

JOHN A. OLSZEWSKI, JR. County Executive

PAUL M. MAYHEW

Managing Administrative Law Judge

MAUREEN E. MURPHY

Administrative Law Judge

November 6, 2023

Gregory and Elizabeth Ensor — greg.ensor@corbinfuel.com
1322 Burke Road
Baltimore, MD 21220

RE:

Petitions for Variance

Case No. 2023-0156A

Property: 1322 Burke Road

Dear Mr. and Mrs. Ensor:

Enclosed please find a copy of the decision rendered in the above-captioned matter.

Pursuant to Baltimore County Code § 32-3-401(a), "a person aggrieved or feeling aggrieved" by this Decision and Order may file an appeal to the County Board of Appeals within thirty (30) days of the date of this Order. For further information on filing an appeal, please contact the Office of Administrative Hearings at 410-887-3868.

Sincerely,

MAUREEN E. MURPHY Administrative Law Judge for Baltimore County

Mauren Hurphy

MEM:dlm Enclosure

C: Bernadette Moskunas – <u>siteriteinc@aol.com</u>
Elizabeth Ensor – <u>crosscountrymanor@verizon.net</u>
Harrison Holmes – <u>Harrison.holmes@ubalt.edu</u>
Paige Bussells – <u>pbusse2@students.towson.edu</u>
Spencer Baldacci – <u>spencer.baldacci@ubalt.edu</u>
Tom Huskins – <u>tom@huskinsbuilders.com</u>
Jose – <u>jrpl020205@gmail.com</u>

IN RE: PETITION FOR VARIANCE (1322 Burke Road)

15th Election District 5th Council District Gregory & Elizabeth Ensor Legal Owner

Petitioners

BEFORE THE

OFFICE OF ADMINISTRATIVE

HEARINGS OF

BALTIMORE COUNTY

CASE NO. 2023-0156-A

OPINION AND ORDER

This matter comes before the Office of Administrative Hearings ("OAH") as a Petition for Variance filed by Gregory and Elizabeth Ensor ("Petitioners") for property located at 1322 Burke Road, Bowleys Quarters (the "Property"). The Petitioner is requesting Variance relief from Baltimore County Zoning Regulations ("BCZR"), §1A04.3.A to permit a proposed dwelling with a height of 43 ft. in lieu of the maximum height of 35 ft.

A public WebEx hearing was conducted virtually in lieu of an in-person hearing. The Petition was properly advertised and posted. Elizabeth Ensor appeared at the hearing in support of the Petition along with Thomas Huskins, of Huskins Builders, Inc., the builder who will construct the replacement home. A Site Plan was prepared and sealed by Site Rite Surveying, Inc. (the "Site Plan"). (Pet. Ex. B). Architectural renderings were prepared by GBL Custom Home Design, Inc. for the replacement dwelling. (Pet. Ex. A). There were no Protestants or other interested persons, who appeared at the hearing. People's Counsel provided a detailed analysis in a letter dated August 31, 2023 which is included in the file.

Zoning Advisory Committee ("ZAC") comments were received from the Department of Planning ("DOP") which agency was opposed to the 4 front-facing overhead garage doors.

Department of Environmental Protection Sustainability ("DEPS") provided a comment that the

proposed lot coverage exceeds the maximum under the Chesapeake Bay Critical Area ("CBCA")
Regulations. Development Plans Review ("DPR") on behalf of Department of Public Works and
Transportation ("DPWT") commented in regard to a flood hazard area as follows:

The property is within the Tidal Special Flood Hazard Area Zone AE (BFE=8.5) per panel FIRM 2400100445F dated 9/26/08. Must comply with Flood Plain Ordinance, See County Bill 40-15 (the latest edition of the Baltimore County Code) and Bill 42-15, and Section 32-4-414 of Article 32, Title 4 of the Baltimore County Code, 2003, as amended. The LiMWA is not on the property.

The Property is comprised of 2 lots (Lots 132 and 133) created on Plat One for Bowleys Quarters as recorded in Land Records of Baltimore County (WPC 7, 12) on May 27, 1921. The Property sits on Galloway Creek and is improved with a 1,440 sf, 2-story dwelling constructed in 1963 along with a 220 sf shed, and a gazebo, all of which will be razed. The Property measures a total of 21,620 sf +/- and is zoned Rural Residential (RC 5).

The Property was granted Special Hearing relief in Case No.: 2008-0569-SPH to construct a replacement dwelling to the then legal owners to have side setbacks of 12 ft. in lieu of the required 50 ft., a front (road) setback of 67 ft. to the centerline of the street in lieu of the required 75 ft., for lot coverage of 28% in lieu of the maximum 15% in an RC5 zone, and for a lot size of 21,620 sf in lieu of the required 1.5 acres. That replacement home was never constructed.

The Property was also granted Variance relief in Case No.: 2020-0097-A to build a pier, platform, boatlift with mooring piles to be constructed as much as 28 ft. beyond a divisional property line as established, and for 3 proposed mooring piles with a setback of 1 ft. from a divisional property line as established in lieu of maintaining the required 10 ft. setback. Mr. Huskins confirmed that the pier, platform, boatlift and mooring piles have all been constructed (B970737). These structures are shown on the Site Plan. (Pet. Ex. B).

The Petitioners propose to construct a replacement dwelling as shown on the Site Plan which would still have 1 side yard setback of at least 12 ft. However, the home will no longer be setback from centerline of Burke Rd. 67 ft., but now 94 ft. from Burke Rd. The proposed lot coverage will now be 26.8% rather than the 28% granted in Case No.: 2008-569-SPH. Petitioners here are seeking an additional 8 ft. in height due to the flood hazard area on the Property and requirement that the first-floor area not be living space. As proposed, the first floor will be used only as a 2-car garage and storage space. In response to DOP comments, Mr. Huskins explained that 4 garage overhead doors on the front of the home were removed and replaced with entry doors and 2 garage overhead doors. Petitioners also reduced the size of the driveway and the previous turn around area.

A variance request involves a two-step process, summarized as follows:

- (1) It must be shown the property is unique in a manner which makes it unlike surrounding properties, and that uniqueness or peculiarity must necessitate variance relief; and
- (2) If variance relief is denied, Petitioner will experience a practical difficulty or hardship.

Cromwell v. Ward, 102 Md. App. 691 (1995).

The Property was previously adjudicated to be unique in Case No.: 2020-0097-A. As a result, the Property's physical characteristics have not changed, that factual finding is applicable to this Case under the doctrine of collateral estoppel. *Garrity v. Maryland State Bd. of Plumbing*, 447 Md. 359, 368 (2016). (See also *Colandrea v. Wilde Lake Community Ass'n, Inc.*, 361 Md. 391 (2000); *Washington Suburban Sanitary Commission v. TKU Associates*, 281 Md. 1, 18-19 (1977)).

I find that the Petitioners would suffer a practical difficulty and unreasonable hardship if the proposed additional height Variance was not granted because they would not be able to construct a reasonably sized replacement dwelling, the first floor of which cannot be living space. Their request for additional height is reasonable given the floor hazard area and need for additional living space on the second and third floors. The Petitioners have also reconfigured the dwelling and reduced the impervious surface areas to comply with the BCZR to the extent possible. I also find that the requested Variance relief can be granted in strict harmony with the spirit and intent of the BCZR and without injury to the health, safety or general welfare, particularly in light of the lack of opposition.

THEREFORE, IT IS ORDERED, this <u>6th</u> day of November, 2023, by the Administrative Law Judge for Baltimore County, that the Petition for Variance pursuant to BCZR, §1A04.3.A to permit a proposed dwelling with a height of 43 ft. in lieu of the maximum height of 35 ft., be, and it is hereby, **GRANTED.**

The relief granted herein shall be subject to the following:

- 1. Petitioners may apply for necessary permits and/or licenses upon receipt of this Order. However, Petitioners are hereby made aware that proceeding at this time is at their own risk until 30 days from the date hereof, during which time an appeal can be filed by any party. If for whatever reason this Order is reversed, Petitioners would be required to return the subject property to its original condition.
- 2. Petitioners shall comply with the DOP, DPR/DPWT, and DEPS ZAC comments, copies of which are attached hereto and incorporated herein.
- 3. The Site Plan (Pet. Ex. B) is attached hereto and incorporated herein.

Any appeal of this decision must be made within thirty (30) days of the date of this Order.

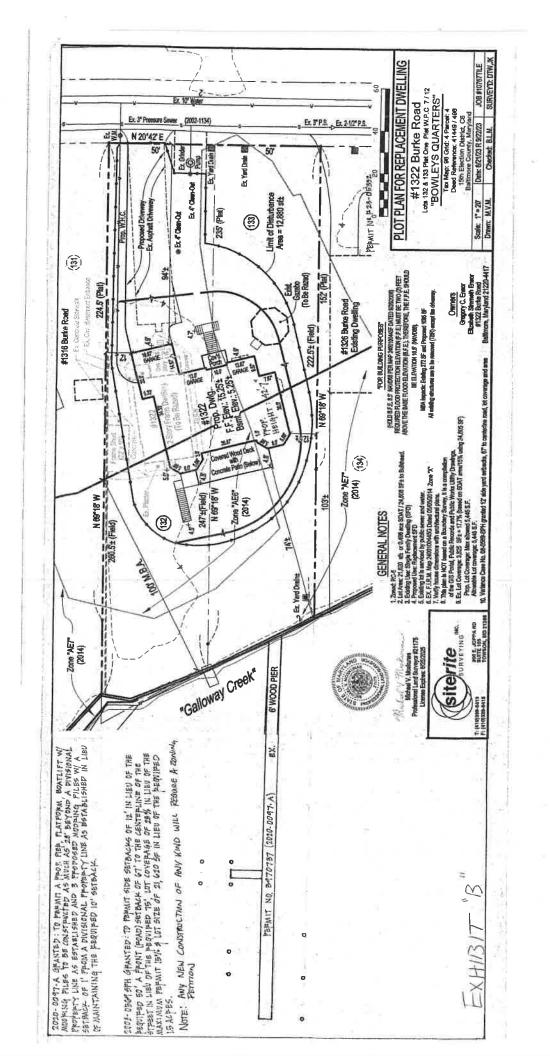
MAUREEN E. MURPHY

Lauren E. Murphy

Administrative Law Judge

for Baltimore County

MEM/dlm



BALTIMORE COUNTY, MARYLAND INTER-OFFICE MEMORANDUM

TO:

C. Pete Gutwald

DATE: 8/23/2023

Director, Department of Permits, Approvals and Inspections

FROM:

Steve Lafferty

Director, Department of Planning

SUBJECT: ZONING ADVISORY COMMITTEE COMMENTS

Case Number: 2023-0156-A

INFORMATION:

Property Address: 1322 Burke Road

Petitioner:

Gregory and Elizabeth Ensor

Zoning:

RC 5

Requested Action: Variance

The Department of Planning has reviewed the petition for the following:

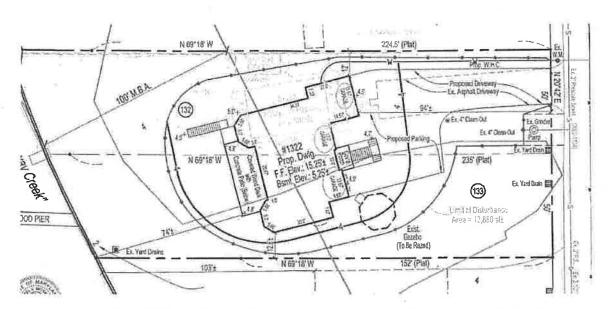
Variance -

1. From BCZR Section 400.3.A. to permit a proposed dwelling with a height of 43' in lieu of the maximum height of 35'.

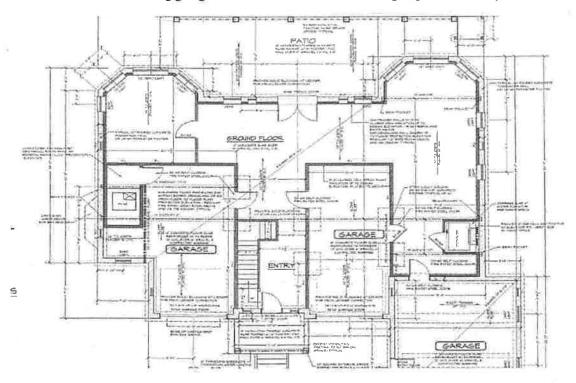
The property under consideration is located on Burke Road within the Bowleys Quarters area of Baltimore County. Spanning approximately 21,620 sf+/-, the property is zoned as RC 5 and features a single-family residential dwelling. Residential dwellings, farms, the Galloway Creek and forest conservation characterize the surrounding area.

The establishment of the RC 5 zoning classification was prompted by concerns regarding haphazard and wasteful development in rural-residential areas, as well as insufficient lot sizes for on-lot sewer and water systems. These issues had the potential to impose financial burdens and adversely impact the well-being and safety of residents. By identifying specific areas suitable for rural-residential development, the goal is to guide future growth in a directed manner and prevent chaotic development patterns. The RC 5 zoning classification serves the purpose of designating suitable regions for rural-residential development, minimizing encroachments on natural resources, and mandating a minimum lot size to ensure proper functioning of on-lot sewer and water systems.

The Variance BCZR 400.3.A. to permit a proposed dwelling with a height of 43' in lieu of the maximum height of 35'do not violate the intended purpose of the zone. However, the Department observed three front-facing car garages in the building envelope depicted on the submitted site plan accompanying the relief request (see below). While the Manual of Regulations, Section 260 mainly pertains to major development projects involving four or more lots submitted after June 24, 2010, the Planning Department employs these rules as benchmarks and best practice standards for all developments. Page D-11 of Section 260 in the Manual of Regulations disallows front entry garages accommodating more than two vehicles.



Also, on August 22nd, 2023, the Planning Department evaluated a Building Permit Application for the specified location. The architectural plans provided with the application indicated the applicant's intention to construct three front-facing garages for the residence - a double-car garage and two single-car garages.



The Department of Planning has no objection to the requested relief. However it should be noted that the Department does not approve the design presented in the permit application and as outlined in the site plan submitted for variance relief. It should also be advised that this site is subject to the RC 5 performance standards as listed in Section 1A04.4 of the BCZR.

For further information, concerning the matters stated herein, please contact Henry Ayakwah at 410-887-3482.

Prepared by:

Krystle Patchak

Division Chief:

enifer G. Nugent

SL/JGN/KP

c: Thomas P. Huskins Jr.
David Birkenthal, Community Planner
Ngone Seye Diop, Community Planning Division Chief
Jeff Perlow, Zoning Review
Kristen Lewis, Zoning Review
Office of Administrative Hearings
People's Counsel for Baltimore County

BALTIMORE COUNTY, MARYLAND

INTEROFFICE CORRESPONDENCE

TO:

Peter Gutwald, Director

DATE: August 14, 2023

Department of Permits, Approvals

FROM:

Vishnu Desai, Supervisor

Bureau of Development Plans Review

SUBJECT:

Zoning Advisory Committee Meeting

For August 14, 2023 Item No. 2023-0156-A

The Bureau of Development Plans Review has reviewed the subject zoning items and we have the following comments.

DPW&T Comments:

A) The property is within the Tidal Special Flood Hazard Area Zone AE (BFE=8.5) per panel FIRM 2400100445F dated 9/26/08. Must comply with Flood Plain Ordinance, See County Bill 40-15 (the latest edition of the Baltimore County Code) and Bill 42-15, and Section 32-4-414 of Article 32, Title 4 of the Baltimore County Code, 2003, as amended. The LiMWA is not on the property.

BALTIMORE COUNTY, MARYLAND

Inter-Office Correspondence



TO:

Hon. Paul M. Mayhew; Managing Administrative Law Judge

Office of Administrative Hearings

FROM:

Jeff Livingston, Department of Environmental Protection and

Sustainability (EPS) - Development Coordination

DATE:

August 22, 2023

SUBJECT:

DEPS Comment for Zoning Item

2023-0156**-**A

Address:

1322 BURKE RD

Legal Owner: Gregory & Elizabeth Ensor

Zoning Advisory Committee Meeting of August 14, 2023.

X The Department of Environmental Protection and Sustainability offers the following comments on the above-referenced zoning item:

The Department of Environmental Protection and Sustainability has reviewed the subject zoning petition for compliance with the goals of the State-mandated Critical Area Law listed in the Baltimore County Zoning Regulations, Section 500.14. Based upon this review, we offer the following comments:

1. Minimize adverse impacts on water quality that result from pollutants that are discharged from structures or conveyances or that have run off from surrounding lands;

The subject property is located within a Limited Development Area (LDA) and a Modified Buffer Area (MBA) of the Chesapeake Bay Critical Area and is subject to Critical Area requirements. The applicant is proposing to construct a replacement dwelling with a height of 43 feet in lieu of the maximum height of 35 feet. Any proposed development must meet all LDA and MBA requirements, including lot coverage limits and afforestation requirements. Lot coverage is limited to a maximum of 31.25% (6,756 square feet), with mitigation required for any new lot coverage between 25% (5,405 sf) and 31.25%. The site plan accompanying the zoning petition does not include lot coverage information. There is a 15% afforestation requirement in the LDA. On a lot of this size six (6) trees are required. Mitigation for any new impacts to the MBA are required. It

appears that a portion of the proposed dwelling will be within the MBA, but the amount of proposed impact has not been provided. If the lot coverage, afforestation, and MBA requirements are met, then the relief requested by the applicant will result in minimal adverse impacts to water quality.

2. Conserve fish, plant, and wildlife habitat;

This property is waterfront and within a Modified Buffer Area (MBA). The property must meet all lot coverage, afforestation, and MBA mitigation requirements. If lot coverage, afforestation, and MBA mitigation requirements are met, this request will help conserve fish, plant, and wildlife habitat in the Chesapeake Bay.

3. Be consistent with established land use policies for development in the Chesapeake Bay Critical Area, which accommodate growth and also address the fact that, even if pollution is controlled, the number, movement and activities of persons in that area can create adverse environmental impacts;

This is a grandfathered lot. Provided that the applicants meet their lot coverage, afforestation, and MBA mitigation requirements, then the relief requested will be consistent with the established land-use policies.

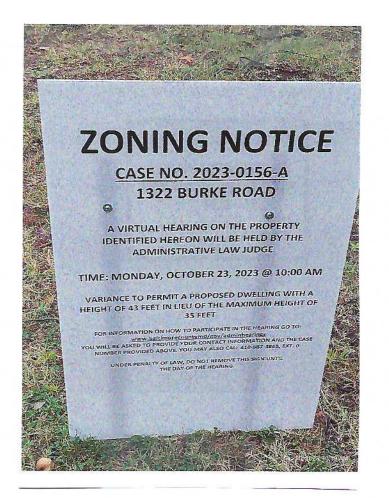
Additional Comments:

Reviewer: Libby Errickson August 16, 2023

CERTIFICATE OF POSTING

Date: SEPTEMBER 30, 2023

RE:	Project Name:	1322 BURKE ROAD #1	
	Case Number /PAI Number:	2023-0156-A	
	Petitioner/Developer:	ENSOR	
	Date of Hearing/Closing:	OCTOBER 23, 2023	
were		enalties of perjury that the necessary sign(s) required by property located at1322 BURKE ROAD	law



(Month, Day, Year)

Oural Billengsley
(Signature of Sign Poster)

DAVID W. BILLINGSLEY
(Printed Name of Sign Poster)

601 CHARWOOD COURT
(Street Address of Sign Poster)

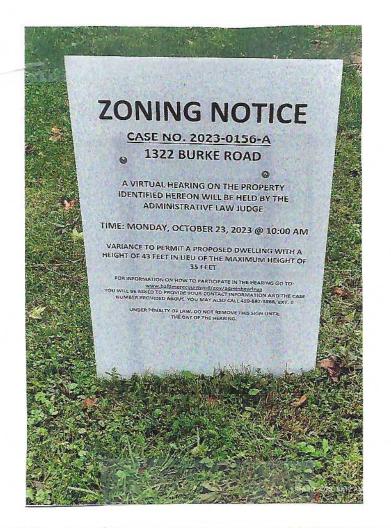
EDGEWOOD, MD. 21040
(City, State, Zip Code of Sign Poster)

(410) 679-8719
(Telephone Number of Sign Poster)

CERTIFICATE OF POSTING

Date: SEPTEMBER 30, 2023

RE:	Project Name:	1322 BURKE ROAD #2
	Case Number /PAI Number:	2023-0156-A
	Petitioner/Developer:	ENSOR
	Date of Hearing/Closing:	OCTOBER 23, 2023
were		nalties of perjury that the necessary sign(s) required by law roperty located at1322 BURKE ROAD
	The sign(s) were posted on _	SEPTEMBER 30, 2023
		(Month, Day, Year)



(Signature of Sign Poster)

DAVID W. BILLINGSLEY
(Printed Name of Sign Poster)

601 CHARWOOD COURT
(Street Address of Sign Poster)

EDGEWOOD, MD. 21040
(City, State, Zip Code of Sign Poster)

(410) 679-8719 (Telephone Number of Sign Poster)

BALTIMORE COUNTY, MARYLAND INTER-OFFICE MEMORANDUM

TO: C. Pete Gutwald **DATE:** 8/23/2023

Director, Department of Permits, Approvals and Inspections

FROM: Steve Lafferty

Director, Department of Planning

SUBJECT: ZONING ADVISORY COMMITTEE COMMENTS

Case Number: 2023-0156-A

INFORMATION:

Property Address: 1322 Burke Road

Petitioner: Gregory and Elizabeth Ensor

Zoning: RC 5 **Requested Action:** Variance

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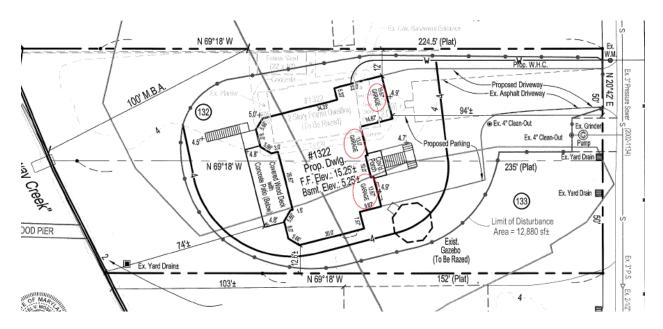
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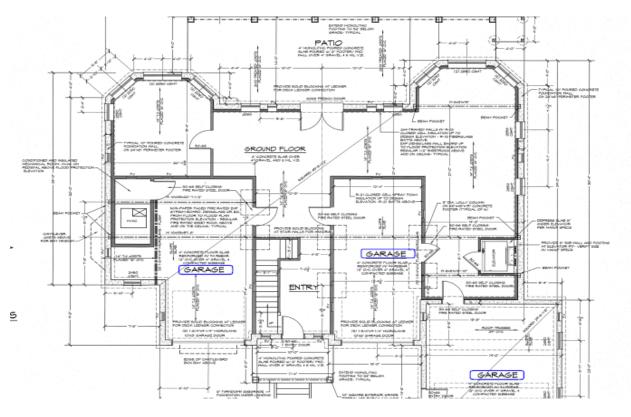
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Also, on August 22nd, 2023, the Planning Department evaluated a Building Permit Application for the specified location. The architectural plans provided with the application indicated the applicant's intention to construct three front-facing garages for the residence - a double-car garage and two single-car garages.



The Department of Planning has no objection to the requested relief. However it should be noted that the Department does not approve the design presented in the permit application and as outlined in the site plan submitted for variance relief. It should also be advised that this site is subject to the RC 5 performance standards as listed in Section 1A04.4 of the BCZR.

For further information, concerning the matters stated herein, please contact Henry Ayakwah at 410-887-3482.

Prepared by:

Krystle Patchak

Division Chief:

enifer G. Nugent

SL/JGN/KP

c: Thomas P. Huskins Jr.

David Birkenthal, Community Planner
Ngone Seye Diop, Community Planning Division Chief
Jeff Perlow, Zoning Review
Kristen Lewis, Zoning Review
Office of Administrative Hearings
People's Counsel for Baltimore County

BALTIMORE COUNTY, MARYLAND

Inter-Office Correspondence



TO: Hon. Paul M. Mayhew; Managing Administrative Law Judge

Office of Administrative Hearings

FROM: Jeff Livingston, Department of Environmental Protection and

Sustainability (EPS) - Development Coordination

DATE: August 22, 2023

SUBJECT: DEPS Comment for Zoning Item # 2023-0156-A

Address: 1322 BURKE RD

Legal Owner: Gregory & Elizabeth Ensor

Zoning Advisory Committee Meeting of August 14, 2023.

 \underline{X} The Department of Environmental Protection and Sustainability offers the following comments on the above-referenced zoning item:

The Department of Environmental Protection and Sustainability has reviewed the subject zoning petition for compliance with the goals of the State-mandated Critical Area Law listed in the Baltimore County Zoning Regulations, Section 500.14. Based upon this review, we offer the following comments:

1. Minimize adverse impacts on water quality that result from pollutants that are discharged from structures or conveyances or that have run off from surrounding lands;

The subject property is located within a Limited Development Area (LDA) and a Modified Buffer Area (MBA) of the Chesapeake Bay Critical Area and is subject to Critical Area requirements. The applicant is proposing to construct a replacement dwelling with a height of 43 feet in lieu of the maximum height of 35 feet. Any proposed development must meet all LDA and MBA requirements, including lot coverage limits and afforestation requirements. Lot coverage is limited to a maximum of 31.25% (6,756 square feet), with mitigation required for any new lot coverage between 25% (5,405 sf) and 31.25%. The site plan accompanying the zoning petition does not include lot coverage information. There is a 15% afforestation requirement in the LDA. On a lot of this size six (6) trees are required. Mitigation for any new impacts to the MBA are required. It

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2. Conserve fish, plant, and wildlife habitat;

This property is waterfront and within a Modified Buffer Area (MBA). The property must meet all lot coverage, afforestation, and MBA mitigation requirements. If lot coverage, afforestation, and MBA mitigation requirements are met, this request will help conserve fish, plant, and wildlife habitat in the Chesapeake Bay.

3. Be consistent with established land use policies for development in the Chesapeake Bay Critical Area, which accommodate growth and also address the fact that, even if pollution is controlled, the number, movement and activities of persons in that area can create adverse environmental impacts;

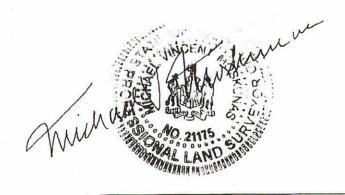
This is a grandfathered lot. Provided that the applicants meet their lot coverage, afforestation, and MBA mitigation requirements, then the relief requested will be consistent with the established land-use policies.

Additional Comments:

Reviewer: Libby Errickson August 16, 2023

ZONING DESCRIPTION #1322 BURKE ROAD

BEGINNING at a point on the east side of Burke Road which is 30 feet wide at the distance of 1130 feet southwest of the centerline of the nearest improved intersecting street Bowleys Quarter Road which is 40 feet wide. Being Lot #'s 132 and 133 in the subdivision of "Bowleys Quarters" as recorded in Baltimore County Plat Book #7, Folio #12, containing 21,620 S.F. Also known as #1322 Burke Road and located in the 15th Election District, 6th Councilmanic District.



Michael V. Moskunas Reg. No. 21175

Site Rite Surveying, Inc. 200 E. Joppa Road Suite 101 Towson MD 21286 (410) 828-9060









CASH ONLY IF ALL CheckLock™ SECURITY FEATURES LISTED ON BACK INDICATE NO TAMPERING OR COPYING



HUSKINS BUILDERS, INC. 1446 KNOPP ROAD

MANUFACTURERS AND TRADERS TRUST COMPANY
COMMERCIAL BANKING
NYC COMMERCIAL BANKING, NEW YORK, NY 10022
07-011/520

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Rec From:

DISTRIBUTION

WHITE - CASHIER PINK - AGENCY

YELLOW - CUSTOMER

PLEASE PRESS HARD!!!!

GOLD - ACCOUNTING

CASHIER'S VALIDATION

50

Real Property Data Search () Search Result for BALTIMORE COUNTY

Homestead Application Status: No Application

Homeowners' Tax Credit Application Status: No Application Date:

			edemption	View Groun	
Special Tax Recap	pture: None				
Account Identifier	r:	District - 15 A	Account Number -	1508002714	
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Owner Name:		ENSOR GRE		Use: Principal Residence	RESIDENTIAL e: YES
Mailing Address:		1322 BURKE BALTIMORE	RD MD 21220-4417	Deed Reference:	/41449/ 00496
		Location	& Structure I	nformation	
Premises Addres	s:	1322 BURKE BALTMORE 2 Waterfront		Legal Description:	LT 132-133 1322 BURKE RD WS BOWLEYS QUARTER
Map: Grid: Parcel:	Neighborho	od: Subdivisi	on: Section: Bloc	k: Lot: Assessment	
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Town: None					
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Improvements Total: Preferential Land Seller: LATES RU	ISSELL B JR GTH IMPRO ARTHUR R,JI	311,600 103,400 415,000 0 Tra	Value As of 01/01/2021 264,400 109,400 373,800 0 ansfer Informa Date: 05/23/2019 Deed1: /41449/00/	Phase-in As: As of 07/01/2022 373,800 ation	As of 07/01/2023 373,800 Price: \$369,000 Deed2:
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Improvements Total: Preferential Land Seller: LATES RU Type: ARMS LEN Seller: MORRIS A Type: ARMS LEN Seller: HARRIS JO	ISSELL B JR GTH IMPRO ARTHUR R,JI GTH IMPRO OHN W	311,600 103,400 415,000 0 Tra	Value As of 01/01/2021 264,400 109,400 373,800 0 ansfer Informa Date: 05/23/2019 Deed1: /41449/00- Date: 06/22/1993	Phase-in As: As of 07/01/2022 373,800 ation 496	As of 07/01/2023 373,800 Price: \$369,000 Deed2: Price: \$220,000 Deed2:
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Homeowners' Tax Credit Application Information

2023-0156-4

