

JOHN A. OLSZEWSKI, JR. County Executive

MAUREEN E. MURPHY
Chief Administrative Law Judge
ANDREW M. BELT
Administrative Law Judge
DEREK J. BAUMGARDNER
Administrative Law Judge

April 26, 2024

Timothy Manuelides, Esquire – <u>tmanuelides@tmlaw-llc.com</u> 600 Washington Avenue, Suite 202 Towson, MD 21204

RE: Petition for Special Exception

Case No. 2024-0049-X Property: 1026 York Road

Dear Mr. Manuelides:

Enclosed please find a copy of the decision rendered in the above-captioned matter.

Pursuant to Baltimore County Code § 32-3-401(a), "a person aggrieved or feeling aggrieved" by this Decision and Order may file an appeal to the County Board of Appeals within thirty (30) days of the date of this Order. For further information on filing an appeal, please contact the Office of Administrative Hearings at 410-887-3868.

Sincerely,

DEREK J. BAUMGARDNER Administrative Law Judge for Baltimore County

DJB: dlm Enclosure

c: Patrick Richardson – <u>rick@richardsonengineering.net</u> Adam Shoar – <u>adam.shoar@gmail.com</u> IN RE: PETITION FOR SPECIAL EXCEPTION

(1026-1028 York Road)

9th Election District

6th Council District

DLL, LLC

(Legal Owner)

95 AUTO

(Lessee)

BEFORE THE

OFFICE OF

ADMINISTRATIVE HEARINGS

FOR BALTIMORE COUNTY

Case No. 2024-0049-X

Petitioners \*

\* \* \* \* \* \* \* \* \*

#### **OPINION AND ORDER**

This matter comes before the Office of Administrative Hearings ("OAH") for consideration of a Petition for Special Exception filed on behalf of DLL, LLC, legal owner, and 95 Auto, lessee, ("Petitioners"), for the property known as 1026-1028 York Road, Towson, Baltimore County, Maryland (the Property"). The Petition for Special Exception was filed pursuant to Baltimore County Zoning Regulations ("BCZR"), §236.2 to approve a used motor vehicle outdoor sales area on the premises.

A public WebEx hearing was conducted on April 10, 2024, using the web-based platform WebEx in lieu of an in-person hearing. The Petition was properly advertised and posted. The Petitioners, Adam Shoar, Principal of 95 Auto, and Dennis Locke, of DLL, LLC were present along with Patrick Richardson of Richardson Engineering who prepared a site plan (the "Site Plan"). (Pet. Ex. 1). Timothy Manuelides, Esq. represented the Petitioner. There were no Protestants or opposing parties at the hearing.

Petitioners submitted the following materials that were admitted as exhibits: (1) Site Plan; (2) photograph of parking lot entrance; (3) photograph 1 of front view w/laundromat; (4) photograph 2 of front view w/ laundromat; (5) photograph of shop front; (6) photograph of office; and (7) photograph of office entrance. The following county agency reports were received and

admitted as exhibits: (1) Zoning Advisory Committee ("ZAC") comments from the Department of Planning ("DOP"); (2) Department of Environmental Protection and Sustainability ("DEPS") comments; and (3) Development Plans Review ("DPR") comments. County agencies provided recommended conditions of approval, incorporated herein as appropriate, but did not oppose the requested relief.

#### **Findings of Fact**

The Property consists of two parcels, 11,274 sq. ft. and 7,276 sq. ft. in land area respectively. The parcels are improved with a one-story building and associated surface parking currently under permitted use as a laundromat, office, and a one-story, three-car auto service repair garage at the rear. The Property is zoned BR.

Petitioner proposes to use a portion of the lot as a used car sale area. The Site Plan indicates that fifteen (15) off-street parking spaces will be used for vehicle sales. Motor vehicles are typically acquired at auction and are proposed to be sold on-site to customers. Approximately ten (10) vehicles will be stored on-site for sale at any given time. No damaged or disabled vehicles will be kept outside on-site. No exterior alterations or improvements are proposed with the Petition.

Surrounding uses include a myriad of commercial uses including motor vehicle dealerships and service stations, car washes, retail stores, and an animal hospital. The Property is within the boundaries of the Towson Community Plan and the Kenilworth Drive Corridor Plan.

#### **Conclusions of Law**

#### Special Exception

Petitioners request to use the premises for used motor vehicle outdoor sales listed as a special exception in this BR (business roadside) zoned property pursuant to BCZR §236.2. Under Maryland law, a special exception use enjoys a presumption that it is in the interest of the general

welfare, and therefore, valid. Schultz v. Pritts, 291 Md. 1 (1981). The Schultz standard was revisited in Attar v. DMS Tollgate, LLC, 451 Md. 272 (2017), where the Court of Appeals discussed the nature of the evidentiary presumption in special exception cases. The court again emphasized a special exception is properly denied only when there are facts and circumstances showing that the adverse impacts of the use at the particular location in question would be above and beyond those inherently associated with the special exception use. "A special exception is presumed to be in the interest of the general welfare, and therefore a special exception enjoys a presumption of validity. Id. at 285 (citing Schultz, 291 Md. at 11, 432 A.2d at 1325 (1981). "A special exception...is merely deemed prima facie compatible in a given zone. The special exception requires a case-by-case evaluation by an administrative zoning body or officer according to legislatively-defined standards. That case-by-case evaluation is what enables special exception uses to achieve some flexibility in an otherwise semi-rigid comprehensive legislative zoning scheme." People's Couns. for Baltimore Cnty. v. Loyola Coll. in Maryland, 406 Md. 54, 71–72, 956 A.2d 166, 176 (2008). In Baltimore County, Petitioners are further required to satisfy the special exception factors pursuant to BCZR § 502.1. OAH is required to make affirmative findings in regard to these special exception factors as well as the prevailing common law with respect to special exceptions.

Upon review and consideration of all the evidence submitted with the Petition and adduced at the hearing, I find that the Petition satisfies the *Schultz* standard and the BCZR § 502.1 special exception factors. Petitioners have met their burden of proof and persuasion to satisfy their *prima* facie case that the proposed special exception will have no adverse impacts at this particular location that would be above and beyond those impacts inherently associated with the special exception use. Moreover, I find that there are no facts of circumstances in the record to indicate

that the proposed use will be detrimental to the health, safety or general welfare, will create congestion in roads, streets or alleys therein, will create a potential hazard from fire, panic or other danger, will overcrowd land and cause undue concentration of population, will interfere with adequate provisions for schools, parks, water, sewerage, transportation or other public requirements, conveniences or improvements, will interfere with adequate light and air, will be inconsistent with the purposes of the property's zoning classification nor in any other way inconsistent with the spirit and intent of these Zoning Regulations, will be inconsistent with the impermeable surface and vegetative retention provisions of these Zoning Regulations, or will be detrimental to the environmental and natural resources of the site and vicinity including forests, streams, wetlands, aquifers and floodplains.

For these reasons, the Petition shall be **GRANTED**.

THEREFORE, IT IS ORDERED this <u>26<sup>th</sup></u> day of **April**, **2024**, by this Administrative Law Judge, that the Petition for Special Exception filed pursuant to BCZR § 236.2 to approve a used motor vehicle outdoor sales area on the premises, be and is hereby **GRANTED** and;

IT IS FURTHER, ORDERED that, pursuant to BCZR, §502.3, the Special Exception is valid for a period of five (5) years from the date of this Order; and

The relief granted herein shall be subject to the following:

- 1. Petitioners may apply for necessary permits and/or licenses upon receipt of this Order. However, Petitioners are hereby made aware that proceeding at this time is at their own risk until 30 days from the date hereof, during which time an appeal can be filed by any party. If for whatever reason this Order is reversed, Petitioners would be required to return the subject property to its original condition;
- 2. There shall be no damaged or disabled vehicles stored outside of any building on the premises at any time;
- 3. In conformance with the Towson Community Plan, no temporary signage or banners are permitted.

Any appeal of this decision must be made within thirty (30) days of the date of this Order.

DEREK J. BAUMGARDNER Administrative Law Judge for Baltimore County

DJB:dlm

## PETITION FOR ZONING HEARING(S)

To be filed with the Department of Permits, Approvals and Inspections
To the Office of Administrative Hearings for Baltimore County for the property located at:

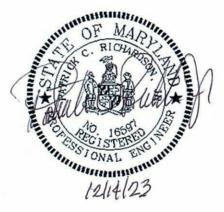
Address 1026 YORK ROAD, TOWSON, MD 21204 and	1028 YORK Rd TOWSON Currently Zoned BR
Deed Reference 15214 / 461 10	Digit Tax Account # 0908300661, 0908300662
Owner(s) Printed Name(s): DLL, LLC	
(SELECT THE HEARING(S) BY MARKING X AT THE	APPROPRIATE SELECTION(S) AND ADDING THE PETITION REQUEST)
The undersigned, who own and occupy the property situate in Bal hereof, hereby petition for an:	Itimore County and which is described in the plan/plat attached hereto and made a part
a Special Hearing under Section 500.7 of the or not the Zoning Commissioner should appropriate the section 500.7 of the commissioner should appropriate the section 500.7 of the commissioner should appropriate the section 500.7 of the commissioner should be section 500.7 of the com	ne Zoning Regulations of Baltimore County, to determine whether rove
2X a Special Exception under the Zoning Regu	ulations of Baltimore County to use the herein described property for
BCZR 236.2 to approve a used motor vehicle out	door sales area.
3 a Variance from Section(s)	
below your hardship or practical difficulty or in additional space, you may add an attachment to a TO BE  Property is to be posted and advertised as prescribed by the zonin I/ we agree to pay expenses of above petition(s), advertising, post Baltimore County adopted pursuant to the zoning law for Baltimore	PRESENTED AT HEARING  Ing regulations.  Iting, etc. and further agree to be bound by the zoning regulations and restrictions of
which is the subject of this / these Petition(s).	minn, and the pendines of perjary, that is the fire the legal owner(s) of the property
Contract Purchaser/Lessee: 95 AUTO	Legal Owners (Petitioners):  DLL, LLC /
Name - Type or Print Principal, 95 Auto	Name #1 – Type or Print  Name #2 – Type or Print
Signature	Signature #1 Signature #2
1026 YORK ROAD TOWSON MD	1028 YORK ROAD TOWSON MD
Mailing Address City State	Mailing Address City State
21204     / 571-213-3277     / adam.shoar@gmail.com       Zip Code     Telephone #     Email Address	21204     /     410-823-1003     /     dennislock1@yahoo.com       Zip Code     Telephone #'s (Cell and Home)     Email Address
Attorney for Petitioner:	Representative to be contacted:
TIMOTHY MANUELIDES, ESQ.	TIMOTHY MANUELIDES, ESQ.
Name - Type or Print	Name - Type or Print
Signature	Signature
600 WASHINGTON AVE., #202 TOWSON MD	600 WASHINGTON AVE., #202 TOWSON MD
Mailing Address City State	Mailing Address City State
21204         /         443-538-5725         / tmanuelides@tmlaw-llc.com           Zip Code         Telephone #         Email Address	21093         /         443-538-5725 / tmanuelides@tmlaw-llc.com           Zip Code         Telephone # Email Address
CASE NUMBER 2024-0049-X Filing Date 2 13	and the supplemental and the s



### ZONING PROPERTY DESCRIPTION FOR 1026 YORK ROAD 9th ELECTION DISTRICT 6th COUNCILMANIC DISTRICT BALTIMORE COUNTY, MARYLAND

Located at a point on the West side of York Road approximately 325+/- feet South of the intersection of West Road and York Road. Then running away from York Road 1) South 66 degrees 35 minutes West 32.96 feet, 2) North 23 degrees 33 minutes West 0.34 feet, 3) South 66 degrees 27 minutes West 80.00 feet, 4) South 23 degrees 33 minutes East 0.15 feet, 5) South 66 degrees 35 minutes West 104.19 feet, 6) South 23 degrees 34 minutes East 49.50 feet, 7) South 23 degrees 36 minutes East 35.77 feet, 8) North 66 degrees 41 minutes East 216.87 feet, to intersect the west side of York Road and following the west side of the right of way, 9) North 23 degrees 25 minutes West 85.64 feet, to the place of beginning.

Containing a net area of 18,564 square feet or 0.43 acres +/-.



PROFESSIONAL CERTIFICATION:
I HEREBY CERTIFY THAT THESE DOCUMENTS WERE
PREPARED OR APPROVED BY ME, AND THAT I AM A DULY
LICENSED PROFESSIONAL ENGINEER UNDER THE LAWS OF
THE STATE OF MARYLAND, LICENSE NUMBER 16597,
EXPIRATION DATE: 08-15-2025

### **Certification of Posting**

Case Number: <u>2024-0049-X</u>

Sign Posting Date: 3/20/24



1026-1028 York Road - NS of property looking North (1 of 5)

Richard E. Hoffman (signed) 3/20/24

Richard E. Hoffman

904 Dellwood Drive

Fallston, Md. 21047

443-243-7360

## **CERTIFICATION OF POSTING**

	RE: Case No. 2024-00	)49-X
	Petitioner: DLL, LLC	
	Hearing Date: 4/10/	24
Baltimore County Department of		
Permits, Approvals and Inspections		
Room 111, County Office Building		
111 W. Chesapeake Ave.		
Γowson, Md. 21204		
This letter is to confirm, under penalties o	f perjury, that the necessary	/ sign(s)
were posted conspicuously on the propert	y located at	
1026-1028 York Road-NS of property-lo	ooking North (1 of 5)	
1026-1028 York Road-NS of property-lo	ooking South (2 of 5)	
1026-1028 York Road-SS of property-lo	oking North (3 of 5)	
1026-1028 York Road-SS of property-lo	oking South (4 of 5)	
1026-1028 York Road-Close-up of sign	wording (5 of 5)	
on <u>3/20/24</u>		
Sincerely,		
Richard E. I	Hoffman (signed) 3/20/24	
904 E	Dellwood Drive	
Fallst	on, Md. 21047	
(44	3) 243-7360	

#### **BALTIMORE COUNTY, MARYLAND**

#### **Inter-Office Correspondence**



TO: Hon. Maureen E. Murphy; Chief Administrative Law Judge

Office of Administrative Hearings

FROM: Jeff Livingston, Department of Environmental Protection and

Sustainability (EPS) - Development Coordination

DATE: March 6, 2024

SUBJECT: DEPS Comment for Zoning Item # 2024-0049-X

Address: 1026-1028 YORK RD

Legal Owner: DLL, LLC

Zoning Advisory Committee Meeting of March 11, 2024.

<u>X</u> The Department of Environmental Protection and Sustainability has no comment on the above-referenced zoning item.

#### **Additional Comments:**

Reviewer: Earl D Wrenn

#### **BALTIMORE COUNTY, MARYLAND**

#### INTEROFFICE CORRESPONDENCE

TO: Peter Gutwald, Director DATE: March 7, 2024

Department of Permits, Approvals

**FROM:** Vishnu Desai, Supervisor

Bureau of Development Plans Review

**SUBJECT:** Zoning Advisory Committee Meeting

Case 2024-0049-A

The Bureau of Development Plans Review has reviewed the subject zoning items and we have the following comments.

**DPR:** No comment.

**DPW-T:** No Exception taken.

**Landscaping:** If Special Exception is granted a Landscape Plan is required per the requirements of the Baltimore County Landscape Manual. A Lighting Plan is also required.

Recreations & Parks: No Greenways affected.

## BALTIMORE COUNTY, MARYLAND INTER-OFFICE MEMORANDUM

TO: C. Pete Gutwald DATE: 3/8/2024

Director, Department of Permits, Approvals and Inspections

**FROM:** Steve Lafferty

Director, Department of Planning

SUBJECT: ZONING ADVISORY COMMITTEE COMMENTS

Case Number: 2024-0049-X

**INFORMATION:** 

**Property Address:** 1026-1028 York Road

**Petitioner:** DLL, LLC

**Zoning:** BR

**Requested Action:** Special Exception

The Department of Planning has reviewed the petition for the following:

Special Exception -

1. Under Section 236.2 of the Baltimore County Zoning Regulations to permit a user motor vehicle outdoor sales area.

The subject site is comprised of two parcels – one that is approximately 11,274 square feet and one that is approximately 7,276 square feet – on York Road in the Towson area. The parcels are improved with a one-story building and associated parking. The one-story building contains an existing laundromat fronting York Road, and then has a small office and a one-story, three-car auto service repair garage at the rear. Per the submitted site plan, with the existing uses, the site is required to have 14 parking spaces; 38 parking spaces currently exist on the property. Per the site plan, the Petitioner wishes to add used vehicle sales to the property. The site plan designates 15 parking spaces for vehicle sales and specifically states that no damaged or disabled vehicles are to be stored on the premises.

The surrounding uses on York Road are commercial, including an animal hospital and Lexus dealership to the north, and parking for the Lexus dealership to the west. Immediately south of the subject site is currently a Star Auto Service used car sales business, however, Zoning Case 2022-0291-XA was approved to permit a full-service car wash on the site, and the Limited Exemption Development Plan is currently undergoing County review (PAI # 09-0882). South of the subject site beyond that property is an auto repair shop, a Goodwill Retail Store and Donation Center, a car care center, and a Patient First Urgent Care facility.

The site is within the boundaries of the Towson Community Plan and the Kenilworth Drive Corridor Plan. The Towson Community Plan, adopted February 3<sup>rd</sup>, 1992, labels the subject site as part of the Commercial Corridor, and states these areas should be treated as gateways to Towson, include special landscaping, and have attractive frontage, landscaping, and signage. Continuing on, the Plan encourages business owners to upgrade appearances to improve the gateway entrances to Towson, limit the

proliferation of signs, and establish a continuity of setbacks, buffers, and landscaping (pages 13, 16, and 17).

The Department of Planning contacted the representative for the Petition via email on March 7<sup>th</sup>, 2024 requesting additional information on if any exterior alterations were proposed. In a same day reply, the representative confirmed that no exterior alterations or improvements for the building or property were proposed, and that existing parking spaces would be used for the auto sales.

Because the proposed use will use the existing building, site layout, and parking; the property is currently overparked by 24 parking spaces; and the auto-related use is consistent for this stretch of York Road, the Department of Planning has no objections to the requested relief, subject to the following conditions:

- 1. In keeping with the Towson Community Plan's recommendation to limit the proliferation of signs, no temporary signage or banners should be installed; and
- 2. In keeping with the Towson Community Plan's recommendation to improve the gateway entrances to Towson, plantings shall be provided in the grassy strip along York Road, between the two ingress/egress points, as shown below:



For further information concerning the matters stated herein, please contact Taylor Bensley at 410-887-3482.

**Division Chief:** 

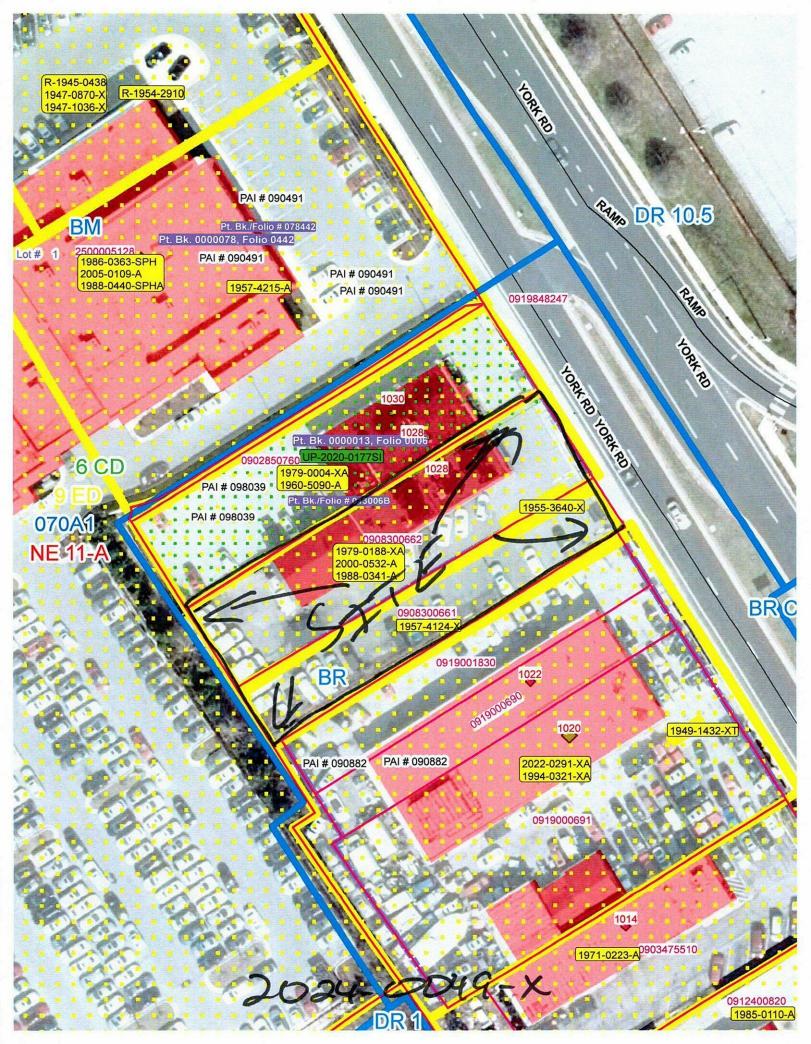
Prepared by:

Krystle Patchak

SL/JGN/KP

c: Timothy Manuelides, Esq.
David Birkenthal, Department of Planning

Jeff Perlow, Zoning Review Kristen Lewis, Zoning Review Office of Administrative Hearings People's Counsel for Baltimore County



# DEPARTMENT OF PERMITS, APPROVALS AND INSPECTIONS ZONING REVIEW OFFICE

### ADVERTISING REQUIREMENTS AND PROCEDURES FOR ZONING HEARINGS

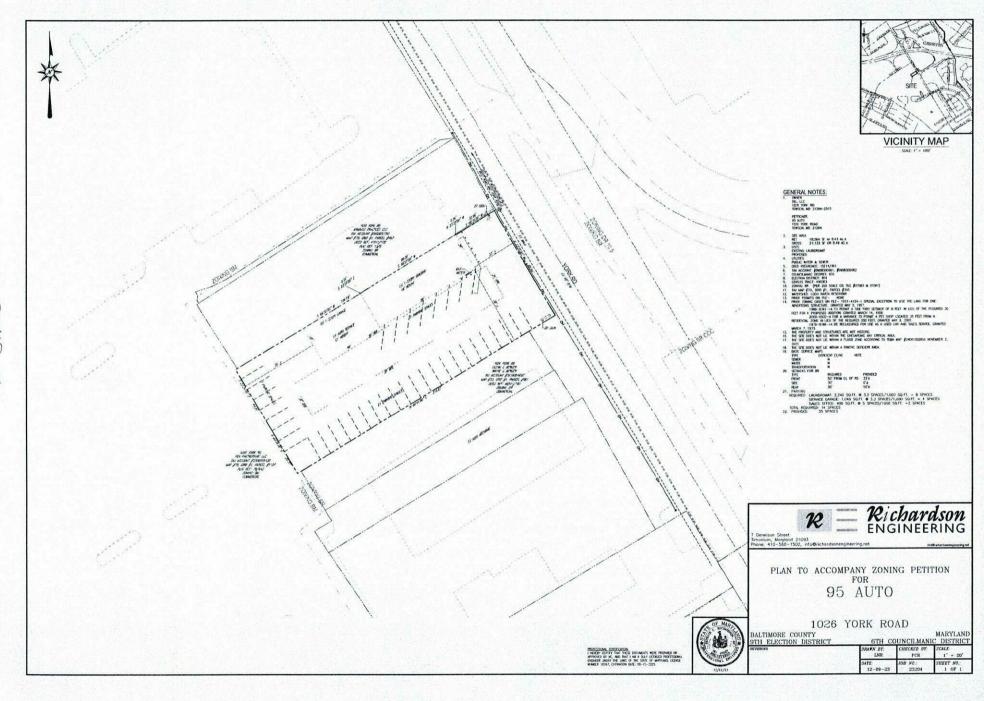
The Baltimore County Zoning Regulations (BCZR) require that notice be given to the general public/ neighboring property owners relative to property which is the subject of an upcoming zoning hearing. For those petitions which require a public hearing, this notice is accomplished by posting a sign on the property (responsibility of the legal owner/petitioner) and placement of a notice in a newspaper of general circulation in the County, both at least twenty (20) days before the hearing.\*

Zoning Review will ensure that the legal requirements for advertising are satisfied. However, the legal owner/petitioner is responsible for the costs associated with these requirements. The newspaper will bill the person listed below for the advertising. This advertising is due upon receipt and should be remitted directly to the newspaper.

#### OPINIONS MAY NOT BE ISSUED UNTIL ALL ADVERTISING COSTS ARE PAID.

For Newspaper Advertising:	
Case Number:	2024-0049-X
Property Address: 1026 a	
Legal Owners (Petitioners):	Dr C
Contract Purchaser/Lessee:	15 Auto, Adam Shoaz
	,
PLEASE FORWARD ADVERTISING BILL T	°O:
Name: Company/Firm (if applicable):	
Address: 600 washmet	on Ave 5TE 202
Touson ms 2	293
Telephone Number: 443-	538-5725

<sup>\*</sup>Failure to advertise and/or post a sign on the property within the designated time will result in the Hearing request being delayed. The delayed Hearing Case will be cycled to the end of pending case files and rescheduled in the order that it is received. Also, a \$250.00 rescheduling fee may be required after two failed advertisings and/or postings.



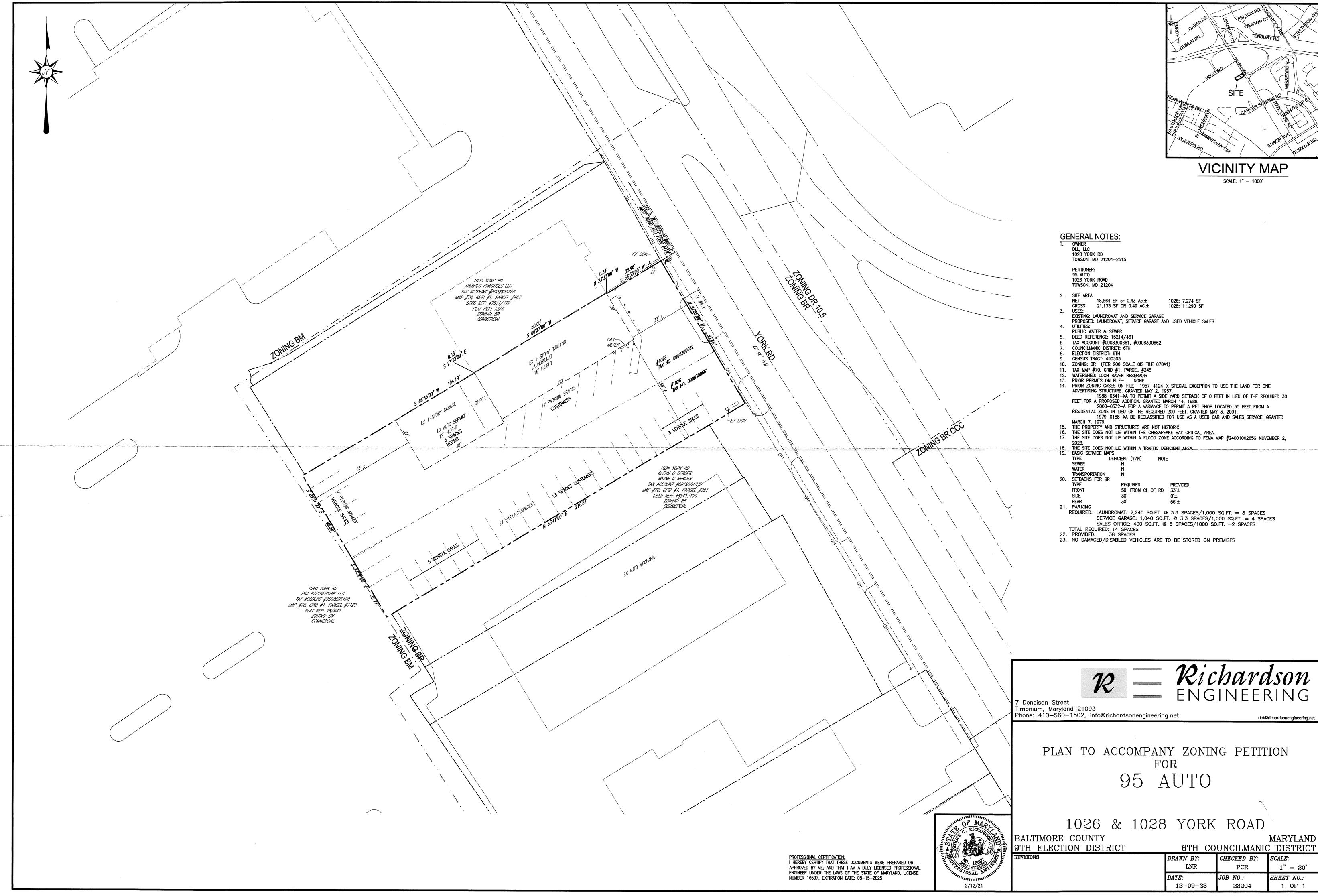
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<b>Timothy</b> 600 Washin Towson, MI	Manuelid Igton Ave., S D 21204	es LLC Suite 202				ORDER OF I	uxe eCheck. The PA' ne designates the P ill Deluxe Payment I oport at 1-877-333-	Payee. For Exchange			VV242
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Real Property Data Search ()
Search Result for BALTIMORE COUNTY

View Map View GroundRent Redemption View GroundRent Registration Special Tax Recapture: None Account Identifier: District - 09 Account Number - 0908300661 Owner Information Owner Name: DLL LLC COMMERCIAL Use: Principal Residence: NO Mailing Address: 1028 YORK RD Deed Reference: /15214/ 00461 BALTIMORE MD 21204-2515 Location & Structure Information Premises Address: 1026 YORK RD Legal Description: LT WS YORK RD & IMP 0-0000 1026 YORK RD 3960 S OF SEMINARY AV Map: Grid: Parcel: Neighborhood: Subdivision: Section: Block: Lot: Assessment Year: Plat No: 0070 0001 0345 20000.04 Plat Ref: Town: None Primary Structure Built Above Grade Living Area Finished Basement Area Property Land Area County Use 7,276 SF StoriesBasementType ExteriorQualityFull/Half BathGarageLast Notice of Major Improvements STORAGE GARAGE/ Value Information Base Value Value Phase-in Assessments As of As of 01/01/2023 07/01/2023 07/01/2024 Land: 254,600 254,600 Improvements 66,600 66,300 Total: 321,200 320,900 320,900 320,900 Preferential Land: Transfer Information Seller: QUIGG TIMOTHY R Date: 05/18/2001 Price: \$637,500 Type: ARMS LENGTH MULTIPLE Deed1: /15214/ 00461 Deed2: Seller: HECKER AILEEN Date: 06/30/1978 Price: \$0 Type: NON-ARMS LENGTH OTHER Deed1: /05905/ 00367 Deed2: Seller: Date: Price: Type: Deed1: Deed2: **Exemption Information** Partial Exempt Assessments: Class 07/01/2023 07/01/2024 County: 000 0.00 State: 000 0.00 Municipal: 0.00|0.00 0.00|0.00 Special Tax Recapture: None Homestead Application Information Homestead Application Status: No Application Homeowners' Tax Credit Application Information Homeowners' Tax Credit Application Status: No Application Date:

## Real Property Data Search ( ) Search Result for BALTIMORE COUNTY

View Map	View GroundRen	it Redemption	view Gr	oundRent Regist	ration
Special Tax Recapture:		A. U.			
Account Identifier:	District	- 09 Account Number	- 0908300662		
		Owner Informa	tion		
Owner Name:	DLL LLC		Use: Principal Resid	COMME	RCIAL
Mailing Address:	1028 YO	RK RD ORE MD 21204-2515	Deed Reference	The second secon	00461
	Locat	ion & Structure	nformation		
Premises Address: 1028 YOR 0-0000		PRK RD	Legal Descript	1028 YC	YORK RD PRK RD F WEST RD
Map: Grid: Parcel: Ne		bdivision: Section	: Block: Lot: As	sessment Year:	Plat No:
Town: None					1 lac ron
Primary Structure Built	Above Grade Livi	ng Area Finished Ba		operty Land Area 274 SF	County Use
StoriesBasementType	2,400 01	Exterior Ouglitus			
	RNARIAN HOSPITAL	ExteriorQualityFull/H / C3	air BathGarageLas	t Notice of Major	Improvement
		Value Information	tion		
	Base Valu	e Value	Phase-in A	Assessments	
		As of 01/01/2023	As of 07/01/2023	As of 07/01/2	2024
Land:	394,500	394,500	0770172020	0770172	.024
Improvements	208,300	204,700			
Total:	602,800	599,200	599,200	599,20	0
Preferential Land:	0	0	222,422	557,25	
		Transfer Inform	ation		
Seller: QUIGG TIMOTHY		Date: 05/18/2001		Price: \$637,50	0
Type: ARMS LENGTH M	ULTIPLE	Deed1: /15214/ 004	61	Deed2:	
Seller: HECKER AILEEN		Date: 06/30/1978		Price: \$0	
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County:	000		0.00		
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2024-0049-X