



JOHN A. OLSZEWSKI, JR.
County Executive

MAUREEN E. MURPHY
Chief Administrative Law Judge
ANDREW M. BELT
Administrative Law Judge
DEREK J. BAUMGARDNER
Administrative Law Judge

October 1, 2024

Christopher Mudd, Esquire – cdmudd@venable.com
Venable, LLP
210 W. Chesapeake Avenue, Suite 500
Towson, MD 21204

RE: Petition for Special Exception
Case No. 2024-0187-X
Property: 2441 Broad Avenue

Dear Mr. Mudd:

Enclosed please find a copy of the decision rendered in the above-captioned matter.

Pursuant to Baltimore County Code § 32-3-401(a), “a person aggrieved or feeling aggrieved” by this Decision and Order may file an appeal to the County Board of Appeals within thirty (30) days of the date of this Order. For further information on filing an appeal, please contact the Office of Administrative Hearings at 410-887-3868.

Sincerely,

A handwritten signature in black ink, appearing to be "DJB", is written over a faint, circular, stylized background mark.

DEREK J. BAUMGARDNER
Administrative Law Judge
for Baltimore County

DJB:dlm
Enclosure

c: CA- conner.alcarese@ubalt.edu
Jennifer Frankovich- jfrankovich@baltimorecountymd.gov
Joseph Z Allen- jzachallen@comcast.net
Lynn Huggins- lhuggins@hillmgt.com

IN RE: PETITION FOR SPECIAL EXCEPTION*	BEFORE THE
(2441 Broad Avenue)	
8 th Election District	* OFFICE OF
3 rd Council District	
Roosevelt at Timonium, LLC	* ADMINISTRATIVE HEARINGS
<i>Legal Owner</i>	
	* FOR BALTIMORE COUNTY
Petitioner	
	* Case No. 2024-0187-X

* * * * *

OPINION AND ORDER

This matter comes before the Office of Administrative Hearings (“OAH”) for consideration of a Petition for Special Exception filed on behalf of Roosevelt at Timonium, LLC (“Petitioner”) for the property located at 2441 Broad Avenue, Timonium, Baltimore County, Maryland (the “Property”). The Petition for Special Exception was filed pursuant to Baltimore County Zoning Regulations (“BCZR”) § 432A.1.A.4 to permit an Assisted Living Facility (“ALF”) [Class III] in the OR-2 zone.

A public hearing was conducted on September 25, 2024, using the virtual platform WebEx in lieu of an in-person hearing. The Petition was properly advertised and posted. Douglas Eshelman appeared on behalf of Petitioner, Roosevelt at Timonium, LLC. Christopher Mudd, Esq. and Matthew Alsip, Esq. of Venable, LLP represented the Petitioner. Also appearing in support of the Petition were Brian Childress from D.S. Thaler & Assoc., LLC who prepared and sealed the Site Plan, and Mickey Cornelius from the Traffic Group who prepared the traffic evaluation. Two individuals from the community attended the hearing but did not provide testimony. The hearing was uncontested.

Petitioner submitted the following exhibits which were admitted into the record: (1) Site Plan; (2) Brian Childress CV; (3) Aerial Photographs (A & B); (4) Site Photos/Layout; (5)

February 2020 OAH Opinion & Order; (6) January 2022 OAH Opinion & Order; (7) Pattern Book Timonium Terrace; (8) Mickey Cornelius CV; and (9) M. Cornelius (Traffic Group) 9-18-24 Letter to D. Eshelman. The following Zoning Advisory Committee (“ZAC”) comments were received from County agencies: (1) Department of Planning (“DOP”); (2) Department of Plans Review (“DPR”)/Department of Public Works and Transportation (“DPWT”); and (3) Department of Environmental Protection and Sustainability (“DEPS”). Agency reports do not indicate any objections to the requested relief.

FINDINGS OF FACT

The Property is approximately 2.489 acres in land area and is zoned OR-2. The Property is largely unimproved with the exception of an existing shed and lies adjacent to an unimproved and wooded lot to the north, commercial properties to the east fronting on York Road, a single-family residential community to the south across Roosevelt Street, and a commercial shopping center across Broad Avenue to the west. *See* Petitioner’s Exhibit 1.

The Property is the subject of two prior zoning matters both of which relate to the subject Petition. In Case Nos. 08-0912 & 2019-0489-X, Petitioner was approved for the construction of an ALF (Class III) and granted a Special Exception for that use on February 5, 2020, in a combined Development Plan/Special Exception hearing. On January 11, 2022, in OAH Case No. 2021-0294-SPH, Petitioner was granted an extension of the Special Exception approval, expiring on February 5, 2025. While the Development Plan approval and recordation of the accompanying plat vested Petitioner’s right to move forward with development, the grant of the Special Exception is subject to expiration and thus requires a renewed hearing on the requested relief. Petitioner requested that Case Nos. 08-0912, 2019-0489-X, and 2021-0294-SPH be incorporated by reference into this

record as affirmative evidence in satisfaction of the special exception factors enumerated under BCZR § 502.1, as no modifications are proposed from the original approval to the subject Petition.

Mr. Alsip proceeded by way of proffer with Mr. Childress, Mr. Eshelman, and Mr. Cornelius being present for direct examination if necessary. Mr. Alsip described the history of the property and the prior zoning matters related to the subject Petition. Mr. Alsip described the character of the surrounding community as being a transitional area of low-density residential, heavy commercial, and office-type uses in close proximity to the York Road commercial corridor, matching the proposed use as a transitional use that is both residential and commercial in character. *See* Petitioner's Exhibits 3 & 4. Mr. Alsip further detailed accommodations made by the developer during the development plan review process including the removal of a proposed pedestrian sidewalk, maintaining existing fencing, and utilization of the secondary access point from Roosevelt Street as "emergency only" with a locked gate to prevent vehicular access from York Road, which resulted in a modified Site Plan and eventually into the Final Development Plan and a recorded plat. *See* Petitioner's Exhibit 1 (Site Plan); *See also* Final Development Plan, Case No. 08-0912, and OAH Case Nos. 2019-0489-X and 2021-0294-SPH. Final landscape and lighting plans were approved under the Final Development Plan (08-0912), as well as stormwater mitigation and Forest Conservation mitigation requirements.

The proposed ALF will front on Broad Avenue with one point of vehicular access also from Broad Avenue. An emergency secondary access point will be located on Roosevelt Street, but this vehicular access point will be for emergency purposes and vehicles only, in an effort to prevent traffic from York Road using Roosevelt Street as a cut-through for access to Broad Street Market. *See* Petitioner's Exhibit 1. Substantial vegetative buffers are proposed along the southern and eastern property boundaries, as well as fencing along the southern property boundary, to screen

the use from residential homes to the south and east. *Id.*; *See also* Petitioner's Exhibit 7, p. 5. Further landscaping is proposed along Broad Avenue and throughout the parcel. The proposed four-story ALF will be comprised of 97 beds (88 units), a lesser density than is permitted by right, and required accessory surface parking for staff and visitors on the southern and western portions of the lot. *See* Petitioner's Exhibit 1; *See also* Petitioner's Exhibit 7, pp.11-14. Lastly, the proposed use is subject to a computability finding by the Department of Planning, which was granted. *See* Final Development Plan, Case No. 08-0912

CONCLUSIONS OF LAW

Petitioner requests approval by Special Exception of a four-story ALF (Class III) with 97 beds (88 units) and accessory surface parking pursuant to BCZR § 432A.1.A.4. BCZR defines Assisted Living Facilities as:

ASSISTED-LIVING FACILITY — A building, or section of a building, that provides housing and supportive services, supervision, personalized assistance, health-related services, or a combination thereof, to meet the needs of individuals who are unable to perform or who need assistance in performing the activities of daily living and which is licensed as an assisted-living program as defined under Title 19, Subtitle 18 of the Health-General Article, Annotated Code of Maryland. For the purposes of this definition, if a resident lives in a room or apartment providing complete kitchen facilities intended for the daily preparation of meals by or for that resident, the unit shall not be considered an assisted-living facility. Density for such facilities shall be calculated at 0.25 for each bed.

BCZR § 101.1. Assisted-Living Facility III is further defined as:

ASSISTED-LIVING FACILITY III — An assisted-living program which: 1. Will accommodate more than 15 resident clients; and 2. Will be in a structure which was built or enlarged by more than 25 percent of ground floor area less than five years before the date of application; or 3. Will be in a structure which will be newly constructed or enlarged by more than 25 percent of ground floor area for the assisted-living program.

Id. Arguments as to *res judicata* notwithstanding, the record established in OAH Case Nos. 08-0912, 2019-0489-X, and 2021-0294-SPH, as well as the proffered testimony offered at the hearing

are sufficient to conclude that the proposed use meets this statutory definition of ALF (Class III) as defined under BCZR. Assisted-Living Facilities are permitted by Special Exception in this OR-2 zoned property.

Under Maryland law, a special exception use enjoys a presumption that it is in the interest of the general welfare, and therefore, valid. *Schultz v. Pritts*, 291 Md. 1, 432 A.2d 1319 (1981). The *Schultz* standard was revisited in *Attar v. DMS Tollgate, LLC*, 451 Md. 272 (2017), where the Court of Appeals discussed the nature of the evidentiary presumption in special exception cases. The court again emphasized a special exception is properly denied only when there are facts and circumstances showing that the adverse impacts of the use at the particular location in question would be above and beyond those inherently associated with the special exception use. “A special exception is presumed to be in the interest of the general welfare, and therefore a special exception enjoys a presumption of validity.” *Id.* at 285 (citing *Schultz*, 291 Md. at 11, 432 A.2d at 1325 (1981)). “A special exception...is merely deemed *prima facie* compatible in a given zone. The special exception requires a case-by-case evaluation by an administrative zoning body or officer according to legislatively-defined standards. That case-by-case evaluation is what enables special exception uses to achieve some flexibility in an otherwise semi-rigid comprehensive legislative zoning scheme.” *People's Couns. for Baltimore Cnty. v. Loyola Coll. in Maryland*, 406 Md. 54, 71–72, 956 A.2d 166, 176 (2008). In Baltimore County, Petitioners are further required to satisfy the special exception factors pursuant to BCZR § 502.1 and OAH is required to make affirmative findings in regard to these special exception factors as well as the prevailing common law.

Schultz and the Special Exception Factors under BCZR § 502.1

I find Petitioner has satisfied both the burden of production and persuasion in demonstrating a *prima facie* case for the grant of a special exception. The Petition satisfies the

Schultz standard in that there are no facts or circumstances showing that the adverse impacts of the use at the particular location in question would be above and beyond those inherently associated with the special exception use irrespective of its location within the zone. *See Schultz v. Pritts*, 291 Md. 1, 432 A.2d 1319 (1981). The Petition further satisfies the Special Exception factors pursuant to BCZR § 502.1 in the following manner:

A. Be detrimental to the health, safety or general welfare of the locality involved;

Petitioner has an approved Final Development Plan under Case No. 08-0912 resulting in a recorded plat vesting the entitlement for future development. Further, Petitioner was approved for the same use under Case Nos. 2019-0489-X and 2021-0294-SPH, and no material changes have occurred in the community since those prior approvals. Additionally, the Petition remains unmodified from those prior approvals. For these reasons I find that there is no evidence in this record to indicate that the proposed Special Exception will be detrimental to the health, safety or general welfare of the community. *See* Final Development Plan, Case No. 08-0912.

B. Tend to create congestion in roads, streets or alleys therein;

Petitioner has an approved Final Development Plan under Case No. 08-0912 resulting in a recorded plat vesting the entitlement for future development. That Final Development Plan evaluated traffic impacts in 2020 and found no adverse impacts above and beyond those inherently associated with the use. *See* Final Development Plan, Case No. 08-0912. Further, there is no additional evidence in this record to indicate that the proposed Special Exception will create congestion in roads, streets or alleys either from the date of Final Development Plan approval to today, as Petitioner's traffic evaluation indicates minimal traffic impacts from the proposed use. *See* Petitioner's Exhibit 9.

C. Create a potential hazard from fire, panic or other danger;

Petitioner has an approved Final Development Plan under Case No. 08-0912 resulting in a recorded plat vesting the entitlement for future development. Further, Petitioner was approved for the same use under Case Nos. 2019-0489-X and 2021-0294-SPH, and no material changes have occurred in the community since those prior approvals. Additionally, the Petition remains unmodified from those prior approvals. For these reasons I find that there is no evidence in this record to indicate that the proposed Special Exception will create a potential hazard from fire, panic or other danger. *See* Final Development Plan, Case No. 08-0912.

D. Tend to overcrowd land and cause undue concentration of population;

Petitioner has an approved Final Development Plan under Case No. 08-0912 resulting in a recorded plat vesting the entitlement for future development. Further, Petitioner was approved for the same use under Case Nos. 2019-0489-X and 2021-0294-SPH, and no material changes have occurred in the community since those prior approvals. Additionally, the Petition remains unmodified from those prior approvals. For these reasons I find that there is no evidence in this record to indicate that the proposed Special Exception will tend to overcrowd the land or cause an undue concentration of population, especially considering the nature of the use and the density proposed is less than the density permitted by right under BCZR. *See* Final Development Plan, Case No. 08-0912.

E. Interfere with adequate provisions for schools, parks, water, sewerage, transportation or other public requirements, conveniences or improvements;

Petitioner has an approved Final Development Plan under Case No. 08-0912 resulting in a recorded plat vesting the entitlement for future development. Further, Petitioner was approved for the same use under Case Nos. 2019-0489-X and 2021-0294-SPH, and no material changes have occurred in the community since those prior approvals. Additionally, the Petition remains

unmodified from those prior approvals. For these reasons, having been evaluated and approved under extensive agency review, I find that there is no evidence in this record to indicate that the proposed Special Exception will interfere with adequate provisions for schools, parks, water, sewerage, transportation or other public requirements, conveniences or improvements. *See* Final Development Plan, Case No. 08-0912.

F. Interfere with adequate light and air;

Petitioner has an approved Final Development Plan under Case No. 08-0912 resulting in a recorded plat vesting the entitlement for future development. Further, Petitioner was approved for the same use under Case Nos. 2019-0489-X and 2021-0294-SPH, and no material changes have occurred in the community since those prior approvals. Additionally, the Petition remains unmodified from those prior approvals for a four-story structure that is sited toward the northwest corner of the lot, away from nearby structures on surrounding lots. For these reasons, having been evaluated and approved under extensive agency review, I find that there is no evidence in this record to indicate that the proposed Special Exception will interfere with adequate light and air. *See* Final Development Plan, Case No. 08-0912.

G. Be inconsistent with the purposes of the property's zoning classification nor in any other way inconsistent with the spirit and intent of these Zoning Regulations;

OR-2 zones provide for the development of a limited number of well-landscaped office building developments and moderate density residential developments or mixed office/residential uses with the intent that any development in an OR-2 Zone be designed, built and maintained so that it will be compatible with the character of nearby residential neighborhoods and will enhance existing amenities and property values. *See* BCZR § 206.2. OR-2 zones are intended to provide additional opportunities for development of office and mixed-use buildings to contribute to the county's assessable base and to create a significant number of job opportunities for citizens. *See*

BCZR § 206.1(E). Further, development and maintenance of office building and mixed development sites must be closely regulated to promote the establishment of amenities, to prevent traffic congestion and, in general, to protect the public interest, including the interests of citizens in nearby neighborhoods and the interests of firms and employees who will occupy the office buildings. *See* BCZR § 206.1(F). The record in this case supports the finding that the proposed Special Exception is consistent with the purposes of the property's OR-2 zoning classification and is consistent with the spirit and intent of BCZR.

H. Be inconsistent with the impermeable surface and vegetative retention provisions of these Zoning Regulations; nor

Petitioner has an approved Final Development Plan under Case No. 08-0912, which included final landscaping and lighting plans as well as environmental compliance and stormwater mitigation, resulting in a recorded plat vesting the entitlement for future development. Further, Petitioner was approved for the same use under Case Nos. 2019-0489-X and 2021-0294-SPH, and no material changes have occurred in the community since those prior approvals. Additionally, the Petition remains unmodified from those prior approvals. Lastly, Petitioner acknowledged on the record that permitting will be subject to impermeable surface, forest conservation mitigation, landscaping, and lighting regulations as part of the development process. *See* Final Development Plan, Case No. 08-0912. For these reasons I find that the proposed use is not inconsistent with the impermeable surface and vegetative retention provisions of BCZR.

I. Be detrimental to the environmental and natural resources of the site and vicinity including forests, streams, wetlands, aquifers and floodplains in an R.C.2, R.C.4, R.C.5 or R.C.7 Zone, and for consideration of a solar facility use under Article 4F, the inclusion of the R.C. 3, R.C. 6, and R.C. 8 Zones.

Notwithstanding this property's location in an OR-2 zone, Petitioner has an approved Final Development Plan under Case No. 08-0912, which included environmental compliance and

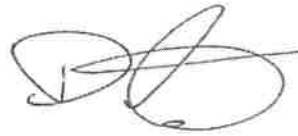
stormwater mitigation review, resulting in a recorded plat vesting the entitlement for future development. Further, Petitioner was approved for the same use under Case Nos. 2019-0489-X and 2021-0294-SPH, and no material changes have occurred in the community since those prior approvals. Additionally, the Petition remains unmodified from those prior approvals. Lastly, Petitioner acknowledged on the record that permitting will remain subject to impermeable surface, forest conservation mitigation, and all other DEPS compliance requirements. *See* Final Development Plan, Case No. 08-0912. For these reasons I find that the proposed use will not be detrimental to the environmental and natural resources of the site and vicinity.

THEREFORE, IT IS ORDERED this 1st day of **October, 2024**, by this Administrative Law Judge, that the Petition for Special Exception under BCZR, §432.A.1.A.4 to permit an Assisted Living Facility (“ALF”) [Class III] in the OR-2 zone, be and is hereby **GRANTED**.

The relief granted herein shall be subject to the following:

1. Petitioner may apply for necessary permits and/or licenses upon receipt of this Order. However, Petitioner is hereby made aware that proceeding at this time is at its own risk until 30 days from the date hereof, during which time an appeal can be filed by any party. If for whatever reason this Order is reversed, Petitioner would be required to return the subject property to its original condition;
2. Pursuant to BCZR, § 502.3, this Special Exception is valid for a period of five (5) years from the date of this Order;
3. Petitioner’s Site Plan (Petitioner’s Exhibit 1) is incorporated hereto and made a part hereof;
4. Petitioner must comply and maintain compliance with environmental regulations as detailed in DEPS ZAC comment, a copy of which is attached hereto and made a part hereof; and
5. Petitioner must comply and maintain compliance with the Final Development Plan approved in Case No. 08-0912 including, but not limited to, the approved site layout, parking, vehicular and pedestrian access, landscaping, screening, and lighting plans.

Any appeal of this decision must be made within thirty (30) days of the date of this Order.

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DEREK J. BAUMGARDNER
Administrative Law Judge
for Baltimore County

DJB:dlm

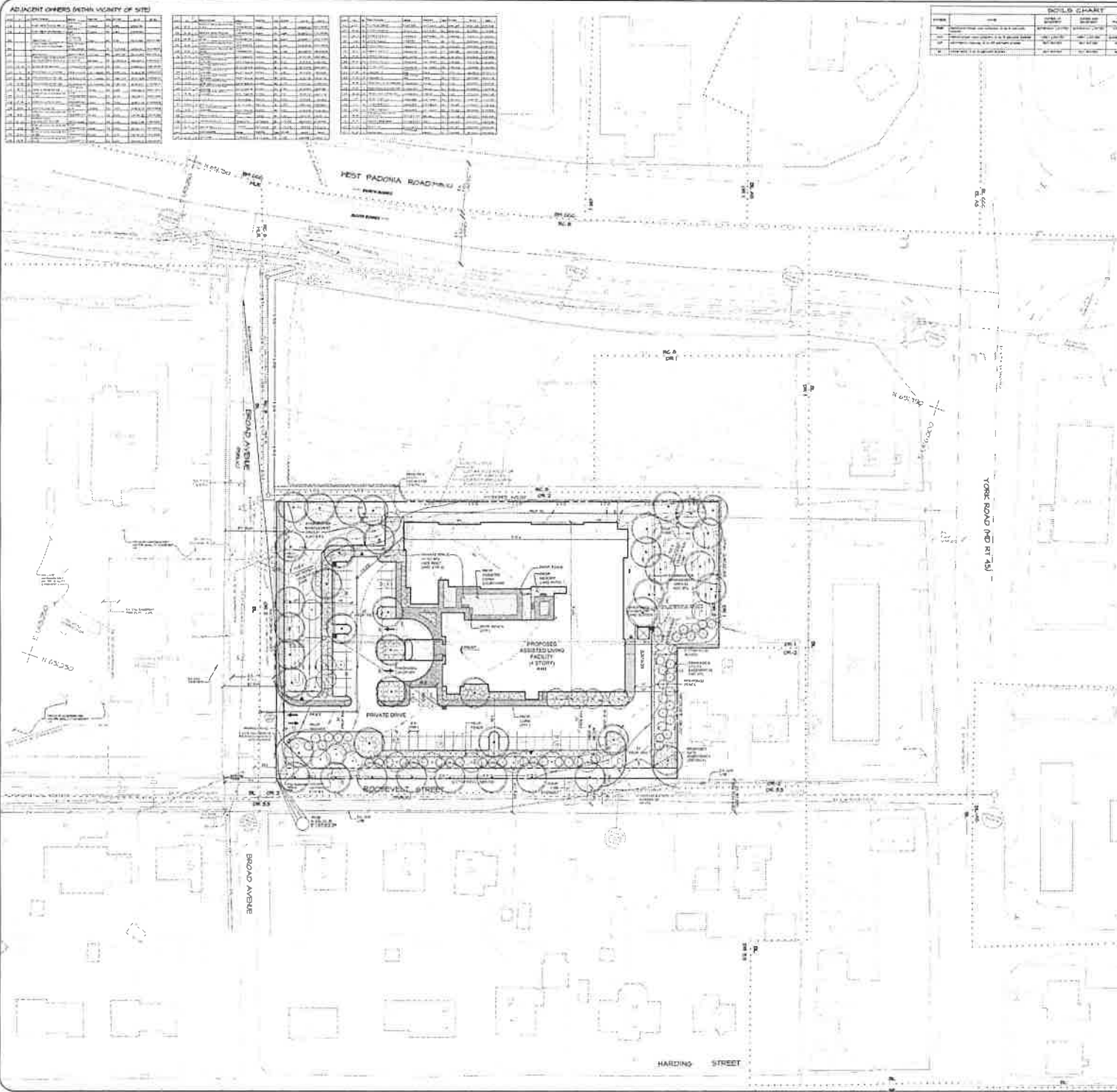
ADJACENT OWNERS (WITHIN VICINITY OF SITE)[illegible]

Year	Country	Population (millions)	Urban population (millions)	Urban population (%)	Population density (per sq km)	Urban population density (per sq km)
1950	United States	150.7	80.0	53.1	26.3	100.0
1955	United States	157.3	85.0	54.1	27.1	100.0
1960	United States	162.9	90.0	55.3	27.7	100.0
1965	United States	169.1	95.0	56.2	28.2	100.0
1970	United States	175.3	100.0	57.0	28.6	100.0
1975	United States	181.5	105.0	57.8	29.0	100.0
1980	United States	187.7	110.0	58.6	29.4	100.0
1985	United States	193.9	115.0	59.3	29.8	100.0
1990	United States	200.1	120.0	60.0	30.2	100.0
1995	United States	206.3	125.0	60.6	30.6	100.0
2000	United States	212.5	130.0	61.2	31.0	100.0
2005	United States	218.7	135.0	61.8	31.4	100.0
2010	United States	224.9	140.0	62.3	31.8	100.0
2015	United States	231.1	145.0	62.7	32.2	100.0
2020	United States	237.3	150.0	63.2	32.6	100.0
2025	United States	243.5	155.0	63.7	33.0	100.0
2030	United States	249.7	160.0	64.1	33.4	100.0
2035	United States	255.9	165.0	64.5	33.8	100.0
2040	United States	262.1	170.0	64.9	34.2	100.0
2045	United States	268.3	175.0	65.2	34.6	100.0
2050	United States	274.5	180.0	65.6	35.0	100.0
2055	United States	280.7	185.0	66.2	35.4	100.0
2060	United States	286.9	190.0	66.6	35.8	100.0
2065	United States	293.1	195.0	66.9	36.2	100.0
2070	United States	299.3	200.0	67.2	36.6	100.0
2075	United States	305.5	205.0	67.4	37.0	100.0
2080	United States	311.7	210.0	67.7	37.4	100.0
2085	United States	317.9	215.0	67.9	37.8	100.0
2090	United States	324.1	220.0	68.2	38.2	100.0
2095	United States	330.3	225.0	68.4	38.6	100.0
2100	United States	336.5	230.0	68.7	39.0	100.0
1950	China	554.6	100.0	18.0	152.0	100.0
1955	China	565.0	105.0	18.6	155.0	100.0
1960	China	575.4	110.0	19.1	158.0	100.0
1965	China	585.8	115.0	19.6	161.0	100.0
1970	China	596.2	120.0	20.1	164.0	100.0
1975	China	606.6	125.0	20.6	167.0	100.0
1980	China	617.0	130.0	21.1	170.0	100.0
1985	China	627.4	135.0	21.6	173.0	100.0
1990	China	637.8	140.0	22.1	176.0	100.0
1995	China	648.2	145.0	22.4	179.0	100.0
2000	China	658.6	150.0	22.8	182.0	100.0
2005	China	669.0	155.0	23.2	185.0	100.0
2010	China	679.4	160.0	23.6	188.0	100.0
2015	China	689.8	165.0	23.9	191.0	100.0
2020	China	699.2	170.0	24.3	194.0	100.0
2025	China	709.6	175.0	24.7	197.0	100.0
2030	China	719.0	180.0	25.1	200.0	100.0
2035	China	729.4	185.0	25.4	203.0	100.0
2040	China	739.8	190.0	25.8	206.0	100.0
2045	China	749.2	195.0	26.2	209.0	100.0
2050	China	759.6	200.0	26.5	212.0	100.0
2055	China	769.0	205.0	26.8	215.0	100.0
2060	China	779.4	210.0	27.1	218.0	100.0
2065	China	789.8	215.0	27.4	221.0	100.0
2070	China	799.2	220.0	27.7	224.0	100.0
2075	China	809.6	225.0	28.0	227.0	100.0
2080	China	819.0	230.0	28.3	230.0	100.0
2085	China	829.4	235.0	28.6	233.0	100.0
2090	China	839.8	240.0	28.9	236.0	100.0
2095	China	849.2	245.0	29.2	239.0	100.0
2100	China	859.6	250.0	29.5	242.0	100.0

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BENCHMARK:
S15 5429
N 89.37T11S80, E 1/4, S84-4-750
ELEV. = 5853-84

ENVIRONMENTAL TABLE - PUMP AREA OF DEVELOPMENT			
TYPE OF SUBSTANCE	QTY	UNIT	STATUS
Asphalt	100	kg	100 kg
Concrete	100	kg	100 kg
Steel	100	kg	100 kg
Aluminum	100	kg	100 kg
Brick	100	kg	100 kg
Wood	100	kg	100 kg
Plastic	100	kg	100 kg
Paint	100	kg	100 kg
Other	100	kg	100 kg



EXHIBIT

1



PROJECT NAME:
TIMOTHY TERRACE
(2441 BROAD AVENUE)

PLAN TITLE:
PLAN TO ACCOMPANY ZONING
PETITION TO REAPPROVE SPECIAL
EXEMPTION PREVIOUSLY EXTENDED
ON JANUARY 11, 2023

CONSELMARK, (PLOT: 5
ZONING DIST: 8
PLOT NO.: 018-0-3
M. EXIF: 200A-03000
CP4: 10.29.2008

DEVELOPER
FLORENCE A. DOWD, LLC
103 REARDED CIRCLE
P.O. BOX 1000
ATLANTA, GA 30303
TEL 404 525 0000

DSThaler
& ASSOCIATES, LLC
CIVIL AND ENVIRONMENTAL ENGINEERS, ARCHITECTS,
LANDSCAPE ARCHITECTS & LAND PLANNERS
1000 WILSON AVENUE, SUITE 200
MILWAUKEE, WI 53233
TEL: 414.224.4728
FAX: 414.224.4728
www.dsthaler.com

TIMONIUM TERRACE

DATE: 05-27-2012
SCALE: 1"x30"
SHEET: 2
PROJECT: 100-11494
SHEET: 1 OF 2

BALTIMORE COUNTY, MARYLAND

Inter-Office Correspondence



TO: Hon. Maureen E. Murphy; Chief Administrative Law Judge
Office of Administrative Hearings

FROM: Jeff Livingston, Department of Environmental Protection and
Sustainability (EPS) - Development Coordination

DATE: August 21, 2024

SUBJECT: DEPS Comment for Zoning Item # 2024-0187-X
Address: 2441 BROAD AVE.
Legal Owner: Roosevelt at Timonium, LLC

Zoning Advisory Committee Meeting of August 23, 2024.

X The Department of Environmental Protection and Sustainability offers the following comments on the above-referenced zoning item:

The subject property is in a public water/sewer service area. Prior to issuance of a building permit, the property must connect to public water and sewer.

Reviewer: Rochelle V. Underwood, Ground Water Management

Additional Comments:

X Development of the property must comply with the Regulations for the Protection of Water Quality, Streams, Wetlands and Floodplains (Sections 33-3-101 through 33-3-120 of the Baltimore County Code).

X Development of this property must comply with the Forest Conservation Regulations (Sections 33-6-101 through 33-6-122 of the Baltimore County Code).

Reviewer: Michael S. Kulis, Environmental Impact Review



PETITION FOR ZONING HEARING(S)

To be filed with the Department of Permits, Approvals and Inspections

To the Office of Administrative Law of Baltimore County for the property located at:

Address 2441 Broad Avenue which is presently zoned OR-2
Deed References: 44603 / 00031 10 Digit Tax Account # 0802065662
Property Owner(s) Printed Name(s) Roosevelt at Timonium, LLC

(SELECT THE HEARING(S) BY MARKING X AT THE APPROPRIATE SELECTION AND PRINT OR TYPE THE PETITION REQUEST)

The undersigned legal owner(s) of the property situate in Baltimore County and which is described in the description and plan attached hereto and made a part hereof, hereby petition for:

1. a **Special Hearing** under Section 500.7 of the Zoning Regulations of Baltimore County, to determine whether or not the Zoning Commissioner should approve

2. X a **Special Exception** under the Zoning Regulations of Baltimore County to use the herein described property for
SEE ATTACHED SHEET

3. a **Variance** from Section(s)

of the zoning regulations of Baltimore County, to the zoning law of Baltimore County, for the following reasons:
(Indicate below your hardship or practical difficulty or indicate below "TO BE PRESENTED AT HEARING". If you need additional space, you may add an attachment to this petition)

TO BE PRESENTED AT HEARING

Property is to be posted and advertised as prescribed by the zoning regulations.

I, or we, agree to pay expenses of above petition(s), advertising, posting, etc. and further agree to and are to be bounded by the zoning regulations and restrictions of Baltimore County adopted pursuant to the zoning law for Baltimore County.

Legal Owner(s) Affirmation: I / we do so solemnly declare and affirm, under the penalties of perjury, that I / We are the legal owner(s) of the property which is the subject of this / these Petition(s).

Contract Purchaser/Lessee:

SEE ATTACHED SHEET

Name- Type or Print

Signature

Mailing Address City State

Zip Code Telephone # Email Address

Attorney for Petitioner:

Christopher D. Mudd, Esquire

Name- Type or Print

Signature Venable LLP

210 W. Pennsylvania Ave., Ste. 500 Towson MD

Mailing Address City State

21204 410-494-6365 cdmudd@venable.com

Zip Code Telephone # Email Address

Legal Owners (Petitioners):

SEE ATTACHED SHEET

Name #1 - Type or Print

Name #2 - Type or Print

Signature #1

Signature #2

Mailing Address City State

Zip Code Telephone # Email Address

Representative to be contacted:

Christopher D. Mudd, Esquire

Name - Type or Print

Signature Venable LLP

210 W. Pennsylvania Ave., Ste. 500 Towson MD

Mailing Address City State

21204 410-494-6365 cdmudd@venable.com

Zip Code Telephone # Email Address

CASE NUMBER 2024-0187-X Filing Date 8/5/2024

Do Not Schedule Dates: _____

Reviewer msk

REV. 10/4/11

ATTACHMENT A

ADDRESS: 2441 BROAD AVENUE
ZONE: OR-2
PARCEL: 629
TAX MAP: 51
TAX ACCT #: 0802065662
OWNER: ROOSEVELT AT TIMONIUM, LLC

PETITION FOR SPECIAL EXCEPTION

1. To permit an Assisted Living Facility (Class III) in the OR-2 zone, pursuant to § 432A.1.A.4 of the BCZR.

SIGNATURE SHEET

2441 BROAD AVENUE

PETITION FOR SPECIAL EXCEPTION

Property Owner:

Roosevelt at Timonium, LLC
ATTN: Douglas F. Eshelman
7013 Meandering Stream Way
Fulton, Maryland 20759
410-456-0999

By: 
Douglas F. Eshelman

Title: Managing Member

Phone No.: 410-456-0999

Email: douge@properties.com

June 28, 2024

ZONING DESCRIPTION

Timonium Terrace

Beginning at a point located 20 feet East from the intersection of Broad Avenue and Roosevelt Street at the Northeast corner of the intersection of Broad Avenue, a 50 foot right of way, and Roosevelt Street, a 30 foot right of way, thence running the following courses and distances:

1. North 18°25'26" West 267.00 feet to a point; thence,
2. North 71°34'34" East 425.00 feet to a point; thence,
3. South 18°25'26" East 141.00 feet to a point; thence,
4. South 71°34'34" West 40.00 feet to a point; thence,
5. South 18°25'26" East 126.00 feet to a point; thence,
6. South 71°34'34" West 385.00 feet to the point of beginning.

Containing 2.489 acres of land, more or less.

Located in the Third Councilmanic District and the Eighth Election District of Baltimore County, Maryland.



**DEPARTMENT OF PERMITS, APPROVALS AND INSPECTIONS
ZONING REVIEW OFFICE**

ADVERTISING REQUIREMENTS AND PROCEDURES FOR ZONING HEARINGS

The Baltimore County Zoning Regulations (BCZR) require that notice be given to the general public/ neighboring property owners relative to property which is the subject of an upcoming zoning hearing. For those petitions which require a public hearing, this notice is accomplished by posting a sign on the property (responsibility of the legal owner/petitioner) and placement of a notice in a newspaper of general circulation in the County, both at least twenty (20) days before the hearing.*

Zoning Review will ensure that the legal requirements for advertising are satisfied. However, the legal owner/petitioner is responsible for the costs associated with these requirements. The newspaper will bill the person listed below for the advertising. This advertising is due upon receipt and should be remitted directly to the newspaper.

OPINIONS MAY NOT BE ISSUED UNTIL ALL ADVERTISING COSTS ARE PAID.

For Newspaper Advertising:

Case Number: 2024-0187-X
Property Address: 2441 Broad Avenue
Legal Owners (Petitioners): Roosevelt at Timonium, LLC
Contract Purchaser/Lessee: N/A

PLEASE FORWARD ADVERTISING BILL TO:

Name: Company/Firm (if applicable): Chris Mull, Esquire
Address: 210 W. Pennsylvania Avenue, Ste 500
Towson, MD 21204
Telephone Number: 410-494-6365

*Failure to advertise and/or post a sign on the property within the designated time will result in the Hearing request being delayed. The delayed Hearing Case will be cycled to the end of pending case files and rescheduled in the order that it is received. Also, a \$250.00 rescheduling fee may be required after two failed advertisings and/or postings.

Revised 3/2022

No. 233459

Date: 8/5/2024

Rev Sub

Source/ Rev/

Fund	Dept	Unit	Sub Unit	Obj	Sub Obj	Dept Obj	BS Acct	Amount
------	------	------	----------	-----	---------	----------	---------	--------

Amount

[illegible]

Total:

505 41

Rec
From: Variable, LLP

For: Special Expenses Account

2441 Broad Avenue

Forming Case No. 2024-0187-X

DISTRIBUTION

WHITE - CASHIER

PINK - AGENCY

YELLOW - CUSTOMER

GOLD - ACCOUNTING

PLEASE PRESS HARD!!!

**CASHIER'S
VALIDATION**

2076

CERTIFICATE OF POSTING

2024-0187-X

RE: Case No.: _____

Petitioner/Developer: _____

Roosevelt at Timonium, LLC

September 25, 2024

Date of Hearing/Closing: _____

Baltimore County Department of
Permits, Approvals and Inspections
County Office Building, Room 111
111 West Chesapeake Avenue
Towson, Maryland 21204

Attn: Jeff Perlow:

Ladies and Gentlemen:

This letter is to certify under the penalties of perjury that the necessary sign(s) required by law were posted conspicuously on the property located at:

2441 Broad Avenue ***SIGN 1A & 1B***

September 4, 2024

The sign(s) were posted on _____
(Month, Day, Year)



Sincerely,

 September 4, 2024
(Signature of Sign Poster) (Date)

SSG Robert Black

(Print Name)

1508 Leslie Road

(Address)

Dundalk, Maryland 21222

(City, State, Zip Code)

(410) 282-7940

(Telephone Number)

BALTIMORE COUNTY, MARYLAND

INTER-OFFICE MEMORANDUM

TO: C. Pete Gutwald
Director, Department of Permits, Approvals and Inspections

DATE: 8/26/2024

FROM: Steve Lafferty
Director, Department of Planning

SUBJECT: ZONING ADVISORY COMMITTEE COMMENTS
Case Number: 2024-0187-X

INFORMATION:

Property Address: 2441 Broad Avenue
Petitioner: Roosevelt at Timonium, LLC
Zoning: OR 2
Requested Action: Special Exception

The Department of Planning has reviewed the petition for the following:

Special Exception - To permit an Assisted Living Facility (Class III) in the OR-2 zone, pursuant to Section 432A.1.A.4 of the Baltimore County Zoning Regulations (BCZR).

The subject site is an approximately 2.5 acre parcel in the Timonium area. It is currently a vacant, wooded lot. The site is located along Broad Avenue, which is off of Padonia Road near the signalized intersection of Padonia Road and York Road.

Uses surrounding the subject site vary. Immediately north of the subject site is a vacant, wooded lot. Beyond the lot, across Padonia Road, are multiple office and commercial spaces, including Chase Bank, a funeral home, a restaurant, a multi-tenant office building, and a Royal Farms gas station and convenience store. East of the subject site, there are two single-family detached dwellings – which are accessed via Roosevelt Street, which is immediately south of the subject site – and a laundromat. Beyond the laundromat is York Road, which is primarily office and commercial uses. South of the subject site, the area is primarily low-density residential. The dwellings are single-family detached dwellings on similarly sized lots. West of the subject site is the Broad Street Market shopping center, which includes a restaurant pad side and tenants such as a gym, a salon, a liquor store, and a music store.

The site was previously the subject of two relevant Zoning Cases: Case 2019-0489-X and Case 2021-0294-SPH. Zoning Case 2019-0489-X was a Petition for a Special Exception to permit a Class III Assisted Living Facility (ALF) in the OR 2 zone. The hearing before the Administrative Law Judge for the Petition was a combined hearing with a Development Plan, Timonium Terrace – PAI # 08-0912. The Development Plan and Zoning Case proposed a 97-bed (88 unit) ALF. The Department of Planning had no objections to the Development Plan or the Special Exception, which were approved by the Administrative Law Judge on February 5th, 2020. The site plan submitted with the Petition for the Zoning Case at hand matches the site plan approved by the Administrative Law Judge.

Zoning Case 2021-0294-SPH was a Petition for a Special Hearing to extend the period of utilization for the Special Exception granted in Zoning Case 2019-0489-X to five years from the date of the final order.

The Opinion and Order for the Case states that the Petitioner testified that she was unable to undertake the project on the planned timeline due to the Covid-19 pandemic. The Department of Planning had no objections to the requested extension. On January 11th, 2022, the Special Exception for a Class III Assisted Living Facility in the OR 2 zone was extended until February 5th, 2025.

The subject site is within the boundary of the Hunt Valley/Timonium Master Plan, adopted October 19th, 1998. The plan provides Design Guidelines, as well as recommendations related to economic development, transportation, the natural environment, recreation and parks, development and redevelopment, design quality, and community conservation within the plan area boundary. The purpose of the plan is “to protect and enhance the Hunt Valley/Timonium area as an important employment and retail area of Baltimore County without producing adverse impacts on neighboring residential communities, and improving the area’s quality of life and environment” (page 7). The Design Guidelines provide recommendations on buildings – including their architectural design, materials, height, and scale – open space, landscaping, and creating pedestrian-oriented designs. Any changes to the approved Development Plan would be subject to the Design Guidelines outlined in the plan.

Section 432A.1.D of the Baltimore County Zoning Regulations (BCZR) states that “a compatibility study is required for all assisted-living facility projects located in the D.R., R.O., R.O.A., O.R.-2, or R.A.E. Zone.” Section 206.2 of the BCZR states that “it is intended that any development in an OR-2 Zone be designed, built and maintained so that it will be compatible with the character of nearby residential neighborhoods so that it will enhance rather than detract from amenities and property values in those neighborhoods.” Any changes to the approved Development Plan would be subject to both of these requirements.

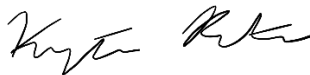
The Department of Planning contacted the representative for the Petition on August 21st, 2024. During an August 23rd, 2024 phone call, the representative provided the following information:

- A brief history of the project, including an overview of the 2019 and 2021 Zoning Cases and the Development Plan;
- Explained that in the time since the original approval, his client has been unable to find a buyer for the project, thus not being able to use the Special Exception;
- Explained that the Development Plan for Timonium Terrace (PAI # 08-0912) is vested and the plat has been recorded, meaning the Development Plan does not need to go through the development process again; and
- Confirmed that there are no changes to the design or layout of the development, and that the current proposal matches the approved Development Plan and recorded record plat.

The Department of Planning has no objections to the requested Special Exception request. The request is consistent with the 2019 Zoning Case, approved Development Plan, and 2021 Zoning Case, all of which the Department had no objections to.

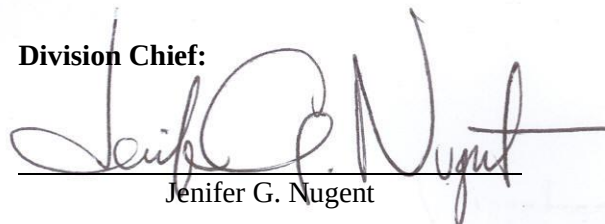
For further information concerning the matters stated herein, please contact Taylor Bensley at 410-887-3482.

Prepared by:



Krystle Patchak

Division Chief:

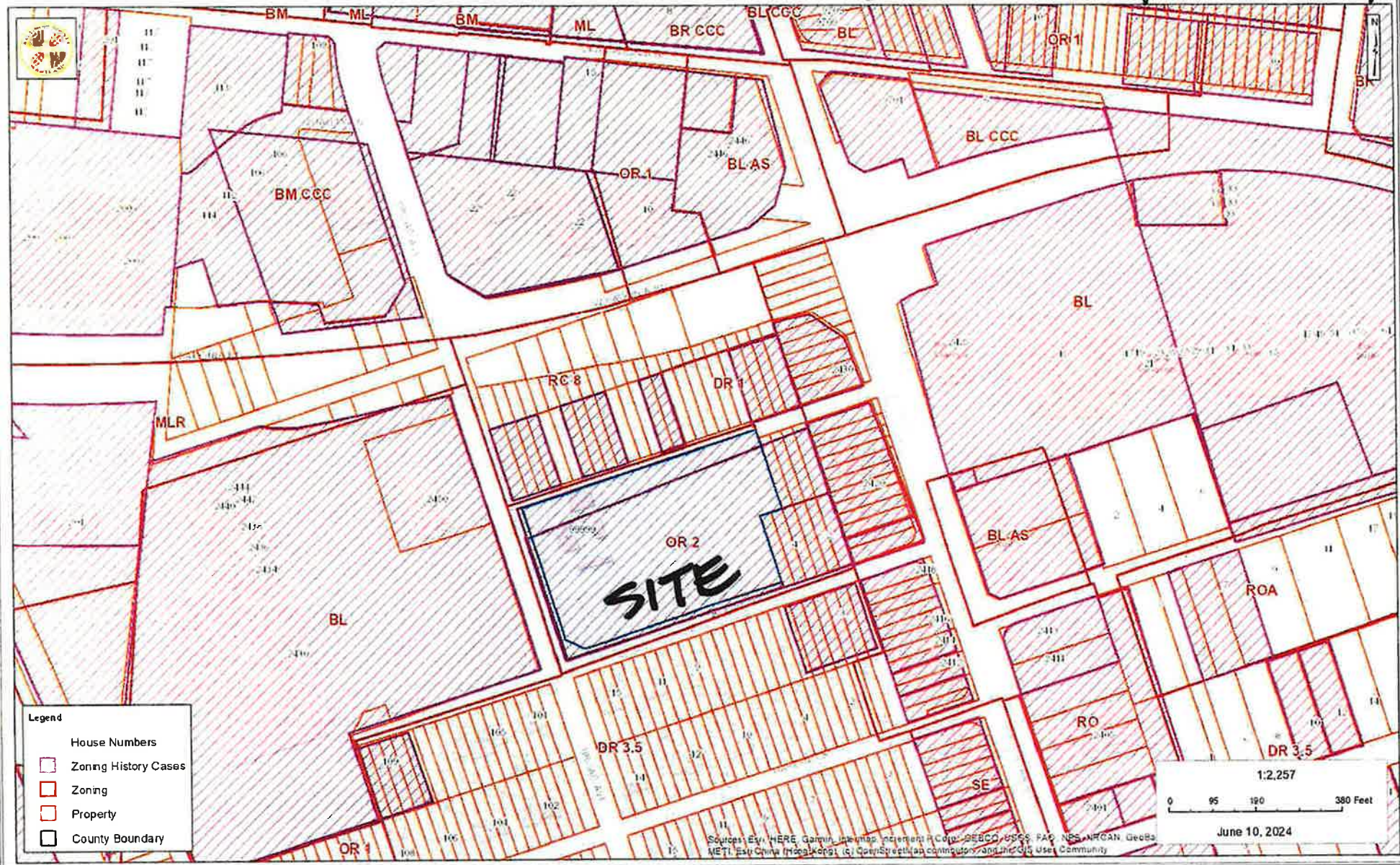


Jenifer G. Nugent

SL/JGN/KP

c: Christopher D. Mudd, Esquire
David Birkenthal, Community Planner
Jeff Perlow, Zoning Review
Kristen Lewis, Zoning Review
Office of Administrative Hearings
People's Counsel for Baltimore County

2024-0187-X



Baltimore County Government VTA Esri HERE Garmin INCREMENT P USGS EPA USDA

MAP: 051C3

2024-0117-X



Sources: Esri, Airbus DS, USGS, NGA, NASA,
Gepdatastyrelsen, Rijkswaterstaat, GSA, Geol

[View Map](#)[View GroundRent Redemption](#)[View GroundRent Registration](#)

Special Tax Recapture: None

Account Identifier: District - 08 Account Number - 0802065662

Owner Information

Owner Name: ROOSEVELT AT TIMONIUM LLC Use: COMMERCIAL
 Principal Residence: NO
 Mailing Address: ATTN: DOUGLAS F ESHELMAN Deed Reference: /44603/ 00031
 7013 MEANDERING STREAM WAY
 FULTON MD 20759-

Location & Structure Information

Premises Address: 2441 BROAD AVE Legal Description: 2.3507 AC
 TIMONIUM 21093- 2441 BROAD AVE ES
 TIMONIUM TERRACE

Map: Grid: Parcel: Neighborhood: Subdivision: Section: Block: Lot: Assessment Year: Plat No: 1
 0051 0023 0629 20000.04 9949 2023 Plat Ref: 0079/ 0949

Town: None

Primary Structure Built	Above Grade Living Area	Finished Basement Area	Property Land Area	County Use
1979	1,344 SF		2.3507 AC	06

Stories	BasementType	ExteriorQuality	Full/Half Bath	Garage	Last Notice of Major Improvements
	STORAGE WAREHOUSE/	C3			

Value Information

	Base Value	Value As of 01/01/2023	Phase-in Assessments As of 07/01/2024 As of 07/01/2025	
Land:	1,586,700	1,586,700		
Improvements	38,400	38,000		
Total:	1,625,100	1,624,700	1,624,700	1,624,700
Preferential Land:	0	0		

Transfer Information

Seller:	Date:	Price:
TIMONIUM HEIGHTS LLC	05/03/2021	\$1,635,125
Type: ARMS LENGTH MULTIPLE	Deed1: /44603/ 00031	Deed2:
Seller: BREWER WALTER L,JR/BRENT K	Date: 06/26/2008	Price: \$0
Type: NON-ARMS LENGTH OTHER	Deed1: /27135/ 00636	Deed2:
Seller: BREWER WALTER L	Date: 02/06/2001	Price: \$0
Type: NON-ARMS LENGTH OTHER	Deed1: /14962/ 00725	Deed2:

Exemption Information

Partial Exempt Assessments:	Class	07/01/2024	07/01/2025
County:	000	0.00	
State:	000	0.00	
Municipal:	000	0.00 0.00	0.00 0.00

Special Tax Recapture: None

Homestead Application Information

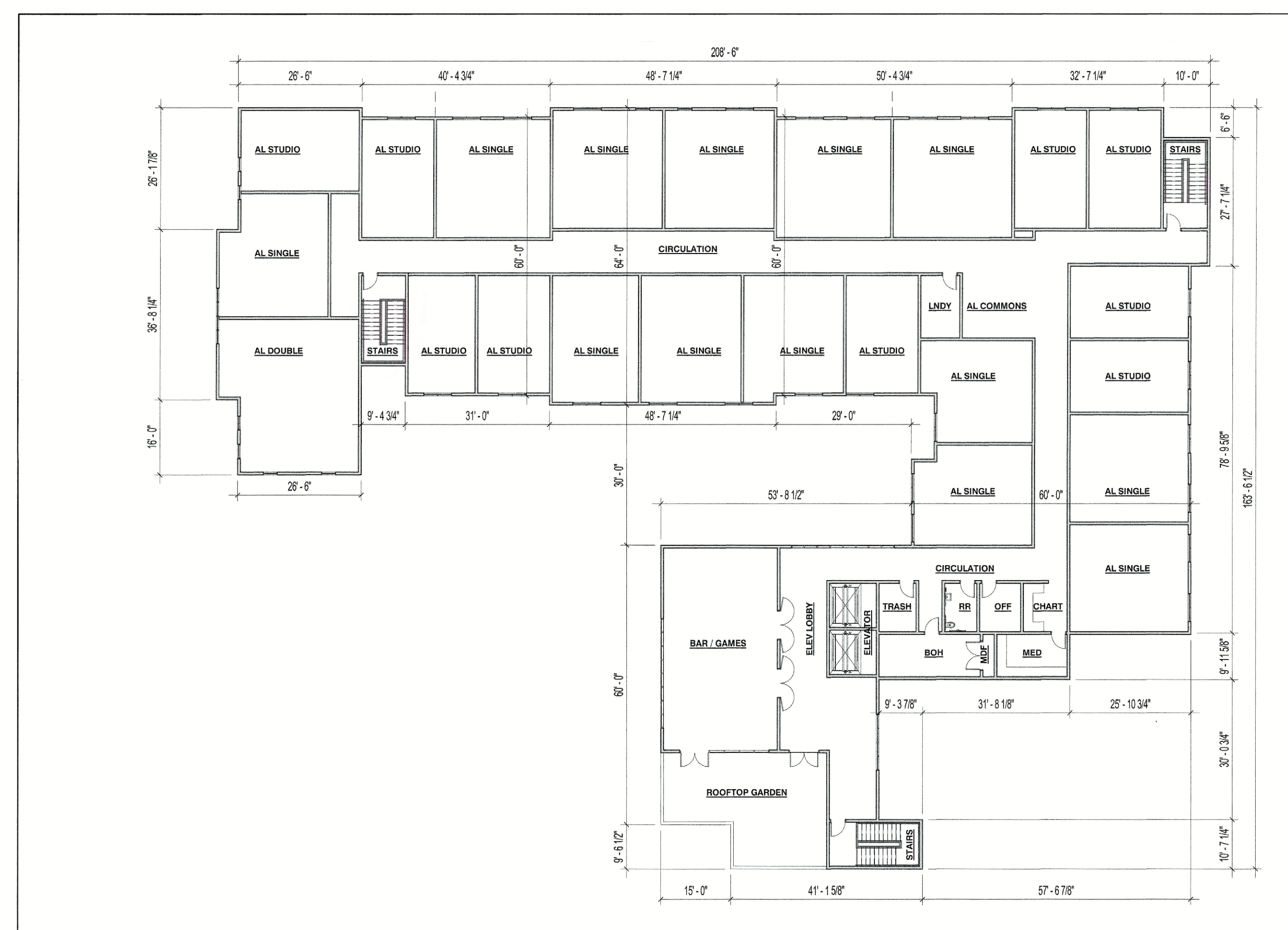
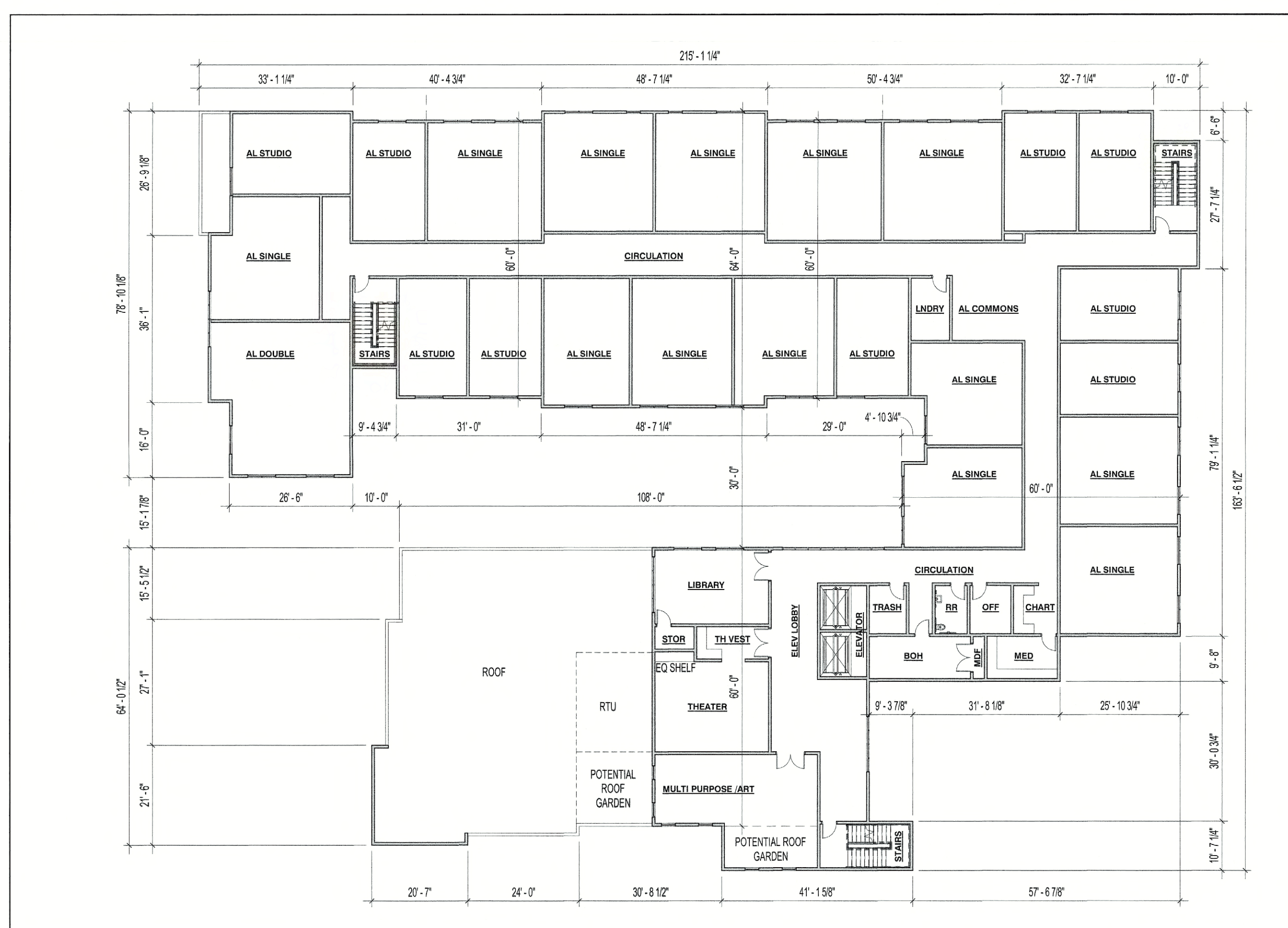
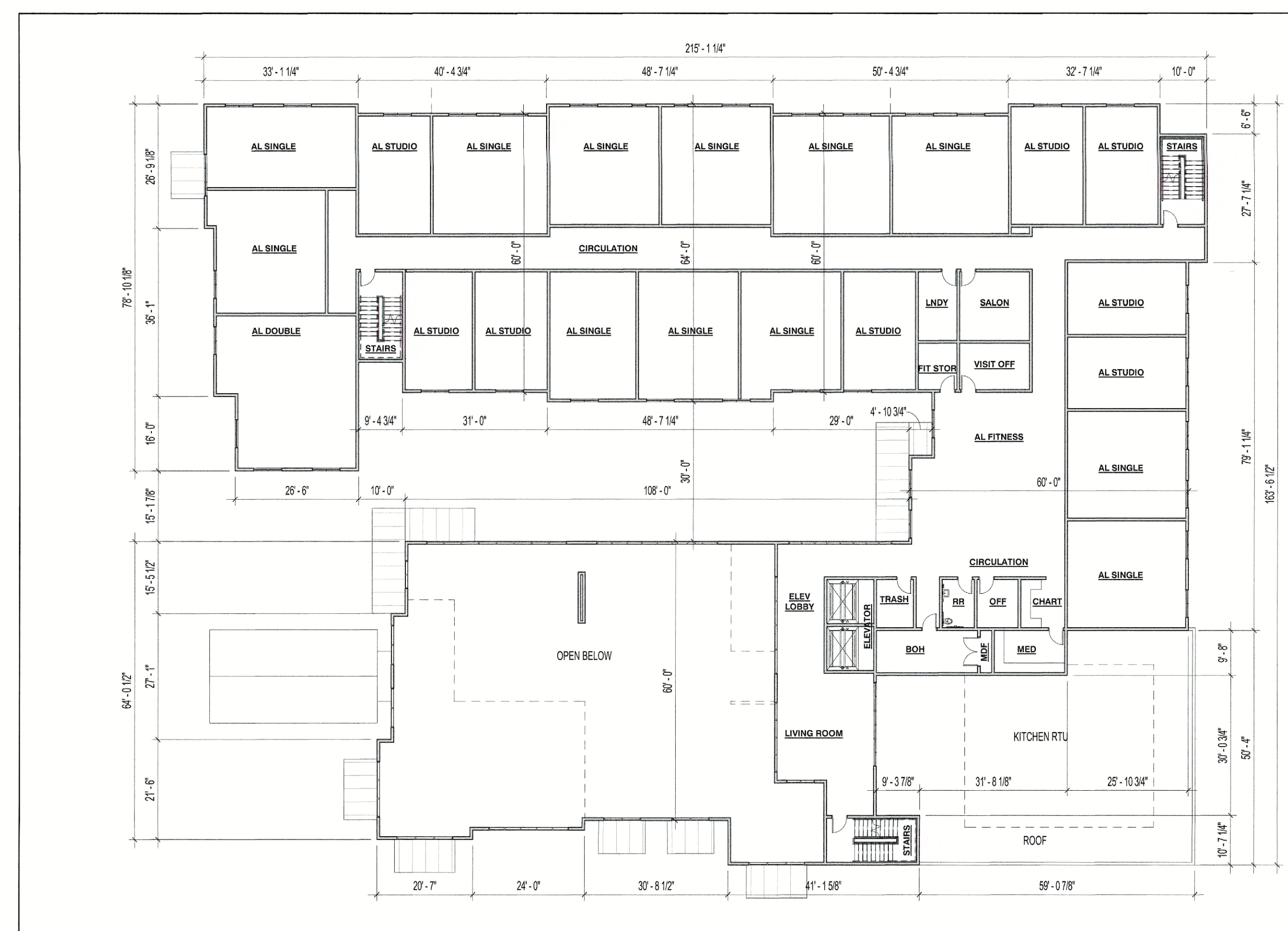
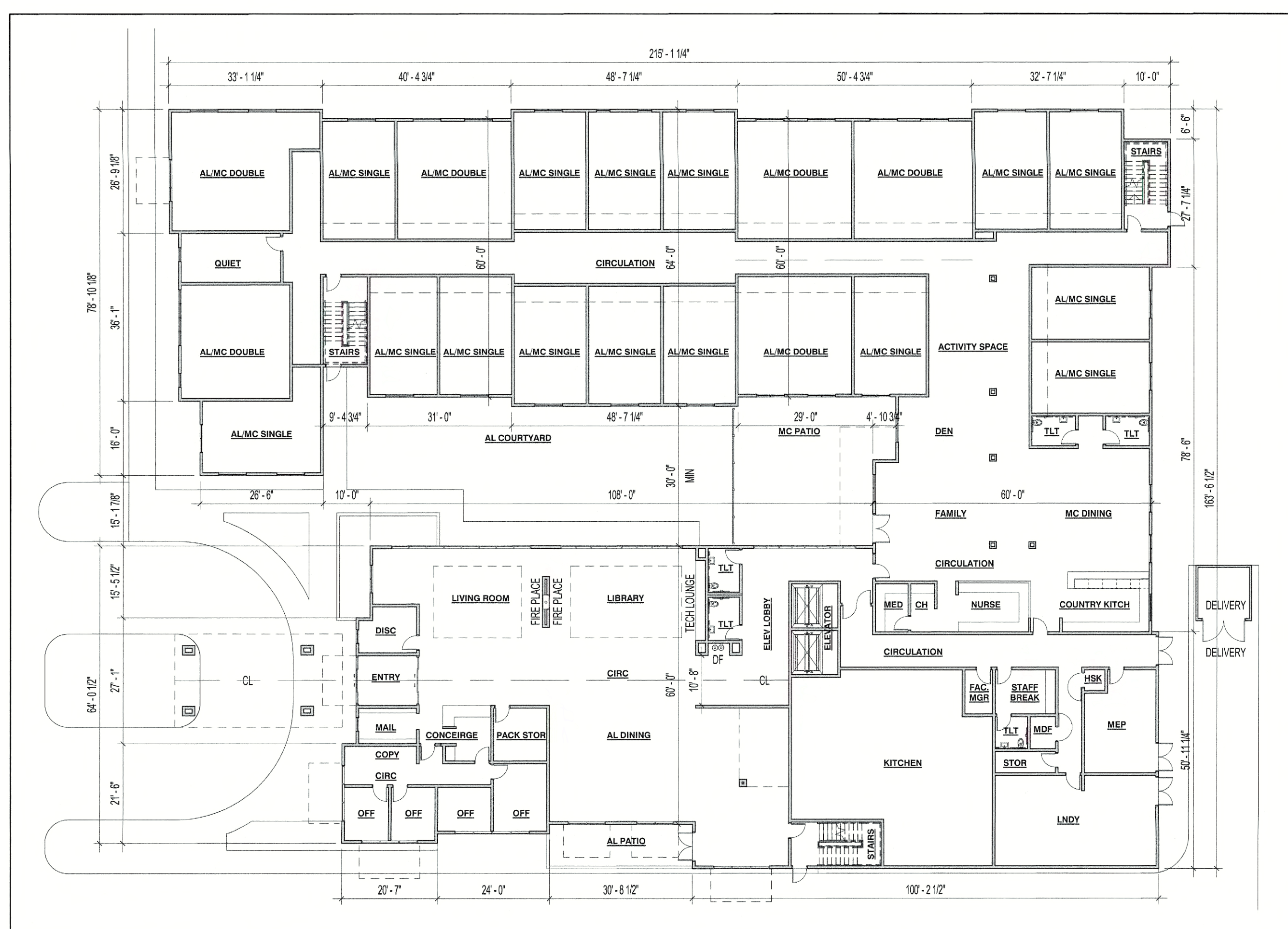
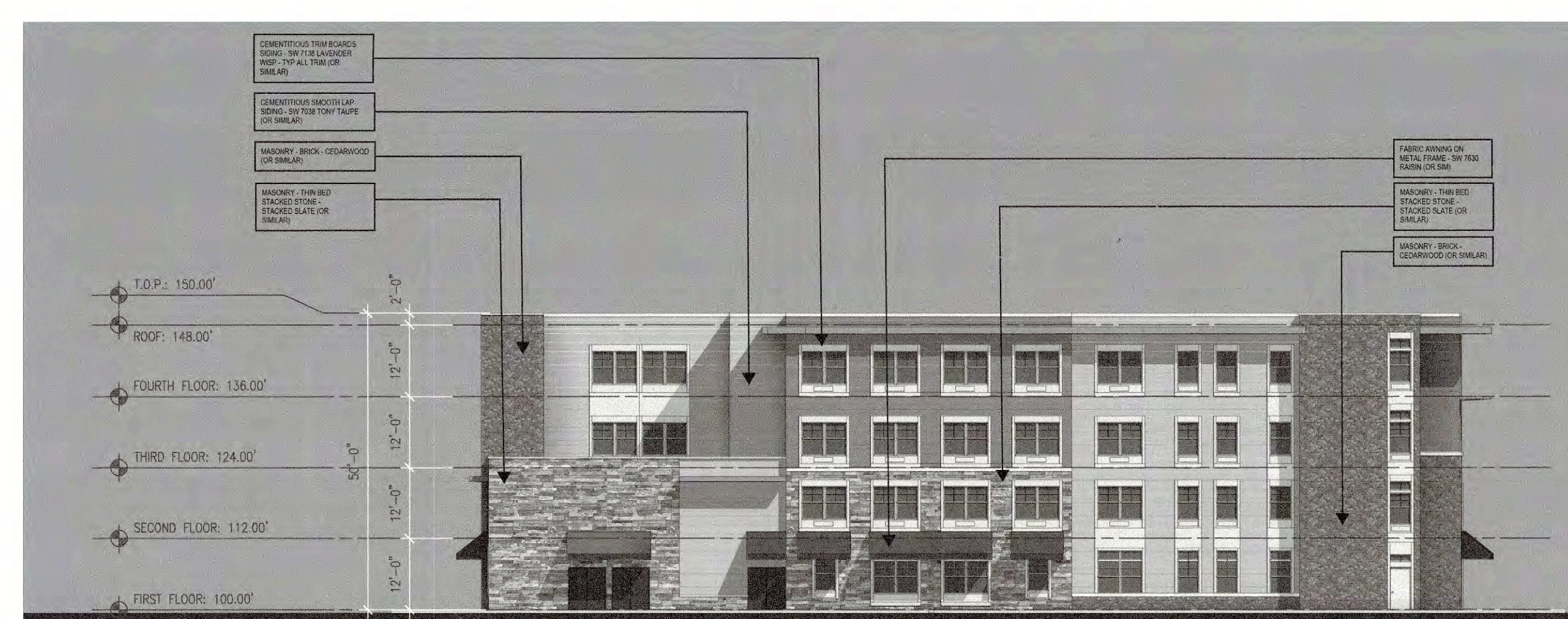
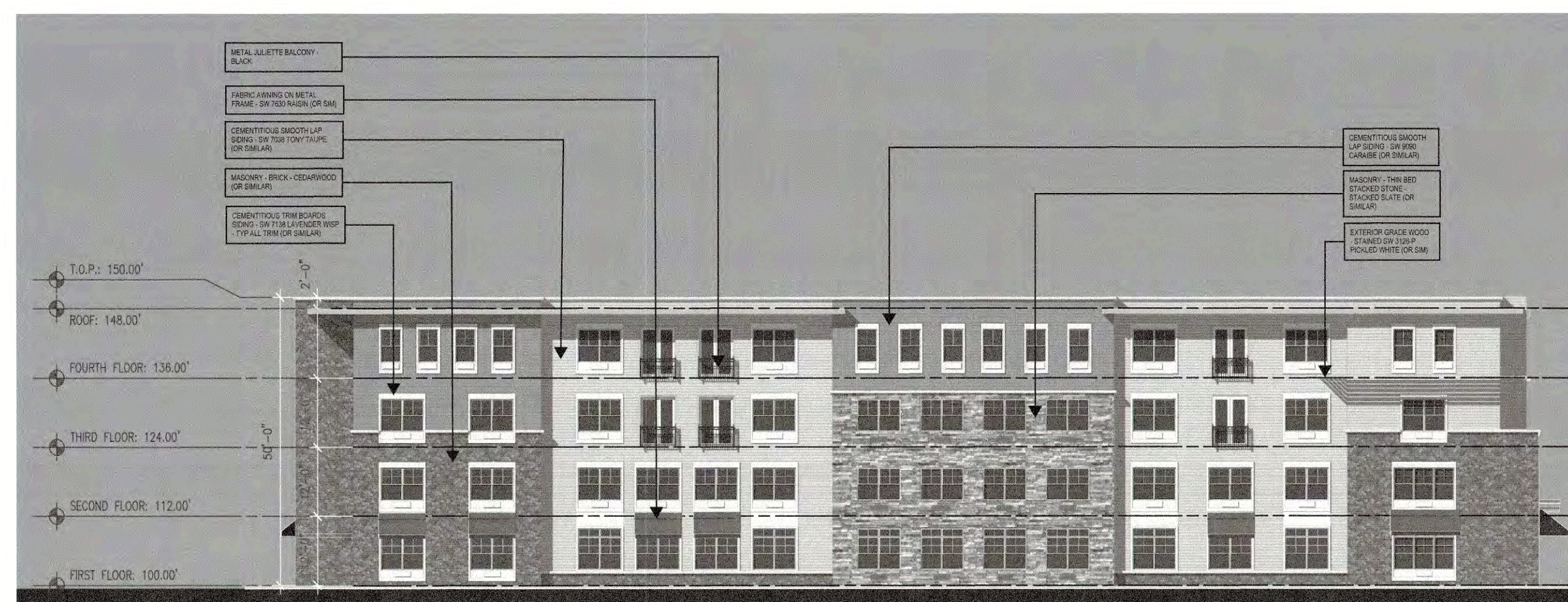
Homestead Application Status: No Application

Homeowners' Tax Credit Application Information

Homeowners' Tax Credit Application Status: No Application Date:

2024-0187-X

ADJACENT OWNERS (WITHIN VICINITY OF SITE)



THE RACE THERMOMETER

PROJECT NAME:
TIMONIUM TERRACE
(2441 BROAD AVENUE)

PLAN TITLE:
**PLAN TO ACCOMPANY ZONING
PETITION: TO REAPPROVE SPECIAL
EXEMPTION PREVIOUSLY EXTENDED
ON JANUARY 11, 2022**

COUNCILMAN/DIST. 3
ELECTION DIST. 8
PRAI NUMBER: 08-0912
MAJOR-2018-00008
CIM: 10.23.2018

DEVELOPER:
ROOSEVELT AT TIMONIUM, LLC
7013 MEANDERING STREAM WAY
FULTON, MARYLAND 20759
ATTN: MR. DOUGLAS F. ESHELMAN
TEL: 410-456-0999

DSThaler
& ASSOC., LLC

CIVIL AND ENVIRONMENTAL ENGINEERS, SURVEYORS,
LANDSCAPE ARCHITECTS & LAND PLANNERS

7115 AMBASSADOR ROAD
P.O. BOX 47428
BALTIMORE, MARYLAND 21244-7428
410-944-3647 www.dsthaler.com



DATE: 07-25-2024
SCALE: 1" = 20'
C.I.: NA/A
PROJ. NO.: 04314C
SHEET 3 OF 3

[illegible]