

JOHN A. OLSZEWSKI, JR. County Executive

MAUREEN E. MURPHY
Chief Administrative Law Judge
ANDREW M. BELT
Administrative Law Judge
DEREK J. BAUMGARDNER
Administrative Law Judge

July 17, 2024

John Azrael, Esquire – <u>jazrael@azraelfranz.com</u> 101 E. Chesapeake Avenue, 5th Floor Towson, Maryland 21286

RE: Petition for Variance

Case No. 2024-0137-A

Property: 4420 Breidenbaugh Lane

Dear Mr. Azrael:

Enclosed please find a copy of the decision rendered in the above-captioned matter.

Pursuant to Baltimore County Code § 32-3-401(a), "a person aggrieved or feeling aggrieved" by this Decision and Order may file an appeal to the County Board of Appeals within thirty (30) days of the date of this Order. For further information on filing an appeal, please contact the Office of Administrative Hearings at 410-887-3868.

Sincerely,

ANDREW M. BELT Administrative Law Judge for Baltimore County

AMB :dlm Enclosure

c: Patrick Richardson, Jr. – <u>rick@richardsonengineering.net</u> Residential Buildings, LLC – <u>res1builders@gmail.com</u> Michele Reid – <u>michelereidrealtor@gmail.com</u> IN RE: PETITION FOR VARIANCE (4420 Breidenbaugh Lane)

11th Election District
3rd Council District
Paul Nalley, Residential Builders, LLC
Legal Owners

BEFORE THE

OFFICE OF ADMINISTRATIVE

* HEARINGS OF

BALTIMORE COUNTY

Petitioners * CASE NO. 2024-0137-A

* * * * * * * *

OPINION AND ORDER

This matter comes before the Office of Administrative Hearings ("OAH") as a Petition for Variance filed by the legal owners, Paul Nalley and Residential Builders, LLC("Petitioners") for property located at 4420 Breidenbaugh Lane (the "Property"). Petitioners are requesting Variance relief from Baltimore County Zoning Regulations ("BCZR"), §1A01.3.B.3 to permit a front yard setback of 24 ft., to the property line and 39 ft., to the street centerline in lieu of the required 35 ft., and 75 ft., for a new dwelling.

A virtual hearing was conducted by WebEx on July 16, 2024. The Petition was properly advertised and posted. Patrick Richardson, Jr., of Richardson Engineering a professional engineer who prepared and sealed a site plan (Pet. Ex. 1) appeared at the hearing along with the Petitioner, Paul Nalley. John Azrael Esquire represented the Petitioners. There were no interested participants or Protestants at this hearing.

Zoning Advisory Committee ("ZAC") comments were received from the Department of Planning ("DOP"), Development Plans Review ("DPR")/Department of Public Works and Transportation ("DPWT") and Department of Environmental Protection and Sustainability ("DEPS") which agencies did not oppose the requested relief.

The subject property is 2.42 acres +/- and is zoned RC 2. Mr. Richardson explained that the subject property is currently undeveloped on a parcel at 4420 Breindenbaugh Lane, off of Manor Road in the Glen Arm are of Baltimore County. Mr. Richardson explained that a majority of the property is within a Forest Buffer Easement and a Forest Conservation Variance for the removal of 8 specimen trees was previously approved by DEPS on November 4, 2022. (Pet. Ex. 4). Mr. Richardson explained that the Petitioner desires to construct a new dwelling on the Property which will require variance relief due to the existing Forest Buffer Easement. He noted that the dwellings at 4400 and 4410 Breindenbaugh have similar front yard setbacks as requested by the Petitioner in the instant case. (Pet. Ex. 2)

A variance request involves a two-step process, summarized as follows:

- (1) It must be shown the property is unique in a manner which makes it unlike surrounding properties, and that uniqueness or peculiarity must necessitate variance relief; and
- (2) If variance relief is denied, Petitioner will experience a practical difficulty or hardship.

Cromwell v. Ward, 102 Md. App. 691 (1995).

I find that the subject property is unique due to the fact that the majority of the property is located within a Forest Buffer Easement. Additionally, Breindenbaugh Lane is a 16 ft. wide right of way, making compliance with the applicable setback from the street center line even further arduous. Consequently, if the requested variance relief were denied, the Petitioner would experience a practical difficulty in that building a reasonably sized dwelling on the property would be impossible. Finally, I also find that the requested Variance relief can be granted in strict harmony with the spirit and intent of the BCZR, and without injury to the health, safety or general welfare, particularly in light of the lack of opposition.

THEREFORE, IT IS ORDERED, this <u>17th</u> day of **July 2024**, by the Administrative Law Judge for Baltimore County, that the Petition for Variance relief from BCZR §1A01.3.B.3 to permit a front yard setback of 24 ft., to the property line and 39 ft., to the street centerline in lieu of the required 35 ft., and 75 ft., for a new dwelling be and it is hereby, **GRANTED**.

The relief granted herein shall be subject to the following:

- Petitioners may apply for necessary permits and/or licenses upon receipt of this Order. However, Petitioners are hereby made aware that proceeding at this time is at their own risk until 30 days from the date hereof, during which time an appeal can be filed by any party. If for whatever reason this Order is reversed, Petitioners would be required to return the subject property to its original condition.
- 2. Petitioners must comply with the DEPS ZAC comment, a copy of which is attached hereto and made a part hereof.
- 3. The Site Plan, (Pet. Ex. 1) a copy of which is attached hereto, is incorporated herein.

Any appeal of this decision must be made within thirty (30) days of the date of this Order.

ANDREW M. BELT Administrative Law Judge

for Baltimore County

AMB/dlm

BALTIMORE COUNTY, MARYLAND

Inter-Office Correspondence



TO:

Hon. Maureen E. Murphy; Chief Administrative Law Judge

Office of Administrative Hearings

FROM:

Jeff Livingston, Department of Environmental Protection and Sustainability (DEPS)

- Development Coordination

DATE:

June 20, 2024

SUBJECT:

DEPS Comment for Zoning Item# 2024-0137-A

Address:

4420 BREIDENBAUGH LANE

Legal Owner: Paul Nalley, Residential Builders, LLC

Zoning Advisory Committee Meeting of June 14, 2024.

The Department of Environmental Protection and Sustainability offers the following comments on the above-referenced zoning item:

Groundwater Management

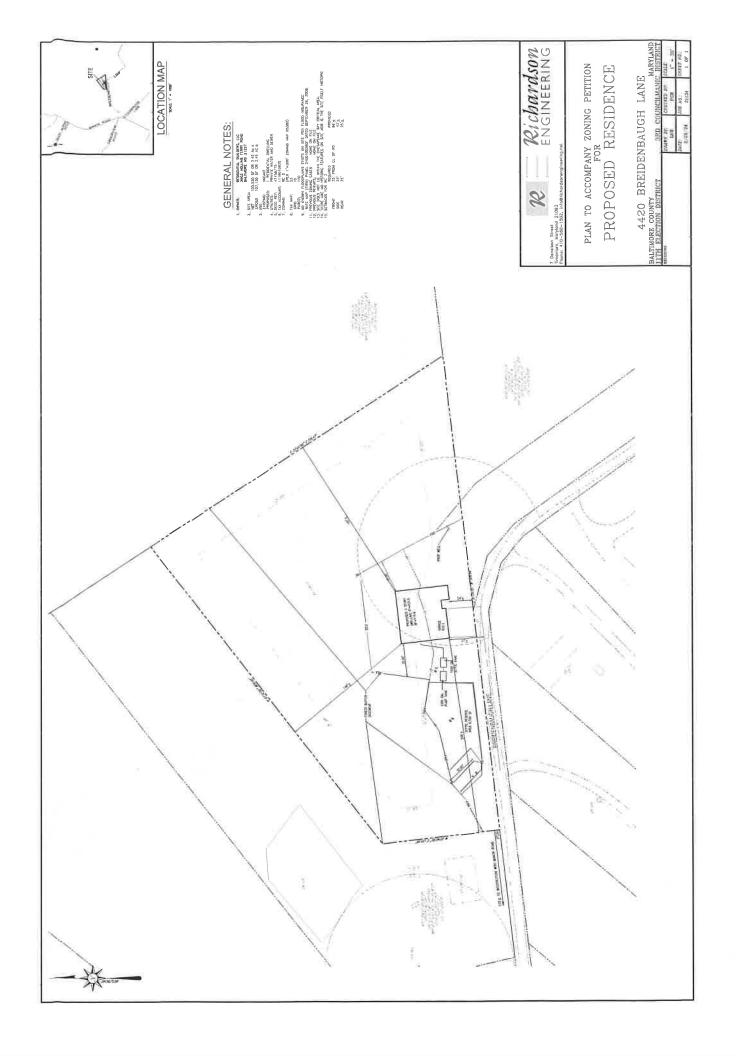
- 1. If the zoning variance is granted, Ground Water Management requests that it be conditioned to include the following:
 - a. Ground Water Management approval must be obtained prior to approval of the building permit. Requirements for approval will include submission of a site plan that meets GWM site plan requirements for new construction.

Reviewer:

Mia Lowery, L.E.H.S.

Environmental Impact Review

- 1. Development of this property must comply with all requirements of Baltimore County Code Article 33, Environmental Protection And Sustainability, Title 3, Protection of Water Quality, Streams, Wetlands, and Floodplains. Because the construction of a dwelling required forest buffer impacts, a variance to this code was granted in October of 2022. The dwelling needed to be moved toward the road to reduce buffer impacts. All forest buffer variance conditions must be met prior to permit approval.
- 2. Development of this property must comply with all requirements of Baltimore County Code Article 33, Environmental Protection And Sustainability, Title 6, Forest Conservation. A special variance for the removal of specimen trees was granted in October of 2022. All conditions of the forest conservation variance, and the forest conservation plan must be met prior to permit approval. Reviewer: Paul Dennis, Environmental Impact Review



PETITION FOR ZONING HEARING(S)

To be filed with the Department of Permits, Approvals and Inspections

To the Office of Administrative Hearings for Baltimore County for the property located at:

Address 4420 Breidenbaugh Lane	Currently Zoned RC-2				
	10 Digit Tax Account #1119010925				
Owner(s) Printed Name(s) Residential Builders, LLC					
	APPROPRIATE SELECTION(S) AND ADDING THE PETITION REQUEST)				
The undersigned, who own and occupy the property situate in Bal hereof, hereby petition for an:	timore County and which is described in the plan/plat attached hereto and made a part				
a Special Hearing under Section 500.7 of the or not the Zoning Commissioner should approve	Zoning Regulations of Baltimore County, to determine whether				
2a Special Exception under the Zoning Regul	ations of Baltimore County to use the herein described property for				
centerline in lieu of the required 35' and 75' for a n	-				
of the zoning regulations of Baltimore County, to the below your hardship or practical difficulty or inadditional space, you may add an attachment to the space.	e zoning law of Baltimore County, for the following reasons: (Indicate ndicate below "TO BE PRESENTED AT HEARING". If you need this petition)				
To Be Presented at H	learing				
Baltimore County adopted pursuant to the zoning law for Baltimor	ting, etc. and further agree to be bound by the zoning regulations and restrictions of				
Contract Purchaser/Lessee:	Legal Owners (Petitioners):				
Name - Type or Print	Paul Nalley/ Residential Builders, LLC / Name #1 Type or Print Name #2 – Type or Print				
Signature	Signature #1 Signature # 2 515 Gun Road Baltimore MD				
Mailing Address City State	Mailing Address City State				
Zip Code Telephone # Email Address	Zip Code Telephone #'s (Cell and Home) Email Address				
Attorney for Petitioner: Azrael, Franz, Schwab, Lipowitz & Solter, LLC	Representative to be contacted:				
John Azrael	Richardson Engineering, LLC				
Name - Type or Print Tambu Gael	Warme - Type or Print Luch				
Signature	Signature				
101 E. Chesapeake Ave, 5 th Floor Mailing Address City State	7 Deneison Street Timonium MD Mailing Address City State				
21286 /410-821-6800 / 13 seel @	21093 / 410-560-1502 / rick@richardsonengineering.net				
Zip Code Telephone # Email Address					
Case Number 2024 - 0137 - A Filing Date 5	7 / 29 / 24 Do Not Schedule Dates Reviewer 15				



ZONING PROPERTY DESCRIPTION FOR 4420 BREIDENBAUGH LANE 11TH ELECTION DISTRICT 3RD COUNCILMANIC DISTRICT BALTIMORE COUNTY, MARYLAND

BEGINNING FOR THE SAME at a point distant 1280 feet east of the intersection of Breidenbaugh Lane and Manor Road thence (1) North 04 degrees 40 minutes 00 seconds East 125.00 feet, (2) North 61 degrees 32 minutes 00 seconds East 400.00 feet, (3) South 23 degrees 44 minutes 00 seconds East 370.47 feet, (4) South 87 degrees 20 minutes 00 seconds West 506.98 feet, to the point of beginning.

Containing a net area of 105,530 square feet or 2.42 acres +/-.



PROFESSIONAL CERTIFICATION:
I HEREBY CERTIFY THAT THESE DOCUMENTS WERE
PREPARED OR APPROVED BY ME, AND THAT I AM A DULY
LICENSED PROFESSIONAL ENGINEER UNDER THE LAWS OF
THE STATE OF MARYLAND, LICENSE NUMBER 16597,
EXPIRATION DATE: 08-15-2025

DEPARTMENT OF PERMITS, APPROVALS AND INSPECTIONS ZONING REVIEW OFFICE

ADVERTISING REQUIREMENTS AND PROCEDURES FOR ZONING HEARINGS

The Baltimore County Zoning Regulations (BCZR) require that notice be given to the general public/ neighboring property owners relative to property which is the subject of an upcoming zoning hearing. For those petitions which require a public hearing, this notice is accomplished by posting a sign on the property (responsibility of the legal owner/petitioner) and placement of a notice in a newspaper of general circulation in the County, both at least twenty (20) days before the hearing.*

Zoning Review will ensure that the legal requirements for advertising are satisfied. However, the legal owner/petitioner is responsible for the costs associated with these requirements. The newspaper will bill the person listed below for the advertising. This advertising is due upon receipt and should be remitted directly to the newspaper.

OPINIONS MAY NOT BE ISSUED UNTIL ALL ADVERTISING COSTS ARE PAID.

For Newspaper Advertising:
Case Number:
Property Address: 4470 BREIDENBAUGY LANE
Legal Owners (Petitioners): RESIDENTIAL BUILDERS, LLC
Contract Purchaser/Lessee:
PLEASE FORWARD ADVERTISING BILL TO:
Name: Company/Firm (if applicable): PAUL NALLEY
Address: 515 GUN ROAD
BATIMORE MD 21227
Telephone Number: 443-286-0255

^{*}Failure to advertise and/or post a sign on the property within the designated time will result in the Hearing request being delayed. The delayed Hearing Case will be cycled to the end of pending case files and rescheduled in the order that it is received. Also, a \$250.00 rescheduling fee may be required after two failed advertisings and/or postings.

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CERTIFICATE OF POSTING

	2024-0137-A RE: Case No.:
	Petitioner/Developer:
	Paul Nalley, Residential Builders, LLC
	July 16, 2024 Date of Hearing/Closing:
Baltimore County Department of Permits, Approvals and Inspections County Office Building, Room 111 111 West Chesapeake Avenue Towson, Maryland 21204	
Attn: Jeff Perlow:	
Ladies and Gentlemen:	
This letter is to certify under the penalties of perjury posted conspicuously on the property located at:	
4420 Breidenbaugh Lane	SIGN 1A & 1B
June The sign(s) were posted on	25, 2024
	th, Day, Year)



Sincerely,

June 25, 2024

(Signature of Sign Poster) (Date)

SSG Robert Black

(Print Name)

1508 Leslie Road

(Address)

Dundalk, Maryland 21222

(City, State, Zip Code)

(410) 282-7940

(Telephone Number)

PETITION FOR ZONING HEARING(S)

To be filed with the Department of Permits, Approvals and Inspections
To the Office of Administrative Hearings for Baltimore County for the property located at:

Address 4420 Breidenbaugh Lane	Currently Zoned RC-2				
Deed Reference 47158/7510 Dig	10 Digit Tax Account #1119010925				
Owner(s) Printed Name(s) Residential Builders, LLC					
(SELECT THE HEARING(S) BY MARKING X AT THE	APPROPRIATE SELECTION(S) AND ADDING THE PETITION REQUEST)				
The undersigned, who own and occupy the property situate in Bal hereof, hereby petition for an:	timore County and which is described in the plan/plat attached hereto and made a part				
 a Special Hearing under Section 500.7 of the or not the Zoning Commissioner should approve 	Zoning Regulations of Baltimore County, to determine whether				
2 a Special Exception under the Zoning Regul	ations of Baltimore County to use the herein described property for				
centerline in lieu of the required 35' and 75' for a n					
of the zoning regulations of Baltimore County, to th below your hardship or practical difficulty or is additional space, you may add an attachment to t	e zoning law of Baltimore County, for the following reasons: (Indicate ndicate below "TO BE PRESENTED AT HEARING". If you need this petition)				
To Be Presented at H	Hearing				
Baltimore County adopted pursuant to the zoning law for Baltimore	ting, etc. and further agree to be bound by the zoning regulations and restrictions of e County. e County. ffirm, under the penalties of perjury, that I / We are the legal owner(s) of the property				
Contract Purchaser/Lessee:	Legal Owners (Petitioners):				
Name - Type or Print	Paul Nalley/ Residential Builders, LLC / Name #1 Type or Print Name #2 - Type or Print				
Signature	Signature #1 Signature # 2 515 Gun Road Baltimore MD				
Mailing Address City State	515 Gun Road Baltimore MD Mailing Address City State				
Zip Code Telephone # Email Address	21227 / 443-286-0255 / res1builders@gmail.com Zip Code Telephone #'s (Cell and Home) Email Address				
Attorney for Petitioner: Azrael, Franz, Schwab, Lipowitz & Solter, LLC	Representative to be contacted:				
John Azrael	Richardson Engineering, LLC				
Name - Type or Print Roll	Mame - Type or Print Tulk				
Signature	7 Deneison Street Timonium MD				
101 E. Chesapeake Ave, 5 th Floor Mailing Address City State	7 Deneison Street Timonium MD Mailing Address City State				
21286 /410-821-6800 / 1/2 seel Q	21093 / 410-560-1502 / rick@richardsonengineering.net				
Zip Code Telephone # Email Address					
Case Number 2024 - 0137 - A Filing Date 5	7 / 29 / 24 Do Not Schedule Dates Reviewer 15				



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Containing a net area of 105,530 square feet or 2.42 acres +/-.



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I HEREBY CERTIFY THAT THESE DOCUMENTS WERE
PREPARED OR APPROVED BY ME, AND THAT I AM A DULY
LICENSED PROFESSIONAL ENGINEER UNDER THE LAWS OF
THE STATE OF MARYLAND, LICENSE NUMBER 16597,
EXPIRATION DATE: 08-15-2025

BALTIMORE COUNTY, MARYLAND

Inter-Office Correspondence



TO: Hon. Maureen E. Murphy; Chief Administrative Law Judge

Office of Administrative Hearings

FROM: Jeff Livingston, Department of Environmental Protection and Sustainability (DEPS)

- Development Coordination

DATE: June 20, 2024

SUBJECT: DEPS Comment for Zoning Item# 2024-0137-A

Address: 4420 BREIDENBAUGH LANE Legal Owner: Paul Nalley, Residential Builders, LLC

Zoning Advisory Committee Meeting of June 14, 2024.

The Department of Environmental Protection and Sustainability offers the following comments on the above-referenced zoning item:

Groundwater Management

- 1. If the zoning variance is granted, Ground Water Management requests that it be conditioned to include the following:
 - a. Ground Water Management approval must be obtained prior to approval of the building permit. Requirements for approval will include submission of a site plan that meets GWM site plan requirements for new construction.

Reviewer: Mia Lowery, L.E.H.S.

Environmental Impact Review

- 1. Development of this property must comply with all requirements of Baltimore County Code Article 33, Environmental Protection And Sustainability, Title 3, Protection of Water Quality, Streams, Wetlands, and Floodplains. Because the construction of a dwelling required forest buffer impacts, a variance to this code was granted in October of 2022. The dwelling needed to be moved toward the road to reduce buffer impacts. All forest buffer variance conditions must be met prior to permit approval.
- 2. Development of this property must comply with all requirements of Baltimore County Code Article 33, Environmental Protection And Sustainability, Title 6, Forest Conservation. A special variance for the removal of specimen trees was granted in October of 2022. All conditions of the forest conservation variance, and the forest conservation plan must be met prior to permit approval. Reviewer: Paul Dennis, Environmental Impact Review

BALTIMORE COUNTY, MARYLAND

INTEROFFICE CORRESPONDENCE

TO: Peter Gutwald, Director DATE: June 10, 2024

Department of Permits, Approvals

FROM: Vishnu Desai, Supervisor

Bureau of Development Plans Review

SUBJECT: Zoning Advisory Committee Meeting

Case 2024-0137-A

The Bureau of Development Plans Review has reviewed the subject zoning items and we have the following comments.

DPR: No comment.

DPW-T: The property is within the Non-Tidal Special Flood Hazard Area Zone X unshaded per panel FIRM 2400100260G dated 11/2/23. There is a water course on the property where the drainage area may exceed 30 acres in size. Development in a riverine flood plain is prohibited per Baltimore County Code. If the drainage area to this area is 30 acres or greater, a non-tidal flood study based on ultimate land use conditions according to the Department of Permits, Approvals and Inspections Bureau of Development Plans Review (DPR) Policy Manual and DPWT Design Manual must be submitted and "Accepted for Filing" by DPR before the approval of the Final Development Plan. The proposed structures must also meet DPWT Design Manual Plate DF-1.

Landscaping: No comment.

Recreations & Parks: No Greenways affected.

BALTIMORE COUNTY, MARYLAND INTER-OFFICE MEMORANDUM

TO: C. Pete Gutwald **DATE:** 6/18/2024

Director, Department of Permits, Approvals and Inspections

FROM: Steve Lafferty

Director, Department of Planning

SUBJECT: ZONING ADVISORY COMMITTEE COMMENTS

Case Number: 2024-0137-A

INFORMATION:

Property Address: 4420 Breidenbaugh Lane

Petitioner: Paul Nalley, Residential Builders LLC

Zoning: RC 2 **Requested Action:** Variance

The Department of Planning has reviewed the petition for the following:

Variance - From Section 1A01.3.B.3 of the Baltimore County Zoning Regulations (BCZR) to permit a front yard setback of 24' to the property line and 39' to the street centerline in lieu of the required 35' and 75', respectively, for a new dwelling.

The subject site is an approximately 2.42 acre parcel located off of Manor Road in the Glen Arm area. It is currently vacant and appears to be forested, per aerial imagery available to the Department of Planning. Per the site plan, the Petitioner's wish to clear a portion of the property and construct a one-story single family detached dwelling on the lot.

The subject site is located outside the Urban-Rural Demarcation Line (URDL) and is zoned RC 2. The site has never been the subject of a past Development Plan or Zoning Variance, and is not within the boundary of any adopted community plan.

Based on the site plan submitted with the petition, the majority of the property is within a Forest Buffer Easement. The Department of Planning contacted the representative for the Petition via email on June 11th, 2024 seeking information on the hardship making the relief necessary. In a June 13th reply, the representative explained that the front yard Variance is necessary in order to accommodate a 35' buffer from the Forest Buffer Easement; this will also allow the future homeowners to have a backyard outside of the Forest Buffer Easement.

The proposed dwelling appears to be relatively close to being in line with the neighboring dwellings at 4410 and 4400 Breidenbaugh Lane. Based County GIS data, 4410 and 4400 Breidenbaugh Lane appear to be located approximately 24' to 34' from the Breidenbaugh Lane public right of way.

The Department of Planning has no objections to the requested relief. The proposal appears to be consistent with the neighboring properties, and will accommodate the existing Forest Buffer Easement.

For further information concerning the matters stated herein, please contact Taylor Bensley at 410-887-3482.

Prepared by:

Krystle Patchak

Division Chief:

lenifer G. Nugent

SL/JGN/KP

c: Rick Richardson, Richardson Engineering LLC
Megan Benjamin, Community Planner
Joe Wiley, Community Planner
Abigail Rogers, Community Planner
Jeff Perlow, Zoning Review
Kristen Lewis, Zoning Review
Office of Administrative Hearings
People's Counsel for Baltimore County

Real Property Data Search () Search Result for BALTIMORE COUNTY

View Map

View GroundRent Redemption

View GroundRent Registration

Special Tax Recapture: None

Account Identifier:

District - 11 Account Number - 1119010925

Owner Information

Owner Name:

RESIDENTIAL BUILDERS LLCUse:

RESIDENTIAL

Principal Residence:NO

Mailing Address:

3903 HOLLINS FERRY RD

Deed Reference: /47158/ 00075

BALTIMORE MD 21227-

Location & Structure Information

Premises Address:

BREIDENBAUGH LN GLEN ARM 21057-9544 Legal Description: 2.42AC

NS BREIDENBAUGH LA 1300FT W OF MANOR RD

Map: Grid: Parcel: Neighborhood: Subdivision: Section: Block: Lot: Assessment Year: Plat No:

Plat Ref:

0053 0015 0140 11070061.04

Town: None

Primary Structure Built Above Grade Living Area Finished Basement Area Property Land Area County Use

2.4200 AC

Stories Basement Type Exterior Quality Full/Half Bath Garage Last Notice of Major Improvements

Value Information

	Base Value	Value	Phase-in Assessments		
		As of 01/01/2024	As of 07/01/2023	As of 07/01/2024	
Land:	139,100	158,400			
Improvements	0	0			
Total:	139,100	158,400	139,100	145,533	
Preferential Land:	0	0			

Transfer Information

Seller: DONALDSON LOIS J	Date: 07/13/2022	Price: \$107,000
Type: ARMS LENGTH VACANT	Deed1: /47158/ 00075	Deed2:
Seller: SCHURMAN VIRGINIA J	Date: 06/22/2021	Price: \$0
Type: NON-ARMS LENGTH OTHER	Deed1: /44955/ 00485	Deed2:
Seller: SCHURMAN DOROTHY V	Date: 07/21/1989	Price: \$0
Type: NON-ARMS LENGTH OTHER	Deed1: /08381/ 00378	Deed2:

Exemption Information

Partial Exempt As	sessments:Class	07/01/2023	07/01/2024
County:	000	0.00	
State:	000	0.00	
Municipal:	000	0,00 0.00	0.00 0.00

Special Tax Recapture: None

Homestead Application Information

Homestead Application Status: No Application

Homeowners' Tax Credit Application Information

Homeowners' Tax Credit Application Status: No Application Date:

