IN RE: **PETITION FOR SPECIAL HEARING** * BEFORE THE

(3613-3615 East Joppa Road)

11th Election District * OFFICE OF

5th Council District

Joppa Road Commercial, LLC * ADMINISTRATIVE HEARINGS

Legal Owner

PB & J Grill & Games, LLC * FOR BALTIMORE COUNTY

Contract Purchaser/Lessee

* Case No. 2023-0012-SPH

Petitioners

* * * * * * * *

OPINION AND ORDER

This matter comes before the Office of Administrative Hearings ("OAH") as Petition for Special Hearing filed by the Petitioners, Joppa Road Commercial, LLC (legal owner) and PB & J's Grill & Games, LLC (contract purchaser/lessee) for the property located at 3613-3615 East Joppa Road, Towson. A Special Hearing pursuant to the Baltimore County Zoning Regulations ("BCZR") § 500.7 to amend the order approved in Zoning Case No. 2008-0553-X to allow operation of the arcade by a new entity, pursuant to Condition No. 2 of the Order, and to remove Condition No. 4 and the requirement for an interior patron connection between the arcade tenant space and the restaurant tenant space.

A public WebEx hearing was conducted virtually in lieu of an in-person hearing. The Petition was properly advertised and posted. A ZAC comment was received from the Department of Planning ("DOP"). They did not oppose the requested relief. There were no protestants or interested citizens in the hearing.

Brock Anderson, a Member of PB & J's Grill and Games, LLC appeared in support of the Petition. David Karceski, Esquire and Adam Rosenblatt, Esquire of Venable, LLP represented the Petitioners. Josh Sharon, P.E. of Morris & Ritchie Associates, LLC was also in attendance. The site plan that he prepared and sealed were admitted as Petitioner's Exhibit 1.

David Karceski, Esquire proffered the following facts. The subject property is approximately 8,672 sq. ft., and is zoned BLR/DR 5.5. In Case No. 2008-0553-X the Zoning Commissioner approved a special exception petition for an arcade on the subject site to be operated by an entity known as FDG Joppa, LLC. Condition No. 2 of the Order stipulated that a special hearing would be required if any entity other than FDG wished to operate the arcade. Condition No. 4 of the Order required that there be an interior connection between the arcade and the adjoining steak house. Mr. Anderson explained that he has been in the restaurant and arcade business for over 25 years. He was a regional manager for Dave & Buster's before branching out on his own. He and his partners plan to continue arcade operations at this location under the name PB&J's Grill & Games, LLC. They have already done extensive interior renovations, as depicted in Petitioner's Exhibit 5. He also described the "House Policies" that their patrons will be required to follow. Mr. Anderson also acknowledged that they will remain bound by Condition No. 3 of the previous Order that requires any patrons under 15 years of age to be accompanied by an adult, and limits the hours of operation to 11:00 a.m. to 10:00 p.m. weekdays and 11:00 a.m. to midnight on weekends and holidays. He explained that they ask to lift Condition No. 4 of the prior Order because the arcade is a separate entity from the steakhouse and they will be better able to monitor their patrons if there is not an interior doorway between the two businesses.

Mr. Karceski submitted photos of the site that show that the proposed arcade is within an attractive brick front strip mall. The site is well landscaped on all sides and well buffered from the nearby residences. He proffered that Mr. Sharon would testify that the proposed special hearing relief will comply with all the elements of BCZR § 502.1.

SPECIAL HEARING

A hearing to request special zoning relief is proper under BCZR, §500.7 as follows:

The said Zoning Commissioner shall have the power to conduct such other hearings and pass such orders thereon as shall, in his discretion, be necessary for the proper enforcement of all zoning regulations, subject to the right of appeal to the County Board of Appeals as hereinafter provided. The power given hereunder shall include the right of any interested person to petition the Zoning Commissioner for a public hearing after advertisement and notice to determine the existence of any purported nonconforming use on any premises or to determine any rights whatsoever of such person in any property in Baltimore County insofar as they are affected by these regulations.

"A request for special hearing is, in legal effect, a request for a declaratory judgment." *Antwerpen v. Baltimore County*, 163 Md. App. 194, 877 A.2d 1166, 1175 (2005). Special Hearing relief has been deemed proper when it is within the spirit and intent of the regulations and does not harm the public health, safety or welfare. Based on the record evidence I find that this is such a case and that the Special Hearing relief should be granted.

THEREFORE, IT IS ORDERED, this 7th day of March 2023, by the Administrative Law Judge for Baltimore County that the Petition for Special Hearing per BCZR § 500.7 to amend the order approved in Zoning Case No. 2008-0553-X to allow operation of the arcade by a new entity, pursuant to Condition No. 2 to the Order, and to remove Condition No. 4 and the requirement for an interior patron connection between the arcade tenant space and the restaurant tenant space is hereby **GRANTED**.

The relief granted herein shall be subject to the following:

- Petitioners may apply for necessary permits and/or licenses upon receipt of this Order. However, Petitioners are hereby made aware that proceeding at this time is at their own risk until 30 days from the date hereof, during which time an appeal can be filed by any party. If for whatever reason this Order is reversed, Petitioners would be required to return the subject property to its original condition.
- All other conditions and terms of the Order in Case No. 2008-0553-X shall remain in full force and effect.

Any appeal of this decision must be made within thirty (30) days of the date of this Order.

PAUL M. MAYHEW

Land Mayberr

Managing Administrative Law Judge

for Baltimore County

PMM/dlm



JOHN A. OLSZEWSKI, JR. County Executive

PAUL M. MAYHEW Managing Administrative Law Judge MAUREEN E. MURPHY Administrative Law Judge

March 7, 2023

David Karceski, Esquire – dhkarceski@venable.com
Adam Rosenblatt, Esquire – amrosenblatt@venable.com
Venable, LLP
210 W. Chesapeake Avenue, Suite 500
Towson, MD 21204

RE: Petition for Special Hearing

Case No. 2023-0012-SPH

Property: 3614 3615 E. Joppa Road

Dear Counsel:

Enclosed please find a copy of the decision rendered in the above-captioned matter.

Pursuant to Baltimore County Code § 32-3-401(a), "a person aggrieved or feeling aggrieved" by this Decision and Order may file an appeal to the County Board of Appeals within thirty (30) days of the date of this Order. For further information on filing an appeal, please contact the Office of Administrative Hearings at 410-887-3868.

Sincerely,

PAUL M. MAYHEW

Managing Administrative Law Judge

for Baltimore County

PMM:dlm Enclosure

c: Brock Anderson – <u>brockanderson2@verizon.net</u>

Joshua Sharon – <u>jsharon@mragta.com</u>



PETITION FOR ZONING HEARING(S)

To be filed with the Department of Permits, Approvals and Inspections

To the Office of Administrative Law of Baltimore County for the property located at:

Deed References: 41712 / 00106 10 Digit Tax Account # 1600004413 Property Owner(s) Printed Name(s) Joppa Road Commercial LLC (SELECT THE HEARING(S) BY MARKING X AT THE APPROPRIATE SELECTION AND PRINT OR TYPE THE PETITION REQUEST) The undersigned legal owner(s) of the property situate in Baltimore County and which is described in the description and plan attached hereto and made a part hereof, hereby petition for: 1. X a Special Hearing under Section 500.7 of the Zoning Regulations of Baltimore County, to determine whether or not the Zoning Commissioner should approve SEE ATTACHED SHEET		Address 3613-3	3615 East Joppa	Road				oned BLR, DR5.5
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REV. 10/4/11

3613-3615 EAST JOPPA ROAD

ATTACHMENT TO PETITION FOR SPECIAL HEARING

1. Petition for Special Hearing to amend the Order approved in Zoning Case No. 2008-553-X to allow operation of the arcade by a new entity, pursuant to Condition No. 2 to the Order, and to remove Condition No. 4 and the requirement for an interior patron connection between the arcade tenant space and the restaurant tenant space.

3613-3615 EAST JOPPA ROAD

ATTACHMENT TO PETITION FOR SPECIAL HEARING

LEGAL OWNER:

Joppa Road Commercial LLC 10801 Lockwood Drive Suite 370 Silver Spring, Maryland 20901

By: // Mulu

Name: ZJ Chelec

Title: Member

Phone: (301) 495-3300

Email: zchelec@zalcocommercial.com

3613-3615 EAST JOPPA ROAD

ATTACHMENT TO PETITION FOR SPECIAL HEARING

CONTRACT LESSEE:

PB&J's Grill & Games LLC 316 Riding Ridge Road Annapolis, Maryland 21403

Ву:				3.7550 Section 1990	
Name:	Brock .	Anderson			
Title:	Member	• 			
Phone	Number	: <u>(410) 21</u>	2-5510		
Email:	hrockar	derson30	Dverizor	net	

MORRIS & RITCHIE ASSOCIATES, INC.

ENGINEERS, ARCHITECTS, PLANNERS, SURVEYORS, AND LANDSCAPE ARCHITECTS



January 13, 2023

ZONING DESCRIPTION FOR 3613-3615 East Joppa Road

Beginning at a point located at the intersection of East Joppa Road and Hevesy Court, at the distance of 71.82' and bearing of South 33°31'10" East to a point. Thence, the following courses and distances:

- 2) North 87°22587" East 52.12'
- 3) South 02°41'15" East 76.00
- 4) South 87°22'58" West 10.92'
- 5) South 02°37'02" East 78.00'
- 6) South 87°22'58" West 68.46'
- 7) North 02°37'02" East 70.67'
- 8) North 87°22'58" East 27.17'
- 9) North 02°37'02" West 83.33'

Containing 8,672 square feet or 0.2 acres of land, more or less, being located in the 11 Election District and 5th Councilmanic District of Baltimore County, Maryland





BALTIMORE COUNTY, MARYLAND INTER-OFFICE MEMORANDUM

TO: C. Pete Gutwald **DATE:** 2/7/2023

Director, Department of Permits, Approvals and Inspections

FROM: Steve Lafferty

Director, Department of Planning

SUBJECT: ZONING ADVISORY COMMITTEE COMMENTS

Case Number: 2023-012-SPH

INFORMATION:

Property Address: 3613-3615 East Joppa Road **Petitioner:** Joppa Road Commercial LLC

Zoning: BLR, DR 5.5 **Requested Action:** Special Hearing

The Department of Planning has reviewed the petition for a Special Hearing to amend the Order approved in Zoning Case 2008-553-X to allow operation of the arcade by a new entity, pursuant to Condition No. 2 of the Order, and to remove Condition No. 4, the requirement for an interior patron connection between the arcade tenant space and the restaurant tenant space.

The subject site is an approximately 2.2 acre property in the Parkville area. The site is improved with a shopping center, known as Main Street at Joppa Road, and the associated parking, which was constructed in 2006. Tenants include a restaurant (The All American Steakhouse and Sports Theater), computer repair service shop, a nail salon, a yoga studio, and other small commercial offices, such as a tax and accounting building and a therapist. A July 2022 Google Streetview of the site showed the signage for the Family Fun Center Arcade and that both exterior entrance doors directed patrons to The All American Steakhouse to enter.

The site is within the boundaries of the East Joppa Road Corridor Community Plan and the Carney-Cub Hill-Parkville Community Plan. The site was the subject of a Zoing Petition in 2008, Case No. 2008-553-X, which conditionally approved a Special Exception for an arcade. Conditions included: a new Special Hearing would be required should a new owner wish to operate an arcade in the location, no patrons under 15 were permitted without an adult, hours of operations were 11 AM to 10 PM on weekdays and 11 AM to 12 PM on weekends and holidays, and that the arcade needed to be accessed via an interior patron connection between The All American Steakhouse and the arcade tenant space.

The representative for the petitioner was contacted via email on January 25th, 2023. In a February 7th, 2023 phone call, the representative confirmed the following:

- The arcade has existing exterior entry doors, however, they have been locked and have not been used, as patrons only entered/exited the arcade through The All American Steakhouse. Because the doors are existing, with the exception of signage, no exterior alterations will be required.
- The contract lessee, PB&J's Grill and Games, has "House Policies" similar to those FDG Joppa LLC had in place when operating Family Fun Center. Examples of House Policies include

operating hours of 11 AM to 9 PM, no guests under the age of 14 without adult supervision, and no alcohol.

The Department of Planning has no objections to the requested Special Hearing. The arcade has been operational for fourteen years without a Code complaint and the exterior of the site has been well maintained by both the lessee and the property owner. Further, the new lessee has no connection to The All American Steakhouse and plans on running a separate business, thus eliminating the need for the interior patron connection.

For further information concerning the matters stated herein, please contact Taylor Bensley at 410-887-3482.

Prepared by:

Taylor Bensley

Jane .

Division Chief:

SL/JGN

c: David Karceski
Te-Sheng Huang
Ngone Seye Diop
Jeff Perlow, Zoning Review
Lajuanda Whitaker, Zoning Review
Office of Administrative Hearings
People's Counsel for Baltimore County

CERTIFICATE OF POSTING

2023-0012-SPH

	RE: Case No.:
	Petitioner/Developer:
	March 7, 20 Date of Hearing/Closing:
Baltimore County Department of	
Permits, Approvals and Inspections	
County Office Building, Room 111	
111 West Chesapeake Avenue Towson, Maryland 21204	
Attn: Kristen Lewis:	
Ladies and Gentlemen:	
This letter is to certify under the penalties of posted conspicuously on the property located	f perjury that the necessary sign(s) required by law we
3613-3615 East Jopp	pa Road SIGN 1
The sign(s) were posted on	February 15, 2023
The sign(s) were posted on	(Month, Day, Year)



Sincerely,

(Signature of Sign Poster) (Date)

SSG Robert Black

(Print Name)

1508 Leslie Road

(Address)

Dundalk, Maryland 21222

(City, State, Zip Code)

(410) 282-7940

(Telephone Number)

CERTIFICATE OF POSTING

2023-0012-SPH

	RE: Case No.:
	Petitioner/Developer:
	Joppa Road Commercial, LLC
	PB & J's Grill & Games, LLC
	March 7, 2023
	Date of Hearing/Closing:
Baltimore County Department of	
Permits, Approvals and Inspections	
County Office Building, Room 111	
111 West Chesapeake Avenue	
Towson, Maryland 21204	
Attn: Kristen Lewis:	
Ladies and Gentlemen:	
This letter is to certify under the penalties posted conspicuously on the property loca	of perjury that the necessary sign(s) required by law were ted at:
3613-3615 East Jop	pa Road SIGN 2
	February 15, 2023
The sign(s) were posted on	
	(Month, Day, Year)



Sincerely,

February 15, 2023

(Signature of Sign Poster) (Date)

SSG Robert Black

(Print Name)

1508 Leslie Road

(Address)

Dundalk, Maryland 21222

(City, State, Zip Code)

(410) 282-7940

(Telephone Number)

BALTIMORE COUNTY, MARYLAND

Inter-Office Correspondence



TO: Hon. Paul M. Mayhew; Managing Administrative Law Judge

Office of Administrative Hearings

FROM: Jeff Livingston, Department of Environmental Protection and

Sustainability (EPS) - Development Coordination

DATE: January 26, 2023

SUBJECT: DEPS Comment for Zoning Item # 2023-0012-SPH

Address: 3613 – 3615 Joppa Rd. E

Legal Owner: Joppa Road Commercial, LLC

Zoning Advisory Committee Meeting of January 30, 2023.

X The Department of Environmental Protection and Sustainability has no comment on the above-referenced zoning item.

Reviewer: Earl D. Wrenn

RE: PETITION FOR SPECIAL HEARING

3613-3615 East Joppa Road; Corner of S/S of
Joppa Road, E/S of Hervesy Court

11th Election & 5th Councilmanic Districts
Legal Owner(s): Joppa Road Commercial LLC*
Contract Purchaser: PB&J's Grill & Game LLC
Petitioner(s)

*

BEFORE THE OFFICE

OF ADMINSTRATIVE

HEARINGS FOR

BALTIMORE COUNTY

2023-012-SPH

* * * * * * * * * * * * *

ENTRY OF APPEARANCE

Pursuant to Baltimore County Charter § 524.1, please enter the appearance of People's Counsel for Baltimore County as an interested party in the above-captioned matter. Notice should be sent of any hearing dates or other proceedings in this matter and the passage of any preliminary or final Order. All parties should copy People's Counsel on all correspondence sent and all documentation filed in the case.

Peter Max Zimmerman/rmw

PETER MAX ZIMMERMAN People's Counsel for Baltimore County

Carole S. Demilio /rmw

CAROLE S. DEMILIO Deputy People's Counsel Jefferson Building, Suite 204 105 West Chesapeake Avenue Towson, MD 21204 (410) 887-2188

CERTIFICATE OF SERVICE

I HEREBY CERTIFY that on this 23rd day of January, 2023, a copy of the foregoing Entry of Appearance was emailed to David Karceski, Esquire ,210 W. Pennsylvania Avenue, Suite 500, Towson, Maryland 21204, dhkarceski@venable.com, Attorney for Petitioner(s).

Peter Max Zimmerman/rmw

PETER MAX ZIMMERMAN People's Counsel for Baltimore County

ZONING ADVISORY COMMITTEE AGENDA ROOM 123, COUNTY OFFICE BUILDING DISTRIBUTION MEETING January 23, 2023 FORMAL OR INFORMAL RESPONSE DUE AT January 30, 2023 Meeting

* Agenda Only+ Agenda and Petition& Agenda and Plat# Agenda, Petition and Plat

Distribution:

- * Administrative Law Judge, Commissioner (Paul M. Mayhew), MS #4103, dwiley@baltimorecountymd.gov; dmignon@baltimorecountymd.gov
- * PAI, Zoning Review H.O. Hearing File (Kristen Lewis), klewis@baltimorecountymd.gov
- * PAI, Zoning Review DRC/ZAC Meeting File (Jeff Perlow), JPerlow@baltimorecountymd.gov
 * PAI, Development Management (Lloyd Moxley), MS # 1105, Imoxley@baltimorecountymd.gov
- * PAI, Code Enforcement (Lisa Henson), MS # 1105, lhenson@baltimorecountymd.go

* PAI, Building Inspection (Matt Gawel), mg@baltimorecountymd.gov

* Economic Development Commission, Business Develop. (Stanley Jacobs), MS # 4300, sjacobs@baltimorecountymd.gov

* Highways (Tom Hargis), MS #1003 thargis@baltimorecountymd.gov

Neighborhood Improvements (Marcia Williams), MS #4201, myneighborhoodimprovment@baltimorecountymd.gov

- * County Council, District 3, (Tom Bostwick), MS #2201, council1@baltimorecountymd.gov tbostwick@baltimorecountymd.gov
- * Mike Ruby (Newspaper), mildmanneredcomm@aol.com

+ People's Counsel, rwheatley@baltimorecountymd.gov

+ IF CRITICAL AREA, Maryland Office of Planning (Joseph Griffiths), joseph.griffiths@maryland.gov

+ Kathy Are, kare@baltimorecountymd.gov

- & State Highway Administration, Access Permits Division (Steven Autry), SAutry@mdot.maryland.gov
- & Fire Department (Inspector Muddiman), MS # 1102F, dmuddiman@baltimorecountymd.gov

& PAI, Development Plans Review (Vishnu Desai), vdesai@baltimorecountymd.gov

- # People's Counsel (Peter Zimmerman), MS #4204 pzimmerman@baltimorecountymd.gov
- # Planning Office (Jenifer Nugent), MS # 4101, <u>inugent@baltimorecountymd.gov</u>; Henry Ayakwah <u>hayakwah@baltimorecountymd.gov</u>; Taylor Bensley <u>tbensley@baltimorecountymd.gov</u>
- # DEPS (Jeff Livingston) 2 copies of each, MS # 1319, jlivingston@baltimorecountymd.gov; Steve Ford, sford@baltimorecountymd.gov
- # IF FLOODPLAIN, Maryland Department of the Environment, kevin.wagner@maryland.gov
- # Public Works (Terry Curtis), MS #1315, tcurtis@baltimorecountymd.gov
- * IF ELDERLY HOUSING, Community Development, MS #1102M

* IF TOWER, Tower Coordinator, c/o OIT, MS #2007

- # IF HELICOPTER, Police Department, Aviation Unit (Officer Taylor or Sgt. Wines)
- # IF PAWN SHOP, Police Department, Burglary/Pawn Unit (Det. Kropfelder), MS #1102E

The attached information is being forwarded to you for comment. Your comments should reflect any conflicts with the codes, standards, or regulations of your office or department. Development representatives that attend the meeting should be prepared to submit their agency's response as either "no comment", "written comment" or "more review time required" within one week at the next meeting. If no written response is received within two weeks, it is assumed that your agency has "no comment". All written comments must reference the ZAC item number. All comments received will be compiled and included in the zoning/development file for review and consideration by the hearing officer during the course of the upcoming zoning/development hearing.

If your agency or section is not represented at the meeting, you should return your written comments to the Department of Permits and Development Management (PDM), Room 111, County Office Building, 111 West Chesapeake Avenue, Towson, MD 21204 (Mail Stop #1105), Attention: Kristen Lewis

If you have any questions regarding a particular zoning petition, please contact the Zoning Review Planner (see initials after item number) at 410-887-3391.

ZAC AGENDA

Case Number: 2023-0012-SPH Reviewer: Mitchell Kellman Existing Use: COMMERCIAL Proposed Use: COMMERCIAL

Type: SPECIAL HEARING

Legal Owner: Joppa Road Commercial, LLC.
Contract Purchaser: PB & J's Grill & Games, LLC.

Critical Area: No Flood Plain: No Historic: No Election Dist: 11 Council Dist: 5

Property Address: 3613 3615 JOPPA RD E

Location: Property located corner of South side of Joppa Rd., East side of Hervesy Court.

Existing Zoning: BLR/ DR 5.5 Area: 8,672 SQ FT.

Proposed Zoning: SPECIAL HEARING:

To amend the order approved in Zoning Case No. 2008-0553-X to allow operation of the arcade by a new entity, pursuant to Condition No. 2 to the Order, and to remove Condition No. 4 and the requirement for an interior patron connection between the arcade tenant space and the restaurant tenant space.

Attorney: David Karceski

Prior Zoning Cases: 2008-0553-X

Concurrent Cases: None Violation Cases: None

Closing Date:

Miscellaneous Notes:

Case Number: 2023-0013-A Reviewer: Shaun Crawford Existing Use: RESIDENTIAL Proposed Use: RESIDENTIAL

Type: ADMINISTRATIVE VARIANCE Legal Owner: Frederick John Dillon

Contract Purchaser: No Contract Purchaser was set.

Critical Area: Yes Flood Plain: Yes Historic: No Election Dist: 15 Council Dist: 7

Property Address: 8622 TALL OAKS RD

Location: Property located beginning at East side of Tall Oaks Rd., which is about 20 feet in width, at a distance of

219 feet North of Shore Rd.

Existing Zoning: DR 5.5 Area: 1.08 ACRES

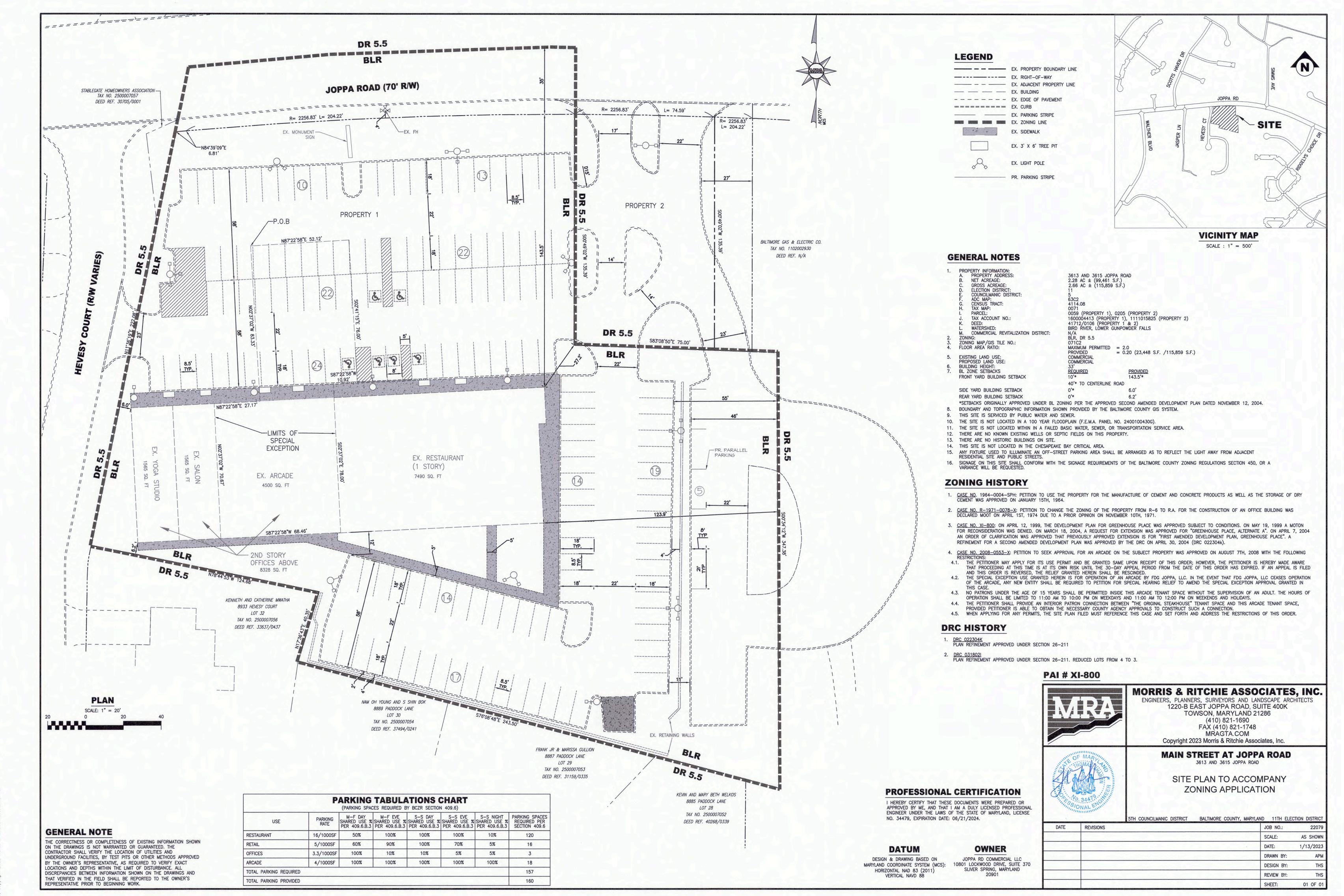
Proposed Zoning:

ADMINISTRATIVE VARIANCE:

BCZR 400.1: To approve an accessory structure (shed) in side yard in lieu of the required rear yard only.

Attorney: Not Available Prior Zoning Cases: None Concurrent Cases: None Violation Cases: None Closing Date: 02/13/2023

Miscellaneous Notes:



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