

JOHN A. OLSZEWSKI, JR. County Executive

MAUREEN E. MURPHY
Chief Administrative Law Judge
ANDREW M. BELT
Administrative Law Judge
DEREK J. BAUMGARDNER
Administrative Law Judge

January 25, 2024

Jennifer Busse, Esquire- jbusse@rosenbergmartin.com Rosenberg Martin Greenberg, LLP 25 S. Charles Street, 21st Floor Baltimore, MD 21201

RE:

Petition for Special Hearing & Variance

Case No: 2023-0226-SPHA Property: 9654 Belair Road

Dear Ms. Busse:

Enclosed please find a copy of the decision rendered in the above-captioned matter.

Pursuant to Baltimore County Code § 32-3-401(a), "a person aggrieved or feeling aggrieved" by this Decision and Order may file an appeal to the County Board of Appeals within thirty (30) days of the date of this Order. For further information on filing an appeal, please contact the Office of Administrative Hearings at 410-887-3868.

Sincerely, Mauren E. Murphy

MAUREEN E. MURPHY Chief Administrative Law Judge

for Baltimore County

MEM:dlm Enclosure

C: See Next Page

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IN RE: PETITIONS FOR SPECIAL HEARIN AND VARIANCE	IG *	BEFORE THE
(9654 Belair Road) 11 th Election District	*	OFFICE OF
5th Council District 9654 Belair Road, Inc.	*	ADMINISTRATIVE HEARINGS
Legal Owner	*	FOR BALTIMORE COUNTY
Petitioner	*	Case No. 2023-0226-SPHA

OPINION AND ORDER

This matter comes before the Office of Administrative Hearings ("OAH") as Petitions for Special Hearing and Variance filed by legal owner, 9654 Belair Road, Inc., (the "Petitioner") for the property located at 9654 Belair Road, Nottingham (the "Property"). A Special Hearing was filed pursuant to the Baltimore County Zoning Regulations ("BCZR"), §500.7: (1) to confirm the continuation of previously approved Variance in Case No. 2013-0133-A (providing approval for 76 spaces in lieu of otherwise required 189); and (2) to amend previously approved plan in Case No. 2013-0133-A. A Petition for Variance was also filed, in the alterative, from the BCZR, §409.4A to approve 104 parking spaces in lieu of the otherwise required 189 spaces.

A public WebEx hearing was conducted virtually in lieu of an in-person hearing. The Petition was properly advertised and posted. Nicole Keelty and Jake Ruppert appeared on behalf of the Petitioner at the hearing in support of the Petition along with Patrick C. Richardson, Jr., PE, a civil engineer with Richardson Engineering, who prepared and sealed a redlined site plan with one-way circulation ("Redlined Site Plan – One Way Circulation") (Pet. Ex. 4); a redlined site plan with angled parking ("Redlined Site Plan – Angled Parking") (Pet. Ex. 5); and a post hearing redlined site plan ("Redlined Site Plan - Post Hearing"). (Pet. Ex. 8). Jennifer R. Busse, Esquire of Rosenberg, Martin, Greenberg, LLP who represented the Petitioner. Several neighboring

property owners testified at the hearing.

Zoning Advisory Committee ("ZAC") comments were received from the Department of Planning ("DOP") and Department of Environmental Protection and Sustainability ("DEPS") which agencies did not oppose the requested relief. Development Plans Review and Department of Public Works and Transportation ("DPWT") provided a combined ZAC comment as follows:

The Bureau of Development Plans Review has reviewed the subject zoning items and we hand the following comments:

DPWT Comments: The plans show an existing restaurant that is augmenting existing on-site parking. Because what is apparent is only additional parking, if the existing restaurant structure remains in place, DPWT doesn't have issue with the parking variance falling short of the target requirement.

Landscape: If Special Hearing and Zoning Relief is granted a Landscape Plan is required per the requirements of the Landscape Manual. A Lighting Plan is also required.

The Property is 24,204 sf +/- and is improved with a 15,948 sf commercial building constructed in 1917. It was created as Lot 1 on the Plat of Kahland as recorded in the Land Records of Baltimore County on August 20, 1947 (Plat Book 14, page 30). The Property is located on the corner of Belair Rd. (US Rt. 1) and Kahlston Rd. The building has been used as a restaurant since at least 1975, and was most recently occupied by Conrad's Seafood Restaurant. The Property is also improved with 2 office buildings: (1) 1-story, 1,170 sf; and (2) 2-story, 870 sf. The remainder of the Property is paved for parking spaces (31) and drive aisles and a dumpster area. The Property is zoned Business, Local with an Automotive Services District (BL-AS).

In Case No.: 2013-0133-A, the Property was granted Variance relief for: front and rear yard setbacks; drive aisle widths; reduced number of required parking spaces; reduced setbacks for parking spaces; and other relief in regard to a loading area. Mr. Richardson was the civil engineer there as well and was able to provide historical knowledge about the Property and

surrounding properties. In that Case, 10 residents living along Kahlston Rd. were in support of, or did not oppose, the Variance relief.

This Case is connected to, and filed with, three (3) related zoning cases for adjoining and/or adjacent properties as follows:

(1) Case No.: 2023-0224-SPHA - 4128 Kahlston Rd.;

(2) Case No.: 2023-0225-SPH - 9660 Belair Rd.; and

(3) Case No.: 2023-0223-SPH – 4141 Cliffvale Rd.

All 4 Cases were heard during the same hearing as the relief sought in each concerns the parking for the restaurant use at the Property here. Petitioner, 9654 Belair Rd., Inc., owns both properties at 9654 Belair Rd. and 4128 Kahlston Rd. The properties at 9660 Belair Rd. and 4141 Cliffvale Rd. are both owned by 9660 Belair Rd., LLC. Both entities are owned by the Ruppert family.

All of the Case files have the same exhibits including the Redlined Site Plan – Post Hearing which corrected errors noted during the hearing. (Pet. Ex. 4A). As a result, given the relationship and connection between all 4 properties and the relief requested in the 4 Cases is for restaurant parking at the Property here, relief for a modified parking plan with a shared parking arrangement as delineated on the Redlined Site Plan – Post Hearing, will be added to each Petition under the general requested relief - 'And any further relief deemed necessary by the Administrative Law Judge'.

This Property had several neighboring property owners testify in opposition to the proposed use as commercial parking on a residentially zoned property. Mrs. Ernest Thompson, 4127 Kahlston Rd., who has been living in her home for 7 years, emphasized the problem resulting

¹ The commercial property at 9656 Belair Rd. is not owned by, controlled or used by the Ruppert family.

from valets for the restaurant running back and forth across Belair Rd., as well as the noise from dumpster which is picked-up at 4:00 am. She was in support of the one-way traffic from Kahlston into the Property.

Mary Martin, co-owner of 4129 Kahlston Rd., requested a 6 ft. high white privacy at the entrance from Kahlston Rd. into the parking lot with landscaping planted in front of the fence. She also requested that the 6 ft. tall privacy fence extend passed the SWM facility, and past the dumpster. Ms. Martin does not want tall grasses planted in the SWM facility as she believes it will attract rodents and mosquitos.

Nancy Kneisler, 4125 Kahlston Rd., is opposed to DPR/DPWT's ZAC comment to widen Kahlston Rd., to add curbs and sidewalks as it will encourage intrusion into her neighborhood. Joseph Evans, 4106 Kahlston Rd., also emphasized the issues with valet parking across Belair Rd. Lenny Turner, 4007 Kahlston Rd., has lived in his home for 20 years. Mr. Turner believes the access point into 9652 Belair Rd. which was previously from Belair Rd. should be reopened and the entrance from Kahlston Rd. into 9652 Belair Rd. should be closed. Mr. Turner also contends that the owners of 9652 Belair Rd. should add a right-turn lane on Kahlston Rd. for access into the restaurant. Mr. Turner questioned the proposed number of handicap parking spaces. Meg Powers, 3885 Schroeder Ave. requested information on installing a new traffic light on Belair Rd.

Susan Keil, 4126 Kahlston Rd. has resided next to the Property for 16 years and objects to the proposed commercial parking lot as she believes it will decrease her property values. Ms. Keil stated that she had received a notice that a letter that a neighboring property was subject to potential rezoning in the 2024 Comprehensive Zoning Map Process (CZMP) – Issue 5-039. Ms. Keil requested an 8 ft. tall fence between the parking lot and the property which should be landscaped on the outside of the fence. Ms. Keil objects to the dumpster at 9652 Belair Rd. being emptied at

4:00 am. Carol Bullinger, 4124 Kahlston Rd. is also in support of the 8 ft. tall fence with mature trees between the Property and 4126 Kahlston Rd. with mature trees.

SPECIAL HEARING

A hearing to request special zoning relief is proper under BCZR, §500.7 as follows:

The said Zoning Commissioner shall have the power to conduct such other hearings and pass such orders thereon as shall, in his discretion, be necessary for the proper enforcement of all zoning regulations, subject to the right of appeal to the County Board of Appeals as hereinafter provided. The power given hereunder shall include the right of any interested person to petition the Zoning Commissioner for a public hearing after advertisement and notice to determine the existence of any purported nonconforming use on any premises or to determine any rights whatsoever of such person in any property in Baltimore County insofar as they are affected by these regulations.

"A request for special hearing is, in legal effect, a request for a declaratory judgment." *Antwerpen v. Baltimore County*, 163 Md. App. 194, 877 A.2d 1166, 1175 (2005). And, "the administrative practice in Baltimore County has been to determine whether the proposed Special Hearing would be compatible with the community and generally consistent with the spirit and intent of the regulations." *Kiesling v. Long*, Unreported Opinion, No. 1485, Md. App. (Sept. Term 2016).

Confirming Variance Relief for Restaurant Parking from Case No.: 2013-0133-A.

The requested Special Hearing relief first seeks to confirm the approved Variance of 76 parking spaces in lieu of the required 189 as granted in Case No.: 2013-0133-A. Mr. Richardson explained that the Variance relief there was granted when Conrad's Restaurant became a lessee of the Property. In this case, Petitioner explained that while Conrad's will no longer be a lessee, a new restaurant will be leasing the building and therefore, the need for a parking Variance continues. Given the use will continue as a restaurant, the Variance approval for 76 spaces in lieu of the required 189 spaces continue to run with the land. It is well established hornbook law that:

"a Variance granted becomes attached to the land and is not a personal right, and a purchaser takes the land free from those zoning restrictions to which the variance pertains." Eugene McQuillin, The Law of Municipal Corporations, § 25.163 (3d ed.1991). 2 Rathkopf, The Law of Planning and Zoning (3d ed. 1972), 46-1. Although a Variance can perhaps be lost by abandonment, it otherwise partakes to a large degree of the characteristics of a vested right running with the land. 2 Rathkopf, The Law of Planning and Zoning (3d ed. 1972), 46-1. Variances run with the land and that their benefit is available to the applicant's successors in title. (See Garibaldi v. Zoning Bd. of Appeals of Norwalk, 163 Conn. 235, 303 A.2d 743, 745 (1972); National Black Child Development Institute, Inc. v. District of Columbia Bd. of Zoning Adj., 483 A.2d 687, 691-92 (D.C.App.1984); Halifax Area Council on Alcoholism v. City of Daytona Beach, 385 So.2d 184, 188 n. 5 (Fla.App.1980); Huntington v. Zoning Bd. of Appeals of Hadley, 12 Mass.App.Ct. 710, 428 N.E.2d 826, 829-30 (1981); State v. Konopka, 119 Ohio App. 513, 200 N.E.2d 695, 696 (1963); Vlahos Realty Co. v. Little Boar's Head, 101 N.H. 460, 146 A.2d 257, 260 (1958); Mechem v. City of Santa Fe, 96 N.M. 668, 634 P.2d 690, 694 (1981); St. Onge v. Donovan, 71 N.Y.2d 507, 527 N.Y.S.2d 721, 522 N.E.2d 1019, 1022-23 (1988); Neiburger v. Lewis, 185 Misc. 437, 57 N.Y.S.2d 542, 544-45 (N.Y.Sup. 1945); Mastrati v. Strauss, 75 R.I. 417, 67 A.2d 29, 30-31 (1949); Nuckles v. Allen, 250 S.C. 123, 156 S.E.2d 633, 637-38 (1967); Goldberg v. City of Milwaukee Bd. of Zoning Appeals, 115 Wis.2d 517, 340 N.W.2d 558, 561-62 (Wis.App.1983). (Accord, Robert M. Anderson, American Law of Zoning, § 14.29 (1968); Rathkopf, The Law of Zoning and Planning, § 38.07 (4th ed.1994); Rohan, Zoning and Land Use Control, § 43.03 (1984); Yokley, Zoning Law and Practice, § 21-2 (4th ed.1979); Phillip P. Green Jr., The Power of The Zoning Board of Adjustment to Grant Variances From the Zoning Ordinance, 29 N.C. L.Rev. 245, 278 (1951); Note, Zoning Variances, supra, 74 Harv. L.Rev. at 1398. Conversely, under BCZR, §502.3, a

Special Exception which has not been utilized within a period of two years from the date of the final order granting same, or such longer period not exceeding five years, as may have been specified therein, shall thereafter become void.

As such, there is no need to confirm the continuation of the previously approved Variance in Case No. 2013-0133-A, for 76 spaces in lieu of the required 189, and that relief will be dismissed as moot.

2. Petition for Special Hearing to Amend Site Plan from Case No.: 2013-0133-A.

The second request for Special Hearing relief seeks to amend the Site Plan to increase the number of available parking spaces from 76, as previously approved in Case No.: 2013-0133-A, to 104 spaces (the "2013 Site Plan"). The increase in spaces is the result of the combined use of all 4 properties under a shared parking arrangement. The Redlined Site Plan – Post Hearing provides a Shared Parking Tabulation Chart which separates (for tabulation purposes only) the 4 properties into 2 parking areas 'Parking Area A' and 'Parking Area B'. (Pet. Ex. 8). In compliance with BCZR, §409.6A, the peak hour parking days/hours for the office/retail uses at 9660 Belair Rd. and 4141 Cliffvale Rd., differ from the peak hour parking days/hours for a restaurant use on this Property. Accordingly, Petitioner contends that parking spaces for a new restaurant will be available at both 9660 Belair Rd. (34 spaces) and 4141 Cliffvale Rd. (9 spaces). Additionally, with the existing 31 spaces available in the parking lot on this Property, plus the 28 spaces available at 4128 Kahlston Rd. (Case No.: 2023-0224-SPHA), the Petition seeks to amend the 2013 Site Plan to 104 spaces.

However, the Redlined Site Plan – Post Hearing has 102 available parking spaces (not 104) due to the removal of 2 spaces at 4141 Cliffvale Rd. for the one-way drive aisle. Accordingly, the parking spaces as shown on the 2013 Site Plan will be increased to 102 spaces. Given the

increase in available spaces from 2013-0133-A, I find that this Special Hearing request is compatible with the community and generally consistent with the spirit and intent of the regulations, as it reduces the zoning relief previously requested. The availability of more parking spaces for the new restaurant will reduce the potential for restaurant customers to parking along Kahlston Rd., notwithstanding the 'No Parking' signs there.

Based upon the information provided by Susan Keil, 4126 Kahlston Rd. as to a notice which she received about potential rezoning of the neighboring properties, research as to CZMP Issue 5-039 indicates that it was raised by the County Council in regard to both this Property and 4128 Kahlston Rd., but a final decision has not yet been made.

3. Modified Parking Plan under Shared Parking Arrangement.

In regard to the proposed modified parking plan and shared parking arrangement between the 4 properties as set forth on the Redlined Site Plan – Post Hearing, I find that number of parking spaces required for a restaurant in BCZR, §409 would create an undue hardship due to the limited space at the Property for parking and dumpster areas. Given that the modified parking and shared parking arrangement includes residentially zoned properties at 4128 Kahlston Rd., 4141 Cliffvale Rd., and Lot 4 (9660 Belair Rd.) in compliance BCZR, §409.8.B.1.e.(1)-(4) and §409.8.B.2.a-g, I further find that the commercial parking in a residential zone will not negatively impact the character of the surrounding community because the uses along Belair Rd. are largely commercial and the need for parking is significant. I further find that business parking at 4128 Kahlston Rd. which is residentially zoned, adjoins the Property here, and 4141 Cliffvale Rd. adjoins both 4128 Kahlston and 9660 Belair Rd. I also find that only passenger vehicles (excluding buses) will use the parking lots at 4128 Kahlston Rd., 4141 Cliffvale Rd., and the Lot 4 Parking Lot. All loading and service needed for, or incidental to, the new

restaurant will occur at the Property and not in the residentially zoned business parking lots. With the filing of the required Lighting Plan as contained in DPR's ZAC comment, lighting shall be regulated as to location, direction, hours of illumination, glare and intensity. The Redlined Site Plan – Post Hearing adequately shows both the parking arrangement and vehicular access. Petitioner took into consideration the recommendation of the Perry Hall Improvement Association in regard to one-way access which is shown on the Redlined Site Plan – Post Hearing. The use of one-way direction for vehicles who are entering the parking lot at the Kahlston Rd. entrance and driving through to 4141 Cliffvale Rd. parking lot, and/or the Lot 4 parking lot at 9660 Belair Rd., will provide an efficient and safe flow of traffic. The Shared Parking Tabulation Chart on the Redlined Site Plan – Post Hearing provides a detailed method and area of operation, and permitted hours of use. During their ownership of the properties, the owner entities are responsible for the maintenance of the parking areas as well for the landscaping and lighting.

In addition, I find that the dumpster located on the parking lot of the Property, and used by the restaurant, may only be emptied between the hours of 8:00 am –7:00 pm. All dumpsters shall be fully enclosed with an opaque material and a gate. I find that these conditions are necessary to ensure that the parking lot on the Property and uses thereon will not be detrimental to adjacent properties. Additionally, to the extent that a new restaurant uses valet parking, such valet parking shall be limited to parking customer vehicles at the Property, at 4128 Kahlston Rd., at 4141 Cliffvale Rd., and/or at 9660 Belair Rd.

With those findings and conditions, the Petition for Special Hearing for a modified parking plan under the Shared Parking Arrangement as outlined on Redlined Site Plan – Post Hearing will be granted.

VARIANCE

A variance request involves a two-step process, summarized as follows:

- (1) It must be shown the property is unique in a manner which makes it unlike surrounding properties, and that uniqueness or peculiarity must necessitate variance relief; and
- (2) If variance relief is denied, Petitioner will experience a practical difficulty or hardship.

Cromwell v. Ward, 102 Md. App. 691 (1995).

Given that the Petition for Special Hearing to increase the parking spaces from 76 spaces as approved in Case No.: 2013-0133-A, to 102 spaces will be approved herein, the Petition for Variance relief, is not needed and will be dismissed as moot.

THEREFORE, IT IS ORDERED, this <u>25th</u> day of **January 2024**, by the Administrative Law Judge for Baltimore County that the Petition for Special Hearing pursuant to BCZR, §500.7 to confirm the continuation of previously approved Variance in Case No. 2013-0133-A (providing approval for 76 spaces in lieu of otherwise required 189), for the reasons set forth herein, be, and it is hereby, **DISMISSED AS MOOT**; and

IT IS FURTHER ORDERED, that the Petition for Special Hearing pursuant to BCZR, §500.7 to amend previously approved site plan in Case No. 2013-0133-A to increase the number of parking spaces from 76 spaces to 102 spaces, be, and it is hereby, **GRANTED**; and

IT IS FURTHER ORDERED, that the Petition for Special Hearing pursuant to BCZR, §500.7, for a modified parking plan as set forth in BCZR, §409.12 which plan shall include the Shared Parking Tabulation Chart (as modified to 102 spaces) delineated on Redlined Site Plan – Post Hearing (Pet. Ex. 4A), be and it is hereby **GRANTED**; and

IT IS FURTHER ORDERED, that the Petition for Variance from the BCZR, §409.4A to approve 104 parking spaces in lieu of the otherwise required 189 spaces, be, and it is hereby,

DISMISSED AS MOOT.

The relief granted herein shall be subject to the following:

- 1. Petitioner may apply for necessary permits and/or licenses upon receipt of this Order. However, Petitioner is hereby made aware that proceeding at this time is at their own risk until 30 days from the date hereof, during which time an appeal can be filed by any party. If for whatever reason this Order is reversed, Petitioner would be required to return the subject property to its original condition.
- 2. The Redlined Site Plan Post Hearing (Pet. Ex. 8), a copy of which is attached hereto, is incorporated herein.
- 3. Regardless of whether permits of any kind will be applied for, prior to the use of parking spaces on the properties located at 9654 Belair Rd., 4128 Kahlston Rd., 4141 Cliffvale Rd., and/or 9660 Belair Rd., Petitioner shall comply with the DOP and DPR/DPWT ZAC comments, copies of which are attached hereto and incorporated herein, including the installation and construction of all fencing; the filing of Landscape Plan and Lighting Plan (unless already on file); and the planting of all trees, bushes and/or plantings required under the Landscape Plan and Lighting Plan as approved by the County Landscape Architect. All design, screening and landscaping shall be provided in accordance with the Landscape Manual and all other manuals adopted pursuant to BCC, §32-4-404.
- 4. Dumpsters for the restaurant shall only be emptied between the hours of 8:00 am -7:00 pm. All dumpsters shall be fully enclosed with an opaque material and a gate. No dumpster shall be located in the landscape buffer areas.
- 5. To the extent that any valet parking is used and/or conducted by the restaurant at the Property, Petitioner shall ensure, by lease provision or otherwise, that any valet parking shall be exclusively for parking vehicles on the parking lots at the Property, at 4128 Kahlston Rd., at 4141 Cliffvale Rd., and/or at 9660 Belair Rd. Toward this end, there shall be no valet parking across Belair Rd.
- 6. Except as otherwise specifically excluded and/or indicated in the specific Order issued for each property, the Opinions and Orders issued in Case Nos.: 2023-0223-SPH, 2023-0224-SPHA, and 2023-0225-SPH, are incorporated herein in their entirety and any all relief and/or conditions imposed on those properties, to the extent such relief and/or conditions relates/pertains the use of the Property at 9654 Belair Rd., shall apply here.

Any appeal of this decision must be made within thirty (30) days of the date of this Order.

Mauren E. Murphy

Chief Administrative Law Judge

for Baltimore County

MEM:dlm

IN RE: PETITIONS FOR SPECIAL HEARING) *
AND VARIANCE – SW/S Cliffvale Road,
229.08' N of Belair Road
(4141 Cliffvale Road)

11 5th Election District
5 2th Councilmanic District

Barrueto & Marana Partnership Petitioners BEFORE THE

DEPUTY ZONING COMMISSIONER

* OF BALTIMORE COUNTY

Case No. 99-114-SPHA

FINDINGS OF FACT AND CONCLUSIONS OF LAW

This matter comes before the Deputy Zoning Commissioner for consideration of Petitions for Special Hearing and Variance filed by the owners of the subject property, Barrueto and Marana Partnership, by Zenaida C. Marana, Partner, through their attorney, Howard L. Alderman, Jr., Esquire. The Petitioners seek approval, pursuant to Section 409.8.B of the Baltimore County Zoning Regulations (B.C.Z.R.), to permit pre-existing business parking on 0.040 acres of land, more or less, which is split-zoned D.R.3.5 and B.L.-A.S. In addition, the Petitioners request variance relief from Sections 1B01.1.B.1.c.(1) and (2) of the B.C.Z.R. as follows: 1) From Section 1B01.1.B.1.e(5) and C.M.D.P. Section 504.IIA.15 to permit a landscape buffer of not less than 10 feet in lieu of the required 50 feet; and, 2) from Section 1B01.1.B.1.e(5) and C.M.D.P. Section 504.II.A.16 to permit a Residential Transition Area (RTA) buffer of not less than 10 feet in lieu of the required 75 feet, for the existing parking lot. The subject property and relief sought are more particularly described on the site plan submitted which was accepted and marked into evidence as Petitioner's Exhibit 1.

Appearing at the hearing on behalf of the Petitions were Zenaida Marana and Rosa Burreto, members of the Burreto and Marana Partnership, owners of the subject property, David Martin, Professional Engineer with George W. Stephens, Jr. & Associates, the consulting firm which prepared the site plan for this property, and Howard L. Alderman, Jr., Esquire, attorney for

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ORDER RECEIVED FOR FILING

the Petitioners. Appearing as an interested citizen was Dennis Eckard, a nearby resident of the area, and representative of the Perry Hall Improvement Association.

It should be noted that at the onset of the hearing, the Petitioners modified the design of the parking area somewhat and are now able to provide a 20-foot wide landscaping strip to the rear of the property in lieu of the 10-foot wide buffer originally equested, thus, a landscape buffer of 20 feet in lieu of the required 50 feet is required. The 10-foot RTA buffer requested for the side of the property shall remain a part of the requested variance relief.

Testimony and evidence offered revealed that the subject property consists of a gross area of 0.40 acres, more or less, split zoned D.R.3.5 and B.L.-A.S., and is located to the rear of an existing medical office building at 9660 Belair Road. The subject property actually has a street address of 414 Cliffvale Road, but serves as a parking area for the medical office building that fronts on Belair Road. Testimony indicated that the Petitioners acquired the subject property some time ago and have been utilizing same for parking; however, the lot was not paved and parking was done in a haphazard fashion. The Petitioners are desirous of paving the subject lot and providing a more organized method of parking for patrons and tenants of their office building. The Petitioners have submitted as Petitioner's Exhibits 1 through 4, various site plans of the property showing the proposed parking layout and design, as well as landscaping. Further testimony indicated that the Petitioners have met with representatives of the Office of Planning who have assisted them in developing an appropriate design for the parking area.

As noted above, Mr. Dennis Eckard, a representative of the Perry Hall Improvement Association, as well as a resident of the area, appeared as an interested party. Mr. Eckard indicated that he supports the Petitioners' request and believes that the proposed improvements will benefit the surrounding community and provide a better parking situation than that which currently exists. Mr. Eckard supports the Petitioners' request so long as the parking lot improvements are not done to accommodate a future expansion of the medical office building on Belair Road.

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ORDER RECEIVED FOR FILING

In response to Mr. Eckard's concerns, the Petitioners testified that no expansion of the existing office building is planned and that the proposed improvements are being made to accommodate existing patrons and tenants of the building.

After due consideration of the testimony and evidence presented, it is clear that practical difficulty or unreasonable hardship would result if the relief requested in the special hearing were not granted. It has been established that the requirements from which the Petitioner seeks relief would unduly restrict the use of the land due to the special conditions unique to this particular parcel. In addition, the relief requested will not be detrimental to the public health, safety, and general welfare.

An area variance may be granted where strict application of the zoning regulations would cause practical difficulty to the Petitioner and his property. McLean v. Soley, 270 Md. 208 (1973). To prove practical difficulty for an area variance, the Petitioner must meet the following:

- whether strict compliance with requirement would unreasonably prevent the use of the property for a permitted purpose or render conformance unnecessarily burdensome;
- whether a grant of the variance would do a substantial justice to 2) the applicant as well as other property owners in the district or whether a lesser relaxation than that applied for would give sufficient relief; and,
- whether relief can be granted in such fashion that the spirit of the ordinance will be observed and public safety and welfare secured.

Anderson v. Bd. of Appeals, Town of Chesapeake Beach, 22 Md. App. 28 (1974).

After due consideration of the testimony and evidence presented, it is clear that practical difficulty or unreasonable hardship will result if the variance is not granted. It has been established that special circumstances or conditions exist that are peculiar to the subject property and that strict compliance with the zoning regulations will unduly restrict the use of the land due to the special conditions unique to this particular parcel. In addition, the variance requested will not cause any injury to the public health, safety or general welfare, and meets the spirit and intent of the B.C.Z.R.



Pursuant to the advertisement, posting of the property, and public hearing on these Petitions held, and for the reasons given above, the special hearing and variance relief requested should be granted.

THEREFORE, IT IS ORDERED by the Deputy Zoning Commissioner for Baltimore County this 30 H day of November, 1998 that the Petition for Special Hearing to approve pre-existing business parking on 0.040 acres of land, more or less, which is split-zoned D.R.3.5 and B.L.-A.S., in accordance with Petitioner's Exhibit 1, be and is hereby GRANTED; and,

IT IS FURTHER ORDERED that the Petition for Variance seeking relief from the Residential Transition Area requirements set forth in Sections 1B01.1.B.1.c.(1) and (2) of the B.C.Z.R. as follows: 1) From Section 1B01.1.B.1.e(5) and C.M.D.P. Section 504.IIA.15 to permit a buffer of not less than 20 feet (as modified herein) in lieu of the required 50 feet; and, 2) from Section 1B01.1.B.1.e(5) and C.M.D.P. Section 504.II.A.16 to permit a buffer of not less than 10 feet in lieu of the required 75 feet, for the existing parking lot, in accordance with Petitioner's Exhibit 1, be and is hereby GRANTED, subject to the following restrictions:

- The Petitioners may apply for their building permit and be granted same upon receipt of this Order; however, Petitioners are hereby made aware that proceeding at this time is at their own risk until the 30-day appeal period from the date of this Order has expired. If an appeal is filed and this Order is reversed, the relief granted herein shall be rescinded.
- Prior to the issuance of any use permit, the Petitioners shall submit a landscape plan for review and approval by the Office of Planning.
- There shall be no expansion of the existing medical office building a 9660 Belair Road without a public hearing to determine the appropriateness of such expansion and its impact on the subject parking lot

When applying for a building permit, the site plan and landscaping plan filed must reference this case and set forth and address the restrictions of this Order.

TIMOTHY M. KOTROCO
Deputy Zoning Commissioner

for Baltimore County

TMK:bjs

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2023-0226-SAHA



PETITION FOR ZONING HEARING(S)

To be filed with the Department of Permits, Approvals and Inspections

To the Office of Administrative Hearings for Baltimore County for the property located at:

Address	9654 Belair Rd., Baltimore	e, MD 21236	Currently Zoned _	DR 3.5 & BL-AS
Deed Reference_	08434 1675	10 Digit Tax Account #	1111001025	
Owner(s) Printed	Name(s) 9654 Belair Road, Inc.			
(SELEC	T THE HEARING(S) BY MARKING X AT TH	E APPROPRIATE SELECTION(S) AND ADDING THE P	ETITION REQUEST)
	who own and occupy the property situate in B			
1. x a Spec or not the Zo	ial Hearing under Section 500.7 of to oning Commissioner should approve	he Zoning Regulations of B	altimore County, to	determine whether
	Please se	ee attached.		
2 a Spec	ial Exception under the Zoning Reg	ulations of Baltimore Count	y to use the herein	described property for
3. X a Varia	nce from Section(s)			
	Please see attached.			
of the zoning re	egulations of Baltimore County, to the	zoning low of Baltimore C		
perow your me	alustilp of practical difficulty or i	ndicate below "TO RE P	PRESENTED AT I	Wing reasons: (Indicate
additional spa	ce, you may add an attachment to	this petition)		
	TO BE I	PRESENTED AT HEARING		
Proporty in to be an				
Baltimore County a Legal Owner(s) Af	osted and advertised as prescribed by the zon expenses of above petition(s), advertising, post dopted pursuant to the zoning law for Baltimor firmation: I / we do so solemnly declare and at tof this / these Petition(s).	ting, etc. and further agree to be to	oound by the zoning reg	rulations and restrictions of egal owner(s) of the property
Contract Purch	naser/Lessee:	Legal Owners (Petition	a=a\.	
n/a		9654 Belair Road, Inc.	cisj.	
Name - Type or Prin	nt	Name #1 - Type or Print	Nar	ne #2 - Type or Print
Signature		Signature #1 Nicole Keelty	1 Xic	celebelt
o.g. ataro		Signature #1 Nicole Keelty 9654-A Belair Road, Baltim	POTO MD	Signature # 2
Mailing Address	City State	Mailing Address		City State
7in Code	T-1-1-1	21236 / 410-746-		nicoleruppertkeelty@gmail.com
Zip Code	Telephone # Email Address	Zip Code Telephone #'s	s (Cell and Home)	Email Address
Attorney for Pe		Representative to be co		
	, Esq. Roserberg, Martin, Greenberg, LL		Rosenberg, Martin, G	reenberg, LLP
Name - Type or Prir	" (NaI M	Name - Type of Print		
Signature	CHOWSE	Signature		
25 S. Charles Stre	eet, 21st Fjoor, Baltimore, MD	25 S. Charles Street, 21s	t Floor, Baltimore. M	D
Mailing Address	City State	Mailing Address		City State
	-727-6600 jbusse@rosenbergmartin.com		00 jbusse@rosenbe	ergmartin.com
2	22 - 15	=		ail Address
Case Number 200	23-D226-SPHA Filing Date 10	125 12023 Do Not Scho	edule Dates	Reviewer ©

Attachment to Zoning Petition

9654 Belair Road

Property Info =

9654 Belair Road: Tax Acct No.: 111001025 – Parcel 335, LOT 1

Petition for Special Hearing to confirm the continuation of previously approved variance in Case 2013-0133-A (providing approval for 76 spaces in lieu of otherwise required 189).

In the alternative, Petition for Variance from BCZR §409.6A to approve 104 parking spaces in lieu of the otherwise required 189 spaces.

Petition for Special Hearing to amend previously approved plans in Case No. 2013-0133-A.

And any further relief deemed necessary by the Administrative Law Judge.

2023-0226-SPAA



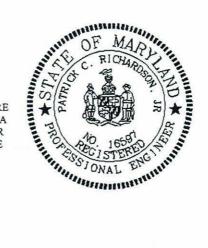
ZONING DESCRIPTION FOR 9654 BELAIR ROAD

11TH ELECTION DISTRICT 5TH COUNCILMANIC District BALTIMORE COUNTY, MARYLAND

BEGINNING FOR THE SAME at a point on the west side right-of-way of Belair Road (variable in width) at a distance of 182 feet south of the centerline intersection of Belair Road and Cliffvale Road (40 feet in width), thence binding on Belair Road; (1) South 41 degrees 43 minutes 45 seconds West 122.67 feet, (2) South 86 degrees 38 minutes 03 seconds West 26.65 feet to a point on the north side right-of-way of Kahlston Road (55 feet in width), thence binding on Kahlston Road the following courses and distances; (3) North 48 degrees 28 minutes 04 seconds West 35.37 feet, (4) South 40 degrees 57 minutes 55 seconds West 8.36 feet, (5) North 48 degrees 18 minutes 30 seconds West 112.99 feet, (6) North 48 degrees 18 minutes 30 seconds West 100.00 feet thence leaving Kahlston Road for the following courses and distances; (7) North 41 degrees 41 minutes 30 seconds East 150.00 feet, (8) South 48 degrees 18 minutes 30 seconds East 100.00, (9) South 48 degrees 18 minutes 30 seconds East 100.00,

Containing a net area of 39,434 square feet, or 0.91 acres of land, more or less.

PROFESSIONAL CERTIFICATION: I HEREBY CERTIFY THAT THESE DOCUMENTS WERE PREPARED OR APPROVED BY ME, AND THAT I AM A DULY LICENSED PROFESSIONAL ENGINEER UNDER THE LAWS OF THE STATE OF MARYLAND, LICENSE NUMBER 16597, EXPIRATION DATE: 08-15-2025



DEPARTMENT OF PERMITS, APPROVALS AND INSPECTIONS ZONING REVIEW OFFICE

ADVERTISING REQUIREMENTS AND PROCEDURES FOR ZONING HEARINGS

The Baltimore County Zoning Regulations (BCZR) require that notice be given to the general public/ neighboring property owners relative to property which is the subject of an upcoming zoning hearing. For those petitions which require a public hearing, this notice is accomplished by posting a sign on the property (responsibility of the legal owner/petitioner) and placement of a notice in a newspaper of general circulation in the County, both at least twenty (20) days before the hearing.*

Zoning Review will ensure that the legal requirements for advertising are satisfied. However, the legal owner/petitioner is responsible for the costs associated with these requirements. The newspaper will bill the person listed below for the advertising. This advertising is due upon receipt and should be remitted directly to the newspaper.

OPINIONS MAY NOT BE ISSUED UNTIL ALL ADVERTISING COSTS ARE PAID

For Newspaper Advertising:
Case Number:
Property Address: 9659 Belay Co
Legal Owners (Petitioners): 4659 Belan Red Inc.
Contract Purchaser/Lessee:
PLEASE FORWARD ADVERTISING BILL TO: Name: Company/Firm (if applicable): MG clo Jenn Busse Esq.
Address: 25 S. Chevles St.
Bulto MS 21201
Telephone Number: 410 727 8647

*Failure to advertise and/or post a sign on the property within the designated time will result in the Hearing request being delayed. The delayed Hearing Case will be cycled to the end of pending case files and rescheduled in the order that it is received. Also, a \$250.00 rescheduling fee may be required after two failed advertisings and/or postings.

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BALTIMORE COUNTY, MARYLAND

INTEROFFICE CORRESPONDENCE

TO:

Peter Gutwald, Director

DATE: November 13, 2023

Department of Permits, Approvals

FROM:

Vishnu Desai, Supervisor

Bureau of Development Plans Review

SUBJECT:

Zoning Advisory Committee Meeting

For November 13, 2023 Item No. 2023-0226-SPHA

The Bureau of Development Plans Review has reviewed the subject zoning items and we have the following comments.

DPW&T Comments: The plans show an existing restaurant that is augmenting existing on-site parking. Because what is apparent is only additional parking, if the existing restaurant structure remains in place, DPWT doesn't have issue with the parking variance falling short of the target requirement.

Landscape: If Special Hearing and Zoning Relief is granted a Landscape Plan is required per the requirements of the Landscape Manual. A Lighting Plan is also required.

BALTIMORE COUNTY, MARYLAND INTER-OFFICE MEMORANDUM

TO:

C. Pete Gutwald

DATE: 11/9/2023

Director, Department of Permits, Approvals and Inspections

FROM:

Steve Lafferty

Director, Department of Planning

SUBJECT: ZONING ADVISORY COMMITTEE COMMENTS

Case Number: 2023-226-SPHA

INFORMATION:

Property Address: 9654 Belair Road

Petitioner:

9654 Belair Road, Inc. c/o Nicole Keelty

Zoning:

DR 3.5, BL AS

Requested Action: Special Hearing, Variance

The Department of Planning has reviewed the petition for the following:

Special Hearing -

1. To confirm the continuation of previously approved variance in Case 2013-133-A, providing approval for 76 parking spaces in lieu of the otherwise required 189;

In the alternative, petition for Variance -

2. From Baltimore County Zoning Regulation (BCZR) Section 409.6A to approve 104 parking spaces in lieu of the otherwise required 189; and

Special Hearing -

- 3. To amend previously approved plans in Case 2013-133-A; and
- 4. For any further relief deemed necessary by the Administrative Law Judge.

The subject site is an approximately 24,204 square foot parcel on Belair Road in the Nottingham area. It is improved with a two-story restaurant building, a two-story office building, and a surface parking lot. The site is zoned BL AS. The site was previously the subject of Zoning Case 2013-133-A, which was granted to permit 76 spaces in lieu of the required 189.

Zoning Case 2023-223-SPH for 4141 Cliffvale Road; Zoning Case 2023-224-SPHA for 9654 Belair Road and 4128 Kahlston Road; Zoning Case 2023-225-SPH for 9660 Belair Road; and Zoning Case 2023-226-SPHA for 9654 Belair Road are all related to one another and utilize the same site plan. Per the site plan, the Petitioner wishes to remove the existing building at 4128 Kahlston Road, add a parking lot for shared use at 4128 Kahlston Road, add a stormwater management facility at 4128 Kahlston Road, and connect the existing parking lot at 4141 Cliffvale Road to the proposed parking lot at 4128 Kahlston Road. No new structures or building construction are proposed at this time.

The site is within the boundary of the Perry Hall Community Plan, adopted February 22nd, 2011. The plan provides a history of the Perry Hall area, as well as recommendations on how to improve the area. The plan encourages parking consolidation and eliminating excessive parking (page 10).

The Department of Planning met with the representative for the petition virtually on November 7th, 2023. During the meeting, the representative explained that the purpose of the relief in all four Zoning Cases currently at hand (2023-223-SPH; 2023-224-SPHA; 2023-225-SPH and 2023-226-SPHA) is to provide additional parking for the restaurant at 9654 Belair Road as the existing is not sufficient. It was confirmed that no new structures are proposed.

The Department of Planning understands the Petitioners need to provide adequate parking for the restaurant and office uses on the site. As such, the Department has no objections to the Special Hearing and/or Variance relief, subject to the following conditions:

- Privacy fencing similar to that dividing 4139 Cliffvale Road and 4141 Cliffvale Road shall be proposed dividing 4126 and 4128 Kahlston Road; and
- Landscaping shall be provided in front of the privacy fencing/along the property line dividing 4126 and 4128 Kahlston Road in order to screen the residential dwelling from the commercial area.

For further information concerning the matters stated herein, please contact Taylor Bensley at 410-887-3482.

Division Chief:

Prepared by:

Kyt Rt

Krystle Patchak

SL/JGN/KP

c: Jennifer Busse, Esq. – Rosenberg, Martin, Greenberg LLP Ainsley Jacobs, Community Planner Jeff Perlow, Zoning Review Kristen Lewis, Zoning Review Office of Administrative Hearings People's Counsel for Baltimore County

CERTIFICATE OF POSTING

CASE NO. <u>2023-0226-SPHA</u>	
PETITIONER/DEVELOPER	ZONING NOTICE CASE # 2023-0226-SPHA
Rosenberg Martin Greenberg	The Administrative Law Judge of Baltimore County, by authority of the Zoning Act and Regulations of Baltimore County, will hold a virtual hearing (via WebEx) on the property identified herein as follows:
Jennifer Busse	Property Address: 9654 BELAIR RD SPECIAL HEARING: To confirm the continuation of previously approved Variance in Case No. 2013-433-4 (providing approval for 78 spaces in lieu of otherwise required 189). To
DATE OF HEARING/CLOSING	amend previously approved plans in Case No. 2013-013-A. VARIANCE: in the alternative, from Bettimore County Zoning Regulations ("BCZR"), Section 409.6A. to approve 104 parking spaces in lieu of the other required 159 spaces. Any
January 2, 2024	further relief deemed necessary by the Administrative Law Judge ("ALJ"). WebEx Hearing: Tuesday - 01/02/2024 - 10:00 AM
	For information on now to participate in the hearings, please visit the web address below no later that A flowur port or bit hearing; www.ballimorecountlymdipovladiminhearings, You will be asked to previous your contast information and the case number provised shows. You may also call 410-867-366, ext. C. or sand email for administrative hearings. Hinternocountymal glov.
BALTIMORE COUNTY DEPARTME	NTOF
PERMITS AND DEVELOPMENT M	ANAGEMENT
COUNTY OFFICE BUILDING ROOM	Л 111
111 WEST CHESAPEAKE AVENUE	
ATTENTION:	
LADIES AND GENTLEMEN:	
THIS LETTER IS TO CERTIFY UNDE	R PENALTIES OF PERJURY THAT THE
NECESSARY SIGN(S) REQUIRED B	Y LAW WERE POSTED CONSPICUOUSLY ON
THE PROPERTY LOCATED AT	
9654 Belair Rd	Sign 1
THE SIGN(S) POSTED ONDece	ember 10, 2023
(MONT	TH, DAY, YEAR)
SINCERLEY,	
MARTIN OGLE	avin Og
MARTIN OGLE	
9912 MAIDBROOK RD.	
PARKVILLE, MD 21234	
443-629-3411	

BALTIMORE COUNTY, MARYLAND INTER-OFFICE MEMORANDUM

TO: C. Pete Gutwald **DATE:** 11/9/2023

Director, Department of Permits, Approvals and Inspections

FROM: Steve Lafferty

Director, Department of Planning

SUBJECT: ZONING ADVISORY COMMITTEE COMMENTS

Case Number: 2023-226-SPHA

INFORMATION:

Property Address: 9654 Belair Road

Petitioner: 9654 Belair Road, Inc. c/o Nicole Keelty

Zoning: DR 3.5, BL AS

Requested Action: Special Hearing, Variance

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Special Hearing -

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- 4. For any further relief deemed necessary by the Administrative Law Judge.

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Zoning Case 2023-223-SPH for 4141 Cliffvale Road; Zoning Case 2023-224-SPHA for 9654 Belair Road and 4128 Kahlston Road; Zoning Case 2023-225-SPH for 9660 Belair Road; and Zoning Case 2023-226-SPHA for 9654 Belair Road are all related to one another and utilize the same site plan. Per the site plan, the Petitioner wishes to remove the existing building at 4128 Kahlston Road, add a parking lot for shared use at 4128 Kahlston Road, add a stormwater management facility at 4128 Kahlston Road, and connect the existing parking lot at 4141 Cliffvale Road to the proposed parking lot at 4128 Kahlston Road. No new structures or building construction are proposed at this time.

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- Landscaping shall be provided in front of the privacy fencing/along the property line dividing 4126 and 4128 Kahlston Road in order to screen the residential dwelling from the commercial area.

For further information concerning the matters stated herein, please contact Taylor Bensley at 410-887-3482.

Division Chief:

Prepared by:

SL/JGN/KP

Krystle Patchak

Kyte Rte

c: Jennifer Busse, Esq. – Rosenberg, Martin, Greenberg LLP Ainsley Jacobs, Community Planner Jeff Perlow, Zoning Review Kristen Lewis, Zoning Review Office of Administrative Hearings People's Counsel for Baltimore County

BALTIMORE COUNTY, MARYLAND

Inter-Office Correspondence



TO: Hon. Paul M. Mayhew; Managing Administrative Law Judge

Office of Administrative Hearings

FROM: Jeff Livingston, Department of Environmental Protection and

Sustainability (EPS) - Development Coordination

DATE: November 13, 2023

SUBJECT: DEPS Comment for Zoning Item # 2023-0226-SPHA

Address: 9654 BELAIR RD Legal Owner: 9654 Belair Road, LLC

Zoning Advisory Committee Meeting of November 13, 2023.

X The Department of Environmental Protection and Sustainability has no comment on the above-referenced zoning item.

Additional Comments:

Reviewer: Earl D. Wrenn

Real Property Data Search () Search Result for BALTIMORE COUNTY

Special Tax Recaptur Account Identifier: Owner Name:	District -	Owner	unt Numbe		1001025	
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2023-0226-8PHA



