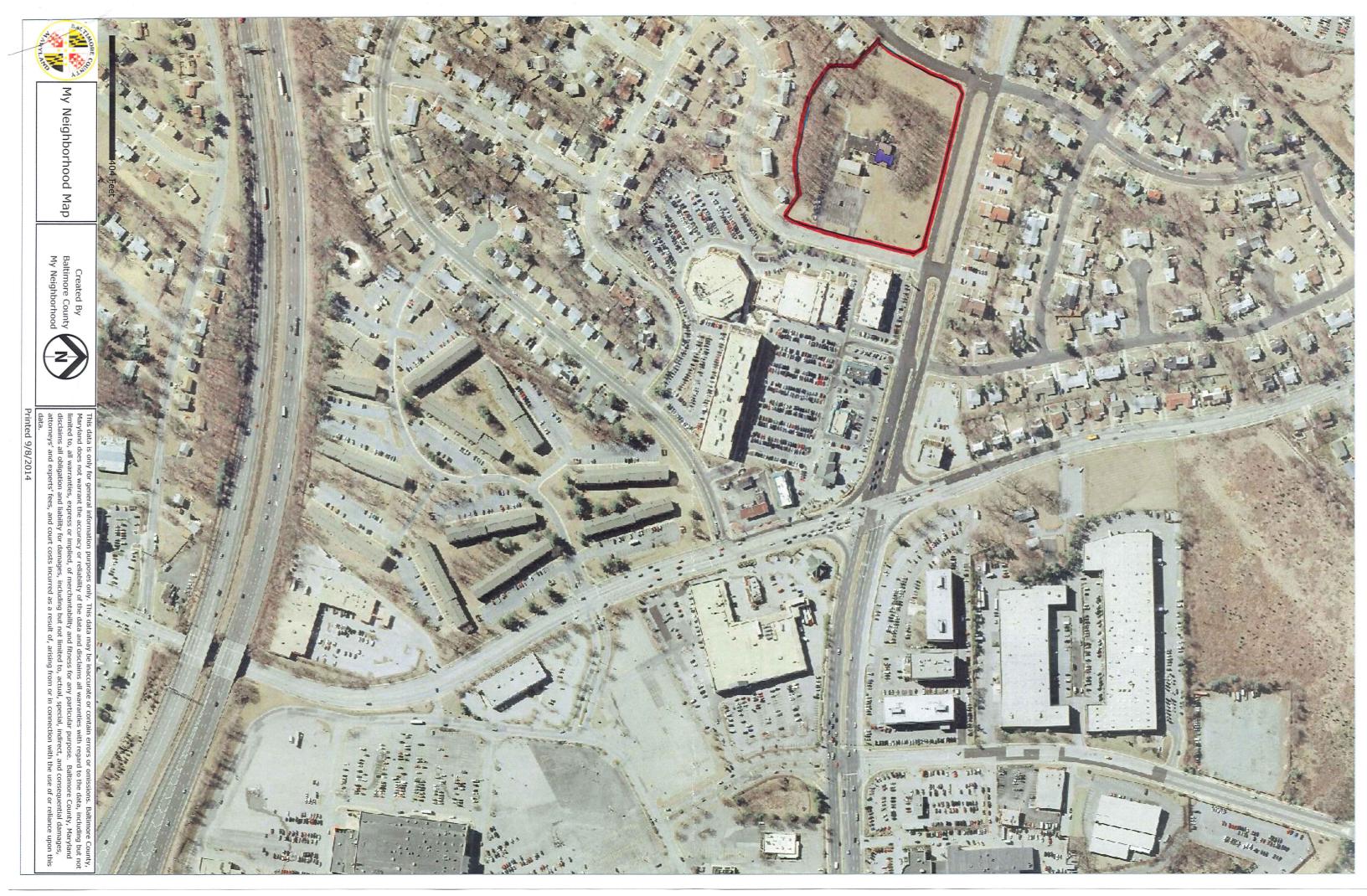
RED LINE

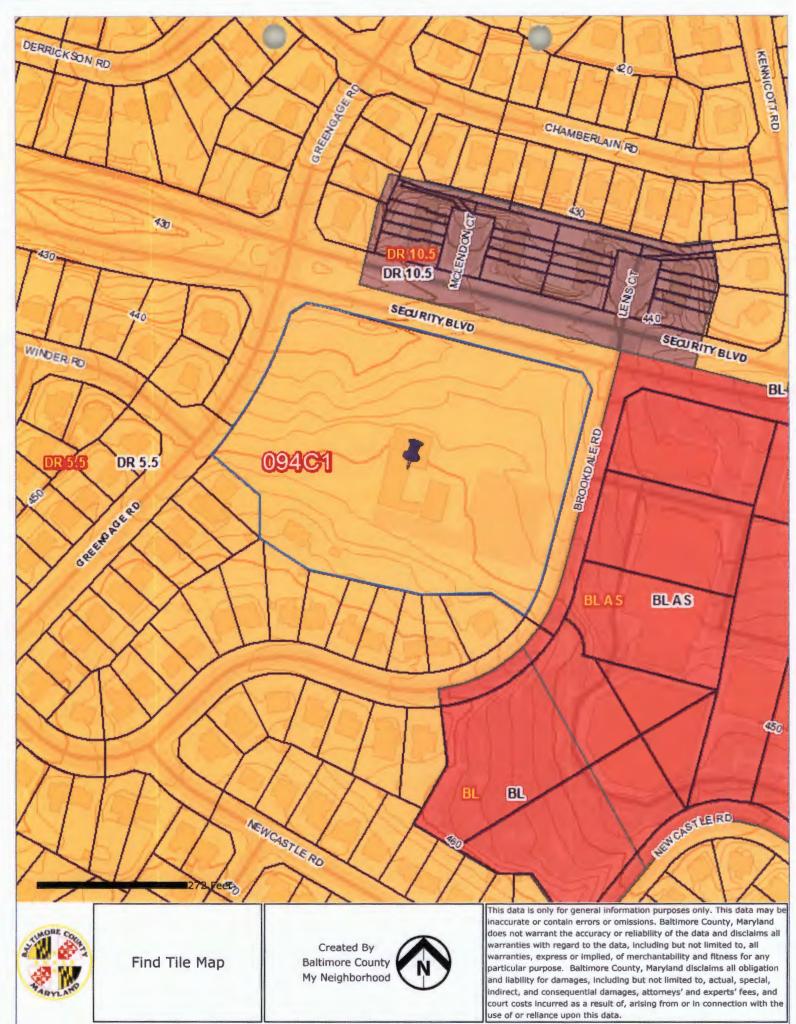


My Neighborhood Map

Created By
Baltimore County
My Neighborhood

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